

STATE OF COLORADO

UNIVERSITY OF NORTHERN COLORADO



FINANCIAL AND COMPLIANCE AUDIT

YEAR ENDED JUNE 30, 2022

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RubinBrown, LLP

Contractor



1900 16th Street
Suite 300
Denver, CO 80202

T: 303.698.1883
E: info@rubinbrown.com
www.RubinBrown.com

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS CONSULTANTS

The Members of the Legislative Audit Committee
University of Northern Colorado Board of Trustees

We have completed the financial statement audit of University of Northern Colorado as of and for the year ended June 30, 2022. Our audit was conducted in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

We were engaged to conduct our audit pursuant to Section 2-3-103, C.R.S., which authorizes the State Auditor to conduct or cause to be conducted audits of all departments, institutions and agencies of state government. The reports which we have issued as a result of this engagement are set forth in the table of contents which follows.

RubinBrown LLP

December 7, 2022

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UNIVERSITY OF NORTHERN COLORADO

Report Summary

Year Ended June 30, 2022

Purpose And Scope

The Office of the State Auditor of the State of Colorado engaged RubinBrown LLP (RubinBrown) to conduct a financial and compliance audit of the University of Northern Colorado (the University) for the year ended June 30, 2022. RubinBrown performed this audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. We conducted the related fieldwork from May 2022 to December 2022.

The purpose and scope of our audit was to:

- Express an opinion on the financial statements of the University as of and for the year ended June 30, 2022. This includes a report on internal control over financial reporting and compliance and other matters based on the audit of the financial statements performed in accordance with *Government Auditing Standards*.
- Evaluate the University's compliance with laws, regulations, contracts and grants governing the expenditure of federal and state funds
- Evaluate the University's progress in implementing prior audit findings and recommendations

The University's schedule of expenditures of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, State of Colorado, are included in the Fiscal Year 2022 Statewide Single Audit Report issued under separate cover.

Audit Opinion And Reports

We expressed an unmodified opinion on the University's financial statements as of and for the year ended June 30, 2022.

We issued a report on the University's internal control over financial reporting and on compliance and other matters based on an audit of financial statements performed in accordance with *Government Auditing Standards*. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be deficiencies, significant deficiencies or material weaknesses. A deficiency in internal control over financial reporting exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control over financial reporting that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. A material weakness is a deficiency, or a combination of deficiencies, in internal control over financial reporting, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis.

We did not identify any deficiencies in internal control over financial reporting that we consider to be a significant deficiency or a material weakness.

Summary Of Progress In Implementing Prior-Year Audit Recommendations

For the fiscal year 2022 audit, we performed test work to determine the disposition of the prior year finding identified in our testing of the Higher Education Emergency Relief Fund (HEERF) in accordance with the Uniform Guidance. The finding related to a miscalculation of lost revenues related to the HEERF grant during Fiscal Year 2021. We found that the recommendation for this finding was fully implemented. See the Disposition of Prior Audit Findings and Recommendations section of this report for further information.

We also performed test work to determine the disposition of the prior year finding identified in our testing of the Exhibit K1, *Schedule of Federal Assistance*. The finding related to the misstatement of federal expenditures. We found that the recommendation for this finding was fully implemented. See the Disposition of Prior Audit Findings and Recommendations section of this report for further information.

UNIVERSITY OF NORTHERN COLORADO

Description of the University

Year Ended June 30, 2021

Eighteen years after the City of Greeley, Colorado, was founded, a movement was started to establish a “normal” school to supply teachers for the community and the State. The law creating the State Normal School, as the University of Northern Colorado (UNC) was first known, was signed April 1, 1889. In 1911, the name was changed to Colorado State Teachers College. UNC retained that name until 1935 when it was renamed Colorado State College of Education. In 1957, another name change occurred making it the Colorado State College. The Act changing the name to the University of Northern Colorado became law on May 1, 1970, thus making official the University-level work which it has offered since 1929.

The Board of Trustees is the governing body of the University and is comprised of seven members appointed by the Governor, with consent of the Senate, for four-year terms (effective for terms beginning July 1, 1987); one faculty member elected by the faculty and one student member elected by the student body.

The University of Northern Colorado seeks to provide all students with a broad general education as well as preparation for selected professions within the fields of business, education, health services, music and related areas; and pre-professions such as prelaw, pre-medicine and others. Historically, the principal emphasis has been preparing students for careers in education.

The University’s student enrollment (full-time equivalent), not including Extended Campus (UNC Online, and sites in Loveland, Denver and Colorado Springs), for the past three years as reported to the Colorado Department of Higher Education was:

	Resident	Nonresident	Total
2022	5,716	975	6,691
2021	6,356	1,067	7,423
2020	7,016	1,304	8,320

The University’s number of faculty for the past three years was:

	Full-Time	Part-Time	Total
2022	421	326	747
2021	441	290	731
2020	482	339	821

UNIVERSITY OF NORTHERN COLORADO

Disposition of Prior Audit Findings and Recommendations

Year Ended June 30, 2022

Rec no.	Recommendation Summary	Disposition
1	Internal Controls Over Higher Education Emergency Relief Fund (HEERF) Lost Revenue Calculation: The University of Northern Colorado should improve its internal controls by ensuring that the personnel responsible for lost revenue calculations comply with Higher Education Emergency Relief Fund requirements. This should include ensuring that staff are appropriately trained on federal grant requirements related to revenue recognition.	All parts of recommendation implemented
2	Internal Controls Over the Exhibit K1 Schedule of Federal Assistance: The University of Northern Colorado should strengthen its internal controls by implementing additional training and oversight of personnel to ensure the Exhibit K1, Schedule of Federal Assistance, accurately reflects federal expenditures for the fiscal year.	All parts of recommendation implemented

Message from President Feinstein

Fellow Bears,

I am optimistic about what we will continue to achieve at the University of Northern Colorado as we work together with a shared direction and common purpose. Shortly after I arrived in July 2018, faculty, staff, and students came together to identify our collective vision for UNC, with an initial set of values, vision elements, key actions, and tactics as our guide. This collective effort was finalized and launched at the start of 2020 as our ten-year strategic plan, *Rowing, Not Drifting 2030*.

We achieved many successes during Phase I of our strategic plan. Initially, we prioritized investing in people, refining processes, and developing the technologies and tools necessary to realize our vision of becoming the institution that Colorado looks to as the future of higher education. Efforts included realigning departments to better serve students; developing data analytics tools to improve decision making; prioritizing our commitment to diversity, equity, and inclusion; and directing resources to invest in our dedicated employees. These are just a few examples of how we allocated resources in support of our shared strategic priorities.

In July 2022, we transitioned to the second phase of the plan, which aims to build on the foundation set during Phase I. In order to fulfill the key actions we have identified for the next two years we must invest in the university and our strategic priorities. It is also vital that UNC continues to adapt to the ever-changing landscape of higher education by ensuring that we align revenues with expenses, provide sufficient funding to address critical resource needs, and invest in our long-term priorities. By doing so, I am confident in our ability to position UNC for a bright future.

Rowing, Not Drifting,



Andy Feinstein
President



Management's Responsibility for Financial Reporting

The accompanying financial statements of the University of Northern Colorado for the year ended June 30, 2022, were prepared by management in conformity with generally accepted accounting principles.

The management of the University is responsible for the integrity and objectivity of these financial statements, which are presented on the accrual basis of accounting and, accordingly, include some amounts based upon judgment. Other financial information in the annual financial report is consistent with that in the financial statements. The system of internal accounting controls is designed to assure that the financial reports and the books of accounts properly reflect the transactions of the institution, in accordance with established policies and procedures as implemented by qualified personnel.

The Board of Trustees of the University of Northern Colorado monitors the financial and accounting operations of the institution, including the review and discussion of periodic financial statements, the evaluation and adoption of budgets, and the reporting of independent certified public accountants.



*Dale Pratt
Senior Vice President
for Finance and Administration
and Chief Financial Officer*

Independent Auditors' Report

The Members of the Legislative Audit Committee
University of Northern Colorado Board of Trustees
Greeley, Colorado

Report On The Audit Of The Financial Statements

Opinions

We have audited the accompanying financial statements of the business-type activities of the University of Northern Colorado (the University), and its discretely presented component unit, collectively as an institution of higher education of the State of Colorado, as of and for the year ended June 30, 2022 and the related notes to the financial statements, which collectively comprise the University's basic financial as listed in the table of contents.

In our opinion, based on our audits and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the University and its discretely presented component unit as of June 30, 2022 and the respective changes in financial position and, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the University of Northern Colorado Foundation (the Foundation), the University's discretely presented component unit, whose statements reflect total assets of \$150,193,529 as of June 30, 2022, and total revenues of \$2,899,935 for the year then ended. Those statements were audited by other auditors whose report has been furnished to us. Our opinion, insofar as it relates to amounts included for the Foundation, is based solely on the report of the other auditors.

Basis For Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities For The Audit Of The Financial Statements section of our report. We are required to be independent of the University and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis Of Matters

As discussed in Note 1, the financial statements of the University, an institution of higher education in the State of Colorado, are intended to present the financial position, the changes in financial position and cash flows of the business-type activities of only the University. Financial results for the State of Colorado are presented in separate state-wide financial statements prepared by the Office of the State Controller and audited by the Office of the State Auditor. Complete financial information for the State of Colorado is available in these state-wide financial statements. Our opinion is not modified with respect to this matter.

As discussed in Notes 4, 5 and 7 to the financial statements, the University implemented the provisions of Governmental Accounting Standards Board Number 87, *Leases*. Our opinion is not modified with respect to this matter.

Responsibilities Of Management For The Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities For The Audit Of The Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the University's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 11 through 37, the Schedules of the University's Proportionate Share of Public Employees' Retirement Association of Colorado (PERA) Pension Liability and PERA Other Post-Employment Benefits (PERA OPEB) Liability and the Schedules of the University's Contributions to PERA Pension and PERA OPEB on pages 89 through 94 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the University's basic financial statements. The Board of Trustees and administration information is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Board of Trustees and administration information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required By Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2022 on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to solely describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control over financial reporting and compliance.

RubinBrown LLP

December 7, 2022

Overview

Management's Discussion and Analysis

We are pleased to present this financial discussion and analysis of the University of Northern Colorado (the University or UNC). It is intended to make the University's financial statements easier to understand and to communicate its financial situation in an open and accountable manner. It provides an objective analysis of the University's financial position and results of operations as of and for the fiscal year ended June 30, 2022, with comparative information for the fiscal years 2021 and 2020. University management is responsible for the completeness and fairness of this discussion and analysis, the financial statements, related footnote disclosures, and schedules of supplementary information.

The presented information relates to the financial activities of the University, a public comprehensive baccalaureate and specialized graduate research university, and focuses on the financial condition and results of operations as a whole. The financial statements for the University of Northern Colorado Foundation, Incorporated (UNC Foundation or the Foundation), a legally separate organization whose operations benefit the University, are discretely presented within the University's financial statements. Unless otherwise noted, the information and financial data included in management's discussion and analysis relate solely to the University.

Understanding the Financial Statements

Financial highlights are presented in this discussion and analysis to help your assessment of the University's financial activities. Since this presentation includes highly summarized data, it should be read in conjunction with the financial statements, which have the following parts:

- ***Independent Auditors' Report*** presents an unmodified opinion prepared by the University's auditors (an independent certified public accounting firm, RubinBrown LLP) on the fairness, in all material respects, of the University and its discretely presented component unit's respective financial position.
- ***Statement of Net Position*** presents the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position of the University at a point in time (June 30, 2022). Its purpose is to present a financial snapshot of the University. This statement aids readers in determining the assets available to continue the University's operations; evaluating how much the University owes to vendors, employees, investors, and lending institutions; and understanding the University's net position and its availability for expenditure by the University.
- ***Statement of Revenues, Expenses, and Changes in Net Position*** presents the total revenues earned and expenses incurred by the University for operating, nonoperating, and other related activities during a period of time (the fiscal year ended June 30, 2022). Its purpose is to assess the University's operating results.
- ***Statement of Cash Flows*** presents University cash receipts and payments during a period of time (the fiscal year ended June 30, 2022). Its purpose is to assess the University's ability to generate net cash flows and meet its payment obligations as they come due.
- ***Notes to the Financial Statements*** present additional information to support the financial statements and are commonly referred to as Notes. Their purpose is to clarify and expand on the information in the financial statements. Notes are referenced in this discussion to indicate where details of the financial highlights may be found. University management suggests that the readers of this annual report

combine this financial analysis with relevant nonfinancial indicators to assess the overall health of the University. Examples of nonfinancial indicators include trend and quality of applicants, freshman class size, student retention, building condition, and campus safety.

