

JOINT BUDGET COMMITTEE



STAFF BUDGET BRIEFING FY 2022-23

DEPARTMENT OF CORRECTIONS

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2020 and 2021 legislative sessions that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report:

<https://leg.colorado.gov/publications/appropriations-report-fiscal-year-2021-22>

The online version of the briefing document, which includes the Numbers Pages, may be found by searching the budget documents on the General Assembly's website by visiting leg.colorado.gov/content/budget/budget-documents. Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

DEPARTMENT OF CORRECTIONS

DEPARTMENT OVERVIEW

The Department of Corrections (DOC) is responsible for:

- Managing, supervising, and controlling the correctional facilities that are owned and operated by the State.
- Paying for privately operated prison facilities that house state prisoners and monitoring contract compliance.
- Operating programs for offenders that provide treatment and services that improve the likelihood of successfully reintegrating into society following release.
- Supervising and counseling inmates in community corrections programs and offenders who have been placed on parole.
- Developing and operating correctional industries within the institutions that have a rehabilitative or therapeutic value for inmates and which also supply products for state institutions and the private sector.
- Operating the Youthful Offender System (YOS), which serves as a middle tier sentencing option (between the juvenile system and the adult system) for violent youthful offenders who would otherwise be sentenced to the adult prison system.

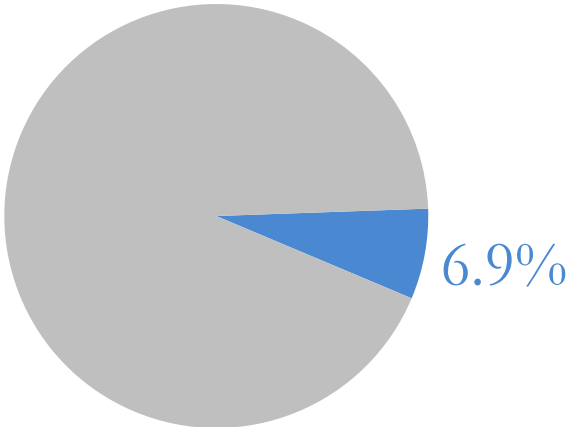
DEPARTMENT BUDGET: RECENT APPROPRIATIONS

FUNDING SOURCE	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23 *
General Fund	\$891,299,801	\$841,986,542	\$867,647,658	\$890,627,559
Cash Funds	47,901,602	47,524,821	46,289,623	45,171,598
Reappropriated Funds	51,757,665	50,558,294	44,439,646	44,260,108
Federal Funds	7,175,312	9,573,700	2,932,425	3,401,533
TOTAL FUNDS	\$998,134,380	\$949,643,357	\$961,309,352	\$983,460,798
Full Time Equiv. Staff	6,316.3	6,463.1	6,313.9	6,303.9

*Requested appropriation.

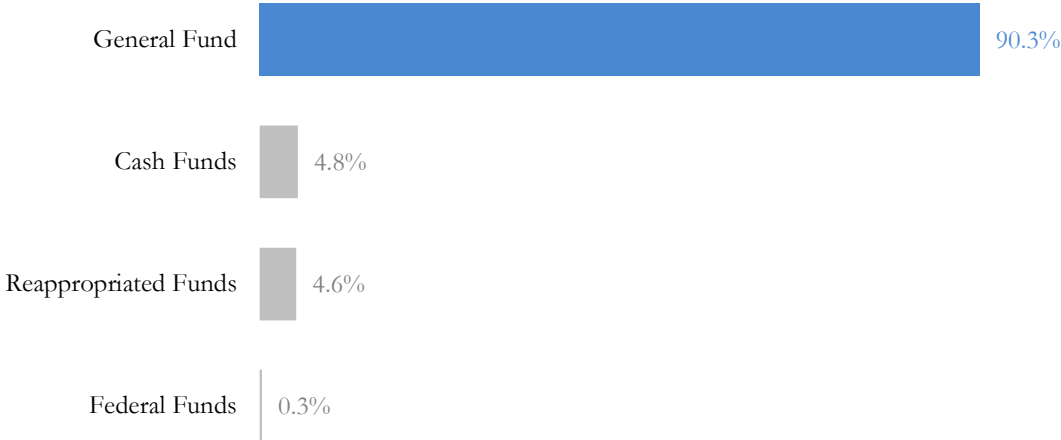
DEPARTMENT BUDGET: GRAPHIC OVERVIEW

Department's Share of Statewide General Fund



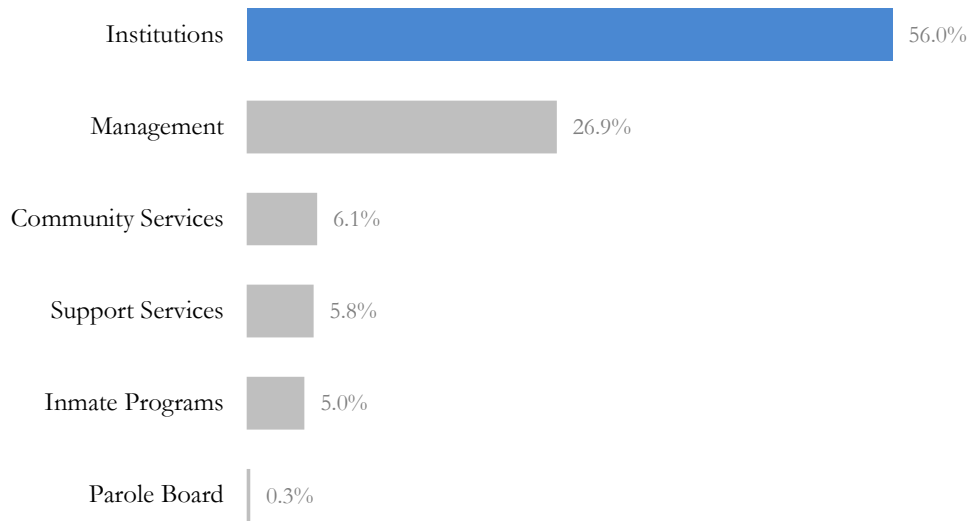
Based on the FY 2021-22 appropriation.

Department Funding Sources



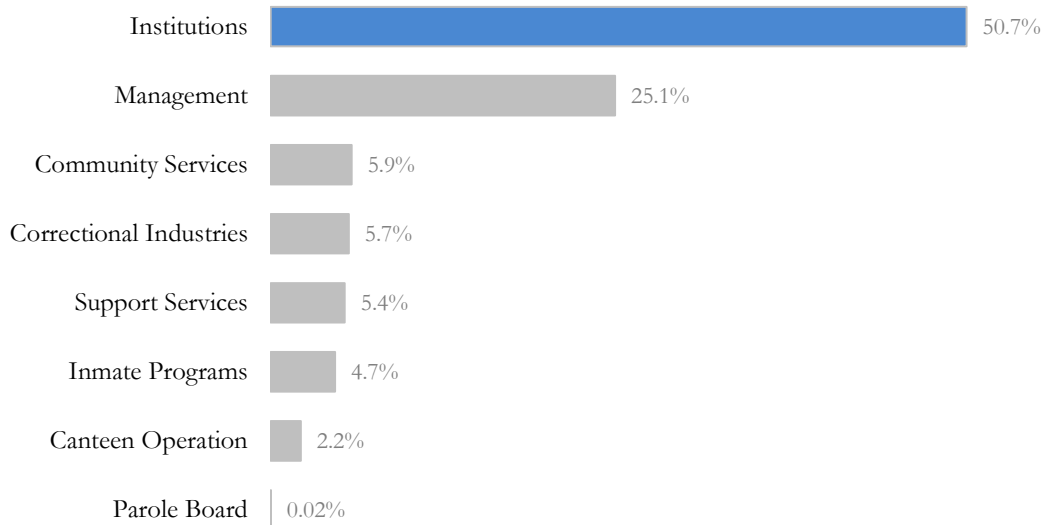
Based on the FY 2021-22 appropriation.

Distribution of General Fund by Division



Based on the FY 2021-22 appropriation.

Distribution of Total Funds by Division



Based on the FY 2021-22 appropriation.

GENERAL FACTORS DRIVING THE BUDGET

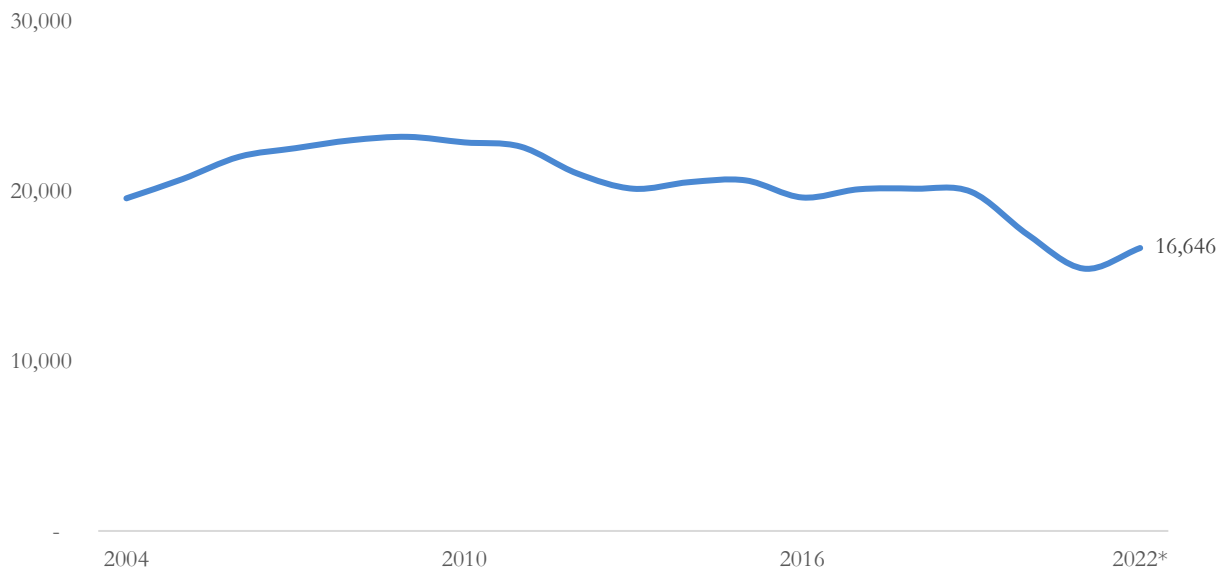
Employee compensation for 6,313.9 FTE is the primary factor driving the DOC budget. About two-thirds of the DOC's \$867.7 million General Fund budget in FY 2021-22 goes to personal services and centrally-appropriated compensation line items (PERA, salary survey, etc.). The largest line item is Personal Services for the Housing and Security Subprogram, which supports 2,995.1 FTE working in state prisons. This line accounts for almost a quarter of the Department's General Fund appropriations (\$204.0 million, 23.5 percent).

Appropriations for employee compensation depend on two key factors: (1) the number of employees required to manage the State's inmate and parole populations, and (2) policy decisions that affect salaries and benefits.

INMATE POPULATION

The size of the inmate population (shown below) is commonly referred to as "caseload." The DOC budget usually gets two caseload adjustments during the budget cycle: one for the current fiscal year (supplemental) and one for the next fiscal year.

Total DOC Inmate Population (End of fiscal year)



**Based on LCS December 2020 Correctional Population Forecast*

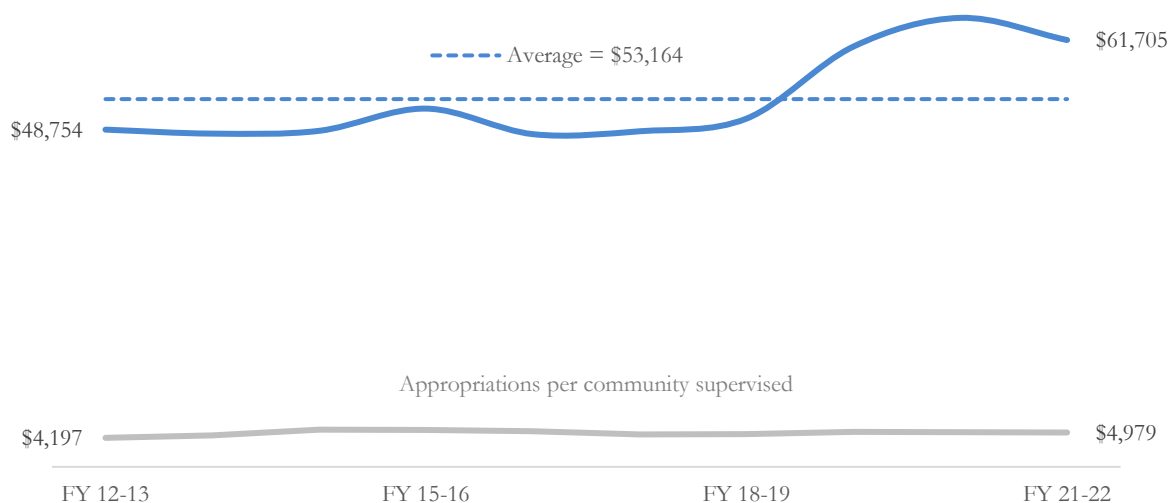
Most DOC inmates reside in state-operated prisons (74.8 percent), which explains the large personal services appropriation and number of FTE in the Housing & Security Subprogram. Other inmates are located in private prisons (15.8 percent), community corrections facilities (5.4 percent), and county jails (1.7 percent). A small percentage lives in the community under intensive supervision (0.9 percent).¹

¹ As of October 31, 2021. The DOC categorizes the remainder, about 1.4 percent, as fugitives/other. This includes inmates who may be in hospitals or out-of-state jails.

In addition to the inmate population, the DOC monitors parolees who have been conditionally released into the community. Once on parole, offenders are no longer considered “inmates.” As of October 31, 2021, the DOC managed 15,617 inmates and 10,309 parolees. Of those inmates, 14,042 (90.5 percent) resided in prisons.

The size of the prison population has a far bigger impact on DOC appropriations than the size of the community population, which includes both parolees and inmates in community corrections. The following graph shows the *approximate* relationship between appropriations for prison supervision vs. community supervision.²

Annual appropriations per **Prison Inmate** vs. Community Supervised
(Inflation-adjusted, FY 2020-21 dollars)



*FY 2021-22 data based on year-to-date population as of October 31, 2021

Several factors affect the DOC’s prison caseload: the State's adult population, laws, crime rates, law enforcement and prosecution intensity, the number of arrestees sentenced to prison, enforcement of parole violations, and the length of stay once an offender arrives in prison. Length of stay depends on:

- The presumptive sentence range prescribed in law.
- The rules that determine the date on which an inmate is first eligible for parole and the date by which an offender must be released from prison.

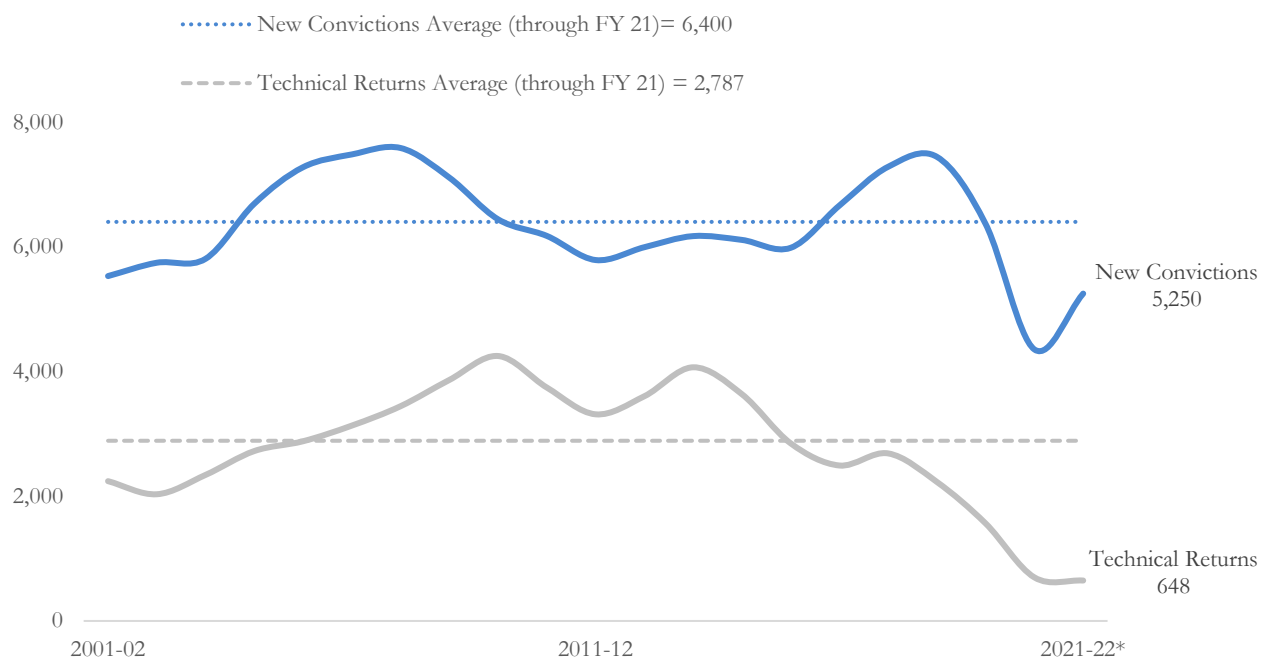
² Staff calculated the figure for prison supervision as follows: (Total DOC Appropriations – Appropriations for Community Supervision)/number of inmates in prison. Some DOC personnel spend time working on both prison and community supervision issues, such as administrative personnel in the Executive Director’s Office. Appropriations for these personnel were included in the Total DOC Appropriations figure despite the overlap between prison and community job functions. Additionally, appropriations for community corrections transition inmates are not included; the State funds community corrections through the Department of Public Safety. If staff included these appropriations in the graph, it would narrow the gap between prison supervision and community supervision.

