

### **Assessment Overview**

### **Property Tax Task Force**

### **January 5, 2024**

Brenda Dones (Weld County Assessor) Keith Erffmeyer (Denver County Assessor)



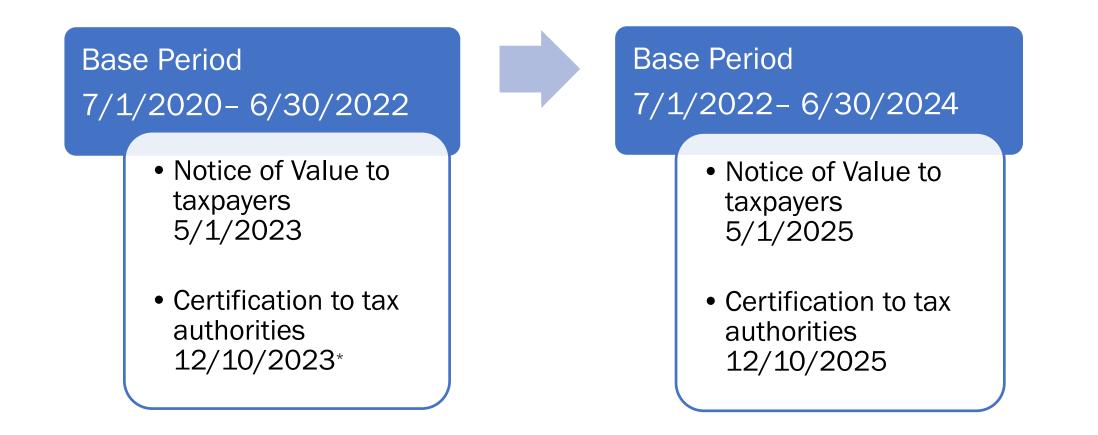
"... an assessor is charged with the administration of justice. Fixing values which determine the amount of the taxpayers' contribution to the support of government is a delicate business, and one that demands most careful discrimination and the keenest appreciation of the rights of individuals."

> First Annual Report of the Colorado Tax Commission to the Governor, Treasurer, and Legislature December 14, 1912



Real Property Values are established every two years – predictable and transparent

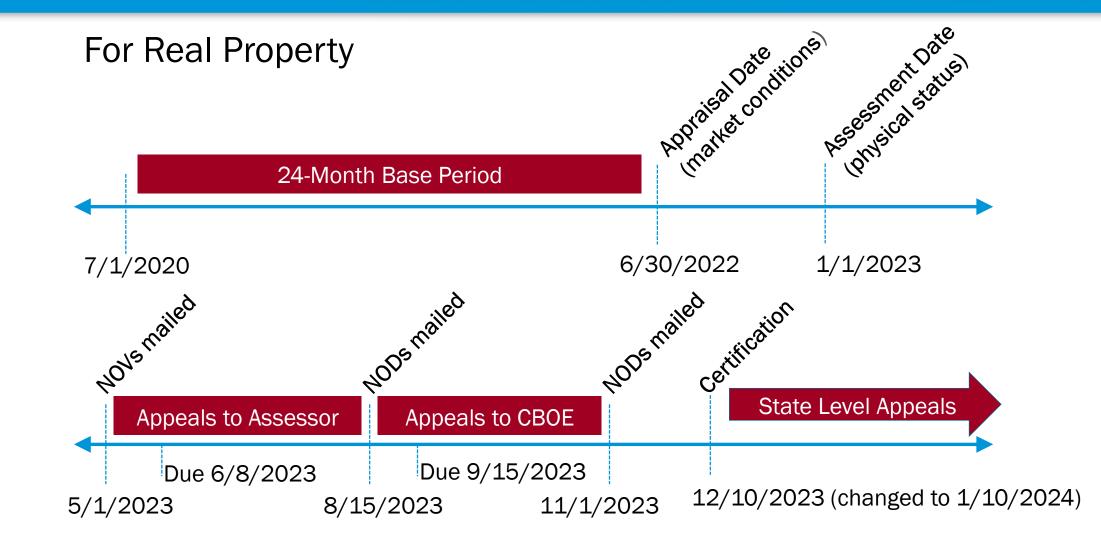
Valuation



\*2023 certification date temporarily moved to 1/3/2024









### Actual and Assessed Values

Actual ValueThe market value as of a given date (June 30th of the even year)for most property types.The taxpayer receives this value on the Notice of Value.

