

Joint Budget Committee



Staff Budget Briefing FY 2025-26

Capital Construction

JBC Working Document - Subject to Change
Staff Recommendation Does Not Represent Committee Decision

Prepared by:

Andrea Uhl, JBC Staff

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Joint Budget Committee Staff
200 E. 14th Avenue, 3rd Floor • Denver • Colorado • 80203
Telephone: (303) 866-2061 • TDD: (303) 866-3472
<https://leg.colorado.gov/agencies/joint-budget-committee>

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ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2024 legislative session that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report: <https://leg.colorado.gov/sites/default/files/fy24-25apprept.pdf>

The online version of the briefing document may be found by searching the budget documents on the General Assembly’s website by visiting leg.colorado.gov/content/budget/budget-documents. Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

Capital Construction Overview

The capital construction section of the Long Bill includes appropriations to state departments and higher education institutions for capital construction and controlled maintenance projects.

- *Capital construction* is defined in Section 24-30-1301 (2), C.R.S., and includes acquisition of a capital asset or disposition of real property, construction or demolition of buildings or other physical facilities, site improvement or development, initial purchase and installation of related equipment, and architectural and engineering services for capital projects.
- *Controlled maintenance* is defined in Section 24-30-1301 (4), C.R.S., and includes corrective repairs or replacement for existing real property "when such work is not funded in an agency's or state institution of higher education's operating budget." Pursuant to Section 23-1-106 (10.2), C.R.S., higher education academic facilities, even if constructed using solely cash funds for buildings constructed prior to July 1, 2018, are also eligible for state controlled maintenance funding.
- *Capital renewal* is defined in Section 24-30-1301 (3)(a), C.R.S., and includes a controlled maintenance project or multiple controlled maintenance projects with costs exceeding \$4.7 million (previously \$2.0 million prior to the enactment of H.B. 24-1422) for corrective repairs or replacement that is more cost effective than smaller, individual controlled maintenance projects. Although capital renewal projects are large or bundled controlled maintenance projects, they are submitted and prioritized as capital construction requests for new projects rather than included in the controlled maintenance section of the capital construction budget.

Some key differences between capital construction and operating budget appropriations:

- Pursuant to Section 24-37-304 (c.3) and (c.5), C.R.S., the executive request is first submitted to the Capital Development Committee (CDC). Part 13 of Article 3 of Title 2, C.R.S., outlines responsibilities of the CDC. Pursuant to these provisions, the CDC is responsible for submitting written reports with recommendations to the JBC. Pursuant to Section 2-3-203 (b.1), C.R.S., the JBC is responsible for making capital construction appropriation recommendations. However, statute requires that if the JBC wishes to prioritize capital projects differently from the CDC, it must meet with the CDC prior to making such recommendations to the Appropriations Committees.
- The majority of capital construction funding in the Long Bill originates as General Fund, transferred into the Capital Construction Fund (CCF), from which Long Bill appropriations for capital projects are made.
- Capital construction appropriations become available upon enactment of the Long Bill. If a project is initiated within the fiscal year through the encumbrance of spending authority, the appropriation remains available for a period of three years for completion of the project. The three-year appropriation was first (and is still) authorized in the head notes of the capital construction section of the Long Bill. The three-year appropriation was codified in statute in Section 24-75-303 (5), C.R.S by H.B. 18-1371 (Capital Construction Budget Items). Because a supplemental appropriation amends the original Long Bill appropriation,

supplemental appropriations or other non-monetary adjustments to a project in following years did not automatically extend the three-year appropriation. However, H.B. 18-1371 codified Long Bill head notes in statute and specified that appropriations spending authority is automatically extended for three years for any project receiving a supplemental appropriation, regardless of need.

- Although controlled maintenance projects receive line-item appropriations, pursuant to Section 24-30-1303.7, C.R.S., the Executive Director of the Department of Personnel, whose authority is delegated to the State Architect, has authority to transfer funds from one controlled maintenance project to another when the actual cost of a project exceeds the amount appropriated or when an emergency need arises. Pursuant to Section 24-75-302 (3.2), C.R.S., the State Architect is annually appropriated an amount (typically \$3.0 million) from the Emergency Controlled Maintenance Account within the Capital Construction Fund.

Significant Legislation

S.B. 24-222 State Funding to Relocate Two State Entities: Facilitates the Department of Revenue's (DOR) relocation from the state-owned building at 1881 Pierce Street to a vacant facility at the Auraria Higher Education Center. Also facilitates the relocation of History Colorado's North Storage Facility to the Pierce Street building. The project is funded in part by a loan from History Colorado, which DOR will repay using savings from lease payments through FY 2028-29. The bill transferred \$1.9 million from the General Fund to the Capital Construction Fund for DOR's renovation and relocation costs.

H.B. 24-1231 State Funding for Higher Education Projects: The bill directs the State Treasurer to execute a lease-purchase agreement (also known as certificates of participation, or COPs) of about \$246.9 million by December 31, 2024, to fund capital construction projects related to health care education. Payments are expected to begin in FY 2027-28 and are limited to \$17.5 million, which will be paid by the General Fund.

The COP issuance funds the following projects:

- construction of the College of Osteopathic Medicine at the University of Northern Colorado;
- construction of the Health Institute Tower at Metropolitan State University of Denver;
- construction of the Veterinary Health Education Complex at Colorado State University; and
- renovation of the Valley Campus Main Building at Trinidad State College.

The bill also transfers \$41.3 million from the General Fund to the College of Osteopathic Medicine Escrow Money Cash Fund on June 30, 2024.

H.B. 24-1422 Capital Renewal Project Cost Threshold: Raises the cost threshold that delineates controlled maintenance projects from capital renewal projects from \$2.0 million to \$4.7 million, and indexes it to Producer Price Index commodity data. The Department of Personnel and Administration must adjust the threshold for inflation every three years beginning on January 1, 2029.

H.B. 24-1426 Controlled Maintenance Trust Fund Transfer: Transfers the balance of the Controlled Maintenance Trust Fund (CMTF), estimated at \$33.2 million, to the General Fund on July 31, 2024. Those funds were originally transferred to the CMTF by S.B. 21-224 (Capital-related Transfers of Money) and were intended to be used for level 1 or 2 controlled maintenance projects.

S.B. 23-250 Transfer from the Severance Tax Operations Cash Fund: Transfers \$10.0 million from the Severance Tax Operational Fund to the Capital Construction Fund to provide funding for two capital construction projects: expansion of the campus-wide geothermal-exchange system on the main campus at Colorado Mesa University (\$6.0 million) and additional teaching and laboratory space for the Petroleum Geology Program at Western Colorado University (\$4.0 million).

S.B. 23-306 Buildings in the Capitol Complex: Modifies funding mechanisms established by S.B. 22-239 (Buildings in the Capitol Complex) by requiring that an existing annual transfer of approximately \$2.5 million from the General Fund to the Capitol Complex Master Plan Implementation Fund is subsequently transferred to the Capitol Complex Renovation Fund and shifting the date that annual lease depreciation funds are transferred to the Capitol Complex Renovation Fund from June 30 of each fiscal year to July 1 of each fiscal year through July 1, 2028. The bill also specifies space determinations for the Legislative Department in the Capitol Building Annex and 1525 Sherman.

S.B. 22-239 Buildings in the Capitol Complex: Diverts statutorily-required appropriations for the depreciation – lease equivalent payment mechanism for FY 2022-23 through FY 2028-29 to the Capitol Complex Renovation Fund for capital construction renovation projects in the Capitol Complex. These payments predominantly originate from the General Fund and are otherwise made to the Capital Construction Fund and Controlled Maintenance Trust Fund. Transfers \$18.6 million from the Capitol Complex Master Plan Implementation Fund to the Capitol Complex Renovation Fund on September 1, 2022. Appropriates \$26.7 million from the Capitol Complex Renovation Fund to the Department of Personnel and Administration in FY 2022-23. Beginning July 1, 2023, whenever a state agency terminates a lease for private space, it must calculate the annual reduction in its costs for the leased space. These savings must be transferred to the Capital Construction Fund each year starting in FY 2023-24 until the total equals the amount transferred into the Capitol Complex Renovation Fund as a result of this bill.

Recent Appropriations

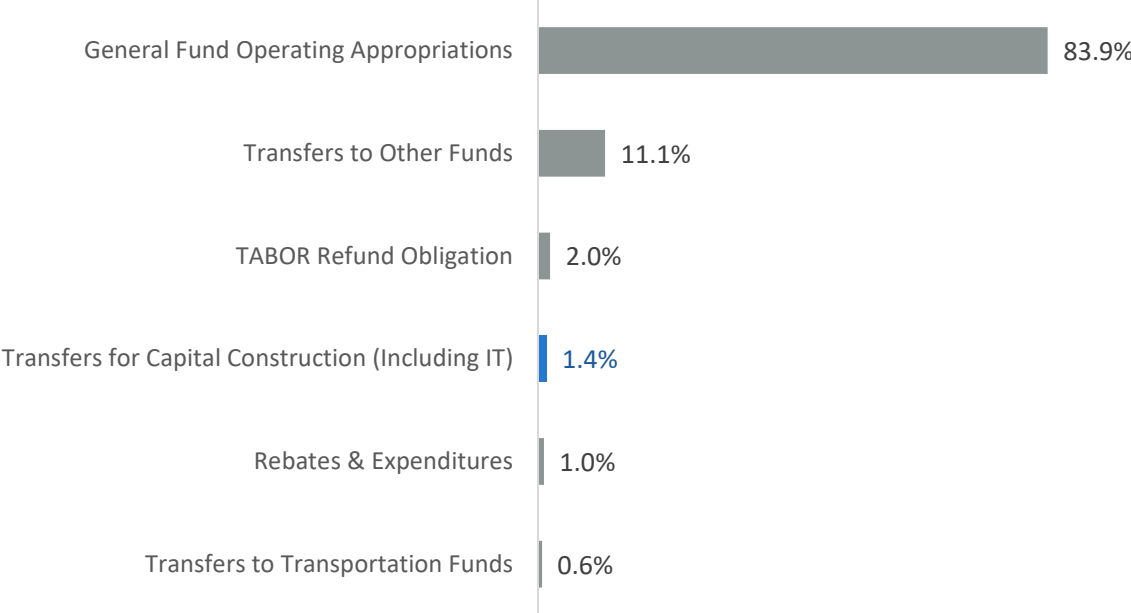
Capital Construction				
Funding Source	FY 2022-23	FY 2023-24	FY 2024-25	FY 2025-26 ¹
Capital Construction Fund	\$13,539,305	\$285,329,289	\$264,149,350	\$150,703,634
Cash Funds ²	569,367,561	236,273,730	352,740,868	76,946,242
Reappropriated Funds	0	0	1,600,000	0
Federal Funds	1,765,330	2,379,097	1,907,590	2,812,500
Total Funds	\$584,672,196	\$523,982,116	\$620,397,808	\$230,462,376

¹ Requested appropriation

² Cash funds in FY 2022-23 are primarily from the Revenue Loss Restoration Cash Fund. These funds originally came from federal Coronavirus State Fiscal Recovery funds (ARPA) but were later refinanced by H.B. 24-1466 to have originated from the General Fund. The FY 2024-25 cash funds appropriation includes \$246,936,092 shown for informational purposes to reflect funding received and spent by higher education institutions through the COPs issued pursuant to H.B. 24-1231.

