

Senate State, Veterans, & Military Affairs

03/18/2025 02:00 PM

HB25-1133 Requirements for Sale of Firearms Ammunition

Typed Text of Testimony Submitted

Name, Position, Representing	Typed Text of Testimony
<p>Matthew Nln Against themselves</p>	<p>Good afternoon,</p> <p>I am Matthew, and I am a resident of the great state of Colorado.</p> <p>I am here to air my vehement opposition to HB25-1133, which is both deeply unconstitutional and an ineffective waste of both your and my time.</p> <p>The bill in question prohibits the sale of ammunition to anyone under 21 years of age, which is blatantly unconstitutional. Whereas there are certain exceptions in the writing of this bill, these are insufficient to warrant its existence.</p> <p>Furthermore, this bill will make Colorado a less safe place, as this regulation would only apply to those purchasing ammunition lawfully. This reduces the capacity for lawful self-defense by placing additional barriers between people and their best means of self-defense.</p> <p>Finally, if someone really wanted to hurt a lot of people, do you really think this would stop them? There will always be evil people set on hurting others, and there will always be ways for them to get the tools they need to do so without raising suspicion. You can regulate and legislate till hell freezes over, but you will never be able to stop them.</p> <p>This bill empowers criminals by helping ensure that their victims (usually the most vulnerable parts of society) are less able to defend themselves.</p> <p>It is for these reasons I implore you to utterly reject this bill and any similar ones that come after it.</p>
<p>Robert Tanner Against themselves</p>	<p>Vote no on this bill.</p> <p>This bill is unjust, 18 is an adult there is no reason to restrict purchase.</p> <p>The added cost and inconvenience of the shipping restrictions will be painful to me. Taking time off work to receive a shipment and sign for it and provide delivery person proof of age is stupid.</p>

	<p>Having a package not marked as ammunition when federal regulation requires it will not work.</p> <p>Causing ammunition retailers to put up special cases and hire additional staff will make my weekend fun way more expensive. Online purchases would negate that but this bill proposes to kill online purchases as well.</p> <p>Any and all bills restricting my 2nd amendment rights and my recreational shooting SHOULD NOT EVEN BE CONSIDERED. I and many others are watching who votes for what and will mobilize to elect people who support our rights and will not restrict them.</p>
<p>Eric Poling Against himself</p>	<p>To whom it may concern,</p> <p>I am writing to ask that you oppose this bill which will damage the ability of law-abiding citizens to practice their constitutionally protected rights and to practice their recreational outdoor activities. Forcing ammunition behind counters and requiring that folks be 21 years of age to purchase ammunition, will do little in the way of stopping crime, but go a very long way toward making it harder for the law abiding to obtain the ammunition required to operate their legally owned firearms. Furthermore, it is my fear that this bill is a stepping stone used to enact greater legislation to deny the sale of ammunition to people through possession and sales limits, background checks for all ammunition purchases, and denial of access to ammunition to people who have no criminal record or intent based upon an arbitrary age that reflects the exercise of no other right than their second amendment right. A right may be infringed upon or denied when a citizen is denied any tool to freely exercise that right. Ammunition is a crucial component to exercise our right to bear arms and restrictions on a citizen's ability or laws designed to make acquiring this element harder are infringing upon the free exercise of this right. This has a dramatic affect on hunting as well. In Colorado, a person age 12 may begin big game hunting. They will need a mentor, guardian, or parent obviously to help them, but what of someone brand new to hunting? If they are 18 and wish to begin hunting, will they be denied the ability to purchase their first hunting rifle and the ammunition needed to hunt just because of age? Will they need to show ID or wait another 3 years before they can even begin to hunt? Will they be forced to simply bow hunt (fine for big game but not so much for small) until they are of age? This and many other attempts clearly has a disparaging affect on law abiding, and as a voter, I can't help to think that this is the intent when punishment for criminals is weakened and endless regulation for the citizen is increased. Please consider the ramifications this has on the people who have not done wrong or broken the law. Thank you!</p>
<p>Brent Buckardt Against</p>	<p>A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and bear Arms, shall not be infringed. A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and</p>

