

# Audited Statutory Financial Statements and Supplementary Information

Years ended December 31, 2023 and 2022 with Report of Independent Auditors

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#### PINNACOL ASSURANCE 2024 BOARD OF DIRECTORS

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#### PINNACOL ASSURANCE 2023 BOARD OF DIRECTORS

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# Audited Statutory Financial Statements and Supplementary Information

Years ended December 31, 2023 and 2022

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# PINNACOL ASSURANCE

#### **Report Summary**

### Authority and Purpose/Scope of the Audit

This audit is conducted under the authority of Section 8-45-121(2) of the Colorado Revised Statutes (C.R.S.), which authorizes the State Auditor to conduct an annual financial audit of Pinnacol Assurance (Pinnacol or the Company) and contract with an auditor or firm of auditors, having the specialized knowledge and experience. The primary purpose of our engagement is to audit the statutory financial statements of Pinnacol as of and for the year ended December 31, 2023, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and to express an opinion on those statutory financial statements and the supplemental schedules of investment and reinsurance information. The objective of an audit conducted in accordance with such standards is to obtain reasonable, but not absolute, assurance about whether the statutory financial statements are free of material misstatement.

The financial statements of Pinnacol are prepared in accordance with statutory accounting principles prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado (hereinafter referred to as statutory financial statements, or financial statements in accordance with statutory accounting principles). Accordingly, they are not designed to present, and do not present, the financial position or results of operations in accordance with accounting principles generally accepted in the United States of America (GAAP).

In the course of our audit, we examined, on a test basis, evidence supporting the amounts and disclosures in Pinnacol's statutory financial statements as of and for the year ended December 31, 2023.

### Audit Opinion and Report

As we are issuing an opinion on the statutory financial statements in conformity with accounting principles prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado, we have modified our financial statement opinion to include an adverse opinion on GAAP.

We issued a report on Pinnacol's compliance and internal control over financial reporting based on an audit of the financial statements performed in accordance with *Government Auditing Standards*. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be deficiencies, significant deficiencies, or material weaknesses. A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. A material weakness is a deficiency, or combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

### **Summary of Current Year Findings and Recommendations**

There were no reported findings and recommendations resulting from the audit for fiscal year 2023.

#### **Summary of Prior Year Findings and Recommendations**

The financial statements of the Company as of and for the year ended December 31, 2022, were audited by another auditor, who on May 17, 2023, expressed an adverse opinion on those statements in accordance with US GAAP and an unmodified opinion on those statements in accordance with the basis of accounting in Note 1.

#### PINNACOL ASSURANCE

#### Management's Description of Pinnacol Assurance

December 31, 2023

Pinnacol Assurance (Pinnacol or the Company) was established as a political subdivision of the State of Colorado (the State) under provisions of the Workers' Compensation Act of Colorado (Title 8, Article 45 of the Colorado Revised Statutes, as amended) to operate as a domestic mutual insurance company for the benefit of injured employees and dependents of deceased employees in Colorado. As required under state law, Pinnacol provides an assured source of workers' compensation insurance to Colorado employers. Pinnacol shall not refuse to insure any Colorado employer or cancel any insurance policy due to the risk of loss or amount of premium, except as otherwise provided in Title 8, Article 45, C.R.S., as amended.

Pinnacol is controlled by a nine-member board of directors, which is appointed by the Governor with the consent of the Colorado Senate. The board of directors has control over all monies of Pinnacol and is restricted to use such monies only for the purposes provided in Title 8, Article 45, C.R.S., as amended. The board of directors appoints a chief executive officer who is vested with full power and jurisdiction over the administration of Pinnacol. Pinnacol is not an agency of state government. The State retains no liability on the part of Pinnacol and no State monies are used for Pinnacol operations. All revenue, monies, and assets of Pinnacol belong solely to Pinnacol. The State of Colorado has no claim to, nor any interest in, such revenue, monies, and assets for any purpose.

Cake Insure, Inc. (Cake) was incorporated on September 20, 2017. Cake is a wholly owned subsidiary of Pinnacol and helps small businesses quote and purchase a workers' compensation insurance policy from Pinnacol. Cake created a digital platform designed to market, underwrite, and service small policyholders that are not considered high risk. Pinnacol is leveraging the innovations of Cake and continues to scale those innovations across both companies. With the launch of Cake, Pinnacol became subject to Title 10, Article 3, Part 8 of the C.R.S., Insurance Holding Company Systems, which requires additional report filings with the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado. Pinnacol holds 100% of the voting shares ownership in Cake. An "Insurance Holding Company System" is two or more affiliated persons, one or more of which is an insurer.

In 2023, Cake acquired an existing managing general agent (MGA), Attune Insurance Services, LLC (Attune), as a wholly owned subsidiary with a technology platform to connect policyholders with other carriers that operate in multiple states.

#### **Policyholders' Surplus**

Pinnacol had policyholders' surplus of \$1,548,988,000 and \$1,508,951,000 as of December 31, 2023 and 2022, respectively. The increase in surplus was primarily related to current year net income.



# Report of Independent Auditors

The Members of the Legislative Audit Committee and Pinnacol Assurance Board of Directors

#### Opinions

We have audited the statutory financial statements of Pinnacol Assurance (the Company), which comprise the statutory statement of admitted assets, liabilities, and policyholders' surplus as of December 31, 2023, and the related statutory statements of operations, changes in policyholders' surplus and cash flows for the year then ended, and the related notes to the financial statements.

#### Unmodified Opinion on Regulatory Basis of Accounting

In our opinion, the accompanying financial statements present fairly, in all material respects, the admitted assets, liabilities, and policyholders' surplus of the Company as of December 31, 2023, and the results of its operations and its cash flows for the year then ended, in accordance with the basis of accounting described in Note 1.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles (US GAAP) section of our report, the financial statements do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Company as of December 31, 2023, or the results of its operations or its cash flows for the year then ended.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Company, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 to the financial statements, the Company prepared these financial statements using accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The effects on the financial statements of the variances between these statutory accounting practices described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material and pervasive.

### **Other Matter**

The financial statements of the Company as of and for the year ended December 31, 2022, were audited by another auditor, who on May 17, 2023, expressed an adverse opinion on those statements in accordance with US GAAP and an unmodified opinion on those statements in accordance with the basis of accounting in Note 1.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Company's ability to continue as a going concern within one year after the date the financial statements are available to be issued.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

• Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Company's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

### Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Supplemental Investment Risks Interrogatories, Summary Investment Schedule and Reinsurance Summary Supplemental Filing of the Company as of December 31, 2023, are presented for purposes of additional analysis and are not a required part of the financial statements but are supplementary information required by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, such schedules are fairly stated in all material respects in relation to the financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 21, 2024 on our consideration of the Company's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Company's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Company's internal control over financial reporting and compliance.

Chuson Jambert LLP

Vienna, Virginia May 21, 2024

# Statutory Statements of Admitted Assets, Liabilities, and Policyholders' Surplus

# As of December 31, 2023 and 2022 (in thousands)

	 2023	 2022
Admitted Assets		
Bonds (note 4)	\$ 2,169,441	\$ 2,266,895
Preferred stock (note 4)	2,009	1,973
Common stock (note 4)	381,410	381,883
Mortgage loans on real estate (note 4)	73,657	71,283
Real estate, net (note 1)	10,481	11,615
Cash, cash equivalents and short-term investments	193,356	77,540
Other invested assets (notes 4 and 9)	153,530	152,246
Receivable for securities	 4	 2,595
Total cash and invested assets	2,983,888	2,966,030
Uncollected premiums	31,205	30,789
Earned but unbilled premiums	28,035	22,250
Funds held by or deposited with reinsured companies	4,491	4,491
Electronic data processing equipment, net	1,232	442
Due from affiliate	452	81
Accrued investment income	 21,289	 20,836
Total admitted assets	\$ 3,070,592	\$ 3,044,919
Liabilities and Policyholders' Surplus Liabilities		
Reserve for unpaid losses (note 2)	\$ 763,487	\$ 810,187
Reserve for unpaid loss adjustment expenses (note 2)	110,334	112,660
Unearned premiums	67,147	64,333
Borrowed money and accrued interest	53,252	53,197
Advance premiums	9,245	1,408
Policyholder dividends payable	43,262	29,584
Commissions payable	30,640	32,135
Structured settlement liability (note 3)	401,000	381,982
Payable to affiliate	52	52
Credit balances due to policyholders	8,343	7,073
Payable for securities	-	7,862
Other liabilities	 34,842	 35,495
Total liabilities	1,521,604	1,535,968
Policyholders' Surplus		
Surplus notes (note 8)	45,000	45,000
Special surplus fund for unfunded pension benefits (notes 1 and 8)	179,112	135,098
Unassigned policyholders' surplus (note 8)	 1,324,876	 1,328,853
Total policyholders' surplus	 1,548,988	 1,508,951
Total liabilities and policyholders' surplus	\$ 3,070,592	\$ 3,044,919

See accompanying notes to the statutory financial statements.

# Statutory Statements of Operations

# Years ended December 31, 2023 and 2022 (in thousands)

	 2023	 2022
Underwriting income Net premiums earned	\$ 532,171	\$ 530,224
Losses incurred, net (note 2) Loss adjustment expenses incurred, net (note 2) Other underwriting expenses, net (note 11)	 273,922 84,213 161,405	 314,737 91,175 160,863
Underwriting income (loss)	12,631	(36,551)
<b>Investment income</b> Net investment income earned (note 4) Net realized (loss) gain on investments (note 4)	 114,551 (4,377)	 94,262 25,093
Net investment gain	110,174	119,355
<b>Other income (loss)</b> Provision for uncollectible premiums Structured settlement expense (note 3) Other income Dividends to policyholders	 (1,926) (18,691) 1,310 (30,892)	(1,505) (9,264) 1,438 <u>(10,614)</u>
Total other loss	 (50,199)	 (19,945)
Income before federal income taxes Federal income tax expense	 72,606 127	 62,859 159
Net income	\$ 72,479	\$ 62,700

# Statutory Statements of Changes in Policyholders' Surplus

# Years ended December 31, 2023 and 2022 (in thousands)

	 2023	 2022
Policyholders' surplus at beginning of year	\$ 1,508,951	\$ 1,628,060
Net income	72,479	62,700
Change in net unrealized investment gains/losses	(22,082)	(138,343)
Change in nonadmitted assets	(10,360)	3,534
Change in surplus note	 -	 (47,000)
Policyholders' surplus at end of year	\$ 1,548,988	\$ 1,508,951

# Statutory Statements of Cash Flows

# Years ended December 31, 2023 and 2022 (in thousands)

Total investment proceeds346,697664,271Cost of investments acquired: Bonds(169,680)(293,496)Stocks(169,680)(293,496)Mortgage loans on real estate(11,022)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(80,38)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,136)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272		 2023	 2022
Loss and loss adjustment expenses paid, net of reinsurance and deductibles(407,161)(391,536)Other underwriting expenses paid(163,060)(155,773)Dividends paid(17,214)(51,907)Federal and foreign income taxes paid(13,87594,981Investment income received, net of investment expenses paid113,87594,981Miscellaneous proceeds1,3131,441Net cash flows from operations59,9073,859Cash flows from investing activitiesProceeds from investing activitiesProceeds from investing activities8,71818,309Other invested assets9,10412,938Miscellaneous proceeds2,5937,520Total investment proceeds2,5937,520Total investment proceeds(169,680)(293,496)Stocks(84,368)(110,92)(21,038)Other invested assets(11,092)(21,038)Other invested assets(11,092)(21,038)Other invested assets(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(11,092)(21,038)Other invested assets(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(36,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131) <td>•</td> <td></td> <td></td>	•		
deductibles         (407,161)         (391,536)           Other underwriting expenses paid         (163,060)         (175,773)           Dividends paid         (17,214)         (51,907)           Federal and foreign income taxes paid         (17,214)         (51,907)           Investment income received, net of investment expenses paid         113,875         94,981           Miscellaneous proceeds         1,313         1,441           Net cash flows from operations         59,907         3,859           Cash flows from investing activities         Proceeds from investing activities         Proceeds from investing activities           Proceeds from investing activities         263,472         331,802           Stocks         62,810         293,702           Mortgage loans on real estate         8,718         18,309           Other invested assets         9,104         12,938           Miscellaneous proceeds         2,593         7,520           Total investment proceeds         245,471         (21,038)           Other invested assets         (11,092)         (21,038)           Other invested assets         (7,479)         (12,690)           Miscellaneous applications         (80,388)         (2,653)           Total investments acquired         (2		\$ 532,203	\$ 506,972
Other underwriting expenses paid(163,060)(175,773)Dividends paid(17,214)(51,907)Federal and foreign income taxes paid(13,87594,981Investment income received, net of investment expenses paid113,87594,981Miscellaneous proceeds1,3131,441Net cash flows from investing activities59,9073,859Cash flows from investing activities263,472331,802Stocks62,810293,702Stocks62,810293,702Mortgage loans on real estate8,71818,309Other invested assets9,10412,938Miscellaneous proceeds2,5937,520Total investment proceeds2,5937,520Stocks(169,680)(293,496)Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(11,092)(21,038)Miscellaneous applications(7,779)(12,690)Miscellaneous applications(8,038)(2,652)Total investments acquired(280,657)(640,303)Net cash flows from investments5553,197Other invested form investments5553,197Other miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559) <td></td> <td></td> <td></td>			
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Proceeds from investments sold, matured or repaid:Bonds263,472331,802Stocks62,810293,702Mortgage loans on real estate8,71818,309Other invested assets9,10412,938Miscellaneous proceeds2,5937,520Total investment proceeds24,6697664,271Cost of investments acquired:346,697664,271Bonds(169,680)(293,496)Stocks(169,680)(293,496)Stocks(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Repurchase of surplus notes-(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(12,648)(24,268)Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Net cash flows from operations	59,907	3,859
Bonds263,472331,802Stocks62,810293,702Mortgage loans on real estate8,71818,309Other invested assets9,10412,938Miscellaneous proceeds2,5937,520Total investment proceeds346,697664,271Cost of investments acquired:8169,680(293,496)Bonds(169,680)(293,496)5tocks(310,426)Mortgage loans on real estate(11,092)(21,038)(22,033)Other invested assets(7,479)(12,690)(12,653)Miscellaneous applications(8,038)(2,653)(640,303)Total investments acquired(280,657)(640,303)(640,303)Net cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash quivalents and short-term investments at beginning of year77,54053,272	Cash flows from investing activities		
Stocks62,810293,702Mortgage loans on real estate8,71818,309Other invested assets9,10412,938Miscellaneous proceeds2,5937,520Total investment proceeds346,697664,271Cost of investments acquired:11,092(293,496)Bonds(169,680)(293,496)Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,259)Net change in cash and short-term investments at beginning of year77,54053,272	Proceeds from investments sold, matured or repaid:		
Mortgage loans on real estate8,71818,309Other invested assets9,10412,938Miscellaneous proceeds2,5937,520Total investment proceeds346,697664,271Cost of investments acquired:1169,680(293,496)Bonds(169,680)(293,496)Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities(10,136)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Bonds	263,472	331,802
Other invested assets9,10412,938Miscellaneous proceeds2,5937,520Total investment proceeds346,697664,271Cost of investments acquired:(169,680)(293,496)Bonds(169,680)(293,496)Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Stocks	62,810	293,702
Miscellaneous proceeds2,5937,520Total investment proceeds346,697664,271Cost of investments acquired:346,697664,271Bonds(169,680)(293,496)Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash equivalents and short-term investments at beginning of year77,54053,272		8,718	18,309
Total investment proceeds346,697664,271Cost of investments acquired: Bonds(169,680)(293,496)Stocks(169,680)(293,496)Mortgage loans on real estate(11,022)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(80,38)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,136)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272			12,938
Cost of investments acquired:(169,680)(293,496)Bonds(169,680)(293,496)Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments at beginning of year77,54053,272	Miscellaneous proceeds	 2,593	 7,520
Bonds(169,680)(293,496)Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272		346,697	664,271
Stocks(84,368)(310,426)Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	·	(169.680)	(293,496)
Mortgage loans on real estate(11,092)(21,038)Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272			
Other invested assets(7,479)(12,690)Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272			
Miscellaneous applications(8,038)(2,653)Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272			(12,690)
Total investments acquired(280,657)(640,303)Net cash flows from investments66,04023,968Cash flows from financing and miscellaneous activities-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net cash flows from financing and miscellaneous activities115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Miscellaneous applications	 	 (2,653)
Cash flows from financing and miscellaneous activitiesRepurchase of surplus notes-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Total investments acquired	 (280,657)	 (640,303)
Repurchase of surplus notes-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Net cash flows from investments	66,040	23,968
Repurchase of surplus notes-(47,000)Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Cash flows from financing and miscellaneous activities		
Borrowed funds and interest5553,197Other miscellaneous activities(10,186)(9,756)Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272		-	(47,000)
Net cash flows from financing and miscellaneous activities(10,131)(3,559)Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272		55	
Net change in cash and short-term investments115,81624,268Cash, cash equivalents and short-term investments at beginning of year77,54053,272	Other miscellaneous activities	 (10,186)	 (9,756)
Cash, cash equivalents and short-term investments at beginning of year 77,540 53,272	Net cash flows from financing and miscellaneous activities	 (10,131)	 (3,559)
Cash, cash equivalents and short-term investments at beginning of year 77,540 53,272	Net change in cash and short-term investments	115 816	21 269
	-		
Cash_cash_equivalents and short-term investments at		 77,540	 55,272
end of year <u>\$ 193,356</u> <u>\$ 77,540</u>	Cash, cash equivalents and short-term investments at end of year	\$ 193,356	\$ 77,540

See accompanying notes to the statutory financial statements.