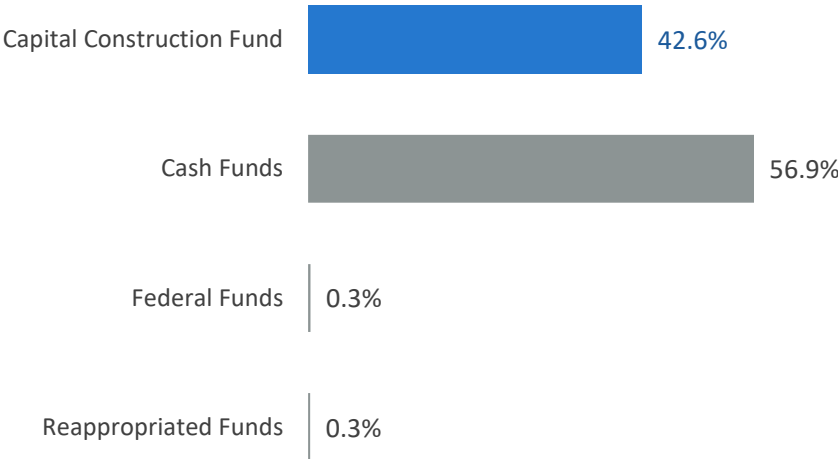
Graphic Overview

LCS September 2024 General Fund Overview



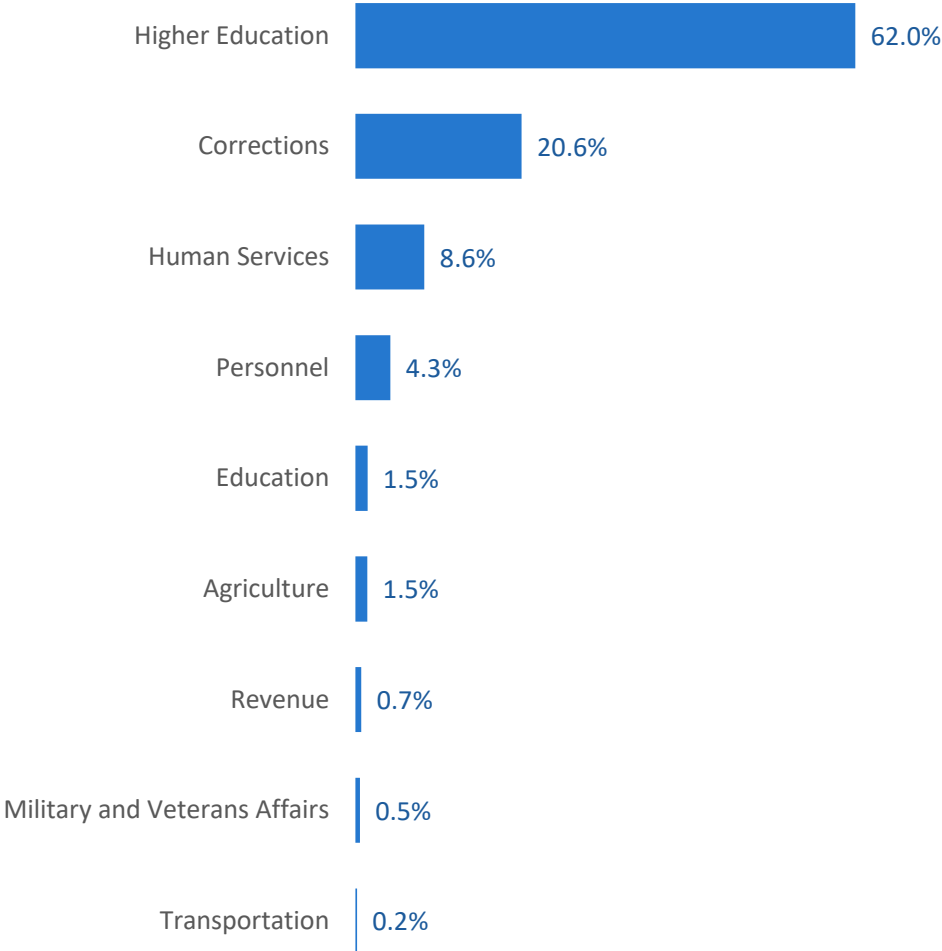
Based on the FY 2024-25 appropriation.

Capital Construction Funding Sources



Based on the FY 2024-25 appropriation.

Distribution of Capital Construction Fund by Department



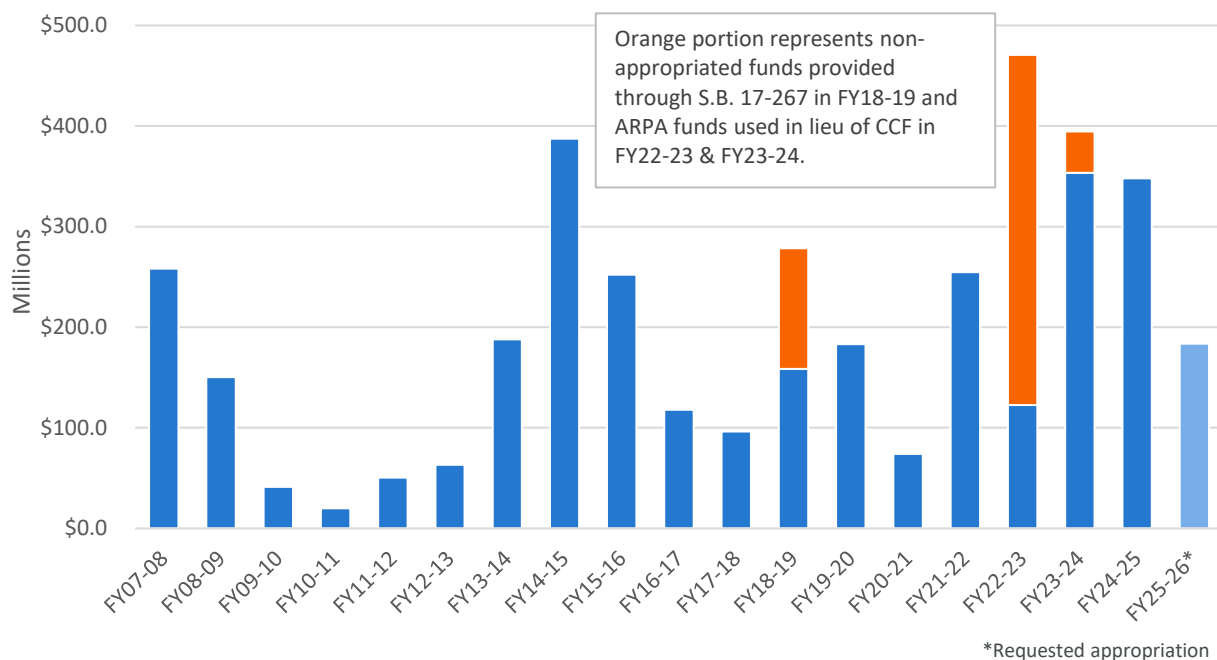
Based on the FY 2024-25 appropriation.

General Factors Driving the Budget

Overall Budget Health

The primary driver of the Capital Construction budget is General Fund revenue and overall state budget health in a given year. Transfers to the Capital Construction Fund from the General Fund vary substantially from year-to-year. The amount appropriated for capital construction is based on the Governor's request, Capital Development Committee recommendations, and the most recent forecast of revenues available given constitutional, statutory, and other budget constraints. Appropriations from the Capital Construction Fund are the best data point available over time to track and measure the state-funded support for capital construction. The following chart outlines appropriations from the Capital Construction Fund (including IT capital projects) since FY 2007-08.

Capital construction funding varies significantly from year to year.



The FY 2018-19 amount includes non-appropriated funding provided through COPs issued pursuant to S.B. 17-267 (Sustainability of Rural Colorado). The FY 2022-23 and FY 2023-24 amounts include appropriations from the Revenue Loss Restoration Cash Fund that originated from the federal American Rescue Plan Act of 2021; the majority of these funds were later refinanced by H.B. 24-1466 (Refinance Federal Coronavirus Recovery Funds) to have originated from the General Fund. The average CCF funding from FY 2007-08 through FY 2024-25 was \$201.6 million, and the average for the last five years was \$308.4 million.

Higher education projects that are not state-funded (funded entirely through institutional cash and federal funds) are not included in state appropriation bills. Higher education cash-funded capital construction projects that exceed \$2.0 million, as well as all controlled maintenance and capital renewal projects that exceed \$10.0 million, are subject to legislative approval for construction from the Capital Development Committee (but not the JBC). Higher education requests for access to financing through the revenue bond intercept program require CDC and JBC approval.