<p>themselves</p>	<p>bear Arms, shall not be infringed. A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and bear Arms, shall not be infringed. What part of this do you not understand? The second amendment doesn't grant me the right to bare arms god does. The second amendment was written to ristrict the government and make sure the people had the ability fight off tyrannts.</p>
<p>Derek Johnson Against themselves</p>	<p>To the members in the house and senate I feel your hearts maybe in the right spot but your minds are not. You all were elected to uphold the constitution not pick and choose which amendments you like and don't like. You took an oath to this state and to this country! This Bill will not protect people from gun violence, it only hurts law abiding citizens. The majority of you are against guns and the people in the state and country from owning them and this is round about way of preventing LAW ABIDING CITIZENS from owning them. There is a reason the 1st amendment is first and the 2nd is second, to protect the first amendment and all that follow the 2nd. This bill makes no sense, does nothing to make Colorado safer, it's just a awy for the majority to stop us from buying guns legally. Also, this "movement " is funded by an outside billionaire that has no right telling the great people of Colorado what to do and not do and have control of our rights in this STATE and any other.</p> <p>Please uphold the constitution and vote this down!!!</p>
<p>Mark Kaiser Against themselves</p>	<p>NO ON HB25-1133</p> <p>Passage of this bill will do nothing to deter gun violence. Criminals don't obey laws or even read them. And law-abiding gun owners will merely drive out of state to obtain their ammunication, denying the state any sales tax revenue from legitimate sales for hunting or target shooting.</p> <p>While this bill is little more than another attempt at gun control, it will not stop the criminals and those who desire their 15 minutes of fame to not commit their crimes. Additionally, this bill will effectively stop out-of-state hunters from patronizing our sports outfitting stores and will also prevent their "shopping" excursions through our local merchants. Please Vote NO on this bill that again will do nothing to stop violence by those who don't obey the laws and don't care about what laws you pass that you perceive will stop the violence. We need to enforce our existing laws and hold criminals to maximum accountability to stop the violence.</p>
<p>Mark Kaiser Against themselves</p>	<p>NO ON HB25-1133</p> <p>Passage of this bill will do nothing to deter gun violence. Criminals don't obey laws or even read them. And law-abiding gun owners will merely drive out of state to obtain their ammunication, denying the state any sales tax revenue from legitimate sales for hunting or target shooting.</p> <p>While this bill is little more than another attempt at gun control, it will not stop the criminals and those who desire their 15 minutes of fame to not commit their crimes. Additionally, this bill will effectively stop out-of-state hunters from patronizing our sports outfitting stores and will also prevent their "shopping" excursions through our local merchants. Please Vote NO on this bill that again will do nothing to stop violence by those who don't obey the laws and don't care about what laws you pass that you perceive will stop the violence. We need to enforce our existing laws and hold criminals to maximum accountability to stop the violence.</p>