- The willingness of the parole board to release inmates who have reached their parole eligibility date but are not yet at their mandatory release date.
- The amount of extra time a typical parolee is reincarcerated for violating their conditions of parole.

ADMISSIONS & RELEASES

Factors driving caseload fall in two broad categories: admissions and releases. **New convictions make up the majority of admissions into the DOC prisons.** Of those new convictions, most are “new court commitments,” which refer to people who are: (A) completely new to the DOC system, or (B) have completely exited the DOC system after a prior offense. A “technical parole return” is when a parolee returns to prison because they violate the terms of their parole. Recent trends are well below the 20-year historical average for both new convictions and technical parole returns.

New Convictions vs. Technical Parole Returns



*Projection based on year-to-date data

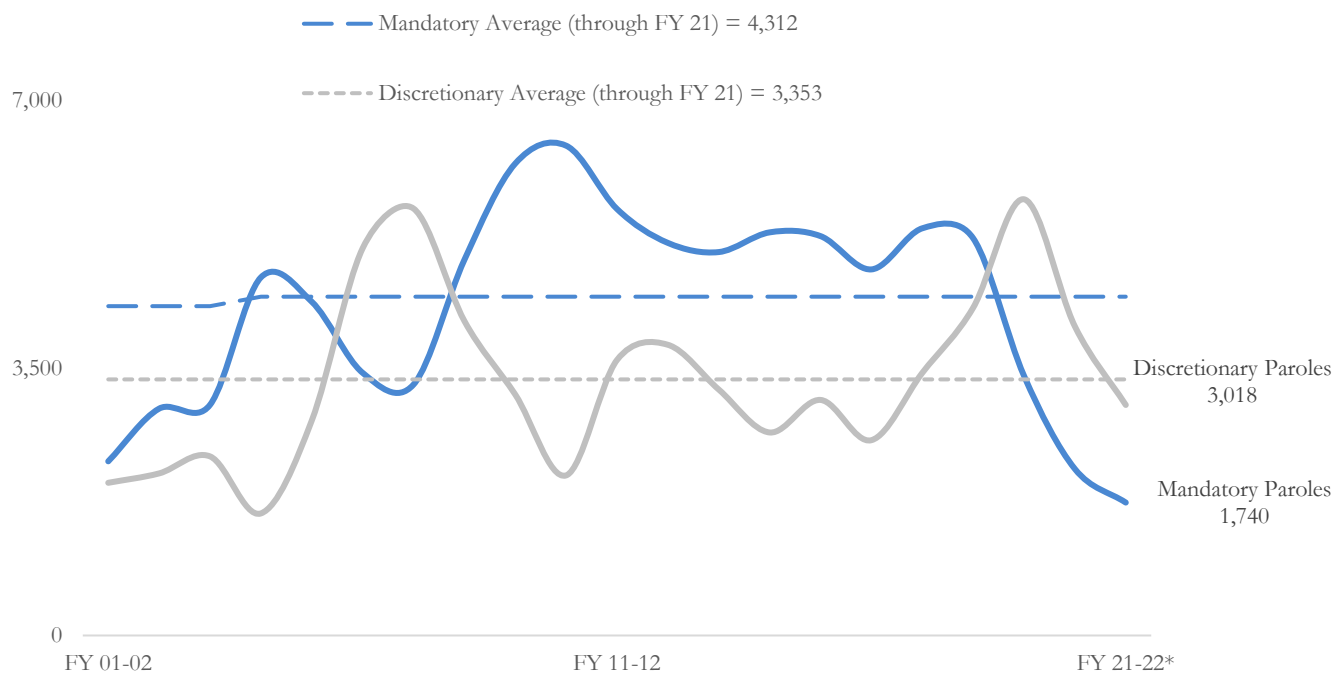
Parole is the most common form of prison release. There are two main ways that an inmate ends up on parole. The first is *discretionary* parole, which is when an offender is released into the community before their mandatory release date. Discretionary parole depends on: (1) the parole eligibility date, which depends on the sentence and the offense, and (2) approval by the Parole Board, which evaluates and makes decisions on parole applications.³

The second is *mandatory* parole, which is based on the offender’s statutory mandatory release date. This date initially equals the length of the prison sentence, but can be moved up if the inmate acquires “earned time” through good behavior.

³ The Parole Board is responsible for both discretionary and mandatory parole decisions for eligible offenders. The Board is an independent entity funded through the DOC in the Long Bill, but it is not under the DOC’s purview.

Mandatory releases are historically more common than discretionary releases. However, the latter occasionally exceed the former, as was the case in FY 2007-08 and FY 2019-20 through present.

Mandatory vs. Discretionary Parole



**Projection based on year-to-date data*

FY 2021-22 CASELOAD ADJUSTMENTS

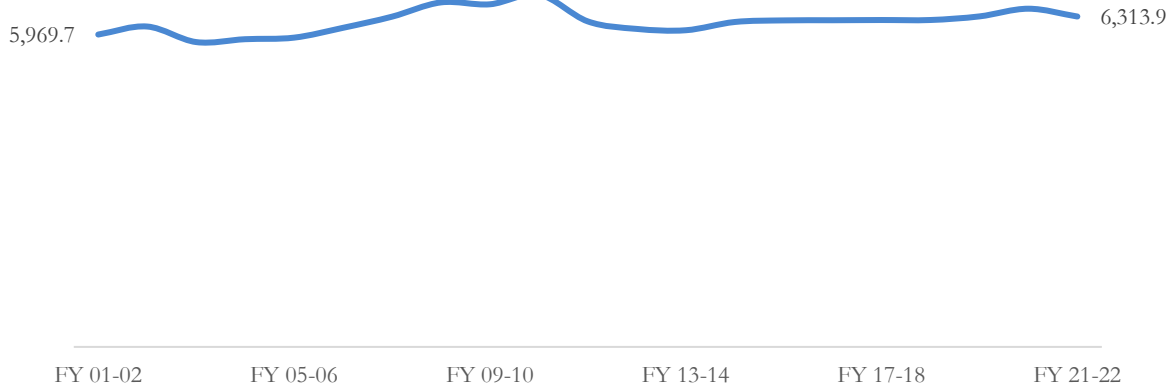
The DOC's inmate caseload decreased by 20.0 percent from the end of March 2020 to the end of April 2021, the month the FY 2021-22 Long Bill passed through the General Assembly. The Long Bill included a caseload-related reduction of \$26,021,343 General Fund, about 3.1 percent of FY 2020-21 General Fund appropriations. Appropriations for the current fiscal year include the following assumptions:

- The closure of 1,652 prison beds, primarily in minimum security units
 - 1,356 male beds and 296 female beds
- A prison vacancy rate of 10.0 percent, as opposed to the traditional rate of about 2.0 percent
- No full prison closures
- A reduction of 110.2 FTE

EMPLOYEE COMPENSATION

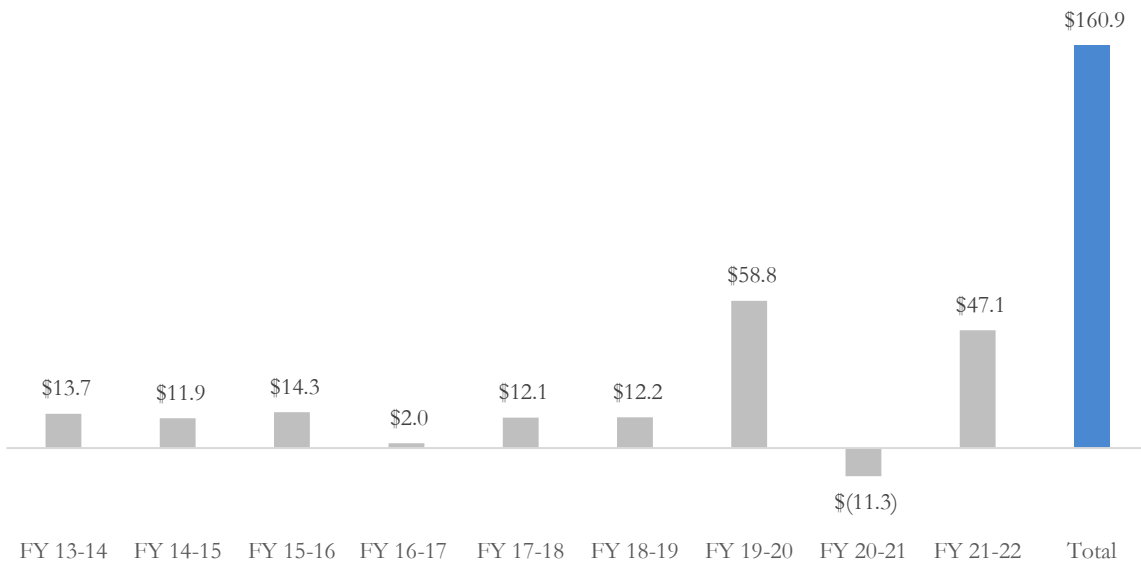
The number of budgeted FTE has grown at an average annual rate of about 0.3 percent since FY 2001-02, ranging between 5,825 and 6,733. In that same timeframe, inflation-adjusted appropriations to the Department grew by an average annual rate of about 1.0 percent.

Number of budgeted DOC FTE since FY 2001-02



One factor in the difference is growth in employee compensation. When limiting the data to just the last nine years, compensation policy changes increased the budget by an estimated net total of \$160.9 million.⁴ The following graph shows incremental changes in the budget since FY 2013-14, with the total shown on the right side. The large increase in FY 2019-20 includes \$27.3 million for a compensation-related decision item to increase base salaries for correctional officers.

Annual changes in centrally appropriated compensation line items (\$ millions)



⁴ Figure includes impacts from salary survey; health, life, and dental; amortization equalization disbursement (regular and supplemental); PERA direct distribution; the annualizations of S.B. 18-200; and shift differential.

SUMMARY: FY 2021-22 APPROPRIATION & FY 2022-23 REQUEST

DEPARTMENT OF CORRECTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2021-22 APPROPRIATION:						
SB 21-205 (Long Bill)	959,986,433	866,975,862	46,289,623	43,788,523	2,932,425	6,306.6
Other legislation	1,322,919	671,796	0	651,123	0	7.3
TOTAL	\$961,309,352	\$867,647,658	\$46,289,623	\$44,439,646	\$2,932,425	6,313.9
FY 2022-23 REQUESTED APPROPRIATION:						
FY 2021-22 Appropriation	\$961,309,352	867,647,658	\$46,289,623	\$44,439,646	\$2,932,425	6,313.9
R1 Prison caseload	(670,837)	(663,927)	(6,910)	0	0	(6.4)
R2 Medical caseload	575,610	575,610	0	0	0	0.0
R3 Long-term compassionate care	702,187	168,575	64,201	0	469,411	0.0
R4 K-9 drug detection program	304,268	304,268	0	0	0	1.8
R5 Increased food service costs	1,068,363	1,068,363	0	0	0	0.0
R6 Victim services notification	31,888	31,888	0	0	0	0.0
R7 Suspend five year sentencing	0	0	0	0	0	0.0
R8 Technical adjustments	0	0	0	0	0	0.0
R9 Provider rate increase	1,150,981	1,114,483	0	36,498	0	0.0
Centrally appropriated line items	14,882,649	14,592,312	286,738	3,599	0	0.0
Non-prioritized decision items	2,316,328	2,313,216	3,112	0	0	0.0
Annualize prior year legislation	2,209,464	3,031,598	(757,104)	(65,030)	0	3.2
Technical adjustments	278,107	473,896	(195,789)	0	0	0.0
Annualize prior year budget actions	(614,646)	(113,297)	(501,349)	\$0	\$0	(8.6)
Indirect cost assessment	(82,916)	82,916	(10,924)	(154,605)	(303)	0.0
TOTAL	\$983,460,798	\$890,627,559	\$45,171,598	\$44,260,108	\$3,401,533	6,303.9
INCREASE/(DECREASE)	\$22,151,446	\$22,979,901	(\$1,118,025)	(\$179,538)	\$469,108	(10.0)
Percentage Change	2.3%	2.6%	(2.4%)	(0.4%)	16.0%	(0.2%)

R1 PRISON CASELOAD: The Department requests a decrease of \$670,837 total funds and 6.4 FTE in FY 2022-23, reducing prison capacity by 3 male private prison beds and 80 female state prison beds. The request annualizes to a reduction of \$702,836 General Fund and 7.0 FTE in FY 2023-24. The request assumes that the prison population will increase by 2,018 from June 2021 to June 2023. Much of this increase will be absorbed by existing vacancies; the budget for FY 2021-22 assumed a vacancy rate of 10.0 percent for male beds, whereas the FY 2022-23 budget assumes a vacancy rate of 2.5 percent. Caseload assumptions will be updated during figure setting following the December 2021 prison population forecasts from Legislative Council Staff and the Division of Criminal Justice.

R2 MEDICAL CASELOAD: The Department requests an increase of \$575,610 General Fund in FY 2022-23. The request aims to align medical appropriations with updated inmate population projections and a reduced need for Hepatitis C treatment for newly-admitted inmates.

R3 LONG-TERM COMPASSIONATE CARE: The Department requests an increase of \$702,187 total funds, including \$168,575 General Fund, starting in FY 2022-23. The request aims to guarantee 10

beds in a privately-run nursing facility for elderly and indigent inmates, using a combination of General Fund and cash funds for a 50.0 percent match for federal Medicaid reimbursements. The requested amount of state funds does not match the amount for federal funds because the Department assumed \$236,633 in savings for a reduced prison population of 10 beds. The Department expects the program will eventually reach a population of 30 to 40, which would require additional General Fund appropriations. The Department indicates that funding is for a theory-informed program as defined in S.B. 21-284 (Evidence-based evaluation for budget).

R4 K-9 DRUG DETECTION PROGRAM: The Department requests an increase of \$304,268 General Fund and 1.8 FTE for FY 2022-23, which would annualize to \$199,831 GF and 2.0 FTE for FY 2023-24. This funding would support a K-9 program—four handlers and four dogs—aimed at detecting narcotics and other contraband. Per the Department, there has been an increase in drug trafficking and use, leading to staff injuries, inmates injuries and deaths, and a general decline in safety within the prison system. The requested K-9 units would supplement existing tactics to reverse this trend. The Department indicates that funding is for a theory-informed program as defined in S.B. 21-284 (Evidence-based evaluation for budget).

R5 INCREASED FOOD SERVICE COSTS: The Department requests an increase of \$1,068,363 General Fund starting in FY 2022-23. This includes a \$700,701 increase in milk costs due to the closure of the Colorado Correctional Industries (CI) dairy operation. When the dairy operation closed, the Department had to contract with an outside vendor to purchase and deliver milk at a higher cost than the CI operation. The remainder of the requested increase accounts for an expected 2.2 percent inflationary increase in food costs.

R6 VICTIM SERVICES NOTIFICATION: The Department requests an increase of \$31,888 General Fund to pay for postage expenses related to the implementation of H.B. 19-1064 (Victim Notification Criminal Proceedings). The bill eliminated the requirement for victims to opt-in to receive notifications regarding the offender's status and movement (e.g. parole hearings, referrals to community corrections). The Department assumed that this requirement would apply after May 28, 2019. However, the Office of the Attorney General interpreted that the requirement was retroactive, hence the Department's request for increased funding to provide more notifications than it originally expected. The Department indicates that funding is for a theory-informed program as defined in S.B. 21-284 (Evidence-based evaluation for budget).

R7 SUSPEND FIVE YEAR SENTENCING [REQUIRES LEGISLATION]: The Department requests that the JBC sponsor legislation to suspend Section 2-2-703, C.R.S., for three years. Briefing Issue 1 discusses this request in greater detail. The Department indicates that funding is for a theory-informed program as defined in S.B. 21-284 (Evidence-based evaluation for budget).

R8 TECHNICAL ADJUSTMENTS: The Department requests a net zero reallocation of \$2.5 million federal funds from the Correctional Industries division to the Business Operations division.

R9 PROVIDER RATE INCREASE: The Department requests an increase of \$1,150,981 total funds, including \$1,114,483 General Fund, for the 1.0 percent statewide common policy provider rate increase.

CENTRALLY APPROPRIATED LINE ITEMS: The request includes a net increase of \$14,882,649 total funds for centrally appropriated line items.

