



# Colorado Civilian Cyber Reserve



JTC Presentation – January 18, 2024



Jonah Wisch, Program Director

# Background



# "Whole of State" Cybersecurity



Colorado has done an excellent job bringing together relevant agencies to improve information sharing, collaboration, risk assessment and identification



- Department of Homeland Security and Emergency Management
- Governor's Office of Information Technology
- Secretary of State – Office of the CIO / CISO
- CISA
- MS-ISAC
- Regional Homeland Security Coordinators
- National Cybersecurity Center



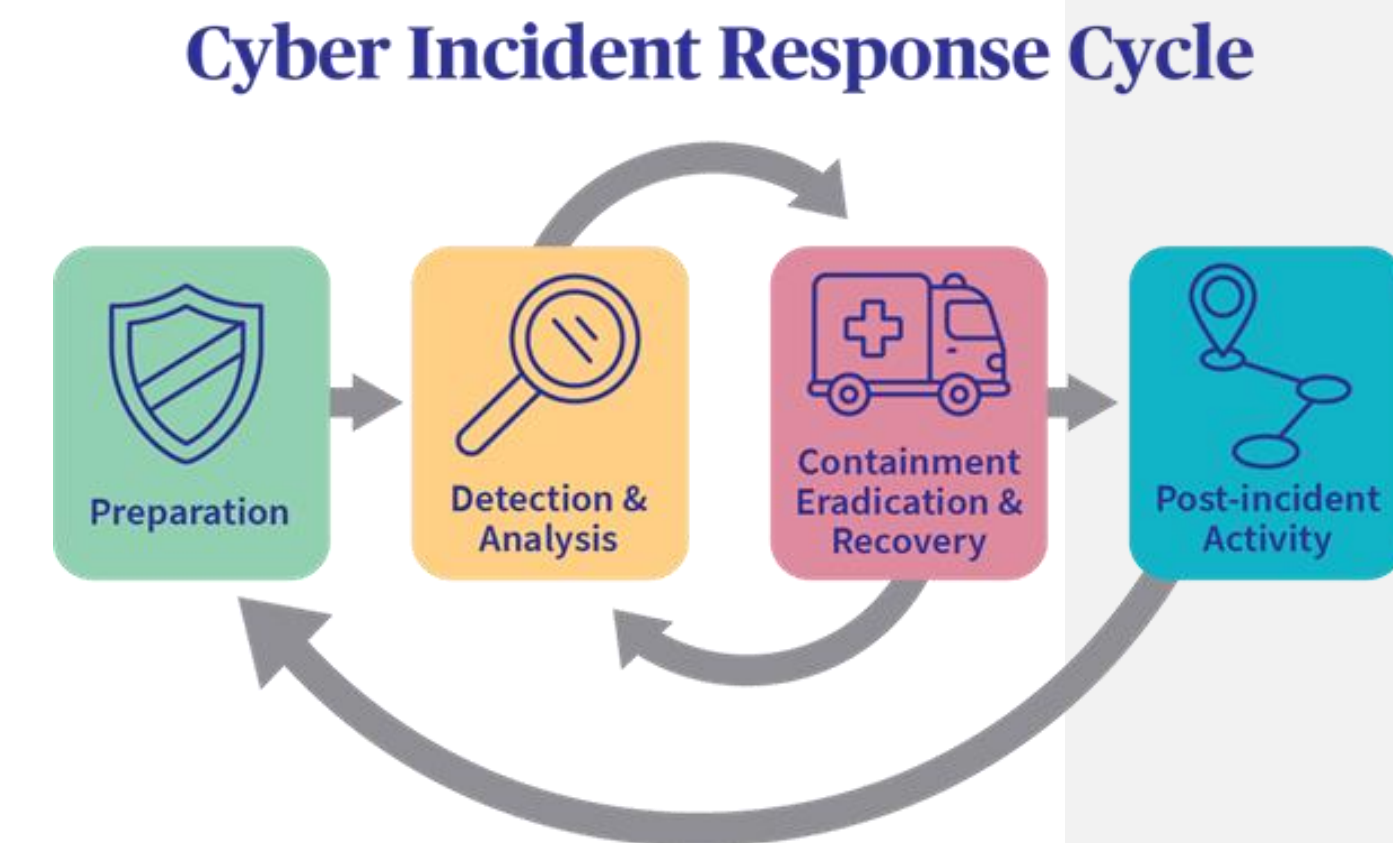
Local Governments DO NOT have access to cost-effective hands-on support in a proactive or reactive capacity, despite all of the state and federal resources available

