COLORADO GENERAL ASSEMBLY JOINT BUDGET COMMITTEE



SUPPLEMENTAL REQUESTS FOR FY 2015-16

DEPARTMENT OF HUMAN SERVICES

(Behavioral Health Services Only)

JBC Working Document - Subject to Change Staff Recommendation Does Not Represent Committee Decision

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DEPARTMENT OF HUMAN SERVICES

Department Overview

The Department of Human Services is responsible for the administration and supervision of most non-medical public assistance and welfare activities of the State. The Department is also responsible for inspecting and licensing child care facilities and for the care and treatment of the state's dependent citizens who are mentally ill, developmentally disabled, or juvenile offenders. The Department's FY 2015-16 appropriation represents 7.3 percent of statewide operating appropriations and 8.5 percent of statewide General Fund appropriations.

This document concerns the Department's Office of Behavioral Health, which is responsible for administrative oversight of the State's public behavioral health system. Funding in this section supports community-based mental health and substance use disorder services that are otherwise not available. This includes services for people with low income who are not eligible for Medicaid, as well as services for Medicaid-eligible clients that are not covered by the Medicaid program. Funding in this section also supports administration and operation of the State's two Mental Health Institutes, which provide inpatient hospitalization for individuals with serious mental illness.

| Department of Human Services: Recommended Changes for FY 2015-16 | | | | | | |
|--|----------------|-----------------|--------------------|-------------------------|------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$254,178,268 | \$183,638,257 | \$18,265,045 | \$17,010,075 | \$35,264,891 | 1,281.1 |
| H.B. 15-1367 Contingent appropriations | <u>500,000</u> | 500,000 | <u>(1,550,000)</u> | 1,550,000 | <u>0</u> | <u>0.0</u> |
| Current FY 2015-16 Appropriation | \$254,678,268 | \$184,138,257 | \$16,715,045 | \$18,560,075 | \$35,264,891 | 1,281.1 |
| | | | | | | |
| Recommended Changes | | | | | | |
| Current FY 2015-16 Appropriation | \$254,678,268 | 184,138,257 | \$16,715,045 | \$18,560,075 | \$35,264,891 | 1,281.1 |
| S3 Gambling addiction program | 169,000 | 0 | 269,000 | (100,000) | 0 | 0.0 |
| S7 Mental health institutes revenue adjustment | 0 | 544,079 | (788,764) | 244,685 | 0 | 0.0 |
| S9 Mental health institutes pharmaceutical adjustments | 656,050 | 656,050 | 0 | 0 | 0 | 0.0 |
| S11 Behavioral health crisis services | (7,089) | (7,089) | 0 | 0 | 0 | 0.6 |
| S12 Correct reappropriated funds | (134,175) | 0 | 0 | (134,175) | 0 | 0.0 |
| 1331 Court-ordered evaluation caseload and jail-based bed space | 2,650,912 | 2,650,912 | 0 | 0 | 0 | 4.5 |

Summary: FY 2015-16 Appropriation and Recommendation

| Department of Human Services: Recommended Changes for FY 2015-16 | | | | | | |
|---|----------------|-----------------|---------------|-------------------------|------------------|---------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| 1331 Community behavioral health system realignment Recommended FY 2015-16 | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Appropriation | \$258,012,966 | \$187,982,209 | \$16,195,281 | \$18,570,585 | \$35,264,891 | 1,286.2 |
| Recommended Increase/(Decrease) | \$3,334,698 | \$3,843,952 | (\$519,764) | \$10,510 | \$0 | 5.1 |
| Percentage Change | 1.3% | 2.1% | (3.1%) | 0.1% | 0.0% | 0.4% |
| FY 2015-16 Executive Request | \$258,012,966 | \$187,982,209 | \$15,926,281 | \$18,839,585 | \$35,264,891 | 1,286.2 |
| Request Above/(Below) Recommendation | \$0 | \$0 | (\$269,000) | \$269,000 | \$0 | 0.0 |

Request/Recommendation Descriptions

S3 Gambling addiction program spending authority: The request includes \$169,000 reappropriated funds transferred from the Department of Local Affairs (DOLA) for the Department to address recommendations in a recent performance audit concerning the Gambling Addiction Program. The Department also requests continuous spending authority for the Program. The recommendation includes the additional \$169,000 requested for FY 2015-16. While the recommendation does not include any changes to provide continuous spending authority, it does include authorization to "roll forward" unspent appropriations from FY 2015-16 to FY 2016-17, as well as a change to the appropriation format to clarify the funding source for the Program and eliminate the need for moneys to be transferred from DOLA.

S7 Mental health institute revenue adjustments: The request includes adjustments to appropriations for the mental health institutes, including an increase of \$544,079 General Fund, to reflect updated revenue estimates and to ensure both institutes have sufficient resources to cover operational expenses. The recommendation includes the requested adjustments.

S9 Mental health institute pharmaceutical funding: The request includes \$656,050 General Fund for the Colorado Mental Health Institute at Pueblo for the purchase of medications for patients. The recommendation includes the requested funding.

S11 Behavioral health crisis services staffing: The request includes \$59,860 General Fund¹ for FY 2015-16 to expand from one to four the number of employees overseeing the statewide behavioral health crisis system contracts. This request is offset by a requested \$59,860 reduction in the General Fund appropriation for behavioral health crisis response system services provided through Community Mental Health Centers. The recommendation includes the requested changes.

¹ Please note that \$7,089 of the requested increase affects line items in the Executive Director's Office, and this amount is not reflected in the summary table in this document.

S12 Technical correction to DOC transfer spending authority: The request includes the transfer of an appropriation (\$134,175 reappropriated funds transferred from the Department of Corrections) from the Behavioral Health Services section of the budget to the Office of Operations. The recommendation includes the requested change.

Previously Approved Requests:

ES1 Court-ordered evaluation caseload and jail-based bed space: The Department of Human Services previously requested \$2.7 million General Fund² to address continued increases in the number of court-ordered competency evaluations and restorations to competency, including \$333,917 for the Colorado Mental Health Institute at Pueblo (CMHIP) to hire additional psychologists to perform court-ordered competency evaluations and \$2,393,180 to increase CMHIP's capacity to house individuals requiring inpatient competency evaluations and to house and provide treatment for individuals requiring inpatient competency restoration. Staff recommended, and the Committee approved, this supplemental request in September 2015.

ES2 Community Behavioral Health System Realignment: In conjunction with a request submitted by the Department of Human Services, the Governor's Office of State Planning and Budgeting previously requested an appropriation of \$200,000 General Fund so that it can contract with an outside vendor to examine how funding should be distributed and aligned between the Department of Human Services and the Department of Health Care Policy and Financing and among service providers to best support mental health and substance use disorder services statewide. Staff recommended, and the Committee approved, this supplemental request in September 2015.

² Please note that \$76,185 of the requested increase affects line items in the Executive Director's Office, and this amount is not reflected in the summary table in this document.

Prioritized Supplemental Requests

SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #3 GAMBLING ADDICTION PROGRAM SPENDING AUTHORITY

| | Request | Recommendation |
|----------------------|------------------|------------------|
| Total | <u>\$169,000</u> | <u>\$169,000</u> |
| FTE | 0.0 | 0.0 |
| General Fund | 0 | 0 |
| Cash Funds | 0 | 269,000 |
| Reappropriated Funds | 169,000 | (100,000) |
| Federal Funds | 0 | 0 |

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]

JBC staff and the Department agree that this request is the result of data that was not available. While the Department should have been aware that a fund balance has built up in the Gambling Addiction Account over the course of several years, this supplemental request has been submitted to address recommendations included in a performance audit by the Office of the State Auditor that was released in August 2015 (*i.e.*, the findings and recommendations in the audit report are the "new data").

