

# JOINT BUDGET COMMITTEE



## STAFF BUDGET BRIEFING FY 2020-21

## OVERVIEW OF FY 2020-21 BUDGET REQUESTS

JBC WORKING DOCUMENT - SUBJECT TO CHANGE  
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

PREPARED BY:  
CAROLYN KAMPMAN, JBC STAFF DIRECTOR  
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JOINT BUDGET COMMITTEE STAFF  
200 E. 14TH AVENUE, 3RD FLOOR • DENVER • COLORADO • 80203  
TELEPHONE: (303) 866-2061 • TDD: (303) 866-3472  
<https://leg.colorado.gov/agencies/joint-budget-committee>

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# OVERVIEW OF FY 2020-21 BUDGET REQUESTS

## SUBMISSION OF BUDGET REQUESTS

On November 1, the Governor submitted his FY 2020-21 budget request. The Governor's annual request is a comprehensive plan that is comprised of several elements:

- Amounts requested by Executive Branch agencies for ongoing operations, to be appropriated through the annual general appropriation act (the "Long Bill");
- Placeholders for amounts that will be appropriated for ongoing operations of the Legislative Branch, the Judicial Branch, and those Executive Branch agencies that operate under another elected official (i.e., the Departments of Law, State, and Treasury);
- Amounts the Governor is requesting to fund state facilities and infrastructure;
- Amounts that will be distributed or transferred pursuant to existing constitutional or statutory requirements; and
- Placeholders for amounts that the Governor is proposing be appropriated or transferred through separate legislation.

The Governor's budget request is typically predicated on the most recent revenue forecast prepared by the Office of State Planning and Budgeting (OSPB). The Governor's FY 2020-21 request is based on the OSPB September 2019 forecast, with an update concerning the estimated ending General Fund balance for FY 2018-19. This update is discussed in the second section of this document.

Each of the eight Judicial Branch agencies, the Attorney General, the Secretary of State, and the State Treasurer all submit their own budget requests for the ongoing operations of their respective agencies. These requests are not reviewed by OSPB, and they typically differ from the placeholder amounts that are included in the Governor's budget request.

## LINKS TO ACCESS EACH DEPARTMENT'S BUDGET REQUEST

The Governor's budget request letter includes a list of all of the "decision items" that are included in Executive Branch departments' requests, along with the placeholders for the Judicial and Legislative Branches and the Departments of Law, State, and Treasury. The Governor's list of individual decision items by department begins on page 74 of his letter, and short descriptions of each request are included in subsequent sections for each department, beginning with the Department of Agriculture on page 90. The Governor's full letter can be accessed through the following link:

<https://drive.google.com/drive/u/0/folders/13a25AgiPVUdX1lloLkfvxZhmhpiPiAn>

If one is interested in more detail for any of these decision items, or for other requested incremental increases related to prior year legislation, prior year budget actions, or common policies, individual department budget requests can be accessed through the following link:

[https://drive.google.com/drive/u/0/folders/1vwPHPNdC\\_sPPUhaRGwTAgTNCDrSe5\\_Rp](https://drive.google.com/drive/u/0/folders/1vwPHPNdC_sPPUhaRGwTAgTNCDrSe5_Rp)

The following links provide access to the remaining departments' FY 2020-21 budget requests:

Department of Law:

<https://coag.gov/app/uploads/2019/11/FY-21-Colorado-Department-of-Law-Budget-Request.pdf>

Department of State:

<https://www.sos.state.co.us/pubs/newsRoom/SMART-Act/FY20-21/BudgetRequest.pdf>

Treasury Department:

<https://www.colorado.gov/pacific/sites/default/files/atoms/files/Budget21%20%281%29.pdf>

## JUDICIAL BRANCH

Judicial Department (Courts and Probation):

[https://www.courts.state.co.us/userfiles/file/Administration/Financial\\_Services/FY21%20Judicial%20Department%20Budget%20Request.pdf](https://www.courts.state.co.us/userfiles/file/Administration/Financial_Services/FY21%20Judicial%20Department%20Budget%20Request.pdf)

Office of the State Public Defender:

<http://www.coloradodefenders.us/wp-content/uploads/2019/11/OSPD-FY21-Budget-Request-due-110119.pdf>

Office of the Alternate Defense Counsel:

[https://www.coloradoadc.org/images/OADCUpload/FY20-21\\_OADC\\_Budget\\_Request\\_Final\\_11119.pdf](https://www.coloradoadc.org/images/OADCUpload/FY20-21_OADC_Budget_Request_Final_11119.pdf)

Office of the Child's Representative:

<https://www.coloradochildrep.org/wp-content/uploads/2018/11/OCR-FY-2020-Budget-Request.pdf>

Office of the Respondent Parents' Counsel:

<https://coloradoorpc.org/wp-content/uploads/2019/11/FY2020-21-Budget-Request-ORPC-Final.pdf>

Office of the Child Protection Ombudsman:

<https://www.coloradocpo.org/wp-content/uploads/Ombudsman-FY21-Budget-Request-Final.pdf>

Independent Ethics Commission:

<https://www.colorado.gov/pacific/sites/default/files/FY%202021%20Budget%20Req.pdf>

Office of Public Guardianship:

*Not available as of the publication of this document*

## DEPARTMENT REQUESTS FOR ONGOING OPERATIONS

The existing *FY 2019-20* budget includes General Fund appropriations totaling \$12.2 billion. Most of this funding (97.5 percent or \$11.9 billion General Fund) was appropriated through the 2019 Long Bill (S.B. 19-207) and the annual appropriation bill for the Legislative Branch (S.B. 19-203). The remaining amount was appropriated through separate legislation. *Appendix A* details operating appropriations for FY 2019-20, by bill and fund source.

## MID-YEAR CHANGES TO FY 2019-20 OPERATING APPROPRIATIONS

The Governor's budget request reflects a \$111,632,090 increase in General Fund appropriations and transfers for *FY 2019-20*. This is comprised of four types of mid-year adjustments:

- An increase of \$3,220,149 General Fund for interim supplemental operating requests that were approved by the Joint Budget Committee in June and September 2019;
- An increase of \$80,474,735 General Fund for operating requests that the Governor plans to submit in January 2020;
- An increase of \$12,989,017 General Fund for interim supplemental capital requests that were approved by the Joint Budget Committee in June and September 2019; and
- An increase of \$14,948,189 General Fund for supplemental capital requests that the Governor plans to submit in January 2020.

*Appendix B* details these interim and future supplemental requests.

## REQUESTS FOR FY 2020-21 FOR ONGOING OPERATIONS

The following table summarizes the current operating budget for FY 2019-20, and the incremental changes requested by each department for FY 2020-21. The table is sorted by the General Fund changes requested by each agency, with those agencies requesting the largest dollar increases listed first. While the following table focuses on requested incremental increases, *Appendix C* details the total amounts requested by each department for FY 2020-21.

Overall, departments are requesting an increase of \$833.5 million total funds (2.6 percent), including an increase of \$406.1 million General Fund (3.3 percent).

REQUESTED CHANGES IN APPROPRIATIONS FOR FY 2020-21, BY DEPARTMENT AND FUND SOURCE SORTED BY INCREMENTAL GENERAL FUND CHANGE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 APPROPRIATION:						
<b>TOTAL</b>	<b>\$32,515,844,199</b>	<b>\$12,197,829,708</b>	<b>\$9,461,671,610</b>	<b>\$2,107,100,487</b>	<b>\$8,749,242,394</b>	<b>60,954.2</b>
FY 2020-21 REQUESTED APPROPRIATION:						
FY 2019-20 Appropriation	\$32,515,844,199	\$12,197,829,708	\$9,461,671,610	\$2,107,100,487	\$8,749,242,394	60,954.2
Health Care Policy and Financing	528,309,222	226,174,562	133,565,168	(114,916)	168,684,408	34.2
Judicial	48,905,159	45,687,701	(1,547,951)	4,765,409	0	176.1
Higher Education	157,301,785	41,190,446	94,322,232	21,743,253	45,854	11.6
Education	165,402,407	32,200,194	127,172,221	5,556,555	473,437	9.4
Human Services	37,123,516	31,484,927	(3,090,086)	2,280,903	6,447,772	72.1
Treasury	17,310,252	21,066,329	(3,755,071)	(1,006)	0	2.5
Corrections	18,974,073	19,456,375	(297,294)	(97,158)	(87,850)	215.7
Revenue	13,571,973	3,214,022	5,625,073	4,695,618	37,260	26.6
Public Health and Environment	(3,654,562)	2,565,281	(3,239,695)	(3,264,928)	284,780	17.1