# The Solution



## Civilian Cyber Reserve

1. A group of volunteer cybersecurity professionals that are capable and have the authority to effectively respond to cybersecurity incidents and mitigate vulnerabilities



Michigan Cyber Civilian Corps Act of 2017: "Cybersecurity incident includes, but is not limited to, the existence of a **vulnerability** in an information system, system security procedures, internal controls, or implementation that is subject to exploitation"





# Local Government Testimony

IT / Cyber Professionals:

- Jesse Dubin, City of Wheat Ridge
- JR Noble, South Metro Fire and Rescue

# Jesse Dubin – Wheat Ridge

IT Director



In August 2022, City of Wheat Ridge experienced an attack from the BlackCat ransomware gang

## Problems with response:

- At the time, we were totally unprepared. We had no idea who to call, where to go, how to recover, or what our obligations were
- We needed our friends to help
- Managing resources is difficult and it's hard to know who to trust
- Budget and time are strong constraints
- Insurance may not be there to help

## **With a Cyber Reserve, we could have tackled these challenges!**

- 1 Faster response time and strong technical resources
- 2 Allows local governments to be more proactive



# JR Noble – South Metro Fire & Rescue

Senior Systems and Security Analyst



Experience with Special District, K12, and Higher Education Cybersecurity

## Small Agency and EDU Challenges

- Often inherit insecure configurations
- Security impacts mission
- Replace tech vs hire new teachers
- Securing student data
- Use of DHS/CISA resources can help, but only with identification

## With a Cyber Reserve, we could tackle these challenges!

- 1 Allows organizations to focus on their core missions
- 2 Solves the perpetual need for more technical staff



# Homeland Security Coordinator Testimony

North Central Region: Scott Kellar

Northeast Region: Nicole Cantrell





# Scott Kellar – North Central Region



A cyber equivalent to mutual aid for kinetic events DOES NOT exist

## Resources and Gaps

- Most agencies, regardless of size, are not staffed to keep up with identified gap areas
- Efficiently funding cyber projects is difficult because each agency does not have the resources to fix identified vulnerabilities
- Response is important, but prevention has more of an impact

## With a Cyber Reserve, we could tackle these challenges!

- 1 Provide trained professionals to the right place at the right time
- 2 IT/Cyber teams can keep up with documented vulnerabilities



# Nicole Cantrell – Northeast Region



Cybersecurity is consistently identified as a top threat or hazard

## Federal Resources and Gaps

- Limited due to staffing and lack on individualized support
- CIAC team is limited in size and scope
- Targeted attacks on critical infrastructure and government agencies are increasing
- Lack of sustainable funding mechanism to solve ongoing problems
- NEAH has already committed funds to help stand up cyber reserve

## With a Cyber Reserve, we could tackle these challenges!

- 1 Hands on support, especially for rural jurisdictions
- 2 Solves the problem of year to year grant funds



# Program Details



# Focus of Colorado Cyber Reserve



The Colorado Cyber Reserve will **initially** focus on:

- 1. Not having the budget or resources to fix known vulnerabilities in your cybersecurity program**
- 2. Provide resources that can aid in the response to and recovery from a confirmed cyber attack on your network and systems.*



# Reserve Member Lifecycle



Volunteer signs up to become a Colorado Cyber Reserve member through an application process

Members will sign a contract that denotes their liability, protections, and rules of engagement

As an incentive, volunteers will be given team based, hands-on training that is normally very expensive unless your company (or military) performs exercises regularly

