



# JOINT BUDGET COMMITTEE STAFF FY 2021-22 BUDGET BRIEFING SUMMARY

Colorado General Assembly  
Joint Budget Committee

## Capital Construction

The capital construction section of the Long Bill includes funding appropriated to state departments and institutions of higher education for controlled maintenance, capital renewal and recapitalization, and capital expansion. Capital construction appropriations are primarily supported by General Fund transferred to the Capital Construction Fund. The FY 2020-21 General Fund transfers to the Capital Construction Fund (\$23.0 million) represents 0.2 percent of FY 2020-21 General Fund revenues, based on the September 2020 Legislative Council Staff forecast.

### FY 2020-21 APPROPRIATION AND FY 2021-22 REQUEST

		CAPITAL CONSTRUCTION					ADD'L OUT-YEAR STATE FUNDS
		TOTAL FUNDS	CAPITAL CONSTRUCTION FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	
		<b>FY 2020-21 APPROPRIATION:</b>					
		FY 2020-21 Long Bill (H.B. 20-1360)	105,724,997	2,543,768	71,688,773	0	31,492,456
		H.B. 20-1408 Dist H.B. 20-1377 CCF Funding	49,046,800	49,000,000	46,800	0	0
		S.B. 20-003 State Parks Improvement Approp	1,000,000	1,000,000	0	0	0
		<b>TOTAL</b>	<b>\$155,771,797</b>	<b>\$52,543,768</b>	<b>\$71,735,573</b>	<b>\$0</b>	<b>\$31,492,456</b>
<b>Priority</b>							
<b>OSPB</b>	<b>CHE</b>	<b>FY 2020-21 State-funded Request Placeholders</b>					
11		PLACEHOLDER - DNR: Increase State Park Access	20,000,000	20,000,000	0	0	0
		<b>SUBTOTAL - FY 2020-21 Placeholders</b>	<b>\$20,000,000</b>	<b>\$20,000,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>Priority</b>							
<b>OSPB</b>	<b>CHE</b>	<b>FY 2021-22 STATE-FUNDED REQUESTED APPROPRIATION:</b>					
n/a	n/a	HED: CSU NWC COP Payments <sup>1</sup>	n/a	n/a	n/a	n/a	n/a
1		DHS: Sell Two Regional Center Homes <sup>2</sup>	(700,000)	(700,000)	0	0	0
2		CDOT: Weather Radar System in SW CO <sup>3</sup>	300,000	300,000	0	0	0
3		DMVA: Field Artillery Readiness Ctr ph 1/3	2,459,000	614,750	0	0	1,844,250
4		DOC: SCF Steam Condensate Line Repl (cr)	8,487,496	8,487,496	0	0	0
5		AGR: CSF Water Infrastructure (cr)	3,383,907	3,383,907	0	0	0
6		DHS: CMHIFL Camp Util Infra ph 2/3 (cr)	15,881,605	15,881,605	0	0	0
7		DHS: CMHIP Camp Util Infra ph 1/3 (cr)	10,503,970	10,503,970	0	0	0
8		DHS: CMHIP HVAC Repl 4 Bldgs ph 1/3 (cr)	4,196,140	4,196,140	0	0	0
9		DOC: Water Tank Repl, ECCPC, (cr)	4,729,279	4,729,279	0	0	0
10		PLACEHOLDER - DOC: Expansion of TakeTWO Building at BVCF	1,000,000	1,000,000	0	0	0
11		PLACEHOLDER - DNR: Increase State Park Access (FY 20-21 supp reflected above)	20,000,000	20,000,000	0	0	0
		<b>SUBTOTAL - Prioritized Requests</b>	<b>\$70,241,397</b>	<b>\$68,397,147</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,844,250</b>
							<b>\$99,329,379</b>
		<sup>1</sup> The appropriation for this item originates as General Fund transferred to the National Western Center Trust Fund pursuant to section 23-31-902 (3), C.R.S., and is included in the Long Bill as a cash funds appropriation. This item is cited in the Governor's budget request and identified as N/A in the funding columns. The amount included in the CHE request for this item is \$9,860,000.					
		<sup>2</sup> This DHS item is included in the Governor's budget request but is not a budget item for appropriation. Staff includes this item as an accurate reflection of the Governor's budget request, but will not include this item in the Long Bill. Sales and dispositions are contractual transactions recorded on the accounting balance sheet as an exchange of property for cash. Resulting cash assets may be used as a fund source for an item of appropriation; but the disposition action is not a budget item for appropriation.					

