

JOINT BUDGET COMMITTEE



STAFF FIGURE SETTING FY 2024-25

DEPARTMENT OF HIGHER EDUCATION

(Department Administrative Office, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Division of Occupational Education except Area Technical Colleges, Auraria Higher Education Center, and History Colorado)

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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CONTENTS

Department Overview	1
Summary of Staff Recommendations	2
Description of Incremental Changes	3
Major Differences from the Request	5
Decision Items Affecting Multiple Divisions	5
(1) Department Administrative Office	5
Decision Items - Department Administrative Office	6
➔ Common Policy Items, Centrally-appropriated Items and Fund Splits	6
Line Item Detail — Department Administrative Office	6
(2) Colorado Commission on Higher Education and Higher Education Special Purpose Programs	21
Decision Items - Colorado Commission on Higher Education and Higher Education Special Purpose Programs	22
➔ S1/BA1 Cybersecurity Incident Remediation	22
➔ SI Legislation Request to Investigate Agency Consolidation for OIT	23
➔ R4/BA6 Salary Adjustments Update	24
➔ BA4 Path4Ward Caseload Adjustment	27
➔ BA5 CSFS Urban Community Forestry (UCF) Program FTE	28
➔ T2 Depreciation Lease Equivalent	31
Line Item Detail – Colorado Commission on Higher Education	33
(7) Division of Occupational Education	62
Decision Items – Division of Occupational Education	63
➔ S2/BA3 Div. of Occupational Education Admin. Cost Increase	63
Line Item Detail – Division of Occupational Education	64
(8) Auraria Higher Education Center	68
Decision Items – Auraria Higher Education Center	69
➔ T1 Auraria Higher Education Center Spending Authority	69
Line Item Detail – Auraria Higher Education Center	71
(9) History Colorado	72
Decision items – History Colorado	78
➔ HC1 Collection Care and Storage Facility Lease & Legislation	78
➔ HC2 Historic Property Use Consultant	82
➔ HC3 250-150 Commission Outreach [Legislation Required]	85
➔ HC4 Adobe Maintenance Manager Cost Bending FTE	87
➔ HC5 Cumbers Toltec Fire Mitigation	88
➔ HC6 Community Museums	90
➔ HC7 COP Sequestration	92
➔ HC8 Strategic Initiative Fund	93
➔ HC9 Indian Boarding School Research [Requires Legislation]	95
➔ BA1 Colorado Heritage for All Term-Limited FTE	96
Line Item Detail – History Colorado	98
Long Bill Footnotes and Requests for Information	112
Long Bill Footnotes	112
Requests for Information	115
Appendix A: Numbers Pages	116
Appendix B: CDHE Non-Appropriated Expenditures and Budgets	147
Appendix C: HC Memo Re: DOR Facility Request	150

Appendix D: C&TSRR Fire Mitigation Plan.....	153
Appendix E: Strategic Initiatives Updates	166

HOW TO USE THIS DOCUMENT:

The Department Overview contains a table summarizing the staff recommended incremental changes followed by brief explanations of each incremental change. A similar overview table is provided for each division, but the description of incremental changes is not repeated, since it is available under the Department Overview. More details about the incremental changes are provided in the sections following the Department Overview and the division summary tables.

Decision items, both department-requested items and staff-initiated items, are discussed either in the Decision Items Affecting Multiple Divisions or at the beginning of the most relevant division. Within a section, decision items are listed in the requested priority order, if applicable.

DEPARTMENT OVERVIEW

The Colorado Commission on Higher Education (CCHE) coordinates the higher education delivery system, including requests for state funding. The CCHE has some regulatory authority over the public higher education institutions in areas such as role and mission, degree programs, the transfer of credits, and performance reporting. However, each institution has a governing board that makes policy and budget decisions for the institution.

The Department includes the following divisions and programs:

- **Colorado Commission on Higher Education**, including staff, operating expenses, and special purpose programs. The executive director of CCHE is also the executive director of the Department. The **Department Administrative Office** includes centrally-appropriated amounts for CCHE and History Colorado.
- **Financial aid** programs, which fall under the purview of CCHE. The director of CCHE also appoints the directors of College Assist and CollegeInvest, which are both statutorily authorized state enterprises with responsibilities related to student loans and college savings programs. Both of these programs are off budget.
- The **College Opportunity Fund** Program, which provides stipend for undergraduate resident students to attend public colleges and participating private colleges in Colorado. The section also includes appropriations for fee-for-service contracts with public higher education institutions for graduate education and other educational services not covered by the stipends.
- Appropriations for each of the higher education **Governing Boards**. Tuition, stipend, and fee-for-service spending authority for public higher education institutions is provided in the Governing Boards section.
- The **Division of Occupational Education** oversees Colorado Vocational Act programs, the Area Vocational Schools, federal Perkins technical training programs, and resources for the promotion of job development, job training, and job retraining.
- State subsidies for **Local District Junior Colleges; History Colorado;** and the **Auraria Higher Education Center**, which maintains the single shared campus of the Community College of Denver, Metropolitan State College of Denver, and the University of Colorado at Denver and Health Sciences Center.

SUMMARY OF STAFF RECOMMENDATIONS

DEPARTMENT OF HIGHER EDUCATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$5,857,635,721	\$1,557,646,970	\$3,082,765,912	\$1,190,772,165	\$26,450,674	26,759.7
Long Bill supplemental	42,463,718	0	42,463,718	0	0	(33.6)
TOTAL	\$5,900,099,439	\$1,557,646,970	\$3,125,229,630	\$1,190,772,165	\$26,450,674	26,726.1
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$5,900,099,439	\$1,557,646,970	\$3,125,229,630	\$1,190,772,165	\$26,450,674	26,726.1
R1/BA2 State funding increase for HiEd	102,500,437	58,672,731	0	43,827,706	0	0.0
R2 Tuition spending authority	128,597,755	0	128,597,755	0	0	0.0
R3 Fort Lewis Native American tuit. waiver	(235,968)	(235,968)	0	0	0	0.0
R4/BA6 Dept of HiEd salary adjustment	171,130	171,130	0	0	0	0.0
HC1 Collections care and storage lease	0	0	0	0	0	0.0
HC2 Historic property affordable housing	0	0	0	0	0	0.0
HC3 250_150 Commission outreach	250,000	250,000	0	0	0	0.0
HC4 Adobe maintenance manager	104,351	104,351	0	0	0	0.9
HC5 Cumbres Toltec fire mitigation	500,000	500,000	0	0	0	0.0
HC6 Community museums	150,000	0	150,000	0	0	0.0
HC7 COP sequestration	44,817	0	44,817	0	0	0.0
HC8 Strategic initiatives spending authority	1,218,415	0	1,218,415	0	0	0.0
HC9 Indian boarding school research	333,333	333,333	0	0	0	2.0
BA1 Cybersecurity incident remediation	770,738	770,738	0	0	0	4.0
BA3 Div of Occupational Ed cost increase	100,000	0	0	100,000	0	0.0
BA4 Path4Ward caseload adjustment	155,823	155,823	0	0	0	0.0
BA5 CSFS federal IRA tree equity FTE	0	0	0	0	0	0.0
HC BA1 Colorado Heritage for All	236,826	0	236,826	0	0	2.7
AHEC spending authority	4,337,353	0	0	4,337,353	0	0.0
Centrally appropriated line items	3,036,418	1,872,743	1,633,523	(757,076)	287,228	0.0
Depreciation Lease Equivalent	1,565,337	1,565,337	0	0	0	0.0
Colorado Geological Survey	126,068	34,795	91,273	0	0	0.0
SI IHE employee FTE adjustments	0	0	0	0	0	787.1
Annualize prior year legislation	(34,436,776)	(41,933,138)	(1,690,575)	9,186,937	0	(3.3)
Annualize prior year budget actions	(7,382,229)	(5,327,543)	(2,000,000)	0	(54,686)	(12.0)
SI Student fee adjustments	(5,724,815)	0	(5,724,815)	0	0	0.0
SI Higher Ed limited gaming adjustment	(2,097,250)	0	(2,097,250)	0	0	0.0
SI Tobacco MSA revenue adjustment	(1,488,947)	0	(1,488,947)	0	0	0.0
SI COF private stipend	(496,075)	(496,075)	0	0	0	0.0
Technical requests	820,736	(165,345)	3,899,966	(3,355,686)	441,801	0.0
TOTAL	\$6,093,256,916	\$1,573,919,882	\$3,248,100,618	\$1,244,111,399	\$27,125,017	27,507.5
INCREASE/(DECREASE)	\$193,157,477	\$16,272,912	\$122,870,988	\$53,339,234	\$674,343	781.4
Percentage Change	3.3%	1.0%	3.9%	4.5%	2.5%	2.9%
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$83,059,779)	(\$16,882,652)	(\$52,097,744)	(\$13,730,509)	(\$348,874)	(751.7)

DESCRIPTION OF INCREMENTAL CHANGES

COLORADO DEPARTMENT OF HIGHER EDUCATION

S1/BA1 CYBERSECURITY INCIDENT REMEDIATION: Recommendations include an increase of \$770,738 General Fund and 4.0 FTE ongoing to support the hardening of Departmental IT infrastructure and maintain a more secure cyber environment.

SI LEGISLATION TO EXPLORE AGENCY CONSOLIDATION FOR OIT: Per conversations between the Joint Technology Committee and JBC, staff recommends legislation directing the Office of Information Technology to complete an evaluation of the Department of Higher Education's technology stacks with the intention to create a plan to consolidate CDHE under the services provided by OIT. If approved, staff recommends a placeholder of \$280,000 General Fund for this legislation.

R4/BA6 SALARY ADJUSTMENTS FOR CDHE: Recommendations include an increase of \$171,130 General Fund ongoing for a departmental salary adjustment for existing, General Funded staff to increase pay parity with the equivalent classified position salaries and tenure.

BA4 PATH4WARD CASELOAD ADJUSTMENT: Recommendations include an increase of \$155,823 General Fund for the Path4Ward program, also known as the Fourth-Year Innovation Pilot Program in the Long Bill. This additional funding is to serve an estimated 155 students from 11 different school districts across Colorado.

T2 DEPRECIATION LEASE EQUIVALENT: Recommendations include an increase of \$1,565,337 General Fund to fund the annual depreciation lease equivalent payment for higher education, bringing the total to \$12,550,234 General Fund. This mechanism for supporting capital construction is based on the depreciation of new construction and renovations funded by the General Assembly since FY 2015-16. As higher education is a large recipient of capital construction funding, this amount is anticipated to grow significantly over time.

AURARIA HIGHER EDUCATION CENTER

T1 AURARIA HIGHER EDUCATION CENTER SPENDING AUTHORITY: Recommendations include an increase of \$4,337,353 reappropriated funds which reflects a not-to-exceed cap on the spending authority of funds received from the three institutions operating on the Auraria Higher Education Center (AHEC) campus. This is a negotiated amount among the institutions and AHEC.

HISTORY COLORADO

HC1 COLLECTION CARE AND STORAGE FACILITY LEASE & LEGISLATION: Staff does not recommend the requested \$500,000 General Fund ongoing for History Colorado to lease a facility to house the State's archival collection. Instead, staff recommends the JBC wait to determine next steps until it's determined whether History Colorado might be able to utilize a current state facility which may be vacated in the near future; or, the JBC may wish to provide History Colorado with funding to pursue pre-leasing activities with the intent that it will provide some funding for leasing activities in the future.

HC2 HISTORIC PROPERTY USE CONSULTANT (FOR AFFORDABLE HOUSING): Staff does not recommend the requested \$102,840 General Fund and 0.9 FTE to support a position dedicated to providing technical assistance and consultation to property owners and community leaders on the use of vacant and underutilized historic properties for affordable and workforce housing.

HC3 250-150 COMMISSION OUTREACH (LEGISLATION REQUIRED): Recommendations include \$250,000 General Fund to support outreach activities of the 250-150 Commission. If approved, staff recommends legislation to transfer this appropriation into the 250-150 Cash Fund which is a continuously-appropriated cash fund recently created for the Commission's activities.

HC4 ADOBE MAINTENANCE MANAGER COST BENDING FTE: Recommendations include \$104,351 General Fund and 0.9 FTE in FY 2024-25 to hire an adobe maintenance manager to oversee the planning, repair, and general maintenance for the nine adobe structures owned by History Colorado. This position is estimated to save the state over \$1.5 million in anticipated repair costs over 5 years.

HC5 CUMBERS TOLTEC FIRE MITIGATION: Recommendations include a one-time appropriation of \$500,000 General Fund to support fire mitigation efforts along the C&TSRR. This includes the removal of vegetation adjacent to the railroad as well as replacement and upgrades for fire mitigation equipment.

HC6 COMMUNITY MUSEUMS: Recommendations include an increase of \$150,000 cash funds ongoing spending authority from the Community Museum Earned Revenue Cash Fund. This funding will be utilized for marketing, engagements, and exhibits with the goal of increasing attendance and revenue.

HC8 STRATEGIC INITIATIVE FUND: Recommendations include spending authority of \$1,218,415 cash funds for two years to fully expend the previous \$3.0 million appropriation made to History Colorado through the Historic Society Strategic Initiative Fund (HSSI Fund).

HC9 INDIAN BOARDING SCHOOL RESEARCH (REQUIRES LEGISLATION): Recommendations include \$333,333 General Fund and 2.0 FTE in FY 2024-25, and for two years thereafter, in support of the research, tribal consultation, and listening sessions with American Indian/Alaska Native (AI/AN) communities regarding the history and impact of Federal Indian Boarding Schools in Colorado. This funding will build on the recommendations made at the conclusion of research commissioned in H.B. 22-1327. History Colorado already has a sponsor for the required legislation to reenact the original provision.

BA1 COLORADO HERITAGE FOR ALL TERM-LIMITED FTE: Recommendations include \$236,826 cash funds in FY 2024-25, \$254,524 in FY 2025-26 and FY 2026-27 from the State Historical Fund to support 3.0 FTE for three years. These positions, Community Engagement Historians, would help prepare State and/or National Register nominations for properties associated with historically marginalized communities. These efforts are linked with the programming of the America 250 – Colorado 150 commemorative events. Funding would be from the reserve of the State Historical Fund.

MAJOR DIFFERENCES FROM THE REQUEST

Staff recommendations differ significantly from the request due to the denial of HC1, HC2, and partial denial of HC3. Other differences are less significant and pertain primarily to changes in Common Policy and staffing provisions as decided by the JBC.

DECISION ITEMS AFFECTING MULTIPLE DIVISIONS

None. The change requests handled in this portion of the Higher Education Figure setting each pertain to individual divisions.

(1) DEPARTMENT ADMINISTRATIVE OFFICE

This division includes funding for centrally appropriated items for:

- the Colorado Commission on Higher Education and central administration for the Department of Higher Education and the GEAR-UP program
- the Division of Private Occupational Schools;
- and History Colorado.

These centrally appropriated items include salary survey, risk management, leased space, health benefits, and other miscellaneous expenses. *These expenses are not appropriated centrally for the higher education institutions or other divisions within the Department.* The sources of cash funds include limited gaming revenues deposited in the State Historical Fund and various fees. The source of reappropriated funds is statewide and departmental indirect cost recoveries.

DEPARTMENT ADMINISTRATIVE OFFICE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 Appropriation						
FY 2023-24 Appropriation	\$11,103,957	\$3,928,090	\$4,123,527	\$1,547,270	\$1,505,070	14.0
TOTAL	\$11,103,957	\$3,928,090	\$4,123,527	\$1,547,270	\$1,505,070	14.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$11,103,957	\$3,928,090	\$4,123,527	\$1,547,270	\$1,505,070	14.0
Centrally appropriated line items	3,036,420	1,872,743	1,633,525	(550,737)	80,889	0.0
Annualize prior year legislation	(159,526)	(65,700)	(93,826)	0	0	0.0
Annualize prior year budget actions	(4,022,396)	(3,063,103)	(837,792)	0	(121,501)	(12.0)
TOTAL	\$9,958,455	\$2,672,030	\$4,825,434	\$996,533	\$1,464,458	2.0
INCREASE/(DECREASE)	(\$1,145,502)	(\$1,256,060)	\$701,907	(\$550,737)	(\$40,612)	(12.0)
Percentage Change	(10.3%)	(32.0%)	17.0%	(35.6%)	(2.7%)	(85.7%)
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$299,966	\$38	\$662	\$0	\$299,266	0.0

DECISION ITEMS - DEPARTMENT ADMINISTRATIVE OFFICE

→ COMMON POLICY ITEMS, CENTRALLY-APPROPRIATED ITEMS AND FUND SPLITS

The staff recommendation for items on which the Committee has taken action is based on Committee common policy. Staff has relied on common policy tables distributed by JBC staff and, in some cases, Department of Personnel common policy templates.

NON-PRIORITIZED REQUESTS: The request includes adjustments to centrally appropriated line items and new line items related to the Central Services Omnibus Request made by the Department of Personnel and Administration and CORE operations. Pertinent adjustment requests have been made separately for the Department of Higher Education and History Colorado. Amounts are included in staff tables, but this does not represent a staff recommendation. **Staff requests permission to make the necessary adjustments based on decisions made on items still pending, including adjustments to fund sources for these items if required.**

CENTRALLY APPROPRIATED LINE ITEMS: The request includes adjustments to all centrally appropriated line items, in addition to the non-prioritized requests. Recommendations differ from requested amounts based on data provided by DPA. **Staff requests permission to make further adjustments to amounts shown based on common policy decisions that are still pending, including adjustments to funding sources for these common policy items if required.**

DEPARTMENT ADMINISTRATIVE OFFICE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 Appropriation						
FY 2023-24 Appropriation	\$11,103,957	\$3,928,090	\$4,123,527	\$1,547,270	\$1,505,070	14.0
TOTAL	\$11,103,957	\$3,928,090	\$4,123,527	\$1,547,270	\$1,505,070	14.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$11,103,957	\$3,928,090	\$4,123,527	\$1,547,270	\$1,505,070	14.0
Centrally appropriated line items	3,036,418	1,872,743	1,633,523	(757,076)	287,228	0.0
Annualize prior year legislation	(159,526)	(65,700)	(93,826)	0	0	0.0
Annualize prior year budget actions	(4,022,396)	(3,063,103)	(837,792)	0	(121,501)	(12.0)
TOTAL	\$9,958,453	\$2,672,030	\$4,825,432	\$790,194	\$1,670,797	2.0
INCREASE/(DECREASE)	(\$1,145,504)	(\$1,256,060)	\$701,905	(\$757,076)	\$165,727	(12.0)
Percentage Change	(10.3%)	(32.0%)	17.0%	(48.9%)	11.0%	(85.7%)
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$299,968	\$38	\$664	\$206,339	\$92,927	0.0

LINE ITEM DETAIL — DEPARTMENT ADMINISTRATIVE OFFICE

HEALTH, LIFE, AND DENTAL

This line item funds the State's contribution to state employee medical and dental plans. The request is made for the entire Department, based on the recommended contribution rates as submitted by the State Personnel Director and enrollment figures. As for all centrally-appropriated items in this section, the amounts do not fund benefits for employees of the state higher education institutions and include

only Colorado Commission on Higher Education (CCHE), Division of Private Occupational Schools, and History Colorado staff.

The health, life, dental insurance benefit for staff of the Colorado Commission on Higher Education (CCHE) differs from the benefit provided for other state staff, as CCHE contracts for its health, life, and dental benefit through the community college system. This arrangement has been in place for at least 20 years and was originally pursued because it provided a better benefit at a lower cost to the State and employee.

The Department is required to demonstrate periodically that the costs incurred by the state are close to the amounts that would be required for all staff, whether or not they are enrolled in the state-sponsored health plans. An annual RFI requests that the Department submit its H/L/D template in the same format as other state agencies so that, as for other agencies, allocations are based on employee selections and can be compared to other agencies on that basis. **The most recent report, (FY 2023-24 RFI response) indicates that the Department contributes approximately 6.5 percent less per month for its employees on average than it would if it offered the State's benefit plans.**

STATUTORY AUTHORITY: Sections 24-50-611 and 24-50-603 (9), C.R.S.

REQUEST: The Department requests an appropriation of \$3,539,547 total funds for this line item, including an increase of \$500,379 for OSPB's requested common policy adjustment.

RECOMMENDATION: The staff recommendation is reflected in the table below and differs from requested amounts based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item.**

DEPARTMENT ADMINISTRATIVE OFFICE, HEALTH, LIFE, AND DENTAL						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$3,039,168	\$398,784	\$1,348,318	\$457,049	\$835,017	0.0
TOTAL	\$3,039,168	\$398,784	\$1,348,318	\$457,049	\$835,017	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$3,039,168	\$398,784	\$1,348,318	\$457,049	\$835,017	0.0
Centrally appropriated line items	301,746	557,712	268,862	(433,007)	(91,821)	0.0
TOTAL	\$3,340,914	\$956,496	\$1,617,180	\$24,042	\$743,196	0.0
INCREASE/(DECREASE)	\$301,746	\$557,712	\$268,862	(\$433,007)	(\$91,821)	0.0
Percentage Change	9.9%	139.9%	19.9%	(94.7%)	(11.0%)	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$3,516,751	\$956,496	\$1,617,180	\$24,042	\$919,033	0.0
Request Above/(Below) Recommendation	\$175,837	\$0	\$0	\$0	\$175,837	0.0

SHORT-TERM DISABILITY

This line item funds the Department's share of state's short-term disability which is administered by the Department of Personnel. Short-term disability is equal to 0.19 percent of salaries.

STATUTORY AUTHORITY: Sections 24-50-611, C.R.S., and 24-50-603 (13), C.R.S.

REQUEST: The Department requests an appropriation of \$32,344 total funds for this line item, including an increase of \$7,590 total funds for OSPB's requested common policy adjustment.,

RECOMMENDATION: **The staff recommendation is reflected in the table below and differs from requested amounts based on the Committee's common policy decisions.**

DEPARTMENT ADMINISTRATIVE OFFICE, SHORT-TERM DISABILITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$24,754	\$3,429	\$11,099	\$4,421	\$5,805	0.0
TOTAL	\$24,754	\$3,429	\$11,099	\$4,421	\$5,805	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$24,754	\$3,429	\$11,099	\$4,421	\$5,805	0.0
Centrally appropriated line items	5,979	6,351	3,968	(4,286)	(54)	0.0
TOTAL	\$30,733	\$9,780	\$15,067	\$135	\$5,751	0.0
INCREASE/(DECREASE)	\$5,979	\$6,351	\$3,968	(\$4,286)	(\$54)	0.0
Percentage Change	24.2%	185.2%	35.8%	(96.9%)	(0.9%)	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$32,344	\$9,780	\$15,067	\$135	\$7,362	0.0
Request Above/(Below) Recommendation	\$1,611	\$0	\$0	\$0	\$1,611	0.0

~~S.B. 04-257 AMORTIZATION EQUALIZATION DISBURSEMENT~~ [REMOVE LINE ITEM]

This line item funds the costs associated with S.B. 04-257 which requires additional state contribution for employees in PERA.

STATUTORY AUTHORITY: Section 24-51-411, C.R.S.

REQUEST: The Department requests an appropriation of \$1,085,310 total funds for this line item, including \$194,049 total funds for OSPB's requested common policy adjustment.

RECOMMENDATION: Staff **recommends the following appropriation, reflected in the table below**, in accordance with the Committee's decision on compensation common policies. This line item will no longer appear in the Long Bill, and its appropriations will be contained within the Unfunded Liability Amortization Equalization Disbursement Payments line item below.

DEPARTMENT ADMINISTRATIVE OFFICE, S.B. 04-257 AMORTIZATION EQUALIZATION DISBURSEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$891,261	\$124,561	\$414,854	\$148,448	\$203,398	0.0

DEPARTMENT ADMINISTRATIVE OFFICE, S.B. 04-257 AMORTIZATION EQUALIZATION DISBURSEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
TOTAL	\$891,261	\$124,561	\$414,854	\$148,448	\$203,398	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$891,261	\$124,561	\$414,854	\$148,448	\$203,398	0.0
Centrally appropriated line items	133,140	201,463	87,329	(143,962)	(11,690)	0.0
TOTAL	\$1,024,401	\$326,024	\$502,183	\$4,486	\$191,708	0.0
INCREASE/(DECREASE)	\$133,140	\$201,463	\$87,329	(\$143,962)	(\$11,690)	0.0
Percentage Change	14.9%	161.7%	21.1%	(97.0%)	(5.7%)	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,085,310	\$326,024	\$502,183	\$4,486	\$252,617	0.0
Request Above/(Below) Recommendation	\$60,909	\$0	\$0	\$0	\$60,909	0.0

*Pending

~~S.B. 06-235 SUPPLEMENTAL AMORTIZATION EQUALIZATION DISBURSEMENT~~
[REMOVE LINE ITEM]

This line item provides funding for an amortization payment to increase the funded status of the Public Employees' Retirement Association (PERA).

STATUTORY AUTHORITY: Section 24-51-411, C.R.S.

REQUEST: The Department requests an appropriation of \$1,085,310 total funds for this line item, including \$194,049 total funds for OSPB's requested common policy adjustment.

RECOMMENDATION: Staff **recommends the following appropriation, reflected in the table below**, in accordance with the Committee's decision on compensation common policies. This line item will no longer appear in the Long Bill, and its appropriations will be contained within the Unfunded Liability Amortization Equalization Disbursement Payments line item below.

DEPARTMENT ADMINISTRATIVE OFFICE, S.B. 06-235 SUPPLEMENTAL AMORTIZATION EQUALIZATION DISBURSEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$891,261	\$124,561	\$414,854	\$148,448	\$203,398	0.0
TOTAL	\$891,261	\$124,561	\$414,854	\$148,448	\$203,398	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$891,261	\$124,561	\$414,854	\$148,448	\$203,398	0.0
Centrally appropriated line items	133,140	201,463	87,329	(143,962)	(11,690)	0.0
TOTAL	\$1,024,401	\$326,024	\$502,183	\$4,486	\$191,708	0.0
INCREASE/(DECREASE)	\$133,140	\$201,463	\$87,329	(\$143,962)	(\$11,690)	0.0
Percentage Change	14.9%	161.7%	21.1%	(97.0%)	(5.7%)	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,085,310	\$326,024	\$502,183	\$4,486	\$252,617	0.0
Request Above/(Below) Recommendation	\$60,909	\$0	\$0	\$0	\$60,909	0.0

UNFUNDED LIABILITY AMORTIZATION EQUALIZATION DISBURSEMENT PAYMENTS [NEW LINE ITEM]

This line item provides funding for amortization and supplemental amortization payments to increase the funded status of the Public Employees' Retirement Association (PERA).

STATUTORY AUTHORITY: Section 24-51-411, C.R.S.

REQUEST: This is a new line item created as a result of a JBC staff recommendation and, as such, the table below reflects zeroes for the Department's request. However, the Department request for this line is the combination of the requests for the previous two line items (AED and SAED), which is an appropriation of \$2.2 million total funds, including \$0.7 million General Fund, \$1.0 million cash funds, \$8,972 reappropriated funds, and \$0.5 million federal funds for FY 2024-25.

RECOMMENDATION: The staff recommendation is reflected in the table below and differs from requested amounts based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, UNFUNDED LIABILITY AMORTIZATION EQUALIZATION DISBURSEMENT PAYMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	\$2,048,800	\$652,048	\$1,004,364	\$8,972	\$383,416	0.0
TOTAL	\$2,048,800	\$652,048	\$1,004,364	\$8,972	\$383,416	0.0
INCREASE/(DECREASE)	\$2,048,800	\$652,048	\$1,004,364	\$8,972	\$383,416	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2024-25 EXECUTIVE REQUEST	\$0	\$0	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	(\$2,048,800)	(\$652,048)	(\$1,004,364)	(\$8,972)	(\$383,416)	0.0

PERA DIRECT DISTRIBUTION

This line item is included as a common policy allocation payment for the state portion of the PERA Direct Distribution created in Section 24-51-414, C.R.S., enacted in S.B. 18-200.

STATUTORY AUTHORITY: Section 24-51-414 (2), C.R.S.

REQUEST: The Department requests \$554,971 total funds for a direct distribution to the Public Employees Retirement Association (PERA).

RECOMMENDATION: The staff recommendation is reflected in the table below and reflects requested amounts as staff continues to work with the total compensation analyst. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, PERA DIRECT DISTRIBUTION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$77,268	\$10,314	\$27,889	\$17,972	\$21,093	0.0
TOTAL	\$77,268	\$10,314	\$27,889	\$17,972	\$21,093	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$77,268	\$10,314	\$27,889	\$17,972	\$21,093	0.0
Centrally appropriated line items	477,703	197,442	185,503	(14,655)	109,413	0.0
TOTAL	\$554,971	\$207,756	\$213,392	\$3,317	\$130,506	0.0
INCREASE/(DECREASE)	\$477,703	\$197,442	\$185,503	(\$14,655)	\$109,413	0.0
Percentage Change	618.2%	1,914.3%	665.1%	(81.5%)	518.7%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$554,971	\$207,756	\$213,392	\$3,317	\$130,506	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SALARY SURVEY

This line item pays for department staff salary increases related to the annual compensation survey which compares state employee compensation to the market for comparable jobs. Salary survey increases may include across-the-board increases, movement to minimum related to salary range adjustments, and specified classification increases.

STATUTORY AUTHORITY: Section 24-50-104, C.R.S.

REQUEST: The Department requested \$1,631,050 total funds for annual salary survey calculations.

RECOMMENDATION: The staff recommendation is reflected in the table below and reflects requested amounts as staff continues to work with the total compensation analyst to parse out the new Salary Survey and Step Pay plan. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, SALARY SURVEY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,006,658	\$137,679	\$456,130	\$178,987	\$233,862	0.0
TOTAL	\$1,006,658	\$137,679	\$456,130	\$178,987	\$233,862	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,006,658	\$137,679	\$456,130	\$178,987	\$233,862	0.0
Centrally appropriated line items	1,419,245	442,299	694,664	212,805	69,477	0.0
Annualize prior year budget actions	(794,853)	(235,560)	(437,792)	0	(121,501)	0.0
TOTAL	\$1,631,050	\$344,418	\$713,002	\$391,792	\$181,838	0.0
INCREASE/(DECREASE)	\$624,392	\$206,739	\$256,872	\$212,805	(\$52,024)	0.0
Percentage Change	62.0%	150.2%	56.3%	118.9%	(22.2%)	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,631,050	\$344,418	\$713,002	\$391,792	\$181,838	0.0

DEPARTMENT ADMINISTRATIVE OFFICE, SALARY SURVEY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

PAID FAMILY AND MEDICAL LEAVE INSURANCE [NEW LINE ITEM]

Colorado Proposition 118, Paid Family Medical Leave Initiative, was approved by voters in November 2020 and created a paid family and medical leave insurance program for all Colorado employees administered by the Colorado Department of Labor and Employment. This requires employers and employees in Colorado to pay a payroll premium (.90 percent with a minimum of half paid by the employer) to finance paid family and medical leave insurance benefits beginning January 1, 2023. It will finance up to 12 weeks of paid family and medical leave to eligible employees beginning January 1, 2024.

STATUTORY AUTHORITY: Section 8-13.3-516, C.R.S.

REQUEST: The Department requests an appropriation of \$92,197 total funds, including \$29,342 General Fund, \$45,197 cash funds, \$404 reappropriated funds, and \$17,254 federal funds.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, PAID FAMILY AND MEDICAL LEAVE INSURANCE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
Centrally appropriated line items	92,197	29,342	45,197	404	17,254	0.0
TOTAL	\$92,197	\$29,342	\$45,197	\$404	\$17,254	0.0
INCREASE/(DECREASE)	\$92,197	\$29,342	\$45,197	\$404	\$17,254	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$92,197	\$29,342	\$45,197	\$404	\$17,254	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SHIFT DIFFERENTIAL [NEW LINE ITEM]

This line item provides additional funds for employees working outside the traditional business hours of 8am to 5pm.

STATUTORY AUTHORITY: Section 24-50-104 (1)(a), C.R.S.

REQUEST: History Colorado requests an appropriation of \$5,747 cash funds to provide shift differential compensation for security staff at the History Colorado Center. The Center requires 24-hour coverage, and previously, History Colorado contracted for overnight security. However, the company struggled to fill all 7 nights, so History Colorado converted one security guard to an overnight shift, and therefore shift differential is required.

RECOMMENDATION: The staff recommendation is reflected in the table below and differs from requested amounts based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, SHIFT DIFFERENTIAL						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	\$5,085	\$0	\$5,085	\$0	\$0	0.0
TOTAL	\$5,085	\$0	\$5,085	\$0	\$0	0.0
INCREASE/(DECREASE)	\$5,085	\$0	\$5,085	\$0	\$0	0.0
Percentage Change	#DIV/0!	0.0%	#DIV/0!	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$5,747	\$0	\$5,747	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$662	\$0	\$662	\$0	\$0	0.0

WORKER'S COMPENSATION

This line item is used to pay the Department's share of the state's workers' compensation program run by the Department of Personnel.

STATUTORY AUTHORITY: Section 24-30-1510.7, C.R.S.

REQUEST: The Department requests \$33,610 total funds for this line item consistent with OSPB common policy request.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, WORKERS' COMPENSATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$42,199	\$0	\$25,246	\$16,953	\$0	0.0
TOTAL	\$42,199	\$0	\$25,246	\$16,953	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$42,199	\$0	\$25,246	\$16,953	\$0	0.0
Centrally appropriated line items	(8,589)	0	(6,044)	(2,545)	0	0.0
TOTAL	\$33,610	\$0	\$19,202	\$14,408	\$0	0.0

DEPARTMENT ADMINISTRATIVE OFFICE, WORKERS' COMPENSATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
INCREASE/(DECREASE)	(\$8,589)	\$0	(\$6,044)	(\$2,545)	\$0	0.0
Percentage Change	(20.4%)	0.0%	(23.9%)	(15.0%)	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$33,610	\$0	\$19,202	\$14,408	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LEGAL SERVICES

This line item is used to pay the Department of Law for the provision of legal services to all divisions.

STATUTORY AUTHORITY: Sections 24-31-101 (1)(a), C.R.S., and 24-75-112 (1)(i), C.R.S.

REQUEST: The Department requests \$141,352 total funds for this line item, which represents a decrease of \$29,791 total funds pursuant to OSPB's common policy instructions.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, LEGAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$171,143	\$0	\$168,217	\$2,926	\$0	0.0
TOTAL	\$171,143	\$0	\$168,217	\$2,926	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$171,143	\$0	\$168,217	\$2,926	\$0	0.0
Centrally appropriated line items	(29,791)	49,044	(78,835)	0	0	0.0
TOTAL	\$141,352	\$49,044	\$89,382	\$2,926	\$0	0.0
INCREASE/(DECREASE)	(\$29,791)	\$49,044	(\$78,835)	\$0	\$0	0.0
Percentage Change	(17.4%)	n/a	(46.9%)	n/a	n/a	n/a
FY 2024-25 EXECUTIVE REQUEST	\$141,352	\$49,044	\$89,382	\$2,926	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

ADMINISTRATIVE LAW JUDGE SERVICES

This line item provides funding the Department to purchase Administrative Law Judge services from the Department of Personnel. In this Department, the only entity using ALJ services is the Division of Private Occupational Schools.

STATUTORY AUTHORITY: Sections 24-30-1001 (3) and 24-30-1002, C.R.S.

REQUEST: The Department requests \$612 General Fund for this line item for FY 2024-25, reflecting OSPB's common policy instructions.

RECOMMENDATION: The recommendation is for **\$574 cash funds** consistent with Committee common policy and data provided by DPA. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, ADMINISTRATIVE LAW JUDGE SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
Centrally appropriated line items	574	574	0	0	0	0.0
TOTAL	\$574	\$574	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	\$574	\$574	\$0	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2024-25 EXECUTIVE REQUEST	\$612	\$612	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$38	\$38	\$0	\$0	\$0	0.0

PAYMENT TO RISK MANAGEMENT AND PROPERTY FUNDS

Funding appropriated to this line item is used to reimburse the Department of Personnel for the Department's share of the state's liability and property insurance.

STATUTORY AUTHORITY: Section 24-30-1510 and 24-30-1510.5, C.R.S.

REQUEST: The Department requests an appropriation of \$481,629 total funds for this line item pursuant to OSPB's common policy instructions.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, PAYMENT TO RISK MANAGEMENT AND PROPERTY FUNDS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$366,005	\$24,616	\$320,924	\$20,465	\$0	0.0
TOTAL	\$366,005	\$24,616	\$320,924	\$20,465	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$366,005	\$24,616	\$320,924	\$20,465	\$0	0.0

DEPARTMENT ADMINISTRATIVE OFFICE, PAYMENT TO RISK MANAGEMENT AND PROPERTY FUNDS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	189,558	0	197,170	(7,612)	0	0.0
Annualize prior year legislation	(73,934)	(24,616)	(49,318)	0	0	0.0
TOTAL	\$481,629	\$0	\$468,776	\$12,853	\$0	0.0
INCREASE/(DECREASE)	\$115,624	(\$24,616)	\$147,852	(\$7,612)	\$0	0.0
Percentage Change	31.6%	(100.0%)	46.1%	(37.2%)	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$481,629	\$0	\$468,776	\$12,853	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LEASED SPACE

This line item pays for leased space for the Department's administrative office. It moved to 18,182 square feet at 1600 Broadway, Suite 2200 in May 2018.

REQUEST: The Department requests \$452,188 for this line item, including \$20,014 General Fund, \$120,207 cash funds and \$311,967 reappropriated funds. This includes an increase of \$27,261 for DHE lease increase.

RECOMMENDATION: Staff recommends \$452,188 total funds including \$20,014 General Fund, \$120,207 cash funds from the Private Occupational Schools Fund, and \$311,976 reappropriated funds as reflected in the table below. In past years, lease payment adjustments have been absorbed by off-budget programs; this year, the Department has requested an increase in General Fund for this purpose. It is unclear why adjustments cannot be absorbed with off-budget portions of the leased space in the upcoming year, but staff notes that off-budget lease payments increased from FY 2023 to FY 2024 by \$18,181.

DEPARTMENT ADMINISTRATIVE OFFICE, LEASED SPACE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$424,927	\$0	\$112,960	\$311,967	\$0	0.0
TOTAL	\$424,927	\$0	\$112,960	\$311,967	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$424,927	\$0	\$112,960	\$311,967	\$0	0.0
Centrally appropriated line items	27,261	20,014	7,247	0	0	0.0
TOTAL	\$452,188	\$20,014	\$120,207	\$311,967	\$0	0.0
INCREASE/(DECREASE)	\$27,261	\$20,014	\$7,247	\$0	\$0	0.0
Percentage Change	6.4%	#DIV/0!	6.4%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$452,188	\$20,014	\$120,207	\$311,967	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

PAYMENTS TO OIT

This line item supports information technology services provided by the Governor's Office of Information Technology.

STATUTORY AUTHORITY: Section 24-37.5-104, C.R.S.

REQUEST: The Department requests \$891,590 total funds for this line item, including \$226,833 for OSPB's common policy calculation for the Department's share of statewide OIT operating expenses.

RECOMMENDATION: The staff recommendation is reflected in the table below and reflects the department's request as this item is pending. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, PAYMENTS TO OIT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$750,349	\$276,603	\$354,479	\$116,770	\$2,497	0.0
TOTAL	\$750,349	\$276,603	\$354,479	\$116,770	\$2,497	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$750,349	\$276,603	\$354,479	\$116,770	\$2,497	0.0
Centrally appropriated line items	226,833	88,230	138,603	0	0	0.0
Annualize prior year legislation	(85,592)	(41,084)	(44,508)	0	0	0.0
TOTAL	\$891,590	\$323,749	\$448,574	\$116,770	\$2,497	0.0
INCREASE/(DECREASE)	\$141,241	\$47,146	\$94,095	\$0	\$0	0.0
Percentage Change	18.8%	17.0%	26.5%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$891,590	\$323,749	\$448,574	\$116,770	\$2,497	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

IT ACCESSIBILITY [REMOVE LINE ITEM]

This new line item was part of a statewide OIT request for accessibility testing and remediation, pursuant to the requirements of H.B. 21-1110 (Colorado Laws for Persons with Disabilities).

REQUEST: The Department requested an annualization of the temporary funding for this line item, eliminating the funding and need for this line item.

RECOMMENDATION: **Staff recommends removal of the line item.**

DEPARTMENT ADMINISTRATIVE OFFICE, IT ACCESSIBILITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$3,227,543	\$2,827,543	\$400,000	\$0	\$0	14.0
TOTAL	\$3,227,543	\$2,827,543	\$400,000	\$0	\$0	14.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$3,227,543	\$2,827,543	\$400,000	\$0	\$0	14.0

DEPARTMENT ADMINISTRATIVE OFFICE, IT ACCESSIBILITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year budget actions	(3,227,543)	(2,827,543)	(400,000)	0	0	(12.0)
TOTAL	\$0	\$0	\$0	\$0	\$0	2.0
INCREASE/(DECREASE)	(\$3,227,543)	(\$2,827,543)	(\$400,000)	\$0	\$0	(12.0)
Percentage Change	(100.0%)	(100.0%)	(100.0%)	0.0%	0.0%	(85.7%)
FY 2024-25 EXECUTIVE REQUEST	\$0	\$0	\$0	\$0	\$0	2.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CORE OPERATIONS

This line item contains appropriations for the Office's share of costs associated with the operation of the Colorado Operations Resource Engine (CORE).

STATUTORY AUTHORITY: Section 24-37.5-114, C.R.S.

REQUEST: The Department requests \$140,589 total funds for this line item in line with OSPB's common policy calculation.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below based on the Committee's common policy decisions. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

DEPARTMENT ADMINISTRATIVE OFFICE, CORE OPERATIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$191,421	\$0	\$68,557	\$122,864	\$0	0.0
TOTAL	\$191,421	\$0	\$68,557	\$122,864	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$191,421	\$0	\$68,557	\$122,864	\$0	0.0
Centrally appropriated line items	(50,832)	4,888	(41,803)	(13,917)	0	0.0
TOTAL	\$140,589	\$4,888	\$26,754	\$108,947	\$0	0.0
INCREASE/(DECREASE)	(\$50,832)	\$4,888	(\$41,803)	(\$13,917)	\$0	0.0
Percentage Change	(26.6%)	#DIV/0!	(61.0%)	(11.3%)	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$140,589	\$4,888	\$26,754	\$108,947	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

OFFICE OF THE STATE ARCHITECT SERVICES [NEW LINE ITEM]

This line item provides funding for payments statewide services provide by the Department of Personnel's Office of the State Architect.

STATUTORY AUTHORITY: Part 13 of Article 30 of Title 24, C.R.S.

REQUEST: History Colorado requests an appropriation of \$16,535 total funds in a new line item to accommodate a new common policy for administrative services provide by the Department of Personnel.

RECOMMENDATION: The staff **recommendation is pending** the Committee common policy decision for this line item. Staff requests permission to update pending line items and apply necessary fund split adjustments once Committee policy is established.

DEPARTMENT ADMINISTRATIVE OFFICE, OFFICE OF THE STATE ARCHITECT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	\$16,535	\$0	\$16,535	\$0	\$0	0.0
TOTAL	\$16,535	\$0	\$16,535	\$0	\$0	0.0
INCREASE/(DECREASE)	\$16,535	\$0	\$16,535	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2024-25 EXECUTIVE REQUEST	\$16,535	\$0	\$16,535	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LABOR RELATIONS SERVICES [NEW LINE ITEM]

This line item provides funding for payments for statewide labor relation services provide by the Department of Personnel's Division of Human Resources, Labor Relations Unit.

STATUTORY AUTHORITY: Part 11, Article 50, of Title 24, C.R.S.

REQUEST: History Colorado requests an appropriation of \$1,239 total funds in a new line item to accommodate a new common policy for administrative services provide by the Department of Personnel.

RECOMMENDATION: The staff **recommendation is pending** the Committee common policy decision for this line item. Staff requests permission to update pending line items and apply necessary fund split adjustments once Committee policy is established.

DEPARTMENT ADMINISTRATIVE OFFICE, DHR LABOR RELATIONS SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	\$1,239	\$1,239	\$0	\$0	\$0	0.0
TOTAL	\$1,239	\$1,239	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	\$1,239	\$1,239	\$0	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2024-25 EXECUTIVE REQUEST	\$1,239	\$1,239	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FINANCIAL OPERATIONS AND REPORTING SERVICES [NEW LINE ITEM]

This line item provides funding for payments for statewide financial operations and reporting services provide by the Department of Personnel's Division of Accounts and Control.

