

JOINT BUDGET COMMITTEE



STAFF BUDGET BALANCING FY 2020-21

DEPARTMENT OF PUBLIC SAFETY

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

PREPARED BY:
JUSTIN BRAKKE, JBC STAFF
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JOINT BUDGET COMMITTEE STAFF
200 E. 14TH AVENUE, 3RD FLOOR • DENVER • COLORADO • 80203
TELEPHONE: (303) 866-2061 • TDD: (303) 866-3472
<https://leg.colorado.gov/agencies/joint-budget-committee>

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HOW TO USE THIS DOCUMENT

The **first section** of this document includes a summary table showing:

- Committee action on Long Bill appropriations through March 16, 2020; and
- Staff recommended changes to Long Bill amounts, assuming General Fund appropriations in FY 2020-21 must be kept at approximately the same level as FY 2019-20 to bring the budget into balance. This recommendation is based on revenue consistent with the March 16, 2020 forecast and assumes that some federal relief funds will be available to help cover shortfalls.

The table is followed by descriptions of each of the changes recommended by staff.

The **second section** of the document includes additional staff recommendations and options for the Committee to consider if deeper cuts are required. For purposes of this section, staff has assumed an additional 10.0 to 20.0 percent reduction to General Fund appropriations and transfers required to bring the budget into balance in FY 2020-21.

Staff has included the appendices to provide context—both historical and current—for the Department’s General Fund appropriations.

SUMMARY OF STAFF BUDGET BALANCING RECOMMENDATIONS FOR LONG BILL

DEPARTMENT OF PUBLIC SAFETY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 APPROPRIATION						
SB 19-207 (Long Bill)	\$524,032,030	\$165,477,267	\$236,387,781	\$52,086,756	\$70,080,226	1,894.5
HB 20-1256 (Supplemental Bill)	6,044,492	5,201,405	843,087	0	0	4.0
Other legislation	3,357,927	630,881	2,222,035	505,011	0	9.6
TOTAL	\$533,434,449	\$171,309,553	\$239,452,903	\$52,591,767	\$70,080,226	1,908.1
FY 2020-21 RECOMMENDED APPROPRIATION						
FY 2019-20 Appropriation	\$533,434,449	\$171,309,553	\$239,452,903	\$52,591,767	\$70,080,226	1,908.1
Community corrections placements adjustment	7,758,204	7,758,204	0	0	0	0.0
Centrally appropriated line items	5,423,198	7,907,846	8,408,702	(10,893,562)	212	0.0
Extend HB 19-1073 appropriation	500,000	0	500,000	0	0	0.0
R2 Additional resources for school safety	387,839	0	387,839	0	0	4.0
R3 State recovery section	253,640	253,640	0	0	0	4.0
R1 Performance-based contracting	190,930	190,930	0	0	0	2.0
R6 Fire inspector overtime compensation	141,523	0	113,238	28,285	0	0.0
R4 Criminal justice training fund	120,000	0	120,000	0	0	0.0
R9 Executive director's office consolidation	0	0	0	0	0	0.0
R5 Technical correction for HB 19-1275	0	0	0	0	0	0.0
Technical adjustment	0	(1,228,913)	65,068	1,183,032	(19,187)	0.3
R7 Fire prevention and control consolidation	0	0	0	0	0	0.0
R13 Office of prevention and security consolidation	0	0	0	0	0	0.0
Annualize prior year budget actions	(6,527,677)	(5,170,289)	(1,357,388)	0	0	(2.0)
R10 Reduce unused disaster emergency fund flood recovery	(3,665,918)	(1,832,959)	(1,832,959)	0	0	0.0
Indirect cost assessment	(2,633,638)	(4,512,343)	(4,718,342)	6,584,107	12,940	0.0
Annualize prior year legislation	(1,828,964)	(113,743)	(1,328,169)	(407,825)	20,773	(1.1)
R11 Reduce unused state patrol spending authority	(800,000)	0	0	(800,000)	0	0.0
R8 Adjust funding for completion of fire system	(573,404)	(573,404)	0	0	0	(0.5)
R20 Adjust funds for civil asset forfeiture reforms grant	(495,703)	0	(495,703)	0	0	0.0
Non-prioritized decision items	(253,779)	(202,347)	24,307	(39,135)	(36,604)	0.0
R17 Reduce unused spending authority in facility inspection	(144,336)	0	0	(144,336)	0	0.0
R16 Reduce unused leased space spending authority	(100,000)	0	0	(100,000)	0	0.0
R12 Reduce motor vehicle recyclers spending authority	(70,322)	0	(70,322)	0	0	(1.0)
R14 Reduce administrative services spending authority	(33,301)	0	(33,301)	0	0	0.0
R19 S.B. 17-096 technical correction	(16,224)	0	(16,224)	0	0	(0.3)
R18 Medical marijuana database funding efficiency	(16,000)	0	0	(16,000)	0	0.0
R15 Remove unused emergency management spending authority	(10,988)	0	(10,988)	0	0	0.0
Subtotal JBC Action as of 3/16/20	531,039,529	173,786,175	239,208,661	47,986,333	70,058,360	1,913.5

DEPARTMENT OF PUBLIC SAFETY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Reduce annualization of FY 19-20 supplemental for community corrections	(2,673,834)	(2,673,834)	0	0	0	0.0
Refinance School Safety Resource Center	0	(558,222)	558,222	0	0	0.0
Remove funding R1 Performance based contracting	(190,930)	(190,930)	0	0	0	(2.0)
TOTAL	\$528,174,765	\$170,363,189	\$239,766,883	\$47,986,333	\$70,058,360	1,911.5
INCREASE/(DECREASE)	(\$5,259,684)	(\$946,364)	\$313,980	(\$4,605,434)	(\$21,866)	3.4
Percentage Change	(1.0%)	(0.6%)	0.1%	(8.8%)	(0.0%)	0.2%

Note: Changes to staff recommendations for common policy items, including salary survey and provider rates, will be addressed in recommendations addressing statewide changes to common policy.

