

# 2025

## Regulatory Agenda

January 1, 2025 -December 31, 2025



2025 Regulatory Agenda - Colorado Department of Natural Resources

### Overview

The Colorado Department of Natural Resources submits the following 2025 Regulatory Agenda in fulfillment of the statutory requirements set forth in Colo. Rev. Stat. §2-7-203(4). Pursuant to state law, annually on November 1 executive-branch agencies must file a Departmental Regulatory Agenda (DRA) containing:

- A list of new rules or amendments that the department or its divisions expect to propose in the next calendar year;
- The statutory or other basis for adoption of the proposed rules;
- The purpose of the proposed rules;
- The contemplated schedule for adoption of the rules;
- An identification and listing of persons or parties that may be affected positively or negatively by the rules; and
- A list and brief summary of all permanent and temporary rules adopted since the previous DRA was filed.

The Regulatory Agenda also includes, pursuant to Colo. Rev. Stat. §24-4-103.3, rules to be reviewed as part of the Department’s “Regulatory Efficiencies Reviews” during 2025 (which are denoted as such in the “purpose” column). The DRA is to be filed with the Legislative Council staff for distribution to committee(s) of reference, posted on the department’s web site, and submitted to the Secretary of State for publication in the Colorado Register. Each department must also present its DRA as part of its “SMART Act” hearing and presentation pursuant to Colo. Rev. Stat. §2-7-203(2)(a)(III).

The following constitutes the Department's Regulatory Agenda for 2025 and is provided in accordance with Colo. Rev. Stat. §24-7-203(2)(a)(IV):

**Colorado Parks and Wildlife**

Anticipated Hearing or Adoption Date	Rule Number	Rule Title	New rule, revision, or repeal?	Statutory or other basis for adoption or change to rule	Purpose of Proposed Rule	Stakeholders Consider including high-level outreach bullets	List of all rules adopted since previous DRA was filed
11/14/2024	2 CCR - 406-0 2 CCR - 406-2 2 CCR - 406-3 2 CCR - 406-16	General Provisions	Revision	33-4-10 1 33-4-10 2(1.6)	Open annually for CPI adjustments to license fees and commission rates for license agents.	Hunters, Anglers, License Agents	See below
11/14/2024	2 CCR - 406-1	Fishing	Revision	33-1-10 1(4)	Open for annual review of the entire chapter including, but not limited to, consideration of regulations regarding season dates, bag and possession limits, licensing requirements, manner of take provisions and special conditions or restrictions applicable to waters of the state.	Anglers	See below

11/14/2024	2 CCR - 406-2	Big Game	Revision	33-1-10 1(4)	Open for a cleanup to the Landowner Preference Program disqualification section to align with statutes.	Hunters	See below
11/14/2024	2 CCR - 406-3	Furbearers and Small Game, Except Migratory Birds	Revision	33-1-10 1(4)	Open annually for all issues related to turkey and annual changes to turkey seasons and quotas.	Hunters	See below
11/14/2024	2 CCR - 406-16 2 CCR - 405-1 2 CCR - 405-7 2 CCR 406-6 2 CCR - 406-8 and 2 CCR - 406-9	Parks and Wildlife Procedural Rules	Revision	33-1-10 7 and 33-10-1 01	Open for final consideration of changes to commercial use on state parks and state wildlife areas.	Parks and state wildlife area users and commercial operators	See below
11/14/2024	2 CCR - 405-4	Snowmobile Regulations	Revision	SB 24-056	Open for final consideration to implement an out of state permit program for snowmobiles in accordance with SB 24-056.	Snowmobilers	See below
11/14/2024	2 CCR - 405 - 7	Passes, Permits and Registrations	Revision	SB 23-267 and SB 23-059	Open for final consideration of regulations including, but not limited to, increasing the daily vehicle pass fees for Chatfield State Park, pursuant to SB 23-267 Chatfield State Park Water Quality Fee, as well as	Park Users	See Below

