

**THE COLORADO GENERAL ASSEMBLY
JOINT BUDGET COMMITTEE**



FY 2016-17 STAFF FIGURE SETTING

DEPARTMENT OF HUMAN SERVICES

(Office of Information Technology Services, County Administration, Office of Self Sufficiency, Adult Assistance Programs, and Division of Youth Corrections)

**JBC Working Document - Subject to Change
Staff Recommendation Does Not Represent Committee Decision**

**Prepared By:
Kevin Neimond, JBC Staff
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For Further Information Contact:

Joint Budget Committee Staff
200 E. 14th Avenue, 3rd Floor
Denver, Colorado 80203
Telephone: (303) 866-2061
TDD: (303) 866-3472

TABLE OF CONTENTS

| | |
|--|----|
| Department Overview | 1 |
| Summary of Staff Recommendations | 2 |
| Description of Incremental Changes..... | 3 |
| Major Difference from the Request | 7 |
| Decision Items Affecting Multiple Divisions | 8 |
| ➔ R6 Childrens savings accounts | 8 |
| ➔ R19 Community provider rate adjustment..... | 9 |
| ➔ BA10 Mental health institutes electronic health record funding adjustment..... | 9 |
| ➔ JBC staff-initiated SNAP performance improvements..... | 10 |
| ➔ JBC staff-initiated base changes | 16 |
| (1) Executive Director’s Office (3 Line Items Only)..... | 17 |
| Decision Items – Executive Director’s Office (None)..... | 17 |
| Line Item Detail – (1) Executive Director’s Office | 18 |
| (B) General Administration | 18 |
| (2) Office of Information Technology Services..... | 22 |
| Division Request and Recommendation Summary | 22 |
| Decision Items – Office of Information Technology Services | 23 |
| ➔ NP1 CBMS/PEAK annual base adjustment | 23 |
| ➔ NP6 Secure Colorado..... | 24 |
| ➔ NP7 CBMS training staff technical adjustments | 24 |
| ➔ NP BA Marijuana data coordination..... | 24 |
| Line Item Detail – (2) Office of Information Technology Services | 25 |
| (A) Information Technology..... | 25 |
| (B) Colorado Benefits Management System | 41 |
| (1) Ongoing Expenses..... | 41 |
| (2) Special Projects | 44 |
| Line Items Appearing in the Numbers Pages from Prior Budgets..... | 46 |
| (4) County Administration | 49 |
| Division Request and Recommendation Summary | 49 |
| Decision Items – County Administration (None)..... | 49 |
| Line Item Detail – (4) County Administration | 50 |
| (7) Office of Self Sufficiency | 58 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| | |
|--|-----|
| Division Request and Recommendation Summary | 58 |
| Decision Items – Office of Self Sufficiency | 59 |
| ➔ JBC staff-initiated informational line item elimination | 59 |
| Line Item Detail – (7) Office of Self Sufficiency | 60 |
| (A) Administration..... | 60 |
| (B) Colorado Works Program..... | 63 |
| (C) Special Purpose Welfare Programs | 72 |
| (D) Child Support Enforcement..... | 83 |
| (E) Disability Determination Services | 87 |
| (10) Adult Assistance Programs | 88 |
| Division Request and Recommendation Summary | 88 |
| Decision Items – Adult Assistance Programs..... | 89 |
| ➔ BA3 Increasing spending authority in senior services..... | 89 |
| ➔ JBC staff-initiated Old Age Pension true-up | 90 |
| ➔ JBC staff-initiated increase for County adult protective services training | 90 |
| ➔ JBC staff-initiated Federal Supplemental Security Income Application Pilot Program extension | 96 |
| Line Item Detail – (10) Adult Assistance Programs | 98 |
| (A) Administration..... | 98 |
| (B) Old Age Pension..... | 99 |
| (C) Other grant Programs..... | 104 |
| (D) Community Services for the Elderly | 114 |
| (E) Adult Protective Services..... | 125 |
| (11) Division of Youth Corrections | 128 |
| Division Request and Recommendation Summary | 128 |
| Decision Items – Division of Youth Corrections..... | 129 |
| ➔ R2 DYC security staffing in facilities - Phase 2 | 129 |
| ➔ R17 DYC Title IV-E technical correction | 135 |
| ➔ BA9 Division of Youth Corrections caseload adjustment..... | 136 |
| Line Item Detail – (11) Division of Youth Corrections..... | 137 |
| (A) Administration..... | 137 |
| (B) Institutional Programs..... | 140 |
| (C) Community Programs..... | 146 |
| Long Bill Footnotes and Requests for Information | 155 |

| | |
|--|-----|
| Long Bill Footnotes | 155 |
| Requests For Information | 157 |
| Numbers Pages | |
| Office of Information Technology Services..... | 159 |
| County Administration | 167 |
| Office of Self Sufficiency..... | 168 |
| Adult Assistance Programs | 174 |
| Division of Youth Corrections | 180 |

How to Use this Document

The Department Overview contains a table summarizing the staff recommended incremental changes followed by brief explanations of each incremental change. A similar overview table is provided for each division, but the description of incremental changes is not repeated, since it is available under the Department Overview. More details about the incremental changes are provided in the sections following the Department Overview and the division summary tables.

Decision items, both department-requested items and staff-initiated items, are discussed either in the Decision Items Affecting Multiple Divisions or at the beginning of the most relevant division. Within a section, decision items are listed in the requested priority order, if applicable.

Department Overview

This Joint Budget Committee staff figure setting document includes the following offices and agencies within the Department of Human Services:

- The **Office of Information Technology Services (OITS)** budgetary section provides funding for developing and maintaining the major centralized computer systems of the Department, including systems that link to all 64 counties in the state. The moneys provide for centralized databases, and support and training to users, including county staff and private social service providers. OITS' staff resources were transferred to the Governor's Office of Information Technology (OIT) in FY 2010-11 as part of the consolidation of State executive branch agency information technology personnel resources in OIT. Former members of the OITS staff (current OIT employees) continue to support the programs funded and administered by the Department of Human Services. Moneys for these employees are appropriated to the Department in the Payments to OIT line item.
- The **County Administration** budgetary section provides the 64 county departments of human services with moneys to administer the Supplemental Nutrition Assistance Program (SNAP; formerly known as food stamps). Additionally, this section funds the County Tax Base Relief initiative to assist counties with the highest costs and lowest property tax values in meeting the obligation of the local match required by the State for certain public assistance programs. Much of the moneys appropriated in this section support county staff that determines eligibility SNAP using the Colorado Benefits Management System (CBMS).
- The **Office of Self-Sufficiency** provides income, nutritional, and support services to assist families and individuals in need. Programs administered by this unit include child support services, Colorado Works, Low-Income Energy Assistance Program, Supplemental Nutrition Assistance Program, Refugee Services, and Disability Determination Services.
- The **Adult Assistance Programs** budgetary section provides moneys for assistance and support for needy elderly and disabled adult populations in Colorado. This section funds several programs, including the Old Age Pension (OAP) program, , and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. This section also funds several other programs, including Adult Protective Services (APS) programs, which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation and Older Americans Act services, such as Meals on Wheels that are offered to older Coloradans through the 16 Area Agencies on Aging (AAA).
- The **Division of Youth Corrections (DYC)** is responsible for the supervision, care, and treatment of juveniles held in secure detention pre- or post-adjudication (detention facilities are similar to county jails), juveniles committed or sentenced to the Department by courts, and juveniles receiving six month mandatory parole services following a commitment to the Division. In addition to treating incarcerated and paroled juveniles, DYC administers the S.B. 91-094 program that provides alternatives to detention and/or commitment in each judicial district. The Division maintains ten secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.

SUMMARY OF STAFF RECOMMENDATIONS

| Department of Human Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|----------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$714,866,371 | \$221,158,924 | \$155,091,230 | \$4,544,887 | \$334,071,330 | 1,284.6 |
| Other legislation | 899,899 | 346,513 | 0 | 0 | 553,386 | 0.3 |
| HB 16-1242 (Supplemental Bill) | <u>1,476,889</u> | <u>428,408</u> | <u>1,992,451</u> | <u>(88,224)</u> | <u>(855,746)</u> | <u>0.0</u> |
| TOTAL | \$717,243,159 | \$221,933,845 | \$157,083,681 | \$4,456,663 | \$333,768,970 | 1,284.9 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$717,243,159 | \$221,933,845 | \$157,083,681 | \$4,456,663 | \$333,768,970 | 1,284.9 |
| R2 DYC security staffing in facilities - Phase 2 | 1,747,016 | 1,747,016 | 0 | 0 | 0 | 36.3 |
| R6 Childrens savings accounts | 0 | 0 | 0 | 0 | 0 | 0.0 |
| R17 DYC Title IV-E technical correction | 0 | 0 | 0 | 0 | 0 | 0.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| BA3 Increasing Spending Authority in Senior Services | 0 | 0 | 0 | 0 | 0 | 0.0 |
| BA9 Division of Youth Corrections caseload adjustment | (2,226,338) | (2,007,362) | 0 | (129,427) | (89,549) | 0.0 |
| BA10 Mental health institutes electronic health record funding adjustment | (771,000) | (771,000) | 0 | 0 | 0 | 0.0 |
| NP1 CBMS/PEAK annual base adjustment* | 12,294,796 | 11,572,771 | 722,025 | 0 | 0 | 0.0 |
| NP6 Secure Colorado* | 163,481 | 88,070 | 1,994 | 5,210 | 68,207 | 0.0 |
| NP7 CBMS training staff technical adjustments* | 35,791 | 14,667 | 1,162 | 0 | 19,962 | 0.0 |
| NP BA Marijuana data coordination* | 73,975 | 0 | 73,975 | 0 | 0 | 0.0 |
| JBC staff-initiated Old Age Pension true-up | 18,936,099 | 0 | 18,936,099 | 0 | 0 | 0.0 |
| JBC staff-initiated SNAP oversight increase | 825,000 | 412,500 | 0 | 0 | 412,500 | 7.0 |
| JBC staff-initiated increase for County adult protective services training | 65,000 | 65,000 | 0 | 0 | 0 | 0.0 |
| JBC staff-initiated base changes | (7,991,028) | (499,952) | 787,079 | (8,726) | (8,269,429) | (0.8) |
| JBC staff-initiated informational line item elimination | (30,626,461) | 0 | 0 | 0 | (30,626,461) | 0.0 |
| JBC staff-initiated Federal Supplemental Security Income Application Pilot Program extension | (74,889) | (74,889) | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | 5,161,735 | 4,572,378 | 475,987 | 0 | 113,370 | 0.0 |
| Annualize prior year legislation | 690,590 | 431,547 | 0 | 0 | 259,043 | (1.0) |

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| Department of Human Services | | | | | | |
|--------------------------------------|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|----------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Centrally appropriated line items* | (876,134) | (471,553) | (10,449) | (27,785) | (366,347) | 0.0 |
| TOTAL | \$714,670,792 | \$237,013,038 | \$178,071,553 | \$4,295,935 | \$295,290,266 | 1,326.4 |
| Increase/(Decrease) | (\$2,572,367) | \$15,079,193 | \$20,987,872 | (\$160,728) | (\$38,478,704) | 41.5 |
| Percentage Change | (0.4%) | 6.8% | 13.4% | (3.6%) | (11.5%) | 3.2% |
| FY 2016-17 Executive Request | \$732,692,069 | \$237,237,524 | \$157,464,779 | \$4,420,442 | \$333,569,324 | 1,362.7 |
| Request Above/(Below) Recommendation | \$18,021,277 | \$224,486 | (\$20,606,774) | \$124,507 | \$38,279,058 | 36.3 |

*Represents the requested change. The recommendations for these changes will be covered in future figure setting documents related to common policies and information technology projects.

Description of Incremental Changes

R2 DYC security staffing in facilities - Phase 2: The recommendation includes an increase of \$2,185,126 General Fund and 36.3 FTE for FY 2016-17 to address ongoing safety and security issues at the ten State-owned and –operated youth corrections’ facilities. This recommendation annualizes to \$4,042,750 General Fund and 69.0 FTE in FY 2017-18. Note, the dollar amount in the recommendation does not match the table above due to the fact that the recommendation includes moneys appropriated to the Executive Director’s Office which is not covered in this document.

R6 Childrens savings accounts: Per the Joint Budget Committee’s previous action during the supplemental process for FY 2015-16, staff recommends the continuation of the reduction of \$100,000 General Fund in FY 2016-17 in the Automated Child Support Enforcement System line item due to lower contract costs for the system. The Childrens Savings Account component of this decision item will be presented to the Committee by Robin Smart on Monday, February 29th in a separate staff figure setting presentation for the Department of Human Services.

Note, the department, division, and line item tables appear to indicate that decision item “R6 Childrens savings accounts” is not incorporated into staff’s recommendation. This is due to the fact that, as stated above, the decision item was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16 and thus is included in the base appropriation for FY 2016-17.

R17 DYC Title IV-E technical correction: Per the Joint Budget Committee’s previous action during the supplemental process for FY 2015-16, staff recommends that the Committee continue the budget neutral transfer of \$927,661 General Fund in FY 2016-17 between line items in the Division of Youth Corrections to correct a technical error included in previous appropriations.

R19 Community provider rate adjustment: Per the Joint Budget Committee’s prior decision, the request to implement a common policy provider rate reduction of 1.0 percent was denied.

BA3 Increasing Spending Authority in Senior Services: Per the Joint Budget Committee’s previous action during the supplemental process for FY 2015-16, staff recommends spending authority for \$1,519,482 cash funds for FY 2016-17 as a result of the statutory transfer of unused moneys from the Senior Citizen and Disabled Veteran Property Tax Exemption to the Older Coloradans Cash Fund. These moneys were first appropriated to the Department for FY 2015-16. Due to the timing of the supplemental process and the recipients’ ability to spend the moneys prior to the close of the fiscal year, the Committee approved roll-forward authority through FY 2016-17 for these moneys. Rather than seeking a roll-forward footnote for this authorization, the Department requested and staff recommends spending authority in the amount of \$1,519,482 cash funds for FY 2016-17.

Note, the department, division, and line item tables appear to indicate that decision item “BA3 Increasing spending authority for senior services” is not incorporated into staff’s recommendation. This is due to the fact that, as stated above, the budget amendment was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16 and thus is included in the base appropriation for FY 2016-17.

BA9 Division of Youth Corrections caseload adjustment: The recommendation includes a continuation of the decrease of \$709,586 total funds initiated in the Department’s supplemental bill (H.B. 16-1242), as well as a reduction to the Division’s appropriation by an additional \$2,226,338 total funds, including \$2,057,561 net General Fund, for FY 2016-17. This recommendation is offered as a result of a forecasted decrease in the average daily population of committed youth from the supplemental appropriated-level of 711.9 for FY 2015-16 to a projection of 678.8 for FY 2016-17.

BA10 Mental health institutes electronic health record funding adjustment: The recommendation includes two one-time changes for FY 2016-17 related to the implementation of the electronic health records system at the two State-owned and operated mental health institutes (Fort Logan and Pueblo). First, it includes an increase of \$770,000 General Fund to cover the cost of backfilling shifts vacated at the State’s two mental health institutes due to the mandatory training for the new system. Second, it includes a reduction of \$770,000 General Fund in the amount of moneys allocated for ongoing development and enhancement of the system.

NP1 CBMS/PEAK annual base adjustment: This recommendation is pending. The request, submitted jointly by the Department of Health Care Policy and Financing, Department of Human Services, and the Governor’s Office of Information Technology includes an increase of \$12,294,796 total funds, including \$11,572,771 General Fund, for FY 2016-17 and beyond for the base level operation of the Colorado Benefits Management System (CBMS) and the Program Eligibility Application Kit (PEAK) and for future enhancements of the integrated systems and tools. The recommendations for funding levels for CBMS will be presented to the Joint Budget Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor’s Office of Information Technology.

NP6 Secure Colorado: This recommendation is pending. The request seeks an increase of \$163,481 total funds, including \$88,070 General Fund, for FY 2016-17 to cover the Department’s share of costs associated with a decision item in the Governor’s Office of

Information Technology to add advanced information security event analytics capabilities. The recommendation for this funding request will be presented to the Joint Budget Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology.

NP7 CBMS training staff technical adjustments: This recommendation is pending. The request includes an increase of \$35,791 total funds, including \$14,667 General Fund, for FY 2016-17 to cover an increase in the total compensation costs for employees in the Department of Health Care Policy and Financing supporting the Colorado Benefits Management System (CBMS). The recommendations for funding levels for CBMS will be presented to the Joint Budget Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology.

NP BA Marijuana data coordination: This recommendation is pending. The request includes an increase of \$73,975 from the Marijuana Tax Cash Fund for FY 2016-17 to cover the Department's share of costs associated with a budget amendment in the Governor's Office of Information Technology to create a data platform to identify, locate, collect, combine and assimilate, store, analyze, disseminate, and present marijuana-related information. The recommendation for this funding request will be presented to the Joint Budget Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology.

JBC staff-initiated Old Age Pension true-up: The recommendation includes an increase of \$18,936,099 cash funds for FY 2016-17 to align appropriations from the Old Age Pension Fund with actual expenditures.

JBC staff-initiated SNAP oversight increase: The recommendation includes an increase of \$825,000 total funds, including \$412,500 General Fund, and 7.0 FTE, a line item break-out for added transparency, and a series of statutory changes aimed at improving the performance of the state in meeting federally-established measures of success for the Supplemental Nutrition Assistance Program (SNAP).

JBC staff-initiated increase for County adult protective services training: The recommendation includes an increase of \$65,000 General Fund for FY 2016-17 to provide additional training to county staff on implementing mandatory reporting required via S.B. 15-109 (Mandatory Abuse Report For Adult With A Disability). This capacity was recommended for funding by the S.B. 15-109 Task Force.

JBC staff-initiated base changes: The recommendation includes a decrease of \$7,991,028 total funds, including a decrease \$499,952 General Fund, for FY 2016-17 based on an analysis of prior-year expenditures versus appropriations.

JBC staff-initiated informational line item elimination: The recommendation includes the elimination of a Temporary Assistance for Needy Families (TANF) reserve line item in the FY 2016-17 Long Bill that has been shown in prior fiscal years for informational purposes only and

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from which no expenditures are made in any fiscal year. This recommendation reduces the Department’s appropriation of informational federal funds by \$30,626,461.

Annualize prior year budget action: The recommendation includes adjustments related to prior year budget actions, primarily decision items. The table below itemizes each requested annualization for FY 2016-17.

| Annualization of Prior Year Budget Actions | | | | | | |
|--|--------------------|--------------------|------------------|------------|------------------|------------|
| Annualization | TF | GF | CF | RF | FF | FTE |
| County Adult Protective Services supplemental | \$2,814,966 | \$2,251,974 | \$562,992 | \$0 | \$0 | 0.0 |
| MH institute electronic health record system | 2,432,463 | 2,432,463 | 0 | 0 | 0 | 0.0 |
| Prior year salary survey | 721,302 | 578,091 | 7,171 | 0 | 136,040 | 0.0 |
| Merit base pay | 621,231 | 488,077 | 5,824 | 0 | 127,330 | 0.0 |
| Adult Protective Services training coordination supplemental | 60,000 | 60,000 | 0 | 0 | 0 | 0.0 |
| Senior services evaluation study | 0 | 0 | 0 | 0 | 0 | 0.0 |
| SNAP federal violation supplemental | (963,227) | (963,227) | 0 | 0 | 0 | 0.0 |
| SNAP quality control study | (300,000) | (150,000) | 0 | 0 | (150,000) | 0.0 |
| Respite Care Task Force increase | (125,000) | (125,000) | 0 | 0 | 0 | 0.0 |
| Domestic violence spending increase | (100,000) | 0 | (100,000) | 0 | 0 | 0.0 |
| Total | \$5,161,735 | \$4,572,378 | \$475,987 | \$0 | \$113,370 | 0.0 |

Annualize prior year legislation: The recommendation includes adjustments related to prior year legislation. The table below itemizes each requested annualization for FY 2016-17.

| Annualization of Prior Year Legislation | | | | | | |
|--|------------------|------------------|------------|------------|------------------|--------------|
| Annualization | TF | GF | CF | RF | FF | FTE |
| SB 15-012 TANF/Child Support | \$1,910,636 | \$1,651,593 | \$0 | \$0 | \$259,043 | 0.0 |
| HB 15-1131 DYC Information Release | 1,284 | 1,284 | 0 | 0 | 0 | 0.0 |
| HB 14-1015 Transitional Jobs | (1,204,730) | (1,204,730) | 0 | 0 | 0 | (1.0) |
| HB 15-1248 Safe placements | (16,600) | (16,600) | 0 | 0 | 0 | 0.0 |
| Total | \$690,590 | \$431,547 | \$0 | \$0 | \$259,043 | (1.0) |

Centrally appropriated line items: This recommendation, which refers to changes to the Payments to OIT line item and the CORE Operations line item, is pending. The values in the previous table represent the requested appropriations changes. Information technology projects and common policy recommendations will be presented to the Committee on Thursday, March 10th by Kevin Neimond. The CORE common policy recommendations will be presented to the Committee on Friday, March 11th by Alfredo Kemm.

Major Difference from the Request

Overall, staff's recommendations for FY 2016-17 are \$18,021,277 total funds, including \$224,486 General Fund, lower than the request, including the following significant differences:

- The recommendation includes a decrease of \$2,226,338 total funds, including a decrease of \$2,007,362 General Fund, as a result of a forecasted decrease in the average daily population of committed youth from the supplemental appropriated-level of 711.9 for FY 2015-16 to a projection of 678.8 for FY 2016-17. The Department did not request a caseload reduction beyond what was included in the Department's supplemental bill (H.B. 16-1242).
- The recommendation includes an increase of \$2,185,126 General Fund and 36.3 FTE to address ongoing safety and security issues at the ten State-owned and -operated youth corrections' facilities. The Department requested an appropriation of \$4,687,425 General Fund and 78.8 FTE for this purpose.
- The recommendation includes an increase of \$2,939,966 total funds, including an increase of \$2,376,974 General Fund, over the FY 2015-16 appropriation for adult protective services related to the implementation of S.B. 15-109 (Mandatory Abuse Report For Adult With A Disability). The Department did not request funding for the implementation of S.B. 15-109.
- The recommendation includes a decrease of \$7,991,028 total funds, including a decrease \$499,952 General Fund, for FY 2016-17 based on an analysis of prior-year expenditures versus appropriations. The Department did not request base reductions.
- The recommendation includes an increase of \$825,000 total funds, including an increase of \$412,500 General Fund, and 7.0 FTE for changes aimed at improving the performance of the state in meeting federally-established measures of success for the Supplemental Nutrition Assistance Program (SNAP). The Department did not request funds for the improvement of SNAP.
- The recommendation includes two changes to information line items that were not requested by the Department. First, the recommendation includes a decrease of \$30,626,461 federal funds as part of the elimination of the Temporary Assistance for Needy Families (TANF) reserve line item that has been shown in prior fiscal years for informational purposes only and from which no expenditures are made in any fiscal year. Second, the recommendation includes an increase of \$18,936,099 cash funds to align appropriations from the Old Age Pension Fund with actual expenditures.

Decision Items Affecting Multiple Divisions

➔ R6 Childrens savings accounts

Request: The Department requests a transfer of \$100,000 General Fund from the Automated Child Support Enforcement System line item in the Office of Self Sufficiency to a new line item in the Executive Director’s Office to fund deposits into college savings accounts for children in the Head Start program. The first part of this action (line item reduction) was requested and implemented as a supplemental change for FY 2015-16 in the Department’s supplemental bill (H.B. 16-1242). The second component (savings accounts) was rejected during the supplemental process.

Recommendation: Per the Committee’s previous action during the supplemental process for FY 2015-16, staff recommends that the Committee continue the reduction of \$100,000 General Fund in FY 2016-17 in the Automated Child Support Enforcement System line item. The Childrens Savings Account component of this decision item will be presented to the Committee by Robin Smart on Monday, February 29th in a separate staff figure setting presentation for the Department of Human Services.

Analysis: As was the case with the supplemental request, this decision item contains two components. First, the current appropriation supporting the Automated Child Support Enforcement System, known as ACSES, includes funding to migrate the system from the State’s mainframe to a new platform. This project is mostly completed. The new contract supporting the ACSES modernization project requires \$100,000 less than the previous system requirements. The Committee approved this reduction for FY 2015-16 and staff recommends continuing this reduction in future fiscal years, including FY 2016-17.

Second, the decision item request seeks an appropriation of \$100,000 General Fund for FY 2016-17 in the Executive Director’s Office to deposit \$50 into college savings accounts for individuals in Head Start settings who opt to participate in the three-year Colorado Children’s Savings Account Pilot Program. After the Department’s initial \$50 investment, families who add money to the accounts would be able to get matching funds from private dollars up to \$100, and \$60 bonuses if they can save continuously for six months. The Committee rejected this increase for FY 2015-16. In doing so, the Committee severed this request into two separate requests. The Childrens Savings Account component of this decision item will be presented to the Committee by Robin Smart on Monday, February 29th during a separate staff figure setting presentation for the Department of Human Services.

Note, the department, division, and line item tables appear to indicate that decision item “R6 Childrens savings accounts” is not incorporated into staff’s recommendation. This is due to the fact that, as stated above, the decision item was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16 and thus is included in the FY 2016-17 base appropriation.

JBC Staff Figure Setting – FY 2016-17
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➔ R19 Community provider rate adjustment

Request: The Department seeks a decrease of \$1,231,930 total funds, including \$791,463 General Fund, for FY 2016-17 for a 1.0 percent community provider rate increase. The decreases are requested for County Administration, Adult Protective Services, and for providers of services to the Division of Youth Corrections, as shown in the table below.

| FY 2016-17 1.0 Percent Provider Rate Reduction Request | | | | | | |
|---|---------------------------------|----------------------|--------------------|--------------------|-------------------|--------------------|
| Division | Line Item | Total | GF | CF | RF | FF |
| County Administration | County Administration | (\$563,844) | (\$196,669) | (\$104,370) | \$0 | (\$262,805) |
| Adult Assistance Programs | Adult Protective Services | (141,657) | (92,677) | (28,570) | 0 | (20,410) |
| Division of Youth Corrections | Personal Services | (8,500) | (8,500) | 0 | 0 | 0 |
| Division of Youth Corrections | Medical Services | (30,621) | (30,621) | 0 | 0 | 0 |
| Division of Youth Corrections | Educational Programs | (31,953) | (31,953) | 0 | 0 | 0 |
| Division of Youth Corrections | Personal Services | (585) | (585) | 0 | 0 | 0 |
| Division of Youth Corrections | Operating Expenses | (2,069) | (1,956) | 0 | (113) | 0 |
| Division of Youth Corrections | Purchase of Contract Placements | (268,819) | (244,973) | 0 | (13,180) | (10,666) |
| Division of Youth Corrections | Managed Care Project | (14,547) | (14,194) | 0 | (353) | 0 |
| Division of Youth Corrections | S.B. 91-94 Programs | (129,728) | (129,728) | 0 | 0 | 0 |
| Division of Youth Corrections | Parole Program Services | (39,607) | (39,607) | 0 | 0 | 0 |
| Total | | (\$1,231,930) | (\$791,463) | (\$132,940) | (\$13,646) | (\$293,881) |

Recommendation: Per the Joint Budget Committee’s prior decision, the request to implement a common policy provider rate reduction of 1.0 percent was denied.

➔ BA10 Mental health institutes electronic health record funding adjustment

Request: The Department requests two one-time changes for FY 2016-17 related to the implementation of the electronic health records system at the two State-owned and operated mental health institutes (Fort Logan and Pueblo). First, the request seeks an increase of \$770,000 General Fund to cover the cost of backfilling shifts vacated at the State’s two mental health institutes due to mandatory training for the new system. Second, the request seeks a reduction in the amount of moneys allocated for ongoing development and enhancement of the system.

| FY 2016-17 One-time General Fund Transfer Between Line Items | |
|--|-------------|
| Electronic Health Record System Ongoing Development and Enhancements | (\$771,000) |
| Mental Health Institute – Fort Logan | \$189,000 |
| Mental Health Institute – Pueblo | \$582,000 |
| Total | \$0 |

Recommendation: Staff recommends that the Committee approve the request to transfer \$771,000 General Fund between line items for FY 2016-17.

Analysis: The Department has been engaged in an information technology capital construction

project since FY 2014-15 to purchase and implement a modern, comprehensive, and fully automated electronic health records system for the two State-owned and operated mental health institutes that is fully integrated with all necessary clinical, operational, and financial modules and systems and is compliant with federal "meaningful use" requirements. The project is replacing a number of separate health information and billing systems.

In the fall of 2015, the Department identified a need for funding for training for the new system's users. After working with the vendor and reassessing the details of system implementation, the Department reprioritized its existing budget requests for FY 2016-17 and is able to reduce the amount of moneys requested for ongoing development and enhancement of the system and put the moneys toward covering the costs of backfilling shifts vacated at the State's two mental health institutes due to the mandatory training for the new system.

Staff understands that the costs associated with the initial roll-out of a new system are difficult to categorize into accurate components at the outset of a large-scale project (e.g. training versus system enhancements). As the need for training has become a greater priority than system enhancements as the go-live date draws closer, it is staff's opinion that the Department is wise to seek to transfer the moneys accordingly.

➔ JBC staff-initiated SNAP performance improvements

Request: The Department did not submit a decision item related to this issue.

Recommendation: Staff recommends a series of Long Bill and statutory changes related to the implementation of SNAP. The changes include:

- Addition of seven staff positions to the Department for FY 2016-17 to improve the State's role in the oversight of SNAP (increase of \$800,000 total funds, including \$400,000 General Fund);
- Legislation to clarify SNAP performance standards and establish a framework for performance incentives and financial sanctions;
- Eliminate the State's rule making process for SNAP via legislation; and
- Addition of a line item to the Department's Long Bill structure for FY 2016-17 to capture all appropriations for the State's administrative functions associated with SNAP.

Analysis: SNAP, formerly known as the Food Stamp Program, offers nutrition assistance to eligible, low-income individuals and families. It is a federal aid program, administered by the U.S. Department of Agriculture's Food and Nutrition Service (FNS). Benefits are provided to program participants through an Electronic Benefits Transfer (EBT) card.

In Colorado, SNAP benefits are distributed by the Department of Human Services' Food and Energy Assistance Division under the State-supervised, county-administered model. The State provides technical and policy support, while each county manages the program for their own residents. For FY 2014-15, the program dispersed \$778.3 million in assistance to over 480,000 individuals.

In serving clients and administering the program, Colorado, and all other states, is required by federal law and regulation to meet performance expectations in the following areas. Note, for each performance metric, FNS uses financial penalties and/or financial bonuses to incent adherence to performance standards.

- Administrative Expenditures;
- Application Processing Timeliness;
- Payment Error Rate;
- Case and Procedural Error Rate (aka CAPER); and
- Program Access Index.

Data indicate that Colorado has issues complying with federal standards in the areas of tracking of administrative expenses, payment accuracy, case and procedural errors, and program access. Note, Colorado currently meets federal standards for application processing timeliness, thus it is not detailed in the following section.

- Administrative Expenditures – Between FY 2008-09 and FY 2013-14, the Department did not gain FNS approval for a number of SNAP-funded expenses for modifications made to the Colorado Benefits Management System (CBMS). FNS reviewed the expenditures and deemed \$3.9 million of the costs to be ineligible for SNAP funding. This amount was negotiated down to \$1.0 million by the Department, with support from the Attorney General’s Office. As an emergency supplemental in June 2015, the Joint Budget Committee authorized a FY 2015-16 appropriation of \$1.0 million General Fund to reimburse FNS for the ineligible expenditures.
- Payment Error Rate – For cases reviewed from October 1, 2014 through June 30, 2015 (a portion of Federal FY 2015), the state’s payment error rate was 4.1 percent, while the national average was 3.0 percent. Colorado is not performing at a level triggering a financial penalty (6.0 percent), however two of the state’s ten largest counties, Adams and Boulder, have rates above the federal financial penalty level, at 6.4 percent and 12.4 percent, respectively. Given the concentration of the state’s population in a small percentage of counties, it is possible for a small number of the state’s more populated counties to put the entire state at risk of sanctions.
- Case and Procedural Error Rate (aka CAPER) – For cases reviewed from October 1, 2014 through June 30, 2015 (a portion of Federal FY 2015), the state’s case and procedural error rate was 43.5 percent, while the national average was 25.5 percent. Colorado is not at risk of financial penalties for its performance since FNS does not levy fines for this measure. It is concerning, though, that the state is committing errors related to eligibility determination and client correspondence at such a high rate compared to its peers. Note, high rates in this measure are not tied to one or two poorly performing counties, as nine of the state’s ten largest counties have error rates greater than the national average.
- Program Access Index – For federal FY 2013, the program access index measured 56.8 percent, ranking Colorado 46th in the nation. For reference purposes, the top 25 states for

federal FY 2013 had program access index scores of 80.0 percent or above. Colorado is not at risk of financial penalties for its performance since FNS does not levy fines for this measure. It is concerning, however, that only one of the state's ten largest counties, Pueblo, achieves an access level (83.3 percent) that falls in the top half of all states.

Staff consulted with a variety of sources, including the Department, county representatives, non-profit organizations interested in the success of the program, and SNAP recipients, to identify challenges that exist in the system of SNAP delivery that may be contributing to the state not meeting federal standards and/or national averages for program performance. An additional aid to staff in identifying challenges came in the form of a recent assessment conducted by Deloitte of the Department's effectiveness in carrying out its duties in the administration of SNAP. The challenges learned by staff from these sources results in the delineation of six interrelated categories of challenges. Note, the categories developed by staff do not represent all challenges that could be negatively impacting program performance, but rather challenges that present regularly when examining and analyzing SNAP delivery.

- Limited State Staff;
- County Funding and Accountability;
- Cumbersome Rule Making Process;
- Transparency in Budgeting and Accounting;
- Funding and Implementation of Technology Fixes; and
- Cross-State agency Relationships.

Staff recommends that the Joint Budget Committee consider the following solutions to begin addressing these categories of system challenges that may be negatively impacting program performance.

- Limited State Staff – Staff recommends that the Committee add seven staff positions to the Department for FY 2016-17 to improve the State's role in the oversight of SNAP. The expense of the positions, \$800,000, would be shared 50/50 between federal funds and the General Fund. The positions include a SNAP Program Manager (1.0 FTE), SNAP Fiscal Manager (1.0 FTE), SNAP Performance Analyst (1.0 FTE), and Regional County Representatives (4.0 FTE). Staff also recommends that the Department receive an appropriation of \$25,000 (\$12,500 General Fund and \$12,500 federal funds) for FY 2016-17 for internal staff training purposes.

SNAP is a highly audited and complex program, yet only seven staff are assigned to directly oversee this program that distributes over \$775 million to recipients each year. The lack of staff, including a designated SNAP manager, creates an environment whereby staff react to the most pressing "emergency" of the day rather than strategically to meet goals. This is especially troubling considering that work is being approached inconsistently, as processes are not formally documented and are developed in an ad-hoc, on-the-job manner in the absence of an onboarding curriculum. These current conditions are acting against the Department's need to monitor and identify overall program performance and provide support

and training services to the counties in need of program administration assistance to meet federal standards.

- County Funding and Accountability – Staff recommends that the Joint Budget Committee sponsor legislation to clarify SNAP performance standards and establish a framework for performance incentives and financial sanctions. The goal of implementing these statutory provisions is to communicate specific expectations so that the State and counties can allocate resources in a way that reduces the risk of incurring federal financial penalties in the future, as well as provide financial incentives to meet the expectations.

Specifically, staff recommends that the Joint Budget Committee sponsor legislation to accomplish the following (note, the text below represents concepts, not suggested statutory language).

- Clarify standards:
 - In implementing SNAP, the Colorado Department of Human Services and counties shall strive to meet federally established performance standards in the following areas:
 - Application Processing Timeliness;
 - Payment Error Rate (PER); and
 - Case and Procedural Error Rate (CAPER).
- Establish framework for performance incentives and sanctions:
 - Permit the issuance of incentives to counties for meeting or exceeding federal performance standards.
 - If the state receives a performance bonus based on the following measures established by the federal government for SNAP administration, the moneys shall be passed through to counties.
 - Application Processing Timeliness;
 - Payment Error Rate (PER); and
 - Case and Procedural Error Rate (CAPER).
 - The State may award SNAP administration performance bonuses in addition to those awarded by the federal government, if moneys are available.
 - The distribution of such incentives shall be determined by the Colorado Department of Human Services and counties based on a mutually agreed upon methodology.
 - Moneys may be used by counties for one-time activities related to the administration SNAP.
 - Permit the issuance of financial sanctions to counties for failing to meet federal performance standards in administering SNAP.
 - If the state receives a financial sanction from the federal government due to failing to meet SNAP standards in the following federal performance measures, the financial sanctions may be passed through to counties for payment:

- Application Processing Timeliness;
- Payment Error Rate (PER); and
- Federally imposed sanctions resulting from unresolved compliance issues, such as claims discrepancies, specific to county responsibilities in administering the SNAP.
- The distribution of such sanctions shall be determined by the Colorado Department of Human Services and counties based on a mutually agreed upon methodology.
- Counties may only be held responsible for the portion of federal sanctions that are applicable to county performance.

Additionally, county advocates contend that the State does not appropriate enough funds on county administration across social services programs, including SNAP, which may contribute to a failure to meet federal performance measures. To begin remedying the perceived inadequacy of funding, county advocates are seeking moneys for a workload study to quantify the gap between existing staffing costs and required staffing needs.

If the Joint Budget Committee seeks to fund such a workload study for FY 2016-17, the Committee has three options after determining the cost of the study (note, the Governor's Office of State Planning and Budgeting did not submit a funding request for this item and the Department of Human Services wants to assess current delivery models prior to a workload study, thus staff only has very rough estimates at this time as to how much the study would cost):

- Appropriate moneys in the FY 2016-17 Long Bill for a workload study;
- Sponsor legislation to fund and define the process and the parameters of the workload study; or
- Include statutory language in the staff-recommended legislation to fund and define the process and the parameters of the workload study. This may require a broader legislation title than if the staff-recommended legislation did not include a provision for a workload study.

It is also important to note that the workload study could be funded by refinancing a portion of child welfare General Fund appropriations with moneys from the TANF Reserve in an amount equal to the cost of a workload study. This would free up General Fund in an amount equal to the cost of a workload study. The TANF Reserve currently contains in excess of \$35 million federal funds and the cost of a workload study could easily be absorbed with moneys from the Reserve. If the Joint Budget Committee opts to use this refinancing model, the workload study would in essence be budget neutral.

- Cumbersome Rule Making Process – Staff recommends that the State's rule making process for SNAP be eliminated via the legislation suggested in the previous bulleted item (County Funding and Accountability). The State rule making process inhibits the Division's ability to make policy changes and comply with FNS regulations in a timely manner. It adds a layer of approval before Colorado can react to changing federal regulations, which, when combined

with the time required to make technology changes, can lead to compliance issues. Due to the highly prescriptive nature of SNAP, many of Colorado’s peers have opted to forgo state-level rules making and have not seen a negative impact in doing so.

- **Transparency in Budgeting and Accounting** – Staff recommends that the Committee add a line item to the Department’s Long Bill structure for FY 2016-17 to capture all appropriations for the State’s administrative functions associated with SNAP. This line item, called “Supplemental Nutrition Assistance Program Administration,” would contain appropriations transferred from two existing line items. The current structure of the Long Bill is not specific in the area of SNAP administration. This provides the opportunity for moneys intended for this purpose to be expended for different, non-SNAP uses.

| Improving Transparency in Budgeting and Accounting | | | | |
|--|---------------|-------------|-------------|------------|
| Line Item | TF | GF | FF | FTE |
| Office of Self Sufficiency, Administration, Personal Services | (\$1,000,000) | (\$500,000) | (\$500,000) | (7.0) |
| Office of Self Sufficiency, Administration, Operating Expenses | (49,616) | (26,250) | (23,366) | 0.0 |
| Office of Self Sufficiency, Special Purpose Welfare Programs, Supplemental Nutrition Assistance Program Administration (new line item) | 1,049,616 | 526,250 | 523,366 | 7.0 |
| Total | \$0 | \$0 | \$0 | \$0 |

- **Funding and Implementation of Technology Fixes** – Staff recommends that the Joint Budget Committee provide preference to funding requests for the Colorado Benefits Management System (CBMS) that leverage 90/10 funding and provide fixes for issues affecting more than one program (e.g. Medicaid, SNAP, TANF, etc.) over requests for generic vendor pool hours.

The federal authorization allowing for the use of Affordable Care Act “90/10” moneys as the primary source of funds for eligibility system (CBMS) development costs that benefit multiple programs (e.g. Medicaid, SNAP, TANF, etc.) has been extended to December 31, 2018. The Deloitte assessment indicates that Colorado currently lags behind peers in leveraging this enhanced federal funding, and may be able to significantly increase the percentage of federal funds applied to CBMS development costs by focusing on using more 90/10 dollars to fund eligibility system updates.

Note, funding levels for CBMS will be presented to the Joint Budget Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor’s Office of Information Technology.

- **Cross-State agency Relationships** – Counties do not differentiate social services programs into distinct programmatic silos as does the State. Eligibility workers may be working on a SNAP application one day, a Medicaid application the next day, and a TANF application the next day. The State’s programmatic silo structure, however, delivers support such that counties receive training, corrective actions, performance metrics, and site visits separately from each different State program area. This leads to conflicting priorities and duplication of effort.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

The issue of State-level social services program coordination has been a topic of discussion and consideration for many years, yet no solution has been implemented for coordination that removes the barriers between various programs. Staff does not offer a new solution to this issue at this time. Instead, staff recommends that the Joint Budget Committee use its oversight and budget writing authority to pressure the Departments of Health Care Policy and Financing and Human Services to address the impact of funding requests on other social services programs as part of the process of seeking additional funds or program changes.

➔ JBC staff-initiated base changes

Request: The Department did not submit a decision item related to this issue.

Recommendation: Staff recommends a decrease of \$10,841,868 total funds, including a decrease \$602,812 General Fund, for FY 2016-17 based on an analysis of prior-year expenditures versus appropriations.

Analysis: The recommendation comes as the result of an examination of expenditure trends from FY 2013-14 and FY 2014-15. Staff’s goal is to align appropriations with expenditures. The following table summarizes the specific recommendations by line item.

| FY 2016-17 JBC staff-initiated base changes | | | | | | |
|---|----------------------|--------------------|------------------|------------------|----------------------|--------------|
| Line Item | TF | GF | CF | RF | FF | FTE |
| Technology Services, National Aging Program Information System | (\$37,293) | (\$11,189) | \$0 | \$0 | (\$26,104) | 0.0 |
| Office of Self Sufficiency, Colorado Works Program, County Training | (104,601) | 0 | 0 | 0 | (104,601) | 0.0 |
| Office of Self Sufficiency, Workforce Development Council | (8,789) | 0 | 0 | 0 | (8,789) | 0.0 |
| Office of Self Sufficiency, Low Income Energy Assistance Program | 1,605,915 | 0 | 800,000 | 0 | 805,915 | 0.0 |
| Office of Self Sufficiency, Refugee Assistance | (5,957,070) | 0 | 0 | 0 | (5,957,070) | 0.0 |
| Office of Self Sufficiency, Systematic Alien Verification for Eligibility | (13,179) | (1,321) | (1,502) | (8,726) | (1,630) | 0.0 |
| Office of Self Sufficiency, Disability Determination Services | (2,509,213) | 0 | 0 | 0 | (2,509,213) | 0.0 |
| Adult Assistance Programs, Home Care Allowance Grant Program | (336,156) | (336,156) | 0 | 0 | 0 | 0.0 |
| Adult Assistance Programs, Adult Foster Care | (157,469) | (149,596) | (7,873) | 0 | 0 | 0.0 |
| Adult Assistance Programs, Senior Community Services Employment | (378,487) | 0 | 0 | 0 | (378,487) | 0.0 |
| Adult Assistance Programs, National Family Caregiver Support Program | (89,450) | 0 | 0 | 0 | (89,450) | 0.0 |
| Division of Youth Corrections, Administration, Personal Services | 0 | 0 | 0 | 0 | 0 | (0.6) |
| Division of Youth Corrections, Victim Assistance | 0 | 0 | 0 | 0 | 0 | (0.2) |
| Division of Youth Corrections, Juvenile Sex Offender Staff Training | (5,236) | (1,690) | (3,546) | 0 | 0 | 0.0 |
| Total | (\$7,991,028) | (\$499,952) | \$787,079 | (\$8,726) | (\$8,269,429) | (0.8) |

(1) Executive Director’s Office (3 Line Items Only)

This figure setting document contains staff recommendations for three line items within the Executive Director's Office. The line items are related to information technology initiatives within the Department and the Juvenile Parole Board. The other line items in this division will be addressed in a separate staff figure setting presentation by Megan Davisson on Thursday, March 12th.

DECISION ITEMS – EXECUTIVE DIRECTOR’S OFFICE (NONE)

Note, “JBC staff-initiated base changes” impacts this division and is covered in the “Decision Items Affecting Multiple Divisions” section of this document.

LINE ITEM DETAIL – (1) EXECUTIVE DIRECTOR’S OFFICE

(B) GENERAL ADMINISTRATION

Juvenile Parole Board

This line item provides funding for the Colorado Juvenile Parole Board that is statutorily authorized to grant, deny, modify, suspend, or revoke, and specify conditions of parole for all juvenile delinquents adjudicated to the Department of Human Services. The Department is responsible for providing clerical support for the Board.

Statutory Authority: Section 19-2-206 (6), C.R.S.