**REQUESTED CHANGES IN APPROPRIATIONS FOR FY 2020-21, BY DEPARTMENT AND FUND SOURCE  
SORTED BY INCREMENTAL GENERAL FUND CHANGE**

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Legislature	1,959,018	1,959,018	0	0	0	0.0
Governor	7,680,134	1,815,657	(1,570,877)	7,643,910	(208,556)	27.5
Agriculture	2,087,805	1,157,165	818,344	72,755	39,541	6.7
Law	5,113,069	562,750	1,441,005	3,058,678	50,636	12.1
Military and Veterans Affairs	625,155	133,353	43,808	0	447,994	1.1
Personnel	890,509	128,035	(3,614,818)	4,377,292	0	(22.4)
Transportation	(122,024,576)	0	(122,024,576)	0	0	0.0
Regulatory Agencies	2,393,712	(164,895)	2,406,930	84,977	66,700	8.0
Public Safety	(5,905,323)	(670,325)	(356,154)	(4,816,668)	(62,176)	8.4
Labor and Employment	(1,869,283)	(844,948)	(1,975,199)	(241,102)	1,191,966	0.8
Local Affairs	(7,531,197)	(4,330,773)	(4,513,033)	1,338,289	(25,680)	15.1
Natural Resources	(24,338,861)	(8,268,275)	(15,881,189)	(319,706)	130,309	17.0
State	(8,816,247)	(8,418,590)	(397,657)	0	0	0.0
<b>TOTAL</b>	<b>\$33,349,351,939</b>	<b>\$12,603,927,717</b>	<b>\$9,664,802,791</b>	<b>\$2,153,862,642</b>	<b>\$8,926,758,789</b>	<b>61,593.8</b>
<b>INCREASE/(DECREASE)</b>	\$833,507,740	\$406,098,009	\$203,131,181	\$46,762,155	\$177,516,395	639.6
Percentage Change	2.6%	3.3%	2.1%	2.2%	2.0%	1.0%

The General Fund increases requested by the Department of Health Care Policy and Financing (HCPF) and by Judicial Branch agencies are the largest dollar increases requested (\$226.2 million and \$45.7 million, respectively). These increases are also among the top three General Fund increases requested on a percent increase basis, with HCPF requesting a 7.2 percent General Fund increase and the Judicial Branch agencies' requests amounting to a 7.4 percent increase.

Based on the Governor's letter, the budget requests include funding for the following common policies related to state employee benefits and rates paid to community-based service providers:

- a 2.0 percent across-the-board increase in state employee salaries;
- a 5.0 percent increase for the employer share of health, life, and dental insurance benefits;
- a new benefit to provide eight weeks of paid family and medical leave for state employees; and
- a 0.5 percent across-the-board increase for community provider rates.

*Please note that Compensation Common Policies will be discussed in more detail in Alfredo Kemm's Staff Briefing document dated November 12, 2019.*

**TABOR IMPACT OF REQUESTS**

The Governor's letter notes that two of the cash-funded requests for FY 2020-21 would increase state revenues subject to TABOR, and would thus increase the TABOR refunds that would need to be paid from the General Fund. The following table identifies these two items.

GOVERNOR'S FY 2020-21 DECISION ITEMS THAT IMPACT TABOR REFUNDS		
DEPARTMENT	REQUEST TITLE	TOTAL FUNDS
Public Health and Environment	R-01 Oil and Gas Enforcement, Compliance, and Permitting Initiative	\$3,266,989
OIT/Revenue	OIT R-02/ Revenue NP-4 myColorado	792,485
<b>TOTAL</b>		<b>\$4,059,474</b>

## GOVERNOR'S REQUESTS THAT REQUIRE STATUTORY CHANGES

The Governor's letter also indicates that several of the requests that are included within departments' ongoing operating requests will require statutory changes. Thus, funding for these requests would need to be included in separate legislation. The Governor is requesting that the Joint Budget Committee (JBC) consider sponsoring legislation for six of these items, and that the JBC set aside funding within its budget proposal to cover the costs of the remaining items.

GOVERNOR'S FY 2020-21 DECISION ITEMS THAT REQUIRE STATUTORY CHANGES							
DEPARTMENT	REQUEST TITLE	TOTAL FUNDS	FTE	GENERAL FUND	CASH FUNDS	REAPPR. FUNDS	FEDERAL FUNDS
<b><i>Legislative Proposals JBC is Requested to Sponsor:</i></b>							
Agriculture	R-1 Renewable Energy and Energy Efficiency (ACRE3) Funding	\$110,163	1.0	\$110,163	\$0	\$0	\$0
Health Care Policy and Financing	R-07 Pharmacy Pricing and Technology	4,561,775	5.0	1,152,570	654,693	0	2,754,512
Natural Resources	R-09 Optimizing Inactive Mines Program Spending Authority	0	0.0	0	0	0	0
Public Health and Environment	R-01 Oil and Gas Enforcement, Compliance, and Permitting Initiative	2,417,371	19.4	0	2,417,371	0	0
Public Health and Environment	R-07 Eliminate Duplicative Waste Grease Program	(100,890)	(0.7)	0	(100,890)	0	0
Public Health and Environment	R-08 External Boards Support Reduction	(44,007)	0.0	(44,007)	0	0	0
<b><i>Legislative Proposals to be Sponsored by Other Legislators:</i></b>							
Corrections	R-03 Reducing Private Prison Use	7,201,864	210.4	7,037,544	164,320	0	0
Education	R-01 Total Program Increase	110,601,636	0.0	7,393,370	103,208,266	0	0
Education	R-05 Concurrent Enrollment for Educators	539,190	0.0	539,190	0	0	0
Education	R-10 Educator Evaluations	500,000	0.9	500,000	0	0	0
Education	R-11 Grants for Early Childhood Facilities	10,000,000	0.0	0	10,000,000	0	0
Education	R-12 Expanding Eligibility for School Improvement Funds	1,000,000	0.0	1,000,000	0	0	0
Governor	R-3 (OEDIT) Extend Rural Jump Start	40,492	0.5	40,492	0	0	0
Higher Education	R-04 College Credit for Work Experience	204,180	1.0	204,180	0	0	0
Higher Education	R-10 Loan Forgiveness for Early Childhood Educators	544,358	1.5	544,358	0	0	0
<b><i>Legislative Proposals for Which Sponsorship is Uncertain:</i></b>							
Education	R-06 Colorado Preschool Program Expansion	27,627,017	0.0	27,627,017	0	0	0
Governor	R-1 (OEDIT) Extend Procurement Technical Assistance Center	220,000	0.0	0	220,000	0	0
Health Care Policy and Financing	R-10 Provider Rate Adjustment [Statutory change to eliminate automatic rate increase provisions for nursing facilities.]	2,090,599	0.0	538,753	266,277	0	1,285,569
Health Care Policy and Financing	R-17 Program Capacity for Older Adults	558,020	0.9	184,146	94,864	0	279,010
Higher Education	HC-01 COP Relief and Financial Sustainability	1,000,000	2.0	0	(\$30)	1,000,000	0
Human Services	R-10 Child Support Pass-through	800,182	0.0	800,182	0	0	0

## GOVERNOR'S PLACEHOLDERS FOR SEPARATE LEGISLATION

The Governor's request also includes placeholders for amounts that the Governor is proposing be appropriated or transferred through separate legislation. These items are listed in the following table. The Governor is requesting that the JBC consider sponsoring legislation for six of these items, and that the JBC set aside funding within its budget proposal to cover the costs of the remaining items.