Controlled Maintenance and Capital Renewal

The capital budget process primarily differs from the operating budget process in that budgeting for state agency programs begins from a base which is incrementally adjusted annually, whereas items in the capital budget are considered discretionary, new decision items. While the Governor's request provides a total amount that guides the general scale of annual funding for capital construction, the decision on the margin, or on setting the line for funding, is generally made after prioritizing base operating budget items.

As a budget principle, new construction and real property purchases – referred to as *capital expansion* in the Long Bill – should be addressed as discretionary, new request items. Whereas, controlled maintenance represents the ongoing upkeep of the existing building inventory. That inventory represents state budget decisions previously made to purchase and own buildings and property. However, new construction is prioritized alongside and sometimes ahead of controlled maintenance. The cost of maintaining existing buildings should be considered as a commitment made at the time the decision to purchase and own a building is made.

Building systems experience both a physical life and an economic life. The physical life is the period until system failure. The economic life is the point at which the annual lifecycle cost of maintaining the existing system exceeds the annual lifecycle cost of a replacement system. Therefore, the discretionary budget decision to spend less on controlled maintenance in a given year does not necessarily save the State money and often increases facility costs. Instead, not funding the timely replacement of state building systems:

- drives a higher cost in facilities management operating budgets due to increased annual repair, maintenance, and utility costs for deteriorating and inefficient building systems;
- increases future year capital costs due to construction inflation, collateral building system failure, and premature facility deterioration; and
- reduces state agency program effectiveness, particularly when deterioration leads to the unscheduled loss of use of facilities.

Capital renewal is defined in Section 24-30-1301 (3)(a), C.R.S., as a controlled maintenance project or group of projects with costs exceeding \$4.7 million in a fiscal year (this amount will be adjusted for inflation every three years). *Renovation* projects are typically identified as capital construction rather than capital renewal because they include improvement in program space and may also include space additions. While new space in a renovation project is properly

characterized as "new construction", a renovation project will also include replacement of existing building systems or subsystems that would otherwise require replacement through controlled maintenance. The term *recapitalization* is used in the Long Bill to categorize renovation projects alongside capital renewal, as both types of projects improve the existing building stock.

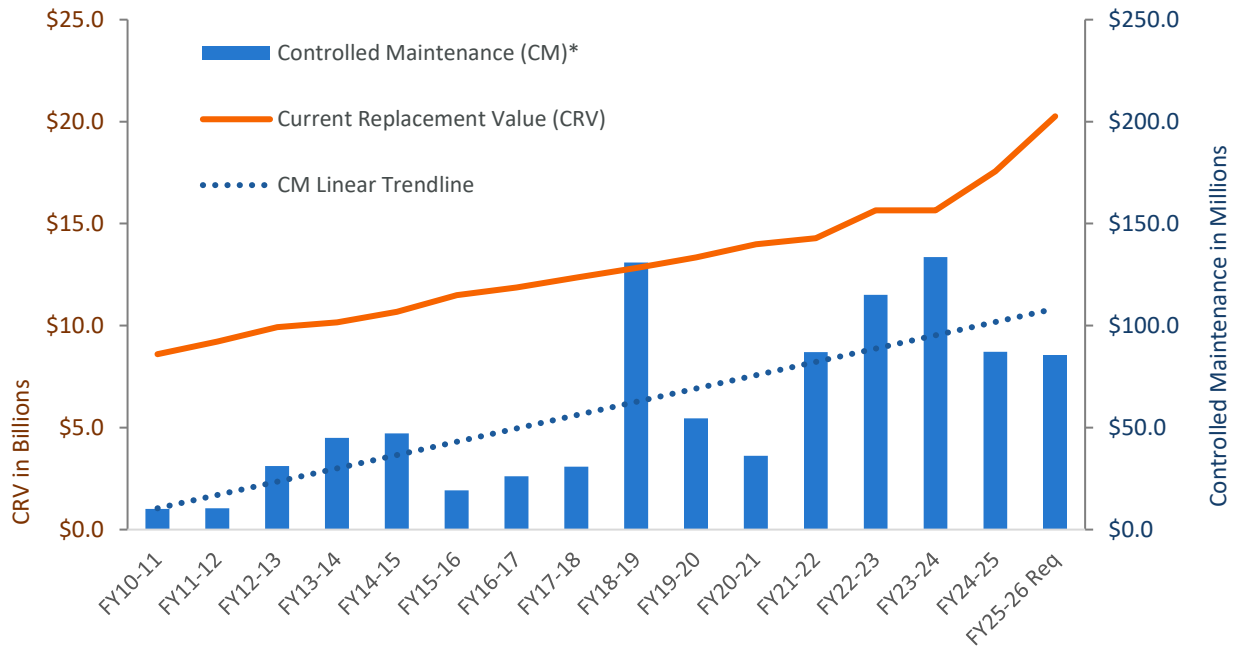
While the terms *repair* and *maintenance* are sometimes used in connection with controlled maintenance projects, ongoing repair and maintenance of systems or subsystems are typically provided by day-to-day facilities management operations and paid for within the annual facility operating cost for a building. Repair and maintenance is an annual process, while controlled maintenance, capital renewal, and renovation provide benefits expected to last beyond a year.

The State Architect's annual report always includes the following recommendation:

“Industry standards continue to emphasize that without an annual Reinvestment Rate (RR) of 3% to 4% of the Current Replacement Value (CRV) of a building inventory, conditions cannot be upgraded or maintained at acceptable levels and will continue to deteriorate (Reference: APPA, American Association of Higher Education Facilities Officers, report titled Capital Renewal and Deferred Maintenance Programs 2009). Concurrently, **the Office of the State Architect has recommended as a goal that approximately 1% of the CRV of the State’s general funded and academic building inventory be appropriated for Controlled Maintenance on an annual basis** to address planned major maintenance and repairs throughout the building inventory and that **an additional goal of 1% - 3% of the CRV be appropriated for Capital Renewal/Renovation** to address upgrading overall conditions of existing state owned facilities.”

The following graph reflects controlled maintenance (CM) funding compared to current replacement value (CRV) since FY 2010-11. The CRV scale, represented in billions, is shown on the left side of the chart with values reflected in the orange line. The CM scale, represented in millions, is shown on the right side of the chart with values reflected in the blue bars. The CM scale is set equal to 1.0 percent of the CRV scale. The space between the bars and the line represents the difference between the actual amount provided for controlled maintenance and the amount necessary to fund controlled maintenance at 1.0 percent of current replacement value.

Controlled Maintenance Funding Compared to Current Replacement Value



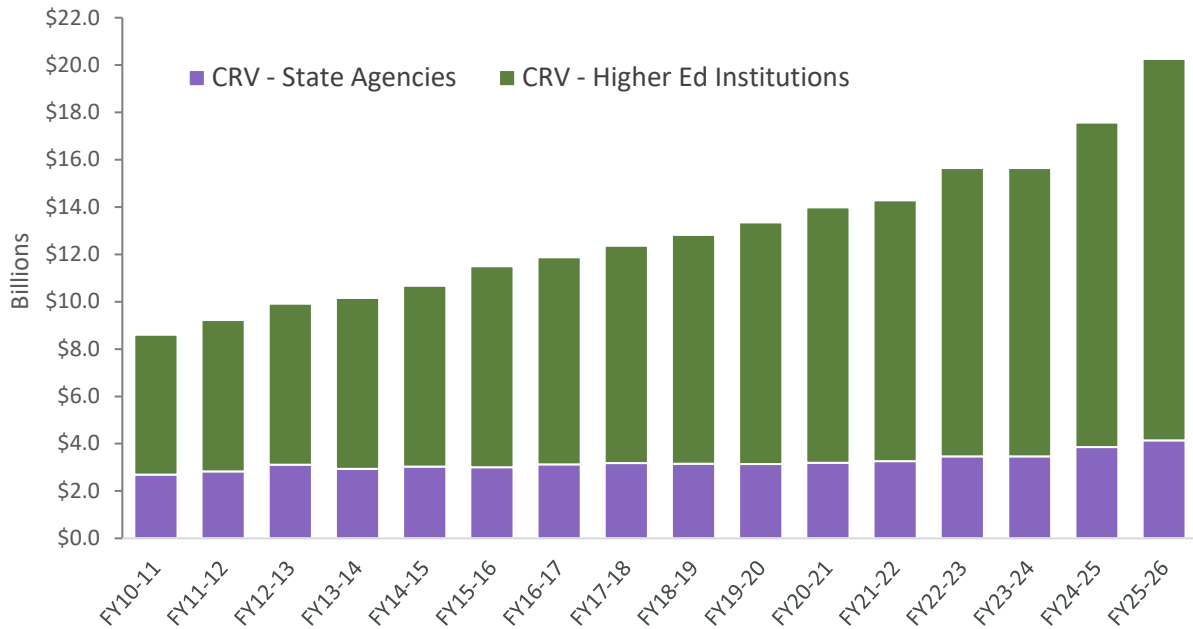
*Controlled Maintenance scale is equal to 1.0 percent of CRV scale

As shown above, appropriations have only met or exceeded the 1.0 percent goal in one of the last fifteen years. In FY 2018-19, total controlled maintenance funding of \$131.0 million slightly exceeded 1.0 percent CRV due to significant one-time funding provided through the S.B. 17-267 COP issuance. The total shortfall in controlled maintenance funding compared to 1.0 percent of CRV over the time period shown in the table (including the request year) equals \$1.1 billion.