Assessed ValueThe result of the actual value multiplied by the assessment rate.The taxing authority receives this value on the Certification form.

**Assessment Rates** The percentage of the property that is taxed.

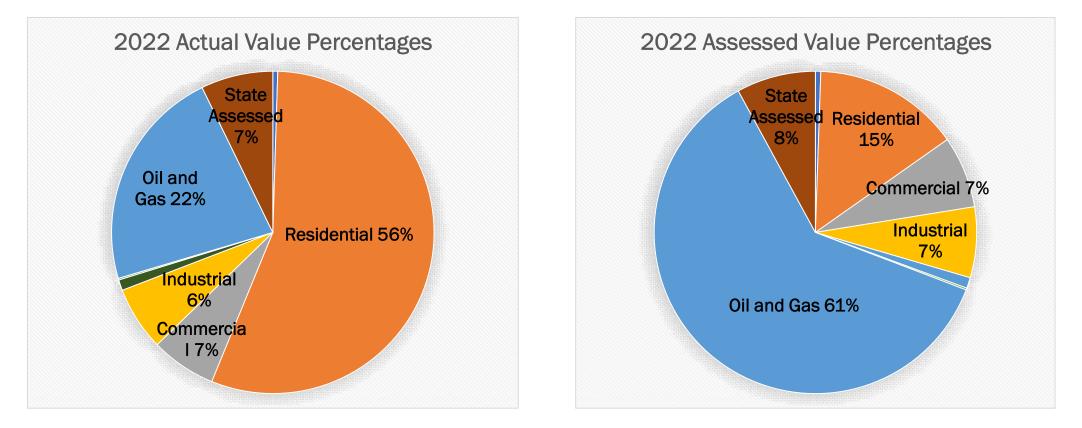
2022 Rates (not all rates are included)

Residential	Commercial	Agricultural	Oil and Gas
6.95%	29%	26.4%	87.5%

Actual Value x Assessment Rate = Assessed Value



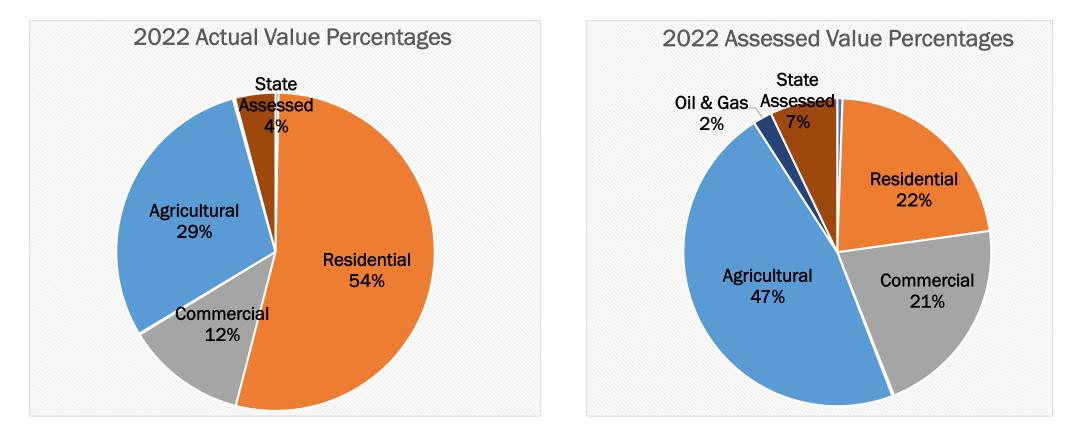
### Assessment Rate Impact (Weld)