<p>Rionda Osman</p> <p>For</p> <p>League of Women Voters of Colorado</p>	<p>TO: Senate State, Veterans, & Military Affairs</p> <p>Re: HB25-1133 Requirements for Sale of Firearms Ammunition</p> <p>My name is Rionda Osman. I am the head of the Task Force on Gun Violence Prevention of the League of Women Voters of Colorado. The League is a nonpartisan organization that encourages informed and active participation in government and influences public policy through education and advocacy. The League supports policies to protect public safety, and, specifically, the League supports regulation of firearms for consumer safety.</p> <p>I submit this letter as testimony in support of HB25-1133 Requirements for Sale of Firearms Ammunition. This bill will:</p> <p>Raise the Age Limit. HB25-1133 would raise the age requirement to purchase ammunition to 21, the same age requirement in Colorado for the purchase of firearms, and ensure that a purchaser's age is verified prior to completing the sale.</p> <p>Eliminate Self-Service. Retailers would be required to ensure that ammunition is not accessible without the assistance of an employee.</p> <p>Specify Shipping and Labelling. Retail ammunition deliverers would be required to verify that the person receiving the delivery is 21 years of age or older and obtain written acknowledgment of receipt from the recipient. In addition, in order to prevent theft of ammunition shipped to purchasers, this bill would prohibit identifying information on packaging that would make it more attractive to thieves.</p> <p>Our country's youth are devastatingly affected by gun violence. Death by firearm is a leading cause of death in our young population. They are victims, and they are perpetrators. Studies have shown that carrying guns at an early age is associated with later violence. By delaying the acquisition of firearms and ammunition, we can start to break the cycle of gun violence.</p> <p>In some states, ammunition is sold in grocery stores in vending machines. Purchasers need only to scan a credit card and an id. While that is not yet the case in Colorado, ammunition is easily available in a variety of places. By requiring that ammunition be sold by an employee, this bill seeks to prevent tempting potential thieves.</p> <p>Theft prevention is also the aim of the provisions to require delivery reception by persons over 21 years of age and to specify packaging that will not advertise contents.</p> <p>I urge you to enact these limits on the sale and handling of ammunition. The provisions of this bill seem like common sense measures to me.</p>
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<p>Teresa Buttler For themselves</p>	<p>I support this bill. I would prefer something stronger, but it's better than nothing</p>
<p>Carolyn Shepherd For themselves</p>	<p>Chairman Weissman and committee members,</p> <p>I support HB25-1133 because I am opposed to the presence of ammunition vending machines in grocery stores and other retail businesses. I am sorry that one exists today in Buena Vista and I would like to see it removed. Members of my family are gun owners and have long hunted in Northwest Colorado for deer and elk. My children were in high school during the Columbine massacre, and I was in the Boulder King Soopers on Table Mesa less than an hour before the shooting there in 2021.</p> <p>Over the last decade deaths by firearms in Colorado have increased 48%. Requiring licensure to prove age of 21 is required for alcohol, tobacco, cannabis, gun purchase and other products. Limiting the purchase of ammunition (but not gun ownership) to people 21 and older makes sense for Colorado. The leading cause of death for the children of Colorado is firearms and it is increasing too. Children should be supervised when using their firearms, and limiting purchase of ammunition by adults is one way to improve gun safety in our state. Blocking the path to purchasing ammunition through vending machines will also improve gun safety for our children. Please vote yes on HB25-1133. Thank you for your time.</p>
<p>Melody Connett For themselves</p>	<p>Please vote yes for this...I am tired of today's people being sacrificed in the name of possible trouble in the future.</p>
<p>Ed Gunsch Against themselves</p>	<p>Since I now have had time to fully read and understand what is in HB25-1133 and it's amendments I wanted to write to you with other concerns I have.</p> <p>This bill adds a massive burden. to local retailers, especially retailers that stock large quantities of ammunition. I'm not sure if you have been in a Cabela's or a Bass Pro Shop recently, but there is a whole section of different types of ammunition that is not easily going to be put behind a counter. In additional it's going to make it more difficult for the customer to select the appropriate type of ammunition for the task they are trying to achieve. Hunting rounds are very different from self defense rounds and target practice rounds. In addition in each category there are various types of ammunition with different trade offs. There is a whole page in the Colorado Big Game brochure specifying ammunition type. It's not just a one size fits all, which</p>