# Notes to Statutory Financial Statements

Years ended December 31, 2023 and 2022

### Note 1 - Nature of Operations and Significant Accounting Policies

### Organization

Pinnacol Assurance (Pinnacol or the Company) was established as a political subdivision of the State of Colorado (the State) under provisions of the Workers' Compensation Act of Colorado (Title 8, Article 45 of the Colorado Revised Statutes (C.R.S.), as amended) to operate as a domestic mutual insurance company for the benefit of injured employees and dependents of deceased employees in Colorado. Pinnacol offers insurance to employers operating within the State.

Pinnacol is controlled by a nine-member board of directors, which is appointed by the Governor with the consent of the Colorado Senate. In accordance with applicable statutes of the State, the administration of Pinnacol is under the direction of the chief executive officer, appointed by the board of directors. Pinnacol is not an agency of state government. The State retains no liability on the part of Pinnacol and no State monies are used for Pinnacol operations.

Cake Insure, Inc. (Cake) was incorporated on September 20, 2017. Cake is a wholly owned subsidiary of Pinnacol and helps small businesses quote and purchase a workers' compensation insurance policy from Pinnacol. Cake created a digital platform designed to market, underwrite, and service small policyholders that are not considered high risk. Pinnacol is leveraging the innovations of Cake and continues to scale those innovations across both companies.

On January 4, 2023, Cake acquired an existing managing general agent (MGA), Attune Insurance Services, LLC (Attune), as a wholly owned subsidiary with a technology platform to connect policyholders with other carriers that operate in multiple states.

### Basis of Presentation

The accompanying statutory financial statements have been prepared in accordance with accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado (the Division). Prescribed statutory accounting practices (SAP) are those practices that are incorporated directly or by reference to state laws, regulations, and general administrative rules applicable to all insurance enterprises domiciled in a particular state. Colorado has adopted the National Association of Insurance Commissioners' (NAIC) SAP, which are codified in the NAIC's Accounting Practices and Procedures Manual (the Manual). Therefore, compliance with the Manual is a prescribed accounting practice. Colorado Statute \$10-3-230 requires that the aggregate admitted other invested assets balance does not exceed certain thresholds. This is a departure from NAIC guidelines. There is no impact on net income. The total impact on surplus is \$40,746,000 and \$42,927,000 for the years ended December 31, 2023 and 2022, respectively. Other than this application of Colorado law, in the preparation of the accompanying statutory financial statements, the Company has followed NAIC guidelines and has not utilized any practices considered to be permitted practices.

# Notes to Statutory Financial Statements (Continued)

## Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

Statutory accounting practices contained in the Manual vary in some respects from accounting principles generally accepted in the United States of America (GAAP). The more significant differences between NAIC SAP and GAAP are as follows:

- Policy acquisition costs, such as commissions, premium surcharges, and other expenses directly related to the cost of acquiring new business, are expensed as incurred; while under GAAP, they are deferred and amortized over the policy term to provide for proper matching of revenue and expense.
- Investments in debt securities are generally carried at amortized value; while under GAAP, they would be carried at fair value. For GAAP, changes in fair value in bonds go through net investment income. Effective in 2023, the impairment/credit loss model is different for statutory and GAAP purposes.
- Pinnacol's investment in common stock of Cake, a non-insurance subsidiary, is carried at the equity basis, in conformity with Statements of Statutory Accounting Principles (SSAP) 97, *Investments in Subsidiary, Controlled and Affiliated Entities.* Equity basis is calculated using audited US GAAP equity of the subsidiary, adjusted to a limited statutory basis of accounting. Under GAAP, Cake would be included as a consolidated entity within the financial statements, and all significant intercompany balances and transactions would be eliminated in consolidation.
- Short-term investments, which include investments with maturities at the time of acquisition of one year or less, are included with cash and cash equivalents in the accompanying statutory financial statements, while under GAAP, only investments with maturities at the time of acquisition of three months or less are included with cash and cash equivalents.
- Assets are reported under NAIC SAP at "admitted asset" value and "nonadmitted" assets, or those items not meeting the definition of an asset, are excluded through a charge against policyholders' surplus; while under GAAP, all assets are reported on the balance sheet, net of any required valuation allowance. Nonadmitted assets at December 31, 2023 and 2022 comprised the following (in thousands):

	2023		 2022	Change	
Other invested assets	\$	40,746	\$ 42,927	\$	(2,181)
Receivables		16,633	14,214		2,419
Fixed assets		10,662	859		9,803
Prepaids		4,581	 4,262		319
Total nonadmitted assets	<u>\$</u>	72,622	\$ 62,262	\$	10,360

# Notes to Statutory Financial Statements (Continued)

## Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

- The reserve for losses and loss adjustment expenses (LAE) is reported net of reinsurance, while under GAAP these amounts are reported gross. Effective in 2023, the impairment/credit loss model is different for statutory and GAAP purposes.
- The surplus note is reported as a component of surplus, increasing policyholders' surplus under NAIC SAP. Under GAAP, the surplus note is recorded as long-term debt. The related interest expense may not be accrued under NAIC SAP until approved for payment by the commissioner of the state of domicile; while under GAAP, the interest expense is recorded as incurred.
- The statutory statements of cash flow does not classify cash flow consistent with GAAP, and a reconciliation of net income to net cash provided by operating activities is not provided.

The financial statements are prepared in accordance with statutory accounting practices; however, other political subdivisions of the State may be required to prepare financial statements in accordance with Governmental Accounting Standards Board (GASB) standards. The more significant differences between statutory accounting practices and GASB for postemployment and pension benefits are as follows:

- Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, requires employers that are part of a cost-sharing multiple-employer pension fund to record their portion of the unfunded liability; while under NAIC SAP, the employer must only record the cost of the contribution and any liability for any contributions due and unpaid.
- GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, requires employers that are part of a cost-sharing multiple-employer Other Postemployment Benefit (OPEB) plan to record their portion of the net OPEB liability; while under NAIC SAP, the employer must only record the cost of the contribution and any liability for any contributions due and unpaid.

The effect of the differences between statutory basis of accounting and generally accepted accounting principles, although not reasonably determinable, is presumed to be material. Pinnacol is a political subdivision of the State and as such would follow all applicable GASB pronouncements.

# Notes to Statutory Financial Statements (Continued)

### Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

### Use of Estimates

The preparation of statutory financial statements in accordance with accounting practices prescribed by the Division requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the statutory financial statements and the reported amounts of revenue and expenses during the reporting period. Estimates include the structured settlement liability, the reserves for unpaid losses and loss adjustment expenses, the earned but unbilled premiums asset, estimated fair value or net asset value of investments, as well as the contingency for uncollectible premiums, among others. Actual results could differ from those estimates and such differences could be significant.

### Investments

Investments are recorded on the trade date. Bonds and preferred stocks are stated at amortized value or fair value, based on their NAIC designation, and are adjusted for other than temporary declines in fair value. Mortgage loans on real estate are carried at the outstanding principal balance, less any allowances for credit losses. Common stocks, mutual funds, and common trust funds are carried at fair value. Other invested assets, including partnerships, are recorded at the underlying audited equity value. Due to Colorado Revised Statutes limitations, the balance of other invested assets may not exceed 5% of admitted assets. Any amount exceeding that threshold is treated as a nonadmitted asset. For those investments in which the audited financial statements are not available in a timely manner, the unaudited equity value is used. Unrealized capital gains or losses on common stocks, preferred stocks, mutual funds, and common trust funds are reported as a direct adjustment to policyholders' surplus. Common stocks and preferred stocks in an unrealized loss position for both years are recorded as other-than-temporary impairments (OTTI) and are recorded as a realized loss in the statutory statement of operations in the period in which they occur.

Bond premium or discount is recognized using the effective-interest method taking into consideration specified interest and principal provisions over the life of the bond. Bonds containing call provisions are amortized to the call or maturity value or date that produces the lowest asset value.

Federal Home Loan Bank (FHLB) of Topeka common stock shares are valued at par, which is presumed to be fair value as they are only redeemable at par and are not publicly traded.

Gains and losses on investments sold are realized in operations and are computed using the specific-identification method.

# Notes to Statutory Financial Statements (Continued)

## Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

Prepayment assumptions for purposes of recognition of income and valuing of loan-backed bonds and structured securities were obtained from widely accepted models with inputs from major thirdparty data providers. Model assumptions are specific to asset class and collateral type and are regularly evaluated and adjusted where appropriate. The prospective-adjustment method is used to value all loan-backed securities.

Real estate includes land, the building on the land, and capitalized building improvements used in conducting the Company's business. Land is carried at cost. Building and capitalized building improvements are carried at cost less accumulated depreciation. Accumulated depreciation at December 31, 2023 and 2022 was \$23,804,000 and \$22,493,000, respectively. The cost of the building and capitalized improvements is depreciated over an estimated useful life of 30 years using the straight-line method. Depreciation expense was approximately \$1,311,000 and \$1,315,000 for the years ended December 31, 2023 and 2022, respectively, and is included in net investment income earned in the statutory statements of operations.

### Investment in Subsidiary

Cake was incorporated on September 20, 2017 as a subsidiary of Pinnacol. Pinnacol purchased 2,000,000 voting shares of preferred stock in Cake on September 28, 2017. On January 3, 2023, Pinnacol converted its existing preferred shares to common shares. On January 4, 2023, Pinnacol purchased an additional 8,000,000 shares of common stock in Cake. On January 4, 2023, Cake acquired an existing MGA, Attune, as a wholly owned subsidiary. On July 31, 2023, Cake formed a wholly owned subsidiary, EverPeak Insurance Services, LLC (EIS). Pinnacol's ownership percentage in Cake is 100%.

As disclosed above, Pinnacol does not consolidate its financial results with Cake. Pinnacol and Cake issue stand-alone financial statements.

In 2022, perpetual preferred stock of Cake was reported at the lower of book value or fair value. Cake preferred shares were not publicly priced.

Common stock of Cake is carried on the equity basis. Equity basis is calculated using audited GAAP equity adjusted to a limited statutory basis of accounting. Cake common shares are not publicly priced.

As of December 31, 2023 and 2022, Pinnacol recorded \$(13,451,000) and \$0, respectively, for the carrying value of its investment in Cake, which is included in common stock in the statutory statement of admitted assets, liabilities, and policyholders' surplus. Unrealized losses related to Pinnacol's investments in Cake totaled \$87,053,000 and \$0 as of December 31, 2023 and 2022, respectively.

# Notes to Statutory Financial Statements (Continued)

## Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

### Cash, Cash Equivalents, and Short-Term Investments

For purposes of the statement of cash flow, cash, cash equivalents, and short-term investments include cash on deposit, money market funds, and other investments with maturities of one year or less at the date of acquisition.

As of December 31, 2023, cash, cash equivalents, and short-term investments of approximately \$193,356,000 include \$(4,662,000) of book overdrafts, \$197,852,000 of cash equivalents, and \$166,000 of short-term investments. As of December 31, 2022, cash, cash equivalents, and short-term investments of approximately \$77,540,000 include \$(2,383,000) of book overdrafts, \$79,773,000 of cash equivalents, and \$150,000 of short-term investments.

### Receivables for Securities Sold

As of December 31, 2023 and 2022, receivables for securities sold were approximately \$4,000 and \$2,595,000, respectively. Receivables for securities arise when sales of securities are recorded as of the trade date. A receivable due from the custodian is established when a security has been sold, but the proceeds from the sale have not yet been received. Receivables for securities not received within 15 days from the stated settlement date are nonadmitted. There were no nonadmitted receivables for securities sold in 2023 or 2022.

#### Risk and Uncertainties

The Company invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, liquidity and credit risk. Due to the level of the risk associated with certain investment securities, it is at least reasonably possible that changes in the fair values of investment securities may occur in the near term and those changes could materially affect the amounts disclosed or reported on the statutory statements of admitted assets, liabilities and policyholders' surplus.

### Uncollected Premiums

Uncollected premiums are reported net of loss contingencies for uncollectible and nonadmitted balances. Certain receivables are not admissible for statutory accounting purposes.

All receivables for canceled policies and billed receivables that relate to balances outstanding for a period exceeding 90 days are not admissible according to the Manual. As of December 31, 2023 and 2022, nonadmitted uncollected premiums were \$13,483,000 and \$11,714,000, respectively.

Pinnacol independently estimates the realizable amounts of premiums receivable and records a loss contingency for any uncollectible balances that were not already nonadmitted. During 2023 and 2022, Pinnacol recorded a provision of approximately \$1,926,000 and \$1,505,000, respectively, for premiums receivable due to the unlikelihood of ultimate collection thereof. These amounts are reflected as provision for uncollectible premiums in the accompanying statutory statements of operations.

# Notes to Statutory Financial Statements (Continued)

### Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

A significant portion of Pinnacol's premium receivable balances at December 31, 2023 and 2022 were from companies operating in the construction and services industries in Colorado. The construction industry represents approximately 39% and 38% of premiums earned as of December 31, 2023 and 2022, respectively. The services industry represents approximately 37% of active policy premiums as of both December 31, 2023 and December 31, 2022, with all other individual industries constituting the remainder of premiums receivable balances.