2022 Assessment Rates	Residential	Commercial	Agricultural	Oil and Gas
	6.95%	29%	26.4%	87.5%



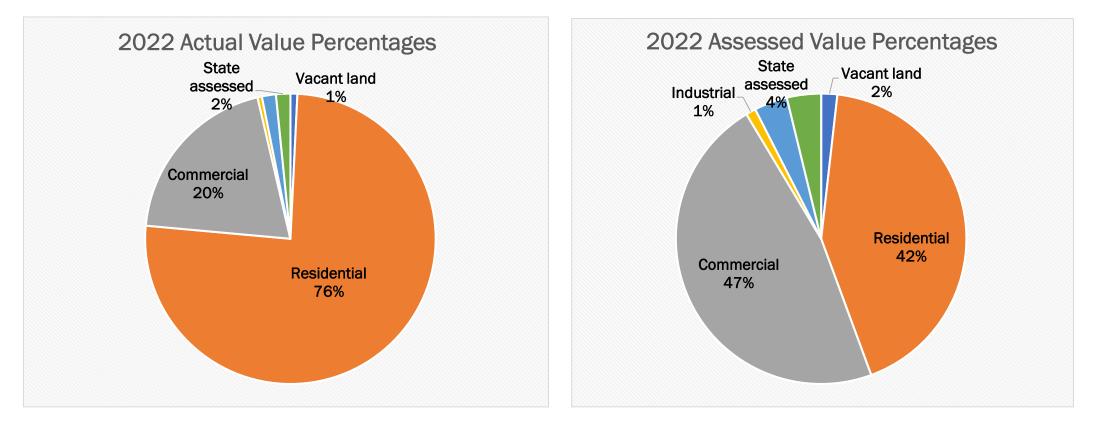
### Assessment Rate Impact (Phillips)



2022 Assessment Rates	Residential	Commercial	Agricultural	Oil and Gas	
	6.95%	29%	26.4%	87.5%	



### Assessment Rate Impact (Denver)

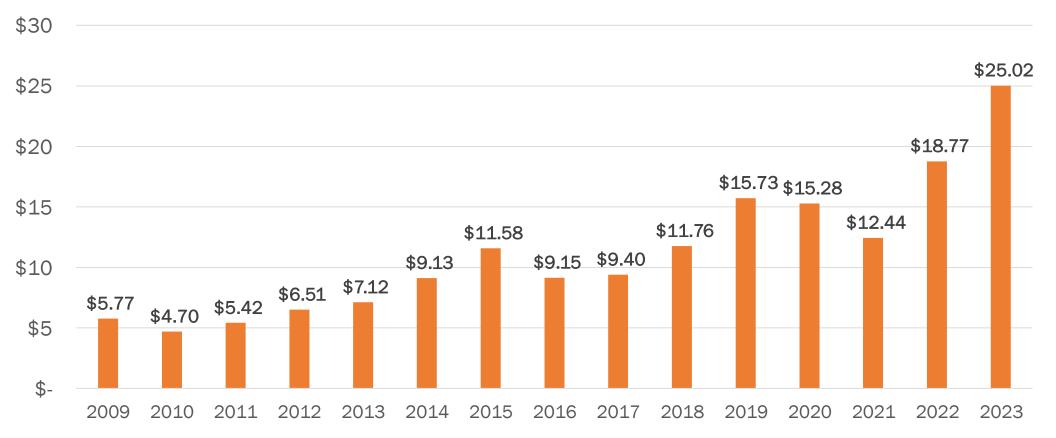


2022 Assessment Rates	Residential	Commercial	Agricultural	Oil and Gas	
	6.95%	29%	26.4%	87.5%	



### Total Taxable Assessed Value (Weld)

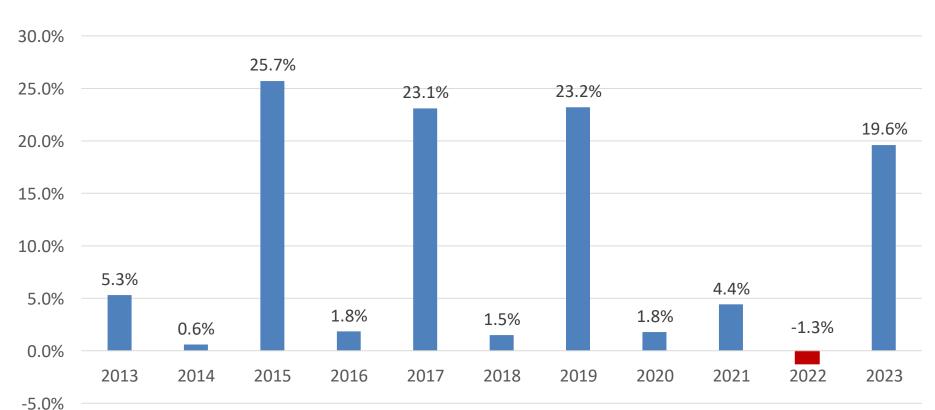
### Values fluctuate for a variety of reasons



