Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Title 26, Colorado Revised Statutes, 1989 Repl. Vol., as amended, is amended BY THE ADDITION OF A NEW ARTICLE to read:

ARTICLE 18
Family Development Center Pilot Program

26-18-101. Legislative declaration. (1) The general assembly hereby declares that Colorado needs healthy and cohesive families at all income levels in order for the state to be economically viable. A number of families in at-risk neighborhoods do not have access to the basic necessities of life or to resources or services designed to promote individual development and family growth. Under current systems for providing services to families, a family crisis or a finding that a family is dysfunctional is required before a family can receive certain services. In addition, procedures for applying for and receiving some services are lengthy, cumbersome, and duplicative.

(2) The general assembly further declares that many of Colorado’s most vulnerable families and children live in at-risk neighborhoods. Such families do not have sufficient income for adequate housing, health care,
OR CHILD CARE BECAUSE THE PRIMARY WAGE EARNERS ARE UNEMPLOYED OR WORK AT JOBS THAT PAY MINIMUM WAGE OR LESS. FURTHER, MANY OF SUCH FAMILIES NOT ONLY LIVE IN POVERTY, BUT ALSO EXPERIENCE DIVORCE OR ARE HEADED BY A SINGLE PARENT. CHILDREN WHO ARE RAISED IN AT-RISK NEIGHBORHOODS EXPERIENCE AN INCREASED RISK OF BEING ABUSED, DROPPING OUT OF SCHOOL, BECOMING TEEN PARENTS, ABUSING DRUGS, AND ENGAGING IN AT-RISK BEHAVIORS, INCLUDING CRIMINAL ACTIVITIES. SUCH CHILDREN ARE OFTEN INFLUENCED BY AND ARE LIKELY TO REPEAT BEHAVIORS THAT Began WITH THEIR PARENTS.

(3) THEREFORE, THE GENERAL ASSEMBLY FINDS THAT IT IS APPROPRIATE TO ESTABLISH A THREE-YEAR DEMONSTRATION PROJECT THAT PROVIDES FAMILY DEVELOPMENT CENTERS WHICH SERVE AS A SINGLE POINT OF ENTRY FOR PROVIDING COMPREHENSIVE, INTENSIVE, INTEGRATED, STATE AND COMMUNITY-BASED SERVICES TO FAMILIES IN AT-RISK NEIGHBORHOODS.

26-18-102. Definitions. As used in this article, unless the context otherwise requires:

(1) "AT-RISK NEIGHBORHOOD" MEANS A NEIGHBORHOOD IN WHICH THERE IS A PREPONDERANCE OF POVERTY, UNEMPLOYMENT AND UNDEREMPLOYMENT, SUBSTANCE ABUSE, CRIME, SCHOOL DROPOUTS, TEEN PREGNANCIES AND TEEN PARENTS, OR OTHER CONDITIONS WHICH PUT FAMILIES AT RISK.

(2) "CASE MANAGEMENT" MEANS THE PROCESS WHEREBY A FAMILY ADVOCATE FOR THE FAMILY DEVELOPMENT CENTER ASSESSES A FAMILY’S NEED FOR SERVICES IN ACCORDANCE WITH SECTION 26-18-104 (2).

(3) "COMMUNITY APPLICANT" MEANS ANY LOCAL ENTITY INTERESTED AND WILLING TO COMMIT PRIVATE AND PUBLIC RESOURCES TO ESTABLISH A FAMILY DEVELOPMENT CENTER AND WHICH APPLIES FOR A FAMILY DEVELOPMENT CENTER GRANT PURSUANT TO SECTION 26-18-105. "COMMUNITY APPLICANT" INCLUDES, BUT IS NOT LIMITED TO, ANY STATE OR LOCAL GOVERNMENTAL AGENCY OR GOVERNING BODY, A LOCAL PRIVATE NON-PROFIT AGENCY, A LOCAL BOARD OF EDUCATION ON A COST-SHARED BASIS, A LOCAL RECREATIONAL CENTER, OR A LOCAL CHILD CARE AGENCY.

(4) "FAMILY DEVELOPMENT CENTER" MEANS A UNIFIED SINGLE POINT OF ENTRY WHERE FAMILIES WITHIN AT-RISK NEIGHBORHOODS CAN OBTAIN INFORMATION, ASSESSMENT OF NEEDS, AND REFERRAL TO DELIVERY OF FAMILY SERVICES DESCRIBED IN SECTION 26-18-104 (2) AND FOR WHICH A GRANT IS AWARDED TO A COMMUNITY APPLICANT IN ACCORDANCE WITH SECTION 26-18-105.