### Earned But Unbilled Premiums

Earned but unbilled premiums represent a receivable or liability for changes in earned premium and audit premiums, which are amounts due from or to policyholders after the respective policy period has expired based on payroll audits performed by Pinnacol. Such amounts are estimated by Pinnacol based upon internal calculations using historical premium data. Pinnacol recorded a net estimated earned but unbilled premium receivable in 2023 and 2022 of approximately \$28,035,000 and \$22,250,000, respectively.

## Credit Balances Due to Policyholders

Credit balances due to policyholders represent excess premiums or are amounts due to policyholders. Generally, credit balances due to policyholders are applied to future premium obligations of policyholders. For 2023 and 2022, such amounts are approximately \$8,343,000 and \$7,073,000, respectively.

### Electronic Data Processing Equipment and Software

Electronic data processing (EDP) equipment is recorded at cost, less accumulated depreciation, and depreciated on a straight-line basis over an estimated useful life of three years. Accumulated depreciation at December 31, 2023 and 2022 was \$2,035,000 and \$1,989,000, respectively. Net book value of electronic data processing equipment at December 31, 2023 and 2022 was approximately \$1,232,000 and \$442,000, respectively. Operating software is recorded at cost, less accumulated depreciation, and depreciated on a straight-line basis over an estimated useful life of three years. Nonoperating software is recorded at cost, less accumulated depreciation, and depreciated on a straight-line basis over an estimated useful life of three years. Nonoperating software is recorded at cost, less accumulated depreciation, and depreciated on a straight-line basis over an estimated useful life of non-admitted EDP and software at December 31, 2023 and 2022 was approximately \$10,564,000 and \$729,000, respectively. Related depreciation expense of approximately \$549,000 and \$604,000 was incurred during 2023 and 2022, respectively, and is included in LAE and other underwriting expenses incurred in the statutory statements of operations.

# Notes to Statutory Financial Statements (Continued)

### Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

#### Office Equipment, Furniture, Art, and Leasehold Improvements

Office equipment, furniture, art, and leasehold improvements are recorded at cost and depreciated on a straight-line basis. Office equipment, furniture, and art are depreciated over an estimated useful life of five years. Leasehold improvements are depreciated over the shorter of the term of the lease or the useful life. In accordance with the Manual, these are nonadmitted assets. The net book value of these assets at December 31, 2023 and 2022 was approximately \$97,000 and \$131,000, respectively. Related depreciation expense of approximately \$80,000 and \$84,000 was incurred in 2023 and 2022, respectively, and is included in LAE and other underwriting expenses incurred in the statutory statements of operations.

#### Safety Group Dividend Program

Pinnacol has a safety group program whereby policyholders who are members of the program are entitled to a dividend based on established criteria. Pinnacol paid out safety group dividends of \$854,000 and \$1,182,000 in 2023 and 2022, respectively. As of December 31, 2023 and 2022, safety group dividends payable of \$1,574,000 and \$1,529,000, respectively, are included in dividends payable to policyholders. These dividends are not declared from surplus nor are they recorded as a direct reduction to policyholders' surplus. The dividends are recorded as dividends to policyholders in the statutory statements of operations.

#### Individual Loss Control Dividend Program

Pinnacol has an individual loss control dividend (ILCD) program that is designed for policyholders who are committed to effective loss control in their business operations. If the policyholder meets the minimum premium requirements and pays an additional 5% premium charge as a buy in to the plan, the policyholder may receive a reduction of premium based on the policy premium and the loss ratio. Pinnacol paid out ILCDs of \$18,921,000 and \$19,562,000 in 2023 and 2022, respectively. As of December 31, 2023 and 2022, ILCDs payable of \$26,231,000 and \$27,179,000, respectively, are included as dividends payable to policyholders in the statutory statements of admitted assets, liabilities, and policyholders' surplus. The dividends are recorded as a reduction of net premiums earned in the statutory statements of operations.

# Notes to Statutory Financial Statements (Continued)

## Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

### General Policyholder Dividends

The board of directors, at its discretion, determines the amount of general policyholder dividends to be declared, based on Pinnacol's overall experience and financial condition. Pinnacol has declared policyholder dividends to its policyholders in good standing of approximately \$30,000,000 in 2023 and \$9,994,000 in 2022. These are included in dividends to policyholders. General policyholder dividends are accrued when declared by the board of directors. \$15,458,000 and \$876,000 of the declared dividends were unpaid and accrued as of December 31, 2023 and 2022, respectively. The board of directors chose not to declare a general policyholder dividend in November 2022, delaying the consideration of, and, if applicable, the declaration of a general dividend until year-end 2022 financial results were available. On February 22, 2023, the board of directors declared a general policyholder dividend based on 2022 financial results paid in March 2023 of \$15,000,000. On November 1, 2023, the board of directors declared a general policyholder dividend based on 2023 projected results to be paid in March 2024 of \$15,000,000. The dividends are recorded as dividends to policyholders in the statutory statements of operations.

# *Reserve for Unpaid Losses, Reserve for Unpaid Loss Adjustment Expenses and Structured Settlement Liability*

The reserve for unpaid losses and loss adjustment expenses represents management's best estimate of ultimate net cost of all reported and unreported losses incurred through December 31, 2023 and 2022. The reserve for unpaid losses and loss adjustment expenses is estimated by management, which uses an independent third-party actuary to provide estimates based on individual case basis valuations and statistical analyses. Those estimates are subject to the effects of trends in loss severity and frequency. Although considerable variability is inherent in such estimates, management believes the reserve for unpaid losses and loss adjustment expenses is adequate. These estimates are continually reviewed and adjusted, as necessary, as experience develops, or new information becomes known. Such adjustments are included in losses incurred or loss adjustment expenses incurred within the statutory statements of operations in the period such information becomes known. Subrogation claims (claims against third parties) are recognized as a reduction of losses incurred when collections are received.

Internal structured settlement liabilities represent obligations to claimants and dependents on cases that have been closed by contract. The discounted reserve for internal structured settlements is estimated by management, which uses an independent third-party actuary to provide estimates based on these obligations.

### Reinsurance

Ceded reinsurance transactions are accounted for based on estimates of their ultimate cost. Losses incurred, loss adjustment expenses incurred, and the reserve for loss adjustment expenses are reported net of reinsured amounts in accordance with the Manual. Premiums earned are reported net of reinsurance (Note 6).

# Notes to Statutory Financial Statements (Continued)

### Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

### **Commissions** Payable

Pinnacol pays three types of commission to its brokers: regular or standard commissions, profit sharing commissions, and incentive bonuses. Base commissions are calculated monthly and unpaid amounts are accrued as of the end of the period. All other types are calculated and accrued quarterly.

### Revenue Recognition and Unearned Premiums

For certain policies, earned premium is recorded on an installment basis to match the billing frequency stated in the policyholder contract with a provision for amounts earned but unbilled. Earned premium for all other contracts is recognized using the daily pro rata method over the period the policy is effective.

Unearned premiums represent amounts either collected or billed and due from policyholders at December 31, 2023 and 2022, but unearned at those dates as they pertain to subsequent policy periods. Unearned premiums billed, which relate to policy effective dates subsequent to December 31, 2023 and 2022, are not included in the unearned premiums balance but are included as advance premium if the related cash is collected. Unearned premiums are computed on a daily pro rata basis over the effective period of the policies.

#### Premium Deficiency Reserve

A premium deficiency reserve is recognized by recording an additional liability for the deficiency, which results when anticipated future loss, loss adjustment expense, commissions, other acquisition costs, and maintenance costs exceed the recorded unearned premium reserve, any future installment premiums on existing policies, and anticipated investment income. The change in this reserve is recorded as a component of other underwriting expenses.

Pinnacol recorded a premium deficiency reserve of \$0 at December 31, 2023 and 2022. Pinnacol considered anticipated investment income at 3.5% and 2.8% when evaluating the premium deficiency reserve for 2023 and 2022, respectively.

### Multiemployer Pension Plans and Other Postretirement Benefits

Pinnacol participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined-benefit pension and healthcare trust fund plan administered by the Public Employees' Retirement Association (PERA). SDTF provides retirement, disability, and survivor benefits. All employees of Pinnacol are members of the SDTF.

Pinnacol participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined-benefit OPEB plan administered by PERA. The HCTF provides a healthcare premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA healthcare plans; however, the subsidy is not available if only enrolled in the dental and/or vision plan(s).

# Notes to Statutory Financial Statements (Continued)

## Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

As a participant in a multiple-employer pension plan and HCTF, Pinnacol recognizes as net pension cost and net postretirement benefit cost the required contribution for the period and as a liability any contributions due and unpaid.

### Taxes

As a political subdivision of the State of Colorado, Pinnacol is generally not subject to federal or state income taxes under a specific exemption granted under Section 501(c) of the Internal Revenue Code; nor is Pinnacol subject to property tax or sales and use taxes. However, Pinnacol is subject to income taxes on any net income that is derived from a trade or business regularly carried on and not in furtherance of the purposes for which it was granted exemption.

The Inflation Reduction Act (the Act) was enacted during the reporting period on August 16, 2022. Pinnacol has determined that it is not liable for the Corporate Alternative Minimum Tax (CAMT) in 2023.

Pinnacol incurred \$127,000 and \$159,000 of federal tax expense that is attributable to investment income that is considered unrelated business income in 2023 and 2022, respectively. Pinnacol recorded an estimated federal tax liability of approximately \$77,000 and \$0 at December 31, 2023 and 2022. This is included in other liabilities. Pinnacol is not aware of any uncertain tax positions.

Pinnacol is not subject to a premium tax pursuant to Section 8-45-117(3), C.R.S. However, Pinnacol is subject to a surcharge on premiums pursuant to Section 8-44-112(1)(a), C.R.S. The surcharge is based on a rate established by the Colorado Department of Labor and Employment Division of Workers' Compensation annually, approximately 1.43% at December 31, 2023 and 2022. Such amounts are included in other underwriting expenses incurred.

### Surplus Note

Pinnacol issued a \$100,000,000 surplus note on June 25, 2014 with a maturity date of June 25, 2034. Before issuing this debt, the Company obtained approval from the Commissioner of the Division for the transaction and approval to classify the debt as a component of policyholders' surplus. Upon obtaining approval from the Commissioner of the Division, Pinnacol repurchased \$8,000,000 of its outstanding surplus notes on October 28, 2021 and \$47,000,000 of its outstanding surplus notes on December 5, 2022, by paying the noteholder cash consideration equal to 131% and 108%, respectively, of the principal repurchased plus accrued interest. Pinnacol did not repurchase any of its outstanding surplus note during the year ended December 31, 2023.

# Notes to Statutory Financial Statements (Continued)

### Note 1 - Nature of Operations and Significant Accounting Policies (Continued)

### Special Surplus Fund for Unfunded Pension Benefits

Pinnacol participates in a cost-sharing multiple-employer defined-benefit pension plan administered by PERA. PERA has a net pension liability, which represents the unfunded pension benefits. Statutory accounting does not allow Pinnacol's portion of the net pension liability to be recorded as a liability but allows a company to establish a special surplus fund to provide for contingencies. PERA provides Pinnacol with the audited schedule of employers' allocations and net pension liability. The total pension liability used to calculate the net pension liability is determined by an actuarial valuation as of December 31, 2021. PERA uses standard update procedures to roll forward the total pension liability to December 31, 2022. A discount rate of 7.25% is being used. PERA also provides the employer allocation percentage for purposes of calculating Pinnacol's proportionate share of the collective net pension liability.

Pinnacol participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined-benefit Other Postemployment Benefit (OPEB) plan administered by PERA. Although not required under statutory accounting to record its share of the liability, the Company has identified its portion of the HCTF liability in a special surplus fund in the same manner as the PERA net pension liability obligation.

#### Application of Recent Statutory Accounting Pronouncements

During 2023, there were no substantive revisions to statutory accounting that were applicable to Pinnacol, and therefore, there were no substantive revisions adopted by the Company.

### Note 2 - Unpaid Losses and Loss Adjustment Expenses

Unpaid losses and loss adjustment expenses (LAE) (both allocated and unallocated) represent management's best estimate of the ultimate medical and indemnity net cost of all losses and loss adjustment expenses that are incurred but unpaid at year-end. Such estimates are based on individual case estimates for reported claims and actuarial estimates for losses that have been incurred but not reported. Any change in probable ultimate liabilities is reflected in losses incurred or loss adjustment expenses incurred within the statutory statements of operations and changes in policyholders' surplus in the period such determination is made.

# Notes to Statutory Financial Statements (Continued)

### Note 2 - Unpaid Losses and Loss Adjustment Expenses (Continued)

The estimated ultimate cost of losses is based on historical patterns and the expected impact of current socioeconomic trends. The ultimate settlement of claims will not be known in many cases for years after the time a policy expires. Court decisions and federal and state legislation between the time a policy is written, and the time associated claims are ultimately settled, among other factors, may dramatically impact the ultimate cost. Due to these factors, among others, the process to estimate loss and loss adjustment reserves at a point in time cannot provide an exact forecast of future payments. Rather, it produces a best estimate of liability as of a certain date. Management believes the currently estimated reserves to be adequate. While the ultimate liability may differ from the current estimate, management does not believe the difference will have a material effect, either adverse or favorable, on Pinnacol's financial position or results of operations.

Activity in the liability for unpaid losses and LAE for the years ended December 31, 2023 and 2022 is summarized as follows (in thousands):

	 2023	2022			
Balance as of January 1	\$ 922,847	\$	908,471		
Additional amounts incurred related to:					
Current year	436,470		461,010		
Prior years	 (78,335)		(55,098)		
Total incurred	358,135		405,912		
Reductions relating to payments for:					
Current year	139,839		142,952		
Prior years	 267,322		248,584		
Total paid	 407,161		391,536		
Balance at December 31	\$ 873,821	\$	922,847		

# Notes to Statutory Financial Statements (Continued)

## Note 2 - Unpaid Losses and Loss Adjustment Expenses (Continued)

The estimated liability related to prior years decreased by \$78,335,000 and \$55,098,000 in 2023 and 2022, respectively. The decrease during both years is generally the result of ongoing analysis of recent loss development trends and better than expected development. Pinnacol's claims continue the trend of favorable development that has been evident for a number of calendar years. When the actual selected ultimate cost of an accident year's claims is less than the original estimate, favorable development is recorded. This favorable development resulted from initiatives to improve claims handling practices and reduce claims handling expenses when prudent and a reduction of ultimate claim frequency in Colorado. Pinnacol management continually evaluates the estimated ultimate cost of all accident years and on a calendar year basis adjusts to the best estimate available, favorable or unfavorable, in the current period. The amount of reserve credit recorded for high deductibles on unpaid losses was \$6,838,000 and \$5,740,000 as of December 31, 2023 and 2022, respectively. Such reduction is collateralized generally with letters of credit for the benefit of Pinnacol. Pinnacol received \$7,107,000 and \$8,460,000 in subrogation as of December 31, 2023 and 2022, respectively. There were no significant changes in methodologies or assumptions used in calculating the reserves.

### **Note 3 - Internal Structured Settlements**

Pinnacol has an internal structured settlement program in which it retains the liability for settlements to claimants rather than purchasing annuities from third parties. This liability has mortality risk and is discounted using a market rate. The internal structured settlement liability is actuarially valued. The internal structured settlement liability is reported as a financing liability separate from unpaid losses and loss adjustment expenses on the statutory statements of admitted assets, liabilities, and policyholders' surplus.

