



Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

Memorandum

Room 029 State Capitol, Denver, CO 80203-1784
Phone: (303) 866-3521 • Fax: (303) 866-3855
lcs.ga@state.co.us • leg.colorado.gov/lcs

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TO: Members of the General Assembly

FROM: Amanda King, Senior Research Analyst, 303-866-4332
Elizabeth Burger, Deputy Director, 303-866-6272

SUBJECT: 2022 Interim Committee Information

Summary

This memorandum summarizes the policies and procedures for committees meeting during the 2022 legislative interim. Table I lists all legislative committees staffed by legislative staff that are authorized to meet during the 2022 interim.

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Interim Committee Overview

Interim committees meet during the legislative interim to study a specific issue or topic. Joint Rule 24A governs procedures for interim committees, and applies to committees created in statute, by the Executive Committee of the Legislative Council, or through the interim committee letter request process. The rule provides the following regarding interim committees.

- If the number of interim committee meetings has not otherwise been set, an interim committee may not exceed six meetings without prior approval from the Executive Committee.
- Expenses for interim committee travel must be approved by the Executive Committee prior to any travel.
- Expenses and per diem must be paid to legislative members of the committee.
- The Executive Committee must approve the use of any additional staff resources requested by an interim committee.

Bill Request Process

A central part of interim committee activity for many committees is the opportunity to request legislation. Joint Rule 24A provides the following regarding interim legislation.

- Interim committees must report their requests for legislation to the Legislative Council by October 15 in even-numbered years and by November 15 in odd-numbered years. Committee bills approved by the Legislative Council are exempt from a member’s five-bill introduction limit.
- Legislation approved by the Legislative Council will be introduced during the 2023 legislative session.
- Joint Rule 24A requires the Executive Committee to annually establish procedures and deadlines for the interim committee bill request process. The 2022 guidelines, appended as Attachment A, are summarized below.
- Bill requests must be made at a single interim committee meeting and must be approved by a majority of the total legislative membership of the committee.
- In 2022, this meeting may be held no later than **August 19**.
- A committee may request the drafting of no more than twice the number of bills the interim committee is authorized to recommend to the Legislative Council.
- Members requesting draft legislation must provide drafting information within three calendar days of making the request, or the request is deemed withdrawn.
- No later than 21 days after the meeting at which bills are requested, the bill drafts must be finalized so that a fiscal note may be prepared.
- If the bill sponsor does not finalize the draft bill by this date, the draft bill will be deemed finalized and will be released for purposes of preparing the fiscal note.
- After a draft bill has been finalized, interim committee members may not modify the draft bill and must present all changes to the draft bill as amendments during the meeting at which the draft bill is considered.
- No earlier than 21 days after the draft bills are finalized, the committee must hold a meeting to consider and take final action on draft bills.
- In 2022, this meeting may be held no later than **September 30**.
- In order to be forwarded to the Legislative Council, bills must be approved *by a majority of the total legislative membership of the committee*.

Important Dates

- Bill request by August 19
- Bill approval by September 30
- Legislative Council meets on October 14

Number of bill requests. A committee’s authorizing legislation specifies the total number of bills that it may forward to the Legislative Council. If the total number of bills is not specified, committees may recommend no more than five bills to the Legislative Council. When making requests for bill drafts, members are encouraged to be mindful of the total number of bills that the committee is authorized to recommend to the Legislative Council.

Bill sponsorship. After a bill has been approved by a committee, the chair of the committee assigns bill sponsors and designates whether the bill will start in the House or Senate. Bills recommended by an interim committee do not need to be sponsored by a member of the committee making the recommendation. Bills do not need to have a sponsor prior to consideration by the Legislative Council; however, such bills must be assigned a sponsor at the Legislative Council meeting.

Updated bills and fiscal notes. Committee bill drafts will be updated prior to the Legislative Council meeting to include any amendments adopted by the committee at its final meeting, and to list the sponsors of the bills. Fiscal notes are not updated for the Legislative Council meeting.

Legislative Council meeting. The Legislative Council will meet to review interim committee legislation on *October 14, 2022*. At this meeting, the chairs of the interim committees will present the committees' requests for legislation to the council. Traditionally, the council's role in this process is to ensure that legislation recommended by a committee fits within the committee's charge. The Legislative Council does not consider amendments to the bills at this meeting.