Department Request: The Department requests "continuous spending authority from the Gambling Addiction Account for FY 2015-16, FY 2016-17 and beyond in the amount of \$169,000 in order to address recommendations from [a recent performance audit]". The Department has also requested a statutory change to provide ongoing continuous spending authority from the Gambling Addiction Account.

Staff Recommendation: Staff recommends that the Committee make two changes to the existing FY 2015-16 appropriation to the Department of Human Services (DHS) for Gambling Addiction Counseling Services:

- Eliminate the existing \$100,000 appropriation from reappropriated funds transferred from the Department of Local Affairs (DOLA), and replace it with a \$269,000 cash funds appropriation from the Gambling Addiction Account within the Local Government Limited Gaming Impact Fund. This change will clarify the source of funding for this program and eliminate the need for accounting entries needed to transfer money from DOLA to DHS.
- Modify the associated letter notation associated with the DHS appropriation to specify the source of cash funds and to authorize DHS to spend any moneys remaining available from the \$269,000 appropriation in FY 2016-17.

Staff does <u>not</u> recommend introducing or supporting a bill to "continuously appropriate" moneys in the Gambling Addiction Account to DHS.

Staff Analysis: This request was submitted to address several recommendations that were included in a recent performance audit report released by the Office of the State Auditor in August 2015. [Staff has included background information at the end of this narrative concerning the audit findings and recommendations.] The Department requests "continuous spending authority from the Gambling Addiction Account for FY 2015-16, FY 2016-17 and beyond in the amount of \$169,000 in order to address recommendations from [the recent performance audit]". The Department also requests a <u>statutory change</u> to provide ongoing continuous spending authority from the Gambling Addiction Account.

The \$169,000 requested by DHS is based on the \$169,300 fund balance that existed in the Gambling Addiction Account at the beginning of FY 2015-16, prior to the annual allocation of \$100,000 from gaming revenues. The Department indicates that it would utilize the \$169,000 as follows:

- \$75,000 to develop a study to evaluate the need for counseling services and demand for provider accreditation grants;
- \$50,000 to create one-time marketing strategies to raise awareness about gambling addiction services; and
- \$44,000 to provide gambling addiction services per statute.

Recommendation:

Staff recommends authorizing DHS to spend the amount available in the Gambling Addiction Account, as requested, to address the audit recommendations. Staff's recommendation thus provides spending authority for the requested \$169,000 from the Account fund balance, plus the existing \$100,000 appropriation for gaming revenues that are transferred to the Account for FY 2015-16. Staff believes it is unlikely that DHS will spend \$269,000 by June 30, 2016, so staff recommends providing DHS with flexibility to spend the fund balance down through June 30, 2017.

Staff also recommends making a technical change to the appropriation for this program to clarify the source of funding and simplify the associated accounting entries. Historically, the appropriation for this program has been categorized as reappropriated funds because it was considered a transfer from DOLA:

- The Department of Revenue makes an annual transfer of gaming revenues to the Local Government Limited Gaming Impact Fund. The Long Bill has included a cash funds appropriation from this fund to DOLA to reflect the full amount of new revenues available in the Fund each year.
- DOLA has statutory authority to spend moneys out of the Limited Gaming Impact Account within the Fund without appropriation by the General Assembly. Thus, the appropriation to DOLA is identified as informational only.
- The appropriation to DHS has reflected that portion of annual Fund revenues that is credited to the Gambling Addiction Account. This amount has been reflected as reappropriated funds (*i.e.*, duplicated amounts) transferred from DOLA.

Staff recommends changing the format of these appropriations, beginning in FY 2015-16. Specifically, staff recommends making a cash funds appropriation to both DOLA and DHS. The

DOLA appropriation would continue to be informational, but it would only reflect the portion of revenues anticipated to be available in the Limited Gaming Impact Account. The appropriation to DHS would be reflected as a direct appropriation from the Gambling Addiction Account.

To accomplish both of these changes, staff recommends the following changes to the existing letter notation associated with the FY 2015-16 Long Bill appropriation to DHS for Gambling Addiction Counseling Services:

"^e This amount shall be from moneys transferred from the Department of Local Affairs, Division of Local Government, Field Services, from the Local Government Limited Gaming Impact Grants line item appropriation. THE GAMBLING ADDICTION ACCOUNT WITHIN THE LOCAL GOVERNMENT LIMITED GAMING IMPACT FUND CREATED IN SECTION 12-47.1-1601 (1) (a), C.R.S. ANY MONEY APPROPRIATED IN THIS SECTION NOT EXPENDED PRIOR TO JULY 1, 2016, IS FURTHER APPROPRIATED TO THE DEPARTMENT FOR THE 2016-17 STATE FISCAL YEAR FOR THE SAME PURPOSE."

Staff further recommends the following change to the letter notation associated with the Long Bill appropriation to DOLA for Local Government Limited Gaming Impact Grants:

"^d This amount shall be from the fund balance in the LIMITED GAMING IMPACT ACCOUNT WITHIN THE Local Government Limited Gaming Impact Fund created in Section 12-47.1-1601 (1) (a), C.R.S., C.R.S. which THIS ACCOUNT consists of funds transferred from the Limited Gaming Fund in the Department of Revenue during the prior fiscal year pursuant to Section 12-47.1-701, C.R.S. This amount is included for informational purposes as the Department is statutorily authorized to distribute moneys from this fund. ACCOUNT."

Staff recommends making the DOLA change starting with the FY 2016-17 Long Bill, unless the Committee plans to introduce a FY 2015-16 supplemental bill for DOLA for other reasons.

Staff has discussed this recommendation with staff at DHS, DOLA, the Department of Revenue, and the Controller's Office. The DHS and DOLA staff support this change to simplify the programmatic appropriations, and staff at the Department of Revenue and the State Controller's Office agree that it is consistent with current law and can be implemented in FY 2015-16.

Staff does <u>not</u> recommend introducing or supporting a bill to "continuously appropriate" moneys in the Gambling Addiction Account to DHS. The audit report suggests two options for DHS to seek authority to spend down the Account fund balance: (1) a statutory change to authorize continuous spending authority; or (2) an increase in the appropriation using the annual budget request process. Staff does not believe that there is any justification to continuously appropriate moneys from this Account to DHS. The audit report acknowledges that DHS has not requested spending authority to use more of the unspent Account funds, and DHS has not utilized the spending authority that has been provided through the annual Long Bill. Staff believes that it is important to require DHS staff to monitor the fund balance and Account expenditures for this program and to annually submit a budget request accordingly.

Background Information - Gambling Addiction Program

In 2008 the General Assembly established a program to support the provision of gambling addiction counseling services to Colorado residents. The Gambling Addiction Program is supported by 2.0 percent of the gaming revenues (including gaming tax revenues, licensing fees, and fines paid by Colorado casinos) that are annually transferred to the Local Government Limited Gaming Impact Fund³. The annual transfer to the Local Government Limited Gaming Impact Fund is \$5,000,000, so \$100,000 is annually transferred to the Gambling Addiction Account.