Financial Highlights

Per GASB guidance, the University implemented GASB 87, *Leases*, in fiscal year 2022. GASB 87 increases the usefulness of governmental financial statements by requiring recognition of certain lease assets and liabilities for all leases, including those that previously were classified as operating leases and recognized as income by lessors and expenditures by lessees. GASB 87 replaces the previous lease accounting methodology and establishes a single model for lease accounting based on the foundational principle that leases are a financing of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

The University implemented GASB 87 effective July 1, 2021. As prior year balances do not reflect this change in accounting standard, only fiscal year 2022 is presented in the financial statements and notes. Three years of information are included in the Management's Discussion and Analysis section. With the implementation of GASB 87, fiscal year 2022 includes right-to-use leases receivable, right-to-use lease assets, notes payable, right-to-use leases payable and deferred inflows from right-to-use assets. Fiscal years 2021 and 2020 were not restated to reflect balances that pertain to GASB 87.

During fiscal year 2022, \$12.1 million in HEERF emergency grant funding was distributed to students impacted by the coronavirus pandemic while \$16.7 million in HEERF funding was used by the University to offset lost auxiliary and tuition revenues from fiscal year 2021. All federal HEERF funding awarded to the University was expended as of June 30, 2022.

In fiscal year 2021, the University was awarded funding totaling \$34.7 million through the Higher Education Emergency Relief Fund (HEERF) provisions of both the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA) enacted on December 27, 2020, and the American Rescue Plan (ARP) enacted on March 11, 2021. The CRRSAA award of \$12.6 million and the ARP award of \$22.1 million included provisions for emergency grants to students impacted by the coronavirus of \$3.8 million and \$11.2 million, respectively. The remaining awarded funds of \$8.8 million and \$10.9 million, respectively, may be used by the institution to "defray expenses associated with coronavirus (including lost revenue, reimbursement for expenses already incurred, technology costs associated with a transition to distance education, faculty and staff trainings, and payroll) and make additional emergency grants to students."

During fiscal year 2021, \$2.9 million in HEERF emergency grant funding was distributed to students impacted by the coronavirus pandemic while \$3.0 million in HEERF funding was used by the University to offset lost auxiliary and tuition revenues from fiscal year 2021.

Selected financial highlights for the fiscal year ended June 30, 2022, include:

- University assets total \$370.8 million, deferred outflows of resources total \$7.9 million, liabilities total \$232.3 million, and deferred inflows of resources total \$38.8 million resulting in a net position of \$107.6 million. Of the ending net position, \$0.7 million is restricted for purposes for which the donor, grantor, or other external party intended and \$133.0 million is related to investments in capital assets. The remaining deficit of \$26.1 million, which is unrestricted net position, is comprised of a deficit of \$85.1 million from the impact of *GASB 68: Accounting and Financial Reporting for Pensions* and a deficit of \$4.3 million from the implementation of *GASB 75: Accounting and Financial Reporting for*

Postemployment Benefits other than Pensions, offset by positive net position of \$63.3 million, which may be used to meet the University's ongoing obligations.

- Net position increased \$43.0 million on the Statement of Revenues, Expenses, and Changes in Net Position. The increase in net position is primarily attributable to the change in the University's net pension liability and associated deferred outflows and inflows of resources on pensions, which decreased \$21.9 million from fiscal year 2021 to 2022 as well as increases of \$20.4 million from normal operations of the institution. The net pension liability decreased due to the implementation of Senate Bill 18-200 which seeks to eliminate the unfunded liability of the plan within 30 years. As part of this plan the State made a direct distribution of \$225 million during calendar year 2021 (the University's fiscal year 2022). The University's portion of the direct distribution was \$0.6 million. The direct distribution is intended to continue until there are no unfunded actuarial accrued liabilities in any division of the plan. However, House Bill 20-1379, signed into law in 2020, suspended the direct distribution for the 2020-21 fiscal year. This action was rectified by House Bill 22-1029, signed into law on June 7, 2022, which recompensed the public employees' retirement association (PERA) for the cancellation of the previously scheduled July 1, 2020, direct distribution of \$225 million, by requiring an additional direct distribution to PERA of \$380 million to be made on the effective date of the act or as soon as possible thereafter. The act also reduces the \$225 million July 1, 2023, direct distribution to PERA that is scheduled under current law by at least \$155 million but no more than \$190 million, depending upon the amount of investment income earned by PERA on the additional \$380 million direct distribution.
- Total operating revenues of \$183.1 million, less total operating expenses of \$188.1 million, resulted in a net operating loss of \$5.0 million. This operating loss was offset by net nonoperating revenues of \$35.9 million and other changes of \$12.1 million, resulting in a \$43.0 million increase in net position. Other changes of \$12.1 million include capital appropriations and contributions from the State of Colorado of \$2.3 million, student capital fee revenue of \$6.8 million, and capital gifts and grants of \$3.0 million.

Summary of Changes in Net Position
as of June 30, 2022
(in millions)

Current year GASB 68 impact on net position	\$ 21.9
Current year GASB 75 impact on net position	0.7
Current year impact from University operations	20.4
Total change in net position	\$ 43.0
 <u>Detail of change in net position:</u>	
Net pension liability - GASB 68	
Decrease in net pension liability (GASB 68)	\$ 27.5
Net increase in deferred outflows and inflows related to pension (GASB 68)	(5.6)
Change in net position from GASB 68	\$ 21.9
 Net OPEB liability - GASB 75	
Decrease in net OPEB liability (GASB 75)	\$ 0.7
Net increase in deferred outflows and inflows related to OPEB (GASB 75)	-
Change in net position from GASB 75	\$ 0.7
 Change in net position from University operations	
Increase in cash used to cover operating deficits and capital construction	\$ 17.9
Decrease in restricted cash for drawdown of Campus Commons bond funds	(1.2)
Net increase in student accounts receivable, other receivables, loans, inventory, and other assets	4.1
Decrease in capital assets net of depreciation (primarily Campus Commons construction in progress)	(0.3)
Net decrease in compensated absences and other liabilities	0.1
Increase in accounts payable, accrued liabilities and unearned revenues	(1.3)
Decrease in bonds and capital leases payable	4.4
Decrease in Perkins Loan Program liquidation liability	0.7
Net increase in deferred outflows and inflows related to bond refundings and right-to-use assets	(4.0)
Change in net position from University Operations	\$ 20.4

Statement of Net Position

The Statement of Net Position is a financial snapshot of the University as of June 30, 2022. It presents the fiscal resources of the University (assets), the consumption of net position that applies to future periods (deferred outflows of resources), the claims against those resources (liabilities), the acquisition of net position that applies to future periods (deferred inflows of resources), and the residual available for future operations (net position). Assets and liabilities are classified by liquidity as either current or noncurrent. Net Position is classified into three categories: net investment in capital assets, restricted, and unrestricted. The Statement of Net Position presents information on all of the University's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between the financial statement elements reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of the strength of the financial position of the University.

Condensed Statements of Net Position
as of June 30,

	2022	2021	2020
Assets			
Current assets	\$ 90,672,204	\$ 72,693,418	\$ 92,409,240
Capital assets, net	272,769,396	273,024,984	281,644,008
Other noncurrent assets	7,313,042	4,459,390	6,036,122
Total assets	<u>370,754,642</u>	<u>350,177,792</u>	<u>380,089,370</u>
Deferred outflows of resources			
Deferred amounts on debt refundings	2,447,509	2,035,866	2,194,682
Deferred amount on pensions (GASB 68)	5,291,213	10,609,119	6,733,538
Deferred amount on OPEB ¹ (GASB 75)	192,380	161,747	204,057
Total deferred outflows of resources	<u>7,931,102</u>	<u>12,806,732</u>	<u>9,132,277</u>
Liabilities			
Current liabilities	29,779,212	27,833,768	54,533,947
Bonds payable, noncurrent	128,924,828	134,272,064	139,864,899
Net pension liabilities (GASB 68)	58,983,574	86,476,674	99,147,013
OPEB ¹ liabilities (GASB 75)	2,351,885	3,031,644	4,000,432
Perkins liquidation liability, noncurrent	1,133,488	1,668,520	2,300,412
Other noncurrent liabilities	11,125,978	11,058,661	12,934,000
Total liabilities	<u>232,298,965</u>	<u>264,341,331</u>	<u>312,780,703</u>
Deferred inflows of resources			
Deferred amounts on debt refundings	672,250	709,770	747,291
Deferred amounts on right-to-use assets (GASB 87)	4,488,602	-	-
Deferred amount on pensions (GASB 68)	31,470,998	31,224,814	53,213,323
Deferred amount on OPEB ¹ (GASB 75)	2,121,409	2,072,546	1,639,061
Total deferred inflows of resources	<u>38,753,259</u>	<u>34,007,130</u>	<u>55,599,675</u>
Net Position			
Net investment in capital assets	133,040,960	129,524,159	131,808,478
Restricted - nonexpendable	307,555	307,555	307,555
Restricted - expendable	421,552	3,232,412	547,679
Unrestricted (GASB 68)	(85,163,359)	(107,092,369)	(145,626,799)
Unrestricted (GASB 75)	(4,280,914)	(4,942,443)	(5,435,437)
Unrestricted	63,307,726	43,606,749	39,239,792
Total net position	<u>\$ 107,633,520</u>	<u>\$ 64,636,063</u>	<u>\$ 20,841,269</u>

¹ OPEB - Other post employment benefits

Assets

Current Assets

Current assets increased \$18.0 million for fiscal year 2022, decreased \$19.7 million for fiscal year 2021, and increased \$38.6 million for fiscal year 2020.

Unrestricted cash and cash equivalents and capital assets are the largest portions of the University's total assets. On June 30, 2022, 2021, and 2020, cash and cash equivalents were \$74.4, \$56.5, and \$74.8 million which comprised 20.1%, 16.1%, and 19.7%, of the University's total assets, respectively. The majority of the cash is held in the State Treasury and includes operating, restricted, agency, and other cash funds. Unrestricted cash and cash equivalents increased \$18.0 million in fiscal year 2022, decreased \$18.3 million in fiscal year 2021, and increased \$32.3 million in fiscal year 2020.