					Golden Gate Canyon and State Forest State Parks, pursuant to SB 23-059 Local Access Funding.		
01/08/2025	2 CCR - 406-0	General Provisions	Revision	33-1-10 1(2)	Open annually for all issues. Changes may include, but are not limited to, Game Management Unit boundaries, regulations relating to fish management, health, importation, prohibited species, and other annual changes.	Hunters, Anglers	See below
01/08/2025	2 CCR - 406-2	Big Game	Revision	33-1-10 1(4)	Annual changes to deer, elk, pronghorn, bear, moose, sheep, goat, and lion seasons. Annual changes to sheep and goat quotas and lion harvest limits.	Hunters	See below
03/05/2025	2 CCR - 405-4 and 2 CCR - 405-7	Snowmobile Regulations	Revision	33-14-1 02	Open annually for all issues. Changes may include, but are not limited to, regulations pertaining to registration, fees and required safety equipment of snowmobiles.	Snowmobile Users	See below
03/05/2025	2 CCR - 405-7 2 CCR - 406-0	Passes, Permits, and Registrations	Revision	33-12-1 00.2 , 33-1-10 7	Open for necessary changes to the poverty guidelines for applicable passes.	Park Users, State Wildlife Area Users	See below

03/05/2025	2 CCR - 406-2	Big Game	Revision	33-1-101(4)	Annual big game clean up. Changes may include, but are not limited to, necessary corrections and administrative cleanups to regulations previously adopted by the Parks and Wildlife Commission. Open for changes to the draw process for big game.	Hunters	See below
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03/05/2025	2 CCR - 406-3	Furbearers and Small Game, Except Migratory Birds	Revision	33-1-101(4)	Open for annual review including all issues, except turkey. Changes may include, but are not limited to, annual changes to game bird seasons, excluding turkey, and other small game seasons and related provisions, including season dates, bag and possession limits and manner of take provisions.	Hunters	See below
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03/05/2025	2 CCR - 406-5	Small Game - Migratory Birds	Revision	33-1-101(4)	Open annually for all issues. Changes may include but are not limited to, annual changes to waterfowl and migratory bird hunting seasons and related provisions, including season dates, bag and possession limits and manner of take provisions.	Hunters	See below
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03/05 /2025	2 CCR -406 -9	Divisi on Prope rties	Revis ion	33-1 -107	Open annually for all issues. Changes may include but are not limited to, generally applicable and property-specific requirements for, or restrictions on use of, wildlife properties controlled by Colorado Parks and Wildlife, including State Trust Lands leased by the Division.	Hunte rs, Angler s	See below
03/05 /2025	2 CCR -406 -11	Wildli fe Parks and Unreg ulate d Wildli fe	Revis ion	33-1 -101 (2)	Open annually for all issues including unregulated wildlife requests. Changes may include but are not limited to, regulations pertaining to wildlife parks, sanctuaries and unregulated wildlife.	Gener al Public	See below
03/05 /2025	2 CCR - 405- 3 2 CCR - 406- 16	River Outfit ters	Revis ions	SB 24-1 61	Open for necessary changes to comply with SB 24-161	River Outfit ters	See below

