

JOINT BUDGET COMMITTEE



STAFF FIGURE SETTING FY 2019-20

DEPARTMENT OF HUMAN SERVICES

(County Administration, Office of Early Childhood, Office of Self Sufficiency, and Adult Assistance Programs)

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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HOW TO USE THIS DOCUMENT

The Department Overview contains a table summarizing the staff recommended incremental changes followed by brief explanations of each incremental change for the divisions included in this staff figure setting presentation. A similar overview table is provided for each division, but the description of incremental changes is not repeated, since it is available under the Department Overview. More details about the incremental changes are provided in the sections following the Department Overview and the division summary tables.

Decision items, both department-requested items and staff-initiated items, are discussed at the beginning of the most relevant division. Within a section, decision items are listed in the requested priority order, if applicable.

DEPARTMENT OVERVIEW

This Joint Budget Committee staff figure setting document includes the following offices and agencies within the Department of Human Services:

- The **County Administration** budgetary section provides the 64 county departments of human services with funding to administer the Supplemental Nutrition Assistance Program (SNAP; formerly known as food stamps) and a variety of smaller programs, including child support services and the Low-income Energy Assistance Program. Additionally, this section funds the County Tax Base Relief initiative to assist counties, with the highest social services needs and lowest property tax values, meet the obligation of the local match required by the state for certain public assistance programs.
- The **Office of Early Childhood** includes the Division of Early Care and Learning and the Division of Community and Family Support. The Division of Early Care and Learning includes funding associated with the State-supervised, county-administered Colorado Child Care Assistance Program (CCCAP). Through CCCAP, counties provide childcare subsidies to low income families and families transitioning from the Colorado Works Program. In addition, this division is responsible for licensing and monitoring childcare facilities and for administering programs that are designed to improve the quality and availability of childcare in the State. The Division of Community and Family Support includes funding for various early childhood, family support programs such as Early Intervention Services, Early Childhood Mental Health Specialists, Incredible Years, and the Nurse Home Visitor Program.
- The **Office of Self-Sufficiency** budgetary section provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include Colorado Works, the Colorado implementation of the federal Temporary Assistance for Needy Families (TANF) program, the federal Supplemental Nutrition Assistance Program (SNAP), child support services and enforcement, Low Income Energy Assistance Program (LEAP), which provides heating-bill assistance to needy families and individuals during the winter months, services for refugees, and disability determination services.
- The **Adult Assistance Programs** budgetary section provides funding for assistance and support for needy elderly and disabled adult populations in Colorado. This section funds several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older, and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. This section also funds the State Ombudsman Program, Adult Protective Services (APS) programs - which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation - and Older Americans Act services, such as home-delivered meals and transportation to medical appointments that are offered to older Coloradans across the state through the 16 regional Area Agencies on Aging (AAAs).

SUMMARY OF STAFF RECOMMENDATIONS

DEPARTMENT OF HUMAN SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$825,527,835	\$183,511,335	\$227,772,567	\$11,325,442	\$402,918,491	376.2
Other legislation	1,575,121	1,452,125	122,996	0	0	1.0
S.B. 19-114 (Supplemental)	4,998,999	3,380,376	404,801	93,858	1,119,964	0.0
TOTAL	\$832,101,955	\$188,343,836	\$228,300,364	\$11,419,300	\$404,038,455	377.2
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$832,101,955	\$188,343,836	\$228,300,364	\$11,419,300	\$404,038,455	377.2
R4 Reducing child neglect via employment	0	0	0	0	0	0.0
R5 Improving nutrition in rural and underserved communities	1,030,000	465,000	0	0	565,000	0.0
R6 Child support employment	952,669	0	0	0	952,669	1.0
R9 Colorado Works basic assistance COLA	0	0	0	0	0	0.0
R10 Adult protective services support	0	0	0	0	0	1.8
R15 Community provider rate increase	2,604,049	1,135,327	307,894	0	1,160,828	0.0
R16 Old Age Pension Program COLA	3,219,665	0	3,219,665	0	0	0.0
R19 Covering child support unfunded disbursements	150,896	150,896	0	0	0	0.0
R22 SNAP quality assurance line item	(111,549)	(55,775)	0	0	(55,774)	(2.0)
BA1 Early intervention caseload	0	0	0	0	0	0.0
BA2 State funding for senior services	3,000,000	0	3,000,000	0	0	0.0
BA4 Spending authority for child care licensing	705,793	0	705,793	0	0	0.0
BA7 Maintain service levels for CCCAP	10,530,500	0	0	0	10,530,500	0.0
Indirect cost assessment	2,460,917	0	(52,619)	355,010	2,158,526	0.0
Staff-initiated Tobacco Master Settlement Agreement adjustment	661,670	0	661,670	0	0	0.0
Staff-initiated leap year adjustment	308,452	79,581	31,462	0	197,409	0.0
Technical correction	36,630	36,630	0	0	0	0.0
Annualize prior year budget actions	(674,250)	(1,887,335)	367,630	1,311	844,144	0.9
Annualize prior year legislation	(1,532,217)	15,914	(422,900)	(93,744)	(1,031,487)	0.0
TOTAL	\$855,445,180	\$188,284,074	\$236,118,959	\$11,681,877	\$419,360,270	378.9
INCREASE/(DECREASE)	\$23,343,225	(\$59,762)	\$7,818,595	\$262,577	\$15,321,815	1.7
Percentage Change	2.8%	(0.0%)	3.4%	2.3%	3.8%	0.5%
FY 2019-20 EXECUTIVE REQUEST	\$854,637,013	\$186,684,464	\$235,425,827	\$11,681,877	\$420,844,845	380.9
Request Above/(Below) Recommendation	(\$808,167)	(\$1,599,610)	(\$693,132)	\$0	\$1,484,575	2.0

DESCRIPTION OF INCREMENTAL CHANGES

R4 REDUCING CHILD NEGLECT VIA EMPLOYMENT: Staff recommends the Committee deny the Department's evidence-based request and not fund R4 Reducing Child Neglect via Employment, which seeks \$1,681,984 in federal funds from the Temporary Assistance for Needy Families (TANF) reserve fund and 2.0 FTE in FY 2019-20 to create a three-year pilot program. The pilot program aims to connect child welfare cases to employment strategies with a developing theory of change. Staff's concerns related to this request are discussed later in this document.

R5 IMPROVING NUTRITION IN RURAL AND UNDERSERVED COMMUNITIES: Staff recommends approving the Department's evidence-based request for \$1,030,000 total funds, including \$465,000 General Fund, and \$565,000 in federal Supplemental Nutrition Assistance program (SNAP) funds for FY 2019-20. The program aims to improve food security, access, and nutrition in underserved rural/frontier communities. The goal of the proposed program is to increase Supplemental Nutrition Assistance Program (SNAP) enrollment through outreach. The Department (Office of Self Sufficiency) will use \$900,000 for programmatic activities aimed at increasing SNAP enrollment in rural areas and \$130,000 to support one contractual position to administer current and develop future SNAP outreach contracts, monitor contractor performance, and process payments for eligible activities aimed at increasing SNAP enrollment. The Department sought clarification from the Attorney General's (AG) office regarding the use of General Fund for federal SNAP program outreach activities. The response from the AG's office noted that state statute requires the Department to develop a state outreach plan to promote access to food assistance benefits through SNAP. Further, statute does not mandate that all funding for implementation or administration of outreach derive from private or federal sources, nor does it prohibit the Department from requesting state funds to support such outreach.

R6 CHILD SUPPORT EMPLOYMENT: Staff's recommendation includes \$952,669 in federal funds from the Temporary Assistance for Needy Families (TANF) fund and 1.0 FTE in FY 2019-20 for the Department's evidence-based request for the Office of Self Sufficiency to provide employment services to low-income, non-custodial parents (NCPs). The program aims to build upon a similar program, Arapahoe County's Parents to Work Program. This program, however, could have implementation differences due to local needs and preferences.

R9 COLORADO WORKS BASIC CASH ASSISTANCE COLA: On November 1, 2018, the Department requested \$1,171,848 total funds, including \$173,135 cash funds and \$998,713 federal funds from the State's Temporary Assistance for Needy Families (TANF) Long-term reserve fund in FY 2019-20 to implement a 1.5 percent cost-of-living-adjustment (COLA) in the Colorado Works Basic Cash Assistance benefit. The requested COLA would increase the current monthly benefit received by a single-parent family with two children from \$508 to \$516. Staff briefed the Committee on this decision item on December 12, 2018. **The Department withdrew this request on February 28, 2019.**

R10 ADULT PROTECTIVE SERVICES SUPPORT: Staff recommends approval of the Department's request, which includes a transfer of \$185,472 General Fund from the Adult Protective Services line item to the Adult Assistance State Administration line item, and 1.8 FTE for FY 2019-20. The transfer results in a department-wide net \$0 change and supports the Department's APS Unit, which monitors, conducts training, and provides technical assistance to county APS programs.

R15 PROVIDER RATE INCREASE: Staff's recommendation is consistent with Committee action on the common policy for community provider rates for FY 2019-20. The recommendation includes \$2,604,049 total funds, including \$1,135,327 General Fund, \$307,894 cash funds, and \$1,160,828 federal funds for FY 2019-20 for an across-the-board increase of 1.0 percent for community providers.

R16 OLD AGE PENSION PROGRAM COLA: Staff recommends \$3,219,665 in Old Age Pension (OAP) cash funds in FY 2019-20 to fund a 2.8 percent cost-of-living-adjustment (COLA) for OAP program recipients. This will increase the monthly grant standard \$22 from \$788 to \$810. The State Board of Human Services (SBHS) has the constitutional authority to raise the OAP grant standard in

accordance with the federal Social Security Administration's (SSA) annual decision to award or not award a COLA to Supplemental Security Income (SSI) recipients. The SSA's COLA for calendar year 2019 includes a 2.8 percent increase, equal to the amount proposed with this request. Pending SBHS approval, the new \$810 grant standard equates to 81 percent of the 2017 federal poverty level. In FY 2020-21, the request amount would annualizes to \$3,353,539. This request falls within the division of Adult Assistance and does not affect FTE.

R19 COVERING CHILD SUPPORT UNFUNDED DISBURSEMENTS: Staff's recommendation for the Office of Self Sufficiency includes \$150,896 General Fund to cover shortfalls in the Family Support Registry (FSR) Fund in FY 2019-20. The request does not affect FTE and there is no annualized cost.

R22 SNAP QUALITY ASSURANCE LINE ITEM: Staff recommends a technical adjustment to combine partial funding from two existing appropriations and create a new appropriation line item for the Supplemental Nutrition Assistance Program Quality Assurance (SNAPQA) Unit. The recommendation includes a \$111,549 decrease in total funds, including a \$55,775 decrease in General Fund, a \$55,774 decrease in federal SNAP funds, and a 2.0 FTE decrease in SNAP administration line in the Office of Self Sufficiency in FY 2019-20. This funding and FTE, along with funding from the Employment and Regulatory Affairs line item in the Executive Director's Office will be combined to create an appropriation for the new SNAPQA line item within the EDO. Department-wide, the net change is \$0 and 0.0 FTE.

BA1 EARLY INTERVENTION SERVICES: Staff's recommendation includes \$3,197,244 General Fund in the base appropriation for FY 2019-20 to fund Early Intervention (EI) services caseload growth. On average, the EI program served over 8,500 infants and toddlers each month last year; actual caseload growth increased at an average of 7.5 percent over the first three months of the current fiscal year. This recommendation exceeds the Department's request and is consistent with the staff recommendation and Committee action regarding supplemental funding for FY 2018-19.

BA2 STATE FUNDING FOR SENIOR SERVICES: Staff recommendation includes a \$3,000,000 increase in spending authority from the Older Coloradans Cash Funds for FY 2019-20. This increase will provide the Department with the spending authority needed to allocate available funds to the 16 Area Agencies on Aging that provide services to seniors such as home delivered meals, transportation services, nutrition education, legal aid, and ombudsman services meant to allow older Coloradans to live and thrive in the community/setting of their choice.

BA4 SPENDING AUTHORITY FOR CHILD CARE LICENSING: Staff recommends a \$705,793 increase in spending authority from the Child Care Licensing Cash Funds for FY 2019-20. This request is a continuation of the S6 supplemental funding request that was recommended by staff and approved by the Committee. This increase will more accurately align spending authority with revenues generated by fees collected from child care providers who are applying for a license or completing an annual license renewal. Revenues from these fees must be used to cover the Department's cost of the licensing program. Currently, fee revenues only partially cover the licensing costs. In FY 2017-18, the Department restructured its child licensing fee schedule, and as a result expects to increase fee revenues allowing them to increase the amount recouped from 12.1 percent to approximately 33 percent of the cost of the licensing program. Without the additional spending authority, the Department will not have sufficient funding to ensure the seamless continuation of child care licensing.

BA7 MAINTAIN SERVICE LEVELS FOR CCCAP: On February 28, 2019, the Department submitted a request that includes \$10,530,500 federal funds from the Child Care Development Fund to fund the implementation of H.B. 18-1335 and maintain the current level of services provided in the Colorado Child Care Assistance Program (CCCAP). Staff recommends approval of the Department's FY 2019-20 request.

INDIRECT COST ASSESSMENT: Staff's recommends \$2,460,917 in total funds for indirect cost assessments, including a \$52,619 cash fund decrease, \$355,010 reappropriated funds, and \$2,158,526 in federal funds in FY 2019-20. These adjustments reflect the reallocation of funds for the costs of central services provided by the Executive Director's Office.

STAFF-INITIATED TOBACCO MASTER SETTLEMENT AGREEMENT ADJUSTMENT: Consistent with the Committee's action during figure setting for Tobacco Master Settlement revenue allocations, staff's recommends a \$661,670 adjustment to the Department's cash fund request for the Nurse Home Visitor Program to reflect an increase in funds available from the Master Tobacco Settlement Agreement. The Nurse Home Visitor Program Fund receives 26.7 percent of the State's total allocation of Tobacco Master Settlement funds. Based on revenue projections for next year, \$22,897,788 cash funds will be provided to the Department for the Nurse Home Visitor Program in FY 2019-20. The FY 2019-20 recommendation for the Nurse Home Visitor Program is provided in the Office of Early Childhood line item section of this document.

STAFF-INITIATED LEAP YEAR ADJUSTMENT: Staff recommends \$308,452 total funds for a leap year adjustment for the Colorado Child Care Assistance Program (CCCAP) in FY 2019-20. The recommendation includes \$79,581 General Fund, \$31,462 cash funds from local sources, and \$197,409 federal funds from the Child Care Development Fund (CCDF). The Department did not submit an official request for leap year adjustments for CCCAP. This one-time increase is to cover the daily rate cost of leap day for CCCAP providers.

TECHNICAL CORRECTION: Staff's recommends a \$36,630 General Fund adjustment from the Record and Reports of Child Abuse or Neglect line item in the EDO to the Child Support Enforcement line item in the Office of Self Sufficiency to properly align funding provided for HB 18-1339. The adjustment results in a Department-wide net \$0 change.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: Staff recommends a decrease of \$674,250 total funds, including a \$1,887,335 General Fund decrease, \$367,630 cash funds, \$1,311 reappropriated funds, \$844,144 federal funds, and 0.9 FTE for FY 2019-20 for adjustments related to prior year budget actions.

The following table itemizes the annualized requests for FY 2019-20.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Salary survey	\$978,426	\$190,976	\$94,414	\$1,311	\$691,725	0.0
FY 2018-19 R17 Incredible years	242,322	48,464	193,858	0	0	0.0
FY 2018-19 BA15 CHATS transfer	150,500	0	0	0	150,500	0.0
FY 2018-19 OAP pension COLA	79,358	0	79,358	0	0	0.0
FY 2018-19 R8 SNAP security	2,373	1,187	0	0	1,186	0.7
FY 2018-19 R15 Enhancing CO Works	733	0	0	0	733	0.2
FY 2018-19 Early childhood councils	(1,000,000)	(1,000,000)	0	0	0	0.0
FY 2018-19 Funding for food pantries	(500,000)	(500,000)	0	0	0	0.0
FY 2018-19 Education advancement	(500,000)	(500,000)	0	0	0	0.0
FY 2018-19 BA5 community response	(120,000)	(120,000)	0	0	0	0.0
FY 2018-19 R11 Respite care task force	(7,962)	(7,962)	0	0	0	0.0
TOTAL	(\$674,250)	(\$1,887,335)	\$367,630	\$1,311	\$844,144	0.9

ANNUALIZE PRIOR YEAR LEGISLATION: Staff's recommendation includes a decrease of \$1,532,217 total funds, including a \$15,914 General Fund increase, a decrease of \$422,900 cash funds, a decrease of \$93,744 reappropriated funds, and a \$1,031,487 decrease in federal funds. The following table itemizes the annualized requests for FY 2019-20.

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
HB 18-1334 Extend transitional jobs	\$1,278,751	\$1,278,751	\$0	\$0	\$0	1.0
Annualize SB 18-200 (PERA)	129,866	23,205	18,070	114	88,477	0.0
HB 18-1064 Training Program prevent child sex abuse	95,051	95,051	0	0	0	0.0
SB 19-114 Supplemental bill	(1,801,755)	(183,132)	(404,801)	(93,858)	(1,119,964)	0.0
HB 16-1290 Extend transitional jobs	(1,151,628)	(1,151,628)	0	0	0	(1.0)
HB 18-1363 Recommendations of child support	(36,169)	0	(36,169)	0	0	0.0
HB 18-1339 Background Checks Emp. Tax	(31,333)	(31,333)	0	0	0	0.0
HB 18-1333 Child Find	(15,000)	(15,000)	0	0	0	0.0
TOTAL	(\$1,532,217)	\$15,914	(\$422,900)	(\$93,744)	(\$1,031,487)	0.0

MAJOR DIFFERENCES FROM THE REQUEST

Staff's recommendation for FY 2019-20 is \$808,167 total funds greater than, and 2.0 FTE less than, the Department's FY 2019-20 request. The recommendations that exceed the Department's request include \$1,520,029 General Fund for Early Intervention services, \$661,670 in Master Tobacco Settlement Agreement cash funds for the Nurse Home Visitor Program, and \$308,452 total funds for a staff-initiated leap year adjustment. The recommendation does not include funding for the Department's request for \$1,681,984 in federal TANF Long-term reserve funds and 2.0 FTE for decision item R4; staff recommends the Committee deny the request. The significant differences between staff's recommendations and the Department's FY 2019-20 request are discussed in more detail below.

- (Office of Early Childhood) Staff's recommendation for Early Intervention services for FY 2019-20 exceeds the Department's request by \$1,520,029 General Fund. The Department requested \$1,677,215 General Fund for Early Intervention services (BA1) to cover the cost of an estimated 6.0 percent caseload growth. Instead, staff recommends \$3,197,244 General Fund remain in the base budget to cover the cost of 7.0 percent caseload growth, including service coordination costs, and cost increases for services provided by independent contractors in FY 2019-20. This recommendation is consistent with the staff recommendation and Committee action regarding EI services supplemental funding for FY 2018-19.
- (Office of Early Childhood) Consistent with the Committee's action during figure setting for Tobacco Master Settlement revenue allocations, staff's recommendation includes a \$661,670 increase beyond the Department's cash fund request for the Nurse Home Visitor Program to reflect an increase in funds available from the Master Tobacco Settlement Agreement. The Nurse Home Visitor Program Fund receives 26.7 percent of the state's total allocation of Tobacco Master Settlement funds. Based on revenue projections for next year, \$22,897,788 cash funds will be provided to the Department for the Nurse Home Visitor Program in FY 2019-20.
- (Office of Early Childhood) Staff's recommendation for the Colorado Child Care Assistance Program (CCCAP) includes \$308,452 total funds for a staff-initiated leap year adjustment. The staff-initiated recommendation includes \$79,581 General Fund, \$31,462 cash funds from local sources, and \$197,409 federal funds from the Child Care Development Fund.
- (Office of Self Sufficiency) The Department's request included \$1,681,984 in federal funds from the State's Temporary Assistance for Needy Families (TANF) Long-term works reserve fund and 2.0 FTE in FY 2019-20 to create a three-year pilot program. The Department's evidence-based request seeks funding for R4 Reducing Child Neglect via Employment, a pilot program aimed at connecting child welfare cases to employment strategies with a developing theory of change. Instead, staff recommends the Committee deny the request and not provide funding for the request. This recommendation is based on concerns related to the proposed cost components of the program, the use of the State's TANF Long-term reserves for an additional pilot program, and other factors discussed in this document.

DECISION ITEMS AFFECTING MULTIPLE DIVISIONS

→ R15 PROVIDER RATE INCREASE

REQUEST: The request includes \$2,604,049 total funds, including \$1,135,327 General Fund, \$307,894 cash funds, and \$1,160,828 federal funds for FY 2019-20 for an across-the-board increase of 1.0 percent for community providers. The following table itemizes each requested provider rate increase by division and by line item.

1.0 PERCENT COMMUNITY PROVIDER RATE INCREASE FOR FY 2019-20						
DIVISION	LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS
County Administration	County Administration	\$758,910	\$252,628	\$151,782	\$0	\$354,500
Office of Self Sufficiency	Refugee Assistance	18,439	0	0	0	18,439
Office of Early Childhood	Multiple Lines	1,642,617	756,382	119,306	0	766,929
Adult Assistance Programs	Adult Protective Services	184,083	126,317	36,806	0	20,960
TOTAL		\$2,604,049	\$1,135,327	\$307,894	\$0	\$1,160,828

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for a 1.0 percent across-the-board increase in community provider rates, consistent with the Committee's approval of the common policy on provider rates.

BACKGROUND: Numerous agencies in the State of Colorado contract with community providers to provide services to eligible clients. The General Assembly has the authority to provide annual inflationary increases or decreases based on budget projections and constraints. The programs in the Department of Human Services that typically receive community provider rate adjustments include County Administration, Child Welfare Services, County Child Welfare Staffing, community based Youth Services entities, Community Mental Health Centers, Child Care Licensing contracts, Child Care Assistance Program, and Early Childhood Mental Health Specialists. Contracted providers and counties are facing increased labor and supply costs due to salary increases, cost of living adjustments, and general inflation.

PROPOSED SOLUTION: The Department requested funding for an across-the-board 1.0 percent increase for contracted community provider services. The Department's request for the divisions covered in this figure-setting document total \$2,604,049 total funds.

→ R22 SNAP QUALITY ASSURANCE LINE ITEM

REQUEST: The Department's request includes a technical adjustment to combine partial funding from two existing appropriations to create a new appropriation line item for the Supplemental Nutrition Assistance Program Quality Assurance (SNAPQA) Unit. The recommendation includes a \$111,549 decrease in total funds, including a \$55,775 decrease in General Fund, a \$55,774 decrease in federal funds, and a 2.0 FTE decrease in SNAP administration funds from the Office of Self Sufficiency in FY 2019-20. This funding and FTE, along with \$1,153,693 total funds and 13.3 FTE from the Employment and Regulatory Affairs line item in the Executive Director's Office (EDO), will be

combined to create an appropriation for the new SNAPQA line item within the EDO. Department-wide, the net change associated with this request is \$0 and 0.0 FTE.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

R22 SNAP QUALITY ASSURANCE LINE ITEM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 RECOMMENDED APPROPRIATION						
SNAP, Office of Self Sufficiency	(\$111,549)	(\$55,775)	\$0	\$0	(\$55,774)	(2.0)
Employment & Regulatory Affairs, EDO	(1,153,693)	(576,847)	0	(576,846)	0	(13.3)
SNAP Quality Assurance, EDO NEW LINE	1,265,242	632,622	0	576,846	55,774	15.3
TOTAL (DEPARTMENT NET CHANGE)	\$0	\$0	\$0	\$0	\$0	0.0

ANALYSIS:

Background

The Supplemental Nutrition Assistance Program (SNAP) is a federal entitlement program that provides monthly food benefits to families and individuals experiencing food insecurity. The program provides more than \$60 million in monthly benefits to nearly 465,000 Coloradans. In Colorado, 64 counties administer the program, while the Department is responsible for sound program oversight. The SNAP Quality Assurance Unit (SNAPQA) is responsible for meeting the federal requirements that ensure accuracy and timeliness of the eligibility, benefits, and noticing for the SNAP program in Colorado.

Issue

Funding for the SNAPQA Unit is currently appropriated in the Long Bill in the Employment and Regulatory Affairs line item in the EDO budget and the SNAP Administration line item. These two appropriations are shared by multiple entities, which creates a lack of transparency and makes it difficult to identify and budget the allocation that specifically supports SNAPQA. The inability to identify specific SNAPQA resources creates uncertainties and approval delays when negotiating salaries with potential new hires, and tracking various operating expenses including travel, training conferences, equipment, and mandatory field investigations.

Proposed solution

The Department's request would create a single, dedicated appropriation for the SNAPQA Unit in the EDO, which would provide transparency regarding the funds and FTE allocated for Quality Assurance and improve the operating efficiency of the Unit.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request.

(1) EXECUTIVE DIRECTOR'S OFFICE (3 LINE ITEMS)

This figure-setting document contains staff recommendations for two existing line items within the Executive Director's Office and a new line item requested in a decision item affecting multiple divisions, R22 SNAP Quality Assurance. The two existing line items are for records and reports of child abuse or neglect, and records and reports of at-risk adult abuse or neglect. The other line items in this division were addressed in a separate staff figure setting presentation by Ms. Robin Smart on February 26th.

DECISION ITEMS – (1) EXECUTIVE DIRECTOR'S OFFICE (3 LINE ITEMS ONLY)

The decision item creating the line in this division and impacting other lines contained in this document are covered in the "Decision Items Affecting Multiple Divisions" section.

(1) EXECUTIVE DIRECTOR'S OFFICE

LINE ITEM DETAIL – EXECUTIVE DIRECTOR'S OFFICE

(B) Special Purpose

REQUESTED **NEW LINE**: SNAP QUALITY ASSURANCE

The Supplemental Nutrition Assistance Program Quality Assurance Unit (SNAPQA) is responsible for meeting the federal requirements that ensure accuracy and timeliness of the eligibility, benefits, and noticing for the SNAP program in Colorado. This new line item will be created by combining partial funding from two existing appropriations to create a new appropriation line item for the SNAPQA Unit. This single, dedicated appropriation for the SNAPQA Unit will provide transparency regarding the resources allocated for Quality Assurance and improve the operating efficiency of the Unit.

STATUTORY AUTHORITY: Section 26-2-301 (1), C.R.S.

REQUEST: The Department's R22 request includes a proposal to create a new line item for SNAP Quality Assurance in the EDO section of the Long Bill that includes \$1,265,242 total funds, including \$632,622 General Fund, \$576,846 reappropriated funds, \$55,774 federal funds, and 15.3 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends permission to create/adjust this line item in accordance with Committee action on the R22 decision item presented in this document.**

The following table summarizes the calculations for the recommendation.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, SNAP QUALITY ASSURANCE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
R22 SNAP quality assurance line item	\$1,265,242	\$632,622	\$0	\$576,846	\$55,774	15.3
TOTAL	\$1,265,242	\$632,622	\$0	\$576,846	\$55,774	15.3
INCREASE/(DECREASE)	\$1,265,242	\$632,622	\$0	\$576,846	\$55,774	15.3
Percentage Change	0.0%	0.0%	n/a	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$1,265,242	\$632,622	\$0	\$576,846	\$55,774	15.3
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

RECORDS AND REPORTS OF CHILD ABUSE OR NEGLECT

This line item provides funding for the Department to maintain records of abuse and neglect and to perform related functions. The Department of Human Services uses records and reports of child abuse or neglect for the purpose of conducting background screening checks (generally requested by employers and agencies to screen potential child care employees, child care facility license applicants, and prospective adoptive parents). Fees paid for screening checks are used to cover the direct and indirect costs of performing background checks and administering provisions related to the appeals process and the release of information contained in records and reports. Functions related to records and reports of abuse and neglect are currently performed as follows:

- County departments of social services enter confirmed reports of child abuse or neglect in the Department's automated system (Colorado Trails) within 60 days of receiving the complaint.
- County departments of social services provide notice to a person responsible in a confirmed report of child abuse or neglect of the person's right to appeal the county department's finding to the state Department within 90 days.
- Such a person may request: 1) a paper review of the county's confirmed report and record by the Department of Personnel and Administration, Division of Administrative Hearings; or 2) a fair hearing (either by telephone or in person) by the Division of Administrative Hearings before an administrative law judge, at which the state Department would bear the burden of proof. The notice includes information as to how the individual can access the county department's dispute resolution process.
- The state Department's Office of Appeals issues final agency decisions upon review of an administrative law judge's final decision. The final agency decision continues to advise the individual who filed the appeal of his/her right to seek judicial review in the state district court.

STATUTORY AUTHORITY: Sections 19-1-307 (2.5) and 19-3-315.5, C.R.S.

REQUEST: The Department requests \$654,126 cash funds from the Records and Reports Fund, and 7.5 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, RECORDS AND REPORTS OF CHILD ABUSE OR NEGLECT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$631,807	\$0	\$631,807	\$0	\$0	7.5
Other legislation	36,630	36,630	0	0	0	0.0
TOTAL	\$668,437	\$36,630	\$631,807	\$0	\$0	7.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$668,437	\$36,630	\$631,807	\$0	\$0	7.5
Annualize prior year budget actions	18,733	0	18,733	0	0	0.0
Annualize prior year legislation	3,586	0	3,586	0	0	0.0
Technical correction	(36,630)	(36,630)	0	0	0	0.0
TOTAL	\$654,126	\$0	\$654,126	\$0	\$0	7.5
INCREASE/(DECREASE)	(\$14,311)	(\$36,630)	\$22,319	\$0	\$0	0.0
Percentage Change	(2.1%)	(100.0%)	3.5%	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$654,126	\$0	\$654,126	\$0	\$0	7.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

RECORDS AND REPORTS OF AT-RISK ADULT ABUSE OR NEGLECT

This line item provides funding for the Department to maintain records of abuse and neglect and to perform related functions. House Bill 17-1284 (Data System Check for Employees Serving At-risk Adults) requires certain employers to conduct a records check of the Colorado Adult Protective Services (CAPS) data system for prospective employees to determine if a prospective employee who will work directly with at-risk adults is the subject of a substantiated report of adult abuse or neglect. CAPS records checks must be conducted starting on January 1, 2019. The State Board of Human Services must set a fee schedule for conducting the records checks that covers the cost of administering the program. This line item funds the program's administrative costs.

STATUTORY AUTHORITY: Section 26-3.1-110, C.R.S.

REQUEST: The Department requests \$214,806 total funds, including \$125,304 General Fund, \$89,502 cash funds from the Records and Reports Fund, and 3.5 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, RECORDS AND REPORTS OF AT-RISK ADULT ABUSE OR NEGLECT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$214,806	\$125,304	\$89,502	\$0	\$0	3.5
TOTAL	\$214,806	\$125,304	\$89,502	\$0	\$0	3.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$214,806	\$125,304	\$89,502	\$0	\$0	3.5
TOTAL	\$214,806	\$125,304	\$89,502	\$0	\$0	3.5
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

HCPF (7) DEPARTMENT OF HUMAN SERVICES MEDICAID FUNDED PROGRAMS (3 LINE ITEMS)

Division (7) within the Colorado Department of Health Care Policy and Financing (HCPF) includes Medicaid funds appropriated for programs administered by the Department of Human Services (DHS). The three line items in the section of this document, which appear in the Long Bill in HCPF Section (7), fall within the DHS Divisions covered in this document.

DECISION ITEMS – HCPF, DIVISION (7) - NONE

The Department's request does not include decision items that affect these three line items.

LINE ITEM DETAIL – DEPARTMENT OF HUMAN SERVICES MEDICAID FUNDED PROGRAMS

(D) OFFICE OF EARLY CHILDHOOD - MEDICAID FUNDING

DIVISION OF COMMUNITY AND FAMILY SUPPORT, EARLY INTERVENTION SERVICES

This line item reflects the amount of Medicaid funds appropriated for the case management of early intervention services. These funds are reflected as *reappropriated funds* in the Long Bill in the Department of Human Services, Office of Early Childhood, (B) Division of Community and Family Support, Early Intervention Services line item.

