

JOINT BUDGET COMMITTEE



STAFF BUDGET BRIEFING FY 2022-23

DEPARTMENT OF HUMAN SERVICES

(Division of Child Welfare and Division of Youth Services)

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

PREPARED BY:
EMILY HANSEN, JBC STAFF
DECEMBER 8, 2021

JOINT BUDGET COMMITTEE STAFF
200 E. 14TH AVENUE, 3RD FLOOR • DENVER • COLORADO • 80203
TELEPHONE: (303) 866-2061 • TDD: (303) 866-3472
<https://leg.colorado.gov/agencies/joint-budget-committee>

CONTENTS

Department Overview	1
Department Budget: Recent Appropriations	2
Department Budget: Graphic Overview	3
General Factors Driving the Budget.....	5
Summary: FY 2021-22 Appropriation & FY 2022-23 Request.....	7
Issue: R3 County Trails Refresh and Support.....	11
Issue: R4 Enhancing County Child Welfare Support	15
Issue: R18 Realign family and children's programs	20
Appendix A Numbers Pages (Digital Only).....	A-1
Appendix B Footnotes and Information Requests	B-1
Appendix C Department Annual Performance Report	C-1
Appendix D S.B. 21-277 Allocation Report.....	D-1

ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2020 and 2021 legislative sessions that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report: https://leg.colorado.gov/sites/default/files/fy21-22apprept_0.pdf

The online version of the briefing document, which includes the Numbers Pages, may be found by searching the budget documents on the General Assembly's website by visiting leg.colorado.gov/content/budget/budget-documents. Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

DEPARTMENT OF HUMAN SERVICES

DEPARTMENT OVERVIEW

The Department of Human Services is responsible for the administration and supervision of all non-medical public assistance and welfare programs in the State. It supervises programs that are administered at the local level by counties and other agencies and directly operates mental health institutes, regional centers for people with developmental disabilities, and institutions for juvenile delinquents. This presentation focuses on two Divisions within the Department.

- The **Division of Child Welfare** provides funding for programs that protect children from harm and assist families in caring for and protecting their children. Nearly 80.0 percent of funding in this division is allocated to counties that are responsible for administering child welfare services under the supervision of the Department. County departments receive and respond to reports of potential child abuse or neglect and provide appropriate child welfare services to the child and the family, including providing for the residential care of a child when a court determines this is in the child's best interest.
- The **Division of Youth Services** is responsible for the supervision, care, and treatment of juveniles held in secure detention facilities pre- or post-adjudication, juveniles committed or sentenced by courts, and juveniles receiving six month mandatory parole services following commitment. The agency maintains fourteen secure facilities and augments this capacity with contracts for community placements.

DEPARTMENT BUDGET: RECENT APPROPRIATIONS

DEPARTMENT OF HUMAN SERVICES

FUNDING SOURCE	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23 *
General Fund	\$1,028,050,155	\$1,034,930,086	\$1,108,252,446	\$1,115,834,328
Cash Funds	445,987,547	421,832,773	548,063,145	459,032,988
Reappropriated Funds	211,209,030	209,414,386	228,925,941	220,243,425
Federal Funds	695,177,789	709,092,573	1,072,397,223	751,772,173
TOTAL FUNDS	\$2,380,424,521	\$2,375,269,818	\$2,957,638,755	\$2,546,882,914
Full Time Equiv. Staff	5,134.2	5,181.3	5,194.4	5,295.2

*Requested appropriation.

Funding for the Department of Human Services in FY 2021-22 consists of 37.5 percent General Fund, 18.5 percent cash funds, 7.7 percent reappropriated funds, and 36.3 percent federal funds.

DIVISIONS OF CHILD WELFARE AND YOUTH SERVICES

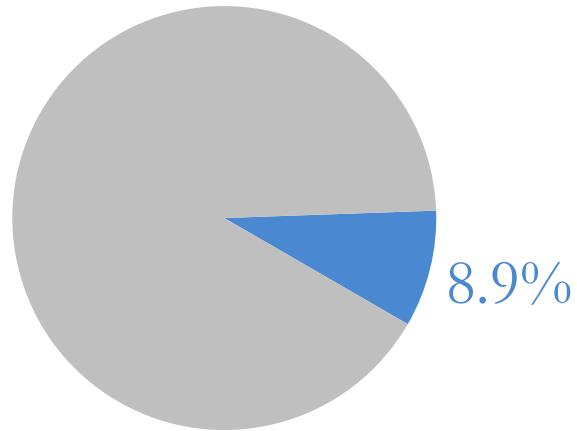
FUNDING SOURCE	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23 *
General Fund	\$425,320,942	\$412,504,599	\$443,741,315	\$446,763,935
Cash Funds	102,833,799	101,469,654	109,325,594	109,388,173
Reappropriated Funds	26,768,764	16,765,236	16,618,489	16,710,843
Federal Funds	140,825,057	139,614,338	139,724,852	141,326,960
TOTAL FUNDS	\$695,748,562	\$670,353,827	\$709,410,250	\$714,189,911
Full Time Equiv. Staff	1,314.7	1,300.3	1,269.1	1,272.2

*Requested appropriation.

Funding for the divisions covered in this briefing packet consists of 62.6 percent General Fund, 15.4 percent cash funds, 2.3 percent reappropriated funds, and 19.7 percent federal funds in FY 2021-22.

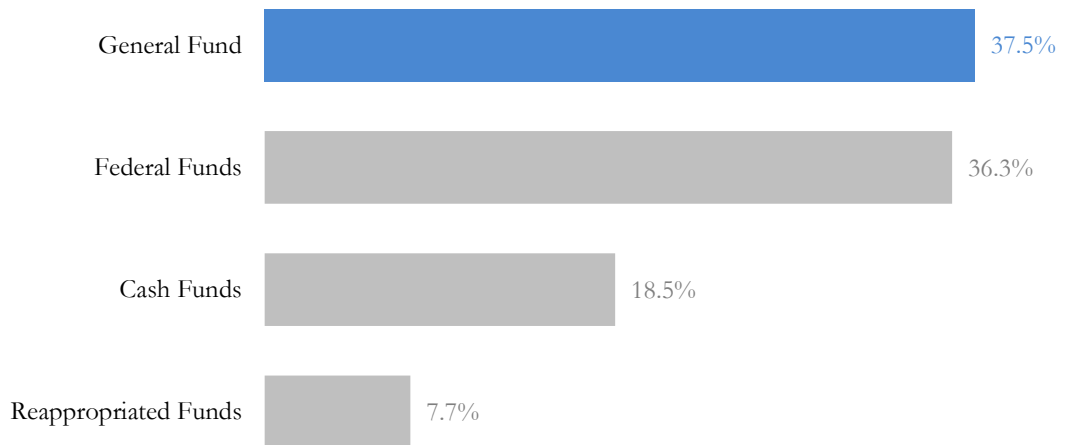
DEPARTMENT BUDGET: GRAPHIC OVERVIEW

Department's Share of Statewide General Fund



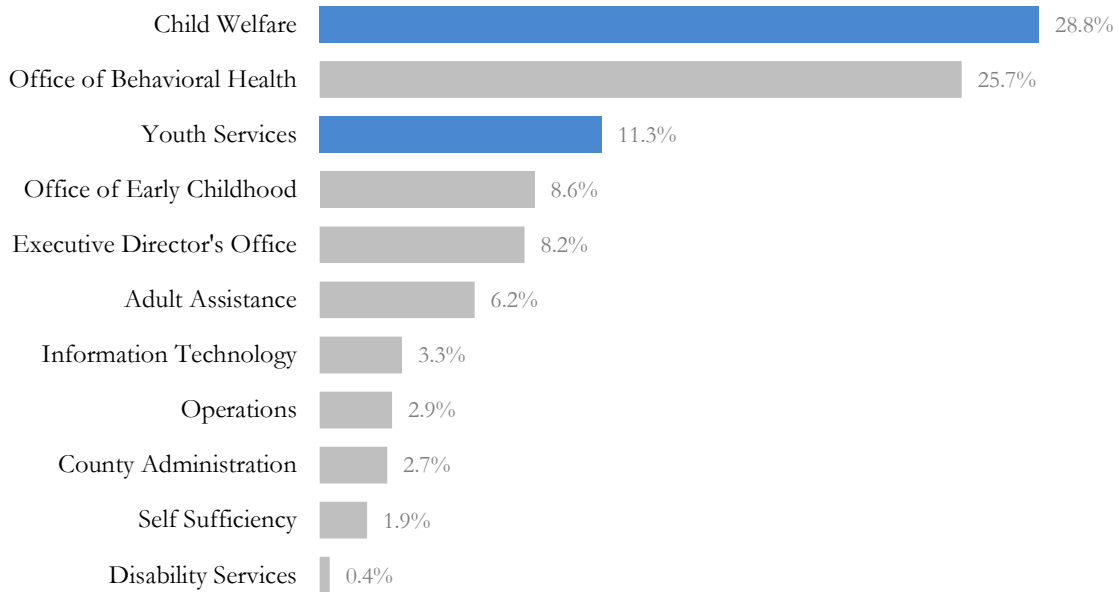
Based on the FY 2021-22 appropriation.

Department Funding Sources



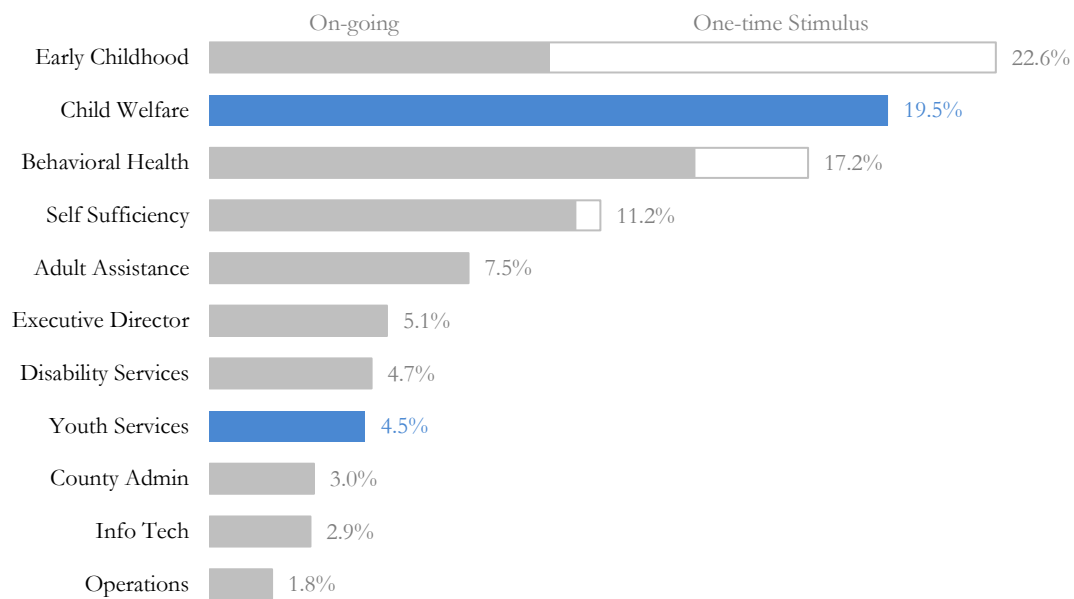
Based on the FY 2021-22 appropriation.

Distribution of General Fund by Division



Based on the FY 2021-22 appropriation.

