

JOINT BUDGET COMMITTEE



STAFF BUDGET BRIEFING FY 2021-22

DEPARTMENT OF CORRECTIONS

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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ADDITIONAL RESOURCES

Brief summaries of all bills that passed during the 2019 and 2020 legislative sessions that had a fiscal impact on this department are available in Appendix A of the annual Appropriations Report:

<https://leg.colorado.gov/publications/appropriations-report-fiscal-year-2020-21>

The online version of the briefing document, which includes the Numbers Pages, may be found by searching the budget documents on the General Assembly's website by visiting leg.colorado.gov/content/budget/budget-documents. Once on the budget documents page, select the name of this department's *Department/Topic*, "Briefing" under *Type*, and ensure that *Start date* and *End date* encompass the date a document was presented to the JBC.

DEPARTMENT OF CORRECTIONS

DEPARTMENT OVERVIEW

The Department of Corrections (DOC) is responsible for:

- Managing, supervising, and controlling the correctional facilities that are owned and operated by the State.
- Paying for privately operated prison facilities that house state prisoners and monitoring contract compliance.
- Operating programs for offenders that provide treatment and services that improve the likelihood of successfully reintegrating into society following release.
- Supervising and counseling inmates in community corrections programs and offenders who have been placed on parole.
- Developing and operating correctional industries within the institutions that have a rehabilitative or therapeutic value for inmates and which also supply products for state institutions and the private sector.
- Operating the Youthful Offender System (YOS), which serves as a middle tier sentencing option (between the juvenile system and the adult system) for violent youthful offenders who would otherwise be sentenced to the adult prison system.

DEPARTMENT BUDGET: RECENT APPROPRIATIONS

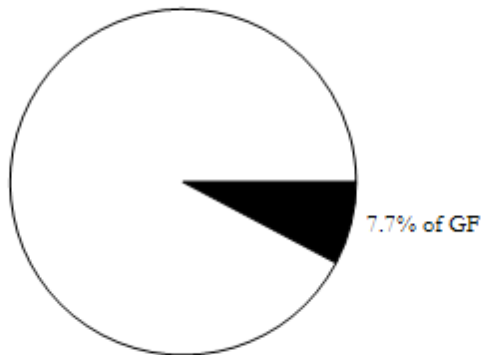
FUNDING SOURCE	FY 2018-19	FY 2019-20 ¹	FY 2020-21 ¹	FY 2021-22 ²
General Fund	\$829,097,218	\$891,299,801	\$841,277,322	\$876,255,375
Cash Funds	40,610,054	47,901,602	47,652,059	41,797,207
Reappropriated Funds	54,336,517	51,757,665	51,364,657	49,828,376
Federal Funds	4,004,817	7,175,312	9,687,462	2,932,425
TOTAL FUNDS	\$928,048,606	\$998,134,380	\$949,981,500	\$970,813,383
Full Time Equiv. Staff	6,247.4	6,316.3	6,463.1	6,419.8

¹Includes appropriations from the CARE subfund in the General Fund for FY 2019-20 and FY 2020-21.

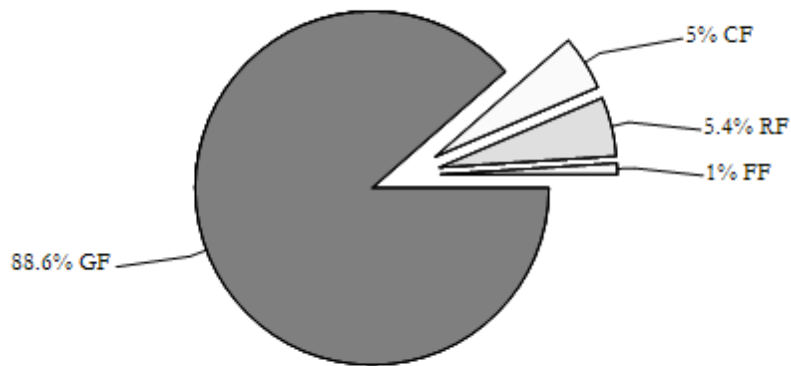
²Requested appropriation.

DEPARTMENT BUDGET: GRAPHIC OVERVIEW

Department's Share of Statewide General Fund

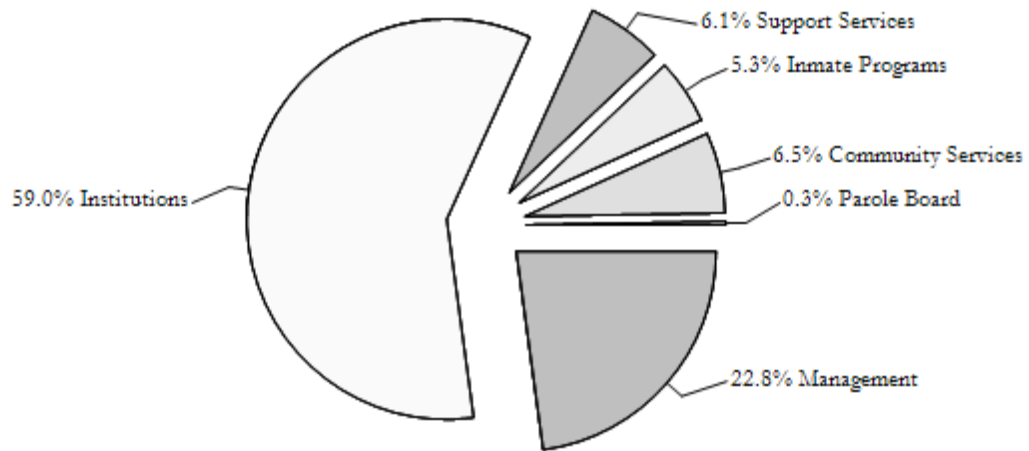


Department Funding Sources

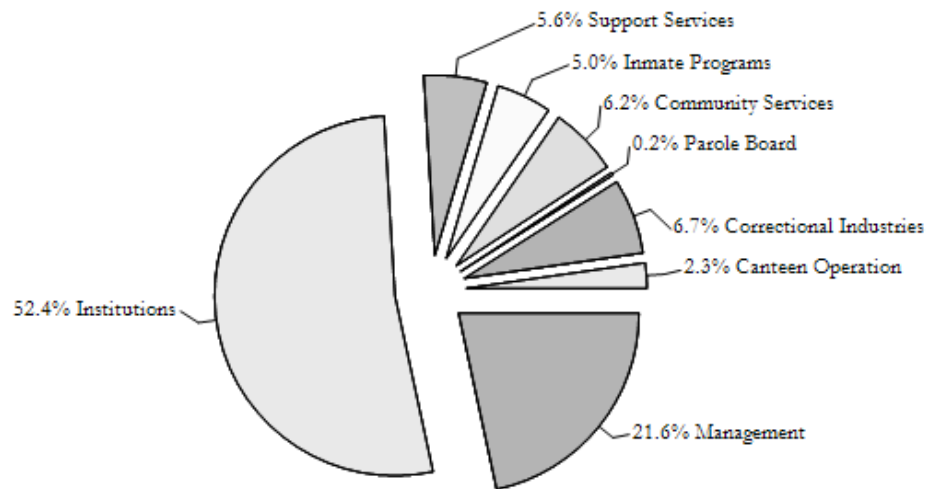


All charts are based on the FY 2020-21 appropriation.

Distribution of General Fund by Division



Distribution of Total Funds by Division



All charts are based on the FY 2020-21 appropriation.

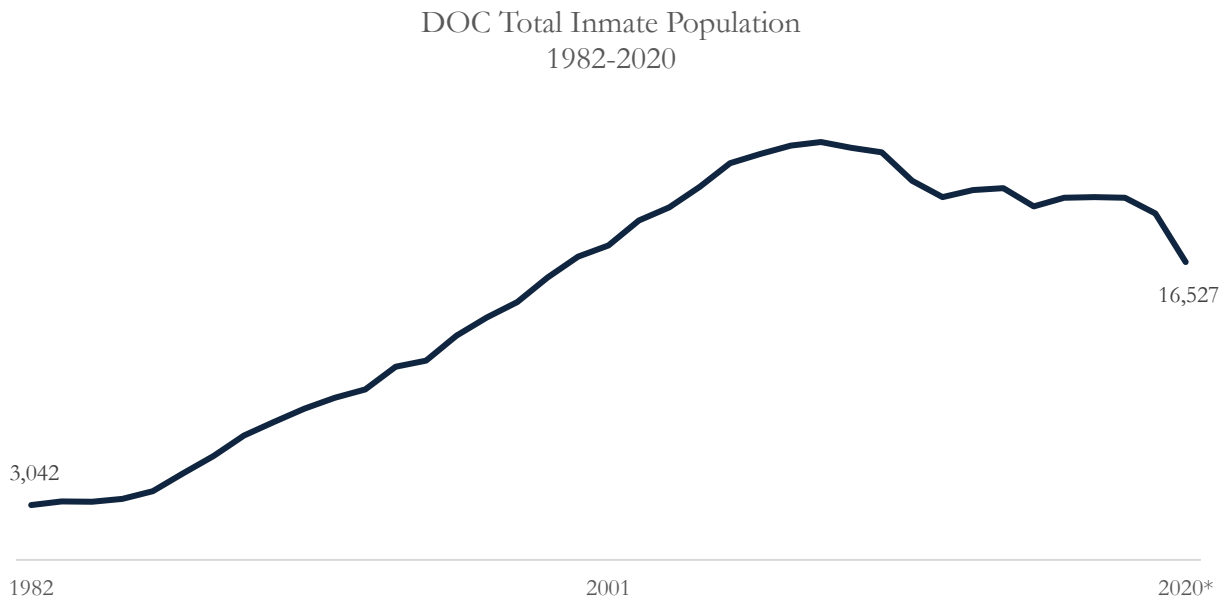
GENERAL FACTORS DRIVING THE BUDGET

Employee compensation for 6,463.1 FTE is the primary factor driving the DOC budget. About two-thirds of the DOC's \$841.3 million General Fund budget in FY 2020-21 goes to personal services and centrally-appropriated compensation line items. The largest line item is Personal Services for the Housing and Security Subprogram, which supports 3,091.3 FTE working in state prisons. This line accounts for almost a quarter (\$202.7 million, 24.1 percent) of the Department's General Fund appropriations.

These costs are linked to the size of the inmate population. Inmates are housed in state-operated prisons (70.1 percent), in-state private prisons (17.7 percent), county jails (3.2 percent) and community corrections facilities (6.9 percent); a small portion live independently in the community under intensive supervision (1.2 percent).¹

INMATE POPULATION

The following graph shows the population of DOC inmates from 1982 to October 2020.



Sources: DOC, U.S. Bureau of Justice Statistics
*As of October 31, 2020

Many factors affect the number of inmates in state prisons, including: the State's adult population, laws, crime rates, law enforcement and prosecution intensity, the number of arrestees that are sentenced to prison, and the average length of stay once an offender arrives in prison.

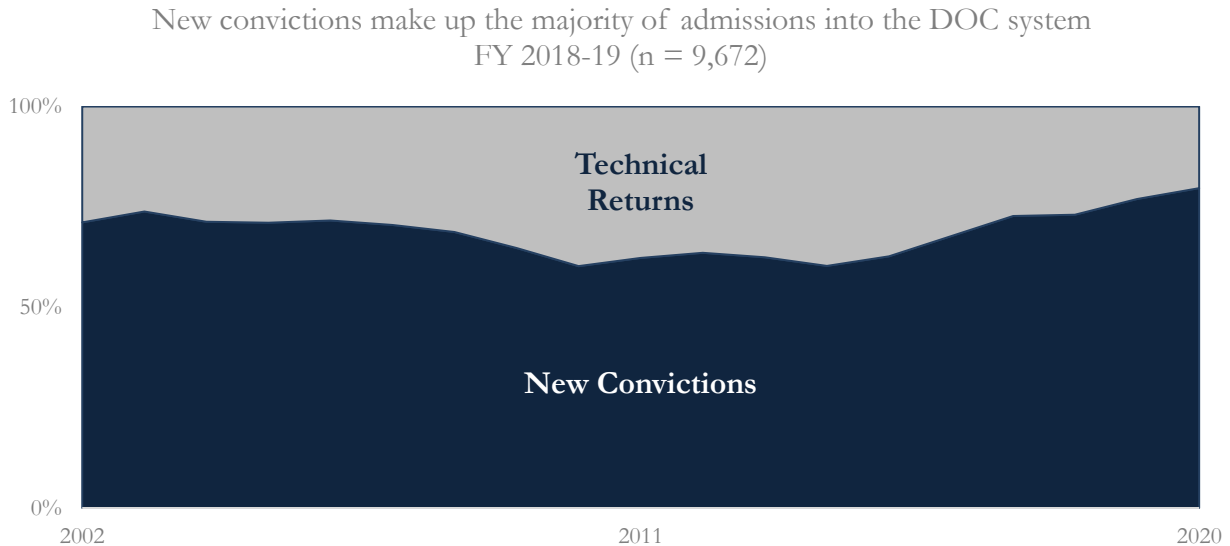
The duration of incarceration also depends on many factors, including:

- The presumptive sentence range prescribed in law.
- The rules that determine the date on which an inmate is first eligible for parole and the date by which an offender must be released from prison.

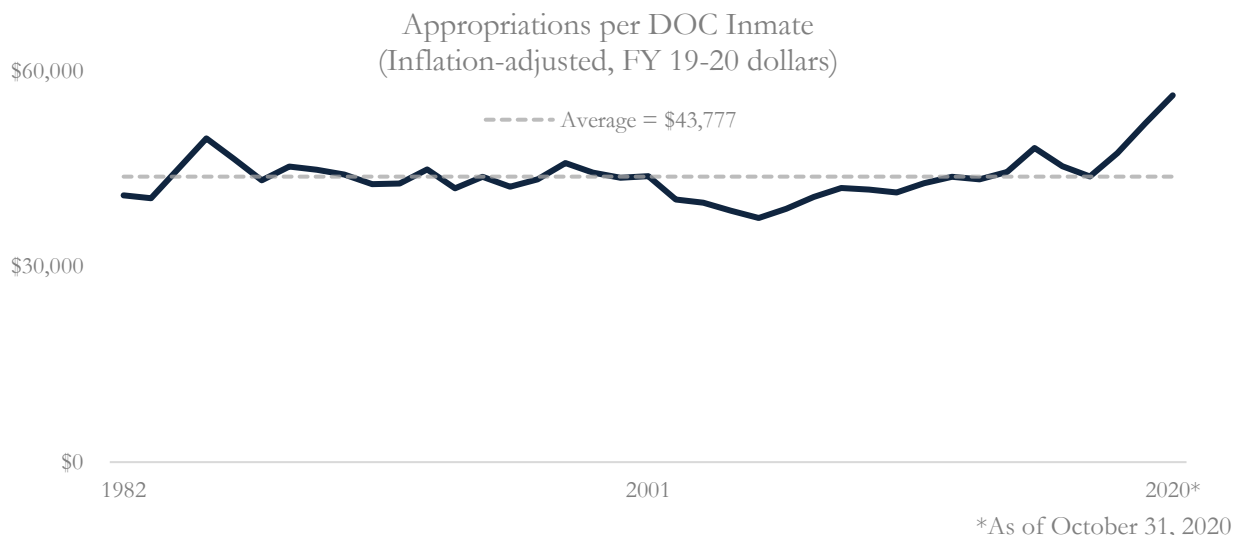
¹ As of October 31, 2020

- The willingness of the parole board to release inmates who have reached their parole eligibility date but are not yet at their mandatory release date.
- The amount of extra time a typical parolee is reincarcerated for violating their conditions of parole.

The next chart shows that **new convictions make up the majority of admissions into the DOC prisons**. Of those new convictions, most are “new court commitments,” which refer to people who are: (A) completely new to the DOC system, or (B) have completely exited the DOC system after a prior offense. A “technical parole return” is when a parolee returns to prison because they violate the terms of their parole.



Appropriations track closely with the number of inmates, shown below as appropriations per inmate. That number tends to fluctuate around the long-term average but has increased in recent years. The large increase for 2020 (FY 2020-21) is largely explained by a decrease in the inmate population that exceeds the decrease in the budget. From December 2019 to October 2020, the total inmate population decreased by 16.2 percent, while inflation-adjusted total appropriations for FY 2020-21 decreased by 7.4 percent from FY 2019-20.



EXTERNAL CAPACITY: JAILS AND PRIVATE PRISONS

JAILS: FY 2020-21 APPROPRIATION \$12.7 MILLION

Some DOC inmates and parolees are housed in county jails, including those who are newly sentenced by a court to DOC and await transfer from jail to the Denver Reception and Diagnostic Center. Other offenders were paroled and, following a parole violation, have been placed in jail. Individuals with more severe parole violations are awaiting a parole revocation hearing or are awaiting trial for a new crime. If parole is revoked, the parolee remains in jail until transferred to a DOC facility. The DOC sometimes contracts with county jails and places offenders in these facilities on a long term basis. These contracts are supported by the Long Bill line item for external capacity.

PRIVATE PRISONS: FY 2020-21 APPROPRIATION \$63,730,014

In the 1990s and 2000s, the prison population outpaced available state facilities. Rather than build more prisons, the state opted to use “external capacity” in the form of private prisons. From FY 2011-12 to FY 2019-20, the average monthly population in private prisons was 3,716. The DOC currently contracts with CoreCivic, a private entity, to house inmates in Bent and Crowley counties. These prisons housed 2,917 inmates as of October 31, 2020.

In FY 2019-20, private prisons cost about 42.1 percent less than comparable state-operated prisons.² The key differences are centrally appropriated costs and the costs of clinical services. Private prisons do not incur centrally appropriated costs, as opposed to \$9.42 per inmate, per day in state prisons. The average cost of clinical services in state-operated prisons was \$28.86 per inmate, per day, whereas the average cost in private facilities was about \$3.01 per day. One reason for the difference in medical costs is inmates in state prisons generally have greater medical and mental health needs. Inmates are not eligible for placement in private prisons unless their medical needs are low to moderate.