(5) "LOCAL ADVISORY COUNCIL" MEANS THE BODY THAT OVERSEES THE OPERATION OF THE FAMILY DEVELOPMENT CENTER AND WHICH IS DESCRIBED IN SECTION 26-18-105 (1) (b).

(6) "STATE COUNCIL" MEANS THE STATE COUNCIL ON FAMILY DEVELOPMENT CENTERS ESTABLISHED PURSUANT TO SECTION 26-18-103.

26-18-103. State council created - powers and duties - report. (1) (a) THERE IS HEREBY CREATED A STATE COUNCIL ON FAMILY DEVELOPMENT CENTERS. THE
STATE COUNCIL SHALL EXERCISE ITS POWERS AND PERFORM ITS DUTIES AND POWERS AS SPECIFIED IN THIS ARTICLE WITHIN THE OFFICE OF THE GOVERNOR.

(b) THE STATE COUNCIL SHALL BE RESPONSIBLE FOR THE PLANNING OF THE FAMILY DEVELOPMENT CENTER PILOT PROGRAM CREATED IN SECTION 26-18-104 AND FOR MAKING RECOMMENDATIONS AT THE CONCLUSION OF THE PROGRAM TO THE GENERAL ASSEMBLY CONCERNING THE EFFECTIVENESS OF THE PILOT PROGRAM AND THE ADVISABILITY OF ESTABLISHING A STATEWIDE FAMILY DEVELOPMENT CENTER PROGRAM.

(2) THE STATE COUNCIL SHALL CONSIST OF FOURTEEN MEMBERS, TEN OF WHOM SHALL BE APPOINTED BY THE GOVERNOR AND FOUR OF WHOM SHALL BE MEMBERS OF THE GENERAL ASSEMBLY. THE MEMBERS APPOINTED BY THE GOVERNOR SHALL BE AS FOLLOWS: ONE REPRESENTATIVE EACH FROM THE STATE DEPARTMENTS OF SOCIAL SERVICES, HEALTH, INSTITUTIONS, AND EDUCATION; ONE REPRESENTATIVE FROM THE GOVERNOR’S JOB TRAINING OFFICE; TWO REPRESENTATIVES FROM LOCAL GOVERNMENT, ONE OF WHOM SHALL BE FROM A COUNTY OR CITY AND COUNTY WITH A POPULATION GREATER THAN ONE HUNDRED THOUSAND PEOPLE, AND ONE FROM A COUNTY WITH A POPULATION OF LESS THAN ONE HUNDRED THOUSAND PEOPLE; ONE REPRESENTATIVE FROM THE PRIVATE SECTOR WHO PROVIDES SERVICES WHICH PROMOTE FUNCTIONAL FAMILIES; AND TWO PARENTS OF CHILDREN IN A FAMILY WHO SERVE ON LOCAL ADVISORY COUNCILS. THE MEMBERS FROM THE GENERAL ASSEMBLY SHALL BE AS FOLLOWS: TWO MEMBERS FROM THE HOUSE OF REPRESENTATIVES, ONE OF WHOM SHALL BE APPOINTED BY THE SPEAKER OF THE HOUSE OF REPRESENTATIVES AND ONE OF WHOM SHALL BE APPOINTED BY THE MINORITY LEADER; AND TWO MEMBERS FROM THE STATE SENATE, ONE OF WHOM SHALL BE APPOINTED BY THE PRESIDENT OF THE SENATE AND ONE OF WHOM SHALL BE APPOINTED BY THE MINORITY LEADER.

(3) THE STATE COUNCIL SHALL ELECT A STATE COUNCIL CHAIRPERSON. MEMBERS OF THE STATE COUNCIL SHALL SERVE WITHOUT COMPENSATION BUT SHALL BE REIMBURSED FOR ACTUAL AND NECESSARY EXPENSES INCURRED IN THE PERFORMANCE OF STATE COUNCIL DUTIES SET FORTH IN THIS ARTICLE.


(5) THE STATE COUNCIL SHALL SEEK ASSISTANCE AND COOPERATION FROM APPROPRIATE FEDERAL, STATE, AND LOCAL GOVERNMENTAL AGENCIES, INCLUDING ASSISTANCE IN OBTAINING ANY NECESSARY WAIVERS FROM THE FEDERAL GOVERNMENT AND IN GRANTING EXEMPTION FROM FEDERAL OR STATE REGULATIONS, TO REMOVE CERTAIN BARRIERS FACED BY FAMILIES SEEKING OR RECEIVING PUBLIC
ASSISTANCE, WHICH BARRIERS INCLUDE CONFLICTING ELIGIBILITY, APPLICATION, AND REPORTING REQUIREMENTS.