Distribution of Total Funds by Division



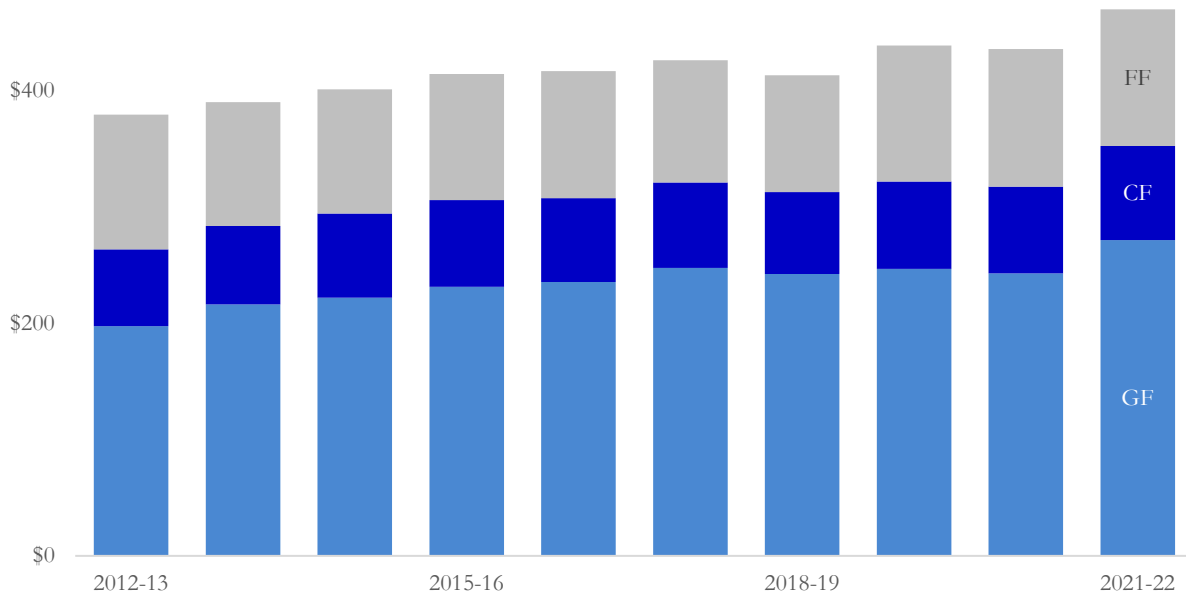
Based on the FY 2021-22 appropriation.

GENERAL FACTORS DRIVING THE BUDGET

CHILD WELFARE SERVICES

Appropriations for child welfare programs in FY 2021-22 totaled \$542.4 million and consist of 53.5 percent General Fund, 27.7 percent federal funds, 2.5 percent reappropriated funds, and 16.3 percent county funds and various cash fund sources. The majority of funds appropriated for child welfare are made available to county departments as capped allocations for the provision of child welfare services. Increases to the county capped allocations have been driven by common policy community provider rates. The chart below provides the history of appropriations for county block allocations by fund source. The reduction in FY 2018-19 reflects the passage of S.B. 18-254 (Child Welfare Reforms). The Act removed funding for Adoption and Relative Guardianship Assistance subsidy expenditures from the capped allocation to a separate line item.

Child welfare county capped allocations (in millions) have increased 23.8 percent in the last ten fiscal years, driven by common policy community provider rate increases.



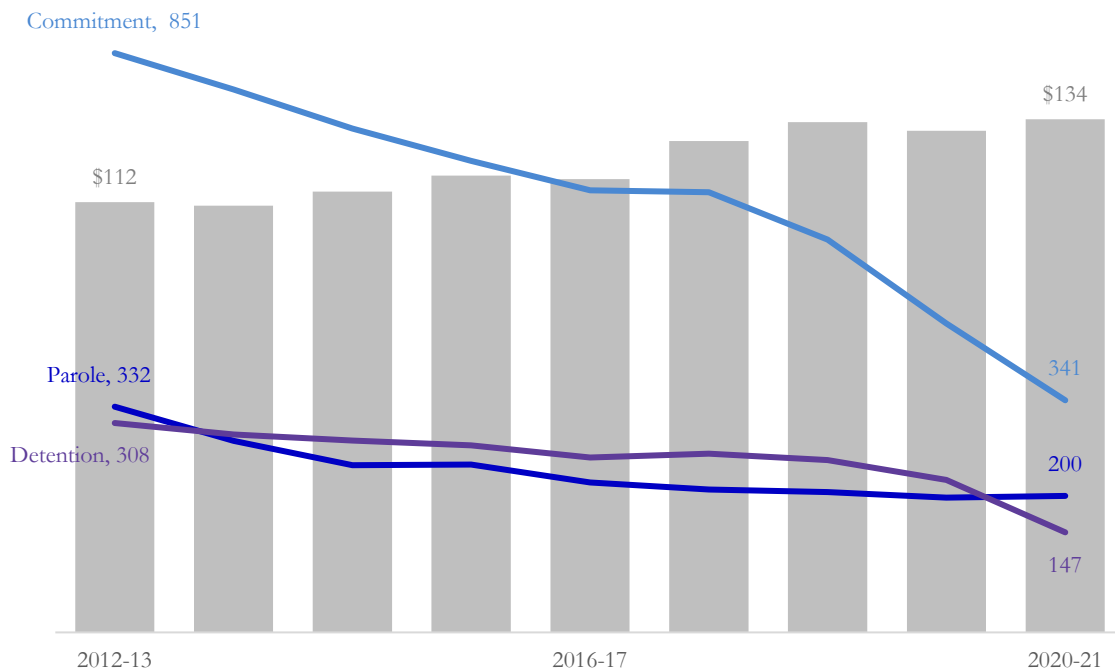
The majority of federal funding available for child welfare services is from Titles IV-E and IV-B of the Social Security Act and the Title XX Social Services Block Grant. Title IV-E accounted for 77.8 percent of federal funds in FY 2021-22, and entitles states to a partial reimbursement for the cost of providing foster care, adoption assistance, and kinship guardianship assistance to children who meet federal eligibility criteria. With the enactment of the federal Family First Prevention Services Act of 2018, there will be more opportunities to use Title IV-E funding for prevention and intervention services beginning in FY 2021-22.

DIVISION OF YOUTH SERVICES

The Division of Youth Services provides housing and rehabilitation services for juveniles who are detained while awaiting adjudication (similar to adult jail), or committed for a period of time as a result of a juvenile delinquent adjudication (similar to adult prison). The Division also supervises juveniles during a mandatory parole period following all commitment sentences. Nearly all of the appropriations supporting the youth correctional population are from the General Fund (94.5 percent of the total funds in FY 2021-22). The population size of detained, committed, and paroled juveniles drives appropriations.

In addition to caseload-related funding adjustments, since FY 2014-15 the Division has received additional funding to add over 200 new staff positions to improve staff-to-youth ratios in an effort to create safer environments for staff and youth in its ten state-owned and state-operated facilities. Unlike fiscal years prior to FY 2014-15, this caused the Division's budget to increase despite commitment, detention, and parole populations decreasing. For FY 2018-19, the Division received an additional \$2.6 million General Fund for 69 new security-focused positions (49.5 FTE).

Youth Services appropriations (in millions) have increased as **commitment**, **parole**, and **detention** have decreased due an increase in the staff-to-youth ratio.



SUMMARY: FY 2021-22 APPROPRIATION & FY 2022-23 REQUEST

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2021-22 APPROPRIATION:						
S.B. 21-205 (Long Bill)	\$707,781,232	\$442,518,428	\$109,223,469	\$16,716,688	\$139,322,647	1,291.1
Other legislation	1,629,018	1,222,887	102,125	(98,199)	402,205	(22.0)
TOTAL	\$709,410,250	\$443,741,315	\$109,325,594	\$16,618,489	\$139,724,852	1,269.1
FY 2022-23 REQUESTED APPROPRIATION:						
FY 2021-22 Appropriation	\$709,410,250	\$443,741,315	\$109,325,594	\$16,618,489	\$139,724,852	1,269.1
R1 Food service and housekeeping comp.	144,627	144,627	0	0	0	0.0
R3 County Trails refresh and support	1,800,000	1,776,267	0	0	23,733	0.0
R4 Enhancing county child welfare support	421,448	362,445	0	0	59,003	3.8
R5 Community provider rate increase	5,426,157	3,219,656	927,611	83,262	1,195,628	0.0
R6 Facilities management operating resources	75,844	0	1,646	393	73,805	0.0
R7 DYS phone replacement - youth and families	50,000	50,000	0	0	0	0.0
R15 DYS parole and transition case reduction	(533,784)	(533,784)	0	0	0	0.0
R17 Realign child welfare hotline budget	(457,787)	(457,787)	0	0	0	0.0
R18 Realign family and children's programs	(2,562,279)	(2,152,314)	(215,230)	0	(194,735)	0.0
Indirect cost assessments	428,515	0	8,361	2,456	417,698	0.0
Annualize prior year legislation	282,984	307,773	0	0	(24,789)	1.0
Annualize prior year budget actions	1,503,936	2,082,004	(659,809)	6,243	75,498	(1.7)
TOTAL	\$715,989,911	\$448,540,202	\$109,388,173	\$16,710,843	\$141,350,693	1,272.2
INCREASE/(DECREASE)	\$6,579,661	\$4,798,887	\$62,579	\$92,354	\$1,625,841	3.1
Percentage Change	0.7%	0.7%	0.1%	0.6%	1.1%	0.2%

R1 FOOD SERVICE AND HOUSEKEEPING COORDINATED COMPENSATION: The request includes an increase of \$144,627 General Fund in FY 2022-23 and ongoing in the Division of Youth Services for salary increases for all food services and housekeeping classified employees. This request was addressed in a previous staff briefing on December 1, 2021.

R3 COUNTY TRAILS REFRESH AND SUPPORT: The request includes an increase of \$1,800,000 total funds, including \$1,776,267 General Fund and \$23,733 federal funds, for FY 2022-23 and ongoing to increase support for county computer support and the Colorado Trails system under the Office of Information and Technology Services. In consultation with JBC staff for Information Technology Projects and Joint Technology Committee (JTC) staff, staff recommends that the Committee refer this request to the Joint Technology Committee (JTC), pursuant to Joint Rule 45(b).

See the first issue brief for additional details.

R4 ENHANCING COUNTY CHILD WELFARE SUPPORT: The request includes an increase of \$421,448 total funds and 3.8 FTE, including \$362,445 General Fund and \$59,003 federal funds, in FY 2022-23 and \$405,736 total funds ongoing to create 4.0 new positions to increase state support to counties. The 4.0 FTE would include one permanency specialist, two county intermediaries (CIs), and one monitoring specialist to reduce the caseload of existing FTE within the Department. The request indicates that funding supports an evidence-informed program (Step 3 or 4) as defined in S.B. 21-284 (Evidence-based Evaluation for Budget). *See the second issue brief for additional details.*

R5 COMMUNITY PROVIDER RATE INCREASE: The request includes an increase of \$5.4 million total funds, including \$3.2 million General Fund, in FY 2022-23 and ongoing in the Divisions of Child Welfare and Youth Services for a 1.0 percent provider rate adjustment.

R6 FACILITIES MANAGEMENT OPERATING RESOURCES: The request includes \$75,844 total funds, including \$1,646 cash funds and \$73,805 federal funds, in FY 2022-23 and \$75,635 total fund in FY 2023-24 and ongoing for the Divisions of Child Welfare and Youth Services to address inflationary and operational cost increases in the Office of Operations (Division of Facilities Management). This request was addressed in a previous staff briefing on December 1, 2021.

R7 DYS PHONE REPLACEMENT: The request includes an increase of \$50,000 General Fund in FY 2022-23 and \$150,000 General Fund ongoing to eliminate the current pay-per-use phone system provided to DYS by a private vender to a free phone service provided by the Department.

R15 DYS PAROLE AND TRANSITION SERVICES CASELOAD REDUCTION: The request includes a decrease of \$533,784 General Fund for FY 2022-23 and ongoing to align DYS parole and transition services with decreasing caseload. The Department requested and the Committee approved reductions of \$850,000 General Fund in FY 2020-21 and \$316,216 in FY 2021-22 on a one-time basis to reflect decreases in caseload. This request is a continuation of those actions on an ongoing basis. The request indicates that funding supports a theory-informed program (Step 2) as defined in S.B. 21-284 (Evidence-based Evaluation for Budget).

R17 REALIGN CHILD WELFARE HOTLINE BUDGET: The request includes a one-time decrease of \$457,787 General Fund to the Hotline for Child Abuse and Neglect. The Hotline line item shares line item flexibility with the Training; Foster and Adoptive Parent Recruitment, Training, and Support; Child Welfare Services (Block); and the Family and Children's Programs (Core Services) line items. The request states that under-expenditures in the Hotline line item have historically been used to cover over-expenditures in the Training line item that are not anticipated in FY 2022-23 due to a temporary decrease in Training contracts. The request indicates that funding supports a theory-informed program (Step 2) as defined in S.B. 21-284 (Evidence-based Evaluation for Budget).