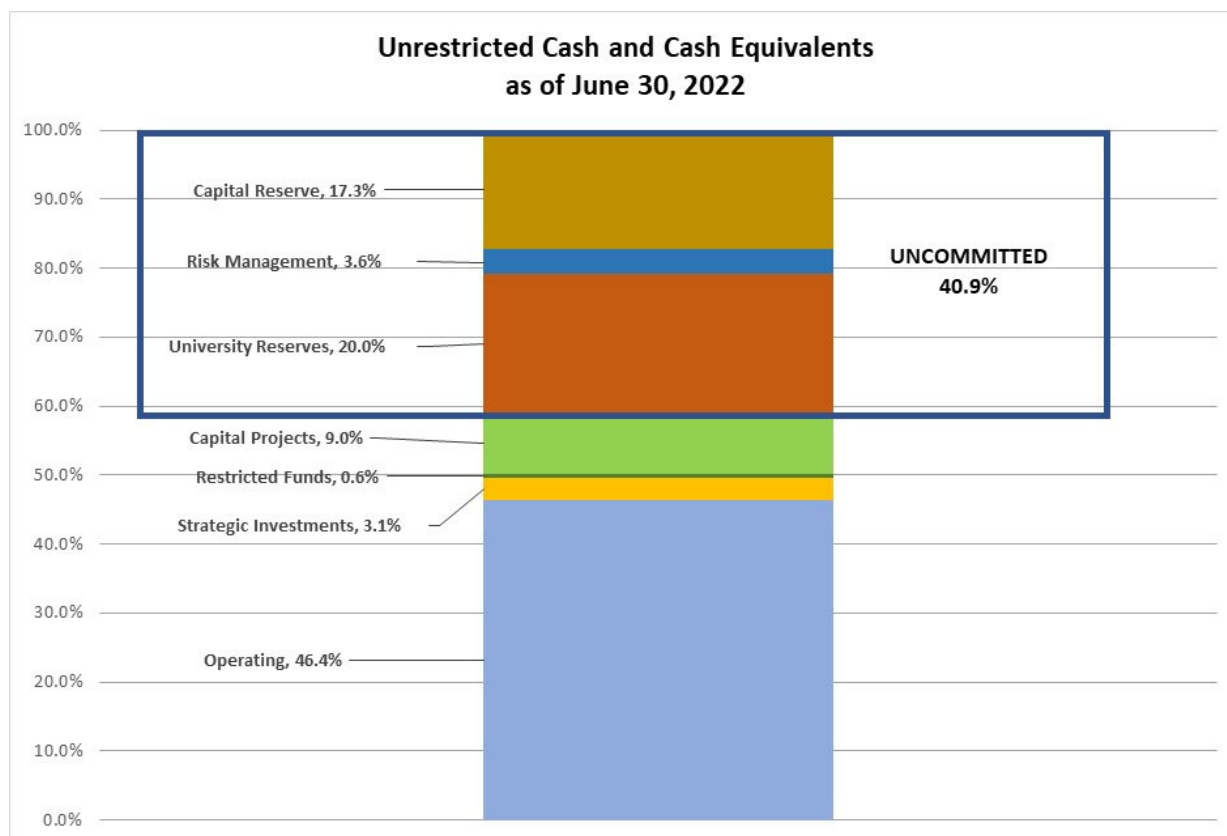
The increase in cash and cash equivalents from fiscal year 2021 to fiscal year 2022 is due to \$15.0 million being set aside from COVID-19 federal stimulus funding and oil and gas royalties to support the normalization of operations and investments in subsequent fiscal years.

The committed capital projects cash balance as of June 30, 2022 and 2021, includes only the remaining cash expenditures expected to complete the projects approved from the prior fiscal years. At the beginning of each fiscal year funds are transferred from reserves to capital projects to fund that year's projects, as needed.

Internally, management designates the unrestricted cash into committed and uncommitted within each category of operating, capital, and restricted funds. Committed operating cash is used to support the annual operating budget and strategic investment projects. Committed capital project cash is funded annually from capital reserves, state appropriations, and bond proceeds. These balances carry forward until project completion. Uncommitted capital reserves are funded from University reserves, donor capital funds, student capital fees (net of debt service), and a portion of auxiliary revenues. Committed restricted cash includes Perkins loan funds and funds to cover grant-related expenses. By nature, restricted funds are committed so there is no uncommitted balance.

The following table indicates the expected uses of cash and cash equivalents:

University of Northern Colorado			
Unrestricted Cash and Cash Equivalents			
as of June 30,			
	2022	2021	Change
Operating			
Committed Operating	\$ 36,880,126	\$ 24,324,421	\$ 12,555,705
Uncommitted University Reserves	14,920,752	10,281,476	4,639,276
Uncommitted Risk Management Reserves	2,650,000	2,650,000	-
Total Operating Cash	<u>54,450,878</u>	<u>37,255,897</u>	<u>17,194,981</u>
Capital			
Committed Capital Projects	6,679,135	4,799,206	1,879,929
Uncommitted Capital Reserves	12,864,338	16,803,783	(3,939,445)
Total Capital Cash	<u>19,543,473</u>	<u>21,602,989</u>	<u>(2,059,516)</u>
Restricted Funds			
Committed Restricted	424,873	(2,398,545)	2,823,418
Total Restricted Cash	<u>424,873</u>	<u>(2,398,545)</u>	<u>2,823,418</u>
Total unrestricted cash and cash equivalents	<u>\$ 74,419,224</u>	<u>\$ 56,460,341</u>	<u>\$ 17,958,883</u>



Student accounts receivable is the second largest current asset and is presented net of allowance for doubtful accounts. Net student accounts receivable as of June 30, 2022, 2021, and 2020, was \$5.2, \$5.5, and \$7.4 million, respectively. The net student accounts receivable decreased \$0.3 million or 5.7% from fiscal year 2021 to 2022, decreased \$1.9 million or 25.8% from fiscal year 2020 to 2021, and increased \$1.4 million or 22.3% from fiscal year 2019 to 2020.

Other receivables consist primarily of amounts due to the University from reimbursable grants and contracts. The majority of these are federal, state, or UNC Foundation agreements that have a very high probability of collection. The University spends the money first and then bills the sponsoring agency for reimbursement. Other receivables were \$9.2 million in fiscal year 2022, \$9.1 million in fiscal year 2021, and \$8.2 million in fiscal year 2020.

Inventories, loans to students, and other assets make up the remainder of current assets. These three categories combined were \$1.6 million in fiscal year 2022, \$1.7 million in fiscal year 2021, and \$2.0 million in fiscal year 2020.

Capital Assets

Capital assets are defined as any asset used in operations with an initial useful life extending beyond one year. The University's single largest fiscal resource is its campus facilities. As of June 30, 2022, capital assets of \$651.7 million, net of \$378.9 million accumulated depreciation, totaled \$272.8 million.

As of June 30, 2021, capital assets of \$634.4 million, net of \$361.4 million accumulated depreciation, totaled \$273.0 million. As of June 30, 2020, capital assets of \$625.2 million, net of \$343.6 million accumulated depreciation, totaled \$281.6 million.

The University ended fiscal year 2022 with \$11.5 million in construction in progress. The larger projects in progress at year end, that will be completed and capitalized in fiscal year 2023, include the McKee Chiller Replacement, Gunter Fire Alarm System Replacement, and Housing and Dining Visual Enhancements.

Additional information on additions, disposals, and transfers of capital assets can be found in *Note 5: Capital Assets*. A summary of the capital asset balances is reflected in the following table:

Capital Assets Net of Accumulated Depreciation						
as of June 30,						
	2022		2021		2020	
Land and improvements	\$ 19,438,374	7.1%	\$ 19,023,548	7.0%	\$ 19,816,678	7.1%
Buildings and improvements	224,388,379	82.2%	231,216,605	84.7%	226,797,689	80.5%
Construction in progress	11,532,254	4.2%	5,422,773	2.0%	16,717,399	5.9%
Library books	10,377,500	3.8%	10,478,257	3.8%	10,311,871	3.7%
Equipment	4,568,064	1.7%	5,109,117	1.9%	6,225,687	2.2%
Art and historical treasures	1,774,684	0.7%	1,774,684	0.6%	1,774,684	0.6%
Right-to-use lease assets	690,141	0.3%	-	0.0%	-	0.0%
Total capital assets net of accumulated depreciation	<u>\$ 272,769,396</u>	<u>100.0%</u>	<u>\$ 273,024,984</u>	<u>100.0%</u>	<u>\$ 281,644,008</u>	<u>100.0%</u>

With the implementation of GASB 87, *Leases*, effective July 1, 2021, the University recognized \$0.7 million in right-to-use assets, net of accumulated depreciation.

Other Noncurrent Assets

Other noncurrent assets consist of loans to students, restricted cash and cash equivalents, investments, and right-to-use asset receivables. Restricted cash and cash equivalents consist of \$0.5 million of gifts directly donated to the University of Northern Colorado in the past that cannot be legally transferred to the UNC Foundation. The value of this donation portfolio changes minimally each year based on the market gains or losses on the investments.

Loans to students are included in other noncurrent assets. These are primarily Federal Perkins loans that are managed under the appropriate federal guidelines through a third-party loan processor. Loans to students, net of allowance for doubtful accounts, that are due after June 30, totaled \$2.5, \$2.8, and \$3.2 million on June 30, 2022, 2021, and 2020, respectively.

With the implementation of GASB 87, *Leases*, effective July 1, 2021, the University recognized \$4.5 million in right-to-use leases receivable at June 30, 2022, as lessor under five identified lease arrangements, with the current portion of \$0.2 million classified under current assets.

Liabilities

Non-Debt Related Liabilities

The University's non-debt obligations and commitments arising from past events that are expected to result in a consumption of resources include amounts owed to vendors, personnel commitments, and unearned revenue. *Note 6: Liabilities and Unearned Revenue* provides more detailed information for current liabilities expected to be paid within one year and noncurrent liabilities expected to be paid after one year.

The net pension liability of \$59.0 million represents the University's proportionate share of the PERA State Division Trust Fund net pension liability. The liability decreased \$27.5 million from fiscal year 2021 to 2022. The University is required by GASB 68 to recognize its proportionate share of the net pension liability and its related deferred outflows and inflows of resources, but UNC is only statutorily obligated to pay the

employer contribution, plus the AED and SAED. Detailed information on the changes in the Plan are included in *Note 8: Defined Benefit Pension Plan*.

The net OPEB liability of \$2.4 million represents the University's proportionate share of the PERA Health Care Trust Fund (HCTF). The liability decreased \$0.7 million from fiscal year 2021 to 2022. The University implemented *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions* in fiscal year 2018. Under GASB 75, the University is required to recognize its proportionate share of the net OPEB liability and its related deferred outflows and inflows of resources. PERA diverts 1.02% of the basic employer contribution to fund the HCTF. Detailed information on other postemployment benefits is included in *Note 11: Other Postemployment Benefits (OPEB)*.

The Perkins liquidation liability of \$1.9 million for fiscal year 2022 decreased \$0.7 million from fiscal year 2021. The liability was first recorded in fiscal year 2018 and is based on the University's estimate of the return of the Federal portion of original funding for the Perkins loan program to the United States Department of Education. More information on the closure of the Perkins loan program is included in *Note 6: Liabilities and Unearned Revenue*.

Accounts payable and accrued liabilities increased \$1.5 million in fiscal year 2022. This change is due to an increase in accounts payable of \$1.6 million.

Current unearned revenue of \$9.8 million includes tuition and fees and certain auxiliary revenues received by June 30, 2022, which are for services to be provided in fiscal year 2023. It also includes revenues received from grant and contract sponsors and the UNC Foundation that have not yet been earned. These amounts will be recognized as revenue in future periods after all conditions have been satisfied.

Compensated absences are an estimate of the amounts payable to employees in the future for their vested rights under the various leave and retirement programs. This estimate is based on personnel policies that define vacation and sick leave to which the employees may be entitled (see *Note 1: Nature of Operations and Summary of Significant Accounting Policies*). The noncurrent liability for compensated absences was \$4.3, \$4.5, and \$4.8 million as of June 30, 2022, 2021, and 2020, respectively.

University Debt

The largest liability for the University is outstanding bonds payable. The University has seven fixed rate bond issues outstanding for a total principal of \$129.1 million. The carrying value of these bonds includes \$5.4 million in premiums that will be amortized over the remaining life of the bonds; consequently, the combined current and noncurrent liability on the Statement of Net Position is \$134.5 million.

New Debt and Refinancing of Debt

On December 30, 2021, the University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax-Exempt, Series 2021A for \$33.0 million at par. Bond proceeds of \$33.0 million were used to refund the Institutional Enterprise Revenue Refunding Bonds, Series 2014A with an outstanding principal balance of \$30.2 million. The Series 2021A Bonds were initially issued as a Taxable Obligation and bear interest at the taxable rate of 2.29% per annum, and will convert to, and be reissued as, a Tax-Exempt Obligation bearing interest at a rate of 1.77% per annum on or after March 5, 2024, upon satisfaction of certain agreed upon conditions. The cost of issuance totaled \$0.2 million. The Series 2021A bonds are guaranteed by the State Intercept program and are set to mature on June 1, 2035.

Debt-Related Deferred Outflows and Inflows of Resources

Deferred outflows of resources represent the future consumption of net position and deferred inflows of resources represent the acquisition of net position that applies to future periods. The University has \$2.4 million of deferred outflows of resources and \$0.7 million of deferred inflows of resources from the refunding activities of bonds payable.