Activity in the liability for internal structured settlements for the years ended December 31, 2023 and 2022 is summarized as follows (in thousands):

	 2023	 2022
Beginning balance	\$ 381,982	\$ 381,815
Amounts incurred:		
Change in valuation	18,691	9,264
Amounts paid	(29,628)	(28,960)
New internal structured settlements	29,955	 19,863
Ending balance	\$ 401,000	\$ 381,982

Pinnacol uses an annuity quote that is based upon an estimated discount rate as a basis for the paid claim amount. As such, the liability should be discounted at a long-term market rate. The discount rate applied to internal structured settlement liabilities is 2.5% at December 31, 2023 and 2022.

# Notes to Statutory Financial Statements (Continued)

### Note 3 - Internal Structured Settlements (Continued)

The amount of the discount for unpaid internal structured settlements as of December 31, 2023 and 2022 is approximately \$143,084,000 and \$138,176,000, respectively. The discount amounts for internal structured settlement reserves at December 31, 2023 and 2022 are distributed over the years in which the losses were incurred as follows (in thousands):

2	023		2022			
Loss Year	[	Discount	Loss Year	[	Discount	
Prior	\$	93,979	Prior	\$	95,923	
2013		4,390	2012		3,156	
2014		6,962	2013		4,718	
2015		5,165	2014		6,571	
2016		9,056	2015		4,825	
2017		4,819	2016		9,442	
2018		4,597	2017		3,950	
2019		4,370	2018		4,304	
2020		1,943	2019		2,220	
2021		5,396	2020		860	
2022		2,125	2021		2,207	
2023		282	2022		-	
Total	\$	143,084	Total	\$	138,176	

### Note 4 - Investments

Estimated fair value of investments in bonds and equities is based on quotations provided by widely accepted third-party data providers. In 2023 and 2022, Reuters (Refinitiv), and Interactive Data Corporation (IDC) were used to obtain fair market values. The fair value of common stock warrants were primarily determined by a widely accepted third-party vendor, followed by a hierarchy using broker/dealer quotes, including Bloomberg, and Yield Book analytic model. Prior month price is used only when information is limited or unavailable.

### Bonds

The NAIC's Securities Valuation Office (SVO) assigns designations of bonds from 1 to 6. Bonds with designations of 1–2 are stated at amortized value using the interest method. Bonds with designations of 3–6 require the bond to be carried at the lower of amortized value or fair value, with any related unrealized loss reported in policyholders' surplus.

During 2023 and 2022, Pinnacol had investments in long-term bonds, which the NAIC's SVO assigned a 3 or higher designation. Carrying values are equal to the lower of amortized value or fair value for these bonds.

# Notes to Statutory Financial Statements (Continued)

### Note 4 - Investments (Continued)

The carrying value and the fair value of investments in long-term bonds in 2023 and 2022 are summarized as follows (in thousands). The carrying value includes investment grade bonds that are reported at amortized value and low rated bonds that are reported at the lower of cost or fair value.

	2023							
				Gross		Gross		
				Unrealized		Unrealized		
	Ca	rrying Value		Gains		Losses		Fair Value
Government obligations:								
Nonloan-backed bonds	\$	95,661	\$	51	\$	(9,014)	\$	86,698
Loan-backed bonds		755		5		(2)		758
U.S. political subdivision:								
Nonloan-backed bonds		14,111		-		(1,073)		13,038
U.S. special revenue:								
Nonloan-backed bonds		61,723		17		(5,674)		56,066
Loan-backed bonds		306,444		23		(38,846)		267,621
Industrial and miscellaneous:								
Nonloan-backed bonds		1,239,978		10,855		(89,700)		1,161,133
Loan-backed bonds		445,019		3,016		(28,603)		419,432
Hybrid securities:								
Nonloan-backed bonds		5,750	_	115	_	<u>(116)</u>		5,749
Total	\$	2,169,441	\$	14,082	\$	(173,028)	\$	2,010,495

# Notes to Statutory Financial Statements (Continued)

### Note 4 - Investments (Continued)

	2022							
				Gross		Gross		
				Unrealized		Unrealized		
	Ca	rrying Value		Gains		Losses		Fair Value
Government obligations:								
Nonloan-backed bonds	\$	152,489	\$	116	\$	(14,565)	\$	138,040
Loan-backed bonds		904		21		(1)		924
U.S. political subdivision:								
Nonloan-backed bonds		17,914		7		(1,600)		16,321
U.S. special revenue:								
Nonloan-backed bonds		65,290		-		(9,030)		56,260
Loan-backed bonds		338,444		29		(44,643)		293,830
Industrial and								
miscellaneous:								
Nonloan-backed bonds		1,270,248		3,701		(122,933)		1,151,016
Loan-backed bonds		415,884		548		(40,660)		375,772
Hybrid securities:								
Nonloan-backed bonds		5,722		80		(207)		5,595
Total	\$	2,266,895	\$	4,502	\$	(233,639)	\$	2,037,758

The book/adjusted carrying value and estimated fair value of investments in long-term bonds including short-term investments, at December 31, 2023, by contractual maturity, are shown in the following table (in thousands). Contractual maturities for investments such as mortgage-backed securities may differ from actual maturities because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

	Book / Adjusted Carrying Value			Fair Value
Due in one year or less	\$	59,583	\$	59,246
Due after one year through five years		480,005		467,129
Due after five years through ten years		422,245		397,766
Due after ten years		455,390		398,543
Loan-backed and/or structured securities		752,218		687,811
Total	\$	2,169,441	\$	2,010,495

# Notes to Statutory Financial Statements (Continued)

### Note 4 - Investments (Continued)

Proceeds from sales of investments in long-term bonds during 2023 and 2022 were approximately \$171,529,000 and \$196,892,000, respectively. Realized gains on long-term bonds of approximately \$1,743,000 and \$3,777,000 and realized losses of approximately \$(3,198,000) and \$(4,613,000) were recognized during 2023 and 2022, respectively.

The following table provides the length of impairment for those investments in long-term bonds with an unrealized loss as of December 31, 2023 (in thousands):

	Less than tw	onths		Twelve mont	or greater	 Total					
		Unrealized				ι	Inrealized		ι	Unrealized	
December 31, 2023	Fair Value	L	.055		Fair Value		Loss	Fair Value		Loss	
Government obligations	\$ 1,842	\$	(56)	\$	83,376	\$	(8,960)	\$ 85,218	\$	(9,016)	
U.S. political subdivision	8,758		(32)		4,280		(1,041)	13,038		(1,073)	
U.S. special revenue	30,938		(638)		288,152		(43,882)	319,090		(44,520)	
Industrial and											
miscellaneous	73,061		(1,174)		1,144,516		(121,347)	1,217,577		(122,521)	
Hybrid securities	75				5,113		(123)	 5,188		(123)	
Total	\$ 114,674	\$	(1,900)	\$	1,525,437	\$	(175,353)	\$ 1,640,111	\$	(177,253)	

The following table provides the length of impairment for those investments in long-term bonds with an unrealized loss as of December 31, 2022 (in thousands):

	Less than twelve months					Twelve mont	or greater	Total				
	Unrealized						ι	Inrealized			ι	Jnrealized
December 31, 2022		Fair Value		Loss		Fair Value		Loss		Fair Value		Loss
Government obligations	\$	130,068	\$	(12,155)	\$	6,096	\$	(2,410)	\$	136,164	\$	(14,565)
U.S. political subdivision		13,230		(1,108)		1,559		(492)		14,789		(1,600)
U.S. special revenue		207,606		(21,968)		141,261		(31,705)		348,867		(53,673)
Industrial and												
miscellaneous		1,126,361		(115,639)		253,389		(58,330)		1,379,750		(173,969)
Hybrid securities		5,317		(224)		-		-		5,317		(224)
Total	\$	1,482,582	\$	(151,094)	\$	402,305	\$	(92,937)	\$	1,884,887	\$	(244,031)

# Notes to Statutory Financial Statements (Continued)

### Note 4 - Investments (Continued)

#### Loan-Backed and Structured Securities

Loan-backed securities are stated at amortized value or fair value based on their NAIC designation. The prospective method is used to value mortgage-backed securities. Prepayment assumptions for single class and multiclass mortgage-backed/asset-backed securities were obtained from widely accepted models with inputs from major third-party data providers. Any loan-backed and structured securities in an unrealized loss position were reviewed to determine whether an other-than temporary impairment (OTTI) should be recognized at year-end. At December 31, 2023 and 2022, Pinnacol recognized approximately \$622,000 and \$0, respectively, in OTTI on loan-backed securities. The loan-backed securities with a recognized OTTI for the year ended December 31, 2023 are as follows (in thousands):

	Boc	ok/Adjusted									
	Car	rying Value									Date of
	A	mortized									Financial
	Co	ost Before	Pres	sent Value			A	Amortized			Statement
	Cur	rent Period	of	Projected	R	ecognized	(	Cost After	Fai	r Value at	Where
CUSIP		OTTI	Cash Flows			OTTI		OTTI	tin	ne of OTTI	Reported
3137BS-P7-2	\$	1,999	\$	1,895	\$	104	\$	1,895	\$	1,895	03/31/2023
3137BS-RE-5	\$	3,042	\$	2,884	\$	158	\$	2,884	\$	2,884	03/31/2023
3137BT-UM-1	\$	5,089	\$	4,843	\$	250	\$	4,838	\$	4,838	03/31/2023
3137FB-BX-3	\$	2,087	\$	1,977	\$	110	\$	1,977	\$	1,977	03/31/2023

Loan-backed and structured securities in an unrealized loss position as of year-end, stratified based on length of time continuously in these unrealized loss positions, are as follows (in thousands):

		20	23			20	)22				
			Agg	gregate fair			Agg	regate fair			
	Ag	ggregate		value of	A	ggregate	١	alue of			
	ar	nount of	sec	urities with	aı	mount of	secu	urities with			
	unre	alized loss	unr	ealized loss	unre	ealized loss	unrealized loss				
Less than 12 months	\$	(732)	\$	47,754	\$	(30,848)	\$	363,703			
12 months or longer		(66,719)		506,929		(54,454)		275,544			
	\$	(67,451)	\$	554,683	\$	(85,302)	\$	639,247			

# Notes to Statutory Financial Statements (Continued)

## Note 4 - Investments (Continued)

### Equities

Unrealized (losses) gains on investments in common stocks and mutual funds are reported as a component of policyholders' surplus. For any decline in the fair value of equities, which is determined to be other than temporary, the resulting OTTI loss is recognized in the statement of operations. OTTI of common stocks and mutual funds result in the establishment of a new, adjusted cost basis for such investments. The Company's investment in Cake is included in common stock for the year ended December 31, 2023 within the statutory statement of admitted assets, liabilities and policyholders' surplus (see Note 1 for details). The original cost, adjusted cost, net unrealized (losses) gains (measured against adjusted cost), and fair value of common stocks and mutual funds are summarized as follows (in thousands):

			Net unrealized							
	Or	iginal cost	Ac	ljusted cost	(lo	osses) gains		Fair value		
December 31, 2023	\$	415,531	\$	407,231	\$	(25,821)	\$	381,410		
December 31, 2022	\$	379,496	\$	378,692	\$	3,191	\$	381,883		

The Company is a member of the Federal Home Loan Bank (FHLB) of Topeka. Through its membership, the Company conducted business activity (borrowings) with the FHLB by utilizing the overnight line of credit. The Company used these funds to retire surplus notes. The Company has determined the borrowing capacity as approximately \$62,828,000 based on current securities pledged. The Company was provided this amount by the FHLB as of December 31, 2023. As a requirement of the membership and conducting business activities with FHLB, Pinnacol owns FHLB Class A and Class B Capital Stock. In 2023, these assets totaled approximately \$637,000 and \$1,959,000 respectively.

### Mortgage Loans on Real Estate

The Company held approximately \$73,657,000 and \$71,283,000 of commercial mortgage loans at December 31, 2023 and 2022, respectively. Mortgage loans on real estate consist entirely of domestic commercial collateralized loans and are carried at their unpaid principal balances adjusted for any unamortized premiums or discounts, origination fees, provision allowances, and foreign currency translations. Interest income is accrued on the unpaid principal balance for all loans, except for loans on nonaccrual status. Premiums, discounts, and origination fees are amortized to net investment income using the effective-interest method.

The maximum and minimum lending rates for mortgage loans issued during the year ended December 31, 2023 were 9.02% and 8.72%, respectively. The maximum and minimum lending rates for mortgage loans issued during the year ended December 31, 2022 were 6.37% and 3.50%, respectively. The maximum percentage of any one loan to the value of security at the time of the loan was 70.69% and 71.10% during the years ended December 31, 2023 and 2022, respectively.

# Notes to Statutory Financial Statements (Continued)

### Note 4 - Investments (Continued)

A third-party manager actively manages the Company's mortgage loan portfolio by completing ongoing comprehensive analysis of factors, such as debt service coverage ratios, loan-to-value ratios, payment status, default or legal status, collateral property evaluations, and general market conditions. On a quarterly basis, the Company reviews any provided credit quality risk indicators in its internal assessment of loan impairment and credit loss.

Management's periodic evaluation and assessment for mortgage impairments is based on delinquency status, internally derived fair value, as well as credit concern status based on known and inherent risks in the portfolio, adverse situations that may affect the borrower's ability to repay, the fair value of the underlying collateral, composition of the loan portfolio, current economic conditions, loss experience, and other relevant factors. Risk is mitigated primarily through first lien collateralization, guarantees, loan covenants, and borrower reporting requirements. Since the Company does not hold uncollateralized mortgages, loans are generally deemed to be collectible. Any remaining unrecoverable amounts are written off during the final stage of the foreclosure process.

Loan balances are considered delinquent when payment has not been received based on contractually agreed-upon terms. The accrual of interest is discontinued when concerns exist regarding the realization of loan principal or interest. The Company resumes interest accrual on loans when a loan returns to current status or under new terms when loans are restructured or modified.

At December 31, 2023 and 2022, the Company did not have any troubled, impaired, or delinquent mortgage loans, or any reason to believe payments would be uncollectible on any existing loans.

# Notes to Statutory Financial Statements (Continued)

### Note 4 - Investments (Continued)

#### Other Invested Assets

Investments in partnerships are stated at the underlying audited equity value. For those investments in which the audited financial statements were not available by the March 1, 2024 statutory annual statement filing deadline, the unaudited equity value was used. Other invested assets total approximately \$194,276,000 and \$195,173,000 in 2023 and 2022, respectively, with \$190,770,000 and \$191,658,000 relating to investments in partnerships. Due to Colorado Revised Statutes limitations, the balance of other invested assets may not exceed 5% of admitted assets. At December 31, 2023 and 2022, approximately \$40,746,000 and \$42,927,000 was nonadmitted due to this requirement, respectively. The Company has contributed \$137,649,000 in net capital (capital contributions, less capital distributions) since investing in partnerships and is responsible for up to an additional \$52,944,000 as of December 31, 2023. The terms of these investment vehicles place certain limitations on redemption of the holdings, which can include but are not limited to: requiring General Partner approval prior to the Company being able to redeem its interests; limits on the timing of when the redemptions can be made; and the Company being able to locate an eligible buyer as the investments are not all redeemable directly with the investment fund. Due to these factors and penalties that may be imposed by the investment vehicle for early withdrawal, the Company may not be able to redeem its interests in the funds at its share of the GAAP basis equity as reported in the financial statements. The Company does not anticipate a need for early withdrawal.