STATUTORY AUTHORITY: Sections 24-30-201 through 24-30-207, C.R.S.

REQUEST: The Department and History Colorado request an appropriation of \$58,912 General Fund in a new line item to accommodate a new common policy for administrative services provide by the Department of Personnel.

RECOMMENDATION: The staff **recommendation is pending** the Committee common policy decision for this line item. Staff requests permission to update pending line items and apply necessary fund split adjustments once Committee policy is established.

DEPARTMENT ADMINISTRATIVE OFFICE, FINANCIAL OPS AND REPORTING SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	\$58,912	\$58,912	\$0	\$0	\$0	0.0
TOTAL	\$58,912	\$58,912	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	\$58,912	\$58,912	\$0	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2024-25 EXECUTIVE REQUEST	\$58,912	\$58,912	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

PROCUREMENT AND CONTRACTS SERVICES [NEW LINE ITEM]

This line item provides funding for payments for statewide procurement and contracts services provide by the Department of Personnel's Division of Accounts and Control.

STATUTORY AUTHORITY: Sections 24-102-201 through 207 and 24-102-301, C.R.S.

REQUEST: The Department requests an appropriation of \$36,485 total funds, including \$13,770 General Fund and \$22,715 cash funds in a new line item to accommodate a new common policy for administrative services provide by the Department of Personnel.

RECOMMENDATION: The staff **recommendation is pending** the Committee common policy decision for this line item. Staff requests permission to update pending line items and apply necessary fund split adjustments once Committee policy is established.

DEPARTMENT ADMINISTRATIVE OFFICE, PROCUREMENT AND CONTRACTS SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	\$36,485	\$13,770	\$22,715	\$0	\$0	0.0
TOTAL	\$36,485	\$13,770	\$22,715	\$0	\$0	0.0

DEPARTMENT ADMINISTRATIVE OFFICE, PROCUREMENT AND CONTRACTS SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
INCREASE/(DECREASE)	\$36,485	\$13,770	\$22,715	\$0	\$0	0.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2024-25 EXECUTIVE REQUEST	\$36,485	\$13,770	\$22,715	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(2) COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS

The Colorado Commission on Higher Education serves as a central policy and coordinating board for public higher education in Colorado. This division includes funding for the Commission's staff, the Division of Private Occupational Schools, and special purpose initiatives of the Department. The table below summarizes recommended Long Bill changes for the Division.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 Appropriation						
FY 2023-24 Appropriation	\$236,684,476	\$94,479,657	\$115,116,776	\$22,016,959	\$5,071,084	95.1
TOTAL	\$236,684,476	\$94,479,657	\$115,116,776	\$22,016,959	\$5,071,084	95.1
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$236,684,476	\$94,479,657	\$115,116,776	\$22,016,959	\$5,071,084	95.1
R4/BA6 Dept of HiEd salary adjustment	171,130	171,130	0	0	0	0.0
BA1 Cybersecurity incident remediation	770,738	770,738	0	0	0	4.0
BA5 CSFS federal Inflat Reduc Act tree equity FTE	0	0	0	0	0	0.0
Depreciation Lease Equivalent	1,565,337	1,565,337	0	0	0	0.0
Colorado Geological Survey	126,068	34,795	91,273	0	0	0.0
Annualize prior year legislation	(40,920,135)	(40,518,461)	(401,674)	0	0	(1.0)
Annualize prior year budget actions	62,862	137,679	(74,817)	0	0	0.0
Technical requests	72,464	(165,345)	3,151,694	(3,355,686)	441,801	0.0
TOTAL	\$198,532,940	\$56,475,530	\$117,883,252	\$18,661,273	\$5,512,885	98.1
INCREASE/(DECREASE)	(\$38,151,536)	(\$38,004,127)	\$2,766,476	(\$3,355,686)	\$441,801	3.0
Percentage Change	(16.1%)	(40.2%)	2.4%	(15.2%)	8.7%	3.2%
FY 2024-25 EXECUTIVE REQUEST	\$199,006,806	\$56,679,159	\$115,239,604	\$22,016,959	\$5,071,084	99.0
Request Above/(Below) Recommendation	\$473,866	\$203,629	(\$2,643,648)	\$3,355,686	(\$441,801)	0.9

BACKGROUND ON DEPARTMENT STRUCTURE

Much of the Department's activities are off-budget with most programs under the Department's Executive Director also operating under the oversight of the Colorado Commission on Higher Education, but this is not uniformly the case.

CDHE PROGRAM BUDGETS AND ASSOCIATE EMPLOYEES (FTE)*Appropriated CDHE programs - FTE in Long Bill and/or Special Bills*

Program	Funding	Fund Source (General, Cash, Federal, Reappropriated)	Total FTE
Gear UP	5,000,000	(Federal)	29.1
CDHE Office	4,317,202	(General Fund, Cash, Reappropriated)	33.5
DPOS	1,092,842	(Cash)	10.3

Non-Appropriated CHDE Programs - Actual FTE as of February 2024

Program	Funding	Fund Source (i.e. federal grant, state agency contributions, guarantee agency revenues, administrative servicing fees, etc...)	Total FTE
My Colorado Journey	495,000	CDLE	1
COHELPS	3,000,000	(Federal Grant)	3.75
College Assist	141,900,000	(Federal Funds)	11
College Invest	10,400,000	Revenue	24

College Invest (cash funds): This agency manages the Colorado college savings plans authorized under section 529 of the Internal Revenue Code. Savings deposited in these 529 accounts are exempt from Colorado income tax, and interest earnings and capital gains on the accounts are exempt from both state and federal tax if used for qualified purposes.

College Assist (federal funds): College Assist served as the guarantee agency for student loans issued before the federal government took over this role. The agency no longer provides student loan origination and disbursement assistance but is now focused solely on default prevention for previously-issued loans. Because the federal government now issues student loans directly, the State still receives revenue related to historic loans but not new ones. Staff anticipates that the program will gradually phase-out, but this appears to be a slow process.

Private and Other Federal Grants: The Department typically receives at least \$2.0 million total funds in grants each year from various private sources, as detailed in the table below.

A complete listing of Non-Appropriated Expenditures and Budgets from FY 2021 to FY 2025 can be seen in [Appendix B](#).

DECISION ITEMS - COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS

→ S1/BA1 CYBERSECURITY INCIDENT REMEDIATION

REQUEST: The Department requested and received supplemental appropriations of \$1,637,991 General Fund and 1.6 FTE in FY 2023-24 to address the June 2023 cybersecurity breach and data incident. The Department also submitted a budget amendment for FY 2024-25 which included \$770,738 and 4.0 FTE ongoing to support the hardening of its IT infrastructure and maintain a more secure cyber environment for the Department.

RECOMMENDATION: The JBC and the JTC approved the supplemental request, and the General Assembly passed the supplemental legislation to support this request. Therefore, staff recommends approval of the budget amendment request of \$770,738 General Fund and 4.0 FTE ongoing.

ANALYSIS:

On June 19, 2023, the Department became aware that a cybersecurity ransomware incident had taken place impacting its network systems. In addition to the significant network disruption, the Department's investigation revealed that certain data was copied from the CDHE systems during the breach, including personally identifiable information. The incident also interrupted and corrupted certain required data submissions from institutions of higher education.

CDHE has worked with specialists, the Office of Information Technology, and has consulted with a multitude of other agencies both within and outside of the state to develop a plan for remediation as well as for policies and tools regarding IT hardening for the Department.

Appropriations for this item in FY 2024-25 would provide funding for a contract with a Managed Service Provider, enhanced data backup, and for an application to protect against future ransomware attacks. It would also support new IT staff including a Data Security Manager, a Database Support Professional, a Data Integration Manager, and a System Administrator. The budget amendment request is broken into the parts shown in the chart below:

S1/BA1 CYBERSECURITY INCIDENT REMEDIATION FUNDING REQUEST		
ITEM	FY 2024-25 FUNDING	FY 2024-25 FTE
Subscription Services (including Managed Service Provider)	\$294,360	
Personnel Costs	\$476,378	4.0
One-time Upgrades to IT infrastructure	\$0	
Contracted Professional Services	\$0	
Total Supplemental Request	\$770,738	4.0

During the discussion of the supplemental, the Joint Budget Committee as well as the Joint Technology Committee indicated a desire to explore how the Department might integrate into services provided by the Office of Information Technology. It was determined that first, OIT would need to conduct a thorough evaluation of the Department's technology stacks. To achieve this, staff proposes legislation sponsored by the JBC, potentially co-sponsored with the JTC, directing OIT to conduct the necessary exploratory process. OIT indicates this would likely require additional funding to conduct. This is discussed in the next item.

→ SI LEGISLATION REQUEST TO INVESTIGATE AGENCY CONSOLIDATION FOR OIT

REQUEST: This is a staff initiated request.

RECOMMENDATION: Staff recommends the Joint Budget Committee pursue legislation directing the Office of Information Technology to complete an evaluation of the Department of Higher Education's technology stacks with the intention to create a plan to consolidate CDHE under the services provided by OIT. If approved, staff recommends a placeholder of \$280,000 General Fund for this legislation.

ANALYSIS: OIT indicated a thorough review process is necessary to develop a plan as well as a cost estimate for moving CDHE to consolidated status. The office also indicated that to do so would likely require an appropriation to support the effort, but the amounts are yet to be determined. The recommended legislation would direct the office to conduct the evaluation of the Department and provide the necessary appropriations to do so.

OIT provided assessment and analysis scope information, indicating that it must analyze CDHE business functions, criticality, capacities, complexity, technical debt status, risk, and integration capability to determine the necessary steps for alignment. The outcome of this assessment will allow OIT to create a plan, budget, and details of how it would accomplish migrating/integrating CDHE to OIT Managed Services and Support.

OIT asserts that this evaluation would be best accomplished through engaging a 3rd party partner and estimates the cost of this assessment to be \$280,000 General Fund. Staff believes it is the intent of the JTC and JBC to move the Department in this direction.

→ R4/BA6 SALARY ADJUSTMENTS UPDATE

REQUEST: The Department requests \$171,130 General Fund ongoing for a departmental salary adjustment for existing, General Funded staff to increase pay parity with the equivalent classified position salary and tenure.

RECOMMENDATION: Staff recommends approval of the request as it will bring CDHE staff salaries into better alignment with classified positions.

ANALYSIS:

Background

The Department of Higher Education (DHE) employs 108 full-time and part-time employees utilizing state, federal, and grant support. This request directly impacts 38.0 permanent, General Funded positions. Per Section 24-50-135 (f) C.R.S., professional officers and professional staff of the Department of Higher Education are exempt from the state personnel system, and therefore compensation rules governing classified personnel do not hold for DHE staff. The Department's request attempts to bring the salaries of these General Funded staff to a level of parity with each of the 38.0 DHE positions' classified and similarly-tenured equivalents.

Historical documentation of discussions between the Department and JBC staff suggests that significant turnover within DHE over several years has contributed to a lack of compensation increase requests for its staff. From FY 2018-2023, the Department averaged just over a 20.6 percent turnover rate. Additionally, the smaller size of the Department results in less vacancy savings when staff leave. The Department indicates that it has not historically provided permanent salary increases utilizing vacancy savings but rather has utilized savings to provide temporary pay increases to staff taking on additional responsibilities due to vacancies. Vacancy savings were also used to hire consultants to temporarily fill some of the senior staff positions while conducting searches for replacements.

In 2023, the Department submitted a request for \$256,047 General Fund for FY 2023-24 to increase salaries and bring them in line with the positions' classified equivalents; however, the data provided by the Department was not sufficient to justify the request. Instead, DHE received \$50,000 to support

salary increases for the chief financial officer and chief research officer positions after several failed attempts at filling the positions, and \$50,000 General Fund to increase other staff salaries. The remainder of the request was denied primarily because of a lack of third-party analysis of the Department's salary data.

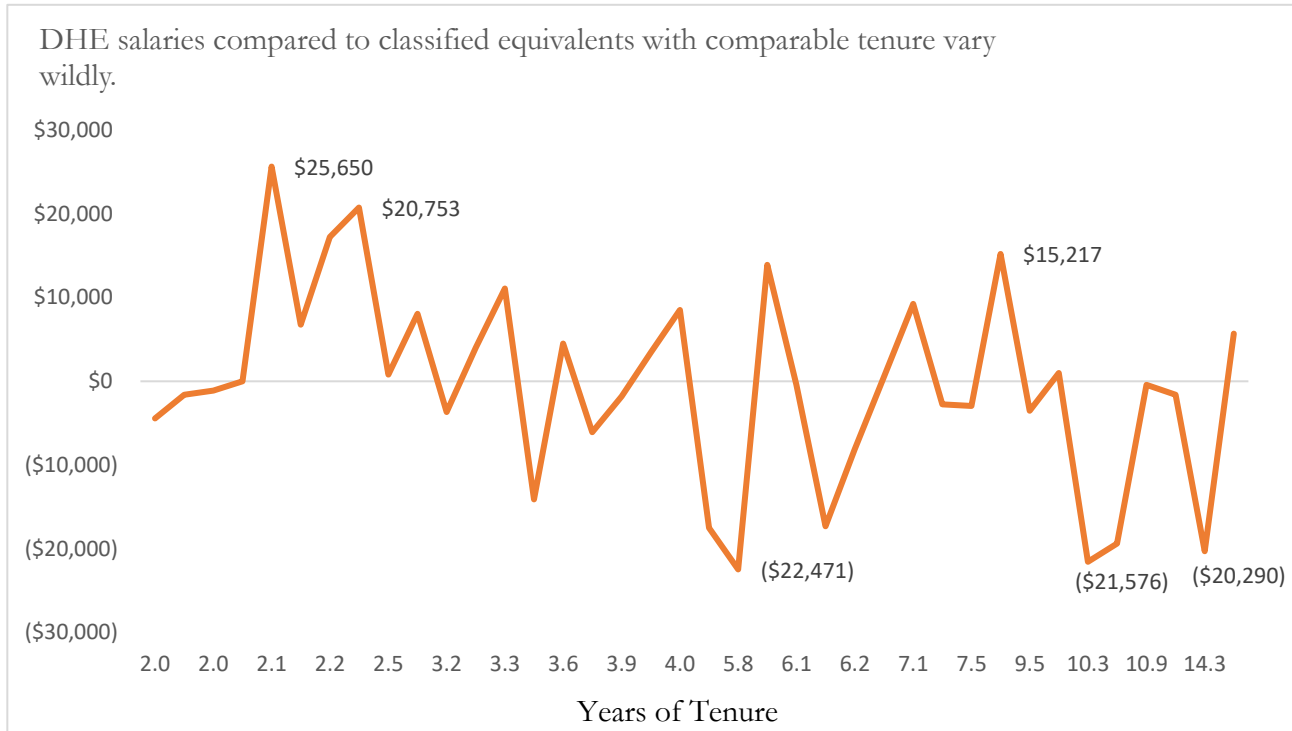
Request

As a result of the denial in 2023, and to satisfy the request for independent analysis, the Department worked with the Department of Personnel to analyze the salaries of each of the 38.0 General Funded FTE. Based on DPA's review, it was indicated that approximately 53.0 percent (using updated request) of the 38.0 FTEs are compensated below the equivalent classified positions at other state agencies. Additionally, it asserts that multiple FTE are compensated below the minimum salary level of the equivalent classified position, and more than 80 percent are funded below the midpoint of the equivalent classified position.

To arrive at this conclusion, DHE shared the reporting structure and five primary duties of each employee with DPA. Reviewers at DPA then identified the equivalent classified positions for each DHE employee, and then utilized the FY 2024-25 pay plan for those classified positions to compare salaries. The FY 2024-25 plan includes tenure-based pay raise steps which apply incremental increases in salary based on years of service. The original analysis provided as the basis of its November 1st request utilized the projected FY 2024-25 average tenure of DHE employees, which is 6.2 years, as a basis of comparison. In its January 1, 2024, budget amendment submission, the Department adjusted its request to utilize *actual* tenure, instead of average tenure, as a point of comparison, increasing the request by approximately \$25K.

Staff notes this comparison is imperfect due to the non-classified nature of DHE staff. However, utilizing the data provided by the Department, the chart below demonstrates the difference between DHE salaries compared to the classified equivalent position based on tenure.

As demonstrated, the difference varies widely from a high of \$25,650 *more* than the classified staff equivalent to \$22,471 *less* than the classified staff equivalent. Based on this data, it appears that in more recent years, the Department has successfully hired individuals at higher compensation rates than the classified equivalents. It also illuminates the notion that the Department has not kept up with salary increases for its more tenured staff and is experiencing some level of salary compression issues.



Staff Recommendation

Staff attempted to determine salary range quartiles for each DHE position by utilizing the proposed equivalent classified position and salary data provided by the Department. For the positions identified as receiving less compensation than their classified staff equivalents, salaries fall primarily within the maximum end of the 1st quartile and the maximum end of the 2nd quartile with four of the twenty positions falling in the 3rd quartile salary range of the equivalent classified position salary ranges. The four staff with salaries in the 3rd quartile of the identified classified staff equivalents is also the most tenured of the group, three of which receive significantly less compensation than their similarly-tenured classified counterparts. The remaining staff will average approximately 5 years' tenure in FY 2024-25. If the Department's request is granted, half of the identified employees would see compensation increase to the next salary quartile for the equivalent classified position with the longest-tenured staff benefitting the most.

Though inexact due to the non-classified status of DHE employees, staff believes the analysis provided by the Department to be a good faith attempt to identify comparable classified personnel equivalents for the purpose of equitably addressing compensation issues within the Department. Additionally, staff believes this adequately mitigates the JBC's concerns relative to the previous request. It's indisputable that the Department has experienced high turnover over the past several years, and that turnover in key budget office positions likely contributed to the compensation issues it is experiencing. Staff believes that the analysis provided offers a credible foundation for the funding

request, that compensation is an important lever to address high turnover and hiring challenges, and that the requested increase is reasonable and not excessive. **Therefore, staff recommends approval of the Department's request.**

→ BA4 PATH4WARD CASELOAD ADJUSTMENT

REQUEST: The Department requests \$542,615 General Fund which includes an increase of \$155,823 General Fund for the Path4Ward program, also known as the Fourth-Year Innovation Pilot Program in the Long Bill. The additional funding is to serve an estimated 155 students from 11 different school districts across Colorado.

RECOMMENDATION: Staff recommends approval of the request. As a note – Other JBC staff has requested authorization to work with the two impacted departments, Higher Education and Education, on a bill draft to restrain the growth of the pilot program before the pilot phase ends in 2027 and before the State can evaluate the programmatic and fiscal impact.

For consistency, the below is the analysis provided as part of the Department of Education Figure Setting

ANALYSIS:

Program Background

- S.B. 21-106, codified in Section 23-3.3-1301, C.R.S., created the fourth-year innovation learning pilot program. The program is designed to incentivize qualified low-income students and school districts to graduate high school early by supporting such students in continuing their postsecondary education and providing incentive payments to school districts.
- A qualified student is one who is determined to be “low income” based on qualifying for free-and-reduced lunch at any time during grades 8 through 12 or based on qualifying for a federal Pell grant their last year of high school, who then enrolls in a Colorado public postsecondary institution or state-authorized private occupational school program.
- The program was originally capped at five school districts (LEPs), but S.B. 22-140 eliminated this cap without otherwise changing the program which is structured as a pilot that continues through 2027.
- Funding is based on a “reward” of 25.0 percent of the average state share of average per pupil revenue for FY 2021-22 (\$1,371.13 per student) that goes to the Local Education Provider (LEP)/school district for a qualified student who graduates early, with 75.0 percent of the average state share of average per pupil revenue for FY 2021-22 (\$4,113.38) going to a scholarship for a student graduating a year early, which is reduced to 45 percent (\$2,468.03) for students graduating a semester early).
- Current law requires that the incentives to school districts be distributed by the Department of Education and that the scholarships be administered by the Department of Higher Education.
- The program is being administered by the Department of Higher Education.

PATH4WARD ENROLLMENT AND FUNDING		
	FY 2022-23	FY 2023-24
Affected Student Counts	61 Eligible; 19 Enrolled	197 Eligible; 55 Enrolled
Local Education Provider Payments	\$31,536	\$283,824
Student Awards	\$92,139	\$209,783

Admin/Technical Assistance Contracts	\$37,443	\$39,312
CDE Total	\$31,536	\$283,824
CDHE Total	\$129,582	\$249,095
Program Total	\$161,118.02	\$532,918.77

Both the Department of Education and the Department of Higher Education submitted budget amendments for this program to reflect expenditures anticipated for FY 2024-25. These estimates are based on reports from school districts on students who had graduated early or were expected to graduate early in FY 2023-24, so the figures shown should reflect the actual FY 2023-24 funding need.

PATH4WARD PROJECTED FY 2024-25 EXPENDITURES		
LOCAL EDUCATION PROVIDER	TOTAL GRADS	DISTRICT FUNDING (\$1,371.13 PER GRAD)
Greely-Evans SD6	\$114	\$156,309
Adams 12 Five Star Schools	62	85,010
Clear Creek School District	1	1,371
East Grand School District	1	1,371
Montezuma-Cortez School District	2	2,742
West Grand School District	1	1,371
Harrison School District	2	2,742
Colorado Early Colleges	20	27,423
Aurora Public Schools	64	87,752
Canon City School District	14	19,196
Cotopaxi School District	1	1,371
Total	282	\$ 386,659

Concerns About Ongoing Program Expansion

- **The program needs to be evaluated as a pilot.** Staff notes that elements of this program could be cost neutral or even generate savings for the State if it incentivizes students to graduate high school before the October school count and uses related savings to provide postsecondary scholarships. However, the current structure includes incentives for students who graduate one semester early, and the state generates no savings from this. The State might wish to pursue this program regardless, as good public policy, but it should evaluate this before the program moves from the pilot phase. At present, it is unclear if the program is changing student behavior or simply providing incentives to districts for activities that were already occurring.
- Both program administrators and JBC staff are concerned that it will be extremely **difficult to evaluate the impact of a program that ends in 2027 if additional districts continue to join** the program up until the last year.
- In conversations with the two departments, staff has understood that there is concern about departments' **administrative capacity to manage additional school districts coming into the program**, since grant funding administered by an outside entity that assisted districts in onboarding is apparently phasing out.

➔ BA5 CSFS URBAN COMMUNITY FORESTRY (UCF) PROGRAM FTE

REQUEST: The Colorado State Forest Service (CSFS) requests \$97,459 General Fund to support 0.9 FTE in FY 2024-25, annualizing to \$100,854 and 1.0 FTE beginning in FY 2025-26. The FTE will support efforts to establish new urban forestry programs and increase overall tree canopy in historically marginalized communities in Colorado. This would be a time-limited FTE, spanning the duration of the federal grant which is 5 years. The appropriation would end after FY 2028-29.

RECOMMENDATION: Staff does not recommend approval of the request as the CSFS will receive federal funds to add an FTE and provide additional compensation to current staff to assist in the efforts part-time. However, if funds remain available after other budget priorities are met, staff recommends approval of the request based on the merits and benefit of the program.

ANALYSIS:

Background

The Colorado State Forest Service (CSFS) Urban and Community Forestry (UCF) program is a federally funded, small program within the CSFS dedicated to developing state-wide community tree initiatives and assisting communities in managing their tree planting and care programs. Out of the 100 FTEs (full-time and part-time), more than 70 seasonal employees, and 17 field offices throughout the state, there are four FTE in the CSFS UCF program including three specialists and one manager. These FTE are all federally-funded by the USDA Forest Service Grants.

The UCF program achieved the following in 2022 and 2023:

- Technical and financial assistance provided to 108 communities, reaching a total of 4.1 million people, or 70.0 percent of the state's population;
- Grants totaling \$29,543 awarded in partnership with the Colorado Tree Coalition;
- Recognition of 92 communities, 6 college campuses, and one electric utility by the CSFS and the Arbor Day Foundation through the Tree City USA program;
- Just over 14K urban and community trees planted, constituting an investment of more than \$34.0 million toward the care of tree resources through the efforts of Tree City USA communities;
- Increased Colorado's statewide urban tree inventory; and
- Provided Emerald Ash Borer (EAB) Response networking and consultation to communities as it spread to four additional communities and coordinated \$15,000 in pass-through federal grants to assist in control efforts.

Historic Federal Funding for UCF

The 2022 Federal Inflation Reduction Act included historic levels of funding for the UCF program through the U.S. Forest Service, and Colorado is poised to receive \$4.875 million through a grant to CSFS - \$3.7 million of which must go to disproportionately impacted areas, and \$22.0 million which has been directly awarded to eight communities in Colorado (Aurora, Colorado Springs, Denver, Glenwood Springs, Greeley, Monte Vista, Westminster, and Wheat Ridge). The funds are intended to increase canopy cover in disproportionately impacted areas, address heat island effects, provide shading and cooling benefits, and enhance environmental, social, health, and economic advantages associated with urban canopy development.

While CSFS will only directly administer the \$3.7 million in grant funding to communities, it serves as the statewide leader in urban forestry; as such, direct grant recipients have begun to reach out to CSFS regarding the implementation of programs related to the recent grant funding. Examples of inquiries are requests for assistance in developing nursery stock standards, coordinating volunteer tree inventories, assistance with city tree ordinances, and identifying model projects in disproportionately impacted neighborhoods. CSFS asserts it does not have the necessary capacity to effectively administer its own grant program *and* support the recipients of the direct grant awards.

The 2021 Colorado Environmental Justice Act defines a “disproportionately impacted community” (DIC) as “a community that is in a census block group where the proportion of households that are low income, that identify as minority, or that are housing cost-burdened is greater than 40.0 percent, or any other community as identified or approved by a state agency if the community:

- Has a history of environmental racism perpetuated through redlining, anti-Indigenous, anti-immigrant, anti-Hispanic, or anti-Black laws; or
- Is one where multiple factors may act cumulatively to affect health and the environment and contribute to persistent disparities.”

Lack of tree canopy impacts all communities, but disproportionately impacted communities experience heightened environmental exposure. Focused programming for these communities is new and unique for urban forestry programming in Colorado and will require extensive coordination and expertise, a need which CSFS asserts it is poised to meet.

Request

Of the \$4.875 million awarded to CSFS, 80.0 percent must be awarded to communities, and 20.0 percent may be utilized for administrative and indirect costs over the 5 years of the IRA UCF grant funding. The total budget that may be spent on personnel and all other associated administrative costs is \$190,000 per year. This is sufficient to provide 1.0 additional federally-funded FTE, and to allocate the remaining funds among the four existing CSFS UCF staff at a 0.2 FTE per person rate as well as to provide funding for one part-time student intern over the five years. This means that one, federally-funded FTE will be dedicated to this program, and 4 other regional FTEs will budget 20% of their time to these efforts, and the rest of their time will be spent on other CSFS program responsibilities (responsibilities which are funded through other grant funding streams). CSFS asserts that distributing the remaining federal funds as an increase to existing staff is imperative to distribute the workload geographically and to address an anticipated surge in workload in support of local communities.

The one federally-funded FTE and the requested state-funded FTE would provide support and facilitation to communities that receive grants to help them develop and access inventories of their trees, increase networking to share resources, provide technical support, coordinate the allocation of trees for planting, and manage consultation to communities to help them utilize the funds efficiently and effectively over the 5 year grant period.

The proposed objectives for the additional FTE include the following:

- Development of community/neighborhood tree planting programs, tree maintenance and stewardship, tree removal, nursery/supply coordination, carbon sequestration, urban wood utilization, tree inventory and tree canopy assessment.
- Investments in community capacity (the people) – public and professional education, community engagement, community-based tree care solutions, community needs assessments, communication, translation of existing and creation of new multilingual educational materials and programs, language justice activities and community celebration events.
- Investments in workforce development (the professionals) – filling existing and creating new tree care jobs across public, private, and nonprofit sectors; exploring multiple career pathways including pre-apprenticeship, apprenticeship, employer-based paid training and certification, and supported hiring partnerships.

This would be the first investment of General Funds into the UCF program within CSFS, but not the first investment of General Funds in CSFS. The CSFS receives the majority of its funding through federal grants, but in recent years has received an influx of state funding for wildfire mitigation and forest management efforts. Portions of the additional funding related to one-time ARPA dollars is time-limited and most of it is restricted for specific purposes. Staff requested information regarding all funding sources and uses for the CSFS as it receives funding from multiple sources. At the time of this printing, CSFS provided the following information, which does not offer a programmatic look but does provide an overview of its funding sources and expenditures.

CSFS EXPENDITURES BY CATEGORY AND FUND SOURCE		
EXPENDITURES BY CATEGORY	FY 2022	FY 2023
Faculty/Graduate Assistants	\$16,842	13425.2
Administration Professionals	6,990,769	8,797,227
State Classified/Other	970,968	956,609
Travel	216,747	347,213
Supplies	721,238	786,512
Services	6,394,705	11,657,854
Capital	207,373	648,025
Other	170,822	121,926
Total	\$ 15,689,464	\$ 23,328,791
Expenditures by Fund Source	FY 2022	FY 2023
Federal Grants (USFS, BLM, etc)	\$ 4,940,610	\$ 8,358,783
State Grants (DNR, CPW, etc)	480,971	589,038
Research Administration, IDC	274,292	321,882
Forest Services (State Based & Legislative	6,903,580	10,616,299
Self-Supported Operations (Nursery, Agreements, etc...)	3,046,140	3,167,646
Gifts-Endowments (RCFF, etc)	18,270	6,027
Other (TNC, NFF, etc)	-	269,115
Total	\$ 15,663,863	\$ 23,328,790

In the briefing, staff discussed the significant one-time funds beginning in FY 2022 which can be seen in the Forest Services line. More information is provided in the staff briefing document on each initiative. What staff was hoping to get a picture of is the specific programs within the agency and the funding streams that serve them. Staff will continue to work with CSFS to get this information.

Recommendation

Staff recognizes the importance and value of the contributions this influx of federal funds is poised to have on the whole state, but especially historically marginalized communities. Funding for this FTE would undoubtedly provide efficiencies in leveraging the federal funds across the state. Based on the merits, staff could recommend the funding. However, because the CSFS has one fully dedicated and four partially dedicated staff for this effort, and because state resources are limited, staff recommends the request only if funds are available after more pressing budgetary needs have been met.

→ T2 DEPRECIATION LEASE EQUIVALENT

REQUEST: The request includes an increase of \$1,565,337 General Fund to fund the annual depreciation lease equivalent payment for higher education, bringing the total for higher education to \$12,550,234 General Fund. This mechanism for supporting capital construction is based on the

depreciation of new construction and renovations funded by the General Assembly since FY 2015-16.

RECOMMENDATION: Staff recommends the requested increase, which is based on a calculation established in law and provided by the Department.

ANALYSIS:

Senate Bill 15-211, as amended by S.B. 16-020, created a process to annually set aside an amount equal to the calculated depreciation of a capital asset funded through the capital construction section of the Long Bill. Beginning with projects funded in the 2015 Long Bill, the bill established three set-aside mechanisms based on how a project is funded.

- For projects funded from a cash fund, the state agency annually credits an amount equal to the recorded depreciation to a capital reserve account in the cash fund.
- For projects funded from the General Fund, the Capital Construction Fund, or the Controlled Maintenance Trust Fund, the General Assembly is required to include an annual depreciation-lease equivalent payment line item payable from the General Fund in the operating section of the Long Bill for each state agency, including the Department of Higher Education. Amounts in this line item are credited to the Capital Construction Fund, except that an amount equal to one percent of the project cost is deducted from the payment and credited to the Controlled Maintenance Trust Fund.
- If the project is funded through a financing arrangement, such as a lease-purchase payment, the General Assembly must include an annual controlled maintenance line item payable from the General Fund equal to one percent of the project cost.
- If a project is funded from more than one cash fund or from a cash fund and from state funds, the set-aside amounts are shared proportionately between the various fund sources.

The program took effect for capital construction projects first funded in FY 2015-16 from the date of acquisition or the date of completion of the project. Fiscal year FY 2018-19 was the first year in which a depreciation-lease equivalent payment has been required within the Department of Higher Education. Because higher education institutions receive a large share of total state capital construction appropriations, this line item is expected to grow significantly over time.

LINE ITEM DETAIL – COLORADO COMMISSION ON HIGHER EDUCATION

(A) ADMINISTRATION

ADMINISTRATION

This line item pays for personal services, contracts, and operating expenses associated with CCHE and staff. The sources of cash funds include indirect cost recoveries paid by CollegeInvest and College Assist, and fees paid by private institutions for program approval pursuant to Section 23-1-125 (5) and Section 23-2-104.5, C.R.S. The sources of reappropriated funds include indirect cost recoveries and a transfer from the Department of Education for aligning public education with postsecondary and workforce readiness standards.

Master Plan and Institutional Performance

In collaboration with Institutions of Higher Education, the CCHE is tasked with developing, implementing, reporting annually on statewide expectations and goals, and implementing policies to ensure students can complete programs in a timely fashion. (Section 23-1-108, C.R.S.). Additionally, it negotiates performance contracts with the Colorado School of Mines and private institutions that participate in the College Opportunity Fund Program (Sections 23-41-104.6 and 23-1-108 (14), C.R.S.).

Institutional Role and Mission, and System Coordination

- Define the role and mission of each institution within statutory guidelines [23-1-108]
- Set admissions criteria consistent with the roll and mission of each institution, including enforcing requirements related to percentages of non-resident students that may be enrolled [23-1-108 (1) (d), (e), 113, 113.5, 113.7]
- Establish service areas, designate regional education providers, and monitor courses provided out of state to ensure that no state funds are used for these. (JBC Staff notes that the Department is no longer restricting service areas for campuses.) [23-1-109, 127, 23-5-116, 23-60-207]
- Authorize bachelor of applied science degrees at community colleges based on demonstrated need, cost-effectiveness, and considering whether such program could instead be provided conjunction with an accredited four-year institution. [23-1-133]
- Establish and enforce transfer agreements and common course numbering, and resolve disputes [23-1-108 (7), 108.5]
- Coordinate a system of core courses and associates degrees that may be transferred from one state institution to another. [23-1-125]
- Standardize assessments of basic skills, specify which institutions may offer developmental education courses and supplemental academic instruction, and report to the General Assembly on program effectiveness [23-1-113, 113.3]
- Coordinate a process to ensure eligible students are aware of their eligibility for an associate's degree (reverse transfer program) [23-1-131] and facilitate award of associates degrees for students who did not complete their baccalaureate at a baccalaureate-granting institution [23-1-131.5]
- Approve comprehensive academic and facilities master plans for the Auraria campus and resolve disputes [23-70-115, 23-70-106.5]
- Establish policies for community colleges to become local district colleges [23-71-205]

State Support for Institutions

- Develop and report on the system of funding for higher education established pursuant to H.B. 20-1366 [23-18-301 through 307]
- Request operating funds for state institutions [23-1-109.7]
- Negotiate fee-for-service contracts [23-1-109.7]
- Oversee stipends [23-18-101 et seq.]
- Report on College Opportunity Fund Program [23-18-207]
- Prepare fiscal notes to help the legislature assess the impact of legislation
- Approve the acceptance of gifts by institutions, if they require on-going state expenditures [23-5-112]

Capital Construction

- Regulate capital construction [23-1-106 *[except as waived by CCHE]*, 106.3, 24-82-1202], including
 - setting space utilization standards to measure the need for new projects
 - approving long range and individual facility master plans
 - prioritizing projects for state funding
- Managing appropriations from the Higher Education Federal Mineral Lease Revenues Fund for certificates of participation paid by the FML Revenues Fund [23-1-106.3]

Financial Aid, Student Loans, College Savings Accounts

- Oversee financial aid programs [23-3.3-101 et seq.]
- Distribute financial aid to institutions [23-3.3-101 et seq.]
- Act as designated state agency to administer federal loan programs [23-3-101 through 107, 23-3.1-103; being phased out]
- Oversee CollegeInvest [23-3.1-205.7]
- Oversee the Colorado Opportunity Scholarship Initiative (COSI) under the Executive Director and the COSI advisory board [23-3.3-1001 et. seq.]

Tuition and Fee Policy

- Set tuition and fee policies based on roll and mission [23-1-108 (12)]
- Approve fixed tuition policies [23-5-131]
- Negotiate reciprocal tuition agreements [23-1-108 (10), 112, 23-3.3-601]

Outreach on Specific Topics

- Perform outreach to potential students [23-1-119, 23-1-119.1, 23-1-119.2, 23-15-110.5, 23-18-205]

Oversee Select Statewide Policies

- Establish policies for determining student residency status within statutory guidelines [23-1-105, 23-7-101 et seq.]
- Adopt statewide affirmative action policies [23-1-108 (1) (f)]
- Ensure academic credit for American sign language courses [23-1-128]

Coordinate with State Board of Education and Department of Labor on Workforce Needs

- Analyze state workforce needs versus credential production in coordination with other agencies [23-1-130]
- Coordinate with the State Board of Education to define postsecondary and workforce readiness, align admissions criteria and assessments, and report to school districts on whether students are prepared [23-1-113, 113.2, 113.3, 119]
- Coordinate with the state board of education to ensure that parents and guardians of public school students receive notice regarding postsecondary admissions requirements and pre-collegiate course requirements [23-1-119.1, 119.2]
- Develop a strategic plan for improving Pre-K-16 mathematics, science, and technology education [22-81-104, 22-83-102]
- Coordinate with the State Board of Education regarding concurrent enrollment [22-35-107]
- Review, approve, and regulate preparation programs for K-12 educators [23-1-121 et seq.]
- Provide financial aid to teachers [23-3.3-901, 23-3.9-102]
- Evaluate and implement 2-year educational programs for professional registered nursing [23-1-126]
- Provide financial aid to nursing professionals [23-3.3-701, 23-3.6-102; *funding not presently available*]
- Collaborate with the Workforce Development Council in the Department of Labor and Employment, the Department of Education, and the community college system to develop and publicize career pathways for students. [24-46.3-104]

Data Reporting and Collecting

- Prescribe uniform reporting and collect data regarding
 - financial information [23-1-105]
 - counting and classifying student FTE [23-1-105]
 - academic data [23-1-108 (8)]
 - students eligible for stipends [23-18-202, 203]
 - financial aid [23-3.3-101]
 - shared data with the state board of education [23-1-109.3, 119.3]
 - performance [23-1-108, 23-41-104.6]
 - facility inventories [24-30-1303.5]
 - auxiliary bonds [23-5-102]
 - students convicted of riot offenses [23-5-124, 126]
 - information requested by federal agencies in anti-terrorism investigations [23-5-126]

Promote Technology Transfer

- Coordinate technology policy
- Facilitate the transfer of technology from higher education to the private sector [23-1-106.7, 23-5-121]
- Facilitate the establishment of the statewide telecommunications network [24-30-1804]

Staffing: The staff in this line item include:

- Executive and administrative – Includes executive director, chief of staff, special projects and industry partnerships, support staff
- Communications, outreach and legislative liaison
- Chief Equity Officer

- Budget and finance
- Research/policy/analysis/IT and data management
- Academic affairs

In part because this Department receives significant off-budget grant funds, over the years, staff roles and financing sources may shift.

REQUEST: The Department requests \$5,396,749 total funds and 38.9 FTE including increases for BA1 Cybersecurity incident remediation, R4/BA6 Department of Higher Ed Salary Adjustments, and annualizations of prior year budget actions as well as prior year legislation.

RECOMMENDATION: The following table summarizes the staff recommendation which includes additional funding for the BA1, R4/BA6 requests.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, ADMINISTRATION, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$5,883,281	\$5,576,019	\$202,082	\$105,180	\$0	35.9
TOTAL	\$5,883,281	\$5,576,019	\$202,082	\$105,180	\$0	35.9
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$5,883,281	\$5,576,019	\$202,082	\$105,180	\$0	35.9
BA1 Cybersecurity incident remediation	770,738	770,738	0	0	0	4.0
R4/BA6 Dept of HiEd salary adjustment	171,130	171,130	0	0	0	0.0
Annualize prior year budget actions	137,679	137,679	0	0	0	0.0
Annualize prior year legislation	(1,566,079)	(1,566,079)	0	0	0	(1.0)
TOTAL	\$5,396,749	\$5,089,487	\$202,082	\$105,180	\$0	38.9
INCREASE/(DECREASE)	(\$486,532)	(\$486,532)	\$0	\$0	\$0	3.0
Percentage Change	(8.3%)	(8.7%)	0.0%	0.0%	0.0%	8.4%
FY 2024-25 EXECUTIVE REQUEST	\$5,396,749	\$5,089,487	\$202,082	\$105,180	\$0	38.9
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

*Pending

(B) DIVISION OF PRIVATE OCCUPATIONAL SCHOOLS

This program is responsible for reviewing the curriculum and establishing standards for private occupational schools in Colorado, pursuant to Section 12-59-101, C.R.S., et. seq. The Division regulates over 356 private occupational schools in Colorado and 40 out-of-state schools that deliver education or training in areas such as cosmetology, real estate, IT/business, massage therapy, trucking, automotive, bartending and allied healthcare professions. The vast majority of schools regulated by the Division are not subject to any other accreditation or quality review process. The Division thus helps to protect students from deceptive trade practices and substandard educational programs. It also maintains the student records of any institution that closes, among other functions.

As outlined in statute, the Division reports to the executive director of the Department. The Board of Private Occupational Schools consists of seven members appointed by the Governor and confirmed by the Senate, has regulatory oversight and rulemaking authority, and advises the executive director of the Division. Division FTE are supported through fees on the regulated schools.

Current fees on schools, subject to DPOS review are as follows:

- Approval for a provisional school (a new school) is \$5,000 per school and \$2,500 per campus
- Renewal (every 3 years) is \$2,000
- Review of new programs and courses is \$500
- Quarterly assessments per student are \$5.00 (\$20/year/student)

STATUTORY AUTHORITY: Section 12-59-101, C.R.S., et. seq.

REQUEST: The Department requests \$1,118,025 cash funds and 10.3 FTE for this line item, including an increase of \$25,183 cash funds to annualize prior year salary survey.

RECOMMENDATION: The staff recommendation is reflected in the table below and differs from requested amounts as well as the annualization of \$100,000 cash funds related to a comprehensive IT project that received funding between FY 2020-21 and FY 2022-23. **Staff requests permission to adjust this line item in accordance with any decisions the Committee may make regarding common policies or decisions items that affect this line item, but are not addressed in this document.**

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, DIVISION OF PRIVATE OCCUPATIONAL SCHOOLS, DIVISION OF PRIVATE OCCUPATIONAL SCHOOLS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,093,491	\$0	\$1,093,491	\$0	\$0	10.3
TOTAL	\$1,093,491	\$0	\$1,093,491	\$0	\$0	10.3
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,093,491	\$0	\$1,093,491	\$0	\$0	10.3
Annualize prior year budget actions	(74,817)	0	(74,817)	0	0	0.0
Annualize prior year legislation	(649)	0	(649)	0	0	0.0
TOTAL	\$1,018,025	\$0	\$1,018,025	\$0	\$0	10.3
INCREASE/(DECREASE)	(\$75,466)	\$0	(\$75,466)	\$0	\$0	0.0
Percentage Change	(6.9%)	0.0%	(6.9%)	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,118,025	\$0	\$1,118,025	\$0	\$0	10.3
Request Above/(Below) Recommendation	\$100,000	\$0	\$100,000	\$0	\$0	0.0

(C) SPECIAL PURPOSE

Special purpose funding is provided for certain programs and projects, some of which are long-term and some of which are term-limited. The below table gives an overview of the items currently in the FY 2023-24 Long Bill. This is not a comprehensive list of historical special purpose funding.