STATUTORY AUTHORITY: Section 27-10.5-706 through 27-10.5-707, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$7,968,022 total funds, including \$3,984,011 General Fund and \$3,984,011 federal Medicaid funds for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

DEPARTMENT OF HUMAN SERVICES MEDICAID-FUNDED PROGRAMS, OFFICE OF EARLY CHILDHOOD - MEDICAID FUNDING, DIVISION OF COMMUNITY AND FAMILY SUPPORT, EARLY INTERVENTION SERVICES

	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
HB 18-1322 (Long Bill)	\$7,968,022	\$3,984,011	\$0	\$0	\$3,984,011	0.0
TOTAL	\$7,968,022	\$3,984,011	\$0	\$0	\$3,984,011	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$7,968,022	\$3,984,011	\$0	\$0	\$3,984,011	0.0
TOTAL	\$7,968,022	\$3,984,011	\$0	\$0	\$3,984,011	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$7,968,022	\$3,984,011	\$0	\$0	\$3,984,011	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(E) OFFICE OF SELF SUFFICIENCY - MEDICAID FUNDING

SYSTEMATIC ALIEN VERIFICATION FOR ELIGIBILITY

This line item reflects the amount of Medicaid funds appropriated to support the state's interface with the federal alien verification database, which serves all programs for which citizenship or legal residence is a requirement. The federal Deficit Reduction Act of 2005 required that applicants for public assistance programs be verified as United States citizens or as legal immigrants. The Departments of Health Care Policy and Financing and Human Services verify the names and legal status of applicants for public assistance through use of the federal Systematic Alien Verification for Eligibility (SAVE) system. This line item supports the state's interface with this database. These funds are reflected as *reappropriated funds* in the Long Bill in the Department of Human Services, Office of Self Sufficiency, (C) Special Purpose Welfare, Systematic Alien Verification for Eligibility line item.

STATUTORY AUTHORITY: Immigration Reform and Control Act of 1986

REQUEST: The Department requests \$28,307 total funds, including \$14,153 General Fund and \$14,154 federal Medicaid funds for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

DEPARTMENT OF HUMAN SERVICES MEDICAID-FUNDED PROGRAMS, OFFICE OF SELF SUFFICIENCY - MEDICAID FUNDING, SYSTEMATIC ALIEN VERIFICATION FOR ELIGIBILITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
HB 18-1322 (Long Bill)	\$26,882	\$13,441	\$0	\$0	\$13,441	0.0
TOTAL	\$26,882	\$13,441	\$0	\$0	\$13,441	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$26,882	\$13,441	\$0	\$0	\$13,441	0.0
Human Services programs	1,425	712	0	0	713	0.0
TOTAL	\$28,307	\$14,153	\$0	\$0	\$14,154	0.0
INCREASE/(DECREASE)	\$1,425	\$712	\$0	\$0	\$713	0.0
Percentage Change	5.3%	5.3%	n/a	n/a	5.3%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$28,307	\$14,153	\$0	\$0	\$14,154	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(H) ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY- MEDICAID FUNDING

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY

This line item reflects the amount of federal Medicaid funds appropriated to the State Ombudsman Program, including the PACE Ombudsman program, Senior Services, and the Area Agencies on Aging. (These programs are described in more detail in the Adult Assistance section of this figure-

setting document.) These funds are reflected as *reappropriated funds* in the Long Bill in the Department of Human Services, Adult Assistance Programs, (D) Community Services for the Elderly, State Ombudsman Program line item and State Funding for Senior Services line item.

STATUTORY AUTHORITY: State Ombudsman Program: Sections 26-11.5-101 et seq., C.R.S.
State Funding for Senior Services and Area Agencies on Aging Sections 26-11 et seq., C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$1,001,800 total funds, including \$500,900 General Fund and \$500,900 federal Medicaid funds for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

The following two table(s) summarize the calculations for the recommendation.

DEPARTMENT OF HUMAN SERVICES MEDICAID-FUNDED PROGRAMS, ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY - MEDICAID FUNDING, STATE OMBUDSMAN PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
HB 18-1322 (Long Bill)	\$1,800	\$900	\$0	\$0	\$900	0.0
TOTAL	\$1,800	\$900	\$0	\$0	\$900	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,800	\$900	\$0	\$0	\$900	0.0
TOTAL	\$1,800	\$900	\$0	\$0	\$900	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$1,800	\$900	\$0	\$0	\$900	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

DEPARTMENT OF HUMAN SERVICES MEDICAID-FUNDED PROGRAMS, ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY - MEDICAID FUNDING, STATE FUNDING FOR SENIOR SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
HB 18-1322 (Long Bill)	\$1,000,000	\$500,000	\$0	\$0	\$500,000	0.0
TOTAL	\$1,000,000	\$500,000	\$0	\$0	\$500,000	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,000,000	\$500,000	\$0	\$0	\$500,000	0.0
TOTAL	\$1,000,000	\$500,000	\$0	\$0	\$500,000	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$1,000,000	\$500,000	\$0	\$0	\$500,000	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(4) COUNTY ADMINISTRATION

The County Administration budgetary section provides the 64 county departments of human services with funding to administer the Supplemental Nutrition Assistance Program (SNAP; formerly known as food stamps) and a variety of smaller programs, including child support services and the Low-income Energy Assistance Program. Additionally, this section funds the County Tax Base Relief initiative to assist counties with the highest costs and lowest property tax values in meeting the obligation of the local match required by the State for certain public assistance programs.

COUNTY ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$86,869,745	\$29,142,536	\$22,277,197	\$0	\$35,450,012	0.0
TOTAL	\$86,869,745	\$29,142,536	\$22,277,197	\$0	\$35,450,012	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$86,869,745	\$29,142,536	\$22,277,197	\$0	\$35,450,012	0.0
R15 Community provider rate increase	758,910	252,628	151,782	0	354,500	0.0
TOTAL	\$87,628,655	\$29,395,164	\$22,428,979	\$0	\$35,804,512	0.0
INCREASE/(DECREASE)	\$758,910	\$252,628	\$151,782	\$0	\$354,500	0.0
Percentage Change	0.9%	0.9%	0.7%	n/a	1.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

DECISION ITEMS – (4) COUNTY ADMINISTRATION

All decision items impacting this budgetary division are covered in the “Decision Items Affecting Multiple Divisions” section of this document.

LINE ITEM DETAIL – (4) COUNTY ADMINISTRATION

COUNTY ADMINISTRATION

This line item provides funding for 64 county departments of human services primarily to administer the Supplemental Nutrition Assistance Program (SNAP).

STATUTORY AUTHORITY: Sections 26-1-122 through 122.5, C.R.S.

REQUEST: The Department requests \$76,649,899 total funds, including \$25,515,408 General Fund, for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.

The following table summarizes the calculations for the recommendation.

COUNTY ADMINISTRATION, COUNTY ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$75,890,989	\$25,262,780	\$15,178,197	\$0	\$35,450,012	0.0
TOTAL	\$75,890,989	\$25,262,780	\$15,178,197	\$0	\$35,450,012	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$75,890,989	\$25,262,780	\$15,178,197	\$0	\$35,450,012	0.0
R15 Community provider rate increase	758,910	252,628	151,782	0	354,500	0.0
TOTAL	\$76,649,899	\$25,515,408	\$15,329,979	\$0	\$35,804,512	0.0
INCREASE/(DECREASE)	\$758,910	\$252,628	\$151,782	\$0	\$354,500	0.0
Percentage Change	1.0%	1.0%	1.0%	n/a	1.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$76,649,899	\$25,515,408	\$15,329,979	\$0	\$35,804,512	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COUNTY TAX BASE RELIEF

This line item provides funding that assists counties with the highest costs and lowest property tax values in meeting their obligations for the local match required by the State for certain public assistance programs. As statute indicates, this money shall be expended to supplement county expenditures for public assistance. These obligations include: county responsibility for maintenance of effort expenditures for the Temporary Assistance to Needy Families (TANF) Block Grant, the county 20 percent share for food assistance and Medicaid administration, the county share for child welfare services expenditures (20 percent for most services), and the county share for adult assistance programs (20 percent).

The current county tax base relief formula was established through H.B. 08-1250 (County Social Services Funds Relief), modifying the existing County Contingency Fund program established in 1973,

and ensuring that the program targeted the neediest counties. Specifically, money is provided to counties that meet the provisions of a formula that takes into consideration the amount of property valued for assessment in a county and that county's 20.0 obligation for public assistance programs. Money is provided in a tiered manner whereby a county may qualify for a distribution of moneys from one or more tiers. In this structure, Tier I provides funding for counties with the greatest need for financial assistance based on the formula and Tiers II and III represent steps down in terms of need for financial assistance. Money appropriated to the County Tax Base Relief Fund shall first be used to provide advancements to counties from Tier I. Any remaining money shall be used to provide advancements to counties from Tier II, then Tier III if funds are available.

STATUTORY AUTHORITY: Sections 26-1-122 through 122.5, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$3,879,756 General Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

COUNTY ADMINISTRATION, COUNTY TAX BASE RELIEF						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
TOTAL	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
TOTAL	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$3,879,756	\$3,879,756	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COUNTY SHARE OF OFFSETTING REVENUES

Statute indicates that when government authorities recover any amounts of support for public assistance recipients, such amounts may be used to reimburse public assistance paid in accordance with federal law. Funding in this line item reflects the county share of revenues earned through child support collections, fraud refunds, state revenue intercepts, and other refunds. The largest component is related to child support enforcement.

STATUTORY AUTHORITY: Section 26-13-108, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$2,986,000 cash funds from the counties' share of offsetting cash fund revenues for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

COUNTY INCENTIVE PAYMENTS

This line item represents the portion of the state's share of child support collections and other refunds and recoveries that are redirected to counties as incentives for their performance on child support enforcement activities. Statute provides that when government authorities recover any amounts of support for public assistance recipients, such amounts may be used to reimburse public assistance paid in accordance with federal law. The federal government receives 50 percent of recoveries, the state 30 percent, and the counties 20 percent.

Statute further provides that the state may redirect an unspecified portion of its share of such recoveries to counties as an additional child support enforcement incentives. In recent years, the General Assembly has indicated via a footnote on this line item what portion of the state's share is to be provided to counties. Senate Bill 12-113 (Direct Public Assistance Recoveries in Long Bill) requires the General Assembly to set the state's share of public assistance recoveries for child support and maintenance that is redirected to counties in a footnote.

STATUTORY AUTHORITY: Section 26-13-108, C.R.S.

REQUEST: The Department requests continuation-level spending authority of \$4,113,000 cash funds for FY 2019-20 from the state's share of offsetting cash funds revenues, including retained child support collections, retained fraud refunds, state revenue intercepts, and other refunds.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

COUNTY ADMINISTRATION, COUNTY INCENTIVE PAYMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$4,113,000	\$0	\$4,113,000	\$0	\$0	0.0
TOTAL	\$4,113,000	\$0	\$4,113,000	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$4,113,000	\$0	\$4,113,000	\$0	\$0	0.0
TOTAL	\$4,113,000	\$0	\$4,113,000	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$4,113,000	\$0	\$4,113,000	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(6) OFFICE OF EARLY CHILDHOOD

The Office of Early Childhood includes the Division of Early Care and Learning and the Division of Community and Family Support. The Division of Early Care and Learning includes funding associated with the State supervision and the county administration of the Colorado Child Care Assistance Program (CCCAP). Through CCCAP, counties provide childcare subsidies to low income families and families transitioning from the Colorado Works Program. In addition, this division is responsible for licensing and monitoring child care facilities and for administering programs that are designed to improve the quality and availability of child care in the State. The Division of Community and Family Support includes funding for various early childhood family support programs such as Early Intervention services, Early Childhood Mental Health Specialists, and the Nurse Home Visitor Program.

OFFICE OF EARLY CHILDHOOD						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Appropriation						
H.B. 18-1322 (Long Bill)	\$253,111,874	\$88,322,443	\$47,134,162	\$7,968,022	\$109,687,247	89.9
Other legislation	173,374	173,374	0	0	0	0.0
S.B. 19-114 (Supplemental)	4,181,620	3,197,244	521,264	0	463,112	0.0
TOTAL	\$257,466,868	\$91,693,061	\$47,655,426	\$7,968,022	\$110,150,359	89.9
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$257,466,868	\$91,693,061	\$47,655,426	\$7,968,022	\$110,150,359	89.9
R15 Community provider rate increase	1,642,617	756,382	119,306	0	766,929	0.0
BA1 Early intervention caseload	0	0	0	0	0	0.0
BA4 Spending authority for child care licensing	705,793	0	705,793	0	0	0.0
BA7 Maintain service levels for CCCAP	10,530,500	0	0	0	10,530,500	0.0
Staff-initiated Tobacco Master Settlement Agreement adjustment	661,670	0	661,670	0	0	0.0
Indirect cost assessment	350,527	0	53,109	0	297,418	0.0
Staff-initiated leap year adjustment	308,452	79,581	31,462	0	197,409	0.0
Annualize prior year budget actions	(971,929)	(1,507,061)	240,528	0	294,604	0.0
Annualize prior year legislation	(869,125)	87,886	(512,332)	0	(444,679)	0.0
TOTAL	\$269,825,373	\$91,109,849	\$48,954,962	\$7,968,022	\$121,792,540	89.9
INCREASE/(DECREASE)	\$12,358,505	(\$583,212)	\$1,299,536	\$0	\$11,642,181	0.0
Percentage Change	4.8%	(0.6%)	2.7%	0.0%	10.6%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$2,490,151)	(\$1,599,610)	(\$693,132)	\$0	(\$197,409)	0.0

DECISION ITEMS – (6) OFFICE OF EARLY CHILDHOOD

→ BA1 EARLY INTERVENTION SERVICES CASELOAD INCREASE

REQUEST: The Department requests \$1,677,215 General Fund in continuation funding in the base appropriation for Early Intervention (EI) services in FY 2019-20. This request is a continuation associated with the Department's S2 supplemental request of \$1,677,215 for 6.0 percent caseload growth in FY 2018-19. The Department's total request for EI services in FY 2019-20 totals \$64,288,887.

RECOMMENDATION: Staff recommends that \$3,197,244 General Fund provided in FY 2018-19 supplemental funding remain in the base budget for FY 2019-20 in recognition of 7.0 percent EI caseload growth. The recommendation provides \$65,808,916 total funds for FY 2019-20. The Department will provide information regarding caseload growth for next year to the Joint Budget Committee on January 1, 2020.

*ANALYSIS:**Background*

The Department of Human Services is designated as Colorado's lead agency under Part C of the Federal Individuals with Disabilities Education Act (IDEA). Intervention services are provided to eligible children and their families to enhance child development in 15 allowable areas of service that include cognition, speech, communication, physical development, motor development, vision, hearing, social and emotional development, and self-help skills.

The Department contracts with 20 Community Centered Boards (CCBs) to deliver these services statewide. CCBs are private corporations that can be either for-profit or not-for-profit entities. Last year, the EI program provided one or more service-types to over 8,500 infants and toddlers each month. Overall, the number of children eligible for services, or caseload, is driven by the volume of referrals, intake, eligibility determinations, the development of individualized family service plans, and the total number of children entering the program compared to the number exiting the program. The Individuals with Disabilities Act (IDEA) requires Early Intervention (EI) services, and the timely identification of infants and youths needing those services, to maintain eligibility for certain federal grants.

EI caseload is driven by:

- An increase in referrals from physicians as a result of continuing community outreach and public awareness efforts,
- Collaboration with Child Welfare to ensure that all children age birth through two with a substantiated case of abuse or neglect are referred to Early Intervention as required under the federal Child Abuse Prevention and Treatment Act (CAPTA) and complete the eligibility process,
- Outreach to Level 1 Neonatal Intensive Care Units (NICU),
- An increase in focus and expertise in the identification of social emotional delays in very young children, and
- An increase in the number of infants and toddlers identified as "substance exposed".

Issue

In response to a continuing Request for Information (RFI), the Department annually submits a report to the Joint Budget Committee on or before January 1 concerning caseload growth for Early Intervention services. The report includes information regarding: the total number of early intervention services performed compared to the projected amount; the amount of funds expended in the fiscal year from July 1 through the time period when the report is created compared to projected spending; and, the amount of any expected gaps between the appropriation in the Long Bill and actual expenditures. The RFI report submitted by the Department on January 1, 2019, identified the need for \$1,677,215 in funding to cover anticipated caseload growth of 6.0 percent. The RFI report also included a \$960,000 estimate of service coordination costs associated with the increase in caseload. Based on this RFI report, the Department submitted a supplemental funding request of \$1,677,215 for FY 2018-19 for caseload growth and a budget amendment for continuation of the same amount of funding for FY 2019-20. The Department's request did not include the estimated \$960,000 coordination service cost associated with an increase in caseload.

On January 23, 2019, the Committee approved staff's supplemental funding recommendation for FY 2018-19 totaling \$3,197,244 General Fund for EI services to cover a 7.0 percent increase in caseload growth, as well as funding for service coordination costs, and funding for the General Accounting Encumbrance (GAE) funding pool for direct services provided by independent contractors. The recommendation noted that EI caseload growth averaged 7.5 percent for the first three months of this fiscal year: 8.7 percent in July 2018, 7.7 percent in August 2018, and 6.2 percent in September 2018, as seen in the table below.

MONTHLY EI ENROLLMENT: INFANTS AND TODDLERS JULY 2018 TO SEPTEMBER 2018*			
	JULY 2018	AUGUST 2018	SEPTEMBER 2018
Average Monthly Served FY 2017-18	8,542	8,542	8,542
Actual Monthly Enrolled FY 2018-19	9,283	9,201	9,069
% Difference	8.7%	7.7%	6.2%

*Source: DHS RFI#1, January 1, 2019.

The recommendation also noted that monthly enrollment of infants and toddlers in EI programs grew steadily last year from 8,018 in July 2017 to 8,542 in June 2018. Compared to the annual, monthly average of 8,236, monthly enrollment was below average during the first few months of the year, then demand for services increased throughout the year. In short, enrollment did not peak at the beginning of the fiscal year.

Recommendation

Staff recommends that \$3,197,244 General Fund provided in FY 2018-19 supplemental funding remain in the base budget for FY 2019-20 in recognition of EI caseload growth. Staff's recommendation for FY 2019-20 includes the following items that differ from the Department's BA1 request:

- **CASELOAD GROWTH.** Staff's recommendation includes funding for a 7.0 percent increase in caseload growth, rather than the requested 6.0 percent.
- **SERVICE COORDINATION.** Staff's recommendation includes \$933,484 General Fund for service coordination costs associated with a 7.0 percent increase in EI caseload.
- **GAE FUNDING POOL.** Staff's recommendation includes \$1,381,684 General Fund in the GAE funding pool for caseload growth in direct services provided by independent contractors.

→ BA4 SPENDING AUTHORITY FOR CHILD CARE LICENSING

REQUEST: The Department requests a \$705,793 increase in spending authority from the Child Care Licensing Cash Fund for FY 2019-20. This increase will more accurately align spending authority with revenues generated by fees collected from child care providers who are applying for a license or completing an annual license renewal. In January 2019, the Committee approved the Department's supplemental request totaling \$485,618 for the current year. The Department requests a continuation of that funding and an additional \$220,175 in spending authority from the Child Care Licensing Cash Fund.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ANALYSIS:

Background

The DHS Division of Early Care and Learning is responsible for administering various early childhood grant programs and for licensing and monitoring child care facilities throughout the State. These facilities include child care homes and centers, preschool and school age child care programs, homeless youth shelters, summer camps, and 24-hour facilities such as residential treatment facilities, residential child care facilities, and child placement agencies. The Department is statutorily charged with ensuring the health and safety of children in licensed care, and licensing fees paid by providers cover the cost of processing licensing applications and original inspections, as well as annual inspections and complaint investigations. The Department licenses over 5,000 child care facilities in the State that provide care for less than 24 hours. The Department has incorporated its quality rating system, Colorado Shines, into the state childcare licensing process. Funding for activities associated with the licensing and quality rating of childcare facilities is primarily General Fund and federal Child Care Development Funds.

Issue

Section 26-6-105 (1)(c), C.R.S., requires the Department to review and assess the direct and indirect costs associated with child care inspections and licensing on an annual basis. This statute also requires the Department to implement an objective and systematic approach for setting licensing fees. As of early FY 2017-18, the Department was recovering approximately 12.1 percent of the \$7.1 million total cost associated with the licensing program from licensing fees, while the remaining costs were being covered by other funding sources including General Fund and other federal funds.

The costs of the licensing program are part of the larger Child Care Licensing and Administration line item that supports training, technical assistance, and monitoring of the Colorado Child Care Assistance Program (CCCAP), including background checks, legal fees, data analysis, and reporting. To preserve funding necessary for these critical, required functions, the State Board of Human Services approved an incremental fee increase to ensure that licensing fees are covering a larger portion of licensing program costs. Effective July 1, 2018, the Department restructured its child licensing fee schedule and projects that fee revenues will cover approximately 25 percent of the cost of the licensing program by FY 2020-21.

DHS CHILD CARE LICENSING FEES FY 2018-19 TO FY 2020-21			
	FY 2018-19	FY 2019-20	FY 2020-21
Family Child Care Homes (1-6 Children)			
Original Application & Continuation*	\$35	\$55	\$65
Family Child Care Homes (7-12 Children)			
Original Application & Continuation*	55	75	100
Small Child Care Centers (5-15 Children)			
Original Application & Continuation*	125	150	200
Large Child Care Centers (16-30 Children)			
Original Application & Continuation*			
Base	150	175	175
Additional fee per child	2	2	3
Note: Total Fee not to exceed \$1,800.			
Large Child Care Centers (31+ Children)			
Original Application & Continuation*			
Base	200	250	300
Additional fee per child	2	2	3
Note: Total Fee not to exceed \$1,800.			
Homeless Youth Shelter			
Original Application	500	665	884
Residential Child Care Facility			
Original Application	1,111	1,430	1,750
Changes Made to All Licenses			
Capacity and Physical Premises	\$62	\$80	\$97

*One year from licensed anniversary date

Note: This table includes a sampling of Child Care Licensing Fees.

Based on the recently implemented fee schedule, revenues in the Child Care Licensing Cash Fund are expected to total \$1,362,396 in FY 2018-19. The original appropriation for FY 2018-19 from this fund source totaled \$876,778. On January 23, 2019, the Committee approved a \$485,618 supplemental funding request to align current year spending authority with revenues generated by child care licensing fees. In FY 2019-20, the Department projects that revenues in the fund will total approximately \$1,582,571, and requests a \$705,793 budget amendment for FY 2019-20 to align spending authority with available revenues.

CHILD CARE LICENSING CASH FUND REVENUE	
Fiscal Year	Revenue
FY 2017-18	\$781,245
FY 2018-19*	1,362,396
FY 2019-20*	1,582,571
FY 2020-21*	2,057,328
FY 2021-22*	\$2,057,328

*Projected revenue

Recommendation

Staff recommends approval of the Department's FY 2019-20 request.

Please note, the Department is currently out of compliance with Section 24-75-402, C.R.S., excess reserves, and has requested a cash-fund waiver for the Child Care Licensing Cash Fund. This document includes the Department's cash fund waiver request.

→ BA7 MAINTAIN SERVICE LEVELS FOR CCCAP

REQUEST: The Department's request includes \$10,530,500 in federal Child Care Development Funds (CCDF) for FY 2019-20 to fund the implementation of H.B. 18-1335 and maintain current service levels for the Colorado Child Care Assistance Program (CCCAP). The Department submitted this request on February 28, 2019.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request. This recommendation is dependent on the passage of the H.B. 18-1335 rules package set for final reading on April 5, 2019.**

*ANALYSIS:**Background*

Last year, House Bill 18-1335 made several changes to the CCCAP program. First, it requires that the Department contract for a market rate survey of provider rates each year, rather than every two years as under current law, and provide the report to the Joint Budget Committee by January 2, 2019, and each January 2 thereafter. Second, the bill specifies that the Department – based on the market rate survey – shall establish the amount of each county's block grant for CCCAP based on a new formula that utilizes the estimated total number of children eligible to participate in CCCAP in each county and the appropriate reimbursement rate for each county as determined by the Department. DHS may adjust the county allocations based on various factors specified in the bill and adopted in the administrative rules. These six factors including the cost of living, the cost of high quality early childhood programs, the cost of programs, the regional market rates for CCCAP, drastic economic changes, and geographic differences within a county. At this time, the extent to which funding may shift between counties compared to the current allocation is unknown.

Issue

The changes to CCCAP eligibility under the bill will increase the number of eligible children in some counties that currently set their income eligibility lower than 185 percent of the federal poverty level. To serve these additional children, however, costs will increase. CCCAP is not an entitlement and assistance is subject to available appropriations. Counties can control program costs by using wait lists and other means. The FY 2018-19 Long Bill included an additional \$12.25 million for CCCAP to reduce the use of waitlists and to fund the priorities in H.B. 18-1335. To the extent state funding for CCCAP is increased and additional children are served, the local match paid by counties will increase. Costs will also increase, paid using local funds only, if a county chooses to serve families with incomes above 185 percent of the federal poverty level.

Starting in FY 2019-20, the Department plans to fully implement H.B. 18-1335. Elements of the statute, Section 26-2-805 (1), C.R.S., however, must first be addressed in rule. The Department convened a rule writing work group to develop CCCAP rules aligned with H.B. 18-1335. The group included a variety of early childhood stakeholders – including counties and child care providers – and met monthly during summer and fall of 2018. During this time, the CCCAP Allocation Task Group also held monthly meetings to develop an allocation aligned with the legislation. The proposed rules include three income eligibility thresholds: 185 percent Federal Poverty Level (FPL), 225 percent FPL, and 265 FPL. This approach is intended to standardize income eligibility while recognizing that poverty looks different in certain areas of the state and some communities are more expensive than

others. To account for this, and standardize the entry level of families' experience as it relates to the amount of money it takes to be self-sufficient in a given county, the Self-Sufficiency Standard (SSS) as a percentage of the FPL is taken into consideration. The SSS defines the amount of income necessary to meet basic needs (excluding child care expenses), in a given area. First reading of the rules took place on February 8, 2019, and final reading is scheduled for April 5, 2019. This request is dependent on the passage of the H.B. 18-1335 rules package.

Under the new formula, the exact allocation to counties will depend on the market rate survey and the county's population of eligible children. Preliminary models have indicated that without an increase in funding, the reallocation of CCCAP funding could adversely impact a number of counties with high-needs. Counties have expressed concerns about the implications of the new formula and the reallocation of funding that is expected to occur. The Department is working to develop a mitigation pool and other measures to support counties negatively affected by the formula change and to allay those concerns. Assuming additional funding for CCCAP is ultimately provided in FY 2019-20, many counties are expected, but not guaranteed, to receive an increase in block grant funding, even if the new allocation process shifts the proportional share of funds that an individual county receives. The Department intends to implement the updated CCCAP provider reimbursement rates, which reflect price inflation over time and the corresponding rules on July 1, 2019.

Three variables drive the cost of the CCCAP program:

- **Reimbursement Rates.** CCCAP reimbursement rates are set by the State at levels intended to provide equal access to private child care markets. These rates are informed by an annual Market Rate Study and vary by county, type of care (home vs. center), age of child served and quality rating. Rates increase due to both (a) inflation and advancement in provider (b) quality levels.
- **Amount of Time in Care.** CCCAP service level varies by family need, schedule and eligibility. Some children receive full time care five days a week every week while others receive part time care, care on certain days or care for only part of the year. As (c) continuity of care increases, so does the amount of time in care.
- **Number of Children Served.** CCCAP provides subsidies for child care and child care related costs such as registration, activity and transportation fees (RAT Fees). Children benefiting from these subsidies are counted as served by CCCAP.

To maintain services for families at the current caseload level in FY 2019-20, an additional \$10.5 million will be required. CCCAP is not an entitlement and is subject to available appropriations. The lack of additional funding will create waitlists in some counties where the allocation will not be sufficient to cover the anticipated program need. The Department's January 2, 2019, RFI response and BA7 CCCAP request identify the cost factors totaling \$10,530,500 as detailed below.

- **PRICE INFLATION \$8,870,500.** The Department estimates the cost of price inflation for child care by comparing the allocation model under current reimbursement rates for FY 2018-19 to the proposed rates for FY 2019-20 that are based on the market rate survey. These inflation estimates reflect two years of price growth because the FY 2018-19 reimbursement rates are based on the results of the 2015 market rate Study. The Department expects the year-to-year inflation cost

increases to moderate in future years as the Department implements the annual market study requirement.

- **QUALITY \$900,000.** The Department estimates the cost of increased quality by comparing costs associated with tiered reimbursement at two points in time. With funding at current levels, the cost of quality based on provider characteristics was 12.8 percent in April 2018 and 13.2 percent based on provider characteristics in October 2018. This 0.4 percent increase in six months annualizes to a 0.8 percent increase.
- **TIME UTILIZED \$760,000.** Utilization has been rising moderately, increasing from approximately 92.8 full-time equivalent (FTE) care units in FY 2016-17 to about 93.4 FTE care units in FY 2017-18. The Department expects this trend to continue.

TOTAL: \$10,530,500

The Department did not submit a November 1, 2018, decision item because the Department was still analyzing the results from the most recent market rate study, upon which the rates must be based, and the rules were still being drafted to better define the eligible population. Pending the final adoption of proposed rules, the Department intends to implement the updated CCCAP provider reimbursement rates, which reflect price inflation over time and the corresponding rules on July 1, 2019. In order to meet federal Child Care and Development Fund (CCDF) minimum expenditure requirements, the Department requests the use of federal CCDF grant funding for this purpose. The Department's request notes that \$44.1 million in CCDF discretionary funds will be carried forward into FY 2019-20 and \$37.9 million will be rolled forward at the end of the year, assuming this request is approved.

The Department also identified additional program related cost factors including the cost of serving more children and implementing a Rate-is-the-rate policy. The Department did not request funding for these factors but provided these estimates in the RFI response for the Committee's reference.

COST TO SERVE MORE CHILDREN.

In FY 2017-18, the CCCAP program served 28,662 unduplicated or unique children. This represents 8.7 percent of the 330,665 total number of income eligible children. The Department estimates the cost per 1 percent increase in children served at \$11,202,002.

COST OF RATE-IS-THE-RATE POLICY.

Currently, CCCAP pays either the county reimbursement rate or the private pay rate for the provider, whichever is lower. The Rate-is-the-rate policy would pay the county reimbursement rate regardless of the provider's private pay rate. This provides more consistency, transparency, and predictability to the system. It also provides a greater incentive for providers to serve children receiving CCCAP subsidies. The Department estimates the cost of implementing this policy at \$5,263,844, which would be in addition to the requested inflationary reimbursement rate increases.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request. This recommendation is dependent on the passage of the H.B. 18-1335 rules package set for final reading at CDHS State Board in April 2019.

→ STAFF-INITIATED TOBACCO MASTER SETTLEMENT AGREEMENT ADJUSTMENT

RECOMMENDATION: The Nurse Home Visitor Program Fund receives 26.7 percent of the state's total allocation of money received from Tobacco Master Settlement funds. Based on revenue projections for next year, \$22,897,788 will be provided to the Department for the Nurse Home Visitor Program in FY 2019-20. **Consistent with the Committee's action on Tobacco Master Settlement revenue allocations during figure setting on February 5, 2019, staff recommends a \$661,670 adjustment to the Department's cash fund request for the Nurse Home Visitor Program to reflect an increase in funds available from the Master Tobacco Settlement Agreement.** The complete recommendation for the Nurse Home Visitor Program is provided in the line item section of this document and it includes \$22,897,788 cash funds from the Nurse Home Visitor Program Fund for FY 2019-20.

→ STAFF-INITIATED LEAP YEAR ADJUSTMENT

RECOMMENDATION: Staff recommends \$308,452 total funds for a leap year adjustment for the **Colorado Child Care Assistance Program (CCCAP) in FY 2019-20.** The recommendation includes \$79,581 General Fund, \$31,462 cash funds from local sources, and \$197,409 federal funds from the Child Care Development Fund (CCDF). The Department did not submit an official request for leap year adjustments for CCCAP. This one-time increase is to cover the daily rate cost of leap day for CCCAP providers.

→ DEPARTMENT CASH FUND WAIVER REQUEST

REQUEST: The Department requests a three-year cash fund waiver in the Child Care Licensing Fund to align with a three-year phased-in fee increase. The Department intends to budget the full amount of the projected revenue. In conjunction with the S6 request for FY 2018-19 and BA4 for FY 2019-20 to increase spending authority in the Child Care Licensing Cash Fund, the Department plans to maintain compliance with the limit on uncommitted reserves and work with OSPB and the JBC on sufficient levels of spending authority.

RECOMMENDATION: Staff recommends approval of the Department's request.

ANALYSIS:

Background

The Department has carried forward excess uncommitted reserves in the Child Care Licensing Fund in the amount of \$138,664 in FY 2016-17 and \$114,754 in FY 2017-18. This excess is due, in part, to delays experienced in creating and hiring a position for the 24-hour licensing and monitoring team. This position has been filled in FY 2018-19, and that action, along with the requested increase in spending authority will allow the Department to fully utilize the revenues in the fund and eliminate excess reserves. The Uncommitted Fee Reserve Balance in the Fund in FY 2018-19 totals \$245,953. By law, the statutory maximum reserve balance equals 16.5 percent of annual expenditures in the fund. In FY 2018-19, the maximum target amount set in statute totals \$224,795, which results in an estimated excess uncommitted fee reserve balance of \$19,157.