→ REDUCE ANNUALIZATION OF FY 19-20 SUPPLEMENTAL FOR COMMUNITY CORRECTIONS

JBC ACTION AS OF 3/16/20: The JBC voted to approve a staff-initiated adjustment for Community Corrections Placements. The adjustment increased General Fund appropriations to the Community Corrections Placements line item by a total of \$2,758,204 (relative to FY 2019-20 levels) to account for the annualization of \$5.0 million General Fund appropriations approved in the Department’s FY 2019-20 supplemental bill. The adjustment also included a \$5.19 increase in the Inpatient Therapeutic Community per-diem rate, accounting for \$205,231 of the total adjustment.

RECOMMENDATION: Staff recommends that the Committee reduce appropriations to the Community Corrections Placements line item by \$2,673,835 General Fund below the amount approved during figure setting. Staff requests permission to adjust the approved Long Bill footnote for this line item to reflect the reduction.

ANALYSIS:

Key Considerations: New funding/not fully implemented.

The Committee approved an increase \$1,097,794 General Fund in the Department’s FY 2019-20 supplemental bill to expand capacity in the community corrections system in FY 2019-20. The Committee provided this funding in addition to the Department’s supplemental request of \$3,902,206 General Fund. The Department now expects to revert the additional funding provided by the Committee, so there is no need to provide funding in FY 2020-21 for beds that do not exist. The table below shows staff’s original calculations for the annualization, JBC action as of March 16, 2020, and the revised recommendation for FY 2020-21. **Under the recommendation, total appropriations for this line item will increase by \$84,370 above FY 2019-20 levels.**

CALCULATIONS FOR FY 2020-21 COMMUNITY CORRECTIONS PLACEMENTS ADJUSTMENT				
FY 2019-20 SUPPLEMENTAL APPROPRIATIONS	SUPPLEMENTAL BEDS	RATE	DAYS	TOTAL
Department FY 2019-20 Supplemental Request				
Standard Residential	129	\$48.45	366	\$2,287,518
Standard Residential for El Paso Expansion	125	48.45	151	914,494
Intensive Residential Treatment	12	93.47	274	307,329

CALCULATIONS FOR FY 2020-21 COMMUNITY CORRECTIONS PLACEMENTS ADJUSTMENT				
FY 2019-20 SUPPLEMENTAL APPROPRIATIONS	SUPPLEMENTAL BEDS	RATE	DAYS	TOTAL
Non-residential	76.5	6.56	366	183,673
FY 2018-19 Overspending Restriction	12	48.45	366	209,191
Subtotal				\$3,902,206
JBC-added Supplemental Funding				
Standard residential	150	48.45	151	\$1,097,794
Subtotal				\$1,097,794
FY 2019-20 Long Bill Appropriation				\$68,791,215
FY 2019-20 Supplemental Appropriations				5,000,000
Total FY 2019-20 Appropriation				\$73,791,215
FY 2020-21 APPROPRIATIONS	SUPPLEMENTAL BEDS	RATE	DAYS	TOTAL
Annualization of Department Requested Supplemental Funding				
Standard Residential	129	48.45	366	\$2,287,518
Standard Residential for El Paso Expansion	125	48.45	366	2,216,588
Intensive Residential Treatment	12	93.47	366	410,520
Non-residential	76.5	6.56	366	183,673
Subtotal				\$5,098,299
Annualization of JBC-added Funding for Expanding Capacity				
Standard residential	150	48.45	366	\$2,659,905
Subtotal				\$2,659,905
Total Annualization				\$7,758,204
JBC Action as of 3/16/20				
Department's FY 2020-21 Request				\$68,791,215
Annualization of FY 2019-20 Supplemental Funding				7,758,204
JBC-approved FY 2020-21 Appropriation				\$76,549,419
JBC Staff Budget Balancing Recommendation				
Eliminate Annualization of JBC-added Supplemental Funding				\$(2,659,905)
Recalculate Annualization for 365 days				(13,930)
Total Reduction				\$(2,673,835)
Total Recommended FY 2020-21 Appropriation				\$73,875,585
Increase/(decrease) prior year				84,370

➔ REFINANCE SCHOOL SAFETY RESOURCE CENTER

JBC ACTION AS OF 3/16/20: The JBC voted to approve \$1,024,476 total funds, including \$558,222 General Fund, for the School Safety Resource Center (SSRC) Program Costs line item. The approved funding included a \$322,253 increase in cash funds from the SSRC Cash Fund for 4.0 FTE related to R2 Additional Resources for School Safety.

RECOMMENDATION: Staff recommends that the Committee refinance General Fund appropriations for this line item with cash funds from the SSRC Cash Fund. This action would reduce the State’s General Fund obligation in FY 2020-21 by \$558,222. The line item would be 100.0 percent cash funded.

ANALYSIS:

Key Considerations: Refinance, so no short-term program impact.