CENTRALLY APPROPRIATED LINE ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Salary survey	\$12,322,248	\$12,016,673	\$305,575	\$0	\$0	0.0
Health, life, and dental	1,825,871	1,854,579	(28,708)	0	0	0.0
Risk management and property funds	1,217,777	1,190,133	27,644	0	0	0.0
DPA Paid family leave	861,098	840,117	20,981	0	0	0.0
PERA Direct Distribution	514,182	510,593	3,589	0	0	0.0
Legal services	475,793	464,992	10,801	0	0	0.0
CORE	78,233	70,879	3,755	3,599	0	0.0
Payments to OIT	42,681	42,510	171	0	0	0.0
Shift differential	(1,263,959)	(1,269,709)	5,750	0	0	0.0
Workers' compensation	(797,850)	(779,739)	(18,111)	0	0	0.0
AED	(194,388)	(172,429)	(21,959)	0	0	0.0
SAED	(194,388)	(172,429)	(21,959)	0	0	0.0
Short-term disability	(4,374)	(3,662)	(712)	0	0	0.0
Capitol Complex leased space	(275)	(196)	(79)	0	0	0.0
TOTAL	\$14,882,649	\$14,592,312	\$286,738	\$3,599	\$0	0.0

NON-PRIORITIZED DECISION ITEMS: The request includes a net increase of \$2.3 million for the following decision items originating in other agencies.

NON-PRIORITIZED DECISION ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
DPA Paid Family Medical Leave Act	\$2,025,459	\$2,025,459	\$0	\$0	\$0	0.0
Vehicle lease payments	153,784	153,784	0	0	0	0.0
OIT Budget package	108,909	106,437	2,472	0	0	0.0
DPA CSEAP resources	28,176	27,536	640	0	0	0.0
TOTAL	\$2,316,328	\$2,313,216	\$3,112	\$0	\$0	0.0

ANNUALIZE PRIOR YEAR LEGISLATION: The request includes a net increase of \$2.2 million total funds to reflect the FY 2022-23 impact of bills passed in previous sessions, summarized in the following table.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB18-200 PERA unfunded liability	\$1,917,119	\$1,869,574	\$47,545	\$0	\$0	0.0
SB 21-069 License plate expiration	246,970	0	0	246,970	0	0.0
SB 21-138 Brain injury support	170,564	170,564	0	0	0	0.1
HB 20-1153 CO quality jobs	80,389	885,038	(804,649)	0	0	1.5
SB 21-146 Improve prison release	42,324	42,324	0	0	0	0.3
HB 21-1209 Eligibility youth off.	35,972	35,972	0	0	0	0.6
SB 21-193 Protect pregnant people	28,126	28,126	0	0	0	0.7
SB 21-076 Electronic 3rd-party sales	(312,000)	0	0	(312,000)	0	0.0
TOTAL	\$2,209,464	\$3,031,598	(\$757,104)	(\$65,030)	\$0	3.2

TECHNICAL ADJUSTMENTS: The request includes a net increase of \$278,107 total funds, including an increase of \$473,896 for lease escalator and depreciation lease payments.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The request includes a net decrease of \$614,646 total funds for prior year budget actions, summarized in the following table.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 20-21 Restore restorative justice budget balancing action	\$75,000	\$75,000	\$0	\$0	\$0	1.2
FY 20-21 Restore volunteers budget balancing action	0	480,002	(480,002)	0	0	0.0
FY 21-22 BA2 Align prison caseload	(665,949)	(665,949)	0	0	0	(9.8)
Annualize prior year salary survey	(23,697)	(2,350)	(21,347)	0	0	0.0
TOTAL	(\$614,646)	(\$113,297)	(\$501,349)	\$0	\$0	(8.6)

INDIRECT COST ASSESSMENT: The request includes a net decrease in the Department's indirect cost assessments.

ISSUE 1: FIVE-YEAR SENTENCING

The Department requests that the JBC sponsor legislation to suspend Section 2-2-703, C.R.S. for three years. This statute—which is over 30 years old—says that the General Assembly cannot pass a bill resulting in a net increase in imprisonment without including statutory appropriations to cover the costs of that increase for the first five years following the effective date of the bill. This includes capital construction costs, operating costs, and parole costs.

SUMMARY

In staff's view, the five-year statutory appropriation requirement is not necessary for two main reasons. First, there is ample opportunity to adjust appropriations to fit caseload during the annual budget process. These adjustments typically happen twice a year; once during the supplemental process for the current fiscal year and again during figure setting for the next fiscal year. Second, recent prison population trends suggest there is no need for an automatic prison capacity funding mechanism.

Suspending Section 2-2-703, C.R.S. does not affect the fiscal note process for sentencing bills (Section 2-2-701, C.R.S.), nor does it affect the requirement to refer such sentencing bills to the appropriations committees pursuant to Section 2-2-702, C.R.S. Sentencing bills could still, if necessary, contain appropriations for the following fiscal year just like most bills with a fiscal impact. Second- and third-year impacts can be factored into annual caseload adjustments.

RECOMMENDATION

Staff recommends that the Committee sponsor the requested legislation. Staff recommends adding a section to the bill that strikes existing statutory appropriations. The Committee can make related adjustments to the DOC budget during figure setting, if necessary.

DISCUSSION

CASELOAD AND LONG BILL ADJUSTMENTS

Between 2016 and 2021, the General Assembly passed seven bills requiring five-year statutory appropriations. Annual statutory appropriations contained in these bills are usually less than \$50,000 General Fund, whereas annual budgetary caseload adjustments are typically in the millions.

TITLE 17, ARTICLE 18 STATUTORY APPROPRIATIONS FROM SENTENCING BILLS								
C.R.S.	BILL #	TITLE	FY 20-21	FY 21-22	FY 22-23	FY 23-24	FY 24-25	FY 25-26
17-18-123	H.B. 16-1080	Assault by strangulation	\$170,900	-	-	-	-	-
17-18-124	H.B. 18-1200	Cybercrime changes	34,677	39,334	39,334	-	-	-
17-18-125	S.B. 18-119	False imprisonment	39,334	39,334	39,334	-	-	-
17-18-126	H.B. 18-1077	Burglary of firearm	69,856	467,144	864,432	-	-	-
17-18-127	S.B. 19-172	Unlawful abandonment	26,220	1,902	-	-	-	-
17-18-128	H.B. 19-1250	Sex assault while in custody	39,701	43,916	43,311	41,491	-	-
17-18-129	S.B. 21-064	Retaliation elected official	-	-	16,279	18,415	18,415	18,415
Total Sentencing Bills:			\$380,688	\$591,630	\$1,002,690	\$59,906	\$18,415	\$18,415
Change from Prior Year:				210,942	411,060	(942,784)	(41,491)	0

The column for FY 2022-23 shows that the DOC will get a \$411,060 increase in General Fund appropriations even though actual caseload does not require it. Rather, the Department is requesting a caseload-related *decrease* in appropriations for FY 2022-23. Such caseload requests are based on prison and parole population forecasts that include updated assumptions about the impact of sentencing bills, often using data acquired after enactment.

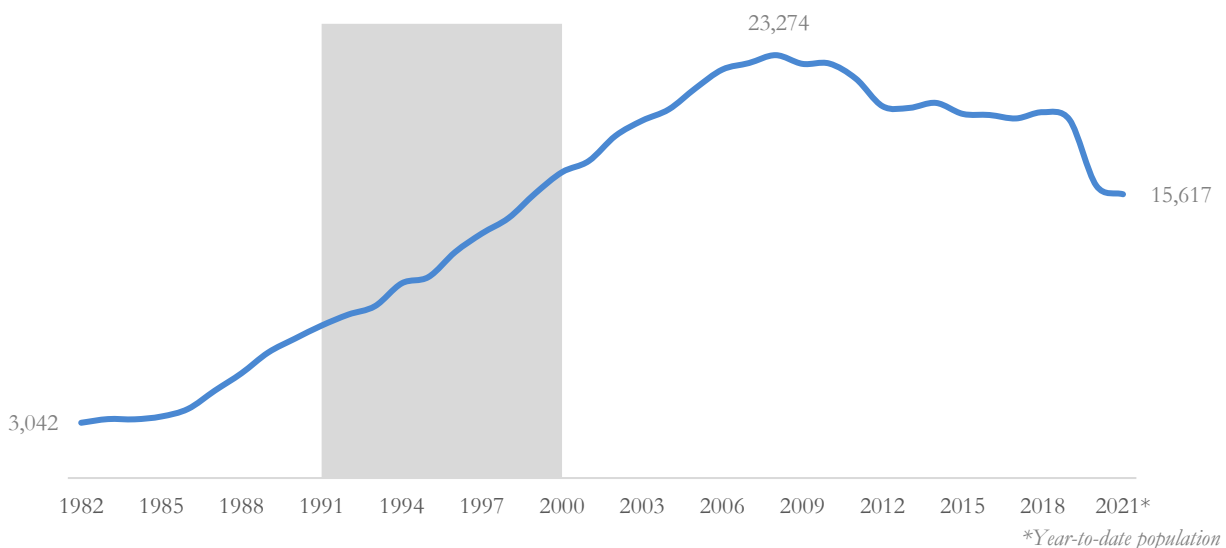
Historically, JBC staff has recommended that the Committee reduce Long Bill appropriations by an amount equal to the incremental increase provided by statute. Staff has done this because statutory appropriations clauses are unrestricted; there is nothing in statute specifying how they must be used. This recommended reduction typically occurs in the Housing and Security Subprogram, which supports the operation of state prisons. By reducing funding for this line, the Department will—in theory—use statutory appropriations to offset the reduction.

In staff's view, five-year sentencing appropriations have a minimal impact on DOC operations and unnecessarily complicate the DOC budget process. Statutory appropriations assume that *additional* prison beds will be required annually over five years as a result of a sentencing bill. These appropriations are not subsequently amended to reflect the actual impact of the bill. Rather, prison population forecasts consider the collective impact of *all* sentencing statutes and the Department uses these forecasts to request budgetary adjustments for caseload. Meanwhile, the JBC adjusts the Long Bill to neutralize the impact of statutory appropriations. Even after all that, the budget will still (probably) be adjusted again during the supplemental process because caseload assumptions from 8-9 months prior proved inaccurate.

RECENT POPULATION TRENDS

Section 2-2-703, C.R.S., was established through S.B. 91-076 (Concerning the Enactment of Laws Regarding the Sentencing of Criminal Offenders). Per the Department, the intent of the bill was to ensure the costs of criminal sentencing bills were known and considered before the passage of the bill. At that time, a rapidly increasing prison population drove the construction of additional prisons. Between 1991 and 2000, the State added twelve prisons (8 public and 4 private).

DOC Total Inmate Population
1982-2021



The prison population continued to grow through the 2000s, reaching a peak of 23,274 in 2008. After 2008, the population trended downward before a significant COVID mitigation-related drop in 2020. This trend leads staff to conclude that there is little near-term need for five-year statutory appropriations.

FULL TEXT OF STATUTE

The following section would be suspended for a period of three years

FIVE-YEAR STATUTORY APPROPRIATIONS REQUIREMENT

2-2-703. On and after July 1, 1991, a bill may not be passed by the general assembly which would result in a net increase in periods of imprisonment in state correctional facilities unless, in such bill, there is an appropriation of money which is sufficient to cover any increased capital construction costs, any increased operating costs, and increased parole costs which are the result of such bill for the department of corrections in each of the first five years following the effective date of the bill. Money sufficient to cover such increased capital construction costs and increased operating costs for the first five fiscal years following the effective date of the bill must be estimated by the appropriations committee, and after consideration of such estimate the general assembly shall make a determination as to the amount of money sufficient to cover the costs, and such money must be appropriated in the bill in the form of a statutory appropriation from the general fund in the years affected. Any such bill which is passed on or after July 1, 1991, which is silent as to whether it is intended to be an exception to this section, shall not be deemed to be such an exception. Any bill which is enacted which is intended to be an exception to this section must expressly state such exception in such bill.

The following sections would remain unchanged in statute, unless the Committee decides to make additional changes

FISCAL NOTE PROCESS

2-2-701 (3). On and after July 1, 1994, any bill which is introduced at any session of the general assembly which affects criminal sentencing and which may result in a net increase or a net decrease in periods of imprisonment in state correctional facilities shall be reviewed by the director of research of the legislative council for the purpose of providing information to the general assembly on the long-term fiscal impact which may result from the passage of the bill, including the increased capital construction costs, increased operating costs, and increased parole costs for the department of corrections for the first five fiscal years following the effective date of the bill. The division of criminal justice in the department of public safety in cooperation with the department of corrections shall annually provide incarceration and parole length of stay estimates to the director of research of the legislative council.

ROUTING TO APPROPRIATIONS COMMITTEES

2-2-702. On and after July 1, 1991, any bill which is introduced into either house of the general assembly which affects the sentencing of criminal offenders and which would result in a net increase in periods of imprisonment in state correctional facilities shall, as soon as such net increase is determined, in addition to the assignment or referral of such bill to any other legislative committee or committees, be assigned or referred to the appropriations committees of the house into which such bill is introduced.

ISSUE 2: JAIL COST ANNUAL REPORTING

This brief highlights recent developments in the jail per-diem rate and the jail population. It also provides JBC staff's input on statutorily-required annual cost reporting to the JBC by county jails.

SUMMARY

- When accounting for inflation, the per-diem reimbursement rate to county jails has declined over time, but this is not unusual for per-diems in the criminal justice system.
- The DOC jail backlog is back to normal levels after significantly increasing during FY 2020-21.
- Statute requires county jails to report their costs to the JBC every year, but statute does not say how that needs to happen. JBC staff surveyed county jails late 2018 and reported on that survey in spring 2019. Costs have not been reported or collected since that time.
- In staff's view, there is limited analytical and decision-making utility for annually self-reported costs. If the General Assembly desires annual cost reporting, staff proposes that counties and groups representing their interests collect this information, consolidate it, and send it to the Committee. This does not require any statutory changes.

DISCUSSION

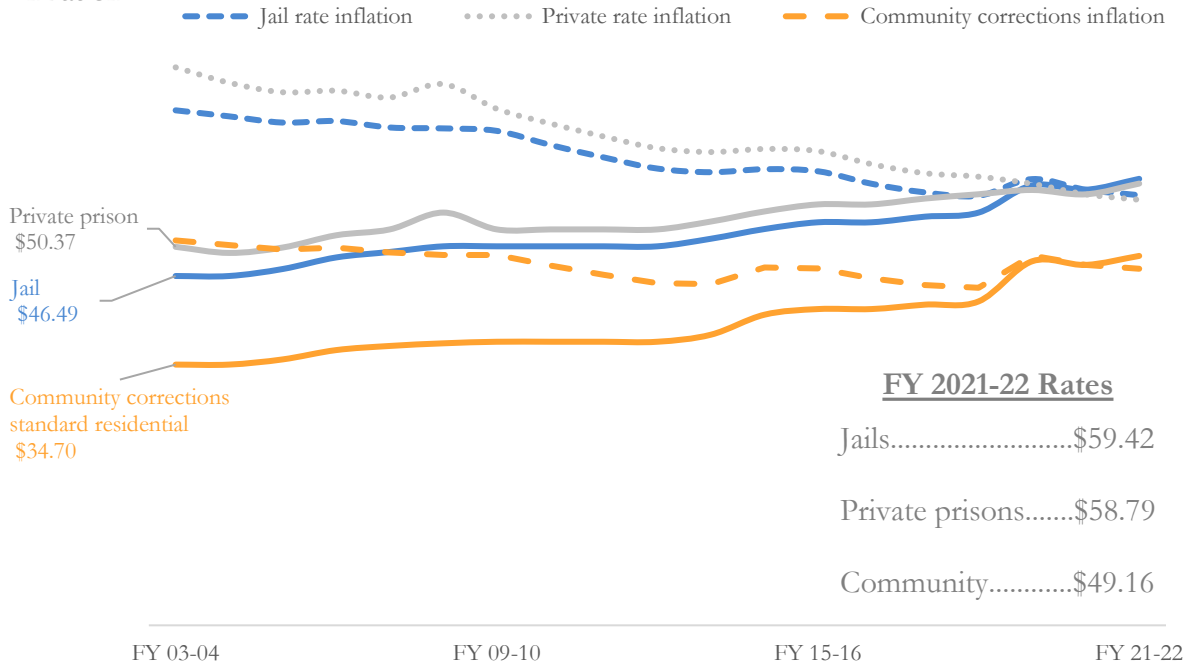
JAIL REIMBURSEMENTS AND PER-DIEMS

There is a line item in the DOC budget to reimburse county jails for housing offenders sentenced to the DOC. This primarily applies to newly-sentenced offenders awaiting transport to DOC; reimbursements start 72 hours after sentencing. Over the last decade, the State has typically budgeted between \$12.0 and \$15.0 million for this purpose.⁵

Between FY 2003-04 and FY 2021-22, the jail per-diem increased by 27.8 percent. When accounting for inflation, it decreased by an estimated 13.3 percent. This is not unusual for per-diems in the criminal justice system. Per-diems for payments to private prisons and community corrections have also declined when adjusting for inflation. The graph on the following page shows these trends.

⁵ A Long Bill footnote provides the DOC with the authority to move up to 5.0 percent of the total appropriation for jails and private prisons between line items to prevent over-expenditures.