#### Impairment of Investments

The Company writes securities down to fair value that it deems to be OTTI in the period the securities are deemed to be so impaired. The Company records write-downs as realized capital losses and adjusts the cost basis of the securities, accordingly. The Company does not adjust the revised cost basis for subsequent recoveries in value.

The assessment of whether an OTTI occurred is based upon management's case-by-case evaluation of the underlying reasons for the decline in fair value. Management considers a wide range of factors, as described below, regarding the security issuer and uses its best judgment in evaluating the cause of the decline in its estimated fair value and in assessing the prospects for near term recovery. Inherent in management's evaluation of the security are assumptions and estimates about the operations and future earnings potential of the issuer.

# Notes to Statutory Financial Statements (Continued)

#### Note 4 - Investments (Continued)

Considerations used by the Company in the impairment evaluation process include, but are not limited to, the following:

- Fair value is significantly below cost.
- The decline in fair value is attributable to specific adverse conditions affecting a particular instrument, its issuer, an industry, or geographic area.
- The decline in fair value has existed for an extended period of time.
- A debt security has been downgraded by a credit rating agency.
- The financial condition of the issuer has deteriorated.
- A change in future expected cash flows has occurred.
- Dividends have been reduced or eliminated or scheduled interest payments have not been made.
- The ability and intent to hold investments until recovery, including consideration of the investment manager's discretion to sell securities.
- The present value of projected cash flows expected to be collected is less than amortized value of loan-backed and structured securities.

While all available information is taken into account, it is difficult to predict the ultimate recoverable amount from a distressed or impaired security.

At December 31, 2023 and 2022, 5.28% and 5.01% of long-term bonds held by the Company were rated non-investment grade, respectively. At December 31, 2023 and 2022, the Company had approximately \$177,253,000 and \$244,031,000, respectively, of unrealized losses related to its long-term bonds. The unrealized losses on securities are primarily attributable to fluctuations in market interest rates and changes in credit spreads since the securities were acquired.

#### Other-Than-Temporary Impairment

During 2023 and 2022, the Company recognized approximately \$9,908,000 and \$5,498,000, respectively, in OTTI on long-term bonds, and \$145,000 and \$2,143,000, respectively, in OTTI on common stocks, preferred stocks, and mutual funds. The Company also recognized OTTI on other invested assets of approximately \$8,000 and \$15,000 in 2023 and 2022, respectively.

#### Fair Value Measurements

The Company has categorized its assets and liabilities that are reported on the statutory statements of admitted assets, liabilities, and policyholders' surplus at fair value into the three-level fair value hierarchy. The three-level fair value hierarchy is based on the degree of subjectivity inherent in the valuation method by which fair value was determined. The three levels are defined as follows.

• Level 1 – Quoted prices in active markets for identical assets and liabilities: This category, for items measured at fair value on a recurring basis includes common stocks, preferred stocks, and money market mutual funds. The estimated fair value of the equity securities within this category are based on quoted prices in active markets and are thus classified as Level 1.

# Notes to Statutory Financial Statements (Continued)

#### Note 4 - Investments (Continued)

- Level 2 Significant other observable inputs: This category for items measured at fair value on a recurring basis includes bonds and common stocks, which are not exchange traded. The estimated fair values of some of these items were determined by independent pricing services using observable inputs. Others were based on quotes from markets, which were not considered actively traded.
- Level 3 Significant unobservable inputs: This category for items measured at fair value includes common stocks, common stock warrants, preferred stocks, and bonds. The estimated fair value of these items was determined by internal ratings in the absence of observable inputs.

The following table represents (in thousands) information about the Company's financial assets measured at fair value in Level 3 as of December 31, 2023.

		Fair value measurements - Level 3 December 31, 2023												
Beginning balance.				Current realized net Change in			Purchases/		Sales/ settlements/			Ending balance		
Assets	January 1, Amortization 2023 accretion			income		unrealized		transfers into Level 3		transfers out of Level 3		December 31, 2023		
Bonds - private				etion		(loss)		- <b>·</b>						
placements All other bonds	\$	2,522 -	\$	-	\$	- 330	\$	33 3	\$	- 119	\$	(1,003) (337)	\$	1,552 115
Common stocks - industrial and														
miscellaneous		3,921		-		(75)		(63)		297		(281)		3,799
Total assets	\$	6,443	\$	-	\$	255	\$	(27)	\$	416	\$	(1,621)	\$	5,466

The following table represents (in thousands) information about the Company's financial assets measured at fair value in Level 3 as of December 31, 2022.

		Fair value measurements - Level 3 December 31, 2022												
Beginning balance, January 1,			Amortization			Current realized net income		Change in unrealized		Purchases/ transfers		Sales/ settlements/ transfers out		Ending alance ecember
Assets Bonds - private	-	.022		etion		(loss)			•••	o Level 3		of Level 3		1, 2022
placements All other bonds Common stocks - industrial and	\$	-	\$	-	\$	- (117)	\$	(475) (11)	\$	8,527 239	\$	(5,530) (111)	\$	2,522 -
miscellaneous		771		-		(76)		142		3,084		-		3,921
Total assets	\$	771	\$	-	\$	(193)	\$	(344)	\$	11,850	\$	(5,641)	\$	6,443

# Notes to Statutory Financial Statements (Continued)

#### Note 4 - Investments (Continued)

The following tables present (in thousands) information about the Company's financial assets measured at fair value on a recurring basis for accounting purposes as of December 31, 2023 and 2022, respectively, and indicates the fair value hierarchy of the valuation techniques utilized by the Company to determine such fair value, excluding the \$(13,451,000) investment in Cake as it is accounted for under the equity method:

	Fair value measurement - recurring basis December 31, 2023								
Assets	Quoted prices in active markets for identical assets (Level 1)		Significant other observable inputs (Level 2)		Significant unobservable inputs (Level 3)			Total	
Common stocks: Industrial and miscellaneous Mutual funds	\$	75,240 315,821	\$	-	\$	3,799 -	\$	79,039 315,821	
Total common stocks		391,061		-		3,799		394,860	
Perpetual preferred stocks Money market mutual funds		705 42,928		-		-		705 42,928	
Total assets	\$	434,694	\$		\$	3,799	\$	438,493	

	Fair value measurement - recurring basis December 31, 2022							
Assets	active ider	ted prices in e markets for ntical assets (Level 1)	Significant other observable inputs (Level 2)	uno	gnificant bservable ts (Level 3)		Total	
Common stocks: Industrial and miscellaneous Mutual funds	\$	248 377,714	\$	\$	3,921	\$	4,169 377,714	
Total common stocks		377,962	-		3,921		381,883	
Perpetual preferred stocks Money market mutual funds		668 79,773			-		668 79,773	
Total assets	\$	458,403	<u>\$</u> -	\$	3,921	\$	462,324	

Certain assets are measured at fair value on a nonrecurring basis quarterly or more frequently if events dictate that the carrying value of the asset may not be recovered. These assets include bonds held at fair value with an NAIC designation of 3–6 and redeemable preferred stocks held at fair value with an NAIC designation of RP3–RP6. There were bonds with these designations where the fair value was less than amortized value, which resulted in an unrealized loss of \$4,226,000 at December 31, 2023 and \$10,393,000 at December 31, 2022.

# Notes to Statutory Financial Statements (Continued)

#### Note 4 - Investments (Continued)

The following tables reflect (in thousands) the fair values and admitted values of all admitted assets and liabilities that are financial instruments, excluding those accounted for under the equity method as of December 31, 2023 and 2022, respectively. The \$(13,451,000) investment in Cake is accounted for under the equity method and therefore excluded. The fair values are also categorized into the three-level fair value hierarchy as described above.

	C	December 31, 20	)23		
Class of Security	Carrying Value	Level 1	Level 2	Level 3	Fair Value
Long-term bonds: CDOs/CBOs/CLOs Private placements All other bonds	\$ 202,556 200,154 1,766,731	\$ - - -	\$ 202,798 1,063 1,563,041	\$ - 186,002 57,590	\$ 202,798 187,065 1,620,631
Total long-term bonds	2,169,441	-	1,766,902	243,592	2,010,494
Preferred stocks: Perpetual preferred Redeemable preferred Total preferred stocks	705 <u>1,304</u> 2,009	705 705		- <u>1,339</u> 1,339	705 <u>1,339</u> 2,044
Common stocks Industrial and miscellaneous Mutual funds	79,039 <u>315,821</u>	75,240 <u>315,821</u>	-	3,799	79,039 315,821
Total common stocks	394,860	391,061	-	3,799	394,860
Mortgage loans Cash, cash equivalents, and	73,657	-	-	73,619	73,619
short-term investments	193,356	38,266	155,113		193,379
Total assets	\$ 2,833,323	\$ 430,032	\$ 1,922,015	\$ 322,349	\$ 2,674,396

# Notes to Statutory Financial Statements (Continued)

December 31, 2022							
Class of Security	Carrying Value	Level 1	Level 2	Level 3	Fair Value		
Long-term bonds: CDOs/CBOs/CLOs Private placements All other bonds	\$ 210,245 189,160 <u>1,867,490</u>	\$ - - -	\$ 200,915 986 1,609,326	\$- 168,680 57,851	\$ 200,915 169,666 1,667,177		
Total long-term bonds	2,266,895	-	1,811,227	226,531	2,037,758		
Preferred stocks: Perpetual preferred Redeemable preferred Total preferred stocks	668 1,305 1,973	668 668		- <u>1,338</u> 1,338	668 <u>1,338</u> 2,006		
Common stocks Industrial and miscellaneous Mutual funds	4,169 <u>377,714</u>	248 377,714	-	3,921	4,169 <u>377,714</u>		
Total common stocks	381,883	377,962	-	3,921	381,883		
Mortgage loans Cash, cash equivalents, and	71,283	-	-	71,104	71,104		
short-term investments	77,540	77,390	151		77,541		
Total assets	<u>\$ 2,799,574</u>	\$ 456,020	<u>\$ 1,811,378</u>	\$ 302,894	\$ 2,570,292		

# Note 4 - Investments (Continued)

# Notes to Statutory Financial Statements (Continued)

#### Note 4 - Investments (Continued)

#### Investment Income

Major categories of net investment income (expense) for the years ended December 31, 2023 and 2022 are summarized as follows (in thousands):

	 2023	 2022
Investment income (expense):		
Corporate and miscellaneous bonds	\$ 94,125	\$ 80,292
U.S. government bonds	2,510	3,469
Cash and other investments	4,989	801
Real estate	5,513	5,513
Other invested assets	11,891	12,996
Mortgage loans	6,173	3,861
Equity securities	10,461	10,348
Surplus note interest expense	(6,670)	(12,365)
Investment expenses	 (14,441)	 (10,653)
Net investment income earned	114,551	94,262
Net realized capital (losses) gains:		
Corporate and miscellaneous bonds	(7,655)	(6,575)
U.S. government bonds	(3,708)	241
Cash and other investments	4	-
Equity securities	6,990	31,442
Other invested assets	 (8)	 (15)
Net realized capital (losses) gains	 (4,377)	 25,093
Net investment income	\$ 110,174	\$ 119,355

Interest income due and accrued was \$21,289,000 and \$20,836,000 as of December 31, 2023 and 2022, respectively, and is included in accrued investment income on the statements of admitted assets, liabilities, and policyholders' surplus. No amounts were nonadmitted.

There was no aggregate deferred interest or paid-in-kind (PIK) interest as of December 31, 2023 and 2022.

# Notes to Statutory Financial Statements (Continued)

#### Note 5 - Borrowings

Pinnacol is a member of the Federal Home Loan Bank (FHLB) of Topeka. Through its membership, the Company has conducted business activity (borrowings) with the FHLB by utilizing the Overnight Line of Credit advance. The Company must deliver qualifying collateral to FHLB in an amount that provides a collateral coverage level sufficient to cover its extensions of credit. FHLB assigns the appropriate borrowing capacity to each security according to the security type and then determines the total borrowing capacity as a percentage of the market value of the securities pledged.

	2023		2022	
Borrowing capacity as of reporting date Collateral amount pledged:	\$	62,828	\$	64,342
Fair value		67,327		66,079
Carrying value		80,819		80,083
Borrowing		53,000		53,000
Accrued interest		252		197_
Total	\$	53,252	\$	53,197

The following table summarizes the FHLB pledge and borrowing (in thousands):

The Company drew on the FHLB line of credit beginning on November 18, 2022. Overnight Line of Credit advances mature daily, with automatic daily renewals of the outstanding balance subject to FHLB's discretion not to renew. Members can adjust their outstanding balance daily; however, Overnight Line of Credit advances are not prepayable on the date of the draw. As of December 31, 2023 and 2022, the Face Value/Carrying Value of the Overnight Line of Credit advance was \$53,000,000. Interest is payable at a rate that is adjusted and reset by FHLB on a daily basis. As of December 31, 2023, the interest rate was set at 5.55% with year-to-date interest paid of \$2,537,000 and interest accrued of \$252,000. As of December 31, 2022, the interest rate was set at 4.48% with year-to-date interest paid of \$78,000 and interest accrued of \$197,000.

The Company is subject to compliance with the terms of the FHLB membership program including providing reports as FHLB may require and notices for specified events such as defaults, mergers, and changes in charter. As of December 31, 2023, the Company is in compliance with all FHLB membership terms.

# Notes to Statutory Financial Statements (Continued)

#### Note 6 - Reinsurance

#### Ceded Reinsurance

Pinnacol purchases excess of loss reinsurance with two layers and terrorism coverage. The reinsurance coverage for individual workers' compensation accidents was as follows:

- Layer 1 Limit of \$20,000,000 in excess of retention of \$20,000,000 per occurrence
- Layer 2 Limit of \$40,000,000 in excess of retention of \$40,000,000 per occurrence
- Terrorism Only Limit of \$50,000,000 in excess of retention of \$80,000,000 per occurrence

Management is not aware of any loss nor did the Company record any loss great enough to attach to these layers during any of the prior policy periods. Therefore, no provision for reinsurance has been recorded as of December 31, 2023 and 2022.

Reinsurance contracts do not relieve Pinnacol of its obligations, and a failure of the reinsurer to honor its obligations could result in losses unreimbursed to Pinnacol. Pinnacol evaluates and monitors the financial condition of its reinsurers to minimize its exposure to loss from reinsurer insolvency. Management of Pinnacol believes its reinsurers are financially sound and will continue to meet their contractual obligations.

Pinnacol uses Lloyd's Syndicates as part of its ceded reinsurer program. The Syndicates are given an "A" rating by AM Best. The remaining reinsurers had the following AM Best ratings at December 31, 2023:

	AM
Reinsurer	Best Rating
Allied World Assurance Company, Limited	А
Arch Reinsurance Company	A+
Markel Bermuda Limited	А
Endurance Specialty Insurance Limited	A+
Convex Insurance UK Limited	A-
XL Re Europe	A+

# Notes to Statutory Financial Statements (Continued)

#### Note 6 - Reinsurance (Continued)

#### Assumed Reinsurance

Pinnacol has entered into assumed reinsurance contracts that allow the Company to provide insurance coverage under the workers' compensation provisions of other states for the employees of Colorado companies who work outside of Colorado (Multi State Coverage). Effective March 1, 2004, Pinnacol executed a reinsurance contract with Argonaut Insurance Company for Multi State Coverage. The contract was canceled in 2010; however, Pinnacol will continue to pay existing claims in accordance with this reinsurance agreement until these claims are closed or these risks are transferred. As the Company entered into a reinsurance agreement in 2010 with Zurich American Insurance Company, there were no gaps in coverage. This agreement was still in effect as of December 31, 2023. The Multi State Coverage contracts are designed as 100% quota share arrangements with Pinnacol acting as the assuming company. Premium revenue is recognized pro rata over the period the policy is effective.

