



Final Report to the General Assembly

American Indian Affairs Study Committee
December 2024 | Research Publication 825





American Indian Affairs Interim Study Committee

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December | 2024



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ROOM 029 STATE CAPITOL
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303-866-3521 FAX: 303-866-3855 TDD: 303-866-3472

December 2024

To Members of the Seventy-fourth General Assembly:

Submitted herewith is the final report of the American Indian Affairs Interim Study Committee. This committee was created pursuant to Interim Committee Request Letter 2024-003. The purpose of this committee is to build better relationships between American Indian communities and the legislative branch through engaging in meaningful conversations between legislators, tribal citizens, and American Indian communities.

At its meeting on October 15, 2024, the Legislative Council reviewed the report of this committee. A motion to forward this report and the bills therein for consideration in the 2025 session was approved.

Sincerely,

/s/ Rep. Julie McCluskie Chair

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This report is also available online at:

<u>https://leg.colorado.gov/committees/american-indian-affairs-interim-study-committee/2024-regular-session</u>

Committee Charge

Pursuant to Interim Committee Request Letter 2024-003, the American Indian Affairs Interim Study Committee (committee) was charged with building better relationships between American Indian communities and the legislative branch. Additionally, the committee was charged with exploring and addressing the challenges faced by American Indian communities, which include but are not limited to health disparities, judicial concerns, the Indian Child Welfare Act, outdoor and recreational access, and water matters.

Committee Activities

The committee held four meetings during the 2024 interim and traveled to Southwest Colorado to meet with tribal representatives and tour reservation lands. The committee heard briefings and presentations on subjects pertaining to American Indians, including current strengths, activities, and challenges of the federally recognized Tribes in Colorado and American Indians residing in Colorado. The committee received cultural competency training to prepare for these presentations and briefings, which were delivered by the following organizations:

- Colorado Commission of Indian Affairs;
- Denver American Indian Commission:
- Denver Indian Center, Inc.;
- Department of Law;
- Department of Natural Resources;
- Office of the Liaison for Missing and Murdered Indigenous Persons in the Department of Public Safety;
- Southern Ute Indian Tribe;
- Truth, Restoration, and Education Commission of Colorado; and
- Ute Mountain Ute Tribe.

The following sections discuss the committee's activities during the 2024 interim.

Engagement with American Indians

The committee heard from a number of presenters about the challenges facing American Indians in Colorado. These challenges include health disparities among American Indians, disproportionate barriers to education, a lack of employment opportunities, and limited housing, among many others.

Federally Recognized Tribes in Colorado. Colorado is home to two federally recognized Tribes: The Southern Ute Indian Tribe and Ute Mountain Ute Tribe. The committee met with representatives from both of Colorado's federally recognized Tribes on multiple occasions throughout the interim to discuss issues of importance to the Tribes.

The Southern Ute Indian Tribe representatives detailed that their intergovernmental agreements with local, state, and federal governments regarding the status of treaties, land use, water rights, and public safety. In addition, the Southern Ute Indian Tribe representatives explained that their gaming compact with the state authorizes the Tribe to permit gambling on their reservation.

Recent state legislation related to sports betting, however, has not be extended to the Southern Ute Indian Tribe. As a result, the Tribe cannot currently allow sports betting at their casino without paying a tax on those transactions.

The Ute Mountain Ute Tribal representatives discussed the Tribe's priorities for supporting the tribal members including creating more stable housing, developing an educational structure to support preservation of Ute Mountain Ute language and culture, water preservation, and improving health disparities.

American Indians in Denver and other communities. While there are two federally recognized Tribes in Colorado, there are members of Historic Tribes of Colorado as well as other American Indian/Alaska Native communities residing throughout the state and in the Denver metro area. The committee heard a presentation from the Denver American Indian Commission (DAIC) on its work to support the broad American Indian community through advocacy and education. Members of the DAIC presented the committee with information about disparities and discrimination in health care, education, housing, and employment. They discussed the ongoing work to resolve unsolved homicides and missing indigenous person alerts, a disproportionate percentage of which originate in the Denver metro area.

The committee heard testimony and presentations from members of the American Indian community who are not members of Colorado's two federal recognized Tribes, including information about the Colorado Commission on Indian Affairs, the generational trauma of Native American boarding schools, health disparities experienced by American Indians, school trust lands, state park access, and wildlife. Specifically, the presenters discussed why the committee should consider legislation prohibiting hunting of wild bison that migrate into the state from Utah. Additionally, the presenters highlighted the need for the state to develop cultural training requirements for medical providers who provide care to American Indians.

Truth, Restoration, and Education Commission. For two years, the Truth, Restoration, and Education Commission, in collaboration with the People of the Sacred Land, examined Colorado history to identify the causes of land displacement and genocide of American Indians in the state. The committee heard a presentation on the <u>final report</u> of the commission, which discusses damage to Tribes due to forced relocation, illegal seizure of land, violations of human rights, acts of violence, warfare, deceptive practices, and other illicit actions by the state and federal governments over 170 years. The presenters discussed how the commission hopes to use the report to focus on restoring tribal nations, assess financial harm, and identify recommendations for reconciliation.