The DOC exercises oversight of private prisons through the Private Prisons Monitoring Unit (PPMU). This unit typically costs between \$1.0-2.0 million per year (\$1.4 million for 15.7 FTE in FY 2020-21). The purpose of the PPMU is to ensure that private contract prisons are in compliance with CDOC policies, contract specifications, and American Correctional Association (ACA) standards.

² Private prisons are Level III (medium) custody or lower.

PAROLE AND TRANSITION –RETURNING INMATES TO THE COMMUNITY

COMMUNITY SERVICES DIVISION: FY 2020-21 APPROPRIATION \$58.5 MILLION

The process of returning an offender to the community usually involves a period of parole. Parole is when offenders are conditionally released into the community, where they are supervised by Community Parole Officers (CPOs). If the offender satisfies the conditions of their release for a certain amount of time, their sentence will be discharged.

Discretionary vs. Mandatory Parole

There are two main ways that an inmate ends up on parole. The first is **discretionary** parole, which is when an offender is released into the community before their prison sentence is complete. There are two factors that go into a discretionary release. The first is the offender's parole eligibility date, which depends on the sentence and the offense. The second is approval by the Parole Board, which evaluates and makes decisions on parole applications.³

The second is **mandatory** parole, which is governed by the offender's mandatory release date (MRD). This date initially equals the length of the prison sentence, but can be moved up if the inmate acquires "earned time" through good behavior. Both discretionary and mandatory parole are key drivers of parole caseload, which has increased in recent years.

Types of Parole

There are three types of parole: regular parole, intensive supervision program inmate status (ISP-I), and intensive supervision program parolee status (ISP-P). ISP-I is for offenders who are low risk, within 180 days of their parole eligibility date, and considered safe to be managed in the community prior to their actual parole. ISP-P is used as a condition of parole for parolees who are the highest risk offenders.

The parole process may also include placement in a community corrections facility before parole officially begins. Inmates living in community corrections facilities or participating in the ISP-Inmate Program are often referred to as "transition" offenders. Community corrections facilities are funded through Division of Criminal Justice (DCJ) in the Department of Public Safety and operated by private, non-profit, or local entities. The DOC shares responsibility with these entities for oversight of DOC offenders in community corrections. The DOC is also responsible for: (1) some of the jail costs that arise when community-corrections offenders, ISP-I offenders, and parolees are jailed for violations, and (2) all the incarceration costs following revocation.

RECIDIVISM

When previously incarcerated individuals "recidivate," additional state costs are incurred. The DOC defines recidivism as a return to prison or offender status in Colorado within three years of release for new criminal activity or a technical violation. The three-year recidivism rate typically hovers around 50.0 percent, but has declined slightly in recent years. For inmates released in 2016, the recidivism rate was 47.2 percent.

³ The Parole Board is responsible for both discretionary and mandatory parole decisions for eligible offenders. The Board is an independent entity funded through the DOC in the Long Bill, but it is not under the DOC's purview. Once an offender is paroled, the DOC's Division of Adult Parole is responsible for monitoring parolees for compliance with their parole plans.

SUMMARY: FY 2020-21 APPROPRIATION & FY 2021-22 REQUEST

DEPARTMENT OF CORRECTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2020-21 APPROPRIATION:						
HB 20-1360 (Long Bill)	\$959,178,595	\$850,333,207	\$47,793,269	\$51,364,657	\$9,687,462	6,463.1
Other legislation	(9,197,095)	(9,055,885)	(141,210)	0	0	0.0
TOTAL	\$949,981,500	\$841,277,322	\$47,652,059	\$51,364,657	\$9,687,462	6,463.1
FY 2021-22 REQUESTED APPROPRIATION:						
FY 2020-21 Appropriation	\$949,981,500	841,277,322	\$47,652,059	\$51,364,657	\$9,687,462	6,463.1
R04 Align adult parole services	(5,333,158)	(5,333,158)	0	0	0	(13.8)
R05 Align cash & reappropriated spending authority	(9,377,659)	0	(2,292,605)	(7,085,054)	0	0.0
R06 Take TWO Expansion	400,000	400,000	0	0	0	0.0
Annualize prior year budget actions	16,718,101	22,918,101	0	0	(6,200,000)	(34.0)
Annualize prior year legislation	11,642,176	10,846,417	795,759	0	0	4.5
Centrally appropriated line items	9,294,370	9,108,821	185,549	0	0	0.0
Non-prioritized decision items	(1,973,863)	(1,814,992)	(158,871)	0	0	0.0
Indirect cost assessment	(538,084)	538,084	9,079	(530,210)	(555,037)	0.0
TOTAL	\$970,813,383	\$877,940,595	\$46,190,970	\$43,749,393	\$2,932,425	6,419.8
INCREASE/(DECREASE)	\$20,831,883	\$36,663,273	(\$1,461,089)	(\$7,615,264)	(\$6,755,037)	(43.3)
Percentage Change	2.2%	4.4%	(3.1%)	(14.8%)	(69.7%)	(0.7%)

R01-R03: R01, R02, and R03 requested a total reduction of \$30.6 million General Fund. These requests were withdrawn by OSPB following a letter delivered to the Committee on November 2nd, so they were not included in the table above.

- R01 was a caseload reduction of \$22.0 million General Fund, primarily in the Payments to In-State Private Prisons line item.
- R02 was a reduction of \$287,088 General Fund and 3.0 FTE, mainly in centrally appropriated line items and the PPMU personal services line item.
- R03 was medical caseload reduction of \$8.3 million General Fund to reflect fewer DOC inmates in state prisons and projected cost changes for pharmaceuticals.

R04 ALIGN ADULT PAROLE SERVICES: The Department requests a net reduction of \$5.3 million General Fund and 13.8 FTE in FY 2021-22 and an additional reduction of \$92,966 General Fund and 1.2 FTE for FY 2022-23. The Parole Subprogram would see a net reduction in appropriations and an increase in FTE; the Community Supervision Subprogram would see a decrease in both appropriations and FTE. The request also reduces funding for some contract services like electronic monitoring.

R05 ALIGN CASH & REAPPROPRIATED FUNDS SPENDING AUTHORITY: The Department requests a reduction of \$2.3 million cash funds and \$7.1 million reappropriated funds in FY 2021-22 and future years. These reductions are in the Utilities Subprogram, operating expenses for the Education Subprogram, and various line items for Correctional Industries. The purpose of the request is to align spending authority with actual expenditures.

R06 TAKE TWO EXPANSION: The Department requests one-time increase of \$400,000 General Fund in FY 2021-22 for the Transitional Work Opportunity (TWO) program at the Buena Vista Correctional Complex. The Department would use the funding to renovate an existing building to allow an additional 28 inmates to participate in the program, bringing total participation to 72.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The request includes a net increase of \$16.7 million total funds for prior year budget actions, summarized in the following table.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY20-21 GF HLD reduction	\$19,465,170	\$19,465,170	\$0	\$0	\$0	0.0
Contract mental health staff salary adjustment	370,738	370,738	0	0	0	0.0
CARES Act funding	0	6,200,000	0	0	(6,200,000)	0.0
Skyline closure/La Vista bed reduction	(3,117,807)	(3,117,807)	0	0	0	(34.0)
TOTAL	\$16,718,101	\$22,918,101	\$0	\$0	(\$6,200,000)	(34.0)

ANNUALIZE PRIOR YEAR LEGISLATION: The request includes a net increase of \$11.6 million total funds to reflect the FY 2021-22 impact of bills passed in previous sessions, summarized in the following table.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 20-1379 Suspend PERA direct distribution	\$9,388,586	\$9,128,730	\$259,856	\$0	\$0	0.0
SB18-200 PERA unfunded liability	976,928	970,703	6,225	0	0	0.0
HB 20-1153 Colorado partnership for quality jobs	535,078	5,400	529,678	0	0	4.5
HB 20-1398 Modify auto funding capital construction	307,843	307,843	0	0	0	0.0
HB 17-1144 Depreciation calculation	222,799	222,799	0	0	0	0.0
Annualize sentencing bills	210,942	210,942	0	0	0	0.0
TOTAL	\$11,642,176	\$10,846,417	\$795,759	\$0	\$0	4.5

CENTRALLY APPROPRIATED LINE ITEMS: The request includes a net increase of \$9.3 million for centrally appropriated line items.

NON-PRIORITIZED DECISION ITEMS: The request includes a net decrease of \$2.0 million for non-prioritized decision items like the OIT Budget Request package and the annual fleet vehicle request.

INDIRECT COST ASSESSMENT: The request includes a net decrease of \$538,084 for the Department's indirect cost assessments.

INFORMATIONAL ISSUE: 2020 SESSION BUDGET BALANCING ACTIONS

In response to the budget challenges in the 2020 Session, the Joint Budget Committee and the General Assembly reduced FY 2019-20 General Fund appropriations to the Department of Corrections (DOC) by \$3.6 million. For FY 2020-21, General Fund appropriations were further reduced by \$41.5 million. These actions contributed to a net decrease of \$48.2 million in the Department’s FY 2020-21 budget.

SUMMARY

FY 2019-20 Budget

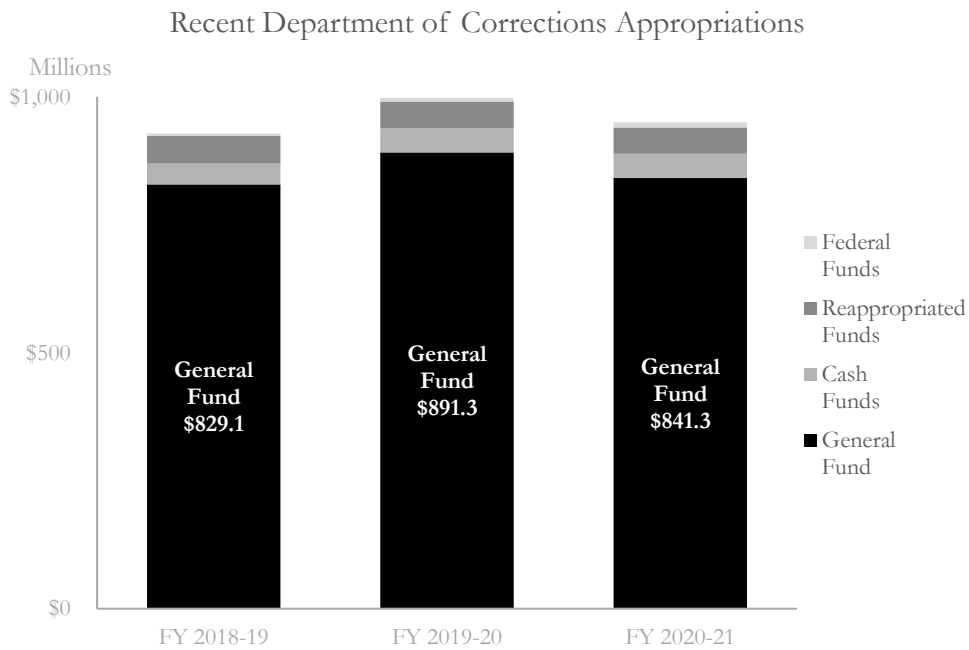
- The General Assembly reduced the Department’s General Fund appropriations by \$3.6 million. There was an equivalent increase in federal funding.

FY 2020-21 Budget

- The General Assembly reduced the Department’s General Fund appropriations by \$41.2 million. Of this amount, \$480,002 was offset by an increase in cash funds and \$6.2 million was offset by an increase in federal funds.

DISCUSSION

The following graph shows the Department’s inflation-adjusted appropriations for FY 2018-19 through FY 2020-21. Fiscal year 2019-20 appropriations include the adjustments and reductions made during the 2020 Session.



DEPARTMENT OF CORRECTIONS APPROPRIATIONS FY 2018-219 THROUGH FY 2020-21

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Final	\$928,048,606	\$829,097,218	\$40,610,054	\$54,336,517	\$4,004,817	6,247.4
FY 2019-20 Adjusted for balancing*	998,134,380	891,299,801	47,901,602	51,757,665	7,175,312	6,316.3
FY 2020-21	949,981,500	841,277,322	47,652,059	51,364,657	9,687,462	6,463.1
Change from FY 19-20 to FY 20-21	(48,152,880)	(50,022,479)	(249,543)	(393,008)	2,512,150	146.8
Percent change FY 19-20 to FY 20-21	(4.8%)	(5.6%)	(0.5%)	(0.8%)	35.0%	2.3%

*The following decision items accounted for most of the large increase from FY 2018-19 to FY 2019-20: Centrally appropriated line items (\$27.5 million), staff retention (\$27.3 million), medical caseload (\$10.5 million), and prison capacity (\$10.4 million).

SUMMARY OF 2020 SESSION BUDGET BALANCING APPROPRIATION CHANGES

The following table summarizes the budget balancing actions that impacted appropriations to the Department of Corrections for both FY 2019-20 and FY 2020-21. Unless otherwise indicated, JBC Staff assumes that the FY 2020-21 adjustments are ongoing for FY 2021-22. Staff has noted where the Committee (or the General Assembly) specifically designated actions as one-time in nature. Staff has also noted whether the budget request proposes to restore the funding in FY 2021-22. Actions to increase available revenues (such as transfers from cash funds to the General Fund) are not included in this table and are discussed in a separate section.

2020 SESSION BUDGET BALANCING APPROPRIATION CHANGES - DEPARTMENT OF CORRECTIONS^a

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 APPROPRIATION BALANCING ITEMS:						
Reduce funds correctional officers	\$0	(\$3,600,000)	\$0	\$0	\$3,600,000	0.0
TOTAL	\$0	(\$3,600,000)	\$0	\$0	\$3,600,000	0.0
FY 2020-21 APPROPRIATION BALANCING ITEMS:						
Appropriation Reductions						
HLD decrease/personal services base reduction	(\$19,465,170)	(\$19,465,170)	\$0	\$0	\$0	0.0
PERA direct distribution (HB 20-1379) ^b	(9,388,586)	(9,128,730)	(259,856)	0	0	0.0
Reduce funds correctional officers ^c	(6,200,000)	(6,200,000)	0	0	0	0.0
Transitional Work Program	(2,000,000)	(2,000,000)	0	0	0	0.0
Close Skyline Correctional Center	(1,889,633)	(1,889,633)	0	0	0	(19.9)
Community provider rate	(1,150,738)	(1,128,316)	0	(22,422)	0	0.0
Reduce beds at La Vista Correctional Facility	(788,630)	(788,630)	0	0	0	(8.9)
Suspend annual depreciation-lease equivalent (HB 20-1398)	(307,843)	(307,843)	0	0	0	0.0
Temporarily suspend restorative justice program	(75,000)	(75,000)	0	0	0	(1.2)
Subtotal - Appropriation Reductions	(\$41,265,600)	(\$40,983,322)	(\$259,856)	(\$22,422)	\$0	(30.0)
Fund Source Adjustments						
Temporarily refinance volunteers program	\$0	(\$480,002)	\$480,002	\$0	\$0	0.0
Subtotal - Fund Source Adjustments	\$0	(\$480,002)	\$480,002	\$0	\$0	0.0
TOTAL	(\$41,265,600)	(\$41,463,324)	\$220,146	(\$22,422)	\$0	(30.0)
BALANCING ITEMS AS PERCENTAGE OF TOTAL APPROPRIATION:						
FY 2019-20 Appropriation	\$998,134,380	\$891,299,801	\$47,901,602	\$51,757,665	\$7,175,312	6,316.3
FY 2020-21 Appropriation	\$949,981,500	\$841,277,322	\$47,652,059	\$51,364,657	\$9,687,462	6,463.1
FY 2020-21 Actions as Percentage of FY 2019-20 Appropriation	(4.1%)	(4.7%)	0.5%	(0.0%)	0.0%	(0.5%)

^a Unless otherwise indicated, actions were reflected in the Long Bill (H.B. 20-1360)

^b House Bill 20-1379 eliminated PERA Direct Distribution appropriations for all departments.

^c This reduction was offset by a corresponding increase in federal CARES funds that does not appear in the table.

FY 2019-20 APPROPRIATION – MID-YEAR ADJUSTMENTS

REDUCE FUNDS CORRECTIONAL OFFICERS: The FY 2019-20 Long Bill was amended to reduce appropriations for Personal Services in the Housing and Security Subprogram by \$3.6 million General Fund. An equivalent increase in federal funding was credited to the Executive Director's Office.

FY 2020-21 APPROPRIATION – APPROPRIATION REDUCTIONS

HLD DECREASE/PERSONAL SERVICES BASE REDUCTION: The Long Bill reduced appropriations for health, life, and dental insurance by \$19,465,170 General Fund in lieu of a 5.0 percent personal services base reduction. The Department's FY 2021-22 request proposes to restore this funding and increase HLD by an additional \$6.0 million General Fund.

PERA DIRECT DISTRIBUTION: House Bill 20-1379 eliminated PERA Direct Distribution appropriations for all departments. This reduced appropriations to the DOC by \$9.4 million total funds. The Department's FY 2021-22 request proposes to restore this funding and increase it by an additional \$833,457 total funds.

REDUCE FUNDS CORRECTIONAL OFFICERS: The Long Bill reduced appropriations for Personal Services in the Housing and Security Subprogram by \$6.2 million General Fund. An equivalent increase in federal funding was credited to the Executive Director's Office. The Department's FY 2021-22 request proposes to restore this funding.

TRANSITIONAL WORK PROGRAM: The Long Bill reduced appropriations for the Transitional Work Program by \$2.0 million General Fund. This reduction reflected fewer job placement opportunities for inmates who are nearing completion of their sentences.

