

JOINT BUDGET COMMITTEE



STAFF FIGURE SETTING FY 2019-20

DEPARTMENT OF HUMAN SERVICE

(Executive Director's Office, Office of Operations, Division of
Child Welfare)

JBC WORKING DOCUMENT - SUBJECT TO CHANGE
STAFF RECOMMENDATION DOES NOT REPRESENT COMMITTEE DECISION

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HOW TO USE THIS DOCUMENT

The Department Overview contains a table summarizing the staff recommended incremental changes followed by brief explanations of each incremental change. A similar overview table is provided for each division, but the description of incremental changes is not repeated, since it is available under the Department Overview. More details about the incremental changes are provided in the sections following the Department Overview and the division summary tables.

Decision items, both department-requested items and staff-initiated items, are discussed either in the Decision Items Affecting Multiple Divisions or at the beginning of the most relevant division. Within a section, decision items are listed in the requested priority order, if applicable.

DEPARTMENT OVERVIEW

The Department of Human Services is responsible for the administration and supervision of all non-medical public assistance and welfare programs in the state. It supervises programs that are administered at the local level by counties and other agencies and directly operates mental health institutes, regional centers for people with developmental disabilities, and institutions for juvenile delinquents. This presentation focuses on three divisions in the Department.

- **EXECUTIVE DIRECTOR'S OFFICE:** The Executive Director's Office is the central administrative office responsible for general department policy, budgeting, public information, human resources, internal audits, and outreach to county departments of human services (field administration). The Executive Director's Office also includes appropriations for various boards and commissions and for entities that provide separate quality assurance, oversight, or policy direction for human services programs, such as the Food Stamp Quality Assurance Unit, the Administrative Review Unit (responsible for federally-required case review and quality assurance for child welfare and some youth corrections placements), and the Juvenile Parole Board, among others.
- The **OFFICE OF OPERATIONS** provides Department-wide facility maintenance and management, accounting, payroll, contracting, purchasing, and field audits.
- **DIVISION OF CHILD WELFARE:** The Division of Child Welfare provides funding for programs that protect children from harm and assist families in caring for and protecting their children. Nearly 81.0 percent of funding in this division is allocated to counties, which are responsible for administering child welfare services under the supervision of the Department. County departments receive and respond to reports of potential child abuse or neglect and provide appropriate child welfare services to the child and the family, including providing for the residential care of a child when a court determines this is in the child's best interest.

Certain programs within the Department of Human Services (DHS) receive funding through the Medicaid program. The federal Medicaid funds that support DHS programs and any state matching funds are first appropriated to the Department of Health Care Policy and Financing and subsequently reappropriated to DHS for various programs. Within the Department of Health Care Policy and Financing's budget, these funds are reflected in the section entitled: Department of Human Services Medicaid-Funded Programs (Division 7). The following programs/divisions in this document receive Medicaid Funds:

- Executive Director's Office for various centrally appropriated line items, and
- Division of Child Welfare, Administration and Child Welfare Services.

SUMMARY OF STAFF RECOMMENDATIONS

DEPARTMENT OF HUMAN SERVICES EXECUTIVE DIRECTOR'S OFFICE, OFFICE OF OPERATIONS, DIVISION OF CHILD WELFARE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$666,834,079	\$376,311,854	\$96,251,356	\$73,142,810	\$121,128,059	668.5
Other legislation	18,903,263	14,949,005	(658,111)	(2,685,176)	7,297,545	3.6
S.B. 19-114 (Supplemental)	4,634,325	6,355,461	1,319,173	(3,824,986)	784,677	0.0
TOTAL	\$690,371,667	\$397,616,320	\$96,912,418	\$66,632,648	\$129,210,281	672.1
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$690,371,667	\$397,616,320	\$96,912,418	\$66,632,648	\$129,210,281	672.1
R1 Mental Health Institute at Pueblo bed expansion	987,736	987,736	0	0	0	2.8
R2 Compensation for direct care employees	3,644,978	2,879,533	765,445	0	0	0.0
R3 Youth services capacity and behavioral health	(101,682)	(101,682)	0	0	0	0.0
R4 Reducing child neglect via employment	27,371	0	0	0	27,371	0.0
R6 Child support employment	14,308	0	0	0	14,308	0.0
R7 Employment affairs staffing	499,243	279,577	0	219,666	0	5.4
R8 County child welfare staff - phase 5	6,259,058	4,598,849	625,906	0	1,034,303	0.0
R11 Behavioral health crisis response system enhancements	63,469	63,469	0	0	0	0.0
R14 Child welfare provider rate implementation - phase 2	10,350,000	4,968,000	2,070,000	0	3,312,000	0.0
R15 Community provider rate increase	4,534,876	2,665,969	756,271	6,902	1,105,734	0.0
R17 State staff for 24-hour monitoring	137,181	113,860	0	0	23,321	1.8
R18 Hotline for child abuse and neglect	228,999	228,999	0	0	0	0.0
R22 SNAP quality assurance line item	111,549	55,775	0	0	55,774	2.0
BA5 Indirect cost assessment technical correction	(508,827)	3,427,572	296,098	(3,393,798)	(838,699)	0.0
BA6 Purchase of contract placements	352,637	352,637	0	0	0	0.0
Staff initiated Title IV-E Waiver Demonstration Project	0	0	0	0	0	0.0
Leap year adjustment	428,159	275,185	85,632	0	67,342	0.0
Tobacco Master Settlement Agreement adjustment	118,053	0	118,053	0	0	0.0
Paid parental leave	724,317	471,981	38,080	156,006	58,250	0.0
Non-prioritized request items	239,811	(17,194)	28,269	(9,615)	238,351	0.0
Indirect cost assessment	1,009,483	0	109,034	24,953	875,496	0.0
Centrally appropriated line items	16,506,979	6,587,746	5,077,817	(1,733,303)	6,574,719	0.0
Annualize prior year legislation	591,496	(3,733,254)	(307,190)	3,824,313	807,627	1.1
Annualize prior year budget actions	(7,485,059)	(5,246,022)	(81,881)	(2,301,251)	144,095	0.2
Technical correction	0	0	0	0	0	0.0
TOTAL	\$729,105,802	\$416,475,056	\$106,493,952	\$63,426,521	\$142,710,273	685.4
INCREASE/(DECREASE)	\$38,734,135	\$18,858,736	\$9,581,534	(\$3,206,127)	\$13,499,992	13.3
Percentage Change	5.6%	4.7%	9.9%	(4.8%)	10.4%	2.0%
FY 2019-20 EXECUTIVE REQUEST	\$723,413,040	\$413,620,470	\$104,912,477	\$64,806,817	\$140,073,276	685.2
Request Above/(Below) Recommendation	(\$5,692,762)	(\$2,854,586)	(\$1,581,475)	\$1,380,296	(\$2,636,997)	(0.2)

DESCRIPTION OF INCREMENTAL CHANGES

(Note: Items in the table not described below will be presented for Committee action during subsequent JBC staff figure setting presentations for the Department of Human Services.)

R7 EMPLOYMENT AFFAIRS STAFFING: The recommendation includes an increase of \$499,243 total funds, including \$279,577 General Fund, and 5.4 FTE in FY 2019-20 and beyond to increase the number Human Resources professionals in the Department.

R8 COUNTY CHILD WELFARE STAFF PHASE 5: The recommendation includes an increase of \$66,259,058 total funds, including \$4,598,849 General Fund, in FY 2019-20 and beyond to increase county level child welfare staffing in response to the Child Welfare Workload Study performed by the Office of the State Auditor in 2014.

R14 CHILD WELFARE PROVIDER RATE IMPLEMENTATION PHASE 2: The recommendation includes an increase of \$10,350,000 total funds, including \$4,968,000 General Fund, in FY 2019-20 and beyond to implement out-of-home placement provider rate increases required by H.B. 17-1292 (Child Welfare Provider Rates) and S.B. 18-254 (Child Welfare Reforms).

R15 COMMUNITY PROVIDER RATE INCREASE: The recommendation includes an increase of \$4,534,876 total funds, including \$2,665,969 General Fund, in FY 2019-20 and beyond for an across-the-board increase of 1.0 percent for community providers.

R17 STATE STAFF FOR 24-HOUR MONITORING: The recommendation includes an increase of \$137,181 total funds, including \$113,860 General Fund, and 1.8 FTE in FY 2019-20 and beyond in order to hire additional state child welfare staff to provide technical assistance and oversight to 24-hour child care facilities.

R18 HOTLINE FOR CHILD ABUSE AND NEGLECT: The recommendation includes an increase of \$228,999 General Fund in FY 2019-20 and beyond for increased costs associated with the help desk and telephone operations and maintenance of the Child Abuse and Neglect Hotline.

BA5 INDIRECT COSTS ASSESSMENT PLAN TECHNICAL CORRECTION: The Department-wide recommendation includes a net decrease of \$1,237,445 total funds, including a decrease of \$3,094,228 General Fund, to align spending authority with estimated department-wide indirect cost collections.

TITLE IV-E WAIVER DEMONSTRATION PROJECT: The recommendation includes legislation to extend the repeal date of the Title IV-E Waiver Demonstration Project (Section 24-5-105(3), C.R.S.) from June 30, 2019 to June 30, 2020, and appropriate \$9.7 million General Fund into the Child Welfare Prevention and Intervention Services Cash Fund created in S.B. 18-254 (Child Welfare Reforms).

LEAP YEAR ADJUSTMENT: The recommendation includes an increase of \$428,159 total funds, including \$275,185 General Fund for the cost of leap day for providers paid on a daily rate.

TOBACCO MASTER SETTLEMENT ADJUSTMENT: The recommendation includes an increase of \$118,053 cash funds for programs receiving Tobacco Master Settlement Agreement funds, including the Tony Grampas Youth Services Program.

PAID PARENTAL LEAVE: The request includes funding to cover the cost of backfilling critical positions for a leave policy that provides eight weeks of paid leave for birth, adoption, or foster placement for new-parent employees. JBC staff recommendation for this request is pending Committee action. Staff requests permission to reflect Committee action in the Long Bill.

NON-PRIORITIZED REQUEST ITEMS: The recommendation includes a net increase of \$239,811 total funds, including a decrease of \$17,194 General Fund, for adjustments associated with budget requests originating in another department.

NON-PRIORITIZED REQUEST ITEMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Indirect Cost - NP7 Securing IT operations	\$190,679	\$0	\$19,870	\$3,288	\$167,521	0.0
Indirect Cost - NP10 Enterprise data integration services	65,218	0	6,795	1,126	57,297	0.0
Indirect Cost - NP8 Application refresh and consolidation	7,876	0	821	136	6,919	0.0
Indirect Cost - NP9 Optimize self-service capabilities	5,362	0	558	93	4,711	0.0
Indirect Cost - NP6 Essential database support	3,530	0	368	61	3,101	0.0
Indirect Cost - NP5 IDS increased input costs	1,670	0	173	29	1,468	0.0
NP3 Annual fleet vehicle request	(31,490)	(17,194)	0	(14,296)	0	0.0
Indirect Cost - NP3 Annual fleet vehicle request	(3,034)	0	(316)	(52)	(2,666)	0.0
TOTAL	\$239,811	(17,194)	\$28,269	(\$9,615)	\$238,351	0.0

INDIRECT COST ASSESSMENT: The recommendation includes a net increase of \$1,009,483 total funds for the assessment of indirect costs associated with the operations of the Department.

INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Payments to OIT	\$584,155	\$0	\$60,871	\$10,074	\$513,210	0.0
PERA Direct Distribution	409,376	0	55,264	14,997	339,115	0.0
Salesforce Shield	47,141	0	4,912	3,813	41,416	0.0
Legal services	46,859	0	4,883	808	41,168	0.0
Indirect cost assessment	41,757	0	(4,414)	326	45,845	0.0
Administrative Law Judge Services	31,535	0	3,287	544	27,704	0.0
Workers' compensation	(87,398)	0	(9,106)	(1,507)	(76,785)	0.0
Payment to risk management / property funds	(36,162)	0	(3,769)	(624)	(31,769)	0.0
Capitol Complex leased space	(19,103)	0	(1,990)	(329)	(16,784)	0.0
CORE	(8,677)	0	(904)	(149)	(7,624)	0.0
TOTAL	\$1,009,483	\$0	\$109,034	\$27,953	\$875,496	0.0

CENTRALLY APPROPRIATED LINE ITEMS: For line items addressed in this briefing, the recommendation includes an increase of \$16,506,979 total funds, including \$6,587,746 General Fund, for centrally appropriated line items for the following: state contributions for health, life, and dental benefits; salary survey; short-term disability; supplemental state contributions to the Public Employees' Retirement Association (PERA) pension fund; shift differential; workers' compensation; legal services; administrative law judges; and payment to risk management and property funds.

ANNUALIZE PRIOR YEAR LEGISLATION: The recommendation includes adjustments related to prior year legislation. For line items addressed in this briefing, this includes:

ANNUALIZE PRIOR YEAR LEGISLATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
SB 19-114 Supplemental bill	\$405,994	(\$3,867,565)	(\$337,472)	\$3,824,986	\$786,045	0.0
SB 18-200 PERA	156,465	105,843	30,282	276	20,064	0.0
HB 18-1357 Ombudsman for behavioral health access to care	44,857	44,857	0	0	0	0.6
SB 18-254 Child welfare reform	6,354	5,814	0	0	540	0.4
HB 18-1306 Educational stability for foster children	978	0	0	0	978	0.1
HB 18-1364 Disabilities advisory council	(12,203)	(12,203)	0	0	0	0.0
HB 18-1319 Services for former foster youth	(10,000)	(10,000)	0	0	0	0.0
HB 18-1328 CHRP waiver redesign	(949)	0	0	(949)	0	0.0
TOTAL	\$591,496	(3,733,254)	(\$307,190)	\$3,824,313	\$807,627	1.1

ANNUALIZE PRIOR YEAR BUDGET ACTIONS: The recommendation includes a number of changes to annualize funding decisions made through the prior year Long Bill. The table below identifies the annualizations made in line items in the Executive Director's Office, the Office of Operations, and the Division of Child Welfare.

ANNUALIZE PRIOR YEAR BUDGET ACTIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 R11 Respite care task force	\$61,700	\$0	\$0	\$61,700	\$0	0.0
FY 18-19 R16 Promoting permanency	30,245	26,752	0	0	3,493	0.2
FY 2018-19 R13 Medication consistency (SB 17-019)	652	0	652	0	0	0.0
Prior year salary survey	(7,242,656)	(4,971,274)	(49,033)	(2,362,951)	140,602	0.0
FY 2018-19 R4 Child welfare staff, phase 4	(335,000)	(301,500)	(33,500)	0	0	0.0
TOTAL	(\$7,485,059)	(5,246,022)	(\$81,881)	(\$2,301,251)	\$144,095	0.2

TECHNICAL CORRECTION: The recommendation includes net zero adjustment to correct an error in the Department's budget request.

PRIMARY DIFFERENCES FROM THE REQUEST

The most significant difference between the Department's FY 2019-20 budget request for the Executive Director's Office, the Office of Operations, and the Division of Child Welfare is the base building increase in the appropriation to the Child Welfare Services line item in FY 2018-19 through S.B. 19-114 (Supplemental Appropriation, Department of Human Services), and an increase of \$428,159 total funds, including \$275,185 General Fund, for leap year adjustments.

DECISION ITEMS AFFECTING MULTIPLE DIVISIONS

→ R15 PROVIDER RATE INCREASE

REQUEST: For the line items discussed in this figure setting document, the Department requests an increase of \$4,539,556 total funds, including \$2,646,897 General Fund, for a 1.0 percent community provider rate increase. This includes adjustments to the following line items:

DEPARTMENT OF HUMAN SERVICES, FY 2019-20 COMMON POLICY PROVIDER RATE ADJUSTMENT (EXECUTIVE DIRECTOR'S OFFICE AND DIVISION OF CHILD WELFARE)					
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE					
Colorado Commission for the Deaf and Hard of Hearing	\$6,902	\$0	\$0	\$6,902	\$0
DIVISION OF CHILD WELFARE					
Child Welfare Services	3,767,588	2,026,916	716,521	0	1,024,151
County Level Child Welfare Staffing	211,990	154,506	21,386	0	36,098
Family and Children's Programs	553,076	465,475	57,823	0	29,778
TOTAL REQUEST	\$4,539,556	\$2,646,897	\$795,730	\$6,902	\$1,090,027

RECOMMENDATION: The Committee has approved a 1.0 percent common policy provider rate increase. Based on this approval, JBC staff recommends the following line item increases:

COMMON POLICY PROVIDER RATE ADJUSTMENT FY 2019-20 JBC STAFF RECOMMENDATION					
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE					
Colorado Commission for the Deaf and Hard of Hearing	\$6,902	\$0	\$0	\$6,902	\$0
DIVISION OF CHILD WELFARE					
Adoption and Relative Guardianship Assistance	409,164	221,478	41,249	0	146,437
Child Welfare Services	3,353,744	1,824,510	635,813	0	893,421
County Level Child Welfare Staffing	211,990	154,506	21,386	0	36,098
Family and Children's Programs	553,076	465,475	57,823	0	29,778
TOTAL RECOMMENDATION	\$4,534,876	\$2,665,969	\$756,271	\$6,902	\$1,105,734

In addition, staff requests permission to make adjustments in the Long Bill should Committee action change.

ANALYSIS:

The Joint Budget Committee has historically made a determination on a common figure setting policy to be applied for community provider rate increases. The Department's FY 2019-20 R15 Provider Rate Increase budget request is for an increase of \$9.3 million total funds, including \$5.4 million General Fund, department wide. This common policy applies to selected line items in the Department of Human Services that are used to fund services that might otherwise be delivered by state FTE. In some divisions of the Department of Human Services, including the Division of Child Welfare, increases are applied to line items that are allocated through county block grants. The adjustment is applied to each line item in its entirety, regardless of whether or not the funding is used to contract direct services for children and families, or used to pay for administrative costs associated with the child welfare system. Because county child welfare staff salaries are funded through the Child Welfare

Block, the provider rate adjustments affect funding used for county staff salaries as well as contracted provider rates. The following adjustments have been approved by the General Assembly:

PROVIDER RATE ADJUSTMENTS		
FISCAL YEAR	ADJUSTMENT	RATE OF INFLATION
FY 2010-11	(2.0)%	1.64%
FY 2011-12	0.0%	3.16%
FY 2012-13	0.0%	2.07%
FY 2013-14	1.5%	1.47%
FY 2014-15	2.0%	1.62%
FY 2015-16	1.7%	0.12%
FY 2016-17	0.0%	1.26%
FY 2017-18	1.4%	2.13%
FY 2018-19	1.0%	2.70%
FY 2019-20	1.0%	2.50% (proj.)

For divisions discussed in this figure setting document, the Department requests that the provider rate increase be applied to the following line items:

- Colorado Commission for the Deaf and Hard of Hearing
- Child Welfare Services;
- County Level Child Welfare Staffing; and
- Family and Children's Programs.

Senate Bill 18-254 (Child Welfare Reforms) made changes to child welfare funding, including removing adoption and relative guardianship assistance from the Child Welfare Block allocation. As a result, appropriations related to these subsidies were removed from the Child Welfare Services line item and appropriated in a newly created line item in the Division of Child Welfare. Staff recommendation for common policy provider rate adjustments are identified in the following table. Recommendations are consistent with the common policy decision previously made by the Committee.

COMMON POLICY PROVIDER RATE ADJUSTMENT FY 2019-20 JBC STAFF RECOMMENDATION					
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE					
Colorado Commission for the Deaf and Hard of Hearing	\$6,902	\$0	\$0	\$6,902	\$0
DIVISION OF CHILD WELFARE					
Adoption and Relative Guardianship Assistance	409,164	221,478	41,249	0	146,437
Child Welfare Services	3,353,744	1,824,510	635,813	0	893,421
County Level Child Welfare Staffing	211,990	154,506	21,386	0	36,098
Family and Children's Programs	553,076	465,475	57,823	0	29,778
Total	\$4,534,876	\$2,665,969	\$756,271	\$6,902	\$1,105,734

→ BA5 INDIRECT COSTS ASSESSMENT PLAN TECHNICAL CORRECTION (FY 2019-20)

REQUEST: The Department requests a net decrease of \$1,237,445 total funds, including a decrease of \$3,094,228 General Fund, to align spending authority with projected indirect cost collections.

RECOMMENDATION: Staff recommends approval of the Department's request. Staff requests permission to adjust fund types and fund sources in indirect cost pool and assessment line items if future Committee action affects indirect cost assessments.

ANALYSIS

The Department of Human Services is required to prepare a Public Assistance Cost Allocation Plan (PACAP) for the U.S. Department of Health and Human Services (DHHS), Cost Allocation Services Section of the Program Support Center, pursuant to: 2 CFR Part 200 (Uniform Administration Requirements, Cost Principles, and Audit Requirements for Federal Awards); Titles 7, 42, and 45 of the Code of Federal Regulations; and the DHHS Grants Administration Manual. The PACAP contains both state and federal programs administered by the Department and the procedures by which the Department's administrative costs are allocated to these programs. While the Department is required by the federal government to operate under a federally approved PACAP, prior to FY 2017-18, the indirect cost assessments had not been identified in the Long Bill.

As a result of confusion surrounding indirect cost assessments, the Joint Budget Committee (JBC) approved new indirect cost assessment line items in the majority of the Department's Long Bill divisions beginning in FY 2017-18. The first iteration of the Long Bill indirect cost plan identified the cost pool line items, the funding sources, and the assessment that is applied to each source, program, and division. Appropriations to cost pool line items were split by fund type at a 54 percent General Fund and 46 percent reappropriated funds ratio of departmental indirect costs. Reappropriated funds for cost pool line items are identified as departmental indirect cost recoveries in the Long Bill. The Long Bill does not provide transfer authority between cost pool line items or between cost assessment line items.

The methodology described above creates challenges in both the indirect cost pool and in cost assessment line items. Specifically, while an across-the-board total funds ratio of 54/46 General Fund (GF) to reappropriated funds (RF) is appropriate, the same ratio applied to each cost pool line item does not accurately reflect the program, division, or fund source responsibility in each line item. In addition, inadequate RF spending authority in some line items prevents the Department from fully utilizing indirect cost assessments, resulting in RF over-expenditures, and too much RF spending authority in other line items results in GF over-expenditures. Finally, inaccurate cash fund (CF), RF, and federal fund (FF) spending authority in division indirect cost assessment line items may limit the Department's access to indirect costs collected from a given program and fund type. Approval of the Department's FY 2019-20 request will ensure that anticipated indirect cost collections are more accurately reflected in the Long Bill.

Pursuant to Section 24-75-1401, C.R.S., indirect cost assessments in excess of the actual amount expended during a fiscal year are transferred to the Department's account within the Indirect Costs Excess Recovery Fund (ICERF). When funds from this account are appropriated by the General Assembly, they may be used to pay any indirect costs incurred by a division during a fiscal year that exceed the actual indirect cost collections for the fiscal year. To make sure the Department is able to

access this funding, JBC staff recommends that the following letter note be applied to the Executive Director's Office, General Administration and Special Purpose Long Bill subdivisions, the Office of Information Technology Services, Operating Expenses Long Bill subdivision, and the Office of Operations, Administration Long Bill subdivision:

^aThese amounts shall be from departmental indirect cost recoveries or the Indirect Costs Excess Recovery Fund created in Section 24-75-1401 (2), C.R.S.

Department requested and JBC staff recommended adjustments to indirect cost pool and assessment line items in the FY 2019-20 Long Bill are identified in the following table.

DEPARTMENT OF HUMAN SERVICES FY 2019-20 TECHNICAL ADJUSTMENTS					
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION					
Personal Services	\$0	(\$82,018)	\$0	\$82,018	\$0
Workers' Compensation	0	203,882	0	(203,882)	0
Operating Expenses	0	(66,360)	0	66,360	0
Legal Services	0	221,054	0	(221,054)	0
Administrative Law Judge Services	0	(196,347)	0	196,347	0
Payment to Risk Management and Property Funds	0	373,928	0	(373,928)	0
Injury Prevention Program	0	7,264	0	(7,264)	0
SUBTOTAL	\$0	\$461,403	\$0	(\$461,403)	\$0
EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE					
Employment and Regulatory Affairs	0	(407,269)	0	407,269	0
Health Insurance Portability and Accountability Act of 1996 - Security Remediation	0	(18,925)	0	18,925	0
SUBTOTAL	\$0	(\$426,194)	\$0	\$426,194	\$0
EXECUTIVE DIRECTOR'S OFFICE, INDIRECT COST ASSESSMENT					
	\$411,000	\$0	\$401,128	(\$8,114)	\$17,986
OFFICE OF INFORMATION TECHNOLOGY SERVICES, INFORMATION TECHNOLOGY					
Operating Expenses	0	(39,064)	0	39,064	0
Microcomputer Lease Payments	0	(77,013)	0	77,013	0
County Financial Management System	0	(387,174)	0	387,174	0
Client Index Project	0	(2,947)	0	2,947	0
Payments to OIT	0	(6,073,641)	0	6,073,641	0
CORE Operations	0	7,198	0	(7,198)	0
Enterprise Content Management	0	50,841	0	(50,841)	0
SUBTOTAL	\$0	(\$6,521,800)	\$0	\$6,521,800	\$0
OFFICE OF OPERATIONS, ADMINISTRATION					
Personal Services	0	1,639,999	0	(1,639,999)	0
Operating Expenses	0	757,295	0	(757,295)	0
Vehicle Lease Payments	0	11,441	0	(11,441)	0
Leased Space	0	(189,992)	0	189,992	0
Capitol Complex Leased Space	0	(282,755)	0	282,755	0
Utilities	0	1,456,375	0	(1,456,375)	0
SUBTOTAL	\$0	\$3,392,363	\$0	(\$3,392,363)	\$0
OFFICE OF OPERATION, INDIRECT COST ASSESSMENT	(49,731)	0	(69,474)	19,743	0
DIVISION OF CHILD WELFARE, INDIRECT COST ASSESSMENT	(870,096)	0	(35,556)	22,145	(856,685)
OFFICE OF EARLY CHILDHOOD, INDIRECT COST ASSESSMENT	(6,743)	0	38,334	0	(45,077)
OFFICE OF SELF SUFFICIENCY, INDIRECT COST ASSESSMENT	244,531	0	32,399	(16,492)	228,624
OFFICE OF BEHAVIORAL HEALTH, INDIRECT COST ASSESSMENT	(28,634)	0	(2,744,852)	2,441,605	274,613

DEPARTMENT OF HUMAN SERVICES FY 2019-20 TECHNICAL ADJUSTMENTS					
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
SERVICES FOR PEOPLE WITH DISABILITIES, INDIRECT COST ASSESSMENT	(868,895)	0	1,240,116	(2,102,269)	(6,742)
ADULT ASSISTANCE PROGRAMS, INDIRECT COST ASSESSMENT	(154,490)	0	(149,834)	0	(4,656)
DIVISION OF YOUTH SERVICES, INDIRECT COST ASSESSMENT	85,613	0	85,613	0	0
	(\$1,237,445)	(\$3,094,228)	(\$1,202,126)	\$3,450,846	(\$391,937)

(1) EXECUTIVE DIRECTOR'S OFFICE

The Executive Director's Office is comprised of three subdivisions: (A) General Administration, (B) Special Purpose, and (C) Indirect Cost Assessment.

(A) *General Administration* is responsible for the management and administration of the Department, performing such functions as budgeting, human resources, and quality control, as well as some program supervision, coordination, and evaluation. This section includes centrally appropriated line items, such as workers' compensation, legal services, administrative law judge services, and payments related to risk management. Funding for this subdivision is from General Fund, cash funds, reappropriated funds including Medicaid reappropriated funds, and federal funds.

(B) *Special Purpose* funds a number of special purpose programs within the Department of Human Services. Within this document recommendations are made for the Employment and Regulatory Affairs and Administrative Review Unit line items.

(C) *Indirect Cost Assessment* funds indirect costs of the Department.

EXECUTIVE DIRECTOR'S OFFICE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Appropriation						
H.B. 18-1322 (Long Bill)	\$123,558,428	\$79,923,440	\$1,866,025	\$33,824,233	\$7,944,730	152.9
Other legislation	360,350	372,325	0	(17,533)	5,558	1.9
S.B. 19-114 (Supplemental)	422,255	236,965	406,995	(239,791)	18,086	0.0
TOTAL	\$124,341,033	\$80,532,730	\$2,273,020	\$33,566,909	\$7,968,374	154.8
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$124,341,033	\$80,532,730	\$2,273,020	\$33,566,909	\$7,968,374	154.8
R1 Mental Health Institute at Pueblo bed expansion	752,045	752,045	0	0	0	0.0
R2 Compensation for direct care employees	3,644,978	2,879,533	765,445	0	0	0.0
R3 Youth services capacity and behavioral health	(101,682)	(101,682)	0	0	0	0.0
R4 Reducing child neglect via employment	27,371	0	0	0	27,371	0.0
R6 Child support employment	14,308	0	0	0	14,308	0.0
R7 Employment affairs staffing	499,243	279,577	0	219,666	0	5.4
R11 Behavioral health crisis response system enhancements	63,469	63,469	0	0	0	0.0

EXECUTIVE DIRECTOR'S OFFICE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
R15 Community provider rate increase	6,902	0	0	6,902	0	0.0
R17 State staff for 24-hour monitoring	0	0	0	0	0	0.0
R22 SNAP quality assurance line item	111,549	55,775	0	0	55,774	2.0
BA5 Indirect cost assessment technical correction	411,000	35,209	401,128	(43,323)	17,986	0.0
Paid parental leave	724,317	471,981	38,080	156,006	58,250	0.0
Non-prioritized request items	17,753	0	14,501	2,812	440	0.0
Indirect cost assessment	72,525	0	55,928	14,988	1,609	0.0
Centrally appropriated line items	16,677,751	6,685,405	5,077,817	(1,660,190)	6,574,719	0.0
Annualize prior year legislation	(351,219)	(178,845)	(402,224)	239,791	(9,941)	0.6
Annualize prior year budget actions	(8,035,452)	(5,632,807)	(181,662)	(2,304,423)	83,440	0.0
Technical correction	0	0	0	0	0	0.0
TOTAL	\$138,875,891	\$85,842,390	\$8,042,033	\$30,199,138	\$14,792,330	162.8
INCREASE/(DECREASE)	\$14,534,858	\$5,309,660	\$5,769,013	(\$3,367,771)	\$6,823,956	8.0
Percentage Change	11.7%	6.6%	253.8%	(10.0%)	85.6%	5.2%
FY 2019-20 EXECUTIVE REQUEST	\$138,893,366	\$85,864,597	\$7,611,822	\$31,596,329	\$13,820,618	162.8
Request Above/(Below) Recommendation	\$17,475	\$22,207	(\$430,211)	\$1,397,191	(\$971,712)	(0.0)

DECISION ITEMS - EXECUTIVE DIRECTOR'S OFFICE

➔ R7 EMPLOYMENT AFFAIRS STAFFING

REQUEST: The Department requests an increase of \$589,251 total funds, including \$329,981 General Fund, and 5.4 FTE in FY 2019-20 to increase the number Human Resources professionals in the Department.