Weld County assessed value trend in billions

### Assessed Valuation Changes (Denver)

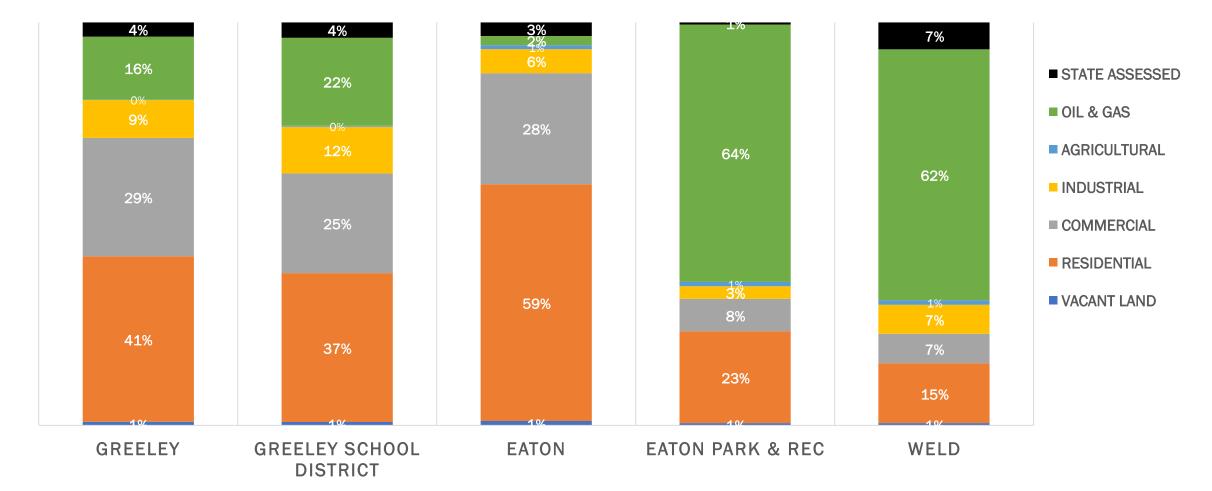




Non-TIF A.V. Growth



### **Assessed Value Variation by District**



### Mill Levies Established by Local Taxing Authorities

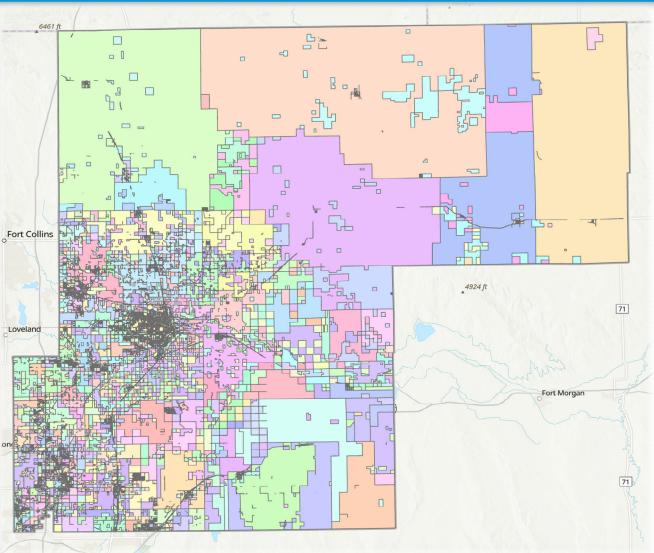


Colorado Assessors' Association

We Value Colorado

585 unique tax authorities resulting in over 4,000 tax district combinations

Note: Many colors repeated due to software limitations





### Colorado Local Taxing Authorities

#### Number of Colorado Local Governments by Type

Number 72

2.48

115

Code	Entity Type	Statutory
7	Park & Recreation Districts	32-1-103
8	Fire Protection Districts	32-1-103
18	Library Districts	24-90-103
15	Cemetery Districts	30-20-601
41	Airport Authorities	41-3-101
14	Metropolitan Sewage Disposal Districts	32-4-501
51	Conservation Districts (River Water)	37-46-101 to 37-50-142
55	Public Highway Authorities	43-4-501
64	Regional Transportation Authorities	43-4-801
78	Fountain Creek Watershed, Flood Control, and Greenway	32-11.5-201
	District	37-20-101
25	Drainage Districts	
3	Territorial Charter Municipalities	Territorial Charter & Constitution Art. XIV, Sec.13
72	Special Taxing Districts of Home Rule Municipality	Home Rule Charter (not from CRS, incl. 31-25-501, 31-25-601)
61	City & County Of Denver	30-11-101 & Constitution Art. XX, Sec. 4
34	Power Authorities	29-1-204
95	Boards of Cooperative (Educational) Services (BOCES)	22-5-104
80	Special Improvement Districts (Title 32 Special District)	32-1-1101.7
85	Front Range Passenger Rail District	32-22-101
24	Law Enforcement Authorities	30-11-401
8	Metropolitan Districts	32-1-103
52	Denver Metropolitan Scientific & Cultural Facilities District	32-13-104
68	Denver Health And Hospital Authority	25-29-103
37	Regional Transportation District	32-9-101
49	Recreation Facility Districts	29-7-101
78	Federal Mineral Lease Districts	30-20-1304
5	Statutory Towns	31-1-203
1	Counties	30-1-101
12	Water & Sanitation Districts	32-1-103
10	Sanitation Districts	32-1-103
57	Business Improvement Districts	31-25-1201
60	Emergency Telephone Service (911 Authorities)	29-11-101