	<p>makes taking time looking at the options available important. This becomes difficult if you have to find a employee.</p> <p>In addition there is now a carve out for 18-21 year old's for various reasons. However all of these expire 1/28/2028. So after that time these individuals are seen differently in the eyes of the law? Why?</p> <p>In addition to this, 18 year old's are allowed to vote, yet now they can't exercise there constitutional right to defend themselves. Are you next going to pass laws that don't allow 18-20 year old's to peacefully protest, or speech their mind. Why is this right different than all the others? Why are 18-20 year old's being made to feel like criminals when they have done nothing wrong.</p> <p>All the shipping restrictions do is force me to be home when the package is delivered. This can be a burden at times because delivery times are never exact, and neither is the traffic in the metro area. In more rural areas I suspect delivery only happens a couple of times a week. If someone is out working on a fence or something and loses track of time it could be another week before they can collect their ammunition.</p> <p>On top of that one of the lead sponsors hasn't even read her own bill. Monica Duran state to Fox 31 Denver "Our ask for gun store owners is to move that ammo to where it can't be easily accessed to when buyers come in, you know? And also an employee will have to carry that ammo like you do right now when you go to Cabela's, Bass Pro or anywhere else: with a long gun or a handgun, they walk it to the checkout. And that's what this bill will do," Duran said.</p> <p>She is insulting the intelligence of every gun owner in the State. For starters you just don't walk out of any store with a firearm. They have to do federal paperwork to account for the sale of the firearm in their record books. By federal law an employee already must help. I have not personally bought a firearm in a big box store, but talking to others that have you pay for the background check, then wait. Come back pay for the gun while the employee finishes up with the 4473 federal paperwork. Then they hand you the firearm and you can go about your day in the store, shopping or leaving. The only requirement is to not open the box with the firearm until you leave the store.</p> <p>Yes firearms are kept behind a counter, but again you don't just buy a gun and walk out, There are far fewer sales a day of firearms, ammunition is sold much more frequently and in much greater quantities. There is also a much greater supply of ammunition than firearms. This is not simply put 100 things behind a counter. This is put 1000's of things behind a counter. This bill has absolutely nothing to do about safety. This bill is intended to make it more inconvenient for law abiding citizens to exercise their rights.</p>
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	<p>The wording does not seem to prevent them from handing it to you and then you walking to the register or elsewhere in the store. Your comments to Fox 31 are complete lies. Please start using your own logic and not listening to everything the out of state interests are selling you.</p> <p>The end of this bill has a safety clause that says the "act is necessary for the immediate preservation of the public peace, health, or safety". Could you please demonstrate to me what this is protecting against? Criminals are just going to steal anything they need, so this does nothing to prevent crime. I am just seeing this bill as a way to further burden law abiding citizens from exercising a constitution right rather than doing anything to prevent crime. Once again I urge you to vote NO on this bill.</p>
<p>Leif Sigstedt Against themselves</p>	<p>I'm hoping that you'll join me in opposing HB25-1133. This bill is going to increase costs, make what should be a simple thing that's been done safely for as long as I can remember into a long and complicated process, and will open a whole can of worms for those who choose to exercise their Second Amendment rights. Even those above the age of 21 years old. This is assuming it doesn't just create a black market, or more likely lose our state all of this business.</p> <p>This will bring targeted hurt to underprivileged and low-income people who already struggle to afford the firearms and ammunition that they use to learn to be effective in protecting their lives, which are statistically at more risk than those well-off people who aren't affected by the price increases this will bring. It will not reduce crime and will only create unnecessary barriers for law-abiding citizens. People who would otherwise come to our state to hunt or compete in shooting sports will not shop here and will bring their own ammo from outside the state, if they even decide to keep coming here at all. Most of my hunter friends have told me that they're looking to go to different states to hunt this fall, since ours no longer respects hunters or gun owners. I want them to be wrong about this... I don't really know why we'd want to make everything so much more expensive and complicated for everyone and in a way that won't have any noticeable effect on crime.</p> <p>Ordering things online will become more difficult, if not impossible, and online retailers will lose a lot of our business as well. This is probably the most egregious part of this legislation, in my opinion. Instead of passing bypassable and meaningless restrictions like this, lawmakers should look towards doing things to address the root of our crime problem in a way that doesn't gut our rights in the process. Perhaps being tougher on crime or working on creating community mentorship programs for young people who are struggling with criminal actions.</p> <p>I believe that this bill is also unconstitutional and will only cost our state money to defend before eventually being struck down. 18-21-year-olds are legally adults who</p>