CLOSE SKYLINE CORRECTIONAL CENTER: The Long Bill reduced appropriations by \$1.9 million General Fund to reflect the planned closure of Skyline Correctional Center in January 2021. Skyline is a minimum security prison in Canon City and has an operational capacity of 252 beds.

COMMUNITY PROVIDER RATE: The Long Bill reduced appropriations by \$1.2 million total funds to reflect a one percent common policy reduction in community provider rates. For the DOC, this included rates paid to private prisons and county jails for housing DOC inmates and the rate paid to providers of medical services.

REDUCE BEDS AT LA VISTA CORRECTIONAL FACILITY: The Long Bill reduced appropriations by \$788,630 General Fund reflect a reduction of 147 beds at La Vista Correctional Facility. This reduction is the result of an expected lower population of inmates at the facility.

SUSPEND ANNUAL DEPRECIATION-LEASE EQUIVALENT (HB 20-1398): House Bill 20-1398 suspended the annual depreciation-lease equivalent payment mechanism for FY 2020-21.⁴ This reduced appropriations to the DOC by \$307,843 General Fund.

TEMPORARILY SUSPEND RESTORATIVE JUSTICE PROGRAM: The Long Bill reduced appropriations by \$75,000 General Fund to reflect the suspension of the restorative justice program. The program involves victim-offender dialogues that take place within the Department's facilities. The Department expected its facilities to be closed to outside visitors for an extended period, which is still the case.

⁴ These payments are defined in statute in Section 24-30-1310 (1)(a), C.R.S.

FY 2020-21 APPROPRIATION – FUND SOURCE ADJUSTMENTS

TEMPORARILY REFINANCE VOLUNTEERS PROGRAM: The Long Bill temporarily refinanced \$480,002 General Fund for the volunteers program with cash funds from the Canteen Operations, which sells goods to inmates.

INFORMATIONAL ISSUE: SUMMARY OF FEDERAL FUNDING AND EXECUTIVE ORDERS

This informational brief will summarize federal funds allocated to the DOC to respond to the coronavirus pandemic. It will also describe past and present executive orders that have impacted the Department during the pandemic. This description includes data on parolees and inmates who have returned to the community and total vacancies in the prison system.

SUMMARY

- The Department expects to spend most of its \$28.8 million CARES Act allocation by the end of CY 2020. Most expenditures to-date have been for incentive pay (e.g. overtime) for staff.
- The DOC currently has the authority, via gubernatorial executive order, to reduce its intake of inmates sentenced to prison. It also has the authority to use the Centennial South campus to house non-close custody offenders longer than provided by statute.
- Discretionary paroles peaked in April 2020, but monthly releases are currently around normal levels. The parole population has increased by about 11.5 percent since February 2020.

DISCUSSION

Since March 2020, the Governor’s executive orders have allocated \$28.8 million in federal CARES Act funding to the Department.⁵ Of this amount, \$12.8 million was allocated through the Disaster Emergency Fund. As of November 30, 2020, the Department had spent about 68.0 percent of its allocation (\$19.6 million). However, the Department indicated to JBC staff that it expects to spend most of the allocation by the end of December 2020. The table below shows allocation amounts by source and executive order authority, as well as remaining allocations through November 30, 2020.

Department of Corrections CARES Act Funding (as of November 30, 2020)		
ALLOCATION SOURCE (BASED ON EXECUTIVE ORDER 2020-070)	ALLOCATION	UNEXPENDED ALLOCATION
EO70-Disaster Emergency Fund-DOC	\$12,808,685	\$8,156,341
EO70-DOC	16,000,000	1,060,487
Total	\$28,808,685	\$9,216,828

Most expenditures have been incentive pay for staff. Other expenditures include additional medical personnel, testing for the virus, and temporary or replacement staff to fill in for quarantining staff or inmates. As of November 24, 7.9 percent of DOC staff (489 of 6,175) were out with COVID-19.

CURRENT EXECUTIVE ORDERS

Executive Order D 2020 248 continues two provisions of Executive Order D 2020 016 through December 12, 2020. The first provision temporarily suspends the DOC’s “duty to receive and take custody of prisoners” as provided in Sections 16-11-301 and 308, C.R.S. It also directs the DOC to “identify the criteria that would justify the acceptance of such prisoners” and states that offenders will remain in pre-transfer facilities (like jails) unless otherwise directed by DOC.

⁵ Executive Orders D 2020 [070](#) (dated May 18, 2020) and [216](#) (dated October 9, 2020)

The second provision suspends Section 17-1-104.3 (1)(b.5), C.R.S., which limits the amount of time that an inmate can stay at the Centennial South campus if they are not classified as close custody (requiring the highest levels of supervision). Suspending this section of statute allows the DOC to house non-close custody offenders in Centennial South as needed to mitigate the spread of COVID-19. In practice, the DOC has used Centennial South to quarantine incoming offenders before transferring them to other prisons.

PAST EXECUTIVE ORDERS (NO LONGER IN EFFECT)

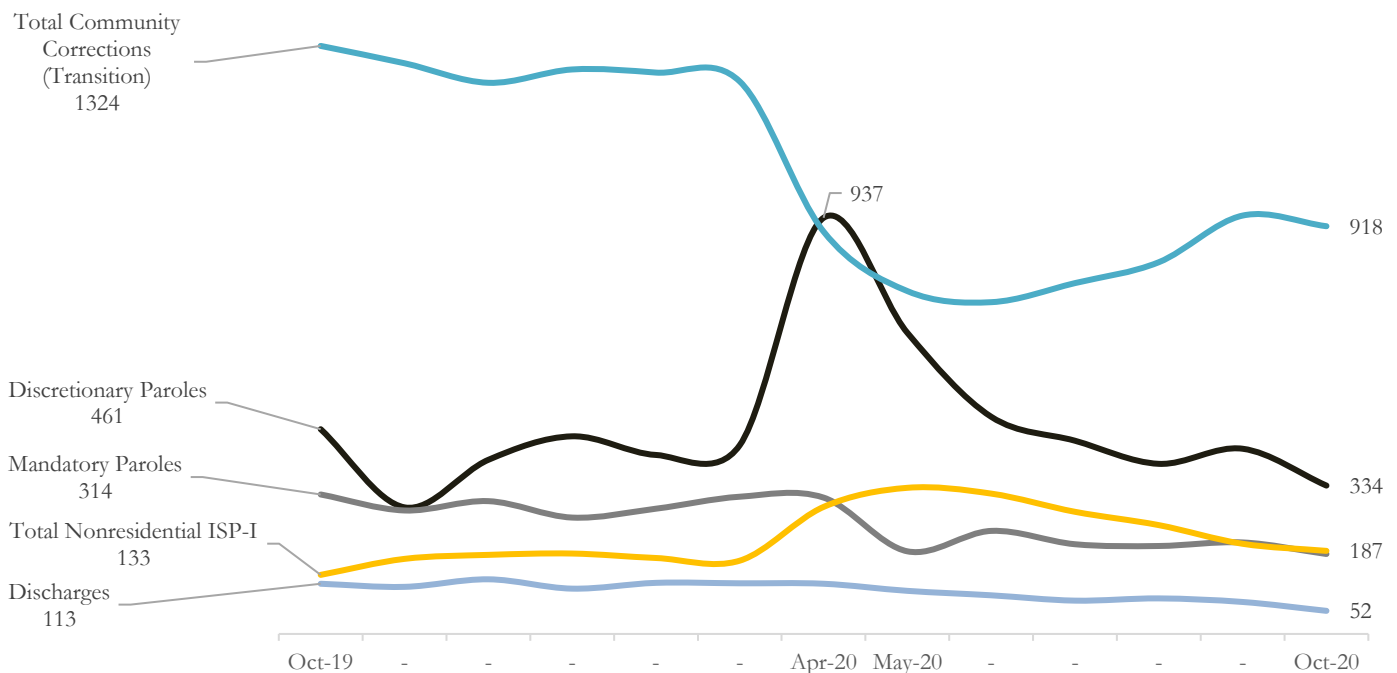
Executive Order D 2020 016 authorized the DOC to safely reduce the number of inmates and parolees to mitigate the spread of COVID-19 in prisons. The order contained the following provisions to facilitate that goal:

- Suspend caps and criteria for earned time credits (Section 17-22.5-405, C.R.S)
- Suspend criteria for Special Needs Parole (Sections 17-22.5-403.5 and 17-1-102 (7.5)(a), C.R.S.)
- Suspend the portion of Section 17-27.5-101 (1)(a) that requires successful completion of an inmate discipline program before an inmate is placed in an intensive supervision program.

Executive Order D 2020 043 added another provisions to the previous order. This provision suspended Sections 17-27.5-102 (2) and (4). Respectively, these statutes establish a certain level of supervision for ISP-I placements and require notification of prosecuting attorneys and law enforcement agencies at least two weeks prior to ISP-I placement.

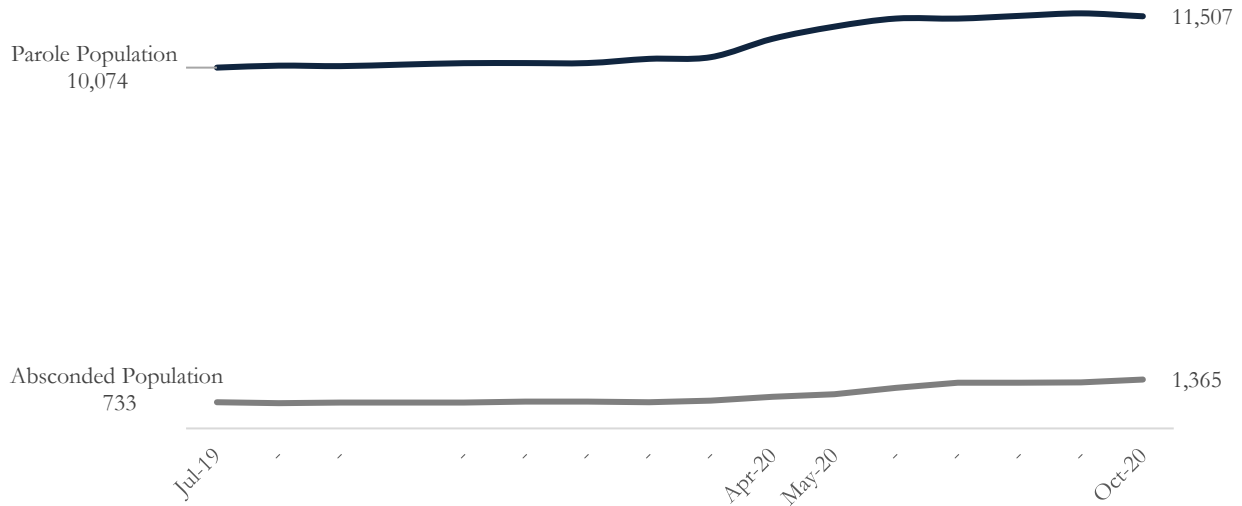
The following graph shows how these orders may have impacted the number of inmates placed in the community through parole, community corrections, discharges, or ISP. Parole and discharge figures are *monthly* releases, while the figures for community corrections and ISP are ongoing totals.

Discretionary paroles peaked in April 2020, but have returned to normal levels



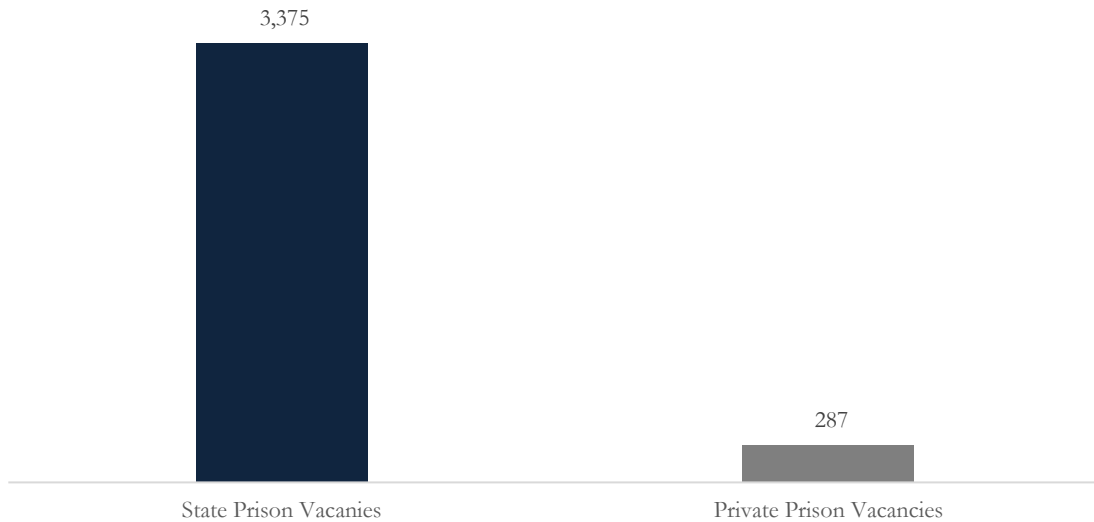
The next graph shows total parole population, including the number of parolees who have absconded.⁶ The parole population has increased by about 11.5 percent since February 2020.

Total In-state Parole Population



The final graph below shows total vacancies in state and private prisons. As of October 31, 2020, state prisons are at 77.6 percent capacity and private prisons are at 91.0 percent capacity.

Vacancies in State and Private Prisons
October 31, 2020



⁶ Absconders include parolees who change their place of residence without prior notification to their parole officer, who fail to report as directed, or whose whereabouts are otherwise unknown.

APPENDIX A:
NUMBERS PAGES
(DIGITAL ONLY)

Appendix A details actual expenditures for the last two fiscal years, the appropriation for the current fiscal year, and the requested appropriation for next fiscal year. This information is listed by line item and fund source. ***Appendix A is only available in the online version of this document.***

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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DEPARTMENT OF CORRECTIONS Dean Williams, Executive Director

(1) MANAGEMENT

(A) Executive Director's Office Subprogram

Personal Services	<u>181,217</u>	<u>3,930,923</u>	<u>4,210,242</u>	<u>4,212,342</u>	
FTE	29.1	39.8	36.8	36.8	
General Fund	56,456	3,815,458	3,966,437	3,968,537	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	115,465	243,805	243,805	
Federal Funds	124,761	0	0	0	
Health, Life, and Dental	<u>55,775,527</u>	<u>60,812,248</u>	<u>45,767,749</u>	<u>70,755,430</u> *	
General Fund	54,092,443	58,997,745	43,861,388	68,820,233	
Cash Funds	1,683,084	1,814,503	1,906,361	1,935,197	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Short-term Disability	<u>557,869</u>	<u>617,365</u>	<u>638,143</u>	<u>582,577</u> *	
General Fund	541,742	599,618	620,561	566,888	
Cash Funds	16,127	17,747	17,582	15,689	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item includes a decision item.

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
S.B. 04-257 Amortization Equalization Disbursement	<u>16,792,133</u>	<u>18,404,864</u>	<u>19,012,344</u>	<u>18,655,285</u>	*
General Fund	16,314,855	17,884,970	18,492,983	18,164,768	
Cash Funds	477,278	519,894	519,361	490,517	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
S.B. 06-235 Supplemental Amortization Equalization Disbursement	<u>16,792,133</u>	<u>18,404,864</u>	<u>19,012,344</u>	<u>18,655,285</u>	*
General Fund	16,314,855	17,884,970	18,492,983	18,164,768	
Cash Funds	477,278	519,894	519,361	490,517	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
PERA Direct Distribution	<u>0</u>	<u>9,854,160</u>	<u>0</u>	<u>10,222,043</u>	
General Fund	0	9,569,276	0	9,964,045	
Cash Funds	0	284,884	0	257,998	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Salary Survey	<u>10,825,001</u>	<u>10,973,701</u>	<u>0</u>	<u>0</u>	
General Fund	10,516,363	10,656,469	0	0	
Cash Funds	308,638	317,232	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item includes a decision item.

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Shift Differential	<u>8,070,903</u>	<u>9,264,502</u>	<u>8,938,772</u>	<u>10,251,533</u>	
General Fund	8,015,331	9,210,052	8,887,446	10,222,298	
Cash Funds	55,572	54,450	51,326	29,235	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Workers' Compensation	<u>7,416,989</u>	<u>5,943,515</u>	<u>5,546,279</u>	<u>6,032,639</u>	
General Fund	7,182,613	5,755,701	5,371,018	5,843,176	
Cash Funds	234,376	187,814	175,261	189,463	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>370,374</u>	<u>286,351</u>	<u>376,801</u>	<u>376,801</u>	
General Fund	267,759	286,351	286,801	286,801	
Cash Funds	0	0	0	0	
Reappropriated Funds	5,000	0	5,000	5,000	
Federal Funds	97,615	0	85,000	85,000	
Legal Services	<u>2,029,901</u>	<u>311,481</u>	<u>2,664,511</u>	<u>3,522,915</u>	
General Fund	1,961,613	230,983	2,460,085	3,026,737	
Cash Funds	68,288	80,498	204,426	496,178	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Statewide training	<u>0</u>	<u>0</u>	<u>0</u>	<u>103,564</u>	*
General Fund	0	0	0	103,564	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item includes a decision item.