DEPARTMENT OF HUMAN SERVICES R7 EMPLOYMENT AFFAIRS STAFFING FY 2019-20 REQUEST						
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	FTE
EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION						
Health, Life, and Dental	\$47,563	\$26,635	\$0	\$20,928	\$0	0.0
Short-term Disability	791	443	0	348	0	0.0
S.B. 04-257 Amortization Equalization Disbursement	20,827	11,663	0	9,164	0	0.0
S.B. 06-235 Supplemental Amortization Equalization Disbursement	20,827	11,663	0	9,164	0	0.0
EXECUTIVE DIRECTOR'S SPECIAL PURPOSE						
Employment and Regulatory Affairs	499,243	279,577	0	219,666	0	5.4
Total	\$589,251	\$329,981	\$0	\$259,270	\$0	5.4

RECOMMENDATION: Staff recommends an increased appropriation of \$499,243 total funds, including \$279,577 General Fund, to fund 5.4 additional Human Resources FTE in FY 2019-20. Per Joint Budget Committee policy, staff recommends denial of the funding increases for common policy line items in FY 2019-20.

DEPARTMENT OF HUMAN SERVICES R7 EMPLOYMENT AFFAIRS STAFFING FY 2019-20 JBC STAFF RECOMMENDATION						
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	FTE
EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION						
Health, Life, and Dental	\$0	\$0	\$0	\$0	\$0	0.0
Short-term Disability	0	0	0	0	0	0.0
S.B. 04-257 Amortization Equalization Disbursement	0	0	0	0	0	0.0
S.B. 06-235 Supplemental Amortization Equalization Disbursement	0	0	0	0	0	0.0
EXECUTIVE DIRECTOR'S SPECIAL PURPOSE						
Employment and Regulatory Affairs	499,243	279,577	0	219,666	0	5.4
Total	\$499,243	\$279,577	\$0	\$219,666	\$0	5.4

Staff recommendation annualizes to \$618,084 total funds, including \$346,127 General Fund, and 6.0 FTE in FY 2020-21 and beyond.

In addition, staff recommends the following request for information:

- N Department of Human Services, Executive Director's Office, Special Purpose, Employment and Regulatory Affairs – The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, a report including aggregate data by program area and job classification for the previous five fiscal years, including, but not limited to: employee recruitment and retention activities; time-to-fill (positions) data; staff turn-over rates; and direct care professional to client ratios.

ANALYSIS

The Division of Employment Affairs within the Department of Human Services is responsible for the Department's human resources functions. Currently, the Division is staffed by 47 FTE, including a director, 5 supervisors, 9 technical staff, and 32 human resources professionals each with Human Resources Specialist or Training Specialist job classifications. The Division is comprised of specialized units, including:

- Business Partnership, in which specialists work with Department programs to implement process and policy designed to improve employee engagement, reduce turnover, and coach supervisors and appointing authorities in effective performance management and staff development;
- Talent Acquisition, in which specialists are responsible for recruiting highly qualified employees across the Department;
- Learning and Development, in which specialists are responsible for employee development through training programs for employees, leaders and supervisors;
- Human Resources Operations and Civil Rights, in which specialists are responsible for helping employees understand benefits, the Family Medical Leave Act, Workers Compensation, and Short Term Disability; and for investigating allegations of inappropriate workplace conduct and rights violations.

Department human resources (HR) professionals are responsible for recruitment and retention of staff within over 264 job classifications, and for 5053.8 FTE. The ratio of HR professionals to FTE is 0.64 to 100. According to the Society for Human Resource Management (SHRM), in large

organizations with between 1001 and 10,000 FTE, the HR professional to FTE ratio is 1.03 to 100,¹ with the ratio decreasing as the organizational size increases. In its report entitled *How Organizational Staff Size Influences HR Metrics*, the SHRM acknowledges that there are several reasons these ratios can vary across organizations, including the labor intensive processes of recruiting and hiring new employees. While the average ratio for an organization the size of the Department would likely be lower than 1.03 to 100, the 24 percent average employee turnover rate experienced by the Department would result in the need for a higher ratio than would be necessary under normal circumstances. The Department reports that in FY 2017-18, 1,991 positions were posted and filled, as compared with the average of 581 positions per year identified by the SHRM. Given the variables that drive HR professional to FTE ratio in a particular organization, JBC staff's calculations are based on a ratio of 1.03 to 100, indicating that the Department may need a minimum of 50.5 HR professional FTE (an increase of 18.5 FTE) to both support the Department and to ensure an appropriate workload for the HR professionals themselves. The cost of funding the minimum additional HR FTE is provided in the following table.

EMPLOYMENT AND REGULATORY AFFAIRS STAFFING INCREASE COST OF 1.03:100 RATIO (HR PROFESSIONAL:STAFF FTE) FY 2019-20 INITIAL YEAR				
	FTE	PER FTE	FTE	TOTAL
Salary	0.9	\$69,422	16.7	\$1,284,314
PERA		7,219.8		133,566
AED		0.0		0
SAED		0.0		0
Medicare		1,007.1		18,631
STD		0.0		0
HLD		0.0		0
SUBTOTAL		\$77,649		\$1,436,512
Regular operating expenses	0.9	\$500	16.7	\$9,250
Telephone		450		8,325
PC		1,230		22,755
Office furniture		3,473		64,251
SUBTOTAL		\$5,653		104,581
TOTAL (YEAR ONE)		\$83,302		\$1,541,093

EMPLOYMENT AND REGULATORY AFFAIRS STAFFING INCREASE COST OF 1.03:100 RATIO (HR PROFESSIONAL:STAFF FTE) FY 2020-21 ANNUALIZATION				
	FTE	PER FTE	FTE	TOTAL
Salary	1.0	\$77,136	18.5	\$1,427,016
PERA		8,022		148,407
AED		3,857		71,355
SAED		3,857		71,355
Medicare		1,119		20,702
STD		147		2,720
HLD		7,927		146,650
SUBTOTAL		\$102,065		\$1,888,203
Regular operating expenses	1.0	\$500	18.5	9,250
Telephone		450		8,325

¹ Society for Human Resource Management. (2015). *How Organizational Staff Size Influences HR Metrics*. Alexandria, VA: SHRM Research Department.

EMPLOYMENT AND REGULATORY AFFAIRS STAFFING INCREASE COST OF 1.03:100 RATIO (HR PROFESSIONAL:STAFF FTE) FY 2020-21 ANNUALIZATION				
	FTE	PER FTE	FTE	TOTAL
PC		0		0
Office furniture		0		0
SUBTOTAL		\$950		\$17,575
TOTAL (YEAR ONE)		\$103,015		\$1,905,778

In its FY 2019-20 R7 Employment Affairs Staffing budget request, the Department requests an increase of \$589,251 total funds, including \$329,981 General Fund, and 5.4 FTE (annualizing to \$618,084 total funds, including \$346,127 General Fund, and 6.0 FTE in FY 2020-21). The request will fund two talent acquisition specialists, one civil rights investigator, one compensation/policy analyst, one training specialist, and one HR business partner.

JBC staff recommends approval of the Department's request; however, given the high employee turnover rate within the Department, staff acknowledges that the Department requires HR professional staffing levels above what was requested in order to adequately support the Department. In addition to the requested funding, JBC staff recommends the addition of the following request for information:

- N Department of Human Services, Executive Director's Office, Special Purpose, Employment and Regulatory Affairs – The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, a report including aggregate data by program area and job classification for the previous five fiscal years, including, but not limited to: employee recruitment and retention activities; time-to-fill (positions) data; staff turn-over rates; and direct care professional to client ratios.

→ STAFF INITIATED TECHNICAL CORRECTION

REQUEST: The Department's FY 2019-20 request includes a decrease of \$36,630 General Fund in the Records and Reports of Child Abuse and Neglect line item in the Special Purpose subdivision of the Executive Director's Office.

RECOMMENDATION: Staff recommends that this decrease be applied to the correct line item in the Department's budget (Child Support Enforcement), resulting in a net zero General Fund impact.

ANALYSIS

The Records and Reports of Child Abuse and Neglect line item does not receive a General Fund appropriation and the Department's request is in error. This adjustment should have been applied to the Child Support Enforcement line item in the Child Support Enforcement subdivision of the Office of Self Sufficiency.

→ NPBA2 PAID PARENTAL LEAVE

REQUEST: The Department requests an appropriation of \$724,317 total funds, including \$471,981 General Fund, \$38,080 cash funds, \$156,006 reappropriated funds, and \$58,250 federal funds cover the cost of paid parental leave for Department employees.

RECOMMENDATION: Staff recommendation is pending Committee action. Staff requests permission to reflect Committee action in the Department's section of the Long Bill.

→ NPBA1 HEALTH, LIFE, DENTAL ADJUSTMENT

REQUEST: The Department requests an increase of \$1,158,517 total funds, including \$697,728 General Fund, \$85,983 cash funds, \$218,798 reappropriated funds, and \$156,008 federal funds adjustments related to employee health, life, and dental coverage.

RECOMMENDATION: Staff recommends an appropriation consistent with the Committee's common policy decision.

LINE ITEM DETAIL — EXECUTIVE DIRECTOR'S OFFICE

(A) General Administration

PERSONAL SERVICES

This line funds the personnel costs of the Executive Director's Office.

STATUTORY AUTHORITY: Section 26-1-105, C.R.S.

REQUEST: The Department requests an appropriation of \$2,241,991 total funds, including \$1,256,665 General Fund and \$985,326 reappropriated funds, and 15.3 FTE. The request includes a net increase of \$65,498 total funds, including a decrease of \$16,520 General Fund, for adjustments associated with S.B. 18-200 (PERA), indirect costs, and the annualization of prior year budget actions.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,176,493	\$1,273,185	\$0	\$903,308	\$0	15.3
S.B. 19-114 (Supplemental)	\$0	(\$53,232)	\$0	\$53,232	\$0	0.0
TOTAL	\$2,176,493	\$1,219,953	\$0	\$956,540	\$0	15.3
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,176,493	\$1,219,953	\$0	\$956,540	\$0	15.3
Annualize prior year budget actions	58,403	58,403	0	0	0	0.0
Annualize prior year legislation	7,095	60,327	0	(53,232)	0	0.0
BA5 Indirect cost assessments technical correction	0	(82,018)	0	82,018	0	0.0
TOTAL	\$2,241,991	\$1,256,665	\$0	\$985,326	\$0	15.3
INCREASE/(DECREASE)	\$65,498	\$36,712	\$0	\$28,786	\$0	0.0
Percentage Change	3.0%	3.0%	0.0%	3.0%	0.0%	0.0%

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 EXECUTIVE REQUEST	\$2,241,991	\$1,256,665	\$0	\$985,326	\$0	15.3
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

HEALTH, LIFE, AND DENTAL

This line funds the Department's share of the state's group health, life and dental insurance plans for state employees.

STATUTORY AUTHORITY: Sections 24-50-603 (9) and 24-50-611, C.R.S.

REQUEST: The Department requests an appropriation of \$49,653,962 total funds, including \$32,330,986 General Fund, \$3,507,216 cash funds, \$7,924,805 reappropriated funds, and \$5,890,955 federal funds.

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's prioritized budget requests. Staff requests permission to reflect Committee action in this line item in the Long Bill.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, HEALTH, LIFE, AND DENTAL						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$46,704,272	\$33,413,551	\$144,915	\$10,364,095	\$2,781,711	0.0
Other legislation	(7,927)	0	0	(7,927)	0	0.0
TOTAL	\$46,696,345	\$33,413,551	\$144,915	\$10,356,168	\$2,781,711	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$46,696,345	\$33,413,551	\$144,915	\$10,356,168	\$2,781,711	0.0
R2 Compensation for direct care employees	2,338,521	1,847,432	491,089	0	0	0.0
R1 Mental Health Institute at Pueblo bed expansion	443,920	443,920	0	0	0	0.0
Centrally appropriated line items	151,394	(3,358,222)	2,871,212	(2,444,364)	3,082,768	0.0
R11 Behavioral health crisis response system enhancements	31,709	31,709	0	0	0	0.0
R4 Reducing child neglect via employment	15,854	0	0	0	15,854	0.0
R6 Child support employment	7,927	0	0	0	7,927	0.0
R7 Employment affairs staffing	0	0	0	0	0	0.0
R17 State staff for 24-hour monitoring	0	0	0	0	0	0.0
R3 Youth services capacity and behavioral health	(87,198)	(87,198)	0	0	0	0.0
TOTAL	\$49,598,472	\$32,291,192	\$3,507,216	\$7,911,804	\$5,888,260	0.0
INCREASE/(DECREASE)	\$2,902,127	(\$1,122,359)	\$3,362,301	(\$2,444,364)	\$3,106,549	0.0
Percentage Change	6.2%	(3.4%)	2,320.2%	(23.6%)	111.7%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$55,490	\$39,794	\$0	\$13,001	\$2,695	0.0

SHORT-TERM DISABILITY

This line item funds the Department's share of state's short-term disability which is administered by the Department of Personnel. Short-term disability is equal to 0.19 percent of salaries.

STATUTORY AUTHORITY: Sections 24-50-603 (9) and 24-50-611, C.R.S.

REQUEST: The Department requests an appropriation of \$493,101 total funds, including \$331,976 General Fund, \$30,994 cash funds, \$69,600 reappropriated funds, and \$60,531 federal funds. The request includes the following changes from the FY 2018-19 appropriation:

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's prioritized budget requests. Staff requests permission to reflect Committee action in this line item in the Long Bill.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, SHORT-TERM DISABILITY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$473,000	\$330,992	\$8,592	\$93,867	\$39,549	0.0
Other legislation	(144)	0	0	(144)	0	0.0
TOTAL	\$472,856	\$330,992	\$8,592	\$93,723	\$39,549	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$472,856	\$330,992	\$8,592	\$93,723	\$39,549	0.0
R2 Compensation for direct care employees	17,493	13,819	3,674	0	0	0.0
R1 Mental Health Institute at Pueblo bed expansion	4,641	4,641	0	0	0	0.0
R11 Behavioral health crisis response system enhancements	592	592	0	0	0	0.0
R4 Reducing child neglect via employment	215	0	0	0	215	0.0
R6 Child support employment	119	0	0	0	119	0.0
Annualize prior year budget actions	12	0	12	0	0	0.0
R7 Employment affairs staffing	0	0	0	0	0	0.0
R17 State staff for 24-hour monitoring	0	0	0	0	0	0.0
Centrally appropriated line items	(3,305)	(18,305)	18,706	(24,322)	20,616	0.0
R3 Youth services capacity and behavioral health	(360)	(360)	0	0	0	0.0
TOTAL	\$492,263	\$331,379	\$30,984	\$69,401	\$60,499	0.0
INCREASE/(DECREASE)	\$19,407	\$387	\$22,392	(\$24,322)	\$20,950	0.0
Percentage Change	4.1%	0.1%	260.6%	(26.0%)	53.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$838	\$597	\$10	\$199	\$32	0.0

S.B. 04-257 AMORTIZATION EQUALIZATION DISBURSEMENT

This line item funds the costs associated with S.B. 04-257 which requires additional state contribution for employees in PERA.

STATUTORY AUTHORITY: Sections 24-50-603 (9) and 24-50-611, C.R.S.

REQUEST: The Department requests an appropriation of \$14,825,895 total funds, including \$9,940,389 General Fund, \$911,573 cash funds, \$2,145,301 reappropriated funds, and \$1,828,632 federal funds. The request includes the following changes from the FY 2018-19 appropriation:

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's prioritized budget requests. Staff requests permission to reflect Committee action in this line item in the Long Bill.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, S.B. 04-257 AMORTIZATION EQUALIZATION DISBURSEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$14,272,038	\$9,956,150	\$255,862	\$2,888,743	\$1,171,283	0.0
Other legislation	(3,781)	0	0	(3,781)	0	0.0
TOTAL	\$14,268,257	\$9,956,150	\$255,862	\$2,884,962	\$1,171,283	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$14,268,257	\$9,956,150	\$255,862	\$2,884,962	\$1,171,283	0.0
R2 Compensation for direct care employees	460,344	363,672	96,672	0	0	0.0
R1 Mental Health Institute at Pueblo bed expansion	122,155	122,155	0	0	0	0.0
R11 Behavioral health crisis response system enhancements	15,584	15,584	0	0	0	0.0
R4 Reducing child neglect via employment	5,651	0	0	0	5,651	0.0
R6 Child support employment	3,131	0	0	0	3,131	0.0
Annualize prior year budget actions	320	0	320	0	0	0.0
R17 State staff for 24-hour monitoring	0	0	0	0	0	0.0
R7 Employment affairs staffing	0	0	0	0	0	0.0
Centrally appropriated line items	(63,159)	(524,998)	557,961	(743,326)	647,204	0.0
R3 Youth services capacity and behavioral health	(7,185)	(7,185)	0	0	0	0.0
TOTAL	\$14,805,098	\$9,925,378	\$910,815	\$2,141,636	\$1,827,269	0.0
INCREASE/(DECREASE)	\$536,841	(\$30,772)	\$654,953	(\$743,326)	\$655,986	0.0
Percentage Change	3.8%	(0.3%)	256.0%	(25.8%)	56.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$14,825,895	\$9,940,389	\$911,573	\$2,145,301	\$1,828,632	0.0
Request Above/(Below) Recommendation	\$20,797	\$15,011	\$758	\$3,665	\$1,363	0.0

S.B. 06-235 SUPPLEMENTAL AMORTIZATION EQUALIZATION DISBURSEMENT

This line item provides funding for an amortization payment to increase the funded status of the Public Employees' Retirement Association (PERA).

STATUTORY AUTHORITY: Section 24-51-411, C.R.S.

REQUEST: The Department requests an appropriation of \$14,826,141 total funds, including \$9,940,635 General Fund, \$911,573 cash funds, \$2,145,301 reappropriated funds, and \$1,828,632 federal funds. The request includes the following changes from the FY 2018-19 appropriation:

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's prioritized budget requests. Staff requests permission to reflect Committee action in this line item in the Long Bill.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, S.B. 06-235 SUPPLEMENTAL AMORTIZATION EQUALIZATION DISBURSEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$14,272,038	\$9,956,807	\$255,823	\$2,888,303	\$1,171,105	0.0
Other legislation	(3,781)	0	0	(3,781)	0	0.0
TOTAL	\$14,268,257	\$9,956,807	\$255,823	\$2,884,522	\$1,171,105	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$14,268,257	\$9,956,807	\$255,823	\$2,884,522	\$1,171,105	0.0
R2 Compensation for direct care employees	460,344	363,672	96,672	0	0	0.0
R1 Mental Health Institute at Pueblo bed expansion	122,155	122,155	0	0	0	0.0
R11 Behavioral health crisis response system enhancements	15,584	15,584	0	0	0	0.0
R4 Reducing child neglect via employment	5,651	0	0	0	5,651	0.0
R6 Child support employment	3,131	0	0	0	3,131	0.0
Annualize prior year budget actions	320	0	320	0	0	0.0
R7 Employment affairs staffing	0	0	0	0	0	0.0
R17 State staff for 24-hour monitoring	0	0	0	0	0	0.0
Centrally appropriated line items	(63,159)	(525,655)	558,000	(742,886)	647,382	0.0
R3 Youth services capacity and behavioral health	(6,939)	(6,939)	0	0	0	0.0
TOTAL	\$14,805,344	\$9,925,624	\$910,815	\$2,141,636	\$1,827,269	0.0
INCREASE/(DECREASE)	\$537,087	(\$31,183)	\$654,992	(\$742,886)	\$656,164	0.0
Percentage Change	3.8%	(0.3%)	256.0%	(25.8%)	56.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$20,797	\$15,011	\$758	\$3,665	\$1,363	0.0

PERA DIRECT DISTRIBUTION (NEW LINE ITEM)

This line item is included as a common policy allocation payment for the state portion of the PERA Direct Distribution created in Section 24-51-414, C.R.S., enacted in S.B. 18-200.

STATUTORY AUTHORITY: Section 25-51-414 (2), C.R.S.

REQUEST: The Department requests an appropriation of \$7,703,887 total funds, including \$5,130,095 General Fund and \$2,573,792 reappropriated funds.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, PERA DIRECT DISTRIBUTION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Centrally appropriated line items	\$7,703,887	\$5,114,705	\$441,526	\$1,161,454	\$986,202	0.0
TOTAL	\$7,703,887	\$5,114,705	\$441,526	\$1,161,454	\$986,202	0.0
INCREASE/(DECREASE)	\$7,703,887	\$5,114,705	\$441,526	\$1,161,454	\$986,202	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$7,703,887	\$5,130,095	\$0	\$2,573,792	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$15,390	(\$441,526)	\$1,412,338	(\$986,202)	0.0

SALARY SURVEY

This line item funds the recommended salary adjustments pursuant to the Department of Personnel's annual compensation study performed to determine if the state salary structure is comparable to general market conditions.

STATUTORY AUTHORITY: Section 24-51-411, C.R.S.

REQUEST: The Department requests an appropriation of \$9,381,483 total funds, including \$6,231,327 General Fund, \$640,201 cash funds, \$1,310,371 reappropriated funds, and \$1,199,584 federal funds.

RECOMMENDATION: Staff recommends an appropriation of \$9,430,800 total funds, including \$6,261,041 General Fund, \$630,412 cash funds, \$1,348,800 reappropriated funds, and \$1,190,547 federal funds.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, SALARY SURVEY						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$8,558,755	\$5,782,678	\$287,616	\$1,540,230	\$948,231	0.0
TOTAL	\$8,558,755	\$5,782,678	\$287,616	\$1,540,230	\$948,231	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$8,558,755	\$5,782,678	\$287,616	\$1,540,230	\$948,231	0.0
Centrally appropriated line items	9,430,800	6,261,041	630,412	1,348,800	1,190,547	0.0
Annualize prior year budget actions	(8,558,755)	(5,782,678)	(287,616)	(1,540,230)	(948,231)	0.0
TOTAL	\$9,430,800	\$6,261,041	\$630,412	\$1,348,800	\$1,190,547	0.0
INCREASE/(DECREASE)	\$872,045	\$478,363	\$342,796	(\$191,430)	\$242,316	0.0
Percentage Change	10.2%	8.3%	119.2%	(12.4%)	25.6%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$9,381,483	\$6,231,327	\$640,201	\$1,310,371	\$1,199,584	0.0
Request Above/(Below) Recommendation	(\$49,317)	(\$29,714)	\$9,789	(\$38,429)	\$9,037	0.0

PAID PARENTAL LEAVE (NEW LINE ITEM)

This line item provides funding to cover the cost of backfilling critical positions for a leave policy that provides eight weeks of paid leave for birth, adoption, or foster placement for new-parent employees.

STATUTORY AUTHORITY: None.

REQUEST: The Department requests an appropriation of \$724,317 total funds, including \$471,981 General Fund, \$38,080 cash funds, \$156,006 reappropriated funds, and \$58,250 federal funds.

RECOMMENDATION: Staff recommendation is pending Committee action concerning this common policy request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, PAID PARENTAL LEAVE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$0	\$0	\$0	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$0	\$0	\$0	\$0	\$0	0.0
Paid parental leave	\$724,317	\$471,981	\$38,080	\$156,006	\$58,250	0.0
TOTAL	\$724,317	\$471,981	\$38,080	\$156,006	\$58,250	0.0
INCREASE/(DECREASE)	\$724,317	\$471,981	\$38,080	\$156,006	\$58,250	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

SHIFT DIFFERENTIAL

This line item provides additional funds for employees working outside the traditional business hours of 8am to 5pm.

STATUTORY AUTHORITY: Section 24-51-411, C.R.S.

REQUEST: The Department requests an appropriation of \$7,850,460 total funds, including \$4,677,372 General Fund, \$157,718 cash funds, \$2,083,409 reappropriated funds, and \$931,961 federal funds. The request includes an increase of \$554,164 total funds, including \$290,378 General Fund, for the Department's R1 and R2 prioritized budget requests, and the annualization of prior year budget actions.

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's R1 and R2 prioritized budget requests. Staff requests permission to reflect Committee action in this line item in the Long Bill.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, SHIFT DIFFERENTIAL						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$7,296,296	\$4,386,994	\$0	\$2,909,302	\$0	0.0
TOTAL	\$7,296,296	\$4,386,994	\$0	\$2,909,302	\$0	0.0

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, SHIFT DIFFERENTIAL						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$7,296,296	\$4,386,994	\$0	\$2,909,302	\$0	0.0
R2 Compensation for direct care employees	368,276	290,938	77,338	0	0	0.0
Annualize prior year budget actions	126,714	(59,734)	80,380	(825,893)	931,961	0.0
R1 Mental Health Institute at Pueblo bed expansion	59,174	59,174	0	0	0	0.0
TOTAL	\$7,850,460	\$4,677,372	\$157,718	\$2,083,409	\$931,961	0.0
INCREASE/(DECREASE)	\$554,164	\$290,378	\$157,718	(\$825,893)	\$931,961	0.0
Percentage Change	7.6%	6.6%	0.0%	(28.4%)	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$7,850,460	\$4,677,372	\$157,718	\$2,083,409	\$931,961	0.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

WORKERS' COMPENSATION

This line item is used to pay the Department's share of the state's workers' compensation program run by the Department of Personnel.

STATUTORY AUTHORITY: Section 24-30-1510.7, C.R.S.

REQUEST: The Department requests an appropriation of \$9,006,714 total funds, including \$5,067,508 General Fund and \$3,939,206 reappropriated funds. The request includes a decrease of \$895,147 total funds, including \$279,497 General Fund, for adjustments to centrally appropriated line items and indirect cost assessment fund sources.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, WORKERS' COMPENSATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$9,901,861	\$5,347,005	\$0	\$4,554,856	\$0	0.0
S.B. 19-114 (Supplemental)	\$0	\$224,146	\$0	(\$224,146)	\$0	0.0
TOTAL	\$9,901,861	\$5,571,151	\$0	\$4,330,710	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$9,901,861	\$5,571,151	\$0	\$4,330,710	\$0	0.0
Annualize prior year legislation	0	(224,146)	0	224,146	0	0.0
BA5 Indirect cost assessments technical correction	0	203,882	0	(203,882)	0	0.0
Centrally appropriated line items	(895,147)	(483,379)	0	(411,768)	0	0.0
TOTAL	\$9,006,714	\$5,067,508	\$0	\$3,939,206	\$0	0.0
INCREASE/(DECREASE)	(\$895,147)	(\$503,643)	\$0	(\$391,504)	\$0	0.0
Percentage Change	(9.0%)	(9.0%)	0.0%	(9.0%)	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$9,006,714	\$5,067,508	\$0	\$3,939,206	\$0	0.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

OPERATING EXPENSES

This line funds the operating expenses of the Executive Director's Office.

STATUTORY AUTHORITY: Section 26-1-105, C.R.S.

REQUEST: The Department requests an appropriation of \$498,811 total funds, including \$213,707 General Fund, \$284,154 reappropriated funds, and \$950 federal funds.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, OPERATING EXPENSES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$499,761	\$280,067	\$0	\$219,694	\$0	0.0
Other legislation	\$3,658	\$0	\$0	(\$1,900)	\$5,558	0.0
S.B. 19-114 (Supplemental)	\$0	(\$65,953)	\$0	\$65,953	\$0	0.0
TOTAL	\$503,419	\$214,114	\$0	\$283,747	\$5,558	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$503,419	\$214,114	\$0	\$283,747	\$5,558	0.0
BA5 Indirect cost assessment technical correction	0	(66,360)	0	66,360	0	0.0
Annualize prior year legislation	(4,608)	65,953	0	(65,953)	(4,608)	0.0
TOTAL	\$498,811	\$213,707	\$0	\$284,154	\$950	0.0
INCREASE/(DECREASE)	(\$4,608)	(\$407)	\$0	\$407	(\$4,608)	0.0
Percentage Change	(0.9%)	(0.2%)	0.0%	0.1%	(82.9%)	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$498,811	\$213,707	\$0	\$284,154	\$950	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LEGAL SERVICES

This line item is used to pay the Department of Law for the provision of legal services to all divisions.

STATUTORY AUTHORITY: Sections 25-31-101 (1)(a), C.R.S., as defined in Section 24-75-112 (1)(i), C.R.S.

REQUEST: The Department requests an appropriation of \$2,806,577 total funds, including \$1,712,115 General Fund and \$1,094,462 reappropriated funds. The request includes a net increase of \$469,717 total funds, including an increase of \$470,004 General Fund, for the adjustments to centrally appropriated line items and indirect cost assessment fund sources.

RECOMMENDATION: Staff recommendation for the legal services adjustment is pending Committee policy on legal services. Staff requests permission to reflect Committee action on legal services in the Long Bill.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, LEGAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,336,860	\$1,242,111	\$0	\$1,094,749	\$0	0.0
S.B. 19-114 (Supplemental)	\$0	\$183,459	\$0	(\$183,459)	\$0	0.0
TOTAL	\$2,336,860	\$1,425,570	\$0	\$911,290	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,336,860	\$1,425,570	\$0	\$911,290	\$0	0.0
Centrally appropriated line items	469,717	248,950	0	220,767	0	0.0
BA5 Indirect cost assessment technical correction	0	221,054	0	(221,054)	0	0.0
Annualize prior year legislation	0	(183,459)	0	183,459	0	0.0
TOTAL	\$2,806,577	\$1,712,115	\$0	\$1,094,462	\$0	0.0
INCREASE/(DECREASE)	\$469,717	\$286,545	\$0	\$183,172	\$0	0.0
Percentage Change	20.1%	20.1%	0.0%	20.1%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$2,806,577	\$1,712,115	\$0	\$1,094,462	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

ADMINISTRATIVE LAW JUDGE SERVICES

This line item funds the cost of purchasing administrative law judge services from the Department of Personnel.

STATUTORY AUTHORITY: Section 24-30-1003 (1), C.R.S.