SPECIAL PURPOSE FUNDING WITHIN THE COLORADO COMMISSION ON HIGHER EDUCATION (<i>in thousands</i>)											
PROGRAM	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY2024- 25 REQ.	FY2024- 25 REC
Western Interstate Commission for Higher Education (WICHE)	\$137.0	\$145.0	\$149.0	\$153.0	\$153.0	\$160.0	\$159.0	\$164.0	\$169.0	\$169.0	\$169.0
WICHE - Optometry	\$399.0	\$399.0	\$443.1	\$450.6	\$450.6	\$376.6	\$376.6	\$385.5	\$385.5	\$385.5	\$385.5
Distribution to Higher Education Competitive Research Authority	\$2,800.0	\$2,800.0	\$2,800.0	\$2,800.0	\$2,800.0	\$2,800.0	\$2,000.0	\$2,800.0	\$2,800.0	\$2,800.0	\$2,800.0
Veterinary School Capital Outlay Support	\$285.0	\$285.0	\$285.0	\$285.0	\$285.0	\$285.0	\$285.0	\$285.0	\$285.0	\$285.0	\$285.0
Colorado Geological Survey at the Colorado School of Mines	\$2,229.8	\$2,243.4	\$2,518.2	\$2,657.4	\$2,729.1	\$2,729.1	\$2,250.0	\$2,295.0	\$2,411.7	\$2,547.5	\$2,547.5
Institute of Cannabis Research at CSU-Pueblo		\$900.0	\$1,800.0	\$1,800.0	\$1,800.0	\$1,000.0	\$600.0	\$2,800.0	\$3,800.0	\$3,800.0	\$3,800.0
GEAR-UP											
Prosecution Fellowship Program	\$356.5	\$356.5	\$356.5	\$356.5	\$356.5	\$0.0	\$356.5	\$356.5	\$356.5	\$356.5	\$356.5
Colorado State Forest Service at Colorado State University									\$114.4	\$114.4	\$114.4
Rural Teacher Recruitment, Retention, and Professional Development		\$427.0	\$441.1	\$681.1	\$381.1	\$709.4	\$1,209.4	\$1,209.4	\$1,209.4	\$1,209.4	\$1,209.4
Open Educational Resources Initiatives			\$25.0	\$660.0	\$1,160.9	\$961.2	\$1,108.2	\$1,108.2	\$1,108.2	\$1,108.2	\$1,108.2
Colorado Student Leaders Institute				\$218.8	\$218.8	\$218.8	\$218.8	\$218.8	\$218.8	Moved to CDE	
Forest Restoration and Wildfire Risk Mitigation Grant Program Cash Fund at Colorado State University					\$1,000.0	\$1,000.0	\$8,000.0	\$8,000.0	\$8,000.0	\$8,000.0	\$8,000.0
Healthy Forests and Vibrant Communities Fund at Colorado State University							\$2,000.0	\$2,895.4	\$4,449.1	\$4,546.6	\$4,449.1

SPECIAL PURPOSE FUNDING WITHIN THE COLORADO COMMISSION ON HIGHER EDUCATION (<i>in thousands</i>)											
PROGRAM	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24	FY2024-25 REQ.	FY2024-25 REC
Financial Aid Assessment Tool						\$154.1	\$154.1	\$474.1	\$154.1	\$154.1	\$154.1
Growing Great Teachers - Teacher Mentor Grants					\$1,125.0	\$0.0	\$548.5	\$548.5	\$548.5	\$548.5	\$548.5
SB 23-005 CCHE Grants to Expand Forestry Programs									\$1,180.7	\$766.4	\$766.4
HB 23-1246 CCCOES In-demand Short-term Credentials Program									\$38,600.	\$0.0	\$0.0
Center for Substance Use Disorder, Prevention, Treatment, and Recovery Support Strategies at the University of Colorado Health Sciences Center							\$4,825.0	\$4,250.0	\$4,250.0	\$4,250.0	\$4,250.0
Online Platform for Public Benefits for Higher Education Students								\$171.0	\$45.0	\$45.0	\$45.0
Inclusive Higher Education Grant Program								\$450.0	\$450.0	\$450.0	\$450.0
SB 22-192 Development and Implementation of Stackable Credentials								\$475.3	\$462.9	\$462.9	\$462.9
Total	\$6,207	\$7,556	\$8,818	\$10,062	\$12,460	\$10,394	\$24,091	\$28,887	\$70,999	\$31,999	\$31,902

Note: Figures may not sum due to rounding; certain line items include funding through Long Bill and special legislation. GEAR UP is included in the Long Bill only for informational purposes; it is funded with federal funds.

While this chart is helpful in illuminating what's currently in the Long Bill, it does not include the one-time funding that was provided in FY 2022-23 and is still being managed by the Department.

WESTERN INTERSTATE COMMISSION ON HIGHER EDUCATION (WICHE)

The line item provides funding for Colorado's dues to support WICHE. This coalition of 15 western states works to benefit members through shared research data and the development of reciprocity and student exchange programs. Examples of WICHE's research publications and data sharing initiatives can be found at WICHE's web site: <http://www.wiche.edu/>. WICHE provides the following main services:

- coordinates the undergraduate, graduate and professional student exchange programs;
- operates conferences on national and western higher education issues;

- conducts research and develops publications on regional and national higher education issues (tuition and fee report, summary of recent legislation, student demographics, etc.); and
- provides a forum for exchanging information, such as interstate technology efforts.

Through WICHE's undergraduate exchange program, students pay 150 percent of resident tuition rates, and each state controls the circumstances under which they accept students. Colorado sends more students out of state than it accepts through this program.

The graduate education exchange program allows students to attend selected uncommon, specialized, or high-quality graduate programs in other WICHE states at resident tuition rates. For the receiving institution, accepting out-of-state students at the reduced WICHE rate can help fill out low-enrollment courses.

In WICHE's professional exchange program, students pay resident tuition rates and the sending state pays a support fee to the receiving state. Colorado is a net importer of students through the professional exchange program.

Dues represent approximately one-third of WICHE's annual budget and are equally apportioned among the 15 members. Grants from foundations and corporations and federal support represent the remainder of WICHE's budget. This line item relies on General Fund appropriations that are entirely offset by indirect cost recoveries as WICHE dues are now included in the pool of recoverable costs in the Department's indirect cost collection plan.

STATUTORY AUTHORITY: Sections 24-60-601 and 23-1-108 (10), C.R.S.

REQUEST: The Department requests \$169,000 reappropriated funds in FY 2024-25 for this line item, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

WICHE – OPTOMETRY

This line provides funding for Colorado students to enroll in out-of-state institutions with optometry programs, including private institutions, at subsidized rates through an exchange set up by WICHE. The exchange offers an alternative to establishing such a program in Colorado, as there is currently no optometry school in the State. In return for discounted tuition, participating students agree to return to Colorado to practice optometry for the same number of years as they were supported, or to repay the state for its investment inflated by the federal PLUS student loan rate. As of FY 2015-16, 87 percent of graduates returned to the State.

The program previously served about 25 students at any given time. The FY 2022-23 state support fee (paid by all states per student) is \$19,700 per year, or about half of typical optometry school tuition. Since FY 2004-05, from 2 to 12 new students have been added to the program each year. Students are funded for their entire time in the multi-year program, so there are only a few students added each year, while others graduate (an O.D. program is typically 4 years).

Previous attempts by the Department to phase out the program were unsuccessful as the General Assembly did not approve and increased appropriations for the program over time. The program is supported by General Fund that is offset by departmental and state indirect cost recoveries. The program is not included in the pool of recoverable costs in the Department's indirect cost collection plan.

STATUTORY AUTHORITY: Sections 24-60-601 and 23-1-108 (10), C.R.S.

REQUEST: Department requests \$385,500 General Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

DISTRIBUTION TO THE HIGHER EDUCATION COMPETITIVE RESEARCH AUTHORITY

The Higher Education Competitive Research Authority is created in Section 23-19.7-102, C.R.S. The authority is overseen by a board comprised of the presidents or designees of the research institutions and a Governor appointee. Its role is to provide matching funds for federal research grants.

The Authority was initially supported by waste tire fees and in FY 2013 was appropriated certain limited gaming funds, the latter of which has been the sole source of revenue in recent years. Due to steep declines in limited gaming revenues, the limited gaming revenue allocation for this program were suspended from FY 2020-FY 2022 but resumed in FY 2022-23.

Even with the allocation suspension for two years, the program continued to spend during from its considerable existing reserves on both prior and new commitments. Beginning in FY 2022-23, the General Assembly approved restored the \$800,000 cash funds spending authority that had been reduced for the two years, returning spending authority to \$2,800,000 cash funds per year. Disbursements for projects are typically spread over two to six years.

STATUTORY AUTHORITY: Section 23-19.7-102, C.R.S.

REQUEST: The Department requests \$2,800,000 cash funds for this line item, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

VETERINARY SCHOOL CAPITAL OUTLAY

This line represents cash funds and state funds for capital outlay associated with CSU's veterinary medicine program consistent with the provisions of 23-31-118 (2), C.R.S. The funding split is based on the ratio of resident students to non-resident students in the veterinary medicine program. Statute requires that a fee of \$1,001 be assessed to all non-resident and WICHE students. The state appropriation covers this cost-component for resident students, and states participating in the WICHE agreement cover this cost-component for their students. The funds are used for the purchase and replacement of equipment used in the education of veterinary students, with about half (\$496.98

per student) used for capital equipment for use of veterinary students and the balance used for capital construction funding directly related to the veterinary medicine program.

The State's contribution is shown as reappropriated funds from indirect cost recoveries, but this represents indirect cost recoveries that offset General Fund otherwise required. (The appropriation is not included in the Department's pool of recoverable costs.) The balance of the appropriation is shown for informational purposes and represents CSU's collections from non-resident and WICHE students. The cash funds do not pass through the state accounting system.

STATUTORY AUTHORITY: Sections 23-31-118(2), C.R.S.

REQUEST: The Department requests \$285,000 total funds for this line item including \$143,640 cash funds and \$141,360 reappropriated funds from indirect cost recoveries. This maintains appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

COLORADO GEOLOGICAL SURVEY AT THE COLORADO SCHOOL OF MINES

Pursuant to H.B. 12-1355 and H.B. 13-1057 and an MOU between the Department of Natural Resources and the Colorado School of Mines, the Colorado Geological Survey (CGS), excluding the Avalanche Information Center, was transferred to the Colorado School of Mines in mid-FY 2012-13. The transfer downsized the CGS and the amount of money it received from the Operational Account of the Severance Tax Trust Fund, and the JBC has subsequently increased General Fund since then. The CGS is the only entity funded from "Tier I" of the Operational Account of the Severance Tax Trust Fund that is not within the Department of Natural Resources. The CGS is expected to bring in additional matching funds to augment the state support provided. The move to the Colorado School of Mines was expected to facilitate growth of such outside funding opportunities.

Most State funding provided for the Survey is for Geologic Hazard mitigation; however, the General Fund provided by the General Assembly allows the Division to retain a nucleus of activities in a broader range of areas including the following:

- **land use reviews**, funded through fees paid by local governments (new subdivision proposals and new school locations must be reviewed by CGS for geologic hazards);
- **other geologic hazard work** supported with Severance tax - e.g., identifying areas of natural geologic hazards, providing related technical assistance to state and local governments, creating guidelines for land use in natural hazard areas;
- **surface mapping activities**, which are closely related to and integrated with the geologic hazard work and are supported with both Severance tax and federal funds;
- **groundwater activities**, including mapping, reporting, and technical assistance and advisory work for state and local governments;
- **energy and minerals activities**, including mapping and reporting on mineral deposits and energy resources, as well as reporting on the status of the energy industry. This includes projects related to **geothermal energy** and **carbon sequestration**. The Oil and Gas Conservation Commission in the Department of Natural Resources is now doing this work internally for oil and gas deposits. The CGS continues to do some work in this area for other minerals.

The CGS represents a specialty function of the Colorado School of Mines with a statutory mission focused on providing specified **public services**, rather than educational functions. For this reason, JBC staff has worked to ensure the CGS receives routine inflationary increases, though utilizing different mechanisms including community provider rate increases and independent inflationary calculations. Staff recommends utilization of the Denver MSA CPI when possible to prevent the need for future “rebasing” as is often necessary when a lower inflationary increase is applied.

STATUTORY AUTHORITY: Sections 23-41-201 through 210, C.R.S.

REQUEST: CGS requests an increase of \$135,765 total funds including \$37,471 General Fund and \$98,294 cash funds from Severance Tax funds. This represents a 5.6 percent increase in the operating budget to address inflationary pressure.

RECOMMENDATION: Staff recommends an increase of \$126,068 total funds in FY 2024-25, including \$34,795 from the General Fund and \$91,273 cash funds from the Operational Account of the Severance Tax Trust Fund. The recommendation represents a 5.2 percent increase in line with the Denver MSA CPI for FY 2023.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, SPECIAL PURPOSE, COLORADO GEOLOGICAL SURVEY AT THE COLORADO SCHOOL OF MINES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$2,411,693	\$666,786	\$1,744,907	\$0	\$0	15.5
TOTAL	\$2,411,693	\$666,786	\$1,744,907	\$0	\$0	15.5
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$2,411,693	\$666,786	\$1,744,907	\$0	\$0	15.5
Colorado Geological Survey	126,068	34,795	91,273	0	0	0.0
TOTAL	\$2,537,761	\$701,581	\$1,836,180	\$0	\$0	15.5
INCREASE/(DECREASE)	\$126,068	\$34,795	\$91,273	\$0	\$0	0.0
Percentage Change	5.2%	5.2%	5.2%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$9,697	\$2,676	\$7,021	\$0	\$0	0.0

INSTITUTE OF CANNABIS RESEARCH GOVERNING BOARD AND INSTITUTE OF CANNABIS RESEARCH AT CSU-PUEBLO

Senate Bill 16-191 authorized the General Assembly to appropriate money from the Marijuana Tax Cash Fund (MTCF) to the Board of Governors of the Colorado State University System (CSU) to fund scientific and social science research at CSU-Pueblo concerning marijuana and other matters that impact the state and its regions. The appropriation was initially provided at the \$900,000 level and was increased to \$1,800,000 MTCF in FY 2017-18. House Bill 19-1311, Institute of Cannabis Research Role and Mission, made changes to the program which included, among others, creating a new 9-member board to oversee the program, approve the budget, and oversee grant awards through an open process.

CSU reported that in 2019, the institute supported 16 research projects led by 20 CSU-Pueblo faculty and staff, and employed five staff directly. CSU-P consults with the Department of Public Health and Environment to avoid any funding overlap. Studies have explored issues such as the effects of medicinal cannabinoids on seizures in those with epilepsy, a study of use of industrial hemp fibers as reinforcing agents, and study for an enhanced method for extracting cannabinal from cannabis leaves and flowers using pressurized liquid extraction. The Institute also hosts conferences and publishes a journal, the Journal of Cannabis Research, launched in partnership with Springer Nature.

STATUTORY AUTHORITY: Sections 23-31.5-112, C.R.S.

REQUEST: The Department of Higher Education requests \$3,800,000 cash funds from the Marijuana Tax Cash Fund, maintaining appropriations from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

GEAR UP

PROGRAM BACKGROUND: The federally-funded GEAR UP program places full-time advisors in more than two dozen middle and high schools across the state. The goal is to help students, who are typically first in their family to attend college, to become college-ready. Advisors recruit roughly 100 students per grade level, starting with eighth-graders, and work with them throughout middle and high school. Middle-school students may begin with ‘early remediation’ courses (remedial courses that would be required to begin college work if they were college-age) in order to demonstrate that they are college ready. Older students participate in dual enrollment courses that earn college credits while they are in high school in order to build students’ confidence and save them money and time in college. They also take CLEP exams (e.g., in Spanish) to demonstrate proficiency and earn college credit. GEAR UP students graduate high school having earned an average of 17 college credits and are more likely to graduate from high school and pursue and persist in college than their peers.

FEDERAL GRANT: In FY 2018-19, Colorado received a fourth seven-year GEAR UP grant for \$5,000,000 per year. This funding will be available through FY 2024-25. Fifty percent of the total (\$2.5 million) is allocated to scholarship/tuition assistance to GEAR UP participants, while the balance primarily supports the salaries of the GEAR UP student advisors, including pre-collegiate advisors, college advisors, and management and support staff.

REQUEST: The Department requests of \$5,000,000 federal funds and 29.1 FTE in FY 2024-25, maintaining appropriation levels and FTE counts from FY 2023-24.

RECOMMENDATION: **Staff recommends \$5,000,000 federal funds, consistent with the seven-year federal grant award, and 29.1 FTE shown for informational purposes.** Staff notes that any increases and decreases, including related to common policy for staff compensation, will be absorbed within the fixed base grant amount. This line item is shown for informational purposes, and actual expenditures vary from year to year.

PROSECUTION FELLOWSHIP PROGRAM

Senate Bill 14-174, amended by S.B. 15-043, created the Prosecution Fellowship Program. Through state funding appropriated to the Department of Higher Education, the Colorado District Attorney's Council (CDAC) oversees and facilitates the placement of six recent graduates from the state's two major law schools, the University of Colorado at Boulder and the University of Denver, into one-year prosecution fellowships in rural jurisdictions around the state. Fellows receive an intensive trial advocacy course from CDAC over the summer before placement in the community in September. The two universities are required to contribute 20 percent of fellows' salaries if they wish to participate.

STATUTORY AUTHORITY: Sections 23-19.3-101 and 102, C.R.S.

REQUEST: The Department requests \$356,496 General Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

COLORADO STATE FOREST SERVICE AT COLORADO STATE UNIVERSITY

This line item was created in 2023 and provides funding for the Colorado State Forest Service to consult with other entities to develop educational materials relating to career opportunities in forestry and wildfire mitigation for distribution to high school guidance counselors to provide to high school students.

STATUTORY AUTHORITY: Section 23-1-142 C.R.S.

REQUEST: The Department requests \$114,385 General Fund in FY 2024-25, which maintains appropriation levels from FY 2023-24 and is in line with the Fiscal Note on the establishing legislation.

RECOMMENDATION: **Staff recommends approval of the request.**

RURAL TEACHER RECRUITMENT, RETENTION, AND PROFESSIONAL DEVELOPMENT

Senate Bill 16-104 (Incentives to Build Number of Rural Teachers) created several new programs to provide incentives for individuals to become teachers in rural school districts, and to support the needs of professional educators in rural school districts. Senate Bill 18-085 added stipends for teachers to pursue concurrent enrollment educator qualifications, and Senate Bill 20-158 modified the initial program funding structure, combining it with the Rural Teaching Fellowships Program. This bill also allocated remaining grant funds after fellowships, 50.0 percent to support rural teachers pursuing alternative licensure, 25.0 percent to fund stipends for student teachers who agree to teach in rural areas, and 25.0 percent for continuing education stipends for existing teachers.

As of FY 2020-21, this line item supports the following:

- Programs authorized under Sections 23-76-101 through 106, including funding for a rural education coordinator (now housed at the University of Northern Colorado), funding for the high school teacher cadet program in rural schools, stipends for student teachers doing student teaching in rural areas (up to \$4,000 per student teacher), stipends for teachers in rural areas pursuing alternative teacher certification, and stipends for rural teachers who are pursuing National Board

Certification as well as teachers pursuing other specified professional development activities (up to \$6,000 per teacher).

- The Rural Teaching Fellowship Program, authorized under section 23-78-302 through 307, which provides \$10,000 fellowships for student teachers in rural areas that are jointly supported by the state and the higher education institution where the student is studying. The State's contribution is \$5,000 per student teacher.

STATUTORY AUTHORITY: Sections 23-76-101 through 106, C.R.S.

REQUEST: The Department requests \$1,209,357 General Fund and 0.8 FTE for this program in FY 2024-25, maintaining appropriation levels and the FTE count from FY 2023-24.

RECOMMENDATION: **The staff recommends approval of the request.**

OPEN EDUCATIONAL RESOURCES INITIATIVES

House Bill 18-1331 created the Colorado Open Educational Resources (OER) Council and grant program in the Department of Higher Education (DHE). Open educational resources are high-quality teaching, learning, and research resources that reside in the public domain or have been released under an intellectual property license that permits their free use and repurposing by others. Establishes requirements for appointments to the Council by the Executive Director of DHE and the Commissioner of Education. Council responsibilities include:

- Recommending statewide policies for promoting adaptation, creation, and use of OER at Colorado public institutions of higher education;
- Facilitating professional development and sharing of knowledge about OER;
- Implementing the OER grant program that is created in the bill; and
- Submitting an annual report to the Colorado Commission on Higher Education and the General Assembly on the use of OER and the impact of the grant program.

The OER program provides grants to public institutions of higher education to promote the use of OER at the institutions and to faculty and staff, individually or in groups, to create and adapt open educational resources. The bill also directed the Colorado Commission on Higher Education to adopt guidelines to require public institutions of higher education to ensure that, beginning in the fall of 2021, students are informed prior to course registration concerning which courses and sections use OER or other low-cost materials.

During the 2021 legislative session, the Joint Budget Committee sponsored S.B. 21-215 (Use of Open Educational Resources in Higher Education) to continue and strengthen the program, which otherwise repealed in FY 2020-21, for an additional five years. The bill included provisions to expand the program to provide grants to support zero-textbook-cost degree programs. It also directs the Commission on Higher Education to adopt guidelines to require public institutions of higher education, beginning no later than the Fall of 2025, to also inform students at the point of registration concerning those courses that use open educational resources.

STATUTORY AUTHORITY: Section 23-4.5-101 *et. seq.*, C.R.S.

REQUEST: The Department requests \$1,108,200 General Fund and 1.0 FTE in FY 2024-25, maintaining appropriation levels and FTE count from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

FOREST RESTORATION AND WILDFIRE RISK MITIGATION GRANT PROGRAM CASH FUND

The Colorado State Forest Service is a service and outreach agency of Colorado State University which works with a wide range of stakeholders (federal, state, nonprofit, and local governments, and individual landowners) “to achieve stewardship of Colorado’s diverse forest environments for the benefit of present and future generations.”

Created during the 2017 legislative session, the Forest Restoration and Wildfire Risk Mitigation Grant Program Cash Fund supports Colorado State Forest Service cost-share grants for local community groups, government entities, public or private utilities, state agencies, and nonprofits for projects to reduce the risk to people and property in the wildland-urban interface. [Section 23-31-310, C.R.S.] Two types of projects are eligible for funding: 1) Fuels & Forest Health and 2) Capacity Building. Applicants must demonstrate an ability to match 50.0 percent of the total project cost (grant + match) or 25.0 percent of the total project cost if located in an area of fewer economic resources as defined through a social vulnerability index (SVI) to wildland fire as established by researchers and department officials.

Prior to the 2019 Legislative Session, this program was supported only through statutory transfers. House Bill 19-1006 made it possible for the General Assembly to appropriate to this fund through the Long Bill. Until the 2021 Legislative Session, the fund received annual transfers of Severance Tax Fund when Tier 2 Severance Tax funding was available. In recent years, the fund received significant one-time appropriations, including \$6.0 million General Fund in FY 2020-21 through SB 21-054, Wildfire Risk Mitigation, and \$2.2 million in 2021-22 through HB 22-1012 Healthy Forests. From FYs 2019-2021, this line item received \$1.0 million General Fund through the Long Bill; in FY 2021-22, the General Assembly increased the appropriation for the line item by \$7,000,000 to \$8,000,000 General Fund.

The program reports that approximately \$15-16 million in FRWRM funds were awarded in March 2023. Applications for the 2023-24 round, expected to be \$8.0 million, were solicited in the fall/winter of 2023 and awards will be announced by April 1, 2024.

STATUTORY AUTHORITY: Section 23-31-310, C.R.S.

REQUEST: The Department requests \$8.0 million General Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

HEALTHY FORESTS AND VIBRANT COMMUNITIES FUND AT COLORADO STATE UNIVERSITY

The Healthy Forests and Vibrant Communities Fund supports the activities of the Colorado State Forest Service to develop and help implement community wildfire protection plans. The funds are used to support community and firefighter planning and preparedness through facilitation and technical assistance to communities seeking to develop community wildfire protection plans and for staff to support fuels mitigation and community watershed restoration programs. The funds are also used to administer a wildfire risk mitigation revolving loan program (from a fund continuously appropriated for such loans). Statute is explicit that the program is to improve outreach and technical assistance through the provision of full-time staff and specific information technology services (GIS capacity and a web-based technical assistance clearinghouse).

Prior to the 2021 legislative session, this program received transfers from Tier 2 Severance Tax Funding when money was available. Additionally, the program has received multiple statutory transfers since its creation, including a transfer in FY 2020-21 of \$5,000,000 General Fund. In FYs 2021-23, Long Bill appropriations included \$2.0 million General Funds. This increased in FY 2023-24 to \$2.4 million due to the annualization of SB 22-008 and SB 22-1012 which provided additional funds for certain wildfire mitigation projects. An additional \$2.0 million General Fund was included in the FY 2023-24 Long Bill with spending authority over four years to implement the Good Neighbor Authority projects based on agreements with federal agencies to accomplish forest management goals on federal lands.

STATUTORY AUTHORITY: Section 23-31-313, C.R.S.

REQUEST: The Department requests \$4,434,113 General Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends \$2,449,113 General Fund as the FY 2023-24 appropriation included a one-time increase of \$2.0 million General Fund for the Good Neighbor Authority program with spending authority of the funds over four years.** The one-time funding should have been annualized out of the appropriations request. Staff recommendations are shown in the table below.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, SPECIAL PURPOSE, HEALTHY FORESTS AND VIBRANT COMMUNITIES FUND AT COLORADO STATE UNIVERSITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$4,449,113	\$4,449,113	\$0	\$0	\$0	0.0
TOTAL	\$4,449,113	\$4,449,113	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$4,449,113	\$4,449,113	\$0	\$0	\$0	0.0
BA5 CSFS federal IRA tree equity FTE	0	0	0	0	0	0.0
Annualize prior year budget actions	(2,000,000)	(2,000,000)	0	0	0	0.0
TOTAL	\$2,449,113	\$2,449,113	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	(\$2,000,000)	(\$2,000,000)	\$0	\$0	\$0	0.0

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, SPECIAL PURPOSE, HEALTHY FORESTS AND VIBRANT COMMUNITIES FUND AT COLORADO STATE UNIVERSITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Percentage Change	(45.0%)	(45.0%)	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$4,546,571	\$4,546,571	\$0	\$0	\$0	0.9
Request Above/(Below) Recommendation	\$2,097,458	\$2,097,458	\$0	\$0	\$0	0.9

COLORADO STUDENT LEADERS INSTITUTE [REMOVE LINE ITEM]

The Colorado Student Leaders Institute is a competitive residential summer academic program for students who are entering tenth or eleventh grade in the coming fall semester. The institute operates at the University of Colorado at Denver for four weeks each summer during which time participating students attend college level classes and enrichment activities. The program is overseen by an eleven-member board, appointed by the Governor and confirmed by the Senate, which is responsible for selecting students for the program. The program was created as a pilot in the Lieutenant Governor's Office in 2015 and moved to the Department of Higher Education in FY 2017-18. The program was reauthorized during the 2019 session through S.B. 19-137 and the appropriation structure modified to provide a direct General Fund appropriation. However, beginning in FY 2023-24, S.B. 23-086 transferred this program to the Department of Education.

STATUTORY AUTHORITY: Section 23-77-101 through 106, C.R.S.

REQUEST/RECOMMENDATION: **N/A.** As noted above, S.B. 23-086 (Student Leaders Institute) transferred this program and related appropriations in the Department of Higher Education to the Department of Education effective July 1, 2023.

FINANCIAL AID ASSESSMENT TOOL

H.B. 19-1196 (Financial Aid for Students with In-State Tuition; Gonzales-Gutierrez/Moreno) extended access to state financial aid for a subset of undocumented students who met the requirements for receiving in-state tuition at state higher education institutions. These students, known as ASSET (Advancing Students for a Stronger Tomorrow) students, are not eligible for federal financial aid and therefore do not complete the federal Free Application for Federal Student Aid (FAFSA). However, since these students will now be eligible for *state* financial aid, the State must ensure there is a consistent method used to determine these students' financial need. The tool is known as the Colorado Application for State Financial Aid (CASFA).

Funds were added on a supplemental basis in FY 2019-20 to enable the state to purchase a software solution that provides an on-line FAFSA-like tool that ASSET students can use to assess their eligibility for financial aid. The tool performs the same needs-analysis as the FAFSA methodology. Costs include a 0.5 FTE to manage the system (in collaboration with the vendors) and serve as a liaison to the higher education institutions and students.

STATUTORY AUTHORITY: Sections and 23-7-110 and 23-3.3-101 et. seq., and C.R.S.

REQUEST: The Department requests \$154,069 reappropriated funds and 0.5 FTE for FY 2024-25, maintaining appropriation levels and FTE count from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

TEACHER MENTOR GRANTS

Senate Bill 19-190 created the Teacher Mentor Grant Program in the Department to provide money for partnering local education providers and educator preparation programs to provide training and stipends for teachers who serve as mentors for teacher candidates participating in clinical practice. The Department established the grant application, review, and award procedures and collaborated with the Department of Education to create a new mentor endorsement through the State Board of Education, which was adopted in November 2019. However, due to budget shortfalls, the program grant funding was eliminated in FY 2019-20, and funding for the associated staff position was eliminated in FY 2020-21. In FY 2021-22 the General Assembly partially restored funding to \$548,477 and 0.5 FTE, including \$500,000 in grants.

According to Section 23-78-101-105, C.R.S., subject to available appropriation, the grant program:

- Provides three-year grants to partnering local education providers and education preparation programs to provide training and stipends for teachers serving as mentors for teacher candidates;
- Requires applicants to submit a plan to sustain the mentor program after the grant ends;
- Requires the Department to ensure, to the extent practicable, that grant recipients include applicants of varying size from rural, urban, and suburban areas across the state;
- Requires awards be made to applicants that commit to the following:
 - Implement programs that recruit teachers with three years of experience (as practical), are rated effective or higher, and who hold a master's certification or national board certification;
 - Provide training in best mentoring practices;
 - Ensure that the employing local education provider provides time for mentoring;
 - Pay each mentor teacher a stipend of at least \$2,000 or \$2,500 if master's level or national board certified;
 - Provide mentoring for teacher candidates and for newly employed teachers through an induction program for at least two school years after employment; and
 - Collect required data.

STATUTORY AUTHORITY: Section 23-78-105, C.R.S.

REQUEST: The Department requests \$548,477 General Fund and 0.5 FTE in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

SB 23-005 CCHE GRANTS TO EXPAND FORESTRY PROGRAMS

This line item provides funding to the Colorado Commission on Higher Education to assist in the development of new and expanded forestry programs.

STATUTORY AUTHORITY: Section 23-1-142, C.R.S.

REQUEST: The Department requests \$766,418 General Fund which reflects the fiscal note amounts in the authorizing legislation.

RECOMMENDATION: **Staff recommends approval of the request.**

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, SPECIAL PURPOSE, SB23-005 CCHE GRANTS TO EXPAND FORESTRY PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,180,650	\$1,180,650	\$0	\$0	\$0	0.0
TOTAL	\$1,180,650	\$1,180,650	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,180,650	\$1,180,650	\$0	\$0	\$0	0.0
Annualize prior year legislation	(414,232)	(414,232)	0	0	0	0.0
TOTAL	\$766,418	\$766,418	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	(\$414,232)	(\$414,232)	\$0	\$0	\$0	0.0
Percentage Change	(35.1%)	(35.1%)	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$766,418	\$766,418	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

23-1246 CCCOES IN-DEMAND SHORT-TERM CREDENTIALS PROGRAM

This line item supports the state board of community colleges and occupational education to administer the in-demand, short-term credentials program to support the expansion and number of available and qualified professionals who are able to meet Colorado's in-demand workforce needs. The board is required to allocate funds to community and technical colleges, area technical colleges, local district colleges, and Colorado Mesa university to provide assistance to students for eligible expenses that support their enrollment in eligible programs.

STATUTORY AUTHORITY: Sections 23-1-104, 23-3.3-103, 23-60-21425-1.5-102, and 25-1.5-406 C.R.S.

REQUEST: The Department requests \$0 General Fund for this line item as it was a one-time appropriation of funding in FY 2023.

RECOMMENDATION: **Staff recommends approval of the request.**

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, SPECIAL PURPOSE, HB23-1246 CCCOES IN-DEMAND SHORT-TERM CREDENTIALS PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$38,600,000	\$38,600,000	\$0	\$0	\$0	0.0
TOTAL	\$38,600,000	\$38,600,000	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$38,600,000	\$38,600,000	\$0	\$0	\$0	0.0
Annualize prior year legislation	(38,600,000)	(38,600,000)	0	0	0	0.0
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	(\$38,600,000)	(\$38,600,000)	\$0	\$0	\$0	0.0
Percentage Change	(100.0%)	(100.0%)	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CENTER FOR SUBSTANCE USE DISORDER PREVENTION, TREATMENT AND RECOVERY SUPPORT STRATEGIES AT THE UNIVERSITY OF COLORADO HEALTH SCIENCE CENTER

Senate Bill 17-193 identified the Center for Substance Use Disorder Prevention, Treatment, and Recovery Support Strategies as part of the University of Colorado's Health Sciences Center. Prior to the passage of S.B. 21-137 (Behavioral Health Recovery Act), this program, like other programs funded at the higher education governing boards, was required to be included in the single line item that provides appropriations for the Regents of the University of Colorado. Pursuant to Section 23-1-104 (1), C.R.S., appropriations for the Center are now exempt from the single line item requirement, and funding for the Center was fully consolidated in this line item in the FY 2022-23 Long Bill. The total includes:

- \$3,000,000 for the Medication Assisted Treatment (MAT) Program; and
- \$1,250,000 for the opioid awareness campaign, grant assistance, and provider education activities authorized in Section 27-80-118, C.R.S.

Section 23-21-808, C.R.S., requires an annual appropriation of \$3,000,000 from the Marijuana Tax Cash Fund for the MAT program (no repeal date). Section 27-80-118 (4), C.R.S., requires an annual appropriation for the Center of \$750,000 from the Marijuana Tax Cash Fund to provide education activities for prescribers, law enforcement, and other community members, including training on pain management for prescribers and training on opioid antagonists for law enforcement (no repeal date). Section 27-80-118 (5), C.R.S., requires an annual appropriation of \$250,000 from the Marijuana Tax Cash Fund for the Center for a program to increase public awareness concerning safe use, storage, and disposal of opioids and the availability of drugs to prevent overdose (no repeal date). An additional \$250,000 from the Marijuana Tax Cash Fund was added by the General Assembly in FY 2020-21 for Section 27-80-118 (5), C.R.S., activities through a floor amendment to the Long Bill.

STATUTORY AUTHORITY: Sections 27-80-118 and 23-21-803 et. seq., C.R.S.

REQUEST: The Department requests \$4,250,000 cash funds from the Marijuana Tax Cash Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

ONLINE PLATFORM FOR PUBLIC BENEFITS FOR HIGHER EDUCATION STUDENTS

Senate Bill 22-182 (Economic Mobility Programs) added a provision authorizing the Department of Higher Education to contract for and facilitate the use of an online platform by any institution of higher education in Colorado, whether public or private, in order to assist students in accessing public benefits. Institutions are required to participate financially for use of the platform.

STATUTORY AUTHORITY: Section 23-1-139, C.R.S.

REQUEST: The Department requests \$45,000 General Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of this request.**

INCLUSIVE HIGHER EDUCATION GRANT PROGRAM

House Bill 22-1107 (Inclusive Higher Education Opportunities) created the Inclusive Higher Education Grant Program in the Department to support institutions of higher education to create or expand programs for students with intellectual and developmental disabilities. Grants may be used to assess existing capacity, determine training and technical assistance needed to establish a program, or for program and supports allowing qualifying students a comprehensive higher education experience that results in a meaningful credential. The bill requires the Department to issue an RFP for an organization to administer the grant program and awards process, following rules that are to be adopted by the Colorado Commission on Higher Education. For FY 2022-23 through FY 2026-27, the General Assembly must appropriate \$450,000 General Fund for the program. The Department may use up to 20.0 percent to contract with and compensate the administering agency.

STATUTORY AUTHORITY: Section 23-80-101 through 108, C.R.S.

REQUEST: The Department requests \$450,000 General Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

S.B. 22-192 DEVELOPMENT AND IMPLEMENTATION OF STACKABLE CREDENTIALS

Senate Bill 22-192 (Opportunities for Credential Attainment) included an appropriation of \$475,275 reappropriated funds and 1.5 FTE to the Department for FY 2022-23 for the development and implementation of stackable credentials. Anticipated expenditures from the cash fund were detailed in the fiscal note for the bill as follows (top of next page):

	FY 2022-23	FY 2023-24	FY 2024-25
Department of Higher Education			
Personal Services	\$121,674	\$121,674	\$121,674
Operating Costs	\$2,025	\$2,025	\$2,025
Capital Outlay	\$12,400	-	-
Distributions to CCs, LDCs, ATCs	\$1,800,000	-	-
Credential Pathway - Grants	\$225,000	\$225,000	-
Credential Pathway - CCCS	\$114,176	\$114,176	-
Centrally Appropriated Costs ¹	\$25,944	\$25,944	\$25,944
FTE – Personal Services	1.5 FTE	1.5 FTE	1.5 FTE
DHE Subtotal	\$2,301,219	\$488,819	\$149,643

STATUTORY AUTHORITY: Section 23-5-145.6, C.R.S.

REQUEST: The Department requests \$462,875 cash funds and 1.5 FTE in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Per the fiscal note for the bill, staff recommends an appropriation of \$123,700 total funds, including \$61,850 General Fund and \$61,850 cash funds in FY 2024-25.** The recommendation aligns with the table above, minus the centrally appropriated costs anticipated for FY 2024-25. This differs substantially from the request due to the annualization of funds per the fiscal note for the bill which provided the appropriation. Staff recommendation is shown in the table below.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, SPECIAL PURPOSE, S.B. 22-192 DEVELOPMENT AND IMPLEMENTATION OF STACKABLE CREDENTIALS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$462,875	\$0	\$462,875	\$0	\$0	1.5
TOTAL	\$462,875	\$0	\$462,875	\$0	\$0	1.5
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$462,875	\$0	\$462,875	\$0	\$0	1.5
Annualize prior year legislation	(339,175)	61,850	(401,025)	0	0	0.0
TOTAL	\$123,700	\$61,850	\$61,850	\$0	\$0	1.5
INCREASE/(DECREASE)	(\$339,175)	\$61,850	(\$401,025)	\$0	\$0	0.0
Percentage Change	(73.3%)	n/a	(86.6%)	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$462,875	\$0	\$462,875	\$0	\$0	1.5
Request Above/(Below) Recommendation	\$339,175	(\$61,850)	\$401,025	\$0	\$0	0.0

(D) LEASE-PURCHASE PAYMENTS AND CAPITAL-RELATED OUTLAYS**UNIVERSITY OF COLORADO, LEASE PURCHASE OF ACADEMIC FACILITIES AT FITZSIMONS**

Pursuant to House Bill 03-1256, the General Assembly authorized the State to enter into a lease purchase agreement for the University of Colorado Health Sciences Center at Fitzsimons. The bill authorized an agreement for up to twenty-five years, with the total amount of the agreement not to exceed \$202,876,109 plus administrative, monitoring, closing costs and interests. The bill also specified that annual aggregate rentals authorized would not exceed \$15,100,000.

The General Assembly authorized use of up to \$8,000,000 per year of Tobacco Master Settlement revenues for this purpose in Section 23-20-136 (3.5), C.R.S. The annual amount is based on total tobacco settlement funds received and the statutory allocation of the funds. These funds are deposited to the Fitzsimons Trust Fund.

STATUTORY AUTHORITY: Sections 23-20-136 (3.5), C.R.S., and H.B. 03-1256.

REQUEST: The Department requests \$11,542,514 for the FY 2024-25 Fitzsimons Lease Purchase Payments, maintaining FY 2023-24 appropriation levels. The request includes \$4,358,109 from the General Fund and \$7,184,405 from the Fitzsimons Trust Fund, which originates as tobacco settlement funds.

RECOMMENDATION: **Staff recommends \$11,542,514 total funds, including \$4,602,817 from the General Fund and \$6,939,697 cash funds from the Fitzsimons Trust Fund.** The figure differs from the request due to Committee action to approve the tobacco settlement revenue forecast, which provides the revenue for FY 2024-25 cash funds amounts for this line item. Amounts are reflected in the table below.

Staff notes that the preliminary total for the Tobacco Settlement distribution for FY 2024-25 is \$7,445,828, which is \$261,423 above the \$7,184,405 appropriated for FY 2023-24.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, LEASE PURCHASE PAYMENTS AND CAPITAL-RELATED OUTLAYS, UNIVERSITY OF COLORADO, LEASE PURCHASE OF ACADEMIC FACILITIES AT FITZSIMONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$11,542,514	\$4,358,109	\$7,184,405	\$0	\$0	0.0
TOTAL	\$11,542,514	\$4,358,109	\$7,184,405	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$11,542,514	\$4,358,109	\$7,184,405	\$0	\$0	0.0
TOTAL	\$11,542,514	\$4,358,109	\$7,184,405	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$11,542,514	\$4,358,109	\$7,184,405	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

APPROPRIATION TO THE HIGHER EDUCATION FEDERAL MINERAL LEASE REVENUES FUND

This line item is used to appropriate General Fund into the Higher Education Federal Mineral Lease (FML) Revenues Fund (revenues fund). Once in the revenues fund, the money is subject to annual reappropriation for the Lease Purchase of Academic Facilities Pursuant to Section 23-19.9-102, C.R.S.

The revenues fund was created to support lease-purchase (certificate of participation /COP) payments for higher education capital construction projects authorized in 2008 (see next line item for more information on this). Created in Section 23-19.9-102, C.R.S., the fund receives the "spillover" (amounts that exceed caps) from other funds that receive statutory allocations of FML revenue, as well as 50 percent of FML bonus revenues.

The Master Indenture for the COPs states that “payment of Rent and all other payments by the State under the Leases shall constitute currently appropriated expenditures of the State and shall be paid solely from the Higher Education Federal Mineral Lease Revenues Fund and any moneys in the Higher Education Institutions Lease Purchase Cash Fund.” (This second fund receives institutional contributions.) The Indenture also specifies that if FML revenues are insufficient, the State may deposit General Fund into the revenues fund to make up the difference. Due to the Master Indenture language, all moneys to be used for the COP payments, including General Fund, are deposited to the revenues fund. FML revenues have not been sufficient to cover the payment of the COPs in many years.

This line item is included in the Long Bill to make the necessary General Fund deposit. The amount appropriated in this line item is then reappropriated in the subsequent line item (Lease Purchase of Academic Facilities Pursuant to Section 23-19.9-102, C.R.S.) for payment of the COPs.

STATUTORY AUTHORITY: Section 23-19.9-102, C.R.S.

REQUEST: The Department requests \$16,832,169 General Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends \$16,666,824 General Fund, which includes \$165,345 less General Fund than requested.** This amount is based on the difference between the COP payments due in 2024-25 and FML revenues available as well as a slight increase in total required payment. Note that staff bases the amount of revenues available on the amounts currently available in the Higher Education Revenues Cash Fund less annual obligations to be paid, rather than relying on an FML revenues forecast.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, LEASE PURCHASE PAYMENTS AND CAPITAL-RELATED OUTLAYS, APPROPRIATION TO THE HIGHER EDUCATION FEDERAL MINERAL LEASE REVENUES FUND FOR LEASE PURCHASE OF ACADEMIC FACILITIES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$16,832,169	\$16,832,169	\$0	\$0	\$0	0.0
TOTAL	\$16,832,169	\$16,832,169	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$16,832,169	\$16,832,169	\$0	\$0	\$0	0.0
Technical requests	(165,345)	(165,345)	0	0	0	0.0
TOTAL	\$16,666,824	\$16,666,824	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	(\$165,345)	(\$165,345)	\$0	\$0	\$0	0.0
Percentage Change	(1.0%)	(1.0%)	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$16,832,169	\$16,832,169	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$165,345	\$165,345	\$0	\$0	\$0	0.0

LEASE PURCHASE OF ACADEMIC FACILITIES PURSUANT TO SECTION 23-19.9-102, C.R.S.

In 2008, the General Assembly authorized the State to enter into lease-purchase agreements (certificates of participation/COPs) to fund capital construction projects for state-supported institutions of higher education. The decision reflected: (1) a desire to fund additional capital construction projects at state higher education institutions despite limited available capital construction funds; and (2) projected increases in federal mineral lease (FML) revenue due to natural gas leases on the Roan Plateau. Pursuant to S.B.08-233 and H.J.R 08-1042, the General Assembly authorized COP payments to fund 17 projects for higher education academic buildings across the state. Funding was ultimately sufficient to fund the first 12 projects, with some additional controlled maintenance projects authorized through H.B. 12-1357 using unspent COP proceeds.