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Payment to Risk Management and Property Funds	<u>5,177,747</u>	<u>4,388,047</u>	<u>2,926,825</u>	<u>3,912,920</u>	
General Fund	4,973,743	4,214,706	2,811,207	3,768,508	
Cash Funds	204,004	173,341	115,618	144,412	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Leased Space	<u>5,026,564</u>	<u>5,490,809</u>	<u>5,741,667</u>	<u>6,066,143</u>	
General Fund	4,746,907	5,200,104	5,439,368	5,711,336	
Cash Funds	279,657	290,705	302,299	354,807	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Capitol Complex Leased Space	<u>56,421</u>	<u>56,871</u>	<u>55,513</u>	<u>59,086</u>	
General Fund	40,305	40,626	39,656	42,209	
Cash Funds	16,116	16,245	15,857	16,877	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Planning and Analysis Contracts	<u>82,410</u>	<u>82,320</u>	<u>82,410</u>	<u>82,410</u>	
General Fund	82,410	82,320	82,410	82,410	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Payments to District Attorneys	<u>619,694</u>	<u>435,033</u>	<u>681,102</u>	<u>681,102</u>	
General Fund	619,694	435,033	681,102	681,102	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Payments to Coroners	<u>32,175</u>	<u>32,175</u>	<u>32,175</u>	<u>32,175</u>	
FTE	0.0	0.0	0.0	0.0	
General Fund	32,175	32,175	32,175	32,175	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Annual depreciation-lease equivalent payments	<u>0</u>	<u>235,033</u>	<u>(162,223)</u>	<u>(162,223)</u>	*
General Fund	0	235,033	(162,223)	(162,223)	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Necessary expenditures due to COVID-19	<u>0</u>	<u>3,600,000</u>	<u>6,200,000</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	3,600,000	6,200,000	0	
Restorative Justice Program with Victim-Offender					
Dialogues in Department Facilities	<u>75,000</u>	<u>12,170</u>	<u>0</u>	<u>0</u>	
FTE	1.2	0.0	0.0	0.0	
General Fund	75,000	12,170	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item includes a decision item.

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Start-up Costs	0	47,030	0	0	
General Fund	0	47,030	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (A) Executive Director's Office					
Subprogram	129,882,058	153,183,462	121,724,654	154,042,027	26.5%
<i>FTE</i>	<u>30.3</u>	<u>39.8</u>	<u>36.8</u>	<u>36.8</u>	0.0%
General Fund	125,834,264	145,190,790	111,363,397	149,287,332	34.1%
Cash Funds	3,820,418	4,277,207	3,827,452	4,420,890	15.5%
Reappropriated Funds	5,000	115,465	248,805	248,805	0.0%
Federal Funds	222,376	3,600,000	6,285,000	85,000	(98.6%)

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(B) External Capacity Subprogram

Primary Function: Oversee and fund private prisons.

(1) Private Prison Monitoring Unit

Personal Services	<u>1,116,234</u>	<u>1,150,356</u>	<u>1,187,790</u>	<u>1,188,419</u>	
FTE	15.7	14.0	15.7	15.7	
General Fund	1,116,234	1,150,356	1,187,790	1,188,419	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>183,976</u>	<u>183,976</u>	<u>213,443</u>	<u>213,443</u>	
General Fund	183,976	183,976	183,976	183,976	
Cash Funds	0	0	29,467	29,467	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL -	1,300,210	1,334,332	1,401,233	1,401,862	0.0%
<i>FTE</i>	<u>15.7</u>	<u>14.0</u>	<u>15.7</u>	<u>15.7</u>	0.0%
General Fund	1,300,210	1,334,332	1,371,766	1,372,395	0.0%
Cash Funds	0	0	29,467	29,467	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(2) Payments to House State Prisoners

Payments to local jails	<u>11,014,012</u>	<u>11,267,237</u>	<u>12,706,175</u>	<u>12,706,175</u>	
General Fund	11,014,012	11,267,237	12,706,175	12,706,175	
Cash Funds	0	0	0	0	

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Payments to in-state private prisons	<u>65,075,858</u>	<u>65,816,023</u>	<u>63,730,014</u>	<u>63,730,014</u>	
General Fund	62,875,858	63,416,023	61,330,014	61,330,014	
Cash Funds	2,200,000	2,400,000	2,400,000	2,400,000	
Payments to pre-release parole revocation facilities	<u>14,322,780</u>	<u>7,660,209</u>	<u>0</u>	<u>0</u>	
General Fund	14,322,780	7,660,209	0	0	
Cash Funds	0	0	0	0	
Inmate Education and Benefit Programs at In-state Private Prisons	<u>541,566</u>	<u>541,566</u>	<u>541,566</u>	<u>541,566</u>	
General Fund	541,566	541,566	541,566	541,566	
Cash Funds	0	0	0	0	
Inmate Education and Benefit Programs at Pre-release Parole Revocation Facilities	<u>121,151</u>	<u>70,671</u>	<u>0</u>	<u>0</u>	
General Fund	121,151	70,671	0	0	
Cash Funds	0	0	0	0	
Payments to Community Return to Custody Facilities	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
SUBTOTAL -	91,075,367	85,355,706	76,977,755	76,977,755	0.0%
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0%
General Fund	88,875,367	82,955,706	74,577,755	74,577,755	0.0%
Cash Funds	2,200,000	2,400,000	2,400,000	2,400,000	0.0%

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (B) External Capacity Subprogram	92,375,577	86,690,038	78,378,988	78,379,617	NaN
<i>FTE</i>	<u>15.7</u>	<u>14.0</u>	<u>15.7</u>	<u>15.7</u>	0.0%
General Fund	90,175,577	84,290,038	75,949,521	75,950,150	0.0%
Cash Funds	2,200,000	2,400,000	2,429,467	2,429,467	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(C) Inspector General Subprogram

Primary Function: Investigate crimes within the prison system.

Personal Services	<u>4,980,438</u>	<u>4,262,181</u>	<u>4,589,754</u>	<u>4,592,128</u>
<i>FTE</i>	47.1	46.1	49.2	49.2
General Fund	4,980,438	4,262,181	4,483,521	4,485,895
Cash Funds	0	0	106,233	106,233
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>345,686</u>	<u>354,330</u>	<u>445,222</u>	<u>445,372</u>
General Fund	345,686	354,330	362,035	362,185
Cash Funds	0	0	83,187	83,187
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Inspector General Grants	<u>81,293</u>	<u>6,813</u>	<u>207,912</u>	<u>207,912</u>
<i>FTE</i>	0.0	0.0	0.0	0.0
General Fund	38	0	0	0
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	81,255	6,813	207,912	207,912

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (C) Inspector General Subprogram	5,407,417	4,623,324	5,242,888	5,245,412	0.0%
<i>FTE</i>	<u>47.1</u>	<u>46.1</u>	<u>49.2</u>	<u>49.2</u>	<u>0.0%</u>
General Fund	5,326,162	4,616,511	4,845,556	4,848,080	0.1%
Cash Funds	0	0	189,420	189,420	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	81,255	6,813	207,912	207,912	0.0%
TOTAL - (1) Management	227,665,052	244,496,824	205,346,530	237,667,056	15.7%
<i>FTE</i>	<u>93.1</u>	<u>99.9</u>	<u>101.7</u>	<u>101.7</u>	<u>0.0%</u>
General Fund	221,336,003	234,097,339	192,158,474	230,085,562	19.7%
Cash Funds	6,020,418	6,677,207	6,446,339	7,039,777	9.2%
Reappropriated Funds	5,000	115,465	248,805	248,805	0.0%
Federal Funds	303,631	3,606,813	6,492,912	292,912	(95.5%)

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
(2) INSTITUTIONS					
(A) Utilities Subprogram					
Personal Services	<u>316,808</u>	<u>326,492</u>	<u>337,116</u>	<u>337,295</u>	
FTE	3.2	2.6	2.6	2.6	
General Fund	316,808	326,492	337,116	337,295	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Utilities	<u>21,752,483</u>	<u>21,278,627</u>	<u>22,978,709</u>	<u>22,874,639</u> *	
General Fund	20,658,871	20,147,344	21,574,639	21,574,639	
Cash Funds	1,093,612	1,131,283	1,404,070	1,300,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (A) Utilities Subprogram	22,069,291	21,605,119	23,315,825	23,211,934	(0.4%)
FTE	<u>3.2</u>	<u>2.6</u>	<u>2.6</u>	<u>2.6</u>	0.0%
General Fund	20,975,679	20,473,836	21,911,755	21,911,934	0.0%
Cash Funds	1,093,612	1,131,283	1,404,070	1,300,000	(7.4%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item includes a decision item.

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
(B) Maintenance Subprogram					
Personal Services	<u>23,876,606</u>	<u>21,664,385</u>	<u>22,893,105</u>	<u>22,560,663</u>	
FTE	276.0	273.6	287.8	282.8	
General Fund	23,876,606	21,664,385	22,893,105	22,560,663	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>8,248,669</u>	<u>6,054,108</u>	<u>7,310,720</u>	<u>7,281,131</u>	
General Fund	8,248,669	6,054,108	7,310,720	7,281,131	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Maintenance Pueblo Campus	<u>2,059,181</u>	<u>2,043,749</u>	<u>2,129,804</u>	<u>2,129,804</u>	
General Fund	2,059,181	2,043,749	2,129,804	2,129,804	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (B) Maintenance Subprogram	34,184,456	29,762,242	32,333,629	31,971,598	(1.1%)
FTE	<u>276.0</u>	<u>273.6</u>	<u>287.8</u>	<u>282.8</u>	(1.7%)
General Fund	34,184,456	29,762,242	32,333,629	31,971,598	(1.1%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(C) Housing and Security Subprogram

Personal Services	<u>227,924,876</u>	<u>195,842,688</u>	<u>202,615,539</u>	<u>208,573,052</u>	
FTE	2,913.9	2,951.9	3,091.3	3,071.3	
General Fund	227,924,876	195,842,688	202,615,539	208,573,052	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>1,848,941</u>	<u>1,978,741</u>	<u>2,094,473</u>	<u>2,085,872</u>	
General Fund	1,848,941	1,978,741	2,094,473	2,085,872	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

SUBTOTAL - (C) Housing and Security Subprogram	<u>229,773,817</u>	<u>197,821,429</u>	<u>204,710,012</u>	<u>210,658,924</u>	2.9%
FTE	<u>2,913.9</u>	<u>2,951.9</u>	<u>3,091.3</u>	<u>3,071.3</u>	(0.6%)
General Fund	229,773,817	197,821,429	204,710,012	210,658,924	2.9%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
(D) Food Service Subprogram					
Personal Services	<u>18,237,231</u>	<u>20,509,272</u>	<u>21,339,301</u>	<u>21,174,959</u>	
FTE	303.7	301.1	321.3	318.8	
General Fund	18,237,231	20,509,272	21,339,301	21,174,959	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>17,804,557</u>	<u>18,520,391</u>	<u>18,900,802</u>	<u>18,755,176</u>	
General Fund	17,804,557	18,520,391	18,900,802	18,755,176	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Food Service Pueblo Campus	<u>2,000,369</u>	<u>1,913,274</u>	<u>1,857,861</u>	<u>1,872,285</u> *	
General Fund	2,000,369	1,913,274	1,857,861	1,872,285	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (D) Food Service Subprogram	38,042,157	40,942,937	42,097,964	41,802,420	(0.7%)
FTE	<u>303.7</u>	<u>301.1</u>	<u>321.3</u>	<u>318.8</u>	(0.8%)
General Fund	38,042,157	40,942,937	42,097,964	41,802,420	(0.7%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(E) Medical Services Subprogram

Personal Services	<u>38,218,714</u>	<u>40,860,327</u>	<u>43,389,063</u>	<u>43,411,898</u>	
FTE	356.5	355.3	412.2	412.2	
General Fund	38,074,904	40,729,064	43,122,984	43,145,819	
Cash Funds	143,810	131,263	266,079	266,079	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>2,579,052</u>	<u>2,637,464</u>	<u>2,695,076</u>	<u>2,695,076</u>	
General Fund	2,579,052	2,637,464	2,695,076	2,695,076	
Cash Funds	0	0	0	0	
Purchase of Pharmaceuticals	<u>15,093,461</u>	<u>15,416,800</u>	<u>16,914,388</u>	<u>16,914,388</u>	
General Fund	15,093,461	15,416,800	16,914,388	16,914,388	
Cash Funds	0	0	0	0	
Hepatitis C Treatment Costs	<u>20,514,144</u>	<u>18,799,192</u>	<u>10,368,384</u>	<u>10,368,384</u>	
General Fund	20,514,144	18,799,192	10,368,384	10,368,384	
Cash Funds	0	0	0	0	
Purchase of Medical Services from Other Medical Facilities	<u>34,664,749</u>	<u>40,959,828</u>	<u>41,711,091</u>	<u>41,711,091</u>	
General Fund	34,175,999	40,959,828	41,711,091	41,711,091	
Cash Funds	0	0	0	0	
Federal Funds	488,750	0	0	0	

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Service Contracts	<u>2,550,231</u>	<u>2,575,733</u>	<u>2,549,975</u>	<u>2,549,975</u>	
General Fund	2,550,231	2,575,733	2,549,975	2,549,975	
Cash Funds	0	0	0	0	
Indirect Cost Assessment	<u>1,522</u>	<u>914</u>	<u>1,090</u>	<u>1,206</u>	
General Fund	0	0	0	0	
Cash Funds	1,522	914	1,090	1,206	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Start-up Costs	<u>0</u>	<u>9,406</u>	<u>0</u>	<u>0</u>	
General Fund	0	9,406	0	0	
Cash Funds	0	0	0	0	
SUBTOTAL - (E) Medical Services Subprogram	113,621,873	121,259,664	117,629,067	117,652,018	0.0%
<i>FTE</i>	<u>356.5</u>	<u>355.3</u>	<u>412.2</u>	<u>412.2</u>	0.0%
General Fund	112,987,791	121,127,487	117,361,898	117,384,733	0.0%
Cash Funds	145,332	132,177	267,169	267,285	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	488,750	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(F) Laundry Subprogram

Personal Services	<u>2,398,955</u>	<u>2,622,480</u>	<u>2,757,894</u>	<u>2,759,354</u>	
FTE	35.3	34.4	38.4	38.4	
General Fund	2,398,955	2,622,480	2,757,894	2,759,354	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>2,197,545</u>	<u>2,246,841</u>	<u>2,296,137</u>	<u>2,296,137</u>	
General Fund	2,197,545	2,246,841	2,296,137	2,296,137	
Cash Funds	0	0	0	0	

SUBTOTAL - (F) Laundry Subprogram	4,596,500	4,869,321	5,054,031	5,055,491	0.0%
<i>FTE</i>	<u>35.3</u>	<u>34.4</u>	<u>38.4</u>	<u>38.4</u>	<u>(0.0%)</u>
General Fund	4,596,500	4,869,321	5,054,031	5,055,491	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(G) Superintendents Subprogram

Personal Services	<u>11,323,461</u>	<u>10,693,752</u>	<u>11,352,692</u>	<u>11,328,216</u>	
FTE	152.9	159.2	161.5	160.9	
General Fund	11,323,461	10,693,752	11,352,692	11,328,216	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>5,202,001</u>	<u>5,295,903</u>	<u>6,462,669</u>	<u>6,453,282</u>	
General Fund	5,202,001	5,295,903	6,462,669	6,453,282	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Dress-Out	<u>735,433</u>	<u>962,597</u>	<u>1,006,280</u>	<u>1,006,280</u>	
General Fund	735,433	962,597	1,006,280	1,006,280	
Cash Funds	0	0	0	0	
Start-up Costs	<u>8,700</u>	<u>1,633,069</u>	<u>0</u>	<u>0</u>	
General Fund	8,700	1,633,069	0	0	
Cash Funds	0	0	0	0	

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (G) Superintendents Subprogram	17,269,595	18,585,321	18,821,641	18,787,778	(0.2%)
<i>FTE</i>	<u>152.9</u>	<u>159.2</u>	<u>161.5</u>	<u>160.9</u>	<u>(0.4%)</u>
General Fund	17,269,595	18,585,321	18,821,641	18,787,778	(0.2%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(H) Youthful Offender System Subprogram

Personal Services	<u>10,350,808</u>	<u>11,377,487</u>	<u>11,747,719</u>	<u>11,753,940</u>
FTE	164.9	160.1	160.7	160.7
General Fund	10,350,808	11,377,487	11,747,719	11,753,940
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>604,705</u>	<u>604,705</u>	<u>604,705</u>	<u>604,705</u>
General Fund	604,705	604,705	604,705	604,705
Cash Funds	0	0	0	0
Contract Services	<u>28,820</u>	<u>4,315</u>	<u>28,820</u>	<u>28,820</u>
General Fund	28,820	4,315	28,820	28,820
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Maintenance and Food Services	<u>1,029,249</u>	<u>1,025,327</u>	<u>1,062,016</u>	<u>1,188,419</u> *	
General Fund	1,029,249	1,025,327	1,062,016	1,188,419	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (H) Youthful Offender System					
Subprogram	12,013,582	13,011,834	13,443,260	13,575,884	1.0%
<i>FTE</i>	<u>164.9</u>	<u>160.1</u>	<u>160.7</u>	<u>160.7</u>	<u>0.0%</u>
General Fund	12,013,582	13,011,834	13,443,260	13,575,884	1.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(I) Case Management Subprogram

Personal Services	<u>17,363,426</u>	<u>18,022,196</u>	<u>18,995,201</u>	<u>18,846,642</u>
FTE	250.9	251.5	255.3	253.3
General Fund	17,363,426	18,022,196	18,995,201	18,846,642
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>172,581</u>	<u>180,981</u>	<u>187,656</u>	<u>186,797</u>
General Fund	172,581	180,981	187,656	186,797
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Offender ID Program	<u>264,055</u>	<u>307,289</u>	<u>341,135</u>	<u>341,135</u>	
General Fund	264,055	307,289	341,135	341,135	
Cash Funds	0	0	0	0	
Start-up Costs	<u>0</u>	<u>4,703</u>	<u>0</u>	<u>0</u>	
General Fund	0	4,703	0	0	
Cash Funds	0	0	0	0	
SUBTOTAL - (I) Case Management Subprogram	17,800,062	18,515,169	19,523,992	19,374,574	(0.8%)
<i>FTE</i>	<u>250.9</u>	<u>251.5</u>	<u>255.3</u>	<u>253.3</u>	(0.8%)
General Fund	17,800,062	18,515,169	19,523,992	19,374,574	(0.8%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(J) Mental Health Subprogram