→ DEPARTMENT REQUEST FOR POTENTIAL LEGISLATION: COMPLYING WITH OCSE CHILD SUPPORT FEE CHANGES

REQUEST: The Department is requesting potential legislation to increase child support fees from \$25 to \$35 to comply with federal requirements beginning in October 2019. Federal law (Title IV-D) requires child support programs to charge a \$25 annual fee on all cases that have never received TANF and have received payments over \$500 in the previous federal fiscal year. In FFY 2019-20, these fees will increase \$10, to \$35, per federal law. Additionally, the annual payment threshold will increase by \$50 to \$550. To implement this federal Office of Child Support Enforcement (OCSE) fee increase and comply with federal law, the Department proposes to amend Colorado law and change agency rules where applicable. This fee increase is expected to generate \$423,500 cash funds, with 66 percent payable to the federal government and 34 percent payable to counties.

RECOMMENDATION: Staff recommends a Committee discussion of this issue during a review of potential legislation.

→ GOVERNOR’S REQUEST FOR POTENTIAL LEGISLATION: CHILD CARE TAX CREDIT

REQUEST: Former Governor Hickenlooper’s FY 2019-20 budget request included a proposal to expand the existing tax credit for child care expenses, which currently provides financial/tax assistance to families making \$60,000 or less. The proposed credit would help offset the cost of child care for more families by increasing the match to 100 percent and expanding the credit by allowing families with incomes of \$60,000 to \$150,000 to qualify for a non-refundable credit. This TABOR refund mechanism is expected to total approximately \$23.5 million of the FY 2018-19 TABOR refund obligation, and a similar amount in future years. In addition, the request also recommends a state tax credit for child care providers, which would amount to an estimated \$21.0 million of the TABOR refund obligation in FY 2019-20, and a similar amount in future years.

RECOMMENDATION: Staff recommends a Committee discussion of this issue during a review of potential legislation for balancing purposes.

→ GOVERNOR’S REQUEST FOR POTENTIAL LEGISLATION: EARNED INCOME TAX CREDIT

REQUEST: Former Governor Hickenlooper’s FY 2019-20 budget request included a proposal to expand the Earned Income Tax Credit (EITC), which provides tax relief to low-income families with jobs. State law currently provides a refundable credit that matches the federal EITC at a level of 10 percent. The proposed credit increases the match rate to 17.0 percent of the federal EITC in FY 2018-19, and 20.0 percent in FY 2019-20. The estimated cost of the proposed phased-in credit is \$66.8 million of the FY 2018-19 TABOR refund obligation, and \$99.0 million of the FY 2019-20 TABOR refund obligation.

RECOMMENDATION: Staff recommends a Committee discussion of this issue during a review of potential legislation for balancing purposes.

LINE ITEM DETAIL – OFFICE OF EARLY CHILDHOOD

(A) Division of Early Care and learning

The Division of Early Care and Learning is responsible for administering various early childhood grant programs and for licensing and monitoring childcare facilities throughout the state. These include childcare homes and centers, preschool and school-age child care programs, homeless youth shelters, and summer camps, as well as 24-hour facilities (such as residential treatment facilities, residential child care facilities, and child placement agencies).

EARLY CHILDHOOD COUNCILS

This line item funds the Early Childhood Councils program. The program includes 34 self-determined communities that span 58 counties. Ninety-nine percent of Colorado's population lives within these communities.

It is the responsibility of the Early Childhood Councils to build the foundation of a locally based early childhood system so that more high quality services are available to children and families. Funding in this line item is federal Child Care Development Funds and is distributed to Early Childhood Councils through a grant process on a three-year cycle. Funding is also used by the Department for staff to administer the grant process, provide program oversight, perform contract and budget management, and deliver technical assistance and support to the councils.

STATUTORY AUTHORITY: Section 26-6.5-101 et seq., C.R.S.

REQUEST: The Department requests \$1,984,169 federal Child Care Development Funds and 1.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, EARLY CHILDHOOD COUNCILS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,984,169	\$1,000,000	\$0	\$0	\$1,984,169	1.0
TOTAL	\$2,984,169	\$1,000,000	\$0	\$0	\$1,984,169	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,984,169	\$1,000,000	\$0	\$0	\$1,984,169	1.0
Annualize prior year budget actions	(1,000,000)	(1,000,000)	0	0	0	0.0
TOTAL	\$1,984,169	\$0	\$0	\$0	\$1,984,169	1.0
INCREASE/(DECREASE)	(\$1,000,000)	(\$1,000,000)	\$0	\$0	\$0	0.0
Percentage Change	(33.5%)	(100.0%)	n/a	n/a	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$1,984,169	\$0	\$0	\$0	\$1,984,169	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CHILD CARE LICENSING AND ADMINISTRATION

The Division of Early Care and Learning is responsible for inspecting, licensing and monitoring child care facilities throughout the state, including child care homes and centers, preschool and school-age child care programs, homeless youth shelters, and summer camps, as well as 24-hour facilities (such as residential treatment facilities, residential child care facilities, and child placement agencies). In addition to funding contracts with licensing specialists in local communities, this line item provides funding for the majority of the Division staff.

STATUTORY AUTHORITY: Sections 26-1-101 et. seq. and 26-1-111, C.R.S.

REQUEST: The Department requests \$10,051,655 total funds, including \$2,606,329 General Fund, \$1,609,474 Child Care Licensing Cash Fund, \$5,835,852 federal funds, and 54.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for B4 spending authority for child care licensing and R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.**

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, CHILD CARE LICENSING AND ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$9,104,027	\$2,529,873	\$876,778	\$0	\$5,697,376	54.0
S.B. 19-114 (Supplemental)	\$485,618	\$0	\$485,618	\$0	\$0	0.0
TOTAL	\$9,589,645	\$2,529,873	\$1,362,396	\$0	\$5,697,376	54.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$9,589,645	\$2,529,873	\$1,362,396	\$0	\$5,697,376	54.0
BA4 Spending authority for child care licensing	705,793	0	705,793	0	0	0.0
Annualize prior year budget actions	173,429	53,544	22,581	0	97,304	0.0
R15 Community provider rate increase	45,131	16,406	0	0	28,725	0.0
Annualize prior year legislation	(462,343)	6,506	(481,296)	0	12,447	0.0
TOTAL	\$10,051,655	\$2,606,329	\$1,609,474	\$0	\$5,835,852	54.0
INCREASE/(DECREASE)	\$462,010	\$76,456	\$247,078	\$0	\$138,476	0.0
Percentage Change	4.8%	3.0%	18.1%	n/a	2.4%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FINES ASSESSED AGAINST LICENSES

This line item reflects spending authority associated with the Child Care Cash Fund, which consists of fines collected from licenses by the Department pursuant to Section 26-6-114 (5), C.R.S. Fines are assessed against unlicensed child care providers for operating illegally and are assessed against licensed child care providers for consistent violation of regulations.

The fee structure is set in rules and regulations promulgated by the Department but may not exceed \$100 a day to a maximum of \$10,000. Currently, any unlicensed child care facility may be fined up to \$100 a day to a maximum of \$1,000 for providing care for which a license is required. For providing child care for which a license is required after receipt of a cease and desist order, an unlicensed facility will be fined \$100 a day to a maximum of \$10,000. A licensed child care facility may be fined up to \$100 a day to a maximum of \$10,000 for each violation of the Child Care Act. Any person intentionally making a false statement or report to the Department or to any agency delegated by the Department to make an investigation or inspection under the provisions of the Child Care Act may be fined up to \$100 a day to a maximum of \$10,000.

Money in the fund is continuously appropriated to the Department to fund activities related to the improvement of the quality of child care in the state of Colorado. As a result, this line item is included in the Long Bill for informational purposes only.

STATUTORY AUTHORITY: Section 26-6-114, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$10,000 cash funds from the Child Care Cash Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, FINE ASSESSED AGAINST LICENSES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$10,000	\$0	\$10,000	\$0	\$0	0.0
TOTAL	\$10,000	\$0	\$10,000	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$10,000	\$0	\$10,000	\$0	\$0	0.0
TOTAL	\$10,000	\$0	\$10,000	\$0	\$0	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$10,000	\$0	\$10,000	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CHILD CARE ASSISTANCE PROGRAM

The Colorado Child Care Assistance Program (CCCAP) is the largest single component of the Division's budget. The program provides financial assistance to low-income families who are working, searching and/or training for employment, enrolled in the Colorado Works Program, or in post-secondary education and are in need of child care services to support their efforts toward self-sufficiency. The Division of Early Care and Learning is the lead agency for CCCAP and it supervises services administered by county department of human/social services.

The majority of appropriations are comprised of federal Child Care Development block grant funds, which are subject to appropriation by the General Assembly under federal law. Funding for CCCAP

is allocated to counties, which are responsible for administering the program. In addition to appropriated amounts, counties may transfer a portion of their TANF block grant funding to support childcare programs. Such transfers are not reflected in the appropriation, but are a driver of overall program expenditures.

STATUTORY AUTHORITY: Section 26-2-801 et. seq., C.R.S.

REQUEST: The Department requests \$124,228,661 total funds, including \$29,330,927 General Fund, \$11,613,609 cash funds, and \$83,284,125 federal Child Care Development Funds for FY 2019-20.

RECOMMENDATION: Staff recommends \$124,537,113 total funds, including \$29,410,508 General Fund, \$11,645,071 cash funds, and \$83,481,534 federal funds for FY 2019-20. The recommendation includes funding for BA7 Maintain service levels for CCCAP, R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee’s approval of the common policy on provider rates, and a staff-initiated leap year adjustment. The BA7 recommendation is dependent on the passage of the H.B. 18-1335 rules package set for final reading on April 5, 2019.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, CHILD CARE ASSISTANCE PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$112,569,426	\$29,039,745	\$11,498,315	\$0	\$72,031,366	0.0
TOTAL	\$112,569,426	\$29,039,745	\$11,498,315	\$0	\$72,031,366	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$112,569,426	\$29,039,745	\$11,498,315	\$0	\$72,031,366	0.0
BA7 Maintain service levels for CCCAP	10,530,500	0	0	0	10,530,500	
R15 Community provider rate increase	1,128,735	291,182	115,294	0	722,259	0.0
Staff-initiated leap year adjustment	308,452	79,581	31,462	0	197,409	
TOTAL	\$124,537,113	\$29,410,508	\$11,645,071	\$0	\$83,481,534	0.0
INCREASE/(DECREASE)	\$11,967,687	\$291,182	\$115,294	\$0	\$11,252,759	0.0
Percentage Change	10.6%	1.0%	1.0%	n/a	15.6%	n/a
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$308,452)	(\$79,581)	(\$31,462)	\$0	(\$197,409)	0.0

INTRASTATE CHILD CARE ASSISTANCE PROGRAM REDISTRIBUTION

The Intrastate Child Care Assistance Program Redistribution line item was created in FY 2018-19 to address intrastate portability of CCCAP. Starting in FY 2018-19, if an individual is eligible for CCCAP in a county and moves to a new county where that individual would not be eligible, the services must be continued through redetermination. Funding in this line item would cover the additional costs the “new” counties would incur through this portability. The initial funding for this line item was a component of “BA3 Mitigation of CCCAP waitlists” approved for FY 2018-19.

STATUTORY AUTHORITY: Section 26-2-801 et. seq., C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$2,000,000 in federal Child Care Development Funds for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

CHILD CARE ASSISTANCE PROGRAM MARKET RATE STUDY

The Colorado Child Care Assistance Program Market Rate Study was created in H.B. 14-1317 and is used to establish state suggested rates for CCCAP that provide equal access to children and families, generally defined as rates at the 75th percentile of a given child care market.

STATUTORY AUTHORITY: Section 26-2-802 (2)(b), C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$75,000 total funds, including \$55,000 General Fund and \$20,000 federal Child Care Development Funds for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, COLORADO CHILD CARE ASSISTANCE PROGRAM MARKET RATE STUDY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$75,000	\$55,000	\$0	\$0	\$20,000	0.0
TOTAL	\$75,000	\$55,000	\$0	\$0	\$20,000	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$75,000	\$55,000	\$0	\$0	\$20,000	0.0
TOTAL	\$75,000	\$55,000	\$0	\$0	\$20,000	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$75,000	\$55,000	\$0	\$0	\$20,000	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CHILD CARE GRANTS FOR QUALITY AND AVAILABILITY AND FEDERAL TARGETED FUNDS REQUIREMENTS

This line item was created in FY 2007-08 and combined the former Grants to Improve the Quality and Availability of Child Care and Federal Discretionary Child Care Funds Earmarked for Certain Purposes line items. Three components of the line item appropriation are as follows.

QUALITY IMPROVEMENT REQUIREMENT - The federal government requires that 8.0 percent of expenditures for Child Care and Development Fund (CCDF)-supported activities be used to improve the quality of child care.

TARGETED FUNDS REQUIREMENT - Federal law concerning Child Care Development Funds also requires specific dollar amounts of the discretionary grant funding under CCDF be targeted for specific purposes. These targeted amounts are for: 1) infant/toddler programs; 2) school age and/or

resource and referral programs; and 3) quality expansion activities such as professional development, mentoring, provider retention, equipment supply, facility start-up and minor facility renovation. Funding used to meet the target requirement may not also be used to meet the quality requirement (although many expenditures could be assigned to either category).

Through H.B. 13-1291, the General Assembly created the Colorado Infant and Toddler Quality and Availability Grant Program. The goal of the program is to improve the quality in infant and toddler care, provide tiered reimbursement to high-quality early childhood programs, and increase the number of low-income infants and toddlers served through high-quality early childhood programs.

STATUTORY AUTHORITY: Section 26-6.5-303 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$8,241,981 total funds, including \$4,763,638 General Fund, \$385 Child Care Licensing Cash Fund, \$3,477,958 federal Child Care Development Funds, and 1.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, CHILD CARE GRANTS FOR QUALITY AND AVAILABILITY AND FEDERAL TARGETED FUNDS REQUIREMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$8,235,999	\$4,760,424	\$0	\$0	\$3,475,575	1.0
TOTAL	\$8,235,999	\$4,760,424	\$0	\$0	\$3,475,575	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$8,235,999	\$4,760,424	\$0	\$0	\$3,475,575	1.0
Annualize prior year budget actions	5,302	2,866	323	0	2,113	0.0
Annualize prior year legislation	680	348	62	0	270	0.0
TOTAL	\$8,241,981	\$4,763,638	\$385	\$0	\$3,477,958	1.0
INCREASE/(DECREASE)	\$5,982	\$3,214	\$385	\$0	\$2,383	0.0
Percentage Change	0.1%	0.1%	0.0%	n/a	0.1%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$8,241,981	\$4,763,638	\$385	\$0	\$3,477,958	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SCHOOL READINESS AND QUALITY IMPROVEMENT PROGRAM

House Bill 02-1297 [Section 26-6.5-106, C.R.S.] created the School-readiness Child Care Subsidization Program to improve the quality of certain licensed child care facilities whose enrolled children ultimately attend low-performing neighborhood elementary schools. The legislation was reauthorized in H.B. 05-1238 and the program renamed the School Readiness and Quality Improvement Program. The program provides grants to child care facilities in areas served by low-performing schools.

The program provides subsidies over a three year period to participating child care centers and family child care homes to cover the cost of equipment, supplies, minor renovations, curricula, staff education, scholarships, training, and bonuses for facility staff for demonstrating quality improvements and addressing problems identified in the ratings. Grantees are selected based on approval of plans that encompass criteria including: demonstrated need, number of eligible schools and providers, and plans to track future academic performance of children who participate in the program.

STATUTORY AUTHORITY: Section 26-6.5-106, C.R.S.

REQUEST: The Department requests \$2,234,001 federal Child Care Development Funds and 1.0 FTE.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, SCHOOL-READINESS QUALITY IMPROVEMENT PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,230,952	\$0	\$0	\$0	\$2,230,952	1.0
TOTAL	\$2,230,952	\$0	\$0	\$0	\$2,230,952	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,230,952	\$0	\$0	\$0	\$2,230,952	1.0
Annualize prior year budget actions	2,703	0	0	0	2,703	0.0
Annualize prior year legislation	346	0	0	0	346	0.0
TOTAL	\$2,234,001	\$0	\$0	\$0	\$2,234,001	1.0
INCREASE/(DECREASE)	\$3,049	\$0	\$0	\$0	\$3,049	0.0
Percentage Change	0.1%	n/a	n/a	n/a	0.1%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$2,234,001	\$0	\$0	\$0	\$2,234,001	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

EARLY LITERACY BOOK DISTRIBUTION

Funding for this line provides a contractor with a \$100,000 grant to distribute 11,540 new books to approximately 6,320 young children during their routine well child visit. Health care providers will distribute and advise parents to read aloud to their children in order to promote their child's cognitive and literacy skills. The contractor will focus on expanding reading programs in counties that do not already have established programs. The program will primarily serve children living in families with incomes under 250 percent of the federal poverty level.

STATUTORY AUTHORITY: The program was created in the Long Bill in FY 2014-15.

REQUEST: The Department requests a continuation-level appropriation of \$100,000 General Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

CONTINUATION OF CHILD CARE QUALITY INITIATIVES

This line funds the Colorado Shines framework, including the child care quality rating and improvement system and the professional development and information system. Colorado Shines incorporates the use of data to guide program improvement as outcomes are measured using the technology system. This system is integrated with other state data systems to support the evaluation of program outcomes. It provides data that will be used to benchmark quality for child care consumers and broaden the awareness of those components that are indicative of quality care.

STATUTORY AUTHORITY: Section 26-6-116, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$2,862,512 federal Child Care Development Funds and 14.6 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

CHILD CARE ASSISTANCE PROGRAM SUPPORT

This line item funds contracted maintenance and support for the Child Care Automated Tracking System.

STATUTORY AUTHORITY: Section 26-2-801 et. seq., C.R.S.

REQUEST: The Department requests an appropriation of \$1,200,000 federal Child Care Development Funds for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, CHILD CARE ASSISTANCE PROGRAM SUPPORT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,049,500	\$0	\$0	\$0	\$1,049,500	0.0
S.B. 19-114 (Supplemental)	492,000	0	0	0	492,000	0.0
TOTAL	\$1,541,500	\$0	\$0	\$0	\$1,541,500	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,541,500	\$0	\$0	\$0	\$1,541,500	0.0
Annualize prior year budget actions	150,500	0	0	0	150,500	0.0
Annualize prior year legislation	(492,000)	0	0	0	(492,000)	0.0
TOTAL	\$1,200,000	\$0	\$0	\$0	\$1,200,000	0.0
INCREASE/(DECREASE)	(\$341,500)	\$0	\$0	\$0	(\$341,500)	0.0
Percentage Change	(22.2%)	n/a	n/a	n/a	(22.2%)	n/a
FY 2019-20 EXECUTIVE REQUEST	\$1,200,000	\$0	\$0	\$0	\$1,200,000	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

ASSISTANCE FOR EARLY CHILDHOOD EDUCATION ADVANCEMENT

This line item was added in FY 2018-19 to offer support to individuals seeking to work in the early childhood area.

STATUTORY AUTHORITY: Section 26-6.5-106 (5)(a)(IV), C.R.S.

REQUEST: The Department requests \$0 in FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF EARLY CARE AND LEARNING, EARLY CHILDHOOD WORKFORCE SUPPORTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$500,000	\$500,000	\$0	\$0	\$0	0.0
TOTAL	\$500,000	\$500,000	\$0	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$500,000	\$500,000	\$0	\$0	\$0	0.0
Annualize prior year budget actions	(500,000)	(500,000)	0	0	0	0.0
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	(\$500,000)	(\$500,000)	\$0	\$0	\$0	0.0
Percentage Change	(100.0%)	(100.0%)	n/a	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$0	\$0	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) Division of Community and Family Support

The Division of Community and Family Support includes Early Childhood Councils, Early Intervention Services, Promoting Safe and Stable Families, the Children's Trust Fund, Family Resource Centers, Nurse Home Visitor Program, and Early Childhood Mental Health Services.

PROMOTING SAFE AND STABLE FAMILIES PROGRAM

The program promotes permanency and safety for children by providing support to families in a flexible, family-centered manner through a collaborative community effort. While a small portion of the funds are used to support 2.0 FTE responsible for administering the program, the majority of funds are made available to local communities and tribes. A twenty-five percent match is required to draw down the federal funds. The General Fund is used to provide the match for the portion of the funds that are used for state-level staff and activities, and local communities are required to provide the match for the funds they receive.

Each local site is required to have a Community Advisory Council comprised of governmental and community stakeholders, family advocates and parents, and consumers to help direct the project. Currently, 41 counties and the Ute Mountain Ute tribe receive funding to:

- 1 Reunify children placed in the foster care system with their families;
- 2 Support and promote adoption or permanent placement with kin for children who cannot be safely returned home; and
- 3 Prevent child abuse and neglect in at-risk families.

STATUTORY AUTHORITY: Section 26-5-101 et. seq. C.R.S.

REQUEST: The Department requests \$4,626,992 total funds, including \$55,519 General Fund, \$1,074,400 cash funds from local sources, \$3,497,073 federal funds, and 2.0 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, PROMOTING SAFE AND STABLE FAMILIES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$4,606,005	\$55,134	\$1,068,080	\$0	\$3,482,791	2.0
TOTAL	\$4,606,005	\$55,134	\$1,068,080	\$0	\$3,482,791	2.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$4,606,005	\$55,134	\$1,068,080	\$0	\$3,482,791	2.0
Annualize prior year budget actions	18,310	343	5,305	0	12,662	0.0
Annualize prior year legislation	2,677	42	1,015	0	1,620	0.0
TOTAL	\$4,626,992	\$55,519	\$1,074,400	\$0	\$3,497,073	2.0
INCREASE/(DECREASE)	\$20,987	\$385	\$6,320	\$0	\$14,282	0.0
Percentage Change	0.5%	0.7%	0.6%	n/a	0.4%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$4,626,992	\$55,519	\$1,074,400	\$0	\$3,497,073	2.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

EARLY CHILDHOOD MENTAL HEALTH SERVICES

This program supports early childhood mental health specialists through contracts with community mental health centers. It is intended to increase the availability of mental health services to young children, birth through age five, and provide consultation and coaching to families and early learning providers. Specialists focus on developing and strengthening social and emotional skills of young children through timely screening and assessment, increasing the parent and provider's ability to manage difficult behaviors, providing outreach, and connecting families to other community resources.

STATUTORY AUTHORITY: Sections 27-66-101 through 108; 27-65-101 through 131; 27-67-101 through 108; 25.5-5-411; 16-11.5-102; 16-11.9-101; 18-1.9-101; 25-1.5-103; 25-3-102; 25.5-4-403; 25.5-6-901; 25.5-5-307; 25.5-6-601 through 607; 24-1.9-101, C.R.S.

REQUEST: The Department requests \$3,065,404 total funds, including \$1,293,562 General Fund, \$1,771,842 federal funds, and 0.7 FTE for FY 2019-20.

***RECOMMENDATION:* Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.**

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, EARLY CHILDHOOD MENTAL HEALTH SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$3,024,749	\$1,275,961	\$0	\$0	\$1,748,788	0.7
TOTAL	\$3,024,749	\$1,275,961	\$0	\$0	\$1,748,788	0.7
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$3,024,749	\$1,275,961	\$0	\$0	\$1,748,788	0.7
R15 Community provider rate increase	28,491	12,546	0	0	15,945	0.0
Annualize prior year budget actions	10,810	4,507	0	0	6,303	0.0
Annualize prior year legislation	1,354	548	0	0	806	0.0
TOTAL	\$3,065,404	\$1,293,562	\$0	\$0	\$1,771,842	0.7
INCREASE/(DECREASE)	\$40,655	\$17,601	\$0	\$0	\$23,054	0.0
Percentage Change	1.3%	1.4%	n/a	n/a	1.3%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

EARLY INTERVENTION SERVICES

The majority of the Division's budget is appropriated to Early Intervention (EI) services. EI services are provided to infants and toddlers, birth through age two, with one of the following three conditions: a developmental delay or disability diagnosis; a physical or mental condition that has a high probability of resulting in a significant delay in development; or a parent or caretaker who has a developmental disability. The Department contracts with 20 Community Centered Boards (CCBs) to deliver these

services statewide. The Individuals with Disabilities Act (IDEA) requires Early Intervention (EI) services, and the timely identification of infants and youths needing those services, to maintain eligibility for certain federal grants.

STATUTORY AUTHORITY: Section 27-10.5-701 through 710; C.R.S.; Individuals with Disabilities Education Act, 34 C.F.R. Section 303-101 (a)(1).

REQUEST: The Department requests an appropriation of \$64,288,887 total funds, including \$38,514,919 General Fund, \$10,500,000 cash funds from the Early Intervention Services Trust Fund (indicated for informational purposes only), \$7,968,022* reappropriated funds, \$7,305,946 federal funds from Part C of the federal Individuals with Disabilities Education Improvement Act, and 7.5 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends that \$3,197,244 General Fund provided in FY 2018-19 supplemental funding remain in the base budget for FY 2019-20 in recognition of EI caseload growth. Staff recommends \$65,808,916 total funds, including \$40,034,948 General Fund, \$10,500,000 cash funds from the Early Intervention Services Trust Fund (indicated for informational purposes only), \$7,968,022* reappropriated funds, \$7,305,946 federal funds from Part C of the federal Individuals with Disabilities Education Improvement Act, and 7.5 FTE for FY 2019-20. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.

* Includes \$3,984,011 General Fund and \$3,984,011 federal Medicaid Funds from the Long Bill, line item (D) Office of early Childhood – Medicaid Funding, Division of Community and Family Support, Early Intervention Services in section (7) Department of Health Care Policy and Financing, Department of Human Services Medicaid-Funded Programs.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, EARLY INTERVENTION SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$62,244,583	\$36,496,578	\$10,500,000	\$7,968,022	\$7,279,983	7.5
S.B. 19-114 (Supplemental)	\$3,197,244	\$3,197,244	\$0	\$0	\$0	0.0
TOTAL	\$65,441,827	\$39,693,822	\$10,500,000	\$7,968,022	\$7,279,983	7.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$65,441,827	\$39,693,822	\$10,500,000	\$7,968,022	\$7,279,983	7.5
R15 Community provider rate increase	341,126	341,126	0	0	0	0.0
Annualize prior year budget actions	23,019	0	0	0	23,019	0.0
Annualize prior year legislation	2,944	0	0	0	2,944	0.0
BA1 Early intervention caseload	0	0	0	0	0	0.0
TOTAL	\$65,808,916	\$40,034,948	\$10,500,000	\$7,968,022	\$7,305,946	7.5
INCREASE/(DECREASE)	\$367,089	\$341,126	\$0	\$0	\$25,963	0.0
Percentage Change	0.6%	0.9%	0.0%	0.0%	0.4%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$1,520,029)	(\$1,520,029)	\$0	\$0	\$0	0.0

EARLY INTERVENTION EVALUATIONS

This line item was created in FY 2018-19 to fund a pilot program created by HB 18-1333 concerning Part C Child Find responsibilities of State Departments. The pilot program is intended to support programs with integrated Child Find services that allow for early intervention evaluation wrap-around services.

STATUTORY AUTHORITY: Section 27-10.5-703.5, (1)(b)(VIII), C.R.S.

REQUEST: The Department requests an appropriation of \$2,700,000 total funds, including \$2,500,000 General Fund and \$200,000 federal funds from Part C of the federal Individuals with Disabilities Education Improvement Act for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, EARLY INTERVENTION EVALUATIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,700,000	\$2,500,000	\$0	\$0	\$200,000	0.0
Other legislation	\$15,000	\$15,000	\$0	\$0	\$0	0.0
TOTAL	\$2,715,000	\$2,515,000	\$0	\$0	\$200,000	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,715,000	\$2,515,000	\$0	\$0	\$200,000	0.0
Annualize prior year legislation	(15,000)	(15,000)	0	0	0	0.0
TOTAL	\$2,700,000	\$2,500,000	\$0	\$0	\$200,000	0.0
INCREASE/(DECREASE)	(\$15,000)	(\$15,000)	\$0	\$0	\$0	0.0
Percentage Change	(0.6%)	(0.6%)	n/a	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$2,700,000	\$2,500,000	\$0	\$0	\$200,000	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COLORADO CHILDREN'S TRUST FUND

This line item funds the personnel expenses of the administration of the Colorado Children's Trust Fund Grant Program. The program is supported by a \$15 fee on petitioners for the dissolution of marriage, legal separation, or the declaration of legal invalidity of marriage. Grants are awarded to local prevention and education programs that work with child abuse and neglect cases. The Colorado Children's Trust Fund Board is responsible for grant decisions. Statute allows for the fund to build up a balance of \$5.0 million, at which point the fee would be eliminated and the grants would subsist on the interest earned on the fund balance.

STATUTORY AUTHORITY: Section 19-3.5-101 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$1,417,701 total funds, including \$253,425 General Fund, \$359,276 cash funds from the Colorado Children's Trust Fund, \$805,000 federal funds, and 1.5 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, COLORADO CHILDREN'S TRUST FUND						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,155,000	\$0	\$350,000	\$0	\$805,000	1.5
Other legislation	158,374	158,374	0	0	0	0.0
TOTAL	\$1,313,374	\$158,374	\$350,000	\$0	\$805,000	1.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,313,374	\$158,374	\$350,000	\$0	\$805,000	1.5
Annualize prior year legislation	96,541	95,051	1,490	0	0	0.0
Annualize prior year budget actions	7,786	0	7,786	0	0	0.0
TOTAL	\$1,417,701	\$253,425	\$359,276	\$0	\$805,000	1.5
INCREASE/(DECREASE)	\$104,327	\$95,051	\$9,276	\$0	\$0	0.0
Percentage Change	7.9%	60.0%	2.7%	n/a	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$1,417,701	\$253,425	\$359,276	\$0	\$805,000	1.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

NURSE HOME VISITOR PROGRAM

The Nurse Home Visitor Program was established by S.B. 00-071, and utilizes specially trained nurse home visitors to provide health education and counseling to low-income first time mothers beginning when the mother is pregnant and continuing through the child's second birthday. The program has served approximately 12,000 mothers and children, and is monitored by the National Center for Children, Families and Communities at the CU Health Sciences Center. The Nurse Home Visitor Program Fund receives 26.7 percent of the state's allocation of money received from Tobacco Master Settlement funds.

STATUTORY AUTHORITY: Section 26-6.4-102 et seq., C.R.S.

REQUEST: The Department requests \$23,999,455 total funds, including \$22,236,118 cash funds from the Nurse Home Visitor Program Fund, \$1,763,337 federal funds from the Maternal Infant and Early Childhood Home Visiting grant (indicated for informational purposes only), and 3.0 FTE for FY 2019-20.

RECOMMENDATION: Consistent with the Committee’s action on the allocation of FY 2019-20 Tobacco Master Settlement Agreement revenues during figure setting on February 5, 2019, staff recommends an appropriation of \$24,661,125 total funds for FY 2019-20. The recommendation consists of \$22,897,788 from the Nurse Home Visitor Program Fund, \$1,763,337 federal funds from the Maternal Infant and Early Childhood Home Visiting grant (indicated for informational purposes only), and 3.0 FTE for FY 2019-20.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, NURSE HOME VISITOR PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$23,986,737	\$0	\$22,223,400	\$0	\$1,763,337	3.0
TOTAL	\$23,986,737	\$0	\$22,223,400	\$0	\$1,763,337	3.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$23,986,737	\$0	\$22,223,400	\$0	\$1,763,337	3.0
Tobacco Master Settlement Agreement	661,670	0	661,670	0	0	0.0
Annualize prior year budget actions	10,675	0	10,675	0	0	0.0
Annualize prior year legislation	2,043	0	2,043	0	0	0.0
TOTAL	\$24,661,125	\$0	\$22,897,788	\$0	\$1,763,337	3.0
INCREASE/(DECREASE)	\$674,388	\$0	\$674,388	\$0	\$0	0.0
Percentage Change	2.8%	n/a	3.0%	n/a	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$23,999,455	\$0	\$22,236,118	\$0	\$1,763,337	3.0
Request Above/(Below) Recommendation	(\$661,670)	\$0	(\$661,670)	\$0	\$0	0.0

FAMILY SUPPORT SERVICES

This line item funds grants to Family Resource Centers that were created to serve as a single point of entry for providing comprehensive, intensive, integrated, and collaborative state- and community-based services to vulnerable families, individuals, children, and youth. By law, Section 26-18-105, C.R.S., the services provided by the family resource center shall be coordinated and tailored to the specific needs of individuals and families who live in the community. Centers may receive grants from the Department based on a submitted by the applicant that must meet statutory requirements. Centers provide case management to assess a family’s needs and strengths. Families receive comprehensive coordinated case management services to navigate the pathways to economic, educational, and social and health success for all generations, moving families from crisis to self-reliance. Currently, ten of the 30 established Family Resource Centers throughout the State receive competitive grants from the Department. The Family Resource Center Association (FRCA) is responsible for providing resources for implementing quality standards, developing new family resource centers, tracking and reporting outcomes, and representing the Family Resource Center network. The Department provides oversight of the program with includes staff support and related administrative and indirect costs. Based on the current appropriation, the average cost per center, which includes Department administrative costs and FRCA training and reporting responsibilities, totals approximately \$75,000.