REQUEST: The Department requests an appropriation of \$949,491 total funds, including \$336,433 General Fund and \$613,058 reappropriated funds, including a net increase of \$337,666 total funds, including a decrease of \$7,254 General Fund, for adjustments to centrally appropriated line items and indirect cost assessment fund sources.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, ADMINISTRATIVE LAW JUDGE SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$611,825	\$343,687	\$0	\$268,138	\$0	0.0
S.B. 19-114 (Supplemental)	\$0	(\$126,899)	\$0	\$126,899	\$0	0.0
TOTAL	\$611,825	\$216,788	\$0	\$395,037	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$611,825	\$216,788	\$0	\$395,037	\$0	0.0
Centrally appropriated line items	337,663	189,093	0	148,570	0	0.0
Annualize prior year legislation	0	126,899	0	(126,899)	0	0.0
BA5 Indirect cost assessment technical correction	0	(196,347)	0	196,347	0	0.0
TOTAL	\$949,488	\$336,433	\$0	\$613,055	\$0	0.0
INCREASE/(DECREASE)	\$337,663	\$119,645	\$0	\$218,018	\$0	0.0
Percentage Change	55.2%	55.2%	0.0%	55.2%	0.0%	0.0%

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, ADMINISTRATIVE LAW JUDGE SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 EXECUTIVE REQUEST	\$949,491	\$336,433	\$0	\$613,058	\$0	0.0
Request Above/(Below)						
Recommendation	\$3	\$0	\$0	\$3	\$0	0.0

PAYMENT TO RISK MANAGEMENT AND PROPERTY FUNDS

Funding appropriated to this line item is used to reimburse the Department of Personnel for the Department's share of the state's liability and property insurance.

STATUTORY AUTHORITY: Sections 24-30-1510 and 24-30-1510.5, C.R.S.

REQUEST: The Department requests an appropriation of \$2,436,918 total funds, including \$1,734,359 General Fund and \$702,559 reappropriated funds. The request includes a net decrease of \$385,443 total funds, including a decrease of \$158,851 General Fund, for adjustments to centrally appropriated line items and indirect cost assessment fund sources.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, PAYMENT TO RISK MANAGEMENT AND PROPERTY FUNDS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,822,361	\$1,575,508	\$0	\$1,246,853	\$0	0.0
S.B. 19-114 (Supplemental)	\$0	\$433,171	\$0	(\$433,171)	\$0	0.0
TOTAL	\$2,822,361	\$2,008,679	\$0	\$813,682	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,822,361	\$2,008,679	\$0	\$813,682	\$0	0.0
Annualize prior year legislation	0	(433,171)	0	433,171	0	0.0
BA5 Indirect cost assessment technical correction	0	373,928	0	(373,928)	0	0.0
Centrally appropriated line items	(390,940)	(217,825)	0	(173,115)	0	0.0
TOTAL	\$2,431,421	\$1,731,611	\$0	\$699,810	\$0	0.0
INCREASE/(DECREASE)	(\$390,940)	(\$277,068)	\$0	(\$113,872)	\$0	0.0
Percentage Change	(13.9%)	(13.8%)	0.0%	(14.0%)	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$5,497	\$2,748	\$0	\$2,749	\$0	0.0

INJURY PREVENTION PROGRAM

This line item provides funding for employee injury prevention, loss control initiatives, and compliance with mandatory safety requirements. Funds are primarily used for activities designed to reduce the number of worker's compensation claims across all Department programs.

STATUTORY AUTHORITY: Sections 8-44-202 and 24-30-1510.7, C.R.S.

REQUEST: The Department requests an appropriation of \$106,755 total funds, including \$67,090 General Fund and \$39,665 reappropriated funds.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION, INJURY PREVENTION PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$106,755	\$59,826	\$0	\$46,929	\$0	0.0
S.B. 19-114 (Supplemental)	\$0	\$7,264	\$0	(\$7,264)	\$0	0.0
TOTAL	\$106,755	\$67,090	\$0	\$39,665	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$106,755	\$67,090	\$0	\$39,665	\$0	0.0
Annualize prior year legislation	0	(7,264)	0	7,264	0	0.0
BA5 Indirect cost assessment technical correction	0	7,264	0	(7,264)	0	0.0
TOTAL	\$106,755	\$67,090	\$0	\$39,665	\$0	0.0
INCREASE/(DECREASE)	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$106,755	\$67,090	\$0	\$39,665	\$0	0.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(B) Special Purpose

EMPLOYMENT AND REGULATORY AFFAIRS

This line item funds four sections in the Special Purpose subdivision of the Department.

- The Audit Section conducts audits to ensure that state and federal funds have been properly distributed, and is responsible for ensuring federal and state funds are used for the purposes specified in contract agreements.
- The Supplemental Nutritional Assistance Program (SNAP) Quality Assurance Section is responsible for ensuring the state is appropriately allotting SNAP funds to eligible individuals, and conducts monthly reviews looking at the error rate, assisting with corrective action and payment accuracy strategies, and establishing the state's eligibility for enhanced federal funds, or liability for payment error rates in excess of the national tolerance level.
- The Human Resources Section is responsible for employee recruitment and testing, orientations, benefits administration, workers' compensation case management, performance management, and personnel records maintenance.
- State Board Staff provides support for the State Board of Human Services and coordinates all State Board rules.

STATUTORY AUTHORITY: Sections 26-1-105 and 26-1-111, C.R.S.

REQUEST: The Department requests an appropriation of \$5,314,110 total funds, including \$2,668,340 General Fund, \$7,374 cash funds, \$2,613,713 reappropriated funds, and \$24,683 federal funds, and

58.0. The request includes adjustments for the Department's R7, R22, and BA5 prioritized budget requests and the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's R22 prioritized budget request. Staff requests permission to reflect Committee action concerning in this line item in the Long Bill.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, EMPLOYMENT AND REGULATORY AFFAIRS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$5,846,914	\$3,283,290	\$0	\$2,563,624	\$0	65.9
S.B. 19-114 (Supplemental)	\$0	(\$347,417)	\$0	\$347,417	\$0	0.0
TOTAL	\$5,846,914	\$2,935,873	\$0	\$2,911,041	\$0	65.9
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$5,846,914	\$2,935,873	\$0	\$2,911,041	\$0	65.9
R7 Employment affairs staffing	499,243	279,577	0	219,666	0	5.4
Annualize prior year budget actions	107,957	79,883	6,189	0	21,885	0.0
Annualize prior year legislation	13,689	357,123	1,185	(347,417)	2,798	0.0
BA5 Indirect cost assessment technical correction	0	(407,269)	0	407,269	0	0.0
R22 SNAP quality assurance line item	(1,153,693)	(576,847)	0	(576,846)	0	(13.3)
TOTAL	\$5,314,110	\$2,668,340	\$7,374	\$2,613,713	\$24,683	58.0
INCREASE/(DECREASE)	(\$532,804)	(\$267,533)	\$7,374	(\$297,328)	\$24,683	(7.9)
Percentage Change	(9.1%)	(9.1%)	0.0%	(10.2%)	0.0%	(12.0%)
FY 2019-20 EXECUTIVE REQUEST	\$5,314,110	\$2,668,340	\$7,374	\$2,613,713	\$24,683	58.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

ADMINISTRATIVE REVIEW UNIT

This line item provides funding for the Department's Administrative Review Unit (ARU), which is responsible for implementing a wide variety of federal requirements related to quality assurance for the child welfare system and some youth corrections placements. The line item supports 26.2 FTE, who are responsible for ensuring that the state has a child welfare quality assurance system that operates throughout the state and is able to: identify service adequacy, quality, strengths, and needs; report on areas needing improvement; and evaluate the effectiveness of system improvement efforts. An additional 4.0 FTE were added through a FY 2017-18 budget action. These FTE are responsible for quality assurance and conducting formal reviews of county adult protective services cases.

The majority of ARU staff time is devoted to providing federally-mandated on-site case reviews of children and youth who are placed in out-of-home residential care. These reviews take place every six months for as long as a child remains in out-of-home placement and are intended to ensure that: the child or youth is safe and receiving services identified in the case plan; the placement of the child or youth is necessary, the setting is appropriate, and progress is being made to either return the child or youth home safely or achieve permanency through another means; and the county has appropriately determined the child or youth's eligibility for federal Title IV-E funds. These reviews by ARU staff are open to participation by all involved parties, including the child's birth parents, foster parents,

guardian ad litem, probation officer, caseworker, etc. Federal law requires that these face-to-face case reviews be conducted by an independent entity, separate from a state's child welfare division.

ARU staff also conducts periodic desk-audit reviews of a random sample of individual cases (in a single county or a group of smaller counties) to examine initial assessments and in-home and out-of-home placement decisions and activities. Finally, the ARU evaluates various systemic data indicators that are used for quality-review purposes by counties, the state and federal authorities. It publishes quarterly by-county Child and Family Services Review reports on safety, permanency, and well-being outcome measures and prepares topical reports on key system-wide issues such as Colorado child fatalities, appropriateness of county decisions to screen out (not assess) certain cases, and the implementation of Colorado's child welfare risk assessment tool.

STATUTORY AUTHORITY: Sections 26-1-111 (2)(d)(II)(B), 19-3-502 (3)(c), and 19-3-702, C.R.S.

REQUEST: The Department requests an appropriation of \$2,845,394 total funds, including \$2,033,745 General Fund and \$811,649 federal funds, and 30.2 FTE. The request includes an increase of \$75,731 total funds, including \$51,192 General Fund, for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

EXECUTIVE DIRECTOR'S OFFICE, SPECIAL PURPOSE, ADMINISTRATIVE REVIEW UNIT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,769,663	\$1,982,553	\$0	\$0	\$787,110	30.2
TOTAL	\$2,769,663	\$1,982,553	\$0	\$0	\$787,110	30.2
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,769,663	\$1,982,553	\$0	\$0	\$787,110	30.2
Annualize prior year budget actions	67,402	45,646	0	0	21,756	0.0
Annualize prior year legislation	8,329	5,546	0	0	2,783	0.0
TOTAL	\$2,845,394	\$2,033,745	\$0	\$0	\$811,649	30.2
INCREASE/(DECREASE)	\$75,731	\$51,192	\$0	\$0	\$24,539	0.0
Percentage Change	2.7%	2.6%	0.0%	0.0%	3.1%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$2,845,394	\$2,033,745	\$0	\$0	\$811,649	30.2
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(C) Indirect Cost Assessment

INDIRECT COST ASSESSMENT

This line item funds the indirect costs associated with the operation of the Department.

REQUEST: The Department requests an appropriation of \$812,089 total funds, including \$663,465 cash funds, \$128,589 reappropriated funds, and \$20,035 federal funds. This includes a net increase of \$501,278 total funds for the annualization of prior year budget actions, non-prioritized budget requests, and the Department's prioritized budget requests.

RECOMMENDATION: Staff recommendation is pending Committee action on outstanding centrally appropriated line items. Staff requests permission to adjust the line item based on final Committee action concerning all outstanding decision items.

EXECUTIVE DIRECTOR'S OFFICE, INDIRECT COST ASSESSMENT, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
S.B. 19-114 (Supplemental)	\$422,255	\$0	\$406,995	(\$2,826)	\$18,086	0.0
H.B. 18-1322 (Long Bill)	\$310,811	\$0	\$191,908	\$118,903	\$0	0.0
TOTAL	\$733,066	\$0	\$598,903	\$116,077	\$18,086	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$733,066	\$0	\$598,903	\$116,077	\$18,086	0.0
BA5 Indirect cost assessment technical correction	411,000	0	401,128	(8,114)	17,986	0.0
Indirect cost assessment	72,525	0	55,928	14,988	1,609	0.0
Non-prioritized request items	17,753	0	14,501	2,812	440	0.0
Annualize prior year legislation	(422,255)	0	(406,995)	2,826	(18,086)	0.0
TOTAL	\$812,089	\$0	\$663,465	\$128,589	\$20,035	0.0
INCREASE/(DECREASE)	\$79,023	\$0	\$64,562	\$12,512	\$1,949	0.0
Percentage Change	10.8%	0.0%	10.8%	10.8%	10.8%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$812,089	\$0	\$663,465	\$128,589	\$20,035	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(3) OFFICE OF OPERATIONS

The Office of Operations provides Department-wide facility maintenance and management, accounting, payroll, contracting, purchasing, and field audits. The office is organized into the following units: Division of Accounting, Division of Facilities Management, Division of Procurement, and the Division of Contract Management.

- The Division of Accounting includes approximately 25 percent of the staff in the Office of Operations. The Division manages all departmental financial operations and resources, including payments to counties and service providers throughout the state for human services programs, Medicaid, Medicare and private party billing for the Department's various community and institutional programs, and overall accounts and controls over expenditures and revenues from multiple state and federal sources.
- The Division of Facilities Management accounts for nearly 70 percent of the staff in the Office of Operations. The Division is responsible for operating, cleaning, and maintaining all Department office buildings and facilities, including youth correctional facilities, the campuses of the two state mental health institutes, and three regional centers for the developmentally disabled. Overall, the Division operates 330 buildings and over 3.7 million gross square feet of space. It is also responsible for acquisition, operation and management of utility services, planning, design and construction of capital construction and controlled maintenance projects, and the Department's commercial and vehicle leases.
- The Procurement Division includes approximately five percent of the Office of Operations appropriated staff. The Purchasing Unit has been delegated autonomous authority by the Department of Personnel and is responsible for purchasing goods and services for departmental programs in excess of \$35.0 million per year. The Materials Management Unit is responsible for warehousing and distribution of all goods associated with Department programs delivered to direct care clients. This includes ordering and inventory control of food and non-food items through three primary warehouse and office facilities throughout the state.
- The Contract Management Unit consists of less than one percent of Office of Operations staff. It is responsible for managing the contracting process in the Department including development, approval, and oversight of performance of all Department contracts.

OFFICE OF OPERATIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Appropriation						
H.B. 18-1322 (Long Bill)	\$50,041,748	\$26,142,184	\$1,318,899	\$22,580,665	\$0	421.0
S.B. 19-114 (Supplemental)	85,232	3,762,412	(67,457)	(3,609,723)	0	0.0
TOTAL	\$50,126,980	\$29,904,596	\$1,251,442	\$18,970,942	\$0	421.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$50,126,980	\$29,904,596	\$1,251,442	\$18,970,942	\$0	421.0
R1 Mental Health Institute at Pueblo bed expansion	235,691	235,691	0	0	0	2.8
BA5 Indirect cost assessments technical correction	(49,731)	3,392,363	(69,474)	(3,372,620)	0	0.0
BA6 Purchase of contract placements	352,637	352,637	0	0	0	0.0
Non-prioritized request items	(25,903)	(17,194)	4,985	(13,694)	0	0.0
Indirect cost assessment	22,445	0	19,232	3,213	0	0.0
Centrally appropriated line items	(170,772)	(97,659)	0	(73,113)	0	0.0
Annualize prior year budget actions	617,724	496,271	121,453	0	0	0.0

OFFICE OF OPERATIONS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year legislation	130,125	(3,570,302)	90,704	3,609,723	0	0.0
TOTAL	\$51,239,196	\$30,696,403	\$1,418,342	\$19,124,451	\$0	423.8
INCREASE/(DECREASE)	\$1,112,216	\$791,807	\$166,900	\$153,509	\$0	2.8
Percentage Change	2.2%	2.6%	13.3%	0.8%	0.0%	0.7%
FY 2019-20 EXECUTIVE REQUEST	\$51,073,593	\$30,547,695	\$1,418,342	\$19,107,556	\$0	423.8

DECISION ITEMS – OFFICE OF OPERATIONS

→ NP3 ANNUAL FLEET VEHICLE REQUEST

REQUEST: The Department requests a decrease of \$31,490 total funds, including \$17,194 General Fund, for adjustments associated with the Department's portion of fleet vehicle costs.

RECOMMENDATION: Staff recommendation if pending Committee action. Staff requests permission to reflect Committee action in the Department's section of the Long Bill.

LINE ITEM DETAIL – OFFICE OF OPERATIONS

(A) ADMINISTRATION

PERSONAL SERVICES

This line item funds the personal services for the staff in the Office of Operations.

STATUTORY AUTHORITY: Section 24-1-120, C.R.S.

REQUEST: The Department requests an appropriation of \$29,947,313 total funds, including \$18,966,697 General Fund, \$16,140 cash funds, and \$10,964,476 reappropriated funds, and 414.7 FTE. The request includes a net decrease of \$734,126 total funds, including an increase of \$2,357,985 General Fund, for the annualization of prior year budget actions and the Department's R1 and BA5 prioritized budget requests.

RECOMMENDATION: Staff recommends approval of the Department's request.

OFFICE OF OPERATIONS, ADMINISTRATION, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$29,213,187	\$16,608,712	\$0	\$12,604,475	\$0	411.9
S.B. 19-114 (Supplemental)	\$0	\$1,893,037	\$0	(\$1,893,037)	\$0	0.0
TOTAL	\$29,213,187	\$18,501,749	\$0	\$10,711,438	\$0	411.9
FY 2019-20 RECOMMENDED APPROPRIATION						

OFFICE OF OPERATIONS, ADMINISTRATION, PERSONAL SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Appropriation	\$29,213,187	\$18,501,749	\$0	\$10,711,438	\$0	411.9
Annualize prior year budget actions	509,818	496,271	13,547	0	0	0.0
R1 Mental Health Institute at Pueblo bed expansion	161,417	161,417	0	0	0	2.8
Annualize prior year legislation	62,891	(1,832,739)	2,593	1,893,037	0	0.0
BA5 Indirect cost assessment technical correction	0	1,639,999	0	(1,639,999)	0	0.0
TOTAL	\$29,947,313	\$18,966,697	\$16,140	\$10,964,476	\$0	414.7
INCREASE/(DECREASE)	\$734,126	\$464,948	\$16,140	\$253,038	\$0	2.8
Percentage Change	2.5%	2.5%	0.0%	2.4%	0.0%	0.7%
FY 2019-20 EXECUTIVE REQUEST	\$29,947,313	\$18,966,697	\$16,140	\$10,964,476	\$0	414.7
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	(0.0)

OPERATING EXPENSES

This line item funds the operating expense of the Office of Operations.

STATUTORY AUTHORITY: Section 24-102-302, C.R.S.

REQUEST: The Department requests an appropriation of \$44,400,341 total funds, including \$2,995,914 General Fund and \$1,404,427 reappropriated funds. This includes a net increase of \$293,677 total funds, including an increase of \$1,050,972 General Fund, for the Department's R1, BA5, and BA6 prioritized budget requests.

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's R1 and BA6 prioritized budget requests. Staff requests permission to reflect Committee action in this line item in the Long Bill.

OFFICE OF OPERATIONS, ADMINISTRATION, OPERATING EXPENSES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$4,106,664	\$1,944,942	\$0	\$2,161,722	\$0	0.0
S.B. 19-114 (Supplemental)	\$57,376	\$822,309	\$0	(\$764,933)	\$0	0.0
TOTAL	\$4,164,040	\$2,767,251	\$0	\$1,396,789	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$4,164,040	\$2,767,251	\$0	\$1,396,789	\$0	0.0
BA6 Purchase of contract placements	271,221	271,221	0	0	0	0.0
R1 Mental Health Institute at Pueblo bed expansion	22,456	22,456	0	0	0	0.0
Annualize prior year legislation	0	(764,933)	0	764,933	0	0.0
BA5 Indirect cost assessment technical correction	0	757,295	0	(757,295)	0	0.0
TOTAL	\$4,457,717	\$3,053,290	\$0	\$1,404,427	\$0	0.0
INCREASE/(DECREASE)	\$293,677	\$286,039	\$0	\$7,638	\$0	0.0
Percentage Change	7.1%	10.3%	0.0%	0.5%	0.0%	0.0%

OFFICE OF OPERATIONS, ADMINISTRATION, OPERATING EXPENSES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2019-20 EXECUTIVE REQUEST	\$4,400,341	\$2,995,914	\$0	\$1,404,427	\$0	0.0
Request Above/(Below)						
Recommendation	(\$57,376)	(\$57,376)	\$0	\$0	\$0	0.0

VEHICLE LEASE PAYMENTS

This line item provides funding for annual payments to the Department of Personnel for the cost of administration, loan repayment, and lease-purchase payments for new and replacement motor vehicles. The vehicle lease payment line item provides for the fixed portion of the vehicle leases from fleet management. The Department currently has approximately 465 vehicles.

STATUTORY AUTHORITY: Sections 24-30-1104 (2) and 24-30-1117, C.R.S.

REQUEST: The Department requests an appropriation of \$1,185,538 total funds, including \$661,966 General Fund and \$523,572 reappropriated funds. This includes a net decrease of \$23,114 total funds, including an increase of \$2,623 General Fund, for centrally appropriated line item adjustments and the Department's BA5 and BA6 prioritized budget requests.

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's BA6 prioritized budget request, and on the annual fleet adjustment. Staff requests permission to reflect the Committee's action in this line item in the Long Bill.

OFFICE OF OPERATIONS, ADMINISTRATION, VEHICLE LEASE PAYMENTS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,208,652	\$659,343	\$0	\$549,309	\$0	0.0
S.B. 19-114 (Supplemental)	\$1,396	\$13,127	\$0	(\$11,731)	\$0	0.0
TOTAL	\$1,210,048	\$672,470	\$0	\$537,578	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,210,048	\$672,470	\$0	\$537,578	\$0	0.0
BA6 Purchase of contract placements	8,376	8,376	0	0	0	0.0
Annualize prior year legislation	0	(11,731)	0	11,731	0	0.0
BA5 Indirect cost assessment technical correction	0	11,441	0	(11,441)	0	0.0
Non-prioritized request items	(31,490)	(17,194)	0	(14,296)	0	0.0
TOTAL	\$1,186,934	\$663,362	\$0	\$523,572	\$0	0.0
INCREASE/(DECREASE)	(\$23,114)	(\$9,108)	\$0	(\$14,006)	\$0	0.0
Percentage Change	(1.9%)	(1.4%)	0.0%	(2.6%)	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$1,185,538	\$661,966	\$0	\$523,572	\$0	0.0
Request Above/(Below)						
Recommendation	(\$1,396)	(\$1,396)	\$0	\$0	\$0	0.0

LEASED SPACE

The appropriation for this line item provides funding for 40 commercial space leases throughout the state associated with nine major program areas, including Alcohol and Drug Abuse Services, Child Care, Disability Determination, Vocational Rehabilitation, and Youth Corrections. The Department leases approximately 160,560 square feet.

STATUTORY AUTHORITY: Section 24-102-302, C.R.S.

REQUEST: The Department requests an appropriation of \$1,914,386 total funds, including \$622,593 General Fund and \$1,291,793 reappropriated funds. This request includes a decrease of \$189,992 General Fund and an increase of \$189,992 reappropriated funds for the Department's BA5 Indirect Cost Assessment Technical Correction budget request.

RECOMMENDATION: Staff recommends approval of the Department's request.

OFFICE OF OPERATIONS, ADMINISTRATION, LEASED SPACE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,914,386	\$812,585	\$0	\$1,101,801	\$0	0.0
S.B. 19-114 (Supplemental)	\$0	(\$189,992)	\$0	\$189,992	\$0	0.0
TOTAL	\$1,914,386	\$622,593	\$0	\$1,291,793	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,914,386	\$622,593	\$0	\$1,291,793	\$0	0.0
BA5 Indirect cost assessment technical correction	0	(189,992)	0	189,992	0	0.0
Annualize prior year legislation	0	189,992	0	(189,992)	0	0.0
TOTAL	\$1,914,386	\$622,593	\$0	\$1,291,793	\$0	0.0
INCREASE/(DECREASE)	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CAPITOL COMPLEX LEASED SPACE

Capitol Complex Leased Space is appropriated based on usable square footage used by each state department. Currently, for the Department, this includes 99,087 square feet at 1575 Sherman Street in Denver and 3,104 square feet at the State Office Building in Grand Junction.

STATUTORY AUTHORITY: Section 24-82-101 (2), C.R.S.

REQUEST: The Department requests an appropriation of \$1,440,893 total funds, including \$527,777 General Fund and \$913,116 reappropriated funds. The request includes a net decrease of \$204,563 total funds, including a decrease of \$397,310 General Fund, for adjustments to centrally appropriated costs and for the Department's BA5 Indirect Cost Assessment Technical Correction budget request.

RECOMMENDATION: Staff recommends an appropriation of \$1,474,684 total funds, including \$544,673 General Fund and \$930,011 reappropriated funds from indirect cost assessments.

OFFICE OF OPERATIONS, ADMINISTRATION, CAPITOL COMPLEX LEASED SPACE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,645,456	\$925,087	\$0	\$720,369	\$0	0.0
S.B. 19-114 (Supplemental)	\$0	(\$322,382)	\$0	\$322,382	\$0	0.0
TOTAL	\$1,645,456	\$602,705	\$0	\$1,042,751	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,645,456	\$602,705	\$0	\$1,042,751	\$0	0.0
BA5 Indirect cost assessment technical correction	0	(282,755)	0	282,755	0	0.0
Annualize prior year legislation	0	322,382	0	(322,382)	0	0.0
Centrally appropriated line items	(170,772)	(97,659)	0	(73,113)	0	0.0
TOTAL	\$1,474,684	\$544,673	\$0	\$930,011	\$0	0.0
INCREASE/(DECREASE)	(\$170,772)	(\$58,032)	\$0	(\$112,740)	\$0	0.0
Percentage Change	(10.4%)	(9.6%)	0.0%	(10.8%)	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$33,791)	(\$16,896)	\$0	(\$16,895)	\$0	0.0

UTILITIES

This line item funds utilities expenditures including natural gas, electricity, water and waste water expenses for the Department's residential facilities (Division of Youth Services, Mental Health Institutes, and Regional Centers for Persons with Developmental Disabilities) and other facilities supported by the Office of Operations on the Fort Logan and Pueblo campuses. Utility costs for Department office space, excluding the space on the two Department campuses or within residential facilities, is incorporated into Capitol Complex and leased space rates.

STATUTORY AUTHORITY: Sections 24-82-602 and 24-30-2002, C.R.S.

REQUEST: The Department requests an appropriation of \$10,014,729 total funds, including \$6,772,748 General Fund and \$3,241,981 reappropriated funds. This request includes a net increase of \$124,858 total funds, including an increase of \$1,581,233 General Fund, for the Department's R1, BA5, and BA6 prioritized budget requests.

RECOMMENDATION: Staff recommendation is pending Committee action on the Department's R1 and BA6 budget requests. Staff requests permission to reflect Committee action in this Long Bill line item.

OFFICE OF OPERATIONS, ADMINISTRATION, UTILITIES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$9,889,871	\$5,191,515	\$0	\$4,698,356	\$0	0.0
S.B. 19-114 (Supplemental)	\$73,040	\$1,546,313	\$0	(\$1,473,273)	\$0	0.0
TOTAL	\$9,962,911	\$6,737,828	\$0	\$3,225,083	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$9,962,911	\$6,737,828	\$0	\$3,225,083	\$0	0.0

OFFICE OF OPERATIONS, ADMINISTRATION, UTILITIES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
BA6 Purchase of contract placements	73,040	73,040	0	0	0	0.0
R1 Mental Health Institute at Pueblo bed expansion	51,818	51,818	0	0	0	0.0
Annualize prior year legislation	0	(1,473,273)	0	1,473,273	0	0.0
BA5 Indirect cost assessment technical correction	0	1,456,375	0	(1,456,375)	0	0.0
TOTAL	\$10,087,769	\$6,845,788	\$0	\$3,241,981	\$0	0.0
INCREASE/(DECREASE)	\$124,858	\$107,960	\$0	\$16,898	\$0	0.0
Percentage Change	1.3%	1.6%	0.0%	0.5%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$10,014,729	\$6,772,748	\$0	\$3,241,981	\$0	0.0
Request Above/(Below)						
Recommendation	(\$73,040)	(\$73,040)	\$0	\$0	\$0	0.0

(B) SPECIAL PURPOSE

BUILDINGS AND GROUNDS RENTAL

The appropriation for this line item provides cash fund spending authority for FTE and operating expenses associated with the maintenance, repair, and upkeep of the Departments' facilities and grounds that are leased to public and private agencies pursuant to Section 26-1-133.5, C.R.S. The Department leases space to other state agencies or non-profit organizations for offices or for the direct provision of services.

Most of these rentals are at the Colorado Mental Health Institute at Fort Logan with agencies having missions compatible with the Department. Rents collected are deposited into the Buildings and Grounds Cash Fund to be used for operating, maintaining, remodeling or demolishing of rental properties. The rates paid by agencies are based on the Department's calculated costs for maintenance, repair, and upkeep of the rented spaces. Spending authority for this line item is based on anticipated revenue from the leasing agencies.

STATUTORY AUTHORITY: Section 26-1-133.5 (2), C.R.S.

REQUEST: The Department requests an appropriation of \$1,174,056 cash funds and 6.5 FTE. The request includes an increase of \$128,560 cash funds for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

OFFICE OF OPERATIONS, SPECIAL PURPOSE, BUILDINGS AND GROUNDS RENTAL						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,045,496	\$0	\$1,045,496	\$0	\$0	6.5
TOTAL	\$1,045,496	\$0	\$1,045,496	\$0	\$0	6.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,045,496	\$0	\$1,045,496	\$0	\$0	6.5
Annualize prior year budget actions	107,906	0	107,906	0	0	0.0

OFFICE OF OPERATIONS, SPECIAL PURPOSE, BUILDINGS AND GROUNDS RENTAL						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year legislation	20,654	0	20,654	0	0	0.0
TOTAL	\$1,174,056	\$0	\$1,174,056	\$0	\$0	6.5
INCREASE/(DECREASE)	\$128,560	\$0	\$128,560	\$0	\$0	0.0
Percentage Change	12.3%	0.0%	12.3%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$1,174,056	\$0	\$1,174,056	\$0	\$0	6.5
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

STATE GARAGE FUND

The Department has an agreement with the Department of Personnel to operate vehicle maintenance and fueling stations at three state facilities, including the Mental Health Institutes at Fort Logan and Pueblo, and the Grand Junction Regional Center. It is reimbursed by divisions within the Department and by other state agencies (Department of Transportation and the Colorado State Patrol) for maintenance, repair, storage and fueling of state-owned passenger motor vehicles. Revenues are deposited into the State Garage Fund. This line item provides the spending authority for the Department to receive and spend such reimbursement.

STATUTORY AUTHORITY: Section 24-30-1104 (2) (b), C.R.S.

REQUEST: The Department requests an appropriation of \$740,640 reappropriated funds from the State Garage Fund and 2.6 FTE.

RECOMMENDATION: Staff recommends approval of the Department's request.

OFFICE OF OPERATIONS, SPECIAL PURPOSE, STATE GARAGE FUND						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$740,640	\$0	\$0	\$740,640	\$0	2.6
TOTAL	\$740,640	\$0	\$0	\$740,640	\$0	2.6
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$740,640	\$0	\$0	\$740,640	\$0	2.6
TOTAL	\$740,640	\$0	\$0	\$740,640	\$0	2.6
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$740,640	\$0	\$0	\$740,640	\$0	2.6
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(C) INDIRECT COST ASSESSMENT

INDIRECT COST ASSESSMENT

This line item reflects the indirect cost assessments paid by the two line items in the Special Purpose subdivision.