Request: The Department requests an appropriation of \$295,654 total funds, including \$216,800 General Fund) and 3.2 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$263,019 total funds and 3.2 FTE for FY 2016-17.** The recommendation includes a reduction of \$32,635 General Fund to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$184,165 General Fund and \$78,854 reappropriated funds transferred from the Department of Public Safety’s Division of Criminal Justice. The following table summarizes the calculations for the recommendation.

| Executive Director's Office, Special Purpose, Juvenile Parole Board | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$292,317</u> | <u>\$213,463</u> | <u>\$0</u> | <u>\$78,854</u> | <u>\$0</u> | <u>3.2</u> |
| TOTAL | \$292,317 | \$213,463 | \$0 | \$78,854 | \$0 | 3.2 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$292,317 | \$213,463 | \$0 | \$78,854 | \$0 | 3.2 |
| Annualize prior year budget action | 3,337 | 3,337 | 0 | 0 | 0 | 0.0 |
| JBC staff-initiated base changes | <u>(32,635)</u> | <u>(32,635)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$263,019 | \$184,165 | \$0 | \$78,854 | \$0 | 3.2 |
| Increase/(Decrease) | (\$29,298) | (\$29,298) | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | (10.0%) | (13.7%) | n/a | 0.0% | n/a | 0.0% |
| FY 2016-17 Executive Request: | \$295,654 | \$216,800 | \$0 | \$78,854 | \$0 | 3.2 |
| Request Above/(Below) Recommendation | \$32,635 | \$32,635 | \$0 | \$0 | \$0 | 0.0 |

Health Insurance Portability and Accountability Act of 1996 - Security Remediation

The Department is considered a covered entity under the Health Insurance Portability and Accountability Act of 1996 (HIPAA), as it is responsible for the administration of numerous programs that handle health information. Specifically, the security rule covers the Mental Health Institutes at Pueblo and Fort Logan, Mental Health Services, the Alcohol and Drug Abuse Division, Department-wide security, the Department’s accounting program, the Office of Information Technology Services, the Regional Centers at Wheat Ridge, Pueblo, and Grand Junction, the Division of Developmental Disabilities, and the nursing homes at Rifle and Fitzsimmons.

Responsibilities of this section include the development of a Department-wide, system-based risk assessment and integration of this assessment into the Departments' operations. The staff also conducts periodic evaluations for all systems where technical, environmental, or operational changes have occurred. The section is responsible for the continuation of consolidation efforts associated with protected health information covered by the security rules, for an annual test that details the Department's security management processes, and for on-going privacy and security training.

Statutory Authority: 42 U.S. Code § 1320d

Request: The Department requests an appropriation of \$380,739 total funds, including \$280,296 General Fund, and 1.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$318,538 total funds and 1.0 FTE for FY 2016-17.** The recommendation includes a reduction of \$62,201 total funds, including a decrease of \$35,855 General Fund, to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$244,441 General Fund, \$298 cash funds from various sources, \$60,261 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$13,538 federal funds from the Substance Abuse Prevention and Treatment Block Grant. The following table summarizes the calculations for the recommendation.

| Executive Director's Office, Special Purpose, Health Insurance Portability and Accountability Act of 1996 - Security Remediation | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$380,739</u> | <u>\$280,296</u> | <u>\$334</u> | <u>\$73,998</u> | <u>\$26,111</u> | <u>1.0</u> |
| TOTAL | \$380,739 | \$280,296 | \$334 | \$73,998 | \$26,111 | 1.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Executive Director's Office, Special Purpose, Health Insurance Portability and Accountability Act of 1996 - Security Remediation | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | \$380,739 | \$280,296 | \$334 | \$73,998 | \$26,111 | 1.0 |
| JBC staff-initiated base changes | <u>(62,201)</u> | <u>(35,855)</u> | <u>(36)</u> | <u>(13,737)</u> | <u>(12,573)</u> | <u>0.0</u> |
| TOTAL | \$318,538 | \$244,441 | \$298 | \$60,261 | \$13,538 | 1.0 |
| Increase/(Decrease) | (\$62,201) | (\$35,855) | (\$36) | (\$13,737) | (\$12,573) | 0.0 |
| Percentage Change | (16.3%) | (12.8%) | (10.8%) | (18.6%) | (48.2%) | 0.0% |
| FY 2016-17 Executive Request: | \$380,739 | \$280,296 | \$334 | \$73,998 | \$26,111 | 1.0 |
| Request Above/(Below) Recommendation | \$62,201 | \$35,855 | \$36 | \$13,737 | \$12,573 | 0.0 |

CBMS Emergency Processing Unit

The initial deployment of the Colorado Benefits Management System (CBMS) was contested in court. The court allowed the deployment to go forward, but issued a temporary order that required the State to meet several conditions. An emergency processing unit (EPU) to support benefit applicants was created to meet one of the conditions. Continued operation of the EPU was included in a subsequent agreement between plaintiffs and the State during negotiations toward a settlement of the lawsuit, and is part of the final order that was issued when the case was settled. The unit was initially staffed with contract workers, but those positions were converted to State employees when it became clear that the function would be ongoing.

Statutory Authority: Sections 26-1-112, 26-1-118, and 26-1-121, C.R.S.

Request: The Department requests an appropriation of \$223,416 total funds, including \$76,268 General Fund, and 4.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$206,066 total funds and 4.0 FTE for FY 2016-17.** The recommendation includes eliminating cash fund appropriations from the base appropriation. Cash funds were not expended in FY 2013-14 and FY 2014-15. See staff's write-up for the "JBC staff-initiated base changes" decision item in the "Decision Items Affecting Multiple Divisions" section at the beginning of this document for more information.

The recommendation consists of \$76,268 General Fund and \$129,798 federal funds from various sources. The following table summarizes the calculations for the recommendation.

| Executive Director's Office, Special Purpose, CBMS Emergency Processing Unit | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$222,137</u> | <u>\$75,820</u> | <u>\$17,350</u> | <u>\$0</u> | <u>\$128,967</u> | <u>4.0</u> |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Executive Director's Office, Special Purpose, CBMS Emergency Processing Unit | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| TOTAL | \$222,137 | \$75,820 | \$17,350 | \$0 | \$128,967 | 4.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$222,137 | \$75,820 | \$17,350 | \$0 | \$128,967 | 4.0 |
| Annualize prior year budget action | 1,279 | 448 | 0 | 0 | 831 | 0.0 |
| JBC staff-initiated base changes | <u>(17,350)</u> | <u>0</u> | <u>(17,350)</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$206,066 | \$76,268 | \$0 | \$0 | \$129,798 | 4.0 |
| Increase/(Decrease) | (\$16,071) | \$448 | (\$17,350) | \$0 | \$831 | 0.0 |
| Percentage Change | (7.2%) | 0.6% | (100.0%) | n/a | 0.6% | 0.0% |
| FY 2016-17 Executive Request: | \$223,416 | \$76,268 | \$17,350 | \$0 | \$129,798 | 4.0 |
| Request Above/(Below) Recommendation | \$17,350 | \$0 | \$17,350 | \$0 | \$0 | 0.0 |

(2) Office of Information Technology Services

The budget for the Office is primarily driven by the personal, contracting, and operating expenses of the Colorado Benefits Management System (CBMS). CBMS is the computer system used to determine a citizen's eligibility for public assistance programs like Medicaid, the Supplemental Nutrition Assistance Program (SNAP), Temporary Assistance for Needy Families (TANF), and many others. CBMS is developed and maintained by the State for use by county social service organizations and various medical assistance sites throughout the state. The majority of employees assigned directly to CBMS reside in the Governor's Office of Information Technology.

CBMS is not the only system administered with moneys appropriated to this Office, however. The following tools support a variety of programs:

- Colorado TRAILS – a statewide system, operational since 2002, that supports activities in the Division of Child Welfare and the Division of Youth Corrections. It provides case management, financial tools, and other resources to users of the program.
- County Financial Management System (CFMS) – the system tracks expenditures by program, by funding source, by county, tracks and allocates administrative costs by program, and tracks expenditures that are estimated to count toward federal maintenance of effort requirements. The system manages over \$1.0 billion in payments annually.
- Child Care Automated Tracking System (CHATS) – an information technology system for eligibility and payment for the Child Care Assistance Program. The program provides child care subsidies for low-income families, TANF families, and families transitioning from the Colorado Works program.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

| Office of Information Technology Services | | | | | | |
|---|---------------------|---------------------|--------------------|-------------------------|---------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$59,427,840 | \$28,511,630 | \$890,369 | \$1,071,589 | \$28,954,252 | 11.0 |
| Other legislation | 16,600 | 16,600 | 0 | 0 | 0 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>(1,154,556)</u> | <u>(686,334)</u> | <u>285,305</u> | <u>0</u> | <u>(753,527)</u> | <u>0.0</u> |
| TOTAL | \$58,289,884 | \$27,841,896 | \$1,175,674 | \$1,071,589 | \$28,200,725 | 11.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$58,289,884 | \$27,841,896 | \$1,175,674 | \$1,071,589 | \$28,200,725 | 11.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Information Technology Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| BA10 Mental health institutes electronic health record funding adjustment | (771,000) | (771,000) | 0 | 0 | 0 | 0.0 |
| NP1 CBMS/PEAK annual base adjustment* | 12,294,796 | 11,572,771 | 722,025 | 0 | 0 | 0.0 |
| NP6 Secure Colorado* | 163,481 | 88,070 | 1,994 | 5,210 | 68,207 | 0.0 |
| NP7 CBMS training staff technical adjustments* | 35,791 | 14,667 | 1,162 | 0 | 19,962 | 0.0 |
| NP BA Marijuana data coordination* | 73,975 | 0 | 73,975 | 0 | 0 | 0.0 |
| JBC staff-initiated base changes | (37,293) | (11,189) | 0 | 0 | (26,104) | 0.0 |
| Annualize prior year budget action | 2,443,993 | 2,441,111 | 346 | 0 | 2,536 | 0.0 |
| Centrally appropriated line items* | (876,134) | (471,553) | (10,449) | (27,785) | (366,347) | 0.0 |
| Annualize prior year legislation | <u>(16,600)</u> | <u>(16,600)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$71,600,893 | \$40,688,173 | \$1,964,727 | \$1,049,014 | \$27,898,979 | 11.0 |
| Increase/(Decrease) | \$13,311,009 | \$12,846,277 | \$789,053 | (\$22,575) | (\$301,746) | 0.0 |
| Percentage Change | 22.8% | 46.1% | 67.1% | (2.1%) | (1.1%) | 0.0% |
| FY 2016-17 Executive Request | \$71,638,186 | \$40,699,362 | \$1,964,727 | \$1,049,014 | \$27,925,083 | 11.0 |
| Request Above/(Below) Recommendation | \$37,293 | \$11,189 | \$0 | \$0 | \$26,104 | 0.0 |

*Represents requested funding level, not the recommended funding level. Recommendation for these change requests will be addressed in future figure setting presentations on common policies and information technology projects.

DECISION ITEMS – OFFICE OF INFORMATION TECHNOLOGY SERVICES

Note, “BA10 Mental health institutes electronic health record funding adjustment” and “JBC staff-initiated base changes” impact this division and are covered in the “Decision Items Affecting Multiple Divisions” section of this document.

➔ NP1 CBMS/PEAK annual base adjustment

Request: The request, submitted jointly by the Department of Health Care Policy and Financing, Department of Human Services, and the Governor’s Office of Information Technology includes an increase of \$12,294,796 total funds, including \$11,572,771 General Fund, for FY 2016-17 and beyond for the base level operation of the Colorado Benefits Management System (CBMS) and the Program Eligibility Application Kit (PEAK) and for future enhancements of the integrated systems and tools.

Recommendation: Staff's recommendation is pending. The recommendations for funding levels for CBMS will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology. Staff will incorporate Committee decisions made on March 10th into the FY 2016-17 Long Bill for the Department.

➔ NP6 Secure Colorado

Request: The request seeks an increase of \$163,481 total funds, including \$88,070 General Fund, for FY 2016-17 to cover the Department's share of costs associated with a decision item in the Governor's Office of Information Technology to add advanced information security event analytics capabilities.

Recommendation: Staff's recommendation is pending. The recommendation for this funding request will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology. Staff will incorporate the Committee's decision made on March 10th into the FY 2016-17 Long Bill for the Department.

➔ NP7 CBMS training staff technical adjustments

Request: The request includes an increase of \$35,791 total funds, including \$14,667 General Fund, for FY 2016-17 to cover an increase in the total compensation costs for employees in the Department of Health Care Policy and Financing supporting the Colorado Benefits Management System (CBMS).

Recommendation: Staff's recommendation is pending. The recommendations for funding levels for CBMS will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology. Staff will incorporate Committee decisions made on March 10th into the FY 2016-17 Long Bill for the Department.

➔ NP BA Marijuana data coordination

Request: The request includes an increase of \$73,975 from the Marijuana Tax Cash Fund for FY 2016-17 to cover the Department's share of costs associated with a budget amendment in the Governor's Office of Information Technology to create a data platform to identify, locate, collect, combine and assimilate, store, analyze, disseminate, and present marijuana-related information.

Recommendation: Staff's recommendation is pending. The recommendation for this funding request will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology. Staff will incorporate the Committee's decision made on March 10th into the FY 2016-17 Long Bill for the Department.

LINE ITEM DETAIL – (2) OFFICE OF INFORMATION TECHNOLOGY SERVICES

(A) INFORMATION TECHNOLOGY

Operating Expenses

The line item pays for the operating expenses associated with the Divisions' systems, including much of the centralized hardware and software infrastructure used by the Department.

Statutory Authority: Section 24-37.5-109, C.R.S.

Request: The Department requests a continuation-level appropriation of \$560,634 total funds, including \$489,559 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$560,634 total funds for FY 2016-17.** These moneys are fully expended each year for the software and hardware infrastructure that supports the Department's programs. The recommendation consists of \$489,559 General Fund, \$14,474 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources, and \$56,601 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Operating Expenses | | | | | | |
|--|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$560,634 | \$489,559 | \$0 | \$14,474 | \$56,601 | 0.0 |
| TOTAL | \$560,634 | \$489,559 | \$0 | \$14,474 | \$56,601 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$560,634 | \$489,559 | \$0 | \$14,474 | \$56,601 | 0.0 |
| TOTAL | \$560,634 | \$489,559 | \$0 | \$14,474 | \$56,601 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | 0.0% | 0.0% | n/a |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Microcomputer Lease Payments

The appropriation is used for lease payments for personal computers and related equipment used in the Department.

Statutory Authority: Section 24-37.5-109, C.R.S.

Request: The Department requests a continuation-level appropriation of \$539,344, including \$301,832 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$539,344 total funds for FY 2016-17.** These moneys are fully expended each year for the Department’s computers. The recommendation consists of \$301,832 General Fund, \$15,466 cash funds from various sources, \$128,647 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources, and \$93,399 federal funds from various sources. The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Microcomputer Lease Payments | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$539,344 | \$301,832 | \$15,466 | \$128,647 | \$93,399 | 0.0 |
| TOTAL | \$539,344 | \$301,832 | \$15,466 | \$128,647 | \$93,399 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$539,344 | \$301,832 | \$15,466 | \$128,647 | \$93,399 | 0.0 |
| TOTAL | \$539,344 | \$301,832 | \$15,466 | \$128,647 | \$93,399 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | 0.0% | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$539,344 | \$301,832 | \$15,466 | \$128,647 | \$93,399 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

County Financial Management System

This appropriation pays for expenses associated with maintaining the County Financial Management System (CFMS). The system tracks program expenditures by program, by funding source, by county, tracks and allocates administrative costs by program, and tracks expenditures that are estimated to count toward federal maintenance of effort requirements. The system manages over \$1.0 billion in payments annually. Funding for CFMS is used for contractual services (information technology programmers) and hardware and software maintenance.

Statutory Authority: Section 24-37.5-109, C.R.S.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests a continuation-level appropriation of \$1,494,325 total funds, including \$770,740 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$1,494,325 total funds for FY 2016-17.** These moneys are fully expended each year for the contract costs associated with operating and maintaining CFMS. The recommendation consists of \$770,740 General Fund and \$723,585 federal funds from various sources. The following table summarizes staff's calculations for the recommendation.

| Office of Information Technology Services, Information Technology, County Financial Management System | | | | | | |
|--|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,494,325 | \$770,740 | \$0 | \$0 | \$723,585 | 0.0 |
| TOTAL | \$1,494,325 | \$770,740 | \$0 | \$0 | \$723,585 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,494,325 | \$770,740 | \$0 | \$0 | \$723,585 | 0.0 |
| TOTAL | \$1,494,325 | \$770,740 | \$0 | \$0 | \$723,585 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$1,494,325 | \$770,740 | \$0 | \$0 | \$723,585 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Client Index Project

The appropriation pays the contract and operating costs associated with maintaining the Client Index Project. The system assures that each recipient of State benefits has a unique identifier. Each program uploads the name, gender, date of birth, social security number, and other identifying information for any individual served, and the Index looks for other duplicate entries and assigns a unique identifier. The Index retains both this unique identifier and the identifiers assigned by each respective program's system. By maintaining a central, unduplicated listing of clients served, the Index enhances interagency coordination and cooperation, reduces data entry requirements, reduces referrals for duplicated services, reduces fraud, and provides information for program evaluations.

Statutory Authority: Sections 24-37.5-109 and 26-1-112, C.R.S.

Request: The Department requests a continuation-level appropriation of \$17,698 total funds, including \$10,154 General Fund, for FY 2016-17.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Recommendation: Staff recommends a continuation-level appropriation of \$17,698 total funds for FY 2016-17. These moneys are fully expended each year for software maintenance and upgrade costs. The recommendation consists of \$10,154 General Fund and \$7,544 federal funds from various sources. The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Client Index Project | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$17,698 | \$10,154 | \$0 | \$0 | \$7,544 | 0.0 |
| TOTAL | \$17,698 | \$10,154 | \$0 | \$0 | \$7,544 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$17,698 | \$10,154 | \$0 | \$0 | \$7,544 | 0.0 |
| TOTAL | \$17,698 | \$10,154 | \$0 | \$0 | \$7,544 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$17,698 | \$10,154 | \$0 | \$0 | \$7,544 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Colorado Trails

The appropriation pays the contract and equipment costs associated with Colorado Trails. Colorado Trails is a statewide system, operational since 2002, that supports activities in the Department’s Division of Child Welfare and the Division of Youth Corrections (DYC). The Trails database links all divisions of DYC staff located in facilities and offices throughout the state, as well as State and county child welfare workers, supervisors, and support staff. The system provides case management support for direct client workers, decision-making support tools for managers, and access to client information across all DYC and child welfare populations in the state. The client/server-based system also provides an interface with the Colorado Integrated Criminal Justice Information System (CICJIS).

The Division of Child Welfare portion of Trails includes functions for intake, eligibility, resource management, court processing, case management, facilities management, financial management, and administration. The DYC portion of Trails allows users to track the stages a youth goes through in terms of their placements and counselor assignments. Workers can create, modify, and maintain treatment plans and release goals, and identify and assess resource providers.

Note, for FY 2015-16, the legislature provided an appropriation of \$6.8 million total funds, including \$4.6 million General Fund, in the capital construction budget for the first year of a

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Trails modernization project. This project is intended to make changes to the existing system (rather than fully replacing it) to make Trails more mobile-friendly for case workers, better able to integrate data from a variety of sources into a case file, and easier for users to interface with for different purposes based on agency or job-specific tasks. The Department, in conjunction with the Governor’s Office of Information Technology, seeks \$6.8 million total funds, including \$4.6 million General Fund, for FY 2016-17 for the continuation of the Trails modernization project. This is the second year funding request for this project. The third, and final, year funding request is anticipated to be \$6.7 million total funds, including \$4.7 million General Fund, for FY 2017-18. The Joint Budget Committee will be asked to take action on the FY 2016-17 capital construction funding request during staff figure setting for capital construction information technology projects on Thursday, March 10th.

Statutory Authority: Section 24-37.5-109, C.R.S.

Request: The Department requests an appropriation of \$4,970,392 total funds, including \$2,683,461 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$4,970,392 total funds for FY 2016-17.** These moneys are fully expended each year for the contract, hardware, and software costs associated with operating and maintaining Trails. The recommendation consists of \$2,683,461 General Fund and \$2,286,931 federal funds from Title IV-E of the Social Security Act, Temporary Assistance for Needy Families, and Child Care Development Funds. The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Colorado Trails | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$4,970,392 | \$2,683,461 | \$0 | \$0 | \$2,286,931 | 0.0 |
| Other legislation | <u>16,600</u> | <u>16,600</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$4,986,992 | \$2,700,061 | \$0 | \$0 | \$2,286,931 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$4,986,992 | \$2,700,061 | \$0 | \$0 | \$2,286,931 | 0.0 |
| Annualize prior year legislation | <u>(16,600)</u> | <u>(16,600)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$4,970,392 | \$2,683,461 | \$0 | \$0 | \$2,286,931 | 0.0 |
| Increase/(Decrease) | (\$16,600) | (\$16,600) | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | (0.3%) | (0.6%) | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$4,970,392 | \$2,683,461 | \$0 | \$0 | \$2,286,931 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

National Aging Program Information System

The line item appropriates funds for the system the Department uses to comply with federal reporting requirements regarding clients served through Older Americans Act programs. Funding is primarily used to purchase contract programmer services and to partially fund the cost of leasing and purchasing microcomputers for area agencies on aging (AAA's) and service providers. Federal funds are from Title III of the Older Americans Act, and this grant requires a 25.0 percent match.

Statutory Authority: Section 26-11-205.5, C.R.S.

Request: The Department requests a continuation-level appropriation of \$93,114 total funds, including \$23,278 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$55,821 total funds for FY 2016-17.** The recommendation includes a reduction of \$37,293 total funds, including a decrease of \$11,189 General Fund, to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff's write-up for the "JBC staff-initiated base changes" decision item in the "Decision Items Affecting Multiple Divisions" section at the beginning of this document for more information.

The recommendation consists of \$12,089 General Fund and \$43,732 federal funds from Title III of the Older Americans Act. The following table summarizes staff's calculations for the recommendation.

| Office of Information Technology Services, Information Technology, National Aging Program Information System | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$93,114 | \$23,278 | \$0 | \$0 | \$69,836 | 0.0 |
| TOTAL | \$93,114 | \$23,278 | \$0 | \$0 | \$69,836 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$93,114 | \$23,278 | \$0 | \$0 | \$69,836 | 0.0 |
| JBC staff-initiated base changes | (37,293) | (11,189) | 0 | 0 | (26,104) | 0.0 |
| TOTAL | \$55,821 | \$12,089 | \$0 | \$0 | \$43,732 | 0.0 |
| Increase/(Decrease) | (\$37,293) | (\$11,189) | \$0 | \$0 | (\$26,104) | 0.0 |
| Percentage Change | (40.1%) | (48.1%) | n/a | n/a | (37.4%) | n/a |
| FY 2016-17 Executive Request: | \$93,114 | \$23,278 | \$0 | \$0 | \$69,836 | 0.0 |
| Request Above/(Below) Recommendation | \$37,293 | \$11,189 | \$0 | \$0 | \$26,104 | 0.0 |

Child Care Automated Tracking System

This line item provides funds for the information technology system, the Child Care Automated Tracking System (CHATS), supporting the Colorado Child Care Assistance Program (CCCAP). CCCAP provides financial assistance to low-income families that are working, searching for employment or are in training, and families that are enrolled in the Colorado Works Program and need child care services to support their efforts toward self-sufficiency. CCCAP is administered through county departments of social services under the direction of the Department's Division of Child Care.

For FY 2013-14, the General Assembly provided funding to conduct a needs assessment to identify options for the future operational and functional sustainability of CHATS. The Department contracted with BerryDunn to undertake the assessment, which included in-depth interviews with county CHATS personnel. Additional funding for FY 2013-14 was also appropriated to help stabilize and maintain the current CHATS environment. At that time there were more than 1,500 outstanding CHATS change requests and help desk tickets. The Department worked with the Governor's Office of Information Technology to prioritize and remediate outstanding tickets.

Note, for FY 2015-16, the legislature provided an appropriation of \$1.5 million federal funds in the capital construction budget from the Child Care Development Fund for the first year of the hybrid approach to enhancing and replacing CHATS. The Department seeks \$1.5 million federal funds for FY 2016-17 for the continuation of the CHATS modernization project. This is the second, and final, year funding request for this project. The Joint Budget Committee will be asked to take action on the FY 2016-17 capital construction funding request during staff figure setting for capital construction information technology projects on Thursday, March 10th.

Statutory Authority: Section 26-2-801, C.R.S.

Request: The Department requests a continuation-level appropriation of \$2,709,933 federal funds from Child Care Development Funds for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$2,709,933 federal funds from Child Care Development Funds for FY 2016-17.** These moneys are fully expended each year for the contract, hardware, and software costs associated with operating and maintaining CHATS. The following table summarizes staff's calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Child Care Automated Tracking System | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$2,709,933</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$2,709,933</u> | <u>0.0</u> |
| TOTAL | \$2,709,933 | \$0 | \$0 | \$0 | \$2,709,933 | 0.0 |

*JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision*

| Office of Information Technology Services, Information Technology, Child Care Automated Tracking System | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$2,709,933 | \$0 | \$0 | \$0 | \$2,709,933 | 0.0 |
| TOTAL | \$2,709,933 | \$0 | \$0 | \$0 | \$2,709,933 | 0.0 |
| Percentage Change | 0.0% | n/a | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$2,709,933 | \$0 | \$0 | \$0 | \$2,709,933 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Health Information Management System

The appropriation pays for operating and contract costs associated with maintaining the Health Information Management System. The automated system supports clinical and administrative business functions at the Mental Health Institutes, the Regional Centers for persons with developmental disabilities, and the Division of Youth Corrections' detention and institutional facilities. The system was implemented in October 1995 in response to a requirement by the federal Health Care Financing Administration for providers to itemize all services and bill Medicare under a physician fee schedule. The system includes medical records, census, billing and accounts receivable, client banking, nutrition, laboratory, pharmacy, and clinical assessment and treatment information. The Health Information Management System was renamed "AVATAR" in 2007.

Statutory Authority: Sections 27-65-118, 19-2-416, and 26-12-101, C.R.S.

Request: The Department requests an appropriation of \$339,168 total funds, including \$211,290 General Fund, for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$339,168 total funds for FY 2016-17.** These moneys are fully expended each year for the contract, hardware, and software costs associated with operating and maintaining Avatar.

Note, the legislature funded the implementation of an electronic health record platform at the two State-owned and operated mental health institutes (Fort Logan and Pueblo). This project has decreased the costs for this line item by \$96,339 General Fund for FY 2016-17 as a result of the mental health institutes moving away from Avatar to the new platform. Please see the "Electronic Health Record and Pharmacy System" line item at the end of this subdivision for more information on this project.

The recommendation consists of \$211,290 General Fund and \$127,878 reappropriated funds transferred from the Department of Health Care Policy and Financing and various sources. The following table summarizes staff's calculations for the recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Information Technology Services, Information Technology, Health Information Management System | | | | | | |
|--|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$435,507 | \$307,629 | \$0 | \$127,878 | \$0 | 0.0 |
| TOTAL | \$435,507 | \$307,629 | \$0 | \$127,878 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | 435,507 | 307,629 | 0 | 127,878 | 0 | 0.0 |
| Annualize prior year budget action | (96,339) | (96,339) | 0 | 0 | 0 | 0.0 |
| TOTAL | \$339,168 | \$211,290 | \$0 | \$127,878 | \$0 | 0.0 |
| Increase/(Decrease) | (\$96,339) | (\$96,339) | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | (22.1%) | (31.3%) | n/a | 0.0% | n/a | n/a |
| FY 2016-17 Executive Request: | \$339,168 | \$211,290 | \$0 | \$127,878 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Adult Protective Services Data System

This line item provides funding to maintain the data system that manages reports of suspected and confirmed crimes against at-risk adults. This system is referred to as the Colorado Adult Protective Services (CAPS) system.

Statutory Authority: Section 26-3.1-102, C.R.S.

Request: The Department requests a continuation-level appropriation of \$179,200 General Fund for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$179,200 General Fund for FY 2016-17.** While the Department did not fully expend its appropriation in FY 2014-15, CAPS is a newer system that has yet to see its costs stabilize. Thus, staff recommends an appropriation that is \$16,957 General Fund higher than the most recent actual expenditures for CAPS. The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Adult Protective Services Data System | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$179,200 | \$179,200 | \$0 | \$0 | \$0 | 0.0 |
| TOTAL | \$179,200 | \$179,200 | \$0 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Information Technology Services, Information Technology, Adult Protective Services Data System | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$179,200</u> | <u>\$179,200</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$179,200 | \$179,200 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$179,200 | \$179,200 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Payments to OIT

This line item includes funding appropriated to the Department that is then transferred to the Governor's Office of Information Technology to support the information technology systems that support the Department's programs.

Statutory Authority: Sections 24-37.5-601 and 602, 24-37.5-108, and 24-37.5-109, C.R.S.

Request: The Department requests an appropriation of \$24,820,677 total funds, including \$13,331,769 General Fund, for FY 2016-17.

Recommendation: Staff's recommendation is pending. Information technology projects and common policy recommendations will be presented to the Committee on Thursday, March 10th by Kevin Neimond. The following table summarizes calculations for the requested appropriation for this line item.

| Office of Information Technology Services, Information Technology, Payments to OIT | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$25,122,963</u> | <u>\$13,534,199</u> | <u>\$306,503</u> | <u>\$800,590</u> | <u>\$10,481,671</u> | <u>0.0</u> |
| TOTAL | \$25,122,963 | \$13,534,199 | \$306,503 | \$800,590 | \$10,481,671 | 0.0 |
| FY 2016-17 Requested Appropriation* | | | | | | |
| FY 2015-16 Appropriation | 25,122,963 | 13,534,199 | 306,503 | 800,590 | 10,481,671 | 0.0 |
| NP6 Secure Colorado | 163,481 | 88,070 | 1,994 | 5,210 | 68,207 | 0.0 |
| NP BA Marijuana data coordination | 73,975 | 0 | 73,975 | 0 | 0 | 0.0 |
| Centrally appropriated line items | <u>(539,742)</u> | <u>(290,500)</u> | <u>(6,437)</u> | <u>(17,117)</u> | <u>(225,688)</u> | <u>0.0</u> |
| TOTAL | \$24,820,677 | \$13,331,769 | \$376,035 | \$788,683 | \$10,324,190 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Information Technology Services, Information Technology, Payments to OIT | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Increase/(Decrease) | (\$302,286) | (\$202,430) | \$69,532 | (\$11,907) | (\$157,481) | 0.0 |
| Percentage Change | (1.2%) | (1.5%) | 22.7% | (1.5%) | (1.5%) | n/a |

*Represents the funding level requested by the Department. This request will be addressed in a separate staff figure setting presentation by Kevin Neimond on Thursday, March 10th. Staff will incorporate the Committee’s action into the Long Bill.

CORE Operations

This line item contains appropriations for the Office’s share of costs associated with the operation of the Colorado Operations Resource Engine (CORE).

Statutory Authority: Section 24-37.5-114, C.R.S.

Request: The Department seeks an appropriation of \$1,330,995 total funds, including \$696,471 General Fund, for FY 2016-17.

Recommendation: **Staff’s recommendation is pending.** The CORE common policy recommendations will be presented to the Committee on Friday, March 11th by Alfredo Kemm. The following table summarizes calculations for the requested appropriation for this line item.

| Office of Information Technology Services, Information Technology, CORE Operations | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$1,667,387</u> | <u>\$877,524</u> | <u>\$268,114</u> | <u>\$0</u> | <u>\$521,749</u> | <u>0.0</u> |
| TOTAL | \$1,667,387 | \$877,524 | \$268,114 | \$0 | \$521,749 | 0.0 |
| FY 2016-17 Requested Appropriation* | | | | | | |
| FY 2015-16 Appropriation | \$1,667,387 | \$877,524 | \$268,114 | \$0 | \$521,749 | 0.0 |
| Centrally appropriated line items | <u>(336,392)</u> | <u>(181,053)</u> | <u>(4,012)</u> | <u>(10,668)</u> | <u>(140,659)</u> | <u>0.0</u> |
| TOTAL | \$1,330,995 | \$696,471 | \$264,102 | (\$10,668) | \$381,090 | 0.0 |
| Increase/(Decrease) | (\$336,392) | (\$181,053) | (\$4,012) | (\$10,668) | (\$140,659) | 0.0 |
| Percentage Change | (20.2%) | (20.6%) | (1.5%) | 0.0% | (27.0%) | n/a |

*Represents the funding level requested by the Department. This request will be addressed in a separate staff figure setting presentation by Alfredo Kemm on Friday, March 11th. Staff will incorporate the Committee’s action into the Long Bill.

DYC Education Support

This line item funds the costs associated with upgrading the technology infrastructure at Division of Youth Corrections’ facilities. The Division, in conjunction with the Governor’s Office of Information Technology, is in the process of expanding and improving educational program offerings within State-owned and -operated facilities.

Statutory Authority: Section 19-2-414, C.R.S.

Request: The Department requests a continuation-level appropriation of \$394,042 General Fund for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$394,042 General Fund for FY 2016-17.** These moneys are fully expended each year to employ four workers in the Governor’s Office of Information Technology responsible for upgrading, monitoring, and supporting network infrastructure at Division of Youth Corrections’ facilities. The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, DYC Education Support | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$394,042</u> | <u>\$394,042</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$394,042 | \$394,042 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$394,042</u> | <u>\$394,042</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$394,042 | \$394,042 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$394,042 | \$394,042 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

IT Systems Interoperability

The Department is currently engaged in a project that is jointly funded in the operating and capital construction budgets to standardize all existing information technology systems the agency uses in an effort to allow the data contained in the systems to be made available without removing the data from the core systems. The solution is creating interfaces to access the data directly rather than exporting data from the core systems for import into other systems. The following table summarizes the capital construction and operating expenses budget for this five-year project.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| IT Systems Interoperability Project | | | | | |
|--|---------------------|---------------------|---------------------|---------------------|---------------------|
| | FY 2015-16 | FY 2016-17 | FY 2017-18 | FY 2018-19 | FY 2019-20 |
| Capital | \$12,815,940 | \$9,288,520 | \$9,288,520 | \$9,288,520 | \$9,265,660 |
| Operating | \$1,323,360 | \$1,323,360 | \$1,323,360 | \$1,323,360 | \$1,323,360 |
| Total Funds | \$14,139,300 | \$10,611,880 | \$10,611,880 | \$10,611,880 | \$10,589,020 |
| <i>General Fund</i> | <i>\$1,413,930</i> | <i>\$1,061,188</i> | <i>\$1,061,188</i> | <i>\$1,061,188</i> | <i>\$1,058,902</i> |

This line item supports the operating costs of the project, which include staff costs for the Governor’s Office of Information Technology to provide project management and implementation services.

Note, as shown in the prior table, the Department requests \$9,288,350 total funds, including \$928,852 General Fund, in the capital construction budget for FY 2016-17 for the continuation of this project. The Joint Budget Committee will be asked to take action on the FY 2016-17 capital construction funding request during staff figure setting for capital construction information technology projects on Thursday, March 10th.

Statutory Authority: Sections 26-1-105 and 24-71.3-119, C.R.S.

Request: The Department requests a continuation-level appropriation of \$1,323,360 total funds, including \$132,336 General Fund, for FY 2016-17.

***Recommendation:* Staff recommends a continuation-level appropriation of \$1,323,360 total funds for FY 2016-17 if the Committee opts to fund the second-year of the capital construction component of this project at the March 10th figure setting for capital construction information technology projects.** If the Committee does not fund the capital component of this project for FY 2016-17, staff recommends eliminating the appropriation for this line item, as it will no longer be necessary.

The recommendation consists of \$132,336 General Fund and \$1,191,024 federal funds from the U.S. Department of Health and Human Services. The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, IT Systems Interoperability | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,323,360 | \$132,336 | \$0 | \$0 | \$1,191,024 | 0.0 |
| TOTAL | \$1,323,360 | \$132,336 | \$0 | \$0 | \$1,191,024 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,323,360 | \$132,336 | \$0 | \$0 | \$1,191,024 | 0.0 |
| TOTAL | \$1,323,360 | \$132,336 | \$0 | \$0 | \$1,191,024 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Information Technology Services, Information Technology, IT Systems Interoperability | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$1,323,360 | \$132,336 | \$0 | \$0 | \$1,191,024 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Enterprise Content Management

The Department is in the process of implementing a Department-wide system to manage documents and files. The system that is being deployed uses the same content management software that the Governor’s Office of Information Technology uses for CORE, the Colorado Benefits Management System (CBMS), and the Colorado Program Eligibility and Application Kit (PEAK).

Statutory Authority: Section 26-1-105, C.R.S.

Request: The Department requests a continuation-level appropriation of \$731,400 General Fund for FY 2016-17.

***Recommendation:* Staff recommends a continuation-level appropriation of \$731,400 General Fund for FY 2016-17.** These moneys will be used for the second-year project costs associated with implementing an enterprise content management system. These costs include systems administration, software licensing, and programming services. The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Enterprise Content Management | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$731,400</u> | <u>\$731,400</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$731,400 | \$731,400 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$731,400</u> | <u>\$731,400</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$731,400 | \$731,400 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$731,400 | \$731,400 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

NEW LINE ITEM: Electronic Health Record and Pharmacy System

The Department received an appropriation of \$9,849,560 General Fund in the capital construction budget for FY 2014-15 for the first phase of a project to purchase and implement a modern, comprehensive, and fully automated electronic health records system for the two State-owned and operated mental health institutes (Fort Logan and Pueblo) that is fully integrated with all necessary clinical, operational, and financial modules and systems and is compliant with federal "meaningful use" requirements. The project is replacing a number of separate health information and billing systems. Specifically, this initiative will replace the following existing systems:

- Web-based dietary system;
- Locally hosted pharmacy system;
- Locally hosted lab system;
- Locally hosted admission/discharge/transfer system that also includes information about patient diagnoses, non-pharmacy billing, legal commitment records, scheduling, seclusion and restraint, and medication variances; and
- Multiple Microsoft Access databases containing additional patient information.

The Phase I appropriation for FY 2014-15 included moneys for contract professional services, construction, software acquisition, equipment, and contingency. Additionally, the Department received a supplemental appropriation of \$935,000 General Fund for FY 2014-15 to incorporate the Division of Youth Corrections' medication management needs into the new system. For FY 2015-16, the project received an additional \$4,863,145 General Fund in the capital construction budget for FY 2015-16 for the second, and final, phase of the project. The Phase II appropriation includes moneys for contract professional services, software acquisition, equipment, and contingency.

The project plan indicates that ongoing operating costs beginning in FY 2016-17 will total \$2,528,802 General Fund. These costs include moneys for software licenses and maintenance, system hosting and support, and ongoing development and enhancement of the system. As part of "BA10 Mental health institutes electronic health record funding adjustment," the Department indicates that \$771,000 General Fund of this amount is needed to cover the cost of backfilling shifts vacated at the State's two mental health institutes due to the mandatory training for the new system. An appropriation of \$771,000 General Fund is requested in the Behavioral Health Services division of this department.

Statutory Authority: Sections 27-65-118 and 19-2-416, C.R.S.

Request: The Department requests that two new line items be added to the Long Bill for FY 2016-17 to capture the ongoing operating costs associated with the electronic health records system. The two line items total a requested appropriation of \$1,757,802 General Fund:

- Electronic Health Records, Vendor Costs (ongoing fees, system hosting, and support) – \$1,091,930 General Fund; and

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

- Electronic Health Records, Vendor Costs (ongoing development and enhancement) – \$665,872 General Fund.

Recommendation: Staff recommends an appropriation of \$1,757,802 General Fund for FY 2016-17 for these purposes (fees, hosting, support, development, and enhancement). However, staff recommends that the moneys be appropriated to one line item rather than the two requested. It is staff’s opinion that the purposes of the two line items are closely aligned, thus moneys may be appropriated to only one line item. Additionally, staff recommends that appropriations for this line item be adjusted in future fiscal years after the Department has had the opportunity to assess how system development support will function after the system goes live. See staff’s write-up for the “BA10 Mental health institutes electronic health record” budget amendment at the beginning of this document for more information.

The following table summarizes staff’s calculations for the recommendation.

| Office of Information Technology Services, Information Technology, Electronic Health Record and Pharmacy System | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| BA10 Mental health institutes electronic health record funding adjustment | (771,000) | (771,000) | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>2,528,802</u> | <u>2,528,802</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$1,757,802 | \$1,757,802 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | \$1,757,802 | \$1,757,802 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$1,757,802 | \$1,757,802 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(B) COLORADO BENEFITS MANAGEMENT SYSTEM

(1) Ongoing Expenses

Personal Services

This line item provides funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes, for staff supporting the operations and maintenance of the Colorado Benefits Management System (CBMS). These moneys are transferred to the Governor's Office of Information Technology where the staff members are employed.

Statutory Authority: Sections 26-1-112, 26-1-118, 26-1-121, 24-37.5-109, C.R.S.

Request: The Department requests \$2,631,299 total funds, including \$1,209,852 General Fund, for FY 2016-17.

Recommendation: **Staff's recommendation is pending.** Recommendations for funding levels for CBMS will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology. The following table summarizes calculations for the requested appropriation for this line item.

| Office of Information Technology Services, Colorado Benefits Management System, Personal Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$2,989,619 | \$1,093,480 | \$46,819 | \$0 | \$1,849,320 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>(179,160)</u> | <u>58,186</u> | <u>44,441</u> | <u>0</u> | <u>(281,787)</u> | <u>0.0</u> |
| TOTAL | \$2,810,459 | \$1,151,666 | \$91,260 | \$0 | \$1,567,533 | 0.0 |
| FY 2016-17 Requested Appropriation* | | | | | | |
| FY 2015-16 Appropriation | \$2,810,459 | \$1,151,666 | \$91,260 | \$0 | \$1,567,533 | 0.0 |
| NP1 CBMS/PEAK annual base adjustment | <u>(179,160)</u> | <u>58,186</u> | <u>44,441</u> | <u>0</u> | <u>(281,787)</u> | <u>0.0</u> |
| TOTAL | \$2,631,299 | \$1,209,852 | \$135,701 | \$0 | \$1,285,746 | 0.0 |
| Increase/(Decrease) | (\$179,160) | \$58,186 | \$44,441 | \$0 | (\$281,787) | 0.0 |
| Percentage Change | (6.4%) | 5.1% | 48.7% | n/a | (18.0%) | n/a |

*Represents the funding level requested by the Department. This request will be addressed in a separate staff figure setting presentation by Kevin Neimond on Thursday, March 10th. Staff will incorporate the Committee's action into the Long Bill.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Centrally Appropriated Items

This line item provides funding for employees' centrally appropriated benefits (health, life, and dental, salary survey, etc.) for staff supporting the operations and maintenance of the CBMS. These moneys are transferred to the Governor's Office of Information Technology where the staff members are employed.

Statutory Authority: Sections 26-1-112, 26-1-118, 26-1-121, 24-37.5-109, C.R.S.

Request: The Department requests an appropriation of \$290,834 total funds, including \$133,723 General Fund, for FY 2016-17.

Recommendation: **Staff's recommendation is pending.** Recommendations for funding levels for CBMS will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor's Office of Information Technology. The following table summarizes calculations for the requested appropriation for this line item.

| Office of Information Technology Services, Colorado Benefits Management System, Centrally Appropriated Items | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$330,441 | \$120,862 | \$5,175 | \$0 | \$204,404 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>(19,804)</u> | <u>6,430</u> | <u>4,912</u> | <u>0</u> | <u>(31,146)</u> | <u>0.0</u> |
| TOTAL | \$310,637 | \$127,292 | \$10,087 | \$0 | \$173,258 | 0.0 |
| FY 2016-17 Requested Appropriation* | | | | | | |
| FY 2015-16 Appropriation | \$310,637 | \$127,292 | \$10,087 | \$0 | \$173,258 | 0.0 |
| NP1 CBMS/PEAK annual base adjustment | <u>(19,803)</u> | <u>6,431</u> | <u>4,912</u> | <u>0</u> | <u>(31,146)</u> | <u>0.0</u> |
| TOTAL | \$290,834 | \$133,723 | \$14,999 | \$0 | \$142,112 | 0.0 |
| Increase/(Decrease) | (\$19,803) | \$6,431 | \$4,912 | \$0 | (\$31,146) | 0.0 |
| Percentage Change | (6.4%) | 5.1% | 48.7% | n/a | (18.0%) | n/a |

*Represents the funding level requested by the Department. This request will be addressed in a separate staff figure setting presentation by Kevin Neimond on Thursday, March 10th. Staff will incorporate the Committee's action into the Long Bill.

Operating and Contract Expenses

This line item provides funding for the operating and contract expenses associated with the operation of CBMS. Contracts are awarded to vendors for maintenance, operation, and enhancements to CBMS. The moneys are transferred to the Governor's Office of Information Technology.

Statutory Authority: Sections 26-1-112, 26-1-118, 26-1-121, 24-37.5-109, C.R.S.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests an appropriation of \$26,531,809 total funds, including \$17,220,135 General Fund, for FY 2016-17.

Recommendation: Staff’s recommendation is pending. Recommendations for funding levels for CBMS will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor’s Office of Information Technology. The following table summarizes calculations for the requested appropriation for this line item.

| Office of Information Technology Services, Colorado Benefits Management System, Operating and Contract Expenses | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$14,863,973 | \$6,490,821 | \$232,775 | \$0 | \$8,140,377 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>(890,758)</u> | <u>(764,895)</u> | <u>220,956</u> | <u>0</u> | <u>(346,819)</u> | <u>0.0</u> |
| TOTAL | \$13,973,215 | \$5,725,926 | \$453,731 | \$0 | \$7,793,558 | 0.0 |
| FY 2016-17 Requested Appropriation* | | | | | | |
| FY 2015-16 Appropriation | \$13,973,215 | \$5,725,926 | \$453,731 | \$0 | \$7,793,558 | 0.0 |
| NP1 CBMS/PEAK annual base adjustment | <u>12,558,594</u> | <u>11,494,209</u> | <u>657,676</u> | <u>0</u> | <u>406,709</u> | <u>0.0</u> |
| TOTAL | \$26,531,809 | \$17,220,135 | \$1,111,407 | \$0 | \$8,200,267 | 0.0 |
| Increase/(Decrease) | \$12,558,594 | \$11,494,209 | \$657,676 | \$0 | \$406,709 | 0.0 |
| Percentage Change | 89.9% | 200.7% | 144.9% | n/a | 5.2% | n/a |

*Represents the funding level requested by the Department. This request will be addressed in a separate staff figure setting presentation by Kevin Neimond on Thursday, March 10th. Staff will incorporate the Committee’s action into the Long Bill.

(2) Special Projects

Health Care and Economic Security Staff Development Center (formerly Administration)

This line item provides personal services and operating expenses funding for 11.0 FTE Department of Human Services employees who staff the Health Care and Economic Security Staff Development Center, established via H.B. 12-1339 (Colorado Benefits Management System Project). The Staff Development Center is the training connection between the Department of Human Services, the Department of Health Care Policy and Finance, and the Governor’s Office of Information Technology to the 64 county departments of Social/Human Services, as well as medical assistance, presumptive eligibility and certified application assistance sites for Medicaid/CHP+ throughout Colorado.

The unit works to identify training needs and to establish, facilitate, and maintain competency-based training curricula. The Center provides a complete training array to staff working with families who are accessing medical and other types of public assistance, such as the Supplemental Nutrition Assistance Program (SNAP), Medicaid, CHP +, Aging and Adult Services, and the Temporary Assistance for Needy Families (TANF) program.