	<p>can own firearms and they aren't disproportionately responsible for violent crimes in our state. Many of the other statewide bans on 18-21-year-olds from purchasing firearms and ammunition have been deemed unconstitutional, and even though our state's gun buying ban has gone into effect, it won't survive in the long run and will only be a drain on our state's resources until this point. This bill will do the same thing and will be all for nothing. When it is finally struck down, the damage to local businesses will be done, and many good families of hard-working Colorado business owners will have left the state, never to return. Please vote no. At least let the new gun laws passed in the last couple of years take effect first, so we can see how they affect the state before trying to pass a bunch of new ones. This is not the way to make positive change. This is only the way to damage and destroy. Thanks for your time and consideration.</p>
<p>Maxwell Hayes Against themselves</p>	<p>Words are the bullets of the first amendment and words can not be denied same as bullets can not be denied. Just as the militia needs words to speak out against tyranny a well regulated militia requires the ammo to defend America from tyranny. This bill violates people 2nd amendment right by denying them the tools to oblige the 2nd amendment until they hit a certain age requirement clearly a violation of rights. There is this claim that gun violence is a problem in Colorado but this is a lie designed to attack the 2nd amendment and the tool the militia requires to defend the people of Colorado. 977 people were killed by firearms 77% of which were suicides. This is half the number of suicides in the state. The other half killed themselves by any other means but no one cares about those dead. Alcohol related deaths total 2,623, drug overdose 1,811, auto deaths 754, malpractice cases 25,000 and the worst death toll is the assault mother murdering 14,691 babies through abortion. With 300,000 -500,000 background checks annually in Colorado the death rate should be much higher than 225 people killed by gun violence. The Colorado government has issues not understanding that the 2nd amendment is protected and is a right and the infringement on bullets is no different than telling someone they can not speak until they hit a certain age requirement, because words are the bullets of freedom of speech. I also agree with Rep Gonzalez citizens having to pay for ammo and guns is a violation of my rights the state should supply me with the ammo needed to keep my militia well regulated</p>
<p>Christopher Michaud Against themselves</p>	<p>I oppose raising the minimum age to purchase ammunition to 21 as it violates individual rights, ignores personal responsibility, and does not effectively address gun violence.</p> <p>1. Second Amendment Rights</p> <ul style="list-style-type: none"> - Raising the minimum age to 21 infringes upon Second Amendment rights, which guarantee individuals the right to keep and bear arms. The age restriction unfairly penalizes young adults who are legally allowed to own firearms, serve in the military, and vote, but are restricted from purchasing ammunition. - If 18-year-olds are considered adults in other areas of life—such as voting, military service, and entering into contracts—restricting their ability to purchase ammunition could be seen as inconsistent with the rights they have in other aspects of society.

	<p>2. Personal Responsibility and Legal Access</p> <ul style="list-style-type: none"> - At 18, individuals can be tried as adults in a court of law, sign contracts, and are eligible for military service. If a person is old enough to be legally responsible for their actions in many other contexts, they should be allowed to purchase ammunition as part of their responsibility as adults. - Many young adults engage in shooting sports or hunting, and raising the minimum age would disproportionately affect these law-abiding citizens who are responsible gun owners and sportsmen. It would make it more difficult for young hunters or those in the military (especially reserve or National Guard members) to legally purchase ammunition. <p>3. Effectiveness in Preventing Gun Violence</p> <ul style="list-style-type: none"> - Increasing the age limit may not effectively reduce gun violence. Most gun violence is committed by individuals who are already in possession of firearms, whether legally or illegally, and restricting ammunition purchases may not address the core issue of gun misuse. - Since criminals and individuals intent on committing crimes are unlikely to follow legal age restrictions, this bill would primarily affect law-abiding citizens rather than those who would use ammunition for illegal purposes. <p>4. Ineffectiveness Compared to Other Policies</p> <ul style="list-style-type: none"> - Efforts should be focused on addressing the root causes of gun violence, such as mental health issues, better enforcement of existing gun laws, and improving background checks, rather than imposing age restrictions. The age restriction as a "band-aid" solution that doesn't tackle the deeper issues. <p>In summary, I oppose raising the age to 21 for purchasing ammunition. This bill would unfairly restrict responsible young adults from accessing ammunition while potentially having little effect on those who misuse firearms. Please OPPOSE this bill.</p>
<p>Travis Couture-Lovelady Against National Rifle Association</p>	<p>Law abiding adults should be able to purchase constitutionally protected items. The National Rifle Association opposes this bill.</p>
<p>Matthew Koziolk Against themselves</p>	<p>I am urging you to vote against this bill. It puts undue strain on ammunition vendors, and continues the trend of disenfranchising the working and middle class from their inalienable gun rights. The shipping part of this bill will make it difficult to purchase ammunition at a fair price, as retailers will forgo shipping to Colorado if we have these unique rules. Shooting is a perishable skill. As a CHP holder, this affects working people like me who rely on affordable ammunition to train regularly.</p> <p>Please vote no for this bill or amend out the shipping rules.</p>
<p>Jeany Rush Against</p>	<p>TO: House Committee for Business Affairs & Labor TO: Senate State Veterans & Military Affairs</p>

