



MEMORANDUM

TO: Senator Nick Hinrichsen, Chair, Capital Development Committee

FROM: Kennedy Evans, Lead Finance Analyst

DATE: October 8, 2024

SUBJECT: FY 2025-26 CCHE Capital Request Submission

This memorandum accompanies documents for the Colorado Commission on Higher Education's (CCHE) FY 2025-26 capital budget request. State law, C.R.S. 23-1-106(7)(a), delegates to the CCHE the responsibility of recommending a prioritized capital construction project list for the public higher education systems. This submission contains a prioritized list of all capital requests, the required financial and narrative forms, and the compiled list of current capital improvement plans submitted by each public institution of higher education.

On May 22, 2024, Colorado's state institutions of higher education submitted 29 state-funded capital construction and renewal project requests to the Colorado Department of Higher Education (CDHE). Of the 29 projects, 27 are new requests, and two are continuation requests. There is also one Certificate of Participation Project listed. Since COPs are obligations, this project is not scored and is included for informational purposes only. The institutions have requested approximately \$506 million in new state funds with a pledged match of \$86.4 million in institutional cash contributions.

To prioritize the projects, CDHE staff worked with the CCHE's Finance, Performance, and Accountability (FPA) Standing Committee to apply a uniform set of criteria to evaluate the projects. The FPA Committee held two public meetings to review submitted capital projects. An initial prioritized list was shared and discussed on July 19, 2024. After this meeting, institutions were invited to appeal their initial scores and provide supplemental documentation to support their requests. On August 16, 2024, the FPA met again to discuss and forward the revised prioritized list to the full Commission. The full CCHE approved the prioritized list on September 5, 2024.

Capital information technology projects were reviewed and scored separately from the capital continuation and renewal requests. The Joint Technology Committee and Joint Budget



Committee will receive a separate prioritized list and supplemental documentation for capital information technology project submissions.

If you have any questions or need additional information, please do not hesitate to contact me.

Sincerely,

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ATTACHMENTS:

- FY 2025-26 CCHE Capital Construction and Renewal Prioritized List – Final
- FY 2025-26 Prioritized Higher Education Capital Construction and Renewal Budget Request
- CCHE Capital Construction and Renewal Scoring Criteria



Final Capital Construction and Renewal Priority Rankings, FY2025-2026

Certificate of Participation

Ranking	Institution Name	Project Name	Score	CCF (Capital Construction Fund)	CF (Cash Fund)
N/A	University of Northern Colorado, Colorado State University, Metropolitan State University of Denver, Trinidad State College	State Funding for Higher Education Projects, HB 24-1231	N/A - Legislative Mandate	\$ -	\$246,936,092

Continuation Projects

Ranking	Institution Name	Project Name	Score	CCF	CF
1	Colorado State University - Fort Collins	CSU Clark Building Renovation and Additions	N/A	\$25,798,175	\$8,000,000
2	Auraria Higher Education Center	Auraria Campus Safety Center	N/A	\$16,075,891	\$-

New Projects

Ranking	Institution Name	Project Name	Score	CCF	CF
3	Colorado Northwestern Community College	Weiss & Hefley Renovation	100	\$8,652,142	\$-
4	Fort Lewis College	Southwest Campus Renewal	96.5	\$20,354,005	\$959,089
5	University of Colorado	CU Boulder - Macky Auditorium Renovation	94.8	\$13,268,062	\$19,902,093
6	Colorado School of Mines	Steam Infrastructure	94.7	\$7,037,740	\$2,358,442
7	University of Colorado	UCCS - Cybersecurity Engineering Cleanroom	91.4	\$10,700,000	\$3,600,000
8	University of Northern Colorado	McKee Hall Capital Renewal	89.6	\$38,373,950	\$823,139
8 (tied)	Red Rocks Community College	Health Sciences, EMS and Fire Science Building	89.6	\$29,871,389	\$7,467,847
8 (tied)	Arapaho Community College	Health Programs Integration, Phase II	89.6	\$37,248,556	\$3,239,005
8 (tied)	Colorado Mesa University	Rural Technology Hub: CMU Electrical and Computer Engineering Building	89.6	\$30,121,241	\$3,384,033
12	University of Colorado	CU Denver - Engineering Building	87.5	\$23,705,302	\$5,000,000
14	Colorado School of Mines	Utilities Infrastructure	86.8	\$12,289,069	\$4,118,233
14 (tied)	Colorado State University	District Heating Plant Sustainability Upgrade	86.8	\$8,453,967	\$1,610,279
16	Colorado State University	SLVRC Potato Research and Storage Facility	83.7	\$7,200,701	\$1,371,562