Note, in addition to the 11.0 FTE funded by the Department of Human Services, the Department of Health Care Policy and Financing funds an additional 11.0 FTE for the Center.

Statutory Authority: Sections 26-1-112, 26-1-118, 26-1-121, 24-37.5-109, C.R.S.

Request: The Department requests an appropriation of \$922,160 total funds, including \$422,318 General Fund, for FY 2016-17.

Recommendation: **Staff’s recommendation is pending.** Recommendations for funding levels for CBMS will be presented to the Committee on Thursday, March 10th by Kevin Neimond during figure setting for the Governor’s Office of Information Technology. **Additionally, staff recommends renaming this line item to “Health Care and Economic Security Staff Development Center” to more accurately describe the services procured with this funding.** The following table summarizes calculations for the requested appropriation for this line item.

| Office of Information Technology Services, Colorado Benefits Management System, Health Care and Economic Security Staff Development Center | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,004,508 | \$371,113 | \$15,517 | \$0 | \$617,878 | 11.0 |
| HB 16-1242 (Supplemental Bill) | (64,834) | 13,945 | 14,996 | 0 | (93,775) | 0.0 |
| TOTAL | \$939,674 | \$385,058 | \$30,513 | \$0 | \$524,103 | 11.0 |
| FY 2016-17 Requested Appropriation* | | | | | | |
| FY 2015-16 Appropriation | \$939,674 | \$385,058 | \$30,513 | \$0 | \$524,103 | 11.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Information Technology Services, Colorado Benefits Management System, Health Care and Economic Security Staff Development Center | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| NP1 CBMS/PEAK annual base adjustment | (64,835) | 13,945 | 14,996 | 0 | (93,776) | 0.0 |
| NP7 CBMS training staff technical adjustments | 35,791 | 14,667 | 1,162 | 0 | 19,962 | 0.0 |
| Annualize prior year budget action | <u>11,530</u> | <u>8,648</u> | <u>346</u> | <u>0</u> | <u>2,536</u> | <u>0.0</u> |
| TOTAL | \$922,160 | \$422,318 | \$47,017 | \$0 | \$452,825 | 11.0 |
| Increase/(Decrease) | (\$17,514) | \$37,260 | \$16,504 | \$0 | (\$71,278) | 0.0 |
| Percentage Change | (1.9%) | 9.7% | 54.1% | n/a | (13.6%) | 0.0% |

*Represents the funding level requested by the Department. This request will be addressed in a separate staff figure setting presentation by Kevin Neimond on Thursday, March 10th. Staff will incorporate the Committee's action into the Long Bill.

LINE ITEMS APPEARING IN THE NUMBERS PAGES FROM PRIOR BUDGETS

Integrated Behavioral Health Services Data Collection

This line item provided funding for the Department to work in conjunction with the Governor's Office of Information Technology to implement Integrated Behavioral Health Services Data Collection System (IBHS). Funding received in FY 2013-14 (\$480,000 total funds) was needed for the upfront costs of project management, requirements development, and the system design/construction/testing needed to implement the IBHS. Ongoing maintenance costs are absorbed within existing resources. The initial phases of this project that required funding have concluded.

Purchase of Services from Computer Center

This item provided funding for the Department's share of Statewide computer services provided by the Governor's Office of Information Technology. The Office plans, manages, operates, and delivers the computing infrastructure to customer entities, which include all State agencies and certain institutions of higher education. The Office is responsible for managing the operating system, transaction processing scheduling, and systems management software associated with these resources. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Colorado State Network

This line item was used to pay the Department's share of the statewide multiuse network. The multiuse network is a service providing secure, high-speed broadband access to State agencies, schools, colleges, libraries, hospitals, and local governments. It is essentially the state's wide area network, providing network connectivity to every county in the state. Payments represent the cost to the State for administering its share of the network build-out with the private consortium. Reimbursements for this functional area were expended for contracts with vendors, and were based on anticipated billings, using a circuit inventory conducted department by department, for all agencies. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Management and Administration of OIT

Senate Bill 08-155 (Cadman/Kerr, A.) required that billing methodologies be developed to allocate costs for central OIT administrative services, including a "back office" business services staff for financial and human resource services to the consolidated office. Beginning with FY 2008-09, allocation appropriations were made to executive branch agencies for this function. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Communication Services Payments

This line item was used to pay the Department's share of the state's microwave radio infrastructure and the Digital Trunked Radio System (DTRS). DTRS provides interoperability between public safety agencies and emergency responders. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

Information Technology Security

This line item was added during the FY 2013-14 budget cycle for the Governor’s Office of Information Technology to address the State’s most pressing cyber security needs. The moneys for FY 2013-14 were used for intrusion detection, threat and vulnerability management, network segmentation equipment, centralized firewall management, and sensitive network authentication. This line item was consolidated into the Payments to OIT line item during the FY 2014-15 budget cycle.

CBMS SAS-70 Audit

This line item funded an on-going audit of CBMS. A Statement on Auditing Standards (SAS) 70 audit focuses on management policies, standards and procedures, state and county staff training and subsequent adherence to standards and procedures, general controls over system development, acquisition, maintenance, and change management, operational controls over change management of software, logical and physical security, and contingency planning, and application controls over source documents, data input, editing and processing, data output, and system access. The audit, conducted by a third party consultant, requires an assessment regarding which functions (including reports) of CBMS are currently operating as intended and as necessary and which, if any, functions are not working as intended and/or as necessary. Beginning in FY 2015-16, this line item was transferred to the Colorado Benefits Management System, Ongoing Expenses, Operating and Contract Expenses line item.

HCPF Personal Services

This line item provided funding for employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes, for staff in the Department of Health Care Policy and Financing supporting CBMS. This line item was eliminated in FY 2014-15 as part of a CBMS funding simplification initiative. Moneys for these employees are now appropriated directly to the Department of Health Care Policy and Financing.

HCPF Only

This line item was added in FY 2011-12 to capture the appropriations associated with the CBMS components associated with the implementation of H.B. 09-1293 (Medicaid Hospital Provider Fee). This line item was eliminated in FY 2014-15 as part of a CBMS funding simplification initiative. Moneys for these projects are now appropriated directly to the Department of Health Care Policy and Financing.

CBMS Modernization, DHS Personal Services

This line item provided funding for Department of Human Services employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes, for employees who staff the Health Care and Economic Security Staff Development Center, established via H.B. 12-1339 (Colorado Benefits Management System Project). This line item was consolidated into the Colorado Benefits Management System, Special Projects, Administration line item in FY 2015-16.

CBMS Modernization, DHS Operating Expenses

This line item provided funding for the operating expenses associated with the Health Care and Economic Security Staff Development Center, established via H.B. 12-1339 (Colorado Benefits Management System Project). This line item was consolidated into the Colorado Benefits Management System, Special Projects, Administration line item in FY 2015-16.

CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses

This line item provided funding for Department of Health Care Policy and Financing employees' salaries and wages, as well as the associated State contribution to the Public Employees Retirement Association (PERA) and the State share of federal Medicare taxes, centrally appropriated costs, and operating expenses for employees who staff the Health Care and Economic Security Staff Development Center, established via H.B. 12-1339 (Colorado Benefits Management System Project). This line item was eliminated in FY 2014-15 as part of a CBMS funding simplification initiative. Moneys for these purposes are now appropriated directly to the Department of Health Care Policy and Financing.

CBMS Modernization, Phase I

House Bill 12-1339 (Colorado Benefits Management System Project) appropriated funds for FY 2011-12 and FY 2012-13 to modernize CBMS. The first phase of the project has concluded, and the line item is no longer included in the budget.

CBMS Modernization, Phase II

The General Assembly appropriated funds for FY 2013-14 to continue modernizing CBMS. The second phase of the project has concluded, and the line item is no longer included in the budget.

(4) County Administration

Colorado has a State-supervised and county-administered social services program. As a result of this high degree of decentralization, most of the County Administration budget lines provide block transfers to the counties. If counties over-expend their allocations, they are responsible for covering the shortfall.

Over time, appropriations for some State-supervised, county-administered programs have been moved out of the County Administration budgetary division. For example, administration for child care services, child welfare services, Temporary Assistance to Needy Families, Adult Protection, and the Old Age Pension are incorporated into line items in other divisions of the Department’s budget. Additionally, appropriations for the county administration of medical assistance programs was moved to the Department of Health Care Policy and Financing in FY 2006-07.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

| County Administration | | | | | | |
|---|---------------------|---------------------|---------------------|-------------------------|---------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$67,363,060 | \$23,546,625 | \$17,535,967 | \$0 | \$26,280,468 | 0.0 |
| TOTAL | \$67,363,060 | \$23,546,625 | \$17,535,967 | \$0 | \$26,280,468 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$67,363,060 | \$23,546,625 | \$17,535,967 | \$0 | \$26,280,468 | 0.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| TOTAL | \$67,363,060 | \$23,546,625 | \$17,535,967 | \$0 | \$26,280,468 | 0.0 |
| Increase/(Decrease) | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request | \$66,799,216 | \$23,349,956 | \$17,431,597 | \$0 | \$26,017,663 | 0.0 |
| Request Above/(Below) Recommendation | (\$563,844) | (\$196,669) | (\$104,370) | \$0 | (\$262,805) | 0.0 |

DECISION ITEMS – COUNTY ADMINISTRATION (NONE)

Note, “R19 Community provider rate adjustment” impacts this division and is covered in the “Decision Items Affecting Multiple Divisions” section of this document.

LINE ITEM DETAIL – (4) COUNTY ADMINISTRATION

County Administration

This line item provides funding for 64 county departments of human services primarily to administer the Supplemental Nutrition Assistance Program (SNAP). Statute dictates the proportions of moneys for administering SNAP that are borne by the State and counties.

- Each county shall annually appropriate such funds as shall be necessary to defray the county department's 20.0 percent share of the overall cost of providing food stamps (except the value of food stamp coupons); and
- If counties administer SNAP in accordance with the policies and rules of the Colorado Department of Human Services, 80.0 percent of the costs of administering SNAP shall be advanced to the county by the State from funds appropriated for such purpose.

The State has historically used federal funds to cover a portion of the State's 80.0 percent of the administration costs. Thus, the funding model is as follows:

| | |
|--------------------|-----|
| State General Fund | 50% |
| County Funds | 20% |
| Federal Funds | 30% |

Statute outlines that State moneys be used for a variety of purposes involved in administering SNAP, including:

- Salaries of the county director and employees of the county department;
- County payments for retirement plans and for any health insurance plans for employees of the county department;
- Necessary travel expenses of the county board and the administrative staff of the county department in the performance of their duties;
- Telephone services;
- Equipment and supplies;
- Payments for postage and printing; and
- Office space, utilities, and fixtures only if federal matching funds are available.

This line item received an appropriation of \$56,384,304 total funds, including \$19,666,869 General Fund, for FY 2014-15. Of this amount, counties overspent the total allocation of funds for this purpose by \$9,740,725, or 17.0 percent, in administering SNAP. Statute dictates that in no event shall the Colorado Department of Human Services authorize expenditures greater than the annual appropriation by the General Assembly for the State's share of such administrative costs of the county departments. Thus, a reallocation methodology is applied to redistribute moneys from counties under-expending their allocations to counties over-expending their allocations. Amounts expended beyond the total allocation of funds that cannot be covered by under-expenditures occurring in other counties are covered with county moneys.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

The following table summarizes the allocations and expenditures for FY 2014-15 prior to the reallocation of under-expenditures.

| FY 2014-15 County Administration Allocations and Expenditures | | | |
|--|--------------------|---------------------|--------------------------------------|
| County | Allocations | Expenditures | (Over)/Under Expenditures |
| Adams | \$5,318,582 | \$5,404,193 | (\$85,612) |
| Alamosa | 515,790 | 514,960 | 831 |
| Arapahoe | 6,109,113 | 5,376,021 | 733,092 |
| Archuleta | 145,288 | 144,054 | 1,234 |
| Baca | 79,046 | 143,838 | (64,791) |
| Bent | 131,162 | 155,263 | (24,101) |
| Boulder | 2,290,423 | 4,399,738 | (2,109,315) |
| Chaffee | 236,585 | 248,682 | (12,098) |
| Cheyenne | 56,277 | 47,839 | 8,438 |
| Clear Creek | 110,529 | 123,576 | (13,047) |
| Conejos | 202,466 | 187,701 | 14,765 |
| Costilla | 137,570 | 199,467 | (61,897) |
| Crowley | 89,236 | 116,932 | (27,696) |
| Custer | 56,277 | 59,388 | (3,111) |
| Delta | 502,822 | 489,176 | 13,646 |
| Denver | 9,265,037 | 14,683,455 | (5,418,419) |
| Dolores | 56,277 | 58,794 | (2,517) |
| Douglas | 913,866 | 751,645 | 162,221 |
| Eagle | 363,080 | 422,582 | (59,503) |
| Elbert | 123,946 | 119,103 | 4,843 |
| El Paso | 6,806,970 | 8,035,361 | (1,228,391) |
| Fremont | 773,071 | 753,709 | 19,361 |
| Garfield | 767,979 | 1,129,001 | (361,022) |
| Gilpin | 74,769 | 100,496 | (25,727) |
| Grand | 110,683 | 153,786 | (43,103) |
| Gunnison | 224,843 | 222,235 | 2,608 |
| Huerfano | 184,442 | 157,143 | 27,300 |
| Jackson | 56,277 | 26,295 | 29,983 |
| Jefferson | 4,019,463 | 4,306,475 | (287,012) |
| Kiowa | 56,277 | 53,894 | 2,383 |
| Kit Carson | 117,007 | 138,134 | (21,127) |
| Lake | 132,125 | 170,228 | (38,103) |
| La Plata | 563,613 | 597,546 | (33,933) |
| Larimer | 2,850,909 | 3,012,200 | (161,292) |
| Las Animas | 334,589 | 326,269 | 8,320 |
| Lincoln | 100,446 | 142,256 | (41,810) |
| Logan | 319,135 | 295,371 | 23,765 |
| Mesa | 2,080,034 | 2,033,221 | 46,813 |
| Moffat | 219,737 | 303,076 | (83,339) |
| Montezuma | 444,655 | 436,585 | 8,070 |
| Montrose | 768,261 | 546,719 | 221,542 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| FY 2014-15 County Administration Allocations and Expenditures | | | |
|--|---------------------|---------------------|--------------------------------------|
| County | Allocations | Expenditures | (Over)/Under Expenditures |
| Morgan | 477,752 | 365,236 | 112,516 |
| Otero | 463,228 | 577,051 | (113,824) |
| Ouray | 56,277 | 84,865 | (28,587) |
| Park | 174,734 | 183,589 | (8,855) |
| Phillips | 61,652 | 91,885 | (30,233) |
| Pitkin | 72,449 | 105,311 | (32,863) |
| Prowers | 339,175 | 324,784 | 14,391 |
| Pueblo | 3,150,498 | 2,921,746 | 228,752 |
| Rio Blanco | 81,409 | 188,503 | (107,094) |
| Rio Grande | 388,515 | 343,256 | 45,260 |
| Routt | 182,346 | 245,485 | (63,139) |
| Saguache | 166,306 | 140,160 | 26,146 |
| San Juan | 56,277 | 26,896 | 29,381 |
| San Miguel | 72,416 | 105,157 | (32,741) |
| Sedgwick | 56,277 | 65,936 | (9,659) |
| Summit | 246,279 | 259,348 | (13,069) |
| Teller | 307,379 | 260,935 | 46,444 |
| Washington | 61,773 | 76,908 | (15,135) |
| Weld | 2,858,745 | 3,612,215 | (753,470) |
| Yuma | 137,973 | 180,005 | (42,032) |
| Broomfield | 321,673 | 436,838 | (115,166) |
| Total | \$57,441,793 | \$67,182,518 | (\$9,740,725) |

Statutory Authority: Sections 26-1-122 through 122.5, C.R.S.

Request: The Department requests an appropriation of \$55,820,460 total funds, including \$19,470,200 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$56,384,304 total funds for FY 2016-17.** Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$563,844 total funds, including a decrease of \$196,669 General Fund, to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

Staff’s recommendation consists of \$19,666,869 General Fund, \$10,436,967 local funds from counties, and \$26,280,468 federal funds from various sources. The following table summarizes staff’s calculations for the recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| County Administration, County Administration | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$56,384,304 | \$19,666,869 | \$10,436,967 | \$0 | \$26,280,468 | 0.0 |
| TOTAL | \$56,384,304 | \$19,666,869 | \$10,436,967 | \$0 | \$26,280,468 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$56,384,304 | \$19,666,869 | \$10,436,967 | \$0 | \$26,280,468 | 0.0 |
| TOTAL | \$56,384,304 | \$19,666,869 | \$10,436,967 | \$0 | \$26,280,468 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$55,820,460 | \$19,470,200 | \$10,332,597 | \$0 | \$26,017,663 | 0.0 |
| Request Above/(Below) Recommendation | (\$563,844) | (\$196,669) | (\$104,370) | \$0 | (\$262,805) | 0.0 |

County Tax Base Relief

This line item provides funding that assists counties with the highest costs and lowest property tax values in meeting their obligations for the local match required by the State for certain public assistance programs. As statute indicates, these moneys shall be expended to supplement county expenditures for public assistance. These obligations include: county responsibility for maintenance of effort expenditures for the Temporary Assistance to Needy Families (TANF) Block Grant, the county 20 percent share for food assistance and Medicaid administration, the county share for child welfare services expenditures (20 percent for most services), and the county share for adult assistance programs (20 percent).

The current county tax base relief formula was established through H.B. 08-1250, modifying the existing County Contingency Fund program established in 1973, and ensuring that the program targeted the neediest counties. Specifically, moneys are provided to counties that meet the provisions of a formula that takes into consideration the amount of property valued for assessment in a county and that county's 20.0 obligation for public assistance programs. Moneys are provided in a tiered manner whereby a county may qualify for a distribution of moneys from one or more tiers. In this structure, Tier 1 provides funding for counties with the greatest need for financial assistance based on the formula and Tiers 2 and 3 represent steps down in terms of need for financial assistance.

- Moneys appropriated to the County Tax Base Relief Fund shall first be used to provide advancements to counties from Tier 1;
- If sufficient moneys are appropriated by the General Assembly to provide all advancements to counties from Tier 1, the remaining moneys shall be used to provide advancements to counties from Tier 2; and

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

- If sufficient moneys are appropriated to provide all advancements to counties from Tier 1 and Tier 2, the remaining moneys shall be used to provide advancements from tier 3.

The following table summarizes the distribution of County Tax Base Relief allocations by county for FY 2014-15. Note, after fully funding Tier I and II allocations, the remaining moneys in the appropriation allowed for fulfillment of 97.2 percent of the Tier III maximum allocation allowed under current statute.

| FY 2014-15 County Tax Base Relief Allocations | | | | |
|--|--------------------|------------------|--------------------|--------------------|
| County | Tier I | Tier II | Tier III | Total |
| Adams | \$0 | \$0 | \$400,919 | \$400,919 |
| Alamosa | 318,107 | 39,603 | 19,242 | 376,951 |
| Bent | | 8,938 | 9,430 | 18,368 |
| Conejos | 59,219 | 15,832 | 7,692 | 82,743 |
| Costilla | 0 | 0 | 2,757 | 2,757 |
| Crowley | 68,001 | 10,076 | 4,896 | 82,973 |
| Delta | 0 | 52,305 | 36,806 | 89,111 |
| Denver | 0 | 0 | 165,321 | 165,321 |
| El Paso | 0 | 0 | 587,397 | 587,397 |
| Fremont | 4,851 | 108,322 | 52,630 | 165,804 |
| Huerfano | 0 | 17,313 | 14,712 | 32,025 |
| Lincoln | 0 | 0 | 465 | 465 |
| Logan | 0 | 59,714 | 33,277 | 92,990 |
| Mesa | 0 | 0 | 177,418 | 177,418 |
| Montrose | 0 | 0 | 33,271 | 33,271 |
| Morgan | 0 | 0 | 20,535 | 20,535 |
| Otero | 239,554 | 33,024 | 16,045 | 288,623 |
| Prowers | 122,218 | 30,917 | 15,022 | 168,157 |
| Pueblo | 400,727 | 416,900 | 202,559 | 1,020,186 |
| Rio Grande | 0 | 32,082 | 21,097 | 53,179 |
| Saguache | 0 | 12,181 | 8,382 | 20,562 |
| Total | \$1,212,678 | \$837,205 | \$1,829,873 | \$3,879,756 |

Statutory Authority: Section 26-1-126, C.R.S.

Request: The Department requests a continuation-level appropriation of \$3,879,756 General Fund for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$3,879,756 General Fund for FY 2016-17.** The following table summarizes staff’s calculations for the recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| County Administration, County Tax Base Relief | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$3,879,756 | \$3,879,756 | \$0 | \$0 | \$0 | 0.0 |
| TOTAL | \$3,879,756 | \$3,879,756 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$3,879,756 | \$3,879,756 | \$0 | \$0 | \$0 | 0.0 |
| TOTAL | \$3,879,756 | \$3,879,756 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$3,879,756 | \$3,879,756 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

County Share of Offsetting Revenues

Statute indicates that when government authorities recover any amounts of support for public assistance recipients, such amounts may be used to reimburse public assistance paid in accordance with federal law. Funding in this line item reflects the county share of revenues earned through child support collections, fraud refunds, state revenue intercepts, and other refunds. The largest component is related to child support enforcement.

Approximately five percent of annual child support collections and fraud refunds are used to reimburse the state, counties, and the federal government for benefits provided to families from the Temporary Assistance for Needy Families (TANF) Colorado Works program. Of total recoveries, the federal government receives 50 percent, the state receives 30 percent, and counties receive 20 percent.

Note, S.B. 15-012 (Colorado Works Pass-through Child Support Payment) indicates that as of January 1, 2017, the State and counties are allowed to disregard the retention of child support income a TANF recipient receives and instead pass-through these moneys to the TANF recipient.

Statutory Authority: Section 26-13-108, C.R.S.

Request: The Department requests continuation-level spending authority of \$2,986,000 cash funds for FY 2016-17 from the counties' share of offsetting cash funds revenues, including retained child support collections, retained fraud refunds, state revenue intercepts, and other refunds.

***Recommendation:* Staff recommends continuation-level spending authority of \$2,986,000 cash funds for FY 2016-17 with the caveat that this line item may need to be adjusted**

during the supplemental process next legislative session. Senate Bill 15-012 may reduce revenue for counties by passing through child support payments to TANF recipients. The fiscal note for the bill indicates that for “FY 2016-17 the bill may result in a \$1,028,782 revenue shortfall to the counties, prorated to reflect the January 1, 2017 implementation date.” It is unknown at this juncture what the exact financial impact of S.B. 15-012 will be for FY 2016-17 for this line item, thus this appropriation may need to be revisited in future budget cycles.

The following table summarizes staff’s calculations for the recommendation.

| County Administration, County Share of Offsetting Revenues | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$2,986,000</u> | <u>\$0</u> | <u>\$2,986,000</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$2,986,000 | \$0 | \$2,986,000 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$2,986,000</u> | <u>\$0</u> | <u>\$2,986,000</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$2,986,000 | 0 | \$2,986,000 | 0 | 0 | 0.0 |
| Percentage Change | 0.0% | n/a | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$2,986,000 | \$0 | \$2,986,000 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | 0 | \$0 | 0 | 0 | 0.0 |

County Incentive Payments

This line item represents the portion of the State's share of child support collections and other refunds and recoveries that are redirected to counties as incentives for their performance on child support enforcement activities. Statute provides that when government authorities recover any amounts of support for public assistant recipients, such amounts may be used to reimburse public assistance paid in accordance with federal law. The federal government receives 50 percent of recoveries, the State 30 percent, and the counties 20 percent.

Statute further provides that the State may redirect an unspecified portion of its share of such recoveries to counties as an additional child support enforcement incentives. In recent years, the General Assembly has indicated via a footnote on this line item what portion of the State’s share is to be provided to counties. Senate Bill 12-113 requires the General Assembly to set the State's share of public assistance recoveries for child support and maintenance that is redirected to counties in a footnote. Following is the footnote from the FY 2015-16 Long Bill:

“Pursuant to sections 26-13-108 and 26-13-112.5 (2), C.R.S., the Department shall distribute child support incentive payments to counties. Further, all of the State share of

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

recoveries of amounts of support for public assistance recipients, less annual appropriations from this fund source for state child support enforcement operations, be distributed to counties, as described in section 26-13- 108, C.R.S. If the total amount of the State share of recoveries is greater than the total annual appropriations from this fund source, the Department is authorized to distribute to counties, for county incentive payments, the actual State share of any additional recoveries.”

Note, S.B. 15-012 (Colorado Works Pass-through Child Support Payment) indicates that as of January 1, 2017, the State and counties are allowed to disregard the retention of child support income a TANF recipient receives and instead pass-through these moneys to the TANF recipient.

Statutory Authority: Section 26-13-108, C.R.S.

Request: The Department requests continuation-level spending authority of \$4,113,000 cash funds for FY 2016-17 from the State's share of offsetting cash funds revenues, including retained child support collections, retained fraud refunds, state revenue intercepts, and other refunds.

Recommendation: **Staff recommends continuation-level spending authority of \$4,113,000 cash funds for FY 2016-17 with the caveat that this line item may need to be adjusted during the supplemental process next legislative session.** Senate Bill 15-012 may reduce revenue for the State by passing through child support payments to TANF recipients. The fiscal note for the bill indicates that “the bill is estimated to reduce State cash fund revenue by \$2,056,965 in FY 2016-17.” It is unknown at this juncture what the exact financial impact of S.B. 15-012 will be for FY 2016-17 for this line item, thus this appropriation may need to be revisited in future budget cycles.

The following table summarizes staff’s calculations for the recommendation.

| County Administration, County Incentive Payments | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$4,113,000</u> | <u>\$0</u> | <u>\$4,113,000</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$4,113,000 | \$0 | \$4,113,000 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$4,113,000</u> | <u>\$0</u> | <u>\$4,113,000</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$4,113,000 | 0 | \$4,113,000 | 0 | 0 | 0.0 |
| Percentage Change | 0.0% | n/a | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$4,113,000 | \$0 | \$4,113,000 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | 0 | \$0 | 0 | 0 | 0.0 |

(7) Office of Self Sufficiency

The Office of Self-Sufficiency Long Bill group provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include:

- Child Support Services establishes paternity and enforces orders for child and medical support;
- Colorado Works provides Temporary Assistance for Needy Families (TANF), including financial aid, employment services, and support services for families;
- Energy Assistance, LEAP (Low-Income Energy Assistance Program) provides financial assistance with heating bills;
- Food Distribution works to strengthen the nutrition safety net through commodity food distribution to eligible individuals and families, emergency feeding programs, and the elderly;
- Food and Nutrition provides monthly benefits to low-income households to buy the food needed for a nutritionally adequate diet;
- Refugee Services provides support to refugees and the larger receiving community; and
- Disability Determination Services determines medical disability for Colorado residents who apply for Social Security Disability Insurance (SSDI) or Supplemental Security Income (SSI) benefits. Note, functionally these services are provided within the Department’s Office of Long Term Care.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

| Office of Self Sufficiency | | | | | | |
|---|----------------------|--------------------|---------------------|----------------------|----------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$294,015,181 | \$8,075,394 | \$29,624,307 | \$34,505 | \$256,280,975 | 245.7 |
| HB 16-1242 (Supplemental Bill) | 863,227 | 863,227 | 0 | 0 | 0 | 0.0 |
| Other legislation | <u>868,895</u> | <u>315,509</u> | <u>0</u> | <u>0</u> | <u>553,386</u> | <u>0.0</u> |
| TOTAL | \$295,747,303 | \$9,254,130 | \$29,624,307 | \$34,505 | \$256,834,361 | 245.7 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$295,747,303 | \$9,254,130 | \$29,624,307 | \$34,505 | \$256,834,361 | 245.7 |
| R6 Childrens savings accounts | 0 | 0 | 0 | 0 | 0 | 0.0 |
| JBC staff-initiated SNAP oversight increase | 825,000 | 412,500 | 0 | 0 | 412,500 | 7.0 |
| JBC staff-initiated informational line item elimination | (30,626,461) | 0 | 0 | 0 | (30,626,461) | 0.0 |
| JBC staff-initiated base changes | (6,986,937) | (1,321) | 798,498 | (8,726) | (7,775,388) | 0.0 |
| Annualize prior year legislation | 705,906 | 446,863 | 0 | 0 | 259,043 | (1.0) |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency | | | | | | |
|--------------------------------------|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Annualize prior year budget action | (1,048,042) | (1,061,885) | (89,983) | 0 | 103,826 | 0.0 |
| TOTAL | \$258,616,769 | \$9,050,287 | \$30,332,822 | \$25,779 | \$219,207,881 | 251.7 |
| Increase/(Decrease) | (\$37,130,534) | (\$203,843) | \$708,515 | (\$8,726) | (\$37,626,480) | 6.0 |
| Percentage Change | (12.6%) | (2.2%) | 2.4% | (25.3%) | (14.7%) | 2.4% |
| FY 2016-17 Executive Request: | \$295,405,167 | \$8,639,108 | \$29,534,324 | \$34,505 | \$257,197,230 | 244.7 |
| Request Above/(Below) Recommendation | \$36,788,398 | (\$411,179) | (\$798,498) | \$8,726 | \$37,989,349 | (7.0) |

DECISION ITEMS – OFFICE OF SELF SUFFICIENCY

Note, “R6 Childrens savings accounts,” “JBC staff-initiated SNAP performance improvements,” and “JBC staff-initiated base changes” impact this division and are covered in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document.

JBC staff-initiated informational line item elimination

Request: The Department did not request this change.

Recommendation: Staff recommends eliminating a line item in the FY 2016-17 Long Bill that is shown for informational purposes only and from which no expenditures are made in any fiscal year. This recommendation reduces the appropriation of informational federal funds by \$30,626,461.

Analysis: Counties are authorized to maintain a County Reserve Account of unspent Works Program county block grant funds. Counties may also retain reserves of TANF funds that are transferred to child welfare and child care block grants. The “County TANF Reserves for Colorado Works, Child Welfare, and Child Care Programs” was created in a prior fiscal year to capture the amount of moneys in the reserve. This line item has historically been included in the Long Bill for informational purposes to assist the General Assembly and public in tracking the level of unspent TANF funds controlled by counties.

Staff recommends that this line item be eliminated for FY 2016-17 for two reasons. First, this informational appropriation is not expended. Its sole purpose is to identify the amount of county TANF reserves. It is staff’s opinion that annual appropriations for line items contain moneys intended for expenditure, not for tracking the amount of funds available in a reserve. Second, the Committee has made a practice of including a request for information (RFI) in its annual submittal to the Department to obtain detailed information regarding the county TANF reserves. The Department has ably provided this information to the Committee each year and staff has included it in the briefing document for the public to review.

LINE ITEM DETAIL – (7) OFFICE OF SELF SUFFICIENCY

(A) ADMINISTRATION

Personal Services

This line item supports the base salary, State PERA contributions, and contracts the division management uses for administrative oversight of its programs. Support for the Colorado Works program was moved from this line to the Colorado Works section of the budget in FY 2006-07. In FY 2007-08, 3.0 FTE were added to provide additional oversight of counties' administration of the Supplemental Nutrition Assistance Program (SNAP).

Statutory Authority: Sections 26-1-201 (d) (v) (w), C.R.S.

Request: The Department requests an appropriation of \$1,814,293 total funds, including \$824,085 General Fund, and 22.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$814,293 total funds and 15.0 FTE for FY 2016-17.** The recommendation includes a reduction of \$1,000,000 total funds, including \$500,000 General Fund, as part of a staff-initiated proposal aimed at improving the performance of the state in meeting federally-established measures of success for SNAP. See staff's write-up for the "JBC staff-initiated SNAP performance improvements" decision item in the "Decision Items Affecting Multiple Divisions" section at the beginning of this document for more information.

The recommendation consists of \$324,085 General Fund and \$490,208 federal funds from various sources. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Administration, Personal Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$2,084,105 | \$943,897 | \$0 | \$0 | \$1,140,208 | 22.0 |
| HB 16-1242 (Supplemental Bill) | <u>963,227</u> | <u>963,227</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$3,047,332 | \$1,907,124 | \$0 | \$0 | \$1,140,208 | 22.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$3,047,332 | \$1,907,124 | \$0 | \$0 | \$1,140,208 | 22.0 |
| Annualize prior year budget action | (1,233,039) | (1,083,039) | 0 | 0 | (150,000) | 0.0 |
| JBC staff-initiated SNAP performance improvements | <u>(1,000,000)</u> | <u>(500,000)</u> | <u>0</u> | <u>0</u> | <u>(500,000)</u> | <u>(7.0)</u> |
| TOTAL | \$814,293 | \$324,085 | \$0 | \$0 | \$490,208 | 15.0 |
| Increase/(Decrease) | (\$2,233,039) | (\$1,583,039) | \$0 | \$0 | (\$650,000) | (7.0) |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Administration, Personal Services | | | | | | |
|--|--------------------|---------------------|-------------------|-----------------------------|----------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Percentage Change | (73.3%) | (83.0%) | n/a | n/a | (57.0%) | (31.8%) |
| FY 2016-17 Executive Request: | \$1,814,293 | \$824,085 | \$0 | \$0 | \$990,208 | 22.0 |
| Request Above/(Below) Recommendation | \$1,000,000 | \$500,000 | \$0 | \$0 | \$500,000 | 7.0 |

Operating Expenses

This line item funds the operating expenses of the Division. Common operating expenses include postage, equipment maintenance, and in-state travel.

Statutory Authority: Sections 26-1-201 (d) (v) (w), C.R.S.

Request: The Department requests a continuation-level appropriation of \$77,499 total funds, including \$54,133 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$27,883 General Fund for FY 2016-17.** The recommendation includes a reduction of \$49,616 total funds, including a decrease of \$26,250 General Fund, as part of a staff-initiated proposal aimed at improving the performance of the state in meeting federally-established measures of success for SNAP. See staff’s write-up for the “JBC staff-initiated SNAP performance improvements” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Administration, Operating Expenses | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$77,499</u> | <u>\$54,133</u> | <u>\$0</u> | <u>\$0</u> | <u>\$23,366</u> | <u>0.0</u> |
| TOTAL | \$77,499 | \$54,133 | \$0 | \$0 | \$23,366 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$77,499 | \$54,133 | \$0 | \$0 | \$23,366 | 0.0 |
| JBC staff-initiated SNAP oversight increase | <u>(49,616)</u> | <u>(26,250)</u> | <u>0</u> | <u>0</u> | <u>(23,366)</u> | <u>0.0</u> |
| TOTAL | \$27,883 | \$27,883 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$49,616) | (\$26,250) | \$0 | \$0 | (\$23,366) | 0.0 |
| Percentage Change | (64.0%) | (48.5%) | n/a | n/a | (100.0%) | n/a |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Administration, Operating Expenses | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Executive Request: | \$77,499 | \$54,133 | \$0 | \$0 | \$23,366 | 0.0 |
| Request Above/(Below) Recommendation | \$49,616 | \$26,250 | \$0 | \$0 | \$23,366 | 0.0 |

(B) COLORADO WORKS PROGRAM

The Colorado Works Program implements the federal Temporary Assistance for Needy Families (TANF) block grant program created in the 1996 welfare reform law (P.L. 104-193). The program provides financial and other assistance to families to enable children to be cared for in their own homes and to assist needy parents in achieving self-sufficiency. Per the 1996 federal law, the State receives a fixed amount of \$136.1 million per year in TANF block grant funds. The majority of the TANF funds received each year (\$130.2 million for FY 2015-16) are appropriated as block allocations to counties for the Colorado Works program. Federal TANF funds are also used by the State and counties to support related programs that assist needy families, including child welfare and child care subsidy programs.

The yearly, fixed amount of TANF block grant funds are not the only TANF moneys received by the State. Colorado was one of 17 states that received funding in addition to its fixed amount in the form of supplemental grants provided to states that meet the criterion of high population growth and/or low historic grants per poor person. However, no federal funding was made available for supplemental grants in recent years, as the moneys were not reauthorized by Congress. As a result, Colorado's federal allocation in addition to the fixed amount of \$136.1 million per year was cut by \$13.6 million in FY 2012-13 and FY 2013-14. Additionally, pursuant to the American Recovery and Reinvestment Act of 2009 (ARRA), Colorado was able to access \$68.0 million in supplemental TANF funds in FY 2008-09 and FY 2009-10 through a combination of the TANF Emergency Fund created through ARRA and the Contingency Fund created in 1996. These enhanced funds, too, were discontinued, although the State does continue to receive moneys from the Contingency Fund at a much lesser level than peak recession years (\$15.2 million for FY 2014-15).

Although federal and State funding available for the Colorado Works program has been flat or declined, the demand for Colorado Works basic cash assistance climbed sharply starting in FY 2008-09 due to the effects of the recession. From FY 2008-09 through FY 2010-11, counties increased spending for the Colorado Works program in response to the increased demand, relying on county-controlled TANF reserves to support higher spending levels. In FY 2011-12, county expenditures fell in response to reduced federal funding. Finally, as State-controlled TANF reserves have been spent down, the General Assembly has refinanced TANF appropriations for child welfare services with General Fund. By FY 2012-13, only \$3.0 million of the Child Welfare appropriation was comprised of TANF funds, and these remaining funds were replaced by General Fund starting in FY 2013-14.

Administration

This line item includes administrative costs associated with State supervision and oversight of the county-administered Colorado Works program.

Statutory Authority: Section 26-2-705, C.R.S.

Request: The Department requests an appropriation of \$1,618,865 federal funds and 18.0 FTE for FY 2016-17.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Recommendation: Staff recommends an appropriation of \$1,618,865 federal funds from the TANF Block Grant and 18.0 FTE for FY 2016-17. These moneys are fully expended each year for the State’s supervision of the TANF program. The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Colorado Works Program, Administration | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,587,089 | \$0 | \$0 | \$0 | \$1,587,089 | 18.0 |
| TOTAL | \$1,587,089 | \$0 | \$0 | \$0 | \$1,587,089 | 18.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,587,089 | \$0 | \$0 | \$0 | \$1,587,089 | 18.0 |
| Annualize prior year budget action | <u>31,776</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>31,776</u> | <u>0.0</u> |
| TOTAL | \$1,618,865 | \$0 | \$0 | \$0 | \$1,618,865 | 18.0 |
| Increase/(Decrease) | \$31,776 | \$0 | \$0 | \$0 | \$31,776 | 0.0 |
| Percentage Change | 2.0% | 0.0% | n/a | n/a | 2.0% | 0.0% |
| FY 2016-17 Executive Request: | \$1,618,865 | \$0 | \$0 | \$0 | \$1,618,865 | 18.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

County Block Grants

This line item provides funding to county departments of social services to administer the Colorado Works Program. Counties have the flexibility to use the funds for administration or program needs and to transfer up to 30 percent of funds to child welfare and child care programs. The allocation of funds among the counties is based on demographic and economic factors and is determined by the Department based on input from the Colorado Works Allocation Committee. Pursuant to Section 26-2-714, C.R.S., if the Department and the Colorado Works Allocation Committee do not reach agreement on allocations, alternatives are submitted to the Joint Budget Committee, which makes the final allocation determination.

The line item is funded with TANF funds, local cash funds, and an amount from the State's share of recoveries and refunds from child support enforcement and other programs. Note, S.B. 15-012 (Colorado Works Pass-through Child Support Payment) indicates that as of January 1, 2017, the State and counties are allowed to disregard the retention of child support income a TANF recipient receives and instead pass-through these moneys to the TANF recipient.

Statutory Authority: Sections 26-2-701 et. seq., C.R.S.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests a continuation-level appropriation of \$152,548,087 total funds for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$152,548,087 total funds for FY 2016-17.** The recommendation consists of \$22,349,730 cash funds from local sources representing the local cash funds expenditure obligation pursuant to Section 26-2-714 (6) (c) (I), C.R.S. and the State’s share of cash funds recoveries, including retained fraud refunds, State revenue intercepts, and other refunds, and \$130,198,357 federal funds from the TANF Block Grant.

Additionally, the cash funds appropriation for this line item may need to be adjusted during the supplemental process next legislative session. Senate Bill 15-012 may reduce revenue for the State by passing through child support payments to TANF recipients. The fiscal note for the bill indicates that “the bill is estimated to reduce State cash fund revenue by \$2,056,965 in FY 2016-17.” It is unknown at this juncture what the exact financial impact of S.B. 15-012 will be for FY 2016-17 for this line item, thus this appropriation may need to be revisited in future budget cycles.

The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Colorado Works Program, County Block Grants | | | | | | |
|--|----------------------|---------------------|---------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$152,548,087</u> | <u>\$0</u> | <u>\$22,349,730</u> | <u>\$0</u> | <u>\$130,198,357</u> | <u>0.0</u> |
| TOTAL | \$152,548,087 | \$0 | \$22,349,730 | \$0 | \$130,198,357 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$152,548,087</u> | <u>\$0</u> | <u>\$22,349,730</u> | <u>\$0</u> | <u>\$130,198,357</u> | <u>0.0</u> |
| TOTAL | \$152,548,087 | 0 | \$22,349,730 | \$0 | \$130,198,357 | 0.0 |
| Percentage Change | 0.0% | n/a | 0.0% | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$152,548,087 | \$0 | \$22,349,730 | \$0 | \$130,198,357 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | 0 | \$0 | \$0 | \$0 | 0.0 |

County TANF Reserves for Colorado Works, Child Welfare, and Child Care Programs

Counties are authorized to maintain a County Reserve Account of unspent Works Program county block grant funds. Counties may also retain reserves of TANF funds that are transferred to child welfare and child care block grants. This line item was created via S.B. 97-120 (Welfare Reform) to capture the amount of moneys in the reserve.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Statutory Authority: Section 26-2-714(5) (a), C.R.S.

Request: The Department requests a continuation level of funding of \$30,626,461 federal funds for FY 2016-17.

Recommendation: This line item has historically been included in the Long Bill for informational purposes to assist the General Assembly and public in tracking the level of unspent TANF funds controlled by counties. **Staff recommends that this line item be eliminated for FY 2016-17.** See staff’s write-up for the “JBC staff-initiated informational line item elimination” decision item at the beginning of this budgetary division for more information.

The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Colorado Works Program, County TANF Reserves for Colorado Works, Child Welfare, and Child Care Programs | | | | | | |
|--|---------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$30,626,461</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$30,626,461</u> | <u>0.0</u> |
| TOTAL | \$30,626,461 | \$0 | \$0 | \$0 | \$30,626,461 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$30,626,461 | \$0 | \$0 | \$0 | \$30,626,461 | 0.0 |
| JBC staff-initiated informational line item elimination | <u>(30,626,461)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>(30,626,461)</u> | <u>0.0</u> |
| TOTAL | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$30,626,461) | \$0 | \$0 | \$0 | (\$30,626,461) | 0.0 |
| Percentage Change | (100.0%) | n/a | n/a | n/a | (100.0%) | n/a |
| FY 2016-17 Executive Request: | \$30,626,461 | \$0 | \$0 | \$0 | \$30,626,461 | 0.0 |
| Request Above/(Below) Recommendation | \$30,626,461 | \$0 | \$0 | \$0 | \$30,626,461 | 0.0 |

County Training

This line item funds training for case workers so that they are knowledgeable and may assist TANF participants in the following statutorily-mandated functions:

- Identifying goals, including work activities, time frames for achieving self-sufficiency, and the means required to meet these benchmarks;
- Obtaining supportive services such as mental health counseling, substance abuse counseling, life skills training, and money management or parenting classes;
- Utilizing the family's existing strengths;

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

- Providing ongoing support and assistance to the family in overcoming barriers to training and employment;
- Monitoring the progress of the family toward attaining self-sufficiency; and
- Proper handling of domestic violence situations.

Statutory Authority: Section 26-2-712 (7), C.R.S.

Request: The Department requests an appropriation of \$486,998 federal funds and 2.0 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$382,397 federal funds from the TANF Block Grant and 2.0 FTE for FY 2016-17.** The recommendation includes a reduction of \$104,601 federal funds to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Colorado Works Program, County Training | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$484,213 | \$0 | \$0 | \$0 | \$484,213 | 2.0 |
| TOTAL | \$484,213 | \$0 | \$0 | \$0 | \$484,213 | 2.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | 484,213 | 0 | 0 | 0 | 484,213 | 2.0 |
| JBC staff-initiated base changes | (104,601) | 0 | 0 | 0 | (104,601) | 0.0 |
| Annualize prior year budget action | <u>2,785</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>2,785</u> | <u>0.0</u> |
| TOTAL | \$382,397 | \$0 | \$0 | \$0 | \$382,397 | 2.0 |
| Increase/(Decrease) | (\$101,816) | \$0 | \$0 | \$0 | (\$101,816) | 0.0 |
| Percentage Change | (21.0%) | n/a | n/a | n/a | (21.0%) | 0.0% |
| FY 2016-17 Executive Request: | \$486,998 | \$0 | \$0 | \$0 | \$486,998 | 2.0 |
| Request Above/(Below) Recommendation | \$104,601 | \$0 | \$0 | \$0 | \$104,601 | 0.0 |

Domestic Abuse Program

This line item funds the Domestic Abuse Program. The Program encourages local governments and non-governmental agencies to develop domestic abuse programs. Moneys for domestic abuse programs come from the Domestic Abuse Program Fund and federal TANF funds.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Moneys are appropriated from the Domestic Abuse Program Fund (Section 26-7.5-105 (3), C.R.S.) for distribution to local entities, as well as for the Department's related administrative expenses.

The cash fund consists of taxpayer contributions (through a check-off on Colorado individual income tax returns), any appropriations from the General Assembly, fees for petitions and responses in divorce proceedings, and marriage licenses

Statutory Authority: Sections 26-7.5-101 et seq., C.R.S.

Request: The Department requests an appropriation of \$1,848,993 total funds and 2.7 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$1,848,993 total funds and 2.7 FTE for FY 2016-17.** The recommendation consists of \$1,219,316 cash funds from the Colorado Domestic Abuse Program Fund and \$629,677 federal funds from the TANF Block Grant. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Colorado Works Program, Domestic Abuse Program | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,944,106 | \$0 | \$1,314,429 | \$0 | \$629,677 | 2.7 |
| TOTAL | \$1,944,106 | \$0 | \$1,314,429 | \$0 | \$629,677 | 2.7 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,944,106 | \$0 | \$1,314,429 | \$0 | \$629,677 | 2.7 |
| Annualize prior year budget action | (95,113) | 0 | (95,113) | 0 | 0 | 0.0 |
| TOTAL | \$1,848,993 | \$0 | \$1,219,316 | \$0 | \$629,677 | 2.7 |
| Increase/(Decrease) | (\$95,113) | \$0 | (\$95,113) | \$0 | \$0 | 0.0 |
| Percentage Change | (4.9%) | n/a | (7.2%) | n/a | 0.0% | 0.0% |
| FY 2016-17 Executive Request: | \$1,848,993 | \$0 | \$1,219,316 | \$0 | \$629,677 | 2.7 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Works Program Evaluation

This line item funds the ongoing evaluation of the Colorado Works program. This includes costs associated with collecting data on existing TANF participants and follow-up data about TANF participants after they leave the program, software licensing, and contracts with external evaluators to conduct specific analyses.