Committee recommendations. As a result of its discussions, the committee recommends Bill A, which continues the American Indian Affairs Interim Committee for the next five years. The committee also recommends Bill C, which would classify wild bison as wildlife and prohibit hunting these animals.

The committee recommended that a bill be drafted on cultural competency training for health care providers, but the draft bill was not approved by the committee. Additionally, the committee recommended that a bill be drafted requiring a comprehensive history of Tribal Nations be taught in Colorado's public schools, but the bill was withdrawn prior to finalization.

Government Agencies

The committee heard from a number of presenters on intergovernmental relationships between American Indians and federal, state, and local entities. Government agencies discussed natural resources, public safety, wildlife and jurisdictional challenges encountered by American Indians.

Colorado Commission of Indian Affairs. The Colorado Commission of Indian Affairs (CCIA) serves as the official liaison between the state and the tribal governments and conducts quarterly meetings with the Southern Ute Indian Tribe and Ute Mountain Ute Tribe representatives. A representative from the CCIA reported on the CCIA's recent meetings and activities with tribal governments. The CCIA representative recommended that any legislation that may affect tribal members be developed in consultation with the Tribes. The CCIA representative discussed how the CCIA provided consultation for the <u>report</u> on Federal Indian Boarding Schools that was required by <u>House Bill 22-1327</u>, and how the CCIA also partnered with the Department of Education to develop a needs assessment for American Indians in the state education system. Finally, the CCIA representative reviewed how the agency developed a <u>report</u> on recommendations for including tribal governments in state programs as part of <u>Senate Bill 22-104</u>.

Natural Resources and Wildlife Matters. A representative from the Department of Natural Resources (DNR) presented to the committee on their management of animals, land, and natural resources on tribal lands. The representative discussed the department's commitment to improving the relationship between the state government and tribal governments. Information about how DNR engages in outreach and meetings between their divisions and tribal governments was shared with the committee. The DNR representative discussed the current status of wild bison migrating into the state from Utah, and how classifying these wild bison as livestock would involve counting these animals, ensuring a healthy ecosystem between bison and other species, prohibiting hunting of these bison, and compensating property owners for any damage caused by these bison.

Legal Matters, Gaming, and Public Safety. A representative from the Department of Law presented to the committee on how the department represents the state during water negotiations between the Tribes, state, and federal entities. A representative from the Department of Law discussed how the agency engages with the Southern Ute Indian Tribe and Ute Mountain Ute Tribe for any legal matters, including for enforcement of state, local and tribal laws. The representative commented on the concerns shared by Southern Ute Indian Tribe and Ute Mountain Ute Tribe representatives about the consistency with which local governments cooperated with the Tribes related to crimes committed by non-tribal members against tribal members on reservation lands, as well as issues with tribal warrants not being enforced by local authorities outside of tribal lands. The representative also discussed the recommendation from the Southern Ute Indian Tribe concerning the application of state laws on the Tribe and potential legislation on explicitly applying state laws to tribal members and tribal lands.

The Southern Ute Indian Tribe representatives detailed to the committee their experience with gaming legislation. Specifically, they mentioned a lack of communication from the executive and

legislative branches with the tribe on the implementation of sports betting. They provided more context and detail on gaming operations to the committee.

The Department of Public Safety houses the Office for the Liaison for Missing and Murdered Indigenous Relatives (MMIR Office), established through <u>Senate Bill 22-150</u> and modified through <u>Senate Bill 23-054</u>. These bills require case reviews of violent crimes against American Indians, an annual report on these cases, and the designation of a liaison and an additional employee to serve as a point of contact for the families of the missing or murdered person. The MMIR Office is charged with improving partnerships between law enforcement and tribal representatives. The MMIR Office coordinates jurisdictional challenges between borders in these cases. The MMIR Office representatives introduced to the committee their newly hired liaison and detailed their efforts to expand community partnerships when a member of the community is missing or murdered. Additionally, the MMIR Office representatives discussed how law enforcement has been involved in community events organized by the MMIR Office.

Committee recommendations. As a result of its discussions, the committee recommends Bill B, which requires state entities to enforce tribal warrants and behavioral health commitment orders.

The committee recommended that a bill be drafted which would have presumed that any legislation passed by the General Assembly did not to apply to the Southern Ute Indian Tribe unless the Tribe consents; however, this bill was not approved by the committee.

Committee Tours

The committee traveled to Southwest Colorado, including visits to Ignacio and Towaoc to meet with the delegations of the two federally recognized Tribes of Colorado, and to the Denver Indian Center, Inc. to meet with Denver-based American Indian community leaders.