STATUTORY AUTHORITY: Section 26-18-104, C.R.S.

REQUEST: The Department requests \$763,061 General Fund and 0.5 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, FAMILY SUPPORT SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$752,704	\$752,704	\$0	\$0	\$0	0.5
TOTAL	\$752,704	\$752,704	\$0	\$0	\$0	0.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$752,704	\$752,704	\$0	\$0	\$0	0.5
R15 Community provider rate increase	6,751	6,751	0	0	0	0.0
Annualize prior year budget actions	3,215	3,215	0	0	0	0.0
Annualize prior year legislation	391	391	0	0	0	0.0
TOTAL	\$763,061	\$763,061	\$0	\$0	\$0	0.5
INCREASE/(DECREASE)	\$10,357	\$10,357	\$0	\$0	\$0	0.0
Percentage Change	1.4%	1.4%	n/a	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$763,061	\$763,061	\$0	\$0	\$0	0.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COMMUNITY-BASED CHILD ABUSE PREVENTION SERVICES

This line was established through FY 2013-14 funding requests and appropriates funding for a series of new or expanded programs focused on prevention with the intent of keeping families from entering or further penetrating the child welfare system. The programs identify families that will benefit from prevention services and connect those families to resources designed to increase their protective capacity. Because the majority of referrals to child protective services involve concerns about basic care and parental resources, these programs focus on building connections to cornerstone community services and supports. The line funds two specific programs:

- SafeCare is an in-home prevention services program for parents that includes child behavior management, planned activities training, home safety training, and child health care skills, designed to stabilize families and prevent child maltreatment. Funding is used to implement the SafeCare model at twelve specific sites throughout the state; and
- Community Response Program is designed for preventing child maltreatment and strengthening family functioning by increasing the family's protective capacities. Funding will be used to implement the program model at 18 sites throughout the state.

STATUTORY AUTHORITY: Section 26-5-101 et. seq., C.R.S.

REQUEST: The Department requests \$8,526,419 General Fund and 2.0 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, COMMUNITY CHILD ABUSE PREVENTION SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$8,564,769	\$8,564,769	\$0	\$0	\$0	2.0
TOTAL	\$8,564,769	\$8,564,769	\$0	\$0	\$0	2.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$8,564,769	\$8,564,769	\$0	\$0	\$0	2.0
R15 Community provider rate increase	81,650	81,650	0	0	0	0.0
Annualize prior year budget actions	(120,000)	(120,000)	0	0	0	0.0
TOTAL	\$8,526,419	\$8,526,419	\$0	\$0	\$0	2.0
INCREASE/(DECREASE)	(\$38,350)	(\$38,350)	\$0	\$0	\$0	0.0
Percentage Change	(0.4%)	(0.4%)	n/a	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$8,526,419	\$8,526,419	\$0	\$0	\$0	2.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

HEALTHY STEPS FOR YOUNG CHILDREN

This line item funds the evidence-based Healthy Steps two-generation program. It is delivered through the pediatric care system to provide parent support and education, developmental screening, safe sleep practices, family protective and risk factor screening, including parental depression, domestic violence and substance abuse, and connections to needed services. It serves 1,300 families living in the highest risk counties as determined by the Early Childhood Needs Assessment. These families are low-income, and have one or more additional risk factors that could compromise the child's safety, health and well-being, or ability to reach their potential in life.

STATUTORY AUTHORITY: Section 26-5-101 et. seq., C.R.S.

REQUEST: The Department requests \$577,665 General Fund for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, HEALTHY STEPS FOR YOUNG CHILDREN						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$571,946	\$571,946	\$0	\$0	\$0	0.0
TOTAL	\$571,946	\$571,946	\$0	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$571,946	\$571,946	\$0	\$0	\$0	0.0
R15 Community provider rate increase	5,719	5,719	0	0	0	0.0
TOTAL	\$577,665	\$577,665	\$0	\$0	\$0	0.0
INCREASE/(DECREASE)	\$5,719	\$5,719	\$0	\$0	\$0	0.0
Percentage Change	1.0%	1.0%	n/a	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$577,665	\$577,665	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

INCREDIBLE YEARS PROGRAM

This new line item was created in FY 2018-19 to support the Incredible Years® (IY) Program. Rigorously researched IY programs support parenting skills (Preschool Basic Parent Program), teacher training (Teacher Classroom Management), and children's social-emotional skill development (Dinosaur School).

STATUTORY AUTHORITY: Section 26-1-111 (2)(t), C.R.S.

REQUEST: The Department requests \$848,881 total funds, including \$169,775 General Fund, \$679,106 Marijuana Tax Cash Fund, and 1.1 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, DIVISION OF COMMUNITY AND FAMILY SUPPORT, INCREDIBLE YEARS PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$601,545	\$120,309	\$481,236	\$0	\$0	1.1
TOTAL	\$601,545	\$120,309	\$481,236	\$0	\$0	1.1
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$601,545	\$120,309	\$481,236	\$0	\$0	1.1
Annualize prior year budget actions	242,322	48,464	193,858	0	0	0.0
R15 Community provider rate increase	5,014	1,002	4,012	0	0	0.0
TOTAL	\$848,881	\$169,775	\$679,106	\$0	\$0	1.1
INCREASE/(DECREASE)	\$247,336	\$49,466	\$197,870	\$0	\$0	0.0
Percentage Change	41.1%	41.1%	41.1%	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$848,881	\$169,775	\$679,106	\$0	\$0	1.1
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(C) Indirect Cost Assessment

INDIRECT COST ASSESSMENT

This line item funds the indirect costs associated with the operation of the Department.

REQUEST: The Department requests an appropriation of \$3,532,778 total funds, including \$179,462 cash funds and \$3,353,316 federal funds for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

The following table summarizes the calculations for the recommendation.

OFFICE OF EARLY CHILDHOOD, INDIRECT COST ASSESSMENT, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$3,182,251	\$0	\$126,353	\$0	\$3,055,898	0.0
S.B. 19-114 (Supplemental)	6,758	0	35,646	0	(28,888)	0.0
TOTAL	\$3,189,009	\$0	\$161,999	\$0	\$3,027,010	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$3,189,009	\$0	\$161,999	\$0	\$3,027,010	0.0
Indirect cost assessment	350,527	0	53,109	0	297,418	0.0
Annualize prior year legislation	(6,758)	0	(35,646)	0	28,888	0.0
TOTAL	\$3,532,778	\$0	\$179,462	\$0	\$3,353,316	0.0
INCREASE/(DECREASE)	\$343,769	\$0	\$17,463	\$0	\$326,306	0.0
Percentage Change	10.8%	n/a	10.8%	n/a	10.8%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$3,532,778	\$0	\$179,462	\$0	\$3,353,316	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(7) OFFICE OF SELF SUFFICIENCY

The Office of Self-Sufficiency budgetary section provides cash assistance, nutritional support, and support services to assist families and individuals in need. The programs administered by this unit include Colorado's implementation of the federal Temporary Assistance for Needy Families (TANF) program, known as Colorado Works, the federal Supplemental Nutrition Assistance Program (SNAP), child support services, heating bill payment assistance (LEAP), services for refugees, and disability determination services.

OFFICE OF SELF SUFFICIENCY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$282,022,469	\$12,036,238	\$30,419,142	\$2,355,620	\$237,211,469	255.8
Other legislation	1,401,747	1,278,751	122,996	0	0	1.0
S.B. 19-114 (Supplemental)	971,131	183,132	33,375	93,858	660,766	0.0
TOTAL	\$284,395,347	\$13,498,121	\$30,575,513	\$2,449,478	\$237,872,235	256.8
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$284,395,347	\$13,498,121	\$30,575,513	\$2,449,478	\$237,872,235	256.8
R4 Reducing child neglect via employment	0	0	0	0	0	0.0
R5 Improving nutrition in rural and underserved communities	1,030,000	465,000	0	0	565,000	0.0
R6 Child support employment	952,669	0	0	0	952,669	1.0
R9 Colorado Works basic cash COLA	0	0	0	0	0	0.0
R15 Community provider rate increase	18,439	0	0	0	18,439	0.0
R19 Covering child support unfunded disbursements	150,896	150,896	0	0	0	0.0
R22 SNAP quality assurance line item	(111,549)	(55,775)	0	0	(55,774)	(2.0)
Indirect cost assessment	2,249,290	0	44,104	355,010	1,850,176	0.0
Annualize prior year budget actions	139,401	(427,321)	33,441	1,311	531,970	0.9
Technical correction	36,630	36,630	0	0	0	0.0
Annualize prior year legislation	(828,512)	(78,656)	(63,143)	(93,744)	(592,969)	0.0
TOTAL	\$288,032,611	\$13,588,895	\$30,589,915	\$2,712,055	\$241,141,746	256.7
INCREASE/(DECREASE)	\$3,637,264	\$90,774	\$14,402	\$262,577	\$3,269,511	(0.1)
Percentage Change	1.3%	0.7%	0.0%	10.7%	1.4%	(0.0%)
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$1,681,984	\$0	\$0	\$0	\$1,681,984	2.0

DECISION ITEMS – (7) OFFICE OF SELF SUFFICIENCY

→ R4 REDUCING CHILD NEGLECT VIA EMPLOYMENT

REQUEST: The Department's R4 evidence-based request includes \$1,681,984 in federal funds from the Temporary Assistance for Needy Families (TANF) Long-term works reserve fund and 2.0 FTE in FY 2019-20 to create a three-year pilot program. The request aims to connect child welfare cases to employment strategies. The request annualizes to \$3,216,847 in federal TANF funds and 2.0 FTE in FY 2020-21 through FY 2021-22.

RECOMMENDATION: **Staff recommends the Committee deny the Department's FY 2019-20 request, and not provide funding for R4 Reducing Child Neglect via Employment.**

*ANALYSIS:**Background*

More than 80 percent of Colorado's child welfare cases are opened due to neglect, as opposed to abuse. Among those open cases where children remain in their home, poverty is a prevailing factor, with parents having trouble providing for their family's financial needs. Providing basic support, including economic security and employment builds families' capacity to provide for their children.

Findings from a 2011 study, completed by Colorado State University, indicate that a case with no poverty present is 60 percent more likely to have a successful outcome than a case with poverty as a presenting issue. This research suggests that investing resources in strategies to reduce or eliminate poverty will have positive effects in decreasing the likelihood of neglect. Among the poverty-reduction strategies needed by families struggling to make ends meet, which include cash assistance, education support, stable housing and other services, employment offers the quickest and most sustainable path out of poverty. The Department's request notes that child welfare workers are primarily responsible for focusing on safety, tasked with discerning when it is safe for children to be home and promoting safe reunification of families. Generally, child welfare caseworkers have neither the specialized backgrounds nor training in employment-focused services or assistance.

TANF Reserves

The Colorado Works Program implements the federal Temporary Assistance for Needy Families (TANF) block grant program created by the 1996 welfare reform law. In Colorado, TANF is a state-supervised, county-administered program whereby federal block grant funding appropriated to the State Department of Human Services is allocated to the State's county human/social services departments. The primary state grant award made by the federal government to states to operate the TANF program is the State Family Assistance Grant (SFAG). The State of Colorado annually receives a fixed-amount, primary grant of \$136.1 million in federal TANF block grant funding. The majority of this federal block grant is allocated to 64 Colorado county offices of human/social services. In FY 2018-19, the appropriation for block grants to counties that provide TANF assistance to families including basic cash assistance, employment and training opportunities, and child care assistance totals \$128.2 million.

In addition to the primary SFAG award made by the federal government to states to operate the TANF program, the U.S. Department of Health and Human Services also allocates Contingency Funds to "needy" states through an application process. Over the past few years, Colorado has met

the eligibility criteria for Contingency Funds and most recently received \$15.1 million in FY 2017-18. The annual award changes based on federal funding available and the number of eligible states applying. In FY 2018-19, the Department estimates that Colorado will receive \$12.0 million in Contingency Funds of the \$598 million total federal funds awarded to qualifying states.

Federal law permits the establishment of a State TANF reserve, but does not quantify a minimum or limit the maximum reserve amount. Reserves are considered to be a safeguard in future years in the event of economic downturns or caseload increases. In addition, State statute (Section 26-2-721, C.R.S.) also allows the Department of Human Services to maintain a TANF reserve (Long-term Works Reserve), but does not address or define adequate reserve levels. The FY 2018-19 beginning balance of the State's LTR totaled \$85.7 million. The Department has determined that the minimum reserve should represent approximately 25 percent of the State's annual \$136 million federal TANF block grant, or approximately \$33.9 million.

State statute (Section 26-2-714, C.R.S.) allows county departments of human/social services to also maintain a reserve fund, up to a maximum amount of 40 percent of its annual TANF block grant, or \$100,000 whichever is greater. These funds are often used to cover child welfare deficits, for child care quality activities, and to cover child care assistance deficits, as is allowed by federal and state law. At the beginning of FY 2018-19, county TANF reserves totaled \$54.8 million. No county TANF reserve funds would revert to the State LTR until all counties have accumulated the maximum allowable amount of reserves.

Reserve funds are typically established as a safeguard against economic downturns, seasonal business cycles, and other types of unforeseen, short-term circumstances. Once the financial situation is rectified, i.e. business returns to normal, funding or revenues increase, or expenses are reduced, the aim is to re-build the reserve to provide security for the next financial emergency.

The State's LTR beginning balance in FY 2018-19 totaled \$85.7 million. By the end of FY 2019-20, the LTR is projected to total \$71.6 million. Assumptions driving this figure include Contingency Fund Award assumptions and decision items affecting the reserve. The State of Colorado received \$15.1 million in Federal TANF Contingency funds in FY 2017-18. The Department's LTR projections, based on recent averages, utilize \$12 million for the current year estimate and for future year projections. If that funding is not forthcoming - due to changes in federal policy or for any other reason - the 4-year impact is a \$48 million negative adjustment. These reserve projections do not include the \$9.7 million to support the Title IV demonstration project for child welfare prevention and intervention efforts.

Impact on State TANF Reserves

When viewed independently, the R4 and R6 pilot programs requested by the Department deserve consideration based on their own merits. Collectively, these requests rely on the State's TANF Long-term reserve as the funding source. Over the next several years, the costs of these programs accumulate quickly. As seen in the following table, while the budget year cost of these decision items totals \$2.7 million, the cumulative cost of the two requested pilot programs total \$14.7 million. As mentioned previously, during this 4-year period, LTR projections include a built-in assumption that Colorado will receive \$12 million in federal Contingency Funds each year, or \$48 million total.

CUMULATIVE IMPACT OF MULTI-YEAR PROGRAMS ON THE TANF RESERVE				
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23
R4 Reducing Child Neglect*	\$1,709,355	\$3,244,218	\$3,244,218	-
R6 Child Support Employment*	966,977	1,834,274	1,834,274	1,834,274
Annual Total	\$2,676,332	\$5,078,492	\$5,078,492	\$1,834,274
Cumulative Total	\$2,676,332	\$7,754,824	\$12,833,316	\$14,667,590

*Includes EDO expenses.

It is worth noting that S.B. 17-292 created a TANF Employment Opportunities with Wages pilot program two years ago, that is currently funded at \$4.0 million from the TANF reserve fund. This pilot ceases operation on June 30, 2020, and a final evaluation report is due October 1, 2020.

Request

The Department's R4 request, which aims to connect child welfare cases to employment strategies, proposes a new evidence-based program with a developing theory of change. The program will move toward the theory-informed category, with the potential to move to the evidence-informed category, based on the evaluation proposed. The Department and the evaluator will select an evaluation design plan after the program is funded. As a first step, the program's activities will be documented and analyzed. To measure program outcomes, the Department proposes a correlation study. The confidence of effectiveness produced by the evaluation proposed in this request is moderate-low. The "Step" in evidence continuum program will be at post evaluation is between 2 (identify outputs) and 3 (assess outcomes). The Department proposes to use the requested funding to procure vendors through a competitive application process to provide targeted employment services for TANF-eligible low-income families with open child welfare cases and with poverty as an identified issue. The Department's request includes \$200,000 to contract with a vendor to conduct a rigorous program evaluation. The program is expected to serve 280 individuals in the first year, expanding to 560 individuals in the second and third years. Participants will receive an array of services ranging from work-based learning services such as subsidized employment, on-the-job training, and apprenticeships to employment support services such as job search assistance, transportation assistance, and resume writing. The Department's request reflects an anticipated \$5,000 average cost per participant. From the State's perspective, the average cost per participant will be \$6,104 in FY 2019-20. This is slightly more than the \$6,096 annual Colorado Works basic cash TANF benefit for a single-parent family with two children that receives \$508 a month.

Recommendation

Staff recommends the Committee deny the Department's FY 2019-20 request, and not provide funding for R4. This recommendation is based on staff's concerns about economic uncertainties, concerns about the sustainability of using long-term reserve funds for multi-year programs, and reservations about the program's \$6,104 total cost per participant in this request. Based on recent comments by the Chair of the Federal Reserve and various leading economic indicators, an economic downturn is expected to occur in the second half of 2019 or early 2020. A slow-down in economic expansion or an actual recession will result in a greater need/demand for public assistance programs and potentially fewer resources to meet those demands. During the federal government shutdown earlier this year, 2nd quarter TANF payments to states were delayed, which required states to temporarily use reserve funds to make benefit payments. Fortunately, the funding interruption caused by the shutdown was short-lived. However, this situation is one example of how unanticipated circumstances can result in the need for a sufficient level of reserves.

→ R5 IMPROVING NUTRITION IN RURAL AND UNDERSERVED COMMUNITIES

REQUEST: The Department's R5 evidence-based request includes \$1,030,000 total funds, including \$465,000 General Fund and \$565,000 in federal Supplemental Nutrition Assistance Program (SNAP) funds for FY 2019-20 through FY 2021-22. The request aims to improve food security, access, and nutrition in underserved rural/frontier communities. The goal of the proposed program is to increase Supplemental Nutrition Assistance Program (SNAP) enrollment through outreach.

The Department requested input from the Attorney General's (AG) office regarding the use of General Fund support for SNAP outreach. The AG's response noted that Section 26-2-301 (4)(b), C.R.S. does not require that the Department use only private/federal funds for SNAP outreach. Further, statute does not mandate that all funding for implementation or administration of outreach derive from private or federal funds, nor does it prohibit the Department from requesting state funds to support such outreach.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ANALYSIS:

Background

SNAP currently provides \$57 million in monthly (\$684 million annually) federal food benefits to nearly 465,000 Coloradans. However, an estimated 211,000 Colorado households who appear to qualify for SNAP benefits are not enrolled in the program. As a result, Colorado ranks 44th in the nation in program access. Low levels of SNAP enrollment and associated food insecurity impacts individual's health conditions, school performance, and ability to overcome the cycle of poverty. From a state and regional perspective, food insecurity negatively affects economic development, educational achievement, and health care costs. Statute requires the Department to develop a state outreach plan to promote access to food assistance benefits through the SNAP program. The Department's request intends to continue, and improve, current SNAP outreach activities currently performed, in part, through the support of a grant that expires September 30, 2019.

Proposed Solution

The Department's R5 request focuses on tracking outputs, such as the number of people enrolled and/or the rate of SNAP benefit uptake, versus specific outcomes, such as improved health and food security. Since SNAP benefits have been linked to improved health and food security in national research, the Department presumes that these outcomes will be achieved via enrollment; however, the Department does not propose that these outcomes be tracked specifically in the request. The proposed evaluation aims to develop and document outreach processes and monitor SNAP participation. At post-evaluation, the "Step" along the evidence continuum will be at two, or identify outputs – which are the number of enrollees. The Department (Office of Self Sufficiency) will use \$900,000 of the request for programmatic activities aimed at increasing SNAP enrollment in rural areas and \$130,000 to support one contractual position to administer current and develop future SNAP outreach contracts, monitor contractor performance, and process payments for eligible activities aimed at increasing SNAP enrollment. The areas targeted by these outreach efforts will include 30 counties where in-person, rural outreach does not currently exist.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request.

→ R6 CHILD SUPPORT EMPLOYMENT

REQUEST: The Department's R6 evidence-based request includes \$952,669 in federal funds from the Temporary Assistance for Needy Families (TANF) fund and 1.0 FTE for the Office of Self Sufficiency to create a multi-year pilot program that provides employment services to low-income, non-custodial parents (NCPs) struggling to pay child support. The request annualizes to \$1,819,966 and 1.0 FTE for years FY 2020-21 through FY 2022-23.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ANALYSIS:

Background

The Child Support Services (CSS) program, currently administered by county human and social services offices throughout Colorado, focuses on ensuring that children receive financial and medical support from both parents. Services include paternity establishment, location of non-custodial parents, establishment of a child support order, and enforcement of an order. The Department's evidence-based request (R6 Child Support Employment) notes that the Child Support Services (CSS) program, currently administered by county human and social services offices throughout Colorado, focuses on ensuring that children receive financial and medical support from both parents. Services include paternity establishment, location of non-custodial parent, establishment of a child support order, and enforcement of an order. A disproportionate percentage of parents not paying child support have very low incomes and face employment barriers that affect their ability to make support payments. However, federal rules restrict the use of federal Title IV-D Social Security Act funds for employment services, leaving counties with few resources to meet this need.

Issue

Every month, nearly 30,000 families on Colorado's Title IV-D child support caseload do not receive any of the \$11.9 million in child support they are owed. Families lacking this income source are more likely to live in poverty and apply for public assistance, typically through the Temporary Assistance for Needy Families (TANF) program. Children living in households facing economic hardship, without two parents engaged in their lives are more likely to struggle in school, become involved in the juvenile justice system, and raise their own children in poverty.

Request

The Department's R6 request will provide funds to serve up to 2,600 parents (in year 1) at an average cost of \$300 per participant. In future years, 5,200 families will be served annually. Recipients will receive a wide array of services in the areas of employment, supportive services related to employment, and workshops tailored to strengthening family stability and relationships. The Department projects that more than 70 percent of participants (3,640 NCPs) previously out of compliance with child support orders will become gainfully employed in the first six months and begin paying child support. These payments are expected to generate an additional \$15 million in child support to families annually. The Department's request sites the success of Arapahoe County's Parents to Work program, which has resulted in increased employment rates, increased earnings, and most importantly an increase in child support payments. The Department's request seeks to implement a pilot program - with a rigorous evaluation – that could mirror Arapahoe County's program.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request. Staff's recommendation is based on the merits and goals of the proposed program, the \$300 average cost per participant, the results of an Arapahoe County program upon which the proposal is modeled, and the less-significant impact it has on the State's TANF reserve fund.

→ R9 COLORADO WORKS BASIC CASH ASSISTANCE COLA

REQUEST: On February 28, 2019, the Department withdrew the R9 Decision Item request for funding to implement a 1.5 percent cost-of-living-adjustment (COLA) in the Colorado Works Basic Cash Assistance benefit in FY 2019-20. The request submitted on November 1, 2018, included \$1,171,848 total funds, including \$173,135 cash funds and \$998,713 federal funds from the State's Temporary Assistance for Needy Families (TANF) Long-Term Works Reserve (LTR) fund. The request does not affect FTE. In future years, a 1.5 percent COLA, or the Social Security Administration's (SSA) announced COLA, whichever is lower will be implemented on an annual basis, pending funding support provided by the General Assembly and action taken by the State Board of Human Services.

RECOMMENDATION: As a result of the Department's withdrawal of this item, staff is not making a recommendation.

*ANALYSIS:**Background*

Staff provided the Committee with a briefing on this decision item on December 12, 2018. The Colorado Works Program implements the federal Temporary Assistance for Needy Families (TANF) block grant program created in the 1996 welfare reform law. TANF is a means-tested public assistance program that provides temporary assistance in the form of basic cash financial support and employment services to approximately 17,000 of Colorado's neediest families. Since the inception of the TANF program, the State of Colorado has annually received a fixed, primary grant award of \$136.1 million in federal block grant funding. TANF Basic Cash Assistance (BCA) benefits have not been routinely adjusted for inflation, and as a result, the purchasing power of Colorado's Basic Cash Assistance (BCA) grant has declined. In an attempt to address this decline in purchasing power, the State Board of Human Services (SBHS) approved a 10 percent increase in Colorado Works Basic Cash Assistance (BCA) payments in June 2018, increasing the payment for a single-parent family with two children from \$462 to \$508 in FY 2018-19. Prior to that, benefit rates had not been adjusted in nearly a decade. Even with this increase, the benefit represents 29.3 percent of the Federal Poverty Guideline. Staff's briefing on this request noted that the R9 request for a 1.5 percent cost-of-living-adjustment (COLA) in the Colorado Works Basic Cash Assistance benefit would increase the current monthly benefit received by a single-parent family with two children from \$508 to \$516.

→ R19 COVERING CHILD SUPPORT UNFUNDED DISBURSEMENTS

REQUEST: The Department's request for the Office of Self Sufficiency includes \$150,896 General Fund to cover shortfalls in the Family Support Registry (FSR) Fund. The request does not affect FTE and there is no annualized cost.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ANALYSIS:

Background

The Family Support Registry (FSR) is an important tool in collecting child support. The FSR is responsible for processing more than \$450 million in child support obligations annually. Interest earned from the daily balance of the account used for child support collected by the Department to offset unfunded disbursements, is deposited into the FSR Fund, created by the Colorado General Assembly in 1998 (Section 26-13.115.5, C.R.S.). Federal law mandates that child support payments must be transferred to the custodial parent within 48 hours of receipt. When a non-custodial parent pays child support, the funds are deposited into the FSR bank account. Any interest earned on the FSR bank balance is then transferred to the FSR Fund and used to cover unfunded disbursements. Interest is earned on the daily balance during the short time between the receipt of funds and the disbursement. Per Federal regulations, 34 percent of the earnings can be used by the State to offset program expenditures, including unfunded disbursements. Unfunded disbursements occur when obligors bounce checks, stop payments on checks, or when State or county workers misapply funds.

When the FSR Fund was created 20 years ago, financial transactions often took three to five business days for a check to clear at the bank. In the past two decades, advances in financial transaction technology to process funds have shortened the "float" or time-period in which these funds can earn interest. Quicker processing times, and consistently lower interest rates, have resulted in reduced interest earned and the FSR Fund's inability to cover the expense of the unfunded disbursements. Without an appropriation to cover this shortfall, the Department has used General Fund appropriated for modernizing the Automated Child Support Enforcement System (ACSES) to cover unfunded disbursements. This practice, however, affects the Department's ability to maintain and upgrade the functionality of ACSES and is not sustainable.

Proposed Solution

The Department requests \$150,896 General Fund in one-time funding for FY 2019-20 to cover unfunded child support disbursements, which currently exceed the interest income generated by the FSR Fund. This appropriation will allow the Department to use the General Fund appropriation earmarked for ACSES to be used for its intended purpose to modernize the system responsible for ensuring the collection and distribution of child support payments, and serving more than 150,000 Colorado families in the child support system. It also allows the Department to receive 66 percent federal reimbursements on all General Fund, ACSES-related expenditures.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request.

LINE ITEM DETAIL – (7) OFFICE OF SELF SUFFICIENCY

(A) ADMINISTRATION

PERSONAL SERVICES

This line item supports the base salary, state PERA contributions, and contracts for program managers and administrative oversight.

STATUTORY AUTHORITY: Sections 26-1-201 (d)(v)(w), C.R.S.

REQUEST: The Department requests an appropriation of \$929,337 total funds, including \$369,783 General Fund, \$559,554 federal funds from various sources, and 15.0 FTE for FY 2018-19.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

OFFICE OF SELF SUFFICIENCY, ADMINISTRATION, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$857,088	\$341,203	\$0	\$0	\$515,885	15.0
TOTAL	\$857,088	\$341,203	\$0	\$0	\$515,885	15.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$857,088	\$341,203	\$0	\$0	\$515,885	15.0
Annualize prior year budget actions	64,201	25,484	0	0	38,717	0.0
Annualize prior year legislation	8,048	3,096	0	0	4,952	0.0
TOTAL	\$929,337	\$369,783	\$0	\$0	\$559,554	15.0
INCREASE/(DECREASE)	\$72,249	\$28,580	\$0	\$0	\$43,669	0.0
Percentage Change	8.4%	8.4%	n/a	n/a	8.5%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$929,337	\$369,783	\$0	\$0	\$559,554	15.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

OPERATING EXPENSES

This line item funds the operating expenses of the Office. Common operating expenses include postage, equipment maintenance, and in-state travel.

STATUTORY AUTHORITY: Sections 26-1-201 (d)(v)(w), C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$27,883 General Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends a continuation-level appropriation of \$27,883 General Fund for FY 2019-20.**

(B) COLORADO WORKS PROGRAM**ADMINISTRATION**

This line item includes administrative costs associated with state supervision and oversight of the county-administered Colorado Works program.

STATUTORY AUTHORITY: Section 26-2-705, C.R.S.

REQUEST: The Department requests an appropriation of \$4,021,291 federal funds from the Temporary Assistance for Needy Families (TANF) block grant and 20.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for the recommendation.

OFFICE OF SELF SUFFICIENCY, COLORADO WORKS PROGRAM, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$3,966,223	\$0	\$0	\$0	\$3,966,223	19.8
TOTAL	\$3,966,223	\$0	\$0	\$0	\$3,966,223	19.8
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$3,966,223	\$0	\$0	\$0	\$3,966,223	19.8
Annualize prior year budget actions	48,906	0	0	0	48,906	0.2
Annualize prior year legislation	6,162	0	0	0	6,162	0.0
TOTAL	\$4,021,291	\$0	\$0	\$0	\$4,021,291	20.0
INCREASE/(DECREASE)	\$55,068	\$0	\$0	\$0	\$55,068	0.2
Percentage Change	1.4%	n/a	n/a	n/a	1.4%	1.0%
FY 2019-20 EXECUTIVE REQUEST	\$4,021,291	\$0	\$0	\$0	\$4,021,291	20.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COUNTY BLOCK GRANTS

This line item provides funding to county departments of social services to administer the Colorado Works Program. Counties have the flexibility to use the funds for administration or program needs and to transfer up to 30 percent of funds to child welfare and child care programs. The allocation of funds among the counties is based on demographic and economic factors and is determined by the Department based on input from the Colorado Works Allocation Committee. Pursuant to Section 26-2-714, C.R.S., if the Department and the Colorado Works Allocation Committee do not reach agreement on allocations, alternatives are submitted to the Joint Budget Committee, which makes the final allocation determination.

STATUTORY AUTHORITY: Sections 26-2-701 et. seq., C.R.S.

REQUEST: The Department requests \$150,548,087 total funds for FY 2019-20. The request includes \$22,349,730 cash funds, including \$22,149,730 cash funds from local sources representing the local

cash funds expenditure obligation pursuant to Section 26-2-714 (6)(c (I), C.R.S. and \$200,000 cash funds from the state's share of cash fund recoveries, including retained fraud refunds, state revenue intercepts, and other refunds. The request also includes \$128,198,357 federal funds from the TANF block grant.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

The following table summarizes the calculations for the recommendation.

OFFICE OF SELF SUFFICIENCY, COLORADO WORKS PROGRAM, COUNTY BLOCK GRANTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$150,548,087	\$0	\$22,349,730	\$0	\$128,198,357	0.0
TOTAL	\$150,548,087	\$0	\$22,349,730	\$0	\$128,198,357	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$150,548,087	\$0	\$22,349,730	\$0	\$128,198,357	0.0
R9 Colorado Works basic assistance COLA	0	0	0	0	0	0.0
TOTAL	\$150,548,087	\$0	\$22,349,730	\$0	\$128,198,357	0.0
INCREASE/(DECREASE)	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$150,548,087	\$0	\$22,349,730	\$0	\$128,198,357	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COUNTY TRAINING

This line item funds training for case workers so that they are knowledgeable and may assist TANF participants in the following statutorily-mandated functions:

- Identifying goals, including work activities, time frames for achieving self-sufficiency, and the means required to meet these benchmarks;
- Obtaining supportive services such as mental health counseling, substance abuse counseling, life skills training, and money management or parenting classes;
- Providing ongoing support and assistance to the family in overcoming barriers to training and employment;
- Monitoring the progress of the family toward attaining self-sufficiency; and
- Addressing domestic violence situations.