Statutory Authority: Section 26-2-723, C.R.S.

Request: The Department requests a continuation-level appropriation of \$495,440 federal funds for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$495,440 federal funds from the TANF Block Grant for FY 2016-17.** While these moneys have not been fully expended since appropriations were increased in FY 2014-15, staff recommends allowing the Department additional time to implement new evaluation tools before decreasing the appropriation. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Colorado Works Program, Works Program Evaluation | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$495,440 | \$0 | \$0 | \$0 | \$495,440 | 0.0 |
| TOTAL | \$495,440 | \$0 | \$0 | \$0 | \$495,440 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$495,440 | \$0 | \$0 | \$0 | \$495,440 | 0.0 |
| TOTAL | \$495,440 | \$0 | \$0 | \$0 | \$495,440 | 0.0 |
| Percentage Change | 0.0% | n/a | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$495,440 | \$0 | \$0 | \$0 | \$495,440 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Workforce Development Council

This line item represents the Department's share of funding for the Workforce Development Council managed by the Department of Labor and Employment. The Council serves as the State's "work force investment board" as required under the federal Workforce Investment Act of 1998, and is responsible for statewide planning and coordination in the delivery of federal workforce development programs and associated federal block grant moneys received.

In this regard, the Council is required to develop and submit to the U.S. Department of Labor a statewide plan for workforce development which coordinates federal, state, and local workforce

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

development programs. The Council performs support functions and activities related to the eighteen workforce development centers throughout the state, which provide services to individuals seeking employment (including TANF participants). Funding comes from administrative moneys for several federal programs delineated in federal law.

Statutory Authority: Section 24-46.3-101, C.R.S.

Request: The Department requests a continuation-level appropriation of \$85,000 federal funds for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$76,211 federal funds from the TANF Block Grant for FY 2016-17.** The recommendation includes a reduction of \$8,789 federal funds to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Colorado Works Program, Workforce Development Council | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$85,000 | \$0 | \$0 | \$0 | \$85,000 | 0.0 |
| TOTAL | \$85,000 | \$0 | \$0 | \$0 | \$85,000 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$85,000 | \$0 | \$0 | \$0 | \$85,000 | 0.0 |
| JBC staff-initiated base changes | (8,789) | 0 | 0 | 0 | (8,789) | 0.0 |
| TOTAL | \$76,211 | \$0 | \$0 | \$0 | \$76,211 | 0.0 |
| Increase/(Decrease) | (\$8,789) | \$0 | \$0 | \$0 | (\$8,789) | 0.0 |
| Percentage Change | (10.3%) | n/a | n/a | n/a | (10.3%) | n/a |
| FY 2016-17 Executive Request: | \$85,000 | \$0 | \$0 | \$0 | \$85,000 | 0.0 |
| Request Above/(Below) Recommendation | \$8,789 | \$0 | \$0 | \$0 | \$8,789 | 0.0 |

Transitional Jobs Program

This line item funds the ReHire Colorado program created via H.B. 13-1004 (Colorado Careers Act Of 2013) to provide unemployed and underemployed adults an opportunity to experientially learn, model, and practice successful workplace behaviors that help them to obtain long-term

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

unsubsidized employment. Moneys are used to reimburse employers for wage-related costs, make payments to local agency contractors, and for staff and administrative costs.

Statutory Authority: Sections 26-2-1101 et seq., C.R.S.

Request: The Department requests an appropriation of \$1,198,202 General Fund and 1.0 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$1,198,202 General Fund and 1.0 FTE for FY 2016-17.** Per statute, the Department is no longer required to administer this program after June 30, 2017. FY 2016-17 represents the final year of funding for the program unless action is taken to extend it beyond June 30, 2017. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Colorado Works Program, Transitional Jobs Programs | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$2,400,000</u> | <u>\$2,400,000</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>2.0</u> |
| TOTAL | \$2,400,000 | \$2,400,000 | \$0 | \$0 | \$0 | 2.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$2,400,000 | \$2,400,000 | \$0 | \$0 | \$0 | 2.0 |
| Annualize prior year budget action | 2,932 | 2,932 | 0 | 0 | 0 | 0.0 |
| Annualize prior year legislation | <u>(1,204,730)</u> | <u>(1,204,730)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>(1.0)</u> |
| TOTAL | \$1,198,202 | \$1,198,202 | \$0 | \$0 | \$0 | 1.0 |
| Increase/(Decrease) | (\$1,201,798) | (\$1,201,798) | \$0 | \$0 | \$0 | (1.0) |
| Percentage Change | (50.1%) | (50.1%) | n/a | n/a | n/a | (50.0%) |
| FY 2016-17 Executive Request: | \$1,198,202 | \$1,198,202 | \$0 | \$0 | \$0 | 1.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(C) SPECIAL PURPOSE WELFARE PROGRAMS

Low Income Energy Assistance Program

This line item funds the Low Income Energy Assistance Program (LEAP) that provides energy subsidies to low income households. Funding is used to help cover heating bills for low income individuals for the cold-weather months of the year and to avoid heating shut-offs. Additionally, a portion of funding is directed to assist low-income individuals facing a heating system emergency (e.g., a furnace failure) and to fund heating system repairs. Counties assist applicants and accept and forward applications to the Department.

Most of the funding for LEAP comes from the federal Low Income Home Energy Assistance Program (LIHEAP) block grant. LIHEAP was established in 1981 and is funded annually by Congress. These moneys are released directly to states, territories, tribes and the District of Columbia who use the funds to provide energy assistance to low-income households. LIHEAP offers financial assistance to qualifying low-income households to help them pay their home heating or cooling bills. Under federal law, a household must have income below either 150 percent of the federal poverty level or 60 percent of state median income level, whichever is higher. This block grant is considered a federal custodial funding source, and amounts are shown in the Long Bill for informational purposes only.

In addition to federal funding, the Program also receives cash funds from two sources. First, Energy Outreach Colorado provides funding (roughly \$1,000,000) from utility companies' unclaimed overpayments and security deposits. Second, the Department receives a Tier 2 Severance Tax transfer set at \$3,250,000 each fiscal year. These moneys are deposited in the Department of Human Services Low-income Energy Assistance Fund, are continuously appropriated to the Department and shown in the Long Bill for informational purposes only.

Statutory Authority: Section 26-2-122.5, C.R.S.

Request: The Department requests an appropriation of \$46,535,659 total funds and 5.2 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$48,141,574 total funds and 5.2 FTE for FY 2016-17.** The recommendation includes the following staff-initiated adjustments:

- An increase of \$805,915 federal LIHEAP block grant moneys based on the federal FY 2016 release of \$43,891,574 to Colorado for this purpose; and
- An increase of \$800,000 cash funds from the Department of Human Services Low-income Energy Assistance Fund to align the informational appropriation with current law. The current FY 2015-16 Long Bill appropriation indicates an informational appropriation of \$2,450,000 from this fund rather than the \$3,250,000, as authorized by statute. Note, the December 2015 Legislative Council Economic Forecast projects that the Department of Human Services Low-income Energy Assistance Fund will receive a transfer of \$1,900,545 from Tier 2 Severance Tax moneys.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

The total recommendation consists of \$4,250,000 cash funds from the Department of Human Services Low-income Energy Assistance Fund and from Energy Outreach Colorado and \$43,891,574 federal funds from the U.S. Department of Health Human Services’ Office of Energy Assistance. The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Special Purpose Welfare Programs, Low Income Energy Assistance Program | | | | | | |
|---|---------------------|---------------------|--------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$46,529,207 | \$0 | \$3,450,000 | \$0 | \$43,079,207 | 5.2 |
| TOTAL | \$46,529,207 | \$0 | \$3,450,000 | \$0 | \$43,079,207 | 5.2 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$46,529,207 | \$0 | \$3,450,000 | \$0 | \$43,079,207 | 5.2 |
| JBC staff-initiated base changes | 1,605,915 | 0 | 800,000 | 0 | 805,915 | 0.0 |
| Annualize prior year budget action | <u>6,452</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>6,452</u> | <u>0.0</u> |
| TOTAL | \$48,141,574 | | \$4,250,000 | \$0 | \$43,891,574 | 5.2 |
| Increase/(Decrease) | \$1,612,367 | \$0 | \$800,000 | \$0 | \$812,367 | 0.0 |
| Percentage Change | 3.5% | n/a | 23.2% | n/a | 1.9% | 0.0% |
| FY 2016-17 Executive Request: | \$46,535,659 | \$0 | \$3,450,000 | \$0 | \$43,085,659 | 5.2 |
| Request Above/(Below) Recommendation | (\$1,605,915) | \$0 | (\$800,000) | \$0 | (\$805,915) | 0.0 |

NEW LINE ITEM: Supplemental Nutrition Assistance Program Administration

This line item funds the personal services and operating expenses for State staff tasked with supervising the implementation of the SNAP.

Statutory Authority: Section 26-1-201 (d), C.R.S.

Request: The Department did not request the creation of this new line item.

Recommendation: **Staff recommends an appropriation of \$1,849,616 total funds and 14.0 for FY 2016-17.** The recommendation includes a reduction of \$49,616 total funds, including a decrease of \$26,250 General Fund, as part of a staff-initiated proposal aimed at improving the performance of the state in meeting federally-established measures of success for SNAP. See staff’s write-up for the “JBC staff-initiated SNAP performance improvements” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

The recommendation consists of \$926,250 General Fund and \$923,366 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Special Purpose Welfare Programs, Supplemental Nutrition Assistance Program Administration | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| JBC staff-initiated SNAP oversight increase | <u>1,849,616</u> | <u>926,250</u> | <u>0</u> | <u>0</u> | <u>923,366</u> | <u>14.0</u> |
| TOTAL | \$1,849,616 | \$926,250 | \$0 | \$0 | \$923,366 | 14.0 |
| Increase/(Decrease) | \$1,849,616 | \$926,250 | \$0 | \$0 | \$923,366 | 14.0 |
| Percentage Change | n/a | n/a | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | (\$1,849,616) | (\$926,250) | \$0 | \$0 | (\$923,366) | (14.0) |

NEW LINE ITEM: Supplemental Nutrition Assistance Program State Staff Training

This line item funds training activities for State staff related to the supervision of the implementation of the SNAP.

Statutory Authority: Section 26-1-201 (d), C.R.S.

Request: The Department did not request the creation of this new line item.

Recommendation: **Staff recommends an appropriation of \$25,000 total funds for FY 2016-17** as part of a staff-initiated proposal aimed at improving the performance of the state in meeting federally-established measures of success for SNAP. See staff's write-up for the "JBC staff-initiated SNAP performance improvements" decision item in the "Decision Items Affecting Multiple Divisions" section at the beginning of this document for more information.

The recommendation consists of \$12,500 General Fund and \$12,500 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Special Purpose Welfare Programs, Supplemental Nutrition Assistance Program State Staff Training | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| TOTAL | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| JBC staff-initiated SNAP oversight increase | <u>25,000</u> | <u>12,500</u> | <u>0</u> | <u>0</u> | <u>12,500</u> | <u>0.0</u> |
| TOTAL | \$25,000 | \$12,500 | \$0 | \$0 | \$12,500 | 0.0 |
| Increase/(Decrease) | \$25,000 | \$12,500 | \$0 | \$0 | \$12,500 | 0.0 |
| Percentage Change | n/a | n/a | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | (\$25,000) | (\$12,500) | \$0 | \$0 | (\$12,500) | 0.0 |

Food Stamp Job Search Units - Program Costs

This line item funds the personal services and operating expenses associated with the provision of employment, job search, and training services associated with the Employment First program. Employment First is a federally-mandated program designed to ensure that all able-bodied food assistance participants are engaged in activities that will improve their ability to achieve long term employment. All individuals who apply for food assistance in Colorado and who do not meet federal exemption criteria must participate in Employment First activities. If individuals do not meet the work requirement, they are limited to three months of food assistance benefits in any 36-month period. Work is defined as work, workfare, or an educational activity (adult basic education, GED preparation, college courses, vocational training, vocational rehabilitation, or job search classes).

The appropriation is comprised of several funding sources. Federal funds are Supplemental Nutrition Assistance Program (SNAP) moneys. A portion of the Program earns a 50 percent federal match based on State administrative activities while other areas can earn 100 percent federal money. Local funds include a 20 percent share for eligible activities.

Statutory Authority: Sections 26-2-301 through 306, C.R.S.

Request: The Department requests an appropriation of \$2,081,582 total funds, including \$188,194 General Fund, and 6.2 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$2,081,582 total funds and 6.2 FTE for FY 2016-17.** These moneys are fully expended each year to administer the

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Employment First program. The recommendation consists of \$188,194 General Fund, \$410,182 cash funds from county matching funds and in-kind donations, and \$1,483,206 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Special Purpose Welfare Programs, Food Stamp Job Search Units - Program Costs | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$2,077,582 | \$187,834 | \$409,382 | \$0 | \$1,480,366 | 6.2 |
| TOTAL | \$2,077,582 | \$187,834 | \$409,382 | \$0 | \$1,480,366 | 6.2 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$2,077,582 | \$187,834 | \$409,382 | \$0 | \$1,480,366 | 6.2 |
| Annualize prior year budget action | 4,000 | 360 | 800 | 0 | 2,840 | 0.0 |
| TOTAL | \$2,081,582 | \$188,194 | \$410,182 | \$0 | \$1,483,206 | 6.2 |
| Increase/(Decrease) | \$4,000 | \$360 | \$800 | \$0 | \$2,840 | 0.0 |
| Percentage Change | 0.2% | 0.2% | 0.2% | n/a | 0.2% | 0.0% |
| FY 2016-17 Executive Request: | \$2,081,582 | \$188,194 | \$410,182 | \$0 | \$1,483,206 | 6.2 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Food Stamp Job Search Units – Supportive Services

This line item funds the provision of supportive services to eligible Employment First participants. Services include transportation assistance, clothing and grooming allowances, and child care services.

Statutory Authority: Sections 26-2-301 through 306, C.R.S.

Request: The Department requests a continuation-level appropriation of \$261,452 total funds, including \$78,435 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$261,452 total funds for FY 2016-17.** These moneys are fully expended each year to provide support services to participants in the Employment First program. The recommendation consists of \$78,435 General Fund, \$52,291 cash funds from county matching funds and in-kind donations, and \$130,726 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Special Purpose Welfare Programs, Food Stamp Job Search Units - Supportive Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$261,452</u> | <u>\$78,435</u> | <u>\$52,291</u> | <u>\$0</u> | <u>\$130,726</u> | <u>0.0</u> |
| TOTAL | \$261,452 | \$78,435 | \$52,291 | \$0 | \$130,726 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$261,452</u> | <u>\$78,435</u> | <u>\$52,291</u> | <u>\$0</u> | <u>\$130,726</u> | <u>0.0</u> |
| TOTAL | \$261,452 | \$78,435 | \$52,291 | \$0 | \$130,726 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$261,452 | \$78,435 | \$52,291 | \$0 | \$130,726 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Food Distribution Program

The Colorado Food Distribution Program administers the logistics associated with getting the U.S. Department of Agriculture’s food from ranchers and farmers to school children, needy families, and homeless citizens. Currently, the Program arranges for the provision of foods through the following initiatives:

- National School Lunch Program;
- Child and Adult Care Food Program;
- Summer Food Service Program;
- Commodity Supplemental Food Program;
- Emergency Food Assistance Program; and
- Food Assistance for Disaster Situations.

Statutory Authority: Section 26-1-121, C.R.S.

Request: The Department requests an appropriation of \$586,062 total funds, including \$47,137 General Fund, and 6.5 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$586,062 total funds and 6.5 FTE for FY 2016-17.** These moneys are fully expended each year to administer the Colorado Food Distribution Program. The recommendation consists of \$47,137 General Fund, \$252,169 cash funds from recipient non-governmental agencies, and \$286,756 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff’s recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Special Purpose Welfare Programs, Food Distribution Program | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$582,201</u> | <u>\$46,828</u> | <u>\$250,509</u> | <u>\$0</u> | <u>\$284,864</u> | <u>6.5</u> |
| TOTAL | \$582,201 | \$46,828 | \$250,509 | \$0 | \$284,864 | 6.5 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$582,201 | \$46,828 | \$250,509 | \$0 | \$284,864 | 6.5 |
| Annualize prior year budget action | <u>3,861</u> | <u>309</u> | <u>1,660</u> | <u>0</u> | <u>1,892</u> | <u>0.0</u> |
| TOTAL | \$586,062 | \$47,137 | \$252,169 | \$0 | \$286,756 | 6.5 |
| Increase/(Decrease) | \$3,861 | \$309 | \$1,660 | \$0 | \$1,892 | 0.0 |
| Percentage Change | 0.7% | 0.7% | 0.7% | n/a | 0.7% | 0.0% |
| FY 2016-17 Executive Request: | \$586,062 | \$47,137 | \$252,169 | \$0 | \$286,756 | 6.5 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Income Tax Offset

This line item funds the submission of information regarding individuals who are obligated to the State for overpayments of assistance payments. This appropriation covers the operational costs associated with matching Food Assistance program lists of overpaid recipients with Department of Revenue data in order to intercept corresponding income tax refunds. For the Food Assistance program, the administrative activities are funded with 50 percent General Fund and 50 percent federal funds.

Statutory Authority: Section 26-2-133, C.R.S.

Request: The Department requests a continuation-level appropriation of \$4,128 total funds, including \$2,064 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$4,128 total funds for FY 2016-17.** The recommendation consists of \$2,064 General Fund and \$2,064 federal funds from the U.S. Department of Agriculture. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Special Purpose Welfare Programs, Income Tax Offset | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$4,128</u> | <u>\$2,064</u> | <u>\$0</u> | <u>\$0</u> | <u>\$2,064</u> | <u>0.0</u> |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Special Purpose Welfare Programs, Income Tax Offset | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| TOTAL | \$4,128 | \$2,064 | \$0 | \$0 | \$2,064 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$4,128</u> | <u>\$2,064</u> | <u>\$0</u> | <u>\$0</u> | <u>\$2,064</u> | <u>0.0</u> |
| TOTAL | \$4,128 | \$2,064 | \$0 | \$0 | \$2,064 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$4,128 | \$2,064 | \$0 | \$0 | \$2,064 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Electronic Benefits Transfer Service

This line item funds Colorado's electronic benefits transfer system (EBT) that delivers Food Assistance, Colorado Works Program, Old Age Pension, Aid to the Needy Disabled, Child Welfare, Child Care, and Low Income Energy Assistance benefits to a debit-like card. The EBT program replaced the paper-based system of checks and Food Assistance coupons. The system distributes public assistance benefits and cash payments for services electronically by using the Colorado QUEST Card or Automated Clearing House direct deposit options for eligible clients and providers. The Department contracts with a vendor in the financial services industry for the provision of this service.

Statutory Authority: Sections 26-1-122 (2) and 26-2-104, C.R.S.

Request: The Department requests an appropriation of \$3,723,956 total funds, including \$1,003,975 General Fund, and 7.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$3,723,956 total funds and 7.0 FTE for FY 2016-17.** These moneys are fully expended each year for the EBT service. The recommendation consists of \$1,003,975 General Fund, \$995,853 cash funds from local funds and the Old Age Pension Fund, and \$1,724,128 federal funds from the Temporary Assistance for Needy Families Block Grant, Child Care Development Funds, and various sources. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Special Purpose Welfare Programs, Electronic Benefits Transfer Service | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$3,714,423</u> | <u>\$1,001,401</u> | <u>\$995,377</u> | <u>\$0</u> | <u>\$1,717,645</u> | <u>7.0</u> |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Special Purpose Welfare Programs, Electronic Benefits Transfer Service | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| TOTAL | \$3,714,423 | \$1,001,401 | \$995,377 | \$0 | \$1,717,645 | 7.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$3,714,423 | \$1,001,401 | \$995,377 | \$0 | \$1,717,645 | 7.0 |
| Annualize prior year budget action | <u>9,533</u> | <u>2,574</u> | <u>476</u> | <u>0</u> | <u>6,483</u> | <u>0.0</u> |
| TOTAL | \$3,723,956 | \$1,003,975 | \$995,853 | \$0 | \$1,724,128 | 7.0 |
| Increase/(Decrease) | \$9,533 | \$2,574 | \$476 | \$0 | \$6,483 | 0.0 |
| Percentage Change | 0.3% | 0.3% | 0.0% | n/a | 0.4% | 0.0% |
| FY 2016-17 Executive Request: | \$3,723,956 | \$1,003,975 | \$995,853 | \$0 | \$1,724,128 | 7.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Refugee Assistance

This line item funds the Colorado Refugee Services Program which helps refugees become self-sufficient and adjust to living in the United States. The program is funded through a combination of federal funds from the Office of Refugee Resettlement (custodial funds included in the Long Bill for informational purposes) and federal Temporary Assistance to Needy Families block grant funds that are appropriated by the General Assembly for services to TANF-eligible refugee families.

The TANF component of this line item provides for refugee social services (cash assistance benefits for TANF-eligible refugees are provided through counties) analogous to the refugee social services funded by the Office of Refugee Resettlement. These funds are used to support refugee social services such as pre-employment training, English as a Second (ESL) language classes, transportation and child care (to enable refugees to attend pre-employment training and ESL classes), and case management services, which are contracted with refugee resettlement agencies. This represents a partnership between the State and counties, as counties would otherwise be responsible for providing these services for TANF-eligible refugees.

Statutory Authority: Section 26-2-703, C.R.S. and Title 8, U.S.C., Chapter 14, Subchapter I, Sections 1612 and 1613.

Request: The Department requests an appropriation of \$16,711,313 federal funds and 10.0 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$10,754,243 federal funds and 10.0 FTE for FY 2016-17.** The recommendation includes a reduction of \$5,957,070 federal funds to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. These moneys are from the U.S. Department of Health and Human Services’ Office of Refugee

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Resettlement. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$8,048,909 federal funds estimated to be received from the U.S. Department of Health and Human Services’ Office of Refugee Resettlement and \$2,705,334 federal funds from the Temporary Assistance for Needy Families Block Grant. The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Special Purpose Welfare Programs, Refugee Assistance | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$16,696,954</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$16,696,954</u> | <u>10.0</u> |
| TOTAL | \$16,696,954 | \$0 | \$0 | \$0 | \$16,696,954 | 10.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$16,696,954 | \$0 | \$0 | \$0 | \$16,696,954 | 10.0 |
| JBC staff-initiated base changes | (5,957,070) | 0 | 0 | 0 | (5,957,070) | 0.0 |
| Annualize prior year budget action | <u>14,359</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>14,359</u> | <u>0.0</u> |
| TOTAL | \$10,754,243 | | | | \$10,754,243 | 10.0 |
| Increase/(Decrease) | (\$5,942,711) | \$0 | \$0 | \$0 | (\$5,942,711) | 0.0 |
| Percentage Change | (35.6%) | n/a | n/a | n/a | (35.6%) | 0.0% |
| FY 2016-17 Executive Request: | \$16,711,313 | \$0 | \$0 | \$0 | \$16,711,313 | 10.0 |
| Request Above/(Below) Recommendation | \$5,957,070 | \$0 | \$0 | \$0 | \$5,957,070 | 0.0 |

Systematic Alien Verification for Eligibility

This line item supports the State's interface with the federal alien verification database, which serves all programs for which citizenship or legal residence is a requirement. The federal Deficit Reduction Act of 2005 required that applicants for public assistance programs be verified as United States citizens or as legal immigrants.

The Departments of Health Care Policy and Financing and Human Services verify the names and legal status of applicants for public assistance through use of the federal SAVE system. This line item supports the State's interface with the federal alien verification database. HCPF receives an appropriation of federal Medicaid dollars for the SAVE program. That Department, in turn, pays out this funding to CDHS as reappropriated funding.

Statutory Authority: Immigration Reform and Control Act of 1986.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests a continuation-level appropriation of \$54,964 total funds, including \$7,166 General Fund, and 1.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$41,785 total funds and 1.0 FTE for FY 2016-17.** The recommendation includes a reduction of \$13,179 total funds, including a decrease of \$1,321 General Fund, to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$5,845 General Fund, \$2,295 cash funds from the Old Age Pension Fund, \$25,779 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$7,866 federal funds the Temporary Assistance for Needy Families Block Grant and various sources. The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Special Purpose Welfare Programs, Systematic Alien Verification for Eligibility | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$54,964 | \$7,166 | \$3,797 | \$34,505 | \$9,496 | 1.0 |
| TOTAL | \$54,964 | \$7,166 | \$3,797 | \$34,505 | \$9,496 | 1.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$54,964 | \$7,166 | \$3,797 | \$34,505 | \$9,496 | 1.0 |
| JBC staff-initiated base reduction | (13,179) | (1,321) | (1,502) | (8,726) | (1,630) | 0.0 |
| TOTAL | \$41,785 | \$5,845 | \$2,295 | \$25,779 | \$7,866 | 1.0 |
| Increase/(Decrease) | (\$13,179) | (\$1,321) | (\$1,502) | (\$8,726) | (\$1,630) | 0.0 |
| Percentage Change | (24.0%) | (18.4%) | (39.6%) | (25.3%) | (17.2%) | 0.0% |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | \$13,179 | \$1,321 | \$1,502 | \$8,726 | \$1,630 | 0.0 |

(D) CHILD SUPPORT ENFORCEMENT

The Child Support Enforcement program is supported under Title IV-D of the federal Social Security Act. The Colorado caseload for the program (about 149,000) includes members of the general public who request assistance in enforcing child support orders, in addition to persons on public assistance, who are required to participate. The federal government provides matching funds of 66 percent for child support enforcement activities and also makes annual incentive payments to states based on specific performance measures (e.g., percent of funds collected on current child support orders).

Automated Child Support Enforcement System

This line item provides funds for the computer system used by county staff to establish paternity, locate absent parents, manage child support enforcement caseloads, and track collection efforts. This line item also includes funding for contractor services associated with establishing and operating the State Directory of New Hires. This Directory includes data reported by employers regarding each newly hired employee. The data is then compared to the database of parents with outstanding child support obligations. This line item also includes funding for the contractor-operated Family Support Registry.

Note, S.B. 15-012 (Colorado Works Pass-through Child Support Payment) indicates that as of January 1, 2017, the State and counties are allowed to disregard the retention of child support income a TANF recipient receives and instead pass-through these moneys to the TANF recipient.

Statutory Authority: Sections 26-13-101 through 26-13.5-115, C.R.S. and Social Security Act, Title IV-D, Section 454.

Request: The Department requests an appropriation of \$9,084,664 total funds, including \$2,581,234 General Fund, and 16.9 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$9,084,664 total funds and 16.9 FTE for FY 2016-17.** This recommendation includes two components of interest:

- As part of the supplemental bill for the Department (H.B. 16-1242), this line item received a decrease of \$100,000 General Fund for FY 2015-16 because the appropriation supporting the Automated Child Support Enforcement System, known as ACSES, included funding to migrate the system from the State’s mainframe to a new platform. This project is mostly completed. The new contract supporting the ASCEs modernization project requires \$100,000 less than the previous system requirements. This \$100,000 General Fund decrease continues in FY 2016-17. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “R6 Childrens savings accounts” section at the beginning of this document for more information.

Note, the following table appears to indicate that decision item “R6 Childrens savings accounts” is not incorporated into staff’s recommendation. This is due to the fact that, as stated above, the decision item was included in the supplemental bill (H.B. 16-1242) for the

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Department for FY 2015-16. As a consequence, applying a decrease of \$100,000 General Fund for FY 2016-17 would be redundant and result in a decrease of \$200,000 General Fund.

- This line item may need to be adjusted during the supplemental process next legislative session. Senate Bill 15-012 may reduce revenue for the State by passing through child support payments to TANF recipients. The fiscal note for the bill indicates that the “bill is estimated to reduce State cash fund revenue by \$2,056,965 in FY 2016-17.” It is unknown at this juncture what the exact financial impact of S.B. 15-012 will be for FY 2016-17 for this line item, thus this appropriation may need to be revisited in future budget cycles.

The recommendation consists of \$2,581,234 General Fund, \$724,065 cash funds from the State's share of retained child support collections and fraud refunds, the federal government's share of revenues earned on funds in the Family Support Registry Fund created in Section 26-13-115.5 (1), C.R.S., and the State's share of revenues earned on funds in the Family Support Registry Fund, and \$5,779,365 federal funds from Title IV-D of the Social Security Act. The following table summarizes the calculations for staff's recommendation.

| Office of Self Sufficiency, Child Support Enforcement, Automated Child Support Enforcement System | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$9,166,494 | \$2,675,783 | \$722,793 | \$0 | \$5,767,918 | 16.9 |
| HB 16-1242 (Supplemental Bill) | <u>(100,000)</u> | <u>(100,000)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$9,066,494 | \$2,575,783 | \$722,793 | \$0 | \$5,767,918 | 16.9 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$9,066,494 | \$2,575,783 | \$722,793 | \$0 | \$5,767,918 | 16.9 |
| R6 Childrens savings accounts | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>18,170</u> | <u>5,451</u> | <u>1,272</u> | <u>0</u> | <u>11,447</u> | <u>0.0</u> |
| TOTAL | \$9,084,664 | \$2,581,234 | \$724,065 | \$0 | \$5,779,365 | 16.9 |
| Increase/(Decrease) | \$18,170 | \$5,451 | \$1,272 | \$0 | \$11,447 | 0.0 |
| Percentage Change | 0.2% | 0.2% | 0.2% | n/a | 0.2% | 0.0% |
| FY 2016-17 Executive Request: | \$9,084,664 | \$2,581,234 | \$724,065 | \$0 | \$5,779,365 | 16.9 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Child Support Enforcement

This line item funds the performance evaluation of the State's child support enforcement program, as required by federal law, and the provision of technical assistance to county departments of social services. It also manages the In-Hospital Paternity Establishment Program, which provides unmarried parents the opportunity to acknowledge paternity at the time of birth

of a child. Federal law requires states to establish procedures for a simple civil process for voluntarily acknowledging paternity, including an in-hospital program.

The paternity program includes:

- Providing training to hospital medical records staff;
- Providing training to local vital records staff, hospital administrators, and pre-natal clinics;
- Providing outreach and technical assistance to hospital personnel and the general public;
- Interfacing with pregnancy prevention and father's advocacy groups; and
- Interfacing with middle school, high school, and alternative school staff.

About 35 percent of the caseload involves interstate coordination. Finally, the 17-member Child Support Enforcement Commission reviews child support guidelines and general child support issues. The Commission makes recommendations to the Governor and the General Assembly every four years.

Statutory Authority: Sections 26-13-101 through 26-13.5-115, C.R.S. and Social Security Act, Title IV-D, Section 454.

Request: The Department requests an appropriation of \$5,025,629 total funds, including \$2,654,483 General Fund, and 24.5 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$5,025,629 total funds and 24.5 FTE for FY 2016-17.** The recommendation includes an increase of \$1,910,636 total funds, including \$1,651,593 General Fund, to implement the provisions of S.B. 15-012 (Colorado Works Pass-through Child Support Payment):

- \$1,028,482 total funds to backfill counties for lost revenue;
- \$420,448 total funds to reimburse the federal government;
- \$356,445 total funds for information technology costs;
- \$55,261 total funds for implementation contractors; and
- \$50,000 total funds for public outreach.

This line item may need to be adjusted during the supplemental process next legislative session based on the implementation of S.B. 15-012 due to potential reductions in revenue for the State and counties by passing through child support payments to TANF recipients.

The recommendation consists of \$2,654,483 General Fund, \$76,921 cash funds from the State's share of retained child support collections and fraud refunds, and \$2,294,225 federal funds from Title IV-D of the Social Security Act. The following table summarizes the calculations for staff's recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Office of Self Sufficiency, Child Support Enforcement, Child Support Enforcement | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$2,215,364 | \$677,853 | \$75,999 | \$0 | \$1,461,512 | 24.5 |
| Other legislation | 868,895 | 315,509 | 0 | 0 | 553,386 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$3,084,259 | \$993,362 | \$75,999 | \$0 | \$2,014,898 | 24.5 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$3,084,259 | \$993,362 | \$75,999 | \$0 | \$2,014,898 | 24.5 |
| Annualize prior year legislation | 1,910,636 | 1,651,593 | 0 | 0 | 259,043 | 0.0 |
| Annualize prior year budget action | <u>30,734</u> | <u>9,528</u> | <u>922</u> | <u>0</u> | <u>20,284</u> | <u>0.0</u> |
| TOTAL | \$5,025,629 | \$2,654,483 | \$76,921 | \$0 | \$2,294,225 | 24.5 |
| Increase/(Decrease) | \$1,941,370 | \$1,661,121 | \$922 | \$0 | \$279,327 | 0.0 |
| Percentage Change | 62.9% | 167.2% | 1.2% | n/a | 13.9% | 0.0% |
| FY 2016-17 Executive Request: | \$5,025,629 | \$2,654,483 | \$76,921 | \$0 | \$2,294,225 | 24.5 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(E) DISABILITY DETERMINATION SERVICES

Program Costs

This line item funds medical professionals conducting disability determinations for the Social Security Administration for Colorado residents applying for Social Security Disability Insurance and Supplemental Security Income Programs. Funding for the program is 100.0 percent custodial federal funds (Titles II and XVI of the Social Security Act), and is shown in the Long Bill for informational purposes only.

Statutory Authority: Social Security Act, Sections 205, 1102, 1106, and 1601-1634 and Title 20, Parts 404 and 416, C.F.R.

Request: The Department requests an appropriation of \$20,535,920 federal funds and 121.7 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$18,026,707 federal funds from Titles II and XVI of the Social Security Act and 121.7 FTE for FY 2016-17.** The recommendation includes a reduction of \$2,509,213 federal funds to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

| Office of Self Sufficiency, Disability Determination Services, Program Costs | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$20,380,412 | \$0 | \$0 | \$0 | \$20,380,412 | 121.7 |
| TOTAL | \$20,380,412 | \$0 | \$0 | \$0 | \$20,380,412 | 121.7 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$20,380,412 | \$0 | \$0 | \$0 | \$20,380,412 | 121.7 |
| JBC staff-initiated base reduction | (2,509,213) | 0 | 0 | 0 | (2,509,213) | 0.0 |
| Annualize prior year budget action | 155,508 | 0 | 0 | 0 | 155,508 | 0.0 |
| TOTAL | \$18,026,707 | \$0 | \$0 | \$0 | \$18,026,707 | 121.7 |
| Increase/(Decrease) | (\$2,353,705) | \$0 | \$0 | \$0 | (\$2,353,705) | 0.0 |
| Percentage Change | (11.5%) | 0.0% | n/a | n/a | (11.5%) | 0.0% |
| FY 2016-17 Executive Request: | \$20,535,920 | \$0 | \$0 | \$0 | \$20,535,920 | 121.7 |
| Request Above/(Below) Recommendation | \$2,509,213 | \$0 | \$0 | \$0 | \$2,509,213 | 0.0 |

(10) Adult Assistance Programs

Adult Assistance Programs provide assistance and support for needy elderly and disabled adult populations in Colorado. The unit supervises several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. Within the Office of Long Term Care, the unit supervises several programs, including the Adult Protective Services (APS) programs, which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation; and Older Americans Act services, such as Meals on Wheels, to older Coloradans through the 16 Area Agencies on Aging.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

| Adult Assistance Programs | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$174,016,925 | \$48,237,752 | \$104,949,056 | \$1,800 | \$20,828,317 | 29.5 |
| HB 16-1242 (Supplemental Bill) | <u>2,477,804</u> | <u>770,658</u> | <u>1,707,146</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$176,494,729 | \$49,008,410 | \$106,656,202 | \$1,800 | \$20,828,317 | 29.5 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$176,494,729 | \$49,008,410 | \$106,656,202 | \$1,800 | \$20,828,317 | 29.5 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| BA3 Increasing Spending Authority in Senior Services | 0 | 0 | 0 | 0 | 0 | 0.0 |
| JBC staff-initiated Old Age Pension true-up | 18,936,099 | 0 | 18,936,099 | 0 | 0 | 0.0 |
| JBC staff-initiated base changes | (961,562) | (485,752) | (7,873) | 0 | (467,937) | 0.0 |
| JBC staff-initiated Federal Supplemental Security Income Application Pilot Program extension | (74,889) | (74,889) | 0 | 0 | 0 | 0.0 |
| JBC staff-initiated increase for County adult protective services training | 65,000 | 65,000 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>2,780,613</u> | <u>2,207,981</u> | <u>565,624</u> | <u>0</u> | <u>7,008</u> | <u>0.0</u> |
| TOTAL | \$197,239,990 | \$50,720,750 | \$126,150,052 | \$1,800 | \$20,367,388 | 29.5 |
| Increase/(Decrease) | \$20,745,261 | \$1,712,340 | \$19,493,850 | \$0 | (\$460,929) | 0.0 |
| Percentage Change | 10.1% | 3.5% | 18.3% | 0.0% | (2.2%) | 0.0% |
| FY 2016-17 Executive Request: | \$175,300,397 | \$48,041,082 | \$106,442,600 | \$1,800 | \$20,814,915 | 29.5 |
| Request Above/(Below) Recommendation | (\$21,939,593) | (\$2,679,668) | (\$19,707,452) | \$0 | \$447,527 | 0.0 |

DECISION ITEMS – ADULT ASSISTANCE PROGRAMS

Note, “R19 Community provider rate adjustment” and “JBC staff-initiated base changes” impact this division and are covered in the “Decision Items Affecting Multiple Divisions” section of this document.

➔ BA3 Increasing spending authority in senior services

Request: The Department requested and received an increase of \$1,519,482 cash funds spending authority for FY 2015-16 during the supplemental process as a result of the statutory transfer of unused moneys from the Senior Citizen and Disabled Veteran Property Tax Exemption to the Older Coloradans Cash Fund. At that time, the Department requested spending authority for FY 2016-17 due to the timing of the supplemental process and the recipients’ ability to spend the moneys prior to the close of the fiscal year. Rather than seeking a roll-forward footnote for this authorization, the Department requests spending authority in the amount of \$1,519,482 cash funds for FY 2016-17.

Recommendation: Consistent with Committee action during the supplemental process for the companion FY 2015-16 request, staff recommends that spending authority be provided for \$1,519,482 cash funds for FY 2016-17.

Analysis: Prior to H.B. 12-1326 (Concerning Assistance To The Elderly), moneys appropriated for the Senior Citizen and Disabled Veteran Property Tax Exemption program in the Department of Treasury in excess of the amount local governments submitted as claims for reimbursement were reverted to the General Fund. House Bill 12-1326 amended statute such that this difference shall be transferred to the Older Coloradans Cash Fund. This transfer takes place on June 30 of every fiscal year, if a difference occurs between the appropriation and the expenditures. For example:

| Fictional Example of H.B. 12-1326 In Action | |
|--|---------------|
| Amount Appropriated to Property Tax Exemption | \$100 |
| Amount of County Reimbursements Submitted | - <u>\$90</u> |
| Transfer to Older Coloradans Cash Fund | \$10 |

For the first time since statute was amended, in FY 2014-15 a gap existed between appropriations and reimbursement requests. This amount, \$1,519,482, was subsequently deposited in the Older Coloradans Cash Fund. The Older Coloradans Cash Fund is subject to annual appropriation, requiring the Department to seek legislative authorization to distribute these moneys to the Area Agencies on Aging for the provision of services to seniors. Additionally, given the timing of the supplemental process, the Department indicates it requires spending authority for these moneys in FY 2016-17, as well, because the Area Agencies on Aging are unable to amend contracts with direct service providers to distribute the full amount of these funds prior to July 1, 2016. The Committee approved this request during the supplemental process for FY 2015-16 and, as such, staff recommends incorporating it into the FY 2016-17 Long Bill.

Note, the department, division, and line item tables appear to indicate that decision item “BA3 Increasing spending authority for senior services” is not incorporated into staff’s recommendation. This is due to the fact that, as stated above, the budget amendment was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16, thus it is included in the FY 2016-17 base appropriation.

➔ JBC staff-initiated Old Age Pension true-up

Request: The Department did not submit any funding requests related to the Old Age Pension (OAP) program.

Recommendation: Staff recommends an increase of \$18,936,099 cash funds for FY 2016-17 to align appropriations from the OAP Fund with expenditures.

Analysis: OAP, authorized by the State Constitution, provides cash assistance to low-income individuals ages 60 and over. It is funded through excise and State sales taxes which are deposited in the OAP cash fund in lieu of the General Fund. The Long Bill appropriation the OAP Cash Assistance program reflects anticipated expenditures. Costs for this program are driven by the size of the benefit and the number of qualified individuals. The General Assembly has limited control over OAP expenditures, as benefit levels are set by the State Board of Human Services, and the funds are continuously appropriated by the State Constitution.

For FY 2014-15, the State Controller indicates that \$18,936,099 was spent from the OAP Fund than was estimated in the Long Bill for that fiscal year. In an effort to provide more accurate information in the FY 2016-17 Long Bill, staff recommends increasing the estimated appropriation from \$76,071,868 cash funds to \$95,007,067 cash funds.

➔ JBC staff-initiated increase for County adult protective services training

Request: The Department did not submit a decision item related to this issue.

Recommendation: Staff recommends an increase of \$65,000 General Fund for FY 2016-17 for the Department to provide training to county workers on the implementation of S.B. 15-109 (Mandatory Abuse Report For Adult With A Disability). Outside of the Department of Human Services, staff recommends that the Deputy District Attorney line item in the Department of Law receive an appropriation of \$55,000 General Fund for FY 2016-17 for prosecutors to attend training related to prosecuting cases of mistreatment of individuals with intellectual and developmental disabilities. There are two components of this recommendation that are important to consider:

- Staff’s recommendations for county adult protective services worker training and district attorney training are in addition to the staff recommended second-year (FY 2016-17) appropriation for the county worker increase provided for FY 2015-16 during the

supplemental process. This annualization provides a total of \$3,753,289 total funds, including \$3,002,631 General Fund, for county worker increases for FY 2016-17.

- These two recommendations are also in addition to the staff recommended second-year (FY 2016-17) appropriation for the Department to contract for training coordination services provided for FY 2015-16 during the supplemental process. This annualization provides a total of \$80,000 General Fund for training coordination for FY 2016-17.
- These two annualizations (second year appropriations for FY 2016-17 based on supplemental appropriations) appear in the “Annualize prior year budget action” incremental change category shown in the division table above.

Analysis: The task force created via S.B. 15-109 provided recommendations to the Joint Budget Committee on December 7, 2015 for funding the implementation of mandatory reporting for abuse against individuals with intellectual and developmental disabilities. The recommendations include the following:

- **County Cost** – The report indicates that an additional 47 county employees are required across the state to implement mandatory reporting of abuse for individuals with intellectual and developmental disabilities. The number of employees is based on the assumption that the number of reports of mistreatment will grow by 30 percent as a result of mandatory reporting for this population. The task force seeks \$938,322 for FY 2015-16 and \$3,753,289 for FY 2016-17 for this purpose. The task force also indicates that the new county staff should be funded with 100 percent State moneys (rather than the traditional 80 percent State and 20 percent local funds rate) because not all counties can afford to add needed caseworkers. *Update: During the supplemental process, the Joint Budget Committee provided an appropriation of \$938,322 for FY 2015-16 for this purpose. The funding was provided at a ratio of 80.0 percent General Fund and 20.0 percent local funds.*
- **State FTE Cost** – The report recommends that staffing at the State level for the Adult Protective Services should be increased by two employees. The first employee would be a program specialist with experience in working with individuals with intellectual and developmental disabilities who would be tasked with supporting county case workers. The second employee would be housed within the Colorado Department of Human Services’ Quality Assurance Unit to review county casework to make sure that it is in compliance with rules and best practices. The task force seeks \$37,806 for FY 2015-16 and \$160,650 for FY 2016-17 for this purpose. *Update: During the supplemental process, the Joint Budget Committee opted not to fund this item for FY 2015-16.*
- **Information Technology Licenses** – The report indicates that \$900 for FY 2015-16 and \$17,745 for FY 2016-17 is needed to procure licenses of the Colorado Adult Protective Services (CAPS) data and case management system for the new State FTEs proposed above. *Update: During the supplemental process, the Joint Budget Committee opted not to fund this item for FY 2015-16.*

- **Law Enforcement / District Attorney Implementation Grant Fund** – The report recommends that a grant program funded with \$1,000,000 of State moneys be established in FY 2016-17 for local governments to hire personnel within law enforcement agencies and district attorney offices with expertise in investigating crimes against vulnerable populations. It is assumed that in future years the employee costs would be covered by the law enforcement and district attorney offices receiving the grants.
- **APS Training** – The report indicates that \$55,000 for FY 2016-17 is needed to increase the amount of training opportunities provided by the State to county adult protective services workers regarding implementation of protections against abuse of individuals with intellectual and developmental disabilities. The State currently invests \$85,000 for training on abuse of at-risk adults.
- **Law Enforcement Training** – The report recommends that \$75,000 is needed for FY 2015-16 for the Peace Officer’s Standards and Training Board to develop and conduct training related to investigating mistreatment of individuals with intellectual and developmental disabilities. For FY 2016-17, the report recommends that \$150,000 be appropriated for this purpose. *Update: During the supplemental process, the Joint Budget Committee sponsored legislation (H.B. 16-1254) to fund this item for FY 2015-16.*
- **District Attorney Training** – The report indicates that \$55,000 is needed for FY 2016-17 for district attorneys and district attorney investigators to attend training related to prosecuting cases of mistreatment of individuals with intellectual and developmental disabilities.
- **FTE / Contract for Facilitated Training of Mandatory Reporters** – The report recommends that moneys be appropriated to develop a statewide awareness campaign concerning crimes against individuals with intellectual and developmental disabilities. The task force envisions a marketing campaign to build awareness within the mandatory reporter community and a contract position to focus on developing strong working relationships between adult protective service workers, law enforcement agencies, Community Centered Boards (and providers), and other agencies. The task force seeks \$75,000 for FY 2015-16 and \$250,000 for FY 2016-17 for this purpose. *Update: During the supplemental process, the Joint Budget Committee provided an appropriation of \$20,000 General Fund for training coordination contract services for FY 2015-16.*
- **County FTE Deficit Funding** – The report recommends that moneys be appropriated for the administration of county adult protective services to close a deficit in funding created by a larger number of reports of mistreatment of at-risk elders than was considered in the fiscal note for S.B. 13-111 (Require Reports Of Elder Abuse And Exploitation). The moneys identified by the task force, \$646,682 for FY 2015-16 and \$2,586,726 for FY 2016-17, would be used to hire 25.5 county staff to decrease the staff-to-report caseload to 1:25. It is reported that the current staff-to-report caseload is 1:32. The task force does not indicate if the deficit should be funded with the traditional 80 percent State and 20 percent local funds rate or another split of costs between the State and counties. *Update: During the*

supplemental process, the Joint Budget Committee opted not to fund this item for FY 2015-16.