Remote Participation

The General Assembly is currently operating under a remote participation policy for joint committees signed by the Executive Committee on January 20, 2021. The policy:

- permits members of the General Assembly to participate electronically in any meeting of a joint committee, including interim committees;
- allows members of a joint committee who are participating electronically to be marked as "present" for purposes of attendance and to establish a quorum, vote, make motions, and speak to matters before the committee; and
- requires a member of joint committee who wants to participate electronically to notify the chair, the staff, and IT staff at least one day prior to the meeting.

Remote Testimony






Pursuant to an Executive Committee policy adopted on June 13, 2022, government officials, employees, and members of the public may testify in any joint committee that is taking public testimony by registering in advance of the hearing.

Committees Meeting During the 2022 Interim

Table I lists the committees authorized to meet during the 2022 legislative interim. The table includes committees that meet annually during the legislative interim and year-round committees that meet both during the interim and legislative session. The table includes only committees staffed by nonpartisan legislative staff.

For each committee, the table provides information on the number of meetings the committee is authorized to hold; the number of members; how many, if any, bills the committee is authorized to carry; the study topics for the committee; the repeal date for the committee; and whether the committee must report its requests for legislation to the Legislative Council.












Table I: Committees Meeting During the 2022 Legislative Interim

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
 <p>Capital Development Committee Section 2-3-1301, <i>et seq.</i>, C.R.S.</p>	As often as necessary.	6 members of the General Assembly; 3 from the House and 3 from the Senate	Not limited	The committee is responsible for reviewing funding requests for capital projects from all state agencies, and making prioritized recommendations to the Joint Budget Committee.	None
 <p>Capitol Building Advisory Committee Section 24-82-108, C.R.S.</p>	No less than 3 per year.	12 members including: 3 appointed by the Speaker, including 1 member of the House; 3 appointed by the President, including 1 member of the Senate; 3 appointed by the Governor; an architect, appointed by the Governor; and the following <i>ex officio</i> members: the President of the State Historical Society or designee and the Executive Director of the Department of Personnel and Administration or designee.	None	The committee must review plans to restore, redecorate, or reconstruct space within the state Capitol building and make recommendations to the Capital Development Committee based on such plans.	None
 <p>Colorado Commission on Uniform State Laws Section 2-3-601 <i>et seq.</i>, C.R.S.</p>	At least once annually at the call of the chair.	6 members; at least 2 must be members of the General Assembly and 2 must be members of the public. The members must be attorneys. The General Assembly appoints the members by joint resolution.	Not limited	The commission prepares a report containing its recommendations to the General Assembly on or before January 1 of each year concerning uniform laws and the proceedings and recommendations of the most recent meeting of the National Conference of Commissioners on Uniform State Laws.	None
  <p>Colorado Health Insurance Exchange Oversight Committee Section 10-22-107, C.R.S.</p>	At least twice annually; limited to 7 total meetings when the General Assembly is not in session. The committee may meet an unlimited number of times during the legislative session.	10 members of the General Assembly; 5 from the House and 5 from the Senate, including 6 members from either the Health, Business, or Audit committees.	8	The committee studies the implementation of Colorado's health exchange. It reviews and approves grants applied for by the exchange's board of directors to implement the exchange, approves the exchange's executive director, and recommends legislation on the operation of the exchange.	None

 Legislation recommended by the committee must be approved by Legislative Council by October 15, 2022  Committee meets during the legislative interim

 Committee meets year-round  Has/Is a task force or subcommittee  Oversight committee for a legislative staff agency

Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
<p>Colorado Youth Advisory Council Review Committee</p> <p>Section 2-2-1305.5, C.R.S.</p>    	Up to 3 times each interim.	4 legislative members of the Colorado Youth Advisory Council, 5 nonlegislative council members who are appointed by the council, and 1 member of the Legislative Council. The 5 legislative members of the review committee serve as voting members. All other members are nonvoting members.	3	The committee reviews the Colorado Youth Advisory Council's work and recommends legislation regarding issues affecting Colorado youth.	Sept. 1, 2023
<p>Committee on Legal Services</p> <p>Section 2-3-502, C.R.S.</p>  	At least twice each calendar year, but may meet as often as necessary.	10 members of the General Assembly including: The respective chairs of the House and Senate Judiciary committees or their designees; 4 members for the House, 1 of whom is an attorney; and 4 members of the Senate, 1 of whom is an attorney.	Not limited	The committee is the legislative oversight committee for the Office of Legislative Legal Services and oversees the review of executive branch agency rules among other legislative duties.	None
<p>Early Childhood and School Readiness Legislative Commission</p> <p>Section 26-6.5-201, <i>et seq.</i>, C.R.S.</p>   	Up to 4 times annually.	6 members of the General Assembly; 3 from the House and 3 from the Senate. Members of the commission are members of the Health/Education committees.	5	The commission studies issues concerning early childhood and school readiness, including health care, mental health, parental involvement, family support, child care, and early learning.	July 1, 2023
<p>Joint Budget Committee</p> <p>Section 2-3-201, <i>et seq.</i>, C.R.S.</p>  	As often as is necessary to perform its functions.	6 members of the General Assembly: 3 from the House and 3 from the Senate, including the Appropriations Committee chairs.	Not limited	The committee studies the management, operations, programs, and fiscal needs of the state government agencies and institutions of Colorado state government and holds hearings to review the executive budget and the budget requests of each state agency and institution, including capital construction, capital renewal, or controlled maintenance budget requests and information technology budget requests.	None