05/07/2025	2 CCR - 406-2	Big Game	Revision	33-1-101(4)	Annual changes to deer, elk, pronghorn, bear, and moose quotas for all Game Management Units in the state that have limited licenses for these species.	Hunters	See below
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07/17/2025	2 CCR - 406-9	Division Properties	Revision	33-1-107	Open for wildlife property additions and deletions. Changes may include, but are not limited to, necessary cleanups to the list of wildlife properties in regulation.	Hunters, Anglers	See below
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07/17/2025	2 CCR - 406-14	Division Properties	Revision	33-1-101(2)	Open for all wildlife rehabilitation issues.	Wildlife Rehabilitators	See below
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08/21/2025	2 CCR - 405-1	Parks and Outdoor Rec Lands	Revision	33-10-101	Open annually for all issues. Changes may include but are not limited to, generally applicable and property-specific requirements for, or restrictions on use of, parks properties controlled by Colorado Parks and Wildlife.	Park Users	See below
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08/21/2025	2 CCR-405-2	Boating	Revision	33-13-101	Open annually for all issues. Changes may include, but are not limited to, regulations pertaining to registration, required equipment and safe operation of vessels on waters within the state.	Boaters	See below
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08/21/2025	2 CCR-4 05-5	Off-Highway Vehicles	Revision	33-14.5 -107	Open annually for all issues. Changes may include, but are not limited to, regulations pertaining to registration, off-highway use permits and required equipment for safe operation of OHVs within the state.	OHV Users	See below
08/21/2025	2 CCR-4 05-7	Passes, Permits and Registrations	Revision	33-12-1 00.2	Open annually for all issues. Changes may include, but are not limited to, regulations pertaining to eligibility requirements and fees for individual and vehicle park passes, use permits, vessel, snowmobile and off-highway vehicle registrations and license agent requirements.	Park Users	See below

08/21/2025	2 CCR-4 05-8	Aquatic Nuisance Species	Revision	33-10.5 -107	Open annually for all issues. Changes may include, but are not limited to, regulations pertaining to inspections, decontaminations and impounding of vessels or other floatation devices, as well as establishing monitoring, identification and reporting procedures for suspected aquatic nuisance species.	Boaters	See below
11/13/2025	2 CCR-4 05-3	River Outfitters	Revision	33-32-1 01	Open annually for all issues. Changes may include, but are not limited to, regulations regarding river outfitter requirements.	River Outfitters	See below



11/13/20 25	2 CCR-4 06-0 2 CCR-4 06-2 2 CCR-4 06-3 2 CCR-4 06-16	General Provisions	Revision	33-4-10 1 33-4-10 2(1.6)	Open annually for CPI adjustments to license fees and commission rates for license agents.	Hunters , Anglers, License Agents	See below
11/13/20 25	2 CCR-4 06-1	Fishing	Revision	33-1-10 1(4)	Open annually for all issues. Changes may include, but are not limited to, season dates, bag and possession limits, licensing requirements, manner of take provisions and special conditions or restrictions applicable to waters of the state.	Anglers	See below
11/13/20 25	2 CCR-4 06 -8 2 CCR - 405-1	Field Trials and Training of Hunting Dogs	Revision	33-1-10 1(4)	Open for changes to sport dog training.	Hunters	See below
11/13/20 25	2 CCR - 406-1 1 2 CCR - 406 -10	Wildlife Parks and Unregulate d Wildlife	Revision	33-1-10 2 (2)	Open for changes to reptile regulations.	General Public	See below

11/13/20 25	2 CCR- 406-3	Furbearers and Small Game, Except Migratory Birds	Revision	33-1-10 1(4)	Annual changes to turkey seasons and quotas.	Hunters	See below
January 2026	2 CCR- 406-0	General Provisions	Revision	33-1-10 1(2)	Open annually for all issues. Changes may include, but are not limited to, Game Management Unit boundaries, regulations relating to fish management, health, importation, prohibited species, and other annual changes.	Hunters , Anglers	See below
January 2026	2 CCR- 406-2	Big Game	Revision	33-1-10 1(4)	Annual changes to deer, elk, pronghorn, bear, moose, sheep, goat, and lion seasons. Annual changes to sheep and goat quotas, and lion harvest limits.	Hunters	See below

CPW permanent and temporary rules adopted since the previous DRA was filed:

- [November 2023 Regulations Summary](#)
- [January 2024 Regulations Summary](#)
- [March 2024 Regulations Summary](#)
- [May 2024 Regulations Summary](#)
- [June 2024 Regulations Summary](#)
- [July 2024 Regulations Summary](#)
- [August 2024 Regulations Summary](#)
- [October 2024 Regulations Summary](#)