<p>themselves</p>	<p>RE: HB25-1133 Requirements for Sale of Firearms Ammunition</p> <p>Sponsors: Duran, Gilchrist, Mullica 2-13-25</p> <p>FROM: Jeany Rush, Colorado Springs Constituent</p> <p>VOTE: NO</p> <p>We do NOT need another bill with conflicting messages. We absolutely do not need another bill that violates the Constitution, or our 2nd amendment rights.</p> <p>Further, we do not need new rules about age, which totally conflict with what is currently happening, allowed.</p> <p>An 18 year old person can join the military, which would also enable them to operate weapons. An 18 year old can vote, and yet, you want to change the purchasing ability of someone that can risk their lives and die for our nation, but you don't want them to purchase ammunition. At 18, many young people are also already hunters, therefore, also using ammunition.</p> <p>There are already laws for how to sell, package, mail, and basically conduct business for weapons dealers, both nationally, and in this state of Colorado, which seems to create bills out of thin air.</p> <p>I personally know you are only doing all of this to confound the citizens, who are the majority of law abiding owners. Its the criminals who wont adhere to your rules, laws, etc.</p> <p>All of the laws you have created to violate not just weapons rights, all 2nd amendment rights, and more will all need to be legally challenged. In the interim, you can extract your "Pound of Flesh" off of the back of the citizens who do follow the law. This is just insane.</p>
<p>Elizabeth Atkins For themselves</p>	<p>HB25-1133 Requirements for Sale of Firearm Ammunition prohibits retail sale of ammunition to a person younger than 21 years old. Colorado Law already prohibits sale of pistols and rifles to anyone under 21 years old, and this bill aligns the legal age to include ammunition sales.</p> <p>Guns and the required ammunition are a deadly combination for the community. People under the age of 21 can act impulsively and not have the brain development to understand the consequence of their actions. This happened in my family when my cousin committed suicide at age 20 with a loaded firearm.</p> <p>Controls exist in other forums where a person cannot buy alcohol, tobacco and nicotine products in Colorado without a valid ID and being 21 years old or older.</p> <p>Regarding this bill, having controls in place for the gun vendor to obtain a written receipt with acknowledgement of the sale from the recipient will formalize the ammunition sale process. This bill will save lives.</p>

	<p>I urgently request you vote YES on this bill.</p>
<p>Rigoberto Neira Against themselves</p>	<p>Members of the Committee,</p> <p>I urge you to vote no on HB25-1133. This bill is an unnecessary piece of legislation. Current legislation already prohibits persons under 21 from purchasing firearms, and current laws prohibit certain possession. This law will drive up the cost of products by causing retailers to need to increase staffing to accommodate buyers ability to view, examine and evaluate products for sale. The amendments do not solve the increasing obstruction being levied on Colorado citizens in the exercising of their rights, and the pursuit of their livelihoods and happiness.</p> <p>Based on the composition of this committee, the source of a their funding from Bloomberg and other out of state interests, and their recent and blatant disregard in their voting of the desire of the majority of Colorado citizens I expect this and all opposing viewpoints will be ignored.</p>
<p>Gary Travis Against themselves</p>	<p>Senators,</p> <p>I urge you to vote against HB25-1133, This bill places unnecessary burden on retail shippers, delivery drivers, and purchasers and does nothing to accomplish your desire to end "gun violence".</p>
<p>Jeff Bott Against themselves</p>	<p>Good afternoon,</p> <p>I would like to acknowledge that while I see the intent behind this bill, its effectiveness is not a good trade off for the level of undue burden it places on gun owners and small businesses.</p> <p>As an avid shooter, I order the majority of my ammunition online to save money. This bill would effectively stop me from doing so, because I live in an apartment and hold a job. It's unrealistic to expect me to take time off of work in hopes of being here for a delivery.</p> <p>Especially when the seller could easily verify my identity via an uploaded drivers license, and verifying that it's being sent to my address, and even verifying that the address for my debit/ credit card matches that information.</p> <p>I would also like to point out that the requirements that this places on small gun shops makes this unrealistic for them to comply without severely impacting their business. My local gun store does not have the space to store all of their ammunition, and requiring an employee to go get it from a back room somewhere every single time someone wants to purchase ammunition would over stretch their ability, and could potentially lead to them missing other important things like signs</p>