Personal Services	<u>10,746,173</u>	<u>11,382,986</u>	<u>11,840,317</u>	<u>11,841,593</u>	
FTE	116.3	107.6	159.2	159.1	
General Fund	10,746,173	11,382,986	11,840,317	11,841,593	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>280,766</u>	<u>297,066</u>	<u>312,366</u>	<u>312,366</u>	
General Fund	280,766	297,066	312,366	312,366	
Cash Funds	0	0	0	0	

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Medical Contract Services	<u>4,132,436</u>	<u>4,544,498</u>	<u>4,495,346</u>	<u>4,866,084</u>	
General Fund	4,132,436	4,544,498	4,495,346	4,866,084	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Start-up Costs	<u>0</u>	<u>4,703</u>	<u>0</u>	<u>0</u>	
General Fund	0	4,703	0	0	
Cash Funds	0	0	0	0	
SUBTOTAL - (J) Mental Health Subprogram	15,159,375	16,229,253	16,648,029	17,020,043	2.2%
<i>FTE</i>	<u>116.3</u>	<u>107.6</u>	<u>159.2</u>	<u>159.1</u>	(0.1%)
General Fund	15,159,375	16,229,253	16,648,029	17,020,043	2.2%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(K) Inmate Pay Subprogram

Inmate Pay	<u>2,347,885</u>	<u>2,344,962</u>	<u>2,476,081</u>	<u>2,460,255</u>
General Fund	2,347,885	2,344,962	2,476,081	2,460,255
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (K) Inmate Pay Subprogram	2,347,885	2,344,962	2,476,081	2,460,255	(0.6%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	2,347,885	2,344,962	2,476,081	2,460,255	(0.6%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(L) Legal Access Subprogram

Personal Services	<u>1,414,108</u>	<u>1,457,334</u>	<u>1,504,757</u>	<u>1,505,554</u>
FTE	22.6	21.8	21.5	21.5
General Fund	1,414,108	1,457,334	1,504,757	1,505,554
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>299,602</u>	<u>299,681</u>	<u>299,602</u>	<u>299,602</u>
General Fund	299,602	299,681	299,602	299,602
Cash Funds	0	0	0	0
Contract Services	<u>70,905</u>	<u>70,774</u>	<u>70,905</u>	<u>70,905</u>
General Fund	70,905	70,774	70,905	70,905
Cash Funds	0	0	0	0

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (L) Legal Access Subprogram	1,784,615	1,827,789	1,875,264	1,876,061	0.0%
<i>FTE</i>	<u>22.6</u>	<u>21.8</u>	<u>21.5</u>	<u>21.5</u>	<u>0.0%</u>
General Fund	1,784,615	1,827,789	1,875,264	1,876,061	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
(M) Capital Lease Purchase Payments					
Lease Purchase of Colorado State Penitentiary II	<u>20,255,667</u>	<u>0</u>	<u>0</u>		
General Fund	20,255,667	0	0		
Cash Funds	0	0	0		
SUBTOTAL - (M) Capital Lease Purchase Payments	20,255,667	0	0	0.0%	
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>	
General Fund	20,255,667	0	0	0.0%	
Cash Funds	0	0	0	0.0%	
TOTAL - (2) Institutions	528,918,875	486,775,040	497,928,795	503,446,980	1.1%
<i>FTE</i>	<u>4,596.2</u>	<u>4,619.1</u>	<u>4,911.8</u>	<u>4,881.6</u>	<u>(0.6%)</u>
General Fund	527,191,181	485,511,580	496,257,556	501,879,695	1.1%
Cash Funds	1,238,944	1,263,460	1,671,239	1,567,285	(6.2%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	488,750	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(3) SUPPORT SERVICES

(A) Business Operations Subprogram

Personal Services	<u>6,299,274</u>	<u>6,506,341</u>	<u>6,732,240</u>	<u>6,735,214</u>	
FTE	103.0	102.3	100.8	100.8	
General Fund	5,154,702	5,317,843	5,617,015	6,158,073	
Cash Funds	41,897	44,200	46,764	46,764	
Reappropriated Funds	1,102,675	1,144,298	1,068,461	530,377	
Federal Funds	0	0	0	0	
Operating Expenses	<u>234,201</u>	<u>234,201</u>	<u>234,201</u>	<u>234,201</u>	
General Fund	234,201	234,201	234,201	234,201	
Cash Funds	0	0	0	0	

SUBTOTAL - (A) Business Operations Subprogram	6,533,475	6,740,542	6,966,441	6,969,415	0.0%
<i>FTE</i>	<u>103.0</u>	<u>102.3</u>	<u>100.8</u>	<u>100.8</u>	<u>(0.0%)</u>
General Fund	5,388,903	5,552,044	5,851,216	6,392,274	9.2%
Cash Funds	41,897	44,200	46,764	46,764	0.0%
Reappropriated Funds	1,102,675	1,144,298	1,068,461	530,377	(50.4%)
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
(B) Personnel Subprogram					
Personal Services	<u>1,393,681</u>	<u>1,436,283</u>	<u>1,483,021</u>	<u>1,854,901</u>	
FTE	19.2	20.7	18.7	23.2	
General Fund	1,393,681	1,436,283	1,483,021	1,483,806	
Cash Funds	0	0	0	371,095	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>86,931</u>	<u>86,931</u>	<u>86,931</u>	<u>89,931</u>	
General Fund	86,931	86,931	86,931	86,931	
Cash Funds	0	0	0	3,000	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Personnel start-up	<u>0</u>	<u>0</u>	<u>0</u>	<u>37,200</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	37,200	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (B) Personnel Subprogram	1,480,612	1,523,214	1,569,952	1,982,032	26.2%
FTE	<u>19.2</u>	<u>20.7</u>	<u>18.7</u>	<u>23.2</u>	<u>24.1%</u>
General Fund	1,480,612	1,523,214	1,569,952	1,570,737	0.1%
Cash Funds	0	0	0	411,295	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(C) Offender Services Subprogram

Personal Services	<u>3,097,919</u>	<u>3,192,617</u>	<u>3,296,507</u>	<u>3,298,253</u>	
FTE	47.1	46.1	44.1	44.1	
General Fund	3,097,919	3,192,617	3,296,507	3,298,253	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>62,044</u>	<u>62,044</u>	<u>62,044</u>	<u>62,044</u>	
General Fund	62,044	62,044	62,044	62,044	
Cash Funds	0	0	0	0	

SUBTOTAL - (C) Offender Services Subprogram	3,159,963	3,254,661	3,358,551	3,360,297	0.1%
<i>FTE</i>	<u>47.1</u>	<u>46.1</u>	<u>44.1</u>	<u>44.1</u>	<u>0.0%</u>
General Fund	3,159,963	3,254,661	3,358,551	3,360,297	0.1%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(D) Communications Subprogram

Operating Expenses	<u>1,628,190</u>	<u>1,638,252</u>	<u>1,638,297</u>	<u>1,634,247</u> *	
General Fund	1,628,190	1,638,252	1,638,297	1,634,247	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Dispatch Services	<u>224,477</u>	<u>224,477</u>	<u>259,002</u>	<u>259,002</u>	
General Fund	224,477	224,477	259,002	259,002	
Cash Funds	0	0	0	0	
SUBTOTAL - (D) Communications Subprogram	1,852,667	1,862,729	1,897,299	1,893,249	(0.2%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	0.0%
General Fund	1,852,667	1,862,729	1,897,299	1,893,249	(0.2%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(E) Transportation Subprogram

Personal Services	<u>2,174,797</u>	<u>2,411,176</u>	<u>2,489,638</u>	<u>2,490,956</u>
FTE	37.1	37.8	35.9	35.9
General Fund	2,174,797	2,411,176	2,489,638	2,490,956
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>433,538</u>	<u>483,538</u>	<u>483,538</u>	<u>483,538</u>
General Fund	433,538	483,538	483,538	483,538
Cash Funds	0	0	0	0

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Vehicle Lease Payments	<u>2,943,625</u>	<u>2,948,579</u>	<u>3,339,905</u>	<u>3,499,984</u> *	
General Fund	2,442,828	2,450,886	2,722,710	2,987,707	
Cash Funds	500,797	497,693	617,195	512,277	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (E) Transportation Subprogram	5,551,960	5,843,293	6,313,081	6,474,478	2.6%
<i>FTE</i>	<u>37.1</u>	<u>37.8</u>	<u>35.9</u>	<u>35.9</u>	0.0%
General Fund	5,051,163	5,345,600	5,695,886	5,962,201	4.7%
Cash Funds	500,797	497,693	617,195	512,277	(17.0%)
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(F) Training Subprogram

Personal Services	<u>2,332,114</u>	<u>2,403,403</u>	<u>2,481,611</u>	<u>2,482,925</u>
FTE	33.3	33.2	33.0	33.0
General Fund	2,332,114	2,403,403	2,481,611	2,482,925
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>287,169</u>	<u>287,875</u>	<u>287,329</u>	<u>287,121</u>
General Fund	287,169	287,875	287,329	287,121
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (F) Training Subprogram	2,619,283	2,691,278	2,768,940	2,770,046	0.0%
<i>FTE</i>	<u>33.3</u>	<u>33.2</u>	<u>33.0</u>	<u>33.0</u>	0.0%
General Fund	2,619,283	2,691,278	2,768,940	2,770,046	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(G) Information Systems Subprogram

Operating Expenses	<u>1,392,417</u>	<u>1,396,969</u>	<u>1,395,409</u>	<u>1,391,809</u> *
General Fund	1,392,417	1,396,969	1,395,409	1,391,809
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Payments to OIT	<u>23,194,365</u>	<u>28,864,334</u>	<u>27,601,203</u>	<u>24,729,130</u> *
General Fund	23,060,038	28,713,755	27,463,196	24,674,988
Cash Funds	134,327	150,579	138,007	54,142
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
CORE Operations	<u>464,392</u>	<u>362,156</u>	<u>400,272</u>	<u>409,238</u>
General Fund	409,594	316,790	350,132	358,836
Cash Funds	26,470	21,914	24,220	24,482
Reappropriated Funds	28,328	23,452	25,920	25,920
Federal Funds	0	0	0	0

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (G) Information Systems Subprogram	25,051,174	30,623,459	29,396,884	26,530,177	(9.8%)
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0%</u>
General Fund	24,862,049	30,427,514	29,208,737	26,425,633	(9.5%)
Cash Funds	160,797	172,493	162,227	78,624	(51.5%)
Reappropriated Funds	28,328	23,452	25,920	25,920	0.0%
Federal Funds	0	0	0	0	0.0%

(H) Facility Services Subprogram

Personal Services	<u>983,276</u>	<u>1,013,333</u>	<u>1,046,307</u>	<u>1,046,861</u>	
FTE	9.3	10.6	9.7	9.7	
General Fund	983,276	1,013,333	1,046,307	1,046,861	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>83,096</u>	<u>83,096</u>	<u>83,096</u>	<u>83,096</u>	
General Fund	83,096	83,096	83,096	83,096	
Cash Funds	0	0	0	0	
SUBTOTAL - (H) Facility Services Subprogram	1,066,372	1,096,429	1,129,403	1,129,957	0.0%
<i>FTE</i>	<u>9.3</u>	<u>10.6</u>	<u>9.7</u>	<u>9.7</u>	<u>0.0%</u>
General Fund	1,066,372	1,096,429	1,129,403	1,129,957	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
TOTAL - (3) Support Services	47,315,506	53,635,605	53,400,551	51,109,651	(4.3%)
<i>FTE</i>	<u>249.0</u>	<u>250.7</u>	<u>242.2</u>	<u>246.7</u>	<u>1.9%</u>
General Fund	45,481,012	51,753,469	51,479,984	49,504,394	(3.8%)
Cash Funds	703,491	714,386	826,186	1,048,960	27.0%
Reappropriated Funds	1,131,003	1,167,750	1,094,381	556,297	(49.2%)
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(4) INMATE PROGRAMS

(A) Labor Subprogram

Personal Services	<u>5,368,132</u>	<u>6,001,809</u>	<u>6,175,437</u>	<u>6,142,579</u>	
FTE	81.9	83.6	88.3	87.7	
General Fund	5,368,132	6,001,809	6,175,437	6,142,579	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>88,017</u>	<u>88,017</u>	<u>88,017</u>	<u>88,017</u>	
General Fund	88,017	88,017	88,017	88,017	
Cash Funds	0	0	0	0	

SUBTOTAL - (A) Labor Subprogram	5,456,149	6,089,826	6,263,454	6,230,596	(0.5%)
<i>FTE</i>	<u>81.9</u>	<u>83.6</u>	<u>88.3</u>	<u>87.7</u>	<u>(0.7%)</u>
General Fund	5,456,149	6,089,826	6,263,454	6,230,596	(0.5%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(B) Education Subprogram

Personal Services	<u>13,633,002</u>	<u>14,167,093</u>	<u>14,931,133</u>	<u>14,905,251</u>	
FTE	190.9	187.3	199.8	199.1	
General Fund	13,633,002	14,167,093	14,931,133	14,905,251	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>3,906,976</u>	<u>4,845,406</u>	<u>4,679,163</u>	<u>4,351,954</u> *	
General Fund	2,816,746	2,817,246	2,816,746	2,816,746	
Cash Funds	969,448	1,014,080	1,451,402	1,246,293	
Reappropriated Funds	120,782	1,014,080	411,015	288,915	
Federal Funds	0	0	0	0	
Contract Services	<u>237,128</u>	<u>79,824</u>	<u>237,128</u>	<u>237,128</u>	
General Fund	237,128	79,824	237,128	237,128	
Cash Funds	0	0	0	0	
Education Grants	<u>144,620</u>	<u>123,064</u>	<u>80,060</u>	<u>80,060</u>	
FTE	2.0	0.0	2.0	2.0	
General Fund	0	0	0	0	
Cash Funds	5,000	31,974	10,000	10,000	
Reappropriated Funds	0	0	42,410	42,410	
Federal Funds	139,620	91,090	27,650	27,650	

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Start-up Costs	0	4,703	0	0	
General Fund	0	4,703	0	0	
Cash Funds	0	0	0	0	
SUBTOTAL - (B) Education Subprogram	17,921,726	19,220,090	19,927,484	19,574,393	(1.8%)
<i>FTE</i>	<u>192.9</u>	<u>187.3</u>	<u>201.8</u>	<u>201.1</u>	(0.3%)
General Fund	16,686,876	17,068,866	17,985,007	17,959,125	(0.1%)
Cash Funds	974,448	1,046,054	1,461,402	1,256,293	(14.0%)
Reappropriated Funds	120,782	1,014,080	453,425	331,325	(26.9%)
Federal Funds	139,620	91,090	27,650	27,650	0.0%

(C) Recreation Subprogram

Personal Services	<u>6,882,514</u>	<u>7,781,935</u>	<u>8,298,691</u>	<u>8,129,880</u>
FTE	114.3	113.1	122.0	119.5
General Fund	6,882,514	7,781,935	8,298,691	8,129,880
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>71,232</u>	<u>67,738</u>	<u>77,552</u>	<u>77,552</u>
General Fund	0	0	0	0
Cash Funds	71,232	67,738	77,552	77,552

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL - (C) Recreation Subprogram	6,953,746	7,849,673	8,376,243	8,207,432	(2.0%)
<i>FTE</i>	<u>114.3</u>	<u>113.1</u>	<u>122.0</u>	<u>119.5</u>	<u>(2.0%)</u>
General Fund	6,882,514	7,781,935	8,298,691	8,129,880	(2.0%)
Cash Funds	71,232	67,738	77,552	77,552	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

(D) Drug and Alcohol Treatment Subprogram

Personal Services	<u>5,424,050</u>	<u>5,680,696</u>	<u>5,886,026</u>	<u>5,889,143</u>
FTE	79.3	78.4	87.4	87.4
General Fund	5,424,050	5,680,696	5,886,026	5,889,143
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>110,932</u>	<u>114,408</u>	<u>117,884</u>	<u>117,884</u>
General Fund	110,932	114,408	117,884	117,884
Cash Funds	0	0	0	0
Contract Services	<u>2,487,199</u>	<u>2,487,473</u>	<u>2,147,206</u>	<u>2,147,206</u>
General Fund	2,125,947	2,126,221	2,147,206	2,147,206
Cash Funds	0	0	0	0
Reappropriated Funds	361,252	361,252	0	0

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Treatment Grants	<u>180,139</u>	<u>181,390</u>	<u>126,682</u>	<u>126,682</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	126,682	126,682	
Federal Funds	180,139	181,390	0	0	
Services for Substance Abuse and Co-occurring Disorders	<u>1,027,121</u>	<u>1,027,121</u>	<u>0</u>	<u>0</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	1,027,121	1,027,121	0	0	
SUBTOTAL - (D) Drug and Alcohol Treatment					
Subprogram	9,229,441	9,491,088	8,277,798	8,280,915	0.0%
<i>FTE</i>	<u>79.3</u>	<u>78.4</u>	<u>87.4</u>	<u>87.4</u>	0.0%
General Fund	7,660,929	7,921,325	8,151,116	8,154,233	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	1,388,373	1,388,373	126,682	126,682	0.0%
Federal Funds	180,139	181,390	0	0	0.0%

