



**Colorado
Legislative
Council
Staff**

Bill 1

FISCAL NOTE

FISCAL IMPACT: State Local Statutory Public Entity Conditional No Fiscal Impact

Drafting Number: LLS 18-0255
Prime Sponsor(s):

Date: October 26, 2017
Bill Status: Opioid and Other Substance Use Disorders Interim Study Committee Bill Request

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BILL TOPIC: OPIOID MISUSE PREVENTION

Fiscal Impact Summary	FY 2018-2019	FY 2019-2020
State Revenue		
State Expenditures	<u>\$46,889</u>	<u>\$46,889</u>
General Fund	\$40,702	\$40,702
Centrally Appropriated Costs	\$6,187	\$6,187
FTE Position Change	0.4 FTE	0.4 FTE
Appropriation Required: \$40,702 - Legislative Department (FY 2018-19).		
Future Year Impacts: Ongoing expenditure and workload increase through FY 2022-23		

Summary of Legislation

This bill, ***requested by the Opioid and Other Substance Use Disorders Interim Study Committee***, implements several policies related to the prevention of opioid and substance misuse, including:

- establishing the Opioid and Other Substance Use Disorders Study Committee as an ongoing year-round study committee through July 1, 2023, with the committee authorized to meet up to six times per year and to refer up to six bills per year;
- directing the University of Colorado Hospital Authority to develop and implement continuing medical education activities to help prescribers of pain medication to safely and effectively manage patients with chronic pain, and prescribe opioids when appropriate;
- allowing school-based health centers to apply for grants from the school-based health center grant program in the Department of Public Health and Environment (CDPHE) to include treatment for opioid and other substance use disorders; and
- directing the Department of Health Care Policy and Financing (HCPF) to award grants to organizations to operate a screening, brief intervention, and referral to treatment (SBIRT) program that meet certain requirements starting on July 1, 2018.

State Expenditures

The bill increases General Fund costs in the Legislative Department by **\$46,889 and 0.4 FTE per year from FY 2018-19 to FY 2022-23**. The bill also increase workload in the CDPHE, HCPF and the University of Colorado Hospital Authority, as discussed below.

Table 1. Expenditures Under Bill 1		
Cost Components	FY 2018-19	FY 2019-20
Personal Services	\$27,592	\$27,592
FTE	0.4 FTE	0.4 FTE
Legislator Per Diem and Expense Reimbursement	\$13,110	\$13,110
Centrally Appropriated Costs*	\$6,187	\$6,187
TOTAL	\$46,889	\$46,889

* Centrally appropriated costs are not included in the bill's appropriation.

Year-round opioid study committee. By creating a year-round committee, Legislative Council Staff and the Office of Legislative Legal Services will have increased costs for staffing, and per diem and expense payments to legislators. These costs are shown in Table 1 and are based on the committee meeting six times per calendar year, with the 10 legislators receiving \$218.50 per meeting. The bill directs these legislative service agencies to provide staff support to the committee within existing appropriations. The fiscal note assumes that additional appropriations are required, otherwise staffing this committee within existing appropriations will reduce other services provided by the Legislative Council Staff and the Office of Legislative Legal Services through FY 2022-23. It is assumed that the committee will start meeting on July 1, 2018.

SBIRT grants. Under current law, HCPF has the authority to provide up to \$750,000 in grants for SBIRT programs, subject to available appropriations. This bill requires that this amount be awarded through the grant program, and adds additional requirements to the grant program. These changes mostly codify current practices and minimally affect the workload for administering SBIRT grants. It is expected that \$750,000 from the Marijuana Tax Cash Funding will be included for SBIRT grants in HCPF's 2018-19 budget request. Assuming funding is provided for this purpose through the budget process, no additional appropriation is required in this bill.

School-based opioid and substance use treatment. The bill allows school-based health centers to use grant funding provided by the CDPHE to provide treatment for opioid and other substance use disorders. It is assumed that the decision to provide this type of treatment will be made by school-based health clinics in conjunction with schools, school districts, and other community stakeholders, and that existing grant funding will be used for this purpose. In the event the provision of substance use treatment significantly impacts the overall amount of grant funds requested by school-based health clinics, the fiscal note assumes that additional funds will be requested by the CDPHE through the annual budget process.

Continuing medical education. The bill increases workload for the University of Colorado Hospital Authority to develop continuing medical education for providers treating patients with chronic pain. It is assumed this work will be accomplished within existing appropriations and funding received by the authority.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. The centrally appropriated costs subject to this policy are estimated in the fiscal note for informational purposes and are expected to be \$6,187 per year for employee insurance and supplemental retirement payments.

Local Government Impact

The bill allows school-based health clinics to provide treatment for opioid and other substance use disorders. To the extent school-based health clinics operated by school districts or other local entities choose to provide these services, costs will increase. It is assumed that school-based health clinics will pay for these services within their existing funding streams, which may include grants from the CDPHE, reimbursement from Medicaid and private health insurers, and other sources.

Effective Date

The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

State Appropriations

The bill requires the following General Fund appropriations to the Legislative Department in FY 2018-19 to support the committee:

- \$18,414 and 0.3 FTE to Legislative Council Staff for personal services;
- \$9,178 and 0.1 FTE to the Office of Legislative Legal Services for personal services;
- and
- \$13,110 for member reimbursement and per diem;.

Technical note

An amendment to the bill is expected to change the entity responsible for developing continuing medical education to the Center for Research into Substance Use Disorder Prevention, Treatment, and Recovery Support Strategies located at the University of Colorado Health Sciences Center.

State and Local Government Contacts

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Regulatory Agencies