Staff is not recommending reducing the amount of funding approved for the SSRC for FY 2020-21. However, the recommended refinance would use the existing balance of the SSRC cash fund to reduce the General Fund appropriation by \$558,222 below the amount approved during figure setting. The Department estimates that the SSRC Cash fund will have a balance of \$3,003,735 in at the end of FY 2020-21. That balance can fully support the SSRC's current levels of staff and services through at least FY 2021-22 with no General Fund appropriations, assuming there are no additional changes to the fund balance (e.g. appropriations for other legislation). The SSRC Cash Fund does not have a consistent source of revenue because SSRC generally does not charge fees for its services. Consequently, reductions in the balance of the Fund will reduce the length of time that refinancing is viable.

The Committee should note that the recommendation would reduce the amount of funds available for grant programs. There are no *annual* grant programs that rely on the SSRC cash fund, but in 2018 and 2019 the General Assembly passed legislation that appropriated money from the fund to support the School Safety Incident Response Grant Program. House Bill 18-1413 created the grant program and appropriated \$500,000 for FY 2018-19; S.B. 19-179 appropriated \$1,150,000 for FY 2019-20. The Jeffco Deangelis Foundation was the grant recipient in both years. The grant program is set to repeal at the end of FY 2020-21. As a result, the recommendation would not affect any grants anticipated under *current law* but would reduce the amount available for additional grants.

→ REMOVE FUNDING R1 PERFORMANCE BASED CONTRACTING

JBC ACTION AS OF 3/16/20: The Committee approved the staff recommended increase of \$182,130 General Fund for 2.0 FTE to support the implementation of performance based contracting in community corrections.

RECOMMENDATION: Staff recommends removing the funding for this request.

ANALYSIS:

Key Considerations: New FTE proposed for FY 2020-21; no immediate health or safety impact.

For FY 2020-21, the Department requested an increase of \$231,041 General Fund for 2.0 FTE to support the implementation of performance based contracting in community corrections. Performance based contracting aims to improve outcomes in community corrections by tying at least a portion of a contractor's payments to specific, measurable objectives. Implementation of this policy began in FY 18-19 and is currently scheduled for completion by the end of FY 21-22. **Eliminating funding for these FTE would likely delay the implementation of performance based contracting, but would not reduce the ability of the community corrections system to function.**

❶ CONFIRMED FEDERAL FUNDING RELATED TO COVID-19

Division of Homeland Security and Emergency Management

- **Amount:** \$16,688,096.55
- **Source:** Federal Emergency Management Agency (FEMA)

- **Date:** April 07, 2020
- **Purpose:** The award is expedited funding to assist the state in its purchases in March and April of Personal Protective Equipment (PPE) such as disposable gowns, masks, face shields, safety glasses and gloves, sanitizer, respirators, and ventilators to assist hospitals, medical clinics, city and county governments, and certain private-non-profits across the state. These funds can provide at least a 75 percent funding share for eligible costs. Remaining costs are the responsibility of the state and local applicants for assistance.

❶ POTENTIAL FEDERAL FUNDING RELATED TO COVID-19 AND CARES ACT

FEMA Funding

- **National Amount:** \$45.0 billion
- **Colorado Amount:** Unknown
- **Source:** Federal Emergency Management Agency (FEMA)
- **Purpose:** The funding support's FEMA's response and recovery activities. This appropriation also funds reimbursements provided to states and localities nationwide by the Disaster Relief Fund for emergency and major disaster declarations, as well as funding for FEMA facilities and information technology required to support FEMA's lead role in coordinating federal response activities. The Act also includes \$400 million for grants that can be disbursed in a timely manner for firefighters, emergency managers, and providers of emergency food and shelter.

Byrne-Justice Assistance Grant (JAG) Grant Program

- **National Amount:** \$850.0 million
- **Colorado Amount:** Unknown
- **Source:** U.S. Department of Justice
- **Purpose:** The law provides \$850.0 million for the Byrne-Justice Assistance Grant Program to assist state, local, and tribal officers in responding to coronavirus. These funds will go directly to state and local governments, with no match required, and will support criminal justice needs related to coronavirus, including overtime for state, local, and tribal officers; personal protective equipment and supplies; and medical needs and other supplies for inmates in state, local, and tribal prisons, jails, and detention centers. The Colorado Division of Criminal Justice administers the grant program. All municipal, county, and state agencies are eligible to apply, including Colorado State Patrol and the Colorado Bureau of Investigation. However, the grant program has been suspended in 2020 while the Division of Criminal Justice awaits the outcome of litigation.

SUMMARY OF OTHER RECOMMENDATIONS AND OPTIONS IF DEEPER CUTS ARE REQUIRED

The Committee may consider the following options based on a scenario in which General Fund appropriations and transfers must be reduced by 10.0-20.0 percent (or revenue increased by an equivalent amount) in FY 2020-21. The numbers specified in the table below do not represent a staff recommendation; they are informational only.

BUDGET BALANCING OPTIONS FOR DEEPER CUT					
FY 2020-21 APPROPRIATIONS	BILL? Y/N	NET GF Impact	OTHER Funds	TOTAL Funds	FTE
Reduce appropriation to 2013 Flood Recovery Account (50.0% reduction)	N	(4,583,521)	-	(4,583,521)	0.0
Reduce standard residential rate for community corrections (4.0% reduction)	N	(2,073,953)	-	(2,073,953)	0.0
Reduce appropriation to Wildfire Preparedness Fund (49.0% reduction)	N	(2,000,000)	-	(2,000,000)	0.0
TOTAL		(8,657,474)	-	(8,657,474)	-

→ REDUCE APPROPRIATION TO 2013 FLOOD RECOVERY ACCOUNT

JBC ACTION AS OF 3/16/20: The Committee approved a total appropriation of \$9,167,041 General Fund to the 2013 Flood Recovery Account (the Account) for FY 2020-21. That amount reflects a \$1,832,959 reduction in General Fund appropriations related to R10 Reduce Unused Disaster Emergency Fund Flood Recovery from the FY 2019-20 appropriation.