REQUEST: The Department requests an appropriation of \$225,697 total funds, including \$228,146 cash funds and \$27,551 reappropriated funds. This includes a net decrease of \$21,699 total funds for the annualization of prior year budget actions, non-prioritized budget requests, and the Department's prioritized budget requests.

RECOMMENDATION: Staff recommends approval of the Department's request.

OFFICE OF OPERATIONS, INDIRECT COST ASSESSMENT, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$277,396	\$0	\$273,403	\$3,993	\$0	0.0
S.B. 19-114 (Supplemental)	(46,580)	0	(67,457)	20,877	0	0.0
TOTAL	\$230,816	\$0	\$205,946	\$24,870	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$230,816	\$0	\$205,946	\$24,870	\$0	0.0
Annualize prior year legislation	46,580	0	67,457	(20,877)	0	0.0
Indirect cost assessment	21,474	0	18,366	3,108	0	0.0
Non-prioritized request items	5,587	0	4,985	602	0	0.0
R21 Salesforce Shield	971	0	866	105	0	0.0
BA5 Indirect cost assessment technical correction	(49,731)	0	(69,474)	19,743	0	0.0
TOTAL	\$255,697	\$0	\$228,146	\$27,551	\$0	0.0
INCREASE/(DECREASE)	\$24,881	\$0	\$22,200	\$2,681	\$0	0.0
Percentage Change	10.8%	0.0%	10.8%	10.8%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$255,697	\$0	\$228,146	\$27,551	\$0	0.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

(5) DIVISION OF CHILD WELFARE

The Division of Child Welfare supervises the child welfare programs that are administered by Colorado's 64 counties. The Department of Human Services also conducts periodic on-site reviews of children who are in residential care. County responsibilities include: 1) receiving and responding to reports of potential child abuse or neglect; and 2) providing necessary and appropriate child welfare services to the child and the family, including providing for the residential care of a child when a court determines that it is necessary and in the best interests of the child and community to remove the child from the home.

Colorado's child welfare system is funded through appropriations made to the Department of Human Services and subsequently allocated to counties through an allocation formula developed by the Child Welfare Allocations Committee. These allocations are made to counties in the form of block grants including: the Child Welfare Block Grant from funds appropriated to the Child Welfare Services line item; the County Staffing Block Grant from funds appropriated to the County Level Child Welfare Staffing line item; and the Core Services Block Grant from funds appropriated to the Family and Children's Programs line item. Use of each source of funds is statutorily identified and each block allocation is funded with state and federal dollars up to a statutorily defined amount. The Child Welfare Block Grant and Core Services Block Grants are funded up to 80.0 percent with state and federal funds; and the County Staffing Block Grant requires a 10.0 percent county match unless the county qualifies for the purposes of tier 1 or tier 2 County Tax Base Relief, in which case, the county is funded at 100.0 percent.

TITLE IV-E WAIVER. Title IV-E of the Social Security Act is an open-ended federal entitlement through which states are partially reimbursed for the room-and-board and administrative costs associated with foster care and adoption services. In Colorado, the reimbursement rate is 50 percent for most qualified expenditures.

TITLE IV-E REVENUE DECLINE. As in many other states, Colorado's Title IV-E revenue has been on an overall downward trend for a number of years due to the decline in out-of-home placement, as well as an income standard that has not changed since 1996. County and state administrative issues have also had an impact. Title IV-E does not provide reimbursement for services provided to keep a child in the family home, even though the federal legal and regulatory environment places increasing emphasis on avoiding out of home placements, serving children and families in the family home, and reunifying families if this can be done safely. Prior to the award of the IV-E Waiver, the Department projected that Title IV-E revenue would continue to fall at the rate of 5 to 10 percent per year due to anticipated ongoing reductions in the use of congregate care placements.

WAIVERS UNDER THE 2011 CHILD AND FAMILY SERVICES IMPROVEMENT AND INNOVATION ACT. The Child and Family Services Improvement and Innovation Act of 2011 was signed into law on September 30, 2011. The bill authorized 10 new Title IV-E demonstration waivers per year between 2012 and FFY 2014. Title IV-E waivers were first authorized in 1994, and 23 states (including Colorado) have had waivers to test various innovations in the past. This Act represents the first time new waivers have been authorized since 2006.

Colorado's Title IV-E Waiver. During the summer of 2012, Colorado submitted its waiver application to federal authorities. It negotiated and reached an agreement with federal authorities in September

and October of the same year. As described in the waiver application, Colorado faces particular difficulties in a number of areas, including the large number of older children and adolescents in extended out-of-home care (a substantially larger share than in other states), the number of these youth in congregate care (institutional) settings, and the number of families that are screened out without receiving services. The Department attributes this situation in large part to lack of attention to behavioral health needs. It also highlights problems with excessive short-term placements that could be prevented with front-end services, frequent moves while in out-of-home care, and too many re-entries to out-of-home care after reunification.

The waiver provides Colorado with a guaranteed stream of capped federal Title IV-E funds for five years for major portions of its Title IV-E revenue stream: foster care maintenance (room and board) and administrative costs for case planning, management, and eligibility-determination. A portion of the revenue stream, related to adoption assistance, training, some other administration costs, and computer-systems is excluded and will continue to be reimbursed based on expenditures and federal reimbursement formulas. Over the last four actual years, revenue for the categories to be included in the cap has represented 51 to 56 percent of Colorado's total IV-E revenue.

The total amount of the award is \$489,140,110 and is distributed through scheduled quarterly draws beginning July 1, 2013 and continuing through April 1, 2018 for both foster care demonstration maintenance and demonstration administration. The U.S. Administration for Children and Families granted Colorado an extension to its waiver through September 30, 2019 with the enactment of the federal Family First Prevention Services Act of 2018.

FEDERAL FAMILY FIRST PREVENTION SERVICES ACT OF 2018. In February of 2018, the federal Family First Prevention Services Act (FFPSA) was signed into law. The act includes reforms to Title IV-E of the Social Security Act aimed at keeping children and youth safely with families and avoiding placement in foster care. If foster care placement is deemed in the best interest of the child, the act emphasizes the importance of children and youth growing up in families, and helps ensure that they are placed in the least restrictive, most family-like setting appropriate to their special needs. The FFPSA also creates a 50.0 percent federal reimbursement for approved services identified as promising-, supported-, or well-supported practice by the federally selected evidence-based clearing house, Abt Associates.

HOTLINE FOR CHILD ABUSE AND NEGLECT. As part of the Keeping Kids Safe and Families Healthy 2.0 plan, the Department began its work to ensure consistent decision making in the area of child protection in 2013. A portion of this initiative includes the development of a statewide child abuse reporting hotline and an associated public awareness campaign. Pursuant to H.B. 13-1271, the hotline system is available 24 hours a day, 7 days a week and serves as a direct, immediate, and efficient route of notification to the entity responsible for accepting a report of abuse and neglect and responding to an inquiry about services. The hotline is intended to enhance the current child welfare system and to provide an additional option for the public to make an initial report of suspected or known child abuse or neglect or to make an inquiry. The hotline became operational and began being publicized statewide in January 2015.

DIVISION OF CHILD WELFARE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 Appropriation						
Other legislation	\$18,542,913	\$14,576,680	(\$658,111)	(\$2,667,643)	\$7,291,987	1.7
H.B. 18-1322 (Long Bill)	493,233,903	270,246,230	93,066,432	16,737,912	113,183,329	94.6
S.B. 19-114 (Supplemental)	4,126,838	2,356,084	979,635	24,528	766,591	0.0
TOTAL	\$515,903,654	\$287,178,994	\$93,387,956	\$14,094,797	\$121,241,907	96.3
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$515,903,654	\$287,178,994	\$93,387,956	\$14,094,797	\$121,241,907	96.3
R8 County child welfare staff - phase 5	6,259,058	4,598,849	625,906	0	1,034,303	0.0
R14 Child welfare provider rate implementation - phase 2	10,350,000	4,968,000	2,070,000	0	3,312,000	0.0
R15 Community provider rate increase	4,527,974	2,665,969	756,271	0	1,105,734	0.0
R17 State staff for 24-hour monitoring	137,181	113,860	0	0	23,321	1.8
R18 Hotline for child abuse and neglect	228,999	228,999	0	0	0	0.0
R21 Salesforce Shield	43,086	0	1,526	220	41,340	0.0
BA5 Indirect cost assessment technical correction	(870,096)	0	(35,556)	22,145	(856,685)	0.0
Staff initiated Title IV-E Waiver Demonstration Project	0	0	0	0	0	0.0
Leap year adjustment	428,159	275,185	85,632	0	67,342	0.0
Tobacco Master Settlement Agreement adjustment	118,053	0	118,053	0	0	0.0
Non-prioritized request items	247,961	0	8,783	1,267	237,911	0.0
Indirect cost assessment	871,427	0	32,348	6,532	832,547	0.0
Annualize prior year legislation	812,590	15,893	4,330	(25,201)	817,568	0.0
Annualize prior year budget actions	(67,331)	(109,486)	(21,672)	3,172	60,655	0.0
TOTAL	\$538,990,715	\$299,936,263	\$97,033,577	\$14,102,932	\$127,917,943	98.8
INCREASE/(DECREASE)	\$23,087,061	\$12,757,269	\$3,645,621	\$8,135	\$6,676,036	2.5
Percentage Change	4.5%	4.4%	3.9%	0.1%	5.5%	2.6%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$5,544,634)	(\$2,728,085)	(\$1,151,264)	\$0	(\$1,665,285)	(0.2)

DECISION ITEMS – DIVISION OF CHILD WELFARE

➔ R8 COUNTY CHILD WELFARE STAFF PHASE 5

REQUEST: The Department requests \$6,125,404 total funds, including \$4,500,647 General Fund in FY 2019-20 to increase county child welfare staff in response to the 2014 Office of the State Auditor's Workload Study. This request annualizes to \$5,725,405 total funds, including \$4,205,928 General Fund.

RECOMMENDATION: JBC staff recommends the following FY 2019-20 appropriation:

FY 2019-20 JBC STAFF RECOMMENDED APPROPRIATION, BY LINE ITEM					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
Child Welfare Staffing	\$6,170,258	\$4,534,025	\$617,026	\$0	\$1,019,207
Training	88,800	64,824	8,880	0	15,096
TOTAL	\$6,259,058	\$4,598,849	\$625,906	\$0	\$1,034,303

In FY 2020-21, this recommendation annualizes to the following:

FY 2020-21 ANNUALIZATION OF JBC STAFF RECOMMENDED APPROPRIATION					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
Child Welfare Staffing	\$5,670,258	\$4,166,525	\$567,026	\$0	\$936,707
Training	88,800	64,824	8,880	0	15,096
TOTAL	\$5,759,058	\$4,231,349	\$575,906	\$0	\$951,803

ANALYSIS:

The Department's R8 County Child Welfare Staff, Phase 5 budget request is the fifth of several annual requests to increase funding to the County Level Child Welfare Staffing line item in the Long Bill. This line item provides funding to counties in the form of a block allocation that is specifically to be used to increase county child welfare case aide, case worker, and supervisor FTE. Phase 1 of the multi-year request was funded in FY 2015-16 through S.B. 15-242. In addition to specifying the type of FTE to be funded through this allocation, the JBC sponsored bill required counties to provide a 10.0 percent match unless a county qualifies for tier 1 or tier 2 County Tax Base Relief, in which case the county is funded up to 100.0 percent through state and federal funds. Funding for phases two through four was approved by the General Assembly in fiscal years 2016-17 through 2018-19.

Current appropriation. Appropriations to this line item are equivalent to the total cost of 367.0 FTE calculated at a state department determined compensation rate. Common policy provider rate adjustments are applied to the line item's base appropriation in its entirety; and JBC staff recommendations for future year increases to the line item factor in any common policy provider rate adjustments made in the previous year. Because the hiring timeline may vary across counties, and the General Assembly does not control local FTE or salary ranges, the actual number of positions created within county departments during the past four fiscal years varies from the total FTE upon which the appropriation is calculated. As of April 1, 2018, the total number of new county positions created as a result of appropriations to the County Level Child Welfare Staffing line item totaled 335.5 FTE. The FY 2018-19 appropriation to the line item is \$21,199,094 total funds, including \$15,450,639 General Fund, \$2,138,616 cash funds, and \$3,609,839 federal funds from Title IV-E of the Social Security Act. Appropriation increases for each fiscal year are provided in the following table:

COUNTY CHILD WELFARE STAFF, ANNUAL APPROPRIATION INCREASES					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
INITIAL APPROPRIATION					
FY 2015-16 (phase 1, 100 FTE)	\$6,064,149	\$5,428,510	\$606,415	\$0	\$29,224
FY 2016-17 (phase 2, 100 FTE)	6,064,149	5,428,510	606,415	0	29,224
FY 2017-18 (phase 3, 67 FTE)	4,028,061	3,625,255	402,806	0	0
FY 2018-19 (phase 4, 100 FTE)	6,096,229	1,902,891	609,623	0	3,583,715
SUBTOTAL	\$22,252,588	\$16,385,166	\$2,225,259	\$0	\$3,642,163
ANNUALIZATION OF ONE-TIME OPERATING COSTS					
FY 2015-16	n/a	n/a	n/a	n/a	n/a
FY 2016-17 (phase 1)	(582,650)	(511,600)	(40,000)	0	(31,050)
FY 2017-18 (phase 2)	(500,000)	(448,109)	(51,891)	0	0
FY 2018-19 (phase 3)	(335,000)	(301,500)	(33,500)	0	0
SUBTOTAL	(\$1,417,650)	(\$1,261,209)	(\$125,391)	\$0	(\$31,050)
COMMON POLICY PROVIDER RATE ADJUSTMENTS					
FY 2015-16	n/a	n/a	n/a	n/a	n/a

COUNTY CHILD WELFARE STAFF, ANNUAL APPROPRIATION INCREASES					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
FY 2016-17 (0.0 percent)	0	0	0	0	0
FY 2017-18 (1.4 percent)	211,306	189,561	21,387	0	358
FY 2018-19 (1.0 percent)	152,850	137,121	15,470	0	259
SUBTOTAL	\$364,156	\$326,682	\$36,857	\$0	\$617
TOTAL FY 2018-19 APPROPRIATION	\$21,199,094	\$15,450,639	\$2,136,725	\$0	\$3,611,730

FY 2019-20 Department request. In its R8 County Child Welfare Staff, Phase 5 budget request, the Department has requested an increase of \$6.1 million total funds, including \$4.2 million General Fund, to increase county child welfare staff in response to the 2014 Office of the State Auditor's Workload Study. The Department used consistent methodology to determine the increase necessary to fund an additional 100.0 FTE calculated at a state rate. JBC staff used the same methodology for calculating the cost of these local FTE, however staff applied a 1.0 percent increase to the base salaries used in the FY 2018-19 staff calculations for each of the job classes. This increase is consistent with the provider rate increase approved by the General Assembly in the previous fiscal year. Application of this increase to the salaries is based on the assumption that the average local base salary for the given positions has experienced some level of increase in the past 12 to 18 months. Because the General Assembly does not determine local salaries or annual salary adjustments, JBC staff does not believe that an increase to the base salary above that of the Committee approved common policy provider rate adjustment is appropriate. The JBC staff recommendation is \$133,654 total funds, including \$98,202 General Fund, higher than the Department's request. Staff's calculations are provided in the table below and are based on a staffing ratio of 5 case workers to 1 supervisor and 20 case workers to 1 case aide.

JBC STAFF CALCULATIONS OF DEPARTMENT'S FY 2019-20 R8 BUDGET REQUEST									
	NUMBER OF STAFF	SALARIES	BENEFITS	OPERATING	TRAINING	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Case Aides	4.0	\$119,112	\$35,734	\$20,000	\$0	\$174,846	\$128,468	\$17,485	\$28,893
Case workers	80.0	3,368,355	1,010,539	400,000	80,000	4,858,895	3,570,078	485,889	802,928
Supervisors	16.0	874,239	262,278	80,000	8,800	1,225,317	900,303	122,532	202,482
TOTAL	100.0	\$4,361,706	1,308,552	\$500,000	\$88,800	\$6,259,058	\$4,598,849	\$625,906	\$1,034,303

JBC staff recommends the following FY 2019-20 appropriation:

FY 2019-20 JBC STAFF RECOMMENDED APPROPRIATION, BY LINE ITEM					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
Child Welfare Staffing	\$6,170,258	\$4,534,025	\$617,026	\$0	\$1,019,207
Training	88,800	64,824	8,880	0	15,096
TOTAL	\$6,259,058	\$4,598,849	\$625,906	\$0	\$1,034,303

In FY 2020-21, this recommendation annualizes to the following:

FY 2020-21 ANNUALIZATION OF JBC STAFF RECOMMENDED APPROPRIATION					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
Child Welfare Staffing	\$5,670,258	\$4,166,525	\$567,026	\$0	\$936,707
Training	88,800	64,824	8,880	0	15,096
TOTAL	\$5,759,058	\$4,231,349	\$575,906	\$0	\$951,803

LINE ITEM BACKGROUND

In August 2014, the Office of the State Auditor released the Colorado Child Welfare County Workload Study. The study was conducted pursuant to Section 2-3-103, C.R.S., which authorized the State Auditor to conduct audits of all departments, institutions, and agencies of state government. The purpose of the study was to “establish a comprehensive picture of the state’s county child welfare workload, case management, and staffing levels and identify estimated workload and staffing levels to accomplish child welfare goals.” It focused on actual time spent by case aides, case workers, and supervisors on tasks in order to evaluate efficiencies, develop workload standards, and determine the need for additional resources. At the time of the study, it indicated that county level child welfare staffing needed to increase by 576.0 case worker/aid FTE and 122.0 supervisor FTE. This was based on a 1:10 case worker to case ratio and a 1:5 supervisor to case worker ratio. If the Department’s R8 budget request is approved, the workload study indicates that funding for an additional 231.0 FTE will be needed to ensure appropriate staffing levels (based on the FY 2013-14 workload). An additional appropriation of \$14.5 million total funds, including \$10.6 million General Fund would be needed to fund the cost of the estimated staffing needs as indicated by the 2014 workload study.

JBC STAFF CALCULATIONS OF THE COST OF 231.0 FTE (IN ADDITION TO THE DEPARTMENT’S R8 REQUEST)									
	NUMBER OF STAFF	SALARIES	BENEFITS	OPERATING	TRAINING	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	FEDERAL FUNDS
Case Aides	9.3	\$275,446	\$82,636	\$46,250	\$0	\$404,331	\$297,083	\$40,433	\$66,815
Case workers	185.0	7,789,322	2,336,872	925,000	185,000	11,236,194	8,255,805	1,123,619	1,856,770
Supervisors	37.0	2,021,677	606,518	185,000	20,350	2,833,545	2,081,950	283,355	468,241
TOTAL	231.3	\$10,086,445	\$3,026,026	\$1,156,250	\$205,350	\$14,474,071	\$10,634,838	\$1,447,407	\$2,391,826

APPROPRIATION, BY LINE ITEM					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
Child Welfare Staffing	\$14,268,721	\$10,484,932	\$1,426,872	\$0	\$2,356,917
Training	205,350	149,906	20,535	0	34,910
TOTAL	\$14,474,071	\$10,634,838	\$1,447,407	\$0	\$2,391,826

Staffing levels and workload impact employee morale, job satisfaction, recruitment, and retention. The Department reports that staffing levels also impact child well-being, however according to the 2017 Annual Progress and Services Report, the State performed unfavorably in all three federal well-being outcome areas, and several metrics within the outcomes have declined during the same period that staffing levels were increasing. The three federal well-being outcomes measured by the Administration for Children and Families, and reflected in the tables below, include: 1) families have enhanced capacity to provide for their children’s needs; 2) children receive appropriate services to meet their educational needs; and 3) children receive adequate services to meet their physical and mental health needs. According to the Department, the Administrative Review Division (ARD)

reviewers evaluate information documented by the county child welfare caseworker to determine if caseworkers are meeting the metrics associated with each of the three federal outcome categories. The ARD reviews do not determine whether increases (or decreases) in the number of county child welfare staff has a direct impact on these metrics. JBC staff is recommending the increased funding for county staff, however, remains concerned that while timeliness and face-to-face visitation metrics have improved, many metrics associated with the receipt of services or engagement of other stakeholders have declined; and that there appears to be no evaluation method for determining the impact of staffing levels on the outcomes of children and families.

Table 3: Well-Being Outcome 1: Families have enhanced capacity to provide for their children's needs.					
Measure	CFSP Goal	FFY 14 Performance	FFY 15 Performance	FFY 16 Performance	FFY 17 Performance
Face to Face Contacts: % of visits completed timely	95%	93.80%	95.20%	95.20%	96.70%
Face to Face Contacts: % of visits completed in child's residence	50%	86.30%	86.50%	85.00%	89.90%
Worker Visits with Child (Frequency of Visits): In what percent of cases did agency personnel have contact with the child every month?	95%	89.20%	87%	88.10%	86.00%
Worker Visits with Child (Quality of Visits): Was the quality of contacts with the child/youth sufficient to address issues pertaining to the safety, permanency, and well-being of the child/youth and to promote achievement of case goals?	95%	76.70%	78.50%	75.80%	79.40%
Was the OOH provider engaged in case planning during the review period?	95%	99.70%	99.70%	99.50%	98.90%
Was the child/youth engaged in case planning during the review period?	99.90%	99.70%	99.70%	99.60%	99.60%
Was the mother/guardian/kin engaged in case planning during the review period?	96.4%*	96.50%	95.80%	93.60%	90.50%
Was the father/guardian/kin engaged in case planning during the review period?	85.8%*	90.60%	89.80%	82.90%	78.80%
Was the other legal guardian engaged in case planning during the review period?	N/A	N/A	N/A	90.00%	94.40%

* The CFSP's goal for engagement of parents increases by 5% every year.

Source: Administrative Review Division (ARD), June 11, 2018

Table 4: Well-Being Outcome 2: Children receive appropriate services to meet their educational needs.					
Measure	CFSP Goal	FFY 2014 Performance	FFY 2015 Performance	FFY 2016 Performance	FFY 2017 Performance
Was educational stability provided for the child during the review period?	95%	66.50%	63%	57.50%	56.40%

Source: Administrative Review Division (ARD), June 11, 2018

Table 5: Well-Being Outcome 3: Children receive adequate services to meet their physical and mental health needs.					
Measure	CFSP Goal	FFY 2014 Performance	FFY 2015 Performance	FFY 2016 Performance	FFY 2017 Performance
Did the child/youth receive a medical exam or medical screening, or was a medical exam scheduled within two weeks of initial placement?	69.2%*	65.80%	64.20%	61.70%	63.70%
Did the child/youth receive a full dental examination or was a dental exam scheduled within eight weeks of the initial placement?	73.8%*	74.00%	68.80%	65.40%	66.50%
Has the child/youth received regular health care, including immunizations, and/or treatment for identified health needs?	95%	80.00%	75.30%	81.30%	84.70%
Were mental health services provided to meet the child/youth's needs during the review period?	95%	72.50%	73.10%	66.30%	65.40%

* The CFSP goal is to achieve a 5% increase by 2018. Baseline is based on FFY 2015 data.

Source: Administrative Review Division (ARD), June 11, 2018

➔ R14 CHILD WELFARE PROVIDER RATE IMPLEMENTATION PHASE 2

REQUEST: The Department requests \$10,350,000 total funds, including \$4,968,000 General Fund, to implement provider rate increases pursuant to H.B. 17-1292 (Child Welfare Provider Rates) and S.B. 18-254 (Child Welfare Reforms).

RECOMMENDATION: JBC staff recommends approval of the Department's request.

ANALYSIS:

In FY 2017-18, there were 10,207 children in out-of-home placement settings, including Residential Child Care Facilities (RCCF), Child Placement Agencies (CPA); group homes; group centers; and family foster homes. Foster homes can be contracted through both CPAs and counties. CPAs and

RCCFs are non-county administered out-of-home placement settings that provide acute care for children with identified medical, developmental, and/or behavioral needs. Counties contract with these agencies at specified daily rates that pay for services for the child and the overhead costs associated with the placement. During the 2017 legislative session, the Joint Budget Committee sponsored H.B. 17-1292 concerning the development of a rate-setting methodology for licensed out-of-home child welfare placement providers, including CPAs and RCCFs. The language in H.B. 17-1292 was drafted through a large stakeholder input process and was supported by county human services agencies, county commissioners, CPAs, and RCCFs. The intent of this bill was to begin the process of addressing capacity issues that exist in the child welfare system, and to provide a concise method through which an evaluation of the true cost of providing services to children placed in CPAs and RCCFs could occur. The department contracted Public Consulting Group, Inc., (PCG) to perform the actuarial and salary analyses required by the bill. The analysis was based on FY 2016-17 data and adjusted for FY 2018-19 projected expenditures for the same number of placements. The costs were projected to be \$77.3 million if counties continued to negotiate rates at the same level as FY 2016-17. PCG concluded that if congregate care providers were paid a daily rate sufficient to fully cover the cost of serving children with the highest acuity, counties should spend \$52.0 million more than the \$77.3 million already accounted for.

In addition to the salary survey and actuarial analysis, H.B. 17-1292 required the outside contractor hired by the Department to develop a rate setting methodology to ensure that congregate care providers are paid a rate consistent with the findings of the actuarial analysis. It also required the Department to implement the new rate setting methodology on July 1, 2018. Because the bill did not include additional funding to implement the new methodology, fully implementing the new rates would have resulted in a shift of \$52.0 million of funding allocated to counties through the Child Welfare Block allocation from prevention and intervention services to out-of-home/congregate care placements. While it is important for children placed in congregate care settings to have access to the services they need, this funding shift would have resulted in a reduced capacity in the prevention/intervention portion of the system.

The Joint Budget Committee sponsored S.B. 18-254 during the 2018 legislative session to make significant changes to the child welfare system. These changes included adjustments to the language in statute concerning the implementation of the rate setting methodology required by H.B. 17-1292, ensuring that rate increases will be accomplished “within available appropriations” and fully implemented by June 30, 2022. Additionally, the bill includes language allowing the Department to request additional funding through a supplemental bill to increase funding for the implementation of the rate setting methodology, if necessary. Supplemental budget requests to increase rates are allowable through FY 2021-22. Senate Bill 18-254 included an appropriation of \$14.6 million to increase rates for congregate care providers in FY 2018-19.

The Department has implemented rate increases consistent with S.B. 18-254 and with upcoming changes to out-of-home placement regulations that are required by the Family First Prevention Services Act of 2018 (FFPSA). Fiscal year 2018-19 rate increases included the following:

- Child Placement Agency, Administration - \$0.8 million;
- Child Placement Agency, Child Maintenance - \$6.7 million;
- County Foster Care/Kinship Care – \$3.7 million;
- Group Home - \$0;
- Group Center - \$0;

- Accredited Residential Child Care Facility - \$3.3 million;
- Non-accredited Residential Child Care Facility - \$0.

No rate increases were applied to settings for which federal Title IV-E reimbursement will be unavailable under the FFPSA. During the FY 2018-19 supplemental budget process, an additional \$4.9 million total funds, including \$2.4 million General Fund, was added to the Child Welfare Services line item. As of the date of this presentation, the Department is working to determine the rate increases that will result from the additional appropriation.

In its FY 2019-20 R14 Child Welfare Provider Rate Implementation, Phase 2 budget request, the Department requests an increase of \$10.4 million total funds, including \$5.0 million General Fund, to continue implementing rate increases pursuant to S.B. 18-254. The budget request indicates that the full amount will be applied to accredited RCCFs, only. It is important to note, however, that H.B. 17-1292 requires that the rate increases align with the methodology developed by the outside contractor, thereby ensuring that rates for certain providers are not increased beyond an established limit. In addition, because implementation is an Executive Branch function, actual implementation of the rate increases may vary from what was indicated in the Department's request. As a result of the additional funding appropriated through the Department's FY 2018-19 supplemental bill (S.B. 19-114), the Department will re-evaluate how the \$10.3 million will be applied to each category of provider. Appropriations to the Child Welfare Services line item pursuant to H.B. 17-1292 and S.B. 18-254 include:

APPROPRIATIONS PURSUANT TO H.B. 17-1292 AND S.B. 18-254					
ACTION	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
S.B. 18-254	\$14,583,334	\$7,000,000	\$2,916,667	\$0	4,666,667
S.B. 19-114	4,908,507	2,356,084	981,701	0	1,570,722
FY 2019-20 recommendation	10,350,000	4,968,000	2,070,000	0	3,312,000
TOTAL INCREASE	\$29,841,841	\$14,324,084	\$5,968,368	\$0	9,549,389

➔ R17 STATE STAFF FOR 24-HOUR MONITORING

REQUEST: The Department requests \$164,519 total funds, including \$136,551 General Fund, and 1.8 FTE in FY 2019-20 to increase State child welfare staff to monitor and provide technical assistance to and oversight of 24 hour residential child care facilities. The request annualizes to \$170,588 total funds, including \$141,588 General Fund, and 2.0 FTE in FY 2020-21.

DEPARTMENT OF HUMAN SERVICES R17 STATE STAFF FOR 24-HOUR MONITORING FY 2019-20 REQUEST						
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	FTE
EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION						
Health, Life, and Dental	\$15,854	\$13,159	\$0	\$0	\$2,695	0.0
Short-term Disability	214	178	0	0	36	0.0
S.B. 04-257 Amortization Equalization Disbursement	5,635	4,677	0	0	958	0.0
S.B. 06-235 Supplemental Amortization Equalization Disbursement	5,635	4,677	0	0	958	0.0

DEPARTMENT OF HUMAN SERVICES R17 STATE STAFF FOR 24-HOUR MONITORING FY 2019-20 REQUEST						
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	FTE
DIVISION OF CHILD WELFARE						
Administration	137,181	113,860	0	0	23,321	1.8
TOTAL	\$164,519	\$136,551	\$0	\$0	\$27,968	1.8

RECOMMENDATION: Staff recommends an increased appropriation of \$137,181 total funds, including \$113,860 General Fund, to fund 1.8 additional child welfare monitoring FTE in FY 2019-20. Per Joint Budget Committee policy, staff recommends denial of the funding increases for common policy line items in FY 2019-20. The recommendation annualizes to \$170,588 total funds, including \$141,588 General Fund, and 2.0 FTE in FY 2020-21.