9	Health Service Districts (Hospital)	32-1-103 or Title 32, Article 19
28	Downtown Development Authorities	31-25-601
58	Regional Service Authorities	32-7-101 & Constitution Art. XIV, Sec. 17
19	County Pest Control Districts	35-5-101
11	Water Districts	32-1-103
4	Statutory Cities	31-1-203
22	Irrigation Districts (Irrigation Drainage)	37-41-101 to 37-44-149
23	Local District College	23-71-101
17	Ground Water Management Districts	37-90-118
59	Special Taxing Districts of Home Rule County	30-35-901 & Home Rule Charter
67	Metropolitan Football Stadium District	32-15-104
69	Multijurisdictional Housing Authorities	29-1-204.5
62	University Of Colorado Hospital Authority	23-21-503
79	Subdistrict of Special District	Title 32, Article 1, Section 1101(1)(f)
77	Colorado New Energy Improvement District	32-20-104
2	Home Rule Municipalities	31-1-202 & Constitution Art. XX
31	Public Improvement Districts (County)	30-20-501
27	Urban Renewal Authorities	31-25-101

Code	Entity Type	Statutory
38	Moffat Tunnel Authority	32-8-101
65	Pueblo Depot Activity Development Authority	29-23-104
71	Local Marketing Districts	29-25-101
94	Intergovernmental Cooperatives (contractual association)	29-1-203
20	Conservation Districts (Soil)	35-70-101
13	County Recreation Districts	30-20-701
29	Special Improvement Districts (Municipal, Incl. Storm Sewer)	31-25-501
99	School Districts	22-30-103 & Constitution Art.IX, Sec. 15
28	General Improvement Districts (Municipal)	31-25-001
44	Grand Valley Drainage District	37-31-104
63	Denver Metropolitan Major League Baseball Stadium District	32-14-104
70	City & County Of Broomfield	Constitution Art. XX, Sec. 10-13
39	Urban Drainage & Flood Control District	32-11-101
48	Housing Authorities (Municipal)	29-4-204
45	Ambulance Districts	32-1-103
32	County Housing Authorities	29-4-502
18	Water Conservancy Districts	37-45-101
30	Local Improvement Districts (County)	30-20-601
47	Intergovernmental Authorities (separate legal entity)	29-1-201 to 204
35	Water Authorities	29-1-204.2
43	Conservancy Districts (Flood Control)	37-1-101 to 37-8-101
33	County Disposal Districts	30-20-201
56	Cherry Creek Basin Water Quality Authority	25-8.5-101