RECOMMENDATION/OPTION: Further reduce the annual appropriation to the 2013 Flood Recovery Account (Section 24-33.5-706 (2.5), C.R.S.) in the Disaster Emergency Fund.

ANALYSIS:

A reduction in this appropriation may be appropriate for two reasons. First, it is possible that the balance of the Account may exceed planned expenditures from the Account in FY 2020-21, meaning the Committee could reduce the appropriation without impacting flood recovery projects. If expenditures are delayed in FY 2019-20 due to COVID 19, the FY 2020-21 balance of the account will increase. However, in this scenario it is possible that appropriations would have to increase in FY 2021-22 to allow projects to move forward. Staff has been unable to determine the expected balance of the Account for FY 2020-21, but is working with the Department to provide this information.

Second, even if planned expenditures match the Account balance, the Committee may determine that it is appropriate to delay projects that are not “essential” for health and safety, such as park renovations or other recreationally-focused projects. Staff has been unable to acquire a list of projects and planned expenditures for FY 2020-21, but is working with the Department to provide this information.

Additional Background:

In FY 2020-21, the Department requested and the Committee approved a \$1,832,959 reduction in General Fund appropriations to the 2013 Flood Recovery Account in the Disaster Emergency Fund. The Department requested this reduction to reflect anticipated need, but did not fully specify what

that need is. Prior to figure setting, staff asked how the Department arrived at the requested reduction and what “anticipated need” meant. This was the Department’s response (February 10, 2020):

The estimated project completion date is December 2024, and the need has decreased due to a \$7 million transfer from other Executive Orders with excess spending authority, along with savings associated with staff turnover. The DHSEM does not fill the positions that are vacated due to the short-term nature of the project and funding.

The appropriation for FY 2020-21 would be the last of four annual appropriations to the Account.¹ The Department originally requested \$12.5 million per year from FY 2017-18 to FY 2020-21; a total of \$50.0 million General Fund. These appropriations aimed to address a \$62.1 million shortfall in state funding for recovery from the floods. This funding aimed to provide half of the local match requirement for federal aid. The local match requirement is 25.0 percent of total cost, meaning the State will support 12.5 percent of the total cost. To date, the State has provided over \$140.0 million for flood recovery efforts since 2013, including \$36.0 million of the \$50.0 million requested in FY 2017-18. The following table shows actual appropriations relative to the FY 2017-18 request.

GENERAL FUND APPROPRIATIONS TO 2013 FLOOD RECOVERY ACCOUNT					
	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	TOTAL
FY 2017-18 Request	\$12,500,000	\$12,500,000	\$12,500,000	\$12,500,000	\$50,000,000
Actual Appropriations	12,500,000	12,500,000	11,000,000	9,167,041*	45,167,041

*JBC-approved appropriations as of March 16, 2020.

The Account is currently set to repeal at the end of FY 2020-21. When it does, all remaining funds in the account will revert back to the General Fund.

➔ REDUCE STANDARD RESIDENTIAL RATE FOR COMMUNITY CORRECTIONS

JBC ACTION AS OF 3/16/20: None. With the exception of the rate for Inpatient Therapeutic Communities, rates did not change for FY 2020-21.

RECOMMENDATION/OPTION: Reduce the per-diem rate for standard residential beds in community corrections. If the Committee takes any action on rates, staff requests permission to adjust the Long Bill footnote accordingly.

ANALYSIS:

Key Considerations: Reduces an increase in appropriations for FY 2019-20.

In the 2019 legislative session, the JBC approved an increase of \$6,722,909 General Fund to support an increase in provider rates for FY 2019-20. A 12.4 percent increase in the standard residential rate (\$43.11 to \$48.45) accounted for about \$5.8 million of the \$6.7 million overall increase.

If the Committee reduced the standard residential rate by 4.0 percent for FY 2020-21, it would reduce the State’s General Fund obligation by about \$2.1 million. The table below shows various scenarios if the Committee were to reduce the rate by a different percentage. The baseline appropriation of \$51.84

¹ To see a full analysis of the original request, see the JBC staff figure setting document from March 7, 2017: https://leg.colorado.gov/sites/default/files/fy2017-18_pubsaffig1.pdf

million (no reduction, first row) assumes that the Committee approves staff’s recommendation to reduce the FY 2020-21 annualization of FY 2019-20 supplemental appropriations (see above).

OPTIONS TO REDUCE PER-DIEM RATE FOR STANDARD RESIDENTIAL BEDS				
REDUCTION SCENARIOS	NEW RATE	DIFFERENCE (\$) FROM 2018-19 RATE	APPROPRIATED AMOUNT	IMPACT ON GENERAL FUND APPROPRIATIONS FOR FY 2020-21
No reduction	\$48.45	\$5.34	\$51,844,574	\$0
1.0%	47.97	4.86	51,326,128	(518,446)
2.0%	47.48	4.37	50,807,682	(1,036,891)
3.0%	47.00	3.89	50,289,236	(1,555,337)
4.0%	46.51	3.40	49,770,791	(2,073,783)
5.0%	46.03	2.92	49,252,345	(2,592,229)
6.0%	45.54	2.43	48,733,899	(3,110,674)

Even if the Committee reduced the rate by 6.0 percent, the rate would still be \$2.43 (5.6 percent) higher than FY 2018-19. When adjusting for inflation, the rate would still be 3.3 percent higher than FY 2018-19.