Moneys in the Account may be used to provide grants to state or local public or private entities and programs that provide gambling addiction counseling services and that have or are seeking nationally accredited gambling addiction counselors. Ten percent of the moneys in the Account must be awarded to addiction counselors who are actively pursuing national accreditation as gambling addiction counselors. Up to 5.0 percent of moneys in the Account may be used annually for the Department's associated administrative expenses⁴.

Background Information - Audit Recommendations

The audit provided 2014 survey data indicating that an estimated 95,000 Coloradans (about 2.4 percent of Colorado's adult population) have a gambling disorder that included "persistent and recurrent problematic gambling behavior leading to clinically significant mental impairments or distress". Further, the National Problem Gambling Helpline (a nationwide call center for people seeking help for gambling addiction) reported that it received about 9,300 calls from Coloradans seeking help in 2014. In order to improve the Program's effectiveness in making gambling addiction counseling services available to Colorado residents, the audit included the two recommendations listed below (along with the Department's planned implementation dates):

- 4. Ensure the Gambling Addiction Program operates effectively and in accordance with statute to help address problem gambling by:
 - a. ensuring that grants are offered primarily for providing counseling to Colorado residents as well as for pursuing national counselor accreditation, in accordance with statute *[November 2015]*;
 - b. revising Program rules to clarify the requirements for counselor grant applicants [December 2015];
 - c. ensuring written agreements are executed with grantees, Program contracts align with statute, and contracts and agreements include reasonable expectations for the use of grant funds [November 2015];
 - d. ensuring any future Program contractors provide written reports that contain specific information to allow for adequate monitoring of contracts [November 2015]; and
 - e. training staff on the statutory requirements for the Program, the requirements of the Program contract, and how to hold future contractors accountable for contract terms [November 2015].

³ See Sections 12-47.1-1601 (1) (a) and 12-47.1-701 (2) (a) (III), C.R.S.

⁴ See Section 12-47.1-1601 (4) (a.5) (I), C.R.S.

- 5. Maximize the use of funds in the Gambling Addiction Account to fulfill the purpose of the Gambling Addiction Program by:
 - a. evaluating the demand for counseling and accreditation grants, offering grants for both purposes as statute requires, and seeking the authority to spend Account resources to conduct the evaluation, if authority is needed [July 2016];
 - b. ensuring that criteria for awarding grants align with the results of the evaluation in Part A *[July 2016]*;
 - c. seeking authority to use more of the unspent funds in the Account, either through statutory change to obtain continuous spending authority or through the annual budget request process [May 2016]; and
 - d. establishing a clear rationale for determining the amount of administrative and marketing funds to allow the Program contractor(s) to spend to fulfill contractual duties and administer an effective Program [November 2015].

SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #7 MENTAL HEALTH INSTITUTE REVENUE ADJUSTMENTS

| | Request | Recommendation |
|----------------------|------------|----------------|
| Total | <u>\$0</u> | <u>\$0</u> |
| FTE | 0.0 | 0.0 |
| General Fund | 544,079 | 544,079 |
| Cash Funds | (788,764) | (788,764) |
| Reappropriated Funds | 244,685 | 244,685 |
| Federal Funds | 0 | 0 |
| Net General Fund* | 1,134,599 | 1,134,599 |

*Net General Fund equals the General Fund appropriation to the Department of Human Services plus the General Fund appropriation component of moneys reappropriated to the Department of Human Services by the Department of Health Care Policy and Financing.

| Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? | YES |
|---|-----|
| [An emergency or act of God; a technical error in calculating the original appropriation; data that was | |
| not available when the original appropriation was made; or an unforeseen contingency.] | |
| IDC staff and the Department agree that this request is the regult of new data | |

JBC staff and the Department agree that this request is the result of new data.

Department Request: The Department requests adjustments to appropriations for the mental health institutes to reflect updated revenue estimates and to ensure that both institutes have sufficient resources to cover operational expenses. These adjustments would increase direct General Fund appropriations to the Department of Human Services (DHS) by \$544,079. In addition, the adjustments include an increase in the amount of Medicaid funds that would be transferred from the Department of Health Care Policy and Financing (HCPF), so the request would increase total General Fund appropriations to both departments by \$1,134,599.

Staff Recommendation: Staff recommends that the Committee approve the request.

Staff Analysis: The mental health institutes at Fort Logan and Pueblo receive revenues from various sources to pay for the cost of patient care including: patient payments (typically from disability benefits); Medicare; Medicaid; commercial insurance (*e.g.*, Blue Cross, Kaiser); and other State agencies (*e.g.*, the Departments of Corrections and Education). The Department typically submits a supplemental request and a budget amendment each year to adjust revenue sources based on the patient mix and any changes to Medicare and Medicaid reimbursements.

For FY 2015-16, the Department requests an adjustment for both mental health institutes to reflect updated revenue estimates. As detailed in the following table, the request equals a net change of zero total funds for the FY 2015-16 DHS budget. The request also includes an increase of \$1,200,000 total funds (including \$590,520 General Fund) for the FY 2015-16 HCPF budget. The result is an overall General Fund increase of \$1,134,599.

| FY 2015-16 Mental Health Institutes Revenue Adjustment Request | | | | |
|--|-------------------|-------------------|----------------------|--|
| | Fort Logan | Fort Logan Pueblo | | |
| Fund Source | Personal Services | Personal Services | Total Adjustments | |
| TOTAL FUNDS | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | |
| General Fund | (94,654) | 638,733 | 544,079 | |
| Cash Funds (Patient Revenues) | 255,664 | (1,044,428) | (788,764) | |
| Reappropriated Funds | | | | |
| Transfer from HCPF – Medicaid funds | 0 | 1,200,000 | 1,200,000 | |
| Transfer from HCPF – BHO payments | (161,010) | (794,305) | (955,315) | |
| Transfer from DOC | 0 | 0 | 0 | |
| Transfer from CDE | <u>0</u> | <u>0</u> | <u>0</u> | |
| Subtotal: RF | (161,010) | 405,695 | 244,685 | |
| Net General Fund | (94,654) | 1,229,253 | 1,134,599 | |

The request includes a companion budget amendment to reflect similar revenue adjustments in the FY 2016-17 appropriation.

This supplemental request is based on revenues earned from July 2015 through September 2015. The following table details the changes in estimated earned revenue.

| FY 2015-16 Mental Health Institutes' Estimated Revenue Changes | | | | |
|---|-----------|--|--|--|
| Reason for Adjustment | Amount | | | |
| Increase in revenue from patient fees, commercial insurance, court payments, and | | | | |
| Medicare Part D revenue from prescription drug plans, primarily due to changes in | | | | |
| the patient mix and their corresponding eligibility for benefits | | | | |
| | \$416,062 | | | |

| FY 2015-16 Mental Health Institutes' Estimated Revenue Changes | | | |
|---|-------------|--|--|
| Reason for Adjustment | Amount | | |
| Decrease in revenue from Medicare A and B claims based on patient mix, eligible Medicare benefits, number of billable days, and rate changes | (1,204,826) | | |
| Total Cash Funds | (788,764) | | |
| Increase in revenue from Medicaid "fee-for-service" payments made to CMHIP for the provision of services for Division of Youth Corrections clients and forensic clients | | | |
| | 1,200,000* | | |
| Decrease in Medicaid capitation revenue from Behavioral Health Organizations (BHOs) due to a net decrease in the number of billable days at the two institutes | (955,315) | | |
| Total Reappropriated Funds | \$244,685 | | |
| Total Adjusted Earned Revenue | (\$544,079) | | |

*Please note that this amount includes \$590,520 General Fund in the HCPF budget.