(6) The state council shall consult with the local advisory councils established pursuant to section 26-18-105; evaluate the effectiveness of the family development center pilot program annually, based on reports submitted to the state council by local advisory councils in accordance with section 26-18-105 (2); and shall submit a final report on the effectiveness of the program to the general assembly no later than September 30, 1997. In addition, as part of the final report, the state council shall make recommendations concerning the establishment and implementation of a statewide family development center program.

(7) The state council is hereby authorized to accept and expend any grants from any public or private source for the purpose of making grants to community applicants for the establishment of family development centers and for the purpose of evaluating the effectiveness of the family development center pilot program. Nothing in this article shall be construed to prohibit a family development center from accepting and expending grants or donations from public or private sources.

26-18-104. Pilot program created. (1) On or before November 1, 1993, there shall be established by the state council a family development center pilot program. The purpose of said program shall be to provide grants to community applicants for the creation of family development centers through which services for families who live in at-risk neighborhoods are accessible and coordinated through a single point of entry. The program shall be implemented no later than January 1, 1994, and shall terminate no later than July 1, 1997. At least three grants for start-up costs shall be awarded by the state council under the pilot program.

(2) (a) Services provided by a family development center shall be coordinated and one service shall not overshadow others. Services may be delivered directly to a family at the center by center staff or by providers who contract with or have provider agreements with the center. Any family development center that provides direct services shall comply with applicable state and federal laws and regulations regarding the delivery of such services, unless required waivers or exemptions have been granted by the appropriate governing body.

(b) Each family development center shall provide case management by a family advocate who screens and assesses a family’s needs and develops, with the concurrence of the family, a case plan. The case plan shall provide for the following:

(I) A negotiated contract that includes reciprocal responsibilities of family members and the personnel of each human service agency providing services to the family;

(II) A commitment of resources necessary to meet the family’s plan;
(III) THE DELIVERY OF APPLICABLE SERVICES TO THE FAMILY, IF FEASIBLE, OR REFERRAL TO AN APPROPRIATE SERVICE PROVIDER;

(IV) THE COORDINATION OF SERVICES; AND

(V) THE MONITORING AND EVALUATION OF SERVICES BY THE FAMILY ADVOCATE.

(c) IN ADDITION TO CASE MANAGEMENT SERVICES REQUIRED BY PARAGRAPH (b) OF THIS SUBSECTION (2), THE FAMILY DEVELOPMENT CENTER SHALL PROVIDE FOR THE DIRECT DELIVERY OF OR REFERRAL TO A PROVIDER OF AT LEAST THE FOLLOWING FIVE SERVICES:

(I) EARLY CHILDHOOD CARE AND EDUCATION;

(II) PARENTING EDUCATION;

(III) WELL CHILD CHECK-UPS AND BASIC HEALTH SERVICES;

(IV) EARLY INTERVENTION FOR IDENTIFYING INFANTS, TODDLERS, AND PRESCHOOLERS WHO ARE DEVELOPMENTALLY DISABLED IN ORDER TO PROVIDE NECESSARY SERVICES TO SUCH CHILDREN; AND

(V) BEFORE AND AFTER SCHOOL CARE.

(d) A FAMILY DEVELOPMENT CENTER MAY PROVIDE OPTIONAL SERVICES, INCLUDING, BUT NOT LIMITED TO, THE FOLLOWING:

(I) ADDITIONAL EDUCATIONAL PROGRAMS, SUCH AS MENTORING PROGRAMS FOR STUDENTS IN ELEMENTARY, JUNIOR, AND SENIOR HIGH SCHOOLS; LITERACY PROGRAMS; AND EDUCATIONAL PROGRAMS THAT LINK FAMILIES WITH LOCAL SCHOOLS AND ALTERNATIVE EDUCATIONAL PROGRAMS, INCLUDING LINKS WITH BOARDS OF COOPERATIVE SERVICES;

(II) JOB SKILLS TRAINING AND SELF-SUFFICIENCY PROGRAMS FOR ADULTS AND YOUTH;

(III) SOCIAL, HEALTH, MENTAL HEALTH, AND CHILD WELFARE SERVICES AND HOUSING, HOMELESS, FOOD AND NUTRITION, DOMESTIC VIOLENCE SUPPORT, RECREATION, AND SUBSTANCE ABUSE SERVICES;

(IV) OUTREACH, EDUCATION, AND SUPPORT PROGRAMS, INCLUDING PROGRAMS AIMED AT PREVENTING TEEN PREGNANCIES AND SCHOOL DROPOUTS AND PROGRAMS PROVIDING PARENT SUPPORT AND ADVOCACY.