	<p>of another customer pursuing a straw purchase- something that their employees take training on in order to recognise and stop.</p> <p>You're forcing too many restrictions on gun owners and stores before last years bills have even taken effect, and this bill is unnecessary and places too much burden on law abiding citizens.</p> <p>I see no reason why this bill would be useful for anything other than a continued attempt to remove our second amendment rights. You've already restricted the age and ability to purchase firearms more than enough.</p> <p>I strongly urge you to vote no on this bill.</p>
<p>Linnea Burson For themselves</p>	<p>I support this bill even though Governor Polis has forced my legislators to water this bill down so much it's nearly unrecognizable now.</p> <p>Polis was elected by the majority of the voters in Colorado and is therefore accountable to the will of the people.</p> <p>This bill is better than nothing at all. But I am highly ticked off that my Governor keeps putting his thumb on the scale by refusing to pass legislation the majority of Coloradans voted for until it gets watered down enough for his personal satisfaction. HE WORKS FOR US!!!</p>

HB25-1133, Regarding retail sale of ammunition and requirements for delivery

Senate State, Veterans & Military Affairs Committee March, 18, 2025

Testimony of Keith Emerson, a retired professional engineer and do not represent any organization.

HB25-1133 should be “indefinitely delayed”. There are a number of corrections needed in the bill:

1. Eliminate the reloading materials as ammunition precursors,
2. The requirement to keep ammunition off the sales floor,
3. The minimum age limit of 21 which courts now are deciding should be 18 (and would eliminate the need for about half the bill),
4. The “born before” date (two places) needs to be set based on the date the bill goes into effect, Jul1, 1, 2026, and
5. Packaging requirements, where a clumsy attempt has been made to cover up that Federal law still governs while leaving the packaging proposals in place.
Please note that I am not objecting to the signature requirement for receipt of the package.

The details:

1. Delete Page 2 lines 6-13 and replace with “(a.2) Ammunition means a center-fire cartridge or shotshell.” For some reason there is already an exception for some shotgun shell components. That said, I have not heard of any criminals making their own cartridges and there is no need to regulate precursor / reloading materials. This change also clarifies that .22 Long Rifle is not covered. At the moment
2. Delete subsection (1)(a) on Page 3 lines 1 through 8. Other than a single case in Maryland, where Cabelas caught a shoplifter who said they had stolen 500,000 rounds of ammunition (which would be somewhat hard to lift), I have not heard of a problem with ammunition being shoplifted. The gun shops I’ve been in have a significantly higher employee-to-customer ratio than your average Walmart. Where shoplifting is a problem merchants will take action without the need for a state law. If something is to be kept behind a counter it should be powder.
3. Delete all references to age 21 and replace with 18. On January 30, 2025 a panel of the 5th Circuit Court of Appeals held that 18-20 year olds are protected by the Second Amendment. On the other hand, here in Colorado a 10th Circuit panel found on November 5 of last year that age-related purchasing restriction is

outside the scope of the Second Amendment. The Colorado case wasn't decided on the Supreme Court's Bruen tests though and the majority of the recent lawsuits that do rely on Bruen have found firearms (and by extension ammunition) are legal for 18 year olds to purchase. This is the coming wave so the legislature might as well climb on board. In addition, this bill will be considerably simplified if age 18 is permitted for ammunition sales.