As detailed in the above table, the cash fund appropriations to the institutes for FY 2015-16 overstate current revenue estimates by \$788,764, and the reappropriated funds reflected in the FY 2015-16 appropriation understate current revenue estimates by \$244,685. Thus, the Department anticipates that the General Fund appropriations for institutes need to be increased by \$544,079.

Staff Recommendation

Staff recommends that the Committee approve the Department's request to reflect updated projections of revenues and ensure that both institutes have sufficient funding to cover operating expenses. However, with the help of DHS staff, staff has identified the adjustments required for each affected line item, rather than reflecting all of the needed adjustments in the Personal Services line item for each institute (as reflected in the request). The Long Bill appropriations for the institutes provide the Department with flexibility by only reflecting fund source detail at the subtotal level, so the Long Bill changes recommended by staff are consistent with the Department's request. However, for purposes of tracking these changes in CORE and in the Joint Budget Committee's budgeting database, staff is reflecting the necessary changes to all the relevant line item appropriations.

DHS, Office of Operations

Consistent with the revenue adjustments identified by the Department, staff recommends the following modification to the Long Bill letter notation that corresponds to reappropriated funds appropriated for the Office of Operations:

^b Of this amount, it is estimated that \$5,060,008 shall be from Medicaid funds transferred from the Department of Health Care Policy and Financing, \$1,256,866 shall be transferred from the Department of Corrections, \$824,476 shall be TRANSFERRED from patient fees collected by VARIOUS LINE ITEM APPROPRIATIONS FOR the Mental Health Institutes that represent Medicaid revenue earned from the behavioral health organizations through Mental Health Community Capitation, INSTITUTES, \$800,000 shall be from the Central Fund for Veterans Community Living Centers, \$340,000 shall be

from federal Medicaid indirect costs transferred from the Department of Health Care Policy and Financing, and \$955,857 shall be from various sources of reappropriated funds.

This change simplifies the description of Institute-related revenues that support the functions of this office, and more accurately indicates why these funds are categorized as reappropriated in this section of the Long Bill. The Department is aware of and supports this change.

SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #9 MENTAL HEALTH INSTITUTE PHARMACEUTICAL FUNDING

| | Request | Recommendation |
|----------------------|------------------|------------------|
| Total | <u>\$656,050</u> | <u>\$656,050</u> |
| FTE | 0.0 | 0.0 |
| General Fund | 656,050 | 656,050 |
| Cash Funds | 0 | 0 |
| Reappropriated Funds | 0 | 0 |
| Federal Funds | 0 | 0 |

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]

JBC staff and the Department agree that this request is the result of new data.

Department Request: The Department requests an increase of \$656,050 General Fund for CMHIP for the purchase of medications for patients.

Staff Recommendation: Staff recommends that the Committee approve the request.

Staff Analysis: The Pharmaceuticals line item appropriation for each mental health institute covers the cost of purchasing medications for institute patients, including psychiatric medications, over-the-counter medications, and medications for specific medical conditions. The Department indicates that pharmaceutical expenses are difficult to forecast due to variability in: the needs and acuity level of patients; utilization of medications; prescription drug prices; the availability of generic medications; and whether the medication is administered by pill or injection.

The Department is requesting an increase of \$656,050 General Fund to cover higher than anticipated pharmaceutical expenses at CMHIP. The Department requested a similar mid-year increase for FY 2014-15 (\$795,194), but at that time it did not request that the increase be sustained for FY 2015-16 based on the data that was available at that time. The Department indicated that it planned to monitor pharmaceutical costs and request additional funding through

a supplemental, if necessary. The Department is now requesting a mid-year increase of \$656,050 for FY 2015-16, and continuation of this increase for FY 2016-17. The following Table 1, prepared by the Department, details the appropriation adjustments approved for the last three fiscal years as well as actual expenditures.

| Table 1: CMHIP Pharmaceutical Appropriations and Expenditures FY 2013-14 to FY 2014-15 | | | | | | I |
|--|-------------|-------------------------|----------------------|------------------------|--------------|-------------|
| Fiscal Year | Long Bill | January Supplemental | June Supplemental | Final Appropriation | Expenditures | Difference |
| | | + | + | = | - | = |
| FY 2012-13 | \$4,349,683 | (914,031) | - | 3,435,652 | 2,930,668 | \$504,984 |
| FY 2013-14 | \$4,029,321 | (1,043,295) | 264,082 | 3,250,108 | 3,303,280 | (\$53,172) |
| FY 2014-15 | \$3,180,321 | 795,194 | - | 3,975,515 | 3,456,266 | \$519,249 |
| FY 2015-16 Projected | \$3,127,321 | - | - | 3,127,321 | 3,783,371 | (\$656,050) |

The following Table 2, also prepared by the Department, details actual CMHIP pharmaceutical expenditures for the most recent six fiscal years and projected expenditures for the current fiscal year.

| Table 2 CMHIP Pharmaceutical Expenditures by Fiscal Year | | | | | | |
|--|--|------|--|--|--|--|
| Fiscal Year (FY) | Fiscal Year (FY) Total Expenditures % Change from Prior FY | | | | | |
| FY 2009-10 | \$3,451,687 | NA | | | | |
| FY 2010-11 | \$3,876,074 | 12% | | | | |
| FY 2011-12 | \$3,577,260 | -8% | | | | |
| FY 2012-13 | \$2,930,668 | -18% | | | | |
| FY 2013-14 | \$3,303,280 | 13% | | | | |
| FY 2014-15* | \$3,456,266 | 5% | | | | |
| FY 2015-16** | \$3,783,371 | 9% | | | | |

*FY 2014-15 actual expenditures are unofficial, as the books have not closed as of 12/9/2015

**FY 2015-16 is projected as a full year (12 months) expenditure

Over the last six years, actual expenditures have ranged from \$2.9 million in FY 2012-13 to \$3.9 million on FY 2010-11. The projected expenditures for the current year (\$3.8 million) fall within this range. The request is based on actual expenditures for the first four months of FY 2015-16, using a straight line projection for the remaining eight months of the fiscal year.

The Department indicates that the increase in expenditures is driven by both the utilization and costs of name brand and generic formulations. With respect to utilization, the Department provided data from "medication count days" that occurred in November in 2012, 2014, and 2015. This data captures the total number of doses of all types of medication that are administered on a

single day. This data indicates that from 2012 to 2014, the total number of doses increased by 28.3 percent and the number of doses per patient increased by 18.9 percent (from 11.5 to 13.6); from 2014 to 2015, the total number of doses decreased by 4.2 percent but the number of doses per patient increased by 4.7 percent (from 13.6 to 14.3).

The Department also provided expenditure data for five select medications that accounted for about 45 percent of pharmaceutical expenditures last year (Abilify, Clozapine, Invega Sustenna, Invega, and Latuda). Total expenditures for these drugs in the first quarter of FY 2015-16 (\$407,130) is slightly higher than the average quarterly expenditures in FY 2014-15 (\$384,832).

Staff Recommendation

The Department's projection for FY 2015-16 appears reasonable in the context of historical and recent expenditures. Staff thus recommends making the requested adjustments to ensure that the CMHIP has sufficient funding to cover pharmaceutical expenditures.

SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #11 BEHAVIORAL HEALTH SERVICES CRISIS STAFFING

| | Request | Recommendation |
|----------------------|------------|----------------|
| Total | <u>\$0</u> | <u>\$0</u> |
| FTE | 0.6 | 0.6 |
| General Fund | 0 | 0 |
| Cash Funds | 0 | 0 |
| Reappropriated Funds | 0 | 0 |
| Federal Funds | 0 | 0 |

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]

The Department submitted this request under the new data criteria. While one could make arguments both ways as to whether this request meets supplemental criteria, staff supports the Department's assertion that it meets criteria given the timing of the crisis system contracts and the Department's efforts to work with its contractors before submitting this request.

Department Request: The Department requests \$59,860 General Fund and 0.6 FTE for FY 2015-16 to expand from one to four the number of employees overseeing the statewide behavioral health crisis system contracts. This request is offset by a requested \$59,860 reduction in the General Fund appropriation for behavioral health crisis response system services provided through community mental health centers. Please note that the Department's budget request for FY 2016-17 that was submitted last November included a decision item (R14) for this same purpose. Approval of this request would allow the Department to hire these staff April 1, 2016 rather than waiting until July 1, 2016.

Staff Recommendation: Staff recommends that the Committee approve the request.

Staff Analysis: The Department requests \$59,860 General Fund and 0.6 FTE for FY 2015-16 to expand from one to four the number of employees overseeing the statewide behavioral health crisis system contracts. The requested staff would expand the Office of Behavioral Health's capacity for: fiscal monitoring and oversight; data integrity and evaluation; and quality assurance and monitoring. This request is offset by a requested \$59,860 reduction in the General Fund appropriation for behavioral health crisis response system services provided through community mental health centers. Please note that the Department's budget request for FY 2016-17 that was submitted last November included a decision item (R14) for this same purpose. Approval of this request would allow the Department to hire these staff April 1, 2016 rather than waiting until July 1, 2016.

The following table details the request for FY 2015-16, and the associated request (as modified through a budget amendment) for FY 2016-17.

| Summary of Request for S11 and R14/BA6: Behavioral Health Crisis Services Staffing | | | | | | |
|--|--------------|------------|--------------|--|--|--|
| | | Annual | | | | |
| Description | FY 2015-16 | FY 2016-17 | Change | | | |
| Executive Director's Office | | | | | | |
| General Administration | | | | | | |
| Health, Life, and Dental | \$3,964 | \$23,781 | \$19,817 | | | |
| Short-term Disability | 61 | 305 | 244 | | | |
| S.B. 04-257 AED | 1,540 | 7,702 | 6,162 | | | |
| S.B. 06-235 SAED | <u>1,524</u> | 7,622 | <u>6,098</u> | | | |
| Subtotal | 7,089 | 39,410 | 32,321 | | | |
| - Office of Behavioral Health | | | | | | |
| Community Behavioral Health Administration | | | | | | |
| Personal Services | 35,812 | 179,065 | 143,253 | | | |
| FTE | 0.6 | 3.0 | 2.4 | | | |
| Operating Expenses | 16,959 | 2,850 | (14,109) | | | |
| Subtotal | 52,771 | 181,915 | 129,144 | | | |
| FTE | 0.6 | 3.0 | 2.4 | | | |
| Integrated Behavioral Health | | | | | | |
| Crisis Response System - Walk-in, Stabilization, | | | | | | |
| Mobile, Residential, and Respite Services | (59,860) | (221,325) | (161,465) | | | |
| Total Cash Funds | \$0 | \$0 | \$0 | | | |
| FTE | 0.6 | 3.0 | 2.4 | | | |

Staffing Request

The Department requests funding to add the following three staff positions, described below.

- General Professional IV for data integrity and evaluation/reporting services: The Department contracts with five vendors that comprise Colorado Crisis Services (CCS) to provide 24/7 hotline services and 24/7 crisis services through 14 new or expanded physical locations across the state. The CCS network of providers is required to collect and submit valuable data that requires significant oversight and quality control if it is to be used effectively for continuous quality improvement. The Department would like to add a position dedicated to this work, including:
 - working with providers to establish data submission protocols;
 - o researching related national best practices;
 - o analyzing the data submitted and troubleshooting data submission errors;
 - o providing technical assistance and training related to data submission requirements;
 - o monitoring providers' data submission;
 - o attending related contract and program meetings on a monthly basis; and
 - o preparing numerous reports for the Department and stakeholders.
- *Health Professional IV for quality assurance and monitoring:* The Department would like to add a position dedicated to the ongoing assessment of quality service delivery and the provision of technical assistance for vendors and their sub-contractors. The Department acknowledges that statewide training and education needs were initially underestimated, and ongoing training is needed. To be effective, this training and outreach should involve CCS and its subcontractors, as well as other state agencies, county sheriffs and local police departments, private hospitals, third party payers, and other advocates and stakeholders. The Department indicates that this position would have responsibility for the following:
 - o Monitoring contract compliance with all contracted agencies and their subcontractors;
 - Monitoring facilities that have been designated as a "27-65" facility that meets the specific standards of care required to treat clients on an involuntary basis short or long term (the Department indicates that all CCS vendors have at least one 27-65 designated facility);
 - Serving as a liaison between all 27-65 facilities (there are over 40 in the state) for CCS to ensure continuity of care, assess effectiveness in decreasing emergency department visits, and ensure "warm handoff" for services; and
 - Ensuring that the statewide hotline vendor is providing necessary and appropriate services for callers.
- *General Professional III for fiscal monitoring and oversight:* The Department would like to add a staff position dedicated to monitoring the fiscal aspects of crisis systems contracts. In addition to the basic duties of meeting contract submission deadlines and paying bills timely, these duties would include:
 - Responding to vendor inquiries regarding bill payments, contract interpretation, and requests for contract changes;
 - Providing training and technical assistance;
 - Monitoring contract compliance, including reviewing contracts and supporting documentation and conducting periodic contractual audits in coordination with other Department management and audit staff and the Attorney General's Office; and
 - Reconciling accounts.

The Department notes that the initial budget request for the statewide behavioral health crisis response system in FY 2013-14 was for a total of \$10.0 million, including funding for 1.0 FTE for program oversight and licensing. The General Assembly ultimately appropriated twice the requested amount in order to include funding for mobile crisis services, and respite and short-term residential services. However, no additional funding was added for Department administration and oversight. Thus, to date, the Department has had 1.0 FTE to provide programmatic oversight to four regional crisis service contracts which encompass all 17 community mental health centers, one contract for the statewide crisis hotline, and the contract for the associated marketing campaign. While the Department has attempted to use other existing staff resources to enhance program oversight, it indicates that this approach is resulting in inadequate contract monitoring and oversight and is likely compromising quality in service delivery.

The Department also notes, for context, that over the last few years the General Assembly has added funding for new and expanded behavioral health programs without providing any associated funding for administrative costs (*e.g.*, jail-based behavioral health services, assertive community treatment services, school-based mental health services, rural co-occurring behavioral health services, and mental health first aid). If this request is approved, the Department will be in better position to provide the necessary contract management and oversight of these other new and expanded programs within existing resources.

Unobligated Appropriation in Crisis Services Line Item

As part of its initial budget request last November, the Department indicated that \$1,384,980 of the \$22,952,410 appropriation for FY 2015-16 for the "Crisis Response System – Walk-in, Stabilization, Mobile, and Residential and Respite Services" line item remained unobligated following the contract awards. This gap between the appropriation and the initial contract awards was due to the contract bids that were submitted as well as the timing of the provider rate increase approved by the General Assembly. Since that time, the Department has worked with the Crisis System contractors to identify additional needs and the contracts have been modified accordingly. As of January 4, 2016, only \$69,227 of the FY 2015-16 appropriation remains unobligated.