Commitments for Higher Education

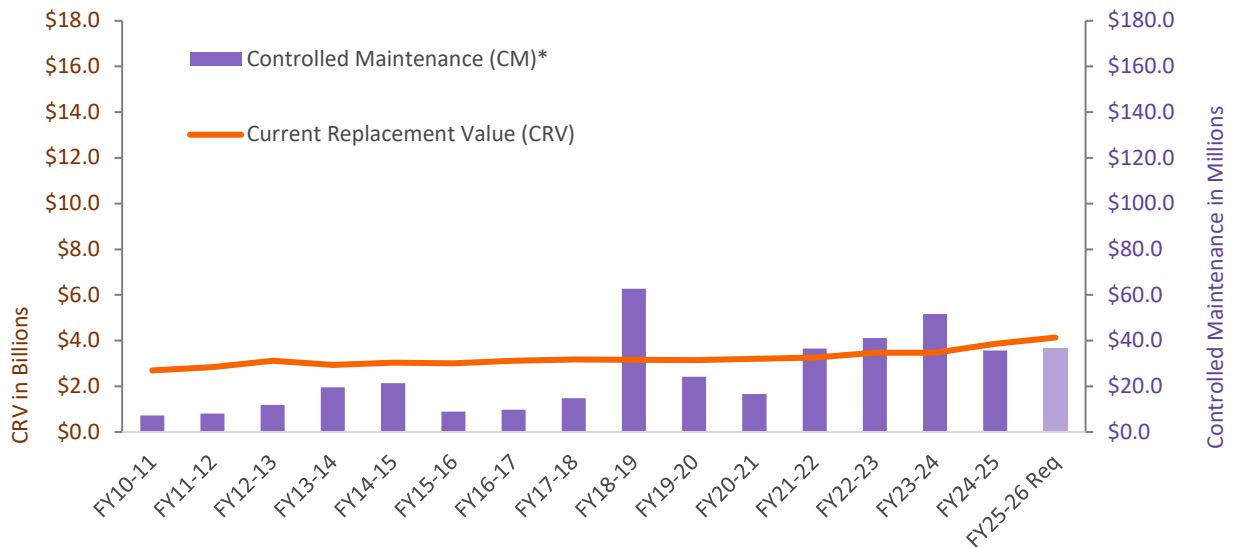
Institutions of Higher Education hold the largest portion of the state's building inventory. The higher education total does not include the value of non-academic buildings, which are not provided state-funded controlled maintenance. The following chart outlines the current replacement value of academic buildings at institutions of higher education and state agencies since FY 2010-11 to reflect both total scale and relative share. Institutions of higher education accounted for 79.6 percent of the current replacement value of all state buildings in recent years.

Current Replacement Value of General Funded and Academic Buildings



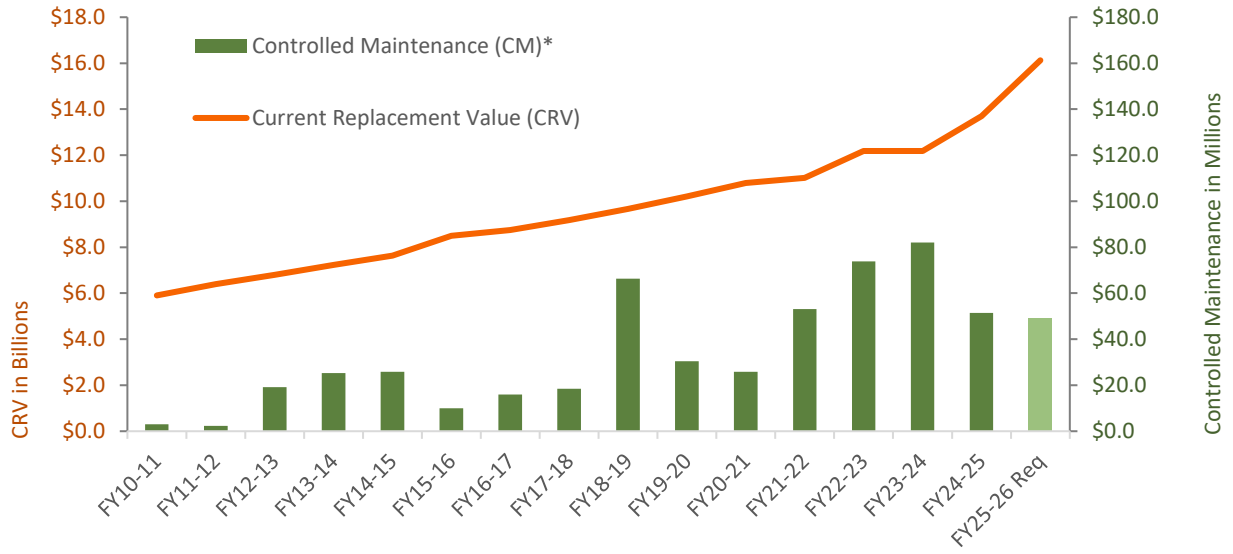
The following charts outline CM to CRV comparisons by state agency buildings and by higher education buildings. As shown, closing the gap between actual controlled maintenance funding and 1.0 percent of current replacement value is very achievable for state agency buildings, but less so for higher education buildings. Due to the additional revenue sources available to institutions of higher education for capital expansion, it is staff’s opinion that state funding for capital construction for institutions of higher education should be almost entirely directed to controlled maintenance and capital renewal rather than new construction.

State Agency Buildings: Controlled Maintenance Funding Compared to CRV



*Controlled Maintenance scale is equal to 1.0 percent of CRV scale

Higher Education: Controlled Maintenance Funding Compared to CRV



*Controlled Maintenance scale is equal to 1.0 percent of CRV scale

Summary of Request

Capital Construction

Item	Total Funds	General Fund/ CCF	Cash Funds	Other Funds	FY 2026-27 CCF Cost	Later Year CCF Cost
FY 2024-25 Appropriation						
HB 24-1430 Long Bill	\$367,677,785	\$262,215,419	\$103,554,776	\$1,907,590		
SB 24-222 State funding relocate two state entities	5,783,931	1,933,931	2,250,000	1,600,000		
HB 24-1231 State funding for higher education projects	246,936,092	0	246,936,092	0		
Total	\$620,397,808	\$264,149,350	\$352,740,868	\$3,507,590		

OSP B	CCHE		FY 2025-26 State-Funded OSPB Request					
1		Controlled Maintenance Level 1	\$85,578,759	\$85,578,759	\$0	\$0	\$0	\$0
2		DOC: Reception & Diagnostic Center Electronic Security Improvement (CR)	21,333,662	21,333,662	0	0	0	0
3		DHS: Kitchen Replacement, CMHIP ph 2/2	24,098,508	24,098,508	0	0	0	0
4	2	IHE: Auraria Campus Safety Center ph 2/2	16,075,891	16,075,891	0	0	0	0
5		CDA: State Fair Gate 5 Ticket Booths and Office Buildings	2,378,608	2,378,608	0	0	0	0
6		DPA: Capitol Grounds Renovation ph 1/3 (CR)	1,238,206	1,238,206	0	0	4,461,865	4,087,670
Subtotal - State-Funded, Recommended			\$150,703,634	\$150,703,634	\$0	\$0	\$4,461,865	\$4,087,670

			FY 2025-26 Cash-Funded OSPB Request					
7		HistCO: Collections Care Facility	\$7,149,761	\$0	\$7,149,761	\$0	\$0	\$0
8		DHS: Depreciation Fund for Regional Center Group Homes	960,292	0	960,292	0	0	0
9		DMVA: Field Artillery Readiness Center	3,750,000	0	937,500	2,812,500	0	10,333,000
10		DNR: Property Acquisition and Improvements	12,100,000	0	12,100,000	0	0	0
11		DNR: Infrastructure and Property Maintenance	39,750,950	0	39,750,950	0	0	0
12		DPA: Capitol Complex Renovation & Footprint Reduction ph 2/4	16,047,739	0	16,047,739	0	0	73,928,122
Subtotal - Cash-Funded, Recommended			\$79,758,742	\$0	\$76,946,242	\$2,812,500	\$0	\$84,261,122

FY 2025-26 OSPB Total Request			\$230,462,376	\$150,703,634	\$76,946,242	\$2,812,500	\$4,461,865	\$88,348,792
Increase/-Decrease			-\$389,935,432	-\$113,445,716	-\$275,794,626	-\$695,090		
Percentage Change			-62.9%	-42.9%	-78.2%	-19.8%		

(CR) indicates the project is capital renewal.

The following table shows projects that were submitted by state agencies and institutions of higher education but are not recommended for funding by OSPB.

OSPB Not Recommended for Funding								
OSPB	CCHE		Total Funds	General Fund/ CCF	Cash Funds	Federal Funds	FY 2026-27 CCF Cost	Later Year CCF Cost
13		Controlled Maintenance Level 2	\$113,270,237	\$113,270,237	\$0	\$0	\$0	\$0
14		Controlled Maintenance Level 3	48,415,701	48,415,701	0	0	0	0
15		DOC: Electronic Security Replacement, Colorado State Penitentiary (CR)	8,995,324	8,995,324	0	0	0	0
16		DOC: Critical Living Unit Shower/Drain & Toilet Imprvmnts, Arkansas Valley ph 2/2 (CR)	17,237,855	17,237,855	0	0	0	0
17		CDE: West Hall Renovation & Addition, CSDB ph ½	12,773,031	12,773,031	0	0	14,720,038	0
18		DOC: Electrical Distrib Infrastructure Replacmnt, East Cañon City Prison Complex (CR)	29,510,506	29,510,506	0	0	0	0
19		DOC: Fire Alarm System Replacement, Fremont (CR)	15,951,352	15,951,352	0	0	0	0
20		DOC: Electronic Security System Replacement, Arkansas Valley (CR)	28,374,454	28,374,454	0	0	0	0
21	3	IHE: Northwestern CC Weiss and Hefley Renovation (CR)	8,652,142	8,652,142	0	0	0	0
22		DOC: Primary & Secondary Electrical Replacement, Fremont (CR)	41,867,516	41,867,516	0	0	0	0
23		DOC: Waste Water Treatment Facility Improvements, Trinidad (CR)	22,430,162	22,430,162	0	0	0	0
24	17	IHE: Western State University Leslie J. Savage Library Renovation (CR)	42,547,491	42,547,491	0	0	0	0
25		DHS: Denver Region Youth Service Center Replacement ph 1/3	936,000	936,000	0	0	17,470,352	17,470,352
26	6	IHE: School of Mines Steam Infrastructure (CR)	9,396,182	7,037,740	2,358,442	0	0	0
27	23	IHE: Adams State University Admissions Welcome Center	4,263,210	4,091,721	171,489	0	0	0
28	14	IHE: School of Mines Utilities Infrastructure ph 1/2 (CR)	16,407,302	12,289,069	4,118,233	0	7,590,592	0
29		HistCO: Regional Property Preservation Projects ph 1/3	700,000	280,000	420,000	0	280,000	560,000
30	1	IHE: CSU Clark Building Renovation and Addition ph 4/4	33,798,175	25,798,175	8,000,000	0	0	0
31		DOC: Support Building Roof Replacement, Limon	6,003,911	6,003,911	0	0	0	0
32	26	IHE: UNC Candelaria Hall (CR)	30,487,528	30,182,653	304,875	0	0	0
33	5	IHE: CU Boulder Macky Auditorium Renovation ph 1/3	33,170,155	13,268,062	19,902,093	0	9,479,724	9,212,241
34		CDOT: Arriba Rest Area Remodeling	281,672	281,672	0	0	0	0
35	4	IHE: Fort Lewis College Southwest Campus Renewal	21,313,094	20,354,005	959,089	0	0	0
36	14	IHE: CSU District Heating Plant Sustainability Upgrade (CR) ph 1/2	10,064,246	8,453,967	1,610,279	0	16,070,879	0
37	19	IHE: CMU Maverick Center Renovation & Expansion ph 1/1	65,971,458	59,308,341	6,663,117	0	0	0
38	21	IHE: CU Boulder Guggenheim Geography Building Renovation ph 1/2	4,737,920	1,895,168	2,842,752	0	17,952,674	0
39		CDA: State Fair New Livestock and Multipurpose Pavilion ph 1/2	3,037,872	3,037,872	0	0	36,220,150	0
40		IHE: Auraria SG2PG	4,400,000	4,400,000	0	0	0	0
41	24	IHE: Colorado Mesa University Allied Health Relocation	26,387,706	23,722,548	2,665,158	0	0	0
42	8	IHE: Red Rocks CC Health Sciences, EMS and Fire Science Building	37,339,236	29,871,389	7,467,847	0	0	0