DEPARTMENT OF HUMAN SERVICES R17 STATE STAFF FOR 24-HOUR MONITORING FY 2019-20 REQUEST						
LINE ITEM	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS	FTE
EXECUTIVE DIRECTOR'S OFFICE, GENERAL ADMINISTRATION						
Health, Life, and Dental	\$0	\$0	\$0	\$0	\$0	0.0
Short-term Disability	0	0	0	0	0	0.0
S.B. 04-257 Amortization Equalization Disbursement	0	0	0	0	0	0.0
S.B. 06-235 Supplemental Amortization Equalization Disbursement	0	0	0	0	0	0.0
DIVISION OF CHILD WELFARE						
Administration	137,181	113,860	0	0	23,321	1.8
TOTAL	\$137,181	\$113,860	\$0	\$0	\$23,321	1.8

ANALYSIS:

Pursuant to Section 26-6-107.5, C.R.S., the Department of Human Services is required to respond to and conduct an on-site investigation of a licensed child care facility when there are allegations of imminent risk to health or safety of the children cared for in the facility. For 24-hour child care facilities, including Child Placement Agencies and Residential Child Care Facilities, monitoring and investigatory functions are performed by the Placement Services Unit in the Division of Child Welfare. In addition to monitoring and providing technical assistance to the child care facilities, this unit is responsible for conducting Stage II investigations to determine the administrative culpability of a facility in which an alleged incident of abuse or neglect has occurred. Currently, there are 227 facilities with approximately 6,440 beds in the State and the number of complaints against licensed 24-hour facilities has been increasing.

LICENSED FACILITY COMPLAINTS			
YEAR	NUMBER OF COMPLAINTS	MONTHLY AVERAGE	% CHANGE
2016	29	2.4	n/a
2017	59	4.9	103.4%
2018 (Jan-Sep)	90	10.0	103.4%

The Department indicates that complaints are received from county administrators, county child welfare caseworkers, county institutional abuse assessment caseworkers, employees of the facilities,

parents or guardians, community, law enforcement, the Office of the Child Protection Ombudsman, the Office of Behavioral Health, the Division of Youth Services, and the Attorney General's Office (primarily the Medicaid Fraud Unit). Increases in the number of complaints since 2016 are attributed to the following factors: 1) changes in process that allow the Department to open investigations into potential licensing violations of alleged child abuse or neglect that have been previously screened out in order to ensure that an appropriate Stage II investigation can be opened, if necessary; 2) improved relationship between the monitoring specialists and county child welfare personnel; and 3) increases in demonstrated behaviors of children with which facility staff may not be trained or equipped to manage, including suicide attempts, human/sex trafficking, aggression, mental illness, and sexually acting out in the presence of adults.

Currently, the monitoring team consists of 5.5 Monitoring Specialist FTE and 1.0 supervisor FTE, resulting in a monitoring specialist to facility ratio of 1 to 41.3. While this may be more than adequate child care licensing specialists to non-24-hour licensed child care facilities, the ratio for 24-hour facilities does not allow monitoring specialists to visit each facility on an annual basis. In response to a JBC staff suggestion that the Department perform an analysis to determine the staffing levels needed to appropriately support and supervise the child welfare system, in 2016 the Department contracted Public Financial Management, Inc. (PFM) to perform a workload assessment in order to determine the recommended staffing level for support and technical assistance to counties based on the number and volume of child welfare programs. In addition to the recommendation that the Department have a minimum of eight designated technical assistance (TA) staff and one unit supervisor, PFM recommended an increase in the number of monitoring specialists because current staffing levels are insufficient to adequately monitor out of home placement providers. Funding to increase technical assistance FTE was appropriated to the Continuous Quality Improvement line item in the Division of Child Welfare beginning in FY 2017-18.

In its FY 2019-20 R17 State Staff for 24-hour Monitoring budget request, the Department is requesting an increase of \$164,519 total funds, including \$136,551 General Fund, to increase the monitoring specialist FTE as recommended by PFM. The addition of the 2.0 FTE will improve the monitoring specialist to facility ratio to 1 to 30.3, providing an opportunity for improved oversight of the 24-hour facilities. JBC staff recommends approval of the Department's request.

➔ R18 HOTLINE FOR CHILD ABUSE AND NEGLECT

REQUEST: The Department requests an increase of \$228,999 General Fund to cover increased costs associated with the operation and support of the Child Abuse and Neglect Hotline help desk and telephone operations and maintenance. The request is comprised of the following:

DEPARTMENT REQUEST					
R18 HOTLINE FOR CHILD ABUSE AND NEGLECT					
PURPOSE	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
CenturyLink platform	\$107,323	\$107,323	\$0	\$0	\$0
Hotline salaries and benefit increases (16.4 FTE) (FY 2019-20, only)	121,676	121,676	0	0	0
TOTAL	\$228,999	\$228,999	\$0	\$0	\$0

RECOMMENDATION: JBC staff recommends approval of the Department's FY 2019-20, however given the nature of the contract with the hotline vendor, staff recommends that the full appropriation

be ongoing as opposed to a portion of it being one-time. Staff also recommends that the FY 2020-21 annualization of the budget request include an increase of \$23,998 General Fund. Requests for funding increases in FY 2021-22 and beyond should be submitted by the Department to the Joint Budget Committee for consideration during the regular annual budget process.

JBC STAFF RECOMMENDATION R18 HOTLINE FOR CHILD ABUSE AND NEGLECT					
PURPOSE	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
CenturyLink platform (ongoing)	\$107,323	\$107,323	\$0	\$0	\$0
Hotline salaries and benefit increases (16.4 FTE)	121,676	121,676	0	0	0
TOTAL	\$228,999	\$228,999	\$0	\$0	\$0

Staff's recommendation annualizes to \$238,644 General Fund in FY 2020-21.

JBC STAFF RECOMMENDATION R18 HOTLINE FOR CHILD ABUSE AND NEGLECT FY 2020-21 ANNUALIZATION					
PURPOSE	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
CenturyLink platform (ongoing)	\$107,323	\$107,323	\$0	\$0	0
Hotline salaries and benefit increases (16.40 FTE)	131,321	131,321	0	0	0
Total	\$252,997	\$252,997	\$0	\$0	\$0

ANALYSIS:

As part of the Keeping Kids Safe and Families Healthy 2.0 plan, in 2013, the Department began its work to ensure consistent decision making in the area of child protection. A portion of this initiative includes the development of a statewide child abuse reporting hotline and an associated public awareness campaign. Pursuant to H.B. 13-1271, the hotline system is available 24 hours a day, 7 days a week and serves as a direct, immediate, and efficient route of notification to the entity responsible for accepting a report of abuse and neglect and responding to an inquiry about services. The hotline is intended to enhance the current child welfare system and to provide an additional option for the public to make an initial report of suspected or known child abuse or neglect or to make an inquiry. The hotline became operational and began being publicized statewide in January 2015.

The hotline system is comprised of:

- The CenturyLink Platform, consisting of hardware, software, network, and ongoing support for the system, and funded through an Inter-Agency Agreement with the Governor's Office of Information Technology;
- The Hotline Community Connect Center (HCCC), the State's call center located in and contracted with Prowers County, and consisting of 16.4 contracted FTE; and
- The Information Gathering Program, a contracted service provided by the HCCC to individual counties, and fully funded through contracts with participating counties.

The Department's FY 2019-20 R18 Hotline for Child Abuse and Neglect budget request is for \$228,999 General Fund to cover increasing costs associated with the operation and support of the Child Abuse and Neglect Hotline help desk and telephone operations and maintenance. These increased costs are included in the contracts between the Department and its two vendors, CenturyLink and HCCC/Prowers County. Specifically, the request includes:

- \$107,323 General Fund for increased CenturyLink Platform contract costs, and
- \$121,676 General Fund for increased HCCC contract costs related to salary and benefit increases for the 16.4 HCCC FTE.

The initial five-year contract with the Hotline vendors is set to expire at the end of the current fiscal year, resulting in the need for newly negotiated contracts to be put in place. Annual costs for CenturyLink support of the HP Servicers and auxiliary services will cost \$107,022 beginning in FY 2019-20. Ensuring ongoing support of these services is necessary for the optimal performance of the platform. JBC staff recommends approval of this portion of the request.

The FY 2014-15 appropriation to the Hotline for Child Abuse and Neglect line item was \$3.2 million total funds, including \$3.0 million General Fund. The current FY 2018-19 appropriation to the line item is \$3.1 million General Fund. The largest percentage of this appropriation funds the operations of the hotline, itself. A portion of the appropriation to this line item funds 6.0 state FTE, who are responsible for training of HCCC and county call takers, oversight of contracts, program intake, operational support for the phone system, and Trails hotline application activity. Annualizations to the line item have resulted in the minimal decrease in appropriations to the line item in the past three fiscal years, while contracted salary costs have risen by nearly the same amount (\$121,676). The Department will experience a \$121,676 deficit in FY 2019-20 with the implementation of the new five year HCCC contract. Staff calculations for the shortfall in funding if appropriations remain at FY 2018-19 levels are provided below. Because this budget request is specifically related to contract services, staff's calculations assume a static funding level for hotline operations and state FTE. Calculations only include costs associated with the contract services themselves.

HOTLINE FOR CHILD ABUSE AND NEGLECT 2019-2023 CONTRACT PERIOD					
	FY 2019-20	FY 2020-21	FY 2021-22	FY 2022-23	FY 2023-24
HCCC Salary and Benefits	\$826,649	\$850,647	\$875,447	\$901,083	\$927,594
Base FY 2018-19 funding for contracts	704,973	704,973	704,973	704,973	704,973
SUBTOTAL	\$121,676	\$145,674	\$170,474	\$196,110	\$222,621
CenturyLink HP Server Support	107,323	107,323	107,323	107,323	107,323
TOTAL	\$228,999	\$252,997	\$277,797	\$303,433	\$329,944
ANNUAL CHANGE	n/a	\$23,998	\$25,200	\$25,636	\$26,561

The Department's FY 2019-20 budget request indicates that \$121,676 General Fund is a one-time increase in FY 2019-20. If this funding is not approved on an ongoing basis, JBC staff is concerned that there will inadequate funding in FY 2020-21 to fully cover the cost of the HCCC contract. JBC staff recommends approval of the Department's requested funding, however further recommends that the full amount of the request be ongoing.

→ STAFF INITIATED LEAP YEAR ADJUSTMENT

REQUEST: The Department did not submit an official request for leap year adjustments for 24-hour facilities; however the common policy provider rate increase request included an increase of \$42,236 total funds, including \$23,095 General Fund, for leap year costs in the Foster and Adoptive Parent Recruitment, Training, and Support line item.

RECOMMENDATION: JBC staff recommends an increase in the FY 2019-20 appropriation, as defined in the table below. This one-time increase is to cover the daily rate cost for leap day for out of home

placements, adoption and relative guardianship subsidies, and special circumstance child care. No leap year adjustment should be applied to the Foster and Adoptive Parent Recruitment, Training, and Support line item.

FY 2019-20 JBC STAFF RECOMMENDED APPROPRIATION, BY LINE ITEM					
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROP. FUNDS	FEDERAL FUNDS
Child Welfare Services	\$314,659	\$234,564	\$62,932	\$0	\$17,163
Adoption and Relative Guardianship Assistance	113,500	40,621	22,700	0	50,179
TOTAL	\$428,159	\$275,185	\$85,632	\$0	\$67,342

ANALYSIS:

Leap year adjustments are provided for child welfare services, community services for people with developmental disabilities, and youth corrections for the purchase of community contract placements. JBC staff's calculation for the leap year adjustment is based on child welfare service costs incurred by counties for out of home placements, subsidized adoptions and special circumstance child care.

Out-of-home placement providers deliver 24-hour temporary or long-term care for those children who must live outside their own homes, but in the least restrictive most appropriate setting that meets the child's needs. Subsidized adoption provides funding to families adopting children with special needs, including significant physical or mental disabilities, emotional disturbance or other considerations such as membership in a sibling group. Child welfare related child care provides less than 24-hour care to children at risk of out-of-home placement due to abuse, neglect, or exploitation.

The Department did not request an increase for February 29, 2020, however a one-time increase to cover the cost of leap day is necessary. JBC staff estimates the FY 2019-20 cost of the adjustment to be \$428,159 total funds, including \$275,185 General Fund. JBC staff recommends the approval of a one-time increase in FY 2019-20.

LEAP YEAR ADJUSTMENT JBC STAFF RECOMMENDATION				
SERVICE TYPE	FY 2017-18 ACTUAL PAYMENTS	PROJECTED S.B. 18-254 INCREASE	PROJECTED FY 2019-20 PAYMENTS	DAILY RATE (LEAP YEAR ADJUSTMENT)
Out-of-home placements	\$94,151,992	\$14,600,000	\$108,751,992	\$297,951
Subsidized adoption	40,615,088	812,302	41,427,390	113,500
Special circumstance child care (JBC staff estimate)	6,098,564	0	6,098,564	16,708
TOTAL DAILY COST				\$428,159

→ STAFF-INITIATED TITLE IV-E WAIVER DEMONSTRATION PROJECT RECOMMENDATION

REQUEST: The Department did not submit a request concerning the Title IV-E Waiver Demonstration Project in its FY 2019-20 budget request.

RECOMMENDATION: While JBC staff believes that both the Department and counties should have developed a sustainability plan for the delivery of Title IV-E waiver interventions during the five year award period, staff is concerned about the impact the loss of funding will have on children and families

who receive services in the child welfare system. JBC staff recommends that the Committee consider sponsoring legislation to change the repeal date of the Title IV-E Waiver Demonstration Project from June 30, 2019 to June 30, 2020, and consider appropriating \$9.7 million General Fund into the Child Welfare Prevention and Intervention Services Cash Fund. Staff recommends that the bill include language requiring an annual report concerning the use of the funds appropriated or transferred into the cash funds, including outcomes for children and families realized as a result of the investment in prevention and intervention services. The bill will require a corresponding reappropriated funds spending authority appropriation to the Department.

ANALYSIS:

Title IV-E of the Social Security Act is an open-ended federal entitlement through which states are partially reimbursed for the room-and-board and administrative costs associated with foster care and adoption services. In Colorado, the reimbursement rate is 50 percent for most qualified expenditures. In 2013, the U.S. Administration for Children and Families (ACF) awarded the State of Colorado a waiver from the requirements of Title IV-E of the Social Security Act. The waiver provides Colorado with a guaranteed stream of capped federal Title IV-E funds for five years for major portions of its Title IV-E revenue stream: foster care maintenance (room and board) and administrative costs for case planning, management, and eligibility-determination. A portion of the revenue stream, related to adoption assistance, training, some other administration costs, and computer-systems is excluded and will continue to be reimbursed based on expenditures and federal reimbursement formulas. The total amount of the award was \$489,140,110 and was distributed through scheduled quarterly draws beginning July 1, 2013 and continuing through April 1, 2018 for both foster care demonstration maintenance and demonstration administration. With the enactment of the federal Family First Prevention Services Act (FFPSA) of 2018, Colorado was granted an extension to its waiver through September 30, 2019. While this extension did not increase the amount of funding awarded to the State, it extends the time period in which the funds can be used and federal reimbursement for approved interventions is available.

Upcoming Challenges. In response to the ACF approval of Colorado's Title IV-E waiver application, S.B. 13-231 (Concerning the Creation of the Title IV-E Waiver Demonstration Project) added language to state statute concerning the Title IV-E waiver and created the Title IV-E Waiver Demonstration Project Cash Fund. This section of statute is repealed on June 30, 2019 (Section 26-5-105.3 (9), C.R.S.). It is important to note that the agreement between the ACF and the Department and subsequent agreements between the Department and participating counties included language indicating that it was understood that the waiver would end and that sustainability of successful interventions would be the responsibility of the entity receiving funds. In discussions concerning the end of the waiver and the associated funding challenges, JBC staff has become concerned by the apparent lack of development (by the Department or participating counties) of a Title IV-E waiver interventions sustainability plan.

As of the date of this analysis, the cash fund balance is approximately \$7.6 million. Without a change in statute, the Department will not have the authority to administer the project and allocate funding from the cash fund to participating counties. In addition, unspent funds distributed to the State from the award will revert to the federal government. Because the FFPSA was signed into law in February, 2018, and the waiver extended through FFY 2019, this is not a surprise to the Department or other child welfare system stakeholders. JBC staff is concerned that an official budget request for legislation to extend the repeal date of the project was not a part of the Governor's FY 2019-20 budget request.

Fiscal Impact of Title IV-E Waiver Conclusion. The Executive Director of the Department of Human Services is tasked with making recommendations to the Governor concerning the State of Colorado's implementation date for provisions of the FFPSA. While the Act will require several changes to statute and practice, because access to Title IV-E funding for approved evidence-based prevention and intervention services cannot begin until the provisions concerning congregate care placements are implemented, the primary decision point for budgetary purposes is whether or not the State should implement the QRTP provisions of the FFPSA on October 1, 2019. According to the Department, under existing practice (including the Title IV-E waiver), the implementation of the FFPSA and sunset of the Title IV-E waiver will result in a net decrease in funding of approximately \$9.7 million which will need to be made up through another source if funding levels are to remain static. The following table provides a conservative estimate of funding shifts in the Division of Child Welfare. If Colorado does not implement the FFPSA on October 1, 2019, federal Title IV-E funding will decrease, primarily as a result of the expiration of the Title IV-E waiver, but also due to the decreasing out of home placement rates, and the loss of access to prevention and intervention services reimbursement opportunities. The fiscal impact of the loss of Title IV-E waiver funding, without a concurrent implementation of the FFPSA, is estimated by counties to be between \$10.0 and \$12.0 million in FY 2019-20. Under the waiver, \$5.0 million was directed to early intervention and prevention services, and between \$5.0 million and \$7.0 million was applied to the Child Welfare Block.

S.B. 18-254 and Prevention and Intervention Services Capacity Building. During the 2018 legislative session, the Joint Budget Committee sponsored and the General Assembly passed S.B. 18-254 (Child Welfare Reforms), making significant changes to the child welfare system. One important provision of this legislation was the creation of the Child Welfare Prevention and Intervention Services Cash Fund. The purpose of this cash fund was to create opportunity to increase prevention and intervention service delivery capacity in counties across the state. JBC staff's initial recommendation for the creation of this cash fund was made prior to the enactment of the FFPSA and based on the expectation that the Title IV-E waiver would end in 2019. It was also based on the expectation that funds in the cash fund would be available to support the sustainability of the Title IV-E waiver interventions. General Fund is transferred into the cash fund if Child Welfare Block allocations to counties are underspent. It can also be directly appropriated to the cash fund.

Finally, S.B. 18-254 established the Delivery of Child Welfare Services Task Force and defined its responsibilities. While not all of the responsibilities fall within the implementation of the FFPSA, the Task Force has prioritized those responsibilities that do. The Task Force believes that in order to accomplish the requirements defined in the bill, it will require funding to hire a contractor. The estimated cost of the contractor is \$250,000 in FY 2019-20. While there is a Department representative appointed to the Task Force, the Department did not submit a request for resources to fund Task Force activities. JBC staff believes resources are necessary, however, she also believes that the Department's current appropriation includes funding to support these activities. A portion of the funding is available through the ongoing appropriation from S.B. 18-254. In the bill, \$150,000 was appropriated to the Division of Child Welfare, Administration line item to contract an outside vendor to develop the child welfare funding model. While this is an ongoing appropriation, the contract for the funding model is every three years. In FY 2019-20, \$150,000 appropriated to the Administration line item is available to hire a contractor to support the Task Force. JBC staff believes that the remaining \$100,000 for a contractor can be covered by existing resources within the Department.

JBC Staff Recommendation: While JBC staff believes that both the Department and counties should have developed a sustainability plan for the delivery of Title IV-E waiver interventions during the five year

award period, staff is concerned about the impact the loss of funding will have on children and families who receive services in the child welfare system. JBC staff recommends that the Committee consider sponsoring legislation to change the repeal date of the Title IV-E Waiver Demonstration Project from June 30, 2019 to June 30, 2020, and consider appropriating \$9.7 million General Fund into the Child Welfare Prevention and Intervention Services Cash Fund. Staff recommends that the bill include language requiring an annual report concerning the use of the funds appropriated or transferred into the cash funds, including outcomes for children and families realized as a result of the investment in prevention and intervention services. The bill will require a corresponding reappropriated funds spending authority appropriation to the Department.

LINE ITEM DETAIL – DIVISION OF CHILD WELFARE

ADMINISTRATION

This line item provides funding for those Department staff who supervise, manage, or provide administrative support for child welfare programs. The Division includes a child protection unit that oversees grants and policies related to child protection, a permanency unit, that oversees grants and state policies designed to support a child and family where there is an imminent risk of out-of-home placement, adoption programs, and programs for adolescents, a financial unit that oversees distribution of funds to counties, a research and data group that oversees Trails data and federal data reporting, a quality assurance unit that inspects county-run foster homes and responds to complaints, and a unit that oversees various special Department initiatives.

STATUTORY AUTHORITY: Section 26-1-201 (f)(g) and (i), C.R.S.

REQUEST: The Department requests an appropriation of \$6,342,703 total funds, including \$5,298,655 General Fund, \$63,419 Medicaid reappropriated funds, and \$980,629 federal funds, and 63.3 FTE. The request reflects:

- An increase of \$137,181 total funds, including \$133,860 General Fund, and 1.8 FTE for the Department's R17 State Staff for 24-hour Monitoring budget request; and
- An increase of \$206,525 total funds, including \$165,929 General Fund, for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$5,841,939	\$4,838,866	\$0	\$145,304	\$857,769	61.1
Other legislation	\$157,058	\$180,000	\$0	(\$84,383)	\$61,441	(0.1)
TOTAL	\$5,998,997	\$5,018,866	\$0	\$60,921	\$919,210	61.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$5,998,997	\$5,018,866	\$0	\$60,921	\$919,210	61.0
Annualize prior year budget actions	189,328	156,935	0	3,172	29,221	0.2
R17 State staff for 24-hour monitoring	137,181	113,860	0	0	23,321	1.8

DIVISION OF CHILD WELFARE, ADMINISTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Annualize prior year legislation	17,197	8,994	0	(674)	8,877	0.3
TOTAL	\$6,342,703	\$5,298,655	\$0	\$63,419	\$980,629	63.3
INCREASE/(DECREASE)	\$343,706	\$279,789	\$0	\$2,498	\$61,419	2.3
Percentage Change	5.7%	5.6%	0.0%	4.1%	6.7%	3.8%
FY 2019-20 EXECUTIVE REQUEST	\$6,342,703	\$5,298,655	\$0	\$63,419	\$980,629	63.3
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

CONTINUOUS QUALITY IMPROVEMENT

This line item provides funding for Department staff who provide quality improvement technical support and oversight to county departments of human/social services.

STATUTORY AUTHORITY: Section 26-1-201 (f)(g) and (i), C.R.S.

REQUEST: The Department requests an appropriation of \$486,370 total funds, including \$408,480 General Fund and \$77,890 federal funds, and 6.0 FTE.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, CONTINUOUS QUALITY IMPROVEMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$486,370	\$408,480	\$0	\$0	\$77,890	6.0
TOTAL	\$486,370	\$408,480	\$0	\$0	\$77,890	6.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$486,370	\$408,480	\$0	\$0	\$77,890	6.0
TOTAL	\$486,370	\$408,480	\$0	\$0	\$77,890	6.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$486,370	\$408,480	\$0	\$0	\$77,890	6.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

TRAINING

This line item provides funding for the Department to provide necessary training for county and state staff, direct service providers (e.g., foster parents), county attorneys, guardians ad litem, court-appointed special advocates, and court personnel. Most curriculum development and training is provided by outside contractors, typically departments of social work at several colleges and universities. Pursuant to Section 26-5-109, C.R.S., the child welfare training academy is established to ensure that persons hired to work within child welfare services receive the necessary training to perform the functions of their jobs responsibly and effectively. The Department is responsible for identifying specific child welfare job titles that are required to obtain certification as a mandatory condition of employment and to promulgate related rules. The line item also funds stipends to students pursuing a degree in social work.

In the Long Bill, funding is provided to increase both the frequency and length of training for county child welfare caseworkers and supervisors and to add a state-supervised on-the-job component. This facilitates the state's ability to require that certain training be completed before a new child welfare worker takes cases.

STATUTORY AUTHORITY: Section 26-5-102 through 26-5.5-106, C.R.S.

REQUEST: The Department requests an appropriation of \$6,776,141 total funds, including \$3,665,409 General Fund, \$61,224 cash funds, \$3,049,508 federal funds, and 7.0 FTE. The request includes:

- An increase of \$88,800 total funds, including \$64,824 General Fund, for the Department's R8 County Child Welfare Staffing Phase 5 budget request; and
- An increase of \$27,924 total funds, including \$16,665 General Fund, for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, TRAINING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$6,659,417	\$3,583,920	\$52,162	\$0	\$3,023,335	7.0
TOTAL	\$6,659,417	\$3,583,920	\$52,162	\$0	\$3,023,335	7.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$6,659,417	\$3,583,920	\$52,162	\$0	\$3,023,335	7.0
R8 County child welfare staff - phase 5	88,800	64,824	8,880	0	15,096	0.0
Annualize prior year budget actions	24,834	14,860	153	0	9,821	0.0
Annualize prior year legislation	3,090	1,805	29	0	1,256	0.0
TOTAL	\$6,776,141	\$3,665,409	\$61,224	\$0	\$3,049,508	7.0
INCREASE/(DECREASE)	\$116,724	\$81,489	\$9,062	\$0	\$26,173	0.0
Percentage Change	1.8%	2.3%	17.4%	0.0%	0.9%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$6,776,141	\$3,665,409	\$61,224	\$0	\$3,049,508	7.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FOSTER AND ADOPTIVE PARENT RECRUITMENT, TRAINING, AND SUPPORT

This line item represents the consolidated funding the Department receives related to the recruitment and retention of foster and adoptive parents. Funding is provided to support 1.0 FTE charged with monitoring and improving counties' adoptive and foster parent recruitment and retention activities and providing technical assistance to counties. This position was first funded in FY 2001-02 to meet one of the requirements of the federal *Adoption and Safe Families Act*, which requires states to have an identifiable process for assuring diligent recruitment and retention of foster and adoptive families that reflect the ethnic and racial diversity of children for whom placements are needed. The intent of the line item is to assist counties in developing and maintaining foster care resources so that:

- Children and youth in foster care live in or near the communities of the homes from which they were removed;
- Siblings can be placed in the same foster or adoptive home to preserve familial connections; and

- Children and youth with developmental disabilities or behavioral/mental health issues can be cared for in an appropriate and least restrictive foster care placement.

The line item includes funding to support county efforts to develop and print marketing materials to advertise large community recruitment events and to recognize foster parents. In addition, the Heart Gallery, an exhibit that features children and youth who need adoptive families, is displayed annually in community and business venues around the state. Retention efforts funded out of this line include creating and publishing a calendar that highlights foster and adoptive families, developing and providing foster parent training materials for county departments, providing online training materials for foster parents in rural areas, and exit surveys to identify the reason that foster parents terminate foster parenting. Exit survey results are provided to county departments and child placement agencies.

STATUTORY AUTHORITY: Section 26-5-101 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$734,197 total funds, including \$303,088 General Fund, \$8,028 cash funds from local sources, and \$423,081 federal funds, and 1.9 FTE. This includes an increase of \$42,236 total funds, including \$23,095 General Fund, for leap year adjustments.

RECOMMENDATION: Staff recommends an appropriation of \$1,617,117 total funds, including \$1,205,149 General Fund and \$411,968 federal funds from Title IV-E of the Social Security Act, and 2.0 FTE. This includes the annualization of prior year legislation.

DIVISION OF CHILD WELFARE, FOSTER AND ADOPTIVE PARENT RECRUITMENT, TRAINING, AND SUPPORT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
S.B. 19-114 (Supplemental)	\$925,156	\$925,156	\$0	\$0	\$0	0.0
Other legislation	\$346,747	\$0	\$0	\$0	\$346,747	0.9
H.B. 18-1322 (Long Bill)	\$345,214	\$279,993	\$0	\$0	\$65,221	1.0
TOTAL	\$1,617,117	\$1,205,149	\$0	\$0	\$411,968	1.9
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,617,117	\$1,205,149	\$0	\$0	\$411,968	1.9
Leap year adjustment	0	0	0	0	0	0.0
Annualize prior year legislation	0	0	0	0	0	0.1
TOTAL	\$1,617,117	\$1,205,149	\$0	\$0	\$411,968	2.0
INCREASE/(DECREASE)	\$0	\$0	\$0	\$0	\$0	0.1
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	5.3%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$882,920)	(\$902,061)	\$8,028	\$0	\$11,113	(0.1)

ADOPTION AND RELATIVE GUARDIANSHIP ASSISTANCE (NEW LINE ITEM)

This line item provides uncapped funding for counties to administer adoption and relative guardianship assistance to families. The line item was created in S.B. 18-254 (Child Welfare Reforms) through the removal of adoption and relative guardianship subsidy funding was removed from annual capped allocations to counties and exempt from the county close-out process. (See the line item

description for the Child Welfare Services line item for a description of capped allocations and county close-out.)

STATUTORY AUTHORITY: Section 26-5-101 et. seq., C.R.S.

REQUEST: The Department requests an appropriation of \$31,841,568 total funds, including \$23,072,949 General Fund, \$4,124,845 cash funds, and \$14,643,774 federal funds.

RECOMMENDATION: Staff recommends an appropriation of \$41,439,076 total funds, including \$22,409,892 General Fund, \$4,188,794 cash funds from local sources, and \$14,840,390 federal funds from Title IV-E of the Social Security Act. This includes:

- A FY 2018-19 supplemental decrease of \$925,156 General Fund, through S.B. 19-114 (Supplemental Appropriation, Department of Human Services) to correct the appropriation in S.B. 18-254 (Child Welfare Reforms);
- An increase of \$409,164 total funds, including \$221,478 General Fund, for a common policy provider rate increase of 1.0 percent;
- And an increase of \$113,500 total funds, including \$40,621 General Fund, for leap year adjustments.

Staff requests permission to adjust this line item should Committee action concerning the common policy provider rate adjustment change.

DIVISION OF CHILD WELFARE, ADOPTION AND RELATIVE GUARDIANSHIP ASSISTANCE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
Other legislation	\$41,841,568	\$23,072,949	\$4,124,845	\$0	\$14,643,774	0.0
S.B. 19-114 (Supplemental)	(925,156)	(925,156)	0	0	0	0.0
TOTAL	\$40,916,412	\$22,147,793	\$4,124,845	\$0	\$14,643,774	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$40,916,412	\$22,147,793	\$4,124,845	\$0	\$14,643,774	0.0
R15 Community provider rate increase	409,164	221,478	41,249	0	146,437	0.0
Leap year adjustment	113,500	40,621	22,700	0	50,179	0.0
TOTAL	\$41,439,076	\$22,409,892	\$4,188,794	\$0	\$14,840,390	0.0
INCREASE/(DECREASE)	\$522,664	\$262,099	\$63,949	\$0	\$196,616	0.0
Percentage Change	1.3%	1.2%	1.6%	0.0%	1.3%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$402,492	\$663,057	(\$63,949)	\$0	(\$196,616)	0.0

CHILD WELFARE SERVICES

This line item provides the primary source of funding for counties to administer child welfare programs and deliver associated services to children and families, including: 1) county administration for child welfare related activities; 2) out-of-home residential care; 3) subsidized adoptions; and 4) other necessary and appropriate services for children and families.