Section 23-1-106.3 (1)(b)(IV), C.R.S. specifies that the anticipated annual state-funded payments for the principal and interest components under all lease purchase agreements on the projects may not exceed *an average of \$16,200,000* per year for the first ten years of payment and may not exceed an average of \$16,800,000 for the second ten years of payment. Payments will end in FY 2027-28, and no new issuances are allowed under current law.

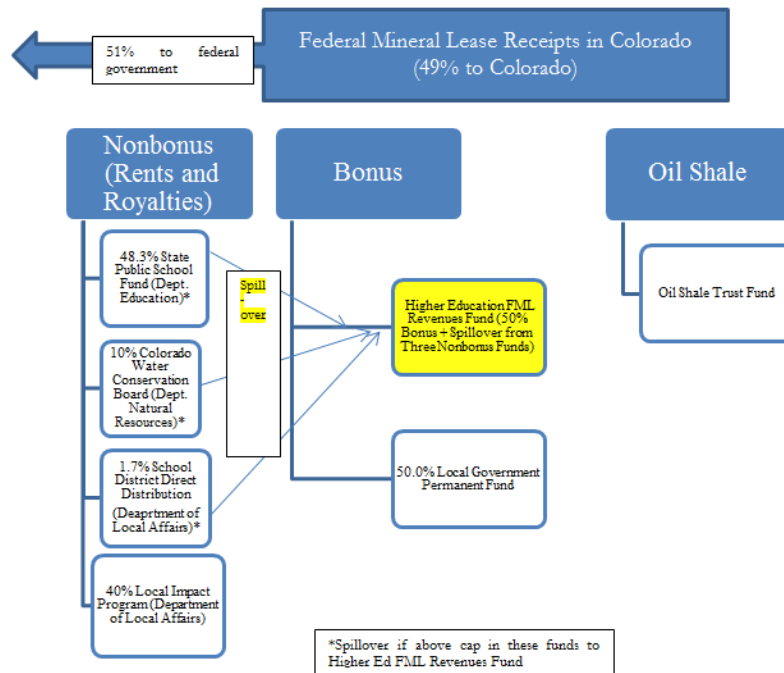
Since FY 2011-12, the General Assembly has frequently had to partially or entirely replace appropriations from the FML Revenues Fund with General Fund due to insufficient FML revenues. The table below compares funding sources for COP payments since the program's inception.

HIGHER EDUCATION FML LEASE PURCHASE APPROPRIATIONS HISTORY			
	CAPITAL CONSTRUCTION FUND/ GENERAL FUND	HIGHER EDUCATION FML REVENUES FUND	TOTAL
FY 2008-09	\$0	\$10,000,000	\$10,000,000
FY 2009-10	0	16,652,725	16,652,725

HIGHER EDUCATION FML LEASE PURCHASE APPROPRIATIONS HISTORY			
	CAPITAL CONSTRUCTION FUND/ GENERAL FUND	HIGHER EDUCATION FML REVENUES FUND	TOTAL
FY 2010-11	0	8,877,550	8,877,550
FY 2011-12	4,066,510	8,379,790	12,446,300
FY 2012-13	420,184	18,165,191	18,585,375
FY 2013-14	18,587,975	0	18,587,975
FY 2014-15	18,587,556	0	18,587,556
FY 2015-16	5,781,075	11,991,975	17,773,050
FY 2016-17	12,125,175	5,650,000	17,775,175
FY 2017-18	16,073,025	1,700,000	17,773,025
FY 2018-19	17,035,263	650,000	17,685,263
FY 2019-20	16,294,250	1,140,000	17,434,250
FY 2020-21	16,933,244	500,000	17,433,244
FY 2021-22	17,072,238	360,000	17,432,238
FY 2022-23	16,631,232	808,668	17,439,900
FY 2023-24	16,832,169	600,000	17,432,169
Total to-date	\$177,248,564	\$85,475,899	\$261,107,127

Notes: The initial appropriation was included S.B. 08-233, which authorized the program (Capital Development Committee bill). Subsequent appropriations appeared in the Capital Construction section of the Long Bill (Treasury) until FY 2015-16, when the appropriation was included in the Treasury operating appropriations section. From FY 2016-17 on, appropriations are in the Department of Higher Education. Obligations end FY 2027-28.

The chart below summarizes the flow of FML revenue used for these Higher Education COP payments:



STATUTORY AUTHORITY: Sections 23-1-106.3, 23-19.9-101 and 102, and 34-63-102, C.R.S.

REQUEST: The Department requests \$17,432,169 total funds, including \$16,832,169 General Fund and \$600,000 cash funds from the Higher Education Federal Mineral Lease Revenues Fund, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends \$17,437,100 total funds, including \$16,666,824 General Fund (shown as reappropriated funds) and \$770,276 cash funds, to support the required COP payment in FY 2024-25.** The total recommendation is consistent with the COP amortization schedule provided by the Department of the Treasury and leaves an anticipated \$150,000 fund balance in the cash fund as a cushion.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, LEASE PURCHASE PAYMENTS AND CAPITAL-RELATED OUTLAYS, LEASE PURCHASE OF ACADEMIC FACILITIES PURSUANT TO SECTION 23-19.9-102						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$17,432,169	\$0	\$600,000	\$16,832,169	\$0	0.0
TOTAL	\$17,432,169	\$0	\$600,000	\$16,832,169	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$17,432,169	\$0	\$600,000	\$16,832,169	\$0	0.0
Technical requests	4,931	0	170,276	(165,345)	0	0.0
TOTAL	\$17,437,100	\$0	\$770,276	\$16,666,824	\$0	0.0
INCREASE/(DECREASE)	\$4,931	\$0	\$170,276	(\$165,345)	\$0	0.0
Percentage Change	0.0%	0.0%	28.4%	(1.0%)	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$17,432,169	\$0	\$600,000	\$16,832,169	\$0	0.0
Request Above/(Below) Recommendation	(\$4,931)	\$0	(\$170,276)	\$165,345	\$0	0.0

ANNUAL DEPRECIATION-LEASE EQUIVALENT PAYMENT

Senate Bill 15-211, as amended by S.B. 16-020, created a process to annually set aside an amount equal to the calculated depreciation of a capital asset funded through the capital construction section of the Long Bill. Beginning with projects funded in the 2015 Long Bill, the bill established three set-aside mechanisms based on how a project is funded.

The program took effect for capital construction projects first funded in FY 2015-16 from the date of acquisition or the date of completion of the project. Fiscal year FY 2018-19 was the first year in which a depreciation-lease equivalent payment has been required within the Department of Higher Education. Because higher education institutions receive a large share of total state capital construction appropriations, this line item is expected to grow significantly over time.

STATUTORY AUTHORITY: Section 24-30-1310, C.R.S.

REQUEST: The request includes a technical adjustment increase of \$1,565,337 General Fund to fund the annual depreciation lease equivalent payment for higher education, bringing the total for higher education to \$12,550,234 General Fund. This mechanism for supporting capital construction is based

on the depreciation of new construction and renovations funded by the General Assembly since FY 2015-16.

RECOMMENDATION: Staff recommends approval of the request.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, LEASE PURCHASE PAYMENTS AND CAPITAL-RELATED OUTLAYS, ANNUAL DEPRECIATION-LEASE EQUIVALENT PAYMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$10,984,897	\$10,984,897	\$0	\$0	\$0	0.0
TOTAL	\$10,984,897	\$10,984,897	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$10,984,897	\$10,984,897	\$0	\$0	\$0	0.0
Depreciation Lease Equivalent	1,565,337	1,565,337	0	0	0	0.0
TOTAL	\$12,550,234	\$12,550,234	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	\$1,565,337	\$1,565,337	\$0	\$0	\$0	0.0
Percentage Change	14.2%	14.2%	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$12,550,234	\$12,550,234	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COLORADO STATE UNIVERSITY NATIONAL WESTERN CENTER

This line item provides funding for the Colorado State University National Western Center COP payments which were transferred from the capital operating budget to the Higher Education Budget in FY 2023-24.

STATUTORY AUTHORITY: Section 23-31-902 (2), C.R.S.

REQUEST: The Department requests \$17,499,348 Cash Funds from the National Western Center Trust Fund in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: Staff recommends approval of the request.

(E) TUITION/ENROLLMENT CONTINGENCY

This line item provides spending authority that CCHE may transfer to any of the governing boards in the event that enrollment increases above projected levels, resulting in greater revenue and expenditures than expected. It is included because the cash fund appropriations to the governing boards in the Long Bill represent a cap on higher education expenditures.

After a five-year hiatus, tuition was again appropriated in FY 2016-17, and this line item was then reinstated. If tuition expenditures reach the appropriation cap and there is no contingency, schools

could be forced to stop enrolling additional students because they would not have sufficient spending authority to serve the additional students.

Staff anticipates that annual tuition appropriations to each governing board will be "trued up" each year through late supplemental action (a Long Bill add-on). Nonetheless, (1) there will still be some variance between supplemental appropriations and final institutional spending, due to late student decisions and summer sessions; and (2) in some years, some institutions may experience extraordinary enrollment adjustments due to macro-economic factors. Under such circumstances these institutions could approach their annual spending cap before a late supplemental is adopted. The total contingency amount was increased from \$60,000,000 to \$75,000,000 through FY 2021-22 supplemental action and continued at this level after total receipts that exceeded the tuition contingency in FY 2020-21.

STATUTORY AUTHORITY: Section 23-1-104(b), C.R.S., authorizes the General Assembly to appropriate tuition.

REQUEST: The Department requests \$75.0 million in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request. Staff also recommends continuing the footnote that explains the purpose of the line item and an information request on how it is used.**

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, TUITION/ENROLLMENT CONTINGENCY, TUITION/ENROLLMENT CONTINGENCY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$75,000,000	\$0	\$75,000,000	\$0	\$0	0.0
TOTAL	\$75,000,000	\$0	\$75,000,000	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$75,000,000	\$0	\$75,000,000	\$0	\$0	0.0
TOTAL	\$75,000,000	\$0	\$75,000,000	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$75,000,000	\$0	\$75,000,000	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(F) INDIRECT COST ASSESSMENTS

This line item was added in FY 2020-21. All indirect cost assessments are reflected in this line item, and the total is then reappropriated in Department Administration and other sections and line items, offsetting General Fund otherwise required.

STATUTORY AUTHORITY: Section 23-1-105(8), C.R.S.

BACKGROUND: Historically, the Department of Higher Education operating costs were funded primarily through indirect cost recoveries collected from Institutions of Higher Education. In FY 2022-23, the JBC took supplemental action to “direct-fund” the Department, appropriating General Fund in lieu of departmental indirect cost allocations and reducing General Fund appropriations to the institutions by the amount that would have otherwise been collected from them. This eliminated a double-count of TABOR revenue in the state’s accounting system and resulted in a net \$0 General Fund impact for the institutions and the state. As a result, the FY 2023-24 institutional and Departmental General Fund appropriations serve as the new base for FY 2024-25 appropriations.

REQUEST: Per its November 1, 2023 budget request submission, the Department requests \$4,636,793 total funds in FY 2024-25, maintaining appropriation levels from FY 2023-24. However, the Department submitted an updated calculation in February 2024, consistent with the usual timeframe for submitting this data.

RECOMMENDATION: The staff recommendation is reflected in the table below and includes several changes to the fund sources and a \$232,878 increase in total funds. The Department indicates that an additional change may be required to address certain rebates owed to institutions, and that General Fund may be required. If that is the case, staff will bring a comeback to the Committee.

COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS, INDIRECT COST ASSESSMENTS, INDIRECT COST ASSESSMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$4,636,793	\$0	\$336,028	\$4,229,681	\$71,084	0.0
TOTAL	\$4,636,793	\$0	\$336,028	\$4,229,681	\$71,084	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$4,636,793	\$0	\$336,028	\$4,229,681	\$71,084	0.0
Technical requests	232,878	0	2,981,418	(3,190,341)	441,801	0.0
TOTAL	\$4,869,671	\$0	\$3,317,446	\$1,039,340	\$512,885	0.0
INCREASE/(DECREASE)	\$232,878	\$0	\$2,981,418	(\$3,190,341)	\$441,801	0.0
Percentage Change	5.0%	0.0%	887.3%	(75.4%)	621.5%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$4,636,793	\$0	\$336,028	\$4,229,681	\$71,084	0.0
Request Above/(Below) Recommendation	(\$232,878)	\$0	(\$2,981,418)	\$3,190,341	(\$441,801)	0.0

(7) DIVISION OF OCCUPATIONAL EDUCATION

The Division is administratively located within the State Board for the Community Colleges and Occupational Education State System Community Colleges and has responsibility for approving programs and maintaining standards for public vocational programs (the Division of Private Occupational Schools in CCHE oversees proprietary schools). The Division also distributes state and federal funds for occupational education.

DIVISION OF OCCUPATIONAL EDUCATION					
	TOTAL FUNDS	GENERAL FUND	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 Appropriation					
FY 2023-24 Appropriation	\$75,512,889	\$20,669,717	\$35,977,253	\$18,865,919	32.0
TOTAL	\$75,512,889	\$20,669,717	\$35,977,253	\$18,865,919	32.0
FY 2024-25 RECOMMENDED APPROPRIATION					
FY 2023-24 Appropriation	\$75,512,889	\$20,669,717	\$35,977,253	\$18,865,919	32.0
R1/BA2 State funding increase for higher education	818,203	818,203	0	0	0.0
BA3 Div of Occupational Ed cost increase	100,000	0	100,000	0	0.0
Annualize prior year legislation	(214,648)	(214,648)	0	0	0.0
TOTAL	\$76,216,444	\$21,273,272	\$36,077,253	\$18,865,919	32.0
INCREASE/(DECREASE)	\$703,555	\$603,555	\$100,000	\$0	0.0
Percentage Change	0.9%	2.9%	0.3%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST					
Request Above/(Below) Recommendation	(\$118,861)	(\$118,861)	\$0	\$0	0.0

DECISION ITEMS – DIVISION OF OCCUPATIONAL EDUCATION

➔ S2/BA3 DIV. OF OCCUPATIONAL EDUCATION ADMIN. COST INCREASE

REQUEST: The Department requests \$1,062,309 reappropriated funds in FY 2024-25, representing an increase of \$100,000 from FY 2023-24, to support administrative costs related to the administration of the Division, and to meet the required state match for the federal Perkins V funding.

RECOMMENDATION: Staff recommends approval of the request as reappropriated funds.

ANALYSIS:

Background

The Division of Occupational Education oversees Colorado Vocational Act programs, the Area Technical Colleges, federal Perkins technical training programs, and resources for the promotion of job development, job training, and job retraining. The FTE funded in this line are administratively located in the Colorado Community College System and are responsible for approving occupational education programs and distributing funds to both higher education and K-12 entities.

The federal Carl D. Perkins Career and Technical Education Act (Perkins V) provides State formula grants for the development and implementation of career and technical education (CTE) programs. The grant was reauthorized for seven years in 2018. Grants are allotted to states through a formula based on each state's populations in certain age groups and per capita income. Each state must distribute no less than 85 percent of its Perkins Title I formula funds to local education agencies, area career and technical schools, community colleges, and other public or private nonprofit institutions that offer CTE programs. States may determine the distribution of funds across secondary and postsecondary education.

Program Funding and Department Request

According to federal law, the state administrator of the Perkins Title I grant may not spend more than 5.0 percent of its grant, or \$250,000, whichever is greater, on administrative activities. Additionally, federal law requires states to match administrative expenditures dollar for dollar from non-federal sources. Historically, the Division of Occupational Education has made five percent of Colorado's Perkins award available for administration; however, the state match has not always aligned as can be seen in the following table:

COLORADO FEDERAL PERKINS AWARD				
YEAR	AWARD	5.0 PERCENT	APPROPRIATION	DIFFERENCE
FY 2019-20	\$18,868,489	\$943,424	\$900,000	(\$43,424)
FY 2020-21	19,173,648	958,682	962,309	\$3,627
FY 2021-22	19,975,087	998,754	962,309	(\$36,445)
FY 2022-23	20,677,590	1,033,880	962,309	(\$71,571)
FY 2023-24	21,378,823	1,068,941	962,309	(\$106,632)

The Department requested, and the JBC approved, a supplemental funding request of \$214,648 total funds for the current fiscal year, appropriating the sum of the difference between the appropriation and required match for FY 2021-22 through FY 2023-24. However, the JBC provided General Fund rather than the requested reappropriated funds as the statewide indirect cost allocations would not have been able to cover the increase.

Estimated federal Perkins awards are announced in March, complicating the budget request for the Department because the information is not available for the budget process. However, this appears to be a persistent issue which the Department has not addressed in several years, through either supplemental requests or changes to the Long Bill appropriation. Additionally, it should be noted that the federal Perkins program administrative allowance of 5.0 percent is permissive and not required. Therefore, the State may choose to appropriate a reasonable amount for administration and the Division could adjust its administrative expenses accordingly to maintain compliance with the federal match requirements.

The federal Perkins program reviews the status of the 5.0 percent match requirement over a three-year period. The U.S. Department of Education uses the average appropriation over a 3-year period in its review process. **Staff recommends approval of the request for an increase of \$100,000 reappropriated funds in FY 2024-25 to meet the required match.**

LINE ITEM DETAIL – DIVISION OF OCCUPATIONAL EDUCATION

(A) ADMINISTRATIVE COSTS

These FTE, located in the community college system, are responsible for approving occupational education programs and distributing funds to both higher education and K-12 entities. The source of reappropriated funds is indirect cost recoveries.

STATUTORY AUTHORITY: 23-8-101, C.R.S., et. seq.

REQUEST: As discussed above, the Department requests \$1,602,309 reappropriated funds and 9.0 FTE in FY 2024-25.

RECOMMENDATION: Per the discussion above, staff recommends approval of the request.

DIVISION OF OCCUPATIONAL EDUCATION, ADMINISTRATIVE COSTS, ADMINISTRATIVE COSTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,176,957	\$214,648	\$0	\$962,309	\$0	9.0
TOTAL	\$1,176,957	\$214,648	\$0	\$962,309	\$0	9.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,176,957	\$214,648	\$0	\$962,309	\$0	9.0
BA3 Div of Occupational Ed cost increase	100,000	0	0	100,000	0	0.0
Annualize prior year legislation	(214,648)	(214,648)	0	0	0	0.0
TOTAL	\$1,062,309	\$0	\$0	\$1,062,309	\$0	9.0
INCREASE/(DECREASE)	(\$114,648)	(\$214,648)	\$0	\$100,000	\$0	0.0
Percentage Change	(9.7%)	(100.0%)	0.0%	10.4%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,062,309	\$0	\$0	\$1,062,309	\$0	9.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) DISTRIBUTION OF STATE ASSISTANCE FOR CAREER AND TECHNICAL EDUCATION PURSUANT TO SECTION 23-8-102, C.R.S.

The appropriation provides state support for secondary students enrolled in vocational programs in school districts across the state. These funds help the school districts offset, in part, the higher cost of vocational education. State statutes and regulations from the Division define the eligible costs for which K-12 schools may apply for reimbursement. The source of reappropriated funds is a transfer from the Department of Education. This is one of the categorical programs covered by Amendment 23.

STATUTORY AUTHORITY: Section 23-8-102, C.R.S.

REQUEST: The Department requests \$30,514,944 reappropriated funds in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: Staff recommends \$31,993,182 reappropriated funds based on figure setting for the Department of Education on March 4, 2024, barring additional technical or substantive Committee decisions.

(C) AREA TECHNICAL COLLEGE SUPPORT

AREA TECHNICAL COLLEGE SUPPORT

This line provides state operating support for the three area technical colleges to provide post-secondary vocational training: Technical College of the Rockies, Emily Griffith Technical College, and

Pickens Technical College. This item is address in the second Higher Education Figure Setting document.

STATUTORY AUTHORITY: Sections 23-71-303 and Section 23-18-304 (2), C.R.S.

REQUEST: The Department requests an appropriation of \$21,052,651 General Fund for this line item, including an increase of \$597,582 General Fund for Request R1.

RECOMMENDATION: The staff recommendation is discussed in Part II of the Higher Education Figure Setting. The table below reflects staff recommendations.

DIVISION OF OCCUPATIONAL EDUCATION, AREA TECHNICAL COLLEGE SUPPORT, AREA TECHNICAL COLLEGE OPERATING SUPPORT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$20,455,069	\$20,455,069	\$0	\$0	\$0	0.0
TOTAL	\$20,455,069	\$20,455,069	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$20,455,069	\$20,455,069	\$0	\$0	\$0	0.0
R1/BA2 State funding increase for higher education	818,203	818,203	0	0	0	0.0
TOTAL	\$21,273,272	\$21,273,272	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	\$818,203	\$818,203	\$0	\$0	\$0	0.0
Percentage Change	4.0%	4.0%	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$118,861)	(\$118,861)	\$0	\$0	\$0	0.0

(D) SPONSORED PROGRAMS

The programs in this section are federally funded occupational education programs.

ADMINISTRATION

These FTE review educational programs to ensure compliance with federal Perkins requirements and approve courses eligible for federal funds. They also provide training and technical assistance to educators and students.

STATUTORY AUTHORITY: Section 23-60-301, C.R.S.

REQUEST: The Department requests \$2,709,888 federal funds and 23.0 FTE in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

PROGRAMS

These funds are federal "Carl Perkins" funds, and are distributed to Community Colleges, Local District Junior Colleges, Area Vocational Schools, and K-12 districts.

STATUTORY AUTHORITY: Section 23-60-301, C.R.S.

REQUEST: The Department requests \$16,156,031 federal funds in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.** This line item is shown for informational purposes, so appropriations do not constrain spending.

(E) COLORADO FIRST CUSTOMIZED JOB TRAINING

This line item is for General Fund dollars transferred from the Governor's Office for community colleges to provide training to employees of new companies or expanding firms.

STATUTORY AUTHORITY: SECTION 23-60-306, C.R.S.

REQUEST: The Department requests \$4,500,000 reappropriated funds for FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request per figure setting for the Governor's Office of Economic Development.** The amount in the Department of Higher Education is transferred from the appropriation to the Governor's Office.

(8) AURARIA HIGHER EDUCATION CENTER

The Auraria Higher Education Center (AHEC) collects funds from the institutions with programs on the Auraria campus for operation and maintenance of the campus. Much of the expenses are for fixed costs related to maintaining the buildings and coordinating activities of the co-tenants. The source of reappropriated funds is payments by the three institutions that share the AHEC campus: University of Colorado at Denver, Metropolitan State University of Denver, and the Community College of Denver. Institutions' base payments for support of AHEC are appropriated; however, individual institutions may contract with AHEC for specific additional services, and related AHEC expenditures do not require additional appropriation. AHEC also has two off-budget auxiliary enterprises, including one for student facilities and one for parking.

AURARIA HIGHER EDUCATION CENTER						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 Appropriation						
FY 2023-24 Appropriation	\$25,986,383	\$0	\$0	\$25,986,383	\$0	222.7
TOTAL	\$25,986,383	\$0	\$0	\$25,986,383	\$0	222.7
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$25,986,383	\$0	\$0	\$25,986,383	\$0	222.7
AHEC spending authority	4,337,353	0	0	4,337,353	0	0.0
SI IHE employee FTE adjustments	0	0	0	0	0	4.0
Annualize prior year legislation	(1,746,425)	0	0	(1,746,425)	0	0.0
TOTAL	\$28,577,311	\$0	\$0	\$28,577,311	\$0	226.7
INCREASE/(DECREASE)	\$2,590,928	\$0	\$0	\$2,590,928	\$0	4.0
Percentage Change	10.0%	n/a	n/a	10.0%	n/a	1.8%
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$7,710	n/a	n/a	\$7,710	n/a	(4.0)

DECISION ITEMS – AURARIA HIGHER EDUCATION CENTER

→ T1 AURARIA HIGHER EDUCATION CENTER SPENDING AUTHORITY

REQUEST: The Department requests an increase of \$4.3 million spending authority of funds received from the institutions operating on the Auraria Higher Education Center (AHEC) campus, totaling \$28,585,021 reappropriated funds.

RECOMMENDATION: Based on further conversations with AHEC staff regarding ongoing negotiations of the not-to-exceed amount, staff recommends a total of \$28,577,311 reappropriated funds in FY 2024-25. This represents a \$4.3 million increase over FY 2023-24 appropriations. However, including supplemental appropriations made to AHEC in the current fiscal year, this represents an increase of only \$2.6 million reappropriated funds.

ANALYSIS:

Background

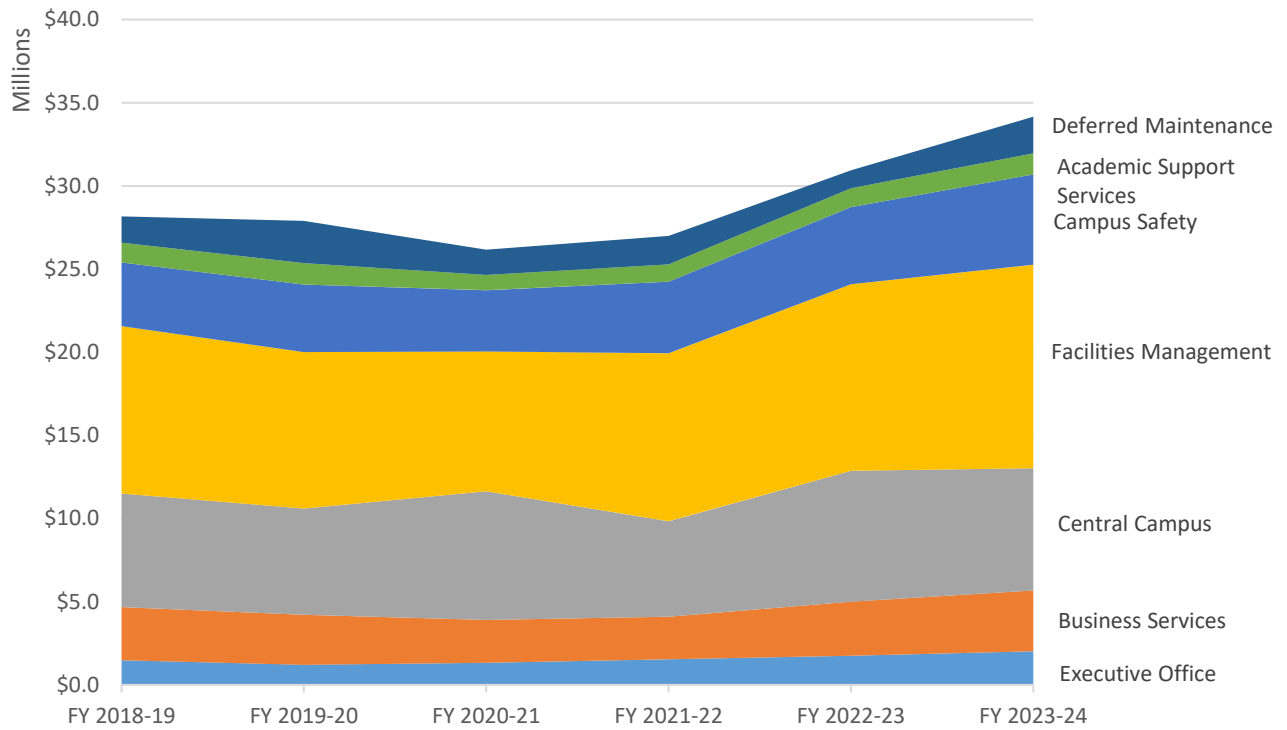
The Auraria Higher Education Center (AHEC) is a campus in downtown Denver shared by the Community College of Denver (CCD), Metropolitan State University of Denver (MSU), and University of Colorado Denver (UCD). Established as a separate state entity in Section 23-70-101 C.R.S., AHEC provides and manages shared services, facilities, and properties in support of the three institutions. The three constituent institutions pay AHEC a negotiated fee for its operations and maintenance of the campus.

AHEC collects fees by institution based on a calculation of student FTE and campus footprint. In FY 2023-24, the split is approximately 50.0 percent MSU, 37.0 percent UCD, and 13.0 percent CCD. AHEC indicates that indirect cost recoveries from MSU, CCD, and UCD comprise approximately $\frac{3}{4}$ of their total revenue. Expenditures are approximately 69.0 percent for AHEC managed state-owned facilities including, but not limited to, campus planning, utilities, and deferred maintenance; 15.0 percent for staff and operations of AHEC managed state-owned facilities including administration and business services; and 16.0 percent for safety and security staff and AHEC managed state-owned facilities/assets.

The amount shown in the Long Bill is the negotiated “not to exceed” cap as agreed upon by the three institutions’ boards and the AHEC board, reflected as reappropriated funds because the initial appropriation is to the institutions. Individual institutions may also contract with AHEC for specific services, and those expenditures do not require additional appropriation.

The three institutions that share the Auraria campus work with AHEC to determine fair rates and the allocation of costs among the institutions. These costs typically increase due to inflationary adjustments for salary and benefits as well as changes to the student population on the AHEC campus; costs may also be adjusted based on other agreements among the institutions to support AHEC operations. The chart below shows operating expenditures over time for AHEC, the majority of which are funded through the operational funding provided by institutions, and the remainder funded through auxiliary enterprises on the AHEC campus. AHEC expenditures began to see an increase in FY 2021-22, largely related to inflationary pressures due to the pandemic.

Expenditures for services related to AHEC campus operations began to more sharply increase in FY 2021-22 and are driven largely by facilities management costs.



Historically, the appropriated amount for the not-to-exceed cap exceeded the actual amount collected, averaging \$1.3 million more from FY 2018 to the present year. However, in recent years, this gap has narrowed considerably and is closed completely in the current fiscal year as a result of supplemental appropriations for AHEC.

FY 2024-25 INSTITUTIONAL OPERATING SUPPORT FOR AURARIA HIGHER EDUCATION CENTER	
Type	REAPPROPRIATED FUNDS
Estimated FY 2023-24 Revenue	
Metro State U. Denver	12,859,867
CU Denver	9,730,501
Community College of Denver	3,396,015
Total FY 2023-24 Estimated Operating*	25,986,383
Comparison to Current Appropriations	
Current FY 2023-24 appropriation	25,986,383
Appropriation above/(below) FY 22/23 estimate	2,137,698
AHEC FY 2022-23 Estimated Operating Expenses	
FY 2024-25 Requested Appropriation Official request	28,577,311
Request above/(below) FY 23 Estimate	2,590,928

*Excludes additional payments by institutions for specific services and auxiliary revenue.

Negotiations regarding the contract for the upcoming year among AHEC and the three constituent institutions began in December; refinements and adjustments will be made through March; and final determinations will be made in April. AHEC and the institutions' Board of Directors and governing boards will approve the final amount in May. Multiple scenarios have been proposed, and according to AHEC staff, the recommendation provided here represents a reasonable estimate for the final agreement. **Therefore, staff recommends an increase of \$2.6 million reappropriated funds for a total of \$28,577,311 reappropriated funds in FY 2024-25.**

LINE ITEM DETAIL – AURARIA HIGHER EDUCATION CENTER

ADMINISTRATION

STATUTORY AUTHORITY: ARTICLE 70 OF TITLE 23, C.R.S.

REQUEST: As discussed above, the Department requests an increase of \$4.3 million spending authority of funds received from the institutions operating on the Auraria Higher Education Center (AHEC) campus for a total of \$28,585,021 reappropriated funds.

RECOMMENDATION: **Per the discussion above, staff recommends an increase of \$2.6 million reappropriated funds for a total of \$28,577,311 reappropriated funds in FY 2024-25.**

AURARIA HIGHER EDUCATION CENTER, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$25,986,383	\$0	\$0	\$25,986,383	\$0	222.7
TOTAL	\$25,986,383	\$0	\$0	\$25,986,383	\$0	222.7
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$25,986,383	\$0	\$0	\$25,986,383	\$0	222.7
AHEC spending authority	4,337,353	0	0	4,337,353	0	0.0
SI IHE employee FTE adjustments	0	0	0	0	0	4.0
Annualize prior year legislation	(1,746,425)	0	0	(1,746,425)	0	0.0
TOTAL	\$28,577,311	\$0	\$0	\$28,577,311	\$0	226.7
INCREASE/(DECREASE)	\$2,590,928	\$0	\$0	\$2,590,928	\$0	4.0
Percentage Change	10.0%	0.0%	0.0%	10.0%	0.0%	1.8%
FY 2024-25 EXECUTIVE REQUEST	\$28,585,021	\$0	\$0	\$28,585,021	\$0	222.7
Request Above/(Below) Recommendation	\$7,710	\$0	\$0	\$7,710	\$0	(4.0)

(9) HISTORY COLORADO

Founded in 1879, the State Historical Society, now known as History Colorado, is simultaneously a non-profit charitable “501 (c)(3)” organization and an institution of higher education authorized pursuant to Section 24-80-201, C.R.S. It is charged with preserving the state’s history and documenting it for the benefit of its citizens and it provides a wide variety of services related to this mission.

Funded primarily through limited gaming revenues, the institution’s budget needs are driven primarily by operational expenses in support of collections and curatorial services, facilities management, museum operations, historical preservation activities, and statewide preservation grants; the budget is constrained by revenues including gaming tax and museum revenues. The institution currently receives approximately \$6.7 million General Fund in support of lease purchase payments for the Colorado History Museum, community museums, the Cumbres and Toltec Railroad, and the America 250-150 Commission.

HISTORY COLORADO						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 Appropriation						
FY 2023-24 Appropriation	\$42,062,633	\$6,729,020	\$33,902,729	\$422,283	\$1,008,601	145.0
TOTAL	\$42,062,633	\$6,729,020	\$33,902,729	\$422,283	\$1,008,601	145.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$42,062,633	\$6,729,020	\$33,902,729	\$422,283	\$1,008,601	145.0
HC1 Collections care and storage lease	0	0	0	0	0	0.0
HC2 Historic property affordable housing	0	0	0	0	0	0.0
HC3 250_150 Commission outreach	250,000	250,000	0	0	0	0.0
HC4 Adobe maintenance manager	104,351	104,351	0	0	0	0.9
HC5 Cumbres Toltec fire mitigation	500,000	500,000	0	0	0	0.0
HC6 Community museums	150,000	0	150,000	0	0	0.0
HC7 COP sequestration	44,817	0	44,817	0	0	0.0
HC8 Strategic initiatives spending auth.	1,218,415	0	1,218,415	0	0	0.0
HC9 Indian boarding school research	333,333	333,333	0	0	0	2.0
HC BA1 Colorado Heritage for All	236,826	0	236,826	0	0	2.7
Annualize prior year budget actions	(1,422,695)	(402,119)	(1,087,391)	0	66,815	0.0
Technical requests	748,272	0	748,272	0	0	0.0
TOTAL	\$44,225,952	\$7,514,585	\$35,213,668	\$422,283	\$1,075,416	150.6
INCREASE/(DECREASE)	\$2,163,319	\$785,565	\$1,310,939	\$0	\$66,815	5.6
Percentage Change	5.1%	11.7%	3.9%	0.0%	6.6%	3.9%
FY 2024-25 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$267,765)	\$852,840	(\$1,120,605)	\$0	\$0	0.9

ADDITIONAL PROGRAM BACKGROUND

THE STATE HISTORICAL FUND

Constitutional Allocations:

Article XVIII, Section 9 of the State Constitution, which provides for limited gaming in Central City, Black Hawk, and Cripple Creek, specifies that up to 40 percent of the adjusted gross proceeds from

gaming, in addition to license fees, shall be paid by each licensee into the Limited Gaming Fund. For the portion of the revenue derived pre-Amendment 50¹, and after deductions for administrative expenses, the Limited Gaming Fund proceeds are distributed as follows:

- 50 percent to the General Fund or other fund as the General Assembly provides;
- 28 percent to the State Historical Fund;
- 12 percent to Gilpin and Teller counties in proportion to the gaming revenues generated in each;
- 10 percent to the governing bodies of Central City, Black Hawk, and Cripple Creek in proportion to the gaming revenues generated by each.

The Constitution further specifies that, of the amount distributed to the State Historical Fund:

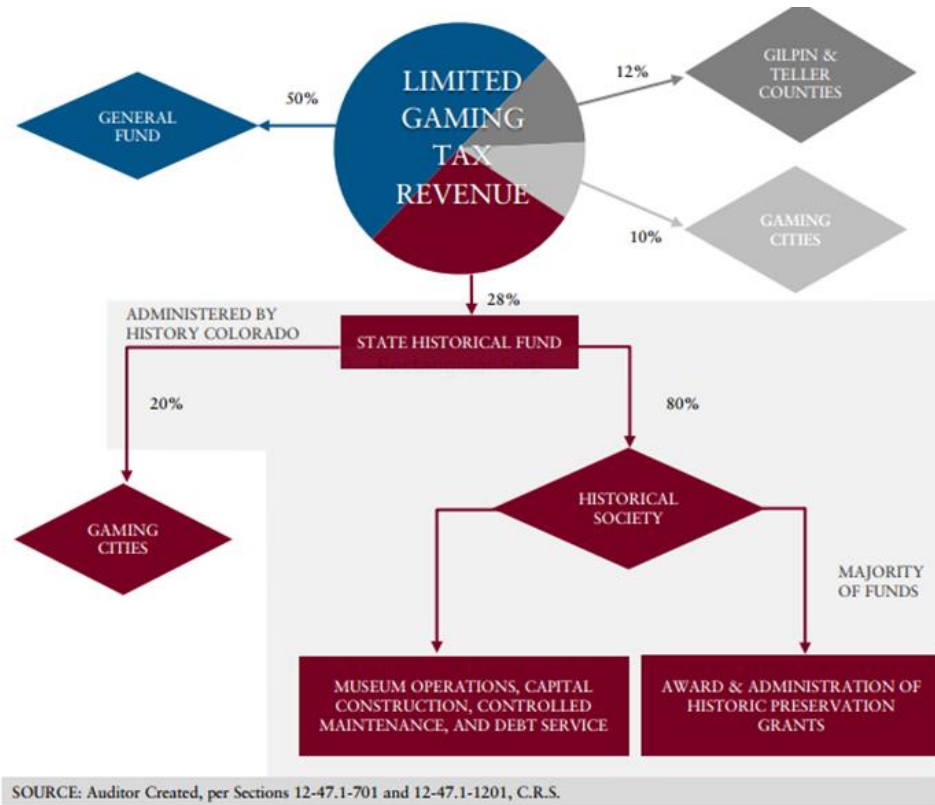
- 20 percent be used for the preservation and restoration of the three gaming cities; and
- 80 percent “shall be used for the historic preservation and restoration of historical sites and municipalities throughout the state in a manner to be determined by the general assembly.”

The Constitution and revenues determine the total amount for the State Historical Fund, but within this, the General Assembly has latitude in the use of the funds for statewide grants and other state historic preservation needs, including Historical Society operations and related capital construction projects. Pursuant to Section 44-30-1201, C.R.S.²:

- the statewide preservation program (a statewide grant program) must constitute the *majority share* of the 80 percent to be used for statewide preservation activities.
- *the minority share* may be used to support operations of the History Colorado center and regional history museums and facilities throughout the State.

¹ Amendment 50 provided for bets up to \$100 and provides distributions to higher education institutions.

² Note that this statutory section was relocated from Title 12, Article 47.1.



Statutory Guidelines:

Over the years, the General Assembly increased its reliance on the State Historical Fund for operation of History Colorado museums and to make various repairs and upgrades to the state Capitol. While consistent with the goals of the State Historical Fund to support historic preservation, these actions reduced the availability of moneys for statewide historic preservation grants.

As outlined Section 44-30-1201, C.R.S., the General Assembly has elected:

- To direct the “minority share” of revenue that does not go to gaming cities to museum operations and to include the costs of grant program administration in the calculation of “majority share”. “Majority” is interpreted as 50.1 percent for purposes of the agency’s budget.
- To direct a portion of the funds allocated for operations of the State Historical Society (from the “minority share”) to construction of the new Colorado history museum.
- Between FY 2014-15 and FY 2019-20, to transfer a portion of the moneys for the statewide grant program (“majority share”) to the Capitol Dome Restoration Fund and other improvements to the State Capitol building.

While limited gaming revenue deposited to the State Historical Fund has been the largest source of funding for the organization, History Colorado operations are also supported by earned revenue from entrance fees, memberships, gift shop sales, programs, donations, some federal grant funding, and the state General Fund.

Financial Challenges

In 2008, the General Assembly authorized the Historical Society to execute a lease-purchase agreement for up to \$85.0 million in principal, with annual payments not to exceed just under \$5.0

million, to build a new museum. The institution anticipated limited gaming tax revenue and operations revenues would grow sufficient to make payments on the facility. However, major changes to the gaming tax revenue stream with Amendments 50 and 77 in 2008 and 2020 which redirected most increases in tax revenue to community colleges, the Great Recession in FY 2008-09 which sharply depressed both gaming and attendance revenue streams, and slower than anticipated customer traffic in the early years of the new facility resulted in significantly lower than anticipated revenues and serious financial structural imbalances for the organization beginning in FY 2013-14. The extent of the problem went largely unrecognized until FY 2015-16.

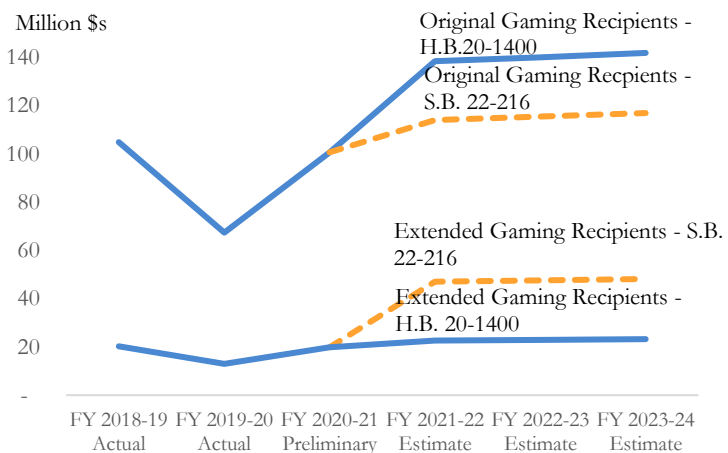
Significant changes to the institution's governance and management were implemented in an aggressive attempt to turn the financial tide and had limited success. The organization reduced personnel, flattened its management structure, and began to rely heavily on in-house exhibits to limit reliance on traveling exhibits from out-of-state. In FY 2018-19, History Colorado engaged in a comprehensive strategic planning process having stabilized the finances on a year-to-year basis, but still facing a very tenuous situation.

The financial impact of the COVID-19 pandemic led the General Assembly in FY 2020-22 to provide the institution with additional cash funds for museum operations, greater flexibility with the source of COP payments (H.B. 20-1365), \$1.0 million General Fund for operational sustainability, and changes to enable limited gaming revenues to grow more quickly (H.B. 20-1400). Additionally, in FY 2021-22, the JBC provided General Fund appropriation to pay for the museum COP repayment. At that time, the annual payment had reached \$3.5 million, or over 30% of limited gaming tax revenues. As a result, the General Fund appropriation provided substantial financial relief to History Colorado and again enabled it to use gaming revenue to support ongoing operations in a more robust manner.

Gaming revenue available for use in FY 2021-22 also rebounded more quickly than had been anticipated, so that revenue available for use in FY 2021-22 was restored to 95.2 percent of pre-pandemic gaming revenue. Because of this, through supplemental action during the 2022 session, the JBC and General Assembly added \$2,689,480 cash funds and 17.0 FTE for History Colorado operations and museum preservation projects, enabling History Colorado to utilize gaming revenue in FY 2021-22 that had been "freed up" as a result of General Fund support for COP payments.

During the 2022 legislative session, the JBC sponsored S.B. 22-216 to make additional technical adjustments to the allocation of revenue between original limited gaming recipients (including the General Fund and History Colorado) and the recipients of the additional revenue available due to the passage of Amendment 50 in 2008 and Amendment 77 in 2020. As H.B. 20-1400 had been written, it would have directed a share of revenue to the General Fund and History Colorado that did not appear to be consistent with voter intent in

RECIPIENTS OF GAMING TAX REVENUE
H.B. 20-1400 VERSUS S.B. 22-216



adopting 2020 Amendment 77. Senate Bill 22-216 modified statutory language to reset the share of funding for the original recipients versus the extended gaming recipients going forward.³ The S.B. 22-216 limited gaming allocation changes put funding for History Colorado on a stable—but relatively slow—growth trajectory.