When comparing a 6.0 percent reduction to the rate in FY 2015-16, the FY 2020-21 rate would still be 8.2 percent higher. However, when accounting for inflation, the rate would show a 2.2 percent real *decrease*. The table below shows the inflation-adjusted change in rates since FY 2015-16. The standard residential rate shown for FY 2020-21 reflects the impact of a 6.0 percent reduction in the current rate.

STANDARD RESIDENTIAL PER-DIEM RATE (INFLATION-ADJUSTED, CONSTANT 2020 DOLLARS)	
YEAR	RATE
FY 2015-16	\$46.58
FY 2016-17	45.30
FY 2017-18	44.41
FY 2018-19	44.07
FY 2019-20	48.45
FY 2020-21	45.54
CHANGE (%)	
FY 15-16 to 19-20	4.0%
FY 15-16 to 20-21	-2.2%
FY 18-19 to 19-20	9.9%
FY 18-19 to 20-21	3.3%

Impact of a Rate Reduction

Community corrections providers will likely see reduced revenue in FY 2019-20 and perhaps FY 2020-21 due to COVID-19 for at least two reasons. First, Executive Order D 2020-016 (II)(G) suspended the \$17,000 per day subsistence payment required from community corrections clients.² Second, providers have not been filling vacated beds because of social distancing requirements. This has reduced population levels in facilities; reduced populations means reduced revenue.

Staff cannot determine the exact impact of a rate reduction at a time when provider revenue is declining for other reasons. Prior JBC staff analysis suggests that current provider rates do not cover costs reported by those providers. However, that analysis could not determine whether current rates (or in this case, reduced rates) would eventually lead to closures or an inability to provide required services/treatments, or whether these things would measurably impact public safety.

² The term “clients,” which is used in the executive order, is synonymous with “offenders” or “inmates.”

→ REDUCE APPROPRIATION TO WILDFIRE PREPAREDNESS FUND

JBC ACTION AS OF 3/16/20: The JBC voted to approve a \$4,150,000 General Fund appropriation into the Wildfire Preparedness Fund (Section 24-33.5-1227 (1)(a)(I), C.R.S.) in the Division of Fire Prevention and Control. This is an annual appropriation.

OPTION: Reduce approved amount by \$2,000,000 General Fund for FY 2020-21 only, bringing the total appropriation for this line item to \$2,150,000 General Fund in FY 2020-21.

ANALYSIS:

Key Considerations: Appropriation added since FY 2013-14; no immediate health or safety impact.

The Department estimates that WPF will have a balance of approximately \$5.2 million at the beginning of FY 2020-21. This balance reflects estimated expenditures of \$6.1 million in FY 2019-20. Adding \$2.15 million General Fund to the WPF in FY 2020-21 would bring the fund balance to about \$7.35 million. This balance would provide the Division of Fire Prevention of Control with enough funding to support current levels of staff and service, with room to spare.

This action would require an increase in General Fund appropriations in FY 2021-22 to maintain current levels of staff and services. To maintain those levels with zero financial “wiggle room,” an appropriation of \$4,850,000 General Fund would be required in FY 2021-22. The table below shows staff’s calculations.

WILDFIRE PREPAREDNESS FUND, REDUCED FY 21 APPROPRIATION SCENARIO			
ESTIMATED CASH FLOW	FY 20	FY 21	FY 22
General Fund Appropriation	\$4,150,000	\$2,150,000	\$4,850,000
Starting Balance	11,300,000	7,350,000	6,100,000
Fund Expenditures	(6,100,000)	(6,100,000)	(6,100,000)
Ending Balance	\$5,200,000	\$1,250,000	\$0

Additional Background: This appropriation began as a General Fund transfer to the Wildfire Preparedness Fund (WPF) in FY 2013-14. Senate Bill 13-270 (Concerning Funding For Certain Activities Relating to Wildfire) authorized a transfer of \$500,000 to the WPF and amended statute to provide a mechanism to transfer the proceeds of insurance premium taxes to the Fund before those proceeds are deposited into the General Fund.

For FY 2014-15, the Department requested and the JBC approved an annual appropriation of \$4,150,000 Cash Funds from the proceeds of those insurance premium taxes. That cash fund appropriation changed to a General Fund appropriation in FY 2019-20. JBC staff recommended the change, which the Committee approved, because the appropriation diverts insurance tax premiums before they reach the General Fund. A General Fund appropriation better reflects the fact that the appropriation reduces available General Fund.³