## Total Local Governments 4,953

#### Including

Number

205 63

57

49 69

- 62 Counties
- 205 School Districts
- 262 Cities/Towns
- 309 Fire Districts
- 2,468 Metro Districts
- 1,647 Other



### Total Mill Levy can vary by Property

	Property 1	Property 2
AIMS JUNIOR COLLEGE	6.307	6.307
CLEARVIEW LIBRARY	3.553	3.553
GREELEY CITY	11.274	11.274
NORTHERN COLORADO WATER (NCW)	1	1
SCHOOL DIST RE4-WINDSOR	50.879	50.879
TRI-POINT RESIDENTIAL METRO		49.92
WELD COUNTY	15.038	15.038
TOTAL LEVY	88.051	137.971









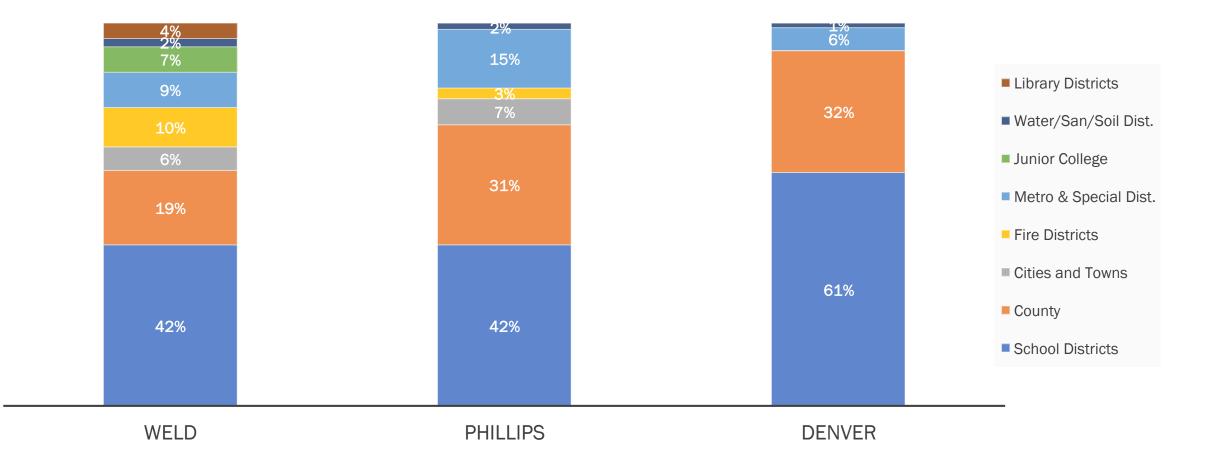
### **Tax Calculation**

Actual Value X Assessment Rate = Assessed Value X Mill Levy = Taxes Due

Impact of Different Levy								
\$500,000	Х	6.7%	=	\$33,500	Х	.137971	= \$4,622	Residential
\$500,000	Х	6.7%	=	\$33,500	Х	.088051	= <u>\$2,949</u>	Residential
							\$1,673	Difference
Impact of Dif	ferer	nt Value						
\$500,000	Х	6.7%	=	\$33,500	Х	.088051	= \$2,949	Residential
\$445,000	Х	6.7%	=	\$29,815	Х	.088051	= <u>\$2,625</u>	Residential
							\$ 324	Difference
Impact of Dif	ferer	nt Assessn	nent	Rate				
\$500,000	Х	27.9%	=	\$26,800	Х	.088051	= \$12,283	Commercial
\$500,000	Х	6.7%	=	\$33,500	Х	.088051	= <u>\$ 2,949</u>	Residential
							\$ 9,334	Difference