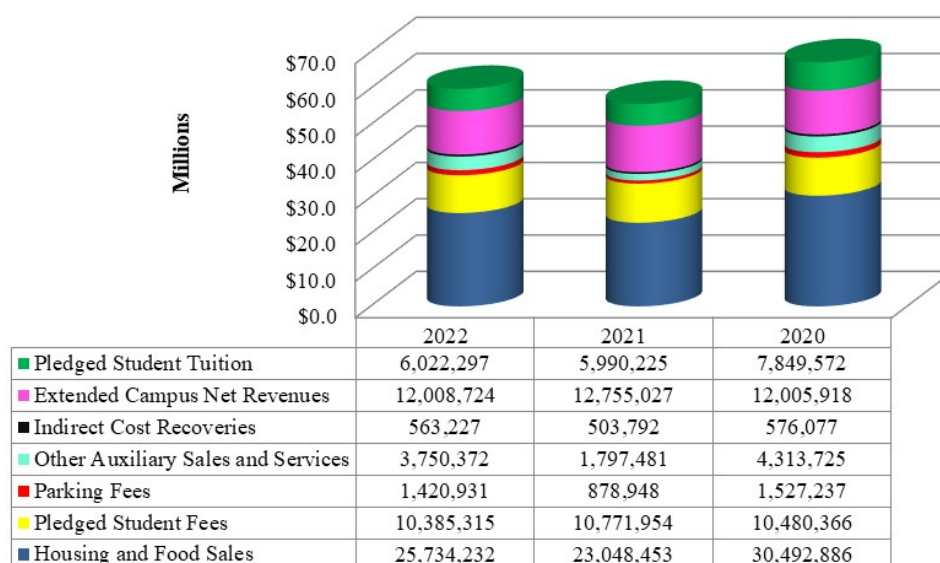
The deferred amounts resulting from refunding bonds payable originate from the difference in the carrying value of the bonds (principal plus unamortized discount or premium) and the amount it costs to retire or refinance the bonds. A book loss on refunding is classified as a deferred outflow of resources and a book gain is classified as a deferred inflow of resources. As each is amortized, the expense or reduction of expense is recognized over the same period that the University is realizing the economic gain from reduced interest expense related to the refunding transactions. Details of the deferred amounts on debt refunding are included in *Note 12: Deferred Outflows and Inflows of Resources*.

A summary of University debt and the related deferred outflows and inflows of resources is presented in the following table:

	<u>2022</u>	<u>2021</u>	<u>2020</u>
Revenue bonds	\$ 134,524,828	\$ 139,417,064	\$ 144,829,899
Deferred outflows of resources	(2,447,509)	(2,035,866)	(2,194,682)
Deferred inflows of resources	672,250	709,770	747,291
Notes payable and lease obligations	6,629,072	6,140,469	8,292,338
Total	<u>139,378,641</u>	<u>144,231,437</u>	<u>151,674,846</u>
Less current portion of debt	(6,658,225)	(5,790,390)	(5,961,358)
Total long-term debt and deferred outflows and inflows of resources	<u>\$ 132,720,416</u>	<u>\$ 138,441,047</u>	<u>\$ 145,713,488</u>

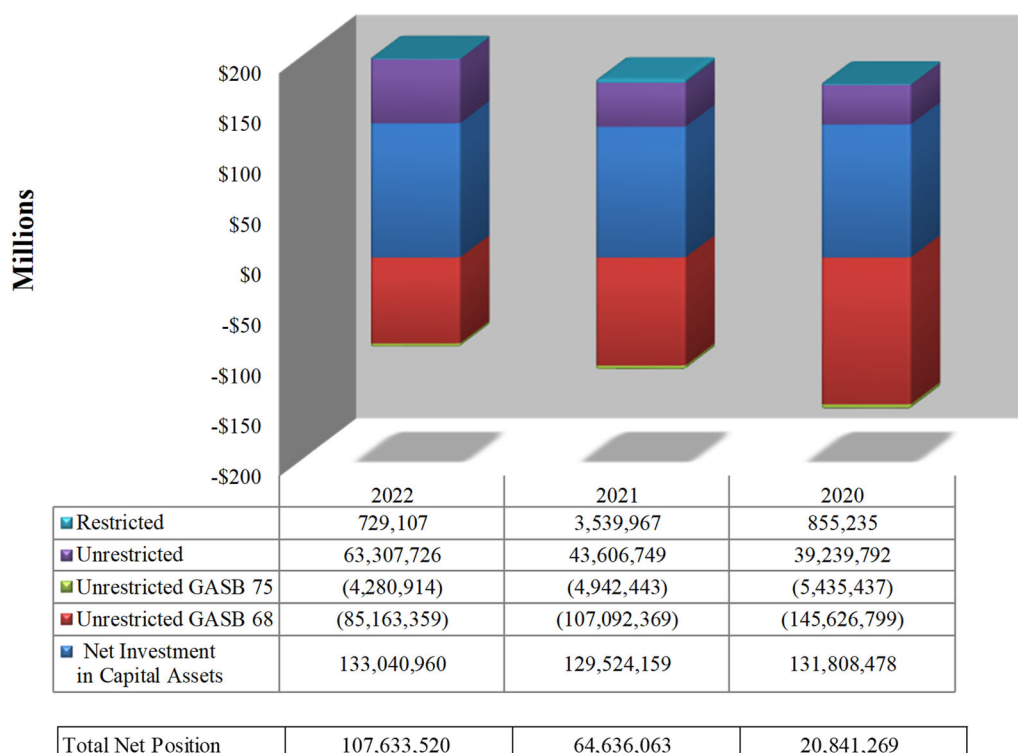
The debt service payments on the revenue bonds are made from pledged revenues comprised of auxiliary housing, food service, parking, and other sales, plus identified pledged student fees, Extended Campus net revenues, and a portion of student tuition revenues. A more detailed schedule, including debt coverage ratios, is included in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable*.

Pledged Revenues for Bonds Payable



The pledged revenues, net of expenses of \$24.8, and bond coverage ratios are included in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable*.

Year End Net Position



Net Position

The University's net position may have restrictions imposed by external parties, such as donors, or it may be invested in capital assets (property, plant, and equipment). To help understand the nature of the University's net position, it is classified into the following categories:

Net Investment In Capital Assets

Net investment in capital assets is the gross cost of assets less accumulated depreciation and outstanding debt service related to the acquisition of the assets. It represents the University's investment in campus facilities and equipment necessary to fulfill academic, student housing and food service, athletics, and other purposes related to the mission of the institution. This is the University's largest class of net position, which comprises \$133.0, \$129.5, and \$131.8 million of the University's net position for fiscal years 2022, 2021, and 2020, respectively. The University capitalized \$10.5, \$21.0, and \$14.3 million of new assets in fiscal years 2022, 2021, and 2020, respectively, and ended fiscal year 2022 with \$11.5 million in construction in progress.

Restricted Nonexpendable

The University's restricted nonexpendable net position is comprised of endowment funds for which the donor has required that the original principal is set aside for perpetual investment. The University's restricted nonexpendable net position has remained at \$0.3 million for the last three fiscal years and includes only those endowment funds that cannot be legally transferred to the University of Northern Colorado Foundation, Incorporated. The majority of the endowment assets benefiting the University are held by the Foundation, which is a discretely presented component unit in the financial statements.

Restricted Expendable

The University's restricted expendable net position is comprised of resources that may be fully expended, but only for specific purposes identified by the donor or entity originally providing the funds.

The University's restricted expendable net position as of June 30, 2022, 2021, and 2020, was \$0.4, \$3.2, and \$0.5 million, respectively.

For fiscal year 2021, the majority of the restricted expendable net position category consisted of unexpended Foundation funding for capital projects, including the new Sports Performance Center.

Unrestricted

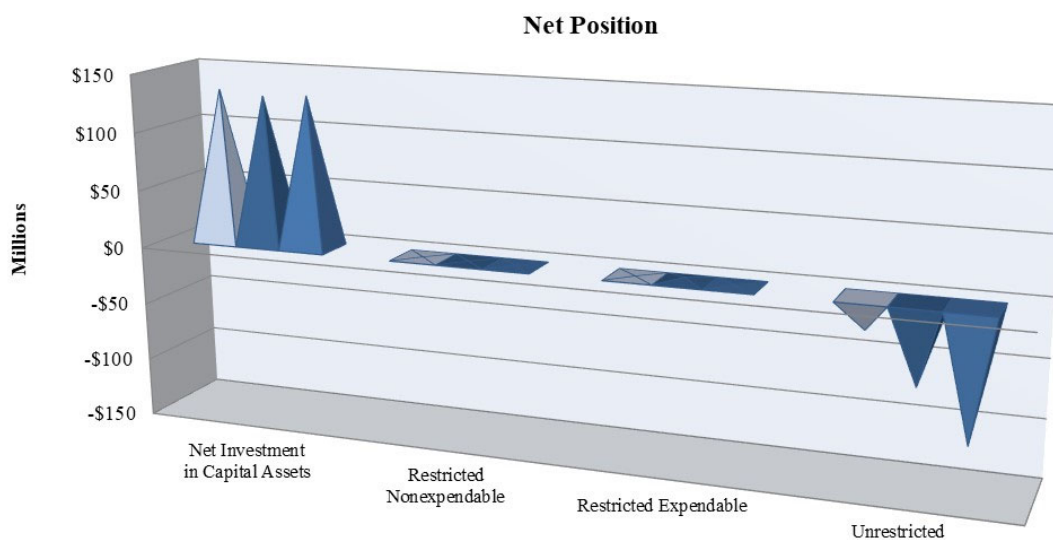
Unrestricted net position is usually available to be used for any lawful purpose under the full discretion of management. However, the University may place some limitations on future use by designating unrestricted net position for certain purposes during the annual budget process. The unrestricted net position deficit of \$26.1 million is comprised of a deficit of \$85.1 million from the impact of GASB 68 and a deficit of \$4.3 million from GASB 75, offset by positive net position of \$63.3 million, which may be used to meet the University's ongoing obligations.

In fiscal year 2018, the University implemented *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions*. The University recognizes its proportionate share of the underfunded other postemployment benefits liability of the PERA Health Care Trust Fund (HCTF) and its related deferred outflows and inflows of resources. The University's proportionate share of the liability was \$2.4, \$3.0, and \$4.0 million in fiscal years 2022, 2021 and 2020, respectively.

The following table outlines the change in net position:

Summary of Changes in Net Position <i>(in millions)</i>		
Net position as of June 30, 2021	\$	64.6
Current year impact of GASB 68 ¹		21.9
Current year impact of GASB 75		0.7
Current year impact from University operations		20.4
Net position as of June 30, 2022		107.6
 ¹ Detail of GASB 68 impact to Statement of Net Position		
Deferred outflows of resources		27.5
Net pension liability		(5.3)
Deferred inflows of resources		(0.3)
GASB 68 impact on change in net position	\$	21.9

The following graph depicts a three-year history of net position by category:



	Net Investment in Capital Assets	Restricted Nonexpendable	Restricted Expendable	Unrestricted
June 30, 2022	133,040,960	307,555	421,552	(26,136,147)
June 30, 2021	129,524,159	307,555	3,232,412	(68,428,063)
June 30, 2020	131,808,478	307,555	547,679	(111,822,443)

Statement of Revenues, Expenses, and Changes in Net Position

The Statement of Revenues, Expenses, and Changes in Net Position presents the financial activity of the University over the fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. A key component of this statement is the differentiation between operating and nonoperating activities. The tables and charts related to the Statement of Revenue, Expenses, and Changes in Net Position that follow have been adjusted, for comparative purposes, to include the impact of *GASB 68: Accounting and Financial Reporting of Pensions*, which was implemented in fiscal year 2015. The tables also reflect the impact of *GASB 75: Accounting and Financial Reporting for Postemployment Benefits other than Pensions* which was implemented in fiscal year 2018.

Operating revenues are earned by providing goods and services to the various customers of the University. Operating expenses are paid to acquire or produce goods and services necessary to carry out the mission of the University. They are directly related to generating operating revenues.

Nonoperating revenues include investment income, state appropriations, Pell Grant revenue, capital grants and gifts, and gains or losses on the disposal of capital assets. These revenues are not earned from the sale of goods and services and are considered nonoperating. Nonoperating expenses include the repayment of prior federal capital contributions for the Federal Perkins Loan program, bond issue costs, and closing costs on the sale of property, when applicable. In fiscal year 2018, all the Institutions of Higher Education of the State of Colorado began presenting revenue from student capital fees in nonoperating revenues as a capital financing activity rather than part of tuition and fees.