STATUTORY AUTHORITY: Section 26-2-712 (7), C.R.S.

REQUEST: The Department requests an appropriation of \$386,859 federal funds from the TANF block grant and 2.0 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

The following table summarizes the calculations for the recommendation.

OFFICE OF SELF SUFFICIENCY, COLORADO WORKS PROGRAM, COUNTY TRAINING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$383,922	\$0	\$0	\$0	\$383,922	2.0
TOTAL	\$383,922	\$0	\$0	\$0	\$383,922	2.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$383,922	\$0	\$0	\$0	\$383,922	2.0
Annualize prior year budget actions	2,604	0	0	0	2,604	0.0
Annualize prior year legislation	333	0	0	0	333	0.0
TOTAL	\$386,859	\$0	\$0	\$0	\$386,859	2.0
INCREASE/(DECREASE)	\$2,937	\$0	\$0	\$0	\$2,937	0.0
Percentage Change	0.8%	n/a	n/a	n/a	0.8%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$386,859	\$0	\$0	\$0	\$386,859	2.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

DOMESTIC ABUSE PROGRAM

This line item funds the Domestic Abuse Program. The Program encourages local governments and non-governmental agencies to develop domestic abuse programs. Money for domestic abuse programs comes from the Domestic Abuse Program Fund and federal TANF funds. The cash fund consists of taxpayer contributions (through a check-off on Colorado individual income tax returns), any appropriations from the General Assembly, fees for petitions and responses in divorce proceedings, and marriage licenses.

STATUTORY AUTHORITY: Sections 26-7.5-101 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$1,870,788 total funds, including \$1,241,111 cash funds from the Colorado Domestic Abuse Program Fund, \$629,677 federal funds from the TANF Block Grant, and 2.7 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

OFFICE OF SELF SUFFICIENCY, COLORADO WORKS PROGRAM, DOMESTIC ABUSE PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,856,381	\$0	\$1,226,704	\$0	\$629,677	2.7
TOTAL	\$1,856,381	\$0	\$1,226,704	\$0	\$629,677	2.7
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,856,381	\$0	\$1,226,704	\$0	\$629,677	2.7
Annualize prior year budget actions	12,092	0	12,092	0	0	0.0
Annualize prior year legislation	2,315	0	2,315	0	0	0.0
TOTAL	\$1,870,788	\$0	\$1,241,111	\$0	\$629,677	2.7
INCREASE/(DECREASE)	\$14,407	\$0	\$14,407	\$0	\$0	0.0
Percentage Change	0.8%	n/a	1.2%	n/a	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$1,870,788	\$0	\$1,241,111	\$0	\$629,677	2.7
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

WORKS PROGRAM EVALUATION

This line item funds the ongoing evaluation of the Colorado Works program. This includes costs associated with collecting data on existing TANF participants and follow-up data about TANF participants after they leave the program, software licensing, and contracts with external evaluators to conduct specific analyses.

STATUTORY AUTHORITY: Section 26-2-723, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$495,440 federal funds from the TANF block grant and no FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

WORKFORCE DEVELOPMENT COUNCIL

This line item represents the Department's share of funding for the Workforce Development Council managed by the Colorado Department of Labor and Employment. The Council serves as the state's "work force investment board," as required under the federal Workforce Investment Act of 1998, and is responsible for statewide planning and coordination in the delivery of federal workforce development programs and associated federal block grant moneys received. The Council is required to develop and submit to the U.S. Department of Labor a statewide plan for workforce development, which coordinates federal, state, and local workforce development programs. The Council performs support functions and activities related to the eighteen workforce development centers throughout the state, which provide services to individuals seeking employment (including TANF participants).

STATUTORY AUTHORITY: Section 24-46.3-101, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$76,211 federal funds from the TANF block grant and no FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

TRANSITIONAL JOBS PROGRAM

This line item funds the ReHire Colorado program created via H.B. 13-1004 (Colorado Careers Act Of 2013) and extended via H.B. 14-1015 (Extend Transitional Jobs Program) and H.B. 16-1290 (Extend Transitional Jobs Program) to provide unemployed and underemployed adults an opportunity to experientially learn, model, and practice successful workplace behaviors that help them to obtain long-term unsubsidized employment. Funds appropriated in this line item are used to reimburse employers for wage-related costs, make payments to local agency contractors, and for staffing and administrative costs.

STATUTORY AUTHORITY: Sections 26-2-1101 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$2,564,526 General Fund and 2.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.** The following table summarizes the calculations for staff's recommendation.

OFFICE OF SELF SUFFICIENCY, COLORADO WORKS PROGRAM, TRANSITIONAL JOBS PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
Other legislation	\$1,278,751	\$1,278,751	\$0	\$0	\$0	1.0
H.B. 18-1322 (Long Bill)	\$1,154,539	\$1,154,539	\$0	\$0	\$0	1.0
TOTAL	\$2,433,290	\$2,433,290	\$0	\$0	\$0	2.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,433,290	\$2,433,290	\$0	\$0	\$0	2.0
Annualize prior year legislation	127,569	127,569	0	0	0	0.0
Annualize prior year budget actions	3,667	3,667	0	0	0	0.0
TOTAL	\$2,564,526	\$2,564,526	\$0	\$0	\$0	2.0
INCREASE/(DECREASE)	\$131,236	\$131,236	\$0	\$0	\$0	0.0
Percentage Change	5.4%	5.4%	n/a	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$2,564,526	\$2,564,526	\$0	\$0	\$0	2.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

EMPLOYMENT OPPORTUNITIES WITH WAGES PROGRAM

This line item funds the Employment Opportunities with Wages Program (pilot) created via S.B. 17-292 to assist individuals receiving public assistance through the state's implementation of the federal Temporary Assistance for Needy Families (TANF) program, known as Colorado Works, in attaining permanent jobs paying a living wage. The bill included a \$4.0 million appropriation from the federal TANF block grant for FY 2017-18, FY 2018-19, and FY 2019-20. The program is repealed on June 30, 2020.

STATUTORY AUTHORITY: Section 26-2-706.6 (9), C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$4,000,000 federal funds from the TANF block grant for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

CHILD WELFARE EMPLOYMENT

This requested **new** line item would provide funding for R4 Reducing Child neglect via Employment Program (pilot) requested by the Department for FY 2019-20. This evidence-based program aims to connect child welfare cases to employment strategies by providing employment services for TANF-eligible, low-income families with open child welfare cases and with poverty as an identified issue. The three-year pilot program will serve 280 individuals in FY 2019-20, and 560 individuals in FY 2020-21, and FY 2021-22.

STATUTORY AUTHORITY: Section 26-2-705 (2)(a), C.R.S.

REQUEST: The Department requests \$1,681,984 federal funds from the State's TANF Long-term reserves and 2.0 FTE for FY 2019-20, the first-year of a new pilot program, R4 Reducing Child neglect via Employment Program.

RECOMMENDATION: **Staff recommends the Committee deny the Department's request.**

CHILD SUPPORT SERVICES EMPLOYMENT

This **new** line item provides funding for R6 Child Support Employment Program (pilot) requested by the Department in for FY 2019-20. This evidence-based program aims to create a multi-year pilot program to provide employment services to low-income, non-custodial parents (NCPs). The multi-year pilot program will provide funds to serve up to 2,600 parents (in year 1) at an average cost of \$300 per participant. In years, FY 2020-21 through FY 2022-23, 5,200 the Department plans to serve 5,200 families on an annual basis. Recipients will receive a wide array of services in the areas of employment, supportive services related to employment, and workshops tailored to strengthening family stability and relationships. The Department projects that more than 70 percent of participants (3,640 NCPs) previously out of compliance with child support orders will become gainfully employed in the first six months and begin paying child support. These payments are expected to generate an additional \$15 million in child support to families annually. The program mirrors Arapahoe County's Parents to Work program, which has resulted in increased employment rates, increased earnings, and most importantly an increase in child support payments.

STATUTORY AUTHORITY: Section 26-2-706 (1)(d), C.R.S.

REQUEST: The Department requests \$952,669 federal funds from the State's TANF Long-term reserves and 1.0 FTE for FY 2019-20, the first year of a new pilot program, R6 Child Support Employment Program.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

OFFICE OF SELF SUFFICIENCY, COLORADO WORKS PROGRAM, CHILD SUPPORT SERVICES PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
TOTAL	\$0	\$0	\$0	\$0	\$0	0.0
FY2019-20 RECOMMENDED APPROPRIATION						
R6 Child support employment	\$952,669	\$0	\$0	\$0	\$952,669	1.0
TOTAL	\$952,669	\$0	\$0	\$0	\$952,669	1.0
INCREASE/(DECREASE)	\$952,669	\$0	\$0	\$0	\$952,669	1.0
Percentage Change	n/a	n/a	n/a	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$952,669	\$0	\$0	\$0	\$952,669	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(C) SPECIAL PURPOSE WELFARE PROGRAMS

LOW INCOME ENERGY ASSISTANCE PROGRAM

This line item funds the Low Income Energy Assistance Program (LEAP) that provides energy subsidies to low income households. Funding is used to help cover heating bills for low income individuals for the cold-weather months of the year and to avoid heating shut-offs. Additionally, a portion of funding is directed to assist low-income individuals facing a heating system emergency (e.g., a furnace failure) and to fund heating system repairs. Counties assist applicants and accept and forward applications to the Department.

Most of the funding for LEAP comes from the federal Low Income Home Energy Assistance Program (LIHEAP) block grant. LIHEAP was established in 1981 and is funded annually by Congress. These moneys are released directly to states, territories, tribes and the District of Columbia who use the funds to provide energy assistance to low-income households. LIHEAP offers financial assistance to qualifying low-income households to help them pay their home heating or cooling bills. Under federal law, a household must have income below either 150 percent of the federal poverty level or 60 percent of state median income level, whichever is higher. This block grant is considered a federal custodial funding source, and amounts are shown in the Long Bill for informational purposes only.

In addition to federal funding, the Program also receives cash funds from two sources. First, Energy Outreach Colorado provides funding (roughly \$1,000,000) from utility companies' unclaimed overpayments and security deposits. Second, the Department receives a Tier II Severance Tax transfer set at \$3,250,000 each fiscal year, subject to availability. This money is deposited in the Department of Human Services Low-income Energy Assistance Fund, and is continuously appropriated to the Department and shown in the Long Bill for informational purposes only.

STATUTORY AUTHORITY: Section 26-2-122.5, C.R.S.

REQUEST: The Department requests an appropriation of \$48,165,451 total funds, including \$4,250,000 cash funds from the Department of Human Services Low-income Energy Assistance Fund and Energy Outreach Colorado, \$43,915,451 federal funds from the U.S. Department of Health Human Services' Office of Energy Assistance, and 5.2 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.** Note, preliminary forecasts show that the statutory transfer of \$3,250,000 from severance tax revenue may decrease to \$2,794,867 for FY 2019-20. If this projection materializes, staff's recommended Long Bill appropriation of \$3,250,000 will include \$455,133 of empty spending authority for FY 2019-20 (expenditures will be made in an amount equal to the revenue received and no more).

The following table summarizes the calculations for the recommendation.

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, LOW INCOME ENERGY ASSISTANCE PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$48,150,238	\$0	\$4,250,000	\$0	\$43,900,238	5.2
TOTAL	\$48,150,238	\$0	\$4,250,000	\$0	\$43,900,238	5.2
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$48,150,238	\$0	\$4,250,000	\$0	\$43,900,238	5.2
Annualize prior year budget actions	13,488	0	0	0	13,488	0.0
Annualize prior year legislation	1,725	0	0	0	1,725	0.0
TOTAL	\$48,165,451	\$0	\$4,250,000	\$0	\$43,915,451	5.2
INCREASE/(DECREASE)	\$15,213	\$0	\$0	\$0	\$15,213	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$48,165,451	\$0	\$4,250,000	\$0	\$43,915,451	5.2
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM ADMINISTRATION

This line item funds the personal services and operating expenses for Department staff tasked with supervising the implementation of the Supplemental Nutrition Assistance Program (SNAP).

STATUTORY AUTHORITY: Sections 26-1-201 (d) and 26-2-301 (4)(a), C.R.S.

REQUEST: The Department requests \$2,713,756 total funds, including \$1,308,296 General Fund, \$1,405,460 federal funds from the U.S. Department of Agriculture, and 15.0 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R5 and R22 SNAP Quality Assurance adjustments.

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,787,420	\$895,153	\$0	\$0	\$892,267	16.3
TOTAL	\$1,787,420	\$895,153	\$0	\$0	\$892,267	16.3
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,787,420	\$895,153	\$0	\$0	\$892,267	16.3
R5 Improving nutrition in rural communities	1,030,000	465,000	0	0	565,000	0.0
Annualize prior year budget actions	7,274	3,622	0	0	3,652	0.7
Annualize prior year legislation	611	296	0	0	315	0.0
R22 SNAP quality assurance line item	(111,549)	(55,775)	0	0	(55,774)	(2.0)
TOTAL	\$2,713,756	\$1,308,296	\$0	\$0	\$1,405,460	15.0
INCREASE/(DECREASE)	\$926,336	\$413,143	\$0	\$0	\$513,193	(1.3)
Percentage Change	51.8%	46.2%	n/a	n/a	57.5%	(8.0%)
FY 2019-20 EXECUTIVE REQUEST	\$2,713,756	\$1,308,296	\$0	\$0	\$1,405,460	15.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM STATE STAFF TRAINING

This line item funds training activities for Department staff related to the supervision of the implementation of the SNAP.

STATUTORY AUTHORITY: Section 26-1-201 (d), C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$25,000 total funds, including \$12,500 General Fund and \$12,500 federal funds from the U.S. Department of Agriculture for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM STATE STAFF TRAINING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$25,000	\$12,500	\$0	\$0	\$12,500	0.0
TOTAL	\$25,000	\$12,500	\$0	\$0	\$12,500	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$25,000	\$12,500	\$0	\$0	\$12,500	0.0
TOTAL	\$25,000	\$12,500	\$0	\$0	\$12,500	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$25,000	\$12,500	\$0	\$0	\$12,500	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FOOD STAMP JOB SEARCH UNITS - PROGRAM COSTS

This line item funds the personal services and operating expenses for the employment, job search, and training services associated with the Employment First program. Employment First is a federally-mandated program designed to ensure that all able-bodied food assistance participants are engaged in activities that will improve their ability to achieve long term employment. All individuals who apply for food assistance in Colorado, and who do not meet federal exemption criteria, must participate in Employment First activities. If individuals do not meet the work requirement, they are limited to three months of food assistance benefits in any 36-month period. Work is defined as work, workfare, or an educational activity (adult basic education, GED preparation, college courses, vocational training, vocational rehabilitation, or job search classes).

STATUTORY AUTHORITY: Sections 26-2-301 through 306, C.R.S.

REQUEST: The Department requests an appropriation of \$2,095,757 total funds, including \$189,409 General Fund, \$413,436 cash funds from county matching funds and in-kind donations, \$1,492,912 federal funds from the U.S. Department of Agriculture, and 6.2 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, FOOD STAMP JOB SEARCH UNITS - PROGRAM COSTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,086,335	\$188,622	\$411,132	\$0	\$1,486,581	6.2
TOTAL	\$2,086,335	\$188,622	\$411,132	\$0	\$1,486,581	6.2
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,086,335	\$188,622	\$411,132	\$0	\$1,486,581	6.2
Annualize prior year budget actions	8,249	702	1,934	0	5,613	0.0
Annualize prior year legislation	1,173	85	370	0	718	0.0
TOTAL	\$2,095,757	\$189,409	\$413,436	\$0	\$1,492,912	6.2
INCREASE/(DECREASE)	\$9,422	\$787	\$2,304	\$0	\$6,331	0.0
Percentage Change	0.5%	0.4%	0.6%	n/a	0.4%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$2,095,757	\$189,409	\$413,436	\$0	\$1,492,912	6.2
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FOOD STAMP JOB SEARCH UNITS – SUPPORTIVE SERVICES

This line item funds the provision of supportive services to eligible Employment First participants. Services include transportation assistance, clothing and grooming allowances, and child care services.

STATUTORY AUTHORITY: Sections 26-2-301 through 306, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$261,452 total funds, including \$78,435 General Fund, \$52,291 cash funds from county matching funds and in-kind donations, and \$130,726 federal funds from the U.S. Department of Agriculture for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, FOOD STAMP JOB SEARCH UNITS - SUPPORTIVE SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
TOTAL	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
TOTAL	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$261,452	\$78,435	\$52,291	\$0	\$130,726	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FOOD DISTRIBUTION PROGRAM

The Colorado Food Distribution Program provides the logistical support for getting the U.S. Department of Agriculture's food from ranchers and farmers to school children, needy families, and homeless citizens. Currently, the Program arranges for the provision of foods through the following initiatives:

- National School Lunch Program;
- Child and Adult Care Food Program;
- Summer Food Service Program;
- Commodity Supplemental Food Program;
- Emergency Food Assistance Program; and
- Food Assistance for Disaster Situations.

STATUTORY AUTHORITY: Section 26-1-121, C.R.S.

REQUEST: The Department requests an appropriation of \$611,012 total funds, including \$48,970 General Fund, \$263,930 cash funds from recipient non-governmental agencies, \$298,112 federal funds from the U.S. Department of Agriculture, and 6.5 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, FOOD DISTRIBUTION PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,094,949	\$547,848	\$255,990	\$0	\$291,111	6.5
TOTAL	\$1,094,949	\$547,848	\$255,990	\$0	\$291,111	6.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,094,949	\$547,848	\$255,990	\$0	\$291,111	6.5
Annualize prior year legislation	2,192	122	1,276	0	794	0.0
Annualize prior year budget actions	(486,129)	(499,000)	6,664	0	6,207	0.0
TOTAL	\$611,012	\$48,970	\$263,930	\$0	\$298,112	6.5
INCREASE/(DECREASE)	(\$483,937)	(\$498,878)	\$7,940	\$0	\$7,001	0.0
Percentage Change	(44.2%)	(91.1%)	3.1%	n/a	2.4%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$611,012	\$48,970	\$263,930	\$0	\$298,112	6.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

INCOME TAX OFFSET

This line item funds the submission of information regarding individuals who are obligated to the state for overpayments of assistance payments. This appropriation covers the operational costs associated with matching Food Assistance program lists of overpaid recipients with Department of Revenue data in order to intercept corresponding income tax refunds.

STATUTORY AUTHORITY: Section 26-1-121, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$4,128 total funds, including \$2,064 General Fund and \$2,064 federal funds from the U.S. Department of Agriculture for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

ELECTRONIC BENEFITS TRANSFER SERVICE

This line item funds Colorado's electronic benefits transfer system (EBT) that delivers Food Assistance, Colorado Works Program, Old Age Pension, Aid to the Needy Disabled, Child Welfare, Child Care, and Low Income Energy Assistance Program benefits to a debit-like card. The EBT program replaced the paper-based system of checks and Food Assistance coupons. The system distributes public assistance benefits and cash payments for services electronically by using the Colorado QUEST Card or Automated Clearing House direct deposit options for eligible clients and providers. The Department contracts with a vendor in the financial services industry for the provision of this service.

STATUTORY AUTHORITY: Sections 26-1-122 (2) and 26-2-104, C.R.S.

REQUEST: The Department requests an appropriation of \$3,760,925 total funds, including \$1,013,437 General Fund, \$1,007,061 cash funds from local funds and the Old Age Pension Fund, and \$1,740,427 federal funds from the Temporary Assistance for Needy Families Block Grant, Child Care Development Funds, and various sources, and 7.0 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, ELECTRONIC BENEFITS TRANSFER SERVICE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$3,738,587	\$1,007,925	\$999,803	\$0	\$1,730,859	7.0
TOTAL	\$3,738,587	\$1,007,925	\$999,803	\$0	\$1,730,859	7.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$3,738,587	\$1,007,925	\$999,803	\$0	\$1,730,859	7.0
Annualize prior year budget actions	19,490	4,915	6,092	0	8,483	0.0
Annualize prior year legislation	2,848	597	1,166	0	1,085	0.0
TOTAL	\$3,760,925	\$1,013,437	\$1,007,061	\$0	\$1,740,427	7.0
INCREASE/(DECREASE)	\$22,338	\$5,512	\$7,258	\$0	\$9,568	0.0
Percentage Change	0.6%	0.5%	0.7%	n/a	0.6%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$3,760,925	\$1,013,437	\$1,007,061	\$0	\$1,740,427	7.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

REFUGEE ASSISTANCE

This line item funds the Colorado Refugee Services Program, which helps refugees become self-sufficient and adjust to living in the United States. The program is funded through a combination of federal funds from the Office of Refugee Resettlement (custodial funds included in the Long Bill for informational purposes) and federal Temporary Assistance to Needy Families block grant funds that are appropriated by the General Assembly for services to TANF-eligible refugee families.

The TANF component of this line item provides for refugee social services analogous to the refugee social services funded by the Office of Refugee Resettlement, including pre-employment training, English as a second language (ESL) classes, transportation and child care (to enable refugees to attend pre-employment training and ESL classes), and case management services, which are contracted with refugee resettlement agencies.

STATUTORY AUTHORITY: Section 26-2-703, C.R.S. and Title 8, U.S.C., Chapter 14, Subchapter I, Sections 1612 and 1613

REQUEST: The Department requests an appropriation of \$10,840,870 federal funds and 10.0 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding for R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.

The following table summarizes the calculations for staff's recommendation.

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, REFUGEE ASSISTANCE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$10,793,334	\$0	\$0	\$0	\$10,793,334	10.0
TOTAL	\$10,793,334	\$0	\$0	\$0	\$10,793,334	10.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$10,793,334	\$0	\$0	\$0	\$10,793,334	10.0
Annualize prior year budget actions	25,797	0	0	0	25,797	0.0
R15 Community provider rate increase	18,439	0	0	0	18,439	0.0
Annualize prior year legislation	3,300	0	0	0	3,300	0.0
TOTAL	\$10,840,870	\$0	\$0	\$0	\$10,840,870	10.0
INCREASE/(DECREASE)	\$47,536	\$0	\$0	\$0	\$47,536	0.0
Percentage Change	0.4%	n/a	n/a	n/a	0.4%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$10,840,870	\$0	\$0	\$0	\$10,840,870	10.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SYSTEMATIC ALIEN VERIFICATION FOR ELIGIBILITY

This line item supports the state's interface with the federal alien verification database, which serves all programs for which citizenship or legal residence is a requirement. The federal Deficit Reduction Act of 2005 required that applicants for public assistance programs be verified as United States citizens or as legal immigrants. The Departments of Health Care Policy and Financing and Human Services verify the names and legal status of applicants for public assistance through use of the federal Systematic Alien Verification for Eligibility (SAVE) system. This line item supports the state's interface with this database.

STATUTORY AUTHORITY: Immigration Reform and Control Act of 1986

REQUEST: The Department requests an appropriation of \$45,938 total funds, including \$6,426 General Fund, \$2,541 cash funds from the Old Age Pension Fund, \$28,307* reappropriated funds transferred from the Department of Health Care Policy and Financing, \$8,664 federal funds TANF block grant and various sources, and 1.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

* Includes \$14,153 General Fund and \$14,154 federal Medicaid Funds from the Long Bill, line item (E) Office of Self Sufficiency – Medicaid Funding, Systematic Alien Verification for Eligibility in Section (7) Department of Health Care Policy and Financing, Department of Human Services Medicaid-Funded Programs.

The following table summarizes the calculations for staff's recommendation.

OFFICE OF SELF SUFFICIENCY, SPECIAL PURPOSE WELFARE PROGRAMS, SYSTEMATIC ALIEN VERIFICATION FOR ELIGIBILITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$43,564	\$6,094	\$2,384	\$26,882	\$8,204	1.0
TOTAL	\$43,564	\$6,094	\$2,384	\$26,882	\$8,204	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$43,564	\$6,094	\$2,384	\$26,882	\$8,204	1.0
Annualize prior year budget actions	2,147	296	132	1,311	408	0.0
Annualize prior year legislation	227	36	25	114	52	0.0
TOTAL	\$45,938	\$6,426	\$2,541	\$28,307	\$8,664	1.0
INCREASE/(DECREASE)	\$2,374	\$332	\$157	\$1,425	\$460	0.0
Percentage Change	5.4%	5.4%	6.6%	5.3%	5.6%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$45,938	\$6,426	\$2,541	\$28,307	\$8,664	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(D) CHILD SUPPORT ENFORCEMENT**AUTOMATED CHILD SUPPORT ENFORCEMENT SYSTEM**

This line item funds the computer system used by county staff to establish paternity, locate absent parents, manage child support enforcement caseloads, and track collection efforts. This line item also includes funding for contractor services associated with establishing and operating the State Directory of New Hires. This directory includes data reported by employers regarding each newly hired employee. The data is then compared to the database of parents with outstanding child support obligations.

STATUTORY AUTHORITY: Sections 26-13-101 through 26-13.5-115, C.R.S. and Social Security Act, Title IV-D, Section 454.

REQUEST: The Department requests an appropriation of \$9,350,646 total funds and 16.9 FTE for FY 2019-20. The request includes \$2,762,643 General Fund, \$733,491 cash funds from the state's share of retained child support collections and fraud refunds, the federal government's share of revenues earned on funds in the Family Support Registry Fund created in Section 26-13-115.5 (1), C.R.S., and the state's share of revenues earned on funds in the Family Support Registry Fund, and \$5,854,512 federal funds from Title IV-D of the Social Security Act.

***RECOMMENDATION:* Staff recommends approval of the Department's FY 2019-20 request, which includes funding for R19 Covering child support unfunded disbursements.**

The following table summarizes the calculations for staff's recommendation.

OFFICE OF SELF SUFFICIENCY, CHILD SUPPORT ENFORCEMENT, AUTOMATED CHILD SUPPORT ENFORCEMENT SYSTEM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$9,129,791	\$2,593,487	\$727,258	\$0	\$5,809,046	16.9
S.B. 19-114 (Supplemental)	\$538,623	\$183,132	\$0	\$0	\$355,491	0.0
TOTAL	\$9,668,414	\$2,776,619	\$727,258	\$0	\$6,164,537	16.9
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$9,668,414	\$2,776,619	\$727,258	\$0	\$6,164,537	16.9
R19 Covering child support unfunded disbursements	150,896	150,896	0	0	0	0.0
Annualize prior year budget actions	61,824	16,282	5,232	0	40,310	0.0
Annualize prior year legislation	(530,488)	(181,154)	1,001	0	(350,335)	0.0
TOTAL	\$9,350,646	\$2,762,643	\$733,491	\$0	\$5,854,512	16.9
INCREASE/(DECREASE)	(\$317,768)	(\$13,976)	\$6,233	\$0	(\$310,025)	0.0
Percentage Change	(3.3%)	(0.5%)	0.9%	n/a	(5.0%)	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$9,350,646	\$2,762,643	\$733,491	\$0	\$5,854,512	16.9
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CHILD SUPPORT ENFORCEMENT

This line item funds the performance evaluation of the state's Child Support Enforcement Program, as required by federal law, and the provision of technical assistance to county departments of social services. It also manages the In-hospital Paternity Establishment Program, which gives unmarried parents the opportunity to acknowledge paternity at the time of birth of a child. Federal law requires states to establish procedures for a simple civil process for voluntarily acknowledging paternity, including an in-hospital program.

The paternity program includes:

- Training to hospital medical records staff, vital records staff, hospital administrators, and pre-natal clinics;
- Outreach and technical assistance to hospital personnel and the general public;
- Interfacing with pregnancy prevention and father's advocacy groups; and
- Interfacing with middle school, high school, and alternative school staff.

Additionally, the 17-member Child Support Enforcement Commission reviews child support guidelines and general child support issues. The Commission makes recommendations to the Governor and the General Assembly every four years. House Bill 16-1165 (CO Child Support Commission Statutory Changes) most recently implemented the recommended changes. This legislation did not have a fiscal impact.

STATUTORY AUTHORITY: Sections 26-13-101 through 26-13.5-115, C.R.S. and Social Security Act, Title IV-D, Section 454.

REQUEST: The Department requests an appropriation of \$7,032,958 total funds, including \$5,204,523 General Fund, \$166,067 cash funds from the state's share of retained child support collections and fraud refunds, and \$1,662,368 federal funds from Title IV-D of the Social Security Act, and 24.5 FTE for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

OFFICE OF SELF SUFFICIENCY, CHILD SUPPORT ENFORCEMENT, CHILD SUPPORT ENFORCEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$6,881,175	\$5,180,485	\$77,697	\$0	\$1,622,993	24.5
Other legislation	122,996	0	122,996	0	0	0.0
TOTAL	\$7,004,171	\$5,180,485	\$200,693	\$0	\$1,622,993	24.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$7,004,171	\$5,180,485	\$200,693	\$0	\$1,622,993	24.5
Annualize prior year budget actions	52,916	16,711	1,295	0	34,910	0.0
Technical correction	36,630	36,630	0	0	0	0.0
Annualize prior year legislation	(60,759)	(29,303)	(35,921)	0	4,465	0.0
TOTAL	\$7,032,958	\$5,204,523	\$166,067	\$0	\$1,662,368	24.5
INCREASE/(DECREASE)						
Percentage Change	0.4%	0.5%	(17.3%)	n/a	2.4%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(E) DISABILITY DETERMINATION SERVICES**PROGRAM COSTS**

This line item funds medical professionals conducting disability determinations for the Social Security Administration for Colorado residents applying for Social Security Disability Insurance and Supplemental Security Income Programs. Funding for the program is 100.0 percent custodial federal funds (Titles II and XVI of the Social Security Act), and is shown in the Long Bill for informational purposes only.

STATUTORY AUTHORITY: Social Security Act, Sections 205, 1102, 1106, and 1601-1634 and Title 20, Parts 404 and 416, C.F.R.

REQUEST: The Department requests an appropriation of \$18,581,301 federal funds from Titles II and XVI of the Social Security Act and 121.7 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for staff's recommendation.

OFFICE OF SELF SUFFICIENCY, DISABILITY DETERMINATION SERVICES, PROGRAM COSTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$18,239,686	\$0	\$0	\$0	\$18,239,686	121.7
TOTAL	\$18,239,686	\$0	\$0	\$0	\$18,239,686	121.7
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$18,239,686	\$0	\$0	\$0	\$18,239,686	121.7
Annualize prior year budget actions	302,875	0	0	0	302,875	0.0
Annualize prior year legislation	38,740	0	0	0	38,740	0.0
TOTAL	\$18,581,301	\$0	\$0	\$0	\$18,581,301	121.7
INCREASE/(DECREASE)	\$341,615	\$0	\$0	\$0	\$341,615	0.0
Percentage Change	1.9%	n/a	n/a	n/a	1.9%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$18,581,301	\$0	\$0	\$0	\$18,581,301	121.7
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(F) INDIRECT COST ASSESSMENT

INDIRECT COST ASSESSMENT

This line item funds the indirect costs associated with the operation of the Department.

STATUTORY AUTHORITY: Colorado Fiscal Rules #8-3 and Section 24-75-1401, C.R.S

REQUEST: The Department requests an appropriation of \$18,670,326 total funds for FY 2019-20.

***RECOMMENDATION:* Staff recommends approval of the Department's FY 2019-20 request. Staff also recommends permission to adjust the Long Bill to recognize Committee actions on outstanding line items or non-prioritized request items that might affect the indirect cost calculations.**

OFFICE OF SELF SUFFICIENCY, INDIRECT COST ASSESSMENT, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$16,421,036	\$0	\$66,153	\$2,328,738	\$14,026,145	0.0
S.B. 19-114 (Supplemental)	\$432,508	\$0	\$33,375	\$93,858	\$305,275	0.0
TOTAL	\$16,853,544	\$0	\$99,528	\$2,422,596	\$14,331,420	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$16,853,544	\$0	\$99,528	\$2,422,596	\$14,331,420	0.0
Indirect cost assessment	2,249,290	0	44,104	355,010	1,850,176	0.0
Annualize prior year legislation	(432,508)	0	(33,375)	(93,858)	(305,275)	0.0
TOTAL	\$18,670,326	\$0	\$110,257	\$2,683,748	\$15,876,321	0.0
INCREASE/(DECREASE)	\$1,816,782	\$0	\$10,729	\$261,152	\$1,544,901	0.0
Percentage Change	10.8%	n/a	10.8%	10.8%	10.8%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$18,670,326	\$0	\$110,257	\$2,683,748	\$15,876,321	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(10) ADULT ASSISTANCE PROGRAMS

The Adult Assistance Programs budgetary section provides funding for assistance and support for needy elderly and disabled adult populations in Colorado. This section funds several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older, and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. This section also funds several other programs, including Adult Protective Services (APS) programs, and Older Americans Act services, such as home-delivered meals, transportation to medical appointments, and a variety of other forms of assistance that are offered to older Coloradans through the 16 regional Area Agencies on Aging (AAAs) across the state.