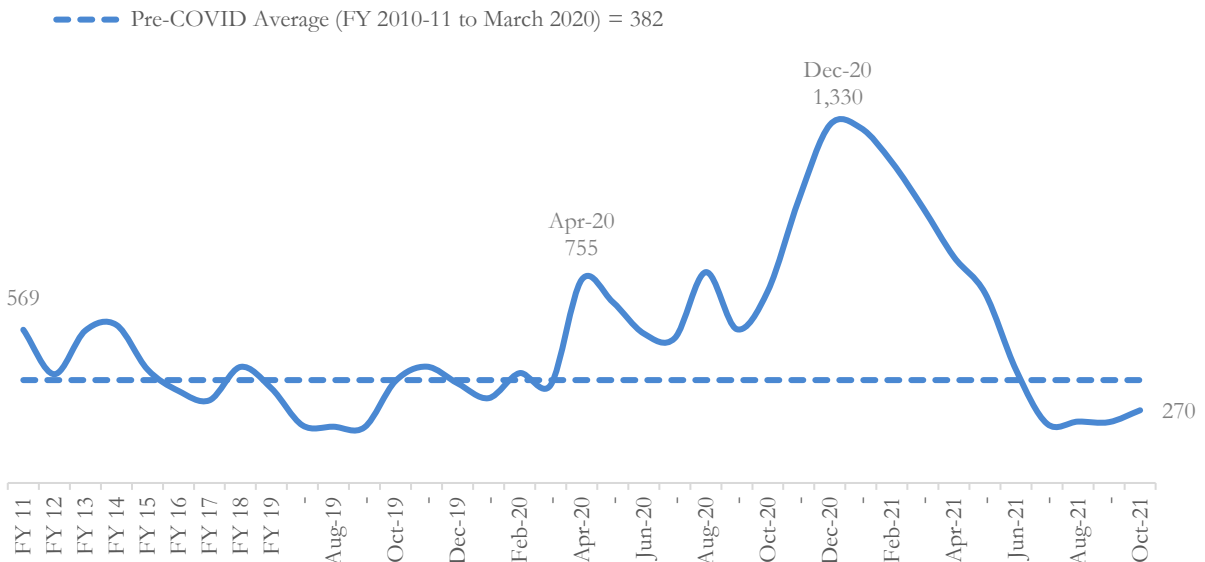
Jail, private prison, and community corrections per-diem rates have all declined when accounting for inflation



CURRENT JAIL POPULATION

The current DOC jail backlog is below the historical average after significantly exceeding that average between April 2020 and May 2021 (see graph below). The temporary spike in the backlog stemmed from measures taken to mitigate the spread of COVID-19 in the prison system. Specifically, the DOC significantly reduced the flow of convicted inmates from county jail. The DOC was provided the authority to limit intakes through an executive order from the Governor (EO D 2020 016, March 25), which remained in place until early June 2021.

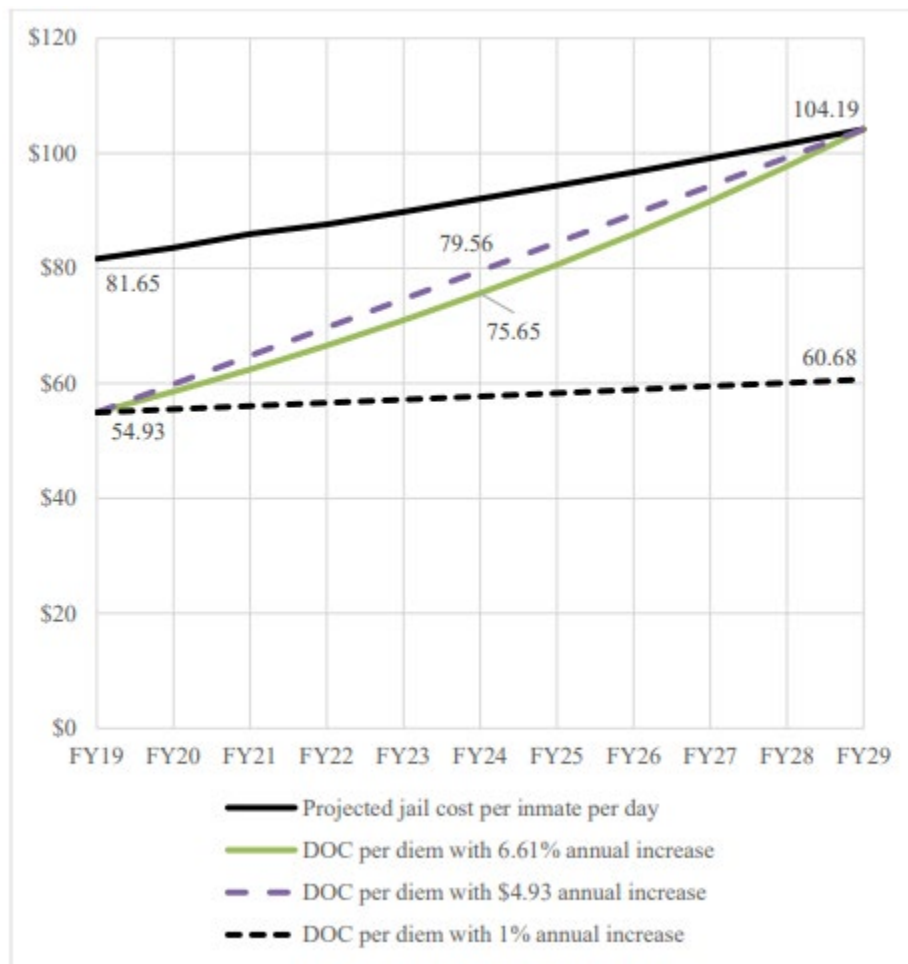
DOC county jail backlog is back to relatively normal levels after peaking in December 2020



STATUTORY REPORTING REQUIREMENTS

Statute requires that counties report to the JBC the cost of holding DOC inmates for more than seventy hours after sentencing by January 1st of each year.⁶ Specifically, they must report costs related to food, clothing/laundry, medical, personnel, transportation, and vocational/education programming.

Statute also required that the JBC establish reporting guidelines by September 2018. The Committee complied with this requirement by approving a survey recommended by JBC staff.⁷ Staff distributed the survey and compiled the results, leading an analysis presented to the Committee in March 2019.⁸ Staff recommended and the Committee approved a 6.61 percent annual increase in the per-diem rate for FY 2019-20, with the goal of annually increasing the rate by that amount through FY 2028-29 to get the rate to \$104.18.



March 2019 Jail Survey JBC Staff Memo

However, during budget balancing the rate decreased by 1.0 percent following a common policy decision during FY 2020-21 budget balancing. It then increased by 2.5 percent for FY 2021-22 per the

⁶ Section 17-1-112 (4), C.R.S., established by H.B. 18-1132 (Increase DOC Reimbursement To County Jails)

⁷ https://www.leg.colorado.gov/sites/default/files/jail_survey-09-20-18.pdf

⁸ https://www.leg.colorado.gov/sites/default/files/jail_survey_03-08-19.pdf

common policy provider rate adjustment. Counties have not reported costs since 2018-19, nor has JBC staff solicited this information through the distribution of a survey.

FULL TEXT OF STATUTE (SECTION 17-1-112 (4), C.R.S.)

(4) To assist the general assembly in determining the amount of reimbursement described in subsection (1) of this section, on or before January 1, 2019, and on or before January 1 each year thereafter, each county and each city and county shall report to the joint budget committee the average cost of confining and maintaining persons in a local jail for more than seventy-two hours after each such person has been sentenced to the custody of the department. On or before September 1, 2018, the joint budget committee shall establish guidelines to ensure that each county and each city and county reports costs pursuant to this subsection (4) in a uniform manner. At a minimum, the guidelines must allow each county and each city and county to report costs in the following categories:

- (a) Food;
- (b) Clothing and laundry;
- (c) Medical and behavioral health-care costs;
- (d) Personnel costs, including salaries and benefits;
- (e) Inmate transportation costs;
- (f) Vocational training and educational costs; and
- (g) Menstrual hygiene products, as defined by section 17-1-113.6 (2).

STAFF CONCLUSION

In JBC staff's view, having dozens of counties report their costs to the JBC on an annual basis has limited value for two reasons. First, it is one thing to say what the costs are; it is another thing to say what the costs ought to be. The 2018-19 jail survey found huge disparities in daily costs, ranging from \$50 to \$350 per inmate per day. Staff currently lacks an objective way to discern what the daily cost *should* be, so staff will not recommend a per-diem rate based solely on self-reported costs unless staff can demonstrate that it is necessary to do so to maintain or improve the service. The jail per-diem is not connected to quality services or outcomes. Consequently, the jail per-diem depends whether it is sufficient to maintain the service, DOC's required need, and the General Assembly's value judgements about what is right or fair.

Second, staff does not believe that annual cost reporting provides new and significantly different information from the initial survey. Once costs are reported the first time, the General Assembly can use inflation expectations as a rough proxy for cost increases. This does not address the adequacy of the base per-diem, but it does serve as an approximate cost consideration in lieu of a time-consuming annual survey and analysis.⁹

That said, if the General Assembly desires annual cost reporting, staff believes it would be more efficient for cost information to be collected and distributed through individuals and organizations representing counties and their interests. JBC staff can provide disinterested third-party analysis, but cannot independently verify self-reported costs without full access to official financial data for each reporting county. Even if staff had that kind of access, staff lacks the time and auditing expertise necessary to make use of it. Without independent verification using primary source data, the General Assembly cannot be certain about the quality of the information it is receiving. Consequently, the General Assembly does not stand to lose anything if cost reporting is routed through potentially biased sources like interest groups and lobbyists.

⁹ House Bill 18-1132 did not appropriate funding to the JBC to conduct an annual survey.

ISSUE 3: PAROLE BOARD GENERAL DISCUSSION

The Parole Board, while contained within the Department of Corrections budget, is an independent entity appointed by the Governor. The JBC's hearing with the Parole Board is scheduled for Monday, December 13. The purpose of this issue is to provide the Committee with an opportunity to ask questions directly to the Parole Board by summarizing the Board's duties and highlighting a couple of recent issues.

RECOMMENDATION

Staff recommends adding the following items to the Parole Board's hearing agenda:

- Discussion of S.B. 21-146 (Improve Prison Release Outcomes) special needs parole decisions and escape/unauthorized absence reviews.
- Discussion of policy issues around technical parole violations, including impact of S.B. 19-143 (Parole Changes) and the adequacy of treatment options for parolees.

DISCUSSION

WHAT (AND WHO) IS THE PAROLE BOARD?

The Parole Board consists of nine members appointed by the Governor and confirmed by the Senate for three-year terms. Members must have at least five years of education and/or experience with knowledge about parole, rehabilitation, correctional administration, and how the criminal justice system functions. Of the nine members, two are from law enforcement; one must have experience in parole, probation, or community corrections; and the other six must have experience in relevant fields.

WHAT IS THE PAROLE BOARD'S MANDATE?

The Board is charged with evaluating an inmate's ability to re-integrate into society and balancing that ability against the need to ensure public safety. Pursuant to Section 17-2-100.2, C.R.S., "the primary consideration for any decision to grant parole shall be the public safety." The Board also considers the following factors pursuant to Section 17-22.5-404 (4), C.R.S.:

- The testimony or written statement from the victim of the crime, or a relative of the victim, or a designee, pursuant to section 17-2-214;
- The actuarial risk of reoffense;¹⁰
- The offender's assessed criminogenic need level;
- The offender's program or treatment participation and progress;
- The offender's institutional conduct;
- The adequacy of the offender's parole plan;
- Whether the offender while under sentence has threatened or harassed the victim or the victim's family or has caused the victim or the victim's family to be threatened or harassed, either verbally or in writing;
- Aggravating or mitigating factors from the criminal case;
- The testimony or written statement from a prospective parole sponsor, employer, or other person who would be available to assist the offender if released on parole;

¹⁰ https://cdpsdocs.state.co.us/ors/docs/Risks/CARAS-Ver6-Scale_2016-05-05.pdf

- Whether the offender had previously absconded or escaped or attempted to abscond or escape while on community supervision; and
- Whether the offender successfully completed or worked toward completing a high school diploma, a high school equivalency examination, as defined in section 22-33-102 (8.5), C.R.S., or a college degree during his or her period of incarceration.

RECENT ISSUES

SENATE BILL 21-146 (IMPROVE PRISON RELEASE OUTCOMES)

The act changed the eligibility criteria for special needs parole and prohibited the Parole Board from denying parole based solely on the lack of a recommended parole plan. The fiscal note assumed that the bill would reduce the prison population by 134 and increase the parole population by the same amount, saving the state a net total of \$2.4 million. These figures assumed that the Parole Board would approve 43.0 percent of 352 inmates eligible for special needs parole.

The data collected so far does not appear to support those assumptions. In the first four months of FY 2021-22, only nine applications were submitted and only one of those applicants were granted parole.¹¹ Per the Department, there are 165 additional applications currently being processed, though not all of those may be submitted.

SPECIAL NEEDS PAROLE APPLICATION OUTCOMES (AS OF OCT. 31, 2021)			
TOTAL APPLICATIONS SUBMITTED	GRANTED	DENIED	TABLED
9	1	5	3

The approval rate may increase over time as the DOC submits more applications to the Parole Board, but it is not clear why the majority of applications submitted so far have been denied. Staff recommends discussing this with the Parole Board.

UNAUTHORIZED ABSENCES

The bill also required the Parole Board to conduct a hearing for, or review without a hearing, inmates convicted of escape prior to March 6, 2020, assuming the following conditions are satisfied:

- The escape conviction would qualify as a crime of unauthorized absence pursuant to Section 18-8-208.2 (2)(a) and (2)(b), C.R.S.;
- The inmate is at or past their parole eligibility date
- The inmate has not been convicted of a class 1 code of penal discipline violation within 12 months of the next ordinarily scheduled parole hearing
- The inmate has not declined, in writing, participation in programs that have been recommended and made available to the inmate within 12 months of the next ordinarily scheduled parole hearing

The bill required this review to occur within 90 days of the effective date of the bill, which placed the deadline in early October 2021. The fiscal note assumed that there were 365 inmates eligible for this review. It is staff's understanding the Board denied parole for a number of these inmates, though it is not clear exactly how many reviews/hearings were conducted and how many of those resulted in denials. The Parole Board is gathering data on this issue, so staff recommends adding it to the hearing agenda.

¹¹ [Link](#) to DOC SB 21-146 October report

PAROLE REVOCATIONS AND TECHNICAL VIOLATIONS

One of the DOC's Wildly Important Goals for FY 2021-22 is to decrease the technical parole violation rate (TPV) from the FY 2019-2021 average of 18.4 percent to 14.2 percent by June 30, 2022. This goal follows on the heels of S.B. 19-143 (Parole Changes), which made various changes to parole procedures and criteria. Specifically, the bill:

- 1 Eliminated revocation to prison for 30 to 90 days for TPVs that do not involve committing a crime, unless that TPV involves:
 - a. Possession of deadly weapon
 - b. Noncompliance with sex offender treatment
 - c. Absconding (fugitive status)
 - d. Willfully not appearing for a summons
 - e. Unlawful contact with a victim
 - f. Tampering with or removing an electronic monitoring device required as a condition of parole

- 2 For any parolee convicted of a class 3, 4, 5, or 6 nonviolent felony, or for a level 3 or 4 drug offense, if that parolee commits a TPV not listed above, the Board may order the parolee to participate in an intensive residential treatment program operated by, or contracted through, the DOC.¹² This produced the Alternative Stabilization Assistance Program (ASAP) with 24 male beds at the Colorado Correctional Center (CCC) and 17 female beds at the Denver Women's Correctional Facility (DWCF). However, the program was shut down in April 2020 as the Department tried to manage COVID-19 in state prisons and currently remains closed. Prior to closure, 37.0 percent (40 of 107) of identified participants successfully completed the program. The rest were either terminated unsuccessfully, declined placement, not cleared during intake, or changed their status prior to placement. Twelve placements were pending before the program shut down.

The latter change added DOC-managed options to existing treatment options available through specialized community corrections services funded through the Department of Public Safety and services funded by the Office of Behavioral Health (OBH) in the Department of Human Services. Community corrections services include Intensive Residential Treatment (IRT), Therapeutic Communities (TC), and Residential Dual Diagnosis Treatment (RDDT). The OBH-funded program is called Strategic Individualized Remediation Treatment (STIRT). There may be additional programs that staff is not aware of. The following table shows the estimated number of beds for these programs.

SPECIALIZED TREATMENT SERVICES FOR PAROLEES							
RESIDENTIAL BEDS	IRT	TC	RDDT	STIRT	DOC ASAP	TOTAL	
Male beds	133	125	27	40	24	325	
Female beds	12	65	0	18	17	95	
Combined purpose	84	0	70	0	0	154	
Total beds	229	190	97	58	41	615	
Length of stay	90 days	9-12 months, 12 months outpatient	9 months or open ended	3 weeks residential, 6-9 months outpatient	45-60 days, currently closed		
Parole ADP (Comm. Cor. only)	20.1	3.0	4.5	-		27.6	

As of August 31, 2021. Community corrections ADP may include condition of parole placements not related to technical parole violations.