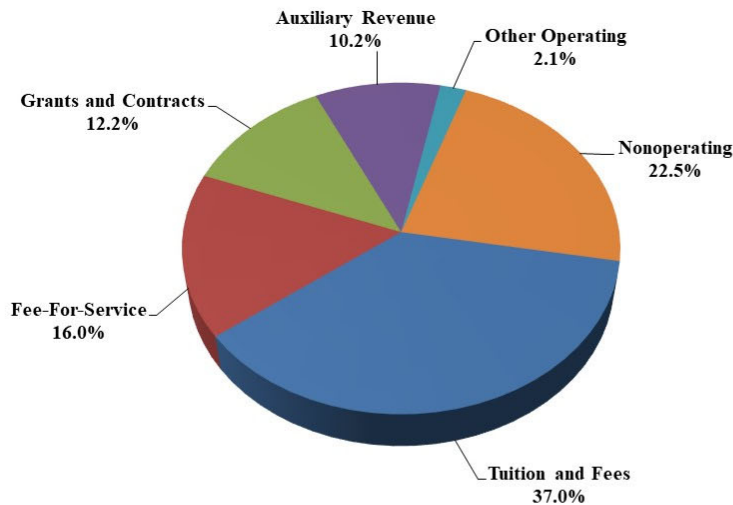
Condensed Statements of Revenues, Expenses, and Changes in Net Position
For the Years Ended June 30,

	<u>2022</u>	<u>2021</u>	<u>2020</u>
Operating revenues			
Net tuition and fees	\$ 87,478,291	\$ 87,846,945	\$ 109,063,757
Fee-For-Service	37,813,185	13,290,665	29,466,067
Grants and contracts	28,730,279	27,521,495	24,751,257
Auxiliary	24,224,416	20,127,011	25,307,949
Other	4,860,412	5,065,590	6,875,070
Total operating revenues	<u>183,106,583</u>	<u>153,851,706</u>	<u>195,464,100</u>
Operating expenses			
Education and general	163,095,508	152,224,871	163,479,466
Operating expenses (GASB 68)	(21,929,010)	(38,534,429)	(38,360,069)
Operating expenses (GASB 75)	(661,529)	(492,994)	(274,049)
Auxiliary	29,118,345	25,602,148	31,852,012
Depreciation	18,476,328	18,369,273	18,699,827
Total operating expenses	<u>188,099,642</u>	<u>157,168,869</u>	<u>175,397,187</u>
Operating gain (loss)	<u>(4,993,059)</u>	<u>(3,317,163)</u>	<u>20,066,913</u>
Nonoperating revenues (expenses)			
Federal grants and contracts	9,476,007	10,311,251	12,402,367
Federal grants and contracts - COVID-19 Relief	28,804,736	32,391,390	6,013,181
Perkins return of Federal loan contributions	(77,990)	(211,056)	(274,140)
Other nonoperating revenue	2,692,666	42,135	3,257,158
Other nonoperating expense	(235,277)	(381,634)	(1,239,616)
Nonoperating capital interest expense	(4,791,598)	(5,405,717)	(5,551,086)
Net nonoperating revenue (expense)	<u>35,868,544</u>	<u>36,746,369</u>	<u>14,607,864</u>
Gain (Loss) before other items	<u>30,875,485</u>	<u>33,429,206</u>	<u>34,674,777</u>
State support for pensions	613,471	-	787,639
Capital appropriations	1,723,435	1,945,466	960,184
Capital grants and gifts	2,957,976	1,015,047	1,638,073
Student capital fee revenue	6,827,090	7,405,075	7,472,787
Total other changes	<u>12,121,972</u>	<u>10,365,588</u>	<u>10,858,683</u>
Increase (decrease) in Net Position	<u>42,997,457</u>	<u>43,794,794</u>	<u>45,533,460</u>
Net Position - beginning of year	<u>64,636,063</u>	<u>20,841,269</u>	<u>(24,692,191)</u>
Net Position - end of year	<u>\$ 107,633,520</u>	<u>\$ 64,636,063</u>	<u>\$ 20,841,269</u>

Total Revenues

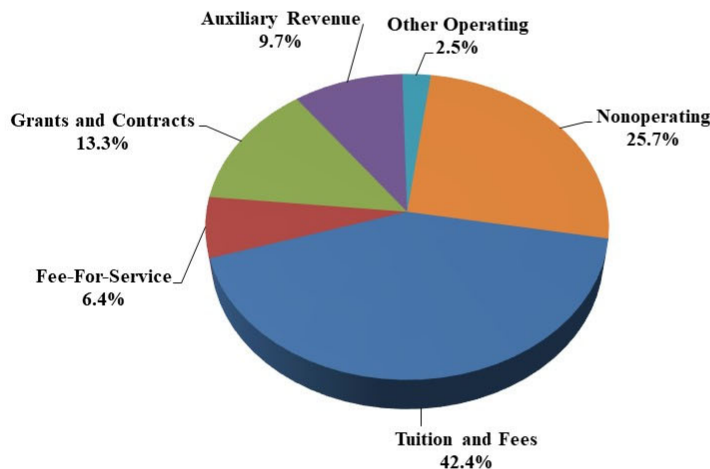
Total University revenues of \$236.2, \$207.0, and \$228.0 million, in fiscal years 2022, 2021, and 2020, respectively, consist of operating revenue, federal grants and contracts (Pell), other nonoperating revenue, capital appropriations and contributions, capital grants and gifts, student capital fee revenue and the gain on the disposal of assets. Total revenues increased \$29.2 million or 14.1% from fiscal year 2021 to 2022 and decreased \$21.0 million or 9.2% from fiscal year 2020 to 2021.

Total Revenue 2022



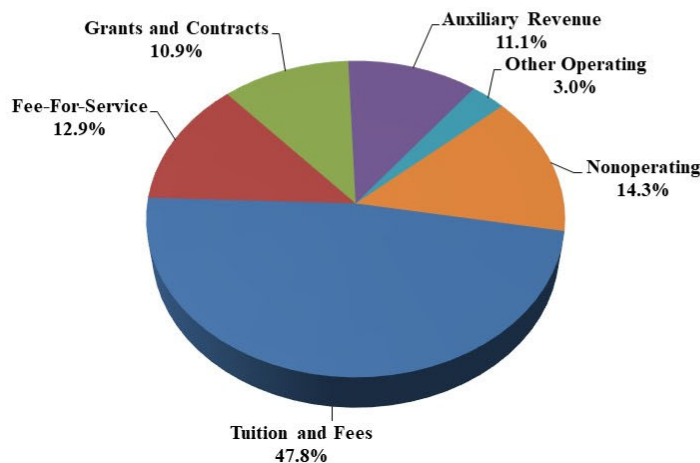
Nonoperating:
 State Support for Pensions = 0.3%
 Capital Approp, Grants, Gifts = 2.0%
 Net Investment Income = (1.2%)
 Student Capital Fee = 2.9%
 Pell Grant Revenue = 4.0%
 COVID-19 Relief Revenue = 12.2%
 Other Nonoperating = 2.3%

Total Revenue 2021



Nonoperating:
 State Support for Pensions = 0.0%
 Capital Approp, Grants, Gifts = 1.4%
 Net Investment Income = (0.3%)
 Student Capital Fee = 3.6%
 Pell Grant Revenue = 5.0%
 COVID-19 Relief Revenue = 15.7%
 Other Nonoperating = 0.3%

Total Revenue 2020



Nonoperating:
 State Support for Pension = 0.4%
 Capital Approp, Grants, Gifts = 1.1%
 Net Investment Income = 1.1%
 Student Capital Fee = 3.3%
 Pell Grant Revenue = 5.4%
 COVID-19 Relief Revenue = 2.6%
 Other Nonoperating = 0.4%

Operating Revenues

Operating revenue for fiscal years 2022, 2021, and 2020, of \$183.1, \$153.9, and \$195.5 million, respectively, is derived from tuition and fees, auxiliary activity, grants and contracts, the State Fee-For-Service contract, and other operating revenues. The proportion of operating revenue to total revenue for fiscal years 2022, 2021, and 2020, has been 77.5%, 74.3%, and 85.7%, respectively.

In fiscal year 2018, the public universities in Colorado began recognizing student capital fee revenue in nonoperating revenues and treating it as a capital financing activity for financial statement purposes.

Tuition and fee revenue decreased \$0.4 million between fiscal years 2021 and 2022 and decreased \$21.2 million between fiscal years 2020 and 2021. The slight decrease in revenue from fiscal year 2021 to 2022 is the result of an increase of \$7.4 million in College Opportunity Fund (COF) revenue received from the Colorado Department of Higher Education (CDHE) offset by enrollment declines and the increase in scholarship allowances discussed in the next two paragraphs. The decrease in revenue from fiscal year 2020 to 2021 is the result of a decrease of \$11.1 million in College Opportunity Fund (COF) revenue received from the Colorado Department of Higher Education (CDHE) as well as enrollment declines of 11.4% from Fall 2019 to Fall 2020.

The FTE enrollment and credit hours referenced in this paragraph are based on the calculations UNC uses for bond compliance. Undergraduate full-time equivalent headcount (FTE) is calculated using full-time headcount plus part-time credit hours divided by 12. Graduate FTE is calculated using full-time headcount plus part-time credit hours divided by 9. Annual credit hours are based on fall, interim, spring, and summer terms in that order. Undergraduate resident tuition increased 7.0%, 0.0%, and 0.0%, in fiscal years 2022, 2021, and 2020, respectively. Undergraduate non-resident tuition increased 7.0%, 0.0%, and 2.0%, in fiscal years 2022, 2021, and 2020, respectively. Graduate tuition is tiered by program of study. Graduate tuition increased 3.0% in fiscal year 2022, increased 0.0% in fiscal year 2021, and in a range from 1.0% to 5.0% in fiscal year 2020. UNC's fall final 2021 undergraduate FTE enrollment was down 12.5% from the prior fall. The undergraduate fall final FTE decreased 12.8% in 2020 and 3.8% in 2019. The graduate fall final 2021 FTE was down 0.4% from the prior fall. The graduate fall final FTE decreased 0.5% in 2020 and 5.2% in 2019.

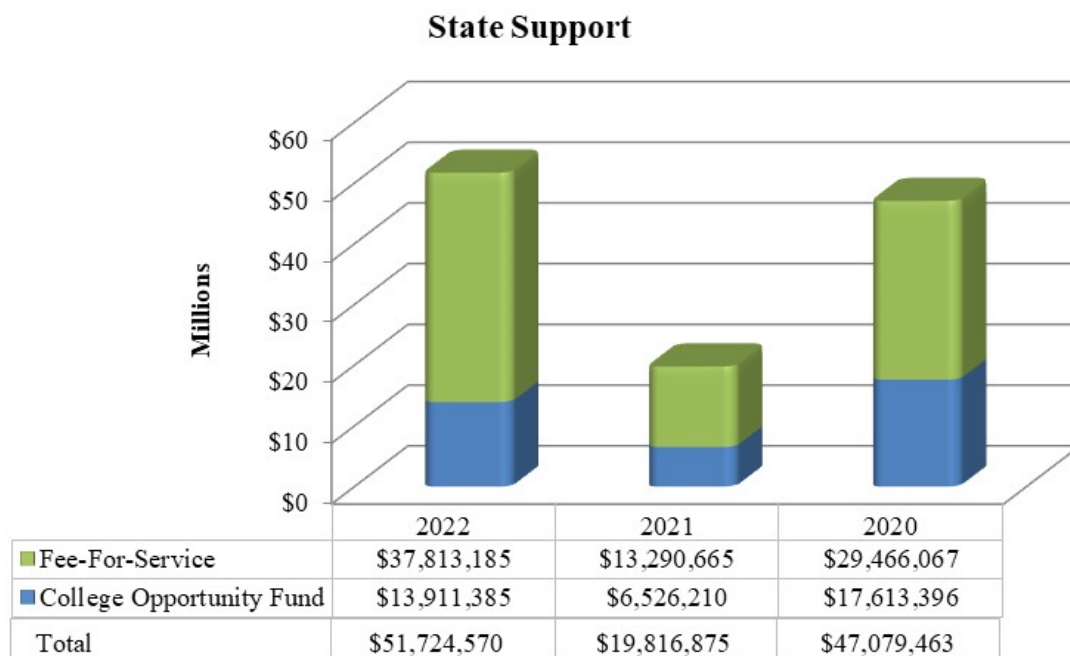
Tuition and fee revenue is shown net of \$35.8, \$31.3, and \$31.4 million in scholarship allowances for fiscal years 2022, 2021, and 2020, respectively. Auxiliary revenue for fiscal years 2022, 2021, and 2020 is net of \$7.8, \$6.4, and \$7.5 million in scholarship allowances, respectively. Scholarship allowances are those portions of the University's tuition and fees which are paid by other revenues, primarily federal and state grants for financial aid and general institutional scholarships. The scholarship allowance calculation includes all scholarships, institution, state, and federal funds.