R18 REALIGN FAMILY AND CHILDREN'S PROGRAMS: The request includes a one-time decrease of \$2.6 million total funds, including \$2.2 million General Fund and \$194,735 federal funds for child welfare Core Services. The request indicates that funding supports an evidence-informed program (Step 4) as defined in S.B. 21-284 (Evidence-based Evaluation for Budget). *See the third issue brief for additional details.*

INDIRECT COST ASSESSMENT: The request includes a net increase to indirect costs across these Divisions.

ANNUALIZE PRIOR YEAR LEGISLATION: The request includes a net increase of \$282,984 total funds to reflect the FY 2022-23 impact of bills passed in previous sessions for the Divisions of Child Welfare and Youth Services, summarized in the table below.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 21-1094 Foster youth in transition	\$712,950	\$712,950	\$0	\$0	\$0	0.0
SB 21-276 Childs Residential Enrollment	36,348	36,348	0	0	0	0.5
HB 21-1084 Foster youth drivers' licenses	18,060	18,060	0	0	0	0.0
SB 21-071 Limit juvenile detention	8,126	32,915	0	0	(24,789)	0.5
HB 21-1099 Identify domestic abuse	7,500	7,500	0	0	0	0.0
SB 21-277 Child welfare allocation	(250,000)	(250,000)	0	0	0	0.0
SB 21-278 Out-of-home reimbursement	(250,000)	(250,000)	0	0	0	0.0
TOTAL	\$282,984	\$307,773	\$0	\$0	(\$24,789)	1.0

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The request includes a net increase of \$1.5 million total funds to reflect the FY 2022-23 impact of prior year budget actions for the Divisions of Child Welfare and Youth Services, summarized in the table below.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year salary survey	\$2,580,645	\$2,467,702	\$34,143	\$6,237	\$72,563	0.0
FY 19-20 R21 Salesforce	1,063	0	48	6	1,009	0.0
FY 21-22 BA2 Excess 4E spending	(694,000)	0	(694,000)	0	0	0.0
FY 18-19 R16 Permanency services	(365,100)	(365,100)	0	0	0	(2.0)
FY 21-22 R2 Family First Act	(18,672)	(20,598)	0	0	1,926	0.3
TOTAL	\$1,503,936	\$2,082,004	(\$659,809)	\$6,243	\$75,498	(1.7)

TOTAL REQUEST OUT-YEAR IMPACTS: The following table describes the ongoing impacts of the FY 2022-23 requests in FY 2023-24 and ongoing. The out-year amounts are likely understated as common policy increases likely to occur each year are not included.

OUT-YEAR REQUEST IMPACTS FOR THE SELECTED DIVISIONS			
	FY 2022-23	FY 2023-24	ANNUALIZATION
R1 Food service and housekeeping comp	\$144,627	\$144,627	\$0
R3 County Trails refresh and support	1,800,000	1,800,000	0
R4 Enhancing county child welfare support	421,448	405,736	(15,712)
R5 Community provider rate increase	5,426,157	5,426,157	0
R6 Facilities management operating	75,844	75,635	(209)
R7 DYS phone replacement	50,000	150,000	100,000
R15 DYS parole and transition case reduction	(533,784)	(533,784)	0
R17 Realign child welfare hotline budget	(457,787)	0	457,787
R18 Realign family and children's programs	(2,562,279)	0	2,562,279
TOTAL	\$4,364,226	\$7,468,371	\$3,104,145

ADDITIONAL ITEMS INCLUDED IN THE GOVERNOR'S FY 2022-23 BUDGET PACKAGE:

CAPITOL CONSTRUCTION

The Division of Youth Services has two Capital Construction projects recommended for funding.

- 22 Visitation Centers at three DYS Campuses (Lookout Mountain, Mount View, Grand Mesa Youth Service Centers), \$3.2 million total funds.
- 23 DYS Transitional Housing, \$997,879 total funds.

ONE-TIME STIMULUS PRIORITIES

The Governor's budget package proposes two funding priorities for one-time stimulus funds related to Child Welfare and Youth Services.

- \$45 million from the Economic Recovery and Relief cash fund to convert the state-owned Ridge View facility to a supportive residential recovery campus for individuals experiencing homelessness and substance abuse disorders.
- \$35 million from the Behavioral Health Transformational Task Force for a residential facility for children and youth with complex needs.

ISSUE: R3 COUNTY TRAILS REFRESH AND SUPPORT

This issue summarizes the Department's third prioritized request, R3 County Trails Refresh and Support. The Department request includes an increase of \$1,800,000 total funds, including \$1,776,267 General Fund and \$23,733 federal funds, for FY 2022-23 and ongoing.

SUMMARY

The request includes several changes to increase support for the Colorado Trails system and county information technology (IT) resources, including:

- Create a new line item for county IT support to separate county IT expenses from the current Colorado Trails line item.
- Increase support for county computers and general county IT support by \$1.8 million total funds.
- Correct the federal match from 55.0 percent to 35.0 percent for the maintenance and operations of the Colorado Trails system, resulting in an increase of \$606,267 General Fund offset by an equal decrease in federal funds.

RECOMMENDATION

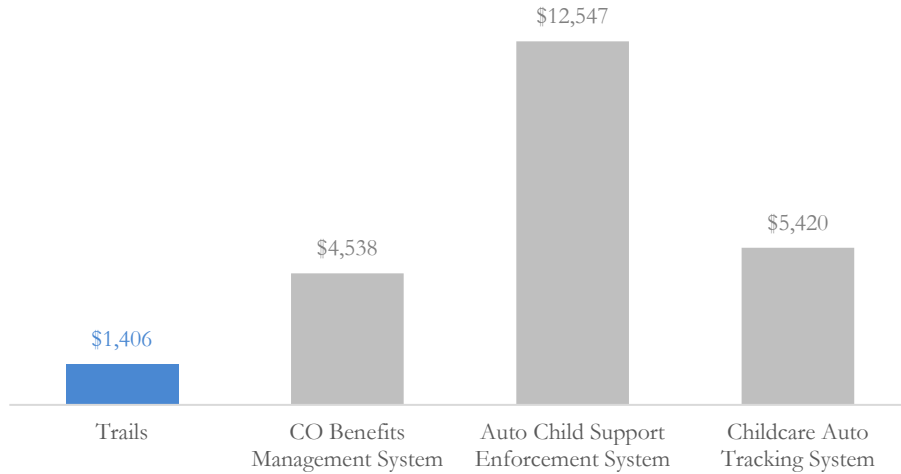
In consultation with JBC staff for Information Technology Projects and Joint Technology Committee (JTC) staff, staff recommends that the Committee refer this request to the Joint Technology Committee (JTC), pursuant to Joint Rule 45(b). Staff recommends that this request remain for consideration in the operating budget as submitted; however, staff requests a JTC review and recommendation as an IT-related operating request item. **JBC staff for Information Technology Projects will present this recommendation in a single document for Committee action on December 13, 2021.**

DISCUSSION

The Trails system is Colorado's child welfare system of record, housed in the Office of Children, Youth, and Families (OCYF). Trails is used by counties to track child abuse and neglect cases as well as services deployed to help families. Trails is used by over 5,400 individual users, including staff in the Divisions of Child Welfare and Youth Services, the Office of Early Childhood, the Administrative Review Division, the Office of the Child Protection Ombudsman, 22 judicial districts, and 64 individual county departments of human/social services. Those 5,400 users have over 70,000 unique contacts with children and families each month. Counties comprise half of the Trails system end users.

The request provides the number of users and operating appropriations for three other case management systems under the Department for comparison. Of the systems provided, Trails has the lowest operating appropriation per user as shown in the chart below.

The FY 2021-22 operating appropriation per user for the Trails system is lower than similar case management systems used by DHS.

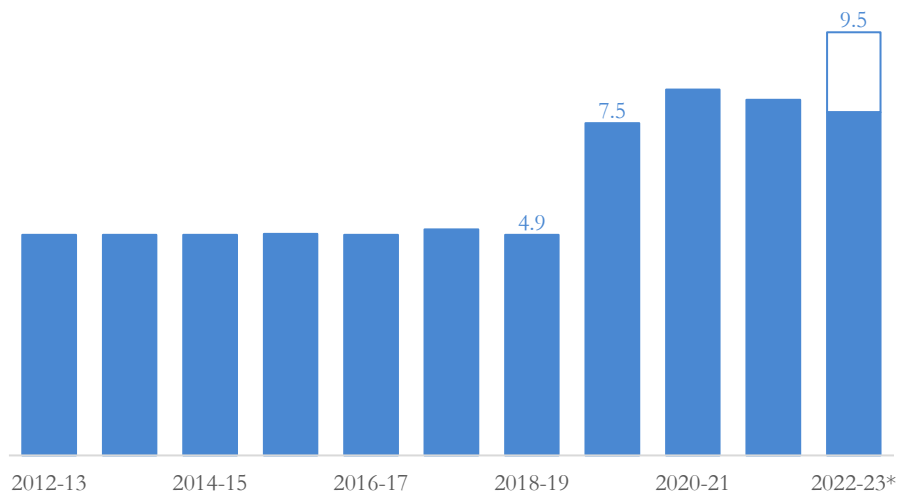


LINE ITEM STRUCTURE

While the Trails system is managed by OCYF, the line item is housed under the Office of Information Technology Services in the Long Bill. The request states that while the Colorado Trails line item base totals \$7.6 million, only \$1.7 million is used for ongoing Trails expenditures. Over 40.0 percent of the line item is used for the Department's master CenturyLink contract. An additional 16.0 percent is used for the purchase of county caseworker computers and support services.

In FY 2019-20, the Department requested and the Committee approved an increase of \$2.5 million total funds, including \$1.1 million General Fund and \$1.4 million federal funds, for Trails maintenance. This request followed three years of capital construction improvements for Trails modernization approved by the General Assembly for \$22.8 million total funds. The ten year total appropriations history for the Colorado Trails line item is provided below.

A FY 2019-20 budget action increased the [total appropriations for the Colorado Trails line item](#) by 50.6 percent (in millions).



Estimated expenditures for county computers in FY 2021-22 total \$1.3 million, \$300,000 over the budgeted amount. While additional staff have been provided to counties each year since 2015 as a result of the workload study conducted under S.B. 15-242 (New County Staffing), the request states that there were no accompanying ongoing funds for county computers or Trails. Over the last six years, legislation has added funding for 698 caseworkers.

FEDERAL DRAWDOWN

The request states that the FY 2019-20 decision item incorrectly calculated the federal drawdown. The decision item estimated a split of 45.0 percent General Fund and 55.0 percent federal funds, while the actual drawdown is limited to 35.0 percent. This was the result of a technical error and has resulted in approximately \$500,000 annually that is appropriated but cannot be drawn down.

REQUEST

The Department's request would create a new line item with \$1.8 million in General Fund and federal funds for county computers and IT support. The request would increase the resources available to the Colorado Trails system without increasing the overall appropriation to the line item by removing county IT expenses from the line item. The estimated FY 2021-22 expenditures for these line items are provided in the table below.

FY 2021-22 ESTIMATED COLORADO TRAILS LINE ITEM EXPENDITURES		
	EXPENDITURE	PROPOSED LINE ITEM
HP County computer leases	\$1,078,000	New County IT Support Line
IHFA CWEL Insight Delphix Engin for Oracle	164,837	New County IT Support Line
Insight HP Software - Carepack	136,368	New County IT Support Line
County IT Support Subtotal	\$1,379,205	
CenturyLink Infrastructure	\$3,117,296	Trails Operating
FY 19-20 R13 Colorado Trails maintenance	2,143,000	Trails Operating
FY 20-21 R2 Family First Prevention and Services Act	250,000	Trails Operating
Project Manager	167,130	Trails Operating
Miscellaneous	24,905	Trails Operating
Trails Operating Subtotal	\$5,702,331	

The request states that increased resources for Trails would allow for the development of new features, automated testing, and improve the IT support and development processes. The change request by proposed line item is shown in the table below.