 Legislation recommended by the committee must be approved by Legislative Council by October 15, 2022  Committee meets during the legislative interim









 Committee meets year-round  Has/Is a task force or subcommittee  Oversight committee for a legislative staff agency





Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committees	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
Joint Technology Committee Section 2-3-1701, <i>et seq.</i> , C.R.S. 	At least once each year in order to review the Governor's budget submissions for information technology, and as often as necessary to perform its functions.	6 members of the General Assembly; 3 from the House and 3 from the Senate. The members of the committee should have experience in information technology, business analysis, or business process.	Not limited	The committee has oversight responsibility for major state technology projects and the Governor's Office of Information Technology (OIT).	None
Legislative Audit Committee Section 2-3-101, <i>et seq.</i> , C.R.S.  	As often as necessary, but it shall meet at least once in each quarter of the calendar year.	8 members of the General Assembly: 4 from the House and 4 from the Senate.	Not limited	The committee is responsible for reviewing and releasing audit reports and recommending special studies. The committee also recommends an appointment for State Auditor to the leadership of the General Assembly every five years.	None
Legislative Council & Executive Committee of the Legislative Council Section 2-3-301, C.R.S.  	As often as necessary, but the council must meet at least quarterly.	Legislative Council: 18 members, including the President of the Senate, the Speaker of the House of Representatives, the Majority Leaders of the House and Senate, the Minority Leaders of the House and Senate, and 6 members each from the House and Senate, appointed in proportion generally to party representation in each chamber. Executive Committee: 6 members consists of the President of the Senate, the Speaker of the House of Representatives, and the Majority and Minority Leaders from each chamber.	Not limited	The Legislative Council is the legislative oversight committee for the Legislative Council Staff, and is responsible for approving the Legislative Council Staff budget, approving written requests for interim study committees, reviewing legislation created by committees that meet during the legislative interim, and reviewing the ballot information booklet prepared by Legislative Council Staff. The Executive Committee of the Legislative Council provides oversight over the legislative service agencies and their directors, establishes policies regarding legislative management and procedures, and introduces the annual legislative appropriation bill.	None

 Legislation recommended by the committee must be approved by Legislative Council by October 15, 2022
  Committee meets during the legislative interim

 Committee meets year-round
  Has/Is a task force or subcommittee
  Oversight committee for a legislative staff agency

Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
Legislative Emergency Preparedness, Response, and Recovery Committee	At least once annually.	11 members, including 2 members from the House and 2 members from the Senate. Other members include individuals representing the nonpartisan legislative staff agencies.	Not limited	The committee is responsible for developing and updating a plan for the response by, and continuation of operations of, the General Assembly and the legislative service agencies in the event of an emergency epidemic or disaster and may also recommend legislation on this topic.	None
Section 2-3-1503, C.R.S.					
					
Legislative Interim Committee on Judicial Discipline	Up to 5 times during the 2022 interim; first meeting must be scheduled within 30 days of the bill's effective date.	8 members, including 4 from the House and 4 from the Senate.	3	The interim committee studies the Colorado's system of judicial discipline, and makes recommendations to improve its effectiveness.	End of 2022 interim
Section 13-5.3-110, C.R.S. (SB 22-201)					
  Interim Only					
Legislative Interim Committee on School Finance	Up to 5 times each interim in 2021 through 2023.	8 members of the General Assembly; 4 from the House and 4 from the Senate.	The committee may introduce up to a total of 5 bills, joint resolutions, and concurrent resolutions in each of the 2022 and 2023 legislative sessions. The committee is exempt from the requirement to report bills or other measures to the Legislative Council.	The committee studies various issues regarding school finance in Colorado and must contract with a third-party vendor to conduct a poverty study.	July 1, 2023
Section 2-2-2001, C.R.S.					
 Interim Only					