During fiscal years 2022, 2021, and 2020, the Colorado Department of Higher Education (CDHE) provided the University \$51.7, \$19.8, and \$47.1 million, respectively, in College Opportunity Fund (COF) and Fee-For-Service (FFS) contract revenue. COF is included in tuition revenue and FFS has a separate line on the financial statements. COF and FFS are both classified as operating revenue.

- The College Opportunity Fund provides a stipend to qualified undergraduate students. The students use the stipend to pay for a portion of their tuition. The COF stipend provided to students was \$94, \$40, and \$94 per credit hour in fiscal years 2022, 2021, and 2020, respectively. In fiscal years 2022, 2021, and 2020, the University applied \$13.9, \$6.5, and \$17.6 million of COF stipends against student tuition bills, respectively. This amount is included in tuition revenues on the Statement of Revenues, Expenditures, and Changes in Net Position.

- State FFS contract revenue helps to support graduate and specialized undergraduate education services. These funds are in addition to tuition paid by students. During fiscal years 2022, 2021, and 2020 the Colorado Department of Higher Education provided the University \$37.8, \$13.3, and \$29.5 million of contract revenue, respectively.

The total amount of COF and FFS support has increased \$4.6 million since fiscal year 2020.



Room and Board revenue, a component of auxiliary revenue, increased \$1.7 million, or 8%, between fiscal years 2021 and 2022. This increase is primarily due to higher housing occupancy following a return to more normal on-campus activities after the restrictions necessitated by the pandemic during the previous fiscal year. Room and Board revenue decreased \$2.6 million, or 11%, between fiscal years 2020 and 2021 due to COVID-19 restrictions.

Other auxiliary revenues, which include catering, conferences, parking permits, retail sales, recreation center memberships and athletic game guarantees, increased \$3.7 million in fiscal year 2022 and decreased \$3.6 million in fiscal year 2021.

The auxiliary scholarship allowance increased \$1.4 million in fiscal year 2022 and decreased \$1.1 million in fiscal year 2021.

Auxiliary revenue is a major source of support for the University’s debt service payments. A schedule of net pledged revenues and bond coverage ratios for debt service is included in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable*.

Other operating revenues include the operating agreement between UNC and the Foundation, accounts receivable service charges, and various other charges for services. Generally, the largest single source of revenue in this classification is the unrestricted support of University scholarships from the UNC Foundation, which has been \$1.6 million since fiscal year 2018.

Grants and Contracts Revenue

On June 30, 2022, 2021, and 2020, grants and contracts revenue comprised \$67.0, \$70.2, and \$43.2 million or 28.4%, 33.9%, and 18.9%, of the University's total revenues, respectively. Grants and contracts revenue is presented in the table below in two categories: restricted and financial aid. The restricted sources are from sponsored programs and UNC Foundation support. Financial aid is received by the University from federal, state, foundation, and other private sponsors. The financial aid reported as revenue is based on generally accepted accounting principles for proper financial statement recognition and is not a comprehensive measure of all financial aid available to students. It does not include amounts received by students from third parties, institutional support, or loans.

Grants and Contracts Revenue			
For the Years Ended June 30,			
	2022	2021	2020
Federal grants	\$ 5,629,853	\$ 4,625,515	\$ 4,438,223
Federal grants - COVID-19 Relief	28,804,736	32,391,390	6,013,181
State and local grants	1,564,806	718,567	823,877
UNC Foundation grants and gifts	5,610,473	6,718,244	4,441,428
Other private grants	517,563	267,840	421,692
Total restricted grants and contracts	<u>42,127,431</u>	<u>44,721,556</u>	<u>16,138,400</u>
Federal financial aid	1,012,015	1,297,466	918,446
Federal Pell financial aid	9,476,007	10,311,251	12,402,367
State and non-gov't financial aid	9,642,902	9,291,507	9,162,315
UNC Foundation named and endowed	4,431,117	4,168,199	4,039,827
UNC Foundation scholarships	321,550	434,158	505,450
Total financial aid	<u>24,883,591</u>	<u>25,502,581</u>	<u>27,028,405</u>
Total grants, contracts and financial aid revenue	<u>\$ 67,011,022</u>	<u>\$ 70,224,137</u>	<u>\$ 43,166,805</u>

Restricted Grants and Contracts

In fiscal year 2022, federal funding, excluding COVID-19 Relief funding, for restricted grants and contracts made up \$5.6 million, or 13.4%, of the total restricted grants and contracts revenue. Federal funding, excluding COVID-19 Relief funding, increased \$1.0 million, or 21.7%, from fiscal year 2021 to fiscal year 2022.

Federal grants revenue received for COVID-19 Relief includes \$28.8 million from Higher Education Emergency Relief Fund (HEERF).

In fiscal year 2022, state and local funding for restricted grants and contracts made up \$1.6 million, or 3.7%, of the total restricted grants and contracts revenue. State and local funding increased \$0.8 million, or 117.8%, from fiscal year 2021 to 2022. This is primarily the result of the University receiving \$0.6 million in COSI Finish What You Started funding for the first time during fiscal year 2022.

Other private funding in restricted grants and contracts was \$0.5 million, or 1.2%, of the total restricted grants and contracts revenue in fiscal year 2022. Other private funding increased \$0.2 million, or 93.2%, from fiscal year 2021 to 2022.

UNC Foundation funds are generally donated for program support and scholarships. Grants and program support are included in the top portion of the Grants and Contracts Revenue table and were \$5.6, \$6.7, and \$4.4 million in fiscal years 2022, 2021, and 2020, respectively. UNC recognizes revenue and expense as the University utilizes the donor funds. The Foundation recognizes revenue when the funds are donated. Fiscal year 2022 UNC Foundation grants and gifts is a combination of \$0.6 million of specific project grants and \$5.0 million in gifts and endowment payouts utilized for program support in athletics and the colleges within the University.

Financial Aid

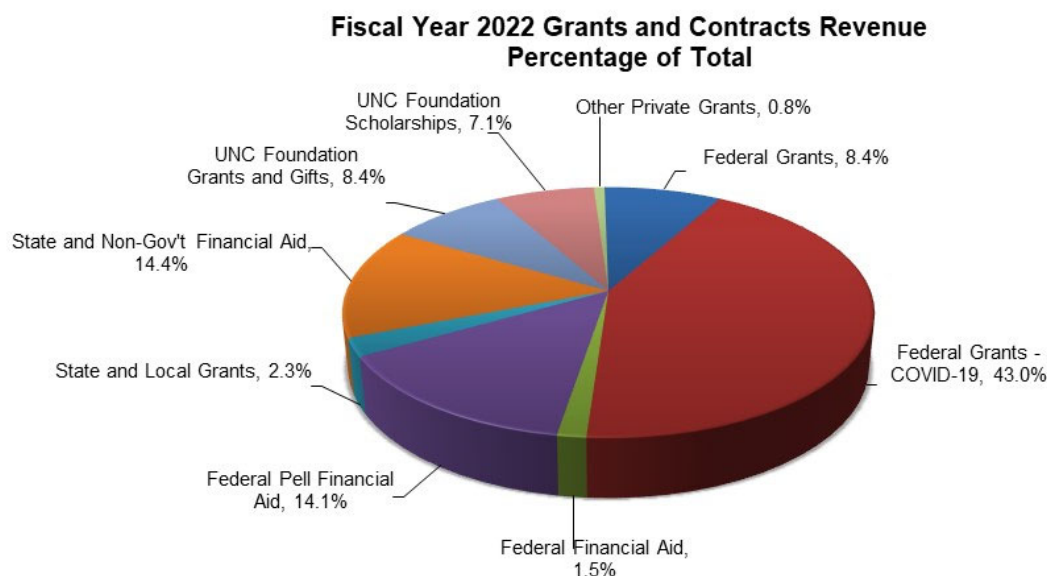
Federal Pell financial aid was 38.1%, 40.4%, and 45.9%, of total financial aid revenue in fiscal years 2022, 2021, and 2020, respectively. Federal Pell Grant financial aid is considered nonoperating revenue but is included in this analysis of all grants and contracts revenue.

The Federal Pell Grant Program is awarded to eligible students based on financial need. All students who are eligible for the Pell Grant are awarded the money; therefore, the University is not limited to a certain amount of Pell Grant awards in an academic or fiscal year. The variance in Pell Grant revenue from academic year to academic year is based on changes in the eligibility of our students and federal legislation. Pell awards were \$9.5, \$10.3, and \$12.4 million in fiscal years 2022, 2021, and 2020, respectively.

State financial aid grew slightly from \$9.3 million in fiscal year 2021 to \$9.6 million in fiscal year 2022. These annual amounts are based on state appropriations and the allocation models used to distribute resources among the Colorado colleges and universities.

The UNC Foundation Named and Endowed Scholarships are from donations given by specific individuals or organizations for a specific type of scholarship, such as baseball or tennis in athletics, or a program like the Cumbres Learning Community, Early Childhood Education, Music, Chemistry, or Math. Some scholarships are from annual donations and others are funded with the payout from an endowment.

The UNC Foundation Scholarships line item in the Grants and Contract Revenue chart represents annual donations that are primarily for athletic scholarships.



Operating Expenses

For fiscal year 2022, total expenses of \$193.2 million included operating expenses of \$188.1 million and interest expenses and other losses of \$5.1 million. Operating expenses increased 19.7% in fiscal year 2022, decreased 10.6% in fiscal year 2021, and 17.0% in fiscal year 2020. The primary cause for the increase in operating expenses is related to the \$18.0 million increase in personnel costs, net of negative GASB 68 and 75 costs, and the \$11.8 million increase in other current expenses.

Natural Classification

Operating Expenses by Natural Classification For the Years Ended June 30,						
	2022		2021		2020	
Personnel costs	\$ 131,471,569	69.9%	\$ 129,930,114	82.6%	\$ 142,073,556	81.0%
Personnel costs (GASB 68)	(21,929,010)	-11.7%	(38,534,429)	-24.5%	(38,360,069)	-21.9%
Personnel costs (GASB 75)	(661,529)	-0.3%	(492,994)	-0.3%	(274,049)	-0.2%
Cost of goods sold	2,834,283	1.5%	1,823,430	1.2%	3,603,107	2.1%
Other current expenses	57,908,001	30.8%	46,073,475	29.3%	49,654,815	28.3%
Depreciation	18,476,328	9.8%	18,369,273	11.7%	18,699,827	10.7%
Total Operating expenses	<u>\$ 188,099,642</u>	<u>100.0%</u>	<u>\$ 157,168,869</u>	<u>100.0%</u>	<u>\$ 175,397,187</u>	<u>100.0%</u>

Natural classification is a method of grouping expenses according to the type of costs that are incurred. The classifications tell what was purchased rather than why an expense was incurred. Personnel costs, the University's largest expense, increased \$1.5 million from fiscal year 2021 to 2022 and decreased \$12.1 million from fiscal year 2020 to 2021. During fiscal years 2022 and 2021, many position vacancies were unfilled unless there was a critical need. In addition, for the first time in three years, salary increases were provided during the 2022 fiscal year for faculty, exempt or classified staff.

The largest portion of the cost of goods sold expense in the University is in auxiliary services. Total cost of goods sold increased \$1.0 million from fiscal year 2021 to 2022 and decreased \$1.8 million from fiscal year

2020 to 2021. The changes in cost of goods sold are related to housing occupancy, meal plans sold, and the cost fluctuations from vendors who sell goods to the University.