Staff notes that if the General Assembly continues to covers History Colorado's COP payments going forward, this will include significant future year increases beyond the \$3.5 million authorized in FY 2021-22.

Schedule of History Colorado COP payments (\$ in millions)			
Fiscal Years	Annual Payment	Increase in Annual Payment	Cumulative Increase in Annual Payments
2012-20	3.042		
2021-25	3.525	0.483	0.483
2026-30	3.827	0.302	0.785
2031-35	4.029	0.202	0.987
2036-38	4.532	0.503	1.490
2039-44	4.998	0.466	1.956
2045-46	4.848	(0.150)	1.806

Note: In this table, FY 2012-13 is reflected as 2012; FY 2021-22 as 2021

HISTORY COLORADO REVENUE AND PROJECTIONS

The chart below summarizes History Colorado's actual and projected revenue and expenditures for its museums and facilities. This *excludes* the statewide preservation grants portion of its operation, which uses the “majority share” of its gaming revenue (50.1 percent).

HISTORY COLORADO CENTER & COMMUNITY MUSEUMS REVENUES AND EXPENDITURES				
		FY23 ACTUAL	FY24 ESTIMATED	FY25 FORECAST/REQUEST
REVENUE				
<i>Earned Revenue:</i>				
History Colorado Center (HCC)		\$1,407,038	\$1,628,743	\$1,793,880
	Admissions	445,250	510,000	525,000
	Rentals	449,564	487,596	554,880
	Gift Shop	102,144	150,294	150,000
	Education & Other Programming Fees	283,971	353,325	404,000
	Interest	8,194	11,779	10,000

³ Constitutional provisions adopted by voters in Amendment 50 and Amendment 77 specified that most of the additional revenue associated with the expansion of gaming (removal of limits on bets, removal of limits on games, and removal on limitations of hours of operation) would be directed to community colleges and related institutions with a two-year mission. However, as confirmed by an S.B. 22-216 work group during the summer of 2022, no data is available from casinos to determine how much revenue is related to “original” gaming activities versus “extended” gaming activities. As a result, the General Assembly makes this determination through statute. Cities and counties where limited gaming is located receive 22.0 percent of revenue in both formulas, but gaming cities also receive funding for historic preservation from revenue classified as relating to “original” limited gaming activities, which they do not receive in the “extended” gaming allocation. Revenue classified as associated with “original” gaming activities is counted as TABOR revenue. Revenue classified as “extended” gaming revenue does not.

HISTORY COLORADO CENTER & COMMUNITY MUSEUMS REVENUES AND EXPENDITURES				
		FY23 ACTUAL	FY24 ESTIMATED	FY25 FORECAST/REQUEST
	Other Earned Rev	117,915	115,749	150,000
Community Museums		\$960,452	\$1,033,357	\$1,294,750
	Admissions	168,043	129,161	175,000
	Rentals	450,731	375,433	507,250
	Gift Shop & Other Sales	331,641	420,986	450,000
	Education & Other Programming	-	101,047	155,000
	Interest	10,037	5,109	5,000
	Memberships	-	1,621	2,500
Philanthropy		\$1,279,506	\$1,150,000	\$1,375,000
	Memberships	493,658	550,000	575,000
	Donations (Development)	785,848	600,000	800,000
Other		228,847	260,000	235,000
	Georgetown Loop Commissions	228,847	160,000	160,000
	Facility Usage Fees	-	100,000	75,000
Total Earned Revenue		\$3,875,843	\$4,072,100	\$4,698,630
<i>State, Federal & Other Revenue:</i>				
State Funds		\$15,867,048	\$16,956,624	\$17,132,309
	Gaming Taxes (Minority Share)	11,382,338	12,438,744	12,740,000
	SHF Administrative Cost Allocation	324,913	325,000	325,000
	COP Relief HC-01	3,525,209	3,525,209	3,570,026
	Historic Tax Credit	70,233	97,283	97,283
	Interest & Other Revenue	564,355	570,388	400,000
Restricted State Funds & Donations		\$5,211,970	\$7,566,242	\$ 7,646,576
	General Funds/Appropriated Funds	2,441,900	4,939,940	4,872,994
	Restricted Donations & State Grants	1,226,278	1,126,302	1,927,500
	State Grants - RISE Grant	43,792	-	-
	SB22-216 Strategic Initiatives	1,500,000	1,500,000	846,082
Restricted Federal Funds		\$3,030,486	\$2,817,383	\$3,002,766
	Grants	1,687,100	1,362,703	1,429,130
	OAHP Program Income	341,651	353,626	360,000
	Federal Preservation Grant	1,001,735	1,101,054	1,213,636
Other		\$0	\$0	\$ 500,000
	Foundation Donation	0	0	500,000
Total Other Revenue		\$24,109,504	\$27,340,249	\$28,281,651
TOTAL REVENUES		\$27,985,347	\$31,412,349	\$32,980,281
EXPENSES				
<i>Program Services Expenses:</i>				
Central Admin		\$6,733,578	\$7,930,405	\$7,986,874
	Personnel	3,740,510	4,824,070	5,073,783
	Central Admin Operating	953,149	967,102	941,000
	Collections Operating	277,115	261,666	269,245
	Facilities Operating	1,249,070	1,232,722	1,036,555
	HSMO Operating	513,734	644,845	666,291
History Colorado Museums		\$7,826,865	\$9,468,738	\$10,356,377
	HCC Personnel	722,750	747,518	950,837
	HCC Operating	249,490	174,600	235,600

HISTORY COLORADO CENTER & COMMUNITY MUSEUMS REVENUES AND EXPENDITURES				
		FY23 ACTUAL	FY24 ESTIMATED	FY25 FORECAST/REQUEST
	Community Museum Personnel	1,891,484	2,394,939	2,525,140
	Community Museum Operating	931,489	985,691	1,136,966
	Statewide Personnel	2,872,914	3,539,041	3,785,483
	Statewide Operating	1,158,738	1,626,949	1,722,351
Preservation Services (OAHP)		\$1,613,344	\$753,283	\$1,635,207
	Personnel	976,825	553,899	830,309
	Other Operating	636,519	199,384	804,898
Total Program Services Expenses:		\$16,173,787	\$18,152,426	\$19,978,458
<i>Other Operating Expense:</i>				
History Colorado Center (HCC)		\$4,409,260	\$4,550,612	\$5,226,911
	Rent (Certificates of Participation)	3,525,209	3,525,209	3,570,026
	Other Operating	174,395	-	-
	Operating Pots (IT, Legal, Risk) & Cost Allo	709,656	1,025,403	1,656,885
Restricted Expenses		\$6,035,042	\$8,363,194	7,762,521
	IT Accessibility	-	1,155,428	
	Capital Construction & Maintenance	513,331	1,389,888	1,404,618
	Historic Preservation Federal Grant	1,509,907	1,340,353	1,213,636
	Non-Preservation Federal Grants	1,687,100	1,356,529	1,429,130
	Restricted Donations & State Grants	1,226,278	1,400,332	1,727,500
	Unrestricted Donations	479,321	682,974	800,000
	Step-Like			341,555
	SB22-216 Strategic Initiatives	619,105	1,037,690	846,082
Total Other Operating Expenses:		\$10,444,302	\$12,913,806	\$ 12,989,432
TOTAL EXPENSES		\$26,618,089	\$31,066,232	\$32,967,890
SURPLUS (DEFICIT)		\$1,367,258*	\$346,117**	\$ 12,391

* The majority of the \$1. 3M surplus is reserved for strategic initiative activities, grants and restricted donation commitments

** The majority of the \$346K surplus is reserved for strategic initiative activities, IT Accessibility upgrades, and 250/150 Commission activities

DECISION ITEMS – HISTORY COLORADO

→ HC1 COLLECTION CARE AND STORAGE FACILITY LEASE & LEGISLATION

REQUEST: The request includes \$500,000 General Fund ongoing for History Colorado to lease a facility to house the State's archival collection. If approved, the institution would pursue a lease contract that offers an option to purchase the building at the state's discretion within a 10-year horizon.

RECOMMENDATION: Staff does not recommend approval of the request in its current form which requires the funding be used only for lease costs. As a lease is unlikely in the first year of appropriation, this funding would most likely revert back to the General Fund unless the JBC provides authority to utilize it for pre-leasing activities. If the JBC is interest in exploring this further, staff recommends approval of a smaller sum to engage in pre-lease and search activities, but the organization indicates the required amount is unknown at this time.

Additionally, staff would be more comfortable recommending funding for this project should a state facility become available in a reasonable timeline which would be suitable for History Colorado's needs. In a memo submitted on February 23, 2024, History Colorado indicated its support for the Department of Revenue's request to move from the Pierce Street location as it has determined this facility would be a suitable space. A copy of the memo is included in Appendix C.

If the JBC decides to approve the request as-is or in a different form, History Colorado will also need legislation appropriating the funds from the sales of multiple facilities for the retrofitting of the new facility and the move of the items from North Storage into the new facility. Legislation under consideration and approved by the Capital Development Committee would permit History Colorado to sell the North Storage facility. To utilize the funds from the sale of facilities would require an appropriation.

ANALYSIS:

Background

During the construction of the History Colorado Center in 2010, the institution began leasing what's referred to as the "North Storage" facility - a 50,000 square-foot collections care and storage facility located in the Sunnyside neighborhood of northwest Denver. History Colorado purchased the facility in 2015 but indicates it was never meant to be a long-term solution to its storage and curatorial needs. Today, the facility stores approximately 85,000 square feet worth of artifacts in a 50,000 square foot facility. Along with capacity restraints, the request indicates the facility suffers from significant structural, security, and safety issues which put the State's collection and the public who try to access the materials at significant risk of harm. This has been an ongoing discussion with History Colorado over the past 5-7 years as repairs have become costlier and more difficult. Because the building was purchased less than 15 years ago, it is not eligible for controlled maintenance funding to repair the existing building.

In 2022, the institution submitted a capital construction request for \$52.0 million with History Colorado providing \$10.0 million cash funds to purchase a new warehouse for the collections facility. That request did not receive funding and was ranked 31st out of 57 projects submitted. In the most recent session, the Capital Development Committee members sponsored H.B. 23-1141, permitting History Colorado to sell three properties to help fund construction or acquisition of a new collections facility. During the CDC's October 25, 2023, meeting, they approved the proposed sale terms for all 3 properties. History Colorado recently received approval from the Capital Development Committee to sell the North Storage facility as well pending passage of the requisite legislation.

Beginning in 2021, History Colorado contracted with an engineering firm to complete a Facility Program Plan, assessing and identifying the space needs for both State Archives and History Colorado. The results⁴ of the study were published after the 2022 legislative session and determined that current facilities for both entities were insufficient and inadequate, and it suggests that the optimal option would be for the two entities to purchase an existing facility that could be retrofitted to fit their needs. Two scenarios for space were presented by the firm, one which would accommodate just History Colorado and the other which would accommodate space for both History Colorado and State Archives. The first would require a total of 141,000 square feet, while the second would require

⁴ [History Colorado Space Needs Study FCC.pdf - Google Drive](#)

168,000 square feet. The firm recommended the second as the most efficient optimization of space for the state. The State Library was also considered as a partner for this endeavor. The study acknowledged a request of this kind would heavily depend on limited availability of warehouse space over 150,000 square feet in the industrial market.

Costs to repair the most pressing maintenance needs are estimated to be approximately \$2.0 million to include new electrical throughout, new HVAC, and roof repair. History Colorado spends approximately \$100,000 each year in annual operations and maintenance costs using operating cash funds. Additionally, it has spent approximately \$15,000-\$24,000 per year in repairs over the last 5 years out of operating cash funds for remediation and repair efforts. Repairs to the facility would not address space constraints.

Request

In lieu of submitting a substantial request for acquisition or construction of a new facility, History Colorado requests \$500,000 General Fund ongoing to lease an existing facility to meet its storage and collections care needs. If approved, the institution would pursue a lease contract that offers an option to purchase the building at the state's discretion within a 10-year horizon. History Colorado approached the State Archives as well as the State Library to gauge interest in a joint venture which would allow them to pool existing resources to pay for the lease while meeting significant space needs for each entity. State Archives did not submit a request to this end; however, History Colorado asserts that it is "on board" with the plan. The requested amount is for the difference between existing resources, pooled from the partnering entities, and anticipated costs for the new facility. If other department participation is not possible, the institution would need to explore smaller facilities for this purpose.

With assistance from the Office of the State Architect, History Colorado reviewed state-owned properties and facilities to determine if an existing state-owned facility could provide a viable solution. However, only two emerged as possibilities, and both were ruled out due to significant renovation costs. The property housing the Department of Revenue was not raised as a possibility at the time. Aside from state-owned properties, no other properties have been explored thoroughly as options, though a cursory search of vacant industrial warehouse sites suggests there are potential matches on the market.

While the primary function of the facility would be to house collection items from History Colorado and State Archives in a safe and accessible manner, the request indicates that offices and office support space will be included in renovations as well as space for public education and outreach, research, display, including a multi-purpose room for classes and demonstration. History Colorado staff indicate that office space would be mostly for when staff need to work out of the facility, not necessarily as permanent office space. To meet these needs, History Colorado is looking for properties that are 100,000 square feet or larger at a range of approximately \$8.50-\$10 per square foot per year in industrial space lease rates.

History Colorado asserts a strong need for a new facility, and its financial disposition makes other revenue streams less likely for such an endeavor. Given restrictions on the growth in History Colorado limited gaming revenue, costs for a new facility in the near-and long-term are too great to be borne by cash funds.

Recommendation

History Colorado currently oversees 48 buildings on 12 different properties, including 7 community museums. Total operations and maintenance costs are approximately \$2.4 million annually, supported through cash funds. The North Storage facility is the only one of the facilities used as storage, though the History Colorado museum currently holds smaller, high value items. The North Storage facility is over capacity, and the museum is almost at capacity for storage.

When the Capitol Development Committee did not rank the project requested by History Colorado in 2022, it was deemed too expensive, and considering the count of underutilized state property, it seemed an inefficient use of state funds. In that regard, History Colorado has attempted to complete due diligence in exploring state-owned facility opportunities and, until very recently, was unable to identify one suitable for this purpose.

Unfortunately, the current request is for funding that can only be utilized for the cost of a lease, but it's unlikely that a lease agreement will be completed before the end of the upcoming fiscal year as a facility has yet to be identified. Additionally, History Colorado would likely incur costs related to pre-leasing activities including for retrofit plans, upgrades, building evaluation, and brokerage, most of which depend on the yet-to-be-identified facility. The JBC would need to authorize History Colorado to use all or a portion of the funds for pre-leasing activities as the request, per OSPB, is only for lease funding. The projected cost for these activities is unknown at this time.

Additionally, as noted in a previous section, the State contributes approximately \$3.5 million General Fund each year for the current Colorado History Museum. This amount is anticipated to increase by approximately \$300K in the next two years and will continue to increase through FY 2045-46. While the State is not *required* to make payment for these COPs, barring significant changes, it's unlikely History Colorado would be able to absorb the costs with other revenue streams for reasons mentioned above. Staff believes a more concrete plan for the storage facility request would help allay concerns regarding the most efficient use of General Fund.

Staff does not dispute the need for a solution to the space issues faced by History Colorado, however it's unlikely a lease will be in place in the upcoming fiscal year. Therefore, **staff cannot recommend the current request as submitted. However, should the JBC wish to provide a way for History Colorado to further explore leasing opportunities, staff would need the Department to submit an estimated cost of such activities.**

Another option may be to **wait and/or link this request with the Department of Revenue's request to move out of its facility on Pierce Street. History Colorado has already toured the space and believes it to be a viable option for them.** Depending on move timelines, it could also be the most expedient as it would preclude the need for pre-leasing funding. This seems to be a more prudent use of state resources, and staff would be inclined to recommend this option provided it was more certain. **However, staff also notes that the Capital Development Committee did not prioritize the Department of Revenue relocation project at a level that would receive funding; as a result, that facility may not be available at all.**

→ HC2 HISTORIC PROPERTY USE CONSULTANT

REQUEST: History Colorado requests \$102,840 General Fund and 0.9 FTE in FY 2024-25, annualizing to \$105,064 General Fund and 1.0 FTE in FY 2025-26 to hire a position dedicated to providing technical assistance and consultation to property owners and community leaders on the use of vacant and underutilized historic properties for affordable and workforce housing.

RECOMMENDATION: **Staff does not recommend approval of this request.** Staff believes this activity to fall just outside the scope of History Colorado’s responsibilities in managing the State Historical Fund and preservation programs, that it duplicates (though partially) services offered by another state Department (DOLA), and that significant potential exists for “mission creep.”

*ANALYSIS:**Request*

History Colorado requests funding to support one consultant who would provide direct technical assistance and consultation to property owners and community leaders across the state on the use of vacant and underutilized historic properties. Per statute, History Colorado provides assistance to agencies, local governments, and property owners in the evaluation of properties, programs, activities, and other actions to address preservation, but it has not historically provided the services it is requesting to provide which would be of a more technical nature and more outreach-based. This position would offer a proactive approach to identify conversion opportunities, utilizing the expertise and information already maintained in History Colorado by virtue of its administration of Historic Preservation Services including the State Historical Funds grant programs, its maintenance of a list of more than 2,200 historic properties in Colorado, and its position as co-administrator of state and federal preservation tax credits.

History Colorado indicates that in the course of its current duties, it receives approximately 2 to 5 requests per month through inquiries and other conversations for advice on how to utilize historic properties for affordable housing projects, or how a potential historic property can be designated as historic and used for affordable housing. Additionally, it indicates that during site visits by the Preservation Programs staff, communities are eager to discuss these types of ventures. The Division of Housing at the Department of Local Affairs provides similar support to county and municipal governments for these endeavors, but it does not provide these services to private owners and developers. In fact, the DOLA Division of Housing website offers a robust look at affordable housing activities, resources, and support offered by the state to local communities. Additionally, History Colorado has provided some consulting for the Main Streets Program also housed within DOLA.⁵

This request is designed such that the bulk of the work would focus on conversion of historic buildings to affordable and/or workforce housing, particularly in locations with high population diversity and that are cost-burdened by housing. This includes but is not limited to Lake County, Pueblo County, Otero, Las Animas, Alamosa, Rio Grande, Adams, Arapahoe, and Morgan. When asked, History Colorado indicated that while the primary focus of this position would be to work on the identification and development of affordable and workforce housing units in historic spaces, it would also work on mixed-use conversions. The private sector provides this type of service, though typically focused in

⁵ [Main Street Program | Division of Local Government \(colorado.gov\)](#)

more lucrative markets such as the larger, front range communities. Additionally, there are none that proactively work to identify projects for adaptive use and offer extensive technical support for this purpose. Per its response to hearing questions, consultation services offered by History Colorado would be provided free of charge, though normal fees such as site services and tax credit fees will apply in some cases.

The consultation services History Colorado hopes to provide include the following:

- Identify historic-age building candidates that are vacant and/or underutilized;
- Develop working relationships with those property owners and local housing officials to help advance projects
- Offer preservation guidance, tax credit guidance, regulatory and zoning guidance, and other guidance based on the needs of the project;
- Depending on the property, work directly with property owners to access State Historical Fund planning grants to complete feasibility and structural studies;
- Assist in connecting owners with potential developers;
- Consult on a viable “financial stack”;
- Provide connections to other agencies, lenders, and funders to assist moving the project forward; and
- Offer technical support in working with local code and planning officials to utilize variances available for historic properties.

Preservation Programs Administered by HC

History Colorado provides grants for historic preservation and archeology projects from two major fund sources – the U.S. Department of Interior’s Historic Preservation Fund Program, and the State Historical Fund. The latter is a statewide grants program created by the 1990 constitutional amendment allowing limited gaming and directing a portion of the gaming tax revenues to be used for historic preservation throughout the state. In addition to the grant programs, state law provides tax incentives for historic preservation projects, allowing taxpayers to reduce the amount of income tax they owe to the government on a dollar-for-dollar basis.

Two types of grant programs are available for applicants: noncompetitive and competitive grants, both of which require a cash match determined by the grant type and disposition of the applicant. The six types of noncompetitive grants include archeological assessment grants, design planning grants, emergency grants, historic structure assessment grants, micro grants, and survey plan grants. The two types of competitive grants are termed “general” and “mini” and provide support for archaeology, construction, planning, and education projects related to historic places. The General grant provides amounts ranging from \$50,001 to \$250,000, and the Mini provides amounts ranging from \$1.00 to \$50,000. Properties must be listed on a local, state, and/or national register prior to application for all acquisitions or projects that require any physical work.

Eligible applicants include public entities within Colorado including state agencies, counties, cities, townships, special districts, and sovereign nations; and nonprofit organizations registered with and certified by the IRS as tax-exempt under the Internal Revenue Code Section 501(c), (d), (e), (f), and (k), or Section 521 (a); nonprofits must also be registered as a business entity or charity in good standing with the Colorado Secretary of State. Applicants are ineligible if they are federal agencies, private individuals, and for-profit entities that do not have the support of their local government or

are not partnering with a nonprofit organization. The municipalities of the three gaming towns which receive a direct allocation of the annual disbursement of gaming tax revenues are also ineligible, regardless of who applies for the grant.

While non-competitive applications are accepted year round, competitive grants are submitted and awarded twice a year. In October 2023, History Colorado awarded \$850,425 mini grants across 20 applications: 10 for acquisition and development, 6 for survey and planning, and 4 for educational activities. Also in October 2023, the institution awarded \$11.7 million in General grants across 58 applications: 51 for acquisition and development, 3 for educational activities, 1 for archaeological assessment, and 3 for survey and planning. Since 1991, State Historical Fund grants have provided more than \$350 million in direct funding through 5,472 grants for preservation projects across all counties in the state. Since 2014, the State Preservation Tax Credit has led to \$380 million in building rehabilitation spending, resulting in almost 700 residential units coming online, increasing property values by more than \$500 million, and adding approximately 1,100 jobs.

In support of these efforts, History Colorado also provides extensive information for preservation efforts on its website, including tips on how to find and evaluate preservation consultants as well as a list of preservation partners. There is also a thorough guidebook for the preservation programs posted on the website. Adding what amounts essentially to outreach for development seems to stretch the boundaries of what History Colorado has been tasked to do in administering the State Historical Fund and related programs. While one nexus may be that this position will assist in furthering historic preservation mission and goals, it is a thin one. Staff believes adding this function to History Colorado may land just outside of its statutory authority, with only tangential relationship to what the General Assembly has tasked it to do.

Historic Building Conversion for Housing

History Colorado provided extensive information in its hearing responses⁶ regarding the financial and environmental value of converting historic properties into housing units. This includes contributions to historic preservation goals of neighborhoods, job generation, revitalization of downtowns in rural communities, lower foreclosure rates, walkability and livability options for residents, and greater retention of populations. It lists a number of housing conversion projects in historic buildings that utilized the Colorado state preservation tax credit in recent years as well as projects currently in progress that offer affordable and/or workforce living units.

When asked about the costliness of converting historical buildings, particularly for affordable options, History Colorado indicates that the use of grant programs, tax credits, and mixed-use purposes help alleviate that burden. Additionally, it suggests that this position would help decrease the cost, offering support that would otherwise be provided by developers at a cost. In later discussion, History Colorado provided information shared by the Denver Housing Authority that, based on two recent projects in a similar area of Denver, the cost per unit for the rehabilitation of a historic building into affordable housing was approximately 2/3 the cost per unit when compared to new construction. Information provided by the National Trust for Historic Preservation in 2015 found that cost savings of a historic rehabilitation project versus new construction requiring demolition of an existing structure is between 3% and 16%. There are also important environmental impacts of utilizing the

⁶ [fy2024-25_hedhrg1.pdf \(colorado.gov\)](#), pages 55-58

“embodied carbon” present in the existing building rather than emitting more greenhouse gasses through new construction.

According to History Colorado, since 2015, the market has averaged approximately 100 additional affordable housing units through historical preservation projects per year. If this position were to be funded, History Colorado anticipates this number could grow between 50 to 100 additional units per year due to the proactive outreach this position would provide.

Staff notes that the majority of supporting data for this request is almost 10 years old, and no long-term impact information has been provided to indicate how impactful and sustainable the projects have been in the local communities. Additionally, for some of the units provided as examples, it’s unclear how many units are affordable compared to units offered at market rates for these historic building conversions. Furthermore, this request appears creep into the area of housing development, something which History Colorado has not been tasked or authorized to do, or at the very least is only thinly related to their current responsibilities.

Recommendation

Staff does not recommend approval of this request. Staff believes this activity to fall just outside the scope of History Colorado’s responsibilities in managing the State Historical Fund and preservation programs, that it partially duplicates the services provided by another state Department (DOLA), and that significant potential for “mission creep” exists if approved.

If this is something the JBC wishes to pursue, it may be advisable to begin with a pilot program, something History Colorado has indicated it is open to supporting. The Committee may also wish to consider whether legislation would be warranted to clearly define the role of the History Colorado in such a program. Staff also notes that funding for this purpose would need to extend for a minimum of two years to gather the necessary data to ascertain its impact. Staff recommends a robust RFI/reporting requirement be included if this is the approach the JBC wishes to take.

→ HC3 250-150 COMMISSION OUTREACH [LEGISLATION REQUIRED]

REQUEST: On behalf of the America 250 – Colorado 150 Commission, History Colorado requests a \$500,000 one-time General Fund transfer to the 250-150 Cash Fund in FY 2024-25 for the purpose of outreach (\$250,000), advertising (\$150,000), and fundraising activities (\$100,000) in support of the upcoming milestones in 2026: the 250th anniversary of the signing of the Declaration of Independence, and Colorado’s 150th anniversary of statehood.

RECOMMENDATION: Staff recommends up to \$250,000 General Fund and the necessary legislation to transfer it into the cash fund to support outreach activities of the Commission.

ANALYSIS:

Background

In 2022, the General Assembly passed S.B. 22-011 which created the America 250 – Colorado 150 Commission in History Colorado. Its mission is to develop programs and plan for the official observance of the 250th anniversary of the founding of the United States and the 150th anniversary of Colorado statehood. The Commission is tasked with developing and promoting plans for activities between July 1, 2025, and December 31, 2026, including historical activities, publication of historical

documents, public ceremonies, educational activities for youth, and other commemorative events. It is tasked with developing a comprehensive marketing and tourism campaign for this purpose. The bill provided \$151,503 annually to cover expenses for one FTE, minimal in-person community engagement, and limited funding for other operating expenses such as supplies and in-state travel.

In 2023, the General Assembly passed S.B. 23-297 which expanded the Commission from 11 to 15 voting members and appropriated \$500,000 General Fund in FY 2023-24 to support the activities of the Commission in developing the programs and plans. The Commission has through FY 2026-27 to spend any unexpended balances of the \$500,000. To date, it has not spent any of the funds. The Commission has undergone a thorough RFP process to select a contract fundraiser and indicates that expenditures of the current appropriation will pick up this spring as they execute the contract with the fundraiser. Additionally, the Commission has designated the remainder of the funds to onboard a public relations firm “to ensure broad, inclusive messaging for commemorative events.” History Colorado anticipates that fundraising will require the majority of the initial \$500,000 provided by the legislature, and any remaining funds would be used to support operating expenses.

Goals and Progress

To date, a regional advisory panel has been appointed by the Commission to ensure representation from every part of Colorado. These members are working to create Local Organizing Committees comprised of community leaders to plan local commemorations and celebrations. Dozens of community engagement sessions have been convened throughout most of the state. The Commission’s adopted brand and logo messaging can be seen on its fundraising website which went live in January, and it has formally endorsed certain signature initiatives and opportunities for state agency partnerships.

According to History Colorado, the Commission’s outreach has been met with excitement and interest, and multiple regions, including Mountains & Mesas, and Pikes Peak Wonders in Colorado Springs, have begun creating calendars of events for 2026. Communities outside of the Denver Metro area continue to express their desire to have the Commissioner and Commission staff present at organizing meetings and events. The Commission meets monthly, and several subcommittees meet monthly outside of the regular Commission meetings. Additionally, Commissioners host monthly meetings for representatives of cultural organizations (i.e. museums, arts venues, etc...).

Supplemental Request and Current Legislation Under Consideration

In January, History Colorado requested, and the JBC approved, the creation of the 250-150 Cash Fund - a short-term, continuously appropriated cash fund, for the purpose of collecting earned revenue from the sale of commemorative merchandise. At the time, the fund was intended to provide grants and grant assistance to local communities for the development and execution of commemoration-related activities. The bill creating the fund and outlining its uses was sponsored by the JBC and passed by the General Assembly.

Currently under consideration is Senate Bill 24-170, sponsored by Senators Zenzinger and Kirkmeyer, and Representative McLachlan, which adds four members to the Commission and would allow for the deposit of gifts, grants, and donations into the cash fund. The bill also permits the cash funds to be used in support of the duties of the commission as outlined in statute.

Request

History Colorado requests \$500,000 General Fund to be transferred to the newly-created 250-150 Cash Fund, of which \$100K is anticipated to be used for fundraising, \$150K for advertising, and \$250K for outreach. For the request for fundraising, the Commission estimated what it deems is a conservative amount of “seed money” necessary for inventory and operations specifically for fundraising through branded merchandise. The Commission worked with the Colorado Tourism Office (CTO) to develop its advertising budget and is in discussions to match advertising dollars 1:1. Based on the recommendation of the CTO, a \$300K advertising budget is ideal. Finally, with a large emphasis on outreach, the Commissioners recommended \$250K for this purpose. This funding may be used to support the following:

- Working with facilitators in communities that the Commission does not currently have the necessary resources to engage, such as Native communities or Spanish-speaking communities.
- Translation of materials into Spanish or other languages.
- A robust advertising campaign to encourage all Coloradans to participate in their Sesquicentennial.
- Ensuring that Advisory Panel members have the tools they need to connect with communities throughout their regions, such as “Owls” for online meetings (Owl is an online video conferencing tool).
- Reimbursement for Commissioners and Advisory Panel members, as specified in the legislation, to ensure that they are able to attend events in their region and around the state as the pace of activities picks up with the approaching anniversaries. This is particularly important in light of feedback the Commission has received to date about the importance of ensuring that Commissioners actively engage with communities.
- An outreach coordinator to staff the commission and ensure that communities who wish to engage with the Sesquicentennial are receiving responsive service.

Recommendation

Staff recognizes the need for the physical presence of Commission members to ensure that all parts of the state feel included and recognized in the efforts towards commemorating the America 250-150 anniversary, but particularly rural and marginalized areas. Per History Colorado’s responses, the FY 2023-24 appropriation of \$500,000 will be dedicated almost entirely to fundraising and public relations. (It receives an additional \$151,503 General Fund to support 1.0 FTE to help with coordination of the Commission.) What is *not* provided in the current General Fund appropriation is funding for travel and outreach.

As this level of engagement would undoubtedly require additional resources, staff recommends up to \$250,000 for outreach purposes. **Staff recommends \$250,000 General Fund for outreach and engagement of the Commission with local communities.**

→ HC4 ADOBE MAINTENANCE MANAGER COST BENDING FTE

REQUEST: History Colorado requests \$104,351 General Fund and 0.9 FTE in FY 2024-25, annualizing to \$112,921 General Fund and 1.0 FTE in FY 2025-26 and ongoing, to hire an adobe maintenance manager to oversee maintenance for its nine adobe structures.

RECOMMENDATION: Staff recommends approval of this request as a cost-saving measure to the State.

ANALYSIS:

History Colorado owns four historic sites with nine adobe structures including the El Pueblo History Museum in Pueblo, the Fort Garland Museum and Cultural Center in Costilla County, Fort Vasquez in Platteville, and the Trinidad History Museum in Las Animas County. Eight of the nine adobe buildings were constructed between the 1860s and 1930s. Each building is still in use by the network of community museums.

Adobe is a unique earthen material that has been used for thousands of years to create homes and other structures using the natural resources local to the area. Maintenance and repair of these structures requires specialists that are familiar with the materials, and it is generally time-consuming and expensive. Minor adobe maintenance may cost over \$25K, and annual maintenance currently ranges between \$40K-75K per site; this does not include any required major repairs. History Colorado asserts that when damage or maintenance needs are not addressed in a timely fashion, it can lead to significant capital costs and issues later, and that it requires consistent maintenance and monitoring to prevent compounded structural issues.

The five-year capital plan for these adobe structures includes a request for future capital funding of \$4.4 million which is planned to be submitted for General Fund support. This will include three major adobe repair projects – Ft. Vasquez adobe repairs (\$1.9 million), Trinidad History Museum adobe repairs (\$1.2 million), and Fort Garland adobe repairs (\$1.4 million). Using existing funds, History Colorado plans to complete some maintenance work in FY 2025 and perform urgent work as-needed in FY 2024. Limited funds preclude it from doing more. While the requested position would not eliminate the need for future controlled maintenance requests for the adobe structures, it would immediately reduce annual costs by over \$150,000 in the first year and \$225,000 per year thereafter. History Colorado asserts that this position could reduce the \$4.4 million request by \$1.5 million over the 5 years – estimating that needs would be just over \$550K per year over five years. This is not a current request of History Colorado, and this position would help immediately reduce the need.

This position would be responsible for regular maintenance, repairs (within capacity), long-term planning and budgeting for major repairs, oversight of any facilities project within the building, managing adobe methodology documentation, staff and community educational programs, and connecting with various federal, state, and local public and private individuals that contribute to the adobe philosophy and interpretation in Colorado. This position would allow for the creation of a consistent adobe maintenance schedule and plan, reducing both annual operating costs and future capital needs.

Given the specialized nature of the adobe maintenance, and the significant costs associated with repairs, staff believes this request is a prudent investment on the part of the state to protect its historic structures. Though it will not eliminate the need for future funding, the cost-savings to the state are not insignificant. **Staff recommends approval of the request.**

→ HC5 CUMBRES TOLTEC FIRE MITIGATION

REQUEST: On behalf of the Cumbres & Toltec Scenic Railroad (C&TSRR), History Colorado requests a one-time appropriation of \$500,000 General Fund to support fire mitigation efforts including

clearing vegetation adjacent to the railroad (\$445,000) and replacing and upgrading fire mitigation equipment (\$55,000).

RECOMMENDATION: Staff recommends approval of the request due to the nature of the risk, the lack of available internal funds, and the reliance of the service areas on the economic impact provided by the railroad.

ANALYSIS:

Background

The Cumbres and Toltec Railroad is a 64-mile, historic rail line that is jointly owned by the State of New Mexico and the State of Colorado. It is the last remaining portion of the 1880 Denver and Rio Grande line from Alamosa to Durango that was called the San Juan Extension. In 1970, Colorado and New Mexico jointly purchased the portion of track between the small towns of Antonito, Colorado, and Chama, New Mexico, before it was removed by the Denver and Rio Grande Railroad.

The states created an interstate commission to operate the railroad that snakes back and forth across the border as a passenger tourism line and living museum. It is listed on the National Register of Historic Places as the best example of steam era railroading in the U.S. The primary sources of operating funds are ticket and gift shop sales. Both states provide a modest ongoing operating appropriation and have historically provided capital appropriations for larger projects. The railroad is also supported by an associated non-profit, the Friends of the Cumbres and Toltec Scenic Railroad, which coordinates volunteer services focused on equipment and facility maintenance and repair. The railroad has undergone a variety of management changes but is now successfully operated by an LLC formed by the Railroad Commission.

The C&TSRR serves as a significant economic contributor in both Antonito and Chama as a key employer and tourism attraction, having an economic impact of more than \$17.0 million per year to the area it serves. Prior to the pandemic, it drew approximately 45,000 riders a year to the area with businesses catering to the railroad season. The pandemic dealt a crushing blow to C&TSRR operations, and drought conditions have increased the risk of wildfire, impacting its ability to operate during its regular season. In fact, wildfires on the New Mexico side of the border and extreme drought conditions led to the voluntary delay of operations in the summer of 2022 as the risks were too great.

Fire Mitigation Efforts

Coal fired steam locomotives inherently run the risk of igniting wildfires, and the railroad has made significant investments to mitigate the risk including the modification of locomotives and rolling stock, reducing combustible materials immediately adjacent to the track, and utilizing a detailed “Wildland Fire Prevention & Mitigation Plan.” See Appendix D. Rail- mounted fire suppression vehicles follow the train on its route, and, where possible, highway firefighting vehicles also follow. Fire mitigation efforts are coordinated with Forest Services in both states.

Annual operating costs for fire mitigation are in excess of \$200,000, and dedicated equipment maintenance is over \$100,000 each year primarily for the personnel and equipment that follow the trains. C&TSRR requests funding to address the encroachment of vegetation along the railroad and to upgrade and replace aging equipment. The natural growth combined with drought conditions provides a large amount of easily combustible materials; a significant portion of the railroad runs through heavily forested areas. Additionally, some of the highway fire fighting vehicles are over thirty

years old, and the rail mounted equipment is older. A portion of the funding would be used for upgrades and replacement of certain fire equipment including the replacement of a highway brush truck and equipment upgrades on rail mounted fire suppression vehicles.

Staff Recommendation

For years, the railroad has been working towards self-sufficiency, but external events such as the pandemic and closure due to the New Mexico wildfire in 2022 have set the railroad back substantially on achieving this goal. Because of the increased risk of wildfire in 2022, the railroad began to take additional fire mitigation steps and updated its wildland fire prevention and mitigation plan. In 2023, the railroad took initiative to reduce wildfire risk by reducing fuel along its right of way, but with 64 miles and 100 to 200 feet of right of way in a largely remote area, the task of removing the encroaching vegetation became extremely costly. The railroad does not have the resources to fund this effort.

In its hearing responses to the JBC, the railroad indicates that it investigated external funding opportunities including the State Fire Assistance – Wildland Urban Interface grant, Community Assistance Funds Adjacent to National Forest Lands, Community Wildfire Defense grants, and Forest Restoration and Wildfire Risk Mitigation grant. Each of these support the general goal of risk mitigation through fuel reduction, but C&TSRR does not constitute a qualifying applicant. Additionally, matching fund requirements for the grant funds could not be met by the railroad.

Due to the nature of the risk, the lack of available internal funds, and the reliance of these areas on the economic impact provided by the railroad, **staff recommends approval of the one-time General Fund request.**

→ HC6 COMMUNITY MUSEUMS

REQUEST: History Colorado requests \$150,000 cash fund spending authority in FY 2024-25 and ongoing from the Community Museum Earned Revenue Cash Fund to be utilized for marketing, engagements, and exhibits with the goal of increasing attendance and, therefore, revenue.

RECOMMENDATION: **Staff recommends approval of the request as there appears to be sufficient margin from the requested fund, and it will maximize the use of earned revenue to support the operations of the community museums.**

ANALYSIS:

Background

History Colorado operates seven community museums across the state:

- Ute Indian Museum in Montrose;
- Fort Garland Museum in Costilla County;
- Trinidad History Museum in Las Animas County;
- El Pueblo Museum in Pueblo;
- Healy House in Leadville;
- Colorado Center for Women's History (CCWH) in Denver; and
- Grant Humphreys Mansion in Denver.

The Community Museums provide an estimated \$20.2 million in economic impact across the state, generate approx. \$1.0 million in cash fund revenue, and have previously engaged an average of 92,000 people per year, though recent years were much lower. Though visitation at history organizations increased between 2021 and 2022, and attendance and revenue in FY 2021-22 was in line with pre-pandemic numbers, attendance has decreased by 24% from FY 2021-22 to FY 2022-23. Overall revenue has decreased by 11.0 percent in FY 2022-23 with a very modest increase of 1.0 percent anticipated in FY 2023-24. The current operating budgets for the community museums are as follows:

HISTORY COLORADO COMMUNITY MUSEUMS OPERATING BUDGETS				
COMMUNITY MUSEUM	PERSONNEL	OPERATING	TOTAL	PERCENT
Trinidad History Museum	\$305,013	\$28,300	\$333,313	10%
Colorado Center for Women's History	300,073	69,000	369,073	11%
El Pueblo History Museum	370,081	69,000	439,081	13%
Fort Garland History Museum & Cultural Center	321,643	62,450	384,093	11%
Grant Humphreys Mansion	196,804	108,400	305,204	9%
Healy House Museum & Dexter Cabin	120,589	26,550	147,139	4%
Ute Indian Museum	335,875	150,500	486,375	14%
CM Admin	461,520	499,950	961,470	28%
Total	\$2,411,598	\$1,014,150	\$3,425,748	100%

History Colorado indicates that a previous \$1.5 million investment in business initiatives at the community museums helped increase attendance by 8.0 percent, engagement by 14.0 percent, and rentals by 45.0 percent. The gains were sustained until they were lost during the pandemic. History Colorado cites an article from 2022 that indicates investments in marketing allowed museums to rebound more quickly from the pandemic. Therefore, it's requesting to maximize the earned revenues of the community museums and reinvest them in museum marketing, engagement, and exhibits. This includes funding for exhibits, education programs, hosting community events, and promotion of events.

Community Museum Funding and Request

Generally, funding is distributed based on the size and impact of each community museum meaning those with more traffic and heavier engagement receive a larger portion of the community museum funding. There is also a centralized community museum administration budget to cover costs such as exhibit services, professional services, temporary FTE pay, and advertising. Additional funds may be distributed to certain community museums depending on need.

This request represents a 15.0 percent increase in operating funds and is anticipated to boost revenue by 3.0 percent. The majority of increased revenue is anticipated to be derived from admissions, programming fees, and gift shop sales. Distribution of the additional funding would be as follows:

HC6 COMMUNITY MUSEUM IMPACT			
MUSEUM	FY24 OP BUDGET	REQUESTED INCREASE	PERCENTAGE INCREASE
Trinidad	\$30,100	\$14,900	49.5%
Colorado Center for Women's History	54,800	17,200	31.4%
El Pueblo	79,300	21,600	27.2%
Fort Garland	63,250	17,600	27.8%
Grant Humphreys Mansion	108,400	14,500	13.4%
Healy House	14,550	9,000	61.9%
Ute Indian Museum	148,800	21,000	14.1%
Community Museum Admin	514,950	34,200	6.6%
Total	\$1,014,150	\$150,000	14.8%

Attendance for each of the community museums is shown below, including but not limited to all site visitors for programs, exhibits, and rentals:

COMMUNITY MUSEUM ATTENDANCE FROM 2015 TO 2023									
COMMUNITY MUSEUM SITE	2015	2016	2017	2018	2019	2020	2021	2022	2023
Ctr for Colorado Women's History	17,070	13,717	15,569	14,312	14,106	13,929	2,494	4,789	9,476
El Pueblo	40,012	77,619	67,644	75,766	67,778	46,239	7,391	49,374	45,797
Fort Garland	8,442	10,260	9,802	8,927	10,330	9,554	6,094	9,159	11,582
Ute Indian Museum	9,323	2,191	4,472	22,409	18,721	15,610	16,943	16,987	12,404
Trinidad	4,746	8,005	9,087	10,288	12,071	6,289	2,255	3,972	2,882
Healy House	2,196	949	1,005	995	618	636	390	248	327
Grant Humphreys	11,257	13,632	18,650	20,384	24,115	13,878	5,024	12,533	12,332
Total	93,046	126,373	126,229	153,081	147,739	106,135	40,591	97,062	94,800

Staff Recommendation

As demonstrated in the chart above, the pandemic significantly impacted museum operations, and attendance and activity has not rebounded. This past fall, History Colorado developed a marketing budget for each community museum allowing it to better plan for the use of these funds. History Colorado appears poised to make a significant effort to increase and boost the operations and attractions which would drive attendance at community museums, something that is needed. In tandem with its strategic initiatives, History Colorado demonstrates its determination to see its revenues increase.

Approval of the request would reinvest the funding earned by the museums into the operations and growth of the museums. Additionally, funds would only be utilized to the extent that they are available through earned revenues. **For these reasons, staff recommends approval of the request.**

→ HC7 COP SEQUESTRATION

REQUEST: History Colorado requests \$44,817 cash funds in FY 2024-25, annualizing to \$42,208 cash funds in FY 2025-26, to pay for the History Colorado Center annual sequestration interest payment as part of the SB 08-206 COP payment. These funds would come from the Museum and Preservation Operations cash fund.