		CAPITAL CONSTRUCTION					ADD'L OUT-YEAR STATE FUNDS
		TOTAL FUNDS	CAPITAL CONSTRUCTION FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	
<sup>3</sup> This CDOT request also includes \$400,000 cash funds and \$1,800,000 reappropriated funds, not reflected in the Governor's request table.							
<b>Priority</b>		<b>FY 2021-22 CASH-FUNDED REQUESTED APPROPRIATION:</b>					
<b>OSPB</b>	<b>CCHE</b>						
1		DMVA: Land and Water Transfer, GJRC <sup>4</sup>	0	0	0	0	0
2		HistCO: Regional Property Preserv Projects <sup>5</sup>	350,000	0	350,000	0	0
3		DHS: Dept-wide Facility Master Plan, ph 2,3/3	1,758,841	0	1,758,841	0	0
4		DNR: Property Acquisitions and Improv	11,000,000	0	11,000,000	0	0
5		DNR: Infrastructure and Real Property Maint <sup>6</sup>	18,840,500	0	18,540,500	0	300,000
6		CDE: CSDB Dispos of Teller Co. Parcel <sup>7</sup>	(19,300)	0	(19,300)	0	0
7		CDE: CSDB Dispos of El Paso Co. Parcel <sup>7</sup>	(113,517)	0	(113,517)	0	0
8		CDE: CSDB Dispos Bell Flower Dr. Parcel <sup>7</sup>	(19,500)	0	(19,500)	0	0
		<b>SUBTOTAL - Non-prioritized Requests</b>	<b>\$31,797,024</b>	<b>\$0</b>	<b>\$31,497,024</b>	<b>\$0</b>	<b>\$300,000</b>
<sup>4</sup> This DMVA project is included in the Governor's budget request but is not a budget item for appropriation. Staff includes this item as an accurate reflection of the Governor's budget request, but will not include this item in the Long Bill.							
<sup>5</sup> History Colorado requested \$700,000 cash funds; OSPB recommends \$350,000 cash funds.							
<sup>6</sup> The Governor's request table reflects \$300,000 federal funds; this amount should be reflected as a cash funds appropriation from the HUTF.							
<sup>7</sup> This is the second year these items have been submitted in the Governor's budget request. As staff communicated last year: The Colorado School for the Deaf and the Blind (CSDB) dispositions are included to accurately reflect the Governor's budget request. Negative appropriations applied up to an amount already appropriated are valid appropriation actions. However, there are no existing appropriations to offset. Sales and dispositions are contractual transactions recorded on the accounting balance sheet as an exchange of property for cash. Resulting cash assets may be used as a fund source for an item of appropriation; but the disposition action is not a budget item for appropriation. Staff will once again exclude these requested appropriations in the Long Bill as they are not items of appropriation.							
		<b>TOTAL - 2-year Governor's Request</b>	<b>\$102,038,421</b>	<b>\$68,397,147</b>	<b>\$31,497,024</b>	<b>\$0</b>	<b>\$2,144,250</b>
		<b>INCREASE/(DECREASE)</b>	<b>(\$53,733,376)</b>	<b>\$15,853,379</b>	<b>(\$40,238,549)</b>	<b>\$0</b>	<b>(\$29,348,206)</b>
		Percentage Change	(34.5%)	30.2%	(56.1%)	n/a	(93.2%)
<b>Priority</b>		<b>JBC staff technical adjustments to remove non-appropriation items (subtract from FY 2021-22 total)</b>					
<b>OSPB</b>	<b>CCHE</b>						
1		DHS: Sell Two Regional Center Homes	(700,000)	(700,000)			
6		CDE: CSDB Dispos of Teller Co. Parcel	(19,300)	0	(19,300)	0	0
7		CDE: CSDB Dispos of El Paso Co. Parcel	(113,517)	0	(113,517)	0	0
8		CDE: CSDB Dispos Bell Flower Dr. Parcel	(19,500)	0	(19,500)	0	0
		<b>SUBTOTAL - Non-appropriation items</b>	<b>(\$852,317)</b>	<b>(\$700,000)</b>	<b>(\$152,317)</b>	<b>\$0</b>	<b>\$0</b>
		<b>FY 2021-22 Technical adjustments and cash-funded item not included in Governor's Request (add to FY 2021-22 total)</b>					
2		HED: CSU NWC Lease Purchase Payments	9,860,000	0	9,860,000	0	0
5		CDOT: Weather Radar System in SW CO	2,200,000	0	400,000	1,800,000	0
		DNR: Infrastructure and Real Property Maint	0	0	300,000	0	(300,000)
		<b>SUBTOTAL - Cash-funded items not incl.</b>	<b>\$12,060,000</b>	<b>\$0</b>	<b>\$10,560,000</b>	<b>\$1,800,000</b>	<b>(\$300,000)</b>
		<b>FY 2020-21 Supplemental Request (subtract from FY 2021-22 total)</b>					
11		PLACEHOLDER - DNR: Increase State Park Access	20,000,000	20,000,000	0	0	0
		<b>SUBTOTAL - FY 2020-21 Supplemental</b>	<b>\$20,000,000</b>	<b>\$20,000,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
		<b>TOTAL - FY 2021-22 Adjusted Gov. Req.</b>	<b>\$94,950,738</b>	<b>\$49,097,147</b>	<b>\$42,209,341</b>	<b>\$1,800,000</b>	<b>\$1,844,250</b>
		<b>TOTAL - FY 2020-21 Supplemental</b>	<b>\$20,000,000</b>	<b>\$20,000,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
		<b>TOTAL - 2-year Adjusted Gov. Request</b>	<b>\$114,950,738</b>	<b>\$69,097,147</b>	<b>\$42,209,341</b>	<b>\$1,800,000</b>	<b>\$1,844,250</b>
		<b>INCREASE/(DECREASE)</b>	<b>(\$40,821,059)</b>	<b>\$16,553,379</b>	<b>(\$29,526,232)</b>	<b>\$1,800,000</b>	<b>(\$29,648,206)</b>
		Percentage Change	(26.2%)	31.5%	(41.2%)	n/a	(94.1%)

## SUMMARY OF ISSUES PRESENTED TO THE JOINT BUDGET COMMITTEE

**FRONT-LOADING STATE FUNDED CAPITAL PROJECTS:** New capital construction projects are often funded with a nominal appropriation of state funds in the first year with substantial out-year needs for state funds. Staff recommends that the Committee pursue legislation to require that state-funded building capital projects be front-loaded in the first year at a minimum of 50 percent of total state funds required for a project.

### FOR MORE INFORMATION

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**TO READ THE ENTIRE BRIEFING:** Go to <http://leg.colorado.gov/content/budget/budget-documents> to use the budget document search tool. Select this department's name under *Department/Topic*, "Briefing" under *Type*, and select a *Start date* and *End date* to show documents released in November and December of 2020.