REQUEST SUMMARY BY LINE ITEM				
LINE ITEM	FUND SOURCE	FY 21-22 BASE	FY 22-23 CHANGE REQUEST	FY 22-23 TOTAL
Trails	General Fund	\$4,412,470	\$606,267	\$4,933,252
	Federal Funds	3,319,586	(606,267)	2,656,367
	Total	\$7,732,056	\$0	\$7,589,619
County IT	General Fund	\$0	\$1,170,000	\$1,170,000
	Federal Funds	0	630,000	630,000
	Total	\$0	\$1,800,000	\$1,800,000
Overall	General Fund	\$4,412,470	\$1,776,267	\$6,188,737
	Federal Funds	3,319,586	23,733	3,343,319
	Total	\$7,732,056	\$1,800,000	\$9,532,056

RECOMMENDATION

Staff recommends that the Committee refer this request to the Joint Technology Committee (JTC), pursuant to Joint Rule 45(b). Staff recommends that this request remain for consideration in the operating budget as submitted; however, staff requests a JTC review and recommendation to assess the proposed costs for county IT resources and Trails operations. Since there have been multiple requests for increased funding related to Trails in recent years, staff additionally recommends potential JTC progress tracking or oversight as determined necessary by the JTC. **JBC staff for Information Technology Projects will present this recommendation in a single document for Committee action at a later date.**

ISSUE: R4 ENHANCING COUNTY CHILD WELFARE SUPPORT

This issue details the Department's fourth prioritized request, R4 Enhancing county child welfare support. The request includes an increase of \$421,448 total funds and 3.8 FTE, including \$362,445 General Fund and \$59,003 federal funds in FY 2022-23 and \$405,736 total funds ongoing to create 4.0 new positions to increase county support and supervision of child welfare operations.

SUMMARY

- The Department requests \$405,736 total funds and 4.0 FTE on an ongoing basis to increase county support and supervision of child welfare operations.
- Implementation of the Family First Prevention and Services Act has created new standards for residential care facilities that has increased the monitoring standards for counties as well as increased the caseload for state staff.
- The requested staff would reduce the caseload for current Department staff while supporting counties with the implementation of Family First and other needs as identified by the Department and counties.

DISCUSSION

The federal Family First Prevention and Services Act created new standards for residential care facilities to ensure that children/youth are placed in the least restrictive and family-like setting possible. The requested FTE would increase the Department's capacity for assisting and monitoring county implementation of Family First, as well as address other county concerns such as staffing capacity and placements for children/youth with complex behavioral and medical needs.

FEDERAL FAMILY FIRST PREVENTION AND SERVICES ACT OF 2018

The Family First Prevention Services Act (Family First, The Act) was signed into law as part of the Bipartisan Budget Act in February of 2018. Family First included reforms to Title IV-E and IV-B of the Social Security Act to provide federal funding for preventative services for the first time with the aim of keeping children and youth in the least restrictive, most family-like setting possible.

Prior to the passage of Family First, federal funding for child welfare services were primarily accessed to reimburse for out-of-home placements. Prevention services were therefore funded with county and state resources only. Family First also created a 50.0 percent federal reimbursement for evidenced-based and trauma-informed prevention services approved by the federally selected clearing house.

Federal reimbursement first became available to states that opted into the program on October 1, 2019. States were required to first show compliance with Family First on October 1, 2021. The Department is in the process of finalizing federal approval for the State's Family First implementation plan.

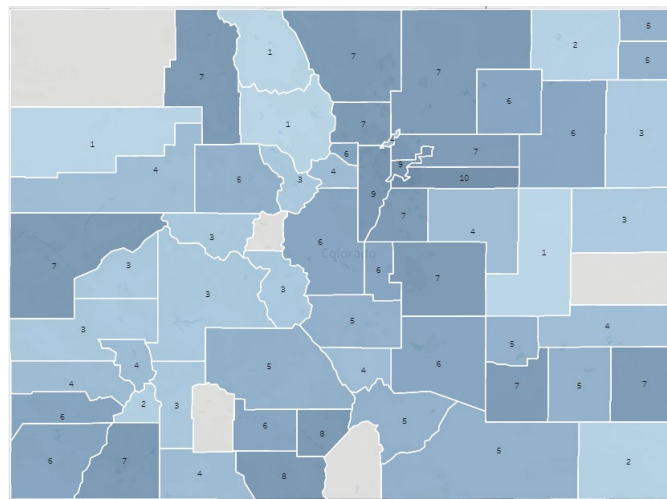
PREVENTION SERVICES

Title IV-E is the largest source of federal funding in the child welfare system. Prior to the passage of Family First and unless a State was awarded a waiver, Title IV-E funds could only be used for costs associated with out-of-home placements of children, including foster care maintenance for eligible children; administrative expenses to manage the program; training for foster parents and staff; adoption assistance; and relative guardianship assistance. Under Family First, Title IV-E funds can be used for in-home parent skill-based programs and mental health services and substance abuse prevention and treatment services to prevent the placement of children and youth in the foster care system. The funds can only be used for these services for 12 months for children who are “candidates for foster care” and for pregnant or parenting foster youth.

The Act identifies specific criteria concerning the level of evidence that a service must meet in order to be eligible for Title IV-E reimbursement, including, but not limited to:

- Documented benefit to families; and
- Identification in the clearinghouse of approved services as meeting a threshold defined as:
 - **Promising practice:** an independently reviewed study, using a control group and showing statistically significant results;
 - **Supported practice:** showing sustained success for at least six months after the completion of services, based on a random-controlled trial or rigorous quasi-experimental design;
 - **Well-supported practice:** showing success for more than one year after the completion of services.

Approved preventative services currently offered in the state include multisystemic therapy, family therapy and trauma-focused cognitive behavioral therapy. Some preventative services are currently under the Office of Early Childhood, including the nurse home visitor program and SafeCare. A map showing the number of eligible preventative services by county according to Department survey data is provided below.



The map provides the number of services rated by the Family First Clearinghouse as promising, supported, or well-supported by county. Counties in gray are pending survey data. The map and additional data are provided at the source linked below.

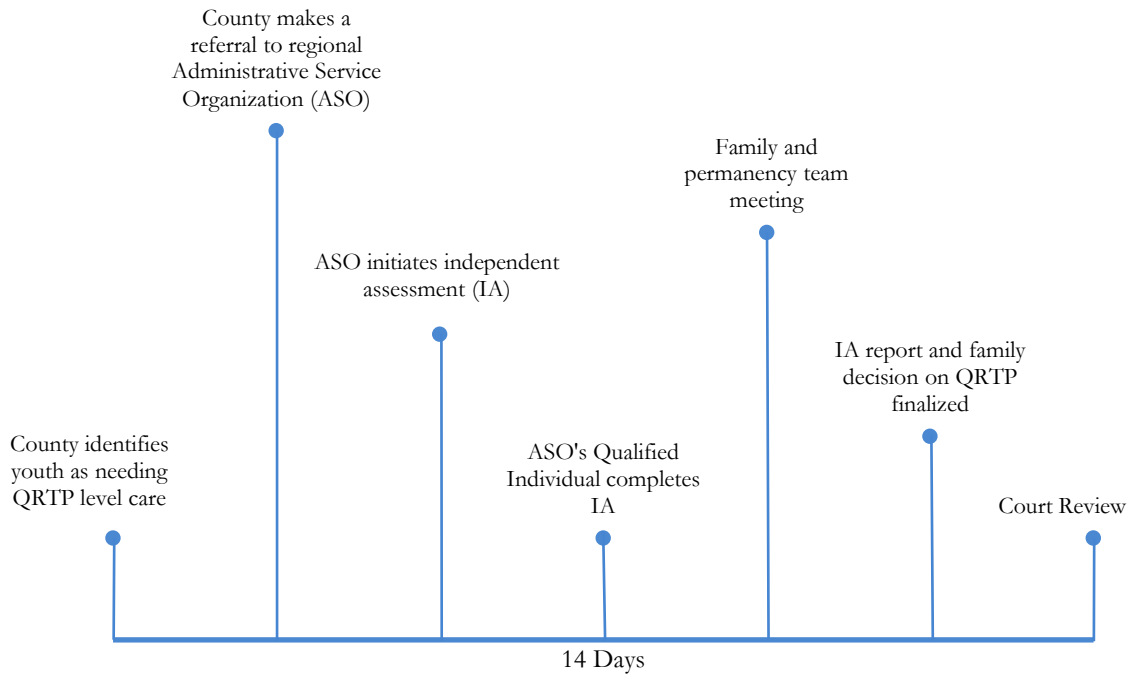
Source: Family First Prevention Services, Colorado Department of Human Services and the Colorado Evaluation and Action Lab at the University of Denver (June, 2021). <https://public.tableau.com/app/profile/colorado.lab/viz/FamilyFirstPreventionServices/Dashboard1>

RESIDENTIAL CARE FACILITIES

To receive federal reimbursement under Family First, Residential Child Care Facilities (RCCFs) in Colorado had to meet additional federal requirements to be designated as Qualified Residential Treatment Providers (QRTPs). Group home levels of care, including RCCFs that To be designated as a QRTP, residential facilities must use trauma-informed treatment models, have nursing and clinical staff accessible 24 hours a day seven days a week, as well as be state licensed and nationally accredited.

A child/youth must receive an independent assessment by a state licensed mental health professional to be placed in a QRTP. The assessment must occur within ten business days or fifteen calendar days from referral. The court must also determine and approve the placement within 60 days for youth in child welfare, or 30 days if professionals do not agree on placement. The provider must then reassess every 90 days from the original assessment date. Children/youth can also be assessed for placement in a Psychiatric Residential Treatment Facility (PRTF) for a higher level of care. Responsibility for the independent assessment process transfers between counties, providers, the state, and courts depending on the point in the process. The state's proposed timeline of the independent assessment process is provided below.

State proposed timeline for QRTP placement independent assessments.



Source: Family First 101. Colorado Department of Human Services (June, 2021). [Family First 101 Presentation 20200731 FINAL.pdf](#)

Children/youth placed with parents in a licensed family-based substance abuse treatment facility, at risk of trafficking, and children of children are exceptions to these placement criteria. Family First also requires that agencies do not enact policies that would result in an increase in the population of youth in the juvenile justice system.

REQUEST

The request includes an increase of \$421,448 total funds and 3.8 FTE, including \$362,445 General Fund and \$59,003 federal funds, in FY 2022-23 and \$405,736 total funds ongoing to create 4.0 new positions to increase county support and supervision of child welfare operations. The request states that the additional positions will enhance oversight, monitoring, and support to county departments of human services; help lead through major policy reforms including Family First; and support the goal of safely reducing out-of-home placement of children and youth. The increase would constitute a 6.0 percent General Fund increase to the Administration line in the Division of Child Welfare.

The requested FTE include one permanency specialist, two county intermediaries, and one monitoring specialist. The request states that the added resources will help address capacity challenges arising from the COVID-19 pandemic, implementation of Family First, and statewide changes in the provision of child welfare practice and prevention services.

PERMANENCY SPECIALIST – 1.0 FTE

One FTE would be dedicated to improving outcomes for children that are not achieving permanency in a timely manner. This function is currently being provided by 2.0 time-limited FTE who split duties between permanency and serving as county intermediaries. The request notes that there are currently 587 children/youth legally free for adoption who have not achieved permanency in Colorado. Department data indicates that permanency has decreased in the last ten fiscal years, as indicated in the graph below.

Permanency achieved within 12 months has decreased from 63.3 percent in FY 2012-13 to 54.6 percent in FY 2020-21.



Source: Colorado Department of Human Services Community Performance Center (2021).
https://rom.socvel.ku.edu/CO_Public/AllViews.aspx?RVID=723

The position would also be responsible for assisting in the development of a process and criteria to identify children/youth who may need an independent assessor to evaluate necessity of a Qualified Residential Treatment Provider (QRTP) placement and work with counties to develop guidance for county staff to facilitate the process. The request states that an estimated 400 children/youth per year may qualify for residential placement under Family First and will require additional oversight from county and Division staff to ensure compliance.