OSPB Not Recommended for Funding

OSPB	CCHE		Total Funds	General Fund/ CCF	Cash Funds	Federal Funds	FY 2026-27 CCF Cost	Later Year CCF Cost
43	19	IHE: UNC Crabbe Hall Renewal (CR)	12,667,737	12,541,060	126,677	0	0	0
44	8	IHE: CMU Rural Technology Hub: Electrical and Computer Engineering Bldg	33,505,274	30,121,241	3,384,033	0	0	0
45	8	IHE: UNC McKee Hall (CR)	39,197,089	38,373,950	823,139	0	0	0
46	26	IHE: CC of Aurora Classroom Building 3rd Floor Renovation	6,632,714	6,367,405	265,309	0	0	0
47		HistCO: Latino Heritage Museum	30,000,000	30,000,000	0	0	0	0
48		IHE: Otero College Welding Shop Metal Building	1,597,641	1,597,641	0	0	0	0
49		DPS: Operational Master Plan/Facilities Master Plan	4,258,489	4,258,489	0	0	0	0
50	18	IHE: Pikes Peak CC First Responder Emergency Education Complex ph 1/2	28,821,210	26,501,103	2,320,107	0	31,472,922	0
51	8	IHE: Arapaho CC Health Programs Integration ph 2/2	40,487,561	37,248,556	3,239,005	0	0	0
52		CDPHE: Building Renovation, State Public Health Laboratory	17,000,000	17,000,000	0	0	0	0
53	7	IHE: CU Colorado Springs Cybersecurity Engineering Cleanroom	14,300,000	10,700,000	3,600,000	0	0	0
54	16	IHE: CSU San Luis Valley Research Center Potato Research and Storage Facility	8,572,263	7,200,701	1,371,562	0	0	0
55	12	IHE: CU Denver Engineering Building ph 1/3	28,705,302	23,705,302	5,000,000	0	26,178,233	7,039,542
56	21	IHE: CU Boulder Economics Building Renovation	3,401,667	1,360,667	2,041,000	0	10,950,684	0
57	26	IHE: CU Anschutz Student Services Enrichment Renovation	13,146,314	6,441,694	6,704,620	0	0	0
58	29	IHE: Lamar CC Maintenance Building Expansion	1,709,500	1,709,500	0	0	0	0
Total - OSPB Not Recommended for Funding			\$982,724,199	\$896,365,373	\$86,358,826	\$0	\$188,386,248	\$34,282,135

(CR) indicates the project is capital renewal.

Project Descriptions

OSPB's November 1st budget request recommends the following state-funded (General Fund/Capital Construction Fund) projects:

Controlled Maintenance Level 1: Includes 37 projects related to life safety and/or loss of use as well as a \$3.0 million appropriation to the Emergency Fund for unanticipated circumstances. These projects total \$85.6 million CCF; see *Appendix A* for a list and descriptions of all FY 2025-26 controlled maintenance projects.

DOC Denver Reception and Diagnostic Center Fire Projection System Replacement (Capital Renewal): The request includes \$21.3 million CCF to fully replace the fire suppression and detection systems at the Denver Reception and Diagnostic Center (DRDC). The project also includes replacements to the incoming water service flange, backflow devices, piping and valves, and sprinkler heads, and will address deficiencies in Americans with Disabilities Act (ADA) code compliance. The fire protection systems at DRDC date to the center's construction 33 years ago; the National Fire Protection Association recommends replacement of fire alarm systems every 10-15 years.

DHS Kitchen Replacement at Colorado Mental Health Hospital Pueblo, Phase 2/2: The request includes \$24.1 million CCF for the second phase of a two-phase project to construct a new, 34,085 gross square foot, stand-alone commissary kitchen on the Colorado Mental Health Hospital at Pueblo campus to serve its resident population, along with offenders housed at Department of Corrections facilities located on the campus. Campus population growth, a restrictive size and location, outdated equipment, and diet complexities have rendered the current kitchen insufficient for serving its population. The conditions present health and safety concerns for both kitchen staff and campus residents.

IHE Auraria Higher Education Center (AHEC) Campus Safety Center, Phase 2/2: The request includes \$16.1 million CCF for the second phase of a new, centrally located, three-story, 33,500 gross square foot Campus Safety Center to house the Auraria Campus Police Department (ACPD) and associated functions. Phase I of the project covered design, early procurement, and early site preparation work. Phase II of the project completes construction of the new building. The ACPD currently occupies an undersized office suite in the Administration Building that does not have a secure area for evidence storage, lost and found, or patrol vehicles; space for holding individuals; or showers and lockers for staff. AHEC says the building's location is too remote for officers to easily patrol the campus on foot, hindering the ability of officers to quickly respond to campus incidents.

CDA Gate 5 Ticket Booths and Office Buildings, State Fair: The request includes \$2.4 million for the Colorado Department of Agriculture (CDA) to construct the final four buildings of the Gate 5 Ticket Booths and Office Buildings project as part of their master plan. This year's request is for Phase I of the project, which will construct the new security building and one of the new ticket booth offices. Phase II of the project will complete the second ticket booth office and a new finance office building. The department did not specify the costs and timing of the second

phase. The Department has already completed some work on Gate 5 ticket booths and office buildings using funds appropriated outside of the Capital Construction process.

DPA Capitol Grounds Renovations, Phase 1/3 (Capital Renewal): The request includes \$1.2 million for the first of a three-phase Department of Personnel and Administration (DPA) project to improve the Colorado State Capitol Grounds in accordance with a water-efficient landscaping policy for state facilities established by executive order. Phase I is for project design only. Phase II (\$4.5 million) includes rebuilding the inner circle parking/driving area to include an improved shared route, clear pedestrian routes, bicycle parking, accessible spaces and routes, EV charging stations, and improved drainage. Phase III (\$4.1 million) includes reinstallation and regrading of granite paving and steps, installation of handrails, and repair of west-side sandstone walls to address deterioration and erosion. A low wall and accessible route will be built into landscaping on the east side of the Capitol for school group access, drop-offs, and gathering space. The west-side slope will be regraded and replanted to allow it to continue as a large gathering spot.

Budget Reduction Options

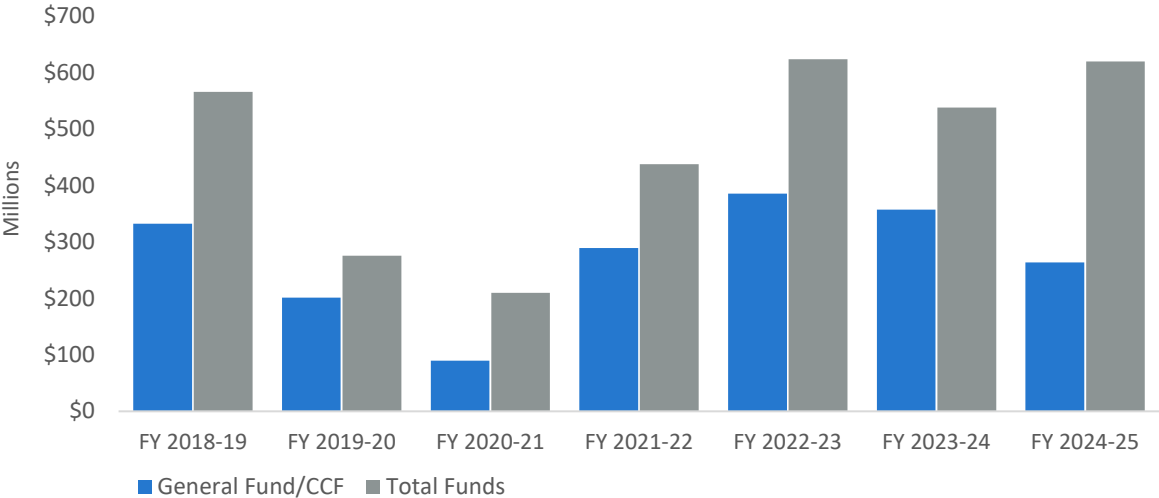
Discussion

Capital Construction funding (excluding IT projects) represents an estimated 1.0 percent of total state General Fund transfers, appropriations, and payments in FY 2024-25. As reflected in the table below, General Fund in this section of the budget decreased by 20.6 percent compared to FY 2018-19 after adjustments for inflation¹.