Funds have been placed on deposit as collateral with Argonaut Insurance Company and Zurich American Insurance Company in the amount of \$4,491,000 in 2023 and 2022.

A Letter of Credit has been posted to Argonaut Insurance Company in the amount of \$4,235,000 in 2023 and 2022, along with \$10,000,000 in pledged assets.

Assets have been pledged in a trust to Zurich American Insurance Company in the amount of \$56,047,000 and \$56,046,000 in 2023 and 2022, respectively.

Pinnacol held unearned premium reserves related to assumed business of \$1,564,000 and \$1,101,000 for the years ended December 31, 2023 and 2022, respectively. Pinnacol had loss and loss adjustment expense reserves related to assumed business of \$27,651,000 and \$25,526,000 for the years ended December 31, 2023 and 2022, respectively.

# Notes to Statutory Financial Statements (Continued)

#### Note 6 - Reinsurance (Continued)

The following reinsurance activity has been recorded in the accompanying statutory financial statements (in thousands):

	 2023	 2022
Direct premiums written	\$ 515,536	\$ 511,941
Premiums ceded	(1,338)	(1,369)
Premiums assumed	 20,788	 14,199
Net premiums written	\$ 534,986	\$ 524,771
Direct premiums earned	\$ 513,185	\$ 517,611
Premiums ceded	(1,338)	(1,369)
Premiums assumed	 20,324	 13,982
Net premiums earned	\$ 532,171	\$ 530,224
Direct losses incurred	\$ 261,505	\$ 291,838
Losses ceded	-	-
Losses assumed	12,417	 22,899
Net losses incurred	\$ 273,922	\$ 314,737
Direct loss adjustment expenses incurred	\$ 81,061	\$ 88,938
Loss adjustment expenses assumed	 3,152	 2,237
Net loss adjustment expenses incurred	\$ 84,213	\$ 91,175

#### Note 7 - Employee Benefits

#### Defined-Benefit Pension Plan through the State of Colorado

Pensions – Pinnacol participates in the State Division Trust Fund (SDTF), a cost-sharing multipleemployer defined-benefit pension fund administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments held by the SDTF are reported at fair value.

# Notes to Statutory Financial Statements (Continued)

#### Note 7 - Employee Benefits (Continued)

Plan description – All Pinnacol employees are provided with pensions through the SDTF – a costsharing multiple-employer defined-benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502 1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at https://www.copera.org/investments/pera-financial-reports.

Benefits provided – PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- Value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases, the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether five years of service credit has been obtained, and the benefit structure under which contributions were made.

# Notes to Statutory Financial Statements (Continued)

#### Note 7 - Employee Benefits (Continued)

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the PERA benefit structure who began membership before January 1, 2007, will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. The disability benefit amount is based on the retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

# Notes to Statutory Financial Statements (Continued)

#### Note 7 - Employee Benefits (Continued)

Contributions – Eligible employees of Pinnacol and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Eligible employees were required to contribute 10.50% of their PERA-includable salary until June 30, 2022; thereafter, the contribution increased to 11.00% of PERA-includable salary. The employer contribution requirements for Pinnacol are summarized in the table below:

	For the year ended December 31				
	2023	2022	2021		
Employer contribution rate (includes 1.02% allocation to the Health Care	11 40 %	11 10 %	10.00 %		
Trust Fund) <sup>1</sup> Amortization equalization Disbursement (AED) as specified in	11.40 %	11.40 %	10.90 %		
C.R.S. §24-51-411 <sup>1</sup> Supplemental amortization Equalization	5.00	5.00	5.00		
disbursement (SAED) as specified in C.R.S., §24-51-411 <sup>1</sup> Defined Contribution Supplement as	5.00	5.00	5.00		
specified in C.R.S. §24-51-415	0.17	0.10	0.05		
Total employer contribution rate <sup>1</sup>	<u>21.57 %</u>	21.50 %	20.95 %		

<sup>1</sup> Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and Pinnacol is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from Pinnacol were \$16,901,000 and \$15,075,000, for the years ended December 31, 2023 and 2022, respectively. These contributions met the contribution requirement for each year.

# Notes to Statutory Financial Statements (Continued)

#### Note 7 - Employee Benefits (Continued)

As specified in C.R.S. § 24-51-414, the State is required to contribute \$225,000,000 each year to PERA starting on July 1, 2018. A portion of the direct distribution payment is allocated to the SDTF based on the proportionate amount of annual payroll of the SDTF to the total annual payroll of the SDTF, School Division Trust Fund, Judicial Division Trust Fund, and Denver Public Schools (DPS) Division Trust Fund. House Bill (HB) 22-1029, instructed the State treasurer to issue an additional direct distribution to PERA in the amount of \$380 million (actual dollars), upon enactment. The July 1, 2023, payment is reduced by \$190 million (actual dollars) to \$35 million (actual dollars). The July 1, 2024, payment will not be reduced due to PERA's negative investment return in 2022. Senate Bill (SB) 23-056, enacted June 2, 2023, requires the State to make an additional direct distribution of approximately \$14.5 million (actual dollars), for a total of approximately \$49.5 million (actual dollars) to be contributed on July 1, 2023.

#### Voluntary Tax Deferred Retirement Plans

Plan description – Employees of Pinnacol that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program (PERAPlus 401(k) Plan), an Internal Revenue Code Section 401(k) defined-contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available ACFR which includes additional information on the PERAPlus 401(k) Plan. That report can be obtained at https://www.copera.org/investments/perafinancial-reports.

Funding policy – The PERAPlus 401(k) Plan is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. In addition, Pinnacol has agreed to match employee's elective contributions into the PERA 401(k) Plan at 50% up to the first 6% of employees' elected deferrals. Employees are immediately vested in their own contributions, employer contributions, and investment earnings. For the years ended December 31, 2023 and 2022, Pinnacol contributed approximately \$1,845,000 and \$1,683,000, respectively, in matching contributions to the PERA 401(k) Plan. Pinnacol also offers a 457 deferred compensation plan.

#### Defined-Benefit Other Postemployment Benefit (OPEB) Plan

OPEB plan – Pinnacol participates in the Health Care Trust Fund (HCTF), a cost-sharing multipleemployer defined-benefit OPEB plan administered by PERA.

Plan description – The HCTF is established under Title 24, Article 51, Part 12 of the C.R.S., as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available ACFR that can be obtained at https://www.copera.org/investments/pera-financial-reports.

# Notes to Statutory Financial Statements (Continued)

#### Note 7 - Employee Benefits (Continued)

Benefits provided – The HCTF provides a healthcare premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA healthcare plans; however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The healthcare premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division, as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 et seq. specifies the eligibility for enrollment in the healthcare plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure are eligible for a premium subsidy, if enrolled in a healthcare plan under PERACare.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA benefit structure – The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For retirees who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF on behalf of benefit recipients not covered by Medicare Part A.

# Notes to Statutory Financial Statements (Continued)

#### Note 7 - Employee Benefits (Continued)

Contributions – Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers are required to contribute at a rate of 1.02% of PERA-includable salary into the HCTF. Pinnacol's contribution is included in the total employer contribution rate of 21.57% and 21.50% as of December 31, 2023 and 2022, respectively. No member contributions are required to the HCTF. The contribution requirements for Pinnacol are established under Title 24, Article 51, Part 4 of the C.R.S., as amended. For the years ended December 31, 2023 and 2022, Pinnacol contributions to the HCTF were approximately \$799,000 and \$724,000, respectively, equal to the required contributions for each year.

#### Other

Health and Welfare Trust – Effective January 1, 2010, Pinnacol entered into certain self-funded benefit programs with its vendors for healthcare, dental care, and vision care and established a separate legal trust for administrative purposes. In 2019, Pinnacol also entered into a guaranteed cost program with one of its two healthcare vendors. Pinnacol withholds monthly premium from its employee participants' payroll checks and uses these premiums and the employer contribution amounts to fund the trust account. These premiums are used to reimburse medical claims paid by the third-party vendors for the self-funded programs or pay premiums to the healthcare vendor for the guaranteed cost program. Employer contributions in 2023 and 2022 were \$7,958,000 and \$7,551,000, respectively.

Accrued Paid Leave – Pinnacol employees may accrue paid time off based on their length of service subject to certain limitations on the amount that will be paid upon termination or taken in future periods. Paid time off is recorded as an expense and a liability at the time the paid time off is earned. The estimated liability for cumulative accrued paid time off of approximately \$4,698,000 and \$4,391,000 at December 31, 2023 and 2022, respectively, is included in other liabilities in the statutory statements of admitted assets, liabilities, and policyholders' surplus.

#### Note 8 - Policyholders' Surplus

On February 23, 2022, the board of directors determined the final amount of the general policyholder dividend paid in March 2022 to be \$50,000,000 based on year-end 2021 financial results. On February 22, 2023, the board of directors declared a general policyholder dividend of \$15,000,000 which was paid in March 2023 to policyholders in good standing. On November 1, 2023, the board of directors declared a general policyholder dividend of \$15,000,000 which was paid in March 2023 to policyholder dividend of \$15,000,000 which was paid in March 2023 to policyholder dividend of \$15,000,000 which was paid in March 2024 to policyholders in good standing.

The Division monitors a company's "risk-based capital" in assessing the financial strength of an insurance company. Pinnacol's level of surplus exceeds the "company action level" of risk-based capital, which is approximately \$204,889,000 for the year ended December 31, 2023, and \$203,679,000 for the year ended December 31, 2022.

# Notes to Statutory Financial Statements (Continued)

#### Note 8 - Policyholders' Surplus (Continued)

A surplus note in the amount of \$100,000,000 was issued on June 25, 2014 with a maturity date of June 25, 2034, to an unaffiliated third party in exchange for cash. Each payment of principal and interest on the surplus note may be made only with the prior approval of the Division and only to the extent Pinnacol has sufficient policyholders' surplus to make such payment. The interest on the unpaid principal amount of this note will be paid in semiannual installments at the rate of 8.625% per annum. Upon obtaining approval from the Commissioner of the Division, Pinnacol repurchased \$8,000,000 of its outstanding surplus notes on October 28, 2021 and \$47,000,000 of its outstanding surplus notes on December 5, 2022 by paying the noteholder cash consideration equal to 131% and 108%, respectively, of the principal repurchased plus accrued interest. In 2023 and 2022, \$3,881,000 and \$12,089,000, respectively, of interest was paid on the note and recorded as investment expense. The note, which is subordinate to the prior payment of all other liabilities of the Company, will be due and payable twenty years from the issuance date, with an optional prepayment date in whole or part in fifteen years with no penalty. The surplus note was issued to partially cover Pinnacol's estimated proportionate share of PERA's unfunded liability for vested service of Pinnacol employees and retirees. This liability is not required to be recorded in the statutory financial statements as of December 31, 2023 and 2022, but it reduces the capital adequacy assessments of outside rating agencies, such as A.M. Best. In accordance with the note agreement, Pinnacol may apply the proceeds for general corporate purposes.

The surplus note agreement contains customary affirmative and negative covenants and requires that Pinnacol maintain certain specified ratios and thresholds. Among others, these covenants include maintaining a maximum writing ratio, debt to capitalization ratio, and interest coverage ratio. Management believes that Pinnacol is in compliance with such covenants, ratios, and thresholds at 2023 and 2022, respectively.

As discussed in Note 1, the Company participates in the SDTF, a costsharing multiple-employer defined-benefit pension fund administered by PERA. The funded portion of the SDTF's total pension liability as of December 31, 2022 is 66.5%. The Company has a special surplus fund to identify its portion of the unfunded pension benefits. The discount rate is 7.25%. Based on information provided by PERA as of July 2023, the Company's special surplus fund for the unfunded pension benefits has increased by \$44,148,000 from \$129,254,000 in 2022 to a new balance of \$173,402,000 for 2023. There are no limitations for using the special surplus fund for policyholders, injured workers, or other creditors.

As discussed in Note 1, the Company participates in the Health Care Trust Fund (HCTF) administered by PERA. The Company has identified its portion of the HCTF liability in a special surplus fund in the same manner as the PERA net pension liability obligation. The HCTF liability has decreased by \$134,000 from \$5,844,000 in 2022 to a new balance of \$5,710,000 for 2023.

# Notes to Statutory Financial Statements (Continued)

#### **Note 9 - Commitments and Contingencies**

Pinnacol has made the following commitments:

Total Contingent Liabilities		2023
Pinnacol has committed to fund partnership investments	\$	52,944,000
Pinnacol has committed to rated note investments		1,683,000
Pinnacol has committed to mortgage loan investments		10,073,000
Total	<u>\$</u>	64,700,000

Lawsuits arise against the Company in the normal course of business. Contingent liabilities arising from litigation and other matters are not considered material in relation to the financial position of the Company.

At December 31, 2023 and 2022, Pinnacol had a letter of credit for the benefit of Argonaut Insurance Company under an assumed reinsurance agreement for approximately \$4,235,000. This reinsurance agreement allows Argonaut Insurance Company to draw upon the letter of credit, which is 100% collateralized, at any time to secure any of Pinnacol's obligations under the agreement. Included in long-term bonds and money market securities are amounts held as collateral for the letter of credit of approximately \$10,063,000 and \$10,074,000, compared to a requirement of \$4,235,000, as of December 31, 2023 and 2022, respectively.

At December 31, 2023 and 2022, Pinnacol had a trust for the benefit of Zurich American Insurance Company under an assumed reinsurance agreement. This reinsurance agreement allows Zurich American Insurance Company, the beneficiary, to claim the trust assets at any time to secure any of Pinnacol's obligations under the agreement. Included in long-term bonds are amounts held in the trust of approximately \$56,047,000 and \$56,046,000 as of December 31, 2023 and 2022. These bonds had a total market value of approximately \$51,836,000 and \$51,584,000 as of December 31, 2023 and 2022, which Zurich American Insurance Company deemed sufficient to secure Pinnacol's obligations under the agreement.

As of December 31, 2023, Pinnacol is contingently liable for approximately \$28,702,000 of claims closed by the purchase of annuities from life insurers for structured settlements. Pinnacol has not purchased annuities from life insurers under which the Company is payee, and therefore, no balances are due from such annuity insurers.

# Notes to Statutory Financial Statements (Continued)

#### Note 9 - Commitments and Contingencies (Continued)

Pinnacol is aware of an unfunded net pension liability. If Pinnacol were to partially or fully leave the PERA program, the unfunded net pension liability for the vested service of Pinnacol employees and retirees would become immediately due to PERA. Title 24, Article 51, Section 316 of the C.R.S. requires a company to calculate the reserve transfer necessary when an employer disaffiliates from PERA. The formula to calculate the termination liability differs significantly from the formula used to calculate Pinnacol's share of the unfunded pension obligation under GASB Statement No. 68. Therefore, the amount of a possible future termination liability is unknown but is expected to exceed \$200,000,000. Currently, the possibility of the Company partially or fully leaving the PERA program is remote and would require legislative action.