COUNTY INTERMEDIARIES – 2.0 FTE

Child Welfare County Intermediaries (CIs) support and monitor county practices. The request states that effectively 9.0 FTE currently carry out this position. The two new FTE would allow the Department to create a specialized response team deployed by a lead CI for surge support and to address imminent or complex county needs and provide on-demand and intensive resources to counties. Possible areas of specialization include, but are not limited to:

- Levels of county staff turnover that jeopardize response to child safety concerns;
- Assistance in placing children/youth with complex behavioral and medical needs;
- Family First implementation;
- Provision of appropriate placement and services to crossover youth; and,
- Discovery of urgent compliance concerns.

MONITORING SPECIALIST – 1.0 FTE

The Department has identified the need for additional monitoring support for the implementation of Family First. A new monitoring specialist would provide technical assistance and training for providers, conduct compliance investigations in out-of-home care facilities, and assess critical incident reports. Monitoring specialists are required to review the trauma-informed care plans for each QRTP, which is a new requirement for the role under the implementation of Family First. The current caseload managed by monitoring specialists is 25-30 providers, and the additional FTE would reduce the caseload for each specialist by five.

ISSUE: R18 REALIGN FAMILY AND CHILDREN'S PROGRAMS

This issue summarizes the Department's final request, R18 Realign Family and Children's Programs, as well as legislation impacting county allocations for child welfare. The Department requests a reduction of \$2.6 million total funds, including \$2.2 million General Fund, for Family and Children's Programs (Core Services) on a one-time basis in FY 2022-23.

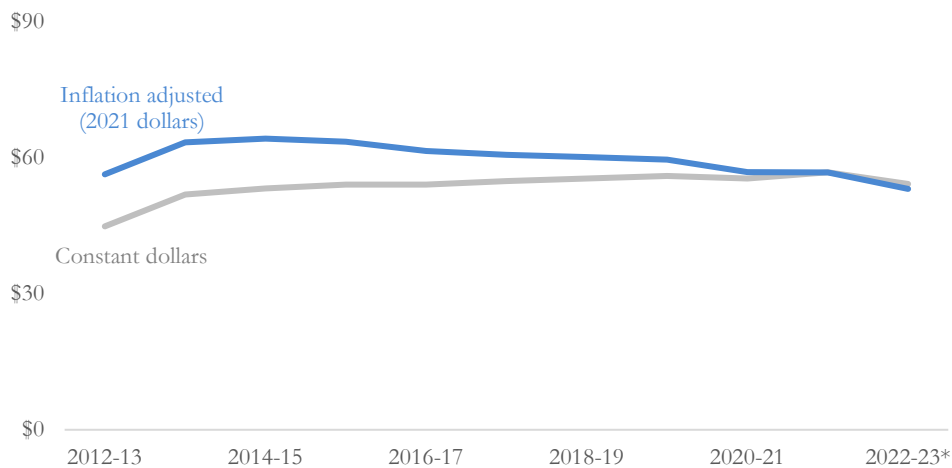
SUMMARY

- The Department requests a one-time decrease of \$2.6 million total funds, including \$2.2 million General Fund, for Core Services.
- The request would make General Fund available for other statewide priorities while minimizing the impact to service provision.
- The distribution of Core Services and other county capped allocations will be impacted by the implementation of recent state and federal legislation.

DISCUSSION

Funds from the Child Welfare Block, Core Services, and S.B. 15-242 (New County Staffing), commonly referred to as "capped allocations", are allocated to counties as determined by the Child Welfare Allocation Committee (CWAC). Core Services is the second largest line item in the Division after the Child Welfare Block, and accounted for 9.8 percent of the Division's total funds and 15.0 percent of the Division's General Fund appropriation in FY 2021-22. Changes to the Core Services appropriation in recent years have been driven by common policy provider rate increases. A graph of historic appropriations adjusted for inflation is provided below.

Total appropriations to Core Services have been driven by common policy provider rate adjustments for the last ten fiscal years (in millions).



*Inflation adjusted amounts calculated using CPI rates from the Colorado Legislative Council Staff September 2021 Economic Revenue Forecast.
https://leg.colorado.gov/sites/default/files/images/lcs/cpi_september_2021_lcs_forecast_0.pdf*

Core Services provides funding for eight basic services that counties are required to provide, including home-based intervention, intensive family therapy, life skills, day treatment, sexual abuse treatment, special economic assistance, mental health services, and substance abuse. The Core Services allocation is distributed to counties before the Child Welfare Block, and deficits to the Core Services allocation can be backfilled by the Child Welfare Block during end of year close out. Core Services has an 80/20 General Fund/federal funds split, while General Fund expenditures from the Child Welfare Block are eligible for 50.0 percent federal match. Services provided by Core Services can also be billed to the Block, while the reverse is not true. Considering these factors, a reduction to Core Services is less likely to impact services than the same reduction to the Child Welfare Block.

RECENT LEGISLATION

While the county capped allocations continue to be determined by the Child Welfare Allocation Committee (CWAC), recent legislation will impact how the allocations may be determined.

SENATE BILL 18-254 (CHILD WELFARE REFORM)

Senate Bill 18-254 (Child Welfare Reform) implemented many changes to the child welfare system, including requiring the Department to contract with an outside entity to develop a funding model forecasting the cost of providing services under the child welfare system beginning FY 2018-19 and every three years thereafter. The funding model was intended to eliminate the conflict of interest that exists when representatives of stakeholder groups that receive funding through allocation or contracts are involved in making funding decisions. Under the legislation, the model was required to inform the CWAC, the General Assembly, the Governor, and the Department of the appropriate level of funding required to fully meet all state and federal requirements concerning the comprehensive delivery of child welfare services.

The funding model was completed by business accounting firm BerryDunn, and forecasted the needs of each county based on the average cost per child and forecasted caseload by county. The funding model determined that the necessary amount required to fully fund the child welfare system as of August 2020 was \$506.6 million total funds. At the time, the Department estimated the total appropriations that fund child welfare services was approximately \$44.0 million total funds less than what the funding model indicates when resources provided to counties outside of the capped allocations are included.

SENATE BILL 21-277 (CHILD WELFARE ALLOCATION FORMULA)

During the 2021 Legislative Session, the Committee sponsored S.B. 21-277 (Child Welfare Allocation Formula) to modify the allocation model for child welfare services and create new reporting requirements for the Department.

Senate Bill 21-277 requires the Department to enter a three-year agreement with an outside entity to modify the funding model annually by the end of 2021. Starting in FY 2024-25, S.B. 21-277 requires the Department to use the new funding model to determine county funding allocations for adoption and guardianship subsidies, the independent living program, and child welfare county capped allocations. The bill also clarifies what must be included in the funding model and requires reporting to the Committee in November of each year.

The Department provided the first report to the Committee as requested on November 15. The report details the allocation model proposed in the first funding study from S.B. 18-254, and how it compares to the current allocation and actual expenditures by county. The funding model used the original

amounts determined by the study conducted under S.B. 18-254 for FY 19-20, adjusted for inflation based on the Legislative Council Staff September 2021 forecast.

Overall, the funding model is in excess of the current allocation by \$111.1 million total funds, and in excess of actual expenditures by \$116.7 million total funds. The report also noted expenditures covered under other grants and funding sources. When these funds are included, the funding model is in excess of the allocation by \$50.6 million total funds. The table detailing the calculations from the report is provided in Appendix D.

REQUEST

The request is a one-time reduction of \$2.6 million total funds, including \$2.2 million General Fund, for Core Services to make General Funds available for other statewide funding priorities. The Department does not anticipate an impact to services as 99.5 percent of total child welfare funding will be maintained and shortfalls can be backfilled by the Child Welfare Block. The request assumes all cost drivers for Core Services will remain constant, and the Department does not anticipate that costs will go down in FY 2022-23. The Department's RFI responses indicate that \$1.5 million was transferred from Core Services to the Block in FY 2020-21.

APPENDIX A
NUMBERS PAGES
(DIGITAL ONLY)

Appendix A details actual expenditures for the last two state fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source. *Appendix A is only available in the online version of this document.*

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
--	----------------------	----------------------	-----------------------------	-----------------------	------------------------------

DEPARTMENT OF HUMAN SERVICES Michelle Barnes, Executive Director

(5) DIVISION OF CHILD WELFARE

Administration	<u>6,827,188</u>	<u>6,708,777</u>	<u>8,750,888</u>	<u>8,679,804</u> *
FTE	69.2	72.0	72.0	74.6
General Fund	5,668,803	5,719,002	7,621,593	7,512,795
Cash Funds	0	0	0	0
Reappropriated Funds	57,358	61,154	65,019	66,593
Federal Funds	1,101,027	928,621	1,064,276	1,100,416
 Continuous Quality Improvement	 <u>468,049</u>	 <u>448,435</u>	 <u>504,178</u>	 <u>515,926</u>
FTE	6.0	6.0	6.0	6.0
General Fund	468,049	426,288	426,288	438,036
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	22,147	77,890	77,890
 Training	 <u>6,248,329</u>	 <u>2,289,316</u>	 <u>6,797,102</u>	 <u>6,819,628</u>
FTE	7.0	7.0	7.0	7.0
General Fund	4,209,254	726,353	3,686,370	3,694,893
Cash Funds	0	0	61,224	61,224
Reappropriated Funds	0	0	0	0
Federal Funds	2,039,075	1,562,963	3,049,508	3,063,511

NOTE: An asterisk (*) indicates that the FY 2022-23 request for a line item is affected by one or more decision items.