GOVERNOR'S LEGISLATION PROPOSALS THAT ARE NOT INCLUDED IN DEPARTMENT BUDGET REQUESTS				
DEPARTMENT	DESCRIPTION	TOTAL FUNDS	GENERAL FUND	CASH FUNDS
<b><i>Legislative Proposals JBC is Requested to Sponsor:</i></b>				
n/a	Increase General Fund reserves to the national average of 7.5 percent	\$31,384,562	\$31,384,562	\$0
All departments except: Higher Education, Judicial, Law, Legislature, State, and Treasury	Reverse the pay date shift	75,780,323	75,780,323	0
n/a	Enhance statutory tools for responding to and recovering from a recession	TBD		
Transportation	Transfer \$25.0 million from the Capital Construction Fund (from project reversions) to the State Highway Fund	0		0
Natural Resources	Transfer \$5.0 million General Fund to the Severance Tax Perpetual Base Fund for water plan investments	5,000,000	5,000,000	
Natural Resources	Transfer \$5.0 million from the Capital Construction Fund (from project reversions) to the Severance Tax Perpetual Base Fund for water plan investments	0		0
<b><i>Legislative Proposals to be Sponsored by Other Legislators:</i></b>				
Public Safety	Pretrial Assessment and Supervision*	\$5,000,000	\$5,000,000	
Education	Improving School Climate and Safety	3,000,000	3,000,000	
HCPF/DORA, Division of Insurance	Public Option (H.B. 19-1004)	1,000,000	1,000,000	
Public Safety	Preventing Targeted Violence	575,000	575,000	
Human Services	Foster Care Education	515,000	515,000	
DORA, Division of Insurance	Pharmaceutical Cost Transparency	300,000	300,000	
Natural Resources	Search and Rescue	180,000	180,000	
CDPHE	Not-for-profit Hospitals	170,000	170,000	
Law	Hospital Non-competitive Trade Practices	62,000	62,000	
DORA, Division of Insurance	Pharmaceutical Rebates	50,000	50,000	
Subtotal: Legislative Proposals to be Sponsored by Other Legislators		\$10,852,000	\$10,852,000	
<b><i>Legislative Proposals for Which Sponsorship is Uncertain:</i></b>				
Regulatory Agencies	Transfer \$30.0 million General Fund to the Reinsurance Program Cash Fund (created by H.B. 19-1168)	30,000,000	30,000,000	

\*Please note that the Attorney General's letter includes a statement urging the JBC to "provide a legislative set-aside in the amount of \$6.5 million" to cover the costs associated with a bill to implement an improved pre-trial services program for all 64 counties. This request appears to duplicate, or at least overlap with, the Governor's proposed \$5.0 million placeholder for pretrial assessment and supervision.



## GOVERNOR'S REQUESTS FOR FY 2020-21 FOR CAPITAL PROJECTS

Finally, in addition to the \$13.0 million General Fund that the JBC approved in June and September 2019 for interim supplemental capital requests, and the \$14.9 million General Fund that the Governor plans to request in January 2020 for capital projects, he has included an additional \$164,689,533 General Fund for capital projects to be funded in FY 2020-21.

*Please note that Capital requests for both facilities and information technology projects will be discussed in more detail in Alfredo Kemm's Staff Briefing document dated November 18, 2019.*

## FY 2020-21 BUDGET REQUESTS IN THE CONTEXT OF THE SEPTEMBER 2019 REVENUE FORECASTS

The General Assembly utilized the Legislative Council Staff (LCS) March 2019 revenue forecast as the basis for the FY 2019-20 budget. The Governor's budget request for FY 2020-21 is based on the OSPB September 2019 revenue forecast. Next March, the JBC will determine which revenue forecast to use as the basis for finalizing FY 2019-20 appropriations and proposing the FY 2020-21 budget.

The tables below are intended to allow the Committee to consider the budget requests and proposals that were submitted on November 1, 2019, in the context of the most recent revenue forecasts. The first table is based on the LCS forecast, and the second table is based on the OSPB forecast. For both of these scenarios, staff used the same assumptions about appropriations and transfers from the General Fund. Specifically, staff included:

- Mid-year adjustments for FY 2019-20 that were identified in the Governor's budget request;
- Appropriations that have been requested for FY 2020-21 by the Governor, Judicial Branch agencies, and elected officials;
- Placeholders identified in the Governor's request for FY 2020-21; and
- An increase in the statutory General Fund reserve from 7.25 percent to 7.50 percent starting in FY 2020-21, as proposed by the Governor.

**Please note that the General Fund Obligations for FY 2021-22 in both scenarios are understated.** Staff has only included continuation of operating appropriations that have been requested for FY 2020-21, and the Governor's placeholders for FY 2020-21 related to legislation. Staff has not attempted, for purposes of this document, to estimate increases that will be required based on statutory requirements, to address population and inflationary increases, or to support infrastructure investments.

The third table identifies the differences between the two forecasts. A full General Fund overview for each forecast is included in *Appendix D*.

## MAJOR DIFFERENCES BETWEEN THE TWO REVENUE FORECASTS

The most significant differences between the two revenue forecasts include the following:

- As part of the Governor's recent budget submittal, **OSPB has revised an assumption about the size of the General Fund reserve at the end of FY 2018-19.** Specifically, OSPB is now using the State Controller's preliminary estimate, which increases the FY 2018-19 ending reserve by \$120 million. Thus, the OSPB forecast reflects \$120 million more General Fund being available starting in FY 2019-20.
- **The OSPB forecast of General Fund revenues is higher** than the LCS forecast for fiscal years 2019-20, 2020-21, and 2021-22.
- **The OSPB forecast of TABOR refunds is also higher** in all three fiscal years.

General Fund Overview					
Based on: JBC Action on Interim Supplemental Requests, Budget Proposals Submitted by Governor, Judicial Branch, and Elected Officials, and Legislative Council Staff (LCS) September 2019 Revenue Forecast					
(\$ millions)					
	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22*	
<b>General Fund Available</b>					
1	Beginning Reserve	\$1,366.0	\$1,146.1	\$882.0	\$832.9
2	Gross General Fund Revenue	12,570.3	12,953.5	13,309.0	13,724.6
3	Transfers In From Other Funds	38.0	71.0	19.2	20.2
4	<b>Total General Fund Available</b>	<b>\$13,974.3</b>	<b>\$14,170.6</b>	<b>\$14,210.2</b>	<b>\$14,577.7</b>
<b>General Fund Obligations*</b>					
5	Adjusted Appropriations (excluding rebates and expenditures)	\$11,230.5	\$12,098.3	\$12,572.5	\$12,398.6
6	Rebates and Expenditures	249.8	141.5	141.5	169.1
7	TABOR Refund Obligations	428.5	264.3	147.0	138.5
8	Transfers Out and Other Diversions	919.6	784.5	516.4	328.6
9	Reversions and Accounting Adjustments	(0.1)	n/a	n/a	n/a
10	<b>Total General Fund Obligations</b>	<b>\$12,828.2</b>	<b>\$13,288.5</b>	<b>\$13,377.3</b>	<b>\$13,034.9</b>
11	<b>Fiscal Year-end General Fund Reserve</b>	<b>\$1,146.1</b>	<b>\$882.0</b>	<b>\$832.9</b>	<b>\$1,542.8</b>
12	Statutorily Required Reserve Percent (Governor's Proposed Increase Starting in FY 2020-21)	7.25%	7.25%	7.50%	7.50%
13	Reserve Amount	\$828.9	\$890.4	\$945.3	\$945.3
14	Year-end Reserve Above/(Below) Statutory Requirement	\$317.2	(\$8.4)	(\$112.4)	\$597.5

\* General Fund Obligations for FY 2021-22 are understated. Staff has only included continuation of operating appropriations that have been requested for FY 2020-21, and the Governor's placeholders for FY 2020-21 related to legislation. Staff has not attempted to estimate increases that will be required based on statutory requirements, to address population and inflationary increases, or to support infrastructure investments.