Reese v. ATF January 30, 2025: "Ultimately, the text of the Second Amendment includes eighteen-to-twenty-year-old individuals among 'the people' whose right to keep and bear arms is protected. The federal government has presented scant evidence that eighteen-to-twenty-year-olds' firearm rights during the founding-era were restricted in a similar manner to the contemporary federal handgun purchase ban, and its 19th century evidence 'cannot provide much insight into the meaning of the Second Amendment when it contradicts earlier evidence.' In sum, 18 U.S.C. §§ 992(b)(1), (c)(1) and their attendant regulations are unconstitutional in light of our Nation's historic tradition of firearm regulation."

4. Modify the date in Page 3 line21 and Page 7 line 5 from January 28, 2007 to July 1, 2008. This change ties the grandfathered 18 year olds into the stated date that the bill becomes effective.
5. Delete Page 6 lines 4 through 19. These cover ammunition shipments through the mail and duplicate Federal government requirements. Besides Federal packaging, the bill requires a signature for delivery, meaning it won't be left out on a porch, not that "porch pirates" look to see what inside before their theft.

Here's a picture of a box containing ammunition that meets Federal guidelines. Note the black and white special materials sign and that the return address name is somewhat camouflaged:



FROM (423) 894-2007
 Shipping Department
 63351
 2600 Walker Rd
 CHATTANOOGA TN 37421
 US

TO Keith Emerson
 7840 E Bethany Pl
 DENVER CO 80231
 (303) 619-8801
 FW 13121750

REF: NY2022700 CH FREE
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March 2025

TO: Senate State, Veterans & Military Affairs Committee

RE: HB25-1133 -- Requirements for Sale of Firearms Ammunition

Dear Committee Members:

The American Association of University Women (AAUW) is one of the oldest women's organizations in the country, empowering women since 1881. The mission of AAUW is to advance equity for women and girls through research, education and advocacy. More than 700 community leaders are members of AAUW branches around Colorado.

AAUW has declared that gun violence is a public health crisis. We support past efforts at reducing gun deaths, and believe HB1133 is another step in the right direction.

HB1133 provides important safeguards by limiting accessibility to ammunition in retail stores, and prohibiting the retail sale of ammunition to a person who is younger than 21 years of age. The bill also provides new safety requirements on deliveries of ammunition.

AAUW of Colorado supports HB1133 and requests your AYE vote in committee and throughout the process of becoming a law.

Respectfully submitted,

A handwritten signature in blue ink that reads "Su Ryden".

Su Ryden
AAUW of Colorado Public Policy Co-Director

16699 E. Kentucky Ave. • Aurora, CO 80017
303.898.5797
suryden25@gmail.com

American Association of University Women--AAUW is a top-rated 501(c)3 charitable organization whose mission is to advance gender equity for women and girls through research, education, and advocacy.

**Testimony in opposition to: HB25-1133 Requirements for Sale of Ammunition
The Firearms Coalition of Colorado**

Thank you, Chair and Committee

My name is Robert Edmiston. I am with the Firearms Coalition of Colorado an NRA-affiliated, all-volunteer, grassroots organization dedicated to the protection of individual rights and public safety.

I am a former U.S. Army Officer and Vocational Rehabilitation Counselor. I have a Master's Degree in Psychology, Counseling and Guidance.

I am writing in opposition to the measure under consideration.

The primary concern that we have with this bill is that we believe it violates the US and Colorado Constitutions with its prohibition on the sale of ammunition to anyone under the age of 21, with certain exceptions. The Fifth Circuit Court of Appeals recently struck down a law banning handgun sales to persons under 21, concluding that the government had not provided significant evidence of an historical analog to the legislation during the period of the founding of our Republic.

[Fifth Circuit Strikes Down Federal Handgun Sales Ban for 18-to-20-Year-Olds - USA Carry.](#)

Since the ability to obtain and use ammunition is a key component of the individual right to armed self-defense under both the US and the Colorado Constitutions, it follows that this restriction on the sale of ammunition to citizens in that age group is also prohibited.

We urge a "No" vote on this bill.

Thank you.

Robert Edmiston
Volunteer Lobbyist
The Firearms Coalition of Colorado
PO Box 1454, Englewood, CO 80150-1454