SUPPLEMENTAL REQUEST, DEPARTMENT PRIORITY #12 TECHNICAL CORRECTION TO DOC TRANSFER SPENDING AUTHORITY

| | Request | Recommendation |
|----------------------|------------|----------------|
| Total | <u>\$0</u> | <u>\$0</u> |
| FTE | 0.0 | 0.0 |
| General Fund | 0 | 0 |
| Cash Funds | 0 | 0 |
| Reappropriated Funds | 0 | 0 |
| Federal Funds | 0 | 0 |

Does JBC staff believe the request meets the Joint Budget Committee's supplemental criteria? [An emergency or act of God; a technical error in calculating the original appropriation; data that was not available when the original appropriation was made; or an unforeseen contingency.]

JBC staff and the Department agree that this request is the result of a technical error in the original appropriation.

Department Request: The Department requests the transfer of an appropriation (\$134,175 reappropriated funds) from the Behavioral Health Services section to the Office of Operations to correct a technical error. The Department requests that this change be continued in FY 2016-17.

Staff Recommendation: Staff recommends that the Committee approve the request.

Staff Analysis: The supplemental budget request corrects an error in the FY 2015-16 Long Bill. Last year, the Department of Corrections (DOC) submitted a request (R7) that included funding to pay for building repair and maintenance, equipment replacement, and variable mileage expense for facilities on the campus of the Colorado Mental Health Institute at Pueblo (CMHIP). The Department of Human Services (DHS) submitted a corresponding request (NP3) so that it has the authority to spend funds received from DOC. The Department made an error, and requested this spending authority for the CMHIP Operating Expenses line item, rather than for the Office of Operations' Operating Expenses line item. This funding relates to services provided by the Department's Division of Facility Maintenance, and thus the spending authority should be included in the Office of Operations.

Non-prioritized Supplemental Requests

| | Request | Recommendation |
|----------------------|------------|----------------|
| Total | <u>\$0</u> | <u>\$0</u> |
| FTE | 0.0 | 0.0 |
| General Fund | 0 | 0 |
| Cash Funds | 0 | 0 |
| Reappropriated Funds | 0 | 0 |
| Federal Funds | 0 | 0 |

NON-PRIORITIZED SUPPLEMENTAL #3 HCPF TECHNICAL ADJUSTMENT

Department Request: The Department of Human Services' (DHS') request includes a nonprioritized item that corresponds to a request submitted by the Department of Health Care Policy and Financing (HCPF). This request does not actually affect direct appropriations to DHS. However, it affects an appropriation to HCPF that is transferred to DHS to support administrative funding for the Office of Behavioral Health.

Staff Recommendation: Consistent with staff's recommendation on the associated HCPF request, staff recommends that the Committee approve an adjustment to the General Fund and Federal Fund shares of the appropriation to HCPF for DHS "Community Behavioral Health Administration". Specifically, to correctly reflect a 50/50 state and federal share of funding for administrative funding, staff recommends increasing the General Fund share by \$3,287 and reducing the federal funds share by the same amount. This adjustment will be included in section (7) (G) of the HCPF supplemental bill.

PREVIOUSLY APPROVED INTERIM SUPPLEMENTAL REQUEST PRIORITY #1: COURT-ORDERED EVALUATION CASELOAD AND JAIL-BASED BED SPACE

| | Request | Approved |
|----------------|--------------------|--------------------|
| Total | <u>\$2,727,097</u> | <u>\$2,727,097</u> |
| FTE | 4.5 | 4.5 |
| General Fund | 2,727,097 | 2,727,097 |
| Cash Funds | 0 | 0 |
| Reappropriated | 0 | 0 |
| Federal Funds | 0 | 0 |

Department Request: The Department requested \$2.7 million General Fund to address continued increases in the number of court-ordered competency evaluations and restorations to competency. The Department's FY 2015-16 request included two components:

- An increase of \$333,917 General Fund for the Colorado Mental Health Institute at Pueblo (CMHIP) to hire additional psychologists to perform court-ordered competency evaluations. These evaluations are performed at CMHIP, in county jails, in juvenile detention facilities, or at other locations in the community if the defendant is released on bond.
- An increase of \$2,393,180 General Fund to increase CMHIP's capacity to house individuals requiring inpatient competency evaluations, and to house and provide treatment for individuals requiring inpatient competency restoration. The Department currently contracts for a 22 bed jail-based restoration program; this proposal would add another 30 beds.

Committee Action: Staff recommended, and the Committee approved this supplemental request in September 2015. The following table details the appropriation adjustments approved by the Committee for the Department of Human Services:

| JBC Approved Adjustments to FY 2015-16 Appropriation | | | | | | |
|--|------------------|------------------|--|--|--|--|
| Department of Human Services Division, Line Item | Total Funds | General Fund | | | | |
| Executive Director's Office, General Administration | | | | | | |
| Health, Life, and Dental | \$47,563 | \$47,563 | | | | |
| Short-term Disability | 709 | 709 | | | | |
| S.B. 04-257 Amortization Equalization Disbursement | 14,198 | 14,198 | | | | |
| S.B. 06-235 Supplemental Amortization Equalization Disbursement | 13,715 | 13,715 | | | | |
| Behavioral Health Services, Mental Health Institutes, Mental Health Institute – Pueblo | | | | | | |
| Personal Services | 257,407 | 257,407 | | | | |
| Operating Expenses | 24,344 | 24,344 | | | | |
| Jail-based Competency Restoration Program | <u>2,369,161</u> | <u>2,369,161</u> | | | | |
| Total FY 2015-16 Adjustment | \$2,727,097 | \$2,727,097 | | | | |

The rules governing interim supplementals in Section 24-75-111 (5), C.R.S., require the Committee to introduce all interim supplementals that it approves. Staff will include the above FY 2015-16 adjustments in the Department's supplemental bill for the 2016 legislative session.

PREVIOUSLY APPROVED INTERIM SUPPLEMENTAL PRIORITY #2: COMMUNITY BEHAVIORAL HEALTH SYSTEM REALIGNMENT

| Governor's Office | Request | Approved |
|-------------------|------------------|------------------|
| Total | <u>\$200,000</u> | <u>\$200,000</u> |
| FTE | 0.0 | 0.0 |
| General Fund | 200,000 | 200,000 |
| Cash Funds | 0 | 0 |
| Reappropriated | 0 | 0 |
| Federal Funds | 0 | 0 |

Department (Governor's Office) Request: In conjunction with a request submitted by the Department of Human Services, the Governor's Office of State Planning and Budgeting (OSPB) requested an appropriation of \$200,000 General Fund so that it can contract with an outside vendor to examine how funding should be distributed and aligned between two the departments (the Department of Human Services and the Department of Health Care Policy and Financing) and among service providers to best support mental health and substance use disorder services statewide. The Department also requested authority to "roll forward" the appropriation to FY 2016-17 if necessary based on the terms of the vendor contract.