ADULT ASSISTANCE PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Appropriation						
H.B. 18-1322 (Long Bill)	\$203,523,747	\$54,010,118	\$127,942,066	\$1,001,800	\$20,569,763	30.5
S.B. 19-114 (Supplemental)	(153,752)	0	(149,838)	0	(3,914)	0.0
TOTAL	\$203,369,995	\$54,010,118	\$127,792,228	\$1,001,800	\$20,565,849	30.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$203,369,995	\$54,010,118	\$127,792,228	\$1,001,800	\$20,565,849	30.5
BA2 State funding for senior services	3,000,000	0	3,000,000	0	0	0.0
R10 Adult protective services support	0	0	0	0	0	1.8
R15 Community provider rate increase	184,083	126,317	36,806	0	20,960	0.0
R16 Old Age Pension Program cost of living adjustment	3,219,665	0	3,219,665	0	0	0.0
Annualize prior year legislation	165,420	6,684	152,575	0	6,161	0.0
Annualize prior year budget actions	158,278	47,047	93,661	0	17,570	0.0
Indirect cost assessment	(138,900)	0	(149,832)	0	10,932	0.0
TOTAL	\$209,958,541	\$54,190,166	\$134,145,103	\$1,001,800	\$20,621,472	32.3
INCREASE/(DECREASE)	\$6,588,546	\$180,048	\$6,352,875	\$0	\$55,623	1.8
Percentage Change	3.2%	0.3%	5.0%	0.0%	0.3%	5.9%
FY 2019-20 EXECUTIVE REQUEST	\$209,958,541	\$54,190,166	\$134,145,103	\$1,001,800	\$20,621,472	32.3
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

DECISION ITEMS – (10) ADULT ASSISTANCE PROGRAMS

→ R10 ADULT PROTECTIVE SERVICES SUPPORT

REQUEST: The Department's request includes a transfer of \$185,472 General Fund from the Adult Protective Services line item to the Adult Protective Services, State Administration line item within (E) Adult Protective Services in the Long Bill. The request also includes 1.8 FTE in FY 2019-20. In FY 2020-21, the request would annualize to a \$191,349 General Fund transfer and 2.0 FTE. Department-wide, the request reflects a net zero change in funds.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

ANALYSIS:

Background

The Adult Protective Services (APS) program offers protective services to prevent, reduce, or eliminate the current or potential risk of mistreatment or self-neglect to at-risk adults in Colorado. The APS program is State-supervised and county administered. Beginning in FY 2017-18, the General Assembly approved funding for 4.0 new FTE for the Department's Administrative Review Division (ARD) to conduct quality assurance reviews of APS cases. At that time, funding was not provided for an additional FTE for the APS Unit to conduct training and technical assistance to county departments to address issues identified during the quality assurance reviews. Initial findings from the reviews indicate that county departments are not in compliance with program regulations in some areas. The Department does not have sufficient staff in the APS Unit to perform the technical assistance necessary to follow up on compliance issues. In addition, the number of Colorado Adult Protective Services (CAPS) data system users increased 47 percent from 275 to 404 since July 2014. The combination of the ARD quality assurance reviews and H.B. 17-1284, the workload of the current CAPS administrator has expanded to include maintenance of two new areas in CAPS related to quality assurance evaluation tools and CAPS checks processes. As a result, the APS unit is currently unable to conduct sufficient monitoring, training, and technical assistance of the county department APS programs. In addition, CAPS users will experience longer wait times to resolve help tickets, slower implementation of system changes, and reduced data integrity caused by user error.

Proposed Solution

The Department's request seeks funding and 1.8 FTE in FY 2019-20, annualizing to 2.0 FTE, for 1.0 FTE APS Program Specialist and 1.0 FTE for a CAPS Systems Administrator and the \$20,761 cost of two additional CAPS administrator licenses and other software licenses needed. It is anticipated that the two additional FTE will enable the APS Unit to provide improved training to county APS workers, improved support of the CAPS data system, and provide the ability to follow up on findings from the newly implemented ARD reviews of APS cases.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request.

→ R16 OLD AGE PENSION COST OF LIVING ADJUSTMENT

REQUEST: The Department's request includes \$3,219,665 in Old Age Pension (OAP) cash funds in FY 2019-20 to fund a 2.8 percent cost-of-living-adjustment (COLA) to OAP program recipients. This will increase the monthly grant standard \$22 from \$788 to \$810. The State Board of Human Services (SBHS) has the constitutional authority to raise the OAP grant standard in accordance with the federal Social Security Administration's (SSA) annual decision to award or not award a COLA to Supplemental Security Income (SSI) recipients. The SSA's COLA for calendar year 2019 includes a 2.8 percent increase, equal to the amount proposed with this request. Pending SBHS approval, the new \$810 grant standard equates to 81 percent of the 2017 federal poverty level. In FY 2020-21, the request amount would annualizes to \$3,353,539. This request falls within the division of Adult Assistance and does not affect FTE.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

*ANALYSIS:**Background*

The OAP program, authorized by the State constitution and continuously appropriated, provides cash assistance to low-income senior citizens. The cash assistance is funded through excise and state sales tax revenue which is deposited in the OAP cash fund in lieu of the General Fund (technically, all money is first deposited in the OAP cash fund and then all excess money is deposited in the General Fund). Costs for this program are driven by the size of the benefit and the number of qualified individuals (21,557 in FY 2017-18). To be eligible for the OAP program, individuals must be 60 years of age or older, a U.S. citizen or qualified legal immigrant, have monthly income under approximately \$788, and have resources valued at or under \$2,000 for an individual or \$3,000 for a couple. Individuals may receive a grant award up to \$788 a month, but this grant amount may be reduced by any other income the recipient receives, including Social Security benefits, Supplemental Security Income (SSI), Veteran's Assistance, or wage income.

Issue

In October 2018, the Social Security Administration (SSA) announced a 2.8 percent COLA increase for all Social Security and Supplemental Security Income recipients effective January 1, 2019. As a result, the State Board of Human Services took action at its December 2018 meeting to increase the OAP COLA by 2.8 percent. This translates to a \$22 increase in the monthly grant standard from \$788 to \$810. The Department requests an increase of \$3,219,665 cash funds for FY 2019-20 to implement a 2.8 percent COLA increase.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request.

→ BA2 STATE FUNDING FOR SENIOR SERVICES

REQUEST: The Department's request includes a \$3,000,000 increase in cash fund spending authority from the Older Coloradans Cash Fund for FY 2019-20. This increase will provide the Department with the spending authority needed to allocate available funds to the 16 Area Agencies on Aging (AAAs) that provide services to seniors such as home delivered meals, transportation services, nutrition education, legal aid, and ombudsman services meant to allow older Coloradans to live and thrive in the community/setting of their choice.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

ANALYSIS:

Background

The General Assembly created the Older Coloradoans Cash Fund and designated various funding mechanisms for the fund, including the Senior Citizen and Disabled Veteran Property Tax Exemption fund. House Bill 12-1326 authorized the transfer of any funding that is budgeted for the tax exemption program and not utilized to be transferred to the Older Coloradans Cash Fund for the purpose of providing services to seniors through the State's 16. (Section 39-3-207(6), C.R.S.) State funding for Senior Services ultimately provides for services such as congregate meals, home delivered meals, transportation, transportation assistance, nutrition education, legal aid, and ombudsman services.

Issue

In August 2018, the Department learned that \$14,999,183 in unused funds from the Property Tax Exemption Fund were going to be transferred to the Older Coloradans Cash Fund. Section 26-11-205.5, C.R.S., states that funds transferred to the Older Coloradans Cash Fund are subject to annual appropriations to the Department for distribution to the AAAs and the Department may designate the senior services for which the funds are to be used. Without the increase in spending authority, the Department will not be able to disburse the funds recently made available intended to support seniors.

The Department proposes to use up to \$3,000,000 in FY 2019-20 and in each subsequent year until there are no remaining funds. The funds will be allocated to the AAAs per the approved Intrastate Funding Formula as required by Section 26-11-205.5, C.R.S. The Intrastate Funding Formula is approved by the U.S. Department of Health and Human Services, Administration for Community living, and is used by the Department to allocate funding to each of the 16 AAA regions in Colorado. The formula is based upon several population demographic figures provided annually by the State Demography Office. The Department is currently seeking input from the AAAs across the state to identify the key service needs to be targeted and to determine the most effective uses of the funds. The Department is supportive of capacity building initiatives to strengthen the infrastructure of the aging services in Colorado and based on feedback from AAAs will also consider using the funding for program development, nutrition services, material aid, and the Aging and Disability Resources for Colorado (ADRCs). The Department's proposed five-year period of increased funding is intended to support efforts by the AAAs and their providers to develop and implement new programs and service delivery models as older Coloradans access services differently.

Recommendation

Staff recommends approval of the Department's FY 2019-20 request to use \$3,000,000 in available cash funds to support services for seniors.

LINE ITEM DETAIL – (10) ADULT ASSISTANCE PROGRAMS

(A) ADMINISTRATION

ADMINISTRATION

This line item provides funding for the personal services and operating expenses costs associated with support for aging and adult assistance programs.

STATUTORY AUTHORITY: Sections 26-11-201 through 203 and 26-2 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$1,095,714 total funds, including \$973,381 General Fund, \$122,333 cash funds from refunds and state revenue intercepts, and 11.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, ADMINISTRATION, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,046,226	\$930,817	\$115,409	\$0	\$0	11.0
TOTAL	\$1,046,226	\$930,817	\$115,409	\$0	\$0	11.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,046,226	\$930,817	\$115,409	\$0	\$0	11.0
Annualize prior year budget actions	43,765	37,953	5,812	0	0	0.0
Annualize prior year legislation	5,723	4,611	1,112	0	0	0.0
TOTAL	\$1,095,714	\$973,381	\$122,333	\$0	\$0	11.0
INCREASE/(DECREASE)	\$49,488	\$42,564	\$6,924	\$0	\$0	0.0
Percentage Change	4.7%	4.6%	6.0%	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$1,095,714	\$973,381	\$122,333	\$0	\$0	11.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) OLD AGE PENSION

CASH ASSISTANCE PROGRAM

The Old Age Pension (OAP) Program, authorized by the State Constitution, provides cash assistance to low-income individuals ages 60 and over. It is funded through excise and state sales taxes which are deposited in the OAP cash fund in lieu of the General Fund (technically, all money is first deposited in the OAP cash fund and then all excess money is deposited in the General Fund). Costs for this program are driven by the size of the benefit and the number of qualified individuals. The General Assembly has limited control over OAP expenditures, as benefit levels are set by the State Board of Human Services. The funds are continuously appropriated by the State Constitution. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

STATUTORY AUTHORITY: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

REQUEST: The Department requests \$101,173,541 cash funds from the Old Age Pension fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request, which includes an increase of \$3,219,665 cash funds to implement R16 Old Age Pension COLA.**

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, OLD AGE PENSION PROGRAM, CASH ASSISTANCE PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$97,874,518	\$0	\$97,874,518	\$0	\$0	0.0
TOTAL	\$97,874,518	\$0	\$97,874,518	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$97,874,518	\$0	\$97,874,518	\$0	\$0	0.0
R16 Old Age Pension COLA	3,219,665	0	3,219,665	0	0	0.0
Annualize prior year budget actions	79,358	0	79,358	0	0	0.0
TOTAL	\$101,173,541	\$0	\$101,173,541	\$0	\$0	0.0
INCREASE/(DECREASE)	\$3,299,023	\$0	\$3,299,023	\$0	\$0	0.0
Percentage Change	3.4%	n/a	3.4%	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$101,173,541	\$0	\$101,173,541	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

REFUNDS

This line item provides an offset to cash assistance program expenditures through the refunds of overpayments or payments made to ineligible clients. These collections are used to offset OAP Cash Assistance expenditures. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

STATUTORY AUTHORITY: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$588,362 cash funds from the Old Age Pension Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

BURIAL REIMBURSEMENTS

This line item funds reimbursements of burial expenses for eligible OAP recipients, OAP Home Care Allowance recipients, or persons who are age 60 or older and are receiving Medicaid. The maximum burial payment is \$1,500. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

STATUTORY AUTHORITY: Section 26-2-129, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$918,364 cash funds from the Old Age Pension Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

STATE ADMINISTRATION

This line item provides funds the administrative-related activities incurred by the state in implementing the OAP program. Expenditures are for personal services and operating expenses for the management of programs funded with OAP cash funds. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

STATUTORY AUTHORITY: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

REQUEST: The Department requests \$408,415 cash funds from the Old Age Pension Fund and 3.5 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, OLD AGE PENSION PROGRAM, STATE ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$398,299	\$0	\$398,299	\$0	\$0	3.5
TOTAL	\$398,299	\$0	\$398,299	\$0	\$0	3.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$398,299	\$0	\$398,299	\$0	\$0	3.5
Annualize prior year budget actions	8,491	0	8,491	0	0	0.0
Annualize prior year legislation	1,625	0	1,625	0	0	0.0
TOTAL	\$408,415	\$0	\$408,415	\$0	\$0	3.5
INCREASE/(DECREASE)	\$10,116	\$0	\$10,116	\$0	\$0	0.0
Percentage Change	2.5%	n/a	2.5%	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$408,415	\$0	\$408,415	\$0	\$0	3.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COUNTY ADMINISTRATION

This line item funds the county costs of administering the OAP program. The Long Bill appropriation reflects anticipated expenditures and is shown for informational purposes.

STATUTORY AUTHORITY: Sections 26-2-104, 111, 111.5, 111.8, 113-117, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$2,566,974 cash funds from the Old Age Pension Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ADULT ASSISTANCE PROGRAMS, OLD AGE PENSION PROGRAM, COUNTY ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,566,974	\$0	\$2,566,974	\$0	\$0	0.0
TOTAL	\$2,566,974	\$0	\$2,566,974	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,566,974	\$0	\$2,566,974	\$0	\$0	0.0
TOTAL	\$2,566,974	\$0	\$2,566,974	\$0	\$0	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$2,566,974	\$0	\$2,566,974	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(C) OTHER GRANT PROGRAMS

ADMINISTRATION - HOME CARE ALLOWANCE SEP PROGRAM

This line item funds the payment to Single Entry Point (SEP) contractors who assess individuals' eligibility, based on functional need, for the Home Care Allowance program. The money appropriated is based on a fixed annual payment to each contractor.

STATUTORY AUTHORITY: Sections 26-2-114, 26-2-119, 26-2-120 and 26-2-122.3, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$1,063,259 General Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

AID TO THE NEEDY DISABLED PROGRAMS

The Aid to the Needy Disabled (AND) program provides cash assistance for low income individuals with disabilities. For some beneficiaries, these funds supplement federal Supplemental Security Income (SSI) payments. Other beneficiaries either do not qualify for federal SSI or have pending applications for federal SSI. Funding for this program is comprised of General Fund, county matching

funds, and federal reimbursements for payments to individuals who initially receive a state-only subsidy, but are ultimately deemed eligible for federal SSI.

STATUTORY AUTHORITY: Sections 26-2-104, 106, 108, 110, 111.8, 119, 120, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$18,844,238 total funds, including \$12,554,065 General Fund and \$6,290,173 cash funds from local sources, federal interim assistance reimbursement payments, and other refunds and state revenue intercepts for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

Note, H.B. 18-1192 (Application Assistance Federal Disability Benefits) creates the Disability Benefits Application Assistance Fund and requires the state treasurer and controller to annually transfer to the Fund money appropriated to this line item that remains unencumbered and unexpended at the end of a fiscal year. The money would be used for a program to help persons with disabilities participating in the Aid to the Needy Disabled Program navigate the application process for federal disability benefits, including Supplemental Security Income and Social Security Disability Insurance.

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, OTHER GRANT PROGRAMS, AID TO THE NEEDY DISABLED PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$18,844,238	\$12,554,065	\$6,290,173	\$0	\$0	0.0
TOTAL	\$18,844,238	\$12,554,065	\$6,290,173	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$18,844,238	\$12,554,065	\$6,290,173	\$0	\$0	0.0
TOTAL	\$18,844,238	\$12,554,065	\$6,290,173	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$18,844,238	\$12,554,065	\$6,290,173	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

BURIAL REIMBURSEMENTS

This line item provides funding in an amount up to \$1,000 to help defray the costs of burial expenses for Aid to the Needy Disabled/Aid to the Blind recipients. Of this amount, the state pays 80.0 percent and counties pay 20.0 percent.

STATUTORY AUTHORITY: Section 26-2-129, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$508,000 total funds, including \$402,985 General Fund and \$105,015 cash funds from local sources for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

HOME CARE ALLOWANCE

The Home Care Allowance (HCA) is a cash assistance program for individuals that need help in daily living to prevent nursing home placement. There are three categories of HCA, determined by the level of personal care required. Depending upon the individual's score on a needs-assessment instrument, he or she receives a cash payment of \$200, \$342, or \$475 per month.

Three pieces of legislation have impacted the HCA program in recent years.

- Senate Bill 06-219 (HCPF Reorganization) transferred responsibility for this program to the Department of Human Services from the Department of Health Care Policy and Financing.
- House Bill 10-1146 (State-funded Public Assistance Programs) modified the program to expand eligibility to those on the federal SSI program while restricting individuals from being on both a Medicaid home- and-community-based services waiver program and HCA. These changes took effect on January 1, 2012.
- House Bill 17-1045 (Extend Home Care Allowance Grant Program) continued the HCA Grant Program, which was set to repeal on July 1, 2017. The bill extends the program indefinitely, except that the grant program will be repealed one year after the state has established a consumer-directed support service delivery option for providing homemaker, personal care, and medical support services for individuals who are receiving home- and community-based services through the waiver program under Medicaid.

STATUTORY AUTHORITY: Sections 26-2-114 and 26-2-122.3, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$8,720,437 total funds, including \$8,218,473 General Fund and \$501,964 cash funds from local sources for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

HOME CARE ALLOWANCE GRANT PROGRAM

House Bill 12-1177 created the Home Care Allowance Grant Program in the Department of Human Services. The grant program is to assist certain people who previously received both regular HCA assistance and certain Medicaid waiver home-and-community-based services (HCBS), but who dropped HCA assistance when required to choose between the two programs as a result of House Bill 10-1146 (State-funded Public Assistance Programs).

This is a limited eligibility program and as a result, the caseload will not increase going forward. House Bill 17-1045 (Extend Home Care Allowance Grant Program) eliminated the repeal date of the grant program and appropriated \$695,107 General Fund for FY 2017-18.

STATUTORY AUTHORITY: Section 26-2-122.4, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$695,107 General Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

SSI STABILIZATION FUND PROGRAMS

House Bill 09-1215 (SSI Maintenance Stabilization Fund) created a stabilization fund to assist the Department in meeting the Supplemental Security Income (SSI) maintenance of effort (MOE) requirement. Pursuant to Section 26-2-210, C.R.S., excess interim assistance reimbursements and other money recovered due to overpayment of recipients, plus any appropriations to the fund, are continuously appropriated to the Department to be expended on programs that count toward the SSI MOE in a year when the Department determines the state is at risk of not meeting the MOE. At the end of the fiscal year, any amounts in excess of \$1.5 million in the fund revert to the General Fund. Although the SSI Stabilization Fund is continuously appropriated, and additional Long Bill spending authority is not required, anticipated spending is reflected for informational purposes.

STATUTORY AUTHORITY: Section 26-2-210, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$1,000,000 cash funds from the State Supplemental Security Income Stabilization Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

(D) COMMUNITY SERVICES FOR THE ELDERLY

ADMINISTRATION

This line item funds salary, operational costs such as in-state travel, postage, equipment rentals, overhead and supplies, and contractual services related to the state administration of the Older Americans Act and State Funding for Senior Services.

STATUTORY AUTHORITY: Sections 26-11-201, 202, and 203, C.R.S.

REQUEST: The Department requests \$750,716 total funds, including \$187,603 General Fund, \$563,113 federal funds from Title III of the Older Americans Act, and 7.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$728,413	\$182,104	\$0	\$0	\$546,309	7.0
TOTAL	\$728,413	\$182,104	\$0	\$0	\$546,309	7.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$728,413	\$182,104	\$0	\$0	\$546,309	7.0
Annualize prior year budget actions	19,801	4,903	0	0	14,898	0.0
Annualize prior year legislation	2,502	596	0	0	1,906	0.0
TOTAL	\$750,716	\$187,603	\$0	\$0	\$563,113	7.0
INCREASE/(DECREASE)	\$22,303	\$5,499	\$0	\$0	\$16,804	0.0
Percentage Change	3.1%	3.0%	n/a	n/a	3.1%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$750,716	\$187,603	\$0	\$0	\$563,113	7.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

COLORADO COMMISSION ON AGING

This line item funds an administrative support position and expenses for the Colorado Commission on Aging, which meets quarterly. This staff assists the Commission with regular administrative duties and special projects. The Commission consists of 17 members appointed by the Governor, with the consent of the Senate, to do the following:

- Conduct studies of the problems of the State's older people;
- Assist governmental and private agencies to coordinate their efforts on behalf of the aging in order that such efforts be effective and that duplication and waste of effort be eliminated;
- Promote and aid in the establishment of local programs and services for the aging;
- Conduct promotional activities and public education programs on the problems associated with aging;
- Review existing programs for the aging and make recommendations to the governor and the General Assembly for improvements in such programs; and
- Advise and make recommendations to the Department of Human Services on the problems associated with existing programs and services for the aging.

STATUTORY AUTHORITY: Sections 26-11-101 through 106, C.R.S.

REQUEST: The Department requests an appropriation of \$85,874 total funds, including \$21,463 General Fund, \$64,411 federal funds from Title III of the Older Americans Act, and 1.0 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, COLORADO COMMISSION ON AGING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$83,644	\$20,912	\$0	\$0	\$62,732	1.0
TOTAL	\$83,644	\$20,912	\$0	\$0	\$62,732	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$83,644	\$20,912	\$0	\$0	\$62,732	1.0
Annualize prior year budget actions	1,980	491	0	0	1,489	0.0
Annualize prior year legislation	250	60	0	0	190	0.0
TOTAL	\$85,874	\$21,463	\$0	\$0	\$64,411	1.0
INCREASE/(DECREASE)	\$2,230	\$551	\$0	\$0	\$1,679	0.0
Percentage Change	2.7%	2.6%	n/a	n/a	2.7%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$85,874	\$21,463	\$0	\$0	\$64,411	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SENIOR COMMUNITY SERVICES EMPLOYMENT

This line item funds a program that promotes part-time employment in community service activities for unemployed, low-income persons age 55 or older, pursuant to a grant received through Title V of the Older Americans Act. Eligible participants receive subsidized wages, training for skill enhancement or acquisition of skills, personal and employment counseling, and assistance in obtaining un-subsidized employment. The state enters into contracts with local community providers to implement this program. The line item is comprised of non-appropriated federal funds, and is included in the Long Bill for informational purposes only.

STATUTORY AUTHORITY: Sections 26-11-201 and 26-11-206 C.R.S.

REQUEST: The Department requests an appropriation of \$859,064 federal funds from Title V of the Older Americans Act and 0.5 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, SENIOR COMMUNITY SERVICES EMPLOYMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$857,730	\$0	\$0	\$0	\$857,730	0.5
TOTAL	\$857,730	\$0	\$0	\$0	\$857,730	0.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$857,730	\$0	\$0	\$0	\$857,730	0.5
Annualize prior year budget actions	1,183	0	0	0	1,183	0.0
Annualize prior year legislation	151	0	0	0	151	0.0
TOTAL	\$859,064	\$0	\$0	\$0	\$859,064	0.5
INCREASE/(DECREASE)	\$1,334	\$0	\$0	\$0	\$1,334	0.0
Percentage Change	0.2%	n/a	n/a	n/a	0.2%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$859,064	\$0	\$0	\$0	\$859,064	0.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

OLDER AMERICANS ACT PROGRAMS

This line item provides funding for Area Agencies on Aging to contract with provider organizations to deliver a variety of services to older persons. Services offered include:

- Supportive services and senior centers - Functions include case management, client representation, shopping assistance, transportation, chore services, personal care services, adult day care, health screening, legal services, and an ombudsman;
- Nutrition services such as congregate meals, nutrition screening and education;

- In-home services for persons above the eligibility thresholds for Medicaid, Home Care Allowance and Adult Foster Care (homemaker services, personal care services, home repair services, visiting services); and
- Disease prevention and health promotion services (e.g., health risk assessments, programs regarding physical fitness, education regarding diagnosis, prevention and treatment of age-related diseases and chronic disabling conditions).

Funding is provided under Title III of the Older Americans Act and requires a minimum 15 percent non-federal share, of which 5.0 percent must be from State funds.

STATUTORY AUTHORITY: Section 26-11-205.5, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$17,574,052 total funds, including \$765,125 General Fund, \$3,079,710 cash funds from local funds and the Older Coloradans Cash Fund, and \$13,729,217 federal funds from Title III of the Older Americans Act for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, OLDER AMERICANS ACT PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
TOTAL	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
TOTAL	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$17,574,052	\$765,125	\$3,079,710	\$0	\$13,729,217	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

NATIONAL FAMILY CAREGIVER SUPPORT PROGRAM

This line item funds the National Family Caregiver Support Program (NFCSP). The NFCSP provides services to caregivers, so that they may continue to provide care to family and loved ones who are age 60 and over. The Department works with the Area Agencies on Aging to develop and implement a statewide comprehensive system for a diverse group of caregivers. Specifically, the program provides:

- Information to caregivers about available services;
- Assistance gaining access to services;
- Individual counseling, organization of support groups and caregiver training to assist the caregivers in making decisions and solving problems relating to their caregiver roles;
- Respite care to enable caregivers to be temporarily relieved from their care-giving responsibilities; and
- Supplemental services, on a limited basis, to complement the care provided by caregivers.

Funds appropriated to this line item are intended for grandparents caring for non-disabled children, elderly parents of disabled or developmentally disabled children, and family members and friends caring for older people. States are encouraged to give priority to elderly parents of disabled children and low-income older individuals.

STATUTORY AUTHORITY: Section 26-11-207, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$2,173,936 total funds, including \$142,041 General Fund, \$423,805 cash funds from local funds, and \$1,608,090 federal funds from Title III of the Older Americans Act for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, NATIONAL FAMILY CAREGIVER SUPPORT PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,173,936	\$142,041	\$423,805	\$0	\$1,608,090	0.0
TOTAL	\$2,173,936	\$142,041	\$423,805	\$0	\$1,608,090	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,173,936	\$142,041	\$423,805	\$0	\$1,608,090	0.0
TOTAL	\$2,173,936	\$142,041	\$423,805	\$0	\$1,608,090	0.0
Percentage Change	0.0%	0.0%	0.0%	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$2,173,936	\$142,041	\$423,805	\$0	\$1,608,090	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

STATE OMBUDSMAN PROGRAM

This line item funds a Department of Human Services contract with Disability Law Colorado to operate the State's long-term care ombudsman office, which also includes the State's Program of All-inclusive Care for the Elderly (PACE) ombudsman office. Ombudsman services provide elderly residents in long-term care facilities or individuals receiving services from PACE providers with access to effective advocacy and assistance regarding the resolution of complaints made by (or on behalf of) any client related to any action, inaction, or decision of any provider of long-term care or PACE services that may adversely affect the health, safety, welfare, or rights of the client. Disability Law Colorado provides training and technical support to the Area Agencies on Aging (AAAs) and local ombudsman staff. The State and its contractor are responsible for establishing the statewide policies and procedures for these ombudsman services and training and certifying personnel in local ombudsman offices. Local ombudsman offices, located in the state's AAAs, administer services in accordance with the state office's defined parameters.

STATUTORY AUTHORITY: Sections 26-11.5-101 et seq., C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$760,320 total funds, including \$426,898 General Fund, \$173,289 cash funds from the PACE Ombudsman Fund, \$1,800* reappropriated funds transferred from the Department of Health Care Policy and Financing, \$158,333 federal funds from Titles III and V of the Older Americans Act, and 1.0 FTE for FY 2019-20.

* Reappropriated funds include \$900 General Fund and \$900 federal Medicaid Funds from the Long Bill, line item (H) Adult Assistance Programs, Community Services for the Elderly - Medicaid Funding in Section (7) Department of Health Care Policy and Financing, Department of Human Services Medicaid-Funded Programs.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, STATE OMBUDSMAN PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$760,320	\$426,898	\$173,289	\$1,800	\$158,333	1.0
TOTAL	\$760,320	\$426,898	\$173,289	\$1,800	\$158,333	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$760,320	\$426,898	\$173,289	\$1,800	\$158,333	1.0
TOTAL	\$760,320	\$426,898	\$173,289	\$1,800	\$158,333	1.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$760,320	\$426,898	\$173,289	\$1,800	\$158,333	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

STATE FUNDING FOR SENIOR SERVICES

This line reflects state funding for senior services in addition to the state match required for federally-funded Older Americans Act programs. The cash fund portion of the appropriation is from the Older Coloradans Cash Fund. The Fund receives revenue from the diversion of funds that would otherwise go to the General Fund. Section 26-11-205.5 (2), C.R.S., requires that moneys appropriated from this fund are administered through the Area Agencies on Aging (AAAs), but the funds can be used with more flexibility than is afforded under Older Americans Act programs. Services funded with appropriations made to this item include home-delivered meals, transportation to medical appointments, and a variety of other forms of assistance to help seniors with the activities of daily living.

STATUTORY AUTHORITY: Sections 26-11 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$28,811,622 total funds, including \$14,803,870 General Fund, \$13,007,752 cash funds from the Older Coloradans Cash Fund, and \$1,000,000* reappropriated funds transferred from the Department of Health Care Policy and Financing for FY 2019-20.

* Reappropriated funds include \$500,000 General Fund and \$500,000 federal Medicaid Funds from the Long Bill, line item (H) Adult Assistance Programs, Community Services for the Elderly - Medicaid Funding in Section (7) Department of Health Care Policy and Financing, Department of Human Services Medicaid-Funded Programs

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request, which includes funding for BA2 state funding for senior services.

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, STATE FUNDING FOR SENIOR SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$25,811,622	\$14,803,870	\$10,007,752	\$1,000,000	\$0	0.0
TOTAL	\$25,811,622	\$14,803,870	\$10,007,752	\$1,000,000	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$25,811,622	\$14,803,870	\$10,007,752	\$1,000,000	\$0	0.0
BA2 State funding for senior services	3,000,000	0	3,000,000	0	0	0.0
TOTAL	\$28,811,622	\$14,803,870	\$13,007,752	\$1,000,000	\$0	0.0
INCREASE/(DECREASE)	\$3,000,000	\$0	\$3,000,000	\$0	\$0	0.0
Percentage Change	11.6%	0.0%	30.0%	0.0%	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$28,811,622	\$14,803,870	\$13,007,752	\$1,000,000	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

AREA AGENCIES ON AGING ADMINISTRATION

This line item provides funding for the state's 16 Area Agencies on Aging (AAAs) to develop and administer area plans on services for the aging within their respective regions. The appropriation is solely federal funds and is included in the Long Bill for informational purposes only.

STATUTORY AUTHORITY: Section 26-11-204, C.R.S.

REQUEST: The Department requests a continuation-level appropriation of \$1,375,384 federal funds from Title III of the Older Americans Act for FY 2019-20.

RECOMMENDATION: Staff recommends approval of the Department's FY 2019-20 request.

RESPIRE SERVICES

This line item funds respite services for at-risk adults and at-risk juveniles. Services are funded with a combination of General Fund money and cash funds from the Crimes Against At-Risk Persons Surcharge Fund created via H.B. 12-1226 (Surcharge On Crimes Against At-risk Persons). The Fund receives moneys from surcharges on persons who are convicted of crimes against at-risk adults and at-risk juveniles. Once collected, the surcharge revenue is distributed to the Judicial Stabilization Cash Fund for court administrative costs (5.0 percent) and the Crimes Against At-Risk Persons Surcharge Fund (95.0 percent).

House Bill 15-1233 (Respite Care Study Task Force) created the Respite Care Task Force within the Department. The Task Force was required to study the dynamics of the supply and demand of respite care services in Colorado. Additionally, H.B. 16-1398 (Implement Respite Care Task Force Recommendations) appropriated \$900,000 General Fund to the Department to begin implementing the Respite Care Task Force recommendations.