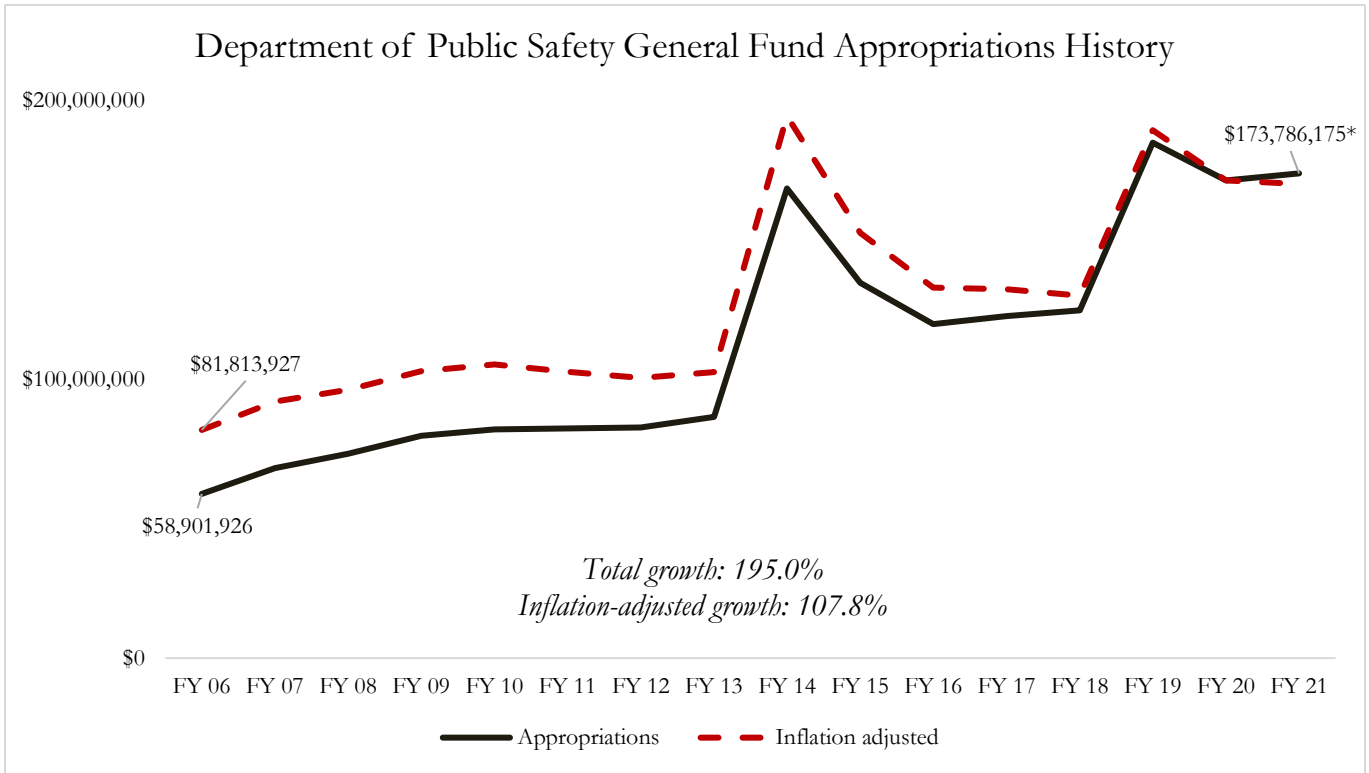
³ For the full explanation, see the JBC staff figure setting document from February 20, 2019 (pgs. 29-30: http://leg.colorado.gov/sites/default/files/fy2019-20_pubsaffig1.pdf)