General Fund Overview					
Based on: JBC Action on Interim Supplemental Requests, Budget Proposals Submitted by Governor, Judicial Branch, and Elected Officials, and Office of State Planning and Budgeting (OSPB) September 2019 Revenue Forecast					
(\$ millions)					
	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22*	
<b>General Fund Available</b>					
15	Beginning Reserve	\$1,366.0	\$1,266.6	\$1,062.6	\$921.2
16	Gross General Fund Revenue	12,569.7	13,096.4	13,617.0	14,301.3
17	Transfers In From Other Funds	17.2	71.3	19.2	20.0
18	<b>Total General Fund Available</b>	<b>\$13,952.9</b>	<b>\$14,434.4</b>	<b>\$14,698.8</b>	<b>\$15,242.6</b>
<b>General Fund Obligations*</b>					
19	Adjusted Appropriations (excluding rebates and expenditures)	\$11,230.5	\$12,098.3	\$12,577.3	\$12,406.8
20	Rebates and Expenditures	266.1	141.7	143.3	144.7
21	TABOR Refund Obligations	428.3	348.1	555.7	772.5
22	Transfers Out and Other Diversions	902.7	783.6	501.4	307.9
23	Reversions and Accounting Adjustments	(141.6)	n/a	n/a	n/a
24	<b>Total General Fund Obligations</b>	<b>\$12,686.1</b>	<b>\$13,371.8</b>	<b>\$13,777.6</b>	<b>\$13,631.9</b>
25	<b>Fiscal Year-end General Fund Reserve</b>	<b>\$1,266.8</b>	<b>\$1,062.6</b>	<b>\$921.2</b>	<b>\$1,610.6</b>
26	Statutorily Required Reserve Percent (Governor's Proposed Increase Starting in FY 2020-21)	7.3%	7.3%	7.5%	7.5%
27	Reserve Amount	\$828.9	\$890.4	\$945.3	\$945.3
28	Year-end Reserve Above/(Below) Statutory Requirement	\$437.7	\$172.2	(\$24.1)	\$665.3

\* General Fund Obligations for FY 2021-22 are understated. Staff has only included continuation of operating appropriations that have been requested for FY 2020-21, and the Governor's placeholders for FY 2020-21 related to legislation. Staff has not attempted to estimate increases that will be required based on statutory requirements, to address population and inflationary increases, or to support infrastructure investments.

General Fund Overview					
LCS is Higher/(Lower) Than OSPB					
(\$ millions)					
	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	
<b>General Fund Available</b>					
29	Beginning Reserve	\$0.0	(\$120.5)	(\$180.5)	(\$88.3)
30	Gross General Fund Revenue	0.6	(142.9)	(308.1)	(576.7)
31	Transfers In From Other Funds	20.8	(0.4)	(0.0)	0.2
32	<b>Total General Fund Available</b>	<b>\$21.4</b>	<b>(\$263.8)</b>	<b>(\$488.7)</b>	<b>(\$664.9)</b>
<b>General Fund Obligations</b>					
33	Adjusted Appropriations (excluding rebates and expenditures)	\$0.0	\$0.0	(\$4.8)	(\$8.3)
34	Rebates and Expenditures	(16.3)	(0.2)	(1.8)	24.4
35	TABOR Refund Obligations	0.1	(83.9)	(408.7)	(633.9)
36	Transfers Out and Other Diversions	16.8	0.9	15.0	20.7
37	Reversions and Accounting Adjustments	141.4	n/a	n/a	n/a
38	<b>Total General Fund Obligations</b>	<b>\$142.1</b>	<b>(\$83.2)</b>	<b>(\$400.4)</b>	<b>(\$597.0)</b>
39	<b>Fiscal Year-end General Fund Reserve</b>	<b>(\$120.7)</b>	<b>(\$180.5)</b>	<b>(\$88.3)</b>	<b>(\$67.8)</b>

As indicated in the table above, the LCS beginning General Fund reserve is \$120 million lower than OSPB in FY 2019-20 based on OSPB using the State Controller's preliminary estimate. The difference in the projected amount of General Fund available grows each fiscal year based on OSPB's higher projected General Fund revenues. For FY 2020-21, the LCS estimate of available General Fund is \$489 million lower than OSPB.

However, OSPB is also projecting higher TABOR refunds in each fiscal year compared to LCS. Thus, the difference in the year-end General Fund reserve balances does not grow over time – in fact, it narrows.

Finally, please note that the Governor’s budget request includes an \$88.0 million placeholder in FY 2020-21 as a contingency in the event that the final year-end reserve for FY 2018-19 is lower than the State Controller’s preliminary estimate. Based on staff’s understanding of this issue, this contingency is a prudent measure at this point in the budget process.

## BUDGET REQUESTS AND AVAILABLE GENERAL FUND REVENUE

**Under the OSPB forecast, General Fund revenues are not sufficient in FY 2020-21 to cover requested appropriations, the Governor’s placeholders, and the Governor’s proposed increase in the statutory reserve** [see row 28, above]. This \$24.1 million shortfall is due to differences between budget requests submitted by Judicial Branch agencies, the Attorney General, and the State Treasurer, and the assumptions that were used for purposes of the Governor’s budget submission.

**Under the LCS forecast, FY 2019-20 General Fund revenues fall \$8.4 million short of covering the Governor’s anticipated supplemental requests** [see row 14, above]. **For FY 2020-21, General Fund revenues fall \$112.4 million short of covering requested appropriations, the Governor’s placeholders, and the Governor’s proposed increase in the statutory reserve.**

Both OSPB and LCS will produce two more revenue forecasts before the JBC needs to finalize FY 2019-20 appropriations and propose the FY 2020-21 budget. By next March, the actual year-end fund balance for FY 2018-19 will be known, and staff assumes that the OSPB and LCS will use a common assumption about the beginning General Fund balance for FY 2019-20. This will assist the JBC in selecting a reasonable estimate of the amount of General Fund revenue that will be available for FY 2019-20 and FY 2020-21.

APPROPRIATIONS FOR FY 2019-20, BY BILL AND FUND SOURCE

BILL NUMBER	SHORT TITLE FOR BILL	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
<b>Appropriations Based on Existing Law</b>							
SB 19-207	2019-20 Long Bill	\$31,933,536,156	\$11,840,411,826	\$9,281,575,477	\$2,087,776,808	\$8,723,772,045	60,388.0
SB 19-203	FY 2019-20 Legislative Appropriation Bill	51,333,908	50,127,990	90,000	1,115,918	0	302.3
<b>Subtotal</b>		<b>\$31,984,870,064</b>	<b>\$11,890,539,816</b>	<b>\$9,281,665,477</b>	<b>\$2,088,892,726</b>	<b>\$8,723,772,045</b>	<b>60690.3</b>
<i>Percent of Total Appropriations</i>		<i>98.4%</i>	<i>97.5%</i>	<i>98.1%</i>	<i>99.1%</i>	<i>99.7%</i>	<i>99.6%</i>
<b>Appropriations in Other Bills (Sorted by General Fund Amount)</b>							
HB 19-1262	State Funding For Full-day Kindergarten	\$173,997,202	\$173,997,202	\$0	\$0	\$0	0.3
SB 19-246	Public School Finance	38,775,902	37,675,902	1,100,000	0	0	1.3
SB 19-006	Electronic Sales & Use Tax Simplification System	10,817,000	10,000,000	0	817,000	0	0.0
SB 19-212	Approp General Fund Implement State Water Plan	10,000,000	10,000,000	0	0	0	0.0
HB 15-1043	Felony Offense For Repeat DUI Offenders	9,397,689	9,397,689	0	0	0	0.0
SB 19-223	Actions Related To Competency To Proceed	9,536,204	8,941,764	0	594,440	0	26.1
SB 19-043	Increasing Number Of District Court Judges	7,417,731	7,417,731	0	0	0	53.7
SB 19-209	PACE Program Funding Methodology	13,510,958	6,755,479	0	0	6,755,479	0.0
HB 19-1239	Census Outreach Grant Program	6,000,000	6,000,000	0	0	0	1.4
SB 19-238	Improve Wages & Accountability Home Care Workers	11,427,252	5,682,377	0	0	5,744,875	0.0
SB 19-008	Substance Use Disorder Treatment In Criminal Jus System	6,096,882	2,496,882	1,800,000	1,800,000	0	4.9
HB 19-1278	Modifications To Uniform Election Code	2,405,033	2,121,380	283,653	0	0	0.0
HB 19-1327	Authorize & Tax Sports Betting Refer Under TABOR	1,917,769	1,739,015	0	178,754	0	12.4
SB 19-190	Teacher Preparation Program Support	1,217,787	1,217,787	0	0	0	0.9
HB 19-1064	Victim Notification Criminal Proceedings	1,084,542	1,084,542	0	0	0	9.1
SB 19-005	Import Prescription Drugs From Canada	1,106,521	1,041,802	0	134,719	(70,000)	4.8
HB 19-1236	Workforce Diploma Pilot Program	1,012,201	1,012,201	0	0	0	0.2
HB 19-1006	Wildfire Mitigation Wildland-urban Interface Areas	1,000,000	1,000,000	0	0	0	0.0
HB 19-1032	Comprehensive Human Sexuality Education	1,000,000	1,000,000	0	0	0	1.5
SB 19-073	Statewide System Of Advance Medical Directives	1,743,147	993,147	0	750,000	0	0.5
SB 19-173	Colorado Secure Savings Plan Board	800,000	800,000	0	0	0	0.0
SB 19-251	Reqmnts Of OIT Based On Evaluation Recommendations	775,000	775,000	0	0	0	2.0
SB 19-195	Child & Youth Behavioral Health System Enhancements	1,833,836	761,933	0	300,000	771,903	5.4
HB 19-1107	Employment Support Job Retention Services Program	1,000,000	750,000	0	250,000	0	0.5
SB 19-180	Eviction Legal Defense Fund	1,500,000	750,000	750,000	0	0	0.0
HB 19-1085	Grants For Property Tax Rent & Heat	679,547	678,347	0	1,200	0	0.0
SB 19-135	State Procurement Disparity Study	650,000	650,000	0	0	0	0.0
HB 19-1133	CO Child Abuse Response And Evaluation Network	632,717	632,717	0	0	0	0.6
SB 19-003	Educator Loan Forgiveness Program	623,969	623,969	0	0	0	1.4
SB 19-030	Remedying Improper Guilty Pleas	598,600	598,600	0	0	0	5.4
SB 19-108	Juvenile Justice Reform	574,913	574,913	0	0	0	0.8
SB 15-067	Second Degree Assault Injury To Emergency Responders	505,907	505,907	0	0	0	0.0
HB 19-1193	Behavioral Health Supports For High-risk Families	500,000	500,000	0	0	0	0.6