Other current expenses represent all other operating expense, which includes supplies, purchased services, utilities, and travel. It increased \$11.8 million from fiscal year 2021 to 2022 and decreased \$3.6 million from fiscal year 2020 to 2021. The University experienced a decrease in a wide array of expenses during fiscal 2021 that the University typically incurs due to diminished levels of campus activity and travel. With the return during fiscal 2022 to more normal campus operations, these expenses returned to traditional levels seen before the pandemic.

	Wages and Benefits		2021 to 2022 Change	
	For the Years Ended June 30,		\$ Chg	% Chg
	2022	2021		
Faculty	\$ 40,715,563	\$ 41,866,544	\$ (1,150,981)	-2.7%
Administrative	33,485,487	30,184,869	3,300,618	10.9%
Graduate and Teaching Assistants	10,427,360	10,242,193	185,167	1.8%
Classified	14,192,736	15,488,651	(1,295,915)	-8.4%
Student	5,097,081	4,611,285	485,796	10.5%
Other	834,829	709,158	125,671	17.7%
Subtotal wages	<u>104,753,056</u>	<u>103,102,700</u>	<u>1,650,356</u>	<u>1.6%</u>
Fringe benefits	26,718,513	26,827,414	(108,901)	-0.4%
Fringe benefits (GASB 68)	(21,929,010)	(38,534,429)	16,605,419	-43.1%
Fringe benefits (GASB 75)	(661,529)	(492,994)	(168,535)	34.2%
Total wages and benefits	<u>\$ 108,881,030</u>	<u>\$ 90,902,691</u>	<u>\$ 17,978,339</u>	<u>19.8%</u>

In fiscal year 2022, effective July 1, 2021, salaries were increased with an overall 3.0% salary pool for faculty, exempt and state classified positions. In addition, effective January 1, 2022, all full-time faculty, exempt and state classified staff received a \$1,500 increase to their base salary. For part-time staff the increase was prorated. The minimum wage for staff was increased to \$15/hour as well and the minimum wage for student employees was increased to \$14/hour.

In fiscal years 2021 and 2020, overall salary increases were not provided for faculty, exempt or classified staff.

In addition to salary increases, each year the University assesses human resource allocations and makes targeted investments in positions consistent with the University-wide staffing plan. The annual staffing plan is a position-by-position assessment of the most effective way to accomplish University priorities. Vacant positions may be restructured or eliminated.

In fiscal year 2022 the change in net pension liability resulted in decreased non-cash accounting-only benefit expense of \$21.9 million. For fiscal years 2021 and 2020, there was increased non-cash accounting-only benefit expense of \$38.5, and \$38.4 million, respectively. Pursuant to generally accepted accounting principles, the University recognizes a proportionate share of the State Division Trust Fund PERA net pension liability with related deferred outflows and inflows of resources. The expense impact of these changes to the Statement of Net Position is recognized in benefits expense. More information related to PERA is in *Note 8: Defined Benefit Pension Plan* and *Note 9: Other PERA Retirement Plans*.

Functional Classification

Functional classification is a method of grouping expenses according to the purpose for which the costs are incurred. The classifications tell why an expense was incurred rather than what was purchased.

Operating Expenses by Functional Classification						
For the Years Ended June 30,						
	2022		2021		2020	
Instruction	\$ 60,285,881	32.0%	\$ 53,780,656	34.2%	\$ 63,298,114	36.1%
Research	2,587,616	1.4%	2,362,894	1.5%	2,725,749	1.6%
Public service	1,722,554	0.9%	1,113,367	0.7%	1,462,491	0.8%
Academic support	19,267,366	10.2%	14,291,757	9.1%	13,924,261	7.9%
Student services	17,043,096	9.1%	14,310,024	9.1%	16,376,507	9.3%
Institutional support	16,562,091	8.8%	11,745,542	7.5%	10,142,870	5.8%
Operation of plant	6,751,959	3.6%	3,594,233	2.3%	4,740,185	2.7%
Scholarships and fellowships	16,284,406	8.7%	15,628,823	9.9%	15,768,438	9.0%
Auxiliary operating expenditures	29,118,345	15.5%	21,972,300	14.0%	28,258,745	16.1%
Depreciation	18,476,328	9.8%	18,369,273	11.7%	18,699,827	10.7%
Total operating expenses	<u>\$ 188,099,642</u>	<u>100.0%</u>	<u>\$ 157,168,869</u>	<u>100.0%</u>	<u>\$ 175,397,187</u>	<u>100.0%</u>

From 2021 to 2022 there were increases in many of the functional categories, but the impact of GASB 68 and GASB 75 has distorted the University's Operating Expenses by Functional Classification, so the following table is presented with the impact of GASB 68 and GASB 75 removed, so the true changes in expense can be examined:

Operating Expenses by Functional Classification						
(without GASB 68 and GASB 75)						
For the Years Ended June 30,						
	2022		2021		2020	
Instruction	\$ 67,889,660	32.2%	\$ 66,913,966	34.1%	\$ 76,298,090	35.6%
Research	2,722,217	1.3%	2,594,574	1.3%	2,954,813	1.4%
Public service	1,809,492	0.9%	1,263,210	0.6%	1,610,708	0.8%
Academic support	21,839,089	10.4%	18,740,500	9.6%	18,330,091	8.6%
Student services	18,549,476	8.8%	16,910,801	8.6%	18,950,533	8.9%
Institutional support	20,561,745	9.8%	18,655,345	9.5%	16,983,038	7.9%
Operation of plant	11,338,332	5.4%	11,517,652	5.9%	12,583,755	5.9%
Scholarships and fellowships	16,284,406	7.7%	15,628,823	8.0%	15,768,438	7.4%
Auxiliary operating expenditures	31,219,436	14.7%	25,602,148	13.0%	31,852,012	14.8%
Depreciation	18,476,328	8.8%	18,369,273	9.4%	18,699,827	8.7%
Total operating expenses	<u>\$210,690,181</u>	<u>100.0%</u>	<u>\$196,196,292</u>	<u>100.0%</u>	<u>\$214,031,305</u>	<u>100.0%</u>

GASB 75 Functional Expense			
for the Years Ended June 30,			
	<u>2022</u>	<u>2021</u>	<u>2020</u>
Instruction	\$ (225,610)	\$ (168,132)	\$ (93,463)
Research	(4,788)	(3,568)	(1,984)
Public service	(2,892)	(2,156)	(1,198)
Academic support	(69,546)	(51,828)	(28,810)
Student services	(45,738)	(34,085)	(18,948)
Institutional support	(117,123)	(87,284)	(48,520)
Operation of plant	(134,305)	(100,089)	(55,638)
Auxiliary operating expenditures	(61,527)	(45,852)	(25,488)
Total non-cash GASB 75 expense	<u>\$ (661,529)</u>	<u>\$ (492,994)</u>	<u>\$ (274,049)</u>

GASB 68 Functional Expense			
for the Years Ended June 30,			
	<u>2022</u>	<u>2021</u>	<u>2020</u>
Instruction	\$ (7,378,169)	\$ (12,965,178)	\$ (12,906,513)
Research	(129,813)	(228,112)	(227,080)
Public service	(84,045)	(147,687)	(147,019)
Academic support	(2,502,178)	(4,396,915)	(4,377,020)
Student services	(1,460,642)	(2,566,692)	(2,555,078)
Institutional support	(3,882,530)	(6,822,519)	(6,791,648)
Operation of plant	(4,452,068)	(7,823,331)	(7,787,932)
Auxiliary operating expenditures	(2,039,565)	(3,583,995)	(3,567,779)
Total non-cash GASB 68 expense	<u>\$ (21,929,010)</u>	<u>\$ (38,534,429)</u>	<u>\$ (38,360,069)</u>

When looking at expenditures without the impact of GASB 68 and GASB 75, operating expenditures increased \$14.5 million dollars from fiscal year 2021 to fiscal year 2022.

In fiscal year 2022, scholarships increased \$0.7 million. The need-based financial aid model is based on a matrix of academic preparedness and financial need. The University of Northern Colorado serves a large first-generation student population with high financial need and the institution continues to refine its scholarship modeling to make education accessible and affordable to all its students.

A matrix in *Note 13: Operating Expenses by Function Compared with Operating Expenses by Natural Classification* demonstrates how much expense by natural classification is included in each functional classification and includes the impact of GASB 68 and GASB 75.

Nonoperating Revenues and Expenses

For fiscal year 2022, the largest source of nonoperating revenue is “Federal grants and contracts revenue – COVID-19 Relief”, which is comprised of \$28.8 million from Higher Education Emergency Relief Fund (HEERF). COVID-19 Relief funding decreased \$3.6 million from fiscal year 2021 to 2022. The nonoperating financial statement line item titled “Federal grants and contracts revenue” is Pell grant revenue, which is the second largest portion of nonoperating revenue for fiscal year 2022. Pell decreased

\$0.8 million from fiscal year 2021 to 2022. The amount of Pell Grant revenue is based on student need and several other factors set by the federal government. The University Office of Financial Aid works with all eligible students to help them determine if they qualify for this aid.

The University's nonoperating revenues are made up of investment income and activities that are not earned from the sale of goods and services, such as broadband lease revenue, purchasing card rebate revenue, oil and gas lease royalties, and utility rebate revenue from the use of the west campus generator. The expenses in this category include the refunds of the Federal Capital Contributions required by the Federal Perkins Loan program and bond issuance costs from the new Series 2021A bonds.

Total other nonoperating revenues increased from \$0.7 million in fiscal year 2021 to \$5.4 million in fiscal year 2022 as the result of the University receiving \$4.6 million in oil and gas lease royalty payments, \$3.3 million of which was from cumulative production over the prior two years. Nonoperating interest expense on capital asset related debt decreased \$0.6 million from fiscal year 2021 to 2022. The change is directly related to a decrease in expense for bond interest payments and the amortization of premiums/discounts.

The interest expense on capital-related debt in the Statement of Revenues, Expenses, and Changes in Net Position is slightly different from what is reflected in the Statement of Cash Flows. The Statement of Cash Flows represents the cash payments, where the Statement of Revenues, Expenses, and Changes in Net Position includes both the cash payments, the non-cash amortization transactions related to bond refundings, and capitalized interest on construction projects.

Other Changes

In fiscal year 2022, the University received a total of \$1.7 million in state capital appropriations. In fiscal year 2021, the University received a total of \$2.6 million in state capital appropriations. In fiscal year 2020, the University received a total of \$2.6 million in state capital appropriations.

Effective July 1, 2018, the State is required to contribute \$225 million (actual dollars) each year to PERA, of which the University is to receive a proportionate share. In fiscal year 2022, the University received state support for pensions of \$0.6 million related to the University's proportionate share of the \$225 million direct distribution made to the SDTF.

In fiscal year 2021, the University did not receive any state support for pensions as specified by state law. House Bill (HB) 20-1379 suspended the \$225 million (actual dollars) direct distribution payable on July 1, 2020 for the State's 2020-21 fiscal year. As mentioned earlier, this was rectified by House Bill 22-1029, signed into law on June 7, 2022, which recompensed the public employees' retirement association (PERA) for the cancellation of the previously scheduled July 1, 2020, direct distribution of \$225 million, by requiring an additional direct distribution to PERA of \$380 million to be made on the effective date of the act or as soon as possible thereafter.

In fiscal year 2020, the University received state support for pensions of \$0.8 million related to the University's proportionate share of the \$225 million direct distribution made to the SDTF.

Note 14: Legislative Appropriations provides detailed information on capital appropriations from the State of Colorado.

Economic Outlook

The University's financial (or economic) position is impacted primarily by enrollment, as well as the ways in which University leaders, faculty, and staff manage resources in response to enrollment and other operational and strategic factors, but it is also affected by funding from the state legislature. The Colorado state legislature restored higher education funding for fiscal year 2022 back to fiscal year 2020 levels and provided additional funding in response to cost increases experienced by all institutions, and in support of state initiatives to meet the needs of resident students, particularly among historically underrepresented and underserved populations, and to partially address substantial funding gaps in general. For UNC, the increase in state funding above the restoration to fiscal year 2020 levels equated to an increase of 10%.