RECOMMENDATION: **Staff recommends approval of the request.**

ANALYSIS:

As mentioned previously in this document, in 2008, the General Assembly authorized a Certificate of Participation of \$85.0 million for the design, construction, and relocation of the Judicial Center and the History Colorado Center. The Build America Bond program, part of the 2009 economic stimulus legislation passed by Congress, offered municipal bond issuers a 35.0 percent subsidy on interest paid to bondholders at a cost to the U.S. Treasury. During construction of the new centers, Congress passed the Budget Control Act of 2011 and implemented budget sequestration which essentially resulted in an across-the-board reduction in spending. This reduced the subsidy and resulted in higher interest payments for bond recipients. Currently, the 35.0 percent subsidy is reduced by 5.7 percent, meaning the state must pay the 5.7 percent of the 35.0 percent. Construction of the centers finished \$4.0 million under the issued COP amount, and the savings were placed in a state sequestration fund to pay for the sequestration interest. This fund will be exhausted in FY 24.

The sequestration rate is expected to remain constant until 2030 under current federal law. It is unknown at this time what the rate will be beyond 2030, and it's always possible it could change before then through congressional action. The sequestration rate is calculated by multiplying the COP interest by 35.0 percent, and then by the sequestration rate of 5.7 percent. The cash fund spending authority requested by History Colorado represents its portion of the 5.7 percent sequestration payment. The Museums and Preservation Operating Account is the cash fund from which History Colorado previously paid for its COP; not only are fund balances sufficient to provide funding for this request, this fund is statutorily authorized to provide payment for this particular project.

Because the state must make this payment, available funding exists, and the fund may be utilized for this purpose, **staff recommends approval of the request.**

→ HC8 STRATEGIC INITIATIVE FUND

REQUEST: History Colorado requests spending authority of \$846,082 cash funds from the remaining balance of the Historic Society Strategic Initiative Fund (HSSI Fund) which was created in SB 22-216 (Reallocation of Limited Gaming Revenues).

RECOMMENDATION: Staff recommends \$1,218,415 cash funds, which constitutes the remainder of the cash funds, with roll-forward authority in FY 2025-26. Staff also recommends the inclusion of an RFI to gather information regarding the success of the initiatives in the next year.

ANALYSIS:

Background

During the 2022 legislative session, S.B. 22-216 resulted in adjustments to the limited gaming revenue distribution formula. As a result, funding that would have otherwise gone to History Colorado did not. Therefore, the General Assembly transferred \$3.0 million General Fund into the HSSI Fund for strategic initiatives to strengthen History Colorado's financial position through expanding statewide impacts and increasing earned revenue. The fund exists through FY 2026-27.

As the table demonstrates below, the institution did not spend the full appropriation in the first fiscal year, leaving \$880,894 cash funds unspent. In FY 2023-24, it was appropriated \$1.5 million spending authority from the cash fund and anticipates an unexpended balance of \$337,521 cash funds at the end of this fiscal year. The institution is requesting \$846,082 cash fund spending authority for the 2024-25 fiscal year to spend down the majority of the unexpended balance and anticipates requesting \$372,333 spending authority in FY 2025-26 to spend down the remainder. The table also shows how the funds have been and are anticipated to be used.

HC8 STRATEGIC INITIATIVES FUND EXPENDITURES AND USES								
TOTAL INVESTMENT	PROGRAM	FY 23 BUDGET	FY 23 ACTUALS	FY 23 BALANCE	FY 24 BUDGET	FY 24 PROJECTED	FY 25 PROJECTED	FY 26 PROJECTED
\$500,000	Hands-On History Expansion – Expand K-8 fifth-school-day and shortages of childcare.	\$160,000	\$130,328	\$29,672	\$340,000	\$160,000	\$160,000	\$49,672

HC8 STRATEGIC INITIATIVES FUND EXPENDITURES AND USES								
TOTAL INVESTMENT	PROGRAM	FY 23 BUDGET	FY 23 ACTUALS	FY 23 BALANCE	FY 24 BUDGET	FY 24 PROJECTED	FY 25 PROJECTED	FY 26 PROJECTED
250,000	Museum of Memory – work with Colorado communities to co-author shared history	160,000	44,031	115,969	90,000	100,000	100,000	5,969
70,000	Kids Free Admission at statewide museums – pilot to build capacity to make free admission permanent for youth under age 18.	70,000	70,000	0	0	0	0	0
250,000	Colorado History Comprehensive Curriculum – pilot in San Luis Valley to develop curriculum based on local history. Replicate.	100,000	1,250	98,750	150,000	50,000	120,000	78,750
300,000	Preservation access, traditionally marginalized communities Investment supports labor, consultation, and research to add sites representative of these groups	200,000	120,134	-20,134	268,000	134,438	113,428	0
368,000	Affiliates Program – support history-related programming by local organizations with tools, services, programs, exhibits; similar to Smithsonian Affiliates	100,000	16,959	283,041	0	283,041	0	0
300,000	A/V Upgrades for Accessible, Hybrid Events – equipment upgrades to enable hybrid meetings and programs in History Colorado museum spaces	300,000	142,446	12,554	75,000	60,000	27,554	0
230,000	Licensing <i>What's Your Story?</i> Helps middle school students connect with the lives of significant Coloradans. Enable museums in other states to license.	155,000	93,958	6,042	400,000	170,000	130,000	106,042
500,000	Marquee Exhibition – Funds blockbuster exhibitions to attract new patrons	100,000	0	155,000	77,000	75,000	77,250	79,750
232,000	Section 106 Compliance to support Infrastructure Bill – Funds initial costs of employees needed for three years to provide required historic preservation reviews associated with new federal infrastructure grants	155,000	0	200,000	100,000	130,000	117,850	52,150
\$3,000,000		\$1,500,000	\$619,106	\$880,894	\$1,500,000	\$1,162,479	\$846,082	\$372,333

History Colorado provided additional information regarding the goals of the strategic initiative funding and attainment progress which can be seen in Appendix E. Though revenue increases have

not yet borne out, the inroads being made, particularly through programs such as Hands on History, shows promise not only to bring in additional revenue but also to provide meaningful support to under-resourced communities.

Staff recommends approval of the funding as the intent of the General Assembly is clear, and these funds have been set aside for these purposes. Staff recommends \$1,218,415 cash funds, which constitutes the remainder of the cash funds, with roll-forward authority in FY 2025-26. Staff also recommends the inclusion of an RFI to gather information regarding the success of the initiatives in the next year.

→ HC9 INDIAN BOARDING SCHOOL RESEARCH [REQUIRES LEGISLATION]

REQUEST: History Colorado requests \$333,333 General Fund in FY 2024-25 and the two years following (total three years) and 2.0, 3-year term limited FTEs to support research, tribal consultation, and listening sessions with American Indian/Alaska Native (AI/AN) communities on the history and impact of Federal Indian Boarding Schools in Colorado. This request builds on recommendations made at the conclusions of research commissioned in H.B. 22-1327 (Native American Boarding School Research Program Act).

RECOMMENDATION: **Staff recommends approval of the request based on the intent of the General Assembly to meaningfully address harmful events of the past.**

ANALYSIS:

Background

Governor Polis signed the Native American Boarding School Research Program Act (H.B. 22-1327) into law in May of 2022. The act “[established] the federal Indian boarding school research program (research program) in the State Historical Society, known as History Colorado, to research and make recommendations to promote Coloradans' understanding of the physical and emotional abuse and deaths that occurred at federal Indian boarding schools in Colorado, including the victimization of families of youth forced to attend the boarding schools and the intergenerational impacts of the abuse.” The legislation required History Colorado to ascertain the lived experiences of students at the one-time federal Native American boarding school in Hesperus, CO, also known as the Fort Lewis Indian Boarding School. It was also tasked with identifying possible burial sites of students who did not return home.

The State Archaeologist, Dr. Holly Norton, led the research efforts and issued the final report to the Colorado Commission of Indian Affairs on June 30, 2023. History Colorado made the report publicly available on October 3, 2023.⁷ Partners in the research efforts included Fort Lewis College, the Colorado Commission on Indian Affairs, and the Colorado Department of Human Services. The report identifies nine institutions in Colorado that received financial support from the federal Bureau of Indian Affairs (BIA) from 1880 to 1920, including on-reservation day schools and boarding schools, and off-reservation boarding schools. Subsequent to delivering its final report, the act requires History Colorado to facilitate consultation with the Colorado Commission of Indian Affairs, the Southern Ute Tribe, and the Ute Mountain Tribe to develop recommendations necessary to better understand the

⁷ [FEDERAL INDIAN BOARDING SCHOOLS IN COLORADO: 1880-1920 August 2023.pdf - Google Drive](#)

abuse and victimization that occurred at and/or is related to federal Indian boarding schools to promote healing in affected tribal communities.

Next Steps and Funding

This request builds on the recommendations made at the conclusion of research commissioned in H.B. 22-1327 (Native American Boarding School Research Program Act). The new request identifies three main focuses of the continued funding:

- Answer outstanding archival and physical research questions about Federal Indian Boarding Schools in Colorado.
- Conduct oral history work to include the voice of impacted Native populations.
- Conduct additional tribal consultations with 33 Tribal Nations including listening sessions with AI/AN communities to address and plan for the care and memorialization at the sites, support impacted communities, and increase education for impacted communities as well as for Coloradans in general.

House Bill 22-1327 provided \$618,611 General Fund for use by History Colorado for the research program. The fiscal note and bill make no mention of future work and funding needs; however, History Colorado asserts that this was because the needs were unknown at the time. It responded to hearing questions posed by the JBC indicating that “due to the depth of the boarding school history and the multi-generational impacts, it was anticipated that more research and consultation would be required beyond the original report.” In short, the research led to the need for more research and consultation before meaningful recommendations for next steps towards reconciliation can be made.

History Colorado has explored external opportunities for funding and has submitted an application for grant funding to the National Endowment for the Humanities which would potentially provide \$30K for oral histories. It has also explored other grant and donation opportunities but indicates that there are no external funding sources available for consultations. The institution does not have sufficient internal funding streams for this endeavor which is why it is turning to the General Assembly for General Fund.

History Colorado has secured sponsors to carry late legislation to reenact the authorizing bill and is requesting a placeholder in the Long Bill for the appropriation. **Based on the State’s previous intention to research and respond to the harmful impacts of the federal Indian boarding schools, staff recommends approval of the request.**

→ BA1 COLORADO HERITAGE FOR ALL TERM-LIMITED FTE

REQUEST: History Colorado requests \$236,826 cash funds in FY 2024-25, \$254,524 in FY 2025-26 and FY 2026-27 from the State Historical Fund to support 3.0 FTEs for three years. These positions, Community Engagement Historians, would help prepare State and or National Register nominations for properties associated with historically marginalized communities.

RECOMMENDATION: Staff recommends approval of the cash fund request as it is in alignment with and enhances the preservation efforts supported by the State Historical Fund.

ANALYSIS:

Overview

According to History Colorado, “too few properties associated with BIPOC communities, LGBTQ+ history, women’s history, and disability rights history are listed on the State and National Registers.” Numbers have not been provided to quantify this assertion, so it’s difficult for staff to ascertain the extent of underrepresentation. However, it’s not beyond imagination that this is likely the case.

This is not a new issue to History Colorado, and it is one with which it has been working to address. For example, the State Historical Fund conducted analysis of grant-making outcomes and identified a need to ensure these funds supported projects of importance to “historically marginalized” communities, in this case Black, Indigenous, and People of Color. As a result, History Colorado adjusted its application and review criteria such that projects which were developed with, by, and for BIPOC communities received greater prioritization. This change has been largely successful in addressing equitable distribution of grant funding.

State and/or national registration of historic properties is often an expensive and time-intensive endeavor. History Colorado indicates that costs may range from \$8K to \$15K for a professional consultant to prepare the nomination forms. This activity requires between 80 and 200 hours of research and writing time depending on the complexity of the nomination request. While these forms can be completed by non-professionals, the time-intensive nature creates a significant barrier. Without local, state, or national designation, these historic properties are ineligible to apply for State Historic Fund preservation grants.

Request

As part of its America 250 – Colorado 150 commemorative activities, History Colorado aims to nominate 150 properties associated with historically marginalized communities. The requested Community Engagement Historians would conduct the outreach, research, and paperwork required for nominations, and it’s estimated that each historian should be able to complete 12-18 nominations per year.

History Colorado has a proven track record of applying for and receiving grant funds from the National Park Service Underrepresented Communities program. In December 2022, History Colorado was awarded \$74,998 by the NPS to investigate “Green Book Sites” in Colorado. These were locations where African Americans could stay safely when traveling through America during segregation. This investigation was anticipated to result in one nomination of a location. Most recently, History Colorado was awarded \$58,798 to survey 25 properties associated with the LGBTQ+ community in Colorado and nominate three sites to the National Register of Historic Places. This survey is anticipated to identify multiple properties that may eligible for nomination, which History Colorado indicates will expedite part of the process for the proposed Community Engagement Historians.

These activities are not new to History Colorado, but rather are “deeply embedded” in the work of its Preservation Programs. However, there is currently no FTE focused solely on the nomination preparation efforts in support of the Colorado Heritage for All initiative. Because the work of the Preservation Programs is mixed, it’s not possible to ascertain the current expenditures on related efforts.

Recommendation

Funding for these FTE would be from the State Historical Fund, or the majority of limited gaming revenues it receives, out of the Administrative account. This request will not displace or reduce available grant funding as it would be from reserves. Grants are paid through reimbursement after work is completed; over the years, History Colorado has built a reserve from grants awarded but not fully expended. Funding for the temporary staff will not impact the grant program.

GAMING DISTRIBUTIONS TO HISTORY COLORADO IN AUGUST 2023	
	AMOUNT
Total to Historical Society (History Colorado) ¹	\$28,512,871
Distribution to Gaming Cities for Historical Preservation (20.0%)	5,702,574
Remaining for History Colorado (80.0%)	22,810,297
Museum and Preservation Operations Account (49.9% of Remaining 80.0%)	11,382,338
Preservation Grants Program Account (50.1% of Remaining 80.0%)	11,427,959

Staff recognizes the significant contribution this request is poised to have on historically marginalized and underrepresented communities and believes it would successfully alleviate the burdens that otherwise exist for these communities to complete the nomination process. History Colorado is fully engaged in these efforts and has demonstrated success in making progress in this space. Additionally, current staff work to identify these properties as time allows, though none are specifically dedicated to this purpose. **Because this is a time-limited request, and because the activities do, in fact, support preservation activities and could lead to more and better applications for preservation grants, staff believes this is an appropriate use of the funds and recommends approval of the request.**

LINE ITEM DETAIL – HISTORY COLORADO

(A) CENTRAL ADMINISTRATION

CENTRAL ADMINISTRATION

This line item pays for total personal services and operating expenses for the History Colorado Executive Office, Human Resources, and Accounting and Finance. The source of cash funds is gaming revenue (that is derived from the minority share of the Historical Society’s 80 percent share of the State Historical Fund, specifically the Museum and Preservation Operations Account, revenues pursuant to Section 12-47.1-1201(5)(d)(II)(b), C.R.S. and 24-80-214, C.R.S.) (hereinafter “Gaming Revenue”), the Enterprise Services Cash Fund authorized pursuant to 24-80-209, C.R.S. (hereinafter “Enterprise Funds”), and federal funds.

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests an appropriation of \$2,848,064 total funds, including \$500,000 General Fund, \$2,231,722 cash funds (limited gaming revenue deposited to the Museum Operations and Preservation Account of the State Historical Fund), \$116,342 federal funds, and 12.0 FTE. The

request includes an increase of \$500,000 General Fund for HC1 Collections Care & Storage Lease and \$88,879 cash funds for salary survey adjustments.

RECOMMENDATION: The staff recommendation is reflected in the table below and, as discussed above, does not include the request for Collections Care & Storage Lease funding.

HISTORY COLORADO, CENTRAL ADMINISTRATION, CENTRAL ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$2,259,185	\$0	\$2,142,843	\$0	\$116,342	12.0
TOTAL	\$2,259,185	\$0	\$2,142,843	\$0	\$116,342	12.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$2,259,185	\$0	\$2,142,843	\$0	\$116,342	12.0
Annualize prior year budget actions	88,879	0	88,879	0	0	0.0
HC1 Collections care and storage lease	0	0	0	0	0	0.0
TOTAL	\$2,348,064	\$0	\$2,231,722	\$0	\$116,342	12.0
INCREASE/(DECREASE)	\$88,879	\$0	\$88,879	\$0	\$0	0.0
Percentage Change	3.9%	0.0%	4.1%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$2,848,064	\$500,000	\$2,231,722	\$0	\$116,342	12.0
Request Above/(Below) Recommendation	\$500,000	\$500,000	\$0	\$0	\$0	0.0

COLLECTIONS AND CURATORIAL SERVICES

This line item was created in FY 2022-23 to align History Colorado's budget with its internal administrative structure and responsibilities. History Colorado is required by statute to preserve the state's collection of artifacts. The source of cash funds is limited gaming revenue deposited in the Museum and Preservation Operations Account of the State Historical Fund (Operations Account).

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests \$1,470,786 cash funds, including \$35,000 from the Enterprise Services fund and \$1,435,786 Operations Account. This includes \$64,060 cash funds for salary survey adjustments.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below.

HISTORY COLORADO, CENTRAL ADMINISTRATION, COLLECTIONS AND CURATORIAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,406,746	\$0	\$1,406,746	\$0	\$0	16.5
TOTAL	\$1,406,746	\$0	\$1,406,746	\$0	\$0	16.5
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,406,746	\$0	\$1,406,746	\$0	\$0	16.5

Annualize prior year budget actions	64,040	0	64,040	0	0	0.0
TOTAL	\$1,470,786	\$0	\$1,470,786	\$0	\$0	16.5
INCREASE/(DECREASE)	\$64,040	\$0	\$64,040	\$0	\$0	0.0
Percentage Change	4.6%	0.0%	4.6%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,470,786	\$0	\$1,470,786	\$0	\$0	16.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FACILITIES MANAGEMENT

This line item includes funding for financial oversight and facilities management for all History Colorado facilities throughout the State. This includes budget, accounting, procurement, asset management planning, maintenance, historic preservation, remodeling, controlled maintenance, and capital construction oversight. The source of cash funds is gaming revenues deposited in the Operations Account of the State Historical Fund (Operations Account).

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests \$1,876,165 cash funds including \$150,000 from the Enterprise Services Cash Fund and \$1,726,165 from gaming revenue deposited in the Operations Account, and 10.0 FTE. This includes an increase of \$45,780 cash funds for salary survey adjustments.

RECOMMENDATION: **Staff recommends approval of the request as reflected in the table below.**

HISTORY COLORADO, CENTRAL ADMINISTRATION, FACILITIES MANAGEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,830,385	\$0	\$1,830,385	\$0	\$0	10.0
TOTAL	\$1,830,385	\$0	\$1,830,385	\$0	\$0	10.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,830,385	\$0	\$1,830,385	\$0	\$0	10.0
Annualize prior year budget actions	45,780	0	45,780	0	0	0.0
TOTAL	\$1,876,165	\$0	\$1,876,165	\$0	\$0	10.0
INCREASE/(DECREASE)	\$45,780	\$0	\$45,780	\$0	\$0	0.0
Percentage Change	2.5%	0.0%	2.5%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,876,165	\$0	\$1,876,165	\$0	\$0	10.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

HISTORICAL SITE MAINTENANCE AND OPERATIONS

This line item was created in FY 2022-23 to better align History Colorado's budget with its internal administrative structure and responsibilities. The source of cash funds is limited gaming revenue deposited in the Museum and Preservation Operations Account of the State Historical Fund

(Operations Account) and the Community Museums Cash Fund, which holds revenue earned by the community museums.

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests \$836,345 total funds including \$104,351 General Fund and \$731,994 cash funds. Of the cash funds, \$300,000 is from the Community Museums Cash Fund, and \$431,994 is from the Operations Account. The request includes an increase of \$4,150 cash funds for salary survey adjustments, and the General Fund request is for the HC4 Adobe Maintenance Manager request.

***RECOMMENDATION:* The staff recommendation is reflected in the table below and includes General Fund for the Adobe Maintenance Manager as discussed above.**

HISTORY COLORADO, CENTRAL ADMINISTRATION, HISTORICAL SITE MAINTENANCE AND OPERATIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$727,844	\$0	\$727,844	\$0	\$0	5.0
TOTAL	\$727,844	\$0	\$727,844	\$0	\$0	5.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$727,844	\$0	\$727,844	\$0	\$0	5.0
HC4 Adobe maintenance manager	104,351	104,351	0	0	0	0.9
Annualize prior year budget actions	4,150	0	4,150	0	0	0.0
TOTAL	\$836,345	\$104,351	\$731,994	\$0	\$0	5.9
INCREASE/(DECREASE)	\$108,501	\$104,351	\$4,150	\$0	\$0	0.9
Percentage Change	14.9%	#DIV/0!	0.6%	0.0%	0.0%	18.0%
FY 2024-25 EXECUTIVE REQUEST	\$836,345	\$104,351	\$731,994	\$0	\$0	5.9
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

AMERICA 250 – COLORADO 150 COMMISSION

Senate Bill 22-011 created the America 250-Colorado 150 Commission to develop programs and plan for the official observance of the 250th anniversary of the founding of the United States and the 150th anniversary of Colorado statehood. The Commission is directed to develop and promote plans for related activities between July 1, 2025 and December 31, 2026.

STATUTORY AUTHORITY: Section 24-80-215, C.R.S.

REQUEST: The Department requests \$651,503 General Fund and 1.0 FTE, which includes a decrease of \$500,000 General Fund offset by an increase of equal amount related to the Department's HC3 250/150 Commission Outreach Request.

***RECOMMENDATION:* The staff recommendation is shown in the table below and includes partial approval of the department's HC4 250/150 change request as discussed above.**

HISTORY COLORADO, CENTRAL ADMINISTRATION, AMERICA 250 - COLORADO 150 COMMISSION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$651,503	\$651,503	\$0	\$0	\$0	1.0
TOTAL	\$651,503	\$651,503	\$0	\$0	\$0	1.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$651,503	\$651,503	\$0	\$0	\$0	1.0
HC3 250_150 Commission outreach	250,000	250,000	0	0	0	0.0
Annualize prior year budget actions	(500,000)	(500,000)	0	0	0	0.0
TOTAL	\$401,503	\$401,503	\$0	\$0	\$0	1.0
INCREASE/(DECREASE)	(\$250,000)	(\$250,000)	\$0	\$0	\$0	0.0
Percentage Change	(38.4%)	(38.4%)	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$651,503	\$651,503	\$0	\$0	\$0	1.0
Request Above/(Below) Recommendation	\$250,000	\$250,000	\$0	\$0	\$0	(0.0)

LEASE PURCHASE OF COLORADO HISTORY MUSEUM

Senate Bill 08-206 authorized the State to enter into lease-purchase agreements for both a new state justice center and a new Colorado state museum. For the history museum, the bill authorized lease purchase (certificate of participation/COP) payments from FY 2011-12 through July 1, 2045 in an annual amount not to exceed \$4,998,000. The bill's fiscal note estimated \$84,000,000 to be financed through COPs out of the \$113.0 million project budget. The museum was financed with a combination of \$25.0 million transferred from the Judicial Branch and money from the State Historical Fund from the "minority share" now known as the Operations Account of the State Historical Fund. The financing included \$11.0 million in up-front transfers from the State Historical Fund and ongoing COP payments from this source. These COP payments strained History Colorado's resources, and the General Assembly authorized the use of other funds to make lease purchase payments through H.B. 20-1365. It then appropriated General Fund to support the COP payments beginning in FY 2021-22. COP payments grew to \$3,525,209 in FY 2021-2022 and *are scheduled to grow to \$3,827,364 in FY 2026-27, \$4,028,812 million in FY 2031-2032, \$4,532,410 in FY 2036-2037, and \$4,998,000 in FY 2039-40, with the final payment in FY 2044-45.*

STATUTORY AUTHORITY: Section 44-30-1201(5)(d), C.R.S.

REQUEST: The Department requests \$3,570,026 total funds including \$3,525,209 General Fund and \$44,817 cash funds for payment of the Certificate of Participation (COP). The cash fund request pertains to HC 7 Sequestration COP Interest as discussed above.

RECOMMENDATION: **Staff recommends approval of the request as outlined in the table below.**

HISTORY COLORADO, CENTRAL ADMINISTRATION, LEASE PURCHASE OF COLORADO HISTORY MUSEUM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$3,525,209	\$3,525,209	\$0	\$0	\$0	0.0
TOTAL	\$3,525,209	\$3,525,209	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$3,525,209	\$3,525,209	\$0	\$0	\$0	0.0
HC7 COP sequestration	44,817	0	44,817	0	0	0.0
TOTAL	\$3,570,026	\$3,525,209	\$44,817	\$0	\$0	0.0
INCREASE/(DECREASE)	\$44,817	\$0	\$44,817	\$0	\$0	0.0
Percentage Change	1.3%	0.0%	#DIV/0!	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$3,570,026	\$3,525,209	\$44,817	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

HISTORY COLORADO STRATEGIC PLAN INITIATIVES

Senate Bill 22-216 (Reallocation of Limited Gaming Tax Revenues) included a provision to deposit \$3,000,000 into a new State Historical Society Strategic Initiatives Fund. The transfer was from limited gaming funds that would otherwise have gone to the General Fund. The Strategic Initiatives Fund is to be used “for programs and activities that strengthen the [historical] society's financial position and expand its impact on the people of the state.” History Colorado received spending authority for the first \$1,500,000 in FY 2022-23.

STATUTORY AUTHORITY: Section 24-80-217, C.R.S.

REQUEST: The Department requests \$846,082 spending authority of the Historical Society Strategic Initiatives fund as part of its HC8 Strategic Initiative Funding request discussed above.

RECOMMENDATION: Staff recommends **\$1,218,415 cash funds to be spent through FY 2025-26 as discussed above.**

HISTORY COLORADO, CENTRAL ADMINISTRATION, HISTORY COLORADO STRATEGIC PLAN INITIATIVES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,500,000	\$0	\$1,500,000	\$0	\$0	0.0
TOTAL	\$1,500,000	\$0	\$1,500,000	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,500,000	\$0	\$1,500,000	\$0	\$0	0.0
HC8 Strategic initiatives spending authority	1,218,415	0	1,218,415	0	0	0.0
Annualize prior year budget actions	(1,500,000)	0	(1,500,000)	0	0	0.0
TOTAL	\$1,218,415	\$0	\$1,218,415	\$0	\$0	0.0
INCREASE/(DECREASE)	(\$281,585)	\$0	(\$281,585)	\$0	\$0	0.0
Percentage Change	(18.8%)	0.0%	(18.8%)	0.0%	0.0%	0.0%

HISTORY COLORADO, CENTRAL ADMINISTRATION, HISTORY COLORADO STRATEGIC PLAN INITIATIVES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2024-25 EXECUTIVE REQUEST	\$846,082	\$0	\$846,082	\$0	\$0	0.0
Request Above/(Below) Recommendation	(\$372,333)	\$0	(\$372,333)	\$0	\$0	0.0

(B) HISTORY COLORADO MUSEUMS

HISTORY COLORADO CENTER

This line item funds the staff for the History Colorado Center in Denver and associated operating expenses. The function of the line item was narrowed in FY 2022-23, and costs associated with collections and curatorial services and statewide programming were moved to other line items. The sources of cash funds are gaming revenues deposited in the in the Museum and Preservation Operations Account of the State Historical Fund (Operations Account) and museum admission fees, user charges, and other earned revenue deposited to the Enterprise Services Fund. Reappropriated funds are from indirect cost recoveries from the State Historical Fund program.

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests an appropriation of \$1,285,885 total funds, including \$882,896 cash funds (\$749,052 from the Enterprise Services Cash Fund and \$133,844 from the State Historical Operations Account), \$325,000 reappropriated funds, \$77,989 federal funds, and 7.0 FTE. The request includes an increase of \$28,620 cash funds from the Operations Account to annualize prior year salary survey.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below.

HISTORY COLORADO, HISTORY COLORADO MUSEUMS, HISTORY COLORADO CENTER						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,257,265	\$0	\$854,276	\$325,000	\$77,989	7.0
TOTAL	\$1,257,265	\$0	\$854,276	\$325,000	\$77,989	7.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,257,265	\$0	\$854,276	\$325,000	\$77,989	7.0
Annualize prior year budget actions	28,620	0	28,620	0	0	0.0
TOTAL	\$1,285,885	\$0	\$882,896	\$325,000	\$77,989	7.0
INCREASE/(DECREASE)	\$28,620	\$0	\$28,620	\$0	\$0	0.0
Percentage Change	2.3%	0.0%	3.4%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,285,885	\$0	\$882,896	\$325,000	\$77,989	7.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COMMUNITY MUSEUMS

This line item funds the staff and associated operating expenses for regional museums and facilities across the state: The El Pueblo Center, Ute Indian Museum, Trinidad History Museum, Fort Garland, the Byers-Evans House, Healy House/Dexter Cabin, the Grant-Humphreys Mansion, and the Georgetown Loop railroad. The sources of cash funds are gaming revenues deposited in the in the Museum and Preservation Operations Account of the State Historical Fund (Operations Account) and amounts in the Community Museums Cash Fund, which receives earned revenue from museum admission charges, gift shop revenue, and user fees at the community museums. This line item also receives General Fund support.

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests an appropriation of \$3,237,105 total funds, including \$1,285,189 General Fund, \$1,948,913 cash funds (\$970,489 from the Operations Account and \$828,427 from the Community Museums Cash Fund), \$3,003 federal funds, and 19.0 FTE. This includes an increase of \$97,881 General Fund to annualize prior year salary survey and an increase of \$150,000 cash funds from the Community Museums Cash Fund for the HC6 Community Museums change request.

RECOMMENDATION: Staff recommends the request, as reflected in the table below and as discussed above regarding the HC6 Community Museums change request.

HISTORY COLORADO, HISTORY COLORADO MUSEUMS, COMMUNITY MUSEUMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$2,951,334	\$1,187,308	\$1,761,023	\$0	\$3,003	19.0
TOTAL	\$2,951,334	\$1,187,308	\$1,761,023	\$0	\$3,003	19.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$2,951,334	\$1,187,308	\$1,761,023	\$0	\$3,003	19.0
HC6 Community museums	150,000	0	150,000	0	0	0.0
Annualize prior year budget actions	135,771	97,881	37,890	0	0	0.0
TOTAL	\$3,237,105	\$1,285,189	\$1,948,913	\$0	\$3,003	19.0
INCREASE/(DECREASE)	\$285,771	\$97,881	\$187,890	\$0	\$0	0.0
Percentage Change	9.7%	8.2%	10.7%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$3,237,105	\$1,285,189	\$1,948,913	\$0	\$3,003	19.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

STATEWIDE PROGRAMMING

This line item was added in FY 2022-23 to better align its budget with its internal administrative structure and responsibilities. The cash funds include limited gaming revenue deposited in the Museum and Preservation Operations Account of the State Historical Fund (Operations Account).

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests \$4,629,181 cash funds including \$2,588,664 from the Enterprise Services Cash Fund and \$2,040,517 from the Operations Account and a continuation of 34.5 FTE. This includes an increase of \$143,240 cash funds to annualize prior year salary survey. a continuation appropriation of \$4,485,31 cash funds from the Operations Account and 34.5 FTE.

RECOMMENDATION: Staff recommends approval of the request as reflected in the table below.

HISTORY COLORADO, HISTORY COLORADO MUSEUMS, STATEWIDE PROGRAMMING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$4,485,931	\$0	\$4,485,931	\$0	\$0	34.5
TOTAL	\$4,485,931	\$0	\$4,485,931	\$0	\$0	34.5
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$4,485,931	\$0	\$4,485,931	\$0	\$0	34.5
Annualize prior year budget actions	143,250	0	143,250	0	0	0.0
TOTAL	\$4,629,181	\$0	\$4,629,181	\$0	\$0	34.5
INCREASE/(DECREASE)	\$143,250	\$0	\$143,250	\$0	\$0	0.0
Percentage Change	3.2%	0.0%	3.2%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$4,629,181	\$0	\$4,629,181	\$0	\$0	34.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(C) OFFICE OF ARCHEOLOGY AND HISTORIC PRESERVATION

PROGRAM COSTS

The Office of Archeology and Historic Preservation documents, studies and protects Colorado's historic places, fulfilling statutory responsibilities assigned to the State Archaeologist and the State Historic Preservation Officer to raise public appreciation of cultural resources. This includes encouraging study of the state's archeological resources, coordinating with federal and state agencies regarding the effects of their actions on historic properties, and preservation planning including designating sites to the State Register of Historic Properties and National Register of Historic Places. This office is also responsible for promulgating rules and other activities related to the issuance of tax credits for costs incurred in the preservation of historic structures. The sources of cash funds are gaming revenues deposited in the in the Operations Account of the State Historical Fund (Operations Account) and user charges and other earned revenue deposited to the Enterprise Services Fund. Reappropriated funds are transferred from the Governor's Office of Economic Development and International Trade for administrative responsibilities related to historic preservation tax credits.

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, 44-30-1201, and 39-22-514, C.R.S.

REQUEST: The Department requests \$1,996,593 total funds including \$102,840 General Fund, \$918,388 cash funds (\$858,388 from the operations Account and \$60,000 from the Enterprise Services Fund), \$97,283 reappropriated funds transferred from the Governor's Office, \$878,082 federal funds,

and 23.0 FTE. The request includes an increase of \$102,840 General Fund for HC2 Historic Property Use Consultant and an increase of \$66,815 federal funds to annualize prior year salary.

RECOMMENDATION: Staff recommendations are reflected in the table below and do not include funding for HC2 Historic Property Use Consultant.

HISTORY COLORADO, OFFICE OF ARCHEOLOGY AND HISTORIC PRESERVATION, PROGRAM COSTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,826,938	\$0	\$918,388	\$97,283	\$811,267	23.0
TOTAL	\$1,826,938	\$0	\$918,388	\$97,283	\$811,267	23.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,826,938	\$0	\$918,388	\$97,283	\$811,267	23.0
Annualize prior year budget actions	66,815	0	0	0	66,815	0.0
HC2 Historic property affordable housing	0	0	0	0	0	0.0
TOTAL	\$1,893,753	\$0	\$918,388	\$97,283	\$878,082	23.0
INCREASE/(DECREASE)	\$66,815	\$0	\$0	\$0	\$66,815	0.0
Percentage Change	3.7%	0.0%	0.0%	0.0%	8.2%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$1,996,593	\$102,840	\$918,388	\$97,283	\$878,082	23.9
Request Above/(Below) Recommendation	\$102,840	\$102,840	\$0	\$0	\$0	0.9

NATIVE AMERICAN BOARDING SCHOOL RESEARCH PROGRAM

House Bill. 22-1327 (Native American Boarding School Research) included a one-time appropriation of \$618,611 General Fund and 1.0 FTE to History Colorado for FY 2022-23 to research and make recommendations to promote Coloradans' understanding of the physical and emotional abuse and deaths that occurred at federal Indian boarding schools in Colorado.

REQUEST: The Department requests \$333,333 General Fund and 2.0 FTE as part of its HC9 Indian Boarding School Research Program change request.

RECOMMENDATION: As discussed above, staff recommends approval of the request.

HISTORY COLORADO, OFFICE OF ARCHEOLOGY AND HISTORIC PRESERVATION, NATIVE AMERICAN BOARDING SCHOOL RESEARCH PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
HC9 Indian boarding school research	333,333	333,333	0	0	0	2.0
TOTAL	\$333,333	\$333,333	\$0	\$0	\$0	2.0
INCREASE/(DECREASE)	\$333,333	\$333,333	\$0	\$0	\$0	2.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a

HISTORY COLORADO, OFFICE OF ARCHEOLOGY AND HISTORIC PRESERVATION, NATIVE AMERICAN BOARDING SCHOOL RESEARCH PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2024-25 EXECUTIVE REQUEST	\$333,333	\$333,333	\$0	\$0	\$0	2.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(D) STATE HISTORICAL FUND PROGRAM

The State Historical Fund was created by voters through the passage of the 1990 constitutional amendment legalizing limited stakes gaming in Black Hawk, Central City, and Cripple Creek. The amendment requires 28 percent of tax revenue generated be used for historic preservation efforts. This section includes funding for a statewide preservation grant program supported with gaming revenue and funding for a direct distribution for historic preservation to gaming cities, as required by the Constitution.

ADMINISTRATION

The majority of the revenue generated from gaming is to be used for the preservation and restoration of historical sites and municipalities throughout the state. The Historical Society has statutory authority to expend some of these funds to cover the reasonable costs of administration, subject to appropriation by the General Assembly. The source of cash funds is gaming revenues deposited in the Preservation and Grant Programs Account of the State Historical Fund (Preservation Grant Program Account).

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests \$2,004,319 cash funds from the Preservation Grant Program Account and 19.7 FTE in FY 2024-25, which includes an increase of \$236,826 cash funds for the Colorado Heritage for All change request.

RECOMMENDATION: **As discussed above, staff recommends approval of the request.**

HISTORY COLORADO, STATE HISTORICAL FUND PROGRAM, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$1,767,493	\$0	\$1,767,493	\$0	\$0	17.0
TOTAL	\$1,767,493	\$0	\$1,767,493	\$0	\$0	17.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$1,767,493	\$0	\$1,767,493	\$0	\$0	17.0
HC BA1 Colorado Heritage for All	236,826	0	236,826	0	0	2.7
TOTAL	\$2,004,319	\$0	\$2,004,319	\$0	\$0	19.7
INCREASE/(DECREASE)	\$236,826	\$0	\$236,826	\$0	\$0	2.7
Percentage Change	13.4%	0.0%	13.4%	0.0%	0.0%	15.9%

HISTORY COLORADO, STATE HISTORICAL FUND PROGRAM, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2024-25 EXECUTIVE REQUEST	\$2,004,319	\$0	\$2,004,319	\$0	\$0	19.7
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

GRANTS

The majority of the revenue generated from gaming is to be used for the preservation and restoration of historical sites and municipalities throughout the state. These funds are distributed as grants statewide. Funding is from the “majority share” of gaming revenue deposited to the State Historical Fund (50.1 percent of State Historical Fund revenue, excluding the 20.0 percent distribution to gaming cities). The source of cash funds is gaming revenues deposited in the Preservation Grant Programs Account of the State Historical Fund (Preservation Grant Program Account). Amounts distributed as grants are continuously appropriated to History Colorado.

STATUTORY AUTHORITY: Sections 24-80-201 through 502, 24-80.1-102 through 109, and 44-30-1201, C.R.S.

REQUEST: The Department requests \$9.0 million cash funds from the Preservation Grant Program Account in FY 2024-25, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request. This amount is shown in the Long Bill for informational purposes only.**

GAMING CITIES DISTRIBUTION

Twenty percent of revenue generated from gaming and deposited to the State Historical Fund is returned to the gaming cities, pursuant to the state Constitution. Section 44-30-1201, C.R.S., establishes standards for the use and administration of the funds by the gaming cities to ensure that expenditures are used as intended for historic restoration and preservation.

STATUTORY AUTHORITY: Sections 44-30-1201 and 1202, C.R.S.

REQUEST: The Department requests \$5,700,000 cash funds for this line item, which represents the anticipated gaming revenue to be allocated to the State Historical Fund and the share allocated to gaming cities based on constitutional provisions.

RECOMMENDATION: **Staff recommends an increase of \$748,272 cash funds for a total of \$6,448,272 cash funds to align with the cash fund projections as submitted by the institution. This line item is continuously appropriated based on Constitutional provisions, so the amount shown does not affect spending.**

HISTORY COLORADO, STATE HISTORICAL FUND PROGRAM, GAMING CITIES DISTRIBUTION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$5,700,000	\$0	\$5,700,000	\$0	\$0	0.0
TOTAL	\$5,700,000	\$0	\$5,700,000	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$5,700,000	\$0	\$5,700,000	\$0	\$0	0.0
Technical requests	748,272	0	748,272	0	0	0.0
TOTAL	\$6,448,272	\$0	\$6,448,272	\$0	\$0	0.0
INCREASE/(DECREASE)	\$748,272	\$0	\$748,272	\$0	\$0	0.0
Percentage Change	13.1%	0.0%	13.1%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$5,700,000	\$0	\$5,700,000	\$0	\$0	0.0
Request Above/(Below) Recommendation	(\$748,272)	\$0	(\$748,272)	\$0	\$0	0.0

INDIRECT COST ASSESSMENTS FOR HISTORY COLORADO ADMINISTRATION

History Colorado maintains an indirect cost collection plan to ensure that the State Historical Fund Program, which receives 50.1 percent of gaming revenue, contributes an appropriate share to central overhead and facilities maintenance costs. Through FY 2019-20, the associated revenue was deposited and spent from the Enterprise Services (earned revenue) Fund. Beginning in FY 2020-21, collections are reflected in this line item and reappropriated to the History Colorado Center line item.

STATUTORY AUTHORITY: Section 44-30-1201, C.R.S.

REQUEST: The Department requests \$325,000 cash funds in FY 2024-25 for this line item, maintaining appropriation levels from FY 2023-24.

RECOMMENDATION: **Staff recommends approval of the request.**

(E) CUMBRES-TOLTEC RAILROAD COMMISSION

This line item funds the state's portion of a cooperative agreement with New Mexico to operate the Cumbres and Toltec Scenic Railroad, pursuant to Section 24-60-1901, C.R.S. The Cumbres and Toltec Railroad is jointly owned by the State of New Mexico and the State of Colorado. The 64-mile track represents the last remaining portion of an 1880 Denver and Rio Grande line from Alamosa to Durango that was called the San Juan Extension. In 1970 Colorado and New Mexico jointly purchased the portion of track between the small towns of Antonito, Colorado and Chama, New Mexico before it was ripped up by the Denver and Rio Grande.

Until the pandemic, the Railroad was carrying approximately 40,000 passengers per year over its 5-month summer operating season. It was also working toward becoming fully self-sufficient, and was expecting that it would no longer require capital support from the State by FY 2023-24. Due to the impact of the pandemic on tourism, self-sufficiency has been delayed. The railroad now projects self-sustainability in 2028. Earned revenue plummeted during the pandemic, and funding from Colorado

and New Mexico was curtailed. Funding was subsequently restored by both states, with New Mexico providing an additional infusion of \$3.0 million in ARPA funds in FY 2022-23, but the Railroad indicates that it will take time to rebuild workforce, ridership, and revenue. Its current capital investment model reflects a reduced need for support from Colorado beginning in FY 2024-25 and capital support ending in FY 2027-28, although ongoing support is assumed for Commission Operations of approximately \$250,000 per year.

C&TS Capital Investment Model (02/25/2024)											
	Actuals	Upgrade Phase Projections					Recovery Phase Projections				
	FY 19	FY 20	FY 21	FY 22	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	FY 29
<i>Number of Riders</i>	41,870	38,760	16,687	31,217	32,264	30,087	37,308	40,293	42,710	44,845	47,087
Train Operations											
Train Operations Revenues											
Ticket Revenues	\$4,754	\$4,015	\$2,184	\$4,007	\$4,856	\$4,528	\$5,819	\$6,448	\$7,046	\$7,616	\$8,243
Retail Sales (gross)	\$458	\$390	\$194	\$368	\$465	\$376	\$463	\$546	\$582	\$655	\$692
Interest/Other Rev	\$27	\$25	\$74	\$1,155	\$32	\$93	\$96	\$99	\$101	\$105	\$108
Total Revenue	\$5,239	\$4,430	\$2,452	\$5,530	\$5,353	\$4,997	\$6,378	\$7,093	\$7,729	\$8,378	\$9,043
Less Operating Expenses	\$4,704	\$4,250	\$3,118	\$4,659	\$6,113	\$5,701	\$6,186	\$6,371	\$6,563	\$6,760	\$6,963
Net Operating Income	\$535	\$180	-\$666	\$871	-\$760	-\$704	\$192	\$722	\$1,166	\$1,618	\$2,080
Contingency Fund Alloc. 20%	\$107	\$36	\$0	\$12	\$0	\$45	\$98	\$0	\$0	\$0	\$0
Net After Contingency	\$428	\$144	-\$666	\$859	-\$760	-\$749	\$94	\$722	\$1,166	\$1,618	\$2,080
Capital Investments											
Capital Funding Allocations											
Track	\$900	\$650	\$425	\$900	\$1,015	\$765	\$764	\$550	\$525	\$500	\$500
Locomotive Fleet	\$450	\$550	\$310	\$450	\$1,460	\$460	\$460	\$550	\$650	\$550	\$550
Passenger Cars	\$220	\$625	\$175	\$375	\$1,595	\$1,035	\$995	\$713	\$413	\$213	\$213
Historic Car Fleet	\$200	\$171	\$271	\$225	\$175	\$50	\$50	\$50	\$50	\$50	\$50
Structures/Others	\$14	\$0	\$0	\$48	\$75	\$100	\$100	\$308	\$175	\$205	\$255
	\$1,784	\$1,996	\$1,181	\$1,998	\$4,320	\$2,410	\$2,369	\$2,171	\$1,813	\$1,518	\$1,568
Funded from Operations	\$428	\$144	-\$666	\$859	-\$760	-\$749	\$94	\$722	\$1,166	\$1,618	\$2,080
Net Capital Needs	\$1,356	\$1,852	\$1,847	\$1,139	\$4,274	\$3,159	\$2,275	\$1,449	\$647	-\$100	-\$512
Capital Outlays		[-----Projected Requests-----]									
Colorado	\$1,091	\$1,250	\$0	\$850	\$1,125	\$1,625	\$1,225	\$1,225	\$1,225	\$0	\$0
New Mexico	\$750	\$1,000	\$1,000	\$1,100	\$4,474	\$2,125	\$1,250	\$1,250	\$1,250	\$0	\$0
Balance	\$485	\$398	-\$847	\$811	\$1,325	\$591	\$200	\$1,026	\$1,828	\$100	\$512

REQUEST: The Department requests \$1,865,000 General Fund including an increase of \$500,000 General Fund for fire mitigation efforts as discussed above. The request also includes \$2,530,000 informational cash funds from the State of New Mexico.