APPROPRIATIONS FOR FY 2019-20, BY BILL AND FUND SOURCE

BILL NUMBER	SHORT TITLE FOR BILL	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB 19-204	Public School Local Accountability Systems	493,097	493,097	0	0	0	0.4
HB 15-1341	Increase Penalty Sexual Exploitation Of Child	487,701	487,701	0	0	0	0.0
HB 19-1171	Expand Child Nutrition School Lunch Protection Act	463,729	463,729	0	0	0	0.0
HB 19-1147	Revise Traumatic Brain Injury Program	900,000	450,000	0	450,000	0	0.0
SB 19-211	Mental Health Criminal Diversion Program	442,543	442,543	0	0	0	0.0
SB 19-227	Harm Reduction Substance Use Disorders	659,472	434,472	225,000	0	0	2.2
HB 19-1045	Ofc Of Public Guardianship Operation Conditions	885,386	427,000	408,386	50,000	0	4.8
HB 19-1004	Proposal For Affordable Health Coverage Option	381,000	381,000	0	0	0	0.0
SB 19-020	Wildland Fire Airspace Patrol System	350,000	350,000	0	0	0	0.0
SB 19-231	Colorado Second Chance Scholarship	305,145	305,145	0	0	0	0.8
SB 19-165	Increase Parole Board Membership	299,710	293,774	0	5,936	0	1.8
HB 19-1245	Affordable Housing Funding From Vendor Fee Changes	289,806	289,806	0	0	0	0.4
HB 19-1261	Climate Action Plan To Reduce Pollution	374,855	281,588	0	93,267	0	2.5
HB 19-1002	Leadership Professional Dev For School Principals	272,929	272,929	0	0	0	0.9
SB 19-096	Collect Long-term Climate Change Data	265,589	265,589	0	0	0	3.1
SB 19-136	Expand Division of Youth Services Pilot Program	259,562	259,562	0	0	0	0.5
HB 19-1187	Increase Student Aid Application Completion Rates	250,000	250,000	0	0	0	0.0
HB 19-1264	Conservation Easement Tax Credit Modifications	1,000,000	250,000	500,000	250,000	0	3.8
SB 19-059	Automatic Enrollment In Advanced Course Grant Prog	250,000	250,000	0	0	0	0.3
HB 19-1292	Colorado Resiliency Office Reauthorization Funding	249,454	249,454	0	0	0	2.7
HB 19-1009	Substance Use Disorders Recovery	1,052,620	223,500	826,500	2,620	0	0.9
SB 19-244	Management Of Legislative Workplace Conduct	221,925	221,925	0	0	0	1.8
SB 19-137	Extend The Colorado Student Leaders Institute	218,825	218,825	0	0	0	1.0
SB 19-188	FAMLI Family Medical Leave Insurance Program	182,491	182,491	0	0	0	0.6
SB 19-040	Establish Colorado Fire Commission	174,183	174,183	0	0	0	0.8
HB 19-1132	School Incentives To Use Colorado Food & Producers	168,942	168,942	0	0	0	0.3
SB 19-236	Sunset Public Utilities Commission	1,257,920	163,820	907,566	186,534	0	10.3
HB 19-1314	Just Transition From Coal-based Elec Energy Econ	156,678	156,678	0	0	0	1.8
SB 19-176	Expanding Concurrent Enrollment Opportunities	1,754,916	149,916	1,500,000	105,000	0	1.8
HB 19-1122	CDPHE Maternal Mortality Review Committee	145,167	145,167	0	0	0	1.6
HB 16-1080	Assault By Strangulation	131,181	131,181	0	0	0	0.0
SB 19-216	High School Innovative Learning Pilot	129,563	129,563	0	0	0	0.3
SB 19-158	Sunset Pet Animal Care & Facilities Act	125,007	123,007	0	2,000	0	1.6
HB 19-1177	Extreme Risk Protection Orders	119,392	119,392	0	0	0	0.0
HB 19-1120	Youth Mental Health Ed & Suicide Prevention	116,550	116,550	0	0	0	0.9
SB 19-002	Regulate Student Education Loan Servicers	115,273	115,273	0	0	0	1.4
HB 19-1269	Mental Health Parity Insurance Medicaid	422,249	113,560	141,688	0	167,001	4.1
HB 19-1134	ID & Interventions For Students With Dyslexia	106,196	106,196	0	0	0	0.0
HB 19-1202	Food Systems Advisory Council	200,634	100,317	0	100,317	0	0.9
HB 19-1176	Health Care Cost Savings Act of 2019	100,000	100,000	0	0	0	0.0

APPROPRIATIONS FOR FY 2019-20, BY BILL AND FUND SOURCE

BILL NUMBER	SHORT TITLE FOR BILL	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 19-1184	Demographic Notes For Certain Legislative Bills	89,474	89,474	0	0	0	0.9
HB 19-1188	Greenhouse Gas Pollution Impact In Fiscal Notes	81,911	81,911	0	0	0	0.9
SB 19-235	Automatic Voter Registration	358,320	79,301	77,813	136,240	64,966	0.0
SB 19-248	State Tax System Working Group	74,552	74,552	0	0	0	0.5
HB 19-1127	Lieutenant Governor Concurrent State Service	74,537	74,537	0	0	0	0.0
HB 19-1263	Offense Level For Controlled Substance Possession	74,409	74,409	0	0	0	0.4
SB 19-215	Parents Encouraging Parents Conference	68,000	68,000	0	0	0	0.0
HB 19-1316	Modernizing Marriage Laws For Minors	59,850	59,850	0	0	0	0.0
HB 19-1279	Protect Public Health Firefighter Safety Regul PFAS	55,278	55,278	0	0	0	0.7
HB 19-1237	Licensing Behavioral Health Entities	51,472	51,472	0	0	0	0.5
SB 19-222	Individuals At Risk Of Institutionalization	370,707	51,000	24,000	0	295,707	1.0
SB 19-178	Program To Subsidize Adoption For Children & Youth	120,408	42,143	0	60,204	18,061	0.0
SB 19-061	Self-contained Breathing Apparatus Testing & Cert	40,291	40,291	0	0	0	0.5
SB 18-119	False Imprisonment Of A Minor	34,677	34,677	0	0	0	0.0
HB 19-1174	Out-of-network Health Care Services	97,808	33,884	63,924	0	0	1.3
HB 19-1160	Mental Health Facility Pilot Program	30,730	30,730	0	0	0	0.5
HB 19-1024	Colorado Youth Advisory Council Review Committee	28,790	28,790	0	0	0	0.4
HB 19-1297	Jail Capacity Data Collection	26,107	26,107	0	0	0	0.3
SB 19-171	Apprenticeships & Vocational Technical Training	25,507	25,507	0	0	0	0.4
SB 19-143	Parole Changes	50,400	25,200	0	25,200	0	0.0
HB 18-1200	Cybercrime Changes	22,072	22,072	0	0	0	0.0
HB 19-1287	Treatment For Opioids & Substance Use Disorders	5,813,472	21,733	5,599,572	160,206	31,961	4.7
HB 19-1110	Media Literacy	19,816	19,816	0	0	0	0.0
SB 19-015	Create Statewide Health Care Review Committee	16,062	16,062	0	0	0	0.1
HB 19-1183	Automated External Defibrillators In Public Places	15,000	15,000	0	0	0	0.0
HB 19-1294	Transfer Apprenticeship Credit To College Credit	30,000	15,000	0	15,000	0	0.0
HB 19-1142	Safe Family Option For Parents	14,093	14,093	0	0	0	0.3
HB 15-1229	Retaliation Against A Prosecutor	5,076	5,076	0	0	0	0.0
SB 19-142	Hard Cider Exemption Wine Industry Development Act	2,000	2,000	0	0	0	0.0
SB 19-161	Sunset Council For Parent Involvement In Education	2,000	2,000	0	0	0	0.0
HB 19-1007	Contribution Limits For County Offices	7,000	0	7,000	0	0	0.0
HB 19-1010	Freestanding Emergency Departments Licensure	43,248	0	43,248	0	0	0.5
HB 19-1017	K-5 Social And Emotional Health Act	43,114	0	43,114	0	0	0.4
HB 19-1023	Foster Children Driving Licenses	6,750	0	6,750	0	0	0.0
HB 19-1025	Limits On Job Applicant Criminal History Inquiries	38,113	0	38,113	0	0	0.6
HB 19-1031	Child Patient More Than One Primary Caregiver	95,831	0	95,831	0	0	0.0
HB 19-1038	Dental Services For Pregnant Women On CHP+	439,425	0	66,955	0	372,470	0.0
HB 19-1039	Identity Documents For Transgender Persons	58,500	0	58,500	0	0	0.0
HB 19-1055	Public School Cap Constr Financial Assistance	80,656,559	0	80,656,559	0	0	0.0
HB 19-1069	Sign Language Interpreters Title Certification	38,880	0	19,440	19,440	0	0.0