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Foster and Adoptive Parent Recruitment, Training, and Support	<u>1,245,581</u>	<u>1,138,350</u>	<u>1,622,454</u>	<u>1,627,014</u>	
FTE	2.0	2.0	2.0	2.0	
General Fund	1,030,965	1,002,381	1,210,486	1,215,046	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	214,616	135,969	411,968	411,968	
Adoption and Relative Guardianship Assistance	<u>43,572,663</u>	<u>42,312,256</u>	<u>41,935,128</u>	<u>42,354,479</u>	*
General Fund	21,494,474	21,807,548	22,699,217	22,925,667	
Cash Funds	4,357,266	0	4,227,544	4,269,479	
Reappropriated Funds	0	0	0	0	
Federal Funds	17,720,923	20,504,708	15,008,367	15,159,333	
Child Welfare Services	<u>336,133,793</u>	<u>269,885,964</u>	<u>385,804,996</u>	<u>390,394,055</u>	*
General Fund	183,472,083	184,784,265	203,887,319	206,663,095	
Cash Funds	67,226,759	0	72,230,342	73,001,952	
Reappropriated Funds	0	0	13,421,808	13,498,969	
Federal Funds	85,434,951	85,101,699	96,265,527	97,230,039	
County Level Child Welfare Staffing	<u>26,206,650</u>	<u>23,866,583</u>	<u>27,140,851</u>	<u>27,412,259</u>	*
General Fund	19,837,670	19,275,468	19,757,355	19,955,483	
Cash Funds	2,620,665	0	2,733,258	2,760,399	
Reappropriated Funds	0	0	0	0	
Federal Funds	3,748,315	4,591,115	4,650,238	4,696,377	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Permanency Services	<u>183,419</u>	<u>232,500</u>	<u>232,500</u>	<u>0</u>	
General Fund	183,419	232,500	232,500	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Residential Placements for Children with Intellectual and Developmental Disabilities	<u>2,364,455</u>	<u>2,228,758</u>	<u>3,564,549</u>	<u>3,639,064</u> *	
FTE	1.0	1.5	1.5	2.0	
General Fund	2,333,660	2,214,308	3,546,882	3,621,397	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	30,795	14,450	17,667	17,667	
Child Welfare Prevention and Intervention Services	<u>9,358,038</u>	<u>563,250</u>	<u>598,953</u>	<u>598,953</u>	
General Fund	0	0	0	0	
Cash Funds	0	563,250	598,953	598,953	
Reappropriated Funds	9,358,038	0	0	0	
Federal Funds	0	0	0	0	
Child Welfare Legal Representation	<u>0</u>	<u>1,159,968</u>	<u>6,996,778</u>	<u>6,996,778</u>	
General Fund	0	0	0	0	
Cash Funds	0	1,159,968	6,996,778	6,996,778	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Family and Children's Programs	<u>60,997,994</u>	<u>49,141,286</u>	<u>56,684,676</u>	<u>54,689,244</u>	*
General Fund	44,497,811	45,347,686	47,706,452	46,030,289	
Cash Funds	12,199,599	0	5,926,307	5,767,762	
Reappropriated Funds	0	0	0	0	
Federal Funds	4,300,584	3,793,600	3,051,917	2,891,193	
Performance-based Collaborative Management Incentives	<u>4,287,971</u>	<u>4,500,000</u>	<u>4,500,000</u>	<u>4,500,000</u>	
General Fund	1,500,000	1,500,000	1,500,000	1,500,000	
Cash Funds	2,787,971	3,000,000	3,000,000	3,000,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Collaborative Management Program Administration and Evaluation	<u>372,979</u>	<u>327,689</u>	<u>356,476</u>	<u>358,490</u>	
FTE	1.5	1.5	1.5	1.5	
General Fund	372,979	327,689	356,476	358,490	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Independent Living Programs	<u>2,686,484</u>	<u>2,521,576</u>	<u>2,681,756</u>	<u>2,700,069</u>	
FTE	4.0	4.0	4.0	4.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	2,686,484	2,521,576	2,681,756	2,700,069	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Federal Child Abuse Prevention and Treatment Act Grant	<u>704,075</u>	<u>703,558</u>	<u>477,600</u>	<u>494,970</u>	
FTE	3.0	3.0	3.0	3.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	704,075	703,558	477,600	494,970	
Hotline for Child Abuse and Neglect	<u>2,139,583</u>	<u>2,472,453</u>	<u>3,425,372</u>	<u>2,976,814</u> *	
FTE	6.0	6.0	6.0	6.0	
General Fund	2,064,833	2,422,728	3,373,645	2,925,087	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	74,750	49,725	51,727	51,727	
Public Awareness Campaign for Child Welfare	<u>967,776</u>	<u>1,004,037</u>	<u>1,008,890</u>	<u>1,010,673</u>	
FTE	1.0	1.0	1.0	1.0	
General Fund	967,776	1,004,037	1,008,890	1,010,673	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Interagency Prevention Programs Coordination	<u>147,356</u>	<u>142,419</u>	<u>142,419</u>	<u>144,409</u>	
FTE	1.0	1.0	1.0	1.0	
General Fund	147,356	142,419	142,419	144,409	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Tony Gramscas Youth Services Program	<u>10,403,348</u>	<u>9,155,126</u>	<u>10,324,557</u>	<u>10,351,936</u>	
FTE	3.0	3.0	3.0	3.0	
General Fund	1,422,510	1,467,475	1,717,475	1,718,952	
Cash Funds	8,010,523	7,190,652	8,107,082	8,132,984	
Reappropriated Funds	970,315	496,999	500,000	500,000	
Federal Funds	0	0	0	0	
Appropriation to the Youth Mentoring Services Cash Fund	<u>1,000,000</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	0	0	0	0	
Cash Funds	1,000,000	500,000	500,000	500,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Adoption Savings	<u>0</u>	<u>609,000</u>	<u>1,394,000</u>	<u>700,000</u>	
General Fund	0	0	0	0	
Cash Funds	0	609,000	1,394,000	700,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Indirect Cost Assessment	<u>10,129,784</u>	<u>11,170,108</u>	<u>11,896,909</u>	<u>12,396,676</u> *	
General Fund	0	0	0	0	
Cash Funds	69,164	98,533	101,708	106,108	
Reappropriated Funds	59,569	14,859	62,515	65,370	
Federal Funds	10,001,051	11,056,716	11,732,686	12,225,198	
Title IV-E Waiver Demonstration	<u>3,968,614</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	3,968,614	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Appropriation to the Child Welfare Prevention and Intervention Services Cash Fund	<u>9,358,038</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	9,358,038	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Child Welfare Legal Representation	<u>2,370,740</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	2,370,740	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
TOTAL - (5) Division of Child Welfare	542,142,907	433,081,409	577,341,032	579,861,241	0.4%
<i>FTE</i>	<u>104.7</u>	<u>108.0</u>	<u>108.0</u>	<u>111.1</u>	<u>2.9%</u>
General Fund	299,029,680	288,400,147	318,873,367	319,714,312	0.3%
Cash Funds	104,611,301	13,121,403	105,877,196	105,895,639	0.0%
Reappropriated Funds	10,445,280	573,012	14,049,342	14,130,932	0.6%
Federal Funds	128,056,646	130,986,847	138,541,127	140,120,358	1.1%

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
--	----------------------	----------------------	-----------------------------	-----------------------	------------------------------

(11) DIVISION OF YOUTH SERVICES

to detention and/or commitment in each judicial district. The Division maintains 10 secure institutional centers and augments this capacity with contracts for community, staff secure, and detention placements.

(A) Administration

Personal Services	<u>2,143,304</u>	<u>1,572,686</u>	<u>1,735,944</u>	<u>1,917,366</u> *
FTE	17.7	15.3	15.3	15.3
General Fund	2,031,101	1,564,234	1,675,878	1,857,206
Cash Funds	0	0	0	0
Reappropriated Funds	112,203	8,452	60,066	60,160
Federal Funds	0	0	0	0
Operating Expenses	<u>30,357</u>	<u>30,357</u>	<u>30,357</u>	<u>30,357</u>
General Fund	30,357	30,357	30,357	30,357
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Victim Assistance	<u>33,251</u>	<u>33,251</u>	<u>43,525</u>	<u>43,862</u>
FTE	0.3	0.3	0.3	0.3
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	33,251	33,251	43,525	43,862
Federal Funds	0	0	0	0

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
SUBTOTAL - (A) Administration	2,206,912	1,636,294	1,809,826	1,991,585	10.0%
<i>FTE</i>	<u>18.0</u>	<u>15.6</u>	<u>15.6</u>	<u>15.6</u>	<u>0.0%</u>
General Fund	2,061,458	1,594,591	1,706,235	1,887,563	10.6%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	145,454	41,703	103,591	104,022	0.4%
Federal Funds	0	0	0	0	0.0%

(B) Institutional Programs

Personal Services	<u>75,009,732</u>	<u>66,627,887</u>	<u>66,891,688</u>	<u>68,612,829</u>	
FTE	971.5	934.0	934.0	934.0	
General Fund	75,009,732	66,627,887	66,891,688	68,612,829	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>4,409,687</u>	<u>4,293,456</u>	<u>4,487,724</u>	<u>4,537,724</u>	*
General Fund	3,014,557	3,127,039	3,108,110	3,158,110	
Cash Funds	25,872	15,590	70,000	70,000	
Reappropriated Funds	0	0	1,294,469	1,294,469	
Federal Funds	1,369,258	1,150,827	15,145	15,145	
Medical Services	<u>13,215,448</u>	<u>13,188,931</u>	<u>12,791,872</u>	<u>13,053,842</u>	*
FTE	84.2	84.2	84.2	84.2	
General Fund	13,215,448	13,188,931	12,791,872	13,053,842	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Educational Programs	<u>8,361,670</u>	<u>8,406,804</u>	<u>8,248,874</u>	<u>8,406,427</u> *	
FTE	44.1	44.1	44.1	44.1	
General Fund	7,734,915	7,821,555	7,898,869	8,033,545	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	350,005	350,005	
Federal Funds	626,755	585,249	0	22,877	
Prevention/Intervention Services	<u>31,421</u>	<u>21,938</u>	<u>50,886</u>	<u>50,886</u>	
FTE	1.0	1.0	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	50,886	50,886	
Federal Funds	31,421	21,938	0	0	
SUBTOTAL - (B) Institutional Programs	101,027,958	92,539,016	92,471,044	94,661,708	2.4%
FTE	<u>1,100.8</u>	<u>1,063.3</u>	<u>1,063.3</u>	<u>1,063.3</u>	0.0%
General Fund	98,974,652	90,765,412	90,690,539	92,858,326	2.4%
Cash Funds	25,872	15,590	70,000	70,000	0.0%
Reappropriated Funds	0	0	1,695,360	1,695,360	0.0%
Federal Funds	2,027,434	1,758,014	15,145	38,022	151.1%

(C) Community Programs

Personal Services	<u>9,046,914</u>	<u>7,739,310</u>	<u>6,951,108</u>	<u>7,165,161</u>	
FTE	99.7	82.2	82.2	82.2	
General Fund	8,334,745	6,953,471	6,057,051	6,258,631	
Cash Funds	68,750	56,014	82,698	90,939	
Reappropriated Funds	217,977	314,103	150,585	154,817	
Federal Funds	425,442	415,722	660,774	660,774	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Operating Expenses	<u>534,243</u>	<u>516,038</u>	<u>539,705</u>	<u>539,705</u>	
General Fund	531,460	508,950	523,860	523,860	
Cash Funds	0	6,250	6,281	6,281	
Reappropriated Funds	2,783	838	9,564	9,564	
Federal Funds	0	0	0	0	
Purchase of Contract Placements	<u>12,425,613</u>	<u>8,877,056</u>	<u>8,301,639</u>	<u>8,334,318</u>	*
General Fund	11,521,723	8,310,385	7,221,164	7,248,116	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	572,669	578,396	
Federal Funds	903,890	566,671	507,806	507,806	
Managed Care Project	<u>1,322,222</u>	<u>1,322,322</u>	<u>1,527,233</u>	<u>1,542,506</u>	*
General Fund	1,322,222	1,322,322	1,489,855	1,504,754	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	37,378	37,752	
Federal Funds	0	0	0	0	
S.B. 91-94 Programs	<u>15,309,329</u>	<u>13,980,308</u>	<u>15,527,376</u>	<u>15,680,529</u>	*
General Fund	13,269,131	11,544,166	12,403,061	12,525,974	
Cash Funds	2,040,198	2,436,142	3,124,315	3,154,555	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Parole Program Services	<u>4,621,839</u>	<u>3,621,338</u>	<u>4,769,063</u>	<u>4,235,279</u>	*
General Fund	4,621,839	3,621,338	4,769,063	4,235,279	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Juvenile Sex Offender Staff Training	<u>31,701</u>	<u>34,399</u>	<u>45,548</u>	<u>45,548</u>	
General Fund	7,075	7,035	7,120	7,120	
Cash Funds	24,626	27,364	38,428	38,428	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (C) Community Programs	43,291,861	36,090,771	37,661,672	37,543,046	(0.3%)
<i>FTE</i>	<u>99.7</u>	<u>82.2</u>	<u>82.2</u>	<u>82.2</u>	0.0%
General Fund	39,608,195	32,267,667	32,471,174	32,303,734	(0.5%)
Cash Funds	2,133,574	2,525,770	3,251,722	3,290,203	1.2%
Reappropriated Funds	220,760	314,941	770,196	780,529	1.3%
Federal Funds	1,329,332	982,393	1,168,580	1,168,580	0.0%

(D) Indirect Cost Assessment

Indirect Cost Assessment	<u>0</u>	<u>119,108</u>	<u>126,676</u>	<u>132,331</u> *	
General Fund	0	0	0	0	
Cash Funds	0	119,108	126,676	132,331	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (D) Indirect Cost Assessment	0	119,108	126,676	132,331	4.5%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0%
General Fund	0	0	0	0	0.0%
Cash Funds	0	119,108	126,676	132,331	4.5%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
TOTAL - (11) Division of Youth Services	146,526,731	130,385,189	132,069,218	134,328,670	1.7%
<i>FTE</i>	<u>1,218.5</u>	<u>1,161.1</u>	<u>1,161.1</u>	<u>1,161.1</u>	<u>(0.0%)</u>
General Fund	140,644,305	124,627,670	124,867,948	127,049,623	1.7%
Cash Funds	2,159,446	2,660,468	3,448,398	3,492,534	1.3%
Reappropriated Funds	366,214	356,644	2,569,147	2,579,911	0.4%
Federal Funds	3,356,766	2,740,407	1,183,725	1,206,602	1.9%
TOTAL - Department of Human Services	688,669,638	563,466,598	709,410,250	714,189,911	0.7%
<i>FTE</i>	<u>1,323.2</u>	<u>1,269.1</u>	<u>1,269.1</u>	<u>1,272.2</u>	<u>0.2%</u>
General Fund	439,673,985	413,027,817	443,741,315	446,763,935	0.7%
Cash Funds	106,770,747	15,781,871	109,325,594	109,388,173	0.1%
Reappropriated Funds	10,811,494	929,656	16,618,489	16,710,843	0.6%
Federal Funds	131,413,412	133,727,254	139,724,852	141,326,960	1.1%

APPENDIX B FOOTNOTES AND INFORMATION REQUESTS

UPDATE ON LONG BILL FOOTNOTES

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2021 Long Bill (S.B. 21-205) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/SB21-205>. The Long Bill footnotes relevant to this document are listed below.