Meeting with Southern Ute Indian Tribal Council. The committee met with representatives of the Southern Ute Indian Tribe to discuss the history of the reservation; the problems they face; the successes the Southern Ute Indian Tribe has worked to achieve; and goals related to land use, water rights, and self-sufficiency. Members of the Southern Ute Indian Tribal Council began the visit by explaining how the Southern Ute Indian Tribe agreed to relocate to a reservation in the southwest corner of the state in exchange for access to farmable land, and the impact the reservation has on the surrounding community. This impact includes being one of the largest employers in La Plata County, employing over 1,400 people. In addition to employing many tribal and non-tribal residents of La Plata County, the Southern Ute Indian Tribe has fostered relationships with the surrounding residents by purchasing land and donating money for the building of Mercy Hospital.

Pine River Indian Irrigation Project (PRIIP). The committee visited a portion of the Pine River Indian Irrigation Project (PRIIP), which stores floodwater for controlled releases to benefit the irrigation of tribal and non-tribal lands and minimize floodwater damage to private lands and structures downstream. The PRIIP also provides municipal and industrial water to the towns of Bayfield and Ignacio, and a rural water supply to areas in the southeast portion of La Plata County. Although the Federal Bureau of Indian Affairs owns and operates the PRIIP, the Southern Ute Indian Tribe has funded many repairs for the project. Tribal members shared that

this project was a part of the Southern Ute Indian Tribe's efforts to responsibly use their land and water.

Southern Ute Indian Tribal Court. Committee members visited the Southern Ute Indian Tribal Court to hear about some of the challenges the court is facing. The court hears criminal and tribal cases, but not federal cases, which are heard by federal courts. In instances where both tribal members and non-Tribal members commit certain crimes on the reservation, representatives of the Southern Ute Indian Tribe shared that the tribal courts are struggling with surrounding jurisdictions not acknowledging tribal warrants and behavioral health commitment orders.

Southern Ute Indian Montessori Academy. The committee also visited the Southern Ute Indian Montessori Academy. The academy's stated goal is to provide an educational foundation for young tribal members and to preserve the Southern Ute Indian Tribe's culture and language. The academy opened in 2000 and utilizes a Montessori education model focusing on hands-on learning and independence. The school is open to all first descendants and tribal members and serves pre-kindergarten through sixth grade.

Meeting with the Ute Mountain Ute Tribal Council. The committee met with representatives of Ute Mountain Ute Tribe to hear their priorities. These priorities were creating more stable housing for tribal members, developing an education system that helps to preserve the Ute Mountain Ute Tribe's culture and language, coordinating with urban Indians to address their issues, a lack of law enforcement on the reservation, water preservation, and addressing health disparities among tribal members. Members of the Ute Mountain Ute Tribe explained the importance of state department tribal liaisons in addressing these priorities and the Tribe's communications with CCIA, federal representatives, and the General Assembly.

Representatives of the Ute Mountain Ute Tribe also shared information on the development of the Sun Bear Solar Project. The Ute Mountain Ute Tribe began planning the Sun Bear Solar Project in 2018 in an effort to meet the goals of the Ute Mountain Ute Tribe Climate Action Plan. The project would be an approximately 4,000-acre solar farm located on the Ute Mountain Ute Tribal land. The project would provide a source of revenue, jobs, renewable energy, and energy independence for members of the Ute Mountain Ute Tribe.

Ute Mountain Ute Tribe Farm and Ranch. The committee visited the Ute Mountain Ute Tribe's Farm and Ranch Enterprise. The Farm and Ranch Enterprise is an irrigated agricultural project covering over 7,000 acres of Ute Mountain Ute Reservation land in Southwest Colorado. Staff at the Ute Mountain Ute Tribe's Farm and Ranch Enterprise shared why they are proud to work for the company and the process for maintaining high agricultural yields of alfalfa, corn, and wheat, as well as how they manages the Tribe's beef operation.

Denver Indian Center Inc. (DICI). The committee visited the Denver Indian Center, Inc. (DICI) to hear about the programs the center offers. Representatives of the DICI discussed how the DICI grew out of the Denver Native American United, Inc. which began services in the 1970's to meet the unique needs of American Indians who were relocated through the federal Bureau of Indian Affairs to the Denver metro area. The DICI representatives discussed how the center serves members of the American Indian community by providing necessary programs, support, resources, and connections to their cultural heritage, and how the DICI serves as a location for

the community to gather for pow-wows and various other culturally-based activities. The DICI representatives discussed the Native Workforce Program (NWP), which was the first program provided by the DICI, including how the program is funded and how the program helps urban Indians with developing professional job-readiness skills.

The DICI representatives also discussed the Honoring Fatherhood Program. According DICI representatives, the goal of the program is to help tribal members gain a deeper understanding of relationships, the relevancy of fatherhood, and the importance of economic stability within a cultural context. Honoring Fatherhood Program participants are encouraged to explore real-world skills that assist them in their careers, communities, and their families. Enrolled participants are eligible to receive additional support with on-site childcare during classes, transportation assistance, and connecting with other service agencies.

