2025

Regulatory Agenda

January 1, 2025-December 31, 2025



Overview

The Colorado Department of Labor and Employment submits the following 2025 Regulatory Agenda in fulfillment of the statutory requirements set forth in Colo. Rev. Stat. §2-7-203(4). Pursuant to state law, annually on November 1, executive-branch agencies must file a Departmental Regulatory Agenda (DRA) containing:

- A list of new rules or amendments that the department or its divisions expect to propose in the next calendar year;
- The statutory or other basis for adoption of the proposed rules;
- The purpose of the proposed rules;
- The contemplated schedule for adoption of the rules;
- An identification and listing of persons or parties that may be affected positively or negatively by the rules; and
- A list and brief summary of all permanent and temporary rules adopted since the previous DRA was filed.

The Regulatory Agenda also includes, pursuant to Colo. Rev. Stat. §24-4-103.3, rules to be reviewed as part of the Department's "Regulatory Efficiencies Reviews" during 2025 (which are denoted as such in the "purpose" column). The DRA is to be filed with Legislative Council staff for distribution to committee(s) of reference, posted on the department's web site, and submitted to the Secretary of State for publication in the Colorado Register. Each department must also present its DRA as part of its "SMART Act" hearing and presentation pursuant to Colo. Rev. Stat. §2-7-203(2)(a)(III)(A).

The following constitutes the Department of Labor and Employment's Regulatory Agenda for 2025 and is provided in accordance with Colo. Rev. Stat. §24-7-203(2)(a)(IV):

| Schedule | Rule Number | Rule Title | New rule, revision, or repeal? | Statutory or other basis for adoption or change to rule | Purpose of Proposed Rule | Stakeholders |
|---|--|-----------------------------------|--------------------------------------|--|---|--|
| Undetermined; must be approved by US Dept of Ed prior to adoption | | Rehabilitation Services | Revision | C.R.S. § 8-84-201 | Ensure compliance and address inconsistencies. | BEP Licensed Vendors; Coloradans with visual impairments; federal and state agencies with vending or cafeteria facilities; National Federation of the Blind |
| Undetermined | 7 CCR 1108-1 | State Apprenticeship Agency Rules | Revision | C.R.S. § 8-15.7-102, -108 | Incorporate changes from federal Final Rule (29 CFR 29). | Current and prospective registered apprenticeship sponsors, apprentices |
| Undetermined | TBD; likely new rules 7 CCR 1103-19 | TBD | New | House Bill 24-1095; Articles 1, 4, 6, and 12 of C.R.S. Title 8 (2023); and the State Administrative Procedure Act, C.R.S. § 24-4-101, et seq | Possible rulemaking based on our initial experience with the expansion of the DLSS's youth law program and assessment of needs. | Labor and union organizations, non-profit organizations, advocacy groups, Wage Theft Task Force, national and local law firms and bar associations, universities, business associations and organizations, internal state agencies |

| April 2025 | 7 CCR 1101-3 | Surcharge | Revision | C.R.S. § 8-47-107 | Required by statute to review/update surcharge annually. | Insurers, self-insured employers |
|------------------------------|-----------------|--------------------|----------|------------------------|---|----------------------------------|
| Spring 2025 (anticipated) | 7 CCR 1101-4 | Self Insurance | Revision | C.R.S. § 8-44-201 | The Self-Insurance rules have not been updated since 2005 and the rules need to be revised to reflect current program requirements. | Insurers, self-insured employers |
| | | | | | The Provider Education rules have not been updated since 2017 and the rules need to be revised to reflect current program | |
| Spring 2025 (anticipated) | 7 CCR 1101-3 | Provider Education | Revision | C.R.S. § 8-42-101(3.6) | requirements and ensure providers have adequate knowledge and compliance with rules to provide appropriate care. | Insurers, self-insured employers |

| Spring/Summer 2025 | 7 CCR 1105-1 | Rehabilitation Services | Revision | C.R.S. § 8-84-106 | Alignment with potential legislation (if passed). | Individuals with disabilities, community partners, State Rehabilitation Council, DVR staff |
|-----------------------|------------------|--|----------|---|---|--|
| Spring/Summer 2025 | 7 CCR 1105-1 | Rehabilitation Services | Revision | C.R.S. § 8-84-105 | Modify personnel standards as needed to align with DPA system maintenance study; align eligibility determination requirements with recent RSA technical assistance. | Individuals with disabilities, community partners, State Rehabilitation Council, DVR staff |
| September 2025 | 7 CCR 1101-3 | Fee Schedule | Revision | C.R.S. § 8-47-107 | Required by statute to review/update fee schedule annually. | Insurers, self-insured employers, injured workers, medical providers |
| Fall 2025 | 7 CCR 1103-14 | The Publication And Yearly Calculation of Adjusted Labor Compensation (PAY CALC) Order | Revision | Section 15 of Article XVIII of the Colorado Constitution; Articles 1, 4, 6, and 12 of C.R.S. Title 8 (2023); and the State Administrative Procedure Act, C.R.S. § 24-4-101, et seq. | Annual increase of the minimum wage as mandated by the Colorado Constitution, of other wage rates/thresholds | Labor and union organizations, non-profit organizations, advocacy groups, Wage Theft Task Force, national and local law firms and bar associations, universities, business associations and organizations, |

| | | | | | derived from the minimum wage, and other inflation-based increases. | internal state agencies |
|----------------------------|-----------------|--|----------|---|---|---|
| Fall 2025 (anticipated) | 7 CCR 1107-1 | Regulations Concerning Premiums and Individuals Electing Coverage | Revision | C.R.S. § 8-13.3-503(2), 507(4)(c), 514(2), 516(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |
| Fall 2025 (anticipated) | 7 CCR 1107-2 | Regulations Concerning Local Government Participation with the Paid Family and Medical Leave Program | Revision | C.R.S. § 8-13.3-516(6), 522 | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |
| Fall 2025 (anticipated) | 7 CCR 1107-3 | Regulations Concerning Benefits and Employer Participation Requirements | Revision | C.R.S. § 8-13.3-503(2), 516(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |

| Fall 2025 (anticipated) | 7 CCR 1107-4 | Regulations Concerning Coordination of Benefits and Reimbursement of Advance Payments | Revision | C.R.S. § 8-13.3-510(3), 515(3), 516(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |
|----------------------------|-----------------|---|----------|--|---------------------------|---|
| Fall 2025 (anticipated) | 7 CCR 1107-5 | Regulations Concerning Private Plans | Revision | C.R.S. § 8-13.3-516(6), 521(3), 521(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |
| Fall 2025 (anticipated) | 7 CCR 1107-6 | Regulations Concerning Program Integrity | Revision | C.R.S. § 8-13.3-516(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |
| Fall 2025 (anticipated) | 7 CCR 1107-7 | Regulations Concerning Employee Job Protection, Anti-retaliation, and Anti-interference | Revision | C.R.S. § 8-13.3-516(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |

| Fall 2025 (anticipated) | 7 CCR 1107-8 | Regulations Concerning Investigations | Revision | C.R.S. § 8-13.3-509(7), 516(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |
|----------------------------|-----------------|---|----------|--|---|---|
| Fall 2025 (anticipated) | 7 CCR 1107-9 | Regulations Concerning Appeals | Revision | C.R.S. § 8-13.3-509(7), 516(6), 521(6) | Various minor amendments. | Employers, employees, insurance carriers, self-employed individuals, TPAs |
| Fall 2025 (anticipated) | 7 CCR 1101-2 | Appeals | Revision | C.R.S. § 8-74-101-110 | Required unless waived electronic communications with appeals for businesses. | Employers, employees, claimants |