The following table summarizes the task force recommendations and the Joint Budget Committee Action for FY 2015-16.

| FY 2015-16 S.B. 15-109 Task Force Recommendations | | |
|--|---------------------------|----------------------------|
| Cost Item | FY 2015-16 Request | Supplemental Action |
| County Cost | \$938,322 | \$938,322 |
| State FTE Cost | 37,806 | 0 |
| Information Technology Licenses | 900 | 0 |
| Law Enforcement / District Attorney Implementation Grant Fund | 0 | n/a |
| APS Training | 0 | n/a |
| Law Enforcement Training | 75,000 | 75,000 |
| District Attorney Training | 0 | n/a |
| FTE / Contract for Facilitated Training of Mandatory Reporters | 75,000 | 20,000 |
| County FTE Deficit Funding from S.B. 13-111 | 646,682 | 0 |
| Total | \$1,773,710 | \$1,033,322 |

The Joint Budget Committee has yet to take action on the task force’s FY 2016-17 recommendations. Staff recommends the following actions for FY 2016-17 based on the task force’s recommendations. Note, the Governor’s Office of State Planning and Budgeting has set a placeholder value of \$6.4 million General Fund for FY 2016-17 to cover the costs associated with implementing the task force’s recommendations.

- **County Cost** – Given that the Joint Budget Committee provided funding for FY 2015-16 during the supplemental process for counties to begin hiring county workers, staff recommends that funding be provided for FY 2016-17 to fund the costs for a full year. The full year cost is \$3,753,289 total funds, including \$3,002,631 General Fund, for county worker increases for FY 2016-17. This is an increase of \$2,814,966 total funds, including \$2,251,974 General Fund, over the current appropriation for this purpose provided in the Department’s supplemental bill.
- **State FTE Cost** – Staff recommends rejecting this task force recommendation for FY 2016-17. Adding State employees to supervise the county administration of implementing a law that has yet to effect is premature, in staff’s opinion. This task force recommendation can be revisited in future fiscal years if the implementation of S.B. 15-109 drives a need for increased State supervision.
- **Information Technology Licenses** – Staff recommends rejecting this task force recommendation for FY 2016-17. The recommendation to procure licenses of the Colorado Adult Protective Services (CAPS) data and case management system is intended to meet the needs of the State employees recommended in the prior item (State FTE Cost) that staff recommends against for FY 2016-17. This task force recommendation can be revisited in future fiscal years if the implementation of S.B. 15-109 drives a need for increased State supervision and, subsequently, information technology licenses.

- **Law Enforcement / District Attorney Implementation Grant Fund** – Staff recommends rejecting this task force recommendation for FY 2016-17. Providing State funds for a grant program for local governments to hire personnel within law enforcement agencies and district attorneys’ offices with expertise in investigating crimes against vulnerable populations is not essential to effectively implementing the provisions of S.B. 15-109. This task force recommendation can be revisited in future fiscal years if the implementation of S.B. 15-109 drives a need for an increased number of local law enforcement officials.
- **APS Training** – Staff recommends an appropriation of \$65,000 General Fund for this task force recommendation for FY 2016-17. Since the Joint Budget Committee provided funding to hire new county workers to assist in the implementation of the provisions of S.B. 15-109, it is necessary to increase the amount of training opportunities provided by the State.
- **Law Enforcement Training** – Staff recommends rejecting this task force recommendation for FY 2016-17. The Joint Budget Committee sponsored H.B. 16-1254 (P.O.S.T. Board Training Persons With Disabilities) requiring the Peace Officers Standards and Training to develop and conduct training related to investigating mistreatment of individuals with intellectual and developmental disabilities by June 30, 2016. The P.O.S.T. Board was able to accomplish within existing resources. Staff assumes that this training module will be incorporated into law enforcement training activities conducted during FY 2016-17, thus no additional appropriation is required. Funding for FY 2016-17 for this purpose can be revisited in future fiscal years if staff’s assumption is incorrect.
- **District Attorney Training** – Staff recommends an appropriation of \$55,000 General Fund to the Department of Law for this task force recommendation for FY 2016-17. These moneys will be used for district attorneys and district attorney investigators to attend training related to prosecuting cases due to the implementation of S.B. 15-109. Note, per Section 20-1-11 (4) (a), C.R.S. the Department of Law may receive General Fund moneys for this purpose:

“The statewide organization representing district attorneys or any other organization established pursuant to this article may receive, manage, and expend state funds in the manner prescribed by the general assembly on behalf of the district attorneys who are members of the organization.”
- **FTE / Contract for Facilitated Training of Mandatory Reporters** – Given that the Joint Budget Committee provided funding for FY 2015-16 during the supplemental process for the Department to contract for training coordination services, staff recommends that funding be provided for FY 2016-17 to fund the costs for a full year. The full year cost is \$80,000 General Fund for FY 2016-17. This is an increase of \$60,000 General Fund over the current appropriation for this purpose provided in the Department’s supplemental bill.
- **County FTE Deficit Funding** – Staff recommends rejecting this task force recommendation for FY 2016-17. This recommendation is unrelated to the implementation of the provisions contained in S.B. 15-109. It attempts to backfill county staffing shortfalls for responding to

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

reports of abuse in the at-risk elder population by piggy-backing on the implementation of protections against the abuse of individuals with intellectual and developmental disabilities. If staffing deficits do exist at the county level for administering protections against the abuse of the at-risk elder population, the Department of Human Services, in consultation with the counties, should submit a separate decision item to address the shortfall in moneys for this population.

The following table summarizes the task force recommendations and staff's recommendations for FY 2016-17.

| FY 2016-17 S.B. 15-109 Task Force Recommendations | | |
|--|---------------------------|-----------------------------|
| Cost Item | FY 2016-17 Request | Staff Recommendation |
| County Cost | \$3,753,289 | \$3,753,289 |
| State FTE Cost | 160,650 | 0 |
| Information Technology Licenses | 17,745 | 0 |
| Law Enforcement / District Attorney Implementation Grant Fund | 1,000,000 | 0 |
| APS Training | 65,000 | 65,000 |
| Law Enforcement Training | 150,000 | 0 |
| District Attorney Training | 55,000 | 55,000 |
| FTE / Contract for Facilitated Training of Mandatory Reporters | 250,000 | 80,000 |
| County FTE Deficit Funding from S.B. 13-111 | 2,586,726 | 0 |
| Total | \$8,038,410 | \$3,833,289 |

Note, in conversations with the executive branch regarding supplemental funding for FY 2015-16 for adult protective services, the Joint Budget Committee expressed an interest in learning more about program data from the period before and after the implementation of S.B. 13-111. The Department indicates the following regarding reports, cases, and expenditures:

| Year Over Year Impact of S.B. 13-111 | | | |
|---|---|--|------------------------------|
| | FY 2013-14 (Pre-S.B. 13-111) | FY 2014-15 (Post-S.B. 13-111) | Percentage Change |
| Reports* | 11,818 | 16,696 | 41.3% |
| Cases** | 6,760 | 8,932 | 32.1% |
| Expenditures | \$11,674,208 | \$12,928,925 | 10.7% |

* Defined as all reports received alleging mistreatment.

** Defined as reports opened for investigation and provision of protective services.

Unfortunately, the Department is not able to provide data on the number of reports to law enforcement that resulted in charges being filed against alleged perpetrators either prior to or following the implementation of SB 13-111. The Department did, however, start tracking data post-S.B. 13-111 on the number of substantiated cases of mistreatment of persons age 70 and older. The following table summarizes this data for FY 2014-15.

| FY 2014-15 Finding for Persons 70 and Older | | | | |
|--|--------------|----------------------|---------------------|------------------------|
| | Count | Substantiated | Inconclusive | Unsubstantiated |
| Number of Allegations | 2,859 | 28.0% | 19.5% | 52.5% |
| Number of Perpetrators | 222 | 40.1% | 24.8% | 35.1% |

Additionally, the Department does not maintain data on criminal investigations and prosecutions of mandatory reporters that have been charged in Colorado with failing to report a potential case of abuse following the implementation of S.B. 13-111.

➔ JBC staff-initiated Federal Supplemental Security Income Application Pilot Program extension

Request: The Department did not submit a decision item related to this issue.

Recommendation: Staff recommends an appropriation of \$172,008 General Fund for FY 2016-17 to extend funding for the program through its repeal date of July 1, 2017. The recommendation includes a reduction of \$74,889 based on the challenges associated with implementing this pilot program. Staff's recommendation requires the Joint Budget Committee (or another member of the General Assembly) to sponsor legislation to extend the program into FY 2016-17.

Analysis: Senate Bill 14-012 (Aid To The Needy Disabled Program) created the Federal Supplemental Security Income Application Assistance Pilot Program to provide assistance to Supplemental Social Security Income (SSI) applicants in order to increase the approval rate and timeliness of federal SSI applications. The fiscal note for this bill indicates that the pilot program will operate in three counties at a cost of \$246,897 General Fund per year for two years (FY 2014-15 and FY 2015-16). The program is slated to repeal on July 1, 2017.

The Department indicates that the timeline to start the pilot program was delayed due to several challenges, including receipt of only one proposal in response to the request for proposals to administer the program and lengthy contract negotiations once an organization was selected. Since the program was delayed more than three months beyond its intended October 1, 2014 start date with an executed contract in mid-December 2014, the Department was unable to expend its full appropriation for FY 2014-15 (reverting \$172,008 General Fund in the process) and subsequently stumbled in getting the pilot program started.

In order to allow for the full two years of funding to be expended, staff recommends that the amount under-expended in the first year of the program (FY 2014-15) be appropriated for a third year of the program. This amount equals \$172,008 General Fund for FY 2016-17. This requires statutory action to continue the program into a third year, however, as current law indicates the following:

- The pilot program shall continue for two years; and
- The state department must award the contract and the pilot program must be implemented by October 1, 2014.

Staff interprets these statutory provisions to indicate that the pilot program may only continue until October 1, 2016. If the Committee wishes to appropriate funds for FY 2016-17 to provide it with its two full years of funding and wishes to allow the Department to expend these funds after the first three months of FY 2016-17, staff recommends that the Joint Budget Committee

sponsor legislation to strike the provision in current law that mandates that the program shall continue for two years.

LINE ITEM DETAIL – (10) ADULT ASSISTANCE PROGRAMS

(A) ADMINISTRATION

Administration

This line item provides funding for the personal services and operating expenses costs associated with support for aging and adult assistance programs.

Statutory Authority: Sections 26-11-201 through 203 and 26-2 et seq., C.R.S.

Request: The Department requests an appropriation of \$1,014,538 total funds, including \$902,614 General Fund, and 11.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$1,014,538 total funds and 11.0 FTE for FY 2016-17.** These moneys are fully expended each year for the personal services and operating expenses in support of aging and adult assistance programs. The recommendation consists of \$902,614 General Fund and \$111,924 cash funds from refunds and State revenue intercepts. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Administration, Administration | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$1,000,612</u> | <u>\$890,219</u> | <u>\$110,393</u> | <u>\$0</u> | <u>\$0</u> | <u>11.0</u> |
| TOTAL | \$1,000,612 | \$890,219 | \$110,393 | \$0 | \$0 | 11.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,000,612 | \$890,219 | \$110,393 | \$0 | \$0 | 11.0 |
| Annualize prior year budget action | <u>13,926</u> | <u>12,395</u> | <u>1,531</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$1,014,538 | \$902,614 | \$111,924 | \$0 | \$0 | 11.0 |
| Increase/(Decrease) | \$13,926 | \$12,395 | \$1,531 | \$0 | \$0 | 0.0 |
| Percentage Change | 1.4% | 1.4% | 1.4% | n/a | n/a | 0.0% |
| FY 2016-17 Executive Request: | \$1,014,538 | \$902,614 | \$111,924 | \$0 | \$0 | 11.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(B) OLD AGE PENSION

Cash Assistance Program

This line item reflects the estimated State expenditures for Old Age Pension (OAP) cash assistance, the largest component of OAP expenditures. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

OAP, authorized by the State Constitution, provides cash assistance to low-income individuals ages 60 and over. It is funded through excise and State sales taxes which are deposited in the OAP cash fund in lieu of the General Fund. Costs for this program are driven by the size of the benefit and the number of qualified individuals. The General Assembly has limited control over OAP expenditures, as benefit levels are set by the State Board of Human Services, and the funds are continuously appropriated by the State Constitution.

Increases in expenditures through FY 2008-09 were driven primarily by cost-of-living (COLA) increases approved by the State Board of Human Services, while the caseload remained flat or declined between 24,000 and 23,000. Between January 2009 and June 2012, no cost-of-living increases were approved. Additionally, expenditures were significantly reduced starting in FY 2010-11 by S.B. 10-1384 (Noncitizen Eligibility Old Age Pension), which imposed a five year waiting period for most new legal immigrants to become eligible for OAP benefits. Pursuant to H.B. 12-1326 (Concerning Assistance To The Elderly), the General Assembly encouraged the State Board of Human Services to provide a COLA increase of 3.7 percent. The Board approved this adjustment effective July 1, 2012, driving an increase of \$6.7 million for FY 2012-13. In December 2012, the Board approved an additional 1.7 percent COLA for the program, effective January 1, 2013, driving an increase of \$1.8 million for FY 2013-14. However, this increase was eclipsed by H.B. 10-1384, which drove a further reduction of \$7.4 million in FY 2013-14.

For FY 2013-14 and FY 2014-15, the legislature provided funding for a 3.0 percent COLA increase (\$1.3 million cash funds for FY 2013-14 and \$2.7 million cash funds for FY 2014-15). For FY 2015-16, the legislature provided a COLA increase of 1.7 percent (\$1.3 million cash funds). No COLA increase is being requested for FY 2016-17.

Statutory Authority: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

Request: The Department requests a continuation-level appropriation of \$76,071,868 cash funds from the Old Age Pension Fund for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$76,071,868 cash funds from the Old Age Pension Fund for FY 2016-17.** The recommendation includes an increase of \$18,936,099 cash funds based on actual expenditures for FY 2014-15. See staff's write-up for the "JBC staff-initiated Old Age Pension true-up" decision item at the beginning of this budgetary division for more information.

The following table summarizes the calculations for staff's recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Old Age Pension Program, Cash Assistance Programs | | | | | | |
|---|---------------------|-----------------|---------------------|-------------------------|------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$76,071,868 | \$0 | \$76,071,868 | \$0 | \$0 | 0.0 |
| TOTAL | \$76,071,868 | \$0 | \$76,071,868 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$76,071,868 | \$0 | \$76,071,868 | \$0 | \$0 | 0.0 |
| JBC staff-initiated Old Age Pension true-up | 18,936,099 | 0 | 18,936,099 | 0 | 0 | 0.0 |
| TOTAL | \$95,007,967 | \$0 | \$95,007,967 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | \$18,936,099 | \$0 | \$18,936,099 | \$0 | \$0 | 0.0 |
| Percentage Change | 24.9% | n/a | 24.9% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$76,071,868 | \$0 | \$76,071,868 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | (\$18,936,099) | \$0 | (\$18,936,099) | \$0 | \$0 | 0.0 |

Refunds

This line item provides an offset to the cash assistance program expenditures through the refunds of overpayments or payments made to ineligible clients. These collections are used to offset OAP Cash Assistance expenditures. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

Statutory Authority: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

Request: The Department requests a continuation-level appropriation of \$588,362 cash funds from the Old Age Pension Fund for FY 2016-17.

***Recommendation:* Staff recommends a continuation level of funding of \$588,362 cash funds from the Old Age Pension Fund for FY 2016-17.** The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Old Age Pension Program, Refunds | | | | | | |
|--|------------------|-----------------|------------------|-------------------------|------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$588,362 | \$0 | \$588,362 | \$0 | \$0 | 0.0 |
| TOTAL | \$588,362 | \$0 | \$588,362 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Old Age Pension Program, Refunds | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$588,362</u> | <u>\$0</u> | <u>\$588,362</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$588,362 | \$0 | \$588,362 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | n/a | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$588,362 | \$0 | \$588,362 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Burial Reimbursements

This line item funds reimbursements of burial expenses for eligible OAP recipients, OAP Home Care Allowance recipients, or persons who are age 60 or older and are receiving Medicaid. The maximum burial payment is \$1,500. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

Statutory Authority: Section 26-2-129, C.R.S.

Request: The Department requests a continuation-level appropriation of \$918,364 cash funds from the Old Age Pension Fund for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$918,364 cash funds from the Old Age Pension Fund for FY 2016-17.** The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Old Age Pension Program, Burial Reimbursements | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$918,364</u> | <u>\$0</u> | <u>\$918,364</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$918,364 | \$0 | \$918,364 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$918,364</u> | <u>\$0</u> | <u>\$918,364</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$918,364 | 0 | \$918,364 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | n/a | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$918,364 | \$0 | \$918,364 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Old Age Pension Program, Burial Reimbursements | | | | | | |
|---|----------------|-----------------|---------------|-------------------------|------------------|-----|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

State Administration

This line item provides funds the administrative-related activities incurred by the State in implementing the OAP program. Expenditures are for personal services and operating expenses for the management of programs funded through OAP cash funds. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

Statutory Authority: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

Request: The Department requests an appropriation of \$392,548 cash funds from the Old Age Pension Fund and 3.5 FTE for FY 2016-17.

Recommendation: Staff recommends an appropriation of \$392,548 cash funds from the Old Age Pension Fund and 3.5 FTE for FY 2016-17. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Old Age Pension Program, State Administration | | | | | | |
|--|------------------|-----------------|------------------|-------------------------|------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$391,447</u> | <u>\$0</u> | <u>\$391,447</u> | <u>\$0</u> | <u>\$0</u> | <u>3.5</u> |
| TOTAL | \$391,447 | \$0 | \$391,447 | \$0 | \$0 | 3.5 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$391,447 | \$0 | \$391,447 | \$0 | \$0 | 3.5 |
| Annualize prior year budget action | <u>1,101</u> | <u>0</u> | <u>1,101</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$392,548 | \$0 | \$392,548 | \$0 | \$0 | 3.5 |
| Increase/(Decrease) | \$1,101 | \$0 | \$1,101 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.3% | n/a | 0.3% | n/a | n/a | 0.0% |
| FY 2016-17 Executive Request: | \$392,548 | \$0 | \$392,548 | \$0 | \$0 | 3.5 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

County Administration

This line item funds the county administration expenses related to implementing the OAP program. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

Statutory Authority: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

Request: The Department requests a continuation-level appropriation of \$2,566,974 cash funds from the Old Age Pension Fund for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$2,566,974 cash funds from the Old Age Pension Fund for FY 2016-17.** The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Old Age Pension Program, County Administration | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$2,566,974</u> | <u>\$0</u> | <u>\$2,566,974</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$2,566,974 | \$0 | \$2,566,974 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$2,566,974</u> | <u>\$0</u> | <u>\$2,566,974</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$2,566,974 | \$0 | \$2,566,974 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | n/a | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$2,566,974 | \$0 | \$2,566,974 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(C) OTHER GRANT PROGRAMS

Home Care Allowance Administration - SEP Contract

This line item funds the payment to Single Entry Point (SEP) contractors who assess individuals' eligibility, based on functional need, for the Home Care Allowance program. The moneys provided are based on a fixed annual payment to each contractor. This line item was transferred from the Department of Health Care Policy and Financing pursuant to H.B. 10-1146 (State-funded Public Assistance Programs).

Statutory Authority: Sections 26-2-114, 26-2-119, 26-2-120 and 26-2-122.3, C.R.S.

Request: The Department requests a continuation-level appropriation of \$1,063,259 General Fund for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$1,063,259 General Fund for FY 2016-17.** These moneys are fully expended each year to pay contractors to assess an individual's eligibility for the Home Care Allowance Program. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Other Grant Programs, Administration - Home Care Allowance SEP Contract | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$1,063,259</u> | <u>\$1,063,259</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$1,063,259 | \$1,063,259 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$1,063,259</u> | <u>\$1,063,259</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$1,063,259 | \$1,063,259 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$1,063,259 | \$1,063,259 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Home Care Allowance

The Home Care Allowance (HCA) is a cash assistance program for individuals that need help in daily living to prevent nursing home placement. For individuals with personal care needs, the program has historically supplemented other public benefits such as Aid to the Needy Disabled. There are three categories of HCA, determined by the level of personal care required. Depending upon the individual's score on a needs-assessment instrument, he or she receives a cash payment of \$200, \$342, or \$475 per month. These programs are allocated a fixed level of

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

funding and operate within the overall budget by modifying the grant standard amount, i.e., if the number of participants increases, funding provided per person declines. The program had a caseload of 2,564 per month in FY 2011-12.

Senate Bill 06-219 (HCPF Reorganization) transferred responsibility for funding of this program to the Department of Human Services from the Department of Health Care Policy and Financing. House Bill 10-1146 (State-funded Public Assistance Programs) then modified the program to expand program eligibility to those on the federal SSI program while restricting individuals from being on both a Medicaid Home-and-Community-based Services Waiver Program and this program. Although changes were expected to take effect January 1, 2011, they actually took effect January 1, 2012.

Additionally, H.B. 12-1177 (Dev Disab Home Care Allowance Grant Program), sponsored by the Joint Budget Committee, created the Home Care Allowance Grant Program. The program was meant to assist individuals negatively affected by H.B. 10-1146. A total of 258 persons were identified as meeting eligibility criteria for the new program. Based on this population, H.B. 12-1177 required the HCA line item to be reduced by \$799,086 General Fund plus a five percent local match of \$42,057 for FY 2012-13. The General Fund saved was then used to support the new HCA Grant Program line item for the same amount. The Department of Human Services' Division of Aging and Adult Services implemented the program, including the promulgation of rules, and recipients received benefits dating back to January 2012.

Statutory Authority: Sections 26-2-114 and 26-2-122.3, C.R.S.

Request: The Department requests a continuation-level appropriation of \$9,415,544 total funds, including \$8,913,580 General Fund, for FY 2016-17.

***Recommendation:* Staff recommends a continuation-level appropriation of \$9,415,544 total funds for FY 2016-17.** These funds are fully expended each year for HCA personal care services. The appropriation also counts toward the State's maintenance of effort (MOE) agreement with the federal Social Security Administration. The recommendation consists of \$8,913,580 General Fund and \$501,964 cash funds from local sources. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Other Grant Programs, Home Care Allowance | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$9,415,544</u> | <u>\$8,913,580</u> | <u>\$501,964</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$9,415,544 | \$8,913,580 | \$501,964 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$9,415,544</u> | <u>\$8,913,580</u> | <u>\$501,964</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Other Grant Programs, Home Care Allowance | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| TOTAL | \$9,415,544 | \$8,913,580 | \$501,964 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$9,415,544 | \$8,913,580 | \$501,964 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Home Care Allowance Grant Program

House Bill 12-1177 (Dev Disab Home Care Allowance Grant Program) created the Home Care Allowance Grant Program in the Department of Human Services. The grant program is to assist certain people who previously received both regular HCA assistance and certain Medicaid waiver home-and-community-based services (HCBS), but who dropped HCA assistance when required to choose between the two programs as a result of House Bill 10-1146 (State-funded Public Assistance Programs). That legislation prohibited simultaneous enrollment in both HCA and HCBS.

A total of 258 persons were identified as meeting eligibility criteria for the new program. Based on this population, H.B. 12-1177 required the HCA line item to be reduced by \$799,086 General Fund plus a five percent local match of \$42,057 for FY 2012-13. The General Fund saved was then used to support the new HCA Grant Program line item for the same amount. The CDHS Division of Aging and Adult Services implemented the program, including the promulgation of rules, and recipients received benefits dating back to January 2012.

This is a limited eligibility program and as a result, the caseload will not increase going forward. The caseload will decrease as clients become ineligible and drop off the program. There is a caseload of roughly 220 individuals. Clients are not allowed to reapply or be reinstated once they have become ineligible. The grant program is due to sunset July 1, 2017.

Statutory Authority: Section 26-2-122.4, C.R.S.

Request: The Department requests a continuation-level appropriation of \$1,086,156 General Fund for FY 2016-17.

Recommendation: Staff recommends an appropriation of \$750,000 General Fund for FY 2016-17. The recommendation includes a decrease of \$336,156 General Fund based on a recent decrease in expenditures for FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Other Grant Programs, Home Care Allowance Grant Program | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,086,156 | \$1,086,156 | \$0 | \$0 | \$0 | 0.0 |
| TOTAL | \$1,086,156 | \$1,086,156 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,086,156 | \$1,086,156 | \$0 | \$0 | \$0 | 0.0 |
| JBC staff-initiated base changes | (336,156) | (336,156) | 0 | 0 | 0 | 0.0 |
| TOTAL | \$750,000 | \$750,000 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$336,156) | (\$336,156) | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | (30.9%) | (30.9%) | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$1,086,156 | \$1,086,156 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$336,156 | \$336,156 | \$0 | \$0 | \$0 | 0.0 |

Aid to the Needy Disabled Programs

The line item funds three related programs: Aid to the Needy Disabled - Colorado Supplement, Aid to the Needy Disabled - State-Only, and Aid to the Blind Supplemental. In general, these programs are allocated a fixed level of funding and operate within the overall budget by modifying the grant standard amount, for example, if the number of participants increases, funding provided per person declines. Total funding is comprised of General Fund, a 20 percent local share, federal reimbursements for individuals who receive Aid to the Needy Disabled - State Only who are ultimately deemed eligible for the federal Supplemental Security Income (SSI) program (interim assistance reimbursements or IARs), and other recoveries.

- Aid to the Needy Disabled State-only Grant Program – This program, known as AND-SO, comprises over 80 percent of the caseload and expenditures in this line item. To qualify for this program, a person must be 18-59 years old and be certified by a physician or other designated medical professional as totally disabled and unable to work at any occupation for at least six months. The applicant's income must not exceed \$175 per month (standard effective July 1, 2011) and resources may not exceed \$2,000. About 18 percent of recipients are homeless.

If an individual is found to be eligible for SSI, the Social Security Administration will reimburse the state for all AND-SO payments made to the person while waiting for SSI eligibility determination. These reimbursements are referred to as interim assistance reimbursements and are used to offset the state and county costs of this program. The remainder of AND-SO recipients generally have a disability that is expected to last six months or less (which is less than the 12-month duration required under SSI) or have a

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

disability resulting from alcohol or drug abuse (a disabling condition that does not qualify individuals for SSI assistance).

- **Aid to the Needy Disabled - Colorado Supplement** – This program, known as AND-CS, provides a state supplement to individuals receiving less than the maximum federal Supplemental Security Income (SSI). The federal SSI Program is an entitlement program that provides financial assistance to persons with a disability that precludes them from securing or retaining employment for at least 12 months. This program is funded through a combination of General Fund, county funds, and various refunds and recoveries. It is one of a number of programs that is used by Colorado to comply with its federal maintenance of effort (MOE) requirement for the SSI program. Pursuant to the SSI MOE, Colorado must spend no less in a calendar year on supplemental cash benefits for SSI recipients than it did in the prior calendar year or be subject to federal penalties.
- **Aid to the Blind State Supplemental Grant Program** – This program provides supplemental income to individuals who are legally blind (Social Security Administration definition of blindness) and unable to secure or retain employment. Other income such as wages or Veteran's Assistance, may reduce the amount of the AND/AB payment. There are no medical benefits provided by the AND/AB program.

Statutory Authority: Sections 26-2-104, 106, 108, 110, 111.8, 119, 120, C.R.S.

Request: The Department requests a continuation-level appropriation of \$18,844,238 total funds, including \$12,554,065 General Fund, for FY 2016-17.

***Recommendation:* Staff recommends a continuation-level appropriation of \$18,844,238 total funds for FY 2016-17.** These moneys are fully expended each year for the three programs supporting needy individuals. The recommendation consists of \$12,554,065 General Fund and \$6,290,173 cash funds from local sources, federal interim assistance reimbursement payments, and other refunds and State revenue intercepts. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Other Grant Programs, Aid to the Needy Disabled Programs | | | | | | |
|--|---------------------|---------------------|--------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$18,844,238</u> | <u>\$12,554,065</u> | <u>\$6,290,173</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$18,844,238 | \$12,554,065 | \$6,290,173 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$18,844,238</u> | <u>\$12,554,065</u> | <u>\$6,290,173</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$18,844,238 | \$12,554,065 | \$6,290,173 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Other Grant Programs, Aid to the Needy Disabled Programs | | | | | | |
|--|---------------------|---------------------|--------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$18,844,238 | \$12,554,065 | \$6,290,173 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Aid to the Needy Disabled Federal Supplemental Security Income Application Pilot Program

This line item was created via S.B. 14-012 (Aid To The Needy Disabled Program) to provide assistance to Supplemental Social Security Income (SSI) and Social Security Disability Insurance (SSDI) in order to increase the approval rate and timeliness of federal SSI applications. The fiscal note indicates that the pilot program will operate in three counties at a cost of \$246,897 General Fund per year for two years (FY 2014-15 and FY 2015-16). The program is slated to repeal on July 1, 2017.

Statutory Authority: Sections 26-2-119 (6) (a) through (h), C.R.S.

Request: The Department requests a continuation-level appropriation of \$246,897 General Fund for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$172,008 General Fund for FY 2016-17 to extend funding for the program through its repeal date of July 1, 2017. Staff also recommends legislation to make this possible without violating the provisions of current law.** See staff’s write-up for the “JBC staff-initiated Federal Supplemental Security Income Application Pilot Program extension” decision item at the beginning of this budgetary division for more information.

The following table summarizes the calculations for staff’s recommendation.

| Adult Assistance Programs, Other Grant Programs, Aid to the Needy Disabled Federal Supplemental Security Income Application Pilot Program | | | | | | |
|--|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$246,897</u> | <u>\$246,897</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$246,897 | \$246,897 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$246,897 | \$246,897 | \$0 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Other Grant Programs, Aid to the Needy Disabled Federal Supplemental Security Income Application Pilot Program | | | | | | |
|--|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| JBC staff-initiated Federal Supplemental Security Income Application Pilot Program extension | (74,889) | (74,889) | 0 | 0 | 0 | 0.0 |
| TOTAL | \$172,008 | \$172,008 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$74,889) | (\$74,889) | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | (30.3%) | (30.3%) | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$246,897 | \$246,897 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$74,889 | \$74,889 | \$0 | \$0 | \$0 | 0.0 |

Burial Reimbursements

This line item provides funding in an amount up to \$1,000 to help defray the costs of burial expenses for Aid to the Needy Disabled/Aid to the Blind recipients. Of this amount, the State pays 80.0 percent and counties pay 20.0 percent.

Statutory Authority: Section 26-2-129, C.R.S.

Request: The Department requests a continuation-level appropriation of \$508,000 total funds, including \$402,985 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$508,000 total funds for FY 2016-17.** These moneys are fully expended each year for burial assistance for AND and Aid to the Blind recipients. The recommendation consists of \$402,985 General Fund and \$105,015 cash funds from local sources. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Other Grant Programs, Burial Reimbursements | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$508,000 | \$402,985 | \$105,015 | \$0 | \$0 | 0.0 |
| TOTAL | \$508,000 | \$402,985 | \$105,015 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$508,000 | \$402,985 | \$105,015 | \$0 | \$0 | 0.0 |
| TOTAL | \$508,000 | \$402,985 | \$105,015 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Other Grant Programs, Burial Reimbursements | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$508,000 | \$402,985 | \$105,015 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Adult Foster Care

This line item funds a program providing structured living arrangements for adults 18 and older who qualify due to physical or mental problems. The program aims to keep clients in the community and out of a more costly nursing home setting and is funded by 95 percent General Fund and five percent county funds. Responsibility for the funding of this program was transferred from the Department of Health Care Policy and Financing to the Department of Human Services by S.B. 06-219 (HCPF Reorganization). This program also contributes to the State's SSI maintenance of effort spending.

Statutory Authority: Section 26-2-122.3, C.R.S.

Request: The Department requests a continuation-level appropriation of \$157,469 total funds, including \$149,596 General Fund, for FY 2016-17.

Recommendation: **Staff recommends that this line be eliminated for FY 2016-17.** This program has experienced a significant caseload reduction due to an increase in the number of potential program participants choosing insurance under the federal Affordable Care Act, as well as the availability of other long-term care services. Currently there are no participants enrolled in this program. In the unlikely event that enrollment for this program increases, staff recommends that the Department submit a FY 2016-17 supplemental for funding. See staff's write-up for the "JBC staff-initiated base changes" decision item in the "Decision Items Affecting Multiple Divisions" section at the beginning of this document for more information.

The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Other Grant Programs, Adult Foster Care | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$157,469</u> | <u>\$149,596</u> | <u>\$7,873</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$157,469 | \$149,596 | \$7,873 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$157,469 | \$149,596 | \$7,873 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Other Grant Programs, Adult Foster Care | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| JBC staff-initiated base changes | (157,469) | (149,596) | (7,873) | 0 | 0 | 0.0 |
| TOTAL | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$157,469) | (\$149,596) | (\$7,873) | \$0 | \$0 | 0.0 |
| Percentage Change | (100.0%) | (100.0%) | (100.0%) | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$157,469 | \$149,596 | \$7,873 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$157,469 | \$149,596 | \$7,873 | \$0 | \$0 | 0.0 |

SSI Stabilization Fund Programs

House Bill 09-1215 (SSI Maintenance Stabilization Fund) created a stabilization fund to assist the Department in meeting the SSI maintenance of effort (MOE) requirement. Pursuant to 26-2-210, C.R.S., excess interim assistance reimbursements and other moneys recovered due to overpayment of recipients, plus any appropriations to the Fund, are continuously appropriated to the Department to be expended on programs that count toward the SSI MOE in a year when the Department determines the State is at risk of not meeting the MOE. At the end of the fiscal year, any amounts in excess of \$1.5 million in the Fund revert to the General Fund. Although the SSI Stabilization Fund is continuously appropriated, and additional Long Bill spending authority is not required, anticipated spending is reflected for informational purposes.

Statutory Authority: Section 26-2-210, C.R.S.

Request: The Department requests a continuation-level appropriation of \$1,000,000 cash funds for FY 2016-17.

***Recommendation:* Staff recommends a continuation-level appropriation of \$1,000,000 cash funds from the State Supplemental Security Income Stabilization Fund for FY 2016-17.** The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Other Grant Programs, SSI Stabilization Fund Programs | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$1,000,000</u> | <u>\$0</u> | <u>\$1,000,000</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$1,000,000 | \$0 | \$1,000,000 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$1,000,000</u> | <u>\$0</u> | <u>\$1,000,000</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$1,000,000 | \$0 | \$1,000,000 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Other Grant Programs, SSI Stabilization Fund Programs | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Percentage Change | 0.0% | n/a | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$1,000,000 | \$0 | \$1,000,000 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(D) COMMUNITY SERVICES FOR THE ELDERLY

Administration

This line item funds salary, operational costs such as in-state travel, postage, equipment rentals, overhead and supplies, and contractual services related to the State administration of the Older Americans Act and State Funding for Senior Services.

Statutory Authority: Sections 26-11-201, 202, and 203, C.R.S.

Request: The Department requests an appropriation of \$715,364 total funds, including \$178,842 General Fund, and 7.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$715,364 total funds and 7.0 FTE for FY 2016-17.** These moneys are fully expended each year for administering programs benefiting seniors in the state. The recommendation consists of \$178,842 General Fund and \$536,522 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Community Services for the Elderly, Administration | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$707,097</u> | <u>\$176,775</u> | <u>\$0</u> | <u>\$0</u> | <u>\$530,322</u> | <u>7.0</u> |
| TOTAL | \$707,097 | \$176,775 | \$0 | \$0 | \$530,322 | 7.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$707,097 | \$176,775 | \$0 | \$0 | \$530,322 | 7.0 |
| Annualize prior year budget action | <u>8,267</u> | <u>2,067</u> | <u>0</u> | <u>0</u> | <u>6,200</u> | <u>0.0</u> |
| TOTAL | \$715,364 | \$178,842 | \$0 | \$0 | \$536,522 | 7.0 |
| Increase/(Decrease) | \$8,267 | \$2,067 | \$0 | \$0 | \$6,200 | 0.0 |
| Percentage Change | 1.2% | 1.2% | n/a | n/a | 1.2% | 0.0% |
| FY 2016-17 Executive Request: | \$715,364 | \$178,842 | \$0 | \$0 | \$536,522 | 7.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Colorado Commission on Aging

This line item funds an administrative support position and expenses for the Commission, which meets quarterly. This staff assists the Commission with regular administrative duties and special projects. The Commission consists of 17 members appointed by the governor, with the consent of the Senate, to do the following:

- Conduct studies of the problems of the State's older people;
- Assist governmental and private agencies to coordinate their efforts on behalf of the aging in order that such efforts be effective and that duplication and waste of effort be eliminated;
- Promote and aid in the establishment of local programs and services for the aging;
- Conduct promotional activities and public education programs on the problems associated with aging;
- Review existing programs for the aging and make recommendations to the governor and the General Assembly for improvements in such programs; and
- Advise and make recommendations to the Department of Human Services on the problems associated with existing programs and services for the aging.

Statutory Authority: Sections 26-11-101 through 106, C.R.S.

Request: The Department requests an appropriation of \$82,204 total funds, including \$20,552 General Fund, and 1.0 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$82,204 total funds and 1.0 FTE for FY 2016-17.** These moneys are fully expended each year for the costs of the Commission. The recommendation consists of \$20,552 General Fund and \$61,652 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Community Services for the Elderly, Colorado Commission on Aging | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$81,126</u> | <u>\$20,282</u> | <u>\$0</u> | <u>\$0</u> | <u>\$60,844</u> | <u>1.0</u> |
| TOTAL | \$81,126 | \$20,282 | \$0 | \$0 | \$60,844 | 1.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$81,126 | \$20,282 | \$0 | \$0 | \$60,844 | 1.0 |
| Annualize prior year budget action | <u>1,078</u> | <u>270</u> | <u>0</u> | <u>0</u> | <u>808</u> | <u>0.0</u> |
| TOTAL | \$82,204 | \$20,552 | \$0 | \$0 | \$61,652 | 1.0 |
| Increase/(Decrease) | \$1,078 | \$270 | \$0 | \$0 | \$808 | 0.0 |
| Percentage Change | 1.3% | 1.3% | n/a | n/a | 1.3% | 0.0% |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Community Services for the Elderly, Colorado Commission on Aging | | | | | | |
|--|-----------------|-----------------|---------------|-------------------------|------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Executive Request: | \$82,204 | \$20,552 | \$0 | \$0 | \$61,652 | 1.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Senior Community Services Employment

This line item funds a program that promotes part-time employment in community services activities for unemployed, low-income persons age 55 or older, pursuant to a grant received through Title V of the Older Americans Act. Eligible participants are provided subsidized wages, training for skill enhancement or acquisition of skills, personal and employment counseling, and assistance in obtaining un-subsidized employment. The State enters into contracts with local community providers to implement this program. The line item is comprised solely of federal funds, and is included in the Long Bill for informational purposes only.

Statutory Authority: Sections 26-11-201 and 26-11-206 C.R.S.

Request: The Department requests a continuation-level appropriation of \$1,235,648 federal funds 0.5 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$857,161 federal funds from Title V of the Older Americans Act and 0.5 FTE for FY 2016-17.** The recommendation includes a reduction of \$378,487 federal funds to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

| Adult Assistance Programs, Community Services for the Elderly, Senior Community Services Employment | | | | | | |
|--|--------------------|-----------------|---------------|-------------------------|--------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$1,235,648</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>\$1,235,648</u> | <u>0.5</u> |
| TOTAL | \$1,235,648 | \$0 | \$0 | \$0 | \$1,235,648 | 0.5 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,235,648 | \$0 | \$0 | \$0 | \$1,235,648 | 0.5 |
| JBC staff-initiated base reduction | <u>(378,487)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>(378,487)</u> | <u>0.0</u> |
| TOTAL | \$857,161 | \$0 | \$0 | \$0 | \$857,161 | 0.5 |
| Increase/(Decrease) | (\$378,487) | \$0 | \$0 | \$0 | (\$378,487) | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Community Services for the Elderly, Senior Community Services Employment | | | | | | |
|--|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Percentage Change | (30.6%) | n/a | n/a | n/a | (30.6%) | 0.0% |
| FY 2016-17 Executive Request: | \$1,235,648 | \$0 | \$0 | \$0 | \$1,235,648 | 0.5 |
| Request Above/(Below) Recommendation | \$378,487 | \$0 | \$0 | \$0 | \$378,487 | 0.0 |

Older Americans Act Programs

This line item provides funding for Area Agencies on Aging to contract with provider agencies to deliver a variety of services to older persons. Services provided include:

- Supportive services and senior centers - Functions include case management, client representation, shopping assistance, transportation, chore services, personal care services, adult day care, health screening, legal services, and an ombudsman;
- Nutrition services such as congregate meals, nutrition screening and education;
- In-home services for persons above the eligibility thresholds for Medicaid, Home Care Allowance and Adult Foster Care (homemaker services, personal care services, home repair services, visiting services); and
- Disease prevention and health promotion services (e.g., health risk assessments, programs regarding physical fitness, education regarding diagnosis, prevention and treatment of age-related diseases and chronic disabling conditions).

As mentioned previously, services are available to individuals age 60 and over, regardless of income or assets. The federal government does not allow a means test, but it does require that priority be given to those with the greatest social and economic need. Through the combination of this line item and the State Funding for Senior Services line item, approximately 40,000 seniors receive services each year. Funding is provided under Title III of the Older Americans Act and requires a minimum 15 percent non-federal share, of which 5.0 percent must be from State funds.

Statutory Authority: Section 26-11-205.5, C.R.S.

Request: The Department requests a continuation-level appropriation of \$17,574,052 total funds, including \$765,125 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$17,574,052 total funds for FY 2016-17.** The recommendation consists of \$662,265 General Fund, \$3,079,710 cash funds from local funds and the Older Coloradans Cash Fund, and \$10,981,237 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Community Services for the Elderly, Older Americans Act Programs | | | | | | |
|--|---------------------|---------------------|--------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$17,574,052</u> | <u>\$765,125</u> | <u>\$3,079,710</u> | <u>\$0</u> | <u>\$13,729,217</u> | <u>0.0</u> |
| TOTAL | \$17,574,052 | \$765,125 | \$3,079,710 | \$0 | \$13,729,217 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$17,574,052</u> | <u>\$765,125</u> | <u>\$3,079,710</u> | <u>\$0</u> | <u>\$13,729,217</u> | <u>0.0</u> |
| TOTAL | \$17,574,052 | \$765,125 | \$3,079,710 | \$0 | \$13,729,217 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$17,574,052 | \$765,125 | \$3,079,710 | \$0 | \$13,729,217 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

National Family Caregiver Support Program

This line item funds the National Family Caregiver Support Program (NFCSP). The NFCSP provides services to caregivers, so that they may continue to provide care to family and loved ones who are age 60 and over. The Department worked closely with the Area Agencies on Aging to develop a statewide comprehensive system that is responsive to a diverse group of caregivers. More specifically, the program provides:

- Information to caregivers about available services;
- Assistance gaining access to services;
- Individual counseling, organization of support groups and caregiver training to assist the caregivers in making decisions and solving problems relating to their caregiver roles;
- Respite care to enable caregivers to be temporarily relieved from their care-giving responsibilities; and
- Supplemental services, on a limited basis to complement the care provided by caregivers.

These funds are intended for grandparents caring for non-disabled children, elderly parents of disabled or developmentally disabled children, and family members and friends caring for older people. States are encouraged to give priority to elderly parents of disabled children and low-income older individuals. The state is not currently subject to a MOE requirement for the portion of Older Americans Act funds related to the NFCSP.

Statutory Authority: Section 26-11-207, C.R.S.

Request: The Department requests a continuation-level appropriation of \$2,263,386 total funds, including \$142,041 General Fund, for FY 2016-17.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Recommendation: Staff recommends an appropriation of \$2,173,936 total funds for FY 2016-17. The recommendation includes a reduction of \$89,450 federal funds to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$142,041 General Fund, \$423,805 cash funds from local funds, and \$1,608,090 federal funds from Title III of the Older Americans Act. The following table summarizes the calculations for staff’s recommendation.

| Adult Assistance Programs, Community Services for the Elderly, National Family Caregiver Support Program | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$2,263,386 | \$142,041 | \$423,805 | \$0 | \$1,697,540 | 0.0 |
| TOTAL | \$2,263,386 | \$142,041 | \$423,805 | \$0 | \$1,697,540 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$2,263,386 | \$142,041 | \$423,805 | \$0 | \$1,697,540 | 0.0 |
| JBC staff-initiated base reduction | (89,450) | 0 | 0 | 0 | (89,450) | 0.0 |
| TOTAL | \$2,173,936 | \$142,041 | \$423,805 | \$0 | \$1,608,090 | 0.0 |
| Increase/(Decrease) | (\$89,450) | \$0 | \$0 | \$0 | (\$89,450) | 0.0 |
| Percentage Change | (4.0%) | 0.0% | 0.0% | n/a | (5.3%) | n/a |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | \$89,450 | \$0 | \$0 | \$0 | \$89,450 | 0.0 |

State Ombudsman Program

This line item funds a contract with the Legal Center for Persons with Disabilities and Older Persons to serve as the State Ombudsman for Colorado. Staffing for this program includes one State Long-Term Care Ombudsman, a part-time assistant, and a part-time legal developer. There are also 17 paid local ombudsmen and 90 volunteer ombudsmen. The Legal Center provides services to Area Agencies on Aging and their local ombudsmen staff with training and technical services associated with local program administration. The Legal Center also monitors local programs for efficiency and effectiveness and provides reports of data and information to the Department.

Statutory Authority: Sections 26-11.5-101 et seq., C.R.S.