Finally, members of the American Indian community discussed their experiences as survivors of Native American boarding schools and the support they receive from DICI's community events. These community members also discussed the challenges they encounter when receiving health care services from doctors and nurses who have not been trained on health issues for American Indians.

Summary of Recommendations

As a result of the committee's activities, the committee recommended three bills to the Legislative Council for consideration in the 2025 session. At its meeting on October 15, 2024, the Legislative Council approved the bills for introduction. The approved bills are described below.

Bill A — American Indian Affairs Interim Committee

The bill creates the Legislative Interim Committee on American Indian Affairs as an ongoing interim committee for the 2025 through 2029 legislative interims. The committee consists of six legislators, including three members from each chamber. It may hold up to six meetings during each legislative interim and request up to five bills per year. The committee must prepare a final report on their actions over the previous five years by January 15, 2030.

Bill B — Recognition of Tribal Court Orders

The bill requires state courts, law enforcement, hospitals, behavioral health facilities, and health care providers to recognize and enforce tribal court orders, including arrest warrants and behavioral health commitment orders.

Bill C — Protect Wild Bison

The bill changes the definitions of "wildlife" and "big game" to include bison, unless the bison are privately owned livestock. By classifying bison as wildlife and big game, the bill makes it illegal to hunt bison unless authorized by the Colorado Parks and Wildlife in the Department of Natural Resources.

Resource Materials

Meeting summaries are prepared for each meeting of the committee and contain all handouts provided to the committee. The summaries of meetings and attachments are available at the Division of Archives, 1313 Sherman Street, Denver (303-866-2055). The listing below contains the dates of committee meetings and the topics discussed at those meetings. Meeting summaries are also available on our website at:

<u>https://leg.colorado.gov/committees/american-indian-affairs-interim-study-committee/2024-regular-session</u>

Meetings and Topics Discussed

July 8, 2024

- Cultural competency training
- Southern Ute Indian Tribe presentation
- Denver American Indian Commission presentation
- Truth, Restoration, and Education Commission of Colorado presentation

July 30, 2024

- Southern Ute Indian Tribe presentation
- Southern Ute Indian Tribal Court tour
- Southern Ute Indian Montessori Academy tour
- SunUte Community Center tour
- Pine River Indian Irrigation Project site visit
- Ute Mountain Ute Tribe presentation
- Ute Mountain Ute Tribe's Farm and Ranch site visit

August 14, 2024

- Denver Indian Center, Inc. site visit
- Department of Law presentation
- Department of Natural Resources presentation
- Colorado Commission of Indian Affairs presentation
- American Indian community stakeholders presentation
- Ute Mountain Ute Tribe presentation
- Southern Ute Indian Tribe presentation
- Public testimony
- Bill requests

September 26, 2024

- Office of the Liaison for Missing and Murdered Indigenous Relatives presentation
- Department of Law presentation
- Public testimony
- Overview and approval of bill drafts

First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

BILL A

LLS NO. 25-0202.01 Chelsea Princell x4335

HOUSE BILL

HOUSE SPONSORSHIP

Duran and Weinberg, Joseph

SENATE SPONSORSHIP

Simpson and Danielson, Roberts

House Committees

Senate Committees

A BILL FOR AN ACT

101 CONCERNING THE CREATION OF THE AMERICAN INDIAN AFFAIRS
102 INTERIM COMMITTEE.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

American Indian Affairs Interim Study Committee. The bill creates the American Indian affairs interim committee (committee). The purpose of the committee is to examine issues and challenges that impact American Indian Tribal Nations.

The committee consists of 6 members of the general assembly who serve for the duration of the committee unless they resign, are removed,

or are no longer in office.

The bill allows the committee to meet up to 6 times and recommend up to 5 bills during each interim.

On or before January 15, 2030, the bill requires the committee to submit a report to the executive committee of the legislative council summarizing the work of the committee during the preceding 5 years.

The committee is repealed, effective June 30, 2030.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add part 21 to article
3	3 of title 2 as follows:
4	PART 21
5	AMERICAN INDIAN AFFAIRS INTERIM COMMITTEE
6	2-3-2101. Legislative declaration. (1) The General Assembly
7	FINDS THAT:
8	(a) HISTORICAL AND INTERGENERATIONAL TRAUMA CONTINUES TO
9	IMPACT AMERICAN INDIAN COMMUNITIES. WITHOUT ACTION TO ADDRESS
10	THE UNIQUE CHALLENGES AMERICAN INDIANS FACE, THE CYCLE OF
11	POVERTY, INADEQUATE SUPPORT, AND LACK OF RESOURCES WILL PERSIST.
12	(b) COMMUNICATION, COLLABORATION, AND RESPECT ARE
13	CRITICAL TO SUPPORT AMERICAN INDIAN TRIBAL NATIONS AND CREATE
14	POSITIVE, LASTING, AND IMPACTFUL CHANGE;
15	(c) From the work of the 2024 American Indian affairs
16	INTERIM STUDY COMMITTEE, MORE WORK IS CLEARLY NEEDED TO BETTER
17	SUPPORT AMERICAN INDIAN TRIBAL NATIONS AND THEIR COMMUNITIES
18	IN COLORADO;
19	(d) Creating the American Indian affairs interim
20	COMMITTEE ALLOWS THE GENERAL ASSEMBLY TO CONTINUE DISCUSSIONS
21	AND COLLABORATION WITH THE UTE MOUNTAIN UTE INDIAN TRIBE,
22	SOUTHERN UTE INDIAN TRIBE, AND ALL OTHER AMERICAN INDIAN PEOPLE