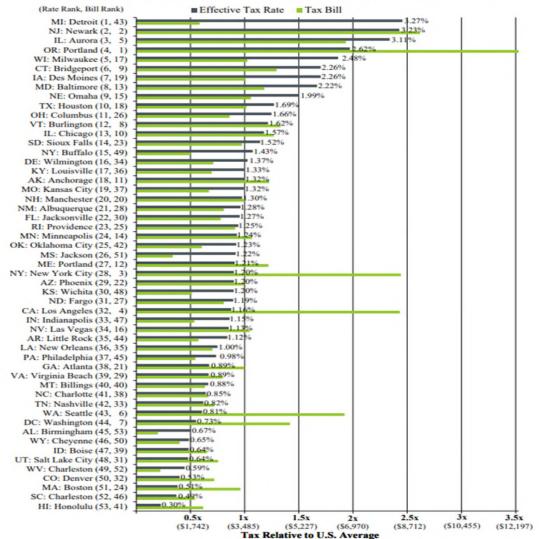
### **2022 Revenue Distribution**





### Where does Colorado rank in Residential Property Taxes?



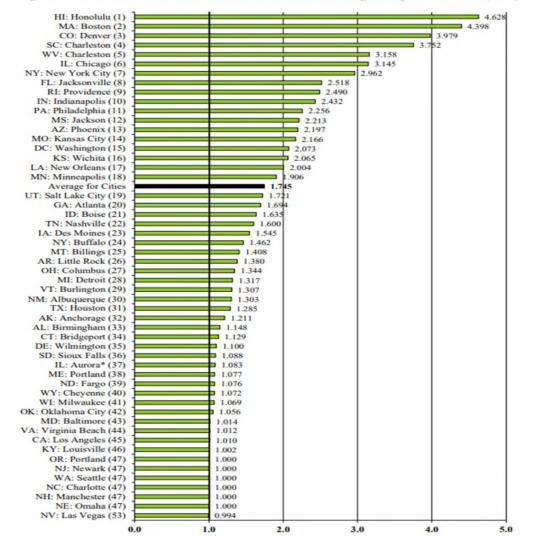


Source: Lincoln Land Institute



# Where does Colorado rank in Commercial-Residential Ratio?

Figure 6a: Commercial-Homestead Classification Ratio for Largest City in Each State (2021)



Source: Lincoln Land Institute









Fixed Levies – The levy is constant regardless of changes to assessed value

Floating Levies - The levy adjusts based on the assessed value to calculate needed revenue

Example of Calculation: Budgeted Revenue divided by Total Assessed Value equals Mill Levy \$ 175,000 / \$3,500,000 = .050 or 50 mills

Depending on the authority organization, levies might be fixed or they might float

# Example: "Floating" mills versus "Fixed" mills



EXAMPLE ONLY	2022 Value = \$500,000 x 6.95% = \$34,750 (AV)		2023 Value = \$750,000 less \$55k = \$695,000 x 6.7% = \$46,565 (AV)		50% Actual value increase	
		\$34,750		\$46,565		34% Assessed value increase
District	Туре	Mills	Taxes	Mills	Taxes	<u>% change</u> (year over year)
School (program)	Fixed	27.000	\$938.25	27.000	\$1,257.26	34%
School (other)	Fixed	15.000	\$521.25	15.000	\$698.48	34%
School (other)	Float	7.000	\$243.25	5.600	\$260.76	7%
County	Float	15.000	\$521.25	12.000	\$558.78	7%
City	Float	5.000	\$173.75	4.000	\$186.26	7%
Dev. Dis.	Fixed	1.000	\$34.75	1.000	\$46.57	34%
Library	Fixed	1.500	\$52.13	1.500	\$69.85	34%
Fire	Fixed	4.000	\$139.00	4.000	\$186.26	34%
Social Serv.	Fixed	2.500	\$86.88	2.500	\$116.41	34%
UDFC	Fixed	1.000	\$34.75	1.000	\$46.57	34%
		79.000	\$2,745.25	73.600	\$3,427.18	25% Property tax increase



### Some Thoughts...

Actual Value adjustments cause vastly different impacts across the state due to differences in the composition of the taxing authority. The adjustments create confusion and limit transparency.

Assessment Rate modifications or restrictions also cause vastly different impacts across the state due differences in the composition of the taxing authority. Caution should be used with this approach.

Mill levies are designed to stabilize (floating), not proportionally increase revenue (locked when values increase) or cause risk (locked when values decrease).

If the revenue "pie" is defined and mill levies float to fit the "pie", values and assessment rates determine each property's share of the "pie".

Consistency Transparency Predictability Stability Uniformity Implementable





### Questions?