RECOMMENDATION: Staff recommends the request for a continuation of \$1,365,000 General Fund, which, as reflected in Long Bill footnote 42a, includes \$240,000 General Fund for annual Commission operating expenses and \$1,125,000 for capital projects. As specified in the footnote, funding for the capital projects is not assumed to continue after FY 2024-25. **Staff also recommends the requested one-time appropriation of \$500,000 General Fund for fire mitigation efforts as discussed above.**

As reflected at the end of this packet, staff recommends continuing, with modifications, Footnote 42a which allows for roll-forward of capital-related appropriations and reflects the General Assembly's expectations related to the use of the Colorado appropriation.

HISTORY COLORADO, CUMBRES AND TOLTEC RAILROAD COMMISSION, CUMBRES AND TOLTEC RAILROAD COMMISSION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2023-24 APPROPRIATION						
FY 2023-24 Appropriation	\$2,847,800	\$1,365,000	\$1,482,800	\$0	\$0	0.0
TOTAL	\$2,847,800	\$1,365,000	\$1,482,800	\$0	\$0	0.0
FY 2024-25 RECOMMENDED APPROPRIATION						
FY 2023-24 Appropriation	\$2,847,800	\$1,365,000	\$1,482,800	\$0	\$0	0.0
HC5 Cumbres Toltec fire mitigation	500,000	500,000	0	0	0	0.0
TOTAL	\$3,347,800	\$1,865,000	\$1,482,800	\$0	\$0	0.0
INCREASE/(DECREASE)	\$500,000	\$500,000	\$0	\$0	\$0	0.0
Percentage Change	17.6%	36.6%	0.0%	0.0%	0.0%	0.0%
FY 2024-25 EXECUTIVE REQUEST	\$3,347,800	\$1,865,000	\$1,482,800	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LONG BILL FOOTNOTES AND REQUESTS FOR INFORMATION

LONG BILL FOOTNOTES

FOOTNOTES TO BE CONTINUED – OTHER THAN TUITION FOOTNOTES

Staff recommends **continuing the following footnotes or continuing with modifications to years and amounts.** However, the changes to highlighted amounts may be further refined based on Committee figure setting decisions.

- 34 Department of Higher Education, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Special Purpose, Institute of Cannabis Research Hosted at CSU - Pueblo -- Of the appropriation in this line item, \$500,000 remains available until the close of the ~~2024-25~~ 2024-26 fiscal year.

COMMENT: This footnote was first added in the FY 2021-22 Long Bill based on information from the institute indicating that it routinely faces a technical problem with spending for research, because research projects often extend beyond a year or may be temporarily delayed by any number of intervening factors. The institute noted that the federal National Institutes of Health allows roll-forward of up to 25.0 percent of research grants with little additional inquiry.

- 35 Department of Higher Education, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Tuition/Enrollment Contingency -- The Colorado Commission on Higher Education may transfer spending authority from this line item to the Governing Boards if tuition revenue increases beyond appropriated levels. The spending authority for this line item is in addition to the funds appropriated directly to the Governing Boards. It is the General Assembly's intent that the Colorado Commission on Higher

Education transfer spending authority from this line item to allow institutions to receive and expend tuition revenue beyond appropriated levels that results from higher than expected enrollment and not to support tuition increases that exceed the assumptions outlined in the footnotes for each governing board.

COMMENT: This footnote, which is attached to a \$75.0 million cash funds line item, is associated with the General Assembly's authority to appropriate tuition. The legislative authority to appropriate tuition enables the General Assembly to limit tuition increases. This line item and footnote limits the risk of an unintended consequence in which spending authority is restricted based on an institution's enrollment, rather than a tuition rate that exceeds the amount approved by the General Assembly. Versions of this footnote have been included in many Long Bills. Between FY 2010-11 and FY 2015-16 the General Assembly suspended statutory provisions that authorized the General Assembly to appropriate tuition. The suspension was then allowed to lapse, and this footnote was included in the FY 2016-17 Long Bill and has been included in the Long Bill since that time.

- 37 Department of Higher Education, Colorado Commission on Higher Education Financial Aid, Work Study - Two percent of the Work Study appropriation remains available for expenditure until the close of the ~~2023-24~~ 2025-26 state fiscal year.

COMMENT: This footnote has been included in the Long Bill for at least 10 years. It provides flexibility for the Department to roll forward work-study funds because employment by some students in the summer of the academic year may occur in the next state fiscal year.

- 39 Department of Higher Education, History Colorado, Central Administration; History Colorado Museums; and Office of Archaeology and Historic Preservation -- In addition to the transfer authority provided in Section 24-75-108, C.R.S., History Colorado may transfer up to 10.0 percent of the total amount appropriated in these sections between the sections and among the line items within the sections.

COMMENT: This footnote added flexibility in the History Colorado budget starting in FY 2015-16, associated with a reorganization at that time. History Colorado has requested that this flexibility continue.

Staff will recommend modifying OR **discontinuing** the following footnotes depending upon the amount of funding the Committee approves for the boards. If the Committee approves the staff funding recommendation/Governor's request, this footnote should be discontinued.

- 40 Department of Higher Education, History Colorado, Cumbres and Toltec Railroad Commission -- The amount in this line item is calculated based on the following assumptions: (1) This line item includes \$240,000 General Fund for annual Commission operating expenses and other routine ongoing costs including controlled maintenance; (2) the balance of the General Fund appropriation, totaling ~~\$1,125,000~~ \$1,025,000 is for capital projects including locomotive boiler repair, passenger car upgrades, and track, bridge, and tunnel upgrades; and (3) the General Fund amount above the \$240,000 ongoing operating support is based on an analysis of the Railroad's capital outlay needs over a three year period and is not assumed to continue after FY 2024-25. ~~Of the~~ the amount in this line item for capital projects, \$1,125,000

remains available for expenditure until the close of the 2025-26 state fiscal year, and \$500,000 is a one-time appropriation in FY 2024-25 for wildfire mitigation activities.

COMMENT: This footnote explains components in a line item and authorizes roll forward for capital- expenditures.

FOOTNOTES TO BE DISCONTINUED

34a Department of Higher Education, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Special Purpose, Healthy Forests and Vibrant Communities Fund at Colorado State University – The amount in this line item includes a one-time appropriation of \$2,000,000 General Fund, which is intended to support 5.0 FTE at the Colorado State Forest Service over four years to implement Good Neighbor Authority projects based on agreements with federal agencies to accomplish forest management goals on federal lands.

COMMENT: This footnote was included for FY 2023-24, and as the funding is one-time with long-term spending authority, the amount will not appear in the Long Bill for FY 2024-25.

36 Department of Higher Education, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Indirect Cost Assessments -- The intent of this change is to eliminate a double-count of revenue under which the Department disburses funds to the institutions and then counts indirect cost assessments received from the institutions as revenue to the State's TABOR district. This change is expected to enable the State to retain an additional \$4,722,632 in General Fund revenue under the State's Referendum C cap.

COMMENT: This footnote was included, with supplemental modifications, for FY 2022-23. Staff recommends discontinuing the footnote as it was only intended to remain for one additional year.

REQUESTS FOR INFORMATION

REQUESTS TO BE CONTINUED

- 4 Department of Higher Education, Colorado Commission on Higher Education and Higher Education Special Purpose Programs, Special Purpose, Forest Restoration and Wildfire Risk Mitigation Cash Fund and Health Forests and Vibrant Communities Fund – The Colorado State Forest Service and Colorado State University System are requested to provide a report, to be included as part of the November 1 budget submission, on actual and projected fund balances, revenues, and expenditures from these two cash funds and the status of the major initiatives being supported by these funds.

COMMENT: The Colorado State Forest Service submitted a response in 2023 with extremely helpful information. Staff recommends one more year of reporting on these funds to capture the remaining expenditures.

- 7 Department of Higher Education, Colorado Commission on Higher Education, Administration -- The Department is requested to submit a report by November 1 of each year demonstrating that its annual funding request for centrally-appropriated amounts is similar to the amount that would be provided if Department staff were enrolled in state plans. The Department is further requested to submit, as part of the annual request for common policy benefits adjustments, templates that reflect the benefit selection for each member of the Department's staff in a manner that will enable health benefits for these staff to be calculated consistent with common policy. The templates are expected to contain July data on health benefits actually selected by Department staff and relate staff benefit elections to comparable state plan premiums.

COMMENT: This report provides useful information for analyzing and comparing DHE personnel costs related to benefits.

REQUESTS TO BE ADDED

- X Department of Higher Education, History Colorado, Central Administration, History Colorado Strategic Plan Initiatives – History Colorado is requested to submit a report by November 1, 2024 outlining program expenditures and outcomes related to the History Colorado Strategic Plan Initiatives. The institution should include performance metrics for each strategic initiative over the life of the appropriation.

COMMENT: Staff is recommending an appropriation of the remainder of the Strategic Initiatives Fund which was provided to History Colorado beginning in FY 2023-23. The funds are expected to be fully expended in FY 2025-26, and this request for information is added for continued visibility of the program.

APPENDIX A: NUMBERS PAGES

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

Appendix A: Numbers Pages

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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DEPARTMENT OF HIGHER EDUCATION
Angie Paccione, Executive Director

(1) DEPARTMENT ADMINISTRATIVE OFFICE

re not included in this section. Cash funds are primarily from the State Historical Fund. Reappropriated funds are from indirect cost recoveries.

Health, Life, and Dental	<u>2,229,056</u>	<u>1,888,264</u>	<u>3,039,168</u>	<u>3,516,751</u>	<u>3,340,914</u>
General Fund	193,876	190,396	398,784	956,496	956,496
Cash Funds	1,349,702	1,386,746	1,348,318	1,617,180	1,617,180
Reappropriated Funds	448,564	311,122	457,049	24,042	24,042
Federal Funds	236,914	0	835,017	919,033	743,196
Short-term Disability	<u>20,907</u>	<u>19,308</u>	<u>24,754</u>	<u>32,344</u>	<u>30,733</u>
General Fund	1,627	2,211	3,429	9,780	9,780
Cash Funds	13,046	13,220	11,099	15,067	15,067
Reappropriated Funds	4,292	3,877	4,421	135	135
Federal Funds	1,942	0	5,805	7,362	5,751
S.B. 04-257 Amortization Equalization Disbursement	<u>694,391</u>	<u>546,193</u>	<u>891,261</u>	<u>1,085,310</u>	<u>0</u>
General Fund	54,911	77,675	124,561	326,024	0
Cash Funds	443,336	345,027	414,854	502,183	0
Reappropriated Funds	134,794	123,491	148,448	4,486	0
Federal Funds	61,350	0	203,398	252,617	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
S.B. 06-235 Supplemental Amortization Equalization					
Disbursement	<u>694,391</u>	<u>546,193</u>	<u>891,261</u>	<u>1,085,310</u>	<u>0</u>
General Fund	54,911	77,675	124,561	326,024	0
Cash Funds	443,336	345,027	414,854	502,183	0
Reappropriated Funds	134,794	123,491	148,448	4,486	0
Federal Funds	61,350	0	203,398	252,617	0
Unfunded Liability Amortization Equalization					
Disbursement Payments	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,048,800</u>
General Fund	0	0	0	0	652,048
Cash Funds	0	0	0	0	1,004,364
Reappropriated Funds	0	0	0	0	8,972
Federal Funds	0	0	0	0	383,416
Salary Survey	<u>454,454</u>	<u>464,939</u>	<u>1,006,658</u>	<u>1,631,050</u>	<u>1,631,050</u>
General Fund	35,936	122,932	137,679	344,418	344,418
Cash Funds	290,148	226,814	456,130	713,002	713,002
Reappropriated Funds	88,219	115,193	178,987	391,792	185,453
Federal Funds	40,151	0	233,862	181,838	388,177
Step Pay Plan	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>705,415</u>
General Fund	0	0	0	0	205,129
Cash Funds	0	0	0	0	360,283
Reappropriated Funds	0	0	0	0	3,201
Federal Funds	0	0	0	0	136,802

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
PERA Direct Distribution	<u>478,077</u>	<u>404,354</u>	<u>77,268</u>	<u>554,971</u>	<u>554,971</u>
General Fund	25,556	0	10,314	207,756	207,756
Cash Funds	233,519	187,201	27,889	213,392	213,392
Reappropriated Funds	152,559	119,488	17,972	3,317	3,317
Federal Funds	66,443	97,665	21,093	130,506	130,506
Shift Differential	<u>0</u>	<u>0</u>	<u>0</u>	<u>5,747</u>	<u>5,085</u>
Cash Funds	0	0	0	5,747	5,085
Workers' Compensation	<u>55,914</u>	<u>50,413</u>	<u>42,199</u>	<u>33,610</u>	<u>33,610</u>
General Fund	0	0	0	0	0
Cash Funds	36,117	31,023	25,246	19,202	19,202
Reappropriated Funds	19,797	19,390	16,953	14,408	14,408
Federal Funds	0	0	0	0	0
Legal Services	<u>188,360</u>	<u>151,211</u>	<u>171,143</u>	<u>141,352</u>	<u>141,352</u>
General Fund	0	0	0	49,044	49,044
Cash Funds	123,685	50,897	168,217	89,382	89,382
Reappropriated Funds	64,675	100,314	2,926	2,926	2,926
Federal Funds	0	0	0	0	0
Administrative Law Judge Services	<u>0</u>	<u>322</u>	<u>0</u>	<u>612</u>	<u>574</u>
General Fund	0	0	0	612	574
Cash Funds	0	322	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Payment to Risk Management and Property Funds	<u>278,935</u>	<u>321,488</u>	<u>366,005</u>	<u>481,629</u>	<u>481,629</u>
General Fund	0	0	24,616	0	0
Cash Funds	259,235	281,805	320,924	468,776	468,776
Reappropriated Funds	19,700	39,683	20,465	12,853	12,853
Federal Funds	0	0	0	0	0
Leased Space	<u>424,927</u>	<u>424,927</u>	<u>424,927</u>	<u>452,188</u>	<u>452,188</u>
General Fund	0	0	0	20,014	20,014
Cash Funds	112,960	112,960	112,960	120,207	120,207
Reappropriated Funds	311,967	311,967	311,967	311,967	311,967
Federal Funds	0	0	0	0	0
Payments to OIT	<u>163,961</u>	<u>369,802</u>	<u>750,349</u>	<u>891,590</u>	<u>891,590</u>
General Fund	151,167	183,564	276,603	323,749	323,749
Cash Funds	12,794	172,271	354,479	448,574	448,574
Reappropriated Funds	0	13,967	116,770	116,770	116,770
Federal Funds	0	0	2,497	2,497	2,497
IT Accessibility	<u>0</u>	<u>0</u>	<u>3,227,543</u>	<u>0</u>	<u>0</u>
FTE	0.0	0.0	14.0	2.0	2.0
General Fund	0	0	2,827,543	0	0
Cash Funds	0	0	400,000	0	0
Reappropriated Funds	0	0	0	0	0
CORE Operations	<u>237,213</u>	<u>257,323</u>	<u>191,421</u>	<u>140,589</u>	<u>140,589</u>
General Fund	0	0	0	4,888	4,888
Cash Funds	92,160	92,160	68,557	26,754	26,754
Reappropriated Funds	145,053	165,163	122,864	108,947	108,947
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Office of the State Architect	<u>0</u>	<u>0</u>	<u>0</u>	<u>16,535</u>	<u>16,535</u> *
Cash Funds	0	0	0	16,535	16,535
DHR Labor Relations Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,239</u>	<u>1,239</u> *
General Fund	0	0	0	1,239	1,239
Financial Ops and Reporting Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>58,912</u>	<u>58,912</u> *
General Fund	0	0	0	58,912	58,912
Procurement and Contracts Services	<u>0</u>	<u>0</u>	<u>0</u>	<u>36,485</u>	<u>36,485</u> *
General Fund	0	0	0	13,770	13,770
Cash Funds	0	0	0	22,715	22,715
TOTAL - (1) Department Administrative Office	5,920,586	5,444,737	11,103,957	10,166,224	10,571,671
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>14.0</u>	<u>2.0</u>	<u>2.0</u>
General Fund	517,984	654,453	3,928,090	2,642,726	2,847,817
Cash Funds	3,410,038	3,245,473	4,123,527	4,780,899	5,140,518
Reappropriated Funds	1,524,414	1,447,146	1,547,270	996,129	792,991
Federal Funds	468,150	97,665	1,505,070	1,746,470	1,790,345

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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(2) COLORADO COMMISSION ON HIGHER EDUCATION AND HIGHER EDUCATION SPECIAL PURPOSE PROGRAMS

s proprietary institutions, higher education lease purchase payments and capital-related outlays, and a large number of special purpose programs that rely on various funding sources.

(A) Administration

Administration	<u>3,420,396</u>	<u>3,744,295</u>	<u>5,883,281</u>	<u>5,396,749</u>	<u>5,396,749</u> *
FTE	30.6	33.0	35.9	38.9	38.9
General Fund	132,400	3,450,614	5,576,019	5,089,487	5,089,487
Cash Funds	139,545	171,564	202,082	202,082	202,082
Reappropriated Funds	3,130,632	97,901	105,180	105,180	105,180
Federal Funds	17,819	24,216	0	0	0

SUBTOTAL - (A) Administration	3,420,396	3,744,295	5,883,281	5,396,749	5,396,749
<i>FTE</i>	<u>30.6</u>	<u>33.0</u>	<u>35.9</u>	<u>38.9</u>	<u>38.9</u>
General Fund	132,400	3,450,614	5,576,019	5,089,487	5,089,487
Cash Funds	139,545	171,564	202,082	202,082	202,082
Reappropriated Funds	3,130,632	97,901	105,180	105,180	105,180
Federal Funds	17,819	24,216	0	0	0

(B) Division of Private Occupational Schools

Division of Private Occupational Schools	<u>882,169</u>	<u>976,821</u>	<u>1,093,491</u>	<u>1,118,025</u>	<u>1,018,025</u>
FTE	10.4	10.3	10.3	10.3	10.3
General Fund	0	0	0	0	0
Cash Funds	882,169	976,821	1,093,491	1,118,025	1,018,025
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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SUBTOTAL - (B) Division of Private					
Occupational Schools	882,169	976,821	1,093,491	1,118,025	1,018,025
<i>FTE</i>	<u>10.4</u>	<u>10.3</u>	<u>10.3</u>	<u>10.3</u>	<u>10.3</u>
General Fund	0	0	0	0	0
Cash Funds	882,169	976,821	1,093,491	1,118,025	1,018,025
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

(C) Special Purpose

Western Interstate Commission for Higher Education

(WICHE)	<u>159,000</u>	<u>159,000</u>	<u>169,000</u>	<u>169,000</u>	<u>169,000</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	159,000	159,000	169,000	169,000	169,000
Federal Funds	0	0	0	0	0

WICHE - Optometry	<u>376,600</u>	<u>364,450</u>	<u>385,500</u>	<u>385,500</u>	<u>385,500</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	376,600	364,450	385,500	385,500	385,500
Federal Funds	0	0	0	0	0

Distribution to Higher Education Competitive

Research Authority	<u>990,909</u>	<u>2,485,068</u>	<u>2,800,000</u>	<u>2,800,000</u>	<u>2,800,000</u>
General Fund	0	0	0	0	0
Cash Funds	990,909	2,485,068	2,800,000	2,800,000	2,800,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Veterinary School Capital Outlay Support	<u>426,360</u>	<u>426,360</u>	<u>285,000</u>	<u>285,000</u>	<u>285,000</u>
General Fund	0	0	0	0	0
Cash Funds	285,000	285,000	143,640	143,640	143,640
Reappropriated Funds	141,360	141,360	141,360	141,360	141,360
Federal Funds	0	0	0	0	0
Colorado Geological Survey at the Colorado School of Mines	<u>3,210,643</u>	<u>3,932,005</u>	<u>2,411,693</u>	<u>2,547,458</u>	<u>2,537,761</u>
FTE	15.5	15.5	15.5	15.5	15.5
General Fund	622,086	634,528	666,786	704,257	701,581
Cash Funds	2,061,267	2,553,450	1,744,907	1,843,201	1,836,180
Reappropriated Funds	0	0	0	0	0
Federal Funds	527,290	744,027	0	0	0
Institute of Cannabis Research at CSU-Pueblo	<u>1,559,187</u>	<u>2,542,631</u>	<u>3,800,000 0.0</u>	<u>3,800,000 0.0</u>	<u>3,800,000 0.0</u>
General Fund	0	0	0	0	0
Cash Funds	1,559,187	2,542,631	3,800,000	3,800,000	3,800,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
GEAR-UP	<u>5,453,379</u>	<u>7,387,381</u>	<u>5,000,000</u>	<u>5,000,000</u>	<u>5,000,000</u>
FTE	29.1	29.1	29.1	29.1	29.1
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	5,453,379	7,387,381	5,000,000	5,000,000	5,000,000

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Prosecution Fellowship Program	<u>356,496</u>	<u>0</u>	<u>356,496</u>	<u>356,496</u>	<u>356,496</u>
General Fund	356,496	0	356,496	356,496	356,496
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Colorado State Forest Service at Colorado State University	<u>0</u>	<u>0</u>	<u>114,384</u>	<u>114,384</u>	<u>114,384</u>
General Fund	0	0	114,384	114,384	114,384
Rural Teacher Recruitment, Retention, and Professional Development	<u>1,134,729</u>	<u>1,142,606</u>	<u>1,209,357</u>	<u>1,209,357</u>	<u>1,209,357</u>
FTE	0.8	0.8	0.8	0.8	0.8
General Fund	1,134,729	1,142,606	1,209,357	1,209,357	1,209,357
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Open Educational Resources Initiatives	<u>1,110,982</u>	<u>1,064,022</u>	<u>1,108,200</u>	<u>1,108,200</u>	<u>1,108,200</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	1,110,982	1,064,022	1,108,200	1,108,200	1,108,200
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Forest Restoration and Wildfire Risk Mitigation					
Grant Program Cash Fund at Colorado State					
University	<u>8,000,000</u>	<u>8,800,000</u>	<u>8,000,000</u>	<u>8,000,000</u>	<u>8,000,000</u>
General Fund	8,000,000	8,800,000	8,000,000	8,000,000	8,000,000
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Healthy Forests and Vibrant Communities Fund at					
Colorado State University	<u>2,000,000</u>	<u>2,095,047</u>	<u>4,449,113</u>	<u>4,546,571 0.9</u>	<u>2,449,113 0.0</u> *
General Fund	2,000,000	2,095,047	4,449,113	4,546,571	2,449,113
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Colorado Student Leaders Institute Pilot	<u>275,583</u>	<u>66,842</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.0	1.0	0.0	0.0	0.0
General Fund	275,583	66,842	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Financial Aid Assessment Tool	<u>115,000</u>	<u>118,450</u>	<u>154,069</u>	<u>154,069</u>	<u>154,069</u>
FTE	0.5	0.5	0.5	0.5	0.5
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	115,000	118,450	154,069	154,069	154,069
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Growing Great Teachers - Teacher Mentor Grants	<u>499,112</u>	<u>547,683</u>	<u>548,477</u>	<u>548,477</u>	<u>548,477</u>
FTE	0.0	0.5	0.5	0.5	0.5
General Fund	499,112	547,683	548,477	548,477	548,477
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
SB23-005 CCHE Grants to Expand Forestry Programs	<u>0</u>	<u>0</u>	<u>1,180,650</u>	<u>766,418</u>	<u>766,418</u>
General Fund	0	0	1,180,650	766,418	766,418
HB23-1246 CCCOES In-demand Short-term Credentials Program	<u>0</u>	<u>0</u>	<u>38,600,000</u>	<u>0</u>	<u>0</u>
General Fund	0	0	38,600,000	0	0
Center for Substance Use Disorder, Prevention, Treatment, and Recovery Support Strategies at the University of Colorado Health Sciences Center	<u>0</u>	<u>1,250,000</u>	<u>4,250,000</u>	<u>4,250,000</u>	<u>4,250,000</u>
General Fund	0	0	0	0	0
Cash Funds	0	1,250,000	4,250,000	4,250,000	4,250,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Online Platform for Public Benefits for Higher Education Students	<u>0</u>	<u>0</u>	<u>45,000</u>	<u>45,000</u>	<u>45,000</u>
General Fund	0	0	45,000	45,000	45,000
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Inclusive Higher Education Grant Program	<u>0</u>	<u>0</u>	<u>450,000</u>	<u>450,000</u>	<u>450,000</u>
General Fund	0	0	450,000	450,000	450,000
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 S.B. 22-192 Development and Implementation of Stackable Credentials	<u>0</u>	<u>349,164</u>	<u>462,875</u>	<u>462,875</u>	<u>123,700</u>
FTE	0.0	1.5	1.5	1.5	1.5
General Fund	0	0	0	0	61,850
Cash Funds	0	0	462,875	462,875	61,850
Reappropriated Funds	0	349,164	0	0	0
Federal Funds	0	0	0	0	0
 S.B. 21-185 Strategies for Educator Preparation Programs	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 H.B. 22-1366 Financial Aid Toolkit	<u>0</u>	<u>348,503</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.0	3.0	0.0	0.0	0.0
General Fund	0	348,503	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
H.B. 22-1349 Student Success Data System	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.0	1.0	0.0	0.0	0.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 S.B. 22-192 Allocations to IHEs for Student Access to Nondegree Credential Programs	<u>0</u>	<u>2,591,593</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	1,591,593	0	0	0
Cash Funds	0	1,000,000	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 S.B. 22-192 Appropriation to Credentials to Support Colorado Jobs Cash Fund	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 H.B. 22-1220 Temporary Educator Loan Forgiveness Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Institute of Cannabis Research - Governing Board	<u>1,164,773</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	1,164,773	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 H.B. 21-1330 COSI FAFSA Completion Grant					
Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 H.B. 21-1330 Colorado Re-Engaged and Associate					
Degree Completion Programs	<u>64,737</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	0	0	0	0	0
Cash Funds	64,737	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 H.B. 21-1264 Career and Technical Education					
Equipment, Facility, and Instruction Capacity					
Funding	<u>507,135</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	507,135	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
S.B. 21-185 Appropriation to the Educator Loan					
Forgiveness Fund	<u>2,500,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	2,500,000	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
S.B. 21-185 Educator Loan Forgiveness Program					
Administration	<u>102,440</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	102,440	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
SUBTOTAL - (C) Special Purpose	30,007,065	35,670,805	75,779,814	36,998,805	34,552,475
<i>FTE</i>	<u>46.9</u>	<u>53.9</u>	<u>48.9</u>	<u>49.8</u>	<u>48.9</u>
General Fund	16,601,428	16,290,824	56,728,463	17,849,160	15,810,876
Cash Funds	6,633,008	10,116,149	13,201,422	13,299,716	12,891,670
Reappropriated Funds	791,960	1,132,424	849,929	849,929	849,929
Federal Funds	5,980,669	8,131,408	5,000,000	5,000,000	5,000,000

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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(D) Lease Purchase Payments and Capital-related Outlays

University of Colorado, Lease Purchase of Academic

Facilities at Fitzsimons	<u>22,317,006</u>	<u>16,129,718</u>	<u>11,542,514</u>	<u>11,542,514</u>	<u>11,542,514</u>
General Fund	5,157,255	4,589,105	4,358,109	4,358,109	4,358,109
General Fund Exempt	0	0	0	0	0
Cash Funds	17,159,751	11,540,613	7,184,405	7,184,405	7,184,405
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

Appropriation to the Higher Education Federal

Mineral Lease Revenues Fund for Lease Purchase of

Academic Facilities	<u>17,072,238</u>	<u>16,631,232</u>	<u>16,832,169</u>	<u>16,832,169</u>	<u>16,666,824</u>
General Fund	17,072,238	16,631,232	16,832,169	16,832,169	16,666,824
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

Lease Purchase of Academic Facilities Pursuant to

Section 23-19.9-102	<u>17,424,119</u>	<u>17,414,421</u>	<u>17,432,169</u>	<u>17,432,169</u>	<u>17,437,100</u>
General Fund	0	0	0	0	0
Cash Funds	360,000	783,189	600,000	600,000	770,276
Reappropriated Funds	17,064,119	16,631,232	16,832,169	16,832,169	16,666,824
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Annual Depreciation-Lease Equivalent Payment	<u>4,689,433</u>	<u>7,406,847</u>	<u>10,984,897</u>	<u>12,550,234</u>	<u>12,550,234</u>
General Fund	4,689,433	7,406,847	10,984,897	12,550,234	12,550,234
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Lease Purchase Payment for Colorado State					
University National Western Center	<u>0</u>	<u>0</u>	<u>17,499,348</u>	<u>17,499,348</u>	<u>17,499,348</u>
Cash Funds	0	0	17,499,348	17,499,348	17,499,348
SUBTOTAL - (D) Lease Purchase Payments and Capital-related Outlays	61,502,796	57,582,218	74,291,097	75,856,434	75,696,020
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	26,918,926	28,627,184	32,175,175	33,740,512	33,575,167
General Fund Exempt	0	0	0	0	0
Cash Funds	17,519,751	12,323,802	25,283,753	25,283,753	25,454,029
Reappropriated Funds	17,064,119	16,631,232	16,832,169	16,832,169	16,666,824
Federal Funds	0	0	0	0	0
(E) Tuition/Enrollment Contingency					
Tuition/Enrollment Contingency	<u>150,000</u>	<u>6,548,474</u>	<u>75,000,000</u>	<u>75,000,000</u>	<u>75,000,000</u>
Cash Funds	150,000	6,548,474	75,000,000	75,000,000	75,000,000
SUBTOTAL - (E) Tuition/Enrollment Contingency	150,000	6,548,474	75,000,000	75,000,000	75,000,000
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Cash Funds	150,000	6,548,474	75,000,000	75,000,000	75,000,000

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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(F) Indirect Cost Assessments

Indirect Cost Assessments	<u>60,429</u>	<u>0</u>	<u>4,636,793</u>	<u>4,636,793</u>	<u>4,869,671</u>
General Fund	0	0	0	0	0
Cash Funds	60,429	0	336,028	336,028	3,317,446
Reappropriated Funds	0	0	4,229,681	4,229,681	1,039,340
Federal Funds	0	0	71,084	71,084	512,885
SUBTOTAL - (F) Indirect Cost Assessments	60,429	0	4,636,793	4,636,793	4,869,671
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	0	0	0	0	0
Cash Funds	60,429	0	336,028	336,028	3,317,446
Reappropriated Funds	0	0	4,229,681	4,229,681	1,039,340
Federal Funds	0	0	71,084	71,084	512,885

TOTAL - (2) Colorado Commission on Higher Education and Higher Education Special Purpose Programs	96,022,855	104,522,613	236,684,476	199,006,806	196,532,940
<i>FTE</i>	<u>87.9</u>	<u>97.2</u>	<u>95.1</u>	<u>99.0</u>	<u>98.1</u>
General Fund	43,652,754	48,368,622	94,479,657	56,679,159	54,475,530
General Fund Exempt	0	0	0	0	0
Cash Funds	25,384,902	30,136,810	115,116,776	115,239,604	117,883,252
Reappropriated Funds	20,986,711	17,861,557	22,016,959	22,016,959	18,661,273
Federal Funds	5,998,488	8,155,624	5,071,084	5,071,084	5,512,885

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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(7) DIVISION OF OCCUPATIONAL EDUCATION

These funds consistent with state and federal law. Most reappropriated funds are from transfers from the Governor's Office of Economic Development and the Department of Education.

(A) Administrative Costs

Administrative Costs	<u>962,309</u>	<u>962,309</u>	<u>1,176,957</u>	<u>1,062,309</u>	<u>1,062,309</u> *
FTE	9.0	9.0	9.0	9.0	9.0
General Fund	0	0	214,648	0	0
Reappropriated Funds	962,309	962,309	962,309	1,062,309	1,062,309
SUBTOTAL - (A) Administrative Costs	962,309	962,309	1,176,957	1,062,309	1,062,309
<i>FTE</i>	<u>9.0</u>	<u>9.0</u>	<u>9.0</u>	<u>9.0</u>	<u>9.0</u>
General Fund	0	0	214,648	0	0
Reappropriated Funds	962,309	962,309	962,309	1,062,309	1,062,309

(B) Distribution of State Assistance for Career and Technical Education pursuant to Section 23-8-102, C.R.S.

Distributions of State Assistance for Career and Technical Education	<u>28,244,361</u>	<u>28,244,361</u>	<u>30,514,944</u>	<u>30,514,944</u>	<u>30,514,944</u>
Reappropriated Funds	28,244,361	28,244,361	30,514,944	30,514,944	30,514,944
SUBTOTAL - (B) Distribution of State Assistance for Career and Technical Education pursuant to Section 23-8-102, C.R.S.	28,244,361	28,244,361	30,514,944	30,514,944	30,514,944
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Reappropriated Funds	28,244,361	28,244,361	30,514,944	30,514,944	30,514,944

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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(C) Area Technical College Support

Area Technical College Operating Support	<u>14,989,723</u>	<u>18,392,334</u>	<u>20,455,069</u>	<u>21,154,411</u>	<u>21,273,272</u> *
General Fund	14,989,723	18,392,334	20,455,069	21,154,411	21,273,272
General Fund Exempt	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

SUBTOTAL - (C) Area Technical College Support	14,989,723	18,392,334	20,455,069	21,154,411	21,273,272
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	14,989,723	18,392,334	20,455,069	21,154,411	21,273,272
General Fund Exempt	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

(D) Sponsored Programs

Administration	<u>2,839,099</u>	<u>2,290,474</u>	<u>2,709,888</u>	<u>2,709,888</u>	<u>2,709,888</u>
FTE	25.0	26.2	23.0	23.0	23.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	2,839,099	2,290,474	2,709,888	2,709,888	2,709,888

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Programs	<u>18,219,232</u>	<u>19,154,552</u>	<u>16,156,031</u>	<u>16,156,031</u>	<u>16,156,031</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	2,206,150	1,458,600	0	0	0
Federal Funds	16,013,082	17,695,952	16,156,031	16,156,031	16,156,031
SUBTOTAL - (D) Sponsored Programs	21,058,331	21,445,026	18,865,919	18,865,919	18,865,919
<i>FTE</i>	<u>25.0</u>	<u>26.2</u>	<u>23.0</u>	<u>23.0</u>	<u>23.0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	2,206,150	1,458,600	0	0	0
Federal Funds	18,852,181	19,986,426	18,865,919	18,865,919	18,865,919
(E) Colorado First Customized Job Training					
Colorado First Customized Job Training	<u>4,500,000</u>	<u>4,500,000</u>	<u>4,500,000</u>	<u>4,500,000</u>	<u>4,500,000</u>
Reappropriated Funds	4,500,000	4,500,000	4,500,000	4,500,000	4,500,000
SUBTOTAL - (E) Colorado First Customized Job Training	4,500,000	4,500,000	4,500,000	4,500,000	4,500,000
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Reappropriated Funds	4,500,000	4,500,000	4,500,000	4,500,000	4,500,000

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
TOTAL - (7) Division of Occupational Education	69,754,724	73,544,030	75,512,889	76,097,583	76,216,444
<i>FTE</i>	<u>34.0</u>	<u>35.2</u>	<u>32.0</u>	<u>32.0</u>	<u>32.0</u>
General Fund	14,989,723	18,392,334	20,669,717	21,154,411	21,273,272
General Fund Exempt	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	35,912,820	35,165,270	35,977,253	36,077,253	36,077,253
Federal Funds	18,852,181	19,986,426	18,865,919	18,865,919	18,865,919

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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(8) AURARIA HIGHER EDUCATION CENTER

olitan State University of Denver, and the University of Colorado at Denver. Reappropriated funds are from the three governing boards that share the AHEC campus.

Administration	<u>22,493,238</u>	<u>23,848,685</u>	<u>25,986,383</u>	<u>28,585,021</u>	<u>28,577,311</u>
FTE	209.1	211.4	222.7	222.7	226.7
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	22,493,238	23,848,685	25,986,383	28,585,021	28,577,311
Federal Funds	0	0	0	0	0
 Auraria Higher Education Center Bond Payments	 <u>4,069,486</u>	 <u>0</u>	 <u>0</u>	 <u>0</u>	 <u>0</u>
General Fund	4,069,486	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

TOTAL - (8) Auraria Higher Education Center	26,562,724	23,848,685	25,986,383	28,585,021	28,577,311
FTE	<u>209.1</u>	<u>211.4</u>	<u>222.7</u>	<u>222.7</u>	<u>226.7</u>
General Fund	4,069,486	0	0	0	0
Cash Funds	0	0	0	0	0
Reappropriated Funds	22,493,238	23,848,685	25,986,383	28,585,021	28,577,311
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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(9) HISTORY COLORADO

ing revenues that are deposited to various State Historic Fund accounts, museum revenues, gifts, and grants.

(A) Central Administration

Central Administration	<u>969,462</u>	<u>2,228,957</u>	<u>2,259,185</u>	<u>2,848,064</u>	<u>2,348,064</u> *
FTE	14.0	12.0	12.0	12.0	12.0
General Fund	0	0	0	500,000	0
Cash Funds	969,462	2,132,838	2,142,843	2,231,722	2,231,722
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	96,119	116,342	116,342	116,342
 Collections and Curatorial Services	 <u>0</u>	 <u>1,371,746</u>	 <u>1,406,746</u>	 <u>1,470,786</u>	 <u>1,470,786</u>
FTE	0.0	16.5	16.5	16.5	16.5
General Fund	0	0	0	0	0
Cash Funds	0	1,371,746	1,406,746	1,470,786	1,470,786
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
 Facilities Management	 <u>1,342,569</u>	 <u>1,811,523</u>	 <u>1,830,385</u>	 <u>1,876,165</u>	 <u>1,876,165</u>
FTE	8.0	10.0	10.0	10.0	10.0
General Fund	0	0	0	0	0
Cash Funds	1,342,569	1,811,523	1,830,385	1,876,165	1,876,165
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
Historical Site Maintenance and Operations	<u>0</u>	<u>660,229</u>	<u>727,844</u>	<u>836,345</u>	<u>836,345</u> *
FTE	0.0	5.0	5.0	5.9	5.9
General Fund	0	0	0	104,351	104,351
Cash Funds	0	660,229	727,844	731,994	731,994
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
America 250 - Colorado 150 Commission	<u>0</u>	<u>148,889</u>	<u>651,503</u>	<u>651,503</u>	<u>401,503</u> *
FTE	0.0	0.9	1.0	1.0	1.0
General Fund	0	148,889	651,503	651,503	401,503
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Lease Purchase of Colorado History Museum	<u>3,525,209</u>	<u>3,525,209</u>	<u>3,525,209</u>	<u>3,570,026</u>	<u>3,570,026</u> *
General Fund	3,525,209	3,525,209	3,525,209	3,525,209	3,525,209
Cash Funds	0	0	0	44,817	44,817
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
History Colorado Strategic Plan Initiatives	<u>1,000,000</u>	<u>619,105</u>	<u>1,500,000</u>	<u>846,082</u>	<u>1,218,415</u> *
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	1,000,000	0	0	0	0
Cash Funds	0	619,105	1,500,000	846,082	1,218,415
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
SUBTOTAL - (A) Central Administration	6,837,240	10,365,658	11,900,872	12,098,971	11,721,304
<i>FTE</i>	<u>22.0</u>	<u>44.4</u>	<u>44.5</u>	<u>45.4</u>	<u>45.4</u>
General Fund	4,525,209	3,674,098	4,176,712	4,781,063	4,031,063
Cash Funds	2,312,031	6,595,441	7,607,818	7,201,566	7,573,899
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	96,119	116,342	116,342	116,342

(B) History Colorado Museums

History Colorado Center	<u>5,658,509</u>	<u>2,171,698</u>	<u>1,257,265</u>	<u>1,285,885</u>	<u>1,285,885</u>
FTE	55.0	7.0	7.0	7.0	7.0
General Fund	0	0	0	0	0
Cash Funds	4,136,601	522,102	854,276	882,896	882,896
Reappropriated Funds	0	0	325,000	325,000	325,000
Federal Funds	1,521,908	1,649,596	77,989	77,989	77,989
Community Museums	<u>2,354,906</u>	<u>2,835,298</u>	<u>2,951,334</u>	<u>3,237,105</u>	<u>3,237,105</u> *
FTE	23.5	19.0	19.0	19.0	19.0
General Fund	731,481	1,064,376	1,187,308	1,285,189	1,285,189
Cash Funds	1,598,430	1,761,023	1,761,023	1,948,913	1,948,913
Reappropriated Funds	0	0	0	0	0
Federal Funds	24,995	9,899	3,003	3,003	3,003
Statewide Programming	<u>0</u>	<u>3,250,576</u>	<u>4,485,931</u>	<u>4,629,181</u>	<u>4,629,181</u>
FTE	0.0	34.5	34.5	34.5	34.5
General Fund	0	0	0	0	0
Cash Funds	0	3,250,576	4,485,931	4,629,181	4,629,181
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
SUBTOTAL - (B) History Colorado Museums	8,013,415	8,257,572	8,694,530	9,152,171	9,152,171
<i>FTE</i>	<u>78.5</u>	<u>60.5</u>	<u>60.5</u>	<u>60.5</u>	<u>60.5</u>
General Fund	731,481	1,064,376	1,187,308	1,285,189	1,285,189
Cash Funds	5,735,031	5,533,701	7,101,230	7,460,990	7,460,990
Reappropriated Funds	0	0	325,000	325,000	325,000
Federal Funds	1,546,903	1,659,495	80,992	80,992	80,992

(C) Office of Archeology and Historic Preservation

Program Costs	<u>1,493,634</u>	<u>2,070,403</u>	<u>1,826,938</u>	<u>1,996,593</u>	<u>1,893,753</u> *
FTE	20.0	23.0	23.0	23.9	23.0
General Fund	0	0	0	102,840	0
Cash Funds	490,447	656,168	918,388	918,388	918,388
Reappropriated Funds	96,427	70,233	97,283	97,283	97,283
Federal Funds	906,760	1,344,002	811,267	878,082	878,082
Native American Boarding School Research Program	<u>0</u>	<u>618,611</u>	<u>0</u>	<u>333,333</u>	<u>333,333</u> *
FTE	0.0	1.0	0.0	2.0	2.0
General Fund	0	618,611	0	333,333	333,333
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

SUBTOTAL - (C) Office of Archeology and Historic Preservation	1,493,634	2,689,014	1,826,938	2,329,926	2,227,086
<i>FTE</i>	<u>20.0</u>	<u>24.0</u>	<u>23.0</u>	<u>25.9</u>	<u>25.0</u>
General Fund	0	618,611	0	436,173	333,333
Cash Funds	490,447	656,168	918,388	918,388	918,388
Reappropriated Funds	96,427	70,233	97,283	97,283	97,283
Federal Funds	906,760	1,344,002	811,267	878,082	878,082

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
(D) State Historical Fund Program					
Administration	<u>1,300,665</u>	<u>1,354,177</u>	<u>1,767,493</u>	<u>2,004,319</u>	<u>2,004,319</u> *
FTE	17.0	17.0	17.0	19.7	19.7
General Fund	0	0	0	0	0
Cash Funds	1,300,665	1,354,177	1,767,493	2,004,319	2,004,319
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Grants	<u>5,950,172</u>	<u>6,141,391</u>	<u>9,000,000</u>	<u>9,000,000</u>	<u>9,000,000</u>
General Fund	0	0	0	0	0
Cash Funds	5,950,172	6,141,391	9,000,000	9,000,000	9,000,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Gaming Cities Distribution	<u>5,005,258</u>	<u>5,702,574</u>	<u>5,700,000</u>	<u>5,700,000</u>	<u>6,448,272</u>
General Fund	0	0	0	0	0
Cash Funds	5,005,258	5,702,574	5,700,000	5,700,000	6,448,272
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Indirect Cost Assessments for History Colorado					
Administration	<u>324,913</u>	<u>324,913</u>	<u>325,000</u>	<u>325,000</u>	<u>325,000</u>
General Fund	0	0	0	0	0
Cash Funds	324,913	324,913	325,000	325,000	325,000
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
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SUBTOTAL - (D) State Historical Fund					
Program	12,581,008	13,523,055	16,792,493	17,029,319	17,777,591
<i>FTE</i>	<u>17.0</u>	<u>17.0</u>	<u>17.0</u>	<u>19.7</u>	<u>19.7</u>
General Fund	0	0	0	0	0
Cash Funds	12,581,008	13,523,055	16,792,493	17,029,319	17,777,591
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

(E) Cumbres and Toltec Railroad Commission

Cumbres and Toltec Railroad Commission	<u>767,151</u>	<u>3,327,042</u>	<u>2,847,800</u>	<u>3,347,800</u>	<u>3,347,800</u> *
General Fund	767,151	3,327,042	1,365,000	1,865,000	1,865,000
Cash Funds	0	0	1,482,800	1,482,800	1,482,800
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

SUBTOTAL - (E) Cumbres and Toltec Railroad Commission					
Commission	767,151	3,327,042	2,847,800	3,347,800	3,347,800
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	767,151	3,327,042	1,365,000	1,865,000	1,865,000
Cash Funds	0	0	1,482,800	1,482,800	1,482,800
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0

TOTAL - (9) History Colorado	29,692,448	38,162,341	42,062,633	43,958,187	44,225,952
<i>FTE</i>	<u>137.5</u>	<u>145.9</u>	<u>145.0</u>	<u>151.5</u>	<u>150.6</u>
General Fund	6,023,841	8,684,127	6,729,020	8,367,425	7,514,585
Cash Funds	21,118,517	26,308,365	33,902,729	34,093,063	35,213,668
Reappropriated Funds	96,427	70,233	422,283	422,283	422,283
Federal Funds	2,453,663	3,099,616	1,008,601	1,075,416	1,075,416

JBC Staff Figure Setting - FY 2024-25
Staff Working Document - Does Not Represent Committee Decision

	FY 2021-22 Actual	FY 2022-23 Actual	FY 2023-24 Appropriation	FY 2024-25 Request	FY 2024-25 Recommendation
TOTAL - Department of Higher Education	227,953,337	245,522,406	391,350,338	357,813,821	356,124,318
<i>FTE</i>	<u>468.5</u>	<u>489.7</u>	<u>508.8</u>	<u>507.2</u>	<u>509.4</u>
General Fund	69,253,788	76,099,536	125,806,484	88,843,721	86,111,204
General Fund Exempt	0	0	0	0	0
Cash Funds	49,913,457	59,690,648	153,143,032	154,113,566	158,237,438
Reappropriated Funds	81,013,610	78,392,891	85,950,148	88,097,645	84,531,111
Federal Funds	27,772,482	31,339,331	26,450,674	26,758,889	27,244,565

APPENDIX B: CDHE NON-APPROPRIATED EXPENDITURES AND BUDGETS

See next page.