FY 2018-19 to FY 2024-25 Appropriations Comparison - Adjusted for Inflation					
Fund	FY 2018-19		FY 2024-25	Increase/ -Decrease after inflation adjustment	
	Nominal	FY 24-25 Dollars		Amount	Percent
General Fund/CCF	\$262,589,345	\$332,579,076	\$264,149,350	(\$68,429,726)	-20.6%
Total Funds	\$447,048,378	\$566,203,235	\$620,397,808	\$54,194,573	9.6%

General Fund support for Capital Construction varies significantly from year to year. The chart below shows appropriations for Capital Construction (excluding IT projects) adjusted for inflation. Funds originating as federal Coronavirus State Fiscal Recovery funds (ARPA) are included with General Fund/CCF.

Capital Construction Appropriations in Constant FY 2024-25 Dollars*



*Denver-Aurora-Lakewood CPI for FY 24-25 is based on the LCS Sept 2024 forecast

¹ Fiscal year 2018-19 appropriations are adjusted for inflation, calculated based on the Legislative Council Staff September forecast, which reflects an increase in the Denver-Aurora-Lakewood consumer price index of 26.7 percent between FY 2018-19 and FY 2024-25.

Capital Construction and IT Capital are the only part of the budget that start from a \$0 base each year. Therefore, the only option for savings in this part of the budget is to not fund the OSPB recommended projects described above. While two of the projects are continuation phases of previously funded projects, each phase can stand on its own and the General Assembly is never obligated to fund continuation phases (although staff generally recommends it). Additionally, the General Assembly can choose to fund none or only a portion of any level of controlled maintenance. As discussed previously, OSPB's request to fund level 1 only falls well short of the State Architect's recommendation.

OSPB's Statewide R1 request includes a proposal to transfer interest earnings from the Capital Construction Fund to the General Fund in FY 2024-25 and FY 2025-26, estimated at \$11.2 million and \$8.5 million, respectively. Statewide R1 discusses capping interest income revenue to cash funds at 1.5 percent beginning in FY 2026-27 and transferring the remainder to the General Fund. Current practice is for LCS Staff to estimate interest earnings to the CCF in the current fiscal year; this estimate is then included in the Long Bill headnotes and subtracted from the cost of the General Fund transfer that funds the capital list. Interest earnings above or below the estimate are adjusted for in the following year.

Because the Capital Construction Fund is funded by a General Fund transfer, it is a circular process to transfer interest earnings from the CCF to the General Fund and then fund the capital list with a General Fund transfer back to the CCF. However, staff is not necessarily opposed to this request as the use of interest earnings to reduce the cost of the list often causes confusion. Absent the use of interest earnings to fund capital, the amount in the annual transfer bill to fund capital construction would match the cost of the project list, therefore simplifying final budget balancing. Additionally, OSPB has included estimated interest in its November 1st capital list in some years but not others, and the amount always differs from LCS estimates, leading to additional confusion over the cost of the list.

Footnotes and Requests for Information

Update on Long Bill Footnotes

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2024 Long Bill (H.B. 24-1430) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/HB24-1430> The Long Bill footnotes relevant to this document are listed below.

The FY 2024-25 Long Bill does not include any footnotes specific to Capital Construction.

Update on Requests for Information

The Joint Budget Committee annually submits requests for information (RFIs) to executive departments and the judicial branch via letters to the Governor, other elected officials, and the Chief Justice. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as an Appendix in the annual Appropriations Report (Appendix H in the FY 2024-25 Report):

<https://leg.colorado.gov/sites/default/files/fy24-25apprept.pdf>

There are no FY 2024-25 Requests for Information concerning Capital Construction.

Appendix A: Controlled Maintenance Detail

E. STATE AGENCIES / INSTITUTIONS OF HIGHER EDUCATION: CONTROLLED MAINTENANCE RECOMMENDATIONS

On the following pages is the list of current fiscal year recommendations for Controlled Maintenance (CM) project requests based on the Office of the State Architect’s (OSA) annual review process. Controlled Maintenance project requests are defined in Joint Rule 45 as requests for projects with a total cost of more than 15 thousand dollars but less than 4.7 million dollars per phase. CM is considered maintenance-driven for projects arising out of the deterioration of a facility’s physical and functional condition, including site and infrastructure; the ability to comply with current building and life-safety codes; and the ability to comply with various certifications and standards. The projects are listed by reference number, score, project title and phase, and this year’s funding request.

Following the list of recommendations are the project description pages for the requested projects. The descriptions provide a brief scope narrative of each controlled maintenance project request and the corresponding name of the state department or institution of higher education, the building or site, funding history, and current funding request. The reference number (**Ref. No.**) at the top left corner of each description page corresponds to the reference number listed for each project request in the list of recommendations.

The chart below summarizes by priority level, quantity, and dollar amount the **\$247,946,490** of current-year project requests and also lists for further consideration an additional **\$104,395,247** of associated out-year project request balances by project phase, for a total of **\$352,341,737**.

Priority	Quantity	Current-year project requests/Out-year project phases	\$ Amount	
Level 1*	37	Current-year project requests	\$85,578,759	
	14	Out-year project phases		\$38,934,949
Level 2**	36	Current-year project requests	\$113,952,030	
	15	Out-year project phases		\$55,973,647
Level 3***	24	Current-year project requests	\$48,415,701	
	4	Out-year project phases		\$9,486,651
CONTROLLED MAINTENANCE RECOMMENDED TOTALS			\$247,946,490	\$104,395,247

***Level 1** incorporates critical projects that are predominantly *life safety and/or loss of use* (the later resulting from equipment/system failure and/or lack of compliance with codes, standards and accreditation requirements) and includes the *Emergency Fund* for unanticipated circumstances.

****Level 2** incorporates projects that are predominantly causing *operational disruptions/energy inefficiencies* and/or *environmental contamination*.

*****Level 3** incorporates projects that that predominantly contain differing levels of building or infrastructure *deterioration*.

Although the annual controlled maintenance budget request has been comprised of three levels of project priorities intended to address the overall condition of the state’s building inventory, various downturns in the economy over the last twenty years have led to inconsistent and limited funding only for Level 1 and sometimes a portion of Level 2. The result of not having sufficient funds for all three levels annually has caused, for example, roofing projects that were originally categorized in Level 3, to now increase in criticality to Level 2 and eventually Level 1 due to continued deterioration over time.

Ref No.	Score	Agency Project Title, Phase	Project M#	CURRENT- YEAR Project Recommendations	OUT-YEAR Project Balance	Cumulative Total of Projects
LEVEL 1						
1CM	1	Office of the State Architect Emergency Fund, Ph 1 of 1		\$3,000,000	\$0	\$3,000,000
2CM	3	Department of Human Services Replace Fire Detection & Suppression Systems NCD, DYS, MVYSC, 10 Bldgs, Ph 3 of 3	2024-063M23	\$564,081	\$0	\$3,564,081
3CM	3	Colorado State University – Ft Collins Replace Pitkin Eastern Switchgear, Ph 2 of 2	2023-059M22	\$345,459	\$0	\$3,909,540
4CM	3	Department of Human Services Fire Detection Replacement, CMHIFL, Ph 2 of 2	2025-085M24	\$4,668,288	\$0	\$8,577,828
5CM	3	Department of Education – Colorado School for the Deaf and the Blind Elevator Upgrade and Modernization, Ph 2 of 2	2025-018M24	\$1,742,700	\$0	\$10,320,528
6CM	3	Adams State University Upgrade Fire Alarm System, Five Buildings, Ph 1 of 1		\$1,639,755	\$0	\$11,960,283
7CM	3	Department of Corrections Electronic Security System Replacement, DRDC, Ph 1 of 1		\$2,236,365	\$0	\$14,196,648
8CM	3	Department of Military and Veterans Affairs Fire Alarm Replacement, Watkins Readiness Center, Ph 1 of 1		\$393,453	\$0	\$14,590,101
9CM	3	Pikes Peak State College Replace & Upgrade Fire Alarm System, Centennial Campus, Ph 1 of 1		\$1,395,350	\$0	\$15,985,451
10CM	3	University of Northern Colorado Controls Upgrades Multi-Building, Ph 1 of 3		\$2,155,345	\$5,583,001	\$18,140,796
11CM	3	Colorado School of Mines Roof Replacement, Hill Hall, Ph 1 of 1		\$1,795,702	\$0	\$19,936,498
12CM	4	Colorado State University - Pueblo Replacement/Upgrade of Building Fire Alarm Equipment, Campus, Ph 4 of 4	2018-061M17	\$1,999,000	\$0	\$21,935,498
13CM	4	Department of Higher Education – History Colorado Exterior Life Safety Repairs, Grant Humphreys Mansion- Phase 2, Ph 2 of 5	2020-031M24	\$658,187	\$1,956,796	\$22,593,685
14CM	4	University of Colorado – Boulder Window Replacement, Office Tower, Engineering Center, Ph 2 of 3	2025-082M24	\$1,670,004	\$1,716,326	\$24,263,689
15CM	4	Department of Agriculture – State Fair Fire Alarm System Update, Colorado State Fairgrounds, Ph 1 of 1		\$2,450,212	\$0	\$26,713,901
16CM	4	University of Colorado – Boulder Switchgear Replacement, Porter Hall, Ph 1 of 2		\$1,559,135	\$1,792,202	\$28,273,036