APPROPRIATIONS FOR FY 2019-20, BY BILL AND FUND SOURCE

BILL NUMBER	SHORT TITLE FOR BILL	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 19-1073	Law Enforcement Information Sharing Grant Prog	979,947	0	500,000	479,947	0	0.7
HB 19-1090	Publicly Licensed Marijuana Companies	3,014,811	0	2,728,795	286,016	0	16.8
HB 19-1095	Physician Assistants Supervision & Liability	4,650	0	4,650	0	0	0.0
HB 19-1138	Vehicle Transfer Registration Fee Credit	7,200	0	7,200	0	0	0.0
HB 19-1168	State Innovation Waiver Reinsurance Program	785,904	0	785,904	0	0	3.0
HB 19-1192	Inclusion Of Am Minorities In Teaching Civil Gov	37,495	0	37,495	0	0	0.0
HB 19-1203	School Nurse Grant Program	3,000,000	0	3,000,000	0	0	0.8
HB 19-1215	Child Support Commission Recommendations	143,650	0	143,650	0	0	0.0
HB 19-1216	Reduce Insulin Prices	26,054	0	26,054	0	0	0.4
HB 19-1223	Social Security Disability Application Assistance	1,450,000	0	1,450,000	0	0	0.8
HB 19-1230	Marijuana Hospitality Establishments	480,868	0	399,479	81,389	0	3.5
HB 19-1233	Investments In Primary Care To Reduce Health Costs	109,679	0	109,679	0	0	0.4
HB 19-1234	Regulated Marijuana Delivery	430,854	0	390,152	40,702	0	3.8
HB 19-1242	Board Of Pharmacy Regulate Pharmacy Technicians	326,796	0	311,251	15,545	0	1.9
HB 19-1248	Lobbyist Transparency Act	38,160	0	38,160	0	0	0.0
HB 19-1265	Right-Of-Way For Snowplows In Echelon Formation	3,375	0	3,375	0	0	0.0
HB 19-1266	Restore Voting Rights Parolees	16,960	0	16,960	0	0	0.0
HB 19-1275	Increased Eligibility For Criminal Record Sealing	491,208	0	491,208	0	0	7.4
HB 19-1283	Disclosure Of Insurance Liability Coverage	12,599	0	12,599	0	0	0.2
HB 19-1302	Cancer Treatment & License Plate Surcharge	2,425,021	0	857,783	0	1,567,238	0.0
HB 19-1309	Mobile Home Park Act Oversight	152,138	0	152,138	0	0	0.1
HB 19-1310	Interest On Orders Of Restitution	220,480	0	220,480	0	0	0.0
HB 19-1318	The Clean Campaign Act of 2019	42,650	0	42,650	0	0	0.0
HB 19-1332	Tel Users Disabilities Fund Talking Book Library	500,000	0	250,000	250,000	0	0.0
SB 19-001	Expand Medication-assisted Treatment Pilot Program	2,500,000	0	2,500,000	0	0	0.0
SB 19-010	Profl Behavioral Health Services For Schools	3,000,000	0	3,000,000	0	0	1.0
SB 19-035	DOR Enforcement Measures Collection Of Tax Owed	6,750	0	6,750	0	0	0.0
SB 19-054	Military Vehicle Motor Vehicle Regulation	45,000	0	45,000	0	0	0.0
SB 19-063	Infant And Family Child Care Action Plan	50,688	0	0	0	50,688	0.0
SB 19-065	Peer Assistance Emergency Medical Service Provider	57,242	0	57,242	0	0	0.8
SB 19-086	Update Business Entity Laws	59,360	0	59,360	0	0	0.0
SB 19-139	More CO Road & Community Safety Act Offices	1,737,800	0	1,737,800	0	0	21.6
SB 19-166	POST Board Revoke Cert For Untruthful Statement	40,056	0	40,056	0	0	0.6
SB 19-167	Honor Colorado Professional Fire Fighters	56,364	0	56,364	0	0	0.0
SB 19-175	Serious Bodily Injury Vulnerable Rd User Penalties	1,575	0	1,575	0	0	0.0
SB 19-179	Enhance School Safety Incident Response Grant Prog	1,150,000	0	1,150,000	0	0	0.0
SB 19-181	Protect Public Welfare Oil & Gas Operations	1,037,544	0	851,010	186,534	0	7.0
SB 19-186	Expand Ag Chemical Mgmt Prog Protect Surface Water	262,467	0	239,592	22,875	0	0.8
SB 19-198	Continued Management Of Waste Tires	3,262,500	0	3,262,500	0	0	0.0
SB 19-199	READ Act Implementation Measures	33,134,746	0	33,134,746	0	0	4.2



APPROPRIATIONS FOR FY 2019-20, BY BILL AND FUND SOURCE

BILL NUMBER	SHORT TITLE FOR BILL	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB 19-202	Voting Rights For Voters With Disabilities	50,000	0	50,000	0	0	0.0
SB 19-205	Honor Service Of Women Veterans	14,771	0	14,771	0	0	0.0
SB 19-218	Sunset Medical Marijuana Program	1,209,606	0	674,150	535,456	0	3.5
SB 19-220	Hemp Regulation Alignment With 2018 Fed Farm Bill	407,470	0	406,470	1,000	0	4.6
SB 19-221	CO Water Conservation Bd Construction Fund Project	19,355,000	0	19,355,000	0	0	0.0
SB 19-224	Sunset Regulated Marijuana	500,234	0	396,604	103,630	0	2.4
SB 19-228	Substance Use Disorders Prevention Measures	4,292,367	0	4,292,367	0	0	3.0
SB 19-249	License Business Selling Its Used Motor Vehicles	14,000	0	14,000	0	0	0.0
SB 19-254	Nursing Home Penalty Cash Fund	250,000	0	250,000	0	0	0.0
SB 19-256	Electronic Documents Motor Vehicle Appropriation	1,204,092	0	1,187,502	16,590	0	3.1
SB 19-258	Child Welfare Prevention & Intervention Funding	19,400,000	0	0	9,700,000	9,700,000	0.0
SB 19-252	SMART Committee Hearings	(37,422)	(37,422)	0	0	0	0.0
SB 19-210	Juvenile Detention Beds	(1,886,812)	(1,886,812)	0	0	0	(31.5)
<b>Subtotal: Other Bills</b>		<b>\$530,974,135</b>	<b>\$307,289,892</b>	<b>\$180,006,133</b>	<b>\$18,207,761</b>	<b>\$25,470,349</b>	<b>263.9</b>
<i>Percent of Total Appropriations</i>		<i>1.6%</i>	<i>2.5%</i>	<i>1.9%</i>	<i>0.9%</i>	<i>0.3%</i>	<i>0.4%</i>
<b>TOTAL APPROPRIATIONS</b>		<b>\$32,515,844,199</b>	<b>\$12,197,829,708</b>	<b>\$9,461,671,610</b>	<b>\$2,107,100,487</b>	<b>\$8,749,242,394</b>	<b>60,954.2</b>