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1	AND THEIR COMMUNITIES IN COLORADO IN ORDER TO ADDRESS THE
2	CHALLENGES AND ISSUES THEY FACE; AND
3	(e) The general assembly is committed to building
4	STRONGER AND MORE MEANINGFUL RELATIONSHIPS WITH THE AMERICAN
5	Indian Tribal Nations and their communities in Colorado.
6	(2) Therefore, the general assembly declares that the
7	CONTINUATION OF THE AMERICAN INDIAN AFFAIRS INTERIM COMMITTEE
8	IS CRITICAL TO IMPROVE RELATIONSHIPS AND ADDRESS THE UNIQUE
9	CHALLENGES AND NEEDS THAT AMERICAN INDIAN TRIBAL NATIONS AND
10	THEIR COMMUNITIES FACE.
11	2-3-2102. Definitions. As used in this part 21, unless the
12	CONTEXT OTHERWISE REQUIRES:
13	(1) "American Indian Tribal Nations" means the Southern
14	Ute Tribe, the Ute Mountain Ute Tribe, and any other federally
15	RECOGNIZED TRIBE.
16	(2) "COMMITTEE" MEANS THE AMERICAN INDIAN AFFAIRS INTERIM
17	COMMITTEE CREATED IN SECTION 2-3-2103.
18	2-3-2103. American Indian affairs interim committee -
19	creation - duties - membership - reporting - repeal.
20	(1) Notwithstanding section 2-3-303.3, the American Indian
21	AFFAIRS INTERIM COMMITTEE IS CREATED.
22	(2) THE PURPOSE OF THE COMMITTEE IS TO EXAMINE ISSUES AND
23	CHALLENGES THAT IMPACT THE AMERICAN INDIAN TRIBAL NATIONS.
24	(3) (a) The committee consists of the six members of the
25	GENERAL ASSEMBLY WHO WERE APPOINTED TO THE 2024 AMERICAN
26	Indian affairs interim study committee as follows:
27	(I) THREE MEMBERS OF THE SENATE, THE ONE MEMBER APPOINTED

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1	BY THE PRESIDENT OF THE SENATE, THE ONE MEMBER APPOINTED BY THE
2	MAJORITY LEADER OF THE SENATE, AND THE ONE MEMBER APPOINTED BY
3	THE MINORITY LEADER OF THE SENATE; AND
4	(II) Three members of the house of representatives, the
5	ONE MEMBER APPOINTED BY THE SPEAKER OF THE HOUSE OF
6	REPRESENTATIVES, THE ONE MEMBER APPOINTED BY THE MAJORITY
7	LEADER OF THE HOUSE OF REPRESENTATIVES, AND THE ONE MEMBER
8	APPOINTED BY THE MINORITY LEADER OF THE HOUSE OF
9	REPRESENTATIVES.
10	(b) The speaker of the house of representatives shall
11	APPOINT THE CHAIR OF THE COMMITTEE IN ODD-NUMBERED YEARS AND
12	THE VICE-CHAIR OF THE COMMITTEE IN EVEN-NUMBERED YEARS. THE
13	PRESIDENT OF THE SENATE SHALL APPOINT THE CHAIR OF THE COMMITTEE
14	IN EVEN-NUMBERED YEARS AND THE VICE-CHAIR OF THE COMMITTEE IN
15	ODD-NUMBERED YEARS.
16	(4) Members appointed to the committee serve for the
17	DURATION OF THE COMMITTEE UNLESS AN APPOINTED MEMBER RESIGNS,
18	IS REMOVED, OR IS NO LONGER IN OFFICE. THE APPOINTING AUTHORITY
19	SHALL FILL ANY VACANCY AS SOON AS PRACTICABLE. MEMBERS SERVE AT
20	THE PLEASURE OF THE APPOINTING AUTHORITY AND CONTINUE UNTIL A
21	SUCCESSOR IS APPOINTED.
22	(5) Members of the committee serve without
23	COMPENSATION; EXCEPT THAT EACH MEMBER IS ENTITLED TO
24	REIMBURSEMENT FOR NECESSARY EXPENSES IN CONNECTION WITH THE
25	PERFORMANCE OF THE MEMBER'S DUTIES AND RECEIVES THE SAME PER
26	DIEM AS OTHER MEMBERS OF INTERIM COMMITTEES IN ATTENDANCE AT

27

MEETINGS.