Volunteer

Vetting

Sign Member Contract

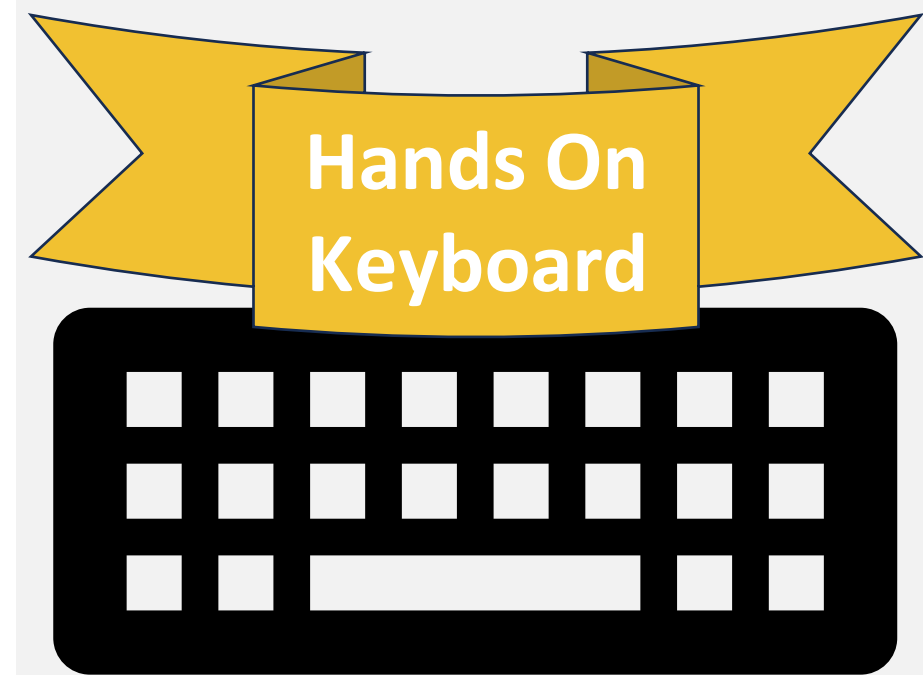
Training

Deployment

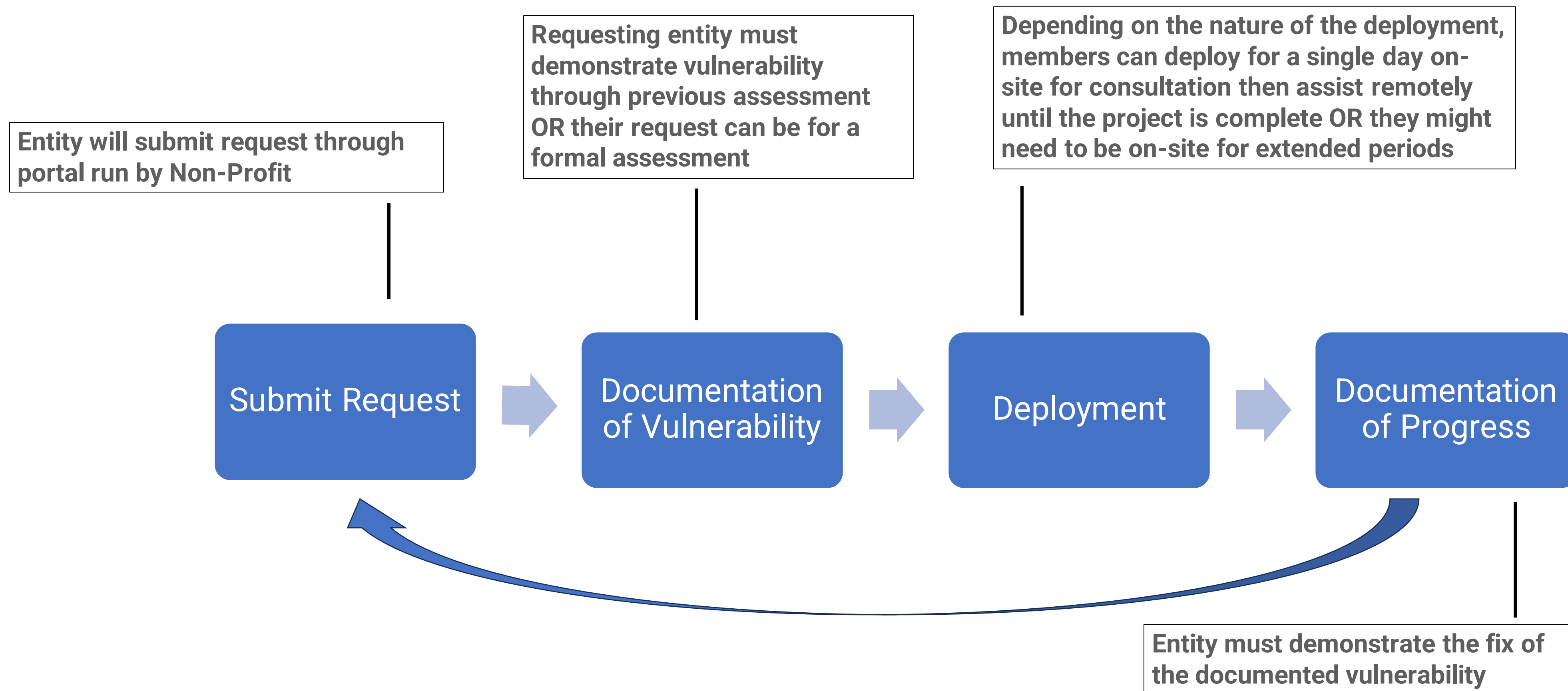
**Member must meet criteria to join the reserve:**