¹² Assuming that the parolee has not been convicted for stalking, menacing, or unlawful sexual behavior (Section 17-2-103 (11)(b)(III), C.R.S.)

Staff recommends adding a discussion item to the Parole Board hearing agenda that allows the Board to comment on what they are seeing as the State moves to reduce technical parole violations. Staff suggests the following questions:

- How has the Board's work been impacted by S.B. 19-143 and the Department's goal to reduce TPVs?
- Does the Board feel there are adequate substance use and behavioral health treatment options for eligible parolees, either before or after their TPV?

Related to that last question, staff requests permission to draft hearing questions for the Division of Criminal Justice, the Department of Human Services, and other agencies to solicit information about available substance use and behavioral health treatment options for individuals in the criminal justice system.

APPENDIX A:
NUMBERS PAGES
(DIGITAL ONLY)

Appendix A details actual expenditures for the last two fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source. *Appendix A is only available in the online version of this document.*

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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DEPARTMENT OF CORRECTIONS Dean Williams, Executive Director

(1) MANAGEMENT

(A) Executive Director's Office Subprogram

Personal Services	<u>3,930,923</u>	<u>4,076,902</u>	<u>4,234,758</u>	<u>4,361,058</u>	
FTE	39.8	43.3	37.3	37.3	
General Fund	3,815,458	3,966,437	3,990,953	4,117,253	
Cash Funds	0	0	0	0	
Reappropriated Funds	115,465	110,465	243,805	243,805	
Federal Funds	0	0	0	0	
Restorative Justice Program with Victim-Offender Dialogues in Department Facilities	<u>12,170</u>	<u>0</u>	<u>0</u>	<u>75,000</u>	
FTE	0.0	0.0	0.0	1.2	
General Fund	12,170	0	0	75,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Health, Life, and Dental	<u>60,812,248</u>	<u>45,767,749</u>	<u>67,562,540</u>	<u>69,341,267</u>	*
General Fund	58,997,745	43,861,388	65,734,361	67,541,796	
Cash Funds	1,814,503	1,906,361	1,828,179	1,799,471	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Short-term Disability	<u>617,365</u>	<u>638,143</u>	<u>603,955</u>	<u>598,452</u>	*
General Fund	599,618	620,561	588,373	583,582	
Cash Funds	17,747	17,582	15,582	14,870	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
S.B. 04-257 Amortization Equalization Disbursement	<u>18,404,864</u>	<u>19,012,344</u>	<u>19,329,894</u>	<u>19,101,633</u>	*
General Fund	17,884,970	18,492,983	18,841,701	18,635,399	
Cash Funds	519,894	519,361	488,193	466,234	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
S.B. 06-235 Supplemental Amortization Equalization					
Disbursement	<u>18,404,864</u>	<u>19,012,344</u>	<u>19,329,894</u>	<u>19,101,633</u>	*
General Fund	17,884,970	18,492,983	18,841,701	18,635,399	
Cash Funds	519,894	519,361	488,193	466,234	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
PERA Direct Distribution	<u>9,854,160</u>	<u>0</u>	<u>10,222,043</u>	<u>10,736,225</u>	
General Fund	9,569,276	0	9,964,045	10,474,638	
Cash Funds	284,884	0	257,998	261,587	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Salary Survey	<u>10,973,701</u>	<u>0</u>	<u>12,350,919</u>	<u>12,322,248</u>	
General Fund	10,656,469	0	12,032,028	12,016,673	
Cash Funds	317,232	0	318,891	305,575	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Paid Family Medical Leave Funding	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,025,459</u> *	
General Fund	0	0	0	2,025,459	
Cash Funds	0	0	0	0	
Paid Family Medical Leave Initiative	<u>0</u>	<u>0</u>	<u>0</u>	<u>861,098</u>	
General Fund	0	0	0	840,117	
Cash Funds	0	0	0	20,981	
Shift Differential	<u>9,264,502</u>	<u>8,938,772</u>	<u>10,251,533</u>	<u>8,987,574</u>	
General Fund	9,210,052	8,887,446	10,222,298	8,952,589	
Cash Funds	54,450	51,326	29,235	34,985	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Workers' Compensation	<u>5,943,515</u>	<u>5,546,279</u>	<u>5,781,190</u>	<u>4,983,340</u>	
General Fund	5,755,701	5,371,018	5,598,506	4,818,767	
Cash Funds	187,814	175,261	182,684	164,573	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Operating Expenses	<u>286,351</u>	<u>404,244</u>	<u>383,251</u>	<u>408,939</u>	*
General Fund	286,351	286,801	293,251	318,939	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	5,000	5,000	5,000	
Federal Funds	0	112,443	85,000	85,000	
Legal Services	<u>311,481</u>	<u>2,648,099</u>	<u>3,444,723</u>	<u>3,920,516</u>	
General Fund	230,983	2,443,673	2,963,760	3,822,106	
Cash Funds	80,498	204,426	480,963	98,410	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Payment to Risk Management and Property Funds	<u>4,388,047</u>	<u>2,926,825</u>	<u>4,297,495</u>	<u>5,543,448</u>	*
General Fund	4,214,706	2,811,207	4,127,732	5,345,401	
Cash Funds	173,341	115,618	169,763	198,047	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Leased Space	<u>5,490,809</u>	<u>5,741,665</u>	<u>6,066,143</u>	<u>6,228,521</u>	*
General Fund	5,200,104	5,439,368	5,711,336	6,069,503	
Cash Funds	290,705	302,297	354,807	159,018	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Capitol Complex Leased Space	<u>56,871</u>	<u>55,513</u>	<u>59,492</u>	<u>59,217</u>	
General Fund	40,626	39,656	42,498	42,302	
Cash Funds	16,245	15,857	16,994	16,915	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Planning and Analysis Contracts	<u>82,320</u>	<u>82,410</u>	<u>82,410</u>	<u>82,410</u>	
General Fund	82,320	82,410	82,410	82,410	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Payments to District Attorneys	<u>435,033</u>	<u>297,768</u>	<u>681,102</u>	<u>681,102</u>	
General Fund	435,033	297,768	681,102	681,102	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Payments to Coroners	<u>32,175</u>	<u>32,175</u>	<u>32,175</u>	<u>32,175</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	32,175	32,175	32,175	32,175	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Annual depreciation-lease equivalent payments	<u>235,033</u>	<u>0</u>	<u>530,642</u>	<u>659,571</u>	
General Fund	235,033	0	530,642	659,571	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Necessary expenditures due to COVID-19	<u>3,600,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	3,600,000	0	0	0	
Cares Act Grants	<u>0</u>	<u>66,410,818</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	66,410,818	0	0	
Start-up Costs	<u>47,030</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	47,030	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (A) Executive Director's Office					
Subprogram	153,183,462	181,592,050	165,244,159	170,110,886	2.9%
<i>FTE</i>	<u>39.8</u>	<u>43.3</u>	<u>37.3</u>	<u>38.5</u>	<u>3.2%</u>
General Fund	145,190,790	111,125,874	160,278,872	165,770,181	3.4%
Cash Funds	4,277,207	3,827,450	4,631,482	4,006,900	(13.5%)
Reappropriated Funds	115,465	115,465	248,805	248,805	0.0%
Federal Funds	3,600,000	66,523,261	85,000	85,000	0.0%

(B) External Capacity Subprogram

(1) Private Prison Monitoring Unit

Personal Services	<u>1,150,356</u>	<u>1,187,790</u>	<u>980,145</u>	<u>1,010,827</u>
FTE	14.0	12.3	12.7	12.7
General Fund	1,150,356	1,187,790	980,145	1,010,827
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Operating Expenses	<u>183,976</u>	<u>183,976</u>	<u>183,443</u>	<u>183,443</u>	
General Fund	183,976	183,976	153,976	153,976	
Cash Funds	0	0	29,467	29,467	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL -	1,334,332	1,371,766	1,163,588	1,194,270	2.6%
<i>FTE</i>	<u>14.0</u>	<u>12.3</u>	<u>12.7</u>	<u>12.7</u>	0.0%
General Fund	1,334,332	1,371,766	1,134,121	1,164,803	2.7%
Cash Funds	0	0	29,467	29,467	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(2) Payments to House State Prisoners

Payments to local jails	<u>11,267,237</u>	<u>16,555,063</u>	<u>13,023,829</u>	<u>13,154,067</u> *
General Fund	11,267,237	16,555,063	13,023,829	13,154,067
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Payments to in-state private prisons	<u>65,816,023</u>	<u>57,077,081</u>	<u>56,152,550</u>	<u>56,388,154</u> *
General Fund	63,416,023	54,677,081	53,752,550	53,988,154
Cash Funds	2,400,000	2,400,000	2,400,000	2,400,000
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Payments to pre-release parole revocation facilities	<u>7,660,209</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	7,660,209	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Inmate Education and Benefit Programs at In-state Private Prisons	<u>541,566</u>	<u>541,566</u>	<u>541,566</u>	<u>541,566</u>	
General Fund	541,566	541,566	541,566	541,566	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Inmate Education and Benefit Programs at Pre-release Parole Revocation Facilities	<u>70,671</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	70,671	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL -	85,355,706	74,173,710	69,717,945	70,083,787	0.5%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	82,955,706	71,773,710	67,317,945	67,683,787	0.5%
Cash Funds	2,400,000	2,400,000	2,400,000	2,400,000	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
SUBTOTAL - (B) External Capacity Subprogram	86,690,038	75,545,476	70,881,533	71,278,057	0.6%
<i>FTE</i>	<u>14.0</u>	<u>12.3</u>	<u>12.7</u>	<u>12.7</u>	0.0%
General Fund	84,290,038	73,145,476	68,452,066	68,848,590	0.6%
Cash Funds	2,400,000	2,400,000	2,429,467	2,429,467	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(C) Inspector General Subprogram

Personal Services	<u>4,262,181</u>	<u>4,483,521</u>	<u>4,591,555</u>	<u>4,846,045</u> *
FTE	46.1	44.1	49.2	51.0
General Fund	4,262,181	4,483,521	4,485,322	4,739,812
Cash Funds	0	0	106,233	106,233
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>354,330</u>	<u>362,035</u>	<u>445,522</u>	<u>460,072</u> *
General Fund	354,330	362,035	362,335	376,885
Cash Funds	0	0	83,187	83,187
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Inspector General Grants	<u>6,813</u>	<u>69,263</u>	<u>207,912</u>	<u>207,912</u>
FTE	0.0	0.0	0.0	0.0
General Fund	0	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	6,813	69,263	207,912	207,912

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Inspector General Start-up	<u>0</u>	<u>0</u>	<u>0</u>	<u>118,152</u> *	
General Fund	0	0	0	118,152	
Cash Funds	0	0	0	0	
SUBTOTAL - (C) Inspector General Subprogram	4,623,324	4,914,819	5,244,989	5,632,181	7.4%
<i>FTE</i>	<u>46.1</u>	<u>44.1</u>	<u>49.2</u>	<u>51.0</u>	<u>3.7%</u>
General Fund	4,616,511	4,845,556	4,847,657	5,234,849	8.0%
Cash Funds	0	0	189,420	189,420	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	6,813	69,263	207,912	207,912	0.0%
TOTAL - (1) Management	244,496,824	262,052,345	241,370,681	247,021,124	2.3%
<i>FTE</i>	<u>99.9</u>	<u>99.7</u>	<u>99.2</u>	<u>102.2</u>	<u>3.0%</u>
General Fund	234,097,339	189,116,906	233,578,595	239,853,620	2.7%
Cash Funds	6,677,207	6,227,450	7,250,369	6,625,787	(8.6%)
Reappropriated Funds	115,465	115,465	248,805	248,805	0.0%
Federal Funds	3,606,813	66,592,524	292,912	292,912	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(2) INSTITUTIONS

(A) Utilities Subprogram.

Personal Services	<u>326,492</u>	<u>337,116</u>	<u>337,252</u>	<u>347,809</u>	
FTE	2.6	2.0	2.6	2.6	
General Fund	326,492	337,116	337,252	347,809	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Utilities	<u>21,278,627</u>	<u>22,220,923</u>	<u>22,678,039</u>	<u>22,678,039</u>	
General Fund	20,147,344	21,205,937	21,378,039	21,378,039	
Cash Funds	1,131,283	1,014,986	1,300,000	1,300,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (A) Utilities Subprogram	21,605,119	22,558,039	23,015,291	23,025,848	0.0%
<i>FTE</i>	<u>2.6</u>	<u>2.0</u>	<u>2.6</u>	<u>2.6</u>	<u>0.0%</u>
General Fund	20,473,836	21,543,053	21,715,291	21,725,848	0.0%
Cash Funds	1,131,283	1,014,986	1,300,000	1,300,000	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(B) Maintenance Subprogram					
Personal Services	<u>21,664,385</u>	<u>22,893,105</u>	<u>22,557,739</u>	<u>23,263,880</u>	
FTE	273.6	277.8	282.8	282.8	
General Fund	21,664,385	22,893,105	22,557,739	23,263,880	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>6,054,108</u>	<u>7,285,992</u>	<u>6,990,024</u>	<u>6,990,024</u>	
General Fund	6,054,108	7,285,992	6,990,024	6,990,024	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Maintenance Pueblo Campus	<u>2,043,749</u>	<u>2,117,067</u>	<u>2,161,317</u>	<u>2,161,317</u>	
General Fund	2,043,749	2,117,067	2,161,317	2,161,317	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (B) Maintenance Subprogram	29,762,242	32,296,164	31,709,080	32,415,221	2.2%
FTE	<u>273.6</u>	<u>277.8</u>	<u>282.8</u>	<u>282.8</u>	(0.0%)
General Fund	29,762,242	32,296,164	31,709,080	32,415,221	2.2%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(C) Housing and Security Subprogram

Personal Services	<u>195,842,688</u>	<u>202,615,539</u>	<u>204,059,328</u>	<u>209,706,083</u> *	
FTE	2,951.9	2,969.8	2,995.1	2,982.8	
General Fund	195,842,688	202,615,539	204,059,328	209,706,083	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>1,978,741</u>	<u>2,094,473</u>	<u>1,979,880</u>	<u>1,969,626</u> *	
General Fund	1,978,741	2,094,473	1,979,880	1,969,626	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (C) Housing and Security Subprogram	197,821,429	204,710,012	206,039,208	211,675,709	2.7%
FTE	<u>2,951.9</u>	<u>2,969.8</u>	<u>2,995.1</u>	<u>2,982.8</u>	(0.4%)
General Fund	197,821,429	204,710,012	206,039,208	211,675,709	2.7%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(D) Food Service Subprogram					
Personal Services	<u>20,509,272</u>	<u>21,339,301</u>	<u>21,172,233</u>	<u>21,835,003</u>	
FTE	301.1	302.1	318.8	318.8	
General Fund	20,509,272	21,339,301	21,172,233	21,835,003	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>18,520,391</u>	<u>18,862,949</u>	<u>17,271,775</u>	<u>18,286,757</u> *	
General Fund	18,520,391	18,862,949	17,271,775	18,286,757	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Food Service Pueblo Campus	<u>1,913,274</u>	<u>1,479,665</u>	<u>1,806,354</u>	<u>1,770,122</u> *	
General Fund	1,913,274	1,479,665	1,806,354	1,770,122	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (D) Food Service Subprogram	40,942,937	41,681,915	40,250,362	41,891,882	4.1%
FTE	<u>301.1</u>	<u>302.1</u>	<u>318.8</u>	<u>318.8</u>	0.0%
General Fund	40,942,937	41,681,915	40,250,362	41,891,882	4.1%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(E) Medical Services Subprogram

Personal Services	<u>40,860,327</u>	<u>43,180,786</u>	<u>43,543,740</u>	<u>45,028,704</u>	*
FTE	355.3	367.4	412.2	412.2	
General Fund	40,729,064	43,122,984	43,277,661	44,749,284	
Cash Funds	131,263	57,802	266,079	279,420	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>2,637,464</u>	<u>2,670,347</u>	<u>2,647,168</u>	<u>2,644,166</u>	*
General Fund	2,637,464	2,670,347	2,647,168	2,644,166	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Purchase of Pharmaceuticals	<u>15,416,800</u>	<u>14,039,609</u>	<u>14,433,888</u>	<u>15,545,395</u>	*
General Fund	15,416,800	14,039,609	14,433,888	15,545,395	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Hepatitis C Treatment Costs	<u>18,799,192</u>	<u>5,237,216</u>	<u>10,368,384</u>	<u>8,368,384</u>	*
General Fund	18,799,192	5,237,216	10,368,384	8,368,384	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Purchase of Medical Services from Other Medical Facilities	<u>40,959,828</u>	<u>41,711,091</u>	<u>35,176,135</u>	<u>36,615,849</u> *	
General Fund	40,959,828	41,711,091	35,176,135	36,615,849	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Service Contracts	<u>2,575,733</u>	<u>2,549,975</u>	<u>2,613,724</u>	<u>2,639,861</u> *	
General Fund	2,575,733	2,549,975	2,613,724	2,639,861	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Indirect Cost Assessment	<u>914</u>	<u>1,090</u>	<u>1,206</u>	<u>1,456</u>	
General Fund	0	0	0	0	
Cash Funds	914	1,090	1,206	1,456	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Start-up Costs	<u>9,406</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	9,406	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
SUBTOTAL - (E) Medical Services Subprogram	121,259,664	109,390,114	108,784,245	110,843,815	1.9%
<i>FTE</i>	<u>355.3</u>	<u>367.4</u>	<u>412.2</u>	<u>412.2</u>	<u>0.0%</u>
General Fund	121,127,487	109,331,222	108,516,960	110,562,939	1.9%
Cash Funds	132,177	58,892	267,285	280,876	5.1%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(F) Laundry Subprogram