(E) Sex Offender Treatment Subprogram

Personal Services	<u>3,108,742</u>	<u>3,708,807</u>	<u>3,307,824</u>	<u>3,309,559</u>
FTE	47.1	40.9	55.8	55.8
General Fund	3,079,201	3,679,266	3,276,590	3,278,325
Cash Funds	29,541	29,541	31,234	31,234
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Operating Expenses	<u>92,276</u>	<u>92,276</u>	<u>92,276</u>	<u>92,276</u>	
General Fund	91,776	91,776	91,776	91,776	
Cash Funds	500	500	500	500	
Polygraph Testing	<u>242,500</u>	<u>236,425</u>	<u>242,500</u>	<u>242,500</u>	
General Fund	242,500	236,425	242,500	242,500	
Cash Funds	0	0	0	0	
Sex Offender Treatment Grants	<u>65,597</u>	<u>0</u>	<u>65,597</u>	<u>65,597</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Federal Funds	65,597	0	65,597	65,597	
SUBTOTAL - (E) Sex Offender Treatment					
Subprogram	3,509,115	4,037,508	3,708,197	3,709,932	0.0%
<i>FTE</i>	<u>47.1</u>	<u>40.9</u>	<u>55.8</u>	<u>55.8</u>	0.0%
General Fund	3,413,477	4,007,467	3,610,866	3,612,601	0.0%
Cash Funds	30,041	30,041	31,734	31,734	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	65,597	0	65,597	65,597	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(F) Volunteers Subprogram

Personal Services	<u>746,738</u>	<u>447,527</u>	<u>462,090</u>	<u>462,090</u>	
FTE	8.7	7.5	8.0	8.0	
General Fund	746,738	447,527	0	0	
Cash Funds	0	0	462,090	462,090	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>17,912</u>	<u>17,912</u>	<u>17,912</u>	<u>17,912</u>	
General Fund	17,912	17,912	0	0	
Cash Funds	0	0	17,912	17,912	

SUBTOTAL - (F) Volunteers Subprogram	764,650	465,439	480,002	480,002	0.0%
FTE	8.7	7.5	8.0	8.0	0.0%
General Fund	764,650	465,439	0	0	0.0%
Cash Funds	0	0	480,002	480,002	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

TOTAL - (4) Inmate Programs	43,834,827	47,153,624	47,033,178	46,483,270	(1.2%)
FTE	<u>524.2</u>	<u>510.8</u>	<u>563.3</u>	<u>559.5</u>	(0.7%)
General Fund	40,864,595	43,334,858	44,309,134	44,086,435	(0.5%)
Cash Funds	1,075,721	1,143,833	2,050,690	1,845,581	(10.0%)
Reappropriated Funds	1,509,155	2,402,453	580,107	458,007	(21.0%)
Federal Funds	385,356	272,480	93,247	93,247	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(5) COMMUNITY SERVICES

(A) Parole Subprogram

Personal Services	<u>22,709,592</u>	<u>19,022,598</u>	<u>19,686,787</u>	<u>21,034,896</u> *
FTE	252.6	259.0	303.2	325.2
General Fund	22,709,592	19,022,598	19,686,787	21,034,896
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>2,611,590</u>	<u>2,616,320</u>	<u>2,616,320</u>	<u>2,694,848</u> *
General Fund	2,611,590	2,616,320	2,616,320	2,694,848
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Parolee Supervision and Support Services	<u>9,094,909</u>	<u>10,521,795</u>	<u>8,573,747</u>	<u>7,370,747</u> *
General Fund	6,906,784	8,312,069	5,217,716	4,014,716
Cash Funds	0	0	0	0
Reappropriated Funds	2,188,125	2,209,726	3,356,031	3,356,031
Federal Funds	0	0	0	0

*Line item includes a decision item.

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Wrap-Around Services Program	<u>1,878,604</u>	<u>2,073,690</u>	<u>2,313,414</u>	<u>1,377,414</u> *	
General Fund	1,878,604	2,073,690	2,313,414	1,377,414	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Grants to Community-based Organizations for Parolee Support	<u>5,387,971</u>	<u>6,697,140</u>	<u>6,697,140</u>	<u>6,697,140</u>	
General Fund	2,101,971	6,697,140	6,697,140	6,697,140	
Cash Funds	0	0	0	0	
Reappropriated Funds	3,286,000	0	0	0	
Community-based Organizations Housing Support	<u>0</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	0	500,000	500,000	500,000	
Cash Funds	0	0	0	0	
Parolee Housing Support	<u>0</u>	<u>500,000</u>	<u>500,000</u>	<u>500,000</u>	
General Fund	0	500,000	500,000	500,000	
Cash Funds	0	0	0	0	
Work Release Program	<u>0</u>	<u>377,784</u>	<u>0</u>	<u>0</u>	
General Fund	0	377,784	0	0	
Cash Funds	0	0	0	0	
SUBTOTAL - (A) Parole Subprogram	41,682,666	42,309,327	40,887,408	40,175,045	(1.7%)
<i>FTE</i>	<u>252.6</u>	<u>259.0</u>	<u>303.2</u>	<u>325.2</u>	7.3%
General Fund	36,208,541	40,099,601	37,531,377	36,819,014	(1.9%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	5,474,125	2,209,726	3,356,031	3,356,031	0.0%
Federal Funds	0	0	0	0	0.0%

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
(B) Community Supervision Subprogram					
(1) Community Supervision					
Personal Services	<u>6,093,776</u>	<u>6,280,052</u>	<u>6,484,410</u>	<u>4,314,108</u>	*
FTE	83.3	87.2	83.8	48.0	
General Fund	6,093,776	6,280,052	6,484,410	4,314,108	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>632,650</u>	<u>632,650</u>	<u>632,650</u>	<u>505,042</u>	*
General Fund	632,650	632,650	632,650	505,042	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Psychotropic Medication	<u>83,554</u>	<u>16,442</u>	<u>111,400</u>	<u>31,400</u>	*
General Fund	83,554	16,442	111,400	31,400	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Community Supervision Support Services	<u>3,836,171</u>	<u>3,929,938</u>	<u>4,102,883</u>	<u>2,102,874</u>	*
General Fund	3,836,171	3,929,938	3,850,732	1,850,723	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	252,151	252,151	
Federal Funds	0	0	0	0	

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
SUBTOTAL -	10,646,151	10,859,082	11,331,343	6,953,424	(38.6%)
<i>FTE</i>	<u>83.3</u>	<u>87.2</u>	<u>83.8</u>	<u>48.0</u>	<u>(42.7%)</u>
General Fund	10,646,151	10,859,082	11,079,192	6,701,273	(39.5%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	252,151	252,151	0.0%
Federal Funds	0	0	0	0	0.0%

(2) Youthful Offender System Aftercare

Personal Services	<u>532,124</u>	<u>548,390</u>	<u>566,235</u>	<u>566,535</u>	
<i>FTE</i>	<u>5.7</u>	<u>5.8</u>	<u>8.0</u>	<u>8.0</u>	
General Fund	532,124	548,390	566,235	566,535	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>141,067</u>	<u>141,067</u>	<u>141,067</u>	<u>141,067</u>	
General Fund	141,067	141,067	141,067	141,067	
Cash Funds	0	0	0	0	
Contract Services	<u>1,022,396</u>	<u>808,119</u>	<u>817,172</u>	<u>817,172</u>	
General Fund	1,022,396	808,119	817,172	817,172	
Cash Funds	0	0	0	0	
SUBTOTAL -	1,695,587	1,497,576	1,524,474	1,524,774	0.0%
<i>FTE</i>	<u>5.7</u>	<u>5.8</u>	<u>8.0</u>	<u>8.0</u>	<u>0.0%</u>
General Fund	1,695,587	1,497,576	1,524,474	1,524,774	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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SUBTOTAL - (B) Community Supervision					
Subprogram	12,341,738	12,356,658	12,855,817	8,478,198	(34.1%)
<i>FTE</i>	<u>89.0</u>	<u>93.0</u>	<u>91.8</u>	<u>56.0</u>	<u>(39.0%)</u>
General Fund	12,341,738	12,356,658	12,603,666	8,226,047	(34.7%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	252,151	252,151	0.0%
Federal Funds	0	0	0	0	0.0%

(C) Community Re-entry Subprogram

Personal Services	<u>2,437,735</u>	<u>2,526,627</u>	<u>2,651,759</u>	<u>2,653,163</u>
FTE	37.5	40.4	42.6	42.6
General Fund	2,437,735	2,526,627	2,651,759	2,653,163
Cash Funds	0	0	0	0
Reappropriated Funds	0	0	0	0
Federal Funds	0	0	0	0
Operating Expenses	<u>146,202</u>	<u>146,702</u>	<u>146,702</u>	<u>146,702</u>
General Fund	146,202	146,702	146,702	146,702
Cash Funds	0	0	0	0
Offender Emergency Assistance	<u>96,768</u>	<u>96,768</u>	<u>96,768</u>	<u>96,768</u>
General Fund	96,768	96,768	96,768	96,768
Cash Funds	0	0	0	0

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Contract Services	<u>190,000</u>	<u>190,000</u>	<u>190,000</u>	<u>190,000</u>	
General Fund	190,000	190,000	190,000	190,000	
Cash Funds	0	0	0	0	
Offender Re-employment Center	<u>364,000</u>	<u>334,686</u>	<u>100,000</u>	<u>100,000</u>	
General Fund	364,000	334,686	100,000	100,000	
Cash Funds	0	0	0	0	
Community Reintegration Grants	<u>39,098</u>	<u>0</u>	<u>39,098</u>	<u>39,098</u>	
FTE	1.0	0.0	1.0	1.0	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Federal Funds	39,098	0	39,098	39,098	
Transitional Work Program	<u>0</u>	<u>0</u>	<u>1,500,000</u>	<u>1,900,000</u> *	
FTE	0.0	0.0	1.0	1.0	
General Fund	0	0	1,500,000	1,900,000	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
SUBTOTAL - (C) Community Re-entry Subprogram	3,273,803	3,294,783	4,724,327	5,125,731	8.5%
<i>FTE</i>	<u>38.5</u>	<u>40.4</u>	<u>44.6</u>	<u>44.6</u>	<u>0.0%</u>
General Fund	3,234,705	3,294,783	4,685,229	5,086,633	8.6%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	39,098	0	39,098	39,098	0.0%

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
TOTAL - (5) Community Services	57,298,207	57,960,768	58,467,552	53,778,974	(8.0%)
<i>FTE</i>	<u>380.1</u>	<u>392.4</u>	<u>439.6</u>	<u>425.8</u>	<u>(3.1%)</u>
General Fund	51,784,984	55,751,042	54,820,272	50,131,694	(8.6%)
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	5,474,125	2,209,726	3,608,182	3,608,182	0.0%
Federal Funds	39,098	0	39,098	39,098	0.0%

Appendix A: Numbers Pages

	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(6) PAROLE BOARD

Personal Services	<u>1,401,775</u>	<u>1,657,993</u>	<u>1,724,398</u>	<u>1,725,311</u>	
FTE	16.1	17.7	19.5	19.5	
General Fund	1,401,775	1,657,993	1,724,398	1,725,311	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>106,390</u>	<u>120,620</u>	<u>107,390</u>	<u>107,390</u>	
General Fund	106,390	120,620	107,390	107,390	
Cash Funds	0	0	0	0	
Contract Services	<u>272,437</u>	<u>204,942</u>	<u>242,437</u>	<u>242,437</u>	
General Fund	272,437	204,942	242,437	242,437	
Cash Funds	0	0	0	0	
Administrative and IT Support	<u>0</u>	<u>0</u>	<u>177,677</u>	<u>177,677</u>	
FTE	0.0	0.0	2.0	2.0	
General Fund	0	0	177,677	177,677	
Cash Funds	0	0	0	0	
Start-up Costs	<u>0</u>	<u>60,240</u>	<u>0</u>	<u>0</u>	
General Fund	0	60,240	0	0	
Cash Funds	0	0	0	0	

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
TOTAL - (6) Parole Board	1,780,602	2,043,795	2,251,902	2,252,815	0.0%
<i>FTE</i>	<u>16.1</u>	<u>17.7</u>	<u>21.5</u>	<u>21.5</u>	<u>(0.0%)</u>
General Fund	1,780,602	2,043,795	2,251,902	2,252,815	0.0%
Cash Funds	0	0	0	0	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(7) CORRECTIONAL INDUSTRIES

Personal Services	<u>9,867,115</u>	<u>10,451,601</u>	<u>11,890,501</u>	<u>11,894,330</u>	
FTE	135.6	138.3	155.0	155.0	
General Fund	0	0	0	0	
Cash Funds	3,624,244	3,805,666	4,068,219	4,072,048	
Reappropriated Funds	6,242,871	6,645,935	7,822,282	7,822,282	
Federal Funds	0	0	0	0	
Operating Expenses	<u>6,684,702</u>	<u>4,936,217</u>	<u>6,689,926</u>	<u>5,694,639</u>	*
General Fund	0	0	0	0	
Cash Funds	1,817,327	1,213,385	1,817,327	1,546,956	
Reappropriated Funds	4,867,375	3,722,832	4,872,599	4,147,683	
Federal Funds	0	0	0	0	
Raw Materials	<u>24,208,547</u>	<u>19,782,327</u>	<u>37,878,810</u>	<u>30,116,846</u>	*
General Fund	0	0	0	0	
Cash Funds	3,688,329	7,673,157	7,741,080	6,055,860	
Reappropriated Funds	20,520,218	12,109,170	30,137,730	24,060,986	
Federal Funds	0	0	0	0	
Inmate Pay	<u>1,975,212</u>	<u>2,049,729</u>	<u>2,752,239</u>	<u>2,750,000</u>	*
General Fund	0	0	0	0	
Cash Funds	595,842	760,775	1,114,590	1,114,590	
Reappropriated Funds	1,379,370	1,288,954	1,637,649	1,635,410	
Federal Funds	0	0	0	0	

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
Capital Outlay	<u>483,678</u>	<u>598,759</u>	<u>1,406,200</u>	<u>1,219,310</u> *	
General Fund	0	0	0	0	
Cash Funds	149,527	72,830	337,094	309,259	
Reappropriated Funds	334,151	525,929	1,069,106	910,051	
Federal Funds	0	0	0	0	
Correctional Industries Grants	<u>512,029</u>	<u>409,793</u>	<u>2,500,000</u>	<u>2,500,000</u>	
General Fund	0	0	0	0	
Cash Funds	0	0	0	0	
Reappropriated Funds	0	0	0	0	
Federal Funds	512,029	409,793	2,500,000	2,500,000	
Indirect Cost Assessment	<u>429,080</u>	<u>417,436</u>	<u>988,128</u>	<u>446,643</u>	
General Fund	0	0	0	0	
Cash Funds	135,538	126,403	132,107	137,785	
Reappropriated Funds	293,542	291,033	293,816	301,690	
Federal Funds	0	0	562,205	7,168	
TOTAL - (7) Correctional Industries	44,160,363	38,645,862	64,105,804	54,621,768	(14.8%)
<i>FTE</i>	<u>135.6</u>	<u>138.3</u>	<u>155.0</u>	<u>155.0</u>	0.0%
General Fund	0	0	0	0	0.0%
Cash Funds	10,010,807	13,652,216	15,210,417	13,236,498	(13.0%)
Reappropriated Funds	33,637,527	24,583,853	45,833,182	38,878,102	(15.2%)
Federal Funds	512,029	409,793	3,062,205	2,507,168	(18.1%)

*Line item includes a decision item.

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
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(8) CANTEEN OPERATIONS

Personal Services	<u>1,885,310</u>	<u>1,921,490</u>	<u>2,364,278</u>	<u>2,366,674</u>	
FTE	28.6	28.5	28.0	28.0	
General Fund	0	0	0	0	
Cash Funds	1,885,310	1,921,490	2,364,278	2,366,674	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Operating Expenses	<u>18,312,198</u>	<u>17,823,337</u>	<u>18,930,041</u>	<u>18,930,041</u>	
General Fund	0	0	0	0	
Cash Funds	18,312,198	17,823,337	18,930,041	18,930,041	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Inmate Pay	<u>55,346</u>	<u>63,158</u>	<u>73,626</u>	<u>73,626</u>	
General Fund	0	0	0	0	
Cash Funds	55,346	63,158	73,626	73,626	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	
Indirect Cost Assessment	<u>81,265</u>	<u>75,895</u>	<u>79,243</u>	<u>82,528</u>	
General Fund	0	0	0	0	
Cash Funds	81,265	75,895	79,243	82,528	
Reappropriated Funds	0	0	0	0	
Federal Funds	0	0	0	0	

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	FY 2018-19 Actual	FY 2019-20 Actual	FY 2020-21 Appropriation	FY 2021-22 Request	Request vs. Appropriation
TOTAL - (8) Canteen Operations	20,334,119	19,883,880	21,447,188	21,452,869	0.0%
<i>FTE</i>	<u>28.6</u>	<u>28.5</u>	<u>28.0</u>	<u>28.0</u>	<u>0.0%</u>
General Fund	0	0	0	0	0.0%
Cash Funds	20,334,119	19,883,880	21,447,188	21,452,869	0.0%
Reappropriated Funds	0	0	0	0	0.0%
Federal Funds	0	0	0	0	0.0%
TOTAL - Department of Corrections	971,307,551	950,595,398	949,981,500	970,813,383	2.2%
<i>FTE</i>	<u>6,022.9</u>	<u>6,057.4</u>	<u>6,463.1</u>	<u>6,419.8</u>	<u>(0.7%)</u>
General Fund	888,438,377	872,492,083	841,277,322	877,940,595	4.4%
Cash Funds	39,383,500	43,334,982	47,652,059	46,190,970	(3.1%)
Reappropriated Funds	41,756,810	30,479,247	51,364,657	43,749,393	(14.8%)
Federal Funds	1,728,864	4,289,086	9,687,462	2,932,425	(69.7%)

APPENDIX B: FOOTNOTES AND INFORMATION REQUESTS

UPDATE ON LONG BILL FOOTNOTES

The General Assembly includes footnotes in the annual Long Bill to: (a) set forth purposes, conditions, or limitations on an item of appropriation; (b) explain assumptions used in determining a specific amount of an appropriation; or (c) express legislative intent relating to any appropriation. Footnotes to the 2020 Long Bill (H.B. 20-1360) can be found at the end of each departmental section of the bill at <https://leg.colorado.gov/bills/HB20-1360>. The Long Bill footnotes relevant to this document are listed below.