17	Western State Colorado University	Leslie J. Savage Library Renovation	81.0	\$42,547,491	\$-
18	Pikes Peak State College	First Responder Emergency Education Complex, Phase I	79.2	\$26,501,103	\$2,320,107
19	University of Northern Colorado	Crabbe Hall Renewal	77.1	\$12,541,060	\$126,677
19 (tied)	Colorado Mesa University	Maverick Center Renovation and Expansion Phase 1/1	77.1	\$59,308,341	\$6,663,117
21	University of Colorado	CU Boulder - Guggenheim Geography Building Renovation	65.5	\$1,895,168	\$2,842,752
21 (tied)	University of Colorado	CU Boulder - Economics Building Renovation	65.5	\$1,360,667	\$2,041,000
23	Adams State University	Admissions Welcome Center	63.8	\$4,091,721	\$171,489
24	Colorado Mesa University	Allied Health Relocation Phase 1/1	62.5	\$23,722,548	\$2,665,158
25	Otero College	Welding Shop Metal Building	58.0	\$1,597,641	\$-
26	University of Colorado	CU Anschutz - Student Services Enrichment Renovation	50.0	\$6,441,694	\$6,704,620
26 (tied)	University of Northern Colorado	Candelaria Hall Capital Renewal	50.0	\$30,182,653	\$304,875
26 (tied)	Community College of Aurora	Classroom Building 3rd Floor Renovation	50.0	\$6,367,405	\$265,309
29	Lamar Community College	Maintenance Building Expansion	36.0	\$1,709,500	\$-

Grand Total

CCF (Capital Construction Fund)	CF (Cash Fund)
\$507,417,182	\$86,938,826

Appendix C: CCHE Capital Construction / Renewal Scoring Criteria

#1 Health and Safety

ALL INSTITUTIONS	
Health and Safety	Points
Predominantly new GSF. ¹	N/A - points would not be applied to denominator
Less than 20 years since last major renovation. ²	4
20-30 years since last major renovation.	6
31-40 years since last major renovation.	8
Greater than 40 years since last major renovation.	10
TOTAL	/10

Bonus Points:

Office of the State Architect deems project is level 2 capital renewal ³	+1
Office of the State Architect deems project is level 1 capital renewal ⁴	+2
TOTAL	/0

¹More than 50% of impacted GSF is new GSF.

²Major renovation is defined as a renovation costing at least 25% of the insured value of the building at the time of renovation.

³Level 2: Request is predominantly based on operational disruptions/energy inefficiencies/environmental contamination.

⁴Level 1: Request is predominantly based on life safety/loss of use or is a mandated or a continuation project.

#2 Reduction of Deferred Maintenance

ALL INSTITUTIONS	
Reduction of Deferred Maintenance ¹	Points
Does not address deferred maintenance backlog.	0
1-5% of project budget dedicated to reducing related deferred maintenance.	1
6-10% of project budget dedicated to reducing related deferred maintenance.	2
11-25% of project budget dedicated to reducing related deferred maintenance.	3
26-50% of project budget dedicated to reducing related deferred maintenance.	4
Greater than 50% of project budget dedicated to reducing related deferred maintenance.	5
TOTAL	/5

¹Institution must describe and quantify deferred maintenance being addressed in request narrative or reference a controlled maintenance request.