Request: The Department requests a continuation-level appropriation of \$347,031 total funds, including \$186,898 General Fund, for FY 2016-17.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Recommendation: Staff recommends a continuation-level appropriation of \$347,031 total funds for FY 2016-17. These moneys are fully expended each year for the contract costs associated with implementing the State Ombudsman function. The recommendation consists of \$186,898 General Fund, \$1,800 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$158,333 federal funds from Titles III and V of the Older Americans Act. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Community Services for the Elderly, State Ombudsman Program | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$347,031</u> | <u>\$186,898</u> | <u>\$0</u> | <u>\$1,800</u> | <u>\$158,333</u> | <u>0.0</u> |
| TOTAL | \$347,031 | \$186,898 | \$0 | \$1,800 | \$158,333 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$347,031 | \$186,898 | \$0 | \$1,800 | \$158,333 | 0.0 |
| R16 Ombudsman for seniors head note addition and letternote revision | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$347,031 | \$186,898 | \$0 | \$1,800 | \$158,333 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | 0.0% | 0.0% | 0.0% |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

State Funding for Senior Services

This line reflects State funding for senior services above and beyond the State match required for Older Americans Act programs. The cash funds portion of the appropriation is from the Older Coloradans Cash Fund. The Fund receives revenue from an \$8.0 million diversion of funds that would otherwise go to the General Fund. Section 26-11-205.5 (2), C.R.S., requires that moneys appropriated from this fund are administered through the Area Agencies on Aging, but the funds can be used with more flexibility than is afforded under Older Americans Act programs. The current level of state funding for senior services allows more than 16,000 Older Coloradans to receive transportation, nutrition services, in-home assistance and other miscellaneous services.

Statutory Authority: Sections 26-11 et seq., C.R.S.

Request: The Department requests an appropriation of \$22,831,104 total funds, including \$11,303,870 General Fund, for FY 2016-17.

Recommendation: Staff recommends an appropriation of \$22,831,104 total funds for FY 2016-17. The recommendation includes the following components of note:

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

- For FY 2015-16, the General Assembly used \$150,000 General Fund from this line item to fund the Senior Services Data Evaluation project in a separate line item. For FY 2016-17, this money is returned to this line item.
- As part of the supplemental bill for the Department (H.B. 16-1242), this line item received an increase in spending authority of \$1,519,482 from the Older Coloradans Cash Fund for FY 2015-16. This occurred as a result of the statutory transfer of unused moneys from the Senior Citizen and Disabled Veteran Property Tax Exemption to the Older Coloradans Cash Fund. As was requested and approved by the Joint Budget Committee during the figure setting process, the recommendation for FY 2016-17 includes spending authority in the same amount to provide the Department with the opportunity to expend these moneys in FY 2015-16 and FY 2016-17 depending on the timing of contacts with providers.

Note, the following table appears to indicate that decision item “BA3 Increasing spending authority for senior services” is not incorporated into staff’s recommendation. This is due to the fact that, as stated above, the budget amendment was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16, thus it is included in the base appropriation for FY 2016-17.

The recommendation consists of \$11,303,870 General Fund and \$11,527,234 cash funds from the Older Coloradans Cash Fund. The following table summarizes the calculations for staff’s recommendation.

| Adult Assistance Programs, Community Services for the Elderly, State Funding for Senior Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$21,161,622 | \$11,153,870 | \$10,007,752 | \$0 | \$0 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>1,519,482</u> | <u>0</u> | <u>1,519,482</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$22,681,104 | \$11,153,870 | \$11,527,234 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$22,681,104 | \$11,153,870 | \$11,527,234 | \$0 | \$0 | 0.0 |
| BA3 Increasing spending authority for senior services | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>150,000</u> | <u>150,000</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$22,831,104 | \$11,303,870 | \$11,527,234 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | \$150,000 | \$150,000 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.7% | 1.3% | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$22,831,104 | \$11,303,870 | \$11,527,234 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Community Services for the Elderly, State Funding for Senior Services | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Senior Services Data Evaluation

The FY 2015-16 Long Bill provides the Department of Human Services with an appropriation of \$150,000 General Fund to conduct an evaluation of the current data collection practices and data collection needs for the Department and its partners to be able to track investments in services for seniors. This study represents the first step in quantifying the amount and type of services the Department purchases across the state for seniors with current appropriations.

Statutory Authority: Sections 26-11 et seq., C.R.S.

Request: The Department did not request funding for this line item for FY 2016-17.

Recommendation: **Staff does not recommend funding for this line item for FY 2016-17, as the project required only a one-time appropriation for FY 2015-16.** Note, the Department’s supplemental bill (H.B. 16-1242) provided roll-forward authority for the FY 2015-16 appropriation of \$150,000 General Fund through June 30, 2017. The following table summarizes the calculations for staff’s recommendation.

| Adult Assistance Programs, Community Services for the Elderly, Senior Services Data Evaluation | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$150,000 | \$150,000 | \$0 | \$0 | \$0 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$150,000 | \$150,000 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$150,000 | \$150,000 | \$0 | \$0 | \$0 | 0.0 |
| Annualize prior year budget action | <u>(150,000)</u> | <u>(150,000)</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$150,000) | (\$150,000) | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | (100.0%) | (100.0%) | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Area Agencies on Aging Administration

This line item provides funding for the state’s 16 Area Agencies on Aging (AAAs) to develop and administer area plans on services for the aging within their respective regions. The appropriation is solely federal funds and is included in the Long Bill for informational purposes only.

Statutory Authority: Section 26-11-204, C.R.S.

Request: The Department requests a continuation-level appropriation of \$1,375,384 federal funds for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$1,375,384 federal funds from Title III of the Older Americans Act for FY 2016-17.** These moneys are fully expended each year for the AAAs to develop and administer area plans for the provision of services to seniors. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Community Services for the Elderly, Area Agencies on Aging Administration | | | | | | |
|---|------------------------|-------------------------|-----------------------|--------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Federal Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,375,384 | \$0 | \$0 | \$0 | \$1,375,384 | 0.0 |
| TOTAL | \$1,375,384 | \$0 | \$0 | \$0 | \$1,375,384 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,375,384 | \$0 | \$0 | \$0 | \$1,375,384 | 0.0 |
| TOTAL | \$1,375,384 | \$0 | \$0 | \$0 | \$1,375,384 | 0.0 |
| Percentage Change | 0.0% | n/a | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$1,375,384 | \$0 | \$0 | \$0 | \$1,375,384 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Respite Services

This line item funds respite services for at-risk adults and at-risk juveniles. Services are funded with a General Fund moneys and cash funds from the Crimes Against At-Risk Persons Surcharge Fund created via H.B. 12-1226 (Surcharge On Crimes Against At-risk Persons). The Fund receives moneys from surcharges on persons who are convicted of crimes against at-risk adults and at-risk juveniles. The surcharges vary and range from \$75 for a class three misdemeanor to \$1,500 for a class two felony. Once collected, the surcharge revenue is distributed 5 percent to the Judicial Stabilization Cash Fund for administrative costs in the court and 95 percent to the newly created Crimes Against At-Risk Persons Surcharge Fund.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

House Bill 15-1233 (Respite Care Study Task Force) created the Respite Care Task Force within the Department. The Task Force is required to study the dynamics of the supply and demand of respite care services in Colorado. The FY 2015-16 Long Bill appropriation to the Department provides one-time funding of \$125,000 General Fund to support the work of the Task Force.

Statutory Authority: Sections 18-6.5-102 and 18-6.5-107, C.R.S.

Request: The Department requests an appropriation of \$378,370 total funds, including \$350,000 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$378,370 total funds for FY 2016-17.** These moneys are fully expended each year to provide respite services. Note, the cash funds spending authority from the Crimes Against At-Risk Persons Surcharge Fund may be slightly higher than yearly revenues collected in the past, however the amount of revenue fluctuates and may approach the recommended spending authority in FY 2016-17.

The recommendation consists of \$350,000 General Fund and \$28,370 cash funds from the Crimes Against At-Risk Persons Surcharge Fund. The following table summarizes the calculations for staff's recommendation.

| Adult Assistance Programs, Community Services for the Elderly, Respite Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$503,370 | \$475,000 | \$28,370 | \$0 | \$0 | 0.0 |
| TOTAL | \$503,370 | \$475,000 | \$28,370 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$503,370 | \$475,000 | \$28,370 | \$0 | \$0 | 0.0 |
| Annualize prior year budget action | (125,000) | (125,000) | 0 | 0 | 0 | 0.0 |
| TOTAL | \$378,370 | \$350,000 | \$28,370 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$125,000) | (\$125,000) | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | (24.8%) | (26.3%) | 0.0% | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$378,370 | \$350,000 | \$28,370 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(E) ADULT PROTECTIVE SERVICES

State Administration

This appropriation funds the administrative-related activities performed by the State for the Adult Protective Services program. Expenditures are for personal services and operating expenses, including travel, training, equipment, overhead, and supplies.

Statutory Authority: Section 26-1-201, C.R.S.

Request: The Department requests an appropriation of \$599,577 General Fund and 6.5 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$744,577 General Fund and 6.5 FTE for FY 2016-17.** The recommendation includes an increase of \$60,000 General Fund as part of the continuation of the S.B. 15-109 (Mandatory Abuse Report For Adult With A Disability) training oversight and planning functions funded in the Department’s FY 2015-16 supplemental bill (H.B. 16-1242). This results in a General Fund appropriation of \$80,000 General Fund for this purpose for FY 2016-17.

The recommendation also includes an increase of \$65,000 General Fund to provide additional training to county staff on implementing mandatory reporting required via S.B. 15-109. This amount was recommended for funding by the S.B. 15-109 Task Force. See staff’s write-up for the “JBC staff-initiated increase for County adult protective services training” decision item at the beginning of this budgetary division for more information.

The following table summarizes the calculations for staff’s recommendation.

| Adult Assistance Programs, Adult Protective Services, State Administration | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$593,302 | \$593,302 | \$0 | \$0 | \$0 | 6.5 |
| HB 16-1242 (Supplemental Bill) | <u>20,000</u> | <u>20,000</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$613,302 | \$613,302 | \$0 | \$0 | \$0 | 6.5 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$613,302 | \$613,302 | \$0 | \$0 | \$0 | 6.5 |
| JBC staff-initiated increase for County adult protective services training | 65,000 | 65,000 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>66,275</u> | <u>66,275</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$744,577 | \$744,577 | \$0 | \$0 | \$0 | 6.5 |
| Increase/(Decrease) | \$131,275 | \$131,275 | \$0 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Adult Assistance Programs, Adult Protective Services, State Administration | | | | | | |
|---|--------------------|---------------------|-------------------|-----------------------------|----------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Percentage Change | 21.4% | 21.4% | n/a | n/a | n/a | 0.0% |
| FY 2016-17 Executive Request: | \$599,577 | \$599,577 | \$0 | \$0 | \$0 | 6.5 |
| Request Above/(Below) Recommendation | (\$145,000) | (\$145,000) | \$0 | \$0 | \$0 | 0.0 |

Adult Protective Services

This line item provides funds for counties to administer programs for responding to reports of abuse of elderly and vulnerable individuals. Prior to 2013, Colorado did not require key professionals to report incidents of abuse. Senate Bill 12-078 (Protections For At-risk Adults) established an Elder Abuse Task Force, which recommended an increase of \$5.8 million for protective services, as well as statutory changes to implement mandatory reporting of elder abuse. As a result, S.B. 13-111 (Require Reports Of Elder Abuse And Exploitation) established a new class of protections for at-risk elders, who are defined as any person age 70 or older. Beginning July 1, 2014, members of helping professions listed in statute (mandatory reporters) are required to report known or suspected abuse of at-risk elders, and to make the report within 24 hours. The bill also requires the Department of Human Services to implement an awareness campaign among the public and mandatory reporters about the mistreatment, self-neglect, and exploitation of all at-risk adults, including at-risk elders.

Senate Bill 13-111 included a clause appropriating \$3,171,208 General Fund and 1.0 FTE to the Department for FY 2013-14 for the following costs associated with increasing protections for at-risk adults:

- \$2,200,000 for the reduction of county adult protective services worker caseloads (maintain a 25:1 ratio);
- \$800,000 for the county provision of adult protective services to at-risk adults;
- \$85,000 for the provision of training to county adult protective services workers and other persons who are required to report the abuse or exploitation of an at-risk elder (included in the State Administration line item within this subsection); and
- \$86,208 and 1.0 FTE for adult protective services training and quality assurance activities (included in the State Administration line item within this subsection).

For FY 2014-15, S.B. 13-111 adds \$1,657,975 total funds, including \$1,326,380 General Fund, for anticipated caseload increases associated with mandatory reporting. The Department’s FY 2015-16 supplemental appropriation (H.B. 16-1242) provides an increase of \$938,322 total funds, including \$750,658 General Fund, to increase county staffing levels to address mandatory reports of abuse against individuals with intellectual and developmental disabilities per S.B. 15-109 (Mandatory Abuse Report For Adult With A Disability).

Statutory Authority: Sections 26-1-201 and 26-3.1-101 through 109, C.R.S.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests an appropriation of \$14,024,060 total funds, including \$9,175,025 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$17,919,005 total funds for FY 2016-17.** Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$141,657 total funds, including a decrease of \$92,677 General Fund, to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

Additionally, the recommendation includes an increase of \$2,814,966 total funds, including \$2,251,974 General Fund, as part of the continuation of the increase of county staffing levels to address mandatory reports of abuse against individuals with intellectual and developmental disabilities per S.B. 15-109 (Mandatory Abuse Report For Adult With A Disability) that was funded in the Department’s FY 2015-16 supplemental bill (H.B. 16-1242). This increase results in an appropriation of \$3,753,289 total funds, including \$3,002,632 General Fund, for county staffing increases associated with the new mandatory reporting law. See staff’s write-up for the “JBC staff-initiated increase for County adult protective services training” decision item at the beginning of this budgetary division for more information.

The recommendation consists of \$12,270,334 General Fund, \$3,607,642 cash funds from local sources, and \$2,041,029 federal funds from the Title XX Social Services Block Grant and various sources. The following table summarizes the calculations for staff’s recommendation.

| Adult Assistance Programs, Adult Protective Services, Adult Protective Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$14,165,717 | \$9,267,702 | \$2,856,986 | \$0 | \$2,041,029 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>938,322</u> | <u>750,658</u> | <u>187,664</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$15,104,039 | \$10,018,360 | \$3,044,650 | \$0 | \$2,041,029 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$15,104,039 | \$10,018,360 | \$3,044,650 | \$0 | \$2,041,029 | 0.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>2,814,966</u> | <u>2,251,974</u> | <u>562,992</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$17,919,005 | \$12,270,334 | \$3,607,642 | \$0 | \$2,041,029 | 0.0 |
| Increase/(Decrease) | \$2,814,966 | \$2,251,974 | \$562,992 | \$0 | \$0 | 0.0 |
| Percentage Change | 18.6% | 22.5% | 18.5% | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$14,024,060 | \$9,175,025 | \$2,828,416 | \$0 | \$2,020,619 | 0.0 |
| Request Above/(Below) Recommendation | (\$3,894,945) | (\$3,095,309) | (\$779,226) | \$0 | (\$20,410) | 0.0 |

(11) Division of Youth Corrections

The Division of Youth Corrections (DYC) Long Bill group is responsible for the supervision, care, and treatment of: (1) juveniles held in secure detention pre- or post-adjudication (detention facilities are similar to county jails); (2) juveniles committed or sentenced to the Department by courts; and (3) juveniles receiving six month mandatory parole services following a commitment to the Division. In addition to treating incarcerated and paroled juveniles, DYC administers the S.B. 91-94 program that provides alternatives to detention and/or commitment in each judicial district. The Division maintains 10 secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.

DIVISION REQUEST AND RECOMMENDATION SUMMARY

| Division of Youth Corrections | | | | | | |
|--|----------------------|----------------------|--------------------|-------------------------|--------------------|----------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$120,043,365 | \$112,787,523 | \$2,091,531 | \$3,436,993 | \$1,727,318 | 998.4 |
| Other legislation | 14,404 | 14,404 | 0 | 0 | 0 | 0.3 |
| HB 16-1242 (Supplemental Bill) | <u>(709,586)</u> | <u>(519,143)</u> | <u>0</u> | <u>(88,224)</u> | <u>(102,219)</u> | <u>0.0</u> |
| TOTAL | \$119,348,183 | \$112,282,784 | \$2,091,531 | \$3,348,769 | \$1,625,099 | 998.7 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$119,348,183 | \$112,282,784 | \$2,091,531 | \$3,348,769 | \$1,625,099 | 998.7 |
| R2 DYC security staffing in facilities - Phase 2 | 1,747,016 | 1,747,016 | 0 | 0 | 0 | 36.3 |
| R17 DYC Title IV-E technical correction | 0 | 0 | 0 | 0 | 0 | 0.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| BA9 Division of Youth Corrections caseload adjustment | (2,226,338) | (2,007,362) | 0 | (129,427) | (89,549) | 0.0 |
| JBC staff-initiated base changes | (5,236) | (1,690) | (3,546) | 0 | 0 | (0.8) |
| Annualize prior year budget action | 985,171 | 985,171 | 0 | 0 | 0 | 0.0 |
| Annualize prior year legislation | <u>1,284</u> | <u>1,284</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$119,850,080 | \$113,007,203 | \$2,087,985 | \$3,219,342 | \$1,535,550 | 1,034.2 |
| Increase/(Decrease) | \$501,897 | \$724,419 | (\$3,546) | (\$129,427) | (\$89,549) | 35.5 |
| Percentage Change | 0.4% | 0.6% | (0.2%) | (3.9%) | (5.5%) | 3.6% |
| FY 2016-17 Executive Request: | \$123,549,103 | \$116,508,016 | \$2,091,531 | \$3,335,123 | \$1,614,433 | 1,077.5 |
| Request Above/(Below) Recommendation | \$3,699,023 | \$3,500,813 | \$3,546 | \$115,781 | \$78,883 | 43.3 |

DECISION ITEMS – DIVISION OF YOUTH CORRECTIONS

Note, “R19 Community provider rate adjustment” and “JBC staff-initiated base changes” impacts this division and are covered in the “Decision Items Affecting Multiple Divisions” section of this document.

➔ R2 DYC security staffing in facilities - Phase 2

Request: The Department requests an increase of \$4,687,425 General Fund and 78.8 FTE for FY 2016-17 to address ongoing safety and security issues at the ten State-owned and –operated youth corrections’ facilities. This request annualizes to \$7,268,262 General Fund and 125.0 FTE in FY 2017-18 and future fiscal years. It is projected that this increase will improve staff-to-youth ratios to 1:10 for waking hours and 1:20 for sleeping hours. Note, an additional 80.0 FTE are required to reach the PREA standard of 1:8 for waking hours and 1:16 for sleeping hours. It is anticipated that a request for 80.0 FTE will be made in a future fiscal year as part of a third phase of staffing increases.

| FY 2016-17 Requested R2 DYC security staffing in facilities - Phase 2 | | |
|--|---------------------|-------------|
| Line Item | General Fund | FTE |
| Personal Services | \$3,578,957 | 78.8 |
| Operating Expenses | 161,937 | - |
| Health, Life, and Dental | 634,175 | - |
| Short-term Disability | 6,093 | - |
| S.B. 04-257 Amortization Equalization Disbursement | 153,933 | - |
| S.B. 06-235 Supplemental Amortization Equalization Disbursement | 152,330 | - |
| Total | \$4,687,425 | 78.8 |

Recommendation: Staff recommends an increase of \$2,185,126 General Fund and 36.3 FTE for FY 2016-17 to address ongoing safety and security issues at the ten State-owned and –operated youth corrections’ facilities. This recommendation annualizes to \$4,042,750 General Fund and 69.0 FTE in FY 2017-18.

| FY 2016-17 Staff Recommendations for R2 DYC security staffing in facilities - Phase 2 | | |
|--|---------------------|-------------|
| Line Item | General Fund | FTE |
| Personal Services | \$1,669,548 | 36.3 |
| Operating Expenses | 77,468 | - |
| Health, Life, and Dental | 292,399 | - |
| Short-term Disability | 2,842 | - |
| S.B. 04-257 Amortization Equalization Disbursement | 71,808 | - |
| S.B. 06-235 Supplemental Amortization Equalization Disbursement | 71,061 | - |
| Total | \$2,185,126 | 36.3 |

Analysis: DYC provides a continuum of residential services that encompass juvenile detention, commitment, and parole. The Division is the agency statutorily mandated to provide for the care and supervision of youth committed by the court to the custody of the Department of Human

Services. The Division operates ten State-owned and operated secure facilities for detention and commitment which include diagnostic, education, and program services for juveniles in the justice system.

As a result of data showing a steady increase in assault incidents, the legislature provided the Division with \$3.5 million General Fund to hire 75 staff direct care staff between FY 2014-15 and FY 2015-16 as an initial phase of a multi-phased staffing increase. The added staff began the process of completing training and assuming duties in the facilities in January and February 2015.

The Division argues that current staffing levels after phase one of the staffing increase plan are still not adequate to maintain security in its ten facilities. The lack of appropriate staff resources could lead to a “degradation of services that could manifest in an increased number of violent and self-harming acts, youth and staff injuries, and an overall unsafe environment.” The unit suggests that there are three possible reasons that security issues remain a priority:

- For FY 2014-15, recommitments of youth reached an eight year high of 234. Recommitted youth have often failed in less secure settings and pose greater security challenges;
- New commitments to the Division are no longer declining and seem to be leveling off after a period of decrease; and
- The number of youth with complex behavioral health issues that lead to violent behaviors has increased.

In addition, the Division continues to show concern about complying with the federal Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79) that was enacted by Congress to address the problem of sexual abuse of persons in the custody of correctional agencies, including juvenile justice facilities. PREA regulations state that each secure juvenile facility shall maintain staff ratios of a minimum of 1:8 during resident waking hours and 1:16 during resident sleeping hours. Colorado does not meet these standards, yet has not experienced issues with sexual abuse in its youth corrections facilities. If it fails to meet the standards by October 1, 2017, the State could lose approximately \$200,000 of federal funds that are allocated across several departments.

The Department requests an increase of \$4.7 million General Fund and 78.8 FTE for FY 2016-17 to address ongoing safety and security issues at the ten State-owned and –operated youth corrections’ facilities. This request annualizes to \$7.3 million General Fund and 125.0 FTE in FY 2017-18 and future fiscal years. It is projected that this increase will improve staff-to-youth ratios to 1:10 for waking hours and 1:20 for sleeping hours. Note, an additional 80.0 FTE are required to reach the PREA standard of 1:8 for waking hours and 1:16 for sleeping hours. It is anticipated that a request for 80.0 FTE will be made in a future fiscal year as part of a third phase of staffing increases.

The proposal indicates that staffing requested for FY 2016-17 would be hired in a staggered fashion beginning in July 2016 and concluding in February 2017. The following positions would be added in this timeframe:

- Correctional, Youth, Security Officer, I (CYSO I) – tasks include direct youth supervision, enforcement of program rules and behavior expectations, management of daily structured programming activities, documentation of observations and major incidents, conducting individual and group counseling, intervening in potentially volatile situations, managing youth movement, intake of youth, and control center operations. Monthly salary requested for each position is \$3,308 plus benefits for 60.1 FTE, annualizing to 100.0 FTE for FY 2017-18 and future fiscal years.
- Correctional, Youth, Security Officer, II (CYSO II) – tasks include those associated with the CYSO I position, plus providing guidance as a lead worker to CYSO I staff, assisting supervision staff in facilitating team meetings, providing feedback to supervision staff for evaluation, conducting due process hearings for youth, and other specialized duties (e.g. restorative justice projects). Monthly salary requested for each position is \$3,645 plus benefits for 17.8 FTE, annualizing to 24.0 FTE for FY 2017-18 and future fiscal years.
- General Professional III – tasks include human resources and training functions. Monthly salary requested for this position is \$3,949 plus benefits for 0.9 FTE, annualizing to 1.0 FTE for FY 2017-18 and future fiscal years.

If the legislature funds this proposed staffing increase, the Division signals that the following benefits related to operating safe and secure facilities will occur:

- Necessary sight and sound supervision of youth to reduce/eliminate physical and sexual incidents;
- Safe environments for youth, staff, and school personnel;
- Full implementation of the Division’s behavior management program, Facility-Wide Positive Behavioral Interventions and Supports;
- Increased opportunities to use motivational interviewing techniques with youth in the moment of a potential incident;
- Decreased response time for incidents and crises; and
- Full engagement of families of youth in the detention and commitment systems.

As it relates to measures of safety, the Division believes that the following benefits will be achieved with the additional staff requested:

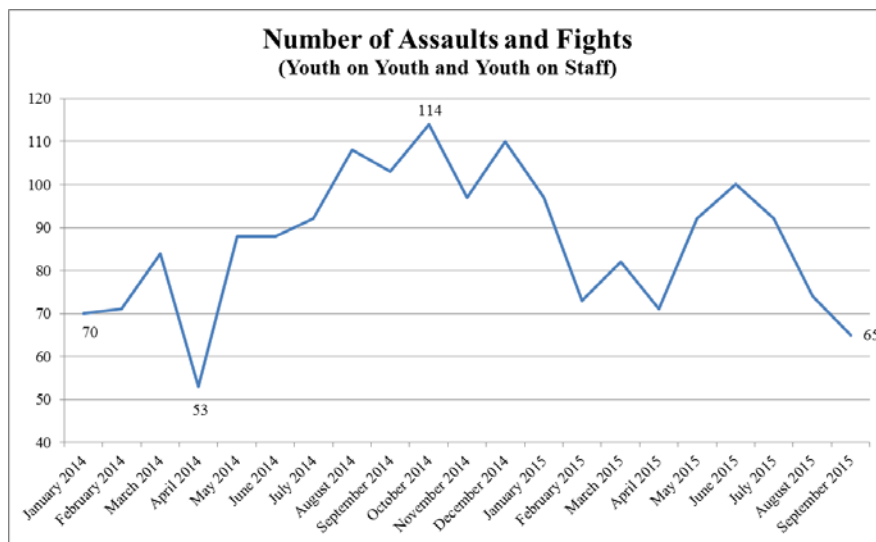
- Decreased number of assaults and fights;
- Reduced use of restraint and seclusion;
- Reduced number of injuries to youth from fights, assaults, and restraints; and
- Reduced number of injuries to staff from assaults or restraints, thereby reducing the number of and amount of workers compensation claims.

To assist in evaluating future staffing proposals, such as this one, the Joint Budget Committee requested a report with monthly data for each State-owned and -operated facility for the period of January 2014 through September 2015 for assault incidents and staffing levels. This report shows that improvements have been made in reducing the number of assaults and fights, while

the number of vacant positions and amount staff overtime and temporary help needed to maintain secure environments has increased.

During the period of January 2014 through September 2015, the Division reports that zero homicides or suicides occurred. There were, however, instances of assaults across the State-owned and –operated facilities. Assault incidents where a youth is the aggressor are categorized into three levels based on the severity of the assault, with level one being the most severe (e.g. intentional act of aggression requiring outside medical attention) and level three being the least severe (e.g. intentional act of aggression resulting in bruises and scrapes). Additionally, the Division captures data on the number of incidents that occur where both parties are aggressors. These incidents are classified as fights.

For the time period reported, data show that a total of 1,824 assault incidents, including fights, occurred across the ten facilities. This averages out to 87 total assaults and fights per month. The average number of incidents per month dropped from 89 to 82 after the addition of staff in January and February 2015.

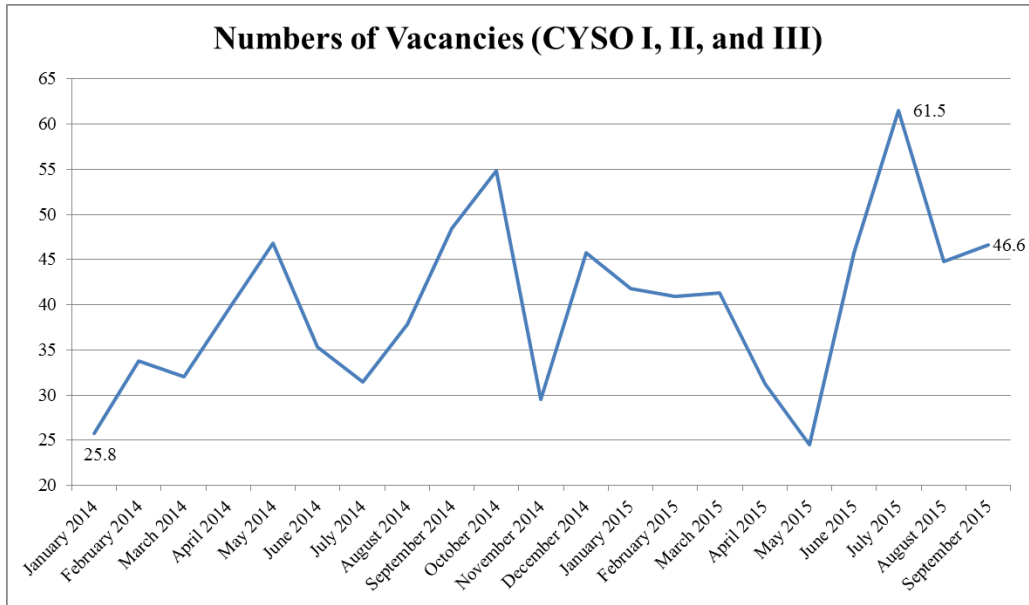


The next table summarizes the data by the type of incident that occurred. With the exception of fights, all levels of assaults decreased in average monthly frequency from the period prior to staffing increases to the period following staffing increases.

| Average Number of Incidents Per Month by Type | | | |
|--|--|---|-------------------|
| Incident Type | Monthly Average (Pre Staffing Increase) | Monthly Average (Post Staffing Increase) | Difference |
| Level 1 | 4.7 | 3.9 | (0.78) |
| Level 2 | 16.5 | 10.7 | (5.83) |
| Level 3 | 28.5 | 26.7 | (1.83) |
| Fights | 40.2 | 41.7 | 1.50 |

These data points suggest that staffing increases have had a positive impact in reducing the occurrence of assaults at the facilities. What the data also show, however, is that even with the

staffing increases, the Division continues to experience a higher number of total vacancies for Correctional, Youth, Security Officer (CYSO) I, II, and III positions from the beginning of the reporting period to the end. The following chart illustrates trends in the number of vacancies over time. The underlying data indicate that the Division averaged a vacancy rate of 6.9 percent for 2014 and 6.7 percent for the months of January through September of 2015.



An analysis of the most recent data from October, November, December, and January shows that an average of 49.5 CYSO I positions and 7.3 CYSO II positions were vacant across all facilities.

| Number of Vacancies Across Facilities | | | | |
|---------------------------------------|---------|----------|----------|---------|
| Position | October | November | December | January |
| CYSO I | 49.0 | 41.8 | 45.5 | 61.7 |
| CYSO II | 6.9 | 7.9 | 7.8 | 6.7 |

It is staff's opinion that DYC should implement a combination of vacancy hiring with existing funds and new hiring with an increased appropriation for FY 2016-17 to achieve the requested number of 125 new employees to continue lowering the number of assaults occurring in the facilities. First, the Division should fill the roughly 57 vacancies for its CYSO I and II positions within its existing appropriations. Second, staff recommends a new appropriation for an additional 51 CYSO I positions and an additional 17 CYSO II positions. As requested, staff also recommends the addition of one new General Professional position to assist in human resources and training functions.

The following table illustrates a staff recommended hiring plan to first fill the 50 vacant CYSO I positions from July through October 2016 and then add an additional 51 CYSO I positions from November 2016 through February 2017. This plan is based on a 12 to 13 employee per month hiring rate, as was proposed by the Department in its request.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Note, given the timing of the hires proposed in staff’s plan, the number of FTE needed for both vacancy and new hires is not a 1 to 1 relationship for FY 2016-17. For example, an employee hired in November 2016 receives seven months of pay (eight months of work, minus one month for the pay-date shift). This individual would thus only count as 0.6 FTE in FY 2016-17. This individual would annualize as 1.0 FTE for FY 2017-18 when he or she is compensated for a year of work.

By filling vacancies in the beginning months of FY 2016-17 with existing appropriations, the Division will be able to decrease the amount of appropriations needed to hire employees for the new positions because the onboarding can be staggered later into the fiscal year. Note, this does not decrease the amount of funding required for FY 2017-18 when the employees will all work a full fiscal year.

| FY 2016-17 Staff Recommended Hiring Plan - CYSO I | | | | |
|--|----------------------|------------------------|------------------|--------------------------------------|
| Type of Hire | Month of Hire | Number of Hires | FTE Added | FY 2017-18 Annualized New FTE |
| “Vacancy” Hires | July | 12 | 11.0 | 12.0 |
| “Vacancy” Hires | August | 12 | 10.0 | 12.0 |
| “Vacancy” Hires | September | 13 | 9.8 | 13.0 |
| “Vacancy” Hires | October | 13 | 8.7 | 13.0 |
| “New” Hires | November | 13 | 7.6 | 13.0 |
| “New” Hires | December | 13 | 6.5 | 13.0 |
| “New” Hires | January | 13 | 5.4 | 13.0 |
| “New” Hires | February | 12 | 4.0 | 12.0 |
| Total “Vacancy” Hires | | 50 | 39.4 | 50.0 |
| Total “New” Hires - CYSO I | | 51 | 23.5 | 51.0 |
| Total CYSO I Hires | | 101 | 62.9 | 101.0 |

The following table illustrates hiring plan to first fill the seven vacant CYSO II positions in July and August 2016 within existing appropriations and then add an additional 17 CYSO II positions from August 2016 through November 2016. This plan is based on a four to five employee per month hiring rate, as was proposed by the Department in its request.

| FY 2016-17 Staff Recommended Hiring Plan - CYSO II | | | | |
|---|----------------------|------------------------|------------------|--------------------------------------|
| Type of Hire | Month of Hire | Number of Hires | FTE Added | FY 2017-18 Annualized New FTE |
| “Vacancy” Hires | July | 5 | 4.6 | 5.0 |
| “Vacancy” Hires / “New” Hires | August | 2 Vacancy, 3 New | 1.7 / 2.5 | 3.0 |
| “New” Hires | September | 5 | 3.8 | 5.0 |
| “New” Hires | October | 5 | 3.3 | 5.0 |
| “New” Hires | November | 4 | 2.3 | 4.0 |
| Total “Vacancy” Hires | | 7 | 6.3 | 7.0 |
| Total “New” Hires - CYSO II | | 17 | 11.9 | 17.0 |
| Total CYSO II Hires | | 31 | 18.2 | 24.0 |

The following table summarizes the total employees added with both existing fund and the staff recommended appropriation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| FY 2016-17 Staff Recommended Hiring Plan – All Positions | | | | |
|---|---------------------|------------------------|------------------|--------------------------------------|
| Type of Hire | Funding Type | Number of Hires | FTE Added | FY 2017-18 Annualized New FTE |
| “Vacancy” Hires | Existing funds | 57 | 45.7 | 57.0 |
| “New” Hires | New appropriation | 68 | 35.4 | 68.0 |
| General Professional Hire | New appropriation | 1 | 0.9 | 1.0 |
| Total Hires | | 126 | 82.0 | 126.0 |

The last table summarizes the appropriations needed to support the “new” hires, including the General Professional position.

| Staff Recommendations for R2 DYC security staffing in facilities - Phase 2 | | | | |
|---|--------------------|-------------|--------------------|-------------|
| Line Item | FY 2016-17 | | FY 2017-18 | |
| | GF | FTE | GF | FTE |
| Personal Services | \$1,669,548 | 36.3 | \$3,142,058 | 69.0 |
| Operating Expenses | 77,468 | - | 71,922 | - |
| Health, Life, and Dental | 292,399 | - | 554,544 | - |
| S.B. 04-257 Amortization Equalization Disbursement | 71,808 | - | 135,142 | - |
| S.B. 06-235 Supplemental Amortization Equalization Disbursement | 71,061 | - | 133,734 | - |
| Short-term Disability | 2,842 | - | 5,349 | - |
| Total | \$2,185,126 | 36.3 | \$4,042,750 | 69.0 |

➔ R17 DYC Title IV-E technical correction

Request: The Department requests a technical correction to transfer General Fund appropriations between three line items in the Community Programs section of the Division of Youth Corrections. The transfers, which sum to zero, move General Fund between the Personal Services, Purchase of Contract Placements, and Parole Program Services line items to align appropriations with expenditure patterns. This action was requested and implemented as a supplemental change for FY 2015-16 in the Department’s supplemental bill (H.B. 16-1242).

| DYC Community Programs Subdivision General Fund Rebalance | |
|--|----------------------|
| Line Item | GF Adjustment |
| Personal Services | (\$400,000) |
| Purchase of Contract Placements | (527,661) |
| Parole Program Services | 927,661 |
| Total | \$0 |

Recommendation: Per the Committee’s previous action during the supplemental process for FY 2015-16, staff recommends that the Committee continue the budget neutral transfer of \$927,661 General Fund in FY 2016-17 between line items in the Division of Youth Corrections.

Analysis: The FY 2015-16 Long Bill included a transfer of federal Title IV-E moneys between the Personal Services, Purchase of Contract Placements, and Parole Program Services line items to align appropriations with expenditures. This action erroneously omitted a General Fund

adjustment. The Department’s supplemental bill corrected this error for FY 2015-16. Staff recommends continuing this correction for FY 2016-17.

➔ BA9 Division of Youth Corrections caseload adjustment

Request: The Department’s Division of Youth Corrections (DYC) requests a decrease of \$709,586 total funds, including a decrease of \$562,558 net General Fund, for FY 2016-17 based on an average daily population caseload for committed youth of 711.9. This action was initially requested and implemented as a supplemental change for FY 2015-16 in the Department’s supplemental bill (H.B. 16-1242). The Department seeks to continue this reduction for FY 2016-17.

Recommendation: Staff recommends continuing the decrease of \$709,586 total funds initiated in the Department’s supplemental bill, as well as reducing the Division’s appropriation by an additional \$2,226,338 total funds, including \$2,057,561 net General Fund, for FY 2016-17. This recommendation is offered as a result of a forecasted decrease in the average daily population of committed youth from the supplemental appropriated-level of 711.9 for FY 2015-16 to a projection of 678.8 for FY 2016-17.

Analysis: DYC is responsible for the supervision, care, and treatment of juveniles held in secure detention pre- or post-adjudication (detention facilities are similar to county jails), juveniles committed or sentenced to the Department by courts, and juveniles receiving six month mandatory parole services following a commitment to the Division. In addition to treating incarcerated and paroled juveniles, DYC administers the S.B. 91-094 program that provides alternatives to detention and/or commitment in each judicial district. The Division maintains ten secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.

For supervising, caring for, and treating youth in DYC’s commitment population, the agency received a supplemental appropriation for FY 2015-16 based on an average daily population of 711.9. The “BA9 Division of Youth Corrections caseload adjustment” request assumes that this average daily population will hold true for FY 2016-17, as well. The December 2015 Legislative Council Services (LCS) forecast and the Department of Public Safety’s Division of Criminal Justice (DCJ) most recent forecast predict a decrease in the caseload for this population.

| FY 2016-17 Youth Commitment Caseload Projections | | |
|---|------------|----------------|
| LCS | DCJ | Average |
| 680 | 677.2 | 678.6 |

As a result of the recent projections, staff recommends a decrease of \$2,935,925 total funds, including \$2,057,561 net General Fund, for FY 2016-17. This reduces the Division’s funding to a level that supports an average daily population of committed youth of 678.6, which represents the average of the LCS and DCJ forecasts.

LINE ITEM DETAIL – (11) DIVISION OF YOUTH CORRECTIONS

(A) ADMINISTRATION

Personal Services

This line item funds salaries, PERA, and Medicare for administrative and management staff of the Division. The workload for the Personal Services line item in the Administration section is driven by the number of employees and programs in the Division that require supervision and strategic guidance, and by the amount and complexity of research and statistical data requested by the legislature, general public, and DYC's own management.

Statutory Authority: Section 19-2-203, C.R.S.

Request: The Department requests an appropriation of \$1,468,509 General Fund and 15.4 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$1,468,509 General Fund and 14.8 FTE for FY 2016-17.** These moneys are fully expended each year by the Division, however the Division did not use 0.6 FTE authority in FY 2013-14 or FY 2014-15. Staff recommends that the FTE base be reduced by this amount for FY 2016-17. See staff's write-up for the "JBC staff-initiated base changes" decision item in the "Decision Items Affecting Multiple Divisions" section at the beginning of this document for more information.

The following table summarizes the calculations for staff's recommendation.

| Division of Youth Corrections, Administration, Personal Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$1,449,625</u> | <u>\$1,449,625</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>15.4</u> |
| TOTAL | \$1,449,625 | \$1,449,625 | \$0 | \$0 | \$0 | 15.4 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,449,625 | \$1,449,625 | \$0 | \$0 | \$0 | 15.4 |
| Annualize prior year budget action | 18,884 | 18,884 | 0 | 0 | 0 | 0.0 |
| JBC staff-initiated base changes | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>(0.6)</u> |
| TOTAL | \$1,468,509 | \$1,468,509 | \$0 | \$0 | \$0 | 14.8 |
| Increase/(Decrease) | \$18,884 | \$18,884 | \$0 | \$0 | \$0 | (0.6) |
| Percentage Change | 1.3% | 1.3% | n/a | n/a | n/a | (3.9%) |
| FY 2016-17 Executive Request: | \$1,468,509 | \$1,468,509 | \$0 | \$0 | \$0 | 15.4 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.6 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Operating Expenses

This line item provides operating funds for the administrative and management staff of the Division. Expenditures are for general office supplies, office equipment maintenance, purchases, and repairs, and travel.

Statutory Authority: Section 19-2-203, C.R.S.

Request: The Department a continuation-level appropriation of \$30,357 General Fund for FY 2016-17.

Recommendation: Staff recommends a continuation-level appropriation of \$30,357 General Fund for FY 2016-17. These moneys are fully expended each year by the Division for a variety of expenses related to the general operation of the Division’s leadership (e.g. printing, in-state travel to facilities, phone services, and office supplies). The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Administration, Operating Expenses | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$30,357</u> | <u>\$30,357</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$30,357 | \$30,357 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$30,357</u> | <u>\$30,357</u> | <u>\$0</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$30,357 | \$30,357 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | \$30,357 | \$30,357 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

Victim Assistance

This line item provides spending authority for the Division to fulfill its statutory obligations concerning victims’ rights. Specifically, for victims of qualifying charges (crimes against persons), the Division provides notification of all movements and status changes of the perpetrator within the youth corrections system, such as escapes and return to custody, eligibility for visits to the community and cancellation of visits, hearings involving the perpetrator, re-commitments, transfer to the adult system, death, and expiration of commitment. The victim has the right at any of these events to provide statements for review.

Statutory Authority: Section 24-33.5-506, C.R.S.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Request: The Department requests a continuation-level appropriation of \$29,203 reappropriated funds transferred from the Division of Criminal Justice in the Department of Public Safety and 0.5 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$29,203 reappropriated funds transferred from the Division of Criminal Justice in the Department of Public Safety and 0.3 FTE for FY 2016-17.** The moneys originate via the Victims Assistance and Law Enforcement grant program. These moneys are fully expended each year by the Division, however the Division did not use 0.5 FTE authority in FY 2013-14 or FY 2014-15. Staff recommends that the FTE base be reduced 0.2 FTE for FY 2016-17 based on recent personnel patterns. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Administration, Victim Assistance | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$29,203</u> | <u>\$0</u> | <u>\$0</u> | <u>\$29,203</u> | <u>\$0</u> | <u>0.5</u> |
| TOTAL | \$29,203 | \$0 | \$0 | \$29,203 | \$0 | 0.5 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$29,203 | \$0 | \$0 | \$29,203 | \$0 | 0.5 |
| JBC staff-initiated base changes | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>(0.2)</u> |
| TOTAL | \$29,203 | 0 | 0 | \$29,203 | 0 | 0.3 |
| Increase/(Decrease) | \$0 | \$0 | \$0 | \$0 | \$0 | (0.2) |
| Percentage Change | 0.0% | n/a | n/a | 0.0% | n/a | (40.0%) |
| FY 2016-17 Executive Request: | \$29,203 | \$0 | \$0 | \$29,203 | \$0 | 0.5 |
| Request Above/(Below) Recommendation | \$0 | 0 | 0 | \$0 | 0 | 0.2 |

(B) INSTITUTIONAL PROGRAMS

Personal Services

This line item pays salaries for the majority of program, supervisory, and support staff at DYC institutions. Educational and medical staff are funded in separate line items, and physical plant staff are funded through the Office of Operations, with limited exceptions. The majority of staffing costs are for 24-hour youth security staff. Other FTE include counselors and staff providing food service and facility management.

Statutory Authority: Sections 19-2-402 and 403, C.R.S.

Request: The Department requests an appropriation of \$50,639,525 General Fund and 888.1 FTE for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$48,738,616 General Fund and 845.6 FTE for FY 2016-17.** Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$585 General Fund to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

Additionally, the recommendation includes an increase of \$1,669,548 General Fund and 36.3 FTE to address ongoing safety and security issues at the ten State-owned and –operated youth corrections’ facilities. See staff’s write-up for the “R2 DYC security staffing in facilities - Phase 2” decision item at the beginning of this budgetary division for more information.

The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Institutional Programs, Personal Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$46,318,710 | \$46,318,710 | \$0 | \$0 | \$0 | 809.0 |
| Other legislation | <u>14,119</u> | <u>14,119</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.3</u> |
| TOTAL | \$46,332,829 | \$46,332,829 | \$0 | \$0 | \$0 | 809.3 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$46,332,829 | \$46,332,829 | \$0 | \$0 | \$0 | 809.3 |
| R2 DYC security staffing in facilities - Phase 2 | 1,669,548 | 1,669,548 | 0 | 0 | 0 | 36.3 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>736,239</u> | <u>736,239</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$48,738,616 | \$48,738,616 | \$0 | \$0 | \$0 | 845.6 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Division of Youth Corrections, Institutional Programs, Personal Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| Increase/(Decrease) | \$2,405,787 | \$2,405,787 | \$0 | \$0 | \$0 | 36.3 |
| Percentage Change | 5.2% | 5.2% | n/a | n/a | n/a | 4.5% |
| FY 2016-17 Executive Request: | \$50,639,525 | \$50,639,525 | \$0 | \$0 | \$0 | 888.1 |
| Request Above/(Below) Recommendation | \$1,900,909 | \$1,900,909 | \$0 | \$0 | \$0 | 42.5 |

Operating Expenses

This line item funds the operation of DYC facilities, including such expenses as uniforms for staff and juveniles, custodial and laundry supplies, telephone fees, office equipment, and counseling supplies. Nearly half of the appropriation is for food and food service supplies, but food costs are paid primarily by the federal school breakfast and lunch program. Reappropriated funds in the line item are moneys transferred from the Department of Education for the federal school breakfast and lunch program.