Summary: Staff recommended, and the Committee approved this supplemental request in September 2015. The following table details the appropriation adjustments approved by the Committee for the Governor's Office:

| JBC Approved Adjustments to FY 2015-16 Appropriation | | | | |
|--|-------------|-----------------|--|--|
| Department, Division, Line Item | Total Funds | General Fund | | |
| Office of State Planning and Budgeting | | | | |
| Personal Services | \$200,000 | \$200,000 | | |
| Total FY 2015-16 Adjustment | \$200,000 | \$200,000 | | |

The rules governing interim supplementals in Section 24-75-111 (5), C.R.S., require the Committee to introduce all interim supplementals that it approves. Staff will include the above FY 2015-16 adjustments in the Department's supplemental bill for the 2016 legislative session.

| Appendix A: Number Pages | | | | | | |
|--|---------------------------|--------------------------------|--------------------------------|--|------------------------------------|--|
| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change | |
| DEPARTMENT OF HUMAN SERVICES Reggie Bicha, Executive Director | | | | | | |
| S3 Gambling addiction program spending author | rity | | | | | |
| (8) BEHAVIORAL HEALTH SERVICES(C) Substance Use Treatment and Prevention(III) Other Programs | | | | | | |
| Gambling Addiction Counseling Services Cash Funds Reappropriated Funds | | <u>100,000</u> 0 100,000 | <u>169,000</u> 0 169,000 | <u>169,000</u> 269,000 (100,000) | <u>269,000</u> 269,000 0 | |
| Total for S3 Gambling addiction program spending authority | 82,343 | 100,000 | 169,000 | 169,000 | 269,000 | |
| <i>FTE</i> Cash Funds Reappropriated Funds | <u>0.0</u> 0 82,343 | <u>0.0</u> 0 100,000 | <u>0.0</u> 0 169,000 | <u>0.0</u> 269,000 (100,000) | <u>0.0</u> 269,000 0 | |

| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change |
|---|----------------------|-----------------------------|--------------------------------|----------------------------|------------------------------------|
| S7 MHI revenue adjustments | | | | | |
| (8) BEHAVIORAL HEALTH SERVICES (E) Mental Health Institutes (1) Mental Health Institute - Ft. Logan | | | | | |
| Personal Services | 17,951,731 | 18,653,854 | <u>0</u> | <u>0</u> | 18,653,854 |
| FTE | 229.1 | 218.5 | 0.0 | 0.0 | 218.5 |
| General Fund | 16,214,105 | 16,866,275 | (94,654) | (83,756) | 16,782,519 |
| Cash Funds | 1,618,778 | 1,619,709 | 255,664 | 226,228 | 1,845,937 |
| Reappropriated Funds | 118,848 | 167,870 | (161,010) | (142,472) | 25,398 |
| Operating Expenses | <u>1,196,938</u> | 1,074,076 | <u>0</u> | <u>0</u> | <u>1,074,076</u> |
| General Fund | 1,073,211 | 914,667 | 0 | (4,823) | 909,844 |
| Cash Funds | 123,727 | 123,727 | 0 | 13,026 | 136,753 |
| Reappropriated Funds | 0 | 35,682 | 0 | (8,203) | 27,479 |
| Pharmaceuticals | <u>1,128,323</u> | <u>1,353,110</u> | <u>0</u> | <u>0</u> | <u>1,353,110</u> |
| General Fund | 1,067,956 | 1,215,211 | 0 | (6,075) | 1,209,136 |
| Cash Funds | 60,367 | 107,007 | 0 | 16,410 | 123,417 |
| Reappropriated Funds | 0 | 30,892 | 0 | (10,335) | 20,557 |

| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change |
|-------------------------------------|----------------------|-----------------------------|--------------------------------|----------------------------|------------------------------------|
| (4) Mental Health Institute - Rwgdm | | | | | |
| Personal Services | 70,838,650 | 68,148,302 | <u>0</u> | <u>0</u> | <u>68,148,302</u> |
| FTE | 1,023.7 | 977.5 | 0.0 | 0.0 | 977.5 |
| General Fund | 57,736,095 | 58,172,152 | 638,733 | 567,109 | 58,739,261 |
| Cash Funds | 5,484,689 | 3,954,220 | (1,044,428) | (927,312) | 3,026,908 |
| Reappropriated Funds | 7,617,866 | 6,021,930 | 405,695 | 360,203 | 6,382,133 |
| Operating Expenses | <u>5,853,469</u> | <u>5,479,546</u> | <u>0</u> | <u>0</u> | <u>5,479,546</u> |
| General Fund | 3,200,568 | 2,778,434 | 0 | 45,599 | 2,824,033 |
| Cash Funds | 709,620 | 399,247 | 0 | (74,562) | 324,685 |
| Reappropriated Funds | 1,943,281 | 2,301,865 | 0 | 28,963 | 2,330,828 |
| Pharmaceuticals | <u>3,447,299</u> | <u>3,127,321</u> | <u>0</u> | <u>0</u> | <u>3,127,321</u> |
| General Fund | 3,149,894 | 2,483,632 | 0 | 26,025 | 2,509,657 |
| Cash Funds | 297,405 | 297,405 | 0 | (42,554) | 254,851 |
| Reappropriated Funds | 0 | 346,284 | 0 | 16,529 | 362,813 |

| Total for S7 MHI revenue adjustments | 100,416,410 | 97,836,209 | 0 | 0 | 97,836,209 |
|--------------------------------------|----------------|-----------------|------------|------------|-----------------|
| FTE | <u>1,252.8</u> | <u>1,196 .0</u> | <u>0.0</u> | <u>0.0</u> | <u>1,196 .0</u> |
| General Fund | 82,441,829 | 82,430,371 | 544,079 | 544,079 | 82,974,450 |
| Cash Funds | 8,294,586 | 6,501,315 | (788,764) | (788,764) | 5,712,551 |
| Reappropriated Funds | 9,679,995 | 8,904,523 | 244,685 | 244,685 | 9,149,208 |

| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change |
|--|----------------------|-----------------------------|--------------------------------|----------------------------|------------------------------------|
| S9 MHI pharmaceutical funding | | | | | |
| (8) BEHAVIORAL HEALTH SERVICES (E) Mental Health Institutes (2) Mental Health Institute - Pueblo | | | | | |
| Pharmaceuticals | <u>3,447,299</u> | 3,127,321 | <u>656,050</u> | <u>656,050</u> | 3,783,371 |
| General Fund | 3,149,894 | 2,483,632 | 656,050 | 656,050 | 3,139,682 |
| Cash Funds | 297,405 | 297,405 | 0 | 0 | 297,405 |
| Reappropriated Funds | 0 | 346,284 | 0 | 0 | 346,284 |
| Total for S9 MHI pharmaceutical funding | 3,447,299 | 3,127,321 | 656,050 | 656,050 | 3,783,371 |
| FTE | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> |
| General Fund | 3,149,894 | 2,483,632 | 656,050 | 656,050 | 3,139,682 |
| Cash Funds | 297,405 | 297,405 | 0 | 0 | 297,405 |
| Reappropriated Funds | 0 | 346,284 | 0 | 0 | 346,284 |

| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change |
|---|----------------------|-----------------------------|--------------------------------|----------------------------|------------------------------------|
| S11 Behavioral health crisis services staffing | | | | | |
| (1) EXECUTIVE DIRECTOR'S OFFICE (A) General Administration | | | | | |
| Health, Life, and Dental | 29,877,921 | 33,990,114 | <u>3,964</u> | <u>3,964</u> | 33,994,078 |
| General Fund | 16,715,817 | 21,590,760 | 3,964 | 3,964 | 21,594,724 |
| Cash Funds | 656,675 | 647,045 | 0 | 0 | 647,045 |
| Reappropriated Funds | 8,651,612 | 7,515,685 | 0 | 0 | 7,515,685 |
| Federal Funds | 3,853,817 | 4,236,624 | 0 | 0 | 4,236,624 |
| Short-term Disability | 482,212 | 492,114 | <u>61</u> | <u>61</u> | 492,175 |
| General Fund | 308,434 | 318,746 | 61 | 61 | 318,807 |
| Cash Funds | 9,749 | 11,054 | 0 | 0 | 11,054 |
| Reappropriated Funds | 91,502 | 92,824 | 0 | 0 | 92,824 |
| Federal Funds | 72,527 | 69,490 | 0 | 0 | 69,490 |
| S.B. 04-257 Amortization Equalization Disbursement | <u>9,025,063</u> | 10,152,863 | <u>1,540</u> | <u>1,540</u> | 10,154,403 |
| General Fund | 5,782,949 | 6,585,233 | 1,540 | 1,540 | 6,586,773 |
| Cash Funds | 178,449 | 222,977 | 0 | 0 | 222,977 |
| Reappropriated Funds | 1,735,859 | 1,941,356 | 0 | 0 | 1,941,356 |
| Federal Funds | 1,327,806 | 1,403,297 | 0 | 0 | 1,403,297 |
| S.B. 06-235 Supplemental Amortization Equalization | | | | | |
| Disbursement | 8,462,750 | <u>9,797,755</u> | <u>1,524</u> | <u>1,524</u> | <u>9,799,279</u> |
| General Fund | 5,423,268 | 6,351,748 | 1,524 | 1,524 | 6,353,272 |
| Cash Funds | 167,296 | 215,376 | 0 | 0 | 215,376 |
| Reappropriated Funds | 1,627,368 | 1,875,174 | 0 | 0 | 1,875,174 |
| Federal Funds | 1,244,818 | 1,355,457 | 0 | 0 | 1,355,457 |

| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change |
|---|----------------------|-----------------------------|--------------------------------|----------------------------|------------------------------------|
| (8) BEHAVIORAL HEALTH SERVICES (A) Community Behavioral Health Administrat | ion | | | | |
| Personal Services | 4,331,440 | <u>4,931,808</u> | 35,812 | 35,812 | 4,967,620 |
| FTE | 49.3 | 58.6 | 0.6 | 0.6 | 59.2 |
| General Fund | 1,323,612 | 1,425,472 | 35,812 | 35,812 | 1,461,284 |
| Cash Funds | 240,399 | 318,090 | 0 | 0 | 318,090 |
| Reappropriated Funds | 764,781 | 862,087 | 0 | 0 | 862,087 |
| Federal Funds | 2,002,648 | 2,326,159 | 0 | 0 | 2,326,159 |
| Operating Expenses | 254,436 | 290,180 | <u>16,959</u> | <u>16,959</u> | 307,139 |
| General Fund | 19,679 | 19,679 | 16,959 | 16,959 | 36,638 |
| Cash Funds | 22,096 | 36,524 | 0 | 0 | 36,524 |
| Reappropriated Funds | 2,563 | 16,266 | 0 | 0 | 16,266 |
| Federal Funds | 210,098 | 217,711 | 0 | 0 | 217,711 |
| (8) BEHAVIORAL HEALTH SERVICES (D) Integrated Behavioral Health Services | | | | | |
| Crisis Response System - Walk-in, Stabilization, | | | | | |
| Mobile, Residential, and Respite Services | 22,007,161 | 22,952,410 | (59,860) | (59,860) | 22,892,550 |
| General Fund | 22,007,161 | 22,952,410 | (59,860) | (59,860) | 22,892,550 |
| Total for S11 Behavioral health crisis services | | | | | |
| staffing | 74,440,983 | 82,607,244 | 0 | 0 | 82,607,244 |
| FTE | <u>49.3</u> | <u>58.6</u> | <u>0.6</u> | <u>0.6</u> | <u>59.2</u> |
| General Fund | 51,580,920 | 59,244,048 | 0 | 0 | 59,244,048 |
| Cash Funds | 1,274,664 | 1,451,066 | 0 | 0 | 1,451,066 |
| Reappropriated Funds | 12,873,685 | 12,303,392 | 0 | 0 | 12,303,392 |
| Federal Funds | 8,711,714 | 9,608,738 | 0 | 0 | 9,608,738 |

| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change |
|--|----------------------|-----------------------------|--------------------------------|----------------------------|------------------------------------|
| S12 Technical correction to DOC transfer s | pending authority | | | | |
| (3) OFFICE OF OPERATIONS (A) Administration | | | | | |
| Operating Expenses | <u>7,775,879</u> | <u>3,613,538</u> | 134,175 | 134,175 | 3,747,713 |
| General Fund | 6,852,941 | 2,690,599 | 0 | 0 | 2,690,599 |
| Cash Funds | 11,422 | 11,422 | 0 | 0 | 11,422 |
| Reappropriated Funds | 711,898 | 711,898 | 134,175 | 134,175 | 846,073 |
| Federal Funds | 199,618 | 199,619 | 0 | 0 | 199,619 |
| (8) BEHAVIORAL HEALTH SERVICES (E) Mental Health Institutes (2) Mental Health Institute - Pueblo | | | | | |
| Operating Expenses | <u>5,853,469</u> | <u>5,479,546</u> | <u>(134,175)</u> | <u>(134,175)</u> | <u>5,345,371</u> |
| General Fund | 3,200,568 | 2,778,434 | 0 | 0 | 2,778,434 |
| Cash Funds | 709,620 | 399,247 | 0 | 0 | 399,247 |
| Reappropriated Funds | 1,943,281 | 2,301,865 | (134,175) | (134,175) | 2,167,690 |
| Total for S12 Technical correction to DOC | | | | | |
| transfer spending authority | 13,629,348 | 9,093,084 | 0 | 0 | 9,093,084 |
| FTE | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> |
| General Fund | 10,053,509 | 5,469,033 | 0 | 0 | 5,469,033 |
| Cash Funds | 721,042 | 410,669 | 0 | 0 | 410,669 |
| Reappropriated Funds | 2,655,179 | 3,013,763 | 0 | 0 | 3,013,763 |
| Federal Funds | 199,618 | 199,619 | 0 | 0 | 199,619 |

| | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2015-16 Requested Change | FY 2015-16 Rec'd Change | FY 2015-16 Total w/Rec'd Change |
|--|----------------------|-----------------------------|--------------------------------|----------------------------|------------------------------------|
| Totals Excluding Pending Items HUMAN SERVICES | | | | | |
| TOTALS for ALL Departmental line items | 1,715,886,776 | 1,918,159,158 | 825,050 | 825,050 | 1,918,984,208 |
| FTE | 4,920.4 | <u>4,970.9</u> | <u>0.6</u> | <u>0.6</u> | <u>4,971.5</u> |
| General Fund | 776,229,541 | 814,405,208 | 1,200,129 | 1,200,129 | 815,605,337 |
| Cash Funds | 270,363,455 | 348,624,954 | (788,764) | (519,764) | 348,105,190 |
| Reappropriated Funds | 98,792,704 | 132,723,226 | 413,685 | 144,685 | 132,867,911 |
| Federal Funds | 570,501,076 | 622,405,770 | 0 | 0 | 622,405,770 |