STATUTORY AUTHORITY: Sections 18-6.5-102 and 18-6.5-107, C.R.S.

REQUEST: The Department requests an appropriation of \$453,085 total funds, including \$404,715 General Fund and \$48,370 cash funds from the Crimes Against At-Risk Persons Surcharge Fund for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

ADULT ASSISTANCE PROGRAMS, COMMUNITY SERVICES FOR THE ELDERLY, RESPITE SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$461,047	\$412,677	\$48,370	\$0	\$0	0.0
TOTAL	\$461,047	\$412,677	\$48,370	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$461,047	\$412,677	\$48,370	\$0	\$0	0.0
Annualize prior year budget actions	(7,962)	(7,962)	0	0	0	0.0
TOTAL	\$453,085	\$404,715	\$48,370	\$0	\$0	0.0
INCREASE/(DECREASE)	(\$7,962)	(\$7,962)	\$0	\$0	\$0	0.0
Percentage Change	(1.7%)	(1.9%)	0.0%	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$453,085	\$404,715	\$48,370	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(E) ADULT PROTECTIVE SERVICES

Colorado's Adult Protective Services (APS) system, enacted in 1991, is designed to protect vulnerable or at-risk adults who, because of age or mental or physical ability, are unable to obtain services or otherwise protect their own health, safety, and welfare. Senate Bill 12-078 (Protections For At-risk Adults) implemented mandatory reporting of elder abuse and created an Elder Abuse Task Force to study, make recommendations, and report on various issues related to at-risk elderly adults, including how to fund and implement a system of mandatory reporting for incidences of mistreatment or exploitation, the provision of services, and the adequacy of existing criminal penalties levied for offenses against this population.

As a follow-up to the work of the Task Force, S.B. 13-111 (Require Reports of Elder Abuse and Exploitation) established a new class of protections for at-risk elders, who are defined as any person age 70 or older. Beginning July 1, 2014, members of helping professions listed in statute (mandatory reporters) are required to report known or suspected abuse of at-risk elders, and to make the report within 24 hours. The bill required the Department to implement an awareness campaign among the

public and mandatory reporters about the mistreatment, self-neglect, and exploitation of all at-risk adults, including at-risk elders. This bill also appropriated \$3.2 million General Fund to the Department for the reduction of county adult protective services worker caseloads, the county provision of adult protective services to at-risk adults, and training for county adult protective services workers and other persons who are required to report the abuse or exploitation of an at-risk elder. As a companion to S.B. 13-111, the General Assembly transferred \$8.5 million total funds, including \$4.8 million General Fund from the County Administration line item in the County Administration division to the Adult Protective Services line item in the Adult Assistance Programs division.

Additionally, Beginning on July 1, 2016, S.B. 15-190 (Mandatory Abuse Report for Adults with a Disability) expanded the mandatory reporting requirement for at-risk adults to cover known or suspected abuse of at-risk adults with an intellectual or developmental disability. For FY 2015-16, the Department received an appropriation of \$0.9 million total funds, including \$0.8 million General Fund, for counties to begin hiring additional caseworkers and supervisors to respond to cases of abuse or exploitation of at-risk adults with intellectual and developmental disabilities. For FY 2016-17 and future years, this increase annualized to \$3.8 million total funds, including \$3.0 million General Fund.

STATE ADMINISTRATION

This appropriation funds the administrative-related activities performed by the state for the adult protective services program. Expenditures are for personal services and operating expenses, including travel, training, equipment, overhead, and supplies.

STATUTORY AUTHORITY: Section 26-1-201, C.R.S.

REQUEST: The Department requests \$1,022,188 total funds, including \$992,688 General Fund, \$29,500 cash funds from the Records and Reports Fund, and 8.3 FTE for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request, which includes funding for R10 Adult Protective Services Support.**

ADULT ASSISTANCE PROGRAMS, ADULT PROTECTIVE SERVICES, STATE ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$823,637	\$794,137	\$29,500	\$0	\$0	6.5
TOTAL	\$823,637	\$794,137	\$29,500	\$0	\$0	6.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$823,637	\$794,137	\$29,500	\$0	\$0	6.5
R10 Adult protective services support	185,472	185,472	0	0	0	1.8
Annualize prior year budget actions	11,662	11,662	0	0	0	0.0
Annualize prior year legislation	1,417	1,417	0	0	0	0.0
TOTAL	\$1,022,188	\$992,688	\$29,500	\$0	\$0	8.3
INCREASE/(DECREASE)	\$198,551	\$198,551	\$0	\$0	\$0	1.8
Percentage Change	24.1%	25.0%	0.0%	n/a	n/a	27.7%
FY 2019-20 EXECUTIVE REQUEST	\$1,022,188	\$992,688	\$29,500	\$0	\$0	8.3
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

ADULT PROTECTIVE SERVICES

This line item provides funds for counties to administer programs for responding to reports of abuse of elderly and vulnerable individuals.

STATUTORY AUTHORITY: Sections 26-1-201 and 26-3.1-101 through 109, C.R.S.

REQUEST: The Department requests an appropriation of \$18,357,269 total funds, including \$12,538,493 General Fund, \$3,707,480 cash funds from local sources, and \$2,111,296 federal funds from the Title XX Social Services Block Grant and various sources for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request. The recommendation includes funding adjustments for R10 adult protective services support and R15 a 1.0 percent across-the-board increase in community provider rates, which is consistent with the Committee's approval of the common policy on provider rates.** This recommendation also includes a funding adjustment for R10 Adult Protective Services Support.

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, ADULT PROTECTIVE SERVICES, ADULT PROTECTIVE SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$18,358,658	\$12,597,648	\$3,670,674	\$0	\$2,090,336	0.0
TOTAL	\$18,358,658	\$12,597,648	\$3,670,674	\$0	\$2,090,336	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$18,358,658	\$12,597,648	\$3,670,674	\$0	\$2,090,336	0.0
R15 Community provider rate increase	184,083	126,317	36,806	0	20,960	0.0
R10 Adult protective services support	(185,472)	(185,472)	0	0	0	0.0
TOTAL	\$18,357,269	\$12,538,493	\$3,707,480	\$0	\$2,111,296	0.0
INCREASE/(DECREASE)	(\$1,389)	(\$59,155)	\$36,806	\$0	\$20,960	0.0
Percentage Change	(0.0%)	(0.5%)	1.0%	n/a	1.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$18,357,269	\$12,538,493	\$3,707,480	\$0	\$2,111,296	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(F) INDIRECT COST ASSESSMENT

INDIRECT COST ASSESSMENT

This line item funds the indirect costs associated with the operation of the Department.

STATUTORY AUTHORITY: Colorado Fiscal Rules #8-3 and Section 24-75-1401, C.R.S.

REQUEST: The Department requests an appropriation of \$152,620 total funds, including \$56 cash funds and \$152,564 federal funds for FY 2019-20.

RECOMMENDATION: **Staff recommends approval of the Department's FY 2019-20 request.**

The following table summarizes the calculations for staff's recommendation.

ADULT ASSISTANCE PROGRAMS, INDIRECT COST ASSESSMENT, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$291,520	\$0	\$149,888	\$0	\$141,632	0.0
S.B. 19-114 (Supplemental)	(153,752)	0	(149,838)	0	(3,914)	0.0
TOTAL	\$137,768	\$0	\$50	\$0	\$137,718	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$137,768	\$0	\$50	\$0	\$137,718	0.0
Annualize prior year legislation	153,752	0	149,838	0	3,914	0.0
Indirect cost assessment	(138,900)	0	(149,832)	0	10,932	0.0
TOTAL	\$152,620	\$0	\$56	\$0	\$152,564	0.0
INCREASE/(DECREASE)						
Percentage Change	10.8%	n/a	12.0%	n/a	10.8%	n/a
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LONG BILL FOOTNOTES AND REQUESTS FOR INFORMATION

LONG BILL FOOTNOTES

Staff recommends **CONTINUING** the following footnotes:

- 36 **Department of Human Services, County Administration, County Administration; and Adult Assistance Programs, Adult Protective Services, Adult Protective Services** -- Any amount in the Adult Protective Services line item that is not required for the provision of adult protective services may be transferred to the County Administration line item and used to provide additional benefits under that program. Further, if county spending exceeds the total appropriations from the Adult Protective Services line item, any amount in the County Administration line item that is not required for the provision of services under that program may be transferred to the Adult Protective Services line item and used to provide adult protective services.

- 37 **Department of Human Services, County Administration, County Incentive Payments; Office of Self Sufficiency, Colorado Works Program, County Block Grants; Child Support Enforcement, Child Support Enforcement** -- Pursuant to Sections 26-13-108 and 26-13-112.5 (2), C.R.S., the Department shall distribute child support incentive payments to counties. Further, all of the State share of recoveries of amounts of support for public assistance recipients, less annual appropriations from this fund source for state child support enforcement operations, be distributed to counties, as described in Sections 26-13-108 and 26-2-108, C.R.S. If the total amount of the State share of recoveries is greater than the total annual appropriations from this fund source, the Department is authorized to distribute to counties, for county incentive payments, the actual State share of any additional recoveries.

- 40 **Department of Human Services, Office of Early Childhood, Division of Early Care and Learning, Early Childhood Councils** -- It is the intent of the General Assembly that these funds be allocated to Existing Childhood Councils.

- 41 **Department of Human Services, Office of Early Childhood, Division of Community and Family Support, Early Childhood Mental Health Services** -- It is the intent of the General Assembly that this appropriation be used for the purpose of supporting early childhood mental health specialists in each community mental health center.

- 44 **Department of Human Services, Office of Self Sufficiency, Administration, Personal Services and Operating Expenses; and Special Purpose Welfare Programs, Supplemental Nutrition Assistance Program Administration** -- The Department is authorized to transfer up to 5.0 percent of the total appropriations between these line items.

- 45 **Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants** -- Pursuant to Sections 26-2-714 (7) and 26-2-714 (9), C.R.S., under certain conditions, a county may transfer federal Temporary Assistance for Needy Families (TANF) funds within its Colorado Works Program Block Grant to the federal child care development fund or to programs funded by Title XX of the federal Social Security Act. One of the conditions specified is that the amount a county transfers must be specified by the Department of Human Services as being available for transfer within the limitation imposed by federal law. The Department may allow individual counties to transfer a greater percent of federal TANF funds than the state is allowed under federal law as long as: (a) Each county has had an opportunity to transfer an amount up to the federal maximum allowed; and, (b) the total amount transferred statewide does not exceed the federal maximum.
- 46 **Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants** -- The appropriation of local funds for Colorado Works program county block grants may be decreased by a maximum of \$100,000 to reduce one or more small counties' fiscal year 2017-18 targeted or actual spending level pursuant to Section 26-2-714 (8), C.R.S.
- 47 **Department of Human Services, Office of Self Sufficiency, Colorado Works Program, County Block Grants** -- The Department may comply with the provisions of Section 26-2-714 (10), C.R.S., by reducing required county Temporary Assistance for Needy Families (TANF) maintenance of effort expenditures in the fiscal year after the State is notified that it has met federal work participation rates and qualifies for a percent reduction in the state's maintenance of effort. If the State is notified during state FY 2019-20 that it has met federal work participation rates for a prior year and therefore qualifies for a percent reduction in the state's maintenance of effort, local cash funds expenditure obligations that are established in this line item pursuant to Section 26-2-714 (6) (c) (I), C.R.S., shall be reduced by \$5,524,726.
- 48 **Department of Human Services, Office of Self Sufficiency, Special Purpose Welfare Programs, Food Distribution Program** -- Of this amount, it is the General Assembly's intent that \$500,000 General Fund go to a Colorado-based community foundation as part of the Department's responsibilities under Section 26-1-121, C.R.S., to distribute funds to requesting food pantries and food banks, not to exceed \$50,000 per entity per year, such funds to be used for the purchase of Colorado grown foods that meet the Colorado Proud definition and any associated costs, such as transportation and cold storage. This amount is calculated based on the assumption that the Colorado-based community foundation will receive up to 5.0 percent of the total allocation for costs associated with program administration and that entities receiving funds will use no more than 10.0 percent of these funds for indirect costs associated with the purchase of Colorado grown foods including, but not limited to, transportation, refrigeration, and storage.
- 55 **Department of Human Services, Adult Assistance Programs, Community Services for the Elderly, Older Americans Act Programs, and State Funding for Senior Services** -- Amounts in the Older Americans Act Programs line item are calculated based on a requirement for a non-federal match of at least 15 percent, including a 5.0 percent state match, pursuant to Title III of the federal Older Americans Act. The Department is authorized to transfer General Fund and cash funds from the State Funding for Senior Services line item to the Older Americans Act Programs line item to comply with the 5.0 percent state match

requirement for the Older Americans Act Programs. This appropriation is based on the assumption that all federal Title III funds requiring a state match that are not for purposes of administration or included in the appropriations for other line items will be expended from the Older Americans Act Programs line item.

- 56 **Department of Human Services, Adult Assistance Programs, Community Services for the Elderly, State Funding for Senior Services** -- It is the intent of the General Assembly that \$500,000 General Fund of this appropriation be used for the purpose of providing services for seniors who are blind or visually impaired and whose sight loss cannot be corrected with prescription lenses in order to assist them in maintaining their independence in their home.

Staff recommends **DISCONTINUING** the following footnotes:

- 42 **Department of Human Services, Office of Early Childhood, Division of Community and Family Support, Early Intervention Services** -- It is the General Assembly's intent that \$1,000,000 General Fund of this appropriation be used for reimbursement to the Community Centered Boards for expenses incurred in FY 2016-17.
- 43 **Department of Human Services, Office of Early Childhood, Division of Community and Family Support, Community Based Child Abuse Prevention Services** -- The appropriation assumes the Department will receive grant funding from a foundation for the Community Response Expansion, for the 2018-19 fiscal year and is made subject to the condition that the Department receives grant funding.

REQUESTS FOR INFORMATION

Staff recommends **CONTINUING** the following requests for information:

- 1 **Department of Human Services, Totals** -- The Department is requested to submit a report concerning the status of federal Temporary Assistance for Needy Families (TANF) funds. The requested report should include the following: (a) an analysis of the TANF Long Term Reserve, including estimated TANF funds available for appropriation, estimated TANF appropriations by Long Bill line item, and the estimated closing Long Term Reserve balance, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; (b) an analysis of the TANF maintenance of effort (MOE) payments, showing the actual and forecasted MOE expenditures, by program, for the most recent actual fiscal year, the current fiscal year, and the request fiscal year; and (c) an analysis of the counties' TANF reserve balances that includes, for each county, for the most recent actual fiscal year, the starting TANF Reserve Account balances for the Works Program, Title XX, and Child Care Development Fund accounts, the annual TANF allocation, the total expenditures, the net transfers to child care and child welfare, any amounts remitted to the state, and the closing reserve balance for all county TANF accounts. The report should be provided to the Joint Budget Committee annually on or before November 1. An update to this information reflecting data at the close of the federal fiscal year should be provided to the Joint Budget Committee annually on or before January 1.

- 2 **Department of Human Services, Adult Assistance Programs, Community Services for the Elderly** -- The Department is requested to submit a report by November 1 of each year on Older Americans Act Funds received and anticipated to be received, and the match requirements for these funds. The report should also specify the amount of funds, if any, that were transferred between the State Funding for Senior Services line item and the Older Americans Act Programs line item in the prior actual fiscal year to comply with federal match requirements.
- 3 **Department of Human Services, Totals** -- The Department is requested to submit annually, on or before November 1, a report to the Joint Budget Committee concerning federal Child Care Development Funds. The requested report should include the following information related to these funds for the actual, estimate, and request years: (a) the total amount of federal funds available and anticipated to be available to Colorado, including funds rolled forward from previous state fiscal years; (b) the amount of federal funds expended, estimated, or requested to be expended for these years by Long Bill line item; (c) the amount of funds expended, estimated, or requested to be expended for these years, by Long Bill line item where applicable, to be reported to the federal government as either maintenance of effort or matching funds associated with the expenditure of federal funds; and (d) the amount of funds expended, estimated, or requested to be expended for these years that are to be used to meet the four percent federal requirement related to quality activities and the federal requirement related to targeted funds. An update to the information on the amount of federal funds anticipated to be available and requested to be expended by Long Bill line item should be provided to the Joint Budget Committee annually on or before January 15.
- 4 **Department of Human Services, Office of Early Childhood, Early Intervention Services** -- The Department is requested to submit annually, on or before January 1, a report to the Joint Budget Committee concerning caseload growth for early intervention services. The requested report should include the following information: (a) the total number of early intervention services performed compared to the projected amount of early intervention services; (b) the amount of funds expended in the fiscal year from July 1 through the time period when the report is created compared to the projected spending; and (c) the amount of any expected gaps between the appropriation in the long bill and actual expenditures.
- 5 **Department of Human Services, Office of Early Childhood, Child Care Assistance Program** -- The Department is requested to submit annually, on or before January 1, a report to the Joint Budget Committee concerning costs for the Colorado Child Care Assistance Program. The requested report should include the following information: (a) the changes in direct services costs from the prior year due to inflation; (b) changes in direct services costs from the prior year due to quality; and (c) changes in cost due to changes to continuity from the previous year.

Staff recommends **CONTINUING AND MODIFYING** the following requests for information:

- N **Department of Human Services, Department of Education** -- The Departments are requested to submit on or before ~~June 1, 2019~~ JUNE 30, 2019 a report to the Joint Budget Committee concerning the breakdown of the costs of Part C Child Find evaluations, including the cost per evaluator, cost per evaluation, cost per geographic area, and cost by expertise for each evaluation.

- N **Department of Human Services, Adult Assistance Programs** -- The Department is requested to submit ~~a plan to the Joint Budget Committee on or before November 1, 2018 that provides a standard definition of “waiting list” that can be applied to each service provided by the state’s Area Agencies on Aging and how this waiting list data can be collected and reported in a uniform, statewide manner on an annual basis~~ ANNUALLY, ON OR BEFORE NOVEMBER 1, A REPORT to the Joint Budget Committee. ~~Additionally, the plan should include the Department’s strategy for combining standardized waiting list data with cost per unit of service data such that~~ THAT PROVIDES the cost to eliminate ~~waiting lists~~ WAITLISTS FOR EACH SERVICE TYPE for services provided to older adults BY THE STATE’S AREA AGENCIES ON AGING. ~~can be calculated in its entirety or on a service-by-service basis. The response should include additional resources, if any, required to implement the proposed solutions included in the plan.~~

Staff recommends **DISCONTINUING** the following request for information:

- N **Department of Human Services, Department of Education** -- The Departments are requested to submit on or before November 1, 2018 a report to the Joint Budget Committee concerning the agreement between the two Departments on the Part C Child Find program including: the process used, the outcomes of the process, the Department’s interpretation on how the process progressed, and the anticipated outcome of the process.

Staff recommends **ADDING** the following **NEW** request for information:

- N **Department of Human Services, Office of Early Childhood, Division of Community and Family Support** -- The Department is requested to submit a report annually, on or before November 1, 2019 and November 1 in all subsequent years, updating the Joint Budget Committee on the recent expansion of The Incredible Years® (IY) programs initially funded in the Long Bill in FY 2018-19. Rigorously researched IY programs support parenting skills (Preschool Basic Parent Program), teacher training (Teacher Classroom Management), and children’s social-emotional skill development (Dinosaur School). The report should include a listing of the organizations that have applied for and received funding; the specific IY program(s) delivered; and information regarding how IY is being supported by the Implementation Partner through: (a) Community readiness and entity selection; (b) Training, coaching and fidelity monitoring; (c) Local Implementation Team development; (d) Entity-specific and statewide process and outcomes evaluation; and (e) On-going quality improvements to ensure high-quality scale and sustainability. The report should also include information on any changes made that impact the nature of the program.

JBC Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

Appendix A: Numbers Pages

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
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DEPARTMENT OF HUMAN SERVICES
Michelle Barnes, Executive Director

(4) COUNTY ADMINISTRATION

The County Administration budgetary section provides the 64 county departments of human services with money to administer the Supplemental Nutrition Assistance Program (SNAP; formerly known as food stamps) and funding through County Tax Base Relief to assist counties with the highest costs and lowest property tax values in meeting the obligation of the local match required by the state for certain public assistance programs.

County Administration	<u>57,504,284</u>	<u>59,796,507</u>	<u>75,890,989</u>	<u>76,649,899</u>	<u>76,649,899</u> *
General Fund	20,786,849	24,697,592	25,262,780	25,515,408	25,515,408
Cash Funds	10,436,967	0	15,178,197	15,329,979	15,329,979
Reappropriated Funds	0	0	0	0	0
Federal Funds	26,280,468	35,098,915	35,450,012	35,804,512	35,804,512
County Tax Base Relief	<u>3,879,756</u>	<u>3,879,756</u>	<u>3,879,756</u>	<u>3,879,756</u>	<u>3,879,756</u>
General Fund	3,879,756	3,879,756	3,879,756	3,879,756	3,879,756
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
County Share of Offsetting Revenues	<u>2,288,815</u>	<u>1,676,644</u>	<u>2,986,000</u>	<u>2,986,000</u>	<u>2,986,000</u>
General Fund	0	0	0	0	0
Cash Funds	2,288,815	1,676,644	2,986,000	2,986,000	2,986,000
County Incentive Payments	<u>3,725,408</u>	<u>3,989,477</u>	<u>4,113,000</u>	<u>4,113,000</u>	<u>4,113,000</u>
General Fund	0	0	0	0	0
Cash Funds	3,725,408	3,989,477	4,113,000	4,113,000	4,113,000

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
SB 16-190 Implementation	<u>510,461</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	510,461	0	0	0	0
TOTAL - (4) County Administration	67,908,724	69,342,384	86,869,745	87,628,655	87,628,655
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	25,177,066	28,577,348	29,142,536	29,395,164	29,395,164
Cash Funds	16,451,190	5,666,121	22,277,197	22,428,979	22,428,979
Reappropriated Funds	0	0	0	0	0
Federal Funds	26,280,468	35,098,915	35,450,012	35,804,512	35,804,512

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
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(6) OFFICE OF EARLY CHILDHOOD

This office provides funding and state staff associated with the state supervision and the county administration of the Colorado Child Care Assistance Program (CCCAP); for the administration of various child care grant programs; and for licensing and monitoring of child care facilities. In addition, this office provides funding to organizations that provide early childhood mental health services and early intervention services and case management. Cash funds appropriations reflect expenditures by counties, fees and fines associated with the licensing of child care facilities, and funds from the Early Intervention Services Trust Fund. Federal funds reflect moneys from Child Care Development Funds, which the General Assembly has authority to appropriate pursuant to federal law; and funds received from Part C of the federal Individuals with Disabilities Education Improvement Act. Reappropriated funds are Medicaid funds transferred from the Department of Health Care Policy and Financing.

(A) Division of Early Care and Learning

Early Childhood Councils	<u>0</u>	<u>2,021,353</u>	<u>2,984,169</u>	<u>1,984,169</u>	<u>1,984,169</u>
FTE	0.0	1.4	1.0	1.0	1.0
General Fund	0	0	1,000,000	0	0
Cash Funds	0	0	0	0	0
Federal Funds	0	2,021,353	1,984,169	1,984,169	1,984,169
Child Care Licensing and Administration	<u>6,927,737</u>	<u>8,275,256</u>	<u>9,589,645</u>	<u>10,051,655</u>	<u>10,051,655</u> *
FTE	52.8	51.1	54.0	54.0	54.0
General Fund	2,231,187	2,478,376	2,529,873	2,606,329	2,606,329
Cash Funds	522,011	637,909	1,362,396	1,609,474	1,609,474
Federal Funds	4,174,539	5,158,971	5,697,376	5,835,852	5,835,852
Fine Assessed Against Licenses	<u>84</u>	<u>19,900</u>	<u>10,000</u>	<u>10,000</u>	<u>10,000</u>
General Fund	0	0	0	0	0
Cash Funds	84	19,900	10,000	10,000	10,000

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Child Care Assistance Program	<u>91,187,197</u>	<u>86,498,625</u>	<u>112,569,426</u>	<u>124,228,661</u>	<u>124,537,113</u> *
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	24,456,347	24,791,827	29,039,745	29,330,927	29,410,508
Cash Funds	9,762,470	0	11,498,315	11,613,609	11,645,071
Federal Funds	56,968,380	61,706,798	72,031,366	83,284,125	83,481,534
Intrastate CCCAP Redistribution	<u>0</u>	<u>0</u>	<u>2,000,000</u>	<u>2,000,000</u>	<u>2,000,000</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Federal Funds	0	0	2,000,000	2,000,000	2,000,000
Colorado Child Care Assistance Cliff Effect Pilot Program	<u>690,860</u>	<u>298,325</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	1.0	1.0	0.0	0.0	0.0
General Fund	53,609	64,825	0	0	0
Cash Funds	637,251	233,500	0	0	0
Colorado Child Care Assistance Program Market Rate Study	<u>55,000</u>	<u>45,517</u>	<u>75,000</u>	<u>75,000</u>	<u>75,000</u>
General Fund	55,000	45,517	55,000	55,000	55,000
Cash Funds	0	0	0	0	0
Federal Funds	0	0	20,000	20,000	20,000
Child Care Grants for Quality and Availability and Federal Targeted Funds Requirements	<u>8,022,404</u>	<u>7,246,146</u>	<u>8,235,999</u>	<u>8,241,981</u>	<u>8,241,981</u>
FTE	1.0	2.9	1.0	1.0	1.0
General Fund	4,738,288	4,487,565	4,760,424	4,763,638	4,763,638
Cash Funds	0	0	0	385	385
Federal Funds	3,284,116	2,758,581	3,475,575	3,477,958	3,477,958

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
School-readiness Quality Improvement Program	<u>2,198,393</u>	<u>1,720,122</u>	<u>2,230,952</u>	<u>2,234,001</u>	<u>2,234,001</u>
FTE	1.0	1.0	1.0	1.0	1.0
General Fund	0	0	0	0	0
Federal Funds	2,198,393	1,720,122	2,230,952	2,234,001	2,234,001
Early Literacy Book Distribution Partnership	<u>99,982</u>	<u>0</u>	<u>100,000</u>	<u>100,000</u>	<u>100,000</u>
General Fund	99,982	0	100,000	100,000	100,000
Cash Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
Continuation of Child Care Quality Initiatives	<u>816,462</u>	<u>1,708,274</u>	<u>2,862,512</u>	<u>2,862,512</u>	<u>2,862,512</u>
FTE	7.3	11.1	14.6	14.6	14.6
General Fund	0	0	0	0	0
Federal Funds	816,462	1,708,274	2,862,512	2,862,512	2,862,512
Child Care Assistance Program Support	<u>0</u>	<u>1,146,599</u>	<u>1,541,500</u>	<u>1,200,000</u>	<u>1,200,000</u>
General Fund	0	0	0	0	0
Federal Funds	0	1,146,599	1,541,500	1,200,000	1,200,000
Early Childhood Workforce Supports	<u>0</u>	<u>0</u>	<u>500,000</u>	<u>0</u>	<u>0</u>
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	0	0	500,000	0	0
Micro Grants to Increase Access to Child Care	<u>149,018</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Federal Funds	149,018	0	0	0	0

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Promoting Safe and Stable Families Program	<u>3,716,460</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	2.0	0.0	0.0	0.0	0.0
General Fund	54,216	0	0	0	0
Cash Funds	1,064,934	0	0	0	0
Federal Funds	2,597,310	0	0	0	0
Early Childhood Workforce Supports	<u>0</u>	<u>100,000</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	100,000	0	0	0
Micro Loans to Increase Access to Child Care	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Federal Funds	0	0	0	0	0
SUBTOTAL - (A) Division of Early Care and Learning	113,863,597	109,080,117	142,699,203	152,987,979	153,296,431
FTE	<u>65.1</u>	<u>68.5</u>	<u>71.6</u>	<u>71.6</u>	<u>71.6</u>
General Fund	31,688,629	31,968,110	37,985,042	36,855,894	36,935,475
Cash Funds	11,986,750	891,309	12,870,711	13,233,468	13,264,930
Federal Funds	70,188,218	76,220,698	91,843,450	102,898,617	103,096,026

(B) Division of Community and Family Support

Promoting Safe and Stable Families	<u>0</u>	<u>3,874,843</u>	<u>4,606,005</u>	<u>4,626,992</u>	<u>4,626,992</u>
FTE	0.0	2.2	2.0	2.0	2.0
General Fund	0	54,882	55,134	55,519	55,519
Cash Funds	0	0	1,068,080	1,074,400	1,074,400
Federal Funds	0	3,819,961	3,482,791	3,497,073	3,497,073

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Early Childhood Mental Health Services	<u>2,203,628</u>	<u>2,540,186</u>	<u>3,024,749</u>	<u>3,065,404</u>	<u>3,065,404</u> *
FTE	0.7	1.9	0.7	0.7	0.7
General Fund	1,207,015	1,260,317	1,275,961	1,293,562	1,293,562
Federal Funds	996,613	1,279,869	1,748,788	1,771,842	1,771,842
Early Intervention Services	<u>43,825,823</u>	<u>45,339,006</u>	<u>65,441,827</u>	<u>64,288,887</u>	<u>65,808,916</u> *
FTE	6.5	15.0	7.5	7.5	7.5
General Fund	23,304,162	27,156,322	39,693,822	38,514,919	40,034,948
Cash Funds	12,518,502	11,271,463	10,500,000	10,500,000	10,500,000
Reappropriated Funds	0	0	7,968,022	7,968,022	7,968,022
Federal Funds	8,003,159	6,911,221	7,279,983	7,305,946	7,305,946
Early Intervention Evaluations	<u>0</u>	<u>0</u>	<u>2,715,000</u>	<u>2,700,000</u>	<u>2,700,000</u>
General Fund	0	0	2,515,000	2,500,000	2,500,000
Cash Funds	0	0	0	0	0
Federal Funds	0	0	200,000	200,000	200,000
Colorado Children's Trust Fund	<u>494,225</u>	<u>687,039</u>	<u>1,313,374</u>	<u>1,417,701</u>	<u>1,417,701</u>
FTE	1.5	1.3	1.5	1.5	1.5
General Fund	0	0	158,374	253,425	253,425
Cash Funds	141,329	148,263	350,000	359,276	359,276
Federal Funds	352,896	538,776	805,000	805,000	805,000
Nurse Home Visitor Program	<u>23,550,952</u>	<u>23,031,826</u>	<u>23,986,737</u>	<u>23,999,455</u>	<u>24,661,125</u>
FTE	3.0	2.5	3.0	3.0	3.0
General Fund	0	0	0	0	0
Cash Funds	23,346,352	18,369,959	22,223,400	22,236,118	22,897,788
Federal Funds	204,600	4,661,867	1,763,337	1,763,337	1,763,337

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Family Support Services	<u>972,386</u>	<u>718,772</u>	<u>752,704</u>	<u>763,061</u>	<u>763,061</u> *
FTE	0.5	0.7	0.5	0.5	0.5
General Fund	709,293	718,772	752,704	763,061	763,061
Cash Funds	0	0	0	0	0
Federal Funds	263,093	0	0	0	0
Community Child Abuse Prevention Services	<u>0</u>	<u>8,384,604</u>	<u>8,564,769</u>	<u>8,526,419</u>	<u>8,526,419</u> *
FTE	0.0	2.9	2.0	2.0	2.0
General Fund	0	8,384,604	8,564,769	8,526,419	8,526,419
Healthy Steps for Young Children	<u>0</u>	<u>380,162</u>	<u>571,946</u>	<u>577,665</u>	<u>577,665</u> *
General Fund	0	380,162	571,946	577,665	577,665
Incredible Years Program	<u>0</u>	<u>0</u>	<u>601,545</u>	<u>848,881</u>	<u>848,881</u> *
FTE	0.0	0.0	1.1	1.1	1.1
General Fund	0	0	120,309	169,775	169,775
Cash Funds	0	0	481,236	679,106	679,106
Federal Funds	0	0	0	0	0
Early Intervention Services Case Management	<u>7,960,959</u>	<u>6,059,041</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	4,421,631	6,059,041	0	0	0
Reappropriated Funds	3,539,328	0	0	0	0
Early Childhood Councils	<u>1,964,079</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	1.0	0.6	0.0	0.0	0.0
General Fund	0	0	0	0	0
Cash Funds	0	0	0	0	0
Federal Funds	1,964,079	0	0	0	0

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
SUBTOTAL - (B) Division of Community and Family Support	80,972,052	91,015,479	111,578,656	110,814,465	112,996,164
<i>FTE</i>	<u>13.2</u>	<u>27.1</u>	<u>18.3</u>	<u>18.3</u>	<u>18.3</u>
General Fund	29,642,101	44,014,100	53,708,019	52,654,345	54,174,374
Cash Funds	36,006,183	29,789,685	34,622,716	34,848,900	35,510,570
Reappropriated Funds	3,539,328	0	7,968,022	7,968,022	7,968,022
Federal Funds	11,784,440	17,211,694	15,279,899	15,343,198	15,343,198
(C) Indirect Cost Assessment					
Indirect Cost Assessment	<u>0</u>	<u>3,573,087</u>	<u>3,189,009</u>	<u>3,532,778</u>	<u>3,532,778</u> *
General Fund	0	0	0	0	0
Cash Funds	0	625,954	161,999	179,462	179,462
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	2,947,133	3,027,010	3,353,316	3,353,316
SUBTOTAL - (C) Indirect Cost Assessment	0	3,573,087	3,189,009	3,532,778	3,532,778
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	0	0	0	0	0
Cash Funds	0	625,954	161,999	179,462	179,462
Reappropriated Funds	0	0	0	0	0
Federal Funds	0	2,947,133	3,027,010	3,353,316	3,353,316
TOTAL - (6) Office of Early Childhood	194,835,649	203,668,683	257,466,868	267,335,222	269,825,373
<i>FTE</i>	<u>78.3</u>	<u>95.6</u>	<u>89.9</u>	<u>89.9</u>	<u>89.9</u>
General Fund	61,330,730	75,982,210	91,693,061	89,510,239	91,109,849
Cash Funds	47,992,933	31,306,948	47,655,426	48,261,830	48,954,962
Reappropriated Funds	3,539,328	0	7,968,022	7,968,022	7,968,022
Federal Funds	81,972,658	96,379,525	110,150,359	121,595,131	121,792,540

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
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(7) OFFICE OF SELF SUFFICIENCY

The Office of Self-Sufficiency provides income, nutritional, and support services to assist families and individuals in need. The programs administered by this unit include SNAP, Colorado Works, child support services, energy assistance, refugee services, and disability determination services.