Statutory Authority: Sections 19-2-402 and 403, C.R.S.

Request: The Department requests an appropriation of \$3,792,168 total funds, including \$2,451,752 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$3,707,699 total funds for FY 2016-17.** The recommendation includes an increase of \$77,468 General Fund to address ongoing safety and security issues at the ten State-owned and –operated youth corrections’ facilities. See staff’s write-up for the “R2 DYC security staffing in facilities - Phase 2” decision item at the beginning of this budgetary division for more information.

The recommendation consists of \$2,367,283 General Fund, \$1,340,200 reappropriated funds transferred from the Department of Education for the federal school breakfast and lunch program, and \$216 federal funds. The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Institutional Programs, Operating Expenses | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$3,628,662 | \$2,288,246 | \$0 | \$1,340,200 | \$216 | 0.0 |
| Other legislation | <u>285</u> | <u>285</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$3,628,947 | \$2,288,531 | \$0 | \$1,340,200 | \$216 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Division of Youth Corrections, Institutional Programs, Operating Expenses | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$3,628,947 | \$2,288,531 | \$0 | \$1,340,200 | \$216 | 0.0 |
| R2 DYC security staffing in facilities - Phase 2 | 77,468 | 77,468 | 0 | 0 | 0 | 0.0 |
| Annualize prior year legislation | <u>1,284</u> | <u>1,284</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$3,707,699 | \$2,367,283 | \$0 | \$1,340,200 | \$216 | 0.0 |
| Increase/(Decrease) | \$78,752 | \$78,752 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 2.2% | 3.4% | n/a | 0.0% | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$3,792,168 | \$2,451,752 | \$0 | \$1,340,200 | \$216 | 0.0 |
| Request Above/(Below) Recommendation | \$84,469 | \$84,469 | \$0 | \$0 | \$0 | 0.0 |

Medical Services

This line item provides funding for the personal services, contracts, and operating costs associated with providing medical care for committed youth in the Division’s facilities. A much smaller portion of the appropriation provides care for detained youth in the Division’s facilities. Detained youth have not been committed to the care of the Division, so their medical expenses are usually paid by others.

Federal rules prohibit youth in secure, State-owned institutions from accessing Medicaid. As a consequence this line item is funded exclusively with General Fund moneys. Youth in privately-owned, privately-operated contract facilities are eligible for Medicaid. Medical costs for these youths are billed directly to the Medicaid program. Previously, all three State-owned, privately operated facilities (Ridge View, Marler, and DeNier) were secure facilities and were not, as a consequence, eligible for Medicaid. However, the Ridge View facility is no longer classified as a secure facility, and medical costs for youth in the facility are now billed directly to the Department of Health Care Policy and Financing. Detained youth who have not been committed, and therefore are not officially in the legal custody of the State, may retain the Medicaid status they had prior to detention for the short duration of their stay.

Statutory Authority: Sections 19-1-103 (73), 19-2-402, and 9-2-403, C.R.S.

Request: The Department requests an appropriation of \$6,548,790 General Fund and 36.0 FTE for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$6,579,411 General Fund and 36.0 FTE for FY 2016-17.** These moneys are fully expended each year for a variety of State employees and outside providers tasked with providing medical care for committed youth in the Division’s facilities.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$30,621 General Fund to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Institutional Programs, Medical Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$6,523,180 | \$6,523,180 | \$0 | \$0 | \$0 | 36.0 |
| TOTAL | \$6,523,180 | \$6,523,180 | \$0 | \$0 | \$0 | 36.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$6,523,180 | \$6,523,180 | \$0 | \$0 | \$0 | 36.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>56,231</u> | <u>56,231</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$6,579,411 | \$6,579,411 | \$0 | \$0 | \$0 | 36.0 |
| Increase/(Decrease) | \$56,231 | \$56,231 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.9% | 0.9% | n/a | n/a | n/a | 0.0% |
| FY 2016-17 Executive Request: | \$6,548,790 | \$6,548,790 | \$0 | \$0 | \$0 | 36.0 |
| Request Above/(Below) Recommendation | (\$30,621) | (\$30,621) | \$0 | \$0 | \$0 | 0.0 |

Educational Programs

This line item funds personal services and operating expenses associated with the provision of educational programming to youth in State-owned and -operated commitment facilities. Educational services are delivered to youth by State FTE or through contracts with private entities or school districts. The programming occurs on a year-round basis to youth with at a wide-range of achievement levels, from secondary, to post-secondary, to vocational.

In addition to General Fund appropriations to support educational offerings to youth in State-owned and -operated commitment facilities, the Division receives federal funds (passed through the Department of Education) from three sources:

- Carl D. Perkins Vocational Education Act for vocational training;
- Title I of the Elementary and Secondary Education Act for disadvantaged youth; and
- Individuals with Disabilities Education Act for special education.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Note, in detention facilities, education is the responsibility of local school districts and is paid for through the per pupil model established within appropriations to the Department of Education through the Long Bill and the School Finance Act.

Statutory Authority: Section 19-2-414, C.R.S.

Request: The Department requests an appropriation of \$6,257,887 total funds, including \$5,910,295 General Fund, and 34.8 FTE for FY 2016-17.

Recommendation: Staff recommends an appropriation of \$6,289,840 General Fund and 34.8 FTE for FY 2016-17. These moneys are fully expended each year for educational programming at the State-owned and -operated commitment facilities. Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$31,953 General Fund to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$5,942,248 General Fund and \$347,592 reappropriated funds transferred from the Department of Education. The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Institutional Programs, Educational Programs | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|-------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$6,245,039</u> | <u>\$5,897,447</u> | <u>\$0</u> | <u>\$347,592</u> | <u>\$0</u> | <u>34.8</u> |
| TOTAL | \$6,245,039 | \$5,897,447 | \$0 | \$347,592 | \$0 | 34.8 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$6,245,039 | \$5,897,447 | \$0 | \$347,592 | \$0 | 34.8 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>44,801</u> | <u>44,801</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$6,289,840 | \$5,942,248 | \$0 | \$347,592 | \$0 | 34.8 |
| Increase/(Decrease) | \$44,801 | \$44,801 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.7% | 0.8% | n/a | 0.0% | n/a | 0.0% |
| FY 2016-17 Executive Request: | \$6,257,887 | \$5,910,295 | \$0 | \$347,592 | \$0 | 34.8 |
| Request Above/(Below) Recommendation | (\$31,953) | (\$31,953) | \$0 | \$0 | \$0 | 0.0 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

Prevention/Intervention Services

This line item provides spending authority for an intra-agency agreement between the Division and the Office of Behavioral Health. The funds support drug and alcohol assessment and training for substance abuse counselors in the Division’s facilities. The moneys are transferred to the Division from federal funds in the Office of Behavioral Health.

Statutory Authority: Section 19-3-208.5, C.R.S.

Request: The Department requests a continuation-level appropriation of \$49,693 reappropriated funds and 1.0 FTE for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$49,693 reappropriated funds and 1.0 FTE for FY 2016-17.** The moneys originate as federal funds in the Department’s Office of Behavioral Health. The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Institutional Programs, Prevention/Intervention Services | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$49,693</u> | <u>\$0</u> | <u>\$0</u> | <u>\$49,693</u> | <u>\$0</u> | <u>1.0</u> |
| TOTAL | \$49,693 | \$0 | \$0 | \$49,693 | \$0 | 1.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | <u>\$49,693</u> | <u>\$0</u> | <u>\$0</u> | <u>\$49,693</u> | <u>\$0</u> | <u>1.0</u> |
| TOTAL | \$49,693 | \$0 | \$0 | \$49,693 | \$0 | 1.0 |
| Percentage Change | 0.0% | n/a | n/a | 0.0% | n/a | 0.0% |
| FY 2016-17 Executive Request: | \$49,693 | \$0 | \$0 | \$49,693 | \$0 | 1.0 |
| Request Above/(Below) Recommendation | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |

(C) COMMUNITY PROGRAMS

Personal Services

This line item supports personal services for case managers, support staff, and regional administrators, who are responsible for overseeing contract placements. The Division combines the role of case manager and parole officer within a position called “client manager” so that the same individual is able to track a juvenile through the system from commitment to the end of parole.

Statutory Authority: Section 19-2-203, C.R.S.

Request: The Department requests an appropriation of \$7,816,137 total funds including \$6,798,762 General Fund, and 101.7 FTE for FY 2016-17.

Recommendation: Staff recommends an appropriation of \$7,816,722 total funds and 101.7 FTE for FY 2016-17. Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$585 General Fund to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation also includes a technical correction to transfer General Fund appropriations between three line items in this budgetary section of the Division of Youth Corrections. See staff’s write-up for the “R17 DYC Title IV-E technical correction” decision item at the beginning of this budgetary division for more information.

The recommendation consists of \$6,799,347 General Fund, \$50,833 cash funds from the contractor for the Ridge View facility, \$305,768 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$660,774 federal funds from Title IV-E of the Social Security Act.

The following table summarizes the calculations for staff’s recommendation. Note, this table appears to indicate that decision item “R17 DYC Title IV-E technical correction” is not incorporated into staff’s recommendation. This is due to the fact that the decision item was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16, thus it is included in the base appropriation for FY 2016-17.

| Division of Youth Corrections, Community Programs, Personal Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$8,087,706 | \$7,070,331 | \$50,833 | \$305,768 | \$660,774 | 101.7 |
| HB 16-1242 (Supplemental Bill) | (400,000) | (400,000) | 0 | 0 | 0 | 0.0 |
| TOTAL | \$7,687,706 | \$6,670,331 | \$50,833 | \$305,768 | \$660,774 | 101.7 |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Division of Youth Corrections, Community Programs, Personal Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|--------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$7,687,706 | \$6,670,331 | \$50,833 | \$305,768 | \$660,774 | 101.7 |
| R17 DYC Title IV-E technical correction | 0 | 0 | 0 | 0 | 0 | 0.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| Annualize prior year budget action | <u>129,016</u> | <u>129,016</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$7,816,722 | \$6,799,347 | \$50,833 | \$305,768 | \$660,774 | 101.7 |
| Increase/(Decrease) | \$129,016 | \$129,016 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 1.7% | 1.9% | 0.0% | 0.0% | 0.0% | 0.0% |
| FY 2016-17 Executive Request: | \$7,816,137 | \$6,798,762 | \$50,833 | \$305,768 | \$660,774 | 101.7 |
| Request Above/(Below) Recommendation | (\$585) | (\$585) | \$0 | \$0 | \$0 | 0.0 |

Operating Expenses

This line item provides operating funds for the FTE in the personal services previous line item. The single largest expenditure category from this line item is fuel expenditures, reflecting the mobile nature of case management work. The source of cash funds is fees collected from the Ridge View contractor to offset the cost of monitoring operations in DYC facilities, which is required pursuant to Section 19-2-411.5 (2) (e), C.R.S.

Statutory Authority: Section 19-2-203, C.R.S.

Request: The Department requests an appropriation of \$542,303 total funds, including \$528,662 General Fund, for FY 2016-17.

Recommendation: **Staff recommends a continuation-level appropriation of \$544,372 total funds for FY 2016-17.** These moneys are fully expended each year for transportation, in-state travel, and various other office supplies. Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$2,069 total funds, including a decrease of \$1,956 General Fund, to implement a common policy provider rate reduction of 1.0 percent.

The recommendation consists of \$530,618 General Fund and \$2,448 cash funds from the contractor for the Ridge View facility, and \$11,306 reappropriated funds transferred from the Department of Health Care Policy and Financing. The following table summarizes the calculations for staff’s recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Division of Youth Corrections, Community Programs, Operating Expenses | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$544,372 | \$530,618 | \$2,448 | \$11,306 | \$0 | 0.0 |
| TOTAL | \$544,372 | \$530,618 | \$2,448 | \$11,306 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$544,372 | \$530,618 | \$2,448 | \$11,306 | \$0 | 0.0 |
| R19 Community provider rate adjustment | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$544,372 | \$530,618 | \$2,448 | \$11,306 | \$0 | 0.0 |
| Increase/(Decrease) | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | 0.0% | n/a | n/a |
| FY 2016-17 Executive Request: | \$542,303 | \$528,662 | \$2,448 | \$11,193 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | (\$2,069) | (\$1,956) | \$0 | (\$113) | \$0 | 0.0 |

Purchase of Contract Placements

This line item provides funding for the Division to contract with private for-profit and non-profit organizations to house and treat youth. This includes both contracts with privately owned and operated facilities and contracts with privately operated programs in State-owned facilities (Ridge View, Marler, and DeNier). All of the contracts funded through this line item are for residential services. Non-residential services are paid through other line items.

Statutory Authority: Sections 19-2-403, 19-2-410, and 19-2-1201 through 1204, C.R.S.

Request: The Department requests an appropriation of \$25,375,582 total funds, including \$23,205,564 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$23,418,063 total funds for FY 2016-17.** Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$268,819 total funds, including a decrease of \$244,973 General Fund, to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation includes a reduction of \$2,226,338 total funds, including \$2,007,362 General Fund, due to a decrease in the projected caseload of committed youth. See staff’s write-up for the “BA9 Division of Youth Corrections caseload adjustment” decision item at the beginning of this budgetary division for more information.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

The recommendation also includes a technical correction to transfer General Fund appropriations between three line items in this budgetary section of the Division of Youth Corrections. See staff's write-up for the "R17 DYC Title IV-E technical correction" decision item at the beginning of this budgetary division for more information.

The recommendation consists of \$21,443,175 General Fund, \$1,100,328 reappropriated funds transferred from the Department of Health Care Policy and Financing, and \$874,560 federal funds from Title IV-E of the Social Security Act.

The following table summarizes the calculations for staff's recommendation. Note, this table appears to indicate that decision item "R17 DYC Title IV-E technical correction" is not incorporated into staff's recommendation. This is due to the fact that the decision item was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16, thus it is included in the base appropriation for FY 2016-17.

| Division of Youth Corrections, Community Programs, Purchase of Contract Placements | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$26,881,648 | \$24,497,341 | \$0 | \$1,317,979 | \$1,066,328 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>(1,237,247)</u> | <u>(1,046,804)</u> | <u>0</u> | <u>(88,224)</u> | <u>(102,219)</u> | <u>0.0</u> |
| TOTAL | \$25,644,401 | \$23,450,537 | \$0 | \$1,229,755 | \$964,109 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$25,644,401 | \$23,450,537 | \$0 | \$1,229,755 | \$964,109 | 0.0 |
| R17 DYC Title IV-E technical correction | 0 | 0 | 0 | 0 | 0 | 0.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| BA9 Division of Youth Corrections caseload adjustment | <u>(2,226,338)</u> | <u>(2,007,362)</u> | <u>0</u> | <u>(129,427)</u> | <u>(89,549)</u> | <u>0.0</u> |
| TOTAL | \$23,418,063 | \$21,443,175 | \$0 | \$1,100,328 | \$874,560 | 0.0 |
| Increase/(Decrease) | (\$2,226,338) | (\$2,007,362) | \$0 | (\$129,427) | (\$89,549) | 0.0 |
| Percentage Change | (8.7%) | (8.6%) | n/a | (10.5%) | (9.3%) | n/a |
| FY 2016-17 Executive Request: | \$25,375,582 | \$23,205,564 | \$0 | \$1,216,575 | \$953,443 | 0.0 |
| Request Above/(Below) Recommendation | \$1,957,519 | \$1,762,389 | \$0 | \$116,247 | \$78,883 | 0.0 |

Managed Care Project

This line item is used to fund the Boulder County IMPACT Project, which is a managed care agreement between the Division and Boulder County for handling delinquent youth. The program serves as an umbrella for a wide range of Boulder County programs designed to assist at-risk youth involved in child welfare, youth corrections, and mental health systems. It draws

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

on multiple funding streams. The program has reported that, since its inception, it has been able to reduce use of detention beds by 25 percent and use of contract commitment beds by over 40 percent, as well as reducing use of hospitalization.

The original IMPACT agreement with Youth Corrections provided Boulder with the funds associated with their youth corrections contract placements and fixed their maximum use of state facility beds at the level in place at that time (the late 1990s). The Boulder agreement with DYC specifies that if its use of State commitment beds exceeds its cap, it will reimburse the State for the related costs.

Statutory Authority: Sections 19-2-403, 19-2-410, and 19-2-1201 through 1204, C.R.S.

Request: The Department requests an appropriation of \$1,440,077 total funds, including \$1,405,178 General Fund, for FY 2016-17.

***Recommendation:* Staff recommends an appropriation of \$1,454,624 total funds for FY 2016-17.** Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$14,547 total funds, including a decrease of \$14,194 General Fund, to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$1,405,178 General Fund and \$35,252 reappropriated funds transferred from the Department of Health Care Policy and Financing. The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Community Programs, Managed Care Project | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$1,454,624 | \$1,419,372 | \$0 | \$35,252 | \$0 | 0.0 |
| TOTAL | \$1,454,624 | \$1,419,372 | \$0 | \$35,252 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$1,454,624 | \$1,419,372 | \$0 | \$35,252 | \$0 | 0.0 |
| R19 Community provider rate adjustment | 0 | 0 | 0 | 0 | 0 | 0.0 |
| TOTAL | \$1,454,624 | \$1,419,372 | \$0 | \$35,252 | \$0 | 0.0 |
| Increase/(Decrease) | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | 0.0% | n/a | n/a |
| FY 2016-17 Executive Request: | \$1,440,077 | \$1,405,178 | \$0 | \$34,899 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | (\$14,547) | (\$14,194) | \$0 | (\$353) | \$0 | 0.0 |

Senate Bill 91-94 Programs

Senate Bill 91-94 authorized the creation of local, judicial-district based programs that provide alternatives to incarceration for pre-adjudicated and adjudicated youth. These programs work to reduce the incarcerated population by impacting the number of admissions into Division facilities, or by reducing the length of stay for youths placed in Division facilities.

Senate Bill 91-94 funds are also used in each judicial district to implement a uniform intake screening and assessment of all youth taken into custody by law enforcement. The goal of this intake screening is to determine the most appropriate placement for youth. Four levels of placement are identified on the screening instrument, including secure detention, staff-secure detention, residential/shelter, and home detention with monitoring.

Statutory Authority: Section 19-2-211, C.R.S.

Request: The Department requests an appropriation of \$14,663,077 total funds, including \$12,663,077 General Fund, for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$14,792,805 total funds for FY 2016-17.** These moneys are fully expended each year for community-based services for pre-adjudicated and adjudicated youth. Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$129,728 General Fund, to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$12,792,805 General Fund and \$2,000,000 cash funds from the Marijuana Tax Cash Fund. The following table summarizes the calculations for staff’s recommendation.

| Division of Youth Corrections, Community Programs, S.B. 91-94 Programs | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$14,792,805</u> | <u>\$12,792,805</u> | <u>\$2,000,000</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$14,792,805 | \$12,792,805 | \$2,000,000 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$14,792,805 | \$12,792,805 | \$2,000,000 | \$0 | \$0 | 0.0 |
| R19 Community provider rate adjustment | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$14,792,805 | \$12,792,805 | \$2,000,000 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | \$0 | 0 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | 0.0% | n/a | n/a | n/a |

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Division of Youth Corrections, Community Programs, S.B. 91-94 Programs | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2016-17 Executive Request: | \$14,663,077 | \$12,663,077 | \$2,000,000 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | (\$129,728) | (\$129,728) | \$0 | \$0 | \$0 | 0.0 |

Parole Program Services

This line item provides wrap-around services to parolees and pre-parolees. The funds are designed to assist in a successful transition from commitment to parole, and in the successful completion of parole. In addition, the availability of services like electronic monitoring may lead the Parole Board to parole a juvenile sooner than it otherwise would in the absence of such tracking technologies. Nearly all of the appropriations to this line item are paid to private providers.

Statutory Authority: Section 19-2-909 (1) (C) (II), 19-2-921 (6) through (8), and 19-2-1002, C.R.S.

Request: The Department requests an appropriation of \$4,848,735 General Fund for FY 2016-17.

Recommendation: **Staff recommends an appropriation of \$4,888,342 General Fund for FY 2016-17.** These moneys are fully expended each year for services to parolees from private providers. Per the Joint Budget Committee’s prior decision, the recommendation does not include the Department-requested decrease of \$39,607 General Fund, to implement a common policy provider rate reduction of 1.0 percent. See staff’s write-up for the “R19 Community provider rate adjustment” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation also includes a technical correction to transfer General Fund appropriations between three line items in this budgetary section of the Division of Youth Corrections. See staff’s write-up for the “R17 DYC Title IV-E technical correction” decision item at the beginning of this budgetary division for more information.

The following table summarizes the calculations for staff’s recommendation. Note, this table appears to indicate that decision item “R17 DYC Title IV-E technical correction” is not incorporated into staff’s recommendation. This is due to the fact that the decision item was included in the supplemental bill (H.B. 16-1242) for the Department for FY 2015-16, thus it is included in the base appropriation for FY 2016-17.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Division of Youth Corrections, Community Programs, Parole Program Services | | | | | | |
|---|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | \$3,960,681 | \$3,960,681 | \$0 | \$0 | \$0 | 0.0 |
| HB 16-1242 (Supplemental Bill) | <u>927,661</u> | <u>927,661</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$4,888,342 | \$4,888,342 | \$0 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$4,888,342 | \$4,888,342 | \$0 | \$0 | \$0 | 0.0 |
| R17 DYC Title IV-E technical correction | 0 | 0 | 0 | 0 | 0 | 0.0 |
| R19 Community provider rate adjustment | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$4,888,342 | \$4,888,342 | \$0 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | \$0 | \$0 | \$0 | \$0 | \$0 | 0.0 |
| Percentage Change | 0.0% | 0.0% | n/a | n/a | 0.0% | n/a |
| FY 2016-17 Executive Request: | \$4,848,735 | \$4,848,735 | \$0 | \$0 | \$0 | 0.0 |
| Request Above/(Below) Recommendation | (\$39,607) | (\$39,607) | \$0 | \$0 | \$0 | 0.0 |

Juvenile Sex Offender Staff Training

This line item funds training for Division staff. The Division estimates that, on average, approximately 250 youth in its custody either have been adjudicated for a sexual offense or have charges that include an underlying factual basis for a sexual offense. This estimate includes the population in residential treatment or under parole supervision.

Statutory Authority: Section 18-21-103 (3), C.R.S.

Request: The Department requests a continuation-level appropriation of \$47,060 total funds, including \$8,810 General Fund, for FY 2016-17.

Recommendation: Staff recommends an appropriation of \$41,824 total funds for FY 2016-17. The recommendation includes a reduction of \$5,236 total funds, including a decrease of \$1,690 General Fund, to the base appropriation based on average expenditures for FY 2013-14 and FY 2014-15. See staff’s write-up for the “JBC staff-initiated base changes” decision item in the “Decision Items Affecting Multiple Divisions” section at the beginning of this document for more information.

The recommendation consists of \$7,120 General Fund and \$34,704 cash funds from the Sex Offender Surcharge Fund. The following table summarizes the calculations for staff’s recommendation.

JBC Staff Figure Setting – FY 2016-17
Staff Working Document – Does Not Represent Committee Decision

| Division of Youth Corrections, Community Programs, Juvenile Sex Offender Staff Training | | | | | | |
|--|------------------------|-------------------------|-----------------------|---------------------------------|--------------------------|------------|
| | Total Funds | General Fund | Cash Funds | Reappropriated Funds | Federal Funds | FTE |
| FY 2015-16 Appropriation | | | | | | |
| SB 15-234 (Long Bill) | <u>\$47,060</u> | <u>\$8,810</u> | <u>\$38,250</u> | <u>\$0</u> | <u>\$0</u> | <u>0.0</u> |
| TOTAL | \$47,060 | \$8,810 | \$38,250 | \$0 | \$0 | 0.0 |
| FY 2016-17 Recommended Appropriation | | | | | | |
| FY 2015-16 Appropriation | \$47,060 | \$8,810 | \$38,250 | \$0 | \$0 | 0.0 |
| JBC staff-initiated base reduction | <u>(5,236)</u> | <u>(1,690)</u> | <u>(3,546)</u> | <u>0</u> | <u>0</u> | <u>0.0</u> |
| TOTAL | \$41,824 | \$7,120 | \$34,704 | \$0 | \$0 | 0.0 |
| Increase/(Decrease) | (\$5,236) | (\$1,690) | (\$3,546) | \$0 | \$0 | 0.0 |
| Percentage Change | (11.1%) | (19.2%) | (9.3%) | n/a | n/a | n/a |
| FY 2016-17 Executive Request: | | | | | | |
| Request Above/(Below) Recommendation | \$5,236 | \$1,690 | \$3,546 | \$0 | \$0 | 0.0 |

Long Bill Footnotes and Requests for Information

LONG BILL FOOTNOTES

Staff recommends the following footnotes be **added**:

Department of Human Services, County Administration, County Administration; and Adult Assistance Programs, Adult Protective Services, Adult Protective Services -- Any amount in the Adult Protective Services line item that is not required for the provision of adult protective services may be transferred to the County Administration line item and used to provide additional benefits under that program. Further, if county spending exceeds the total appropriations from the Adult Protective Services line item, any amount in the County Administration line item that is not required for the provision of services under that program may be transferred to the Adult Protective Services line item and used to provide adult protective services.

Department of Human Services, County Administration, County Incentive Payments; Office of Self Sufficiency, Colorado Works Program, County Block Grants; Child Support Enforcement, Child Support Enforcement -- Pursuant to Sections 26-13-108 and 26-13-112.5 (2), C.R.S., the Department shall distribute child support incentive payments to counties. Further, all of the State share of recoveries of amounts of support for public assistance recipients, less annual appropriations from this fund source for state child support enforcement operations, be distributed to counties, as described in Section 26-13-108, C.R.S. If the total amount of the State share of recoveries is greater than the total annual appropriations from this fund source, the Department is authorized to distribute to counties, for county incentive payments, the actual State share of any additional recoveries.

Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants -- Pursuant to Sections 26-2-714 (7) and 26-2-714 (9), C.R.S., under certain conditions, a county may transfer federal Temporary Assistance for Needy Families (TANF) funds within its Colorado Works Program Block Grant to the federal child care development fund or to programs funded by Title XX of the federal Social Security Act. One of the conditions specified is that the amount a county transfers must be specified by the Department of Human Services as being available for transfer within the limitation imposed by federal law. The Department may allow individual counties to transfer a greater percent of federal TANF funds than the state is allowed under federal law as long as: (a) Each county has had an opportunity to transfer an amount up to the federal maximum allowed; and, (b) the total amount transferred statewide does not exceed the federal maximum.

Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants -- The appropriation of local funds for Colorado Works program county block grants may be decreased by a maximum of \$100,000 to reduce one

or more small counties' fiscal year 2015-16 targeted or actual spending level pursuant to Section 26-2-714 (8), C.R.S.

Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants -- The Department may comply with the provisions of Section 26-2-714 (10), C.R.S., by reducing required county Temporary Assistance for Needy Families (TANF) maintenance of effort expenditures in the fiscal year after the State is notified that it has met federal work participation rates and qualifies for a percent reduction in the state's maintenance of effort. If the State is notified during state FY 2015-16 that it has met federal work participation rates for a prior year and therefore qualifies for a percent reduction in the state's maintenance of effort, local cash funds expenditure obligations that are established in this line item pursuant to Section 26-2-714 (6) (c) (I), C.R.S., shall be reduced by \$5,524,726.

Department of Human Services, Office of Self Sufficiency, Administration, Personal Services and Operating Expenses; and Special Purpose Welfare Programs, Supplemental Nutrition Assistance Program Administration -- The Department is authorized to transfer up to 5.0 percent of the total appropriations between these line items.

Department of Human Services, Adult Assistance Programs, Other Grant Programs, Home Care Allowance; and Home Care Allowance Grant Program -- Pursuant to Section 26-2-122.4 (3), C.R.S, any amount in the Home Care Allowance Grant Program line item that is not required to operate the Grant Program may be transferred to the Home Care Allowance Program line item and used to provide additional benefits under that program. Further, any amount in the home care allowance program line item that is unused may be transferred to the home care allowance grant program line item and used to provide additional benefits under that program.

Department of Human Services, Adult Assistance Programs, Community Services for the Elderly, Older Americans Act Programs, and State Funding for Senior Services -- Amounts in the Older Americans Act Programs line item are calculated based on a requirement for a non-federal match of at least 15 percent, including a 5.0 percent state match, pursuant to Title III of the federal Older Americans Act. The Department is authorized to transfer General Fund and cash funds from the State Funding for Senior Services line item to the Older Americans Act Programs line item to comply with the 5.0 percent state match requirement for the Older Americans Act Programs. This appropriation is based on the assumption that all federal Title III funds requiring a state match that are not for purposes of administration or included in the appropriations for other line items will be expended from the Older Americans Act Programs line item.

REQUESTS FOR INFORMATION

The information requests shown below are reflected in staff's recommended priority order for line items that appear in this section of the budget. These will be combined with priority listings from other JBC staff figure setting packets for the Department of Human Services prior to the Committee's final vote on footnotes in March.

Department of Human Services, Division of Youth Corrections, Institutional Programs

-- The Department is requested to submit a report by November 1, 2016 that includes the following monthly data for each State-owned and operated facility for FY 2015-16:

- Number of assaults by type (e.g. juvenile on staff, staff on juvenile, juvenile on juvenile);
- Number of homicides;
- Number of suicides;
- Number of youth in a facility that have charges filed against them district court;
- Number of new crimes reported to local police;
- Ratio of direct care staff (CYSO I, II, and III) to youth;
- Direct care staffing vacancies by type (e.g. CYSO I);
- Average length of service for direct care staff (CYSO I, II, and III);
- Number of hours of missed work by all direct care facility staff and reason for absence (e.g. injury on the job, sick leave, planned absence, unplanned absence, vacation);
- Amount of overtime hours worked by direct care staff and purpose (e.g. covering a shift for an absent co-worker) at each facility; and
- Amount of temporary help hours used for direct care purposes.

Department of Human Services, Totals -- The Department is requested to submit a report concerning the status of federal Temporary Assistance for Needy Families (TANF) funds. The requested report should include the following: (a) an analysis of the TANF Long Term Reserve, including estimated TANF funds available for appropriation, estimated TANF appropriations by Long Bill line item, and the estimated closing Long Term Reserve balance, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; (b) an analysis of the TANF maintenance of effort (MOE) payments, showing the actual and forecasted MOE expenditures, by program, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; and (c) an analysis of the counties' TANF reserve balances that includes, for each county, for the most recent actual fiscal year, the starting TANF Reserve Account balances for the Works Program, Title XX, and Child Care Development Fund accounts, the annual TANF allocation, the total expenditures, the net transfers to child care and child welfare, any amounts remitted to the state, and the closing reserve balance for all county TANF accounts. The report should be provided to the Joint Budget Committee annually on or before November 1. An update to this information reflecting data at the close of the federal fiscal year should be provided to the Joint Budget Committee annually on or before January 1.

Department of Human Services, Adult Assistance, Community Services for the Elderly -- The Department is requested to submit a report by November 1 of each year on Older Americans Act Funds received and anticipated to be received, and the match requirements for these funds. The report should also specify the amount of funds, if any, that were transferred between the State Funding for Senior Services line item and the Older Americans Act Programs line item in the prior actual fiscal year to comply with federal match requirements.

Department of Human Services, Division of Youth Corrections, Administration -- The Division is requested to continue its efforts to provide outcome data on the effectiveness of its programs. The Division is requested to provide to the Joint Budget Committee, by January 1 of each year, a report evaluating Division placements, community placements, and nonresidential placements. The evaluation should include, but not be limited to, the number of juveniles served, length of stay, and recidivism data per placement.

Department of Human Services, Division of Youth Corrections, Community Programs, S.B. 91-94 Programs -- The Department is requested to submit to the Joint Budget Committee no later than November 1 of each year a report that includes the following information by judicial district and for the state as a whole: (1) comparisons of trends in detention and commitment incarceration rates; (2) profiles of youth served by S.B. 91-94; (3) progress in achieving the performance goals established by each judicial district; (4) the level of local funding for alternatives to detention; and (5) identification and discussion of potential policy issues with the types of youth incarcerated, length of stay, and available alternatives to incarceration.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

Appendix A: Number Pages

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|

DEPARTMENT OF HUMAN SERVICES
Reggie Bicha, Executive Director

(2) OFFICE OF INFORMATION TECHNOLOGY SERVICES

The Office of Information Technology Services (OITS) is responsible for developing and maintaining the major centralized computer systems of the Department, including systems that link to all 64 counties in the state. The Office supports centralized databases, and provides support and training to users, including county staff and private social service providers. OITS' staff resources were transferred to the Governor's Office of Information Technology (OIT) in FY 2010-11 as part of the consolidation of State executive branch agency information technology personnel resources in OIT. Former members of the OITS staff (current OIT employees) continue to support the programs funded and administered by the Department of Human Services.

(A) Information Technology

| | | | | | |
|------------------------------------|------------------|------------------|------------------|------------------|------------------|
| Operating Expenses | <u>347,038</u> | <u>1,868,470</u> | <u>560,634</u> | <u>560,634</u> | <u>560,634</u> |
| General Fund | 278,324 | 1,811,869 | 489,559 | 489,559 | 489,559 |
| Reappropriated Funds | 14,474 | 0 | 14,474 | 14,474 | 14,474 |
| Federal Funds | 54,240 | 56,601 | 56,601 | 56,601 | 56,601 |
| Microcomputer Lease Payments | <u>525,760</u> | <u>539,324</u> | <u>539,344</u> | <u>539,344</u> | <u>539,344</u> |
| General Fund | 301,832 | 301,812 | 301,832 | 301,832 | 301,832 |
| Cash Funds | 15,466 | 15,466 | 15,466 | 15,466 | 15,466 |
| Reappropriated Funds | 115,063 | 128,647 | 128,647 | 128,647 | 128,647 |
| Federal Funds | 93,399 | 93,399 | 93,399 | 93,399 | 93,399 |
| County Financial Management System | <u>1,493,983</u> | <u>1,494,324</u> | <u>1,494,325</u> | <u>1,494,325</u> | <u>1,494,325</u> |
| General Fund | 770,740 | 770,739 | 770,740 | 770,740 | 770,740 |
| Federal Funds | 723,243 | 723,585 | 723,585 | 723,585 | 723,585 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| Client Index Project | <u>17,698</u> | <u>17,200</u> | <u>17,698</u> | <u>17,698</u> | <u>17,698</u> |
| General Fund | 10,154 | 10,100 | 10,154 | 10,154 | 10,154 |
| Federal Funds | 7,544 | 7,100 | 7,544 | 7,544 | 7,544 |
| Colorado Trails | <u>4,694,009</u> | <u>4,970,391</u> | <u>4,986,992</u> | <u>4,970,392</u> | <u>4,970,392</u> |
| General Fund | 2,681,218 | 2,683,460 | 2,700,061 | 2,683,461 | 2,683,461 |
| Federal Funds | 2,012,791 | 2,286,931 | 2,286,931 | 2,286,931 | 2,286,931 |
| National Aging Program Information System | <u>46,919</u> | <u>64,724</u> | <u>93,114</u> | <u>93,114</u> | <u>55,821</u> |
| General Fund | 7,980 | 16,198 | 23,278 | 23,278 | 12,089 |
| Federal Funds | 38,939 | 48,526 | 69,836 | 69,836 | 43,732 |
| Child Care Automated Tracking System | <u>2,490,350</u> | <u>2,973,502</u> | <u>2,709,933</u> | <u>2,709,933</u> | <u>2,709,933</u> |
| Federal Funds | 2,490,350 | 2,973,502 | 2,709,933 | 2,709,933 | 2,709,933 |
| Health Information Management System | <u>331,592</u> | <u>560,981</u> | <u>435,507</u> | <u>339,168</u> | <u>339,168</u> |
| General Fund | 211,290 | 440,419 | 307,629 | 211,290 | 211,290 |
| Reappropriated Funds | 120,302 | 120,562 | 127,878 | 127,878 | 127,878 |
| Adult Protective Services Data System | <u>250,000</u> | <u>143,044</u> | <u>179,200</u> | <u>179,200</u> | <u>179,200</u> |
| General Fund | 250,000 | 143,044 | 179,200 | 179,200 | 179,200 |
| Payments to OIT | <u>0</u> | <u>26,183,748</u> | <u>25,122,963</u> | <u>24,820,677</u> | <u>24,820,677</u> * |
| General Fund | 0 | 14,042,001 | 13,534,199 | 13,331,769 | 13,331,769 |
| Cash Funds | 0 | 286,707 | 306,503 | 376,035 | 376,035 |
| Reappropriated Funds | 0 | 747,402 | 800,590 | 788,683 | 788,683 |
| Federal Funds | 0 | 11,107,638 | 10,481,671 | 10,324,190 | 10,324,190 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| CORE Operations | <u>1,065,762</u> | <u>2,189,920</u> | <u>1,667,387</u> | <u>1,330,995</u> | <u>1,330,995</u> |
| General Fund | 814,729 | 1,312,192 | 877,524 | 696,471 | 696,471 |
| Cash Funds | 251,033 | 391,483 | 268,114 | 264,102 | 264,102 |
| Reappropriated Funds | 0 | 0 | 0 | (10,668) | (10,668) |
| Federal Funds | 0 | 486,245 | 521,749 | 381,090 | 381,090 |
| DYC Education Support | <u>0</u> | <u>377,539</u> | <u>394,042</u> | <u>394,042</u> | <u>394,042</u> |
| General Fund | 0 | 377,539 | 394,042 | 394,042 | 394,042 |
| Cash Funds | 0 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 0 | 0 | 0 | 0 | 0 |
| Federal Funds | 0 | 0 | 0 | 0 | 0 |
| IT Systems Interoperability | <u>0</u> | <u>0</u> | <u>1,323,360</u> | <u>1,323,360</u> | <u>1,323,360</u> |
| General Fund | 0 | 0 | 132,336 | 132,336 | 132,336 |
| Federal Funds | 0 | 0 | 1,191,024 | 1,191,024 | 1,191,024 |
| Enterprise Content Management | <u>0</u> | <u>0</u> | <u>731,400</u> | <u>731,400</u> | <u>731,400</u> |
| General Fund | 0 | 0 | 731,400 | 731,400 | 731,400 |
| Electronic Health Record and Pharmacy System | <u>0</u> | <u>0</u> | <u>0</u> | <u>1,757,802</u> | <u>1,757,802</u> * |
| FTE | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| General Fund | 0 | 0 | 0 | 1,757,802 | 1,757,802 |
| Integrated Behavioral Health Services Data | | | | | |
| Collection | <u>288,000</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> |
| General Fund | 288,000 | 0 | 0 | 0 | 0 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| Purchase of Services from Computer Center | <u>15,879,869</u> | 0 | 0 | 0 | 0 |
| General Fund | 7,979,513 | 0 | 0 | 0 | 0 |
| Cash Funds | 199,855 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 272,083 | 0 | 0 | 0 | 0 |
| Federal Funds | 7,428,418 | 0 | 0 | 0 | 0 |
| Colorado State Network | <u>3,924,795</u> | 0 | 0 | 0 | 0 |
| General Fund | 2,581,373 | 0 | 0 | 0 | 0 |
| Cash Funds | 33,942 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 343,396 | 0 | 0 | 0 | 0 |
| Federal Funds | 966,084 | 0 | 0 | 0 | 0 |
| Management and Administration of OIT | <u>613,096</u> | 0 | 0 | 0 | 0 |
| General Fund | 466,411 | 0 | 0 | 0 | 0 |
| Cash Funds | 9,761 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 49,657 | 0 | 0 | 0 | 0 |
| Federal Funds | 87,267 | 0 | 0 | 0 | 0 |
| Communication Services Payments | <u>183,829</u> | 0 | 0 | 0 | 0 |
| General Fund | 156,938 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 26,891 | 0 | 0 | 0 | 0 |
| Information Technology Security | <u>214,273</u> | 0 | 0 | 0 | 0 |
| General Fund | 117,519 | 0 | 0 | 0 | 0 |
| Cash Funds | 2,538 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 7,189 | 0 | 0 | 0 | 0 |
| Federal Funds | 87,027 | 0 | 0 | 0 | 0 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| SUBTOTAL - (A) Information Technology | 32,366,973 | 41,383,167 | 40,255,899 | 41,262,084 | 41,224,791 |
| <i>FTE</i> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> |
| General Fund | 16,916,021 | 21,909,373 | 20,451,954 | 21,713,334 | 21,702,145 |
| Cash Funds | 512,595 | 693,656 | 590,083 | 655,603 | 655,603 |
| Reappropriated Funds | 949,055 | 996,611 | 1,071,589 | 1,049,014 | 1,049,014 |
| Federal Funds | 13,989,302 | 17,783,527 | 18,142,273 | 17,844,133 | 17,818,029 |

(B) Colorado Benefits Management System

(1) Ongoing Expenses

| | | | | | |
|---------------------------------|-------------------|-------------------|-------------------|-------------------|---------------------|
| Personal Services | <u>4,223,570</u> | <u>2,484,228</u> | <u>2,810,459</u> | <u>2,631,299</u> | <u>2,631,299</u> * |
| General Fund | 1,110,026 | 1,020,956 | 1,151,666 | 1,209,852 | 1,209,852 |
| Cash Funds | 107,587 | 62,196 | 91,260 | 135,701 | 135,701 |
| Reappropriated Funds | 1,532,014 | 120,756 | 0 | 0 | 0 |
| Federal Funds | 1,473,943 | 1,280,320 | 1,567,533 | 1,285,746 | 1,285,746 |
| Centrally Appropriated Items | <u>443,283</u> | <u>331,641</u> | <u>310,637</u> | <u>290,834</u> | <u>290,834</u> * |
| General Fund | 103,879 | 130,605 | 127,292 | 133,723 | 133,723 |
| Cash Funds | 11,997 | 8,164 | 10,087 | 14,999 | 14,999 |
| Reappropriated Funds | 147,011 | 0 | 0 | 0 | 0 |
| Federal Funds | 180,396 | 192,872 | 173,258 | 142,112 | 142,112 |
| Operating and Contract Expenses | <u>20,986,473</u> | <u>14,556,191</u> | <u>13,973,215</u> | <u>26,531,809</u> | <u>26,531,809</u> * |
| General Fund | 5,859,575 | 6,320,186 | 5,725,926 | 17,220,135 | 17,220,135 |
| Cash Funds | 537,600 | 384,959 | 453,731 | 1,111,407 | 1,111,407 |
| Reappropriated Funds | 7,232,305 | 0 | 0 | 0 | 0 |
| Federal Funds | 7,356,993 | 7,851,046 | 7,793,558 | 8,200,267 | 8,200,267 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| CBMS SAS-70 Audit | 74,060 | 44,477 | 0 | 0 | 0 |
| General Fund | 17,197 | 18,213 | 0 | 0 | 0 |
| Cash Funds | 1,909 | 1,349 | 0 | 0 | 0 |
| Reappropriated Funds | 24,858 | 0 | 0 | 0 | 0 |
| Federal Funds | 30,096 | 24,915 | 0 | 0 | 0 |
| HCPF Personal Services | 443,283 | 0 | 0 | 0 | 0 |
| General Fund | 102,205 | 0 | 0 | 0 | 0 |
| Cash Funds | 11,442 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 150,129 | 0 | 0 | 0 | 0 |
| Federal Funds | 179,507 | 0 | 0 | 0 | 0 |
| HCPF Only Projects | 578,146 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 578,146 | 0 | 0 | 0 | 0 |
| SUBTOTAL - (1) Ongoing Expenses | 26,748,815 | 17,416,537 | 17,094,311 | 29,453,942 | 29,453,942 |
| FTE | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| General Fund | 7,192,882 | 7,489,960 | 7,004,884 | 18,563,710 | 18,563,710 |
| Cash Funds | 670,535 | 456,668 | 555,078 | 1,262,107 | 1,262,107 |
| Reappropriated Funds | 9,664,463 | 120,756 | 0 | 0 | 0 |
| Federal Funds | 9,220,935 | 9,349,153 | 9,534,349 | 9,628,125 | 9,628,125 |
| (2) Special Projects | | | | | |
| Administration | 0 | 0 | 939,674 | 922,160 | 922,160 * |
| FTE | 0.0 | 0.0 | 11.0 | 11.0 | 11.0 |
| General Fund | 0 | 0 | 385,058 | 422,318 | 422,318 |
| Cash Funds | 0 | 0 | 30,513 | 47,017 | 47,017 |
| Federal Funds | 0 | 0 | 524,103 | 452,825 | 452,825 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| CBMS Modernization, DHS Personal Services | <u>707,094</u> | <u>491,766</u> | <u>0</u> | <u>0</u> | <u>0</u> |
| FTE | 10.4 | 10.4 | 0.0 | 0.0 | 0.0 |
| General Fund | 268,612 | 193,571 | 0 | 0 | 0 |
| Cash Funds | 21,833 | 12,330 | 0 | 0 | 0 |
| Reappropriated Funds | 261,182 | 21,844 | 0 | 0 | 0 |
| Federal Funds | 155,467 | 264,021 | 0 | 0 | 0 |
| CBMS Modernization, DHS Operating Expenses | <u>0</u> | <u>7,208</u> | <u>0</u> | <u>0</u> | <u>0</u> |
| General Fund | 0 | 3,264 | 0 | 0 | 0 |
| Cash Funds | 0 | 203 | 0 | 0 | 0 |
| Reappropriated Funds | 0 | 0 | 0 | 0 | 0 |
| Federal Funds | 0 | 3,741 | 0 | 0 | 0 |
| CBMS Modernization, HCPF Personal Services, Operating Expenses, and Centrally Appropriated Expenses | <u>680,196</u> | <u>529,578</u> | <u>0</u> | <u>0</u> | <u>0</u> |
| General Fund | 276,576 | 223,047 | 0 | 0 | 0 |
| Cash Funds | 17,624 | 12,377 | 0 | 0 | 0 |
| Reappropriated Funds | 236,602 | 26,157 | 0 | 0 | 0 |
| Federal Funds | 149,394 | 267,997 | 0 | 0 | 0 |
| CBMS Modernization, Phase I | <u>11,598,562</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> |
| General Fund | 2,218,422 | 0 | 0 | 0 | 0 |
| Cash Funds | 531,639 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 8,179,131 | 0 | 0 | 0 | 0 |
| Federal Funds | 669,370 | 0 | 0 | 0 | 0 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| CBMS Modernization, Phase II | 0 | <u>3,762,321</u> | 0 | 0 | 0 |
| General Fund | 0 | 2,672,588 | 0 | 0 | 0 |
| Cash Funds | 0 | 525,181 | 0 | 0 | 0 |
| Reappropriated Funds | 0 | 0 | 0 | 0 | 0 |
| Federal Funds | 0 | 564,552 | 0 | 0 | 0 |
| SUBTOTAL - (2) Special Projects | 12,985,852 | 4,790,873 | 939,674 | 922,160 | 922,160 |
| <i>FTE</i> | <u>10.4</u> | <u>10.4</u> | <u>11.0</u> | <u>11.0</u> | <u>11.0</u> |
| General Fund | 2,763,610 | 3,092,470 | 385,058 | 422,318 | 422,318 |
| Cash Funds | 571,096 | 550,091 | 30,513 | 47,017 | 47,017 |
| Reappropriated Funds | 8,676,915 | 48,001 | 0 | 0 | 0 |
| Federal Funds | 974,231 | 1,100,311 | 524,103 | 452,825 | 452,825 |
| SUBTOTAL - (B) Colorado Benefits | | | | | |
| Management System | 39,734,667 | 22,207,410 | 18,033,985 | 30,376,102 | 30,376,102 |
| <i>FTE</i> | <u>10.4</u> | <u>10.4</u> | <u>11.0</u> | <u>11.0</u> | <u>11.0</u> |
| General Fund | 9,956,492 | 10,582,430 | 7,389,942 | 18,986,028 | 18,986,028 |
| Cash Funds | 1,241,631 | 1,006,759 | 585,591 | 1,309,124 | 1,309,124 |
| Reappropriated Funds | 18,341,378 | 168,757 | 0 | 0 | 0 |
| Federal Funds | 10,195,166 | 10,449,464 | 10,058,452 | 10,080,950 | 10,080,950 |
| TOTAL - (2) Office of Information Technology | | | | | |
| Services | 72,101,640 | 63,590,577 | 58,289,884 | 71,638,186 | 71,600,893 |
| <i>FTE</i> | <u>10.4</u> | <u>10.4</u> | <u>11.0</u> | <u>11.0</u> | <u>11.0</u> |
| General Fund | 26,872,513 | 32,491,803 | 27,841,896 | 40,699,362 | 40,688,173 |
| Cash Funds | 1,754,226 | 1,700,415 | 1,175,674 | 1,964,727 | 1,964,727 |
| Reappropriated Funds | 19,290,433 | 1,165,368 | 1,071,589 | 1,049,014 | 1,049,014 |
| Federal Funds | 24,184,468 | 28,232,991 | 28,200,725 | 27,925,083 | 27,898,979 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| (4) COUNTY ADMINISTRATION | | | | | |
| The County Administration budgetary section provides the 64 county departments of human services with moneys to administer the Supplemental Nutrition Assistance Program (SNAP; formerly known as food stamps) and funding through County Tax Base Relief to assist counties with the highest costs and lowest property tax values in meeting the obligation of the local match required by the state for certain public assistance programs. Much of these moneys support county staff who determine eligibility for programs using the Colorado Benefits Management System (CBMS). | | | | | |
| County Administration | <u>51,816,687</u> | <u>46,779,289</u> | <u>56,384,304</u> | <u>55,820,460</u> | <u>56,384,304</u> * |
| General Fund | 19,606,080 | 19,938,121 | 19,666,869 | 19,470,200 | 19,666,869 |
| Cash Funds | 9,137,101 | 0 | 10,436,967 | 10,332,597 | 10,436,967 |
| Reappropriated Funds | 0 | 0 | 0 | 0 | 0 |
| Federal Funds | 23,073,506 | 26,841,168 | 26,280,468 | 26,017,663 | 26,280,468 |
| County Tax Base Relief | <u>2,697,803</u> | <u>3,879,756</u> | <u>3,879,756</u> | <u>3,879,756</u> | <u>3,879,756</u> |
| General Fund | 2,697,803 | 3,879,756 | 3,879,756 | 3,879,756 | 3,879,756 |
| County Share of Offsetting Revenues | <u>3,105,773</u> | <u>2,854,581</u> | <u>2,986,000</u> | <u>2,986,000</u> | <u>2,986,000</u> |
| Cash Funds | 3,105,773 | 2,854,581 | 2,986,000 | 2,986,000 | 2,986,000 |
| County Incentive Payments | <u>4,232,323</u> | <u>4,176,456</u> | <u>4,113,000</u> | <u>4,113,000</u> | <u>4,113,000</u> |
| Cash Funds | 4,232,323 | 4,176,456 | 4,113,000 | 4,113,000 | 4,113,000 |
| TOTAL - (4) County Administration | 61,852,586 | 57,690,082 | 67,363,060 | 66,799,216 | 67,363,060 |
| FTE | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| General Fund | 22,303,883 | 23,817,877 | 23,546,625 | 23,349,956 | 23,546,625 |
| Cash Funds | 16,475,197 | 7,031,037 | 17,535,967 | 17,431,597 | 17,535,967 |
| Reappropriated Funds | 0 | 0 | 0 | 0 | 0 |
| Federal Funds | 23,073,506 | 26,841,168 | 26,280,468 | 26,017,663 | 26,280,468 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|

(7) OFFICE OF SELF SUFFICIENCY

The Office of Self-Sufficiency provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include SNAP, Colorado Works, child support services, energy assistance, refugee services, and disability determination services.