#### **Note 10 - Related-Party Transactions**

Pinnacol purchased preferred stock in a non-insurance subsidiary, Cake, on September 28, 2017. In 2019, Pinnacol recognized OTTI on the full balance of its investment in Cake's preferred stock and recorded a realized loss. On January 3, 2023, Pinnacol converted its existing preferred shares to common shares. On January 4, 2023, Pinnacol purchased an additional 8,000,000 shares of common stock in Cake. As of December 31, 2023, Pinnacol recognizes their investment in Cake under the equity basis, using audited US GAAP equity adjusted to a limited statutory basis of accounting. During the year ended December 31, 2023, changes in valuation are recognized as unrealized gains (losses) within the statement of changes in policyholders' surplus. Losses reported by Cake do not have an impact on Pinnacol's other investments. The losses are summarized in the table below:

		2023			
			Pinnacol's	Guaranteed	
			share of	obligation	
		Accumulated	equity,	commitment	
	Pinnacol's	share of net	including	for financial	
	share of net	income	negative	support	Reported
Entity	<u>income (loss)</u>	(losses)	equity	(yes/no)	value
Cake Insure, Inc.	\$(55,189,000)	\$(55,189,000)	\$(13,451,000)	Yes	\$(13,451,000)
		2022			
		2022	Pinnacol's	Guaranteed	
		2022		Guaranteed obligation	
		2022 Accumulated	Pinnacol's		
	Pinnacol's		Pinnacol's share of	obligation	
	share of net	Accumulated	Pinnacol's share of equity,	obligation commitment	Reported
Entity		Accumulated share of net	Pinnacol's share of equity, including	obligation commitment for financial	Reported value

# Notes to Statutory Financial Statements (Continued)

#### Note 10 - Related Party Transactions (Continued)

Under a program administrator agreement approved by the Division, Cake writes policies for Pinnacol through its digital platform that potential policyholders can utilize to receive a quote and bind a policy. Pinnacol pays Cake program administration fees on premium that Cake generates organically or through a referral program with Pinnacol and makes payments to Cake monthly as policies are generated. During 2023 and 2022, Pinnacol incurred \$706,000 and \$771,000 in program administrator fees, respectively.

Pinnacol is currently leveraging Cake's research and software development to transform Pinnacol's business and reimagine enterprise-wide systems. The use of this technology will allow Pinnacol to operate a digital platform for multiple distribution channels while continuing to build digital capabilities for all policies.

Under a management service agreement approved by the Division, Pinnacol provides certain personnel services to its subsidiary for a variable monthly fee and receives reimbursement for costs Cake incurred. During 2023 and 2022, Pinnacol received \$2,450,000 and \$429,000, respectively, in management fees and reimbursed costs from its subsidiary. The management fees offset various expenses in the income statement.

In 2023, Cake acquired an existing MGA, Attune, with a technology platform, to connect policyholders with other carriers that operate in multiple states. Under a management service agreement approved by the Division, Cake provides certain personnel services including management, operating, marketing, cyber and technology, and risk and vendor management, to its subsidiary Attune and receives reimbursement for costs Attune incurred.

At December 31, 2023 and 2022, Pinnacol reported \$52,000 due to subsidiary for commissions due to Cake as an agent. Pinnacol also reported \$452,000 and \$81,000, respectively, due from subsidiary for management fees and reimbursable expenses under the management service agreement.

Throughout 2023, Pinnacol made additional capital contributions to Cake in the amount of \$33,603,000. Pinnacol also made a guarantee to provide up to \$90,000,000 in funding to support Cake's strategic initiatives through 2025; \$23,603,000 of the 2023 capital contributions were provided from this guarantee. No capital contributions from Pinnacol to Cake occurred during the year ended December 31, 2022.

There were no transactions with affiliates in amounts that exceeded 0.5% of the total admitted assets of Pinnacol outside of those transactions noted above.

# Notes to Statutory Financial Statements (Continued)

#### **Note 11 - Other Underwriting Expenses**

The significant components of other underwriting expenses, net during 2023 and 2022 were as follows (in thousands):

	 2023	 2022
Commission and brokerage	\$ 74,804	\$ 74,397
Allowances to managers and agents	324	364
Advertising	1,832	2,396
Boards, bureaus and associations	1,715	1,647
Audit of assureds' records	620	491
Salaries and related items	48,842	47,212
Employee relations and welfare	5,825	5,764
Insurance	209	226
Directors' fees	25	22
Travel and travel items	818	663
Rent and rent items	2,871	2,869
Equipment	562	617
Cost or depreciation of EDP equipment and software	4,322	4,139
Printing and stationery	66	69
Postage, telephone, exchange and express	535	568
Legal and auditing	6,444	6,148
Taxes, licenses and fees	7,646	7,835
Other	 3,945	 5,436
Total other underwriting expenses, net	\$ 161,405	\$ 160,863

#### **Note 12 - Restricted Assets**

The following table discloses quantitative information about the Company's restricted assets by category of restricted asset for the year ended December 31, 2023 (in thousands). Because the Company is a property and casualty insurance company, it does not hold assets that would be required to be held in a separate account. Accordingly, no distinction is made between general account and separate account restricted assets in the following tables.

Restricted Asset Category		tal Current ar Admitted Asset		al Prior Year nitted Asset	 Increase/ (Decrease)	Restricted to Total Assets	Restricted to Total Admitted Assets
FHLB capital stock (Notes 4 and 5)	\$	2.589	\$	2,496	\$ 93	0 %	0 %
Pledged as collateral to	·	_,	·	_,			
FHLB (Notes 4 and 5)		80,819		80,083	736	3 %	3 %
Pledged as collateral not captured in other							
categories (Note 6)		66,335		66,119	 216	2 %	2 %
Total restricted assets	\$	149,743	\$	148,698	\$ 1,045	5 %	5 %

# Notes to Statutory Financial Statements (Continued)

#### Note 13 - Subsequent Events

Subsequent events have been evaluated through May 21, 2024, the date these statutory financial statements were available to be issued.

Supplementary Information

#### PINNACOL ASSURANCE

#### Supplemental Schedule of Investment Information

Investment Risks Interrogatories

Year ended December 31, 2023

(In thousands)

3,070,592

\$

1. 2.

Pinnacol's total admitted assets as reported on page 2 of its annual statement are: The following are the ten largest exposures to a single issuer/borrower/investment by investment category, excluding: (i) U.S. government securities, U.S. government agency securities, and those U.S. government money market funds listed in the Appendix to the *Purposes and Procedures Manual of the NAIC Investment Analysis of Ofice* as exempt, (ii) properly occupied by Pinnacol, (iii) policy loans, and (iv) all SEC and foreign registered funds (open-end, closed-end, UIT and ETFs) and common trust funds that are diversified within the meaning of the Investment Company Act of 1940 (Section 5(b) (1)).

Percentage of total admitted Issuer Description of exposure Amount assets 
 2.01
 Federal National Mortgage Association

 2.02
 NB Pinnacol Assurance Fund LP

 2.03
 Federal Home Loan Mortgage Corporation

 2.04
 Deerpath Newbury Partners LLC

 2.05
 Lending Ark Asia Secured Private Debt Fund I, LP

 2.06
 First Eagle DL - A Funding LLC

 2.07
 NB Strategic Co-Investment Partners III, LP

 2.09
 The Bank of New York Melion Corporation

 2.10
 Bank of America Corporation
 MBS Sch BA-Joint Venture CMO, MBS Bonds, Sch BA-Joint Venture Bonds, Sch BA-Joint Venture Sch BA-Joint Venture Sch BA-Joint Venture 214,053 110,956 92,391 \$ 6.971% 3.614 3.009 25,326 0.825 25,326 22,427 19,629 11,443 10,361 10,148 10,147 0.730 0.639 0.373 Bonds, Preferred Stock Bonds 0.337 0.330 Bonds, Preferred Stock 0.330 3. Pinnacol's total admitted assets held in bonds and preferred stocks by NAIC designation are:

NAIC Designation	Amount	Percentage of total admitted assets
Bonds:		
NAIC-1	\$ 1,619,50	3 52.742%
NAIC-2	590,38	1 19.227
NAIC-3	53,77	2 1.751
NAIC-4	46,13	9 1.503
NAIC-5	13,74	9 0.448
NAIC-6	98	8 0.032
Preferred stocks:		
P/RP-1	1,30	4 0.042
P/RP-2	2	9 0.007
P/RP-3	3.	3 0.010
P/RP-4	17	3 0.006
P/RP-5		0 —
P/RP-6		0 —
	\$ 2,326,54	1

Assets held in foreign investments are \$401,009 and assets held in foreign-currency-denominated investments are \$0, which is approximately 13.1% and 0% of Pinnacol's total admitted assets, respectively.

5. The following represents aggregate foreign investment exposure categorized by NAIC sovereign designation:

Foreign investment assets

		Percentage of total admitted
NAIC Designation	Amount	assets
Countries designated NAIC-1	\$ 367,733	11.976%
Countries designated NAIC-2	25,241	0.822
Countries designated NAIC-3 or below	8,035	0.262
	\$401,009	

#### PINNACOL ASSURANCE

# Supplemental Schedule of Investment Information Investment Risks Interrogatories

Year ended December 31, 2023

(In thousands)

The following represents the largest foreign investment exposures by country, categorized by the country's NAIC sovereign designation:

Foreign inve	stment assets			
NAIC Designation	Country		Amount	Percentage of total admitted assets
Countries designated NAIC-1:				
Country 1:	Cayman Islands	\$	184,703	6.015%
Country 2:	Australia		39,659	1.292
Countries designated NAIC-2:				
Country 1:	Mexico		16,185	0.527
Country 2:	Panama		5,765	0.188
Countries designated NAIC-3 or below:				
Country 1:	Virgin Islands, British		4,494	0.146
Country 2:	Aruba	_	1,800	0.059
		\$	252,606	
<ol> <li>Aggregate unhedged foreign currency exposure is \$0, which is approximately 0% of Pinnacol's total admitted assets.</li> </ol>				

The following represents aggregate unhedged foreign currency exposure categorized by NAIC sovereign designation:

Foreign-currency-denominated investment assets	Amount	Percentage of total admitted assets
Countries designated NAIC-1 Countries designated NAIC-2	\$ 0	_%
Countries designated NAIC-3 or below	0	
	\$0	

The following represents the largest unhedged foreign currency exposures by country, categorized by the country's NAIC sovereign designation:

Foreign-currency-denominated investment assets

NAIC Designation	Country	Amount	Percentage of total admitted assets
Countries designated NAIC-1:			
Country 1:	s		%
Country 2:			_
Countries designated NAIC-2:			
Country 1:			_
Country 2:			_
Countries designated NAIC-3 or below:			
Country 1:			_
Country 2:			_
	\$	0	

10. The following represents the ten largest nonsovereign (i.e., nongovernmental) foreign issues:

NAIC Designation	Amount	total admitted assets
1PL, Sch BA-Joint Venture	\$ 22,427	0.730%
1FE, 2FE	9,983	0.325
1FE	8,500	0.277
2FE	5,142	0.167
2FE	5,081	0.165
2FE	5,061	0.165
1FE	5,060	0.165
1FE	5,003	0.163
1FE	5,000	0.163
2FE	5,000	0.163
	1PL, Sch BA-Joint Venture 1FE, 2FE 2FE 2FE 2FE 2FE 1FE 1FE 1FE 1FE	1PL, Sch BA-Joint Venture         \$         22,427           1FE, 2FE         9,983         1FE         8,500           2FE         5,142         2FE         5,041           2FE         5,061         1FE         5,060           1FE         5,060         1FE         5,003           1FE         5,003         1FE         5,003

Percentage of

#### PINNACOL ASSURANCE

# Supplemental Schedule of Investment Information Investment Risks Interrogatories

#### Year ended December 31, 2023

(In thousands)

<ol> <li>Assets held in Canadian investments are less than 2.5% of Pinnacol's total admitted assets.</li> <li>Amounts and percentages of the reporting entity's total admitted assets held in investments with contractual sales restrictions:</li> <li>12.01 Are assets held in investments with contractual sales restrictions less than 2.5% of the reporting entity's total admitted assets?</li> <li>12.02 Aggregate statement value of investments held in investments with contractual sales restrictions Largers three investments held in investments beild in investments and in investments with contractual sales restrictions.</li> <li>12.03 NB Pinnacol Assurance Fund LP</li> <li>12.04 Lending Ark Asis Secured Private Debt Fund I, LP</li> <li>12.05 First Eagle DL V-A Funding LLC</li> <li>The following are the ten largest equity interests (including investments in the shares of mutual funds, preferred stocks, publicly traded equity securities, and other equity securities and excluding money market and bord mutual funds listed in the Purposes and Procedures Manual of the NAIC Investment Analysis Office as exempt or NAIC Class 1):</li> </ol>	S S	Yes [] 183,674 110,956 22,427 19,629	No [ X ] 5.982% 3.614% 0.730 0.639	
			Percentage of total admitted	
Issuer		Amount	assets	
<ul> <li>13.02 NB Pinnacol Assurance Fund LP</li> <li>13.03 Fidelity 500 Index Fund</li> <li>13.04 Goldman Sachs GQC Partners International Opportunities Fund</li> <li>13.05 T. Rowe Price U.S. Equity Research Fund</li> <li>13.06 MFS International Growth Fund</li> <li>13.07 Vanguard International Fliph Dividend Yield ETF</li> <li>13.08 T. Rowe Price Institutional Small-Qa Stock Fund</li> <li>13.09 Vanguard Hild Dividend Yield ETF</li> <li>13.10 Diamond Hill Small-Mid Cap Fund</li> <li>13.11 NB Strategic Co-Investment Partners III, LP</li> <li>14. Amounts and percentages of the reporting entity's total admitted assets held in nonaffiliated, privately placed equities:</li> <li>14.02 Aggregate statement value of investments held in nonaffiliated, privately placed equities</li> <li>Largest three investments held in nonaffiliated, privately placed equities:</li> <li>14.03</li> <li>14.05</li> </ul>	\$	110,956 106,684 56,597 55,348 53,576 52,520 23,444 22,551 11,827 11,443 Yes [ X ]	3.614% 3.471 1.843 1.803 1.745 1.710 0.764 0.734 0.385 0.373 No [ ] % % %	
Ten Largest Fund Managers 14.06 Fidelity 500 Index Fund 14.07 Vanguard Funds 14.08 T. Rowe Price Funds 14.09 Goldman Sachs GQG Partners International Opportunities Fund 14.10 MFS International Growth Fund 14.11 Wells Fargo Funds Trust - Treasury Plus Money Market Fund 14.13 State Street Institutional Investment Trust - International Treasure Plus Money Market Fund 14.13 State Street Institutional Investment Trust - International Treasure Plus Money Market Fund 14.13 State Street Institutional Investment Trust - International Treasure Plus Money Market Fund		<u>Total Invested</u> 106,584 83,517 78,792 56,597 53,576 36,774 11,827 6,154	Diversified 106,584 83,517 78,792 56,597 53,576 36,774 11,827 6,154	<u>Nondiversified</u> — — — — — — — — —

14.14 14.15

Items 15 through 19 are not applicable.

See accompanying independent auditors' report.