COUNTY CAPPED ALLOCATIONS. Pursuant to Section 26-5-104 (4), C.R.S., counties receive capped funding allocations for the administration and provision of child welfare services. Counties are allowed to use capped allocation moneys for child welfare services without categorical restriction.

Those counties that serve at least 80 percent of the total child welfare services population (the largest ten counties, currently) receive individual capped allocations, and the remaining small and medium-sized counties receive separate capped allocations. Each county's allocation consists of local, state, and federal funds. The Department uses state and federal funds appropriated through the Child Welfare Services line item to reimburse county departments of social services for approximately 80 percent of related expenses, up to the amount available in each county's allocation.

ALLOCATION FORMULA. Current law directs the Department of Human Services, with input from the Child Welfare Allocations Committee, to annually develop formulas for allocating child welfare funding among counties. In determining such formulas, the Department is to take into consideration historical expenditures, a comparison of such expenditures to the associated caseload, and other factors "that directly affect the population of children in need of child welfare services in a county" [Section 26-5-104 (3) (a), C.R.S.]. A county's allocation may be amended due to "caseload growth ... or changes in federal law or federal funding" [Section 26-5-104 (4) (e), C.R.S.]. In the event that the Department and the Child Welfare Allocations Committee do not reach an agreement on the allocation formula by June 15 of any state fiscal year for the following fiscal year, the Department and the Child Welfare Allocations Committee are to submit alternatives to the Joint Budget Committee for selection of an allocation formula.

END-OF-YEAR CLOSE-OUT. Pursuant to Section 26-5-104 (7), C.R.S., the Department is authorized, based upon the recommendations of the Allocations Committee, to allocate any unexpended funds at fiscal year-end to any county that has over spent its capped allocation. In addition, a mitigation fund is set aside at the beginning of the year for distribution to small counties that over-expend, as their expenditures are less-easily managed than those of larger counties. A county may only receive close-out funds for authorized expenditures attributable to caseload increases beyond those anticipated when the allocations were made, and for expenditures other than those attributable to administrative and support functions.

At one time, most county under-expenditures were redistributed to counties with over-expenditures. However, in recent years, many counties have become part of the H.B. 04-1451 Collaborative Management Program, which often allows counties to retain a significant share (about 50 percent) of any of their allocation that is unexpended at the end of the year. Counties have to opt into the program and the amount of total retained under-expenditures depends on their actual performance as well as expenditures.

H.B. 14-1368. In the 2014 legislative session, the Joint Budget Committee sponsored a bill that established a plan to transition youth aged 18 to 20 years of age who have intellectual and developmental disabilities (IDD) and receive services through county child welfare services into the adult services for persons with IDD program in the Department of Health Care Policy and Financing. The bill reduced the General Fund appropriation to the Child Welfare Services line item by \$2,829,586 and transferred it to the Child Welfare Transition Cash Fund. Both departments were provided spending authority for monies in this cash fund. The cash fund was repealed on July 1, 2016 and the fund balance reverted to the General Fund.

H.B. 18-1328. In the 2018 legislative session, the Joint Budget Committee sponsored legislation that transferred administration of the Children's Habilitation Residential Program to the Department of Health Care Policy and Financing and expanded the population it serves to include children with intellectual and developmental disabilities who are not in out-of-home placement.

STATUTORY AUTHORITY: Section 26-5-101 et. seq., C.R.S.

REQUEST: The Department requests an appropriation of \$350,564,178 total funds, including \$187,089,791 General Fund, \$2,849,453 cash funds, \$12,981,594 reappropriated funds, and \$4,353,314 federal funds. The request includes:

- An increase of \$3,767,588 total funds, including \$2,026,916 General Fund, for a common policy provider rate increase of 1.0 percent; and
- An increase of \$10,350,000 total funds for the Department's R14 Child Welfare Provider Rate Implementation, Phase 2 budget request.

RECOMMENDATION: Staff recommends an appropriation of \$355,373,500 total funds, including \$189,478,033 General Fund, \$66,350,032 cash funds from local sources, \$12,981,594 reappropriated funds from Medicaid funds transferred from the Department of Health Care Policy and Financing, and \$86,563,841 federal funds from Title IV-E of the Social Security Act and the Title XX Social Services Block Grant. This includes:

- A FY 2018-19 supplemental increase of \$4,908,507 total funds, including \$2,356,084 General Fund, through S.B. 19-114 (Supplemental Appropriation, Department of Human Services);
- An increase of \$13,350,000 total funds, including \$4,968,000 General Fund, for the Department's R14 budget request;
- An increase of \$3,353,744 for a provider rate increase of 1.0 percent;
- An increase of \$314,659 total funds, including \$234,564 General Fund; and
- An increase of \$1 reappropriated funds for the annualization of prior year legislation

Staff requests permission to adjust this line item should Committee action concerning the common policy provider rate adjustment change.

DIVISION OF CHILD WELFARE, CHILD WELFARE SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$362,612,599	\$191,117,824	\$67,382,542	\$15,564,853	\$88,547,380	0.0
S.B. 19-114 (Supplemental)	\$4,908,507	\$2,356,084	\$981,701	\$0	\$1,570,722	0.0
Other legislation	(26,166,010)	(11,022,949)	(4,782,956)	(2,583,260)	(7,776,845)	0.0
TOTAL	\$341,355,096	\$182,450,959	\$63,581,287	\$12,981,593	\$82,341,257	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$341,355,096	\$182,450,959	\$63,581,287	\$12,981,593	\$82,341,257	0.0
R14 Child welfare provider rate implementation - phase 2	10,350,000	4,968,000	2,070,000	0	3,312,000	0.0
R15 Community provider rate increase	3,353,744	1,824,510	635,813	0	893,421	0.0
Leap year adjustment	314,659	234,564	62,932	0	17,163	0.0
Annualize prior year legislation	1	0	0	1	0	0.0
TOTAL	\$355,373,500	\$189,478,033	\$66,350,032	\$12,981,594	\$86,563,841	0.0
INCREASE/(DECREASE)	\$14,018,404	\$7,027,074	\$2,768,745	\$1	\$4,222,584	0.0
Percentage Change	4.1%	3.9%	4.4%	0.0%	5.1%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$350,564,178	\$187,089,791	\$65,386,107	\$12,981,594	\$85,106,686	0.0
Request Above/(Below) Recommendation	(\$4,809,322)	(\$2,388,242)	(\$963,925)	\$0	(\$1,457,155)	0.0

COUNTY LEVEL CHILD WELFARE STAFFING

This line item was added through S.B. 15-242 directing the Child Welfare Allocations Committee to develop a formula to allocate additional funding to counties beyond what they receive through the Child Welfare Block allocation for the specific purpose of creating new child welfare case aid, case worker, and supervisor positions at the county level. The bill requires a 10.0 percent county match for funds, unless the county qualifies for tier 1 or tier 2 of County Tax Base Relief, in which case, the county is funded at 100.0 percent.

STATUTORY AUTHORITY: Section 26-5-103.5, C.R.S.

REQUEST: The Department requests an appropriation of \$27,112,688 total funds, including \$19,739,468 General Fund, \$2,730,163 cash funds, and \$4,643,057 federal funds. This reflects:

- An increase of \$6,036,604 total funds, including \$14,435,823 General Fund, for the Department's R8 County Child Welfare Staffing, Phase 5 budget request;
- An increase of \$211,990 total funds, including \$154,506 General Fund, for a common policy provider rate increase of 1.0 percent; and
- A decrease of \$335,000 total funds, including \$301,500 General Fund, for the annualization of prior year budget actions.

RECOMMENDATION: Staff recommends an appropriation of \$27,246,342 total funds, including \$4,387,031 General Fund, \$604,912 cash funds from local sources, and \$4,665,144 federal funds from Title IV-E of the Social Security Act. Staff requests permission to adjust this line item should Committee action concerning the common policy provider rate adjustment change.

DIVISION OF CHILD WELFARE, COUNTY LEVEL CHILD WELFARE STAFFING						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$21,199,094	\$15,450,639	\$2,138,616	\$0	\$3,609,839	0.0
TOTAL	\$21,199,094	\$15,450,639	\$2,138,616	\$0	\$3,609,839	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$21,199,094	\$15,450,639	\$2,138,616	\$0	\$3,609,839	0.0
R8 County child welfare staff - phase 5	6,170,258	4,534,025	617,026	0	1,019,207	0.0
R15 Community provider rate increase	211,990	154,506	21,386	0	36,098	0.0
Annualize prior year budget actions	(335,000)	(301,500)	(33,500)	0	0	0.0
TOTAL	\$27,246,342	\$19,837,670	\$2,743,528	\$0	\$4,665,144	0.0
INCREASE/(DECREASE)	\$6,047,248	\$4,387,031	\$604,912	\$0	\$1,055,305	0.0
Percentage Change	28.5%	28.4%	28.3%	0.0%	29.2%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	(\$133,654)	(\$98,202)	(\$13,365)	\$0	(\$22,087)	0.0

RESIDENTIAL PLACEMENTS FOR CHILDREN WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES (NEW LINE ITEM)

This line item was created through S.B. 18-254 (Child Welfare Reforms) and funds out-of-home placements of children with intellectual and developmental disabilities who are placed with the licensed provider that is contracted by the State Department of Human Services.

STATUTORY AUTHORITY: Section 26-5-102, C.R.S.

REQUEST: The Department requests an appropriation of \$2,363,550 total funds, including \$2,346,680 General Fund and \$16,870 federal funds.

RECOMMENDATION: Staff recommends an appropriation of \$2,366,727 total funds, including \$2,349,317 General Fund, and 1.0 FTE. This includes an increase of \$3,177 total funds and 0.1 FTE for the annualization of prior year legislation.

DIVISION OF CHILD WELFARE, RESIDENTIAL PLACEMENTS FOR CHILDREN WITH INTELLECTUAL AND DEVELOPMENTAL DISABILITIES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
Other legislation	\$2,363,550	\$2,346,680	\$0	\$0	\$16,870	0.9
TOTAL	\$2,363,550	\$2,346,680	\$0	\$0	\$16,870	0.9
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,363,550	\$2,346,680	\$0	\$0	\$16,870	0.9
Annualize prior year legislation	3,177	2,637	0	0	540	0.1
TOTAL	\$2,366,727	\$2,349,317	\$0	\$0	\$17,410	1.0
INCREASE/(DECREASE)	\$3,177	\$2,637	\$0	\$0	\$540	0.1
Percentage Change	0.1%	0.1%	n/a	n/a	3.2%	11.1%
FY 2019-20 EXECUTIVE REQUEST	\$2,363,550	\$2,346,680	\$0	\$0	\$16,870	0.9
Request Above/(Below)						
Recommendation	(\$3,177)	(\$2,637)	\$0	\$0	(\$540)	(0.1)

PERMANENCY SERVICES

This line item funds adoptive family recruitment and evaluation of initiatives intended to increase the timeliness of service and achievement rate for permanency for children who have been legally freed for adoption.

STATUTORY AUTHORITY: Section 26-5-110, C.R.S.

REQUEST: The Department requests an appropriation of \$232,500 General Fund for its R16 Promoting Permanency budget request.

RECOMMENDATION: Staff recommends an appropriation of \$232,500 General Fund.

DIVISION OF CHILD WELFARE, PERMANENCY SERVICES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$232,500	\$232,500	\$0	\$0	\$0	0.0
TOTAL	\$232,500	\$232,500	\$0	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$232,500	\$232,500	\$0	\$0	\$0	0.0
TOTAL	\$232,500	\$232,500	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$232,500	\$232,500	\$0	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

TITLE IV-E WAIVER AND EVALUATION DEVELOPMENT

This line item was established by S.B. 13-231 and funds the development and evaluation costs related to the implementation of the federal Title IV-E Waiver. Activities include automated systems development, agency administration, consultant costs, orientation and training, and evaluation planning.

STATUTORY AUTHORITY: Section 26-5-105.4 (6), C.R.S.

REQUEST: The Department requests an appropriation of \$482,762 total funds, including \$250,009 General Fund and \$232,753 federal funds.

RECOMMENDATION: Staff recommends an appropriation of \$482,762 total funds, including \$250,009 General Fund and \$232,753 federal funds from Title IV-E of the Social Security Act.

DIVISION OF CHILD WELFARE, TITLE IV-E WAIVER AND EVALUATION DEVELOPMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$482,762	\$250,009	\$0	\$0	\$232,753	0.0
TOTAL	\$482,762	\$250,009	\$0	\$0	\$232,753	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$482,762	\$250,009	\$0	\$0	\$232,753	0.0
TOTAL	\$482,762	\$250,009	\$0	\$0	\$232,753	0.0
Percentage Change	0.0%	0.0%	n/a	n/a	0.0%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$482,762	\$250,009	\$0	\$0	\$232,753	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

TITLE IV-E WAIVER DEMONSTRATION

Title IV-E of the federal Social Security Act entitles states to claim a partial reimbursement for the cost of providing foster care, adoption assistance, and kinship guardianship assistance to children who meet federal eligibility criteria. Colorado was awarded one of ten waivers from federal Title IV-E

spending requirements for fiscal years 2013-14 through 2017-18. This waiver provided a guaranteed stream of capped federal Title IV-E funds for five years for foster care maintenance (room and board) and administrative costs for case planning, management, and eligibility-determination. Senate Bill 13-231 created the Title IV-E Waiver Demonstration Project Cash Fund into which half of the savings generated from reduced out-of-home placements will be deposited. Colorado's negotiated agreement with the federal government totals \$489.1 million and will be distributed through scheduled quarterly draws beginning July 1, 2013 through April 1, 2018 for both foster care demonstration maintenance and demonstration administration. The Department has been granted an extension of the waiver through September 30, 2019 so that waiver funds can be fully expended. Any unspent funds as of that date will revert to the federal government. This line item provides the Department with spending authority to disburse funds to eligible counties.

STATUTORY AUTHORITY: Section 26-5-105.4, C.R.S.

REQUEST: The Department requests \$6,000,000 cash fund spending authority for the Title IV-E Demonstration Project. This includes a reduction of \$6,000,000 cash funds spending authority to align with the actual fund balance.

RECOMMENDATION: Staff recommends \$6,000,000 cash fund spending authority from the Title IV-E Waiver Demonstration Project Cash Fund for the Title IV-E Demonstration Project.

DIVISION OF CHILD WELFARE, TITLE IV-E WAIVER DEMONSTRATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$6,000,000	\$0	\$6,000,000	\$0	\$0	0.0
TOTAL	\$6,000,000	\$0	\$6,000,000	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$6,000,000	\$0	\$6,000,000	\$0	\$0	0.0
TOTAL	\$6,000,000	\$0	\$6,000,000	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$6,000,000	\$0	\$6,000,000	\$0	\$0	0.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FAMILY AND CHILDREN'S PROGRAMS

This line item was established largely as a result of the Child Welfare Settlement Agreement (finalized in February 1995). The settlement agreement required a number of improvements in the child welfare system, including: 1) an increase in the number of county caseworkers and supervisors; 2) improvements in the amount and types of training provided to caseworkers, supervisors, and out-of-home care providers; 3) the provision of core services to children and families (described below); 4) improvements in investigations, needs assessments, and case planning; 5) improvements in services to children placed in residential care; 6) increased rates for out-of-home care providers and elimination of certain rate disparities; and 7) the development of a unitary computerized information system (the Colorado Trails System). In January 2002, the parties agreed that the Department and counties were in substantial compliance with the terms of the settlement agreement, and it was terminated.

This line item historically provided funding for three purposes (staff, training, and core services), but the General Assembly transferred staff and training to other line items. Currently, the line item funds only core services to families with children that are at imminent risk of placement outside the home.

DESCRIPTION OF CORE SERVICES. This program serves children who are dependent and neglected or abused, delinquent or in conflict with their families or communities through various supportive services. Section 19-3-208, C.R.S., specifies a basic set of child welfare services counties are required to provide to eligible children and families. Certain additional services are required to be made available and provided based upon the state's capacity to increase federal funding or any other moneys appropriated for these services and as determined necessary and appropriate by individual case plans. These services include:

- Transportation to services;
- Child care;
- In-home supportive homemaker services;
- Diagnostic, mental health, and health care services;
- Drug and alcohol treatment services;
- After care services to prevent a return to out-of-home placement;
- Family support services while a child is in out-of-home placement including home-based services, family counseling, and placement alternative services;
- Financial services in order to prevent placement; and
- Family preservation services, which are brief, comprehensive, and intensive services provided to prevent the out-of-home placement of children or to promote the safe return of children to the home. Such services are further described and authorized at 26-5.5-101 through 106, C.R.S.

In addition, pursuant to Section 26-5.3-105, C.R.S., emergency assistance shall be made available to children at imminent risk of out-of-home placement. Emergency assistance includes:

- 24-hour emergency shelter facilities;
- Information referral;
- Intensive family preservation services;
- In-home supportive homemaker services;
- Services used to develop and implement a discrete case plan; and
- Day treatment services for children.

Pursuant to Department rules, to be eligible for core services, a child must be at imminent risk of out of home placement, or in such placement in which case, services are provided to support family reunification. House Bill 11-1196 expanded the use of family preservation services as identified in Section 26-5.5-104, C.R.S., to families at risk of involvement in the child welfare system.

COUNTY ALLOCATIONS. County allocations for Core Services are set by the Department of Human Services. The allocation of funds in this line item among counties has been essentially stagnant for many years. Pursuant to FY 2017-18 Long Bill footnote 40, \$4,006,949 of the funds appropriated for this line item is specifically set aside for counties in implementing and expanding evidence-based programs targeted at adolescents.

STATUTORY AUTHORITY: Section 26-5-101 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$55,860,731 total funds, including \$47,013,010 General Fund, \$5,840,165 cash funds from local sources, and \$3,007,556 federal funds. This includes an increase of \$553,076 total funds, including \$465,475 General Fund for a common policy provider rate of 1.0 percent.

RECOMMENDATION: Staff recommends approval of the Department's request. Staff requests permission to adjust this line item should Committee action concerning the common policy provider rate adjustment change.

DIVISION OF CHILD WELFARE, FAMILY AND CHILDREN'S PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$55,307,655	\$46,547,535	\$5,782,342	\$0	\$2,977,778	0.0
TOTAL	\$55,307,655	\$46,547,535	\$5,782,342	\$0	\$2,977,778	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$55,307,655	\$46,547,535	\$5,782,342	\$0	\$2,977,778	0.0
R15 Community provider rate increase	553,076	465,475	57,823	0	29,778	0.0
TOTAL	\$55,860,731	\$47,013,010	\$5,840,165	\$0	\$3,007,556	0.0
INCREASE/(DECREASE)	\$553,076	\$465,475	\$57,823	\$0	\$29,778	0.0
Percentage Change	1.0%	1.0%	1.0%	0.0%	1.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

PERFORMANCE-BASED COLLABORATIVE MANAGEMENT INCENTIVES

This line item was first appropriated in FY 2005-06 to provide spending authority for the Department to allocate incentives to counties pursuant to H.B. 04-1451 and previous legislation.

HOUSE BILL 04-1451, AS AMENDED BY H.B. 08-1005. House Bill 04-1451, codified at Section 24-1.9-101 through 104, C.R.S., authorizes, but does not require, each county department of social services to enter into a memorandum of understanding (MOU) with local representatives of various agencies to promote a collaborative system of services to children and families. If a county department elects to enter into an MOU pursuant to this bill, the MOU is required to include local representatives from the following agencies:

- The local judicial districts, including probation services;
- The health department, whether a county, district, or regional health department;
- The local school district or school districts;
- Each community mental health center;
- Each behavioral health organization (BHO);
- The Division of Youth Corrections;
- Alcohol and drug abuse managed service organizations;
- A designated managed service organization for the provision of treatment services for alcohol and drug abuse pursuant to Section 27-80—107, C.R.S.; and
- A domestic abuse program as defined in Section 26-7.5-1.2, C.R.S., if representation from such a program is available.

The statute encourages local agencies to enter into MOUs by region, and recommends that the agencies seek input, support, and collaboration from key stakeholders in the private and non-profit sectors, as well as from parent advocacy or family advocacy organizations. Parties to each MOU are required to establish collaborative management processes that are designed to: 1) reduce duplication and eliminate fragmentation of services; 2) increase the quality and effectiveness of services; and 3) encourage cost-sharing among service providers.

Participating entities must agree to meet certain performance measures, specified by the Department and the Board of Human Services. Local interagency groups that choose this option are eligible to receive incentive moneys from the Performance-based Collaborative Management Incentive Cash Fund and the General Fund through this line item. Incentive moneys, which are allocated by the Department to those interagency groups that meet or exceed the specified performance measures, are to be reinvested in services for children and families.

In addition, parties to an MOU are to create a procedure to allow General Fund savings realized as a result of the MOU to be reinvested in services for children and families. General Fund savings associated with the program that are to be retained by participating counties are to be determined based on rules established by the State Board of Human Services. Statute requires each MOU to include authorization for the establishment of individualized service and support teams. These teams are critical to implementing the goals of the program, as they provide for multi-system staffing and thus development of an integrated service plan for children and youth.

PROGRAM EVALUATION. The Department is required to contract for external evaluation of the program. The most recent evaluation report was released in September 2016. The report reflects the continued expansion of the program across the state and strong participation.

FUNDING FOR THE PROGRAM. Since its inception the program has been funded through the Performance-based Collaborative Management Incentive Cash Fund that consists of monies received from docket fees in civil actions transferred pursuant to Section 13-32-101 (5) (a), C.R.S. In addition, the fund received transfers from the family stabilization services fund. In FY 2015-16, \$1.5 million General Fund was appropriated to the program through S.B. 15-241. These funds are combined with available cash funds designated to the program and allocated through an incentive formula to participating counties.

STATUTORY AUTHORITY: Sections 24-1.9-101 through 104 and 26-5-105.5, C.R.S.

REQUEST: The Department requests an appropriation of \$4,502,519 total funds, including \$1,502,519 General Fund and \$3,000,000 cash fund spending authority.

RECOMMENDATION: Staff recommends an appropriation of \$4,500,000 total funds, including \$1,500,000 General Fund and \$3,000,000 cash funds spending authority from the Performance-based Collaborative Management Incentive Cash Fund.

DIVISION OF CHILD WELFARE, PERFORMANCE-BASED COLLABORATIVE MANAGEMENT INCENTIVES						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$4,500,000	\$1,500,000	\$3,000,000	\$0	\$0	0.0
TOTAL	\$4,500,000	\$1,500,000	\$3,000,000	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$4,500,000	\$1,500,000	\$3,000,000	\$0	\$0	0.0
Annualize prior year legislation	0	0	0	0	0	0.0
Leap year adjustment	0	0	0	0	0	0.0
TOTAL	\$4,500,000	\$1,500,000	\$3,000,000	\$0	\$0	0.0
INCREASE/(DECREASE)	\$0	\$0	\$0	\$0	\$0	0.0
Percentage Change	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$4,502,519	\$1,502,519	\$3,000,000	\$0	\$0	0.0
Request Above/(Below) Recommendation	\$2,519	\$2,519	\$0	\$0	\$0	0.0

COLLABORATIVE MANAGEMENT PROGRAM ADMINISTRATION AND EVALUATION

This line item was created through S.B. 15-241 that appropriated General Fund to the Collaborative Management Program for allocation to counties. These funds are in addition to the cash fund spending authority that already existed. The funds in this line item are used to support 1.5 Department FTE in the supervision of the program. In addition, the funds are used to contract an outside organization to perform an annual evaluation of the program pursuant to Section 24-1.9-102.5, C.R.S.

STATUTORY AUTHORITY: Section 24-1.9-102.5, C.R.S.

REQUEST: The Department requests an appropriation of \$350,516 General Fund and 1.5 FTE.

RECOMMENDATION: Staff recommends an appropriation of \$353,035 General Fund and 1.5 FTE. This includes an increase of \$2,519 General Fund for the annualization of prior year budget actions and legislation.

DIVISION OF CHILD WELFARE, COLLABORATIVE MANAGEMENT PROGRAM ADMINISTRATION AND EVALUATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$350,516	\$350,516	\$0	\$0	\$0	1.5
TOTAL	\$350,516	\$350,516	\$0	\$0	\$0	1.5
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$350,516	\$350,516	\$0	\$0	\$0	1.5
Annualize prior year budget actions	2,246	2,246	0	0	0	0.0
Annualize prior year legislation	273	273	0	0	0	0.0
TOTAL	\$353,035	\$353,035	\$0	\$0	\$0	1.5
INCREASE/(DECREASE)	\$2,519	\$2,519	\$0	\$0	\$0	0.0
Percentage Change	0.7%	0.7%	0.0%	0.0%	0.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$350,516	\$350,516	\$0	\$0	\$0	1.5

DIVISION OF CHILD WELFARE, COLLABORATIVE MANAGEMENT PROGRAM ADMINISTRATION AND EVALUATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Request Above/(Below)						
Recommendation	(\$2,519)	(\$2,519)	\$0	\$0	\$0	0.0

INDEPENDENT LIVING PROGRAMS

This line item reflects, for informational purposes, federal Title IV-E Chafee Foster Care Independence Program funds that are available to states to provide services for youth up to age 21 who are, or will be, emancipating out-of-home residential care. While some counties use other funding sources to support staffing units devoted to independent living services, federal Chafee funds provide the primary source of funding for independent living services in Colorado. These federal funds support direct services to eligible youth, as well as technical assistance, program and policy development, monitoring, and program administration.

Studies concerning the circumstances of youth after emancipating foster care indicate that this population is at higher risk of experiencing unemployment, poor educational outcomes, poor health, long-term dependency on public assistance, and increased rates of incarceration when compared to their peers in the general population. Since 1986, the federal government has provided states with funding to develop independent living programs intended to minimize these negative effects and prepare youth for adulthood.

Independent living programs are designed for youth who need to develop the skills necessary to lead self-sufficient, healthy, productive and responsible interdependent lives. Services are focused on encouraging the development of support systems within the community, education, career planning, money management, securing and maintaining a stable source of income and affordable housing, and health and safety. It is a goal that all youth that leave the program have completed their high school education, are continuing to participate in an educational program or obtaining a training certificate in a specific skill area, and are working while in the program. County departments of social services have the flexibility to provide direct services in the manner that works well for their county and the population they serve.

This program also works in conjunction with other programs to provide services to youth leaving foster care, such as by arranging for housing vouchers and educational training vouchers for youth who have aged out of foster care.

STATUTORY AUTHORITY: Section 26-5-101 et seq., C.R.S.

REQUEST: The Department requests that \$2,668,919 federal funds from the Title IV-E Chafee Foster Care Independence Program and 4.0 FTE be included in the Long Bill for informational purposes. This includes an increase of \$14,880 federal funds for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, INDEPENDENT LIVING PROGRAMS						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$2,654,039	\$0	\$0	\$0	\$2,654,039	4.0
TOTAL	\$2,654,039	\$0	\$0	\$0	\$2,654,039	4.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$2,654,039	\$0	\$0	\$0	\$2,654,039	4.0
Annualize prior year budget actions	13,193	0	0	0	13,193	0.0
Annualize prior year legislation	1,687	0	0	0	1,687	0.0
TOTAL	\$2,668,919	\$0	\$0	\$0	\$2,668,919	4.0
INCREASE/(DECREASE)	\$14,880	\$0	\$0	\$0	\$14,880	0.0
Percentage Change	0.6%	n/a	n/a	n/a	0.6%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$2,668,919	\$0	\$0	\$0	\$2,668,919	4.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

FEDERAL CHILD ABUSE PREVENTION AND TREATMENT ACT GRANT

This line item reflects, for informational purposes, the funding and staff responsible for administering grants available pursuant to Section 106 of the Child Abuse Prevention and Treatment Act (CAPTA), as amended by Public Law 105-235. A five year reauthorization for the program was signed into law on December 20, 2010. Under federal law, pursuant to authorizations in the act, funds shall remain available until expended for the purposes for which they were appropriated. Funding is allotted to states annually on a formula basis according to each state's ratio of children under the age of 18 to the national total. This grant program requires each state to submit a five-year plan and an assurance that the state is operating a statewide child abuse and neglect program that includes specific provisions and procedures. These assurances include:

- Establishment of citizen review panels;
- Expungement of unsubstantiated and false reports of child abuse and neglect;
- Preservation of the confidentiality of reports and records of child abuse and neglect, and limited disclosure to individuals and entities permitted in statute;
- Provision for public disclosure of information and findings about a case of child abuse and neglect that results in a child fatality or near fatality;
- The appointment of a guardian ad litem to represent a child's best interests in court; and
- Expedited termination of parental rights for abandoned infants and provisions that make conviction of certain felonies grounds for termination of parental rights.

The reauthorized version of the bill supports additional collaboration between child protective services, domestic violence and other services and makes services for children exposed to domestic violence an eligible expenditure, and encourages the use of differential response in child welfare practice. Differential response is defined as "a state or community-determined formal response that assesses the needs of the child or family without requiring a determination of risk or occurrence of maltreatment." States are allowed to utilize the CAPTA grant to improve their child protective service systems in the following areas:

- The intake, assessment, screening, and investigation of reports of abuse and neglect;
- Protocols to enhance investigations;

- Improving legal preparation and representation;
- Case management and delivery of services provided to children and their families;
- Risk and safety assessment tools and protocols;
- Automation systems that support the program and track reports of child abuse and neglect;
- Training for agency staff, service providers, and mandated reporters; and
- Developing, strengthening, and supporting child abuse and neglect prevention, treatment, and research programs in the public and private sectors.

STATUTORY AUTHORITY: Section 19-3-101 through 19-3-316. C.R.S.

REQUEST: The Department requests that \$464,772 federal funds from the Child Abuse Prevention and Treatment Act state grant and 3.0 FTE be included in the Long Bill for informational purposes. This includes an increase of \$9,199 federal funds for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department request.

DIVISION OF CHILD WELFARE, FEDERAL CHILD ABUSE PREVENTION AND TREATMENT ACT GRANT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$455,573	\$0	\$0	\$0	\$455,573	3.0
TOTAL	\$455,573	\$0	\$0	\$0	\$455,573	3.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$455,573	\$0	\$0	\$0	\$455,573	3.0
Annualize prior year budget actions	8,156	0	0	0	8,156	0.0
Annualize prior year legislation	1,043	0	0	0	1,043	0.0
TOTAL	\$464,772	\$0	\$0	\$0	\$464,772	3.0
INCREASE/(DECREASE)	\$9,199	\$0	\$0	\$0	\$9,199	0.0
Percentage Change	2.0%	n/a	n/a	n/a	2.0%	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$464,772	\$0	\$0	\$0	\$464,772	3.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

HOTLINE FOR CHILD ABUSE AND NEGLECT

Pursuant to H.B. 13-1271, the Department developed and implemented a statewide child abuse and neglect reporting hotline system. The system is available 24 hours a day, 7 days a week and serves as a direct, immediate, and efficient route of notification to the entity responsible for accepting a report of abuse and neglect and responding to an inquiry about services. The hotline enhances the current child welfare system and provides an additional option for the public to make an initial report of suspected or known child abuse or neglect or to make an inquiry. The Department and the Governor's Office of Information Technology finalized and deployed the hotline in every county between December 15 and 31, 2014.