- 3 Department of Corrections, Management, Executive Director's Office Subprogram, Health, Life, and Dental -- The General Fund appropriation includes a decrease of \$19,465,170 that is equal to 5.0 percent of the General Fund portion of estimated base salary for the Department. The reduction in this General Fund appropriation is in lieu of a 5.0 percent personal services base reduction and provides the Department with increased flexibility to absorb the reduction and engage in more considered targeted reductions across all department divisions and programs. This reduction is not intended to reduce the Health, Life, and Dental benefit provided to state employees. It is the General Assembly's intent that Health, Life, and Dental costs for employees, as approved in budget actions, be fully paid within personal services appropriations augmented by Department allocations from central benefits appropriations.

COMMENT: This footnote explains assumptions used in determining the amount of the FY 2020-21 appropriation for Health, Life, and Dental. The footnote describes the adjustment made as a statewide compensation balancing action. This item is addressed in the Statewide Compensation briefing document.

- 4 Department of Corrections, Management, External Capacity Subprogram, Payments to House State Prisoners -- The Department of Corrections is authorized to transfer up to 5.0 percent of the total appropriation for the external capacity subprogram between line items in the external capacity subprogram for purposes of reimbursing local jails and private prison providers.

COMMENT: The Department is in compliance with this footnote.

- 5 Department of Corrections, Institutions, Housing and Security Subprogram, Personal Services -- The amount appropriated in this line item does not include the \$380,688 of FY 2020-21 General Fund appropriations for the Department of Corrections set forth in sections 123 through 128 of Title 17, Article 18, C.R.S. In calculating the amount appropriated in this line item, it is assumed that these statutory appropriations will be used for the same line item.

COMMENT: The Department is in compliance with this footnote. The footnote outlines the General Fund appropriations included in the required appropriation clauses for five-year criminal sentencing bills to pay for personal services in the housing and security subprogram.

- 6 Department of Corrections, Community Services, Parole Subprogram, Community Re-entry Subprogram, Transitional Work Program -- The \$3,500,000 FY 2019-20 appropriation from the General Fund to the Parole Subprogram's Work Release Program remains available to the Community Re-entry Subprogram's Transitional Work Program until the close of the 2020-21 state fiscal year.

COMMENT: The Department is in compliance with this footnote. The footnote allows the funding for the Work Release Program to continue through the 2020-21 session.

UPDATE ON LONG BILL REQUESTS FOR INFORMATION

The Joint Budget Committee annually submits requests for information to executive departments and the judicial branch via letters to the Governor, the Chief Justice, and other elected officials. Each request is associated with one or more specific Long Bill line item(s), and the requests have been prioritized by the Joint Budget Committee as required by Section 2-3-203 (3), C.R.S. Copies of these letters are included as Appendix L of the annual Appropriations Report. The requests for information relevant to this document are listed below.

MULTIPLE DEPARTMENT REQUEST FOR INFORMATION

- 1 Department of Corrections; Department of Human Services; Judicial Department; Department of Public Safety; and Department of Transportation -- State agencies involved in multi-agency programs requiring separate appropriations to each agency are requested to designate one lead agency to be responsible for submitting a comprehensive annual budget request for such programs to the Joint Budget Committee, including prior year, request year, and three year forecasts for revenues into the fund and expenditures from the fund by agency. The requests should be sustainable for the length of the forecast based on anticipated revenues. Each agency is still requested to submit its portion of such request with its own budget document. This applies to requests for appropriation from: the Alcohol and Drug Driving Safety Program Fund, the Law Enforcement Assistance Fund, the Offender Identification Fund, the Persistent Drunk Driver Cash Fund, and the Sex Offender Surcharge Fund, among other programs.

COMMENT: This request for information is intended to ensure that Departments coordinate requests that draw on the same cash fund. Each Department is required to include, as part of its budget request, a Cash Fund Report for each cash fund it administers to comply with the statutory limit on cash fund reserves. For funds that are shared by multiple departments, the department that administers the fund is responsible for coordinating submission of expenditure and revenue information from all departments to construct a schedule 9 that incorporates all activity in the fund. The Sex Offender Surcharge Fund pertains to the Department of Corrections.

Sex Offender Surcharge Fund [Section 18-21-103 (3), C.R.S.] – This fund consists of 95.0 percent of sex offender surcharge revenues. These surcharges range from \$150 to \$3,000 for each conviction or, in the case of juveniles, adjudication. Money in this fund is subject to annual appropriation in the Judicial Department, the Department of Corrections, the Department of Public Safety’s Division of Criminal Justice, and the Department of Human Services to cover the direct and indirect costs associated with the evaluation, identification, and treatment and the continued monitoring of sex offenders. Pursuant to 16-11.7-103 (4)(c), C.R.S., the Sex Offender Management Board is required to develop and submit to the General Assembly the plan for the allocation of money deposited in this fund. The Department of Corrections receives a direct appropriation from the Sex Offender Surcharge Fund to support treatment and services for sex offenders in prison.

7 Department of Corrections, Management; and Institutions; Department of Higher Education, Governing Boards, Regents of the University of Colorado; and Department of Human Services, Office of Behavioral Health, Mental Health Institutes -- The Departments are requested to work together to explore strategies to increase the ability of the Department of Human Services and the Department of Corrections to recruit and retain the most competent and desirable candidates to provide psychiatric care at the Mental Health Institutes and state prison facilities. These strategies may include, but not be limited to:

- Expanding the academic affiliation with the University of Colorado School of Medicine to include an option for academic promotion, teaching, and research opportunities for psychiatrists recruited to the Mental Health Institutes and the Department of Corrections in an effort to benefit all, and to evaluate additional opportunities for medical student and resident clinical experiences in state psychiatric and correctional facilities;
- Increasing the utilization of tele psychiatry; and
- Improving collaboration between the University of Colorado School of Medicine Department of Psychiatry, the Mental Health Institutes, and the Department of Corrections in recruiting, hiring, and retaining qualified psychiatrists with forensic and correctional expertise.

The Department of Human Services is requested to submit a report by October 1, 2020, describing the status of these discussions, any plans to implement new recruitment and retention strategies, the estimated fiscal impact of implementing such strategies, and any potential actions the General Assembly should consider taking to support successful implementation of such strategies.

DEPARTMENT OF CORRECTIONS

1 Department of Corrections, Institutions, Mental Health Subprogram – It is requested that the Department submit a report to the House Judiciary Committee and the Senate Judiciary Committee by January 31, 2021, detailing the progress related to the mental health unit at Centennial Correctional Facility.

COMMENT: The Department will comply with this request for information and will provide the requested report to the House and Senate Judiciary Committees by January 31, 2021.

- 2 Department of Corrections, Community Services, Work Release Program – It is requested that the Department of Corrections submit a report to the Joint Budget Committee by November 1 of each year detailing progress related to the work release program.

COMMENT: The intent of the Work Release Program, also known as Take TWO (Transitional Work Opportunity), is to provide eligible inmates the opportunity to obtain gainful employment earning prevailing wages prior to release from their prison sentences. Such employment would benefit offenders by allowing for procurement of income to secure housing and other needs upon release, as well as teaching valuable job skills that can transfer to gainful employment post-incarceration. The combination of these factors is intended to result in a higher likelihood that offenders will succeed in society upon release, thus reducing the rate of return to prison. In addition, modifications using inmate labor are being made to the previous Boot Camp building at the Buena Vista Correctional Facility. The modified building is now known as the Transitional Work Center and will house the offenders that participate in similar transition programs being developed with local employers.

As the Department further implements programs under the Take TWO initiative going forward, the Department will provide a full status report to the Joint Budget Committee each November 1 as requested. The report for FY 2020-21 is attached to this document in Appendix F.

APPENDIX C: DEPARTMENT ANNUAL PERFORMANCE REPORT

Pursuant to Section 2-7-205 (1)(b), C.R.S., the Department of Natural Resources is required to publish an **Annual Performance Report** for the *previous fiscal year* by November 1 of each year. This report is to include a summary of the Department's performance plan and most recent performance evaluation for the designated fiscal year. In addition, pursuant to Section 2-7-204 (3)(a)(I), C.R.S., the Department is required to develop a **Performance Plan** and submit the plan for the *current fiscal year* to the Joint Budget Committee and appropriate Joint Committee of Reference by July 1 of each year.

For consideration by the Joint Budget Committee in prioritizing the Department's FY 2021-22 budget request, the FY 2019-20 Annual Performance Report and the FY 2020-21 Performance Plan can be found at the following link:

<https://www.colorado.gov/pacific/performancemanagement/department-performance-plans>

APPENDIX D: CORRECTIONAL SYSTEM OVERVIEW

This overview was taken from a JBC staff briefing document written in December 2018. It is been slightly edited for length and content that may be out-of-date.

The Colorado correctional system encompasses programs within the Department of Corrections, a portion of the Judicial Branch, and Department of Public Safety. The Department of Corrections is largely funded with General Fund.

DISCUSSION

This appendix is designed to provide the Joint Budget Committee (Committee) with a high-level overview of the Colorado correctional system, which broken into five phases. For each phase, there will be a brief discussion of the entities involved in that phase, how funding is appropriated, and a description of the activities that occur during that phase.

The five phases of the Colorado correctional system are:

- Phase 1 – Laws
- Phase 2 – Sentencing
- Phase 3 – Incarceration
- Phase 4 – Parole
- Phase 5 – Community Corrections

PHASE 1 - LAWS

This is the first phase of the correctional system and governs the majority of decisions made in all subsequent phases. Key actors include members of the General Assembly, Congress, and locally elected officials. Lawmakers are responsible for writing laws, which govern what is deemed as acceptable and unacceptable behavior. When an individual is accused of violating one or more of these standards for behavior, they are charged with breaking the law.

The cost for this phase is funded through the federal government, the Long Bill appropriation for the Colorado General Assembly, and local government funding. This funding includes salaries for lawmakers, salaries for support staff, and the costs of infrastructure (buildings, utilities, etc.).

PHASE 2 – SENTENCING

The sentencing phase can be broken down into the following four components:

- 2 Law enforcement including local police, county sheriffs, and Colorado State Patrol.
- 3 County jails staffed by sheriff deputies.
- 4 Court system including district attorney's, courts, and public defenders.
- 5 Individuals who has been accused/convicted of a crime.

This phase is where individuals are accused of breaking a law, and have initial contact with law enforcement. Law enforcement is responsible for identification and detention of these individuals, usually in a local jail. Once an individual has been detained, law enforcement is responsible for submitting potential charges to district attorneys. District attorneys then determine whether to charge the individual with a crime. If an individual is charged with a crime, the individual moves into the

court system which is responsible for determining whether or not an individual violated the law; and if the individual violated the law, setting the punishment. The Court System includes:

- County Courts - have limited jurisdiction, handling civil cases under \$15,000, misdemeanors, civil and criminal traffic infractions, felony complaints, protection orders, and small claims.
- District Courts - have general jurisdiction, handling felony criminal cases, large civil cases, probate and domestic matters, cases for and against the government, as well as juvenile and mental health cases.
- The Colorado Court of Appeals - hears cases when either a plaintiff or a defendant believes that the trial court made errors in the conduct of the trial.
- The Colorado Supreme Court - also hears appeals, but only when it considers the cases to have great significance. The Supreme Court may answer legal questions from the General Assembly regarding proposed laws. The Supreme Court is also responsible for overseeing the regulation of attorneys and the practice of law, and for reviewing judges standing for retention during elections.

Local law enforcement is funded by local funds appropriated within city and county budgets. Police departments are funded by cities and sheriff offices are funded by counties. The exception is the City and County of Denver, which funds both police and sheriffs. The Colorado State Patrol is funded within the Department of Public Safety primarily with Highway User Tax Funds (HUTF).

Jails are funded both locally and through The Department of Corrections (DOC), who pays a daily rate to county jails that are holding eligible Department of Corrections' offenders. This includes offenders who have violated parole conditions, and those offenders sentenced to prison and awaiting an open prison bed.

The cost of county and district courts are covered partially by the state (primarily for staff and furnishings), and partially by the county (building and security costs). The Court of Appeals and Supreme Court are funded through appropriations in the Judicial Department.

PHASE 3 – INCARCERATION

Individuals sentenced to the Department of Corrections are housed in prisons that are run by the Department of Corrections and private operators. In this phase, offenders are housed in a confined facility that reduces their contact with society. Offenders have no choice in housing location, food, or cellmates, however, based on behavior while incarcerated, offenders may gain the ability to make choices about work, educational opportunities, and canteen purchases.

Offenders have access to medical treatment, medications, mental health services and therapies. Prisons are classified based on the highest risk level offender they can safely house. There are five different prison levels:

- Level V – Maximum-security facilities – Most Level V facilities can house any risk level offender from close custody and below, as well as offenders assigned a status (close custody⁷, protective custody, or residential treatment program). All Level V facilities are state-run.
- Level IV – Second highest security level facilities – Level IV facilities can house mixed custody offenders including those in close and medium custody. An offender is eligible for assignment to

⁷ Close custody offenders are the highest risk offenders who spend the majority of their day in a cell.

a Level IV facility if their current custody level is medium or close. All Level IV facilities are state-run.

- Level III – Medium security facilities – Medium level facilities can house medium level offenders and below. Lower custody level inmates may be housed at a Level III facility for specific work assignments as dictated by the needs of the facility.
- Level II – Minimum-restricted and minimum custody facilities – An offender is eligible for assignment to a Level II facility if their current custody level is minimum-restricted, or below, and has not been identified as a sex offender.
- Level I – Minimum custody facilities – An offender is eligible to be considered for assignment to a Level I facility if their current custody level is minimum and has not been identified as a sex offender.

Each facility has multiple “types” of beds. The following is a brief description of the bed types within the correctional system:

- General population – housing for the typical inmate assigned to a facility;
- Disciplinary segregation – restrictive housing for inmates in violation of major institutional rules;
- Close custody – restrictive housing for inmates who present a significant threat to an institution’s safety and security;
- Protective custody – voluntary housing for inmates seeking protection from other inmates;
- Infirmary – temporary or long-term housing for inmates requiring specific medically-determined treatment;
- Mental health – dedicated housing for inmates with diagnosed mental illness with integrated treatment provided in the housing unit; and
- Unclassified/booking – initial separate housing of inmates newly admitted to a facility while they undergo classification and initial orientation;

Funding for state run prisons and private prisons is primarily General Fund. A small portion of the funding is from cash funds related to canteen purchases and Correctional Industries.

Most prisons are operated by the Department and two in-state private prisons operated by private companies. Private prisons house medium and low-level custody offenders. Private prisons provide general equivalency diploma (GED) classes and medical services, but do not provide specialized therapies or Correctional Industry work opportunities.

The Department operates the Youthful Offender System (YOS). YOS is a sentencing option for offenders who committed a violent offense as a youth (18 years old or younger). Instead of being sentenced to an adult prison, youth offenders are sentenced to YOS. YOS offenders receive an adult sentence that is suspended pending successful completion of the YOS sentence.

PHASE 4 – PAROLE

The Parole Board is responsible for making discretionary and mandatory parole decisions for eligible offenders. Once an offender is paroled, the Division of Adult Parole, within the Department of Corrections, is responsible for monitoring parolees for compliance with their parole plans. In this phase, offenders are reentering society through “release to parole” (the next phase will discuss “release to community corrections”). Parole officers and management functions are funded through the

Department of Corrections Division of Adult Parole. Funding for parole is General Fund. The Parole Board is funded by General Fund within a separate division in the Department of Corrections.

There are three types of parole: regular parole, intensive supervision program inmate status (ISP-I), and intensive supervision program parolee status (ISP-P). ISP-I is for offenders who are low risk, within 180 days of their parole eligibility date, and considered safe to be managed in the community prior to their actual parole (therefore they are still called offenders and not parolees). Regular Parole is granted to offenders who have not yet completed their prison sentence and agree to comply with certain conditions. ISP-P is used as a condition of parole for parolees who are the highest risk offenders. There are nineteen parole offices throughout the state. Offenders can be paroled to any location if the parole officer, Parole Board, and case manager has approved it. Offenders can also be paroled out of state.

Offenders are released to parole with some or all of the following conditions⁸:

- Conduct: Parolee shall obey all state and federal laws and municipal ordinances. Parolee shall follow the directives of the parole officer at all times.
- Report: Parolee shall make written and in person reports as directed to the parole officer and shall permit visits to his/her place of residence as required by the parole officer, parolee shall submit urinalysis or other tests for narcotics or chemical agents upon the request of the parole officer, and is required to pay for all tests.
- Weapons: Parolee shall not own, possess, nor have under his control or his custody, firearms or other deadly weapons.
- Association: Parolee shall not associate with any person with a criminal record without the permission of the parole officer.
- Employment: Parolee shall seek and obtain employment, or shall participate in a full time educational or vocational program, unless waived by the parole officer.
- Alcohol/Drugs: Parolee shall not abuse alcoholic beverages, medical or recreational marijuana or possess and/or use illegal drugs.
- Child Support: Parolee shall comply with any court or administrative order to pay child support

When an offender arrives in prison, there is a range of dates on which they can be paroled.

- The mandatory release date, or MRD, is the date by which the parole board must grant parole. Initially the MRD equals the end of the judge's prison sentence.
- The parole eligibility date, or PED, is the first date on which the offender can be paroled. The PED depends on the sentence and the offense and occurs prior to the MRD.

Offenders who committed non-violent felonies are generally eligible for parole at the 50.0 percent point of their MRD; offenders who commit certain violent felonies are eligible for parole at 75.0 percent of their MRD. Once an offender is paroled, the prison sentence no longer matters; only the length of the parole term matters. The sentence discharge date, i.e. the date on which parole ends, initially equals the end of the mandatory parole period; the offender is discharged from parole when he/she reaches this date. Discharge is automatic at the sentence discharge date; there is no review by the Parole Board. It is important to note that the eligible date for PED and MRD can be shortened through earned time.