**Colorado Energy and Carbon Management Commission**

Schedule Anticipat ed Hearing or Adoption Date	Rule Number	Rule Title	New rule, revision, or repeal?	Statutory or other basis for adoption or change to rule	Purpose of Proposed Rule	Stakeholders <i>Consider including high-level outreach bullets</i>	List of all rules adopted since previous DRE was filed
Q1 2025	Worker Certification	Worker Certification	New rule	§34-60-105(1), 106(20), C.R.S.	To adopt rules addressing worker certification as required by SB 19-181	Industry, mineral owners, surface owners, environmentalists, and ecologists	Not adopted
Q1 2025	100-600, 800, 900 and 1200 Series Clean Up	Rule clean-up	Revision	§34-60-105(1)(a), C.R.S.	Finalize necessary corrections and administrative cleanups to regulations previously adopted by the ECMC	Industry; surface owners, environmentalists, ecologies, and sportspersons	Not adopted

Q2 2025	Underground Natural Gas Storage	Underground Natural Gas Storage	New Rule	§34-64-108(1)(a), C.R.S.	To adopt rules addressing temporary storage of natural gas in a subsurface formation to allow for dispatchable gas to generate power when needed	Industry, mineral owners, surface owners, environmentalists, and ecologists	Not adopted
2025	High Priority Habitat Maps	High Priority Habitat Maps	Revision	§34-64-105, 106, 128, C.R.S., ECMC 100-Series Rules	Update maps of High Priority Habitat	Industry, mineral owners, surface owners, environmentalists, ecologists, and sportsmen/women	Not adopted
2025	Fees	Fees	Revision	§34-60-105(1), 106(7), C.R.S.	Update rules to meet the mandate of SB 19-181	Industry, mineral owners, surface owners, environmentalists, and ecologists	Not adopted

2025	1000 Series Update	Reclamation	Revision	§ 34-60-105(1), -106(2)(a), (c), and (2.5)(a), C.R.S.	Update rules to meet the mandate of SB 19-181	Industry, mineral owners, surface owners, environmentalists, and ecologists	Not adopted
ECMC Rules Noticed and/or Adopted 11/2/2023-10/31/2024							
2024	Cumulative Impacts	Cumulative Impacts	New Rule & Revision	§34-60-106, C.R.S.	Adopt rules to evaluate and address the cumulative impacts of oil and gas operations.	Industry, mineral owners, surface owners, environmentalists, ecologists, and sportsmen/women	Withdrawn 6/18/2024
2024	High Priority Habitat Maps	High Priority Habitat Maps	Revision	§34-60-105, 106, 128, C.R.S., ECMC	Update maps of High Priority Habitat	Industry, mineral owners, surface owners, environmentalists	Adopted 5/22/2024

				100-Series Rules		ts, ecologists, and sportsmen/women	
2024	Deep Geothermal	Deep Geothermal	New Rule & Revision	§34-90.5-101--11, C.R.S.; 34-60-103, -104.5, -105, -106, -108, -121, C.R.S.	Adopt rules to regulate deep geothermal operations in Colorado	Industry, mineral owners, surface owners, environmentalists, and ecologists	Adopted 8/12/2024
2024	Cumulative Impacts and Enhanced Systems and Practices	Cumulative Impacts and Enhanced Systems and Practices	New Rule & Revision	§34-60-102, 103, 104.5, -105, -106, -108, -121, -128, C.R.S.	Adopt rules to address Cumulative Impacts and Enhanced Systems and Practices pursuant to the mandates of SB23-1294, HB24-1346, and SB24-229	Industry, mineral owners, surface owners, environmentalists, ecologists, and sportsmen/women	Adopted 10/15/2024
2024	Carbon Capture & Sequestration (Class VI)	Carbon Capture & Sequestration (Class VI)	New Rule & Revision	§34-60-102, 103, 104.5, -105, -106, -108, -120, -121, -122, -124, -131, -140, -141, -142, -143, C.R.S.	Adopt rules to regulate the injection and underground sequestration of carbon dioxide in pore space, and to seek permission from the U.S. EPA to issue Class VI underground injection control permits for drilling carbon sequestration wells, pursuant to the mandates HB24-1346 and SB23-016.	Industry, mineral owners, surface owners, environmentalists, and ecologists	Ongoing