CDHE Non-Appropriated Expenditures and Budgets FY 2021 to FY 2025					
Name	FY 20-21 Actual Expenditures	FY 21-22 Actual Expenditures	FY 22-23 Actual Expenditures	FY23-24 Budget	Anticipated FY 24-25 Budget
Federal Funds					
GearUp 3 (GFAMOGUA0)	1,554.29	27,236.98	-	-	-
GearUp 4 admin (GFAMOGUA4)	2,333,990.74	2,528,317.22	1,978,053.46	5,318,010.54	5,839,957.08
GearUp 4 scholarships (GFAMOGUS4)	-	10,085.50	1,124,463.29	6,365,367.21	5,240,903.92
CO HELPS (GFAMOHELP)	1,856,759.35	1,854,783.14	4,064,903.42	3,575,893.49	-
ARPA- HB21-1264 Career and Technical Education (GFLZATECH)	-	10,000,000.00	-	-	-
ARPA- HB21-1330 Colorado Opportunity Scholarship- Finish What you started (GFLZACSFW)	-	8,368,812.57	26,730,506.58	13,900,680.85	-
ARPA- HB21-1330 Student Aid Applications Completion Grant Program (GFLZASAAC)	-	-	120,793.34	1,379,206.66	-
ARPA- HB21-1330 Re-engaged Initiative and Associate Degree (GFLZARIAD)	-	72,918.89	166,544.92	760,536.19	-
ARPA- SB21-232 College Oppport-Scholarship Displaced Workers Grant-Back to Work (GFLZADPWG)	1,950,000.00	3,869,727.71	7,792,105.04	8,096,974.79	-
ARPA- SB21-137 Health Connector Work-force Program-arious Substance Use Disorder Activities (GFLZARFA0)	-	1,000,000.00	-	-	-
ARPA- SB21-137 Health Connector Work-force Program-Health Connector Work-force Program (GFLZARFB0)	-	1,000,000.00	-	-	-
ARPA- SB21-137 Health Connector Work-force Program-Stipends for Health Care-Workers - Opioid Use Disorder (GFLZARFC0)	-	630,000.00	-	-	-
ARPA- ARPA funds from Governor Office - IA with Gov's Office (GFLZAARPA)	-	117,356.95	198,649.04	369,264.01	170,614.97
ARPA- Behavioral Health Incentive Program - SB 21-137 - IA with CDHS (GFLZABHIP)	-	25,079.47	388,499.95	8,586,420.58	3,329,861.50
HB22-1302 Regional Health Connector Workforce Program (GFLZARHCW)	-	-	250,000.00	-	-
HB22-1220 Removing Barriers to Educator Preparation (GFLZASESP)	-	-	(3,550,350.53)	42,550,350.53	18,552,396.03
HB22-1349 Postsecondary Student Success Data Systems (GCMLJPSDS)	-	-	-	3,000,000.00	2,915,831.85
SB22-147 Funding Behavioral Health-Care Services for Children (GFLZABHSC)	-	-	4,600,000.00	-	-
SB22-181 Behavioral Health Care Workforce Development (GFLZABHCW)	-	-	15,023,266.19	169,751.81	72,465.23
SB22-192 Opportunities for Credential Attainments – Credentials to Support CO Jobs (GCMLROFCA)	-	-	1,940,755.30	462,875.00	61,850.00
SB22-226 Healthcare Workforce: In-Demand Short Term Credentials (GFLZASHCW)	-	-	-	26,000,000.00	26,000,000.00
IA with CDEC for Early Childhood Education (GFLZA0ECE)	-	-	518,701.36	368,519.64	-
HB22-1220 Temporary Educator Loan Forgiveness (GFLZAEPEL)	-	-	1,519,315.33	8,137,176.67	343,508.00
HB22-1220 Educator Test Stipend Program (GFLZAEPE\$)	-	-	-	3,887,087.75	2,886,035.77
	6,142,304.38	29,504,318.43	62,866,206.69	132,928,115.72	65,413,424.35
College Assist Total ¹					
Operating Expenses & FISMA	2,158,664.00	2,327,665.00	2,275,106.00	3,229,647.00	3,229,647.00
College Access Initiatives	1,787,601.00	2,154,931.00	9,085,384.00	31,406,442.00	31,406,442.00
Servicing fees and rehabilitation discount	15,971,731.00	⁸ 14,380,756.00	⁸ 14,243,789.00	⁸ 10,791,990.00	⁸ 10,791,990.00
Claims	58,958,768.00	⁸ 152,437,111.00	⁸ 152,710,337.00	⁸ 119,099,360.00	⁸ 119,099,360.00
Colorado Opportunity Fund Administration	315,050.00	354,236.00	333,388.00	375,760.00	375,760.00
College in Colorado (GC026COIC-GF026COIC)	79,191,814.00	171,654,699.00	178,648,004.00	164,903,199.00	164,903,199.00
Subtotal: Federal Funds	85,334,118.38	201,159,017.43	241,514,210.69	297,831,314.72	230,316,623.35
Private Funds					
Study Colorado - (GC013SCO0)	1,851.76	51,300.93	22,390.00	23,286.26	18,774.56
Colorado Workforce Development Council-Shared position (GF025SCGC)	50,000.00	47,832.95	50,736.67	59,430.38	58,000.00
Interagency Agreement between CDE and CDHE (GC033TEAC)	200,000.00	775,000.00	775,000.00	775,000.00	775,000.00
Foster (GF026FOST)	86,716.78	39,845.98	449,673.02	475,926.98	475,926.98
My Colorado Journey (GC031MCJ0)	858,518.99	730,006.00	723,000.00	495,000.00	395,000.00
Lumina Fund for Policy Acceleration (GC018LUMI)	25,000.00	8,820.69	116,179.31	-	-
Strong Start to Finish Strategy Site (GC034SSTF)	255,001.83	44,698.17	-	230,000.00	185,000.00
SBIR Phase II funding from BrightHive (GC037SBIR)	72,857.13	36,000.00	-	-	-
Strada Education Network, Inc. (GC222SENO)	129,651.96	48,255.02	-	-	-
Small Contracts and Grants (GC025SCGC)	71,325.22	47,040.00	326,563.79	234,670.00	-
Eligible Training Provider List/Consumer Site (GC0260CIC)	109,459.64	86,180.00	91,522.32	111,600.00	111,600.00
Creditials as you go (GC368CAYG)	-	39,723.87	125,831.00	263,862.33	5,444.36
National Student Clearing House Agreement (GC036NSCH)	34,827.00	32,778.00	-	30,730.00	-
Early Educators Investment Collaborative- IA with University of CO-Denver (GC025TECT)		143,000.00	143,000.00	-	-
Subtotal: Private Funds	1,895,210.31	2,130,481.61	2,823,896.11	2,699,505.95	2,024,745.90
Cash Funds					

CDHE Non-Appropriated Expenditures and Budgets FY 2021 to FY 2025					
College Invest					
Total Operating Expenses	7,283,000.00	6,391,000.00	7,128,000.00	7,531,000.00	7,531,000.00
Scholarships & Matching Grant	-	-	-	-	-
Benefits Paid to Participants and Withdrawals	933,664,000.00	1,098,759,000.00	1,135,314,000.00	1,173,000,000.00	1,173,000,000.00
Servicing Fees	27,179,000.00	34,603,000.00	30,684,000.00	31,402,000.00	31,402,000.00
Subtotal College Invest	968,126,000.00	1,139,753,000.00	1,173,126,000.00	1,211,933,000.00	1,211,933,000.00
Subtotal: Cash Funds	968,126,000.00	1,139,753,000.00	1,173,126,000.00	1,211,933,000.00	1,211,933,000.00
>1 Awaiting IA with CWDC					
> 2 Funding will ended FY21-22					
>3 Carry Forward Authority					
>4 ARPA funds					
>5 ARPA funds- Passthrough to IHE or CCCS					
>6 ARPA Interagency Agreement-FY22					
>7 ARPA Interagency Agreement-FY23					
>8 - Due to the Federal CARES ACT, budgeting for these FFELP program expenses are unpredictable at this time. The current pause in student loan collections was extended until August 28, 2023.					

APPENDIX C: HC MEMO RE: DOR FACILITY REQUEST



History Colorado

February 23, 2024

To: Louellen Lowe, Sr. Budget and Policy Analyst
From: Dawn DiPrince, President and CEO, History Colorado
Re: 1881 Pierce St. property interest from History Colorado, and support for Department of Revenue's request for capital construction funding to vacate the property and move to the Auraria Campus.

During FY23/24 Capital Construction budget request cycle, History Colorado requested \$42,168,657 plus \$10,000,000 in spending authority from History Colorado's cash funds to purchase a joint collections storage facility for History Colorado and the State Archives. History Colorado currently owns a storage facility, while the State Archives lease multiple facilities in order to store these collections. **The size, location, deferred maintenance, safety and security concerns all make these facilities insufficient and do not support either agency's statutory responsibility to preserve, protect and provide public access to the historical items entrusted to them** (click on this [link](#) to watch a video describing these challenges). The project was not funded, but History Colorado has continued to work actively to explore alternative methods in order to find an appropriate storage solution.

Recently, History Colorado was notified of the Department of Revenue's intention to vacate their current building at 1881 Pierce St. in Lakewood. History Colorado toured the building and determined that it offers significant advantages that not only address the current limitations and serious deficiencies of History Colorado's current offsite storage facility, but would also provide for additional consequential benefits. By moving to the Pierce Street facility after it is vacated by the Department of Revenue, History Colorado stands to make the state's collection much safer for staff to work with, dramatically decrease the current risk facing the State's historical collection because of dire storage conditions, and allow for growth opportunities that would never be possible at its current facility. As a future collections storage facility, **the Pierce Street location promises longevity at a much more affordable cost than leasing a facility from a private entity.**

The Pierce St. option offers the following benefits:

- Newer building with updated infrastructure functionality-electrical, HVAC, security, fire and health safety, and connectivity..
- Larger lot that can accommodate long-term future expansion.
- Safer storage spaces with lower ceiling heights, (eliminating need to access 20'+ storage racking with fork lifts in tight spaces).
- Highly accessible location with sufficient parking for public access
- Improved option and flexibility for docks, access, and other operational needs
- Reduces the State's real estate surplus.



History Colorado

- Offers a more immediate storage solution that will ultimately save time and money and reduce risk to the State's collection. If this option is not available, History Colorado has requested FY25 funding for leasing a new storage facility, which would require the hiring of a brokerage firm followed by a property search and lease negotiation.
- Provides enough space to accommodate History Colorado in potential partnership with the State Archives, Department of Corrections, and/or the State Library as have been previously discussed.

Unfortunately, the Department of Revenue's Capital request, titled "Collocation and Consolidation to Auraria", was placed below the line despite being highly ranked in the Governor's proposed budget (#13). Those recommendations were made before taking the benefits of DOR's move to History Colorado and other agencies into consideration. For that reason, **History Colorado suggests that the Joint Budget Committee reviews DOR's particular request, and ultimately supports funding the request, in view of the benefits it brings to History Colorado, the Department of Revenue, the Capitol Complex, and the state's budget.**

History Colorado firmly believes in the merits of this request, and is available to discuss this suggestion at your convenience.

Thank you for your consideration,

Dawn DiPrince
President and CEO
History Colorado

APPENDIX D: C&TSRR FIRE MITIGATION PLAN

Cumbres & Toltec Scenic RR
WILDLAND FIRE
PREVENTION & MITIGATION PLAN



June 2023

Contents

1.0 Introduction.....	3
2.0 C&TSRR 2023 Fire Mitigation Operations.....	3
3.0 Fire Patrol Fire Report Form.....	9
4.0 Conclusion.....	10

1.0 Introduction:

The Cumbres and Toltec Scenic RR is jointly owned by the States of Colorado and New Mexico. The railroad was purchased by the two states in 1970 from the Denver and Rio Grande Western RR. The route between Antonito Colorado and Chama New Mexico was built in 1880 and has operated with coal fired steam locomotives for the past 143 years. In 2021 one locomotive, number 489, was converted to burn recycled lubricating oil in place of coal. During the winter of 2022-23 a second locomotive, number 487 was converted to burn oil.

In 50+ years of operation and joint ownership by the states of Colorado and New Mexico, the Cumbres & Toltec Scenic Railroad (C&TSRR) has maintained an excellent fire safety record and established a hard-earned reputation for a proactive and vigorous approach to fire safety.

2.0 C&TSRR 2023 Fire Mitigation Operations

A. Prevention

1. Track rehabilitation includes a crushed rock ballast shoulder extending 8'+ beyond the rails over the entire length of the railroad.
2. Annual Spring weed spraying program, ensures no weed growth in this ballast area with a follow-up weed spraying application in the late summer. The combination of spraying and the crushed rock ballast provide an area with minimal fine fuels along the railroad right of way.
3. The railroad acquired an tracked excavator with a forest mulcher attachment. The mulcher will be used within the railroad right of way to clear back growth that has occurred during the past 50 years of state ownership. The D&RGW RR did keep the right of way clear of combustibles during the first 90 years of operation.
4. One K-36 class locomotive, 484 is equipped with cyclone style cinder separators in the smokebox. The 484 has additional netting installed around the cyclone front end to capture larger cinders within the smokebox. The 168, 315, 463 and the 488 have master mechanic style front ends with cinder screens installed to capture larger cinders in the smokebox. All the coal burning locomotives have screens on the air inlets to the fireboxes. These screens have 3/16" slotted openings¹.
5. The Railroad converted one coal-fired locomotive, number 489, to an oil-fired locomotive in 2021. The railroad is converting another locomotive, the 487, to burn recycled lubricating oil during the winter of 2022-23. Burning recycled lubricating oil reduces the potential for fires from the locomotive exhaust. The cyclone front end and the cinder cap were removed during conversion since it is no longer necessary to break up cinders. The flues of the two oil burning locomotives are sanded several times each day to remove built up carbon deposits and prevent large carbon particles escaping from the stack.

¹ Fire Losses Locomotive Sparks, L.W, Wallace, Purdue University, 1923 pg 117; cinders less than ¼ inch and less than 1000 F were not found to ignite simulated ground materials

6. Before lighting the fires on the two oil burning locomotives, the fire brick in the firebox are inspected to determine if there is excessive cracking that could lead to the loss of a piece of firebrick during the day.
7. The stack cap cinder screens are to be inspected at the end of each day for holes and proper fit to the stack. The screening inside the smokebox of 484 and the locomotives equipped with master mechanic front ends are to be inspected each time the smokebox door is opened. The ash pan screens are to be inspected each day when the ashes are dumped from the ash pan. The condition of the stack cap cinder screen, ash pan screens and ash pan doors will be verified by the engine crew and noted on the Form 2 "Daily Locomotive Inspection Report".
8. The locomotives are equipped with 50' hoses stored on the tender which can be attached to the injector "squirt hose".
9. All fire patrol, MOW, operating and mechanical department employees have had New Mexico State Forestry Fire Suppression training. This training is updated on an annual basis.
10. No smoking is allowed at any time on railroad property.
11. All trains are followed within one to two minutes by a fire patrol motorcar with a water tank, a gasoline-powered pump, and 50 foot of fire-fighting hose. These motorcars also carry firefighting hand tools and are manned by two employees when indicated by fire conditions and/or directed by the Superintendent. Details of the motor cars are listed in Appendix A.
12. All eastbound trains from Chama to Cumbres Pass are followed by two fire patrol motor cars equipped as stated above. The first, one minute behind the train, the second fire patrol two to three minutes behind the first motorcar.
13. A C&TSRR "Fire Brush Truck" equipped with a 250-gallon water tank, pump, and hose follows the train along State Highway 17 on the upgrade between Chama and Cumbres Pass. When necessary, a large 6X6 fire truck equipped with a 1,500-gallon tank may also follow the train along State Highway 17.
14. Alternatively, these fire fighting resources can be pre-positioned on the highway at locations directed by the fire marshal.
15. A spotter may follow each train from Chama to Cumbres to flag for the motorcars, watch for fire, and direct resources as necessary at the direction of the Superintendent.
16. All motorized equipment is radio-equipped with with regular radio calls made to ensure proper spacing and awareness. The railroad dispatchers monitors all of these calls. The dispatcher will record all fire-related incidents reported. The dispatcher will also request further fire fighting resources as necessary.
17. The Spotter will monitor and adjust the spacing between the train and fire patrols, and correct the spacing as necessary.
18. When available, the New Mexico State Forestry Service may provide additional resources along New Mexico Highway 17.
19. The dispatcher is responsible for checking weather conditions before the departure of each train and will relay any actual or predicted conditions that may affect train operations of that day's operations to the Fire Marshal, the Train's Conductor, the Railroad President and the Railroad Superintendent.
20. It is the President's or Superintendent's responsibility to cancel or delay train operations due to unacceptable risks including wildfires.

21. A weekly summary of all fire ignitions will be prepared and distributed to the Carson NF and Rio Grande NF points of contact.

B. Supression

1. The Brakeman rides the last car watching behind the train for the sight or smell of smoke. If any smoke is detected, he will call the first fire patrol to alert them and identify the location of the smoke.
2. Leaving Chama eastbound, the first fire patrol has the primary fire supression responsibility. That person will immediately report the size, location, and condition of the fire to the spotter, and dispatcher.
3. The first fire patrol moves to the fire location, assesses the needed resources, assumes inial incedent command, then engages and supresses the wildfire. When the fire is extinguished, the first fire patrol continues on and catches up to its normal position behind the train.
4. If a fire is reported or suspected, the train will slow down to avoid getting too far ahead of the first fire patrol.
5. The second fire patrol shall stop at the location of the fire and conducts a “mop-up” ensuring that the fire is completely extinguished, then confirms such to the first fire patrol, the train conductor, the spotter, and the dispatcher. Once completed, the second fire patrol continues on and catches up to their normal spacing behind the train.
6. If the second fire patrol arrives at the scene of the fire before the first fire patrol is finished, the second fire patrol takes over fire supression operations and assumes incedent command, the first fire patrol will move out to catch up to the train. The dispatcher may direct the two fire patrols to remain on the scene of the fire and then order the train to stop.
7. If the train gets more than two miles ahead of the fire patrols, the Brakeman will signal the train to stop and wait for a fire patrol.
8. If necessary, either one or both of the fire trucks will travel off-road to get into position to assist the fire patrol(s) at the request of the on site incedent commander.
9. If additional resources are required, by the fire patrol incedent commander, they will contact the dispatcher, the dispatcher will call in the request for assistance from the appropriate agency.
10. The locomotives are equipped with 50” hoses stored on the tender which may be attached to the injector “squirt hose” which allows the 5,000 gallons of water in the tender of the K-36 class engines to be brought to bear on the fire as needed. A locomotive may be dispatched from the railyard specifically for the purpose of firefighting.
11. All the in service water tanks for locomotive water supply along the railroad are plumbed enabling the fire patrol water tanks to be quickly refilled as necessary. Water tank cars may be pre-positioned along the line at Lava and Big Horn.
12. After reaching the summit at Cumbres Pass, the second fire patrol will return to Chama while looking for fires or smoke and stopping at any fire site that was previously extinguished to ensure that it is truly out.
13. The fire trucks may return to Chama once any fire danger has passed.

14. The Spotter will make a written record of the location, size, and time of any fire(s) spotted, the time extinguished, and the final size of the fire. This information will then be passed to the dispatcher for their records.
15. It is the Superintendent's responsibility to continually monitor mitigation and suppression activities as they occur and decide when and if additional resources are needed and when to notify and request those resources. They are also responsible for complying with all required reporting to agencies outside of the Railroad. The dispatcher is responsible for logging all fire starts on the train sheets and filling out the fire record log maintained in the dispatching office.

C. Additional Fire Mitigation Resources

1. Fire Patrol motorcar standard equipment included on the attached list in Appendix B.
2. Each day a pre-trip inspection of the motor cars will be performed by the Fire Patrol crew member. The car will be checked for defects and proper equipment by the crew member. The pre-trip log sheet for the motor car will be filled out and signed by the assigned Fire Patrol crew member.
3. When the Probability of Ignition exceeds 50%, on the Chama side, there will be a second person added to the #1 Fire Patrol Crew. Fire Patrol #1 will have two people, Fire Patrol #2 will have one person.
4. The Tierra Amarilla Volunteer Fire Department Chief has agreed to send fire equipment to assist, if necessary and not otherwise committed at the time. Their resources include a Brush Truck with 250-gallon capacity, and two pumpers with 750 and 1,500 gallon capacities.
5. The Chama Volunteer Fire Department Chief has agreed to send fire equipment to assist, if necessary and not otherwise committed at the time. Their resources include two tender trucks with 2,500-gallon capacities, One tender truck with 3,500-gallon capacity, and two brush trucks with 330 gallon capacities.
6. New Mexico State Forestry Service may send a brush truck and crew if not otherwise committed at the time to follow to Cumbres Pass. They will cross the state line if need be.
7. Aaron Jones, the Ranch Manager at Rancho Del Oso Pardo (Lobo Lodge) has two fire trucks and one 4X4 truck with 330 gallons of water and one 6X6 with 1,000-gallons of water that may be called to assist on or off their property, if requested. He is willing to let our employees use those resources if his trained crews are not available.
8. Antonito Volunteer Fire Department Chief, Paul Duran, has agreed to send fire equipment to assist if necessary and not otherwise committed at the time. Their resources include one engine with a 1,200-gallon tank, one tanker with a 3,000-gallon tank, and a portable 2,000-gallon tank, as well as four brush trucks with capacities ranging from 250 to 500 gallons.
9. Decisions will be made on a daily basis concerning the probability of ignition of 1 hour fuels as well as Red Flag Conditions in the area the railroad operates. Trains may be cancelled if those conditions pose unacceptable levels of risk.

D. Railroad Operation Decision Points

1. Probability of ignition < 45%, all locomotives operational
2. Probability of ignition < 85%, coal fired locomotives equiped with Master Mechanic front ends and oil fired locomotives acceptable for operation with all Prevention and Surpression items in place.
3. Probability of ignition > 85% no steam locomotive operation, daily train is cancelled.

The Chama – Cumbres climb is the section of the railroad most likely to have a fire start due to the heavy work of the locomotive to pull the train up the 14 miles of 4% grade. The dispatcher will use the noon time forecast temperature and humidity in Chama to determine the Decision points for the west side of the railroad. The dispatcher will use noon time forecast temperature and humidity for Antonito to determine the Decision points for the east side of the railroad.

To determine the Probability of Ignition, find the reference fuel moisture content based on the dry bulb temperature and relative humidity from the following table.

<p style="text-align: center;">Table A REFERENCE FUEL MOISTURE Day Time 0800 - 1959 Relative Humidity (Percent)</p>																					
Dry Bulb Temperature (F)	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35-39	40-44	45-49	50-54	55-59	60-64	65-69	70-74	75-79	80-84	85-89	90-94	95-99	100
10 - 29	1	2	2	3	4	5	5	6	7	8	8	8	9	9	10	11	12	12	13	13	14
30 - 49	1	2	2	3	4	5	5	6	7	7	7	8	9	9	10	10	11	12	13	13	13
50 - 69	1	2	2	3	4	5	5	6	6	7	7	8	8	9	9	10	11	12	12	12	13
70 - 89	1	1	2	2	3	4	5	5	6	7	7	8	8	8	9	10	10	11	12	12	13
90 - 109	1	1	2	2	3	4	4	5	6	7	7	8	8	8	9	10	10	11	12	12	13
109+	1	1	2	2	3	4	4	5	6	7	7	8	8	8	9	10	10	11	12	12	12
Go to Tables B, C, or D for Corrections																					

NWCG

Use the following chart for the unshaded portion of the table to find the probability of ignition for fine fuels. The dispatcher will review the forecast and notify the operting and maintenance department of allowable locomotive assignments. The dispatcher will notify the President and Superintendent any time level 2 or 3 restrictions are recommended.

Shading (Percent)	Dry Bulb Temp (F)	Probability of Ignition Table															
		FINE DEAD FUEL MOISTURE PERCENT															
Unshaded <50%		2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
	110+	100	100	80	70	60	60	50	40	40	30	30	20	20	20	20	10
	100-109	100	90	80	70	60	60	50	40	40	30	30	20	20	20	10	10
	90-99	100	90	80	70	60	50	40	40	30	30	30	20	20	20	10	10
	80-89	100	90	80	70	60	50	40	40	30	30	20	20	20	10	10	10
	70-79	100	80	70	60	60	50	40	40	30	30	20	20	20	10	10	10
	60-69	90	80	70	60	50	50	40	30	30	20	20	20	20	10	10	10
	50-59	90	80	70	60	50	40	40	30	30	20	20	20	10	10	10	10
	40-49	90	80	70	60	50	40	40	30	30	20	20	20	10	10	10	10
	30-39	80	70	60	50	50	40	30	30	20	20	20	10	10	10	10	10
Shaded >50%		2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17
	110+	100	90	80	70	60	50	50	40	40	30	30	20	20	20	10	10
	100-109	100	90	80	70	60	50	50	40	30	30	30	20	20	20	10	10
	90-99	100	90	80	70	60	50	40	40	30	30	20	20	20	10	10	10
	80-89	100	80	70	60	60	50	40	40	30	30	20	20	20	10	10	10
	70-79	90	80	70	60	50	50	40	30	30	30	20	20	20	10	10	10
	60-69	90	80	70	60	50	40	40	30	30	20	20	20	10	10	10	10
	50-59	90	80	70	60	50	40	40	30	30	20	20	20	10	10	10	10
	40-49	90	80	60	50	50	40	30	30	30	20	20	20	10	10	10	10
	30-39	80	80	60	50	50	40	30	30	20	20	20	10	10	10	10	10
		Critical Burning Conditions - Expect Extreme Fire Behavior															
		Dangerous Burning Conditions - Expect Spotting															
		Moderate Burning Conditions															

NWCG

3.0 Fire Patrol Fire Report Form.

Fire Patrol Fire Report Form

Fire Patrol following Train _____

Fire Patrol Crew Member _____

Fire Patrol Car Number _____

Fire Location MP _____

Estimated Size

- | | |
|-----------------------------------|-----------------------------------|
| <input type="radio"/> Spot | <input type="radio"/> ¼ - ½ Acre |
| <input type="radio"/> 2 – 6 ft. | <input type="radio"/> ½ - 1 Acre |
| <input type="radio"/> 6 – 10 ft. | <input type="radio"/> 1 – 2 Acres |
| <input type="radio"/> 10 – 20 ft. | <input type="radio"/> 2+ Acres |

Flame Length

- | | | |
|---------------------------------|-----------------------------------|--------------------------------------|
| <input type="radio"/> 0 – 2 ft. | <input type="radio"/> 6 – 8 ft. | <input type="radio"/> 12+ ft. |
| <input type="radio"/> 2 – 4 ft. | <input type="radio"/> 8 – 10 ft. | |
| <input type="radio"/> 4 – 6 ft. | <input type="radio"/> 10 – 12 ft. | <input type="radio"/> No Fires Today |

Fuel Type

- | | |
|------------------------------|------------------------------------|
| <input type="radio"/> Grass | <input type="radio"/> Heavy Timber |
| <input type="radio"/> Brush | <input type="radio"/> Snag |
| <input type="radio"/> RR Tie | <input type="radio"/> Logs/Duff |

Were any supplies used on the Fire Patrol Car? _____

Any issues with the Car or Equipment? _____

This report is to be filled out for each fire. If there are no fires, please indicate no fires. Turn the report into the conductor at the end of the shift.

4.0 Conclusion. Good fire management combines elements of fire prevention, fire suppression, fire communications, and fire training. Effective management of all of these elements enhances any fire prevention program. Also, coordination of local resources between the railroad, Forest Service, Bureau of Land Management, local fire fighting agencies, and the community is critical.

Appendix A – Equipment List

Brush Truck 1 – 250 gallon tank

Brush Truck 2 – Class 6 former Forest Service contractor truck, 250 gallon tank

Brush Truck 3 – former Chama Fire truck skid mounted on one ton 4x4 chassis, 350 gallon tank.

Fire Truck – 1500 gallon 6x6 dual rear axle former military water tanker with fire pump.

Water Tender – 4000 gallon dual axle Sterling truck with water pump and front and rear spray heads.

Water Car OM – 6000 gallon railroad water tank car with pump.

Water Car OY - 6000 gallon railroad water tank car with pump.

Tracked Excavator with forest mulcher attachment

Fire Patrol Cars

101 – car plus trailer 225 gallons of water and 35 gpm pump.

104 – car plus trailer 200 gallons of water and 35 gpm pump

107 – car with 100 gallons of water on the car and 35 gpm pump

109 car with 200 gallons of water on the car and 35 gpm pump.

Water sources

Chama – 50,000 gallon locomotive water tank, Chama Village fire protection

Lobato – 500 gallon water tank, to refill motor car tanks

Cresco – 6,000 gallon locomotive water tank

Cumbres – 50,000 gallon water cistern

Los Pinos – 30,000 gallon water tank

Osier – 50,000 gallon water tank

Sublette – 50,000 gallon water cistern

Lava – 12,500 gallon water tank under repair for 2023

Antonito – 50,000 gallon water tank, Antonito City fire protection

Appendix B – Fire Patrol Car Daily Check List

APPENDIX E: STRATEGIC INITIATIVES UPDATES

Hands on History Expansion (HOHP)

Goals/Goal Attainment:

- ✓ Create a Business Plan- Complete
- ✓ Set up a Stakeholder Group and Governance model- Complete
- ✓ Complete HOHP rebranding- Complete
- ✓ Develop/update curriculum, policy manuals, and training plans- Complete
- ✓ Develop pilot program model- In progress:

History Colorado nearing an agreement with the Greeley Centennial Village Museum to host summer camp in 2024 for 30 children ages 6-12. Discussions have also been had with various Otero County entities for a possible pilot program; currently, History Colorado exploring a 5th day option via a partnership with a La Junta City organization.

The organization continues to seek out other pilot program opportunities in communities identified as high-need with limited access to school-age child care and continues to focus on building out the program model which has included developing different revenue or cost sharing models, intergovernmental agreements, memorandums of understanding, and standard operating procedures.

Museum of Memory

Goals/Goal Attainment:

- ✓ Hire a dedicated FTE- Complete as of Feb 2023
- ✓ Promote Museum of Memory- Ongoing.
- ✓ In the spring of 2023, History Colorado staff attended the American Alliance of Museums (AAM) annual conference in Denver and promoted this work and have received several inquiries as a result of this. History Colorado staff continue to promote this opportunity and have been exploring other professional development/consulting opportunities- see below under 8a. No specific contracts have been signed, but some ongoing discussions are in progress on potential projects.
- ✓ Expanded professional development and consulting opportunities- Ongoing. This includes engaging with communities in Colorado and the mountain region and other customers such as corporations or other government entities that need assistance in documenting their History. Some ongoing discussions are currently underway, but no agreements are in place. The launch of the Affiliates program will also help promote this work and could lead to additional projects.

Two significant projects completed in FY23 include the Fort Collins Beetworker Memory Project and the Displaced Aurarian's Memory Project. These projects include workshops, listening/storytelling sessions, grassroots collection, and other community memory collection activities and this work is done with residents, schools, and community-based organizations. As a result, these projects can take multiple months to complete.

The HC Museum of Memory Project has been in existence for several years, however prior to receiving the strategic initiative funds limited capacity existed to complete projects and explore expansion opportunities including grant funding. Twelve completed projects are listed on the HC

MoM webpage. This does not include projects sponsored by other organizations and completed with the assistance of HC staff.

Comprehensive Colorado History Curriculum

Goals/Goal Attainment:

- ✓ Hire Consultant or Research Assistant- Planned for January 2024 to hire a temporary research consultant to further develop this program.
- ✓ Develop Business Plan- This work will kick off once the research assistant is hired and will include determining the market for this curriculum and what is needed to roll this program out.
- ✓ Disseminate Curriculum- This will not be done until after the business plan is developed and is not expected to occur until FY25 or FY26.

Affiliates

Goals/Goal Attainment:

- ✓ Hire a Director- Complete
- ✓ Develop Affiliates Business Plan/Feasibility Study- Complete
- ✓ Build Internal Capacity- Ongoing
- ✓ Cultivate Sponsorship and Grant Opportunities- ongoing. A grant application was submitted to the Institute of Museum and Library Sciences in November to support the full development of this program and sponsorship opportunities are being explored. The majority of the HSSI fund provided for this purpose are being used to cover the cost of the Director who has been integral in developing this program and funding is needed to support the creation of the program until membership is sufficient enough to cover program costs.
- ✓ Set up Affiliates Inaugural Committee- Complete with members joining from Tread of Pioneers Museum in Steamboat Springs, the Animas Museum in Durango, the Overland Trail Museum in Sterling and the Golden History Museums
- ✓ Create internal programming such as newsletter, groups, educational content, and exhibit rental opportunities- Ongoing, however progress has been made with the rentals of History Colorado's Ute Stem exhibition at the Colorado Springs Pioneer Museum, the Breckenridge campus of Colorado Mountain College, and the Breckenridge Colorado Mountain College, a smaller version of the Sand Creek exhibit for National Park Service, and the Rainbows and Revolutions exhibit. Revenue generation from these is roughly \$50K and staff is developing a model for future exhibit rentals.

Four museum directors (from the Animas Museum in Durango, the Tread of Pioneers Museum in Steamboat, the Golden History Museum and Park and the Overland Museum in Sterling) have joined our inaugural Affiliates Committee to provide input on the development of this program. Full launch of this program is planned in 2024 when our web pages are up and ready to accept payment. The full level of interest will not be known until after full launch.

Over 400 History organizations have been identified as potential Affiliate Museums. We've had at least thirty meetings and conversations about the Affiliate Network with museums and organizations from across the state who have expressed interest in the Network. Some examples of organizations who have either expressed that interest in joining are or have already received services from Affiliates include: Glenwood Springs Historical Society, the Florence Pioneer Museum, the Aurora History Museum, Bents County Historical Society and Boggsville, the Pagosa Springs History Museum and the African American Historical and Genealogical Society of Colorado Springs.

Marquee Exhibits

Goals/Goal Attainment:

- ✓ Marquee Exhibit development- Complete in FY23 and ongoing.
- ✓ The Revolt 1680/2180 was developed and opened in the spring of 2022 and was an innovative exhibit featuring projection mapping and augmented reality. This exhibit is currently planned to run through FY24.
- ✓ Some funds were also used in the creation of our Sand Creek exhibit in FY23 which is also an ongoing exhibit.
- ✓ Funding was also used in the development of the Winter Warriors exhibit which opened in November 2023.
- ✓ Future Plans include the 90s exhibit in FY25 and the Turning Points in American History exhibit in FY26 which coincides with the America 250-Colorado 150 commemoration and funding is being utilized to develop our travel exhibit model.
- ✓ Attendance numbers for exhibits created using these funds are shown in the table below.

EXHIBIT ATTENDANCE FY 23 AND FY 24			
EXHIBIT	FY23	FY24	NOTES
Sand Creek	35,189	22,443	Opened November 19, 2022
Revolt	6,172	4,909	Opened in May 13, 2023
10th Mountain	N/A	1,334	Opened November 11, 2023

What's Your Story (WYS)

Goals/Goal Attainment:

- ✓ Expand software/create customizable versions- The software is complete.
- ✓ Program Promotion- Ongoing. This program was promoted in the spring at the national 5000+ person AAM conference which included an interactive booth and promotional giveaways. Ongoing promotional activities include meetings with the Longmont History Museum to interest them in purchasing the software and customizable exhibition.
- ✓ Licensing Commitments- Ongoing- goal is to license the program two to three times over the next two years. No commitments have been secured yet.
- ✓ Training user Museums on software use- Will occur once licensing commitments are secured.

Preservation Planning Access and completed database updates.

Goals/Goal Attainment:

- ✓ Hire Dedicated FTE- In progress and currently being recruited.

S106 Reviews

Goals/Goal Attainment:

- ✓ Hire dedicated staff or Infrastructure and Investment Act S106 reviews- hired as of July 2024.

AV Upgrades

Goals/Goal Attainment:

- ✓ Upgrade HC meeting/event space AV- History Colorado contracted with a vendor to complete AV upgrades at the History Colorado Center in FY24. This work was delayed due the time it took to complete an RFI process and vendor availability in FY23.

Kids Free Admissions

Goals/Goal Attainment:

- ✓ Make Museum entry free for all kids (under 18) at all HC sites- Complete. Museum attendance for kids was made free beginning in FY23 and continues in FY24. In FY23, 11,415 kids were able to visit a History Colorado museum for free with no negative impact to HC admissions revenues as the HCC admissions revenue goal was met and community museum revenue increased 8%.

MEMORANDUM



JOINT BUDGET COMMITTEE

TO Members of the Joint Budget Committee

FROM Louellen Lowe, JBC Staff (303-866-2981)

DATE March 6, 2024

SUBJECT Department of Higher Education – Human Resources

On March 4, 2024, the Department of Higher Education notified staff that the Director of HR at CollegeInvest who has served as the sole HR resource for CDHE will retire in June 2024. CollegeInvest plans to contract with a third party for HR support going forward due to its small size. This leaves CDHE without any HR personnel.

Due in large part to the cybersecurity incident this summer and the Department's need to utilize existing funding to cover the immediate expenditures, CDHE does not have discretionary funds, vacancy savings, or any anticipated reversions to allocate to hire a human resource staff member for its 108-member Department. The Supplemental funding provided for the Department for the cybersecurity incident will keep them from overspending, but it will not replenish spent funds. The timing of this retirement is particularly critical as the Department anticipates transitioning stimulus funded employees out of the Department or to other programs within this calendar year which will create a short-term spike in HR support work.

CURRENT ROLE AND RESPONSIBILITY:

The current Director of HR manages the day-to-day operations of the Human Resource office as well as the policies, procedures, and programs of HR including but not limited to the following:

- Oversees Human Resources policies, programs, and practices to ensure management is informed of developments at the state level
- Ensures compliance with all local, state, and federal laws as well as executive orders, statutes, and state constitution requirements as it applies to the human resource function of a state agency.
- Works with the Department of Personnel Administration and Department of Human Resources as required.
- Acts as the sole touch point between the Department and those agencies to ensure proper communication of legal requirements. Prepares and disseminates to the Department information necessary to be in compliance with local, state, and federal laws.
- Serves as the primary contact with the Office of the State Attorney General employment tort division and other state agencies. (E.g., responding to Civil Rights charges with the Colorado Civil Rights Division).
- Benefit administration for all benefit plans, including answering all questions about current plans for new and existing employees; processing all enrollments, changes, and terminations of benefits with insurance partners; ensuring the dissemination of COBRA notices; maintain

MARCH 6, 2024

database of current employee benefit selection; reconcile billing monthly with each carrier; and prepare and distribute ACA 1095 benefit statements

- Responsible for HRIS system administration utilizing the Central Personnel Payroll System (CPPS) including entering all new hires, processing all changes to employee records (i.e. pay, title, duty and reporting changes), process terminations of employees [CDHE anticipates this role growing in the immediate term as we transition out all stimulus funded personnel], and responds to data reporting requests.
- Oversees the job announcement process for the Department, including reviewing all job announcements, posting to the State website, and aiding hiring managers by providing all application materials received.
- Provides on-boarding of all new hires.
- Processes any Worker's Compensation claims
- Responds to all unemployment claims through the State's third-party administrator. Represents the Department at all unemployment hearings.
- Administers all employee leave, including monitoring all leave taken by employees and the administration of any FMLA or FAMLI leave requests.
- Oversees performance

As the only HR representative, this staff member will require a specialized level of knowledge and expertise in the HR field; additionally, this person will design strategy, processes, guidelines, rules, and standards for the Department. They will serve as a work leader/staff authority as defined in the class series description of a Human Resources Specialist IV or higher.

REQUEST:

As of this writing, neither the Department nor the OSPB have made an official request but rather the Department provided staff with the information.

RECOMMENDATION:

This is a critical need created by a circumstance the Department could not have foreseen. Staff recommends \$96,503 General Fund to support 1.0 Human Resources Specialist IV for the Department of Higher Education. Based on this recommendation, the starting salary for this position would be \$88,553 which falls on the lowest end of the 2nd quartile for this position, and centrally appropriated amounts would not be appropriated in the first year per JBC standard policy. The recommendation does include a one-time capital outlay of \$6,670 and ongoing standard operating costs of \$1,280. Staff utilized the fiscal note workbook created by the Legislative Council Services to develop this recommendation and funding.

Because the Department shares its administrative work across participating entities including off-budget programs and grants, staff expects to see some additional indirect cost collections associated with the funding for this position in FY 2025-26.