- 3 years of experience within a specialty in the cybersecurity industry
- Security + Certification
- Pass state and federal background checks
- American Citizen
- Pass a cybersecurity skill-based exam

Members will have a minimum deployment requirement to maintain member status



# Request for Assistance



Similar to the Colorado Rangers Police Reserve, the State will hold the liability and insurance responsibilities unless there is demonstrated gross negligence



# Types of Proactive Projects



## Policy Development

- Work with IT staff or vendor to develop policies and procedures for incident response, vulnerability management, acceptable use policies, etc.

## Fix a Vulnerability

- After an assessment shows a vulnerability that needs **hands-on-keyboard work**, a cyber reserve member can deploy instead of needing to call your vendor

## Virtual CIO / CISO

- Some entities just need guidance on what steps to take next in the development of their cybersecurity program. Experienced CIOs and CISOs reserve members will be there to help

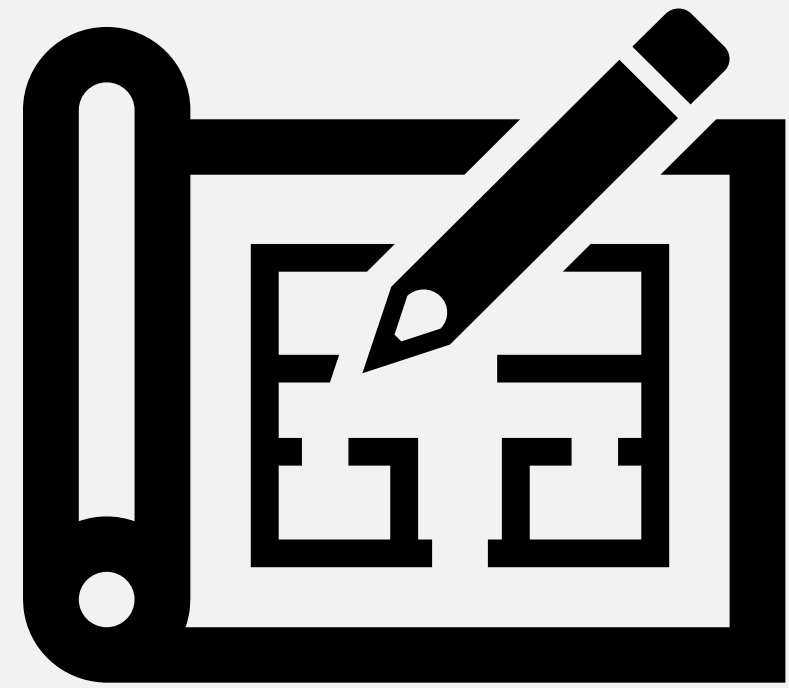


# Ownership





# Structure and Leadership



**Create the Colorado Cyber Reserve (CCCR) as a parallel to the Colorado Rangers Police Reserve (CRRR)**

- Local governments enter into an intergovernmental agreement (IGA), creating the Authority which grants immunity and liability protections
- State can then fund the Department of Public Safety to administer the program with oversight from the IGA BoD