17CM	4	Trinidad State College Exterior Stair and Ramp Replacement, Scott Gym, Ph 1 of 1		\$782,330	\$0	\$29,055,366
18CM	4	University of Colorado – Boulder Monumental Stair Upgrades, Carlson, Theatre, Clare Small/TB01, Ph 1 of 2		\$2,093,866	\$840,308	\$31,149,232
19CM	5	Colorado State University – Ft Collins Separate Domestic and Industrial Plumbing System, Plant Science Building, Ph 2 of 2	2022-031M21	\$934,701	\$0	\$32,083,933
20CM	5	University of Colorado – Boulder Upgrade Classroom Security, Ph 2 of 2	2025-091M24	\$1,970,234	\$0	\$34,054,167
21CM	5	Colorado State University – Pueblo Upgrade Campus Accessibility, Ph 2 of 2	2025-093M24	\$1,139,875	\$0	\$35,194,042
22CM	5	Arapahoe Community College Upgrade Door Hardware & Access Control, Campuswide, Ph 2 of 3	2025-108M24	\$1,589,551	\$429,380	\$36,783,593
23CM	5	Department of Corrections Fire Protection System Replacement, RCC, Ph 1 of 1		\$2,693,128	\$0	\$39,476,721
24CM	5	Lamar Community College Replace Natural Gas Supply Line, Bowman and Trustees Buildings, Ph 1 of 1		\$425,651	\$0	\$39,902,372
25CM	6	Colorado School of Mines Utility Repairs, Engineering Hall, Ph 2 of 2	2025-087M24	\$1,507,820	\$0	\$41,410,192
26CM	6	Otero College Variable Refrigerant Flow Conversion, Wheeler/Life Science Building, Ph 2 of 2	2025-102M24	\$2,296,470	\$0	\$43,706,662
27CM	6	Community College of Aurora Safety and Security Upgrades, Campuswide, Ph 1 of 1		\$986,676	\$0	\$44,693,338
28CM	6	Department of Education – Colorado Talking Book Library Fire Suppression & Safety, CTBL, Ph 1 of 1		\$1,878,207	\$0	\$46,571,545
29CM	6	Colorado State University – Ft Collins District Heating Electrical Service Replacement, Heating Plant, Ph 1 of 1		\$1,438,259	\$0	\$48,009,804
30CM	7	Auraria Higher Education Center Replace Access Control, Security Systems, Campuswide, Ph 1 of 3		\$2,962,466	\$5,924,932	\$50,972,270
31CM	8	Department of Public Health and Environment Argo Water Treatment Plant Emergency Generator Replacement, Ph 2 of 2	2021-038M21	\$375,000	\$0	\$51,347,270
32CM	8	Department of Human Services Repair Building 118 Chiller, Building 35 Water Softener and Condensate Pump, CMHIP, Ph 3 of 3	2023-098M23	\$1,997,477	\$0	\$53,344,747
33CM	8	Colorado State University – Ft Collins Upgrade Christman Field, Ph 2 of 2	2025-079M24	\$1,990,749	\$0	\$55,335,496

34CM	8	Department of Military and Veterans Affairs Auditorium Remodel and HVAC Upgrades and Roof Replacement, Denver Readiness Center, Ph 2 of 2	2025-110M24	\$1,438,358	\$0	\$56,773,854
35CM	8	Arapahoe Community College Upgrade Emergency Generator, Replace Lighting Panels, Main and Annex Buildings, Ph 1 of 1		\$2,112,203	\$0	\$58,886,057
36CM	8	Department of Human Services Replace Domestic and Hot Water Heating Systems YSC, CALM, NMF, NMV, and NPV, Ph 1 of 2		\$1,862,054	\$4,643,180	\$60,748,111
37CM	8	Department of Public Safety Replace HVAC Units, Upgrade Lighting Systems, CBI Grand Junction Facility, Ph 1 of 2		\$1,615,519	\$1,878,145	\$62,363,630
38CM	8	Colorado Northwestern Community College Replace HVAC, Potable Water Infrastructure System, Multiple Buildings, Rangely Campus, Ph 1 of 1		\$2,107,980	\$0	\$64,471,610
39CM	8	Red Rocks Community College BAS Controls Migration, Lakewood Campus, Ph 1 of 1		\$782,744	\$0	\$65,254,354
40CM	8	University of Northern Colorado Renovate Variable Flow Chilled Water Systems, Michener and Candelaria, Ph 1 of 2		\$1,986,748	\$1,091,859	\$67,241,102
41CM	9	Colorado Mesa University Upgrade Mass Notification System, Ph 1 of 2		\$1,869,809	\$1,933,188	\$69,110,911
42CM	9	Department of Education – Colorado School for the Deaf and the Blind Domestic Water Main Replacement, Ph 1 of 1		\$1,399,478	\$0	\$70,510,389
43CM	10	Front Range Community College Replace Roof, Main Building, Westminster Campus, Ph 2 of 3	2023-093M23	\$1,999,400	\$3,250,000	\$72,509,789
44CM	10	Department of Human Services Replace HVAC Systems, NCD, DYS, and CALM, Ph 3 of 3	2024-047M23	\$2,096,640	\$2,108,433	\$74,606,429
45CM	10	University of Colorado – Anschutz Vivarium Air Valve Replacement, R1 North, Ph 3 of 3	2024-119M23	\$1,291,422	\$0	\$75,897,851
46CM	10	Department of Local Affairs – Ft Lyon Decentralize Ft. Lyon Heating Design Only, Ph 1 of 1		\$796,840	\$0	\$76,694,691
47CM	10	Department of Personnel and Administration – State Capitol Building Replace Ground Source Heat Pumps Compressors, Ph 1 of 3		\$2,810,670	\$5,787,199	\$79,505,361
48CM	10	Front Range Community College Replace AHU and Exhaust Fans, Westminster Campus, Ph 1 of 1		\$1,628,000	\$0	\$81,133,361
49CM	10	Western Colorado University Upgrade Campus Primary Electrical, Ph 1 of 1		\$1,407,066	\$0	\$82,540,427

50CM	10	Department of Corrections Replace Kitchen Refrigeration System, DRDC, Ph 1 of 1	\$1,739,089	\$0	\$84,279,516
51CM	10	Pueblo Community College ADA Upgrades Davis Academic Building, Ph 1 of 1	\$1,299,243	\$0	\$85,578,759
LEVEL 1 TOTALS					
Cumulative Current – Year Project Requests:			\$85,578,759		
Cumulative Out – Year Project Balance:				\$38,934,949	
Cumulative All Project Total:					\$85,578,759

Ref No.	Score	Agency Project Title, Phase	Project M#	CURRENT- YEAR Project Recommendations	OUT-YEAR Project Balance	Cumulative Total of Projects
LEVEL 2						
52CM	12	Colorado State University – Pueblo Electric Systems Upgrades, Campus, Ph 1 of 2		\$1,415,700	\$915,123	\$86,994,459
53CM	12	University of Colorado – Anschutz Electrical Equipment Replacement, Fitzsimons, Ph 1 of 3		\$2,664,756	\$5,073,726	\$89,659,215
54CM	12	University of Northern Colorado Electrical System Renovation, McKee & Candelaria, Ph 1 of 1		\$1,713,278	\$0	\$91,372,493
55CM	12	Department of Human Services Upgrade Heat Plant Controls System, Building 35, CMHIP, Ph 1 of 2		\$4,477,191	\$2,306,928	\$95,849,684
56CM	12	Northeastern Junior College Chiller Replacement, Plumbing Upgrade and Restroom Remodel, Hays Student Center, Ph 1 of 1		\$1,849,320	\$0	\$97,699,004
57CM	12	University of Colorado – Anschutz HVAC Improvement, R1 North, Ph 1 of 3		\$2,317,682	\$2,962,524	\$100,016,686
58CM	12	Colorado State University – Ft Collins Connect Chilled Water, NESB, Ph 1 of 1		\$1,295,844	\$0	\$101,312,530
59CM	12	University of Colorado – Anschutz AHU Replacement and Heating Improvements, Fitzsimons, Ph 1 of 3		\$2,483,339	\$4,491,126	\$103,795,869
60CM	12	Colorado State University – Ft Collins Electrical Service Replacement, Chemistry Bldg, Ph 1 of 1		\$2,271,750	\$0	\$106,067,619
61CM	12	Arapahoe Community College Replace RTU, Repair Roof, Envelope and Entry Doors, Library, Ph 1 of 1		\$652,119	\$0	\$106,719,738
62CM	12	Colorado State University – Ft Collins Roof Replacement, Rockwell South, Ph 1 of 1		\$656,560	\$0	\$107,376,298
63CM	12	Department of Personnel and Administration – Camp George West Water and Fireline Infrastructure Improvements, Ph 1 of 2		\$4,121,770	\$4,413,824	\$111,498,068
64CM	12	Fort Lewis College Roof Replacement, Art and Design Hall, Ph 1 of 1		\$942,403	\$0	\$112,440,471
65CM	12	Morgan Community College Replace Roof, Elm Building, Ph 1 of 1		\$1,111,499	\$0	\$113,551,970
66CM	12	Department of Personnel and Administration – Division of Capital Assets Restrooms Modernization, ADA Improvements, HSB, Ph 1 of 2		\$4,562,709	\$4,462,712	\$118,114,679

67CM	14	University of Colorado – Boulder Fire Safety, Elevator & Lighting Upgrades, Regent Hall, Ph 1 of 2		\$2,749,462	\$1,943,636	\$120,864,141
68CM	14	Department of Corrections Replace Kitchen Refrigeration System, BVMC, Ph 1 of 1		\$1,494,558	\$0	\$122,358,699
69CM	14	University of Colorado – Colorado Springs Replace Boilers, Centennial Hall, Main Hall, El Pomar/KFL, and Columbine Hall, Ph 1 of 2		\$2,195,890	\$3,865,007	\$124,554,589
70CM	14	Department of Local Affairs – Ft Lyon ADA Upgrades Housing Units 323 and 324, Ft. Lyon, Ph 1 of 1		\$776,875	\$0	\$125,331,464
71CM	14	Department of Education – Colorado School for the Deaf and the Blind Systems Renovation Brown Hall, Ph 1 of 2		\$4,409,358	\$3,917,331	\$129,740,822
72CM	14	Department of Personnel and Administration – Division of Capital Assets Roof Replacement, 690 Kipling, LSB, and Power Plant, Ph 1 of 2		\$1,806,137	\$2,882,257	\$131,546,959
73CM	16	Colorado School of Mines Replace Air Handlers, Steinhauer, Ph 2 of 2	2025-095M24	\$1,035,093	\$0	\$132,582,052
74CM	16	Colorado School of Mines Obsolete Temperature Controls Replacement, Campus, Ph 2 of 2	2025-101M24	\$1,423,790	\$0	\$134,005,842
75CM	16	Department of Corrections Interior Medline and Pharmacy Improvements, CTCF, Ph 1 of 1		\$797,099	\$0	\$134,802,941
76CM	16	Department of Human Services Electrical Distribution Replacement, CALM, Ph 1 of 1		\$4,664,694	\$0	\$139,467,635
77CM	16	Department of Personnel and Administration – 1881 Pierce Replace Chillers and Cooling Towers, Ph 1 of 1		\$4,042,236	\$0	\$143,509,871
78CM	16	Lamar Community College Replace Rooftop AC Units, Betz Technology Center and Wellness Center, Ph 1 of 1		\$1,275,500	\$0	\$144,785,371
79CM	16	University of Colorado – Anschutz Improve Ventilation, Atrium, R1 North, Ph 1 of 1		\$2,774,277	\$0	\$147,559,648
80CM	16	Colorado State University – Ft Collins Roof Replacement, Johnson Hall, Ph 1 of 1		\$1,434,906	\$0	\$148,994,554
81CM	16	University of Colorado – Boulder East Campus Raw Water Renewal, Ph 1 of 1		\$2,293,909	\$0	\$151,288,463
82CM	16	Department of Corrections Replace Kitchen Refrigeration System, AVCF, Ph 1 of 1		\$1,297,105	\$0	\$152,585,568