APPENDIX A: FY 2020-21 GENERAL FUND APPROPRIATIONS BY LINE ITEM

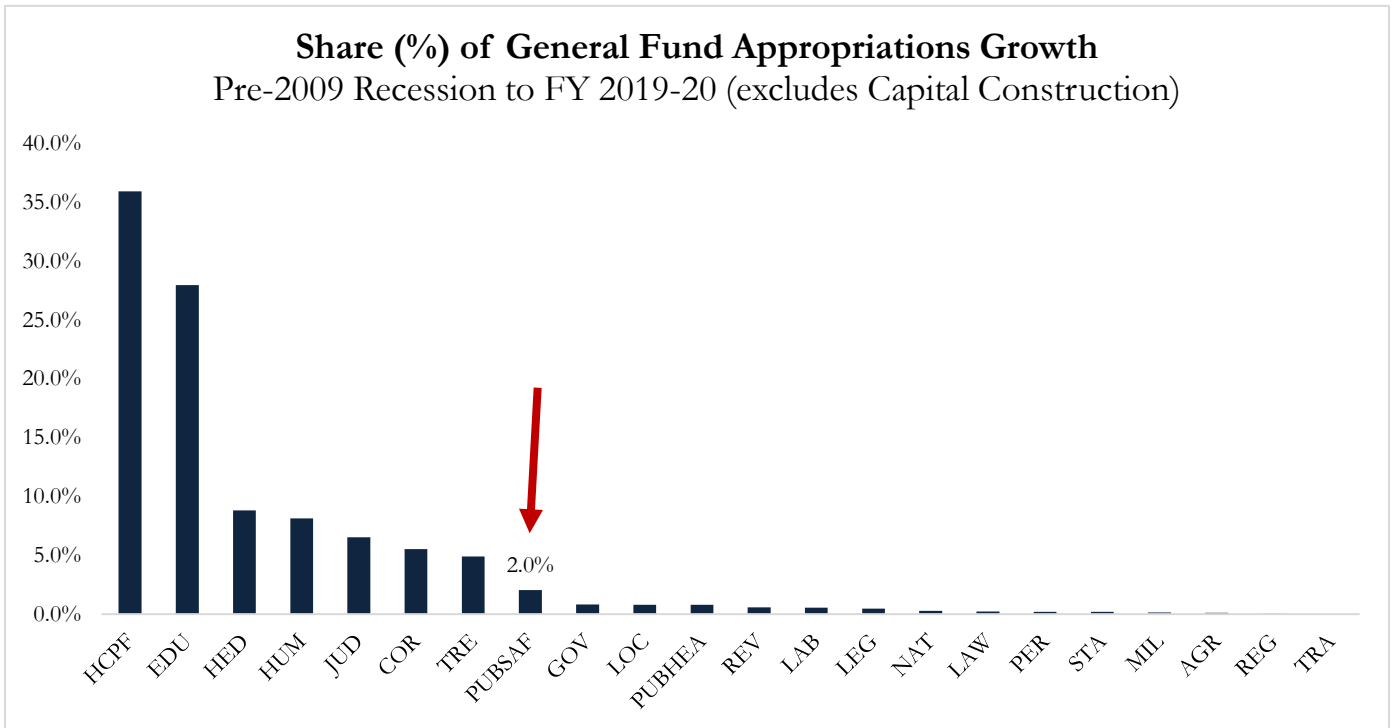
DEPARTMENT OF PUBLIC SAFETY GENERAL FUND APPROPRIATIONS BY LINE ITEM FOR FY 2020-21 JBC ACTION AS OF 03/16/20			
DIVISION	SUBDIVISION	LINE ITEM	GENERAL FUND APPROPRIATIONS
Criminal Justice	Community Corrections	Community Corrections Placements	\$76,549,419
Fire Prevention and Control		Wildland Fire Management Services	13,570,415
Colorado Bureau of Investigation	Laboratory and Investigative Services	Personal Services	10,454,683
Homeland Security and Emergency Management	Office of Emergency Management	Appropriation to the Disaster Emergency Fund	9,167,041
Colorado Bureau of Investigation	Laboratory and Investigative Services	Operating Expenses	4,893,613
Executive Director's Office	Administration	Health, Life, and Dental	4,846,665
Criminal Justice	Community Corrections	Community Corrections Facility Payments	4,237,254
Colorado State Patrol		Executive and Capitol Complex Security Program	4,215,781
Fire Prevention and Control		Wildfire Preparedness Fund	4,150,000
Criminal Justice	Administration	DCJ Administrative Services	3,842,316
Executive Director's Office	Administration	Payments to OIT	3,415,698
Homeland Security and Emergency Management	Office of Emergency Management	Program Administration	3,411,342
Criminal Justice	Juvenile Justice and Delinquency Prevention	Juvenile Diversion Programs	3,161,677
Criminal Justice	Community Corrections	Community Corrections Boards Administration	2,539,704
Executive Director's Office	Administration	S.B. 04-257 Amortization Equalization Disbursement	1,870,401
Executive Director's Office	Administration	S.B. 06-235 Supplemental Amortization Equalization Disbursement	1,870,401
Colorado State Patrol		Sergeants, Technicians, and Troopers	1,839,202
Executive Director's Office	Administration	Lease Purchase Payments	1,564,133
Colorado Bureau of Investigation	Colorado Crime Information Center	Personal Services	1,346,677
Executive Director's Office	Administration	Personal Services	1,280,893
Executive Director's Office	Administration	Salary Survey	1,242,905
Executive Director's Office	Administration	PERA Direct Distribution	1,021,162
Division of Criminal Justice	Victims Assistance	Child Abuse Investigation	1,000,000
Colorado Bureau of Investigation	Colorado Crime Information Center	Personal Services	993,484
Criminal Justice	Crime Control and System Improvement	EPIC Resource Center	928,614
Colorado Bureau of Investigation	Colorado Crime Information Center	Information Technology	844,310
Executive Director's Office	Administration	Capitol Complex Leased Space	677,178
Homeland Security and Emergency Management	Office of Prevention and Security	Personal Services	663,857
Executive Director's Office	Special Programs	Program Costs	558,222
Homeland Security and Emergency Management	Office of Prevention and Security	Safe2Tell Communications Officers	549,654
Homeland Security and Emergency Management	Office of Preparedness	Program Administration	545,527
Colorado State Patrol		Operating Expenses	538,604
Fire Prevention and Control		Personal Services	501,494
Fire Prevention and Control		Local Firefighter Safety and Disease Prevention Fund	500,000
Homeland Security and Emergency Management	Office of Emergency Management	Access and Functional Needs Planning	500,000

DEPARTMENT OF PUBLIC SAFETY GENERAL FUND APPROPRIATIONS BY LINE ITEM FOR FY 2020-21 JBC ACTION AS OF 03/16/20			
DIVISION	SUBDIVISION	LINE ITEM	GENERAL FUND APPROPRIATIONS
Colorado Bureau of Investigation	Laboratory and Investigative Services	Lease/Lease Purchase Equipment	439,196
Criminal Justice	Victims Assistance	Statewide Victim Information and Notification System (VINE)	434,720
Executive Director's Office	Administration	Leased Space	422,069
Colorado Bureau of Investigation	Administration	Vehicle Lease Payments	386,733
Criminal Justice	Crime Control and System Improvement	Sex Offender Supervision	375,364
Criminal Justice	Community Corrections	Specialized Offender Services	266,211
Colorado Bureau of Investigation	Administration	Personal Services	232,273
Colorado Bureau of Investigation	Colorado Crime Information Center	Operating Expenses	223,335
Executive Director's Office	Administration	Vehicle Lease Payments	222,364
Fire Prevention and Control		Operating Expenses	216,078
Colorado State Patrol		Vehicle Lease Payments	168,768
Criminal Justice	Victims Assistance	Sexual Assault Victim Emergency Payment Program	167,933
Colorado State Patrol		Colonel, Lt. Colonels, Majors, and Captains	149,041
Colorado Bureau of Investigation	Laboratory and Investigative Services	Overtime	125,000
Colorado Bureau of Investigation	Colorado Crime Information Center	Operating Expenses	117,104
Homeland Security and Emergency Management	Office of Prevention and Security	Operating Expenses	114,152
Criminal Justice	Crime Control and System Improvement	Sex Offender Surcharge Fund Program	83,471
Colorado State Patrol		Civilians	73,200
Executive Director's Office	Administration	Short-term Disability	62,503
Executive Director's Office	Administration	Shift Differential	57,681
Executive Director's Office	Special Programs	Witness Protection Fund	50,000
Division of Homeland Security and Emergency Management	Office of Preparedness	State Facility Security	35,000
Executive Director's Office	Special Programs	Personal Services	28,769
Executive Director's Office	Administration	Utilities	13,468
Colorado Bureau of Investigation	Administration	Operating Expenses	12,099
Criminal Justice	Community Corrections	Offender Assessment Training	10,507
Executive Director's Office	Special Programs	Operating Expenses	6,500
Executive Director's Office	Administration	Administrative Law Judge Costs	310
Total			\$173,786,175