FY 2019-20 INTERIM SUPPLEMENTAL <i>OPERATING</i> REQUESTS APPROVED BY THE JBC							
DEPARTMENT	REQUEST TITLE	TOTAL FUNDS	FTE	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
Judicial	Informational Technology Infrastructure	\$203,612	0.0	\$203,612	\$0	\$0	\$0
Public Health and Environment	ES-01 - Hepatitis A Outbreak Response	538,999	0.0	538,999	0	0	0
Public Safety	ES-01 Additional Resources for School Safety Resource Center	327,549	0.0	0	327,549	0	0
Governor	Colorado Digital Services	674,963	4.7	674,963	0	0	0
Human Services	Implementation of federal Family First Prevention Services Act (FFPSA)	1,692,819	5.6	1,332,590	0	0	360,229
Human Services	Cash Fund Spending Authority for Background Checks for Adult Protective Services	139,766	3.0	(125,304)	265,070	0	0
Public Safety	Overtime Pay for Fire Inspectors	610,827	0.0	95,289	515,538	0	0
Revenue	Technical Corrections to Appropriations in 2019 legislation	0	0.0	0	0	0	0
Personnel	Technical Correction to Appropriation in SB 19-135	0	0.0	0	0	0	0
Public Health and Environment	Contract resources for testing drinking water	500,000	0.0	500,000	0	0	0
<b>TOTAL</b>		<b>\$4,688,535</b>	<b>13.3</b>	<b>\$3,220,149</b>	<b>\$1,108,157</b>	<b>\$0</b>	<b>\$360,229</b>

GOVERNOR'S PLANNED FY 2019-20 SUPPLEMENTAL <i>OPERATING</i> REQUESTS							
DEPARTMENT	REQUEST TITLE	TOTAL FUNDS	FTE	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
Public Safety	Community Corrections Caseload	\$2,601,195	0.0	\$2,601,195	\$0	\$0	\$0
Human Services	Early Intervention Caseload	1,503,074	0.0	1,503,074	0	0	0
Corrections	Medical Caseload	7,438,696	0.0	7,438,696	0	0	0
Corrections	External Capacity Caseload	998,003	0.0	998,003	0	0	0
Health Care Policy and Financing	Medical Services Premiums Caseload	64,206,386	0.0	36,885,502	42,906,264	0	(15,585,380)
Health Care Policy and Financing	Behavioral Health Caseload	(15,654,741)	0.0	(2,733,519)	(985,814)	0	(11,935,408)
Health Care Policy and Financing	Child Health Plan Plus Caseload	(3,536,486)	0.0	0	(737,600)	0	(2,798,886)
Health Care Policy and Financing	Medicare Modernization Act Caseload	9,321,829	0.0	9,321,829	0	0	0
Health Care Policy and Financing	Office of Community Living Caseload	(2,658,717)	0.0	(1,098,342)	(579,579)	0	(980,796)

GOVERNOR'S PLANNED FY 2019-20 SUPPLEMENTAL <i>OPERATING</i> REQUESTS							
DEPARTMENT	REQUEST TITLE	TOTAL FUNDS	FTE	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
Education	State Share of Districts' Total Program Funding	15,000,000	0.0	15,000,000	0	0	0
Personnel	PERA Direct Distribution'	2,114,653	0.0	2,114,653	0	0	0
Higher Education	Chief Educational Equity Officer (R-7 for FY 2020-21)	55,020	1.0	55,020	0	0	0
Human Services	Drug Detection Devices, Canines, and Staffing (R-5a for FY 2020-21)	366,500	1.7	366,500	0	0	0
Human Services	DYS - Splitting Lookout Mountain into Distinct Facilities (R-5b for FY 2020-21)	180,410	1.2	180,410	0	0	0
Human Services	Child Support Pass-through (R-10 for FY 2020-21)	800,182	0.0	800,182	0	0	0
Natural Resources	Electronic Oil and Gas Filing System (R-1 for FY 2020-21)	350,000	0.0	0	350,000	0	0
Corrections	Reducing Private Prison Use (R-3 for FY 2020-21)	4,077,095	??	4,077,095	0	0	0
Personnel	Collections Services Refinance and Restructure (R-8 for FY 2020-21)	(677,373)	(21.8)	1,499,330	(2,453,517)	276,814	0
Health Care Policy and Financing	Pharmacy Pricing and Technology (R-7 for FY 2020-21)	7,135,879	0.0	1,408,842	325,528	0	5,401,509
Health Care Policy and Financing	Patient Placement and Benefit Implemntation (R-11 for FY 2020-21)	80,000	0.0	26,400	13,600	0	40,000
Health Care Policy and Financing	Leased Space (R-19 for FY 2020-21)	72,035	0.0	29,865	6,152	0	36,018
<b>TOTAL</b>		<b>\$81,333,892</b>	<b>3.9</b>	<b>\$80,474,735</b>	<b>\$40,603,271</b>	<b>\$0</b>	<b>(\$31,300,470)</b>

FY 2019-20 INTERIM SUPPLEMENTAL *CAPITAL* REQUESTS APPROVED BY THE JBC

DEPARTMENT	REQUEST TITLE	TOTAL FUNDS	GENERAL FUND (TRANSFER TO CAPITAL CONSTRUCTION FUND)	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
Human Services	Hawkins building L2 Unit, CMHIP	\$1,600,000	\$1,600,000	\$0	\$0	\$0
Public Health and Environment	Replace mechanical systems, laboratory building	1,421,454	1,421,454	0	0	0
Human Services	Colorado Trails Modernization and Integration of federal legislation	9,829,233	5,897,540	0	0	3,931,693
Personnel	Annex sewer venting repair	4,070,023	4,070,023	0	0	
<b>TOTAL</b>		<b>\$16,920,710</b>	<b>\$12,989,017</b>	<b>\$0</b>	<b>\$0</b>	<b>\$3,931,693</b>

GOVERNOR'S PLANNED FY 2019-20 SUPPLEMENTAL *CAPITAL* REQUESTS

DEPARTMENT	REQUEST TITLE	TOTAL FUNDS	GENERAL FUND (TRANSFER TO CAPITAL CONSTRUCTION FUND)	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
Natural Resources	Increase state park access	\$10,000,000	\$10,000,000			
Human Services	DYS Facility refurbishment for safety and risk (phase 6)	473,131	473,131			
Human Services	DYS Anticlimb mesh	1,575,058	1,575,058			
Human Services	DYS Facility refurbishment for safety and risk (phase 3 smoke detectors)	200,000	200,000			
Personnel	HR Works placeholder	2,700,000	2,700,000			
<b>TOTAL</b>		<b>\$14,948,189</b>	<b>\$14,948,189</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