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1	(b) (a) THE COMMITTEE MAY MEET UP TO SIX TIMES PER INTERIM,
2	WHICH MAY INCLUDE FIELD TRIPS.
3	(b) The chair of the committee shall schedule the first
4	Meeting of the committee for no later than July 31of each year.
5	(7) THE COMMITTEE MAY RECOMMEND UP TO A TOTAL OF FIVE
6	BILLS DURING EACH INTERIM. LEGISLATION RECOMMENDED BY THE
7	COMMITTEE MUST BE TREATED AS LEGISLATION RECOMMENDED BY AN
8	INTERIM COMMITTEE FOR PURPOSES OF APPLICABLE DEADLINES, BILL
9	INTRODUCTION LIMITS, AND ANY OTHER REQUIREMENTS IMPOSED BY THE
10	JOINT RULES OF THE GENERAL ASSEMBLY.
11	(8) THE COMMITTEE SHALL SEEK PRESENTATIONS AND COMMENTS
12	FROM COMMUNITY MEMBERS AND REPRESENTATIVES OF THE AMERICAN
13	Indian Tribal Nations, relevant state agencies, and impacted
14	COMMUNITY MEMBERS.
15	(9) On or before January 15, 2030, the committee shall
16	SUBMIT A REPORT TO THE EXECUTIVE COMMITTEE OF THE LEGISLATIVE
17	COUNCIL SUMMARIZING THE ISSUES AND TOPICS DISCUSSED,
18	RECOMMENDATIONS CONSIDERED, AND ANY ACTIONS TAKEN BY THE
19	COMMITTEE DURING THE PRECEDING FIVE YEARS. THE INFORMATION
20	CONTAINED IN THE REPORT MUST BE ORGANIZED BY INTERIM YEAR. THE
21	REPORT MUST COMPLY WITH THE PROVISIONS OF SECTION $24-1-136$ (9).
22	(10) THE LEGISLATIVE COUNCIL AND THE OFFICE OF LEGISLATIVE
23	LEGAL SERVICES SHALL PROVIDE STAFF ASSISTANCE TO THE COMMITTEE.
24	(11) This part 21 is repealed, effective June 30, 2030.
25	SECTION 2. Safety clause. The general assembly finds,
26	determines, and declares that this act is necessary for the immediate
27	preservation of the public peace, health, or safety or for appropriations for

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- 1 the support and maintenance of the departments of the state and state
- 2 institutions.

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First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

BILL B

LLS NO. 25-0206.01 Alana Rosen x2606

SENATE BILL

SENATE SPONSORSHIP

Roberts and Danielson, Simpson

HOUSE SPONSORSHIP

Weinberg and Joseph, Duran

Senate Committees

101

House Committees

A BILL FOR AN ACT

CONCERNING RECOGNITION OF CERTAIN TRIBAL COURT ORDERS.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

American Indian Affairs Interim Study Committee. Current law does not expressly allow for the state to recognize an arrest warrant issued by a Tribal court of a federally recognized Tribe with a reservation within the exterior boundaries of the state (Tribal court). The bill clarifies that a state court shall give full faith and credit to an arrest warrant issued by a Tribal court. Upon issuance of a Tribal court arrest warrant, a peace officer in the state may apprehend the person identified in the Tribal warrant. Unless otherwise agreed upon by the law enforcement agency in

the arresting jurisdiction and the law enforcement authority of the Tribal jurisdiction, the Tribe shall arrange transport of the person to the Tribe's detention facility.

Current law does not expressly allow for the recognition of Tribal court commitment orders. The bill clarifies that any commitment order entered by a Tribal court that concerns a person under the Tribal court's jurisdiction is recognized to the same extent as a commitment order entered by a state court. A health-care provider may communicate with the officers of the Tribal court regarding a patient under the health-care provider's care pursuant to a commitment order to the same extent that the health-care provider may communicate with officers of the court pursuant to a commitment order entered by a state court.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, add part 7 to article 3 3 of title 16 as follows: 4 PART 7 5 RECOGNITION OF TRIBAL COURT ARREST WARRANTS 6 7 **16-3-701. Definitions.** As used in this part 7, unless the 8 CONTEXT OTHERWISE REQUIRES: "RESERVATION" MEANS THE SOUTHERN UTE INDIAN 9 (1) 10 RESERVATION AND ALL THE LAND WITHIN THE EXTERIOR BOUNDARIES, AS 11 DEFINED IN THE ACT OF MAY 21, 1984, Pub.L. 98-290, 98 STAT. 201 12 (FOUND AT "OTHER PROVISIONS" NOTE TO 25 U.S.C. SEC. 668) OR THE UTE 13 MOUNTAIN UTE RESERVATION. (2) "STATE" MEANS THE STATE OF COLORADO. 14 15 (3) "TRIBAL COURT" MEANS ANY COURT OR OTHER FEDERALLY OR 16 TRIBALLY ESTABLISHED TRIBUNAL OF A FEDERALLY RECOGNIZED TRIBE IN 17 COLORADO, DULY ESTABLISHED PURSUANT TO FEDERAL LAW OR TRIBAL 18 LAW, INCLUDING THE COURTS OF INDIAN OFFENSES, UTE MOUNTAIN UTE 19 AGENCY, ORGANIZED PURSUANT TO 25 CFR PART 11.

