

**COLORADO GENERAL ASSEMBLY
JOINT BUDGET COMMITTEE**



**SUPPLEMENTAL REQUESTS FOR FY 2014-15
DEPARTMENT OF TRANSPORTATION**

**JBC Working Document - Subject to Change
Staff Recommendation Does Not Represent Committee Decision**

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DEPARTMENT OF TRANSPORTATION

Department Overview

The Colorado Department of Transportation (“CDOT” or “The Department”) is a cabinet level department which plans for, operates, maintains, and constructs the state-owned transportation system, including state highways and bridges. CDOT operates under the direction of the Colorado Transportation Commission, which is composed of eleven members who represent specific districts around the state. Each commissioner is appointed by the Governor and confirmed by the Senate for a four year term. The Commission establishes policy and administers the Department’s budgets and programs.

Summary: FY 2014-15 Appropriation and Recommendation

Department of Transportation: Recommended Changes for FY 2014-15						
	Total Funds	General Fund	Cash Funds	Reappropriated Funds	Federal Funds	FTE
FY 2014-15 Appropriation						
HB 14-1336 (Long Bill)	\$1,282,492,152	\$0	\$748,358,535	\$19,773,476	\$514,360,141	3,326.8
Other legislation	<u>705,279</u>	<u>700,000</u>	<u>5,279</u>	<u>0</u>	<u>0</u>	<u>0.1</u>
Current FY 2014-15 Appropriation	\$1,283,197,431	\$700,000	\$748,363,814	\$19,773,476	\$514,360,141	3,326.9
Recommended Changes						
Current FY 2014-15 Appropriation	\$1,283,197,431	700,000	\$748,363,814	\$19,773,476	\$514,360,141	3,326.9
S1 Roll Forward Authority for Safe Routes to School Funds	0	0	0	0	0	0.0
SNP-01 CORE Incremental Revision	<u>(34,811)</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(34,811)</u>	<u>0.0</u>
Recommended FY 2014-15 Appropriation	\$1,283,162,620	\$700,000	\$748,363,814	\$19,773,476	\$514,325,330	3,326.9
Recommended Increase/(Decrease)	(\$34,811)	\$0	\$0	\$0	(\$34,811)	0.0
Percentage Change	(0.0%)	0.0%	0.0%	0.0%	(0.0%)	0.0%
FY 2014-15 Executive Request	\$1,283,162,620	\$700,000	\$748,363,814	\$19,773,476	\$514,325,330	3,326.9
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

Request/Recommendation Descriptions

S1 Roll Forward Authority for Safe Routes to School Funds: The department is requesting \$550,000 General Fund appropriated by HB 14-1301 be rolled forward until June 30, 2017. The recommendation does not include the any of the recommended adjustments.

SNP-01 CORE Incremental Revision: This non-prioritized request includes a decrease of \$34,811 total funds for FY 2014-15 to true-up current appropriations as determined by the transaction counts in COFRS from a recently completed fiscal year. This adjustment reflects the Committee's January 8th decision.

Prioritized Supplemental Requests

SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #1 NAME OF SUPPLEMENTAL REQUEST

	Request	Recommendation
Total	<u>\$0</u>	<u>\$0</u>
General Fund	0	0

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]	NO
The Department submitted this request under the new data criteria. JBC staff does not believe that the request meets new data criteria.	

Department Request: The Department requests that spending authority for \$550,000 General Fund appropriated for Safe Routes to School non-infrastructure projects be rolled forward until June 30, 2017 to allow for the completion of project selection, contracting, and implementation.

Staff Recommendation: Staff recommends that the Committee not approve the request because it does not meet supplemental criteria. If the General Assembly would like to continue the program, staff recommends the Committee consider appropriating funds during figure setting, rather than rolling funds forward.

Staff Analysis: Safe Routes to Schools (SRTS) was created in 2004 and implemented by CDOT using federal dollars. The program provides grants via reimbursements for projects designed to help children K-8 to safely bike and walk to and from school. MAP-21, the most recent federal transportation bill, eliminated dedicated federal funds, effective following the end of FY 2013-14. Starting in FY 2014-15, there were no dedicated federal funds available to continue the SRTS grant-making program. HB 14-1301 allocated \$700,000 from the General Fund to continue the SRTS program's non-infrastructure grants.

While the funding source and some criteria for awarding the grants changed pursuant to HB 14-1301, there were no changes made to the way the program was administered. State rules and processes have been in place since the program began in 2005. The timeline for the SRTS grant-awarding process is August to July, which includes call for projects, technical support to

applicants, application review, project selection, and award of contracts. Grantees then have up to two years from the contract date to complete their projects. Given the existing timeline and that grants are awarded based on reimbursable expenses, the Department believes requiring the moneys to be spent within the year they are appropriated severely limits the ability to administer the SRTS program as designed.