Legislation recommended by the committee must be approved by Legislative Council by October 15, 2022



Committee meets during the legislative interim



Committee meets year-round





Has/Is a task force or subcommittee






Oversight committee for a legislative staff agency

Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
<p>Legislative Oversight Committee Concerning Colorado Jail Standards and Jail Standards Commission</p>  <p>Part 19 of Article 3 of Title 2, C.R.S. (House Bill 22-1063)</p>	<p>Oversight Committee: No more than 4 times annually</p> <p>Jail Standards Commission: Once Per Month</p>	<p>Oversight Committee: 6 members of the General Assembly; 3 from the Senate and 3 from the House.</p> <p>Jail Standards Commission: 22 members of the public</p>	<p>The committee may introduce up to a total of 3 bills, joint resolutions, and concurrent resolutions in the 2024 legislative session. The committee is exempt from the requirement to report bills or other measures to the Legislative Council.</p>	<p>The committee oversees the Jail Standards Commission and recommends legislation during the 2024 session. The committee also receives and approves the report of the commission regarding standards for the operation of jails.</p> <p>The commission must recommend standards for the operation of jails. A report including its recommendations is to be presented to the oversight committee by November 15, 2023.</p>	<p>July 1, 2024</p>
<p>Legislative Oversight Committee Concerning Tax Policy</p>  <p>Part 4 of Article 21 of Title 39, C.R.S</p>	<p>Oversight Committee: At least 4 times each year, and at other times as it deems necessary. Oversight committee members must attend at least one task force meeting.</p> <p>Task Force: At least 6 times each year.</p>	<p>Oversight Committee: 6 members of the General Assembly; 3 from the House and 3 from the Senate.</p> <p>Task Force: 21 members, including 4 members representing the nonpartisan legislative staff agencies, 4 Executive Branch members, and 13 member of the public.</p>	<p>5</p>	<p>The committee studies tax policy, considers the policy considerations contained in the tax expenditure evaluations prepared by the State Auditor, and oversees the task force.</p> <p>The task force studies tax policy and develops and proposes tax policy modifications for committee consideration.</p>	<p>Dec. 31, 2026</p>




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Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
Pension Review Commission & Pension Review Subcommittee Section 24-51.1-101, C.R.S.   	Limited to 6 total meetings.	Commission: 10 members of the General Assembly; 5 from the House and 5 from the Senate. Subcommittee: 14 members, including 4 legislators and 10 public members with knowledge of investment management, corporate or public finance, etc., appointed by the Speaker, President, Minority Leaders, Governor, and State Treasurer. Members of the subcommittee are required to attend at least one meeting per year of the board of trustees of PERA, the hearing of the Legislative Audit Committee when the committee reviews PERA's annual actuarial valuation; and the Joint Finance Committee SMART Act hearing on PERA.	5	The commission studies and proposes legislation relating to funding of police officers' and firefighters' pensions in this state and benefit designs of such pension plans. In addition, the commission studies and develops legislation regarding the Public Employees' Retirement Association (PERA). The subcommittee studies issues related to PERA and makes necessary recommendations to the commission and PERA regarding the statutes governing PERA; suggests to PERA enhancements that the association could make to its annual analysis; reviews PERA's annual actuarial valuation and makes comments as necessary to PERA; issues an annual report on PERA achieving full funding by 2048, and makes recommendations to the commission regarding issues that the commission may wish to address through legislation.	None

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  Committee meets during the legislative interim
 Committee meets year-round
  Has/Is a task force or subcommittee
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Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeat Date
<p>Sales and Use Tax Simplification Task Force</p> <p>Section 39-26-801, <i>et seq.</i>, C.R.S.</p>  	<p>As necessary during any legislative session or any interim between legislative sessions. The task force must meet at least 8 times.</p>	<p>15 members: 2 from the House and 2 from the Senate; a representative of the Department of Revenue; a representative of the Colorado Municipal League; a representative of Colorado Counties, Inc.; a member of a statewide association of small businesses; a member of the statewide chamber of commerce; a state and local sales and use tax law practitioner not employed by a home rule or statutory city or city and county; a member with sales and use tax accounting experience not employed by a home rule or statutory city or city and county; and one representative of a home rule or statutory city or city and county appointed by the Colorado Municipal League from each of its 4 population membership categories.</p>	<p>5</p> <p>The task force must report to the Legislative Council by November 1 each year. The report may or may not include legislation.</p>	<p>The task force studies sales and use tax simplification between the state and local governments, including home rule municipalities, to identify opportunities and challenges within existing fiscal frameworks to adopt practical, revenue-neutral solutions that do not require constitutional amendments or voter approval.</p>	<p>July 1, 2026</p>
<p>Statewide Health Care Review Committee</p> <p>Section 10-16-221, C.R.S.</p>  <p>Interim Only</p>	<p>No more than 2 times each interim, which can both be field trips.</p>	<p>No more than 10 members of the House and Senate Health Committees. Pursuant to a letter of the Executive Committee dated May 2, 2019, the committee consists of the chairs of the House Health and Insurance and Public Health Care and Human Services committees; the chair of the Senate Health and Human Services Committee; 2 additional members of the Senate Health and Human Services Committee and 5 additional members of the House Health committees.</p>	<p>None</p>	<p>The committee studies health care issues that affect Colorado residents throughout the state.</p>	<p>None</p>