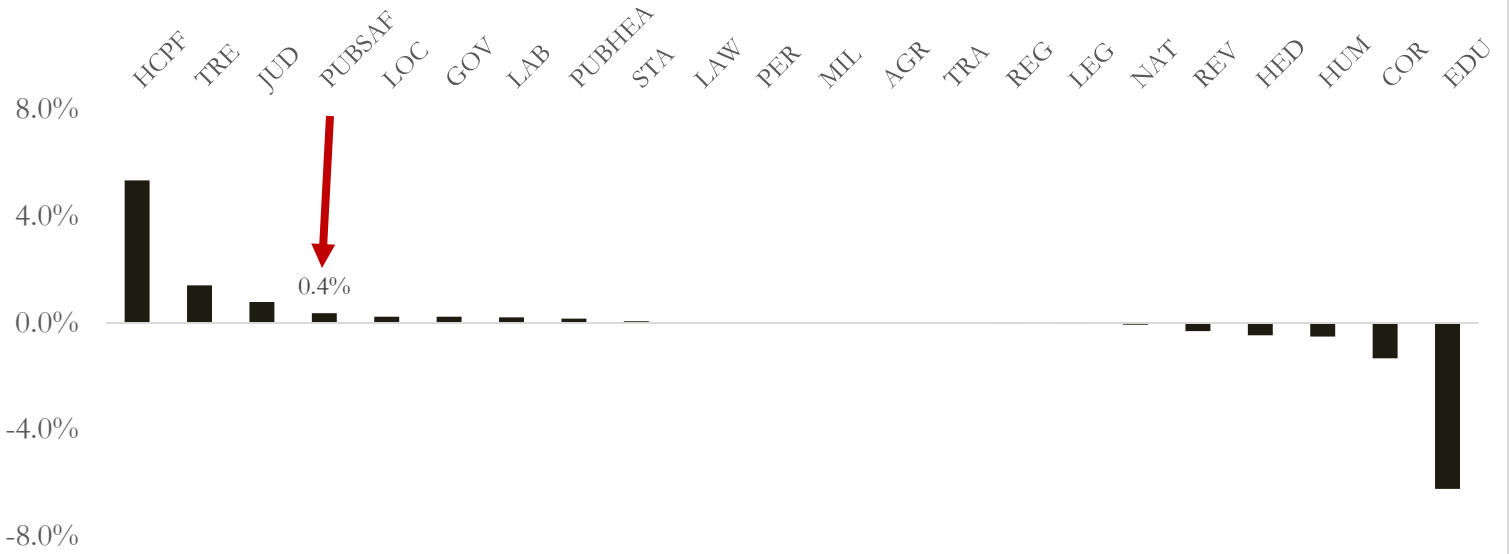
APPENDIX B: GENERAL FUND APPROPRIATIONS HISTORY, SHARE



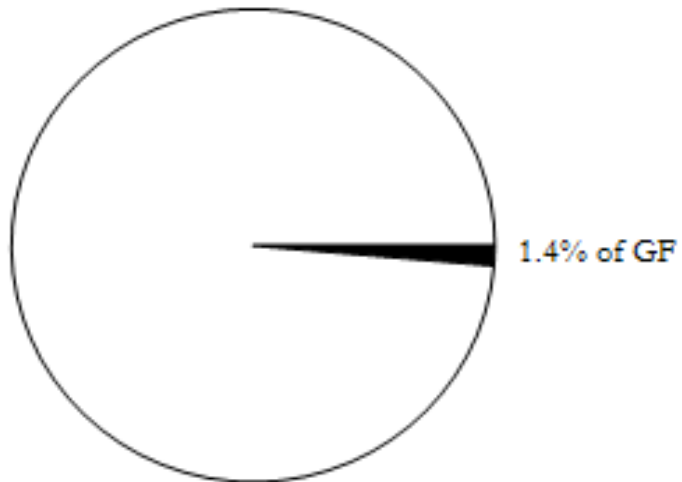
*Figure represents JBC action as of March 16, 2020



Change (+/-) in Share of General Fund Appropriations Growth Pre-2009 Recession to FY 2019-20 (excludes Capital Construction)



Department of Public Safety Share of Statewide General Fund FY 2019-20



APPENDIX C: DEPARTMENT APPROPRIATIONS FY 2007-08 TO FY 2010-11

DEPARTMENT OF PUBLIC SAFETY APPROPRIATIONS FY 2007-08 TO FY 2010-11					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
FY 2007-08	\$224,565,711	\$73,311,297	\$107,823,137	19,860,227	\$23,571,050
FY 2008-09	245,735,484	79,735,441	117,842,353	21,669,859	26,487,831
FY 2009-10	249,790,343	81,989,417	119,897,125	21,337,368	26,566,433
FY 2010-11	258,432,588	82,654,286	126,160,853	21,699,460	27,917,989
Increase/(Decrease)	33,866,877	9,342,989	18,337,716	1,839,233	4,346,939
Percent Change	15.1%	12.7%	17.0%	9.3%	18.4%