Due to the expected elimination of federal funding in FY 2014-15, the program was winding down. Following the passage of HB 14-1301, CDOT accelerated the existing application and granting process, reducing the timeline by two months.

Safe Routes to School 2014-15 Application Timeline

November 14, 2014	Applications due to CDOT Safe Routes to School office by 4:00 p.m.
November 14, 2014- December 1, 2014	SRTS Program Manager's application review and administration
December 1, 2014	Applications distributed to Advisory Committee for review and scoring of projects
Mid-January 2015	Advisory Committee selects projects
Mid-February 2015	Project recommendation to Transportation Commission for approval
Late-February 2015	Applicants notified
April 2015	FY 2014-15 SRTS Mandatory Grantee Orientation Training
April - May 2015	Contracts completed between CDOT and Grant Recipients
July 1, 2017	Deadline for Project Completion

Staff acknowledges the constraints of the existing timeline, particularly given that the program was winding down. However, this is not new information, as this timeline has been in place since the program's inception.

The Department states that rolling forward the funds is essential to the continuation of the program. While applications for the grants have been submitted, grants have not yet been awarded. The Department estimates that only \$150,000 of the original appropriation will be able to be distributed prior to the end of the 2014-15 fiscal year.

Staff does not believe that a roll forward is the appropriate way to fund the request. The Committee can more easily track appropriations and assess need based on the grant cycle by considering this during the figure setting process, especially if the General Assembly would like to continue this program past its one-time appropriation.

If the funding is not rolled forward and the appropriation is considered during figure setting, the timeline for notifying grantees could be impacted. If funds are rolled forward, the SRTS program will know how much funding is available to grant out during their scheduled award time in February. However, if 2015-16 funding is not considered until figure setting, the program may be reluctant to award grants until after the budget is set in April, pushing back the existing timeline.

Statewide Common Policy Supplemental Requests

These requests are not prioritized and are not analyzed in this section. The JBC acted on these items when making decisions regarding common policies.

Department's Portion of Statewide Supplemental Request	Total	General Fund	Cash Funds	Reapprop. Funds	Federal Funds	FTE
Staff-initiated CORE common policy true-up	<u>(\$34,811)</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>(\$34,811)</u>	<u>0.0</u>
Department's Total Statewide Common Policy Supplemental Requests	(\$34,811)	\$0	\$0	\$0	(\$34,811)	0.0

Staff Recommendation: The Committee took action on these requests on January 8, 2015. Staff asks permission to make additional adjustments to these non-prioritized items if further Committee decisions are made.

JBC Staff Supplemental Recommendations - FY 2014-15
Staff Working Document - Does Not Represent Committee Decision

Appendix A: Number Pages

	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2014-15 Requested Change	FY 2014-15 Rec'd Change	FY 2014-15 Total W/ Rec'd Change
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DEPARTMENT OF TRANSPORTATION
Donald Hunt, Executive Director

S01 Safe Routes To School Roll Forward Authority

(2) CONSTRUCTION, MAINTENANCE, AND OPERATIONS

Construction Maintenance, And Operations	<u>1,648,077,218</u>	<u>1,103,347,971</u>	<u>0</u>	<u>0</u>	<u>1,103,347,971</u>
FTE	2,783.5	3,137.3	0.0	0.0	3,137.3
General Fund	0	700,000	0	0	700,000
Cash Funds	904,677,384	586,394,200	0	0	586,394,200
Reappropriated Funds	904,144	1,928,441	0	0	1,928,441
Federal Funds	742,495,690	514,325,330	0	0	514,325,330

Total for S01 Safe Routes To School Roll Forward Authority	1,648,077,218	1,103,347,971	0	0	1,103,347,971
FTE	<u>2,783.5</u>	<u>3,137.3</u>	<u>0.0</u>	<u>0.0</u>	<u>3,137.3</u>
General Fund	0	700,000	0	0	700,000
Cash Funds	904,677,384	586,394,200	0	0	586,394,200
Reappropriated Funds	904,144	1,928,441	0	0	1,928,441
Federal Funds	742,495,690	514,325,330	0	0	514,325,330

JBC Staff Supplemental Recommendations - FY 2014-15
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	FY 2013-14 Actual	FY 2014-15 Appropriation	FY 2014-15 Requested Change	FY 2014-15 Rec'd Change	FY 2014-15 Total W/ Rec'd Change
Totals Excluding Pending Items					
TRANSPORTATION					
TOTALS for ALL Departmental line items	1,721,730,319	1,283,197,431	0	0	1,283,197,431
<i>FTE</i>	<u>2,973 .0</u>	<u>3,326.9</u>	<u>0 .0</u>	<u>0 .0</u>	<u>3,326.9</u>
General Fund	0	700,000	0	0	700,000
Cash Funds	976,396,484	748,363,814	0	0	748,363,814
Reappropriated Funds	2,838,145	19,773,476	0	0	19,773,476
Federal Funds	742,495,690	514,360,141	0	0	514,360,141