(A) Administration

Personal Services	<u>388,402</u>	<u>587,665</u>	<u>857,088</u>	<u>929,337</u>	<u>929,337</u>
FTE	6.0	4.6	15.0	15.0	15.0
General Fund	324,085	272,085	341,203	369,783	369,783
Federal Funds	64,317	315,580	515,885	559,554	559,554
Operating Expenses	<u>46,883</u>	<u>39,883</u>	<u>27,883</u>	<u>27,883</u>	<u>27,883</u>
General Fund	46,883	39,883	27,883	27,883	27,883
Federal Funds	0	0	0	0	0

SUBTOTAL - (A) Administration	435,285	627,548	884,971	957,220	957,220
FTE	<u>6.0</u>	<u>4.6</u>	<u>15.0</u>	<u>15.0</u>	<u>15.0</u>
General Fund	370,968	311,968	369,086	397,666	397,666
Federal Funds	64,317	315,580	515,885	559,554	559,554

(B) Colorado Works Program

Administration	<u>1,570,627</u>	<u>1,602,556</u>	<u>3,966,223</u>	<u>4,021,291</u>	<u>4,021,291</u>
FTE	16.2	17.7	19.8	20.0	20.0
General Fund	0	0	0	0	0
Federal Funds	1,570,627	1,602,556	3,966,223	4,021,291	4,021,291

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
County Block Grants	<u>142,139,094</u>	<u>119,799,888</u>	<u>150,548,087</u>	<u>150,548,087</u>	<u>150,548,087</u> *
General Fund	0	0	0	0	0
Cash Funds	22,239,621	92,867	22,349,730	22,349,730	22,349,730
Federal Funds	119,899,473	119,707,021	128,198,357	128,198,357	128,198,357
County Training	<u>348,956</u>	<u>361,385</u>	<u>383,922</u>	<u>386,859</u>	<u>386,859</u>
FTE	1.6	1.5	2.0	2.0	2.0
General Fund	0	0	0	0	0
Federal Funds	348,956	361,385	383,922	386,859	386,859
Domestic Abuse Program	<u>1,654,757</u>	<u>1,691,407</u>	<u>1,856,381</u>	<u>1,870,788</u>	<u>1,870,788</u>
FTE	3.0	3.0	2.7	2.7	2.7
General Fund	0	0	0	0	0
Cash Funds	1,025,080	1,061,730	1,226,704	1,241,111	1,241,111
Federal Funds	629,677	629,677	629,677	629,677	629,677
Works Program Evaluation	<u>490,516</u>	<u>466,760</u>	<u>495,440</u>	<u>495,440</u>	<u>495,440</u>
General Fund	0	0	0	0	0
Federal Funds	490,516	466,760	495,440	495,440	495,440
Workforce Development Council	<u>76,211</u>	<u>76,211</u>	<u>76,211</u>	<u>76,211</u>	<u>76,211</u>
General Fund	0	0	0	0	0
Federal Funds	76,211	76,211	76,211	76,211	76,211
Transitional Jobs Programs	<u>2,345,002</u>	<u>2,274,138</u>	<u>2,433,290</u>	<u>2,564,526</u>	<u>2,564,526</u>
FTE	2.2	2.4	2.0	2.0	2.0
General Fund	2,345,002	2,274,138	2,433,290	2,564,526	2,564,526

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Employment Opportunities With Wages Program	<u>0</u>	<u>1,306,246</u>	<u>4,000,000</u>	<u>4,000,000</u>	<u>4,000,000</u>
General Fund	0	0	0	0	0
Federal Funds	0	1,306,246	4,000,000	4,000,000	4,000,000
Child Welfare Employment	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,681,984</u>	<u>0</u> *
FTE	0.0	0.0	0.0	2.0	0.0
Federal Funds	0	0	0	1,681,984	0
Child Support Services Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>952,669</u>	<u>952,669</u> *
FTE	0.0	0.0	0.0	1.0	1.0
Federal Funds	0	0	0	952,669	952,669
SUBTOTAL - (B) Colorado Works Program	148,625,163	127,578,591	163,759,554	166,597,855	164,915,871
FTE	<u>23.0</u>	<u>24.6</u>	<u>26.5</u>	<u>29.7</u>	<u>27.7</u>
General Fund	2,345,002	2,274,138	2,433,290	2,564,526	2,564,526
Cash Funds	23,264,701	1,154,597	23,576,434	23,590,841	23,590,841
Federal Funds	123,015,460	124,149,856	137,749,830	140,442,488	138,760,504

(C) Special Purpose Welfare Programs

Low Income Energy Assistance Program	<u>51,493,690</u>	<u>55,728,663</u>	<u>48,150,238</u>	<u>48,165,451</u>	<u>48,165,451</u>
FTE	5.9	6.2	5.2	5.2	5.2
Cash Funds	0	473,127	4,250,000	4,250,000	4,250,000
Federal Funds	51,493,690	55,255,536	43,900,238	43,915,451	43,915,451

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Supplemental Nutrition Assistance Program					
Administration	<u>1,564,542</u>	<u>1,410,621</u>	<u>1,787,420</u>	<u>2,713,756</u>	<u>2,713,756</u> *
FTE	14.4	18.0	16.3	15.0	15.0
General Fund	712,686	704,564	895,153	1,308,296	1,308,296
Federal Funds	851,856	706,057	892,267	1,405,460	1,405,460
Supplemental Nutrition Assistance Program State					
Staff Training	<u>24,920</u>	<u>24,960</u>	<u>25,000</u>	<u>25,000</u>	<u>25,000</u>
General Fund	12,460	12,480	12,500	12,500	12,500
Federal Funds	12,460	12,480	12,500	12,500	12,500
Food Stamp Job Search Units - Program Costs	<u>5,249,519</u>	<u>4,859,327</u>	<u>2,086,335</u>	<u>2,095,757</u>	<u>2,095,757</u>
FTE	3.1	1.9	6.2	6.2	6.2
General Fund	188,194	186,889	188,622	189,409	189,409
Cash Funds	209,382	0	411,132	413,436	413,436
Federal Funds	4,851,943	4,672,438	1,486,581	1,492,912	1,492,912
Food Stamp Job Search Units - Supportive Services	<u>261,448</u>	<u>209,160</u>	<u>261,452</u>	<u>261,452</u>	<u>261,452</u>
General Fund	78,435	78,435	78,435	78,435	78,435
Cash Funds	52,291	0	52,291	52,291	52,291
Federal Funds	130,722	130,725	130,726	130,726	130,726
Food Distribution Program	<u>1,104,430</u>	<u>1,091,688</u>	<u>1,094,949</u>	<u>611,012</u>	<u>611,012</u>
FTE	6.5	4.1	6.5	6.5	6.5
General Fund	43,429	39,833	547,848	48,970	48,970
Cash Funds	101,243	202,645	255,990	263,930	263,930
Federal Funds	959,758	849,210	291,111	298,112	298,112

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Income Tax Offset	<u>3,075</u>	<u>3,883</u>	<u>4,128</u>	<u>4,128</u>	<u>4,128</u>
General Fund	2,040	2,062	2,064	2,064	2,064
Federal Funds	1,035	1,821	2,064	2,064	2,064
Electronic Benefits Transfer Service	<u>2,610,434</u>	<u>1,728,452</u>	<u>3,738,587</u>	<u>3,760,925</u>	<u>3,760,925</u>
FTE	6.6	6.6	7.0	7.0	7.0
General Fund	990,219	1,004,329	1,007,925	1,013,437	1,013,437
Cash Funds	802,136	23,902	999,803	1,007,061	1,007,061
Federal Funds	818,079	700,221	1,730,859	1,740,427	1,740,427
Refugee Assistance	<u>7,301,442</u>	<u>8,803,631</u>	<u>10,793,334</u>	<u>10,840,870</u>	<u>10,840,870</u> *
FTE	4.6	4.5	10.0	10.0	10.0
General Fund	0	0	0	0	0
Federal Funds	7,301,442	8,803,631	10,793,334	10,840,870	10,840,870
Systematic Alien Verification for Eligibility	<u>30,489</u>	<u>27,040</u>	<u>43,564</u>	<u>45,938</u>	<u>45,938</u>
FTE	0.1	0.0	1.0	1.0	1.0
General Fund	5,214	3,508	6,094	6,426	6,426
Cash Funds	756	678	2,384	2,541	2,541
Reappropriated Funds	20,311	17,225	26,882	28,307	28,307
Federal Funds	4,208	5,629	8,204	8,664	8,664
SUBTOTAL - (C) Special Purpose Welfare					
Programs	69,643,989	73,887,425	67,985,007	68,524,289	68,524,289
FTE	<u>41.2</u>	<u>41.3</u>	<u>52.2</u>	<u>50.9</u>	<u>50.9</u>
General Fund	2,032,677	2,032,100	2,738,641	2,659,537	2,659,537
Cash Funds	1,165,808	700,352	5,971,600	5,989,259	5,989,259
Reappropriated Funds	20,311	17,225	26,882	28,307	28,307
Federal Funds	66,425,193	71,137,748	59,247,884	59,847,186	59,847,186

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
(D) Child Support Enforcement					
Automated Child Support Enforcement System	<u>7,973,064</u>	<u>7,919,093</u>	<u>9,668,414</u>	<u>9,350,646</u>	<u>9,350,646</u> *
FTE	18.8	23.3	16.9	16.9	16.9
General Fund	2,570,949	2,408,603	2,776,619	2,762,643	2,762,643
Cash Funds	433,603	480,724	727,258	733,491	733,491
Federal Funds	4,968,512	5,029,766	6,164,537	5,854,512	5,854,512
Child Support Enforcement	<u>3,678,712</u>	<u>6,593,615</u>	<u>7,004,171</u>	<u>7,032,958</u>	<u>7,032,958</u>
FTE	17.5	21.0	24.5	24.5	24.5
General Fund	1,947,889	4,939,676	5,180,485	5,204,523	5,204,523
Cash Funds	76,921	76,984	200,693	166,067	166,067
Federal Funds	1,653,902	1,576,955	1,622,993	1,662,368	1,662,368
SUBTOTAL - (D) Child Support Enforcement	11,651,776	14,512,708	16,672,585	16,383,604	16,383,604
FTE	36.3	44.3	41.4	41.4	41.4
General Fund	4,518,838	7,348,279	7,957,104	7,967,166	7,967,166
Cash Funds	510,524	557,708	927,951	899,558	899,558
Federal Funds	6,622,414	6,606,721	7,787,530	7,516,880	7,516,880

(E) Disability Determination Services

Program Costs	<u>20,158,612</u>	<u>21,826,811</u>	<u>18,239,686</u>	<u>18,581,301</u>	<u>18,581,301</u>
FTE	124.2	109.3	121.7	121.7	121.7
General Fund	0	0	0	0	0
Federal Funds	20,158,612	21,826,811	18,239,686	18,581,301	18,581,301

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
SUBTOTAL - (E) Disability Determination					
Services	20,158,612	21,826,811	18,239,686	18,581,301	18,581,301
<i>FTE</i>	<u>124.2</u>	<u>109.3</u>	<u>121.7</u>	<u>121.7</u>	<u>121.7</u>
General Fund	0	0	0	0	0
Federal Funds	20,158,612	21,826,811	18,239,686	18,581,301	18,581,301
(F) Indirect Cost Assessment					
Indirect Cost Assessment	<u>0</u>	<u>16,408,807</u>	<u>16,853,544</u>	<u>18,670,326</u>	<u>18,670,326</u> *
General Fund	0	0	0	0	0
Cash Funds	0	96,901	99,528	110,257	110,257
Reappropriated Funds	0	2,358,668	2,422,596	2,683,748	2,683,748
Federal Funds	0	13,953,238	14,331,420	15,876,321	15,876,321
SUBTOTAL - (F) Indirect Cost Assessment	0	16,408,807	16,853,544	18,670,326	18,670,326
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	0	0	0	0	0
Cash Funds	0	96,901	99,528	110,257	110,257
Reappropriated Funds	0	2,358,668	2,422,596	2,683,748	2,683,748
Federal Funds	0	13,953,238	14,331,420	15,876,321	15,876,321
TOTAL - (7) Office of Self Sufficiency	250,514,825	254,841,890	284,395,347	289,714,595	288,032,611
<i>FTE</i>	<u>230.7</u>	<u>224.1</u>	<u>256.8</u>	<u>258.7</u>	<u>256.7</u>
General Fund	9,267,485	11,966,485	13,498,121	13,588,895	13,588,895
Cash Funds	24,941,033	2,509,558	30,575,513	30,589,915	30,589,915
Reappropriated Funds	20,311	2,375,893	2,449,478	2,712,055	2,712,055
Federal Funds	216,285,996	237,989,954	237,872,235	242,823,730	241,141,746

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
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(10) ADULT ASSISTANCE PROGRAMS

The Adult Assistance Programs budgetary section provides moneys for assistance and support for needy elderly and disabled adult populations in Colorado. Within the Office of Economic Security, the unit supervises several programs, including the Old Age Pension (OAP) program, which provides cash assistance to eligible individuals age 60 and older and the Aid to the Needy Disabled and Home Care Allowance programs, which provide cash assistance for low-income disabled adults. Within the Office of Long Term Care, the unit supervises several programs, including the Adult Protective Services (APS) programs, which intervene on behalf of at-risk adults to address abuse, neglect, or exploitation; and Older Americans Act services, such as Meals on Wheels, to older Coloradans through the 16 Area Agencies on Aging (AAA).

(A) Administration

Administration	<u>947,920</u>	<u>976,501</u>	<u>1,046,226</u>	<u>1,095,714</u>	<u>1,095,714</u>
FTE	9.3	9.0	11.0	11.0	11.0
General Fund	849,966	864,231	930,817	973,381	973,381
Cash Funds	97,954	112,270	115,409	122,333	122,333
SUBTOTAL - (A) Administration	947,920	976,501	1,046,226	1,095,714	1,095,714
FTE	<u>9.3</u>	<u>9.0</u>	<u>11.0</u>	<u>11.0</u>	<u>11.0</u>
General Fund	849,966	864,231	930,817	973,381	973,381
Cash Funds	97,954	112,270	115,409	122,333	122,333

(B) Old Age Pension Program

Cash Assistance Programs	<u>80,897,480</u>	<u>74,794,610</u>	<u>97,874,518</u>	<u>101,173,541</u>	<u>101,173,541</u> *
General Fund	0	0	0	0	0
Cash Funds	80,897,480	74,794,610	97,874,518	101,173,541	101,173,541
Refunds	<u>790,132</u>	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>	<u>588,362</u>
General Fund	0	0	0	0	0
Cash Funds	790,132	588,362	588,362	588,362	588,362

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Burial Reimbursements	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>	<u>918,364</u>
General Fund	0	0	0	0	0
Cash Funds	918,364	918,364	918,364	918,364	918,364
State Administration	<u>329,336</u>	<u>358,879</u>	<u>398,299</u>	<u>408,415</u>	<u>408,415</u>
FTE	3.1	4.3	3.5	3.5	3.5
General Fund	0	0	0	0	0
Cash Funds	329,336	358,879	398,299	408,415	408,415
County Administration	<u>3,176,795</u>	<u>3,744,568</u>	<u>2,566,974</u>	<u>2,566,974</u>	<u>2,566,974</u>
General Fund	0	0	0	0	0
Cash Funds	3,176,795	3,744,568	2,566,974	2,566,974	2,566,974
SUBTOTAL - (B) Old Age Pension Program	86,112,107	80,404,783	102,346,517	105,655,656	105,655,656
FTE	<u>3.1</u>	<u>4.3</u>	<u>3.5</u>	<u>3.5</u>	<u>3.5</u>
General Fund	0	0	0	0	0
Cash Funds	86,112,107	80,404,783	102,346,517	105,655,656	105,655,656

(C) Other Grant Programs

Administration - Home Care Allowance SEP

Contract	<u>1,063,259</u>	<u>1,062,666</u>	<u>1,063,259</u>	<u>1,063,259</u>	<u>1,063,259</u>
General Fund	1,063,259	1,062,666	1,063,259	1,063,259	1,063,259

Aid to the Needy Disabled Programs	<u>18,510,548</u>	<u>12,014,641</u>	<u>18,844,238</u>	<u>18,844,238</u>	<u>18,844,238</u>
General Fund	12,554,065	11,677,645	12,554,065	12,554,065	12,554,065
Cash Funds	5,956,483	336,996	6,290,173	6,290,173	6,290,173

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Burial Reimbursements	<u>508,000</u>	<u>402,985</u>	<u>508,000</u>	<u>508,000</u>	<u>508,000</u>
General Fund	402,985	402,985	402,985	402,985	402,985
Cash Funds	105,015	0	105,015	105,015	105,015
Home Care Allowance	<u>8,035,613</u>	<u>7,471,845</u>	<u>8,720,437</u>	<u>8,720,437</u>	<u>8,720,437</u>
General Fund	7,533,649	7,471,845	8,218,473	8,218,473	8,218,473
Cash Funds	501,964	0	501,964	501,964	501,964
Home Care Allowance Grant Program	<u>687,583</u>	<u>513,047</u>	<u>695,107</u>	<u>695,107</u>	<u>695,107</u>
General Fund	687,583	513,047	695,107	695,107	695,107
SSI Stabilization Fund Programs	<u>58</u>	<u>42</u>	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,000,000</u>
General Fund	0	0	0	0	0
Cash Funds	58	42	1,000,000	1,000,000	1,000,000
Aid to the Needy Disabled Federal Supplemental Security Income Application Pilot Program	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
Adult Foster Care	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
SUBTOTAL - (C) Other Grant Programs	28,805,061	21,465,226	30,831,041	30,831,041	30,831,041
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
General Fund	22,241,541	21,128,188	22,933,889	22,933,889	22,933,889
Cash Funds	6,563,520	337,038	7,897,152	7,897,152	7,897,152

JBC Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
(D) Community Services for the Elderly					
Administration	<u>616,397</u>	<u>509,941</u>	<u>728,413</u>	<u>750,716</u>	<u>750,716</u>
FTE	5.1	4.9	7.0	7.0	7.0
General Fund	165,308	129,197	182,104	187,603	187,603
Federal Funds	451,089	380,744	546,309	563,113	563,113
Colorado Commission on Aging	<u>80,538</u>	<u>82,204</u>	<u>83,644</u>	<u>85,874</u>	<u>85,874</u>
FTE	0.8	1.0	1.0	1.0	1.0
General Fund	19,980	20,552	20,912	21,463	21,463
Federal Funds	60,558	61,652	62,732	64,411	64,411
Senior Community Services Employment	<u>854,072</u>	<u>784,706</u>	<u>857,730</u>	<u>859,064</u>	<u>859,064</u>
FTE	0.5	0.3	0.5	0.5	0.5
Federal Funds	854,072	784,706	857,730	859,064	859,064
Older Americans Act Programs	<u>16,022,585</u>	<u>13,292,689</u>	<u>17,574,052</u>	<u>17,574,052</u>	<u>17,574,052</u>
General Fund	723,189	744,648	765,125	765,125	765,125
Cash Funds	3,040,079	40,000	3,079,710	3,079,710	3,079,710
Federal Funds	12,259,317	12,508,041	13,729,217	13,729,217	13,729,217
National Family Caregiver Support Program	<u>2,307,472</u>	<u>1,717,057</u>	<u>2,173,936</u>	<u>2,173,936</u>	<u>2,173,936</u>
General Fund	142,041	142,041	142,041	142,041	142,041
Cash Funds	423,805	0	423,805	423,805	423,805
Federal Funds	1,741,626	1,575,016	1,608,090	1,608,090	1,608,090

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
State Ombudsman Program	<u>406,765 1.0</u>	<u>525,544</u>	<u>760,320 1.0</u>	<u>760,320 1.0</u>	<u>760,320 1.0</u>
General Fund	186,898	261,532	426,898	426,898	426,898
Cash Funds	59,734	140,180	173,289	173,289	173,289
Reappropriated Funds	1,800	1,800	1,800	1,800	1,800
Federal Funds	158,333	122,032	158,333	158,333	158,333
State Funding for Senior Services	<u>22,716,518</u>	<u>21,311,272</u>	<u>25,811,622</u>	<u>28,811,622</u>	<u>28,811,622</u> *
General Fund	11,303,870	11,303,870	14,803,870	14,803,870	14,803,870
Cash Funds	11,412,648	10,007,402	10,007,752	13,007,752	13,007,752
Reappropriated Funds	0	0	1,000,000	1,000,000	1,000,000
Area Agencies on Aging Administration	<u>1,610,447</u>	<u>1,274,843</u>	<u>1,375,384</u>	<u>1,375,384</u>	<u>1,375,384</u>
General Fund	0	0	0	0	0
Federal Funds	1,610,447	1,274,843	1,375,384	1,375,384	1,375,384
Respite Services	<u>422,410</u>	<u>372,000</u>	<u>461,047</u>	<u>453,085</u>	<u>453,085</u>
General Fund	403,410	350,000	412,677	404,715	404,715
Cash Funds	19,000	22,000	48,370	48,370	48,370
Senior Services Data Evaluation	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	0	0	0	0
SUBTOTAL - (D) Community Services for the Elderly	45,037,204	39,870,256	49,826,148	52,844,053	52,844,053
FTE	<u>7.4</u>	<u>6.2</u>	<u>9.5</u>	<u>9.5</u>	<u>9.5</u>
General Fund	12,944,696	12,951,840	16,753,627	16,751,715	16,751,715
Cash Funds	14,955,266	10,209,582	13,732,926	16,732,926	16,732,926
Reappropriated Funds	1,800	1,800	1,001,800	1,001,800	1,001,800
Federal Funds	17,135,442	16,707,034	18,337,795	18,357,612	18,357,612

*Line item contains a decision item.


JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
(E) Adult Protective Services					
State Administration	<u>672,437</u>	<u>857,980</u>	<u>823,637</u>	<u>1,022,188</u>	<u>1,022,188</u> *
FTE	5.9	5.9	6.5	8.3	8.3
General Fund	672,437	857,980	794,137	992,688	992,688
Cash Funds	0	0	29,500	29,500	29,500
Adult Protective Services	<u>16,584,977</u>	<u>13,654,173</u>	<u>18,358,658</u>	<u>18,357,269</u>	<u>18,357,269</u> *
General Fund	10,936,306	11,584,533	12,597,648	12,538,493	12,538,493
Cash Funds	3,607,642	0	3,670,674	3,707,480	3,707,480
Federal Funds	2,041,029	2,069,640	2,090,336	2,111,296	2,111,296
SUBTOTAL - (E) Adult Protective Services	17,257,414	14,512,153	19,182,295	19,379,457	19,379,457
FTE	<u>5.9</u>	<u>5.9</u>	<u>6.5</u>	<u>8.3</u>	<u>8.3</u>
General Fund	11,608,743	12,442,513	13,391,785	13,531,181	13,531,181
Cash Funds	3,607,642	0	3,700,174	3,736,980	3,736,980
Federal Funds	2,041,029	2,069,640	2,090,336	2,111,296	2,111,296
(F) Indirect Cost Assessment					
Indirect Cost Assessment	<u>0</u>	<u>144,216</u>	<u>137,768</u>	<u>152,620</u>	<u>152,620</u> *
Cash Funds	0	10,132	50	56	56
Federal Funds	0	134,084	137,718	152,564	152,564
SUBTOTAL - (F) Indirect Cost Assessment	0	144,216	137,768	152,620	152,620
FTE	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Cash Funds	0	10,132	50	56	56
Federal Funds	0	134,084	137,718	152,564	152,564

*Line item contains a decision item.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
TOTAL - (10) Adult Assistance Programs	178,159,706	157,373,135	203,369,995	209,958,541	209,958,541
<i>FTE</i>	<u>25.7</u>	<u>25.4</u>	<u>30.5</u>	<u>32.3</u>	<u>32.3</u>
General Fund	47,644,946	47,386,772	54,010,118	54,190,166	54,190,166
Cash Funds	111,336,489	91,073,805	127,792,228	134,145,103	134,145,103
Reappropriated Funds	1,800	1,800	1,001,800	1,001,800	1,001,800
Federal Funds	19,176,471	18,910,758	20,565,849	20,621,472	20,621,472
TOTAL - Department of Human Services	691,418,904	685,226,092	832,101,955	854,637,013	855,445,180
<i>FTE</i>	<u>334.7</u>	<u>345.1</u>	<u>377.2</u>	<u>380.9</u>	<u>378.9</u>
General Fund	143,420,227	163,912,815	188,343,836	186,684,464	188,284,074
Cash Funds	200,721,645	130,556,432	228,300,364	235,425,827	236,118,959
Reappropriated Funds	3,561,439	2,377,693	11,419,300	11,681,877	11,681,877
Federal Funds	343,715,593	388,379,152	404,038,455	420,844,845	419,360,270



JBC Staff FY 2019-20 Figure Setting

Department of Human Services

(County Administration, Office of Early Childhood, Office of Self Sufficiency, Adult Assistance Programs)

Presented by:
Mike Mann, JBC Staff
March 7, 2019

Divisions Included in Staff Figure Setting Document

County
Administration
(Page 17)

Office of Early
Childhood
(Page 21)

Office of Self
Sufficiency
(Page 50)

Adult Assistance
Programs
(Page 77)

Overview

Staff Recommendation

\$855.4 million total funds
\$188.3 million General Fund
378.9 FTE

Department Request

\$854.6 million total funds
\$186.7 million General Fund
380.9 FTE

2 Staff-initiated Changes

17 Department Requested Changes

↓ ↓

19 Department and Staff Decision Items

(includes decision items, budget amendments, and staff-initiated changes)

Decision Items Affecting Multiple Divisions (p.8)

Change Requests

- ❑ R15 Provider rate increase (p.8)
- ❑ R22 SNAP quality assurance line item (p.8)

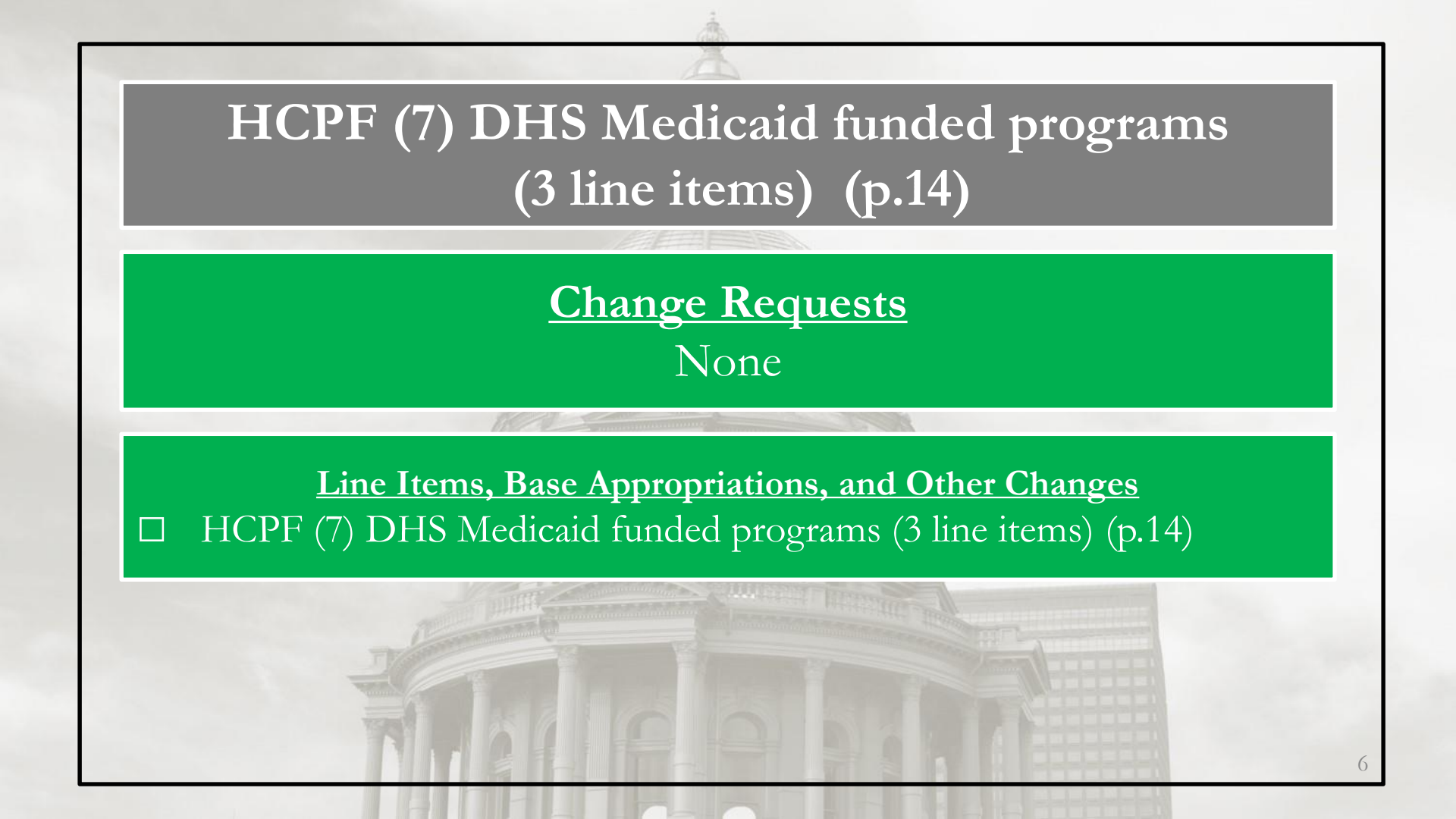
Executive Director's Office (3 line items) (p.10)

Change Requests

None

Line Items, Base Appropriations, and Other Changes

□ Executive Director's Office (3 line items) (p.10)



HCPF (7) DHS Medicaid funded programs (3 line items) (p.14)

Change Requests

None

Line Items, Base Appropriations, and Other Changes

- HCPF (7) DHS Medicaid funded programs (3 line items) (p.14)



(4) County Administration (p.17)

Change Requests

None

Line Items, Base Appropriations, and Other Changes

- (4) County Administration (p.18-20)

(6) Office of Early Childhood (p.21)

Change Requests

- ☐ BA1 Early Intervention services (p.22)
- ☐ BA4 Child Care licensing (p.24)
- ☐ BA7 Maintain service levels for CCCAP (p.26)
- ☐ JBC Staff-initiated Master Tobacco Settlement Agreement adjustment (p.29)
- ☐ JBC Staff-initiated Leap Year adjustment (p.29)
- ☐ Department cash fund waiver request (p.29)
- ☐ Department request for potential legislation: Child Support fee changes (p.30)
- ☐ Governor's request for potential legislation: Child Care Tax Credit (p.30)
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JBC Staff FY 2019-20 Figure Setting

Department of Human Services

(County Administration, Office of Early Childhood, Office of Self Sufficiency, Adult Assistance Programs)

Presented by:
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