(A) Administration

| | | | | | |
|--------------------------------------|------------------|------------------|------------------|------------------|----------------|
| Personal Services | <u>1,608,550</u> | <u>1,333,683</u> | <u>3,047,332</u> | <u>1,814,293</u> | <u>814,293</u> |
| FTE | 19.9 | 19.9 | 22.0 | 22.0 | 15.0 |
| General Fund | 701,008 | 634,039 | 1,907,124 | 824,085 | 324,085 |
| Federal Funds | 907,542 | 699,644 | 1,140,208 | 990,208 | 490,208 |
| Operating Expenses | <u>77,499</u> | <u>84,022</u> | <u>77,499</u> | <u>77,499</u> | <u>27,883</u> |
| General Fund | 54,133 | 54,126 | 54,133 | 54,133 | 27,883 |
| Federal Funds | 23,366 | 29,896 | 23,366 | 23,366 | 0 |
| SUBTOTAL - (A) Administration | 1,686,049 | 1,417,705 | 3,124,831 | 1,891,792 | 842,176 |
| FTE | <u>19.9</u> | <u>19.9</u> | <u>22.0</u> | <u>22.0</u> | <u>15.0</u> |
| General Fund | 755,141 | 688,165 | 1,961,257 | 878,218 | 351,968 |
| Federal Funds | 930,908 | 729,540 | 1,163,574 | 1,013,574 | 490,208 |

(B) Colorado Works Program

| | | | | | |
|---------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| Administration | <u>1,468,493</u> | <u>1,348,119</u> | <u>1,587,089</u> | <u>1,618,865</u> | <u>1,618,865</u> |
| FTE | 17.2 | 17.2 | 18.0 | 18.0 | 18.0 |
| Federal Funds | 1,468,493 | 1,348,119 | 1,587,089 | 1,618,865 | 1,618,865 |
| County Block Grants | <u>128,398,357</u> | <u>124,596,958</u> | <u>152,548,087</u> | <u>152,548,087</u> | <u>152,548,087</u> |
| Cash Funds | 206,590 | 93,497 | 22,349,730 | 22,349,730 | 22,349,730 |
| Federal Funds | 128,191,767 | 124,503,461 | 130,198,357 | 130,198,357 | 130,198,357 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| County TANF Reserves for Colorado Works, Child Welfare, and Child Care Programs | <u>8,408,641</u> | <u>0</u> | <u>30,626,461</u> | <u>30,626,461</u> | <u>0</u> |
| Federal Funds | 8,408,641 | 0 | 30,626,461 | 30,626,461 | 0 |
| County Training | <u>327,944</u> | <u>418,378</u> | <u>484,213</u> | <u>486,998</u> | <u>382,397</u> |
| FTE | 2.2 | 2.2 | 2.0 | 2.0 | 2.0 |
| Federal Funds | 327,944 | 418,378 | 484,213 | 486,998 | 382,397 |
| Domestic Abuse Program | <u>1,661,194</u> | <u>1,819,098</u> | <u>1,944,106</u> | <u>1,848,993</u> | <u>1,848,993</u> |
| FTE | 2.6 | 2.6 | 2.7 | 2.7 | 2.7 |
| Cash Funds | 1,031,517 | 1,192,753 | 1,314,429 | 1,219,316 | 1,219,316 |
| Federal Funds | 629,677 | 626,345 | 629,677 | 629,677 | 629,677 |
| Works Program Evaluation | <u>33,137</u> | <u>123,831</u> | <u>495,440</u> | <u>495,440</u> | <u>495,440</u> |
| Federal Funds | 33,137 | 123,831 | 495,440 | 495,440 | 495,440 |
| Workforce Development Council | <u>73,389</u> | <u>79,033</u> | <u>85,000</u> | <u>85,000</u> | <u>76,211</u> |
| Federal Funds | 73,389 | 79,033 | 85,000 | 85,000 | 76,211 |
| Transitional Jobs Programs | <u>1,523,210</u> | <u>1,397,897</u> | <u>2,400,000</u> | <u>1,198,202</u> | <u>1,198,202</u> |
| FTE | 1.1 | 2.1 | 2.0 | 1.0 | 1.0 |
| General Fund | 1,523,210 | 1,397,897 | 2,400,000 | 1,198,202 | 1,198,202 |
| SUBTOTAL - (B) Colorado Works Program | 141,894,365 | 129,783,314 | 190,170,396 | 188,908,046 | 158,168,195 |
| FTE | 23.1 | 24.1 | 24.7 | 23.7 | 23.7 |
| General Fund | 1,523,210 | 1,397,897 | 2,400,000 | 1,198,202 | 1,198,202 |
| Cash Funds | 1,238,107 | 1,286,250 | 23,664,159 | 23,569,046 | 23,569,046 |
| Federal Funds | 139,133,048 | 127,099,167 | 164,106,237 | 164,140,798 | 133,400,947 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| (C) Special Purpose Welfare Programs | | | | | |
| Low Income Energy Assistance Program | <u>50,958,660</u> | <u>59,602,321</u> | <u>46,529,207</u> | <u>46,535,659</u> | <u>48,141,574</u> |
| FTE | 5.1 | 5.1 | 5.2 | 5.2 | 5.2 |
| Cash Funds | 4,279,783 | 3,250,000 | 3,450,000 | 3,450,000 | 4,250,000 |
| Federal Funds | 46,678,877 | 56,352,321 | 43,079,207 | 43,085,659 | 43,891,574 |
| Supplemental Nutrition Assistance Program | | | | | |
| Administration | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>1,849,616</u> |
| FTE | 0.0 | 0.0 | 0.0 | 0.0 | 14.0 |
| General Fund | 0 | 0 | 0 | 0 | 926,250 |
| Federal Funds | 0 | 0 | 0 | 0 | 923,366 |
| Supplemental Nutrition Assistance Program State | | | | | |
| Staff Training | <u>0</u> | <u>0</u> | <u>0</u> | <u>0</u> | <u>25,000</u> |
| FTE | 0.0 | 0.0 | 0.0 | 0.0 | 0.0 |
| General Fund | 0 | 0 | 0 | 0 | 12,500 |
| Federal Funds | 0 | 0 | 0 | 0 | 12,500 |
| Food Stamp Job Search Units - Program Costs | | | | | |
| | <u>1,549,815</u> | <u>1,495,828</u> | <u>2,077,582</u> | <u>2,081,582</u> | <u>2,081,582</u> |
| FTE | 4.3 | 4.3 | 6.2 | 6.2 | 6.2 |
| General Fund | 178,003 | 123,974 | 187,834 | 188,194 | 188,194 |
| Cash Funds | 0 | 0 | 409,382 | 410,182 | 410,182 |
| Federal Funds | 1,371,812 | 1,371,854 | 1,480,366 | 1,483,206 | 1,483,206 |
| Food Stamp Job Search Units - Supportive Services | | | | | |
| | <u>201,593</u> | <u>199,456</u> | <u>261,452</u> | <u>261,452</u> | <u>261,452</u> |
| General Fund | 75,597 | 74,796 | 78,435 | 78,435 | 78,435 |
| Cash Funds | 0 | 0 | 52,291 | 52,291 | 52,291 |
| Federal Funds | 125,996 | 124,660 | 130,726 | 130,726 | 130,726 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| Food Distribution Program | <u>915,085</u> | <u>882,291</u> | <u>582,201</u> | <u>586,062</u> | <u>586,062</u> |
| FTE | 3.6 | 3.6 | 6.5 | 6.5 | 6.5 |
| General Fund | 45,009 | 11,352 | 46,828 | 47,137 | 47,137 |
| Cash Funds | 131,830 | 215,218 | 250,509 | 252,169 | 252,169 |
| Federal Funds | 738,246 | 655,721 | 284,864 | 286,756 | 286,756 |
| Income Tax Offset | <u>2,382</u> | <u>3,084</u> | <u>4,128</u> | <u>4,128</u> | <u>4,128</u> |
| General Fund | 1,191 | 1,542 | 2,064 | 2,064 | 2,064 |
| Federal Funds | 1,191 | 1,542 | 2,064 | 2,064 | 2,064 |
| Electronic Benefits Transfer Service | <u>2,276,386</u> | <u>2,204,779</u> | <u>3,714,423</u> | <u>3,723,956</u> | <u>3,723,956</u> |
| FTE | 7.0 | 7.0 | 7.0 | 7.0 | 7.0 |
| General Fund | 700,491 | 997,064 | 1,001,401 | 1,003,975 | 1,003,975 |
| Cash Funds | 109,464 | 85,366 | 995,377 | 995,853 | 995,853 |
| Federal Funds | 1,466,431 | 1,122,349 | 1,717,645 | 1,724,128 | 1,724,128 |
| Refugee Assistance | <u>11,685,186</u> | <u>9,774,516</u> | <u>16,696,954</u> | <u>16,711,313</u> | <u>10,754,243</u> |
| FTE | 3.7 | 3.7 | 10.0 | 10.0 | 10.0 |
| Federal Funds | 11,685,186 | 9,774,516 | 16,696,954 | 16,711,313 | 10,754,243 |
| Systematic Alien Verification for Eligibility | <u>48,654</u> | <u>32,777</u> | <u>54,964</u> | <u>54,964</u> | <u>41,785</u> |
| FTE | 0.4 | 0.4 | 1.0 | 1.0 | 1.0 |
| General Fund | 6,580 | 4,747 | 7,166 | 7,166 | 5,845 |
| Cash Funds | 3,464 | 930 | 3,797 | 3,797 | 2,295 |
| Reappropriated Funds | 29,734 | 20,717 | 34,505 | 34,505 | 25,779 |
| Federal Funds | 8,876 | 6,383 | 9,496 | 9,496 | 7,866 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| SUBTOTAL - (C) Special Purpose Welfare | | | | | |
| Programs | 67,637,761 | 74,195,052 | 69,920,911 | 69,959,116 | 67,469,398 |
| <i>FTE</i> | <u>24.1</u> | <u>24.1</u> | <u>35.9</u> | <u>35.9</u> | <u>49.9</u> |
| General Fund | 1,006,871 | 1,213,475 | 1,323,728 | 1,326,971 | 2,264,400 |
| Cash Funds | 4,524,541 | 3,551,514 | 5,161,356 | 5,164,292 | 5,962,790 |
| Reappropriated Funds | 29,734 | 20,717 | 34,505 | 34,505 | 25,779 |
| Federal Funds | 62,076,615 | 69,409,346 | 63,401,322 | 63,433,348 | 59,216,429 |
| (D) Child Support Enforcement | | | | | |
| Automated Child Support Enforcement System | <u>3,049,428</u> | <u>8,098,066</u> | <u>9,066,494</u> | <u>9,084,664</u> | <u>9,084,664</u> * |
| FTE | 13.8 | 13.8 | 16.9 | 16.9 | 16.9 |
| General Fund | 2,337,843 | 2,451,573 | 2,575,783 | 2,581,234 | 2,581,234 |
| Cash Funds | 364,937 | 411,808 | 722,793 | 724,065 | 724,065 |
| Federal Funds | 346,648 | 5,234,685 | 5,767,918 | 5,779,365 | 5,779,365 |
| Child Support Enforcement | <u>1,901,367</u> | <u>1,903,844</u> | <u>3,084,259</u> | <u>5,025,629</u> | <u>5,025,629</u> |
| FTE | 21.5 | 21.5 | 24.5 | 24.5 | 24.5 |
| General Fund | 616,217 | 661,235 | 993,362 | 2,654,483 | 2,654,483 |
| Cash Funds | 64,291 | 60,909 | 75,999 | 76,921 | 76,921 |
| Federal Funds | 1,220,859 | 1,181,700 | 2,014,898 | 2,294,225 | 2,294,225 |
| SUBTOTAL - (D) Child Support Enforcement | | | | | |
| <i>FTE</i> | <u>35.3</u> | <u>35.3</u> | <u>41.4</u> | <u>41.4</u> | <u>41.4</u> |
| General Fund | 2,954,060 | 3,112,808 | 3,569,145 | 5,235,717 | 5,235,717 |
| Cash Funds | 429,228 | 472,717 | 798,792 | 800,986 | 800,986 |
| Federal Funds | 1,567,507 | 6,416,385 | 7,782,816 | 8,073,590 | 8,073,590 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| (E) Disability Determination Services | | | | | |
| Program Costs | <u>16,564,980</u> | <u>16,766,569</u> | <u>20,380,412</u> | <u>20,535,920</u> | <u>18,026,707</u> |
| FTE | <u>119.6</u> | <u>119.6</u> | <u>121.7</u> | <u>121.7</u> | <u>121.7</u> |
| Federal Funds | 16,564,980 | 16,766,569 | 20,380,412 | 20,535,920 | 18,026,707 |
| SUBTOTAL - (E) Disability Determination Services | | | | | |
| | <u>16,564,980</u> | <u>16,766,569</u> | <u>20,380,412</u> | <u>20,535,920</u> | <u>18,026,707</u> |
| FTE | <u>119.6</u> | <u>119.6</u> | <u>121.7</u> | <u>121.7</u> | <u>121.7</u> |
| Federal Funds | 16,564,980 | 16,766,569 | 20,380,412 | 20,535,920 | 18,026,707 |
| TOTAL - (7) Office of Self Sufficiency | | | | | |
| | <u>232,733,950</u> | <u>232,164,550</u> | <u>295,747,303</u> | <u>295,405,167</u> | <u>258,616,769</u> |
| FTE | <u>222.0</u> | <u>223.0</u> | <u>245.7</u> | <u>244.7</u> | <u>251.7</u> |
| General Fund | 6,239,282 | 6,412,345 | 9,254,130 | 8,639,108 | 9,050,287 |
| Cash Funds | 6,191,876 | 5,310,481 | 29,624,307 | 29,534,324 | 30,332,822 |
| Reappropriated Funds | 29,734 | 20,717 | 34,505 | 34,505 | 25,779 |
| Federal Funds | 220,273,058 | 220,421,007 | 256,834,361 | 257,197,230 | 219,207,881 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|

(10) ADULT ASSISTANCE PROGRAMS

The Adult Assistance Programs budgetary section provides moneys for assistance and support for needy elderly and disabled adult populations in Colorado. Within the Office of Economic Security, the unit supervises several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. Within the Office of Long Term Care, the unit supervises several programs, including the Adult Protective Services (APS) programs, which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation; and Older Americans Act services, such as Meals on Wheels, to older Coloradans through the 16 Area Agencies on Aging (AAA).

(A) Administration

| | | | | | |
|----------------|----------------|----------------|------------------|------------------|------------------|
| Administration | <u>926,566</u> | <u>895,446</u> | <u>1,000,612</u> | <u>1,014,538</u> | <u>1,014,538</u> |
| FTE | 9.0 | 9.0 | 11.0 | 11.0 | 11.0 |
| General Fund | 808,673 | 852,037 | 890,219 | 902,614 | 902,614 |
| Cash Funds | 103,950 | 43,409 | 110,393 | 111,924 | 111,924 |
| Federal Funds | 13,943 | 0 | 0 | 0 | 0 |

| | | | | | |
|--------------------------------------|------------|------------|-------------|-------------|-------------|
| SUBTOTAL - (A) Administration | 926,566 | 895,446 | 1,000,612 | 1,014,538 | 1,014,538 |
| FTE | <u>9.0</u> | <u>9.0</u> | <u>11.0</u> | <u>11.0</u> | <u>11.0</u> |
| General Fund | 808,673 | 852,037 | 890,219 | 902,614 | 902,614 |
| Cash Funds | 103,950 | 43,409 | 110,393 | 111,924 | 111,924 |
| Federal Funds | 13,943 | 0 | 0 | 0 | 0 |

(B) Old Age Pension Program

| | | | | | |
|--------------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| Cash Assistance Programs | <u>93,195,498</u> | <u>89,414,981</u> | <u>76,071,868</u> | <u>76,071,868</u> | <u>95,007,967</u> |
| Cash Funds | 93,195,498 | 89,414,981 | 76,071,868 | 76,071,868 | 95,007,967 |
| Refunds | <u>815,291</u> | <u>1,062,491</u> | <u>588,362</u> | <u>588,362</u> | <u>588,362</u> |
| Cash Funds | 815,291 | 1,062,491 | 588,362 | 588,362 | 588,362 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| Burial Reimbursements | <u>1,125,504</u> | <u>918,364</u> | <u>918,364</u> | <u>918,364</u> | <u>918,364</u> |
| Cash Funds | 1,125,504 | 918,364 | 918,364 | 918,364 | 918,364 |
| State Administration | <u>297,952</u> | <u>275,753</u> | <u>391,447</u> | <u>392,548</u> | <u>392,548</u> |
| FTE | 3.0 | 0.0 | 3.5 | 3.5 | 3.5 |
| Cash Funds | 297,952 | 275,753 | 391,447 | 392,548 | 392,548 |
| County Administration | <u>1,706,739</u> | <u>1,924,419</u> | <u>2,566,974</u> | <u>2,566,974</u> | <u>2,566,974</u> |
| Cash Funds | 1,706,739 | 1,924,419 | 2,566,974 | 2,566,974 | 2,566,974 |
| SUBTOTAL - (B) Old Age Pension Program | 97,140,984 | 93,596,008 | 80,537,015 | 80,538,116 | 99,474,215 |
| FTE | <u>3.0</u> | <u>0.0</u> | <u>3.5</u> | <u>3.5</u> | <u>3.5</u> |
| Cash Funds | 97,140,984 | 93,596,008 | 80,537,015 | 80,538,116 | 99,474,215 |

(C) Other Grant Programs

Administration - Home Care Allowance SEP

| | | | | | |
|--------------|------------------|------------------|------------------|------------------|------------------|
| Contract | <u>1,063,259</u> | <u>1,045,084</u> | <u>1,063,259</u> | <u>1,063,259</u> | <u>1,063,259</u> |
| General Fund | 1,063,259 | 1,045,084 | 1,063,259 | 1,063,259 | 1,063,259 |

Aid to the Needy Disabled Programs

| | | | | | |
|--------------|-------------------|-------------------|-------------------|-------------------|-------------------|
| General Fund | <u>14,148,483</u> | <u>15,110,331</u> | <u>18,844,238</u> | <u>18,844,238</u> | <u>18,844,238</u> |
| Cash Funds | 11,421,471 | 12,316,683 | 12,554,065 | 12,554,065 | 12,554,065 |
| | 2,727,012 | 2,793,648 | 6,290,173 | 6,290,173 | 6,290,173 |

Aid to the Needy Disabled Federal Supplemental

| | | | | | |
|---|----------|---------------|----------------|----------------|----------------|
| Security Income Application Pilot Program | <u>0</u> | <u>74,889</u> | <u>246,897</u> | <u>246,897</u> | <u>172,008</u> |
| General Fund | 0 | 74,889 | 246,897 | 246,897 | 172,008 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| Burial Reimbursements | <u>402,985</u> | <u>402,985</u> | <u>508,000</u> | <u>508,000</u> | <u>508,000</u> |
| General Fund | 402,985 | 402,985 | 402,985 | 402,985 | 402,985 |
| Cash Funds | 0 | 0 | 105,015 | 105,015 | 105,015 |
| Home Care Allowance | <u>8,442,159</u> | <u>7,289,267</u> | <u>9,415,544</u> | <u>9,415,544</u> | <u>9,415,544</u> |
| General Fund | 8,442,159 | 7,289,267 | 8,913,580 | 8,913,580 | 8,913,580 |
| Cash Funds | 0 | 0 | 501,964 | 501,964 | 501,964 |
| Home Care Allowance Grant Program | <u>1,086,156</u> | <u>624,741</u> | <u>1,086,156</u> | <u>1,086,156</u> | <u>750,000</u> |
| General Fund | 1,086,156 | 624,741 | 1,086,156 | 1,086,156 | 750,000 |
| Adult Foster Care | <u>34,463</u> | <u>15,066</u> | <u>157,469</u> | <u>157,469</u> | <u>0</u> |
| General Fund | 34,463 | 15,066 | 149,596 | 149,596 | 0 |
| Cash Funds | 0 | 0 | 7,873 | 7,873 | 0 |
| SSI Stabilization Fund Programs | <u>817,492</u> | <u>0</u> | <u>1,000,000</u> | <u>1,000,000</u> | <u>1,000,000</u> |
| Cash Funds | 817,492 | 0 | 1,000,000 | 1,000,000 | 1,000,000 |
| SUBTOTAL - (C) Other Grant Programs | 25,994,997 | 24,562,363 | 32,321,563 | 32,321,563 | 31,753,049 |
| FTE | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> | <u>0.0</u> |
| General Fund | 22,450,493 | 21,768,715 | 24,416,538 | 24,416,538 | 23,855,897 |
| Cash Funds | 3,544,504 | 2,793,648 | 7,905,025 | 7,905,025 | 7,897,152 |

(D) Community Services for the Elderly

| | | | | | |
|----------------|----------------|----------------|----------------|----------------|----------------|
| Administration | <u>388,331</u> | <u>468,064</u> | <u>707,097</u> | <u>715,364</u> | <u>715,364</u> |
| FTE | 5.0 | 5.0 | 7.0 | 7.0 | 7.0 |
| General Fund | 96,814 | 115,681 | 176,775 | 178,842 | 178,842 |
| Federal Funds | 291,517 | 352,383 | 530,322 | 536,522 | 536,522 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| Colorado Commission on Aging | <u>80,890</u> | <u>78,336</u> | <u>81,126</u> | <u>82,204</u> | <u>82,204</u> |
| FTE | 1.0 | 1.0 | 1.0 | 1.0 | 1.0 |
| General Fund | 20,161 | 19,545 | 20,282 | 20,552 | 20,552 |
| Federal Funds | 60,729 | 58,791 | 60,844 | 61,652 | 61,652 |
| Senior Community Services Employment | <u>847,313</u> | <u>862,593</u> | <u>1,235,648</u> | <u>1,235,648</u> | <u>857,161</u> |
| FTE | 0.3 | 0.3 | 0.5 | 0.5 | 0.5 |
| Federal Funds | 847,313 | 862,593 | 1,235,648 | 1,235,648 | 857,161 |
| Older Americans Act Programs | <u>11,335,941</u> | <u>11,957,608</u> | <u>17,574,052</u> | <u>17,574,052</u> | <u>17,574,052</u> |
| General Fund | 660,045 | 664,485 | 765,125 | 765,125 | 765,125 |
| Cash Funds | 111 | 6,433 | 3,079,710 | 3,079,710 | 3,079,710 |
| Federal Funds | 10,675,785 | 11,286,690 | 13,729,217 | 13,729,217 | 13,729,217 |
| National Family Caregiver Support Program | <u>1,739,621</u> | <u>1,760,641</u> | <u>2,263,386</u> | <u>2,263,386</u> | <u>2,173,936</u> |
| General Fund | 142,041 | 142,041 | 142,041 | 142,041 | 142,041 |
| Cash Funds | 0 | 0 | 423,805 | 423,805 | 423,805 |
| Federal Funds | 1,597,580 | 1,618,600 | 1,697,540 | 1,697,540 | 1,608,090 |
| State Ombudsman Program | <u>317,031</u> | <u>317,031</u> | <u>347,031</u> | <u>347,031</u> | <u>347,031</u> |
| General Fund | 130,648 | 186,898 | 186,898 | 186,898 | 186,898 |
| Reappropriated Funds | 1,800 | 1,800 | 1,800 | 1,800 | 1,800 |
| Federal Funds | 184,583 | 128,333 | 158,333 | 158,333 | 158,332 |
| State Funding for Senior Services | <u>12,811,614</u> | <u>17,301,038</u> | <u>22,681,104</u> | <u>22,831,104</u> | <u>22,831,104</u> * |
| General Fund | 2,803,870 | 7,293,288 | 11,153,870 | 11,303,870 | 11,303,870 |
| Cash Funds | 10,007,744 | 10,007,750 | 11,527,234 | 11,527,234 | 11,527,234 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| Senior Services Data Evaluation | 0 | 0 | 150,000 | 0 | 0 |
| General Fund | 0 | 0 | 150,000 | 0 | 0 |
| Area Agencies on Aging Administration | 1,407,886 | 1,272,084 | 1,375,384 | 1,375,384 | 1,375,384 |
| Federal Funds | 1,407,886 | 1,272,084 | 1,375,384 | 1,375,384 | 1,375,384 |
| Respite Services | 153,000 | 256,090 | 503,370 | 378,370 | 378,370 |
| General Fund | 150,000 | 250,000 | 475,000 | 350,000 | 350,000 |
| Cash Funds | 3,000 | 6,090 | 28,370 | 28,370 | 28,370 |
| SUBTOTAL - (D) Community Services for the Elderly | 29,081,627 | 34,273,485 | 46,918,198 | 46,802,543 | 46,334,606 |
| FTE | 6.3 | 6.3 | 8.5 | 8.5 | 8.5 |
| General Fund | 4,003,579 | 8,671,938 | 13,069,991 | 12,947,328 | 12,947,328 |
| Cash Funds | 10,010,855 | 10,020,273 | 15,059,119 | 15,059,119 | 15,059,119 |
| Reappropriated Funds | 1,800 | 1,800 | 1,800 | 1,800 | 1,800 |
| Federal Funds | 15,065,393 | 15,579,474 | 18,787,288 | 18,794,296 | 18,326,358 |
| (E) Adult Protective Services | | | | | |
| State Administration | 409,053 | 540,791 | 613,302 | 599,577 | 744,577 |
| FTE | 4.5 | 4.5 | 6.5 | 6.5 | 6.5 |
| General Fund | 409,053 | 540,791 | 613,302 | 599,577 | 744,577 |
| Adult Protective Services | 9,087,268 | 10,887,306 | 15,104,039 | 14,024,060 | 17,919,005 * |
| General Fund | 7,099,898 | 8,899,936 | 10,018,360 | 9,175,025 | 12,270,334 |
| Cash Funds | 0 | 0 | 3,044,650 | 2,828,416 | 3,607,642 |
| Federal Funds | 1,987,370 | 1,987,370 | 2,041,029 | 2,020,619 | 2,041,029 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| SUBTOTAL - (E) Adult Protective Services | 9,496,321 | 11,428,097 | 15,717,341 | 14,623,637 | 18,663,582 |
| <i>FTE</i> | <u>4.5</u> | <u>4.5</u> | <u>6.5</u> | <u>6.5</u> | <u>6.5</u> |
| General Fund | 7,508,951 | 9,440,727 | 10,631,662 | 9,774,602 | 13,014,911 |
| Cash Funds | 0 | 0 | 3,044,650 | 2,828,416 | 3,607,642 |
| Federal Funds | 1,987,370 | 1,987,370 | 2,041,029 | 2,020,619 | 2,041,029 |
| TOTAL - (10) Adult Assistance Programs | 162,640,495 | 164,755,399 | 176,494,729 | 175,300,397 | 197,239,990 |
| <i>FTE</i> | <u>22.8</u> | <u>19.8</u> | <u>29.5</u> | <u>29.5</u> | <u>29.5</u> |
| General Fund | 34,771,696 | 40,733,417 | 49,008,410 | 48,041,082 | 50,720,750 |
| Cash Funds | 110,800,293 | 106,453,338 | 106,656,202 | 106,442,600 | 126,150,052 |
| Reappropriated Funds | 1,800 | 1,800 | 1,800 | 1,800 | 1,800 |
| Federal Funds | 17,066,706 | 17,566,844 | 20,828,317 | 20,814,915 | 20,367,388 |

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
|--|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|

(11) DIVISION OF YOUTH CORRECTIONS

The Division of Youth Corrections (DYC) is responsible for the supervision, care, and treatment of: (1) juveniles held in secure detention pre- or post-adjudication (detention facilities are similar to county jails); (2) juveniles committed or sentenced to the Department by courts; and (3) juveniles receiving six month mandatory parole services following a commitment to the Division. In addition to treating incarcerated and paroled juveniles, DYC administers the S.B. 91-094 program that provides alternatives to detention and/or commitment in each judicial district. The Division maintains 10 secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.

(A) Administration

| | | | | | |
|--|----------------------|----------------------|----------------------|----------------------|----------------------|
| Personal Services | <u>1,343,780</u> | <u>1,390,521</u> | <u>1,449,625</u> | <u>1,468,509</u> | <u>1,468,509</u> |
| FTE | 14.8 | 14.8 | 15.4 | 15.4 | 14.8 |
| General Fund | 1,343,780 | 1,390,521 | 1,449,625 | 1,468,509 | 1,468,509 |
| Operating Expenses | <u>30,329</u> | <u>30,357</u> | <u>30,357</u> | <u>30,357</u> | <u>30,357</u> |
| General Fund | 30,329 | 30,357 | 30,357 | 30,357 | 30,357 |
| Victim Assistance | <u>29,203</u> | <u>29,115</u> | <u>29,203</u> | <u>29,203</u> | <u>29,203</u> |
| FTE | 0.3 | 0.3 | 0.5 | 0.5 | 0.3 |
| Reappropriated Funds | 29,203 | 29,115 | 29,203 | 29,203 | 29,203 |
| SUBTOTAL - (A) Administration | 1,403,312 | 1,449,993 | 1,509,185 | 1,528,069 | 1,528,069 |
| FTE | 15.1 | 15.1 | 15.9 | 15.9 | 15.1 |
| General Fund | 1,374,109 | 1,420,878 | 1,479,982 | 1,498,866 | 1,498,866 |
| Reappropriated Funds | 29,203 | 29,115 | 29,203 | 29,203 | 29,203 |

(B) Institutional Programs

| | | | | | |
|-------------------|-------------------|-------------------|-------------------|-------------------|---------------------|
| Personal Services | <u>41,021,306</u> | <u>41,606,439</u> | <u>46,332,829</u> | <u>50,639,525</u> | <u>48,738,616</u> * |
| FTE | 732.3 | 756.1 | 809.3 | 888.1 | 845.6 |
| General Fund | 41,021,306 | 41,606,439 | 46,332,829 | 50,639,525 | 48,738,616 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|--|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| Operating Expenses | <u>3,257,294</u> | <u>3,261,957</u> | <u>3,628,947</u> | <u>3,792,168</u> | <u>3,707,699</u> * |
| General Fund | 2,048,720 | 2,082,013 | 2,288,531 | 2,451,752 | 2,367,283 |
| Reappropriated Funds | 0 | 0 | 1,340,200 | 1,340,200 | 1,340,200 |
| Federal Funds | 1,208,574 | 1,179,944 | 216 | 216 | 216 |
| Medical Services | <u>5,953,381</u> | <u>6,369,233</u> | <u>6,523,180</u> | <u>6,548,790</u> | <u>6,579,411</u> * |
| FTE | 34.5 | 34.5 | 36.0 | 36.0 | 36.0 |
| General Fund | 5,953,381 | 6,369,233 | 6,523,180 | 6,548,790 | 6,579,411 |
| Educational Programs | <u>5,756,313</u> | <u>6,307,327</u> | <u>6,245,039</u> | <u>6,257,887</u> | <u>6,289,840</u> * |
| FTE | 32.9 | 32.9 | 34.8 | 34.8 | 34.8 |
| General Fund | 5,756,313 | 5,713,226 | 5,897,447 | 5,910,295 | 5,942,248 |
| Cash Funds | 0 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 0 | 0 | 347,592 | 347,592 | 347,592 |
| Federal Funds | 0 | 594,101 | 0 | 0 | 0 |
| Prevention/Intervention Services | <u>48,710</u> | <u>0</u> | <u>49,693</u> | <u>49,693</u> | <u>49,693</u> |
| FTE | 0.0 | 0.0 | 1.0 | 1.0 | 1.0 |
| Reappropriated Funds | 48,710 | 0 | 49,693 | 49,693 | 49,693 |
| SUBTOTAL - (B) Institutional Programs | 56,037,004 | 57,544,956 | 62,779,688 | 67,288,063 | 65,365,259 |
| FTE | 799.7 | 823.5 | 881.1 | 959.9 | 917.4 |
| General Fund | 54,779,720 | 55,770,911 | 61,041,987 | 65,550,362 | 63,627,558 |
| Cash Funds | 0 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 48,710 | 0 | 1,737,485 | 1,737,485 | 1,737,485 |
| Federal Funds | 1,208,574 | 1,774,045 | 216 | 216 | 216 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---------------------------------|----------------------|----------------------|-----------------------------|-----------------------|------------------------------|
| (C) Community Programs | | | | | |
| Personal Services | <u>6,703,827</u> | <u>7,649,929</u> | <u>7,687,706</u> | <u>7,816,137</u> | <u>7,816,722</u> * |
| FTE | 93.4 | 94.1 | 101.7 | 101.7 | 101.7 |
| General Fund | 6,346,532 | 6,622,171 | 6,670,331 | 6,798,762 | 6,799,347 |
| Cash Funds | 50,833 | 50,833 | 50,833 | 50,833 | 50,833 |
| Reappropriated Funds | 45,688 | 105,627 | 305,768 | 305,768 | 305,768 |
| Federal Funds | 260,774 | 871,298 | 660,774 | 660,774 | 660,774 |
| Operating Expenses | <u>337,403</u> | <u>455,666</u> | <u>544,372</u> | <u>542,303</u> | <u>544,372</u> * |
| General Fund | 334,996 | 455,666 | 530,618 | 528,662 | 530,618 |
| Cash Funds | 2,407 | 0 | 2,448 | 2,448 | 2,448 |
| Reappropriated Funds | 0 | 0 | 11,306 | 11,193 | 11,306 |
| Purchase of Contract Placements | <u>27,415,122</u> | <u>25,888,159</u> | <u>25,644,401</u> | <u>25,375,582</u> | <u>23,418,063</u> * |
| General Fund | 26,774,940 | 25,324,198 | 23,450,537 | 23,205,564 | 21,443,175 |
| Cash Funds | 640,182 | 0 | 0 | 0 | 0 |
| Reappropriated Funds | 0 | 0 | 1,229,755 | 1,216,575 | 1,100,328 |
| Federal Funds | 0 | 563,961 | 964,109 | 953,443 | 874,560 |
| Managed Care Project | <u>1,348,310</u> | <u>1,393,689</u> | <u>1,454,624</u> | <u>1,440,077</u> | <u>1,454,624</u> * |
| General Fund | 1,348,310 | 1,393,689 | 1,419,372 | 1,405,178 | 1,419,372 |
| Reappropriated Funds | 0 | 0 | 35,252 | 34,899 | 35,252 |
| S.B. 91-94 Programs | <u>12,203,919</u> | <u>13,780,211</u> | <u>14,792,805</u> | <u>14,663,077</u> | <u>14,792,805</u> * |
| General Fund | 12,203,919 | 12,577,719 | 12,792,805 | 12,663,077 | 12,792,805 |
| Cash Funds | 0 | 1,202,492 | 2,000,000 | 2,000,000 | 2,000,000 |

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2016-17
Staff Working Document - Does Not Represent Committee Decision

| | FY 2013-14 Actual | FY 2014-15 Actual | FY 2015-16 Appropriation | FY 2016-17 Request | FY 2016-17 Recommendation |
|---|------------------------------|------------------------------|-------------------------------------|-------------------------------|--------------------------------------|
| Parole Program Services | <u>4,049,560</u> | <u>4,708,771</u> | <u>4,888,342</u> | <u>4,848,735</u> | <u>4,888,342</u> * |
| General Fund | 3,144,526 | 4,241,545 | 4,888,342 | 4,848,735 | 4,888,342 |
| Federal Funds | 905,034 | 467,226 | 0 | 0 | 0 |
| Juvenile Sex Offender Staff Training | <u>44,825</u> | <u>38,623</u> | <u>47,060</u> | <u>47,060</u> | <u>41,824</u> |
| General Fund | 8,472 | 5,768 | 8,810 | 8,810 | 7,120 |
| Cash Funds | 36,353 | 32,855 | 38,250 | 38,250 | 34,704 |
| SUBTOTAL - (C) Community Programs | 52,102,966 | 53,915,048 | 55,059,310 | 54,732,971 | 52,956,752 |
| <i>FTE</i> | <u>93.4</u> | <u>94.1</u> | <u>101.7</u> | <u>101.7</u> | <u>101.7</u> |
| General Fund | 50,161,695 | 50,620,756 | 49,760,815 | 49,458,788 | 47,880,779 |
| Cash Funds | 729,775 | 1,286,180 | 2,091,531 | 2,091,531 | 2,087,985 |
| Reappropriated Funds | 45,688 | 105,627 | 1,582,081 | 1,568,435 | 1,452,654 |
| Federal Funds | 1,165,808 | 1,902,485 | 1,624,883 | 1,614,217 | 1,535,334 |
| TOTAL - (11) Division of Youth Corrections | 109,543,282 | 112,909,997 | 119,348,183 | 123,549,103 | 119,850,080 |
| <i>FTE</i> | <u>908.2</u> | <u>932.7</u> | <u>998.7</u> | <u>1,077.5</u> | <u>1,034.2</u> |
| General Fund | 106,315,524 | 107,812,545 | 112,282,784 | 116,508,016 | 113,007,203 |
| Cash Funds | 729,775 | 1,286,180 | 2,091,531 | 2,091,531 | 2,087,985 |
| Reappropriated Funds | 123,601 | 134,742 | 3,348,769 | 3,335,123 | 3,219,342 |
| Federal Funds | 2,374,382 | 3,676,530 | 1,625,099 | 1,614,433 | 1,535,550 |
| TOTAL - Department of Human Services | 638,871,953 | 631,110,605 | 717,243,159 | 732,692,069 | 714,670,792 |
| <i>FTE</i> | <u>1,163.4</u> | <u>1,185.9</u> | <u>1,284.9</u> | <u>1,362.7</u> | <u>1,326.4</u> |
| General Fund | 196,502,898 | 211,267,987 | 221,933,845 | 237,237,524 | 237,013,038 |
| Cash Funds | 135,951,367 | 121,781,451 | 157,083,681 | 157,464,779 | 178,071,553 |
| Reappropriated Funds | 19,445,568 | 1,322,627 | 4,456,663 | 4,420,442 | 4,295,935 |
| Federal Funds | 286,972,120 | 296,738,540 | 333,768,970 | 333,569,324 | 295,290,266 |

*Line item contains a decision item.



JBC Staff FY 2016-17 Figure Setting

Department of Human Services

(Office of Information Technology Services, County Administration, Office of Self Sufficiency, Adult Assistance Programs, and Division of Youth Corrections)

Presented by:

Kevin Neimond, JBC Staff

February 24, 2016

Agencies Included in Staff Figure Setting

Executive Director's Office (3 Line Items Only)

Office of Information
Technology Services

County Administration

Office of Self Sufficiency

Adult Assistance
Programs

Division of Youth
Corrections

Department Overview

Staff Recommendation

\$714.7 total funds
\$237.0 General Fund

Department Request

\$732.7 total funds
\$237.2 General Fund

6 Staff-initiated Changes

11 Department Requests

17 Department and Staff Decision Items

(includes decision items, budget amendments, and staff-initiated changes)

Decision Items Affecting Multiple Divisions

Change Requests

- R6 Childrens savings accounts (p.8)
- R19 Community provider rate adjustment (p.9)
 - BA10 Mental health institutes
electronic health record funding adjustment (p.9)
- JBC staff-initiated SNAP performance improvements (p.10)
 - JBC staff-initiated base changes (p.16)



Division: Executive Director's Office (3 line items)

Change Requests

None

Change Requests Covered in the Decision Items Affecting Multiple Divisions

- JBC staff-initiated base changes (p.16)

Division: Office of Information Technology Services

Change Requests

- NP1 CBMS/PEAK annual base adjustment (p.23)
 - NP6 Secure Colorado (p.24)
- NP7 CBMS training staff technical adjustments (p.24)
 - NP BA Marijuana data coordination (p.24)

Change Requests Covered in Decision Items Affecting Multiple Divisions

- BA10 Mental health institutes electronic health record funding adjustment (p.9)
 - JBC staff-initiated base changes (p.16)



Division: County Administration

Change Requests

None

Change Requests Covered in Decision Items Affecting Multiple Divisions

- *R19 Community provider rate adjustment (p.9)*
- *JBC staff-initiated SNAP performance improvements (p.10)*



Division: Office of Self Sufficiency

Change Requests

- JBC staff-initiated informational line item elimination (p.59)

Change Requests Covered in Decision Items Affecting Multiple Divisions

- *R6 Childrens savings accounts (p.8)*
- *JBC staff-initiated SNAP performance improvements (p.10)*
- *JBC staff-initiated base changes (p.16)*

Adult Assistance Programs

Change Requests

- BA3 Increasing Spending Authority in Senior Services (p.89)
 - JBC staff-initiated Old Age Pension true-up (p.90)
 - JBC staff-initiated increase for County adult protective services training (p.90)
- JBC staff-initiated Federal Supplemental Security Income Application Pilot Program extension (p.96)

Change Requests Covered in Decision Items Affecting Multiple Divisions

- R19 Community provider rate adjustment (p.9)
- JBC staff-initiated base changes (p.16)

Division of Youth Corrections

Change Requests

- R2 DYC security staffing in facilities - Phase 2 (p.129)
 - R17 DYC Title IV-E technical correction (p.135)
 - BA9 Division of Youth Corrections caseload adjustment (p.136)

Change Requests Covered in Decision Items Affecting Multiple Divisions

- R19 Community provider rate adjustment (p.9)
- JBC staff-initiated base changes (p.16)



JBC Staff FY 2016-17 Figure Setting

Department of Human Services

(Office of Information Technology Services, County Administration, Office of Self Sufficiency, Adult Assistance Programs, and Division of Youth Corrections)

Presented by:

Kevin Neimond, JBC Staff
February 24, 2016