Legislation recommended by the committee must be approved by Legislative Council by October 15, 2022



Committee meets during the legislative interim



Committee meets year-round



Has/Is a task force or subcommittee







Oversight committee for a legislative staff agency

Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
Statutory Revision Committee Section 2-3-901, <i>et seq.</i> , C.R.S.	The committee may meet as often as necessary, but it shall meet at least twice in each calendar year.	10 members including: 4 from the House; 4 from the Senate; and 2 nonvoting nonlegislative members, appointed by the Committee on Legal Services, who are attorneys-at-law admitted to practice in Colorado.	Not limited	The committee makes an ongoing examination of the statutes of the state and current judicial decisions for the purpose of discovering defects and anachronisms in the law and recommending needed reforms.	
Task Force for the Consideration of Facial Recognition Services Section 2-3-1707, C.R.S. (SB 22-113)	Convenes on or before October 1, 2022, and meets at least once every four months.	15 members including 1 House member and 1 Senate member	None	The task force examines reports to the Joint Technology Committee on facial recognition services and related issues. The task force must submit a report to the JTC with its recommendations by October 1, 2023, and each October 1.	September 1, 2032
Transportation Legislation Review Committee Section 43-2-145, C.R.S.	At least once annually; limited to 6 total meetings.	18 members of the House and Senate Transportation committees; 11 from the House and 7 from the Senate	5	The committee reviews transportation, traffic, and motor vehicle legislation and may consult with experts in the fields of traffic regulation, the licensing of drivers, the registration and titling of motor vehicles, and highway construction and planning.	None
Treatment of Persons with Behavioral Health Disorders in the Criminal and Juvenile Justice Systems Oversight Committee and Task Force Section 18-1.9-101, <i>et seq.</i> , C.R.S. (SB 22-021)	Oversight Committee: At least 3 times per year, and at other times as it deems necessary. Committee members must attend at least one regular task force meeting.	Oversight Committee: 6 members of the General Assembly; 3 from the House and 3 from the Senate	5	The committee is responsible for overseeing the task force, submitting a report to the General Assembly each January 15, and recommending bills.	July 1, 2027
	Task Force: at least 6 times per year, or more often as directed by the oversight committee chair.	Task Force: 31 representatives of various state agencies, community agencies, and other entities and organizations relating to criminal and juvenile justice.		The task force annually defines its scope of work and makes legislative recommendations to the oversight committee. The task force must submit a report to the task force each August 1.	

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Table I: Committees Meeting During the 2022 Legislative Interim (Cont.)

Committee	Number of Meetings	Number of Members	Number of Bills	Study Topics	Repeal Date
Water Resources and Agriculture Review Committee	Up to 8 meetings, of which no more than 2 may be held during the legislative session, and 2 field trips during odd-numbered years.	10 members of the General Assembly; 5 from the House and 5 from the Senate.	3 bills, unless 2/3 of members vote to approve more. Maximum of 10 bills.	The committee studies the conservation, use, development, and financing of the water resources of Colorado for the general welfare of its inhabitants and reviews and proposes water resources legislation. The committee may also hold hearings on the Colorado State Water Plan.	None
Section 37-98-101, <i>et seq.</i> C.R.S.					
 					
Wildfire Matters Review Committee	At least once each interim including 2 field trips; limited to 6 total meetings.	10 members of the General Assembly; 5 from the House and 5 from the Senate.	5	The committee studies wildfire prevention and mitigation. During the 2021 and 2022 interims, the committee shall review and may propose legislation or other policy changes relating to maximizing the utilization of wildland fire services through the inmate disaster relief program.	September 1, 2025
Section 2-3-1602, C.R.S.					
  Interim Only					

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  Oversight committee for a legislative staff agency