⁸ <https://www.colorado.gov/pacific/cdoc/adult-parole>

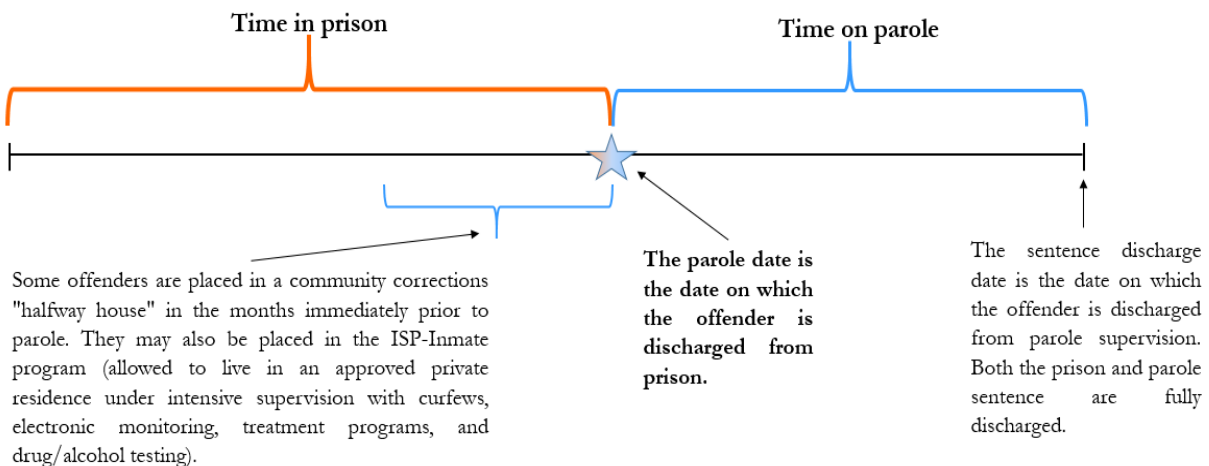
PHASE 5 COMMUNITY CORRECTIONS

The Division of Criminal Justice, within the Department of Public Safety, oversees the community corrections boards, providers and facilities. Community correction board members are appointed by commissioners of the counties that make up each of Colorado's 22 judicial districts. Community correction providers can be non-profits, for-profits, or local governments. Colorado's community corrections programs, (previously known as halfway houses), provide clients with supervision and structure in both residential and nonresidential settings. They are operated by local governments, private providers, and non-profits. Clients live in residential facilities and go out during the day to work or seek work.

SENTENCING AND EARNED TIME OVERVIEW

SENTENCING OVERVIEW

Offenders sent to the Colorado Department of Corrections are sentenced to a period of imprisonment and to a period of parole (sometimes referred as the "tail" of the sentence). For example, an offender who committed a class 4 felony might be sentenced to 5 years of imprisonment followed by 3 years of parole. The court has some discretion regarding the length of the prison term but the parole period is mandatory (set in statute) and is dependent on the felony classification. The chart below is a visual example of the sentence-parole timeline.

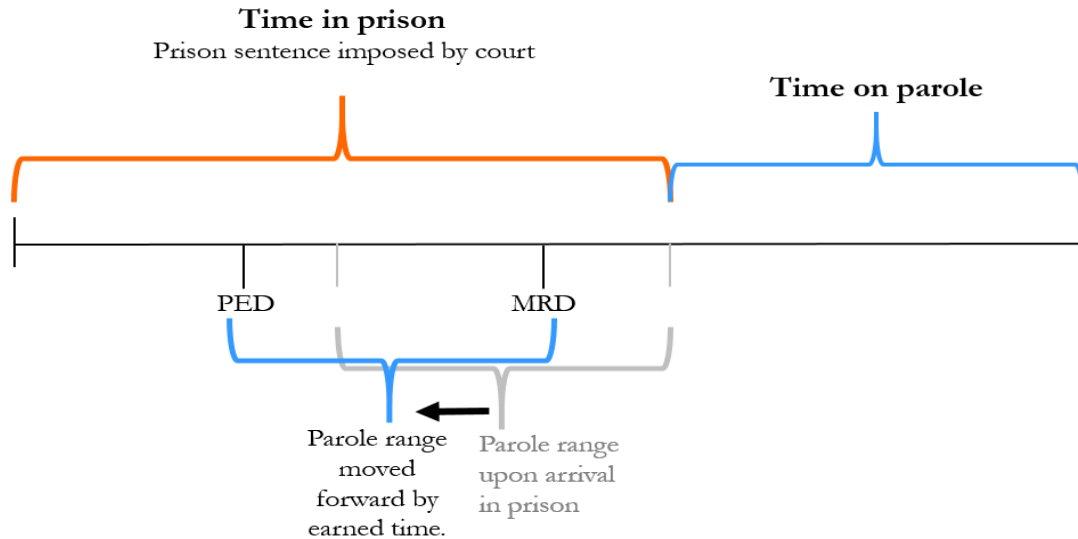


EARNED TIME

Offenders who behave well (i.e. obey prison rules) and comply with their assigned programs are awarded "earned time," which moves the parole range forward by the amount of earned time. The Parole Board must parole the offender when he/she reaches their mandatory release date as adjusted for earned time. The Parole Board may parole the offender as early as their parole eligibility date, as adjusted for earned time. With a few exceptions, earned time can move the parole eligibility date and mandatory release date forward by 30.0 percent of the sentence pursuant to Section 17-22.5-405 (4), C.R.S. Earned time can also be accumulated while in community corrections or while on "Intensive Supervision Program-Inmate" status.

ACHIEVEMENT EARNED TIME

The Department can award "achievement earned time" to offenders who are incarcerated or on parole who successfully complete a milestone or phase of an educational, vocational, therapeutic, or reentry program. Achievement earned time can also be awarded for offenders who, through exceptional conduct, promote the safety of correctional staff, volunteers, contractors, or other persons at the DOC. Below is a visual example of earned time on the sentence-parole timeline.



PAROLE EARNED TIME AND PAROLE VIOLATIONS

Most parolees can receive earned time by complying with their conditions of parole. The sentence discharge date moves forward as the earned time accumulates. If a parolee violates their conditions of parole, either by committing a technical violation or a new crime, their parole may be revoked by the Parole Board, resulting in re-incarceration. An offender can be re-incarcerated more than once while on parole. The offender keeps progressing toward their sentence discharge date while re-incarcerated. When the offender reaches their sentence discharge date, as moved left by earned time, they are discharged. In some cases, offenders may reach this discharge date while re-incarcerated for a parole violation. If this occurs, the offender is released from re-incarceration on this date.

APPENDIX E: FY 2019-20 DAILY COST RATE

COLORADO DEPARTMENT OF CORRECTIONS

Cost Per Offender by Facility

FY 2019-20

	2020 Facility ADP	Direct Facility Cost Per Day	Clinical Services Cost Per Day	Facility Cost Per Day Total	Centralized Cost Per Day	Administrative Cost Per Day	Total Cost Per Day	Annual Cost
State Prison Facilities								
Level I								
Colorado Correctional Center	116	\$82.68	\$14.29	\$96.97	\$9.42	\$4.72	\$111.12	\$40,669
Delta Correctional Center	447	\$69.62	\$20.70	\$90.32	\$9.42	\$4.72	\$104.47	\$38,236
Rifle Correctional Center	189	\$69.89	\$16.65	\$86.54	\$9.42	\$4.72	\$100.69	\$36,853
Skyline Correctional Center	223	\$66.79	\$14.66	\$81.45	\$9.42	\$4.72	\$95.60	\$34,991
Total Level I	975						\$102.50	\$37,515
Level II								
Arrowhead Correctional Center	502	\$63.20	\$16.78	\$79.98	\$9.42	\$4.72	\$94.13	\$34,452
Four Mile Correctional Center	501	\$62.94	\$21.88	\$84.81	\$9.42	\$4.72	\$98.96	\$36,220
Trinidad Correctional Facility	482	\$74.66	\$23.83	\$98.49	\$9.42	\$4.72	\$112.64	\$41,226
Total Level II	1,485						\$101.77	\$37,247
Level III								
Arkansas Valley Correctional Facility	1,060	\$70.09	\$27.06	\$97.16	\$9.42	\$4.72	\$111.31	\$40,738
Buena Vista Correctional Facility	1,192	\$72.98	\$21.30	\$94.28	\$9.42	\$4.72	\$108.43	\$39,685
Colorado Territorial Correctional Facility	888	\$85.80	\$44.74	\$130.55	\$9.42	\$4.72	\$144.70	\$52,959
Fremont Correctional Facility	1,598	\$65.67	\$25.01	\$90.68	\$9.42	\$4.72	\$104.82	\$38,366
La Vista Correctional Facility	634	\$81.78	\$26.21	\$107.99	\$9.42	\$4.72	\$122.14	\$44,703
Total Level III	5,372						\$115.54	\$42,287
Level IV								
Limon Correctional Facility	916	\$89.06	\$21.55	\$110.61	\$9.42	\$4.72	\$124.76	\$45,662
Total Level IV	916						\$124.76	\$45,662
Level V								
Centennial Corrections Facility	310	\$183.51	\$58.33	\$241.83	\$9.42	\$4.72	\$255.98	\$93,689
Centennial Corrections Facility South *	219	\$54.32	\$18.14	\$72.46	\$9.42	\$4.72	\$86.60	\$9,700
Colorado State Penitentiary	690	\$124.09	\$26.70	\$150.79	\$9.42	\$4.72	\$164.94	\$60,369
Denver Reception & Diagnostic Center	527	\$120.70	\$107.74	\$228.43	\$9.42	\$4.72	\$242.58	\$88,785
Denver Women's Correctional Facility	913	\$88.18	\$32.46	\$120.63	\$9.42	\$4.72	\$134.78	\$49,330
San Carlos Correctional Facility	208	\$221.01	\$87.02	\$308.03	\$9.42	\$4.72	\$322.18	\$117,916
Sterling Correctional Facility	2,398	\$79.48	\$22.43	\$101.91	\$9.42	\$4.72	\$116.06	\$42,478
Total Level V	5,265						\$153.53	\$56,193
Grand Total Level I-V	14,013	\$84.99	\$29.76	\$113.90			\$128.05	\$46,866
Youthful Offender System								
Youthful Offender System Aftercare	40	\$103.08	\$0.00	\$103.08	\$0.00	\$4.72	\$107.81	\$39,457
Youthful Offender System	183	\$231.03	\$12.01	\$243.04	\$9.42	\$4.72	\$257.19	\$94,131
YOS Jail Backlog	3	\$58.56	\$0.00	\$58.56	\$0.00	\$0.00	\$58.56	\$21,433
Community Service								
Parole	9,473	\$13.65	\$0.54	\$14.19	\$0.00	\$4.72	\$18.92	\$6,924
Fugitive Apprehension	895	\$4.23	\$0.00	\$4.23	\$0.00	\$4.72	\$8.96	\$3,278
Community Supervision	1,465	\$25.27	\$0.00	\$25.27	\$0.00	\$4.72	\$29.99	\$10,978
External Capacity								
	2020 Facility ADP	Facility Cost Per Day	PPMU Cost Per Day	Clinical Cost Per Day	Centralized Cost Per Day	Administrative Cost Per Day	Total Cost Per Day	Annual Cost
Bent County	1,372	\$57.94	\$1.08	\$2.76	\$0.00	\$4.83	\$66.61	\$24,380
Crowley County	1,786	\$57.94	\$1.08	\$3.26	\$0.00	\$4.83	\$67.11	\$24,562
Cheyenne Mountain ReEntry Center **	556	\$57.94	\$1.08	\$2.13	\$0.00	\$4.83	\$65.98	\$16,033
County Jails	523	\$58.56	\$0.00	\$0.00	\$0.00	\$4.83	\$63.39	\$23,202
Community Corrections Programs	49	\$50.17	\$0.00	\$0.00	\$0.00	\$4.83	\$55.00	\$20,131

* Centennial Corrections Facility South opened on 3/10/2020. The annual cost is based on 112 days.

** Cheyenne Mountain Reentry Center closed this year. The annual cost is based on 243 days.

Medical cost per day includes medical and mental health costs that are not facility specific, such as external medical care, pharmaceuticals, centralized x-ray and dental expenses, capital equipment, centralized personal services, and central service contracts.

Centralized cost per day includes centralized expenses that are not facility specific, such as centralized personal services, inspector general, superintendent's, offender ID, legal access, transportation, facility services, education, communications, and information systems.

Administrative cost per day includes expenses that would apply to the entire department, such as the executive director's office, business operations (budget, accounts payable, inmate bank, payroll, general accounting), personnel, information systems, offender services, and training. Administrative costs will vary between state and private facilities as they are based on the total average daily population for state and external facilities. These costs may differ between state and private facilities depending on the total ratio of private facility ADP to total ADP, and will increase as total administrative costs increase.



COLORADO

Department of Corrections

DEAN WILLIAMS
EXECUTIVE DIRECTOR

WORK RELEASE PROGRAM ANNUAL REPORT

A REPORT SUBMITTED TO THE
JOINT BUDGET COMMITTEE
DUE NOVEMBER 1, 2020, IN RESPONSE TO
DEPARTMENT OF CORRECTIONS FY 2020-2021 RFI #2

PREPARED BY
THE OFFICE OF PLANNING AND ANALYSIS
NOVEMBER 2020

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INTRODUCTION

The intent of the Work Release program, also known as the Take TWO (Transitional Work Opportunity) Re-entry program, is to provide eligible inmates with the opportunity to obtain gainful employment earning prevailing wages and develop work skills. Also, these programs provide an opportunity for inmates to work and interact with private citizen co-workers to aid in reintegration. These employment opportunities benefit participants by allowing for the procurement of income to secure housing and other needs upon release, as well as teaching valuable job skills that can transfer to gainful employment post-incarceration. The combination of these benefits is intended to increase the likelihood that offenders will successfully reintegrate into society upon release, thus reducing the rate of return to prison.

The Colorado Department of Corrections (CDOC) has been engaging with both internal and external stakeholders to ensure the development of specific programs meets the overall intention of Take TWO within the boundaries of current statute.

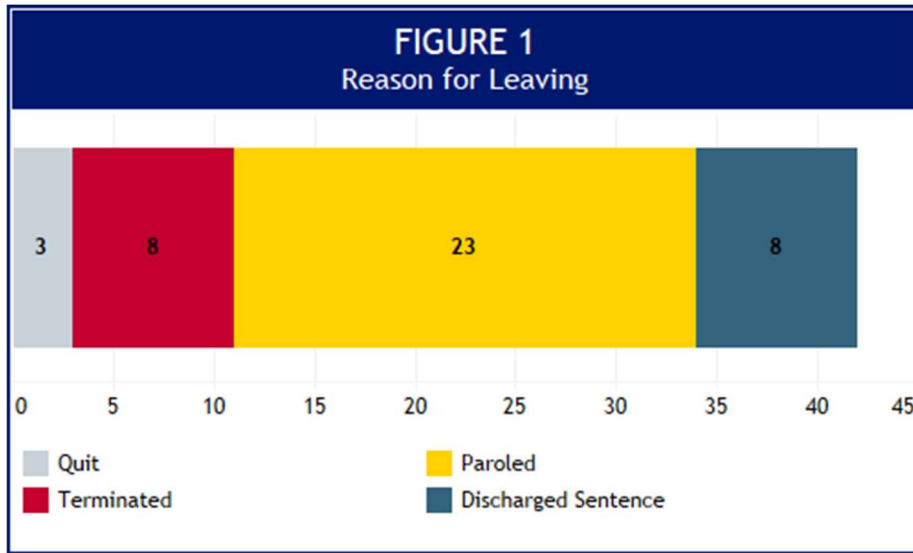
WORK RELEASE PARTICIPATION

The Take TWO Re-entry program has been implemented in three prisons: Sterling Correctional Facility (SCF), Buena Vista Correctional Complex (BVCC), and Denver Women’s Correctional Facility (DWCF). During fiscal year (FY) 2020, 57 participants entered the Take TWO Re-entry program. CDOC established collaborations and partnerships with 13 employers in Sterling, Denver, and Buena Vista. Available jobs included positions in the manufacturing, construction, automotive, and restaurant industries, where participants earned prevailing wages. **Table 1** shows the hourly wages earned by participants in each location.

TABLE 1 Hourly Wages by Location	
Location	Hourly Wage
Buena Vista	\$12 - \$16
Denver	\$12.85
Sterling	\$16

Note: All participants worked for the same employer in Denver and Sterling. There were multiple employers in Buena Vista who paid a range of hourly wages.

During FY 2020, 42 participants left the Take TWO program. One participant who paroled from the program has returned to custody. The majority (31) of these participants left the program because they were released to parole or discharged their sentence, but some (11) participants quit the program or were terminated. **Figure 1** shows the reasons for leaving among the participants who left the program.



The SARS-CoV-2 (COVID-19) pandemic impacted the correctional operations at all Take TWO Re-entry facilities. During this crisis, DWCF and SCF did not have the infrastructure to separate Take TWO participants who work in the community from the general population. Take TWO participants at DWCF were placed on Intensive Supervision Program-Inmate (ISP-I) status and are living in the Denver area working for a Denver employer.

SCF was placed on Phase III operations in early April 2020 due to positive COVID-19 cases in the facility, which meant that inmates remained in their cells under quarantine or isolated with the exception for opportunities to shower. Therefore, the SCF Take TWO participants were unable to leave the facility to work for the employer and were placed on a hold status until facility operations changed. All hold status inmates at SCF have been paroled or had their sentences discharged.

BVCC Take TWO participants live in the Transitional Work Center, which is a separate building designated only to Take TWO participants. As a result, BVCC Take TWO participants were separated from the BVCC general population, and participants were able to continue to work in the community. All participants were instructed to take COVID-19 precautions of wearing a facial covering and social distancing while in the community working.

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