2024	Produced Water	Produced Water	New Rule & Revision	§34-60-102, 103, 104.5, -105, -106, -108, -134, C.R.S.	Adopt rules requiring a statewide reduction in fresh water usage and a corresponding increase in usage of recycled or reused water at oil and gas locations, pursuant to HB23-1242.	Industry, mineral owners, surface owners, environmentalists, and ecologists	Ongoing
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**Colorado Division of Reclamation, Mining and Safety**

Hearing or Adoption Date	Rule Number	Rule Title	New Rule, Revision, or Repeal?	Statutory or Other Basis for Adoption of Rule	Purpose of Proposed Rule	High-Level Stakeholders <i>Consider including high-level outreach bullets</i>	Status <i>Adopted/Not Adopted/Withdrawn/ Ongoing</i>
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2025	2-CCR-407-6	Regulations for MSTP for Tourist Mines	Revision	34-21-104	Revision of Tourist Mine Regs based on Sat Authority	Industry, local government	Ongoing
Stakeholder meetings summer of 2025, Rulemaking Fall of 2025	Various Rule 1, Rule 3, Rule 4 and Rule 6	DRMS Modernization Act	New Rules, Revisions and repeals in both Hard Rock and Construction Materials	CRS 34-32 and CRS 34-32.5	New Rules in Rule 1 to add in new permit, a 110(r) reclamation only permit, revise Rule 3 to modify reclamation standards, and Revise and Repeal sections of Rule 4, eliminate self bonding in	Mine Operators, Mining Representative Groups, Environmental Groups	Contingent upon approval of Legislation in 2025 Session

					construction materials, repeal the ability to use real property for financial warranty collateral, and put limits. Revisions to ensure both Hard Rock and Construction Materials Rules are consistent in language and content where possible.		
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**Colorado Division of Water Resources**

Hearing or Adoption Date	Rule Number	Rule Title	New Rule, Revision, or Repeal?	Statutory or Other Basis for Adoption of Rule	Purpose of Proposed Rule	High-Level Stakeholders <i>Consider including high-level outreach bullets</i>	Status <i>Adopted/Not Adopted/Withdrawn/ Ongoing</i>
In stakeholder process, hearing mid 2025	2 CCR 402-2	Water Well Construction, Pump Installation, Cistern Installation and Monitoring and Observation Hole/Well Construction	Review for revision	Sections 37-91-104(1)(c), (J) and (k), 37-91-106(4) and 37-91-110(2)	<i>Sets standards for the construction and repair of wells, test holes, dewatering wells, monitoring and observation holes/wells, sealing and abandonment.</i>	Well users throughout the state, well constructors, water resource engineers, pump installers	Ongoing



**Colorado Division of Water Resources**

Hearing or Adoption Date	Rule Number	Rule Title	New Rule, Revision, or Repeal?	Statutory or Other Basis for Adoption of Rule	Purpose of Proposed Rule	High-Level Stakeholders Consider including high-level outreach bullets	Status Adopted/Not Adopted/ Withdrawn/ Ongoing
Litigation regarding the rulemaking is on appeal to Supreme Court in Case No. 2023SA000141. Rulemaking will not begin until case is completed.	2 CCR 402-7	Statewide Nontributary Rules	Review for revisions	Sections 37-90-137(9) (a) , (b) and 37-80-102(1)(g)	<i>Governs well permitting of nontributary water statewide. The review is being conducted to update the provisions of the rules.</i>	Water users throughout the state, water lawyers, water engineers, ground water modelers	Withdrawn
Stakeholder process held. Hearing to be held in early 2025.	2 CCR 402-9	Fees set and collected by the State Engineer for the Water Data Bank Cash Fund, the Division of Water Resources Publication Cash Fund, and the Satellite Monitoring	Revisions	Sections 37-80-111.5, 37-80-102(1) (h) , 24-72-205, 24-4-103	<i>Governs fees charged for satellite system use, data and document costs to the public</i>	Water users, satellite system users, CWCB, water engineers and firms, public at large, water lawyers	Ongoing