SUMMARY OF BUDGET REQUESTS FOR FY 2020-21, SUBMITTED NOVEMBER 1, 2019

DEPARTMENT	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Agriculture	\$57,528,066	\$13,255,932	\$37,754,180	\$2,568,848	\$3,949,106	304.3
Corrections	1,007,020,518	904,550,401	47,322,148	51,660,507	3,487,462	6,495.0
Education	6,351,300,176	4,437,370,759	1,245,876,600	48,133,584	619,919,233	625.8
Governor	412,832,077	54,914,051	49,981,869	301,247,273	6,688,884	1,184.5
Health Care Policy and Financing	11,217,371,086	3,377,544,826	1,519,856,266	93,500,756	6,226,469,238	578.8
Higher Education	5,033,140,332	1,153,896,091	2,930,583,919	922,729,628	25,930,694	26,315.4
Human Services	2,381,685,497	1,074,784,861	436,916,997	216,513,013	653,470,626	5,203.0
Judicial	889,428,960	661,822,193	168,717,465	54,464,302	4,425,000	5,045.9
Labor and Employment	270,099,826	24,674,935	80,668,060	9,851,631	154,905,200	1,293.6
Law	97,479,567	19,280,523	19,129,482	56,664,832	2,404,730	525.6
Legislative Department	58,612,681	57,156,763	90,000	1,365,918	0	306.9
Local Affairs	341,553,966	44,385,404	201,169,549	13,904,163	82,094,850	204.8
Military and Veterans Affairs	132,256,006	11,748,860	1,514,237	4,143	118,988,766	2,580.2
Natural Resources	313,480,652	35,196,322	244,267,527	7,203,854	26,812,949	1,512.9
Personnel	211,940,111	15,761,431	13,324,682	182,853,998	0	404.3
Public Health and Environment	612,483,250	61,742,488	201,451,054	46,026,089	303,263,619	1,399.4
Public Safety	521,484,634	165,437,823	238,253,662	47,775,099	70,018,050	1,912.5
Regulatory Agencies	121,221,644	2,159,624	112,104,925	5,567,126	1,389,969	599.8
Revenue	418,193,862	127,902,606	278,372,228	10,845,439	1,073,589	1,591.0
State	31,237,382	0	31,237,382	0	0	145.9
Transportation	1,989,996,511	0	1,361,451,591	7,078,096	621,466,824	3,328.8
Treasury	879,005,135	360,341,824	444,758,968	73,904,343	0	35.4
<b>OPERATING TOTAL</b>	<b>\$33,349,351,939</b>	<b>\$12,603,927,717</b>	<b>\$9,664,802,791</b>	<b>\$2,153,862,642</b>	<b>\$8,926,758,789</b>	<b>61,593.8</b>

**General Fund Overview**  
**Based on: JBC Action on Interim Supplemental Requests, November 1, 2019 Budget Requests, and**  
**LCS September 2019 Forecast**  
(\$ millions)

	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	
<b>General Fund Available</b>					
1	Beginning Reserve	\$1,366.0	\$1,146.1	\$882.0	\$832.9
2	Gross General Fund Revenue	12,570.3	12,953.5	13,309.0	13,724.6
3	Transfers In - Current Law	38.0	71.0	19.2	20.2
4	<b>Total General Fund Available</b>	<b>\$13,974.3</b>	<b>\$14,170.6</b>	<b>\$14,210.2</b>	<b>\$14,577.7</b>
<b>General Fund Obligations</b>					
5	Appropriations	11,432.8	12,197.8	12,603.9	12,603.9
6	LESS: Rebates and expenditures	(202.1)	(183.3)	(206.1)	(216.2)
7	Appropriations (excluding rebates and expenditures)	11,230.7	12,014.6	12,397.9	12,387.7
8	Interim supplemental requests approved by JBC in June and September 2019 (Operating)	(0.2)	3.2	n/a	n/a
Placeholders in Governor's November 1, 2019 request:					
9	Contingency should the FY 2018-19 ending General Fund reserve decrease from the State Controller's preliminary figure	n/a	n/a	88.0	0.0
10	Supplemental requests and proposal to reverse payday shift for some agencies in FY 2020-21	n/a	80.5	75.8	0.0
11	Potential 2020 Legislation	n/a	n/a	10.9	10.9
12	Rebates and Expenditures	249.8	141.5	141.5	169.1
TABOR Refund Obligation [Article X, Section 20 (7)(d)]:					
13	Current year revenue above Referendum C Cap	428.5	264.3	142.9	134.5
14	Placeholder in Governor's November 1, 2019 Request for impact of budget requests that affect TABOR revenues	n/a	n/a	4.1	4.1
Transfers Out and Other Diversions:					
15	Transportation	495.0	300.0	50.0	50.0
16	Capital construction	180.5	225.8	20.0	20.0
17	Interim supplemental requests approved by JBC in June and September 2019 (Capital)	0.0	13.0	n/a	n/a
Placeholders in Governor's November 1, 2019 request:					
18	Capital requests	n/a	14.9	164.7	n/a
19	Proposed transfer to the Reinsurance Program Cash Fund (created by HB 19-1168)	n/a	n/a	30.0	n/a
20	Proposed transfer to Severance Tax Perpetual Base Fund for implementation of Colorado Water Plan	n/a	n/a	5.0	n/a
21	Other	244.0	230.8	246.7	258.6
22	Reversions and accounting adjustments	(0.3)	n/a	n/a	n/a
23	<b>Total General Fund Obligations</b>	<b>\$12,828.2</b>	<b>\$13,288.5</b>	<b>\$13,377.3</b>	<b>\$13,034.9</b>
<b>Reserve</b>					
24	<b>Fiscal Year-end General Fund Reserve</b>	<b>\$1,146.1</b>	<b>\$882.0</b>	<b>\$832.9</b>	<b>\$1,542.8</b>
25	Statutorily Required Reserve Percent (Governor's Proposed Increase Starting in FY 2020-21)	7.25%	7.25%	7.50%	7.50%
26	Reserve Amount	\$828.9	\$890.4	\$945.3	\$945.3
27	Year-end Reserve Above/(Below) Statutory Requirement	\$317.2	(\$8.4)	(\$112.4)	\$597.5

General Fund Overview					
Based on: JBC Action on Interim Supplemental Requests, November 1, 2019 Budget Requests, and OSPB September 2019 Forecast					
(\$ millions)					
	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	
<b>General Fund Available</b>					
1	Beginning Reserve	\$1,366.0	\$1,266.6	\$1,062.6	\$926.0
2	Gross General Fund Revenue	12,569.7	13,096.4	13,617.0	14,301.3
3	Transfers In - Current Law	17.2	71.3	19.2	20.0
4	<b>Total General Fund Available</b>	<b>\$13,952.9</b>	<b>\$14,434.4</b>	<b>\$14,698.8</b>	<b>\$15,247.4</b>
<b>General Fund Obligations</b>					
5	Appropriations	11,432.8	12,197.8	12,603.9	12,603.9
6	LESS: Rebates and expenditures	(202.1)	(183.3)	(201.3)	(208.0)
7	Appropriations (excluding rebates and expenditures)	11,230.7	12,014.6	12,402.7	12,396.0
8	Interim supplemental requests approved by JBC in June and September 2019 (Operating)	(0.2)	3.2	n/a	n/a
Placeholders in Governor's November 1, 2019 request:					
9	Contingency should the FY 2018-29 ending General Fund reserve decrease from the State Controller's preliminary figure	n/a	n/a	88.0	0.0
10	Supplemental requests and proposal to reverse paydate shift for some agencies in FY 2020-21	n/a	80.5	75.8	0.0
11	Potential 2020 Legislation	n/a	n/a	10.9	10.9
12	Rebates and Expenditures	266.1	141.7	143.3	144.7
TABOR Refund Obligation [Article X, Section 20 (7)(d)]:					
13	Current year revenue above Referendum C Cap	428.3	348.1	551.6	768.4
14	Placeholder in Governor's November 1, 2019 Request for impact of budget requests that affect TABOR revenues	n/a	n/a	4.1	4.1
Transfers Out and Other Diversions:					
15	Transportation	495.0	300.0	50.0	50.0
16	Capital construction	180.5	225.8	20.0	20.0
17	Interim supplemental requests approved by JBC in June and September 2019 (Capital)	0.0	13.0	n/a	n/a
Placeholders in Governor's November 1, 2019 request:					
18	Capital requests	n/a	14.9	164.7	n/a
19	Proposed transfer to the Reinsurance Program Cash Fund (created by HB 19-1168)	n/a	n/a	30.0	n/a
20	Proposed transfer to Severance Tax Perpetual Base Fund for implementation of Colorado Water Plan	n/a	n/a	5.0	n/a
21	Other	227.2	229.9	231.7	237.9
22	Reversions and accounting adjustments	(141.6)	n/a	n/a	n/a
23	<b>Total General Fund Obligations</b>	<b>\$12,686.3</b>	<b>\$13,371.8</b>	<b>\$13,777.6</b>	<b>\$13,631.9</b>
<b>Reserve</b>					
24	<b>Fiscal Year-end General Fund Reserve</b>	<b>\$1,266.6</b>	<b>\$1,062.6</b>	<b>\$921.2</b>	<b>\$1,610.6</b>
25	Statutorily Required Reserve Percent (Governor's Proposed Increase Starting in FY 2020-21)	7.25%	7.25%	7.50%	7.50%
26	Reserve Amount	\$828.9	\$890.4	\$945.3	\$945.3
27	Year-end Reserve Above/(Below) Statutory Requirement	\$437.7	\$172.2	(\$24.1)	\$665.3