STATUTORY AUTHORITY: Section 26-5-111 (3) (a), C.R.S.

REQUEST: The Department requests an appropriation of \$3,383,247 total funds, including \$3,331,520 General Fund and \$51,727 federal funds, and 6.0 FTE. This request includes an increase of \$243,672 total funds, including \$243,374 General Fund, for the Department's R18 budget request and the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, HOTLINE FOR CHILD ABUSE AND NEGLECT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$3,139,575	\$3,088,146	\$0	\$0	\$51,429	6.0
TOTAL	\$3,139,575	\$3,088,146	\$0	\$0	\$51,429	6.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$3,139,575	\$3,088,146	\$0	\$0	\$51,429	6.0
R18 Hotline for child abuse and neglect	228,999	228,999	0	0	0	0.0
Annualize prior year budget actions	13,082	12,818	0	0	264	0.0
Annualize prior year legislation	1,591	1,557	0	0	34	0.0
TOTAL	\$3,383,247	\$3,331,520	\$0	\$0	\$51,727	6.0
INCREASE/(DECREASE)	\$243,672	\$243,374	\$0	\$0	\$298	0.0
Percentage Change	7.8%	7.9%	n/a	n/a	0.6%	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	(0.0)

PUBLIC AWARENESS CAMPAIGN FOR CHILD WELFARE

This line item provides funding for the public awareness campaign associated with the statewide child abuse and neglect hotline reporting system. Funding is used to educate the public on the important role of community members in the prevention of child abuse, neglect, egregious incidents, and fatalities. The campaign launched in April 2015 and includes multi-media promotional products that provide consistent messaging across the state, including billboards, gas toppers, television and radio advertisement, social media promotion, and an electronic campaign toolkit. In addition, the Department is working to develop partnerships with other public, nonprofit, private sector, and community organizations to promote the hotline and raise awareness for child abuse and neglect prevention across the state.

STATUTORY AUTHORITY: Section 26-5-111 (3) (a), C.R.S.

REQUEST: The Department requests an appropriation of \$1,006,625 General Fund and 1.0 FTE. This request includes an increase of \$3,081 General Fund for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, PUBLIC AWARENESS CAMPAIGN FOR CHILD WELFARE						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,003,544	\$1,003,544	\$0	\$0	\$0	1.0
TOTAL	\$1,003,544	\$1,003,544	\$0	\$0	\$0	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,003,544	\$1,003,544	\$0	\$0	\$0	1.0
Annualize prior year budget actions	2,747	2,747	0	0	0	0.0
Annualize prior year legislation	334	334	0	0	0	0.0
TOTAL	\$1,006,625	\$1,006,625	\$0	\$0	\$0	1.0
INCREASE/(DECREASE)	\$3,081	\$3,081	\$0	\$0	\$0	0.0
Percentage Change	0.3%	0.3%	n/a	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$1,006,625	\$1,006,625	\$0	\$0	\$0	1.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

INTERAGENCY PREVENTION PROGRAMS COORDINATION

The interagency prevention systems coordination oversees the development and implementation of the Colorado Statewide Youth Development Plan and addresses the coordination of youth development programs across multiple state and local agencies. The goal of the plan is to quantify existing and needed services for youth ages 9-21 and to align existing limited resources to help promote positive youth development. The program receives General Fund to support personnel costs and other costs associated with implementation of the plan and coordinating with stakeholders.

STATUTORY AUTHORITY: Section 26-5-101 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$139,681 General Fund and 1.0 FTE. This includes an increase of \$2,701 General Fund for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, INTERAGENCY PREVENTION PROGRAMS COORDINATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$136,980	\$136,980	\$0	\$0	\$0	1.0
TOTAL	\$136,980	\$136,980	\$0	\$0	\$0	1.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$136,980	\$136,980	\$0	\$0	\$0	1.0
Annualize prior year budget actions	2,408	2,408	0	0	0	0.0
Annualize prior year legislation	293	293	0	0	0	0.0
TOTAL	\$139,681	\$139,681	\$0	\$0	\$0	1.0
INCREASE/(DECREASE)	\$2,701	\$2,701	\$0	\$0	\$0	0.0
Percentage Change	2.0%	2.0%	n/a	n/a	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST	\$139,681	\$139,681	\$0	\$0	\$0	1.0

DIVISION OF CHILD WELFARE, INTERAGENCY PREVENTION PROGRAMS COORDINATION						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

TONY GRAMPSAS YOUTH SERVICES PROGRAM

The Tony Grampsas Youth Services (TGYS) Program provides state funding for community-based programs that target youth and their families for intervention services designed to reduce the occurrence of youth crime and violence. It also promotes prevention and education programs that are designed to reduce the occurrence and reoccurrence of child abuse and neglect and reduce the need for state intervention in child abuse and neglect prevention and education. The program funds a wide range of community programs for children and youth, including those focusing on youth mentoring, restorative justice, before- and after-school programs, school dropout prevention, violence prevention services, and youth marijuana use and abuse prevention and intervention programs. Grant awards are determined by the program board.

STATUTORY AUTHORITY: Section 26-6.8-101 et seq., C.R.S.

REQUEST: The Department requests an appropriation of \$10,094,860 total funds, including \$1,457,278 General Fund, \$7,637,582 cash funds, and \$1,000,000 reappropriated funds, and 3.0 FTE. This reflects an increase of \$13,910 for the annualization of prior year budget actions and legislation.

RECOMMENDATION: Staff recommends an appropriation of \$10,212,913 total funds, including \$1,457,278 General Fund, \$1,373,672 cash funds from the Marijuana Tax Cash Fund, \$6,381,963 cash funds from the Youth Services Program Fund consisting of Tobacco Master Settlement funds, and \$1,000,000 reappropriated funds from the Youth Mentoring Services Cash Fund, and 3.0 FTE. Staff requests permission to adjust Youth Services Program Fund appropriations based on the March Tobacco Master Settlement forecast, if necessary.

DIVISION OF CHILD WELFARE, TONY GRAMPSAS YOUTH SERVICES PROGRAM						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$10,080,950	\$1,457,278	\$7,623,672	\$1,000,000	\$0	3.0
TOTAL	\$10,080,950	\$1,457,278	\$7,623,672	\$1,000,000	\$0	3.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$10,080,950	\$1,457,278	\$7,623,672	\$1,000,000	\$0	3.0
Tobacco Master Settlement Agreement adjustment	118,053	0	118,053	0	0	0.0
Annualize prior year budget actions	11,675	0	11,675	0	0	0.0
Annualize prior year legislation	2,235	0	2,235	0	0	0.0
TOTAL	\$10,212,913	\$1,457,278	\$7,755,635	\$1,000,000	\$0	3.0
INCREASE/(DECREASE)	\$131,963	\$0	\$131,963	\$0	\$0	0.0
Percentage Change	1.3%	0.0%	1.7%	0.0%	n/a	0.0%
FY 2019-20 EXECUTIVE REQUEST						
Request Above/(Below) Recommendation	(\$118,053)	\$0	(\$118,053)	\$0	\$0	0.0

APPROPRIATION TO THE YOUTH MENTORING SERVICES CASH FUND

This line item was created to reflect the General Fund appropriation to the Youth Services Mentoring Cash Fund. This appropriation was made for the purpose of reappropriating funds to the Tony Gramscas Youth Services Program, specifically to be used for youth mentoring grants.

STATUTORY AUTHORITY: Section 39-28.8-501, C.R.S.

REQUEST: The Department requests an appropriation of \$1,000,000 Marijuana Cash Tax Funds.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, APPROPRIATION TO THE YOUTH MENTORING SERVICES CASH FUND						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
TOTAL	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
TOTAL	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
Percentage Change	0.0%	n/a	0.0%	n/a	n/a	n/a
FY 2019-20 EXECUTIVE REQUEST	\$1,000,000	\$0	\$1,000,000	\$0	\$0	0.0
Request Above/(Below)						
Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

INDIRECT COST ASSESSMENT

This line item funds the indirect costs associated with the operation of the Department.

REQUEST: The Department requests an appropriation of \$11,037,554 total funds, including \$94,199 cash funds, \$57,919 reappropriated funds, and \$10,885,436 federal funds.

RECOMMENDATION: Staff recommends approval of the Department's request.

DIVISION OF CHILD WELFARE, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
FY 2018-19 APPROPRIATION						
H.B. 18-1322 (Long Bill)	\$10,745,176	\$0	\$87,098	\$27,755	\$10,630,323	0.0
S.B. 19-114 (Supplemental)	(781,669)	0	(2,066)	24,528	(804,131)	0.0
TOTAL	\$9,963,507	\$0	\$85,032	\$52,283	\$9,826,192	0.0
FY 2019-20 RECOMMENDED APPROPRIATION						
FY 2018-19 Appropriation	\$9,963,507	\$0	\$85,032	\$52,283	\$9,826,192	0.0
Indirect cost assessment	871,427	0	32,348	6,532	832,547	0.0
Annualize prior year legislation	781,669	0	2,066	(24,528)	804,131	0.0
Non-prioritized request items	247,961	0	8,783	1,267	237,911	0.0
R21 Salesforce Shield	43,086	0	1,526	220	41,340	0.0
BA5 Indirect cost assessment technical correction	(870,096)	0	(35,556)	22,145	(856,685)	0.0

DIVISION OF CHILD WELFARE, INDIRECT COST ASSESSMENT						
	TOTAL FUNDS	GENERAL FUND	CASH FUNDS	REAPPROPRIATED FUNDS	FEDERAL FUNDS	FTE
TOTAL	\$11,037,554	\$0	\$94,199	\$57,919	\$10,885,436	0.0
INCREASE/(DECREASE)	\$1,074,047	\$0	\$9,167	\$5,636	\$1,059,244	0.0
Percentage Change	10.8%	n/a	10.8%	10.8%	10.8%	n/a
FY 2019-20 EXECUTIVE REQUEST	\$11,037,554	\$0	\$94,199	\$57,919	\$10,885,436	0.0
Request Above/(Below) Recommendation	\$0	\$0	\$0	\$0	\$0	0.0

LONG BILL FOOTNOTES AND REQUESTS FOR INFORMATION

LONG BILL FOOTNOTES

Staff recommends **CONTINUING** the following footnote:

- N Department of Human Services, Division of Child Welfare, Training, Foster and Adoptive Parent Recruitment, Training, and Support, Child Welfare Services, Family and Children's Programs, and Hotline for Child Abuse and Neglect – It is the intent of the General Assembly to encourage counties to serve children in the most appropriate and least restrictive manner. For this purpose, the Department may transfer funds between the specified line items in the Division of Child Welfare.

COMMENT: The Department has annually transferred moneys when necessary.

Staff recommends **DISCONTINUING** the following footnote:

- N Department of Human Services, Division of Child Welfare, Family and Children's Programs – It is the General Assembly's intent that \$4,006,949 of the funds appropriated for this line item be used to assist county departments of social services in implementing and expanding family- and community-based services for adolescents. It is the intent of the General Assembly that such services be based on a program or programs demonstrated to be effective in reducing the need for higher cost residential services.

COMMENT: Targeted funding was added by the General Assembly in FY 2003-04 and FY 2005-06 to increase the effectiveness of child welfare services. Shifting child welfare practice in the State of Colorado and the passage of new federal and state law will result in increased prevention and intervention services provided in home and community-based settings.

REQUESTS FOR INFORMATION

Staff recommends the following **NEW** request for information:

- N Department of Human Services, Executive Director's Office, Special Purpose, Employment and Regulatory Affairs – The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, a report including aggregate data by program area and job classification for the previous five fiscal years, including, but not limited to: employee recruitment and retention activities; time-to-fill (positions) data; staff turn-over rates; and direct care professional to client ratios.

Staff recommends **CONTINUING** or **CONTINUING AND MODIFYING** the following request for information:

- N Department of Human Services, Division of Child Welfare – The Department is requested to provide to the Joint Budget Committee, by ~~November 1, 2018~~, NOVEMBER 1 OF EACH YEAR, information on county child welfare worker staffing, including county data on: (1) caseload ratios by county; (2) actual staffing levels; (3) new hires funded by the child welfare block grant; (4) new hires funded through county level child welfare staffing funding; (5) workload and funding allocation comparisons by county for each type of block allocation; (6) performance metrics concerning the training of and support provided to case workers; (7) how each of the previous data categories support successful outcomes for children served in the child welfare system; and (8) a description of each outcome and how it is measured.
- N Department of Human Services, Division of Child Welfare, Child Welfare Services – The Department is requested to provide to the Joint Budget Committee, by November 1 of each year, information concerning the actual use of funds distributed through the child welfare allocation model, including data on expenses and children served by funding category. At a minimum, such data should include the following: (a) program services expenditures, including (1) the cost of services delivered through county staff, and (2) the cost of services delivered through contract providers; and (3) the average cost per open involvement per year; (b) out-of-home placement care expenditures and the average cost per child per day; and (c) subsidized adoption expenditures and the average payment per child per day.
- N Department of Human Services, Division of Child Welfare – The Department is requested to provide to the Joint Budget Committee, by November 1 of each year, information concerning the gross amount of payments to child welfare service providers, including amounts that were paid using revenues other than county, state, or federal tax revenues. The Department is requested to identify amounts, by source, for the last two actual fiscal years.
- N Department of Human Services, All Divisions – The Department is requested to provide, by ~~November 1, 2018~~, NOVEMBER 1 OF EACH YEAR, a list of each ~~of the transfers~~ TRANSFER made in ~~FY 2017-18~~ IN THE PREVIOUS FISCAL YEAR pursuant to Section 24-75-106, C.R.S. This information should include: the line item in which the funds originated, the line item to which the funds were transferred, the amount of each transfer, the fund split for each transfer, and the purpose of the transfer.
- N Department of Human Services, Division of Child Welfare – The Department is requested to provide ~~November 1, 2018~~, BY NOVEMBER 1 OF EACH YEAR, a list of each transfer made ~~in~~ ~~FY 2017-18~~ pursuant to ~~FY 2017-18 Long Bill Footnote 39~~. IN THE PREVIOUS YEAR BETWEEN DIVISION LINE ITEMS AS AUTHORIZED BY A LONG BILL FOOTNOTE. This information should include: the line item in which the funds originated, the line item to which the funds were transferred, the amount of each transfer, the fund split for each transfer, and the purpose of the transfer.

- N Department of Human Services, Division of Child Welfare, Promoting Permanency – The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, an evaluation report concerning programs funded through this line item.
- N Department of Human Services, Division of Child Welfare, Hotline for Child Abuse and Neglect – The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, a report containing fiscal year comparisons of appropriate workload indicators for the child abuse and neglect hotline reporting system.
- N Department of Human Services, Division of Child Welfare and Totals – The Department is requested to provide a report to the Joint Budget Committee by October 1 of each fiscal year concerning the amount of federal revenues earned by the State for the previous fiscal year pursuant to Title IV-E of the Social Security Act, as amended; the amount of money that was expended for the previous state fiscal year, including information concerning the purposes of the expenditures; and the amount of money that was credited to the Excess Federal Title IV-E Reimbursements Cash Fund created in Section 26-1-111 (2)(d)(II)(C), C.R.S.

Staff recommends **DISCONTINUING** the following requests for information:

- N Department of Human Services, All Division, Totals – The Department is requested to provide to the Joint Budget Committee, by November 1 of each fiscal year, a report describing any fund split changes that are required to true up the indirect cost assessment line items; and any changes made to the indirect cost plan that will affect appropriations to indirect cost assessment or cost pool line items.

COMMENT: As a result of adjustments made to the Long Bill indirect cost plan, including the inclusion of language allowing the Department to access funds transferred into the Indirect Costs Excess Recoveries Fund created in Section 24-75-1401 (2), C.R.S., this request for information is no longer needed.

INDIRECT COST ASSESSMENTS

DESCRIPTION OF INDIRECT COST ASSESSMENT METHODOLOGY

The Department's methodology for allocating indirect costs is based on a detailed Public Assistance Cost Allocation Plan that is submitted and approved by the federal government. This plan most reasonably approximates the pro-rata share of Divisions and programs for the shared costs of administrative oversight and central services. Importantly, JBC staff may exercise its ability to ensure that appropriations match actual expenses, which helps to keep the methodology accurate even as staffing patterns change over time. Further, an important part of the methodology is that recoverable costs from federal grants are applied first, so that agency indirect cost assessments are calculated to include only indirect costs for which they will be actually billed. Alternative methodologies (for instance using other bases such as total expenses, personal services expenses, or actual time tracking) are thought to be either less accurate, too labor-intensive, or virtually the same in terms of accuracy.

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

Appendix A: Number Pages

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
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DEPARTMENT OF HUMAN SERVICES
Michelle Barnes, Executive Director

(1) EXECUTIVE DIRECTOR'S OFFICE

(A) General Administration

Personal Services	<u>1,985,088</u>	<u>1,994,477</u>	<u>2,176,493</u>	<u>2,241,991</u>	<u>2,241,991</u> *
FTE	27.6	15.3	15.3	15.3	15.3
General Fund	652,860	1,060,401	1,219,953	1,256,665	1,256,665
Cash Funds	115,072	0	0	0	0
Reappropriated Funds	318,728	934,076	956,540	985,326	985,326
Federal Funds	898,428	0	0	0	0
Health, Life, and Dental	<u>32,736,387</u>	<u>36,330,925</u>	<u>46,696,345</u>	<u>49,653,962</u>	<u>49,598,472</u> *
General Fund	22,142,423	25,878,625	33,413,551	32,330,986	32,291,192
Cash Funds	543,180	113,966	144,915	3,507,216	3,507,216
Reappropriated Funds	6,909,927	8,150,697	10,356,168	7,924,805	7,911,804
Federal Funds	3,140,857	2,187,637	2,781,711	5,890,955	5,888,260
Short-term Disability	<u>404,087</u>	<u>416,898</u>	<u>472,856</u>	<u>493,101</u>	<u>492,263</u> *
General Fund	273,968	288,061	330,992	331,976	331,379
Cash Funds	8,271	7,795	8,592	30,994	30,984
Reappropriated Funds	74,665	85,161	93,723	69,600	69,401
Federal Funds	47,183	35,881	39,549	60,531	60,499

* Indicates a decision item

26-Feb-2019

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
S.B. 04-257 Amortization Equalization Disbursement	<u>10,526,999</u>	<u>11,310,211</u>	<u>14,268,257</u>	<u>14,825,895</u>	<u>14,805,098</u> *
General Fund	7,138,906	7,803,329	9,956,150	9,940,389	9,925,378
Cash Funds	210,806	207,901	255,862	911,573	910,815
Reappropriated Funds	1,978,665	2,347,253	2,884,962	2,145,301	2,141,636
Federal Funds	1,198,622	951,728	1,171,283	1,828,632	1,827,269
S.B. 06-235 Supplemental Amortization Equalization Disbursement	<u>10,417,342</u>	<u>11,310,211</u>	<u>14,268,257</u>	<u>14,826,141</u>	<u>14,805,344</u> *
General Fund	7,064,543	7,803,329	9,956,807	9,940,635	9,925,624
Cash Funds	208,610	207,901	255,823	911,573	910,815
Reappropriated Funds	1,958,054	2,347,253	2,884,522	2,145,301	2,141,636
Federal Funds	1,186,135	951,728	1,171,105	1,828,632	1,827,269
PERA Direct Distribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>7,703,887</u>	<u>7,703,887</u>
General Fund	0	0	0	5,130,095	5,114,705
Cash Funds	0	0	0	0	441,526
Reappropriated Funds	0	0	0	2,573,792	1,161,454
Federal Funds	0	0	0	0	986,202
Salary Survey	<u>895,560</u>	<u>4,197,219</u>	<u>8,558,755</u>	<u>9,381,483</u>	<u>9,430,800</u>
General Fund	640,505	2,835,829	5,782,678	6,231,327	6,261,041
Cash Funds	28,372	141,047	287,616	640,201	630,412
Reappropriated Funds	155,379	755,330	1,540,230	1,310,371	1,348,800
Federal Funds	71,304	465,013	948,231	1,199,584	1,190,547

* Indicates a decision item

26-Feb-2019

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Merit Pay	<u>0</u>	<u>1,889,255</u>	<u>0</u>	<u>0</u>	<u>0</u>
General Fund	0	1,272,218	0	0	0
Cash Funds	0	66,955	0	0	0
Reappropriated Funds	0	343,547	0	0	0
Federal Funds	0	206,535	0	0	0
 Paid Parental Leave	 <u>0</u>	 <u>0</u>	 <u>0</u>	 <u>724,317</u>	 <u>724,317</u>
General Fund	0	0	0	471,981	471,981
Cash Funds	0	0	0	38,080	38,080
Reappropriated Funds	0	0	0	156,006	156,006
Federal Funds	0	0	0	58,250	58,250
 Shift Differential	 <u>5,792,948</u>	 <u>5,577,020</u>	 <u>7,296,296</u>	 <u>7,850,460</u>	 <u>7,850,460</u> *
General Fund	3,934,215	3,263,533	4,386,994	4,677,372	4,677,372
Cash Funds	0	0	0	157,718	157,718
Reappropriated Funds	1,858,733	2,313,487	2,909,302	2,083,409	2,083,409
Federal Funds	0	0	0	931,961	931,961
 Workers' Compensation	 <u>8,707,317</u>	 <u>8,676,146</u>	 <u>9,901,861</u>	 <u>9,006,714</u>	 <u>9,006,714</u> *
General Fund	3,824,077	4,659,687	5,571,151	5,067,508	5,067,508
Cash Funds	1,232,486	0	0	0	0
Reappropriated Funds	2,626,263	4,016,459	4,330,710	3,939,206	3,939,206
Federal Funds	1,024,491	0	0	0	0
 Operating Expenses	 <u>464,955</u>	 <u>565,016</u>	 <u>503,419</u>	 <u>498,811</u>	 <u>498,811</u> *
General Fund	125,378	269,871	214,114	213,707	213,707
Cash Funds	119,502	0	0	0	0
Reappropriated Funds	150,900	295,145	283,747	284,154	284,154
Federal Funds	69,175	0	5,558	950	950

* Indicates a decision item

26-Feb-2019

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Legal Services	<u>1,675,594</u>	<u>2,261,669</u>	<u>2,336,860</u>	<u>2,806,577</u>	<u>2,806,577</u> *
General Fund	1,507,917	1,328,141	1,425,570	1,712,115	1,712,115
Cash Funds	167,677	0	0	0	0
Reappropriated Funds	0	933,528	911,290	1,094,462	1,094,462
Administrative Law Judge Services	<u>580,181</u>	<u>652,018</u>	<u>611,825</u>	<u>949,491</u>	<u>949,488</u> *
General Fund	370,647	206,419	216,788	336,433	336,433
Cash Funds	17,163	0	0	0	0
Reappropriated Funds	0	445,599	395,037	613,058	613,055
Federal Funds	192,371	0	0	0	0
Payment to Risk Management and Property Funds	<u>1,871,071</u>	<u>2,521,021</u>	<u>2,822,361</u>	<u>2,436,918</u>	<u>2,431,421</u> *
General Fund	999,272	1,751,727	2,008,679	1,734,359	1,731,611
Cash Funds	151,365	0	0	0	0
Reappropriated Funds	297,184	769,294	813,682	702,559	699,810
Federal Funds	423,250	0	0	0	0
Injury Prevention Program	<u>101,934</u>	<u>61,761</u>	<u>106,755</u>	<u>106,755</u>	<u>106,755</u> *
General Fund	0	37,472	67,090	67,090	67,090
Reappropriated Funds	101,934	24,289	39,665	39,665	39,665
Staff Training	<u>13,799</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Cash Funds	13,799	0	0	0	0
SUBTOTAL - (A) General Administration	76,173,262	87,763,847	110,020,340	123,506,503	123,452,398
FTE	<u>27.6</u>	<u>15.3</u>	<u>15.3</u>	<u>15.3</u>	<u>15.3</u>
General Fund	48,674,711	58,458,642	74,550,517	79,442,638	79,383,801
Cash Funds	2,816,303	745,565	952,808	6,197,355	6,627,566
Reappropriated Funds	16,430,432	23,761,118	28,399,578	26,067,015	24,669,824
Federal Funds	8,251,816	4,798,522	6,117,437	11,799,495	12,771,207

* Indicates a decision item

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
(B) Special Purpose					
Employment and Regulatory Affairs	<u>5,203,253</u>	<u>5,761,440</u>	<u>5,846,914</u>	<u>5,314,110</u>	<u>5,314,110</u> *
FTE	60.5	69.7	65.9	58.0	58.0
General Fund	2,102,985	2,370,110	2,935,873	2,668,340	2,668,340
Cash Funds	235,757	0	0	7,374	7,374
Reappropriated Funds	692,885	3,391,330	2,911,041	2,613,713	2,613,713
Federal Funds	2,171,626	0	0	24,683	24,683
SNAP Quality Assurance	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,265,242</u>	<u>1,265,242</u> *
FTE	0.0	0.0	0.0	15.3	15.3
General Fund	0	0	0	632,622	632,622
Reappropriated Funds	0	0	0	576,846	576,846
Federal Funds	0	0	0	55,774	55,774
Administrative Review Unit	<u>2,089,570</u>	<u>2,522,430</u>	<u>2,769,663</u>	<u>2,845,394</u>	<u>2,845,394</u>
FTE	22.3	24.4	30.2	30.2	30.2
General Fund	1,665,001	1,869,823	1,982,553	2,033,745	2,033,745
Federal Funds	424,569	652,607	787,110	811,649	811,649
Records and Reports of Child Abuse or Neglect	<u>458,762</u>	<u>504,866</u>	<u>668,437</u>	<u>654,126</u>	<u>690,756</u>
FTE	6.9	7.8	7.5	7.5	7.5
General Fund	0	0	36,630	0	36,630
Cash Funds	458,762	504,866	631,807	654,126	654,126

* Indicates a decision item

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JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
HB 17-1284 Records and Reports of At-Risk Adult					
Abuse or Neglect	<u>0</u>	<u>0</u>	<u>214,806</u>	<u>214,806</u>	<u>214,806</u>
FTE	0.0	0.0	3.5	3.5	3.5
General Fund	0	0	125,304	125,304	125,304
Cash Funds	0	0	89,502	89,502	89,502
Juvenile Parole Board	<u>255,345</u>	<u>251,123</u>	<u>324,533</u>	<u>340,327</u>	<u>340,327</u>
FTE	3.0	3.0	3.2	3.2	3.2
General Fund	179,593	184,165	239,205	254,999	254,999
Reappropriated Funds	75,752	66,958	85,328	85,328	85,328
Developmental Disabilities Council	<u>740,608</u>	<u>864,714</u>	<u>914,974</u>	<u>975,794</u>	<u>975,794</u>
FTE	4.4	4.8	6.0	6.0	6.0
Federal Funds	740,608	864,714	914,974	975,794	975,794
Colorado Commission for the Deaf and Hard of					
Hearing	<u>1,277,447</u>	<u>1,295,391</u>	<u>2,089,541</u>	<u>2,167,033</u>	<u>2,167,033</u> *
FTE	6.0	7.2	16.3	16.3	16.3
General Fund	136,660	138,575	144,324	153,214	153,214
Reappropriated Funds	1,140,787	1,156,816	1,945,217	2,013,819	2,013,819
Office of the Ombudsman for Behavioral Health					
Access to Care	<u>0</u>	<u>0</u>	<u>85,695</u>	<u>130,552</u>	<u>130,552</u>
FTE	0.0	0.0	0.9	1.5	1.5
General Fund	0	0	85,695	130,552	130,552

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JBC Staff Staff Figure Setting - FY 2019-20
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	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Health Insurance Portability and Accountability Act of 1996 - Security Remediation	<u>207,274</u>	<u>193,681</u>	<u>215,460</u>	<u>218,406</u>	<u>218,406</u> *
FTE	1.1	1.3	1.0	1.0	1.0
General Fund	207,274	88,013	105,792	107,239	107,239
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	105,668	109,668	111,019	111,019
Federal Funds	0	0	0	148	148
CBMS Emergency Processing Unit	<u>64,577</u>	<u>121,142</u>	<u>207,604</u>	<u>211,187</u>	<u>211,187</u>
FTE	1.7	1.2	4.0	4.0	4.0
General Fund	42,505	76,268	76,837	78,147	78,147
Federal Funds	22,072	44,874	130,767	133,040	133,040
Colorado Advisory Council for Persons with Disabilities	<u>0</u>	<u>0</u>	<u>250,000</u>	<u>237,797</u>	<u>237,797</u>
FTE	0.0	0.0	1.0	1.0	1.0
General Fund	0	0	250,000	237,797	237,797
SUBTOTAL - (B) Special Purpose	10,296,836	11,514,787	13,587,627	14,574,774	14,611,404
FTE	<u>105.9</u>	<u>119.4</u>	<u>139.5</u>	<u>147.5</u>	<u>147.5</u>
General Fund	4,334,018	4,726,954	5,982,213	6,421,959	6,458,589
Cash Funds	694,519	504,866	721,309	751,002	751,002
Reappropriated Funds	1,909,424	4,720,772	5,051,254	5,400,725	5,400,725
Federal Funds	3,358,875	1,562,195	1,832,851	2,001,088	2,001,088

* Indicates a decision item

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JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
(C) Indirect Cost Assessment					
Indirect Cost Assessment	<u>0</u>	<u>713,722</u>	<u>733,066</u>	<u>812,089</u>	<u>812,089</u> *
Cash Funds	0	583,100	598,903	663,465	663,465
Reappropriated Funds	0	113,014	116,077	128,589	128,589
Federal Funds	0	17,608	18,086	20,035	20,035
SUBTOTAL - (C) Indirect Cost Assessment	0	713,722	733,066	812,089	812,089
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Cash Funds	0	583,100	598,903	663,465	663,465
Reappropriated Funds	0	113,014	116,077	128,589	128,589
Federal Funds	0	17,608	18,086	20,035	20,035
TOTAL - (1) Executive Director's Office	86,470,098	99,992,356	124,341,033	138,893,366	138,875,891
<i>FTE</i>	<u>133.5</u>	<u>134.7</u>	<u>154.8</u>	<u>162.8</u>	<u>162.8</u>
General Fund	53,008,729	63,185,596	80,532,730	85,864,597	85,842,390
Cash Funds	3,510,822	1,833,531	2,273,020	7,611,822	8,042,033
Reappropriated Funds	18,339,856	28,594,904	33,566,909	31,596,329	30,199,138
Federal Funds	11,610,691	6,378,325	7,968,374	13,820,618	14,792,330