Personal Services	<u>2,622,480</u>	<u>2,757,894</u>	<u>2,759,002</u>	<u>2,845,369</u>	
<i>FTE</i>	34.4	35.3	38.4	38.4	
General Fund	2,622,480	2,757,894	2,759,002	2,845,369	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>2,246,841</u>	<u>2,286,635</u>	<u>2,181,498</u>	<u>2,175,529</u> *	
General Fund	2,246,841	2,286,635	2,181,498	2,175,529	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (F) Laundry Subprogram	4,869,321	5,044,529	4,940,500	5,020,898	1.6%
<i>FTE</i>	<u>34.4</u>	<u>35.3</u>	<u>38.4</u>	<u>38.4</u>	<u>(0.0%)</u>
General Fund	4,869,321	5,044,529	4,940,500	5,020,898	1.6%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(G) Superintendents Subprogram

Personal Services	<u>10,693,752</u>	<u>12,352,692</u>	<u>12,283,096</u>	<u>12,662,751</u>	
FTE	159.2	170.6	160.0	159.9	
General Fund	10,693,752	12,352,692	12,283,096	12,662,751	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>5,295,903</u>	<u>5,460,641</u>	<u>5,352,014</u>	<u>5,320,768</u>	*
General Fund	5,295,903	5,460,641	5,352,014	5,320,768	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Dress-Out	<u>962,597</u>	<u>706,546</u>	<u>1,006,280</u>	<u>1,006,280</u>	
General Fund	962,597	706,546	1,006,280	1,006,280	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Start-up Costs	<u>1,633,069</u>	<u>0</u>	<u>0</u>	<u>4,100</u>	*
General Fund	1,633,069	0	0	4,100	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
SUBTOTAL - (G) Superintendents Subprogram	18,585,321	18,519,879	18,641,390	18,993,899	1.9%
<i>FTE</i>	<u>159.2</u>	<u>170.6</u>	<u>160.0</u>	<u>159.9</u>	<u>(0.1%)</u>
General Fund	18,585,321	18,519,879	18,641,390	18,993,899	1.9%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(H) Youthful Offender System Subprogram

Personal Services	<u>11,377,487</u>	<u>11,747,719</u>	<u>11,853,905</u>	<u>12,272,532</u>
FTE	160.1	168.1	162.1	162.7
General Fund	11,377,487	11,747,719	11,853,905	12,272,532
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>604,705</u>	<u>604,704</u>	<u>622,215</u>	<u>607,455</u>
General Fund	604,705	604,704	622,215	607,455
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Contract Services	<u>4,315</u>	<u>0</u>	<u>28,820</u>	<u>28,820</u>
General Fund	4,315	0	28,820	28,820
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Maintenance and Food Services	<u>1,025,327</u>	<u>1,052,886</u>	<u>1,196,640</u>	<u>1,209,920</u> *	
General Fund	1,025,327	1,052,886	1,196,640	1,209,920	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (H) Youthful Offender System					
Subprogram	13,011,834	13,405,309	13,701,580	14,118,727	3.0%
<i>FTE</i>	<u>160.1</u>	<u>168.1</u>	<u>162.1</u>	<u>162.7</u>	<u>0.4%</u>
General Fund	13,011,834	13,405,309	13,701,580	14,118,727	3.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(I) Case Management Subprogram

Personal Services	<u>18,022,196</u>	<u>18,995,201</u>	<u>17,942,130</u>	<u>18,422,079</u>	
FTE	251.5	254.1	239.5	238.3	
General Fund	18,022,196	18,995,201	17,942,130	18,422,079	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>180,981</u>	<u>187,656</u>	<u>186,936</u>	<u>180,278</u> *	
General Fund	180,981	187,656	186,936	180,278	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Offender ID Program	<u>307,289</u>	<u>260,239</u>	<u>346,936</u>	<u>346,936</u>	
General Fund	307,289	260,239	346,936	346,936	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Start-up Costs	<u>4,703</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	4,703	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (I) Case Management Subprogram	18,515,169	19,443,096	18,476,002	18,949,293	2.6%
<i>FTE</i>	<u>251.5</u>	<u>254.1</u>	<u>239.5</u>	<u>238.3</u>	<u>(0.5%)</u>
General Fund	18,515,169	19,443,096	18,476,002	18,949,293	2.6%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(J) Mental Health Subprogram

Personal Services	<u>11,382,986</u>	<u>11,840,317</u>	<u>12,097,153</u>	<u>12,589,869</u> *
FTE	107.6	107.2	161.8	162.6
General Fund	11,382,986	11,840,317	12,097,153	12,589,869
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Operating Expenses	<u>297,066</u>	<u>312,366</u>	<u>341,316</u>	<u>329,266</u>	
General Fund	297,066	312,366	341,316	329,266	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Medical Contract Services	<u>4,544,498</u>	<u>4,495,346</u>	<u>5,057,736</u>	<u>5,268,313</u> *	
General Fund	4,544,498	4,495,346	5,057,736	5,268,313	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Start-up Costs	<u>4,703</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	4,703	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (J) Mental Health Subprogram	16,229,253	16,648,029	17,496,205	18,187,448	4.0%
<i>FTE</i>	<u>107.6</u>	<u>107.2</u>	<u>161.8</u>	<u>162.6</u>	0.5%
General Fund	16,229,253	16,648,029	17,496,205	18,187,448	4.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(K) Inmate Pay Subprogram

Inmate Pay	<u>2,344,962</u>	<u>1,871,294</u>	<u>2,320,893</u>	<u>2,312,989</u> *	
General Fund	2,344,962	1,871,294	2,320,893	2,312,989	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (K) Inmate Pay Subprogram	2,344,962	1,871,294	2,320,893	2,312,989	(0.3%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0%
General Fund	2,344,962	1,871,294	2,320,893	2,312,989	(0.3%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(L) Legal Access Subprogram

Primary Function: Provide inmates with resources to research and file claims with the courts.

Personal Services	<u>1,457,334</u>	<u>1,504,757</u>	<u>1,505,362</u>	<u>1,552,485</u>	
FTE	21.8	22.4	21.5	21.5	
General Fund	1,457,334	1,504,757	1,505,362	1,552,485	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Operating Expenses	<u>299,681</u>	<u>299,602</u>	<u>299,602</u>	<u>299,602</u>	
General Fund	299,681	299,602	299,602	299,602	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Contract Services	<u>70,774</u>	<u>48,223</u>	<u>70,905</u>	<u>70,905</u>	
General Fund	70,774	48,223	70,905	70,905	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (L) Legal Access Subprogram	1,827,789	1,852,582	1,875,869	1,922,992	2.5%
<i>FTE</i>	<u>21.8</u>	<u>22.4</u>	<u>21.5</u>	<u>21.5</u>	0.0%
General Fund	1,827,789	1,852,582	1,875,869	1,922,992	2.5%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
TOTAL - (2) Institutions	486,775,040	487,420,962	487,250,625	499,358,721	2.5%
<i>FTE</i>	<u>4,619.1</u>	<u>4,676.8</u>	<u>4,794.8</u>	<u>4,782.6</u>	(0.3%)
General Fund	485,511,580	486,347,084	485,683,340	497,777,845	2.5%
Cash Funds	1,263,460	1,073,878	1,567,285	1,580,876	0.9%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(3) SUPPORT SERVICES					
(A) Business Operations Subprogram					
Personal Services	<u>6,506,341</u>	<u>6,683,523</u>	<u>6,734,497</u>	<u>6,936,456</u> *	
FTE	102.3	103.1	100.8	100.8	
General Fund	5,317,843	6,117,381	6,157,356	6,433,021	
Cash Funds	44,200	46,764	46,764	49,109	
Reappropriated Funds	1,144,298	519,378	530,377	447,461	
Federal Funds	0	0	0	6,865	
Operating Expenses	<u>234,201</u>	<u>234,201</u>	<u>234,201</u>	<u>234,201</u>	
General Fund	234,201	234,201	234,201	234,201	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Business Operations Grants	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,500,000</u> *	
Cash Funds	0	0	0	0	
Federal Funds	0	0	0	2,500,000	
SUBTOTAL - (A) Business Operations Subprogram	6,740,542	6,917,724	6,968,698	9,670,657	38.8%
FTE	<u>102.3</u>	<u>103.1</u>	<u>100.8</u>	<u>100.8</u>	<u>(0.0%)</u>
General Fund	5,552,044	6,351,582	6,391,557	6,667,222	4.3%
Cash Funds	44,200	46,764	46,764	49,109	5.0%
Reappropriated Funds	1,144,298	519,378	530,377	447,461	(15.6%)
Federal Funds	0	0	0	2,506,865	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(B) Personnel Subprogram					
Personal Services	<u>1,436,283</u>	<u>1,483,021</u>	<u>1,854,712</u>	<u>2,006,791</u>	
FTE	20.7	21.9	23.2	24.7	
General Fund	1,436,283	1,483,021	1,483,617	2,006,791	
Cash Funds	0	0	371,095	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>86,931</u>	<u>86,931</u>	<u>89,931</u>	<u>89,931</u>	
General Fund	86,931	86,931	86,931	89,931	
Cash Funds	0	0	3,000	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Personnel start-up	<u>0</u>	<u>0</u>	<u>37,200</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	37,200	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (B) Personnel Subprogram	1,523,214	1,569,952	1,981,843	2,096,722	5.8%
FTE	<u>20.7</u>	<u>21.9</u>	<u>23.2</u>	<u>24.7</u>	6.5%
General Fund	1,523,214	1,569,952	1,570,548	2,096,722	33.5%
Cash Funds	0	0	411,295	0	(100.0%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(C) Offender Services Subprogram

Personal Services	<u>3,192,617</u>	<u>3,296,507</u>	<u>3,297,832</u>	<u>3,401,067</u>	
FTE	46.1	48.5	44.1	44.1	
General Fund	3,192,617	3,296,507	3,297,832	3,401,067	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>62,044</u>	<u>62,044</u>	<u>62,044</u>	<u>62,044</u>	
General Fund	62,044	62,044	62,044	62,044	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (C) Offender Services Subprogram	3,254,661	3,358,551	3,359,876	3,463,111	3.1%
<i>FTE</i>	<u>46.1</u>	<u>48.5</u>	<u>44.1</u>	<u>44.1</u>	0.0%
General Fund	3,254,661	3,358,551	3,359,876	3,463,111	3.1%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(D) Communications Subprogram

Operating Expenses	<u>1,638,252</u>	<u>1,638,297</u>	<u>1,637,172</u>	<u>1,638,297</u> *	
General Fund	1,638,252	1,638,297	1,637,172	1,638,297	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Dispatch Services	<u>224,477</u>	<u>254,331</u>	<u>265,477</u>	<u>265,477</u>	
General Fund	224,477	254,331	265,477	265,477	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (D) Communications Subprogram	1,862,729	1,892,628	1,902,649	1,903,774	0.1%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	1,862,729	1,892,628	1,902,649	1,903,774	0.1%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(E) Transportation Subprogram					
Personal Services	<u>2,411,176</u>	<u>2,489,638</u>	<u>2,490,638</u>	<u>2,568,604</u>	
FTE	37.8	41.2	35.9	35.9	
General Fund	2,411,176	2,489,638	2,490,638	2,568,604	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>483,538</u>	<u>483,538</u>	<u>483,538</u>	<u>483,538</u>	
General Fund	483,538	483,538	483,538	483,538	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Vehicle Lease Payments	<u>2,948,579</u>	<u>3,051,128</u>	<u>3,468,680</u>	<u>3,622,464</u>	
General Fund	2,450,886	2,565,644	2,987,707	3,141,491	
Cash Funds	497,693	485,484	480,973	480,973	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (E) Transportation Subprogram	5,843,293	6,024,304	6,442,856	6,674,606	3.6%
FTE	<u>37.8</u>	<u>41.2</u>	<u>35.9</u>	<u>35.9</u>	0.0%
General Fund	5,345,600	5,538,820	5,961,883	6,193,633	3.9%
Cash Funds	497,693	485,484	480,973	480,973	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(F) Training Subprogram

Personal Services	<u>2,403,403</u>	<u>2,481,611</u>	<u>2,482,608</u>	<u>2,560,323</u>	
FTE	33.2	34.6	33.0	33.0	
General Fund	2,403,403	2,481,611	2,482,608	2,560,323	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>287,875</u>	<u>287,329</u>	<u>287,271</u>	<u>287,221</u>	
General Fund	287,875	287,329	287,271	287,221	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (F) Training Subprogram	2,691,278	2,768,940	2,769,879	2,847,544	2.8%
<i>FTE</i>	<u>33.2</u>	<u>34.6</u>	<u>33.0</u>	<u>33.0</u>	0.0%
General Fund	2,691,278	2,768,940	2,769,879	2,847,544	2.8%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(G) Information Systems Subprogram					
Operating Expenses	<u>1,396,969</u>	<u>1,395,409</u>	<u>1,394,409</u>	<u>1,395,409</u>	*
General Fund	1,396,969	1,395,409	1,394,409	1,395,409	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Payments to OIT	<u>28,864,334</u>	<u>27,601,203</u>	<u>25,240,232</u>	<u>25,162,602</u>	*
General Fund	28,713,755	27,463,196	25,185,608	25,105,335	
Cash Funds	150,579	138,007	54,624	57,267	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
CORE Operations	<u>362,156</u>	<u>400,272</u>	<u>362,053</u>	<u>440,286</u>	
General Fund	316,790	350,132	316,700	387,579	
Cash Funds	21,914	24,220	21,907	25,662	
Reappropriated Funds	23,452	25,920	23,446	27,045	
Federal Funds	0	0	0	0	
SUBTOTAL - (G) Information Systems Subprogram	30,623,459	29,396,884	26,996,694	26,998,297	NaN
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	30,427,514	29,208,737	26,896,717	26,888,323	(0.0%)
Cash Funds	172,493	162,227	76,531	82,929	8.4%
Reappropriated Funds	23,452	25,920	23,446	27,045	15.4%
Federal Funds	0	0	0	0	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(H) Facility Services Subprogram					
Personal Services	<u>1,013,333</u>	<u>1,046,307</u>	<u>1,046,727</u>	<u>1,079,494</u>	
FTE	10.6	11.8	9.7	9.7	
General Fund	1,013,333	1,046,307	1,046,727	1,079,494	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>83,096</u>	<u>83,097</u>	<u>83,096</u>	<u>83,096</u>	
General Fund	83,096	83,097	83,096	83,096	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (H) Facility Services Subprogram	1,096,429	1,129,404	1,129,823	1,162,590	2.9%
<i>FTE</i>	<u>10.6</u>	<u>11.8</u>	<u>9.7</u>	<u>9.7</u>	0.0%
General Fund	1,096,429	1,129,404	1,129,823	1,162,590	2.9%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
TOTAL - (3) Support Services	53,635,605	53,058,387	51,552,318	54,817,301	6.3%
<i>FTE</i>	<u>250.7</u>	<u>261.1</u>	<u>246.7</u>	<u>248.2</u>	0.6%
General Fund	51,753,469	51,818,614	49,982,932	51,222,919	2.5%
Cash Funds	714,386	694,475	1,015,563	613,011	(39.6%)
Reappropriated Funds	1,167,750	545,298	553,823	474,506	(14.3%)
Federal Funds	0	0	0	2,506,865	0.0%

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(4) INMATE PROGRAMS					
(A) Labor Subprogram					
Personal Services	<u>6,001,809</u>	<u>6,175,437</u>	<u>5,556,661</u>	<u>5,679,597</u>	
FTE	83.6	80.7	78.5	77.7	
General Fund	6,001,809	6,175,437	5,556,661	5,679,597	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>88,017</u>	<u>88,017</u>	<u>88,017</u>	<u>88,017</u>	
General Fund	88,017	88,017	88,017	88,017	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (A) Labor Subprogram	6,089,826	6,263,454	5,644,678	5,767,614	2.2%
FTE	83.6	80.7	78.5	77.7	(1.0%)
General Fund	6,089,826	6,263,454	5,644,678	5,767,614	2.2%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(B) Education Subprogram					
Personal Services	<u>14,167,093</u>	<u>14,931,133</u>	<u>14,332,166</u>	<u>14,673,850</u>	*
FTE	187.3	183.9	189.9	188.2	
General Fund	14,167,093	14,931,133	14,332,166	14,673,850	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>4,845,406</u>	<u>3,527,361</u>	<u>4,279,330</u>	<u>4,272,420</u>	*
General Fund	2,817,246	2,812,962	2,816,746	2,816,746	
Cash Funds	1,014,080	707,161	1,173,669	1,166,759	
Reappropriated Funds	1,014,080	7,238	288,915	288,915	
Federal Funds	0	0	0	0	
Contract Services	<u>79,824</u>	<u>188,199</u>	<u>237,128</u>	<u>237,128</u>	
General Fund	79,824	188,199	237,128	237,128	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Education Grants	<u>123,064</u>	<u>267,479</u>	<u>80,060</u>	<u>80,060</u>	
FTE	0.0	0.0	2.0	2.0	
General Fund	0	0	0	0	
Cash Funds	31,974	113,226	10,000	10,000	
Reappropriated Funds	0	0	42,410	42,410	
Federal Funds	91,090	154,253	27,650	27,650	