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1	(4) "TRIBE" MEANS THE SOUTHERN UTE INDIAN TRIBE OR THE UTE
2	Mountain Ute Tribe.
3	16-3-702. Recognition of Tribal court orders - arrest warrants
4	- full faith and credit. A STATE COURT SHALL GIVE FULL FAITH AND
5	CREDIT TO AN ARREST WARRANT ISSUED BY A TRIBAL COURT OF A
6	FEDERALLY RECOGNIZED TRIBE WITH A RESERVATION WITHIN THE
7	EXTERIOR BOUNDARIES OF THE STATE.
8	16-3-703. Recognition of Tribal court orders - arrest warrants
9	- process. Upon issuance of a Tribal court arrest warrant, a
10	PEACE OFFICER IN THE STATE MAY APPREHEND THE PERSON IDENTIFIED IN
11	THE TRIBAL WARRANT. THE ARRESTING PEACE OFFICER OR THE LAW
12	ENFORCEMENT AGENCY IN THE ARRESTING JURISDICTION SHALL MAKE
13	ARRANGEMENTS WITH THE TRIBAL JURISDICTION FOR TRANSPORTATION OF
14	THE PERSON TO THE LAW ENFORCEMENT AUTHORITY OF THE TRIBAL
15	JURISDICTION. UNLESS OTHERWISE AGREED UPON BY THE LAW
16	ENFORCEMENT AGENCY IN THE ARRESTING JURISDICTION AND THE LAW
17	ENFORCEMENT AUTHORITY OF THE TRIBAL JURISDICTION, THE TRIBE
18	SHALL ARRANGE TRANSPORT OF THE PERSON TO THE TRIBE'S DETENTION
19	FACILITY.
20	SECTION 2. In Colorado Revised Statutes, add 27-65-132 as
21	follows:
22	27-65-132. Recognition of Tribal court commitment orders -
23	process - definitions. (1) As used in this section, unless the
24	CONTEXT OTHERWISE REQUIRES:
25	(a) "Behavioral health commitment order" or
26	"COMMITMENT ORDER" INCLUDES:
27	(I) EMERGENCY MENTAL HEALTH HOLDS AS DESCRIBED IN SECTION

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1	27-65-106 OR AS DESCRIBED IN TRIBAL CODES;
2	(II) CERTIFICATION FOR SHORT-TERM TREATMENT AS DESCRIBED
3	IN SECTION 27-65-109 OR AS DESCRIBED IN TRIBAL CODES;
4	(III) LONG-TERM CARE AND TREATMENT OF PERSONS WITH
5	MENTAL HEALTH DISORDERS AS DESCRIBED IN SECTION 27-65-110 OR AS
6	DESCRIBED IN TRIBAL CODES;
7	(IV) AN EMERGENCY COMMITMENT AS DESCRIBED IN SECTION
8	27-81-111 OR AS DESCRIBED IN TRIBAL CODES;
9	(V) AN INVOLUNTARY COMMITMENT OF A PERSON WITH A
10	SUBSTANCE USE DISORDER AS DESCRIBED IN SECTION 27-81-112 OR AS
11	DESCRIBED IN TRIBAL CODES; OR
12	(VI) A COMMITMENT ORDER PERMITTED BY FEDERAL, STATE, OR
13	Tribal law.
14	(b) "Reservation" means the Southern Ute Indian
15	RESERVATION AND ALL THE LAND WITHIN THE EXTERIOR BOUNDARIES, AS
16	DEFINED IN THE ACT OF MAY 21, 1984, Pub.L. 98-290, 98 Stat. 201
17	(found at "other provisions" note to $25\mathrm{U.S.C.}$ sec. 668) or the UTE
18	Mountain Ute reservation.
19	(c) "State" means the state of Colorado.
20	(d) "Tribal court" means any court or other federally or
21	TRIBALLY ESTABLISHED TRIBUNAL OF A FEDERALLY RECOGNIZED TRIBE IN
22	COLORADO, DULY ESTABLISHED PURSUANT TO FEDERAL LAW OR TRIBAL
23	LAW, INCLUDING THE COURTS OF INDIAN OFFENSES, UTE MOUNTAIN UTE
24	AGENCY, ORGANIZED PURSUANT TO 25 CFR PART 11.
25	(e) "Tribe" means the Southern Ute Indian Tribe or the Ute
26	Mountain Ute Tribe.
27	(2) The state, county, or municipal law enforcement