- 39 Department of Human Services, Division of Child Welfare, Training; Foster and Adoptive Parent Recruitment, Training, and Support; Child Welfare Services; Family and Children's Programs; and Hotline for Child Abuse and Neglect -- It is the General Assembly's intent to encourage counties to serve children in the most appropriate and least restrictive manner. For this purpose, the Department may transfer funds between the specified line items in the Division of Child Welfare.

COMMENT: This footnote allows the Department to transfer funds between line items as necessary. A report on transfers between lines is provided by Department RFI 14.

- 55 Department of Human Services, Division of Youth Services, Institutional Programs, Personal Services and Operating Expenses -- The Department is authorized to transfer up to \$300,000 of the total appropriations within the line items designated with this footnote.

COMMENT: This footnote was added in 2018 and allows the Department to transfer funds between line items as necessary.

- 56 Department of Human Services, Division of Youth Services, Institutional Programs, Personal Services; and Community Programs, Purchase of Contract Placements -- The Department is authorized to transfer up to \$1,000,000 of the total appropriations within the line items designated with this footnote.

COMMENT: This footnote was added in 2019 and allows the Department to transfer funds between line items as necessary.

- 61 Department of Human Services, Division of Youth Services, Community Programs, Personal Services and Operating Expenses -- The Department is authorized to transfer up to \$50,000 of the total appropriations within the line items designated with this footnote.

COMMENT: This footnote added in 2019 and allows the Department to transfer funds between line items as necessary.

UPDATE ON LONG BILL REQUESTS FOR INFORMATION

The Joint Budget Committee annually submits requests for information to executive departments and the judicial branch via letters to the Governor, other elected officials, and the Chief Justice. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as an Appendix in the annual Appropriations Report (Appendix H in the FY 2021-22 Report):

https://leg.colorado.gov/sites/default/files/fy21-22apprept_0.pdf

The requests for information relevant to this document are listed below.

REQUESTS AFFECTING MULTIPLE DEPARTMENTS

- 24 Department of Health Care Policy and Financing, Medical Services Premiums; Indigent Care Program, Children's Basic Health Plan Medical and Dental Costs; Department of Higher Education, Colorado Commission on Higher Education, Special Purpose, University of Colorado, Lease Purchase of Academic Facilities at Fitzsimons; Governing Boards, Regents of the University of Colorado; Department of Human Services, Division of Child Welfare, Tony Grampas Youth Services Program; Office of Early Childhood, Division of Community and Family Support, Nurse Home Visitor Program; Department of Military and Veterans Affairs, Division of Veterans Affairs, Colorado State Veterans Trust Fund Expenditures; Department of Personnel, Division of Human Resources, Employee Benefits Services, H.B. 07-1335 Supplemental State Contribution Fund; Department of Public Health and Environment, Disease Control and Environmental Epidemiology Division, Administration, General Disease Control, and Surveillance, Immunization Operating Expenses; Special Purpose Disease Control Programs, Sexually Transmitted Infections, HIV and AIDS Operating Expenses, and Ryan White Act Operating Expenses; Prevention Services Division, Chronic Disease Prevention Programs, Oral Health Programs; Primary Care Office -- Each Department is requested to provide the following information to the Joint Budget Committee by October 1, 2021 for each program funded with Tobacco Master Settlement Agreement money: the name of the program; the amount of Tobacco Master Settlement Agreement money received and expended by the program for the preceding fiscal year; a description of the program including the actual number of persons served and the services provided through the program; information evaluating the operation of the program, including the effectiveness of the program in achieving its stated goals

COMMENT: The Department submitted the report as requested. For more information, see the briefing on the Tobacco Master Settlement Agreement dated 11/17/21.

DEPARTMENT OF HUMAN SERVICES

- 3 Department of Human Services, Division of Youth Services, Institutional Programs -- The Department is requested to submit a report by November 1 of each fiscal year, that includes the following monthly data for each State-owned and operated facility for the previous fiscal year:
- a. Number of assaults by type (e.g. juvenile on staff, staff on juvenile, juvenile on juvenile);
 - b. The number and type of sexual assaults;
 - c. Number of homicides;
 - d. Number of suicides;
 - e. Number of new crimes reported to local police;
 - f. Number of direct care staff at each facility (CYSO I and II);
 - g. Ratio of direct care staff (CYSO I and II) to youth;
 - h. Direct care staffing vacancies by type (e.g. CYSO I);
 - i. Average length of service for direct care staff (CYSO I and II);
 - j. Number of hours of missed work by all direct care facility staff and reason for absence (e.g. injury on the job, sick leave, planned absence, unplanned absence, vacation);
 - k. Amount of overtime hours worked by direct care staff and purpose (e.g. covering a shift for an absent co-worker) at each facility;
 - l. Amount of temporary help hours used for direct care purposes;
 - m. The number and type of worker’s compensation injuries that occurred; and
 - n. Amount of time missed by employees due to work-place injuries.

COMMENT: The Department report provided the following information on November 1:

DYS FY 2020-21 FACILITY DATA	
Number of assaults	
Juvenile on staff (monthly average)	15.1
Juvenile on juvenile (monthly average)	27.8
Staff on juvenile (total founded child abuse allegations)	4.0
Number of sexual assaults	
Number of allegations	34.0
Substantiated allegations (all youth-on-youth)	5.0
Number of homicides	0.0
Number of suicides	0.0
Average FTE by classification	69.0
Youth Services Specialist I	641.2
Youth Services Specialist II	140.0
Youth Services Specialist III	91.0
Average length of service by classification (years)	
Youth Services Specialist I	2.2
Youth Services Specialist II	5.5
Youth Services Specialist III	9.5

- 8 Department of Human Services, Division of Youth Services, Community Programs, S.B. 91-094 Programs -- The Department is requested to submit to the Joint Budget Committee no later than November 1 of each fiscal year a report that includes the following information by judicial district and for the state as a whole: (1) comparisons of trends in detention and commitment

incarceration rates; (2) profiles of youth served by S.B. 91-094; (3) progress in achieving the performance goals established by each judicial district; (4) the level of local funding for alternatives to detention; and (5) identification and discussion of potential policy issues with the types of youth incarcerated, length of stay, and available alternatives to incarceration.

COMMENT: The Department report provided the following information on November 1:

The average statewide detention has declined 56.9 percent in the last ten fiscal years to a rate of 5.8 per 10,000 youth. Judicial districts vary from 0.5 to 9.1 per 10,000 youth. The average statewide commitment has declined 67.6 percent in the same time period to a rate of 17.9 per 10,000 youth. Judicial districts vary from 0.0 to 16.4 per 10,000 youth.

In FY 2020-21, 3,900 youth were served along the detention continuum. Of youth receiving SB 91-094 funded services, 74.5 percent identified as male, 35.0 percent Caucasian, 28.0 percent Hispanic or Latino, 13.0 percent Black, and ethnicity was unknown for 20.0 percent.

Statewide, the vast majority of youth complete services without failing to appear at court hearings, incurring new charges, and complete services with positive or net neutral reasons for leaving SB 91-094 programming. One district did not meet their no failure to appear goal, three districts did not meet their no new charges goal, and four did not meet their positive/neutral termination goal.

The report states that \$11,832,122 was allocated to districts out of the \$12,100,547 General Fund appropriated in the Long Bill, with a minimum of \$93,214 and a maximum of \$1,883,680. The remaining \$268,425 was allocated for SB 91-094 administration and was a seven year low.

While detention rates are decreasing, the proportion of high risk reoffending youth and average length of stay is increasing. The impacts of COVID-19 and bed caps is limiting the use of residential placement and increasing community-based services rather than secure detention. More than 91.0 percent of youth served on the detention continuum are served in the community.

- 10 Department of Human Services, Division of Child Welfare -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, information on county child welfare worker staffing, including county data on: (1) caseload ratios by county; (2) actual staffing levels; (3) new hires funded by the child welfare block grant; (4) new hires funded through county level child welfare staffing funding; (5) workload and funding allocation comparisons by county for each type of block allocation; (6) performance metrics concerning the training of and support provided to case workers; (7) how each of the previous data categories support successful outcomes for children served in the child welfare system; and (8) a description of each outcome and how it is measured.

COMMENT: The Department provided the following information on November 1:

COUNTY STAFFING AND CASELOAD DATA FY 2020-21	
Statewide average caseload ratio (1)	8.6
Minimum - Kiowa	0.6
Maximum - Otero	12.3
Statewide staffing total (Block, Core, and SB 15-242) (2)	2,644.0
Staffing increase funded by Block and Core since July 1, 2015 (3)	384.4
Staffing increase funded by county level child welfare staffing (4)	450.0
FTE that received training (6)	721.0
Pre-service training	282.0
In-service training	390.0

The Department has traditionally measured successful outcomes for children by the timeliness of initial response. This metric has been adjusted to not only consider the first outreach, but also subsequent follow-up until successful contact has been made. Increases in county staffing allowed the Department to increase the timeliness benchmark in FY 2019-20.

- 11 Department of Human Services, Division of Child Welfare, Child Welfare Services -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, the following information for each county:
- a. The actual use of funds allocated to counties through the child welfare services, county staffing, and core services block allocations, including data on previous fiscal year expenses and children serviced by funding category. At minimum such data should include the following: (a) program services expenditures, including the cost of services delivered through county staff and the cost of services delivered through contract providers; and the average cost per open involvement per year; (b) out-of-home placement care expenditures and the average cost per child per day; and (c) subsidized adoption expenditures and the average payment per child per day.
 - b. The forecast cost, by county, of fully funding the child welfare system in the current and subsequent fiscal years as determined by the funding model required by S.B. 18-254 (Child Welfare Reforms).

COMMENT: The Department forecasts that the cost of fully funding the child welfare system as determined by the funding model required by SB 18-254 is \$547,445,099 for FY 2021-22 and \$560,310,059 for FY 2022-23. The report also provides the following data in response to part a:

CHILD WELFARE USE OF FUNDS DATA FY 2020-21	
a. Program services expenditures	\$176,839,397
Average program services expenditures	\$9,999
b. Out-of-home placement expenditures	\$96,017,937
Average cost per day	\$68
c. Total annual subsidized adoption expenditures	\$45,893,506
Adoption subsidy average cost per child per day	\$14

- 12 Department of Human Services, Division of Child Welfare -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, information concerning the gross amount of payments to child welfare service providers, including amounts that were paid using child welfare block or core services allocation funds and any other revenue source. The Department is requested to identify amounts, by source, for the last two actual fiscal years.

COMMENT: The Department provided the following information on November 1:

GROSS AMOUNT PAID TO CHILD WELFARE SERVICE PROVIDERS		
PAYMENT	FY 2019-20	FY 2020-21
Child Welfare Block	\$109,489,109	\$99,418,587
Core Services	30,724,724	29,244,597
Social Security Income	2,757,029	2,360,796
Provider Recovery	152,131	254,584
Child Support	1,541,701	1,986,736
Parental Fees	1,524,908	2,117,976
Other	132,162	82,827
Total	\$146,321,764	\$135,466,103

- 13 Department of Human Services, All Divisions -- The Department is requested to provide, by November 1 of each fiscal year, a list of each transfer made in the previous fiscal year pursuant to Section 24-75-106, C.R.S. This information should include: the line item in which the funds originated, the line item to which the funds were transferred, the amount of each transfer, the fund split for each transfer, and the purpose of the transfer.