83CM	16	Adams State University Replace North Parking Lot, Plachy Hall, Ph 1 of 1		\$1,270,506	\$0	\$153,856,074
84CM	18	Department of Human Services Replace Elevators, Buildings 115 and 116, CMHIP, Ph 2 of 2	2025-112M24	\$1,058,354	\$0	\$154,914,428
85CM	18	Department of Corrections Living Unit 7 Shower Improvements, FCF, Ph 1 of 1		\$3,344,541	\$0	\$158,258,969
86CM	18	Department of Corrections Roof Replacement Support Building, DWCF, Ph 1 of 1		\$4,461,232	\$0	\$162,720,201
87CM	18	Auraria Higher Education Center Upgrade Primary Electric Service Admin, 5th St. Hub, Tivoli, Ph 1 of 1		\$4,400,000	\$0	\$167,120,201
88CM	18	Department of Corrections Generator and Controls Improvements, DCC, Ph 1 of 1		\$2,870,724	\$0	\$169,990,925
89CM	18	Colorado State University – Ft Collins Elevator Addition, Center Wing, Plant Sciences, Ph 1 of 1		\$2,053,709	\$0	\$172,044,634
90CM	18	Department of Corrections General Population ADA Improvements, FCF, Ph 1 of 4		\$3,920,207	\$7,067,155	\$175,964,841
91CM	20	Pikes Peak State College Replace Sewer Vent Pipes and Upgrade Restrooms, Centennial Campus, Ph 3 of 3	2020-081M19	\$3,685,495	\$0	\$179,650,336
92CM	20	Department of Human Services Replace Chiller, Buildings 126 and 129, CMHIP, Ph 1 of 1		\$3,251,316	\$0	\$182,901,652
93CM	20	Colorado State University – Ft Collins Chiller Replacement, University Center for the Arts, Ph 1 of 1		\$1,241,838	\$0	\$184,143,490
94CM	20	Department of Human Services Replace HVAC Systems DYS CAMV, Ph 1 of 1		\$4,398,021	\$0	\$188,541,511
95CM	20	Otero College HVAC VRF Conversion, MacDonald Hall, Ph 1 of 1		\$1,525,000	\$0	\$190,066,511
96CM	20	Department of Corrections Vocational Roof Replacement, BVCF, Ph 1 of 1		\$1,875,511	\$0	\$191,942,022
97CM	20	Department of Human Services HVAC Systems Replacement, Fort Logan Princeton Circle, Ph 1 of 2		\$1,907,198	\$4,361,447	\$193,849,220
98CM	20	Department of Military and Veterans Affairs Irrigation and Landscape Improvements, Joint Forces Headquarters, Ph 1 of 1		\$177,296	\$0	\$194,026,516

99CM	20	Department of Human Services Repair and Replace Roofs, Mount View Youth Services Centers, NCD, Ph 1 of 2	\$1,872,997	\$3,759,755	\$195,899,513
100CM	20	Department of Human Services Upgrade/Replacement HVAC and Exhaust System, Grand Mesa YSC, Ph 1 of 2	\$2,198,554	\$3,551,096	\$198,098,067
101CM	20	Colorado Mesa University Replace Building Geo Lines, Second Floor Escalante Hall, Ph 1 of 1	\$437,102	\$0	\$198,535,169
102CM	20	Red Rocks Community College Retrofit Lighting to LED Fixtures, Lakewood Campus, Ph 1 of 1	\$995,620	\$0	\$199,530,789
LEVEL 2 TOTALS					
Cumulative Current – Year Project Requests:			\$199,530,789		
Cumulative Out – Year Project Balance:				\$94,908,596	
Cumulative All Project Total:					\$199,530,789

Ref No.	Score	Agency Project Title, Phase	Project M#	CURRENT- YEAR Project Recommendations	OUT-YEAR Project Balance	Cumulative Total of Projects
LEVEL 3						
103CM	21	University of Colorado – Colorado Springs Structural, Envelope, RTU and VAV Replacement, Central Services Bldg., Ph 1 of 1		\$3,191,608	\$0	\$202,722,397
104CM	21	Auraria Higher Education Center Replace Building Roof and Walkways, North Classroom, Ph 1 of 1		\$1,966,688	\$0	\$204,689,085
105CM	21	University of Colorado - Boulder Varsity Bridge & Dam Rehabilitation, Ph 1 of 1		\$2,226,765	\$0	\$206,915,850
106CM	21	Colorado State University – Ft Collins Upgrade, Moby GeoX Heat Exchanger, Ph 1 of 1		\$1,316,085	\$0	\$208,231,935
107CM	24	Department of Human Services GJRC Group Homes & Developmental Center MEP/Exterior Modernization, Ph 1 of 2		\$2,635,384	\$2,477,500	\$210,867,319
108CM	24	Department of Corrections Security Cell Improvements – Lower North Replacement, BVCF, Ph 1 of 1		\$4,261,196	\$0	\$215,128,515
109CM	24	Pueblo Community College Replace RTUs over the CNM addition, MT Building, Ph 1 of 1		\$1,730,300	\$0	\$216,858,815
110CM	24	Pikes Peak State College Replace & Upgrade Building Automation System, Rampart Campus, Ph 1 of 1		\$1,793,000	\$0	\$218,651,815
111CM	24	Department of Public Safety – Office of Public Safety Communication Replace Microwave Communication Site Shelters, Ph 1 of 2		\$1,670,035	\$1,670,035	\$220,321,850
112CM	24	Department of Military and Veterans Affairs Replace Metal Panel Roof, Joint Forces Headquarters Readiness Center, Ph 1 of 1		\$51,378	\$0	\$220,373,228
113CM	24	University of Colorado – Colorado Springs Structural and Roof Replacement, Dwire Hall, Ph 1 of 1		\$2,020,248	\$0	\$222,393,476
114CM	24	Colorado State University – Ft Collins ADA Accessible Building Entrances, Ph 1 of 1		\$473,552	\$0	\$222,867,028
115CM	24	University of Colorado – Denver Structural Garage Repairs, Lawrence Street Center, Ph 1 of 1		\$2,583,468	\$0	\$225,450,496
116CM	24	Department of Military and Veterans Affairs Upgrade Interior Lighting to LED, Five Readiness Centers, Ph 1 of 1		\$775,697	\$0	\$226,226,193

117CM	28	Community College of Aurora Replace Roof, Fine Arts Building, Ph 1 of 1		\$448,254	\$0	\$226,674,447
118CM	33	Auraria Higher Education Center Replace Cooling Tower, Chillers, Pumps, South Plant, Ph 1 of 2		\$3,282,728	\$3,282,728	\$229,957,175
119CM	36	Colorado Mesa University HVAC Replacement, Maverick Center, Ph 1 of 1		\$1,999,903	\$0	\$231,957,078
120CM	36	Pueblo Community College Replace Roofs, MT Building and CNM Addition, Ph 1 of 1		\$1,514,450	\$0	\$233,471,528
121CM	36	Western Colorado University Upgrade Lighting, Security and Efficiency, Ph 2 of 2	2023-071M22	\$1,844,095	\$0	\$235,315,623
122CM	36	Western Colorado University Campus Roadway Rehabilitation, Ph 1 of 2		\$2,234,081	\$2,056,388	\$237,549,704
123CM	40	Department of Public Health and Environment Fence and Gate for CDPHE Lab, Ph 1 of 1		\$700,000	\$0	\$238,249,704
124CM	42	Otero College Emergency Generator Upgrade/Replacement, Ph 1 of 1		\$1,224,000	\$0	\$239,473,704
125CM	42	Department of Local Affairs – Ft Lyon HVAC Upgrades, Building 3, Ft. Lyon, Ph 1 of 1		\$1,325,105	\$0	\$240,798,809
126CM	48	Pikes Peak State College Replace Boiler and Domestic Water Heaters, Rampart Range Campus, Ph 1 of 1		\$1,015,108	\$0	\$241,813,917
127CM	56	Arapahoe Community College Replace RTUs & Upgrade Controls, Church St. Building, Ph 1 of 1		\$768,982	\$0	\$242,582,899
128CM	64	Department of Local Affairs – Ft Lyon Upgrade HVAC, Building 6, Ft. Lyon, Ph 1 of 1		\$628,650	\$0	\$243,211,549
129CM	66	Colorado Mesa University HVAC Replacement, Admissions, Ph 1 of 1		\$277,543	\$0	\$243,489,092
130CM	66	Auraria Higher Education Center Replace Fire Alarm System, Tivoli, Ph 1 of 1		\$4,457,398	\$0	\$247,946,490

LEVEL 3 TOTALS

Cumulative Current – Year Project Requests: \$247,946,490

Cumulative Out – Year Project Balance: \$104,395,247

Grand Total of Current-Year Project Requests and Out-Year Project Balances: \$352,341,737