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Start-up Costs	4,703	0	0	0	
General Fund	4,703	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (B) Education Subprogram	19,220,090	18,914,172	18,928,684	19,263,458	1.8%
<i>FTE</i>	<u>187.3</u>	<u>183.9</u>	<u>191.9</u>	<u>190.2</u>	<u>(0.9%)</u>
General Fund	17,068,866	17,932,294	17,386,040	17,727,724	2.0%
Cash Funds	1,046,054	820,387	1,183,669	1,176,759	(0.6%)
Reappropriated Funds	1,014,080	7,238	331,325	331,325	0.0%
Federal Funds	91,090	154,253	27,650	27,650	0.0%

(C) Recreation Subprogram

Personal Services	<u>7,781,935</u>	<u>8,298,691</u>	<u>8,128,820</u>	<u>8,383,283</u>
FTE	113.1	114.1	119.5	119.5
General Fund	7,781,935	8,298,691	8,128,820	8,383,283
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Operating Expenses	<u>67,738</u>	<u>75,689</u>	<u>77,552</u>	<u>77,552</u>	
General Fund	0	0	0	0	
Cash Funds	67,738	75,689	77,552	77,552	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (C) Recreation Subprogram	7,849,673	8,374,380	8,206,372	8,460,835	3.1%
<i>FTE</i>	<u>113.1</u>	<u>114.1</u>	<u>119.5</u>	<u>119.5</u>	0.0%
General Fund	7,781,935	8,298,691	8,128,820	8,383,283	3.1%
Cash Funds	67,738	75,689	77,552	77,552	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(D) Drug and Alcohol Treatment Subprogram

Personal Services	<u>5,680,696</u>	<u>5,886,026</u>	<u>5,888,391</u>	<u>6,072,720</u>
FTE	78.4	80.0	87.4	87.4
General Fund	5,680,696	5,886,026	5,888,391	6,072,720
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>114,408</u>	<u>117,884</u>	<u>117,884</u>	<u>117,884</u>
General Fund	114,408	117,884	117,884	117,884
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Contract Services	<u>2,487,473</u>	<u>1,817,542</u>	<u>2,200,886</u>	<u>2,222,895</u> *	
General Fund	2,126,221	1,817,542	2,200,886	2,222,895	
Cash Funds	0	0	0	0	
Reappropriated Funds	361,252	0	0	0	
Federal Funds	0	0	0	0	
Treatment Grants	<u>181,390</u>	<u>188,544</u>	<u>126,682</u>	<u>126,682</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	126,682	126,682	
Federal Funds	181,390	188,544	0	0	
Services for Substance Abuse and Co-occurring Disorders	<u>1,027,121</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	1,027,121	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (D) Drug and Alcohol Treatment					
Subprogram	9,491,088	8,009,996	8,333,843	8,540,181	2.5%
<i>FTE</i>	<u>78.4</u>	<u>80.0</u>	<u>87.4</u>	<u>87.4</u>	0.0%
General Fund	7,921,325	7,821,452	8,207,161	8,413,499	2.5%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	1,388,373	0	126,682	126,682	0.0%
Federal Funds	181,390	188,544	0	0	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(E) Sex Offender Treatment Subprogram

Personal Services	<u>3,708,807</u>	<u>3,307,824</u>	<u>3,309,141</u>	<u>3,411,752</u>	
FTE	40.9	37.8	55.8	55.8	
General Fund	3,679,266	3,276,590	3,277,907	3,380,518	
Cash Funds	29,541	31,234	31,234	31,234	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>92,276</u>	<u>92,275</u>	<u>92,276</u>	<u>92,276</u>	
General Fund	91,776	91,775	91,776	91,776	
Cash Funds	500	500	500	500	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Polygraph Testing	<u>236,425</u>	<u>204,820</u>	<u>242,500</u>	<u>242,500</u>	
General Fund	236,425	204,820	242,500	242,500	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Sex Offender Treatment Grants	<u>0</u>	<u>0</u>	<u>65,597</u>	<u>65,597</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	65,597	65,597	

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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SUBTOTAL - (E) Sex Offender Treatment					
Subprogram	4,037,508	3,604,919	3,709,514	3,812,125	2.8%
<i>FTE</i>	<u>40.9</u>	<u>37.8</u>	<u>55.8</u>	<u>55.8</u>	<u>0.0%</u>
General Fund	4,007,467	3,573,185	3,612,183	3,714,794	2.8%
Cash Funds	30,041	31,734	31,734	31,734	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	65,597	65,597	0.0%

(F) Volunteers Subprogram

Personal Services	<u>447,527</u>	<u>522,155</u>	<u>462,090</u>	<u>484,862</u>	
<i>FTE</i>	<u>7.5</u>	<u>5.9</u>	<u>8.0</u>	<u>8.0</u>	
General Fund	447,527	0	0	484,862	
Cash Funds	0	522,155	462,090	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>17,912</u>	<u>7,976</u>	<u>17,912</u>	<u>17,912</u>	
General Fund	17,912	0	0	17,912	
Cash Funds	0	7,976	17,912	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (F) Volunteers Subprogram	465,439	530,131	480,002	502,774	4.7%
<i>FTE</i>	<u>7.5</u>	<u>5.9</u>	<u>8.0</u>	<u>8.0</u>	<u>0.0%</u>
General Fund	465,439	0	0	502,774	0.0%
Cash Funds	0	530,131	480,002	0	(100.0%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
TOTAL - (4) Inmate Programs	47,153,624	45,697,052	45,303,093	46,346,987	2.3%
<i>FTE</i>	<u>510.8</u>	<u>502.4</u>	<u>541.1</u>	<u>538.6</u>	<u>(0.5%)</u>
General Fund	43,334,858	43,889,076	42,978,882	44,509,688	3.6%
Cash Funds	1,143,833	1,457,941	1,772,957	1,286,045	(27.5%)
Reappropriated Funds	2,402,453	7,238	458,007	458,007	0.0%
Federal Funds	272,480	342,797	93,247	93,247	0.0%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(5) COMMUNITY SERVICES

(A) Parole Subprogram

Personal Services	<u>19,022,598</u>	<u>19,686,786</u>	<u>21,081,115</u>	<u>21,743,937</u>	
FTE	259.0	271.0	326.1	326.2	
General Fund	19,022,598	19,686,786	21,081,115	21,743,937	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>2,616,320</u>	<u>2,616,320</u>	<u>2,886,495</u>	<u>2,875,425</u>	
General Fund	2,616,320	2,616,320	2,886,495	2,875,425	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Parolee Supervision and Support Services	<u>10,521,795</u>	<u>8,463,445</u>	<u>8,133,509</u>	<u>8,217,519</u>	*
General Fund	8,312,069	5,264,347	4,521,374	4,569,263	
Cash Funds	0	0	0	0	
Reappropriated Funds	2,209,726	3,199,098	3,612,135	3,648,256	
Federal Funds	0	0	0	0	

*Line item contains a decision item

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Wrap-Around Services Program	<u>2,073,690</u>	<u>2,313,414</u>	<u>1,699,901</u>	<u>1,718,075</u>	*
General Fund	2,073,690	2,313,414	1,699,901	1,718,075	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Insurance Payments	<u>0</u>	<u>0</u>	<u>389,196</u>	<u>389,196</u>	
General Fund	0	0	389,196	389,196	
Grants to Community-based Organizations for Parolee Support	<u>6,697,140</u>	<u>6,697,140</u>	<u>6,697,140</u>	<u>6,775,784</u>	*
General Fund	6,697,140	6,697,140	6,697,140	6,775,784	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Appropriation to Community-based Reentry Services Cash Fund	<u>0</u>	<u>0</u>	<u>1,167,297</u>	<u>1,481,662</u>	
General Fund	0	0	1,167,297	1,481,662	
Cash Funds	0	0	0	0	
Community-based Organizations Housing Support	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	500,000	500,000	500,000	500,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Parolee Housing Support	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	500,000	500,000	500,000	500,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Long Term Compassionate Care	<u>0</u>	<u>0</u>	<u>0</u>	<u>938,820</u> *	
General Fund	0	0	0	405,208	
Cash Funds	0	0	0	64,201	
Federal Funds	0	0	0	469,411	
Work Release Program	<u>377,784</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	377,784	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (A) Parole Subprogram	42,309,327	40,777,105	43,054,653	45,140,418	4.8%
<i>FTE</i>	<u>259.0</u>	<u>271.0</u>	<u>326.1</u>	<u>326.2</u>	0.0%
General Fund	40,099,601	37,578,007	39,442,518	40,958,550	3.8%
Cash Funds	0	0	0	64,201	0.0%
Reappropriated Funds	2,209,726	3,199,098	3,612,135	3,648,256	1.0%
Federal Funds	0	0	0	469,411	0.0%

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(B) Community Supervision Subprogram					
(1) Community Supervision					
Personal Services	<u>6,280,052</u>	<u>6,484,410</u>	<u>4,313,280</u>	<u>4,448,302</u>	
FTE	87.2	80.6	48.0	48.0	
General Fund	6,280,052	6,484,410	4,313,280	4,448,302	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>632,650</u>	<u>632,650</u>	<u>505,042</u>	<u>505,042</u>	
General Fund	632,650	632,650	505,042	505,042	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Psychotropic Medication	<u>16,442</u>	<u>6,994</u>	<u>31,400</u>	<u>31,400</u>	
General Fund	16,442	6,994	31,400	31,400	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Community Supervision Support Services	<u>3,929,938</u>	<u>4,070,732</u>	<u>2,234,102</u>	<u>2,256,444</u>	*
General Fund	3,929,938	3,850,732	2,196,451	2,218,416	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	220,000	37,651	38,028	
Federal Funds	0	0	0	0	

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
SUBTOTAL -	10,859,082	11,194,786	7,083,824	7,241,188	2.2%
<i>FTE</i>	<u>87.2</u>	<u>80.6</u>	<u>48.0</u>	<u>48.0</u>	0.0%
General Fund	10,859,082	10,974,786	7,046,173	7,203,160	2.2%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	220,000	37,651	38,028	1.0%
Federal Funds	0	0	0	0	0.0%

(2) Youthful Offender System Aftercare

Personal Services	<u>548,390</u>	<u>566,235</u>	<u>566,463</u>	<u>584,195</u>	
FTE	5.8	5.8	8.0	8.0	
General Fund	548,390	566,235	566,463	584,195	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>141,067</u>	<u>141,067</u>	<u>141,067</u>	<u>141,067</u>	
General Fund	141,067	141,067	141,067	141,067	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Contract Services	<u>808,119</u>	<u>764,004</u>	<u>837,601</u>	<u>845,977</u> *	
General Fund	808,119	764,004	837,601	845,977	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item contains a decision item

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
SUBTOTAL -	1,497,576	1,471,306	1,545,131	1,571,239	1.7%
<i>FTE</i>	<u>5.8</u>	<u>5.8</u>	<u>8.0</u>	<u>8.0</u>	<u>0.0%</u>
General Fund	1,497,576	1,471,306	1,545,131	1,571,239	1.7%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

SUBTOTAL - (B) Community Supervision					
Subprogram	12,356,658	12,666,092	8,628,955	8,812,427	2.1%
<i>FTE</i>	<u>93.0</u>	<u>86.4</u>	<u>56.0</u>	<u>56.0</u>	<u>0.0%</u>
General Fund	12,356,658	12,446,092	8,591,304	8,774,399	2.1%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	220,000	37,651	38,028	1.0%
Federal Funds	0	0	0	0	0.0%

(C) Community Re-entry Subprogram

Personal Services	<u>2,526,627</u>	<u>2,651,759</u>	<u>2,652,824</u>	<u>2,735,867</u>
FTE	40.4	39.7	42.6	42.6
General Fund	2,526,627	2,651,759	2,652,824	2,735,867
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Operating Expenses	<u>146,702</u>	<u>146,702</u>	<u>146,702</u>	<u>146,702</u>	
General Fund	146,702	146,702	146,702	146,702	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Offender Emergency Assistance	<u>96,768</u>	<u>96,768</u>	<u>96,768</u>	<u>96,768</u>	
General Fund	96,768	96,768	96,768	96,768	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Contract Services	<u>190,000</u>	<u>190,000</u>	<u>190,000</u>	<u>190,000</u>	
General Fund	190,000	190,000	190,000	190,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Offender Re-employment Center	<u>334,686</u>	<u>100,000</u>	<u>100,000</u>	<u>100,000</u>	
General Fund	334,686	100,000	100,000	100,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Community Reintegration Grants	<u>0</u>	<u>0</u>	<u>39,098</u>	<u>39,098</u>	
FTE	0.0	0.0	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	39,098	39,098	
Transitional Work Program	<u>0</u>	<u>1,314,660</u>	<u>1,900,000</u>	<u>1,900,000</u>	
FTE	0.0	0.7	1.0	1.0	
General Fund	0	1,314,660	1,900,000	1,900,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (C) Community Re-entry Subprogram	3,294,783	4,499,889	5,125,392	5,208,435	1.6%
FTE	<u>40.4</u>	<u>40.4</u>	<u>44.6</u>	<u>44.6</u>	0.0%
General Fund	3,294,783	4,499,889	5,086,294	5,169,337	1.6%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	39,098	39,098	0.0%
TOTAL - (5) Community Services	57,960,768	57,943,086	56,809,000	59,161,280	4.1%
FTE	<u>392.4</u>	<u>397.8</u>	<u>426.7</u>	<u>426.8</u>	0.0%
General Fund	55,751,042	54,523,988	53,120,116	54,902,286	3.4%
Cash Funds	0	0	0	64,201	0.0%
Reappropriated Funds	2,209,726	3,419,098	3,649,786	3,686,284	1.0%
Federal Funds	0	0	39,098	508,509	1200.6%

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
(6) PAROLE BOARD					
Personal Services	<u>1,657,993</u>	<u>1,724,398</u>	<u>1,769,589</u>	<u>1,828,384</u>	
FTE	17.7	18.0	20.4	20.5	
General Fund	1,657,993	1,724,398	1,769,589	1,828,384	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>120,620</u>	<u>107,390</u>	<u>114,090</u>	<u>107,890</u>	
General Fund	120,620	107,390	114,090	107,890	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Contract Services	<u>204,942</u>	<u>184,603</u>	<u>242,437</u>	<u>242,437</u>	
General Fund	204,942	184,603	242,437	242,437	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Administrative and IT Support	<u>0</u>	<u>94,209</u>	<u>177,677</u>	<u>182,490</u>	
FTE	0.0	0.0	2.0	2.0	
General Fund	0	94,209	177,677	182,490	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Start-up Costs	<u>60,240</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	60,240	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
TOTAL - (6) Parole Board	2,043,795	2,110,600	2,303,793	2,361,201	2.5%
<i>FTE</i>	<u>17.7</u>	<u>18.0</u>	<u>22.4</u>	<u>22.5</u>	0.4%
General Fund	2,043,795	2,110,600	2,303,793	2,361,201	2.5%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(7) CORRECTIONAL INDUSTRIES

Personal Services	<u>10,451,601</u>	<u>8,862,871</u>	<u>11,892,302</u>	<u>12,112,496</u>	
FTE	138.3	118.7	155.0	155.0	
General Fund	0	0	0	0	
Cash Funds	3,805,666	1,419,209	4,068,234	4,286,641	
Reappropriated Funds	6,645,935	7,443,662	7,824,068	7,825,855	
Federal Funds	0	0	0	0	
Operating Expenses	<u>4,936,217</u>	<u>4,561,131</u>	<u>6,128,796</u>	<u>5,846,798</u>	
General Fund	0	0	0	0	
Cash Funds	1,213,385	211,098	1,546,956	1,546,956	
Reappropriated Funds	3,722,832	4,350,033	4,581,840	4,299,842	
Federal Funds	0	0	0	0	
Raw Materials	<u>19,782,327</u>	<u>17,891,165</u>	<u>30,332,026</u>	<u>30,547,207</u>	
General Fund	0	0	0	0	
Cash Funds	7,673,157	7,068,166	6,055,860	6,055,860	
Reappropriated Funds	12,109,170	10,822,999	24,276,166	24,491,347	
Federal Funds	0	0	0	0	
Inmate Pay	<u>2,049,729</u>	<u>1,523,792</u>	<u>2,750,000</u>	<u>2,750,000</u>	
General Fund	0	0	0	0	
Cash Funds	760,775	453,239	1,114,590	1,114,590	
Reappropriated Funds	1,288,954	1,070,553	1,635,410	1,635,410	
Federal Funds	0	0	0	0	