***CCCR: NCC ; CRRR: Colorado Mountain Rangers***



# Funding Request



# "Rolls Royce" Option



## Staffing

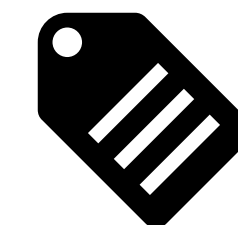
- 1 Director, 1 Manager, 1 Coordinator
- Perform outreach, recruitment, vetting training of members
- Coordinate deployments for proactive and incident response
- Capacity: 150 members, unlimited proactive deployments, 2 simultaneous incidents

## Training

- 2 x Year Team-Based Hands-on, In-Person training exercises for Incident Response
- Asynchronous training platform to develop skills

## Pay

- Reserve members give "reserve pay" similar to Army Reserve
- Reimbursement for expenses related to incident (travel, lodging, food, etc)



**\$1,000,000**

# "Tesla" Option



## Staffing

- 1 Director and 1 Manager
- Perform outreach, recruitment, vetting, and training of members
- Coordinate deployments for proactive and incident response
- Capacity: 100 members, unlimited proactive deployments, 1 simultaneous incident

## Training

- 1 x Year Team Based, Hands-On training exercises for Incident Response
- Asynchronous training platform to develop skills

## Pay

- Reimbursement for expenses related to incident (travel, lodging, food, etc).



**\$500,000**

# "Toyota" Option



## Staffing

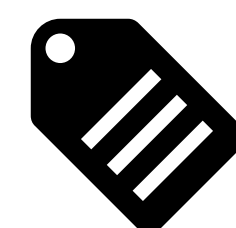
- 1 Director and 1 Coordinator
- Perform outreach, recruitment, vetting, and training of members
- Coordinate deployments for proactive and incident response
- Capacity: 50 members, limited proactive deployments, 1 simultaneous incident

## Training

- 1 x Year Team Based, Hands-On training exercises for Incident Response

## Pay

- None



**\$250,000**

# Future Vision



## Initial Growth Period (Y1)

- Focus on proactive engagements and grow to 50 members while performing bi-annual exercises

## Grow and Develop (Y2-3)

- Continue proactive focus while developing IR capabilities and grow to 100 members

## Mature Stage (Y4+)

- Grow to 150 members and increase utilization rate of proactive response and IR



# Cost Analysis

Costs include:

- Overtime
- Meals
- Equipment
- Vendors
- New security features



# Cost of an Incident

---



**Colorado Department of Transportation**  
**\$1.7 million**



**City of Wheat Ridge**  
**\$500,000**



**Fremont County**  
**\$250,000**





# Cost of Proactivity

## Variables:

- Cybersecurity vendor hourly rate: \$100 - \$500
- Vendor usage per year (for 1 agency): 50 – 250 hours
- \*Agencies utilizing vendors: 30 counties + 90 cities + 150 school districts = 270 agencies

## **Estimated cost range per year:**

High -  $\$500 * 250 * 270 = \$33,750,000$

**Medium –  $\$300 * 150 * 270 = \$12,150,000$**

Low -  $\$100 * 50 * 270 = \$1,350,000$

\*Counties, cities, school districts based on % of jurisdictions that use vendor vs internal staff



# Return on Investment – Low Usage

If Colorado Civilian Cyber Reserve responds to just 1 incident and proactively assists 15 jurisdictions per year...

$\$300 / \text{hour} * 150 \text{ hours} * 15 \text{ jurisdictions} = \$675,000$

Medium jurisdiction (50% of incident cost) = \$250,000

**Total: \$925,000**



# Return on Investment – High Usage

If Colorado Civilian Cyber Reserve responds to just 1 incident and proactively assists 50 jurisdictions per year...

$\$300 / \text{hour} * 150 \text{ hours} * 50 \text{ jurisdictions} = \$2,250,000$

$2 \times \text{Medium jurisdiction (50\% of incident cost)} = \$500,000$

**Total: \$2,750,000**



# Conclusion

---

## Investing in a Colorado Civilian Cyber Reserve will...

- 1 Increase the cybersecurity posture of local governments and critical infrastructure across the state
- 2 Save millions of dollars in proactive and cyber-attack clean-up costs
- 3 Create a simple, sustainable solution to a complex problem



# Contact Information

---

**Email: [jonah.wisch@cyber-center.org](mailto:jonah.wisch@cyber-center.org)**

**Phone: 215-680-4187**





NATIONAL  
CYBERSECURITY  
CENTER