* Indicates a decision item

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JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
(3) OFFICE OF OPERATIONS					
(A) Administration					
Personal Services	<u>26,580,385</u>	<u>29,390,787</u>	<u>29,213,187</u>	<u>29,947,313</u>	<u>29,947,313</u> *
FTE	441.5	436.8	411.9	414.7	414.7
General Fund	13,722,827	16,953,800	18,501,749	18,966,697	18,966,697
Cash Funds	3,773,722	0	0	16,140	16,140
Reappropriated Funds	6,937,611	12,436,987	10,711,438	10,964,476	10,964,476
Federal Funds	2,146,225	0	0	0	0
Operating Expenses	<u>3,691,767</u>	<u>4,462,079</u>	<u>4,164,040</u>	<u>4,400,341</u>	<u>4,457,717</u> *
General Fund	2,715,802	2,855,688	2,767,251	2,995,914	3,053,290
Cash Funds	11,422	0	0	0	0
Reappropriated Funds	809,274	1,606,391	1,396,789	1,404,427	1,404,427
Federal Funds	155,269	0	0	0	0
Vehicle Lease Payments	<u>937,027</u>	<u>1,029,812</u>	<u>1,210,048</u>	<u>1,185,538</u>	<u>1,186,934</u> *
General Fund	521,933	545,002	672,470	661,966	663,362
Cash Funds	55,342	0	0	0	0
Reappropriated Funds	205,761	484,810	537,578	523,572	523,572
Federal Funds	153,991	0	0	0	0
Leased Space	<u>924,813</u>	<u>1,003,177</u>	<u>1,914,386</u>	<u>1,914,386</u>	<u>1,914,386</u> *
General Fund	365,661	286,678	622,593	622,593	622,593
Cash Funds	0	0	0	0	0
Reappropriated Funds	0	716,499	1,291,793	1,291,793	1,291,793
Federal Funds	559,152	0	0	0	0

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JBC Staff Staff Figure Setting - FY 2019-20
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	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Capitol Complex Leased Space	<u>1,520,539</u>	<u>1,791,099</u>	<u>1,645,456</u>	<u>1,440,893</u>	<u>1,474,684</u> *
General Fund	820,273	589,697	602,705	527,777	544,673
Cash Funds	31,614	0	0	0	0
Reappropriated Funds	79,934	1,201,402	1,042,751	913,116	930,011
Federal Funds	588,718	0	0	0	0
Utilities	<u>9,211,210</u>	<u>9,462,265</u>	<u>9,962,911</u>	<u>10,014,729</u>	<u>10,087,769</u> *
General Fund	7,738,013	6,108,305	6,737,828	6,772,748	6,845,788
Cash Funds	0	0	0	0	0
Reappropriated Funds	1,473,197	3,353,960	3,225,083	3,241,981	3,241,981
SUBTOTAL - (A) Administration	42,865,741	47,139,219	48,110,028	48,903,200	49,068,803
FTE	<u>441.5</u>	<u>436.8</u>	<u>411.9</u>	<u>414.7</u>	<u>414.7</u>
General Fund	25,884,509	27,339,170	29,904,596	30,547,695	30,696,403
Cash Funds	3,872,100	0	0	16,140	16,140
Reappropriated Funds	9,505,777	19,800,049	18,205,432	18,339,365	18,356,260
Federal Funds	3,603,355	0	0	0	0
(B) Special Purpose					
Buildings and Grounds Rental	<u>808,948</u>	<u>856,359</u>	<u>1,045,496</u>	<u>1,174,056</u>	<u>1,174,056</u>
FTE	5.1	4.0	6.5	6.5	6.5
Cash Funds	808,948	856,359	1,045,496	1,174,056	1,174,056
State Garage Fund	<u>455,700</u>	<u>454,853</u>	<u>740,640</u>	<u>740,640</u>	<u>740,640</u>
FTE	0.4	2.3	2.6	2.6	2.6
Reappropriated Funds	455,700	454,853	740,640	740,640	740,640

* Indicates a decision item

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
SUBTOTAL - (B) Special Purpose	1,264,648	1,311,212	1,786,136	1,914,696	1,914,696
<i>FTE</i>	<u>5.5</u>	<u>6.3</u>	<u>9.1</u>	<u>9.1</u>	<u>9.1</u>
Cash Funds	808,948	856,359	1,045,496	1,174,056	1,174,056
Reappropriated Funds	455,700	454,853	740,640	740,640	740,640

(C) Indirect Cost Assessment

Indirect Cost Assessment	<u>0</u>	<u>224,725</u>	<u>230,816</u>	<u>255,697</u>	<u>255,697</u> *
Cash Funds	0	200,511	205,946	228,146	228,146
Reappropriated Funds	0	24,214	24,870	27,551	27,551
SUBTOTAL - (C) Indirect Cost Assessment	0	224,725	230,816	255,697	255,697
<i>FTE</i>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
Cash Funds	0	200,511	205,946	228,146	228,146
Reappropriated Funds	0	24,214	24,870	27,551	27,551
TOTAL - (3) Office of Operations	44,130,389	48,675,156	50,126,980	51,073,593	51,239,196
<i>FTE</i>	<u>447.0</u>	<u>443.1</u>	<u>421.0</u>	<u>423.8</u>	<u>423.8</u>
General Fund	25,884,509	27,339,170	29,904,596	30,547,695	30,696,403
Cash Funds	4,681,048	1,056,870	1,251,442	1,418,342	1,418,342
Reappropriated Funds	9,961,477	20,279,116	18,970,942	19,107,556	19,124,451
Federal Funds	3,603,355	0	0	0	0

* Indicates a decision item

JBC Staff Staff Figure Setting - FY 2019-20
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	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
(5) DIVISION OF CHILD WELFARE					
Administration	<u>6,086,921</u>	<u>5,350,647</u>	<u>5,998,997</u>	<u>6,342,703</u>	<u>6,342,703</u> *
FTE	74.8	53.3	61.0	63.3	63.3
General Fund	5,025,757	4,393,195	5,018,866	5,298,655	5,298,655
Reappropriated Funds	132,732	74,696	60,921	63,419	63,419
Federal Funds	928,432	882,756	919,210	980,629	980,629
Continuous Quality Improvement	<u>0</u>	<u>351,452</u>	<u>486,370</u>	<u>486,370</u>	<u>486,370</u>
FTE	0.0	4.9	6.0	6.0	6.0
General Fund	0	285,755	408,480	408,480	408,480
Federal Funds	0	65,697	77,890	77,890	77,890
Training	<u>5,993,646</u>	<u>6,418,117</u>	<u>6,659,417</u>	<u>6,776,141</u>	<u>6,776,141</u> *
FTE	5.4	5.3	7.0	7.0	7.0
General Fund	3,462,477	4,225,154	3,583,920	3,665,409	3,665,409
Cash Funds	37,230	43,191	52,162	61,224	61,224
Federal Funds	2,493,939	2,149,772	3,023,335	3,049,508	3,049,508
Foster and Adoptive Parent Recruitment, Training, and Support	<u>318,261</u>	<u>357,349</u>	<u>1,617,117</u>	<u>734,197</u>	<u>1,617,117</u>
FTE	0.9	1.0	1.9	1.9	2.0
General Fund	260,642	302,629	1,205,149	303,088	1,205,149
Cash Funds	0	0	0	8,028	0
Federal Funds	57,619	54,720	411,968	423,081	411,968

* Indicates a decision item

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JBC Staff Staff Figure Setting - FY 2019-20
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	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Adoption and Relative Guardianship Assistance	<u>0</u>	<u>0</u>	<u>40,916,412</u>	<u>41,841,568</u>	<u>41,439,076</u>
General Fund	0	0	22,147,793	23,072,949	22,409,892
Cash Funds	0	0	4,124,845	4,124,845	4,188,794
Federal Funds	0	0	14,643,774	14,643,774	14,840,390
Child Welfare Services	<u>366,259,431</u>	<u>375,620,645</u>	<u>341,355,096</u>	<u>350,564,178</u>	<u>355,373,500</u> *
General Fund	183,969,665	193,460,784	182,450,959	187,089,791	189,478,033
Cash Funds	73,251,886	74,206,105	63,581,287	65,386,107	66,350,032
Reappropriated Funds	0	8,159,384	12,981,593	12,981,594	12,981,594
Federal Funds	109,037,880	99,794,372	82,341,257	85,106,686	86,563,841
County Level Child Welfare Staffing	<u>12,247,951</u>	<u>15,285,015</u>	<u>21,199,094</u>	<u>27,112,688</u>	<u>27,246,342</u> *
General Fund	10,959,508	13,712,127	15,450,639	19,739,468	19,837,670
Cash Funds	1,224,795	1,547,023	2,138,616	2,730,163	2,743,528
Federal Funds	63,648	25,865	3,609,839	4,643,057	4,665,144
Permanency Services	<u>0</u>	<u>0</u>	<u>232,500</u>	<u>232,500</u>	<u>232,500</u>
General Fund	0	0	232,500	232,500	232,500
Title IV-E Waiver and Evaluation Development	<u>500,000</u>	<u>499,998</u>	<u>482,762</u>	<u>482,762</u>	<u>482,762</u>
General Fund	250,000	249,999	250,009	250,009	250,009
Federal Funds	250,000	249,999	232,753	232,753	232,753
Residential Placements for Children with Intellectual and Developmental Disabilities	<u>0</u>	<u>0</u>	<u>2,363,550</u>	<u>2,363,550</u>	<u>2,366,727</u>
FTE	0.0	0.0	0.9	0.9	1.0
General Fund	0	0	2,346,680	2,346,680	2,349,317
Federal Funds	0	0	16,870	16,870	17,410

* Indicates a decision item

JBC Staff Staff Figure Setting - FY 2019-20
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	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Title IV-E Waiver Demonstration	<u>7,183,986</u>	<u>5,878,588</u>	<u>6,000,000</u>	<u>6,000,000</u>	<u>6,000,000</u>
Cash Funds	7,183,986	5,878,588	6,000,000	6,000,000	6,000,000
Family and Children's Programs	<u>61,328,861</u>	<u>52,330,072</u>	<u>55,307,655</u>	<u>55,860,731</u>	<u>55,860,731</u> *
General Fund	45,350,916	44,982,665	46,547,535	47,013,010	47,013,010
Cash Funds	12,265,772	2,838,346	5,782,342	5,840,165	5,840,165
Federal Funds	3,712,173	4,509,061	2,977,778	3,007,556	3,007,556
Performance-based Collaborative Management					
Incentives	<u>4,273,992</u>	<u>4,500,000</u>	<u>4,500,000</u>	<u>4,502,519</u>	<u>4,500,000</u>
General Fund	1,500,000	1,500,000	1,500,000	1,502,519	1,500,000
Cash Funds	2,773,992	3,000,000	3,000,000	3,000,000	3,000,000
Collaborative Management Program Administration					
and Evaluation	<u>311,211</u>	<u>326,486</u>	<u>350,516</u>	<u>350,516</u>	<u>353,035</u>
FTE	1.0	1.0	1.5	1.5	1.5
General Fund	311,211	326,486	350,516	350,516	353,035
Independent Living Programs	<u>2,399,246</u>	<u>2,290,817</u>	<u>2,654,039</u>	<u>2,668,919</u>	<u>2,668,919</u>
FTE	4.0	4.0	4.0	4.0	4.0
Federal Funds	2,399,246	2,290,817	2,654,039	2,668,919	2,668,919
Federal Child Abuse Prevention and Treatment Act					
Grant	<u>417,479</u>	<u>364,727</u>	<u>455,573</u>	<u>464,772</u>	<u>464,772</u>
FTE	2.8	3.0	3.0	3.0	3.0
Federal Funds	417,479	364,727	455,573	464,772	464,772

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JBC Staff Staff Figure Setting - FY 2019-20
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	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Community-based Child Abuse Prevention Services	<u>8,065,422</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	3.1	0.0	0.0	0.0	0.0
General Fund	8,065,422	0	0	0	0
Hotline for Child Abuse and Neglect	<u>2,668,384</u>	<u>2,329,598</u>	<u>3,139,575</u>	<u>3,383,247</u>	<u>3,383,247</u> *
FTE	5.0	5.0	6.0	6.0	6.0
General Fund	2,621,821	2,290,150	3,088,146	3,331,520	3,331,520
Federal Funds	46,563	39,448	51,429	51,727	51,727
Public Awareness Campaign for Child Welfare	<u>1,390,758</u>	<u>998,131</u>	<u>1,003,544</u>	<u>1,006,625</u>	<u>1,006,625</u>
FTE	0.8	0.7	1.0	1.0	1.0
General Fund	1,390,758	998,131	1,003,544	1,006,625	1,006,625
Interagency Prevention Programs Coordination	<u>114,762</u>	<u>114,507</u>	<u>136,980</u>	<u>139,681</u>	<u>139,681</u>
FTE	0.0	0.8	1.0	1.0	1.0
General Fund	114,762	114,507	136,980	139,681	139,681
Tony Gramscas Youth Services Program	<u>8,939,741</u>	<u>9,228,709</u>	<u>10,080,950</u>	<u>10,094,860</u>	<u>10,212,913</u>
FTE	4.1	4.1	3.0	3.0	3.0
General Fund	1,457,278	1,348,394	1,457,278	1,457,278	1,457,278
Cash Funds	6,505,547	6,895,535	7,623,672	7,637,582	7,755,635
Reappropriated Funds	976,916	984,780	1,000,000	1,000,000	1,000,000
Appropriation to the Youth Mentoring Services Cash Fund	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,000,000</u>	<u>1,000,000</u>
Cash Funds	1,000,000	1,000,000	1,000,000	1,000,000	1,000,000

* Indicates a decision item

26-Feb-2019

JBC Staff Staff Figure Setting - FY 2019-20
Staff Working Document - Does Not Represent Committee Decision

	FY 2016-17 Actual	FY 2017-18 Actual	FY 2018-19 Appropriation	FY 2019-20 Request	FY 2019-20 Recommendation
Indirect Cost Assessment	<u>0</u>	<u>10,437,360</u>	<u>9,963,507</u>	<u>11,037,554</u>	<u>11,037,554</u> *
Cash Funds	0	819,562	85,032	94,199	94,199
Reappropriated Funds	0	50,903	52,283	57,919	57,919
Federal Funds	0	9,566,895	9,826,192	10,885,436	10,885,436
Child Welfare Rate-Setting Methodology	<u>0</u>	<u>300,000</u>	<u>0</u>	<u>0</u>	<u>0</u>
FTE	0.0	0.0	0.0	0.0	0.0
General Fund	0	300,000	0	0	0
TOTAL - (5) Division of Child Welfare	489,500,052	493,982,218	515,903,654	533,446,081	538,990,715
FTE	<u>101.9</u>	<u>83.1</u>	<u>96.3</u>	<u>98.6</u>	<u>98.8</u>
General Fund	264,740,217	268,489,976	287,178,994	297,208,178	299,936,263
Cash Funds	104,243,208	96,228,350	93,387,956	95,882,313	97,033,577
Reappropriated Funds	1,109,648	9,269,763	14,094,797	14,102,932	14,102,932
Federal Funds	119,406,979	119,994,129	121,241,907	126,252,658	127,917,943
TOTAL - Department of Human Services	620,100,539	642,649,730	690,371,667	723,413,040	729,105,802
FTE	<u>682.4</u>	<u>660.9</u>	<u>672.1</u>	<u>685.2</u>	<u>685.4</u>
General Fund	343,633,455	359,014,742	397,616,320	413,620,470	416,475,056
Cash Funds	112,435,078	99,118,751	96,912,418	104,912,477	106,493,952
Reappropriated Funds	29,410,981	58,143,783	66,632,648	64,806,817	63,426,521
Federal Funds	134,621,025	126,372,454	129,210,281	140,073,276	142,710,273

* Indicates a decision item

26-Feb-2019

MEMORANDUM



JOINT BUDGET COMMITTEE

TO Members of the Joint Budget Committee
 FROM Robin J. Smart, JBC Staff (303-866-4955)
 DATE February 26, 2019
 SUBJECT Child Welfare System Funding Increases, 6-years

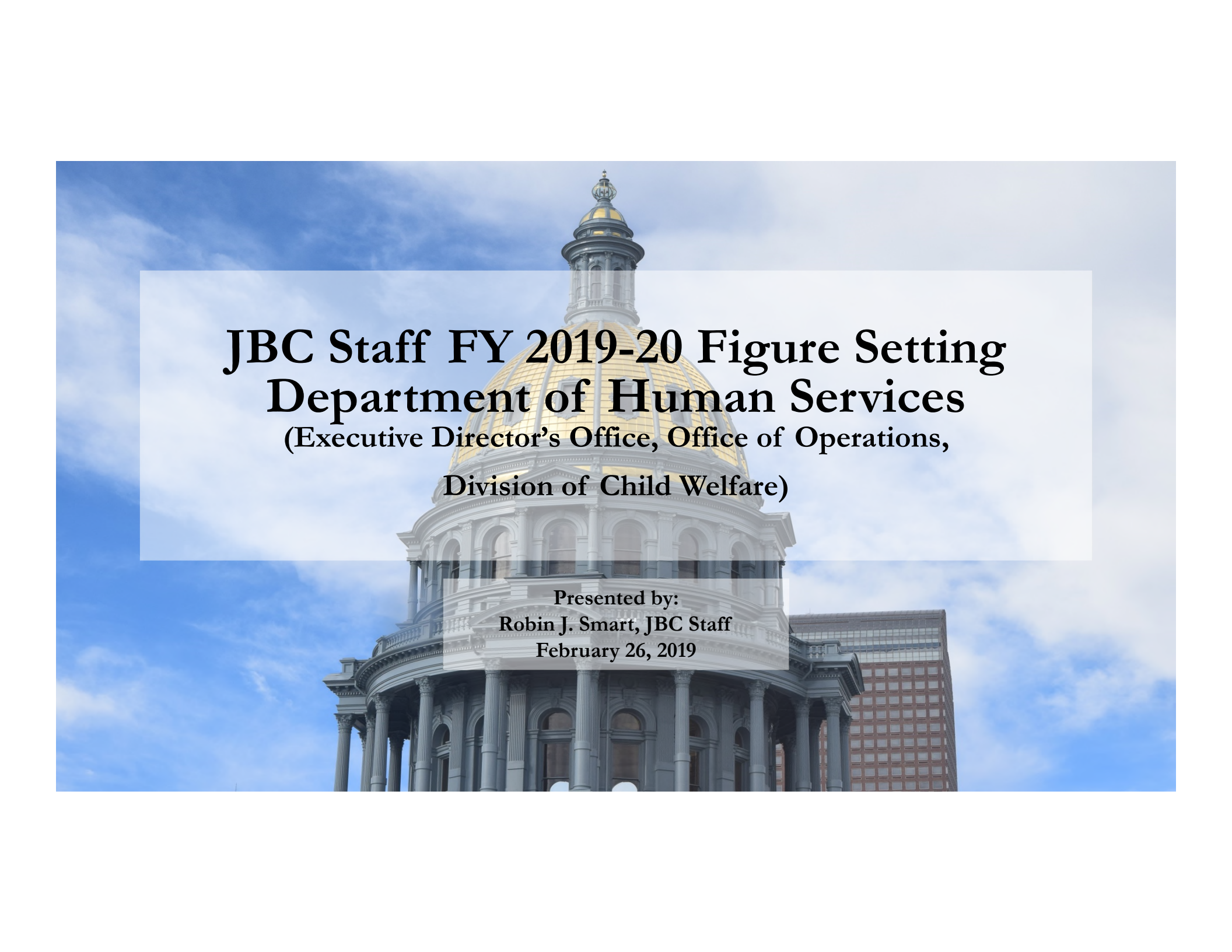
The following tables provide significant total funds and General Fund appropriations increases to the line items in the Division of Child Welfare. Appropriations to the Child Welfare Services and County Staffing line items are allocated to counties in the form of block allocations. Community Provider Rate Increases identified below include those increases made to line items allocated to counties through the Child Welfare, Core Services, and County Staffing block allocations. Funding increases to line items allocated to counties total \$88.3 million total funds, including \$61.1 million General Fund.

CHILD WELFARE SYSTEM, FUNDING INCREASES							
TOTAL FUNDS							
LINE ITEM OR CATEGORY	FY 2014-15	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20 (REC.)	SIX-YEAR TOTAL
Child Welfare Services (H.B. 17-1163)	\$0	\$0	\$0	\$3,158,363	\$0	\$0	\$3,158,363
Child Welfare Services (S.B. 18-254)	0	0	0	0	14,583,334	0	14,583,334
Child Welfare Services (H.B. 18-1306)	0	0	0	0	2,750,328	0	2,750,328
Child Welfare Services (S.B. 19-114)	0	0	0	0	4,908,507	0	4,908,507
Child Welfare Services (Hotline caseload increase)	1,380,559	0	0	0	0	0	1,380,559
County Staffing (2014 Workload Study)	6,064,149	5,664,149	5,481,499	3,528,061	6,096,229	6,170,258	33,004,345
Residential Placements for Children with IDD	0	0	0	0	2,363,550	0	2,363,550
Prevention/Intervention Services	0	0	0	0	0	9,700,000	9,700,000
Child Welfare Hotline	4,591,700	3,943	(1,465,565)	0	0	228,999	3,359,077
Hotline Public Awareness Campaign	1,804,050	(204,800)	(206,000)	(391,725)	0	0	1,001,525
Tony Grampas Youth Services Program	2,000,000	1,000,000	0	1,000,000	0	0	4,000,000
Collaborative Management Program	1,500,000	0	0	0	0	0	1,500,000
Training Academy	188,800	65,800	130,650	59,500	88,800	88,800	622,350
Foster and Adoptive Parent recruitment, Training, and Support	0	0	0	0	1,271,903	0	1,271,903
Community Provider Rate Increases	9,745,832	6,816,349	0	4,918,603	2,490,244	4,527,974	28,499,002
TOTAL	\$27,275,090	\$13,345,441	\$3,940,584	\$12,272,802	\$34,552,895	\$20,716,031	\$112,102,843

MEMORANDUM
FEBRUARY 26, 2019

CHILD WELFARE SYSTEM, FUNDING INCREASES
GENERAL FUND

	FY 2014-15	FY 2015-16	FY 2016-17	FY 2017-18	FY 2018-19	FY 2019-20 (REC.)	SIX-YEAR TOTAL	PERCENT GENERAL FUND
Child Welfare Services (H.B. 17-1163)	\$0	\$0	\$0	\$1,516,014	\$0	\$0	\$1,516,014	48.0%
Child Welfare Services (S.B. 18-254)	0	0	0	0	11,124,844	0	11,124,844	76.3%
Child Welfare Services (H.B. 18-1306)	0	0	0	0	550,066	0	550,066	20.0%
Child Welfare Services (S.B. 19-114)	0	0	0	0	2,356,084	0	2,356,084	48.0%
Child Welfare Services (Hotline caseload increase)	1,380,559	0	0	0	0	0	1,380,559	100.0%
County Staffing (2014 Workload Study)	5,428,510	5,068,510	5,068,510	3,175,255	1,902,891	4,534,025	25,177,701	76.3%
Residential Placements for Children with IDD	0	0	0	0	2,346,680	0	2,346,680	99.3%
Prevention/Intervention Services	0	0	0	0	0	9,700,000	9,700,000	100.0%
Child Welfare Hotline	1,104,447	3,943	(1,465,565)	0	0	228,999	(128,176)	-3.8%
Hotline Public Awareness Campaign	1,804,050	(204,800)	(206,000)	(391,725)	0	0	1,001,525	100.0%
Tony Grampsas Youth Services Program	2,000,000	0	0	0	0	0	2,000,000	50.0%
Collaborative Management Program	1,500,000	0	0	0	0	0	1,500,000	100.0%
Training Academy	90,468	0	139,490	64,824	64,824	64,824	424,430	68.2%
Foster and Adoptive Parent recruitment, Training, and Support	0	0	0	0	925,156	0	925,156	72.7%
Community Provider Rate Increases	7,432,177	3,771,262	0	2,594,963	2,490,244	2,665,969	18,954,615	66.5%
Total	\$20,740,211	\$8,638,915	\$3,536,435	\$5,443,317	\$21,760,789	\$17,193,817	\$77,313,484	69.0%



JBC Staff FY 2019-20 Figure Setting

Department of Human Services

**(Executive Director's Office, Office of Operations,
Division of Child Welfare)**

Presented by:
Robin J. Smart, JBC Staff
February 26, 2019

Agencies Included in Staff Figure Setting Document

Executive Director's
Office
(Page 10)

Office of Operations
(Page 30)

Division of Child Welfare
(Page 39)

Overview

Staff Recommendation

\$729.1 million total funds
\$416.5 million General Fund
685.4 FTE

Department Request

\$723.4 million total funds
\$413.6 million General Fund
685.2 FTE

3 Staff initiated recommendations

7 Department requested changes

10 Decision Items

(includes staff initiated recommendations and department requests and budget amendments)



Decision Items Affecting Multiple Divisions (p. 6)

Change Requests

- ☐ R15 Provider Rate Increase (Committee 1.0% common policy increase) (p. 6)
- ☐ BA5 Indirect Costs Assessment Plan Technical Adjustment (p. 8)

(1) Executive Director's Office (p. 10)

Change Requests

- ☐ R7 Employment Affairs Staffing (p. 11)
- ☐ Staff initiated Technical Correction (p. 14)

Line Items, Base Appropriations, and Other Changes

- ☐ (A) General Administration (p. 15-26)
- ☐ (B) Special Purpose (p. 26-28)
- ☐ (C) Indirect Cost Assessment (p. 28-29)

(3) Office of Operations (p. 30)

Change Requests
(None)

Line Items, Base Appropriations, and Other Changes

- ☐ (A) Administration (p. 31-36)
- ☐ (B) Special Purpose (p. 36-37)
- ☐ (C) Indirect Cost Assessment (p. 37-38)

(5) Division of Child Welfare (p. 39)

Change Requests

- ☐ R8 County Child Welfare Staff, Phase 5 (p. 41)
- ☐ R14 Child Welfare Provider Rate Implementation Phase 2 (p. 46)
- ☐ R17 State Staff for 24-Hour Monitoring (p. 48)
- ☐ R18 Hotline for Child Abuse and Neglect (p. 50)
- ☐ Staff initiated Leap Year Adjustment (p. 52)
- ☐ Staff initiated Title IV-E Waiver Demonstration Project Recommendation (p. 53) (includes potential legislation)

Line Items, Base Appropriations, and Other Changes

- ☐ (5) Division of Child Welfare (p. 56-78)



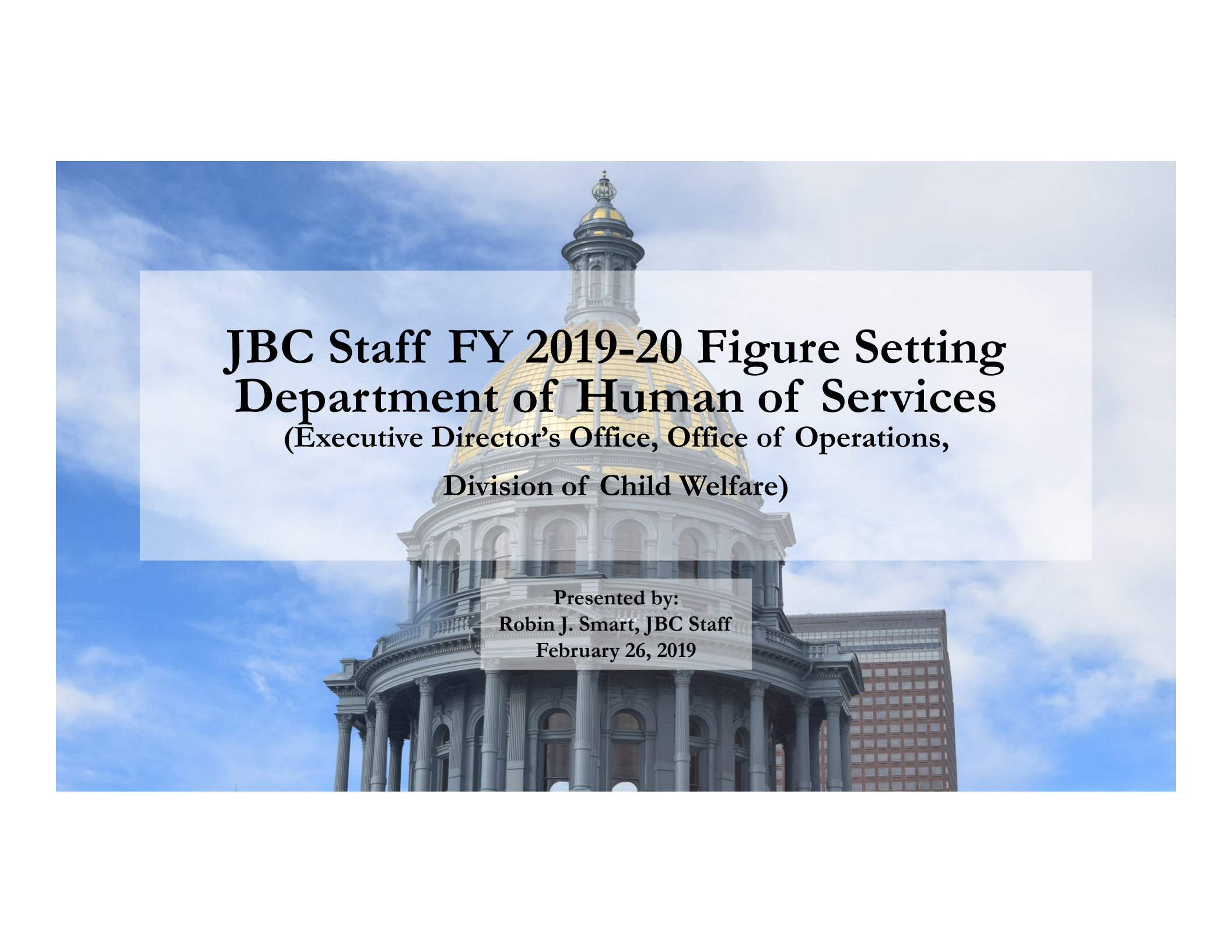
Long Bill Footnotes and RFIs (p. 79)

Long Bill Footnotes

- 2 Recommendations (p. 79)

Requests for Information

- 10 Recommendations (p. 79)



JBC Staff FY 2019-20 Figure Setting

Department of Human Services

**(Executive Director's Office, Office of Operations,
Division of Child Welfare)**

Presented by:
Robin J. Smart, JBC Staff
February 26, 2019