# ANNUAL STATEMENT FOR THE YEAR 2023 OF PINNACOL ASSURANCE

# SUMMARY INVESTMENT SCHEDULE

		Gross Investm	ent Holdinas		Admitted Asse in the Annua	ts as Reported al Statement	
		1	2	3	4	5	6
			Percentage		Securities Lending		Percentage
			of		Reinvested	Total	of
	Investment Categories	Amount	Column 1	Amount	Collateral	(Col. 3 + 4)	Column 5
	Investment Categories	Amount	Line 13	Amount	Amount	Amount	Line 13
1.	Long-Term Bonds (Schedule D, Part 1):	74,000,004	0.450	74 000 005		74 000 005	0,400
	1.01 U.S. governments						
	1.02 All other governments					19,506,808	
	1.03 U.S. states, territories and possessions, etc. guaranteed		0.084				0.085
	1.04 U.S. political subdivisions of states, territories, and possessions, guaranteed	14, 111, 145	0.467	14 , 111 , 145		14, 111, 145	0.473
	1.05 U.S. special revenue and special assessment obligations, etc. non- guaranteed	368 166 206		368 166 206		368,166,206	12.338
	1.06 Industrial and miscellaneous					1,684,996,942	
	1.07 Hybrid securities						
	1.08 Parent, subsidiaries and affiliates						
	1.09 SVO identified funds						
	1.10 Unaffiliated bank loans						
	1.11 Unaffiliated certificates of deposit						
	1.12 Total long-term bonds	2,169,441,386	71.726	2, 169, 441, 386		2, 169, 441, 386	
2.	Preferred stocks (Schedule D, Part 2, Section 1):						
	2.01 Industrial and miscellaneous (Unaffiliated)		0.066				0.067
	2.02 Parent, subsidiaries and affiliates		0.000				0.000
	2.03 Total preferred stocks		0.066				0.067
3.	Common stocks (Schedule D, Part 2, Section 2):						
	3.01 Industrial and miscellaneous Publicly traded (Unaffiliated)		0.019				0.020
	3.02 Industrial and miscellaneous Other (Unaffiliated)						
	3.03 Parent, subsidiaries and affiliates Publicly traded						
	3.04 Parent, subsidiaries and affiliates Other						
	3.05 Mutual funds						
	3.06 Unit investment trusts						
	3.07 Closed-end funds						
	3.08 Exchange traded funds						
	3.09 Total common stocks	381,409,728	12.610	381,409,728		381,409,728	12.782
4.	Mortgage loans (Schedule B):						
	4.01 Farm mortgages		0.000				0.000
	4.02 Residential mortgages		0.000				0.000
	4.03 Commercial mortgages			73,656,875		73,656,875	2.468
	4.04 Mezzanine real estate loans						0.000
	4.05 Total valuation allowance						
	4.06 Total wortgage loans					73,656,875	
F	Real estate (Schedule A):						
5.		10 400 007	<b>ح</b> ەد ۵	10 400 007		10,480,827	0.351
	5.01 Properties occupied by company						
	5.02 Properties held for production of income						0.000
	5.03 Properties held for sale						0.000
	5.04 Total real estate		0.347	10,480,827		10,480,827	0.351
6.	Cash, cash equivalents and short-term investments:						
	6.01 Cash (Schedule E, Part 1)		(0.154)			(4,661,880)	(0.156
	6.02 Cash equivalents (Schedule E, Part 2)	197 , 852 , 088	6.541	197,852,088		197,852,088	6.631
	6.03 Short-term investments (Schedule DA)		0.006	166 , 362			0.006
	6.04 Total cash, cash equivalents and short-term investments		6.393	193,356,570		193, 356, 570	6.480
7.	Contract loans		0.000				0.000
8.	Derivatives (Schedule DB)		0.000				0.000
0. 9.	Other invested assets (Schedule BA)					153,529,612	
	Receivables for securities		0.000	155, 529, 612			
10.							
11.	Securities Lending (Schedule DL, Part 1)		0.000		XXX	XXX	XXX
12.	Other invested assets (Page 2, Line 11)		0.000				0.000
13.	Total invested assets	3,024,635,471	100.000	2,983,889,032		2,983,889,032	100.000

# Reinsurance Summary Supplemental Filing

#### December 31, 2023

As of December 31, 2023, Company's reinsurance program does not include any contracts with risk limiting features identified in paragraphs 114 through 119 of Statement of Statutory Accounting Principles No. 62R, *Property and Casualty Reinsurance*.



# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

## **Report of Independent Auditors**

The Members of the Legislative Audit Committee and Pinnacol Assurance Board of Directors

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Pinnacol Assurance (the Company), which comprise the statutory statement of admitted assets, liabilities, and policyholders' surplus as of December 31, 2023, and the related statutory statements of operations, changes in policyholders' surplus, and cash flows for the year then ended, and the related notes to the financial statements, and have issued our report thereon dated May 21, 2024. Our report on the financial statements includes an adverse opinion on U.S. generally accepted accounting principles because the financial statements are prepared using statutory accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting practices prescribed or permitted by the the financial statements also includes an unmodified opinion on the financial statements in accordance with statutory accounting practices prescribed or permitted by the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting practices prescribed or permitted by the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting practices prescribed or permitted by the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting practices prescribed or permitted by the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado, which is a basis of accounting other than U.S. generally accepted accounting principles.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Company's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Company's internal control. Accordingly, we do not express an opinion on the effectiveness of the Company's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Company's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the the Company's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Shuson Jambert LLP

Vienna, Virginia May 21, 2024



2023 Audit Required Communications



May 21, 2024

The Members of the Legislative Audit Committee and Pinnacol Assurance Board of Directors

We have audited the financial statements of Pinnacol Assurance (Pinnacol or the Company) as of and for the year ended December 31, 2023 and have issued our report thereon dated May 21, 2024.

We are pleased to present this report related to our audit. This report summarizes matters required by professional standards to be communicated to you in your oversight responsibility for the Company's financial reporting process. This report is intended solely for the information and use of the Board of Directors and management and is not intended and should not be used by anyone other than those specified parties.

We appreciate the cooperation and courtesies extended to us by the Company's personnel. Please do not hesitate to contact us if you would like clarification on these or any other matters. We appreciate the opportunity to continue to be of service to the Company.

Chuson Jambert LLP

Vienna, Virginia

# **Required Communications**

The auditor is responsible for forming and expressing an opinion about whether the financial statements, that have been prepared by management with the oversight of those charged with governance, are presented fairly in all material respects, in conformity with accounting practices prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado (statutory accounting practices). The audit of the financial statements does not relieve management or those charged with governance of their responsibilities.

The auditor is also responsible for communicating significant matters related to the financial statement audit that are, in the auditor's professional judgment, relevant to the responsibilities of those charged with governance in overseeing the financial reporting process. Auditing standards generally accepted in the United States of America (GAAS) and generally accepted government auditing standards (GAGAS) do not require the auditor to design procedures for the purpose of identifying other matters to communicate with those charged with governance.

In accordance with our professional standards, we would like to share the following:

# Independence

We have complied with all relevant ethical requirements regarding independence.

# **Significant Accounting Policies and Their Application**

Management is responsible for the selection and use of appropriate accounting policies. As is the case with most organizations, the Company has available alternative accounting principles from which to choose. The significant accounting policies followed by the Company are described in Note 1 to the financial statements.

The accounting policies selected and applied by the Company are appropriate under the circumstances and are consistent with those used by other similar organizations.

There were no significant accounting policies that were initially selected and no changes in significant accounting policies or their application during the year ended December 31, 2023.

We noted no transactions entered into by the Company during the year for which there is lack of authoritative guidance or consensus. We noted no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

# **Significant Risks Identified**

A significant risk is an identified risk of material misstatement (i) for which the assessment of inherent risk is close to the upper end of the spectrum of inherent risk due to the degree to which inherent risk factors affect the combination of the likelihood of a misstatement occurring and the magnitude of the potential misstatement should that misstatement occur, or (ii) that is to be treated as a significant risk in accordance with GAAS.

The determination of significant risks allows for the auditor to focus more attention on those risks that are close to the upper end of the spectrum of inherent risk through the performance of certain required responses. Our communication about significant risks may assist those charged with governance in fulfilling their responsibility to oversee the financial reporting process.

We have identified the following significant risks:

- **Revenue recognition** Presumed significant risk under GAAS
- Management override of controls Presumed significant risk under GAAS
- Reserves for unpaid losses and loss adjustment expenses Sensitive accounting estimate, see below
- Structured settlement liability Sensitive accounting estimate, see below
- Earned but unbilled premiums Sensitive accounting estimate, see below
- Valuation of alternative investments Sensitive accounting estimate, see below

# **Sensitive Accounting Estimates and Related Disclosures**

Accounting estimates and related disclosures are an integral part of the financial statements prepared by management and are based upon management's current judgments. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments.

The financial statements contain the following sensitive estimates:

#### Reserves for Unpaid Losses and Loss Adjustment Expenses & Structured Settlement Liability

The estimates for reserves for unpaid losses and loss adjustment expenses and structured settlement liabilities are based on management's best estimate, using the assistance of an independent consulting actuary. The estimates for reserves for unpaid losses and loss adjustment expenses are based primarily on the historical data of the Company, supplemented with industry data. The structured settlement liabilities are based on mortality risk. Significant judgment is required by the actuary in estimating reserves and structured settlement liabilities, and it is management's responsibility to review the actuarial work performed and record these amounts at their best estimate. In order to evaluate the actuarially determined estimates, we relied on the work of an independent consulting actuary engaged by the Company in accordance with Statement on Auditing Standards AU-C 501, Audit Evidence- Specific Considerations for Selected Items. We also relied on the work of an independent auditor-engaged consulting actuary, FTI Consulting, Inc (FKA Madison Consulting Group, Inc.) in accordance with Statement on Auditing Standards AU-C 50% as of December 31, 2023. The discounting of these liabilities creates additional risk and uncertainty.

We gathered sufficient appropriate audit evidence to support the reasonableness of management's estimates.

#### **Earned but Unbilled Premiums**

The Company estimates audit premiums, the amount generally referred to as earned but unbilled (EBUB) premium, and records the amounts as an adjustment to premium. We performed detail substantive testing procedures to gather sufficient appropriate audit evidence to support the reasonableness of management's estimate.

#### Fair Value Measurements for Non-Alternative investments

The fair value measurements for investments are based on management's best estimate. Management estimates and records the fair value of investments using prices obtained from the investment reporting manager. If prices are not available from this source, management obtains pricing information based on the work of a valuation specialist. In order to evaluate fair value measurements, we compared the fair value and hierarchy level of a sample of securities to an independent pricing source. We gathered sufficient appropriate audit evidence to support the reasonableness of management's estimate.

#### **Valuation of Alternative Investments**

Management's estimate of the fair value of private placement bonds and mortgage loans is based on the work of a valuation specialist. We gathered sufficient appropriate audit evidence to support the reasonableness of management's estimates, including reliance upon the work of the independent valuation specialist in accordance with GAAS.

Management's estimate of the value of limited partnerships and limited liability companies is based on accounting principles generally accepted in the United States (GAAP) equity balances, which is in accordance with statutory accounting principles. We gathered sufficient appropriate audit evidence to support the reasonableness of management's estimate.

Management's estimate of the value of the Company's investment in Cake Insure, Inc. (Cake) is based on equity method valuation using the most recent available audited financial statements of Cake in conformity with Statements of Statutory Accounting Principles (SSAP) 97, *Investments in Subsidiary, Controlled and Affiliated Entities.* We gathered sufficient appropriate audit evidence to support the reasonableness of management's estimate.

#### **Financial Statement Disclosures**

The financial statement disclosures are neutral, consistent and clear. Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the Company's financial statements relate to: Note 2 – Unpaid Losses and Loss Adjustment Expenses, Note 3 – Internal Structured Settlements and Note 4 – Investments.

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# **Related Party Relationships and Transactions**

An **objective of the audit** is to obtain an understanding of such matters sufficient **to be able to recognize fraud risk factors** that are relevant to the identification and assessment of the risks of material misstatement due to fraud and conclude whether the financial statements, insofar as they are affected by those relationships and transactions, achieve fair presentation. Another objective of the audit is to obtain sufficient appropriate audit evidence about whether related party relationships and transactions have been appropriately identified, accounted for and disclosed in the financial statements. Notes 1 and 10 of the financial statements include the disclosure of significant related party transactions.

# **Significant Unusual Transactions**

We are required to communicate significant unusual transactions identified during our audit. Significant unusual transactions are defined as significant transactions that are outside the normal course of business for the Company or that otherwise appear to be unusual due to their timing, size, or nature.

The following significant unusual transaction was identified:

• During the year ended December 31, 2023, the Company converted their investment holdings in subsidiary Cake from preferred stock to common stock, resulting in a change in valuation methodology to an equity method investment under SSAP 97, *Investments in Subsidiary, Controlled and Affiliated Entities.* The Company's investment in Cake is reported within common stock, with valuation changes recorded through change in net unrealized gains/losses in the financial statements. The notes to the financial statements contain a more complete description of this transaction.

# Audit Adjustments and Uncorrected Misstatements

No audit adjustments were recorded.

We are not aware of any uncorrected misstatements other than misstatements that are clearly trivial. We did not propose any adjustments as a result of the audit.

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# Matters that Affect the Form and Content of the Auditor's Report

We are required to communicate any circumstances that affect the form and content of our auditor's report:

#### **Modification of the Auditor's Report**

We have made the following modification to our auditor's report:

 Statutory General Use – Our auditor's report expresses an unmodified opinion on a regulatory basis of accounting indicating that the financial statements are prepared using statutory accounting principles prescribed or permitted by the Division of Insurance of the Department of Regulatory Agencies of the State of Colorado. Our statutory auditor's report also includes an adverse opinion indicating the financial statements are not prepared in accordance with GAAP.

#### **Other Matter**

The following circumstances lead to the inclusion of an other matter paragraph in the auditor's report:

 Predecessor Auditor – We included an other matter paragraph in our auditor's report indicating that the financial statements of the Company for the year ended December 31, 2022 were audited by another auditor who expressed an unmodified opinion on the statutory basis of accounting and an adverse opinion on the basis of accounting principles generally accepted in the United States of America on those statements on May 17, 2023.

# **Observations About the Audit Process**

#### **Management Representations**

We have requested certain representations from management that are included in the management representation letter.

#### Disagreements with Management, Including Matters Discussed and Resolved

We are required to report any disagreements with management, whether or not satisfactorily resolved, about matters that individually or in the aggregate could be significant to the Company's financial statements or the auditor's report.

There were no disagreements with management.

#### Significant Difficulties Performing the Audit

No significant difficulties were encountered in performing the audit.

# Significant Issues Discussed or Subject to Correspondence with Management

The following significant issues were discussed or subject to correspondence with management:

 Valuation of Pinnacol's Investment in Cake (see Significant Unusual Transactions section above for further details)

#### **Other Matters - Omitted Disclosure**

SSAP 41, *Surplus Notes*, requires the disclosure of the holder of surplus notes, or if public, the names of the underwriter and trustee. Management has elected not to disclose the holder of the Company's surplus note within the audited financial statements. The omission of this disclosure is considered immaterial to the audited financial statements.

# Matters Resulting in Consultation Outside the Engagement Team

The following significant and relevant matters resulted in consultations outside our engagement team:

• Valuation of Pinnacol's Investment in Cake (see Significant Unusual Transactions section above for further details)

#### Management's Consultations with Other Accountants

We are aware of management's use of other accounting firms for direct assistance in executing the Company's internal audit plans. We are not aware of any other consultations with other accountants regarding accounting or auditing matters.

# **Other Information Included in Annual Reports**

Our responsibility as auditors for other information, whether financial or nonfinancial, included in the Company's annual report that contains, accompanies, or incorporates by reference the audited financial statements, does not extend beyond the information identified in the audit report, and we are **not required to perform any procedures to corroborate such other information**. However, in accordance with such standards, we are required to **read the information contained in the annual report** and consider whether such information is materially consistent with the audited financial statements.