COMMENT: The Department provided the following information on November 1:

DHS/HCPF TRANSFER REQUESTS				
ORIGIN	LINE ITEM TRANSFERRED TO	AMOUNT	FUND SPLIT	PURPOSE
HCPF	Child Welfare Services	\$69,900	General Fund	Costs under-earned by HCPF and over-estimated by DHS used in the county close out process
HCPF	Child Welfare Services	2,507,835	General Fund	
HCPF	CBMS Operating and contract	2,710,266	General Fund	

- 14 Department of Human Services, Division of Child Welfare -- The Department is requested to provide by November 1 of each fiscal year, a list of each transfer made in the previous fiscal year between division line items as authorized by a Long Bill footnote pursuant to Long Bill Footnote 39. This information should include: the line item in which the funds originated, the line item to which the funds were transferred, the amount of each transfer, the fund split for each transfer, and the purpose of the transfer.

COMMENT: The Department provided the following information on November 1 for FY 2020-21. The relevant line item transfer authority was given in footnote 43 of HB 20-1360 for FY 2020-21. The same footnote is number 39 under SB 21-205 for FY 2021-22.

FY 2020-21 FOOTNOTE 43 TRANSFERS		
TRANSFER FROM	TRANSFER TO	AMOUNT
Family and Children's Program	Child Welfare Services	\$1,195,194
Foster and Adoptive Parent Recruitment, Training, & Support	Child Welfare Services	136,730
Hotline for Child Abuse and Neglect	Child Welfare Services	950,917
Training	Child Welfare Services	2,960,018
Total		\$5,242,859

- 15 Department of Human Services, Division of Child Welfare, Promoting Permanency -- The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, an evaluation report concerning programs funded through this line item.

COMMENT: The Department provided the annual evaluation report for SFY 2021 for Wendy's Wonderful Kids by the Social Work Research Center at Colorado State University and the Kempe Center for the Prevention and Treatment of Child Abuse and Neglect.

- 16 Department of Human Services, Division of Child Welfare and Totals -- The Department is requested to provide a report to the Joint Budget Committee by October 1 of each fiscal year concerning the amount of federal revenues earned by the State for the previous fiscal year pursuant to Title IV-E of the Social Security Act, as amended; the amount of money that was expended for the previous state fiscal year, including information concerning the purposes of the expenditures; and the amount of money that was credited to the Excess Federal Title IV-E Reimbursements Cash Fund created in Section 26-1-111 (2)(d)(II)(C), C.R.S.

COMMENT: The Department provided the following information:

TITLE IV-E REVENUE			
	FY 2021 IV-E EXPENDITURES	FY 2021 IV-E REVENUE EARNED	OVER/(UNDER) EARNINGS
IV-E Kinship flexibility	\$1,288,266	\$1,288,266	0
Other IV-E program expenditures	5,683,882	5,683,882	0
County wide cost allocation plans - pass through	5,642,795	5,642,795	0
Colorado Trails	1,464,387	1,464,387	0
Administrative review unit	630,971	630,971	0
Electronic benefits transfer service	653	653	0
Child welfare administration	947,384	947,384	0
Continuous quality improvement	22,147	22,147	0
Training	1,535,193	1,535,193	0
Foster & adoptive parent recruitment, training	172,849	172,849	0
Child welfare services	52,673,107	52,673,107	0
Family and children's programs	3,793,600	3,793,600	0
Adoption and relative guardianship assistance	20,504,708	20,504,708	0
Residential placements for children with disabilities	14,450	14,450	0
Hotline for child abuse and neglect	49,724	49,724	0
Indirect cost assessment	3,200,205	3,200,205	0
IKA/DYC Admin	415,722	415,722	0
IKA/DYC Purchase of contract placement	566,671	566,671	0
County child welfare staffing	4,591,115	4,591,115	0

TITLE IV-E REVENUE

	FY 2021 IV-E EXPENDITURES	FY 2021 IV-E REVENUE EARNED	OVER/(UNDER) EARNINGS
IT System interoperability	9,038	9,038	0
Trails modernization capital construction	1,379,023	1,379,023	0
Child welfare services - waiver (IVB) ¹	0	357	357
Total	\$104,585,890	\$104,586,247	357

¹ IV-E Waiver ended on September 30, 2019. Revenue credited to the fund is interest earned from remaining fund balance.

APPENDIX C

DEPARTMENT ANNUAL PERFORMANCE REPORT

Pursuant to Section 2-7-205 (1)(b), C.R.S., the Department of Human Services is required to publish an **Annual Performance Report** for the *previous state fiscal year* by November 1 of each year. This report is to include a summary of the Department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the Department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the Department's FY 2022-23 budget request, the FY 2020-21 Annual Performance Report and the FY 2021-22 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performancemanagement/department-performance-plans>

APPENDIX D CHILD WELFARE FUNDING MODEL

Legislative Report - FY 2020-21 Child Welfare Funding Model, 26-5-103.7(5)

County	(a) BerryDunn FY 2020-21 Funding Model Amount*	FY 2020-21 Total Child Welfare Allocation**	(b) Difference Between BerryDunn Funding Model and Total Allocation	(c) Final Expenditures Considered at Close-out***	Difference Between Allocation and Final Expenditures Considered at Close- out	Difference Between BerryDunn Funding Model and Final Expenditures Considered at Close- out	(d) Expenditures Covered Under Other Grants and Funding****
Adams	\$ 55,302,147	\$ 44,769,420	\$ 10,532,727	\$ 47,439,477	\$ (2,670,057)	\$ 7,862,670	\$ 6,065,903
Alamosa	4,599,613	4,140,726	458,887	3,219,860	920,866	1,379,753	483,407
Arapahoe	54,115,683	44,510,219	9,605,464	39,499,267	5,010,952	14,616,416	5,429,146
Archuleta	1,072,977	940,520	132,458	744,968	195,551	328,009	91,316
Baca	288,126	370,273	(82,146)	296,605	73,667	(8,479)	2,161
Bent	752,555	620,490	132,065	477,822	142,668	274,734	36,919
Boulder	21,827,638	15,945,761	5,881,878	18,951,138	(3,005,378)	2,876,500	1,390,614
Broomfield	3,658,321	2,776,649	881,672	3,181,384	(404,734)	476,937	179,172
Chaffee	2,499,302	1,484,940	1,014,362	1,551,357	(66,416)	947,945	161,997
Cheyenne	140,140	248,651	(108,511)	67,767	180,883	72,373	4,519
Clear Creek	1,631,388	870,191	761,197	923,568	(53,377)	707,820	168,886
Conejos	1,106,861	1,009,175	97,686	740,971	268,204	365,891	48,427
Costilla	1,316,891	1,053,550	263,341	961,754	91,796	355,136	80,520
Crowley	888,581	684,727	203,854	635,842	48,885	252,739	114,324
Custer	453,620	356,731	96,889	256,356	100,375	197,264	-
Delta	3,699,593	3,168,836	530,757	3,058,140	110,696	641,453	582,242
Denver	77,233,424	55,685,440	21,547,985	59,209,489	(3,524,050)	18,023,935	8,028,607
Dolores	241,358	278,832	(37,474)	152,982	125,850	88,377	13,271
Douglas	13,225,394	12,712,006	513,388	10,050,940	2,661,067	3,174,454	801,556
Eagle	2,402,782	1,919,671	483,110	2,005,232	(85,561)	397,550	67,777
El Paso	76,440,754	60,004,623	16,436,131	62,237,219	(2,232,596)	14,203,535	6,216,269
Elbert	1,544,271	1,439,802	104,469	1,709,860	(270,058)	(165,589)	95,361
Fremont	6,608,495	5,390,829	1,217,666	4,748,810	642,019	1,859,686	734,403
Garfield	5,113,757	3,983,088	1,130,670	3,847,535	135,553	1,266,222	225,388
Gilpin	753,805	621,947	131,859	473,049	148,897	280,756	57,331
Grand	957,062	556,563	400,499	637,402	(80,839)	319,660	58,768
Gunnison	1,197,455	743,938	453,517	934,204	(190,266)	263,252	30,174
Hinsdale	45,816	59,861	(14,045)	65,013	(5,152)	(19,197)	-
Huerfano	1,605,456	1,296,810	308,646	1,202,136	94,674	403,321	131,340
Jackson	33,477	248,651	(215,174)	65,090	183,561	(31,613)	3,040
Jefferson	42,627,956	33,642,473	8,985,482	34,296,059	(653,586)	8,331,896	4,047,448
Kiowa	458,543	329,078	129,464	185,942	143,136	272,601	50,365
Kit Carson	819,447	719,690	99,756	725,308	(5,617)	94,139	88,384
La Plata	3,895,239	3,510,464	384,775	2,870,099	640,365	1,025,140	239,290
Lake	765,592	507,779	257,813	542,646	(34,866)	222,947	106,656
Larimer	28,795,888	23,327,822	5,468,066	22,485,685	842,137	6,310,203	623,831
Las Animas	1,955,282	1,515,315	439,968	1,381,824	133,491	573,458	362,830
Lincoln	1,549,234	871,595	677,639	1,268,804	(397,209)	280,429	213,657
Logan	4,515,574	3,257,624	1,257,950	3,446,755	(189,131)	1,068,819	855,235
Mesa	22,802,829	17,203,647	5,599,182	15,580,438	1,623,209	7,222,391	4,205,938
Mineral	27,570	77,327	(49,757)	3,647	73,680	23,922	-
Moffat	1,713,161	1,316,857	396,304	1,262,996	53,861	450,165	126,102
Montezuma	2,320,635	1,999,053	321,583	1,713,844	285,209	606,791	251,245
Montrose	4,832,309	4,768,843	63,465	3,721,997	1,046,847	1,110,312	710,229
Morgan	3,927,548	3,136,025	791,523	2,812,361	323,665	1,115,187	526,098
Otero	2,571,949	2,508,911	63,039	1,554,258	954,653	1,017,692	370,283
Ouray	252,621	250,159	2,462	239,065	11,094	13,556	-
Park	1,217,405	891,826	325,580	1,168,145	(276,320)	49,260	46,369
Phillips	410,797	261,881	148,916	153,093	108,788	257,704	25,711
Pitkin	747,528	504,689	242,839	767,138	(262,450)	(19,611)	30,739
Prowers	1,569,205	1,373,041	196,163	1,170,427	202,614	398,777	76,787
Pueblo	18,278,488	15,001,459	3,277,030	13,684,272	1,317,187	4,594,217	2,747,546
Rio Blanco	1,144,420	764,186	380,234	801,793	(37,607)	342,626	76,716
Rio Grande	1,947,295	1,335,534	611,762	1,700,601	(365,067)	246,695	242,155
Routt	1,324,928	1,036,412	288,516	1,057,486	(21,074)	267,441	32,666
Saguache	963,177	706,862	256,315	784,194	(77,333)	178,983	65,700
San Juan	29,088	54,607	(25,518)	31,962	22,645	(2,874)	-
San Miguel	483,469	356,891	126,578	278,418	78,473	205,051	12,932
Sedgwick	222,827	253,703	(30,876)	227,521	26,182	(4,694)	7,175
Summit	1,200,978	782,489	418,489	934,488	(151,999)	266,490	81,514
Teller	2,298,336	1,616,087	682,248	2,597,496	(981,409)	(299,160)	302,325
Washington	609,192	564,149	45,043	639,217	(75,068)	(30,025)	52,774
Weld	33,128,456	26,836,531	6,291,925	24,278,196	2,558,334	8,850,259	2,637,680
Yuma	1,078,505	919,722	158,783	162,256	103,466	262,248	102,891
Total	\$ 531,242,212	\$ 420,095,648	\$ 111,146,564	\$ 414,527,667	\$ 5,567,981	\$ 116,714,545	\$ 50,622,110

*The funding model amounts were taken from the BerryDunn Funding Model, using the original (FY 2019-20) amounts and updated according to CPI rates taken from the Colorado Legislative Council Staff's September 2021 Economic Revenue Forecast, p. 60. No modifications have been made to the original model to improve the accuracy of the data.

**Total Allocation amount is the sum of the following funding streams: Child Welfare Block; Core Services; and Senate Bill 15-242 New County Staffing.

***The Closeout Total amount is the sum of each county's reimbursible expenses entered into the CFMS under the following programs: Child Welfare Block; Core Services; and senate Bill 15-242.

****Sum of county expenditures paid under the Chafee Grant; Every Student Succeeds, Promoting Safe and Successful Families; Relative Guardian Adoption Program and IV-E Waiver Prevention and Intervention.