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	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
Capital Outlay	<u>598,759</u>	<u>49,120</u>	<u>1,219,310</u>	<u>1,219,310</u>	
General Fund	0	0	0	0	
Cash Funds	72,830	0	309,259	309,259	
Reappropriated Funds	525,929	49,120	910,051	910,051	
Federal Funds	0	0	0	0	
Correctional Industries Grants	<u>409,793</u>	<u>92,711</u>	<u>2,500,000</u>	<u>0</u>	*
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	409,793	92,711	2,500,000	0	
Indirect Cost Assessment	<u>417,436</u>	<u>39,319</u>	<u>446,643</u>	<u>352,572</u>	*
General Fund	0	0	0	0	
Cash Funds	126,403	4,869	137,785	122,571	
Reappropriated Funds	291,033	34,450	301,690	230,001	
Federal Funds	0	0	7,168	0	
TOTAL - (7) Correctional Industries	38,645,862	33,020,109	55,269,077	52,828,383	(4.4%)
<i>FTE</i>	<u>138.3</u>	<u>118.7</u>	<u>155.0</u>	<u>155.0</u>	0.0%
General Fund	0	0	0	0	0.0%
Cash Funds	13,652,216	9,156,581	13,232,684	13,435,877	1.5%
Reappropriated Funds	24,583,853	23,770,817	39,529,225	39,392,506	(0.3%)
Federal Funds	409,793	92,711	2,507,168	0	(100.0%)

*Line item contains a decision item

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
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(8) CANTEEN OPERATION

Personal Services	<u>1,921,490</u>	<u>2,334,743</u>	<u>2,364,287</u>	<u>2,475,283</u>	
FTE	28.5	29.1	28.0	28.0	
General Fund	0	0	0	0	
Cash Funds	1,921,490	2,334,743	2,364,287	2,475,283	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>17,823,337</u>	<u>16,667,121</u>	<u>18,930,041</u>	<u>18,930,041</u>	
General Fund	0	0	0	0	
Cash Funds	17,823,337	16,667,121	18,930,041	18,930,041	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Inmate Pay	<u>63,158</u>	<u>141,918</u>	<u>73,626</u>	<u>73,626</u>	
General Fund	0	0	0	0	
Cash Funds	63,158	141,918	73,626	73,626	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Indirect Cost Assessment	<u>75,895</u>	<u>79,243</u>	<u>82,811</u>	<u>86,851</u>	
General Fund	0	0	0	0	
Cash Funds	75,895	79,243	82,811	86,851	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2019-20 Actual	FY 2020-21 Actual	FY 2021-22 Appropriation	FY 2022-23 Request	Request vs. Appropriation
TOTAL - (8) Canteen Operation	19,883,880	19,223,025	21,450,765	21,565,801	0.5%
<i>FTE</i>	<u>28.5</u>	<u>29.1</u>	<u>28.0</u>	<u>28.0</u>	0.0%
General Fund	0	0	0	0	0.0%
Cash Funds	19,883,880	19,223,025	21,450,765	21,565,801	0.5%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
TOTAL - Department of Corrections	950,595,398	960,525,566	961,309,352	983,460,798	2.3%
<i>FTE</i>	<u>6,057.4</u>	<u>6,103.6</u>	<u>6,313.9</u>	<u>6,303.9</u>	(0.2%)
General Fund	872,492,083	827,806,268	867,647,658	890,627,559	2.6%
Cash Funds	43,334,982	37,833,350	46,289,623	45,171,598	(2.4%)
Reappropriated Funds	30,479,247	27,857,916	44,439,646	44,260,108	(0.4%)
Federal Funds	4,289,086	67,028,032	2,932,425	3,401,533	16.0%

APPENDIX B: FOOTNOTES AND INFORMATION REQUESTS

UPDATE ON LONG BILL FOOTNOTES

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2021 Long Bill (S.B. 21-205) can be found at the end of each departmental section of the bill at <http://leg.colorado.gov/bills/sb21-205>. The Long Bill footnotes relevant to this document are listed below.

- 3 Department of Corrections, Management, External Capacity Subprogram, Payments to House State Prisoners -- The Department of Corrections is authorized to transfer up to 5.0 percent of the total appropriation for the external capacity subprogram between line items in the external capacity subprogram for purposes of reimbursing local jails and private prison providers.

COMMENT: The Department is in compliance with this footnote.

- 4 Department of Corrections, Management, External Capacity Subprogram, Payments to House State Prisoners, Payments to in-state private prisons at a rate of \$58.79 per inmate per day - It is the General Assembly's intent that in-state private prisons use funds provided through this appropriation to provide levels of staffing and services similar to comparable state prisons to the extent possible.

COMMENT: It is staff's understanding that the DOC's contracts with private prisons were not altered as a result of this footnote. Staff is anecdotally aware of staffing challenges within private prisons. Staff recommends a hearing question on this issue so the Department can elaborate on recent challenges and changes, if applicable.

- 5 Department of Corrections, Institutions, Housing and Security Subprogram, Personal Services -- The amount appropriated in this line item does not include the \$591,630 of FY 2021-22 General Fund appropriations for the Department of Corrections set forth in sections 124 through 128 of Title 17, Article 18, C.R.S. In calculating the amount appropriated in this line item, it is assumed that these statutory appropriations will be used for the same line item.

COMMENT: The Department is in compliance with this footnote. The footnote outlines the General Fund appropriations included in the required appropriation clauses for five-year criminal sentencing bills to pay for personal services in the housing and security subprogram.

UPDATE ON LONG BILL REQUESTS FOR INFORMATION

The Joint Budget Committee annually submits requests for information to executive departments and the judicial branch via letters to the Governor, the Chief Justice, and other elected officials. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as Appendix H of the annual Appropriations Report. The requests for information relevant to this document are listed below.

MULTIPLE DEPARTMENT REQUEST FOR INFORMATION

- 1 All Departments -- Based on the Department's most recent available record, what is the FTE vacancy and turnover rate: (1) by department; (2) by division; (3) by program for programs with at least 20 FTE; and (4) by occupational class for classes that are located within a larger occupational group containing at least 20 FTE. To what does the Department attribute this turnover/vacancy experience? Do the statewide compensation policies or practices administered by the Department of Personnel help or hinder the department in addressing vacancy or turnover issues?

COMMENT: The Department submitted their response with the November 1 budget request. It is attached at the end of this appendix.

- 2 Department of Corrections; Department of Human Services; Judicial Department; Department of Public Safety; and Department of Transportation -- State agencies involved in multi-agency programs requiring separate appropriations to each agency are requested to designate one lead agency to be responsible for submitting a comprehensive annual budget request for such programs to the Joint Budget Committee, including prior year, request year, and three year forecasts for revenues into the fund and expenditures from the fund by agency. The requests should be sustainable for the length of the forecast based on anticipated revenues. Each agency is still requested to submit its portion of such request with its own budget document. This applies to requests for appropriation from: the Alcohol and Drug Driving Safety Program Fund, the Law Enforcement Assistance Fund, the Offender Identification Fund, the Persistent Drunk Driver Cash Fund, and the Sex Offender Surcharge Fund, among other programs.

COMMENT: This request for information is intended to ensure that Departments coordinate requests that draw on the same cash fund. Each Department is required to include, as part of its budget request, a Cash Fund Report for each cash fund it administers to comply with the statutory limit on cash fund reserves. For funds that are shared by multiple departments, the department that administers the fund is responsible for coordinating submission of expenditure and revenue information from all departments to construct a schedule 9 that incorporates all activity in the fund. The Sex Offender Surcharge Fund pertains to the Department of Corrections.

DEPARTMENT OF CORRECTIONS

- 1 Department of Corrections, Institutions, Mental Health Subprogram – It is requested that the Department submit a report to the House Judiciary Committee and the Senate Judiciary Committee by January 31, 2021, detailing the progress related to the mental health unit at Centennial Correctional Facility.

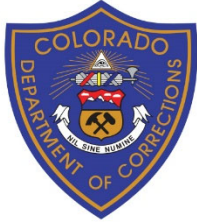
COMMENT: The Department does not have to provide the requested report to the House and Senate Judiciary Committees until January 31, 2021.

- 2 Department of Corrections, Community Services, Community Reentry Subprogram, Transitional Work Program -- It is requested that the Department of Corrections submit a report to the Joint Budget Committee by November 1 of each year detailing progress related to the transitional work program. In 2021, the report should include desired outcomes and include, if available, data related to those outcomes. In 2022, the report should also include, to the extent possible:

- Data on program participants, including prior offense type, custody level, recidivism risk, earnings through wages, general fund tax contributions, and the state cost per participant.
- Data comparing recidivism outcomes between program participants and a non-participant comparison group. The report shall also identify the criteria used to select the non-participant comparison group.
- Impact of the program on recidivism in relation to other variables, such as prior offense type, prior offense history, level of education, prior work history, arrest rate in county or city of residence, sentence rate in judicial district of residence, or any other variable that the Department thinks could impact recidivism rates.

COMMENT: The intent of the Work Release Program, also known as Take TWO (Transitional Work Opportunity), is to provide eligible inmates the opportunity to obtain gainful employment earning prevailing wages prior to release from their prison sentences. Such employment would benefit offenders by allowing for procurement of income to secure housing and other needs upon release, as well as teaching valuable job skills that can transfer to gainful employment post-incarceration. The combination of these factors is intended to result in a higher likelihood that offenders will succeed in society upon release, thus reducing the rate of return to prison.

The Department provided a response on November 1 as requested, which is attached to this document in at the end of this appendix.



COLORADO

Department of Corrections

DEAN WILLIAMS
EXECUTIVE DIRECTOR

WORK RELEASE PROGRAM ANNUAL REPORT

A REPORT SUBMITTED TO THE
JOINT BUDGET COMMITTEE
DUE NOVEMBER 1, 2021, IN RESPONSE TO
DEPARTMENT OF CORRECTIONS FY 2021-2022 RFI #2

PREPARED BY
THE OFFICE OF PLANNING AND ANALYSIS
NOVEMBER 2021

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INTRODUCTION

The intent of the Work Release program, also known as the Take TWO (Transitional Work Opportunity) Re-entry program, is to provide eligible inmates with the opportunity to obtain gainful employment, earn prevailing wages, and develop work skills. These programs provide an opportunity for inmates to work and interact with private citizen co-workers to aid in reintegration. These employment opportunities benefit participants by allowing for the procurement of income to secure housing and other needs upon release, as well as teaching valuable job skills that can transfer to gainful employment post-incarceration. The combination of these benefits is intended to increase the likelihood that inmates will successfully reintegrate into society upon release, thus reducing the rate of return to prison.

The Colorado Department of Corrections (CDOC) has engaged with both internal and external stakeholders to ensure the development of specific programs that meet the overall intention of Take TWO Re-entry programs within the boundaries of current statute.

WORK RELEASE PARTICIPATION

Since the Take TWO Re-entry program began in May 2019, the program has been implemented in six prisons: Sterling Correctional Facility (SCF), Buena Vista Correctional Complex (BVCC), Denver Women’s Correctional Facility (DWCF), Colorado Correctional Center (CCC), Four Mile Correctional Center (FMCC), and Rifle Correctional Center (RCC). The CDOC has established collaborations and partnerships with 18 employers since inception of the program, including three partnerships with Colorado Correctional Industries (CCi) programs: Water Buffalo Dairy at FMCC, Culinary Arts at RCC, and Auto Body/Collision Repair at CCC.

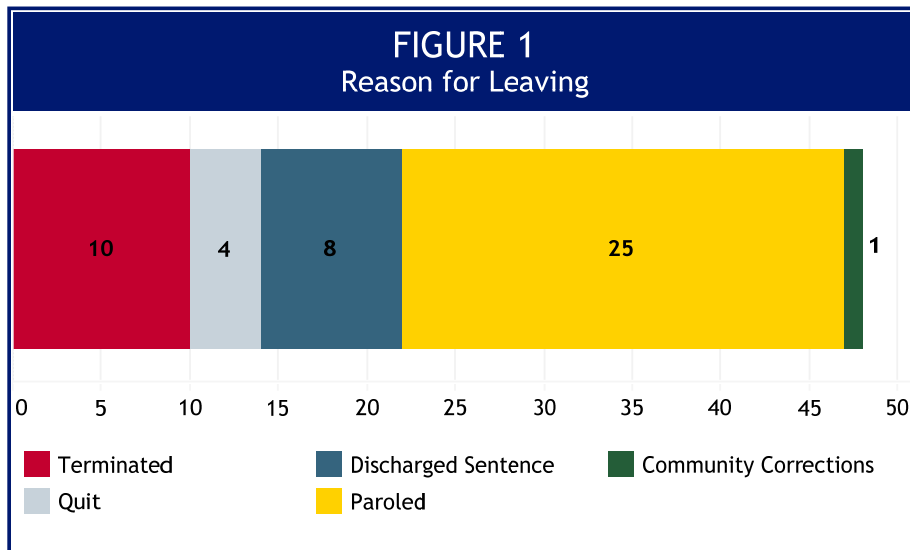
CCi partners with the Take TWO Re-entry program by paying incarcerated individuals a minimum wage and helps create a connection to the community. For example, there are 10 incarcerated kitchen workers at RCC making meals for Garfield County community corrections. Eight of those workers earn CCi wages, and two workers are Take TWO participants who earn minimum wage. The Take TWO workers have more responsibilities and higher wages than their CCi counterparts, and the goal is to transition them out into the community to be employed in Rifle. The remaining CCi kitchen workers have the opportunity to be promoted to the Take TWO positions and eventually move out to the community as well.

During fiscal year (FY) 2021, 53 participants entered the Take TWO Re-entry program. Participants include all inmates who were hired by a community employer and earned money by working for at least one day. Available jobs included positions in the manufacturing, construction, automotive, and restaurant industries, where participants earned prevailing wages. **Table 1** shows the hourly wages earned by participants at each facility.

TABLE 1 FY 2021 Hourly Wages by Facility		
Facility	Hourly Wage	
BVCC	\$12.00	- \$16.00
CCC	\$14.88	- \$15.00
DWCF	\$12.85	- \$15.00
SCF	\$16.00	
CCi: CCC	\$12.32	
CCi: FMCC	\$12.32	
CCi: RCC	\$12.32	

Note: All participants worked for the same employer at SCF. Participants at BVCC, CCC, and DWCF worked for multiple employers who paid a range of hourly wages. All CCi partnership participants earn the same wage.

During FY 2021, 48 participants left the Take TWO program. The majority (34) of these participants left the program because they were released to parole or community corrections, or they discharged their sentence, while other participants (14) quit the program or were terminated. **Figure 1** shows the reasons for leaving among the participants who left the program.



The CDOC defines recidivism as a return to prison or offender status in Colorado within 3 years of release. Although this report is based on fiscal year, the CDOC reports recidivism rates on a calendar year (CY) basis to be consistent with the Correctional Leaders Association (CLA). Because the Take TWO Re-entry program began in 2019, less than 3 calendar years ago, recidivism rates are not yet available. Only three inmates paroled or released from the Take TWO Re-entry program during CY 2019, so a one-year return rate is not reported due to the small number of participants. One-year and two-year return rates and three-year recidivism rates can be reported in the future as more participants are released from the program.

COVID-19 IMPACT

The SARS-CoV-2 (COVID-19) pandemic impacted the correctional operations at all Take TWO Re-entry program facilities. During this crisis, DWCF and SCF did not have the infrastructure to separate Take TWO participants who work in the community from the general population. Take TWO participants at DWCF were placed on Intensive Supervision Program-Inmate (ISP-I) status and are living in the Denver area working for a Denver employer.

SCF was placed on Phase III operations in early April 2020 due to positive COVID-19 cases in the facility, which meant that inmates remained in their cells under quarantine or isolated with the exception for opportunities to shower. Therefore, the SCF Take TWO participants were unable to leave the facility to work for the employer and were placed on a hold status until facility operations changed. All hold status inmates at SCF have been paroled or had their sentences discharged.

BVCC Take TWO participants live in the Transitional Work Center (TWC), which is a separate building designated to only house Take TWO participants. As a result, BVCC Take TWO participants were separated from the BVCC general population, and participants were able to continue to work in the community. All participants were instructed to take COVID-19 precautions such as wearing a facial covering and social distancing while in the community, as well as regularly testing for COVID-19. In July 2020, the following changes to operations had been made in the TWC:

- Staff and inmates were issued personal protective equipment (PPE), including KN95 masks. Inmates were instructed to practice social distancing, practice good hygiene/cleaning procedures, and wear their masks when outside of their rooms (including during their job duties and while being transported to and from their jobs). Staff wore masks at all times while on duty.
- Weight room use and seating in common areas in the TWC were restricted.
- Inmates received weekly COVID-19 tests and staff received biweekly tests.
- Temperature checks were taken when inmates were transported to and from work.
- The TWC was cleaned and sanitized multiple times throughout the day.

FOR MORE INFORMATION, CONTACT:
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719-226-4373
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APPENDIX C: DEPARTMENT ANNUAL PERFORMANCE REPORT

Pursuant to Section 2-7-205 (1)(b), C.R.S., the Department of Natural Resources is required to publish an **Annual Performance Report** for the *previous fiscal year* by November 1 of each year. This report is to include a summary of the Department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the Department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the Department's FY 2021-22 budget request, the FY 2020-21 Annual Performance Report and the FY 2021-22 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performancemanagement/department-performance-plans>