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1 AGENCIES; STATE COURTS; HOSPITALS; BEHAVIORAL HEALTH FACILITIES; 2 HEALTH-CARE PROVIDERS; AND OTHERS WITHIN THE STATE PROVIDING 3 SERVICES TO THE PERSON SUBJECT TO A BEHAVIORAL HEALTH 4 COMMITMENT ORDER SHALL RECOGNIZE A COMMITMENT ORDER ENTERED 5 BY THE TRIBAL COURT OF A FEDERALLY RECOGNIZED TRIBE WITH A 6 RESERVATION WITHIN THE EXTERIOR BOUNDARIES OF THE STATE AND 7 THAT CONCERNS A PERSON UNDER THE TRIBAL COURT'S JURISDICTION TO 8 THE SAME EXTENT AS A COMMITMENT ORDER ENTERED BY A STATE COURT. 9 (3) A HEALTH-CARE PROVIDER MAY COMMUNICATE WITH THE 10 OFFICERS OF A TRIBAL COURT REGARDING A PATIENT UNDER THE 11 HEALTH-CARE PROVIDER'S CARE PURSUANT TO A TRIBAL COURT 12 COMMITMENT ORDER DESCRIBED IN SUBSECTION (2) OF THIS SECTION, TO 13 THE SAME EXTENT THAT THE HEALTH-CARE PROVIDER CAN COMMUNICATE 14 WITH OFFICERS OF A COURT PURSUANT TO A STATE COURT COMMITMENT 15 ORDER. COMMUNICATIONS MAY INCLUDE THE NATURE OF THE TREATMENT 16 NEEDED AND PROVIDED, A PATIENT'S MEDICAL AND MENTAL HEALTH 17 STATUS, THE EXTENT TO WHICH THE PATIENT POSES A DANGER TO THE 18 PATIENT'S SELF OR THE COMMUNITY, AND, IF NECESSARY, THE NEED FOR 19 ADDITIONAL TREATMENT. 20 21

SECTION 3. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in

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- November 2026 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.

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First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

BILL C

LLS NO. 25-0204.01 Jery Payne x2157

SENATE BILL

SENATE SPONSORSHIP

Danielson,

HOUSE SPONSORSHIP

Joseph, Duran

Senate Committees

101

House Committees

A BILL FOR AN ACT

CONCERNING THE CLASSIFICATION OF BISON AS WILDLIFE UNLESS

102 CLASSIFIED AS LIVESTOCK.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

American Indian Affairs Interim Study Committee. The bill classifies bison as big game wildlife unless the bison is livestock. Classifying bison as wildlife means that hunting or taking one is illegal unless authorized by rule of the parks and wildlife commission.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, 33-1-102, amend (2),
3	(29), and (51); and add (2.6) as follows:
4	33-1-102. Definitions - rules. As used in this title 33, unless the
5	context otherwise requires:
6	(2) "Big game" means elk, white-tailed deer, mule deer, moose,
7	rocky mountain bighorn sheep, desert bighorn sheep, rocky mountain
8	goat, pronghorn antelope, black bear, mountain lion, BISON THAT ARE
9	WILDLIFE, and all species of large mammals that may be introduced or
10	transplanted into this state for hunting or are classified as big game by the
11	commission.
12	(2.6) "Bison" means the ungulate classified as the species
13	BOS BISON OR BISON BISON, KNOWN AS THE AMERICAN BISON.
14	(29) "Nongame wildlife" means all native species and subspecies
15	of wildlife which THAT are not classified as game wildlife by THIS TITLE
16	33 OR rule or regulation of the commission.
17	(51) (a) "Wildlife" means wild vertebrates, mollusks, and
18	crustaceans, whether THE ANIMAL IS alive or dead, including IF THE
19	ANIMAL PRESENTLY OR HISTORICALLY EXISTS AS A SPECIES IN A NATURAL
20	WILD STATE IN ITS PLACE OF ORIGIN.
21	(b) "WILDLIFE" INCLUDES:
22	(I) BISON; OR
23	(II) Any part, product, egg, or offspring thereof, that exist as a
24	species in a natural wild state in their place of origin, presently or
25	historically, except OF WILDLIFE.
26	(c) "WILDLIFE" DOES NOT INCLUDE:
27	(I) PRIVATELY OWNED CATTLE, INCLUDING PRIVATELY OWNED

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BISON:	()K
	BISON:

- (II) Those species determined to be domestic animals by rule or regulation by the commission and the state agricultural commission, BY STATUTE, OR BY COURT DECISION.
 - (d) Such A determination within this statute shall MADE UNDER SUBSECTION (51)(c)(II) OF THIS SECTION DOES not affect other statutes, RULES, or court decisions determining injury to persons or damage to property which THAT depend on the classification of animals by such THE OTHER statute, RULE, or court decision as LIVESTOCK OR wild or domestic animals.

SECTION 2. Act subject to petition - effective date. This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2026 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

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