#3 Other Fund Sources^{1,3,4,5}

GROUP 1: ASU, CSU-P, FLC, UNC, WCU	
Cash Contribution of Total Funds Requested	Points
Less than or equal to 2%	2
Less than or equal to 3%	4
Less than or equal to 4%	6
Greater than 4%	8
GROUP 2: CCCS Urban/Suburban Campuses²	
Less than or equal to 3%	2
Less than or equal to 6%	4
Less than or equal to 8%	6
Greater than 8%	8
GROUP 3: CMU, MSU	
Less than or equal to 4%	2
Less than or equal to 7%	4
Less than or equal to 10%	6
Greater than 10%	8
GROUP 4: CSM, CSU-FC, CU	
Less than or equal to 8%	2
Less than or equal to 16%	4
Less than or equal to 25%	6
Greater than 25%	8
Other Fund Sources Total	/8

¹AHEC, CCCS-Lowry, and CCCS Rural Campuses (CNCC, LCC, MCC, NJC, OJC, PCC, and TSJC) are exempt.

²CCCS Urban/Suburban Campuses are ACC, CCA, CCD, FRCC, PPCC, and RRCC.

³Pledged cash contributions may not be changed after initial submission for scoring purposes, unless there is documented proof of a late gift or award that was not final at the time of initial submittal but became available prior to the final CCHE Finance Performance and Audit Committee (FPA) prioritization vote. Supporting materials must be submitted to the CDHE and FPA at least one day prior to the August FPA meeting. If non-gift additional funds become available, an increase in cash spending authority may be requested without scoring impact.

⁴Student fees are discounted at 75%.

⁵The following prior cash contributions may be counted toward this criterion at 75%: (1) Program plan development, (2) Purchase of land made less than five years prior to request submission deadline. If such land has been used for revenue generating purposes in the meantime, the value of that revenue must be deducted. Please include past cash contributions in your narrative write up, not the cost detail form.

#4 Space Needs Analysis

ALL INSTITUTIONS	
Space Needs	Points
No Space Needs/Capital Renewal.	N/A - points would not be applied to denominator
Programmatic space needs, not necessarily a shortage of space.	5
Space need alleviated.	7
Space need alleviated and impacts course/program waitlists, capped programs for which there is excess demand, or new programs that cannot be reasonably located elsewhere.	9
Impacts one of the top 10 occupations with the highest projected openings at the relevant education level (associate's/postsecondary nondegree award; bachelor's; master's/doctoral/professional) in the most recent Bureau of Labor Statistics projections. ¹	+1
TOTAL	/10

¹ Lists of the top 10 occupations with the highest projected openings at the relevant education levels will be sent out by CDHE annually.

#5 Achieves Strategic Plan Goals

ALL INSTITUTIONS	
Achieves Goals	Points
Articulates request's alignment with one or more of the strategic goals in the Colorado Higher Education Strategic Plan, <i>Building Skills in an Evolving Economy</i> . ¹	5
TOTAL	/5

¹ <https://cdhe.colorado.gov/about-us/cche/strategic-plan>

#6 Governing Board Priority¹

INDIVIDUAL INSTITUTIONS NOT IN A SYSTEM & AHEC	
	Points
37 points to distribute across all projects, with a maximum of 20 points per project.	0-20
COLORADO STATE UNIVERSITY SYSTEM	
52 points to distribute across all projects, with a maximum of 20 points per project.	0-20
UNIVERSITY OF COLORADO SYSTEM	
64 points to distribute across all projects, with a maximum of 20 points per project.	0-20
COLORADO COMMUNITY COLLEGE SYSTEM	
96 points to distribute across all projects, with a maximum of 20 points per project.	0-20
Other Fund Sources Total	/20

¹Governing board priority order may not be changed after initial submission, except for when a project is withdrawn from consideration. If a governing board withdraws a project from consideration, any projects prioritized below the withdrawn project will move up one rank in priority level and be rescored accordingly. To have projects rescored, the CDHE and CCHE Finance Performance and Audit Committee (FPA) must be informed of the withdrawal at least one day prior to the August FPA meeting.