(V) TRANSPORTATION SERVICES TO OBTAIN OTHER SERVICES PROVIDED PURSUANT TO THIS SUBSECTION (2).

(e) STATE AGENCIES AND ANY OTHER PUBLICLY FUNDED AGENCY AUTHORIZED OR REQUIRED BY STATE OR FEDERAL LAW OR REGULATIONS TO PROVIDE SPECIFIC SERVICES TO OR FOR FAMILIES SHALL COOPERATE WITH FAMILY DEVELOPMENT CENTERS IN MAKING SERVICES READILY AVAILABLE TO ELIGIBLE PERSONS IN THE
MOST EXPEDIENT MANNER POSSIBLE. SUCH COOPERATION MAY INCLUDE, BUT NOT BE LIMITED TO, THE POOLING OF PUBLIC AND PRIVATE FUNDS AND FUNDS AVAILABLE TO STATE AGENCIES UPON APPROPRIATION OR TRANSFER BY THE GENERAL ASSEMBLY.

26-18-105. Selection of centers - grants. (1) The state council may award a grant to a community applicant for the purpose of establishing a family development center based on a plan submitted to the state council by the applicant. The plan shall meet specific criteria which the state council is hereby authorized to set, but the criteria shall include at least the following provisions:

(a) That members of the community will participate in the development and implementation of the family development center;

(b) That the center shall be governed by a local advisory council comprised of community representatives of at least the following:

(I) Families living in at-risk neighborhoods;

(II) Local public or private service provider agencies;

(III) Local job skills training programs, if any;

(IV) Local governing bodies;

(V) Local businesses serving families from at-risk neighborhoods; and

(VI) Local professionals serving families from at-risk neighborhoods;

(c) That the advisory council shall establish rules concerning the operation of the family development center, including provisions for staffing;

(d) That services provided by the family development center shall be coordinated and tailored to the specific needs of families who live in the at-risk neighborhood within the community;

(e) That the family development center will:

(I) Promote and support, not supplant, successful family functioning and increase the recognition of the importance of successful families in the community;

(II) Contribute to the strength of family ties;

(III) Establish programs focusing on the needs of family members, such as preschool programs, family preservation programs, and teenage pregnancy prevention programs;

(IV) Recognize the diversity of families within the community;
(V) SUPPORT FAMILY STABILITY AND UNITY;

(VI) TREAT FAMILIES AS PARTNERS IN PROVIDING SERVICES;

(VII) ENCOURAGE INTERGOVERNMENTAL COOPERATION AND A COMMUNITY-BASED ALLIANCE BETWEEN GOVERNMENT AND THE PRIVATE SECTOR;

(VIII) REDUCE INSTITUTIONAL BARRIERS RELATED TO CATEGORICAL FUNDING AND ELIGIBILITY REQUIREMENTS;

(IX) MAKE INFORMATION REGARDING AVAILABLE RESOURCES AND SERVICES READILY ACCESSIBLE TO FAMILIES; AND

(f) THAT THE FAMILY DEVELOPMENT CENTER SHALL COORDINATE THE PROVISION OF SERVICES AND SHALL POOL THE RESOURCES OF PROVIDERS OF SERVICES TO AID IN FUNDING AND OPERATING THE CENTER.

(2) THE LOCAL ADVISORY COUNCIL FOR A COMMUNITY APPLICANT AWARDED A GRANT PURSUANT TO SUBSECTION (1) OF THIS SECTION SHALL EVALUATE THE OVERALL EFFECTIVENESS OF THE FAMILY DEVELOPMENT CENTER ANNUALLY, AND SHALL SUBMIT AN ANNUAL REPORT TO THE STATE COUNCIL IN ACCORDANCE WITH SECTION 26-18-103 (4).

(3) IN THE EVENT THE STATE COUNCIL DETERMINES, FROM ANY REPORT SUBMITTED BY A LOCAL ADVISORY COUNCIL OR ANY OTHER SOURCE, THAT THE OPERATION OF A FAMILY DEVELOPMENT CENTER IS NOT IN COMPLIANCE WITH THIS ARTICLE OR ANY RULE ADOPTED PURSUANT TO THE PROVISIONS OF THIS ARTICLE, THE STATE COUNCIL MAY IMPOSE SANCTIONS INCLUDING TERMINATION OF THE GRANT.

26-18-106. Repeal of article. This article is repealed, effective July 1, 1997, or on the date that federal funds are no longer available for this program, whichever comes first.

SECTION 2. Effective date. This act shall take effect July 1, 1993.

SECTION 3. Safety clause. The general assembly hereby finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, and safety.

Approved: June 8, 1993