**Colorado Division of Water Resources**

Hearing or Adoption Date	Rule Number	Rule Title	New Rule, Revision, or Repeal?	Statutory or Other Basis for Adoption of Rule	Purpose of Proposed Rule	High-Level Stakeholders Consider including high-level outreach bullets	Status Adopted/Not Adopted/Withdrawn/ Ongoing
		System Cash Fund					
Stakeholder process to begin in 2025 but hearing might not occur until 2026	2 CCR 402-10	Rules for Permitting the Development and Appropriation of Geothermal Resources through the use of Wells (Shallow Geothermal Rules)	Review for revisions	Sections 37-80-102(1) (g) & (k), 37-90-138, 37-90.5-106 thru 108	<i>Governs geothermal well permitting and development.</i>	Water users, specific towns and areas of the state where geothermal resources exist water resources engineers, geologists, geothermal resource developers, water lawyers, & public at large,	Ongoing

Rules likely to be filed for Division 7 in late 2024, stakeholder meetings for Division 4 to begin early 2025		Measurement rules for the western slope water divisions in Colorado. Rulemaking will occur in Water Division 7, Division 4 and Division 5 in succession.	New Rules	Sections 37-80-102(1)(g), 37-80-104, 37-92-501, 37-92-502(5).	<i>Proposed rules will govern the requirements for the measurement and reporting of water diversions by water users on the western slope.</i>	Water users in the Southwest basin (Division 7) Water users in the Gunnison River Basin (Division 4)	Ongoing
Potential revisions to begin in 2025	2 CCR 410-1	Final rules and regulations for the management and control of designated ground water	Revision	Sections 37-90-107, 108, 109 and 111	<i>Rules establish the management criteria or allowable rate of depletion for designated ground water in each designated ground water basin.</i>	Water users in designated basins	Ongoing

No permanent Rules since previous DRA was filed.

Colorado State Board of Land Commissioners							
Anticipated Hearing or Adoption Date	Rule Number	Rule Title	New rule, revision, or repeal?	Statutory or other basis for adoption or change to rule	Purpose of Proposed Rule	Stakeholders Consider including high-level outreach bullets	Status Adopted/Not Adopted/Withdrawn/Ongoing

2018	2 CCR 409-1;	State Forest Lands		§36-7-104; §36-7-201; §24-4-103		Colorado State Forest Service; Beneficiaries of affected land trusts; Jackson and Larimer County governments; State Forest Steering Committee; Colorado Parks and Wildlife; lessees of affected parcels; adjacent landowners to adjacent parcels; Natural Resources stakeholder notification groups	Ongoing (Last reviewed 2023)
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Colorado Water Conservation Board							
Anticipated Hearing or Adoption Date	Rule Number	Rule Title	New rule, revision, or repeal?	Statutory or other basis for adoption or change to rule	Purpose of Proposed Rule	Stakeholders <i>Consider including high-level outreach bullets</i>	Status <i>Adopted/N ot Adopted/ Withdrawn/ Ongoing</i>

2025	6k	Rules Concerning the Colorado Instream Flow and Natural Lake Level Program	revision	SB 24-197, C.R.S. 37-83-105	SB 24-197, C.R.S. 37-83-105 requires the Board to promulgate rules as applicable regarding the following necessary steps for its review and acceptance of loans for instream flow use pursuant to SUBSECTIONS (1)(b)(II) AND (1)(c)(I).	Water users throughout the state, water lawyers, water engineers	ongoing
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