The combination of tuition, fees, and auxiliary revenue generated from students is 53.4% of the University's operating revenue. The College Opportunity Fund plus the Fee-For-Service contract comprised 28.2% of the University's operating revenues in fiscal year 2022. The University received an increase of \$31.9 million for these state-funded revenues in fiscal year 2022.

For fiscal year 2023, the Colorado state legislature increased higher education funding 11.4%, or \$105 million in total, resulting in an additional \$5.3 million in state funding for the University. Corresponding increases in state financial aid will also provide a much-needed benefit to students, thereby supporting the ongoing commitment to meaningful provisions of institutional aid.

Though Colorado institutions of higher education remain substantially disadvantaged by limited state support in comparison to national peers, the University recognizes the increases in fiscal year 2022 and 2023 state funding as an indication that the state legislature has had confidence in both state and national economic indicators. Supply chain constraints, inflationary pressures, and wage-related cost increases will continue to pose challenges to the general economic outlook. The University's management will continue to monitor and support the development of legislative initiatives to address these needs in higher education. Meanwhile, University management continues to be responsive and strategic in maintaining and enhancing long-term fiscal sustainability.

The one-time benefit of federal stimulus funding for the University has been diligently considered and carefully applied to critical investments to address infrastructure needs in support of student success, while ensuring fiscal responsiveness to pandemic impacts, and other economic factors, in fiscal year 2023 and beyond.

Fall Final (for Fiscal Year)	Under- Graduate	Graduate	Total	Percent Change
Fall 21 (FY22)	7,357	2,991	10,348	-9.7%
Fall 20 (FY21)	8,494	2,966	11,460	-11.4%
Fall 19 (FY20)	9,810	3,120	12,930	-3.8%
Fall 18 (FY19)	10,232	3,205	13,437	0.3%
Fall 17 (FY18)	10,092	3,307	13,399	2.4%
Fall 16 (FY17)	10,011	3,076	13,087	0.4%

Overall enrollment has declined significantly since the beginning of the pandemic. An exception is in graduate enrollments, which have held relatively steady, and with increases in some master's level programs. Decreases in the enrollments of bachelor's degree seeking undergraduate students, especially among low-income and first-generation students have been most significant, in line with national trends among these demographic groups. The outlook for fall 2022 is that overall student headcount enrollment will be less than fall 2021. University Enrollment Management and Marketing leaders are engaged in enhancements to strategies for improvements in recruiting, enrollment, and retention, with particular focus on the at-risk populations of low-income, first-generation, and historically underserved students.

For additional information regarding this report please contact:

Bill Mummert
Controller
University of Northern Colorado
501 20th Street, Campus Box 34
Greeley, CO 80639
(970) 351-1604
<http://www.unco.edu/general-accounting>

FINANCIAL STATEMENTS

FINANCIAL STATEMENTS

STATEMENTS OF NET POSITION

AS OF JUNE 30, 2022

	University of Northern Colorado	University of Northern Colorado Foundation, Incorporated
ASSETS		
Current Assets		
Cash and cash equivalents	\$ 74,419,224	\$ 1,686,712
Student accounts receivable, net	5,175,827	-
Pledges receivable, net, current portion	-	2,739,866
Right-to-use leases receivable, current portion	231,001	-
Other receivables, net	9,219,043	68,280
Inventories	1,184,972	-
Loans to students, net, current portion	206,850	-
Prepaid expenses	235,287	-
Other assets	-	128,619
Total Current Assets	<u>90,672,204</u>	<u>4,623,477</u>
Noncurrent Assets		
Restricted investments	470,808	-
Pledges receivable, net, noncurrent portion	-	5,289,689
Right-to-use leases receivable, noncurrent portion	4,318,344	-
Loans to students, net, noncurrent portion	2,523,890	-
Investments, noncurrent portion	-	139,512,376
Capital assets, net	272,769,396	767,987
Total Noncurrent Assets	<u>280,082,438</u>	<u>145,570,052</u>
TOTAL ASSETS	<u>370,754,642</u>	<u>150,193,529</u>
DEFERRED OUTFLOWS OF RESOURCES		
Deferred amount on debt refundings	2,447,509	-
Deferred amount on pensions	5,291,213	-
Deferred amount on other post-employment benefits	192,380	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	<u>7,931,102</u>	<u>-</u>
LIABILITIES		
Current Liabilities		
Accounts payable and accrued liabilities	10,134,483	1,028,963
Unearned revenue	9,828,956	-
Bonds payable, current portion	5,600,000	-
Notes payable, current portion	576,929	-
Right-to-use leases payable, current portion	481,296	-
Funds held for the University of Northern Colorado	-	471,553
Perkins liquidation liability, current portion	788,200	-
Other current liabilities	2,369,348	-
Total Current Liabilities	<u>29,779,212</u>	<u>1,500,516</u>
Noncurrent Liabilities		
Unearned revenue	-	-
Bonds payable, noncurrent portion	128,924,828	-
Notes payable, noncurrent portion	4,918,150	-
Right-to-use leases payable, noncurrent portion	652,697	-
Other noncurrent liabilities	1,262,154	-
Net pension liabilities	58,983,574	-
Net other postemployment benefits liabilities	2,351,885	-
Perkins liquidation liability, noncurrent portion	1,133,488	-
Annuity obligations	-	99,755
Compensated absence liabilities	4,292,977	-
Total Noncurrent Liabilities	<u>202,519,753</u>	<u>99,755</u>
TOTAL LIABILITIES	<u>232,298,965</u>	<u>1,600,271</u>
DEFERRED INFLOWS OF RESOURCES		
Deferred amount on debt refundings	672,250	-
Deferred amount on right-to-use leases receivable	4,488,602	-
Deferred amount on pensions	31,470,998	-
Deferred amount on other postemployment benefits	2,121,409	-
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>38,753,259</u>	<u>-</u>
NET POSITION		
Net investment in capital assets	133,040,960	767,987
Restricted for:		
Nonexpendable		
Scholarships and fellowships	306,155	57,708,093
Academic support	1,400	-
Other	-	45,421,717
Expendable		
Scholarships and fellowships	161,036	6,114,448
Loans	(217,251)	-
Other	477,767	25,294,348
Unrestricted	(26,136,547)	13,286,665
TOTAL NET POSITION	<u>\$ 107,633,520</u>	<u>\$ 148,593,258</u>

See notes to the financial statements

FINANCIAL STATEMENTS

STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

FOR THE YEAR ENDED JUNE 30, 2022

	University of Northern Colorado	University of Northern Colorado Foundation, Incorporated
Operating Revenues		
Student tuition and fees, net	\$ 87,478,291	\$ -
Contributions	-	11,501,810
Contributed services and donations of property	-	1,488,007
Federal grants and contracts	6,641,868	-
State and local grants and contracts	11,207,708	-
State Fee-For-Service contract	37,813,185	-
Nongovernmental grants and contracts	10,880,703	-
Sales and services of educational activities	393,826	-
Auxiliary operating revenue, net	24,224,416	-
Interest and dividends	-	3,705,272
Net realized and unrealized gain (loss)	-	(13,924,074)
Other operating revenue	4,466,586	128,920
Total Operating Revenues	183,106,583	2,899,935
Operating Expenses		
Educational and general		
Instruction	60,285,881	-
Research	2,587,616	-
Public service	1,722,554	-
Academic support	19,267,366	-
Student services	17,043,096	-
Institutional support	16,562,092	-
Operation of plant	6,751,959	-
Scholarships and fellowships	16,284,406	-
Program	-	14,694,312
Management and general	-	924,188
Pledges receivable write off	-	306,200
Auxiliary operating expenditures	29,118,344	-
Depreciation	18,476,328	-
Total Operating Expenses	188,099,642	15,924,700
Operating Income	(4,993,059)	(13,024,765)
Nonoperating Revenues (Expenses)		
Investment income (loss), net of investment expense	(2,707,719)	-
Interest on capital asset related debt	(4,791,598)	-
Federal grants and contracts revenue	9,476,007	-
Federal grants and contracts revenue - CARES Act	28,804,736	-
Perkins return of federal loan program contributions (expense)	(77,990)	-
Other nonoperating revenue (expense)	5,165,108	-
Net Nonoperating Revenues (Expenses)	35,868,544	-
Income Before Other Revenues (Expenses) or Gains (Losses)	30,875,485	(13,024,765)
State support for pensions	613,471	-
Capital appropriations	1,723,435	-
Capital grants and gifts	2,957,976	-
Student capital fee revenue	6,827,090	-
Total Other Revenues (Expenses) or Gains (Losses)	12,121,972	-
Change in Net Position	42,997,457	(13,024,765)
Net Position, Beginning of year	64,636,063	161,618,023
Net Position, End of Year	\$ 107,633,520	\$ 148,593,258

See notes to the financial statements

FINANCIAL STATEMENTS

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2022

	<u>2022</u>
Operating Activities	
<u>Cash Received</u>	
Tuition and fees	88,454,768
State Fee-For-Service contract	37,813,185
Sales and services of educational activities	262,567
Sales and services of auxiliary activities	23,767,287
Grants and contracts	9,988,953
Federal financial aid	838,501
State financial aid	9,642,902
UNC Foundation grants	612,696
UNC Foundation gifts	4,997,776
UNC Foundation scholarships	4,752,667
Other receipts	1,931,060
Student loans collected	721,942
<u>Cash Payments</u>	
Payments to or for employees	(130,686,523)
Payments to suppliers	(43,779,638)
Scholarships disbursed	(16,173,206)
Student loans disbursed	(348,800)
Net cash provided by operating activities	<u>(7,203,863)</u>
Noncapital Financing Activities	
Federal Pell grant nonoperating funds	9,476,007
Federal CARES Act nonoperating funds	28,804,736
Other nonoperating revenues (expenses) - rental, lease, other	4,638,011
Agency inflows - campus organizations and scholarships	6,756,930
Agency outflows - campus organizations and scholarships	(6,828,243)
Agency inflows - student loans	59,252,123
Agency outflows - student loans	(59,252,123)
Net cash provided by noncapital financing activities	<u>42,847,441</u>
Capital and Related Financing Activities	
Acquisition and construction of capital assets	(16,457,537)
Proceeds from state capital appropriations	2,111,980
Proceeds from UNC Foundation for capital gifts	2,957,976
Proceeds from Student Capital Fee	6,827,090
Proceeds from 2021A bonds issued	33,145,165
Proceeds from 2021A bonds used for refinancing	(32,995,005)
Bond refinancing costs paid	(150,160)
Principal paid on bonds payable	(5,230,000)
Principal paid on notes payable	(561,633)
Principal paid on leases	(564,060)
Interest paid on capital debt	(5,268,235)
Net cash provided by capital and related financing activities	<u>(16,184,419)</u>
Investing Activities	
Investment and utilization of proceeds in escrow for energy performance capital lease	38,421
Investment earnings	(2,707,718)
Net cash provided by investing activities	<u>(2,669,297)</u>
Increase (Decrease) in Cash and Cash Equivalents	16,789,862
Cash and Cash Equivalents, Beginning of Year	<u>57,629,362</u>
Cash and Cash Equivalents, End of Year	<u>74,419,224</u>

See notes to the financial statements

STATEMENT OF CASH FLOWS

FOR THE YEAR ENDED JUNE 30, 2022

	<u>2022</u>
Reconciliation of Net Operating Income(Loss) to Net Cash Provided (Used) by Operating Activities	
Operating income (loss)	\$ (4,993,059)
Depreciation expense	18,476,328
Changes in the net pension liability and related deferred outflows and inflows	(21,977,068)
Student loan cancellations	2,200
Changes in operating assets and liabilities	
Student accounts receivable, net	314,030
Other receivables, net	(640,429)
Inventories	(24,228)
Loans to students, net	310,966
Other current assets	24,263
Accounts payable	1,350,704
Accrued payroll	226,013
Unearned revenues	(170,409)
Other current liabilities	37,632
Accrued compensated absences	(140,806)
Net cash provided (used) by operating activities	<u>\$ (7,203,863)</u>

Note 1: Nature of Operations and Summary of Significant Accounting Policies

Nature of Operations and Governance

The University of Northern Colorado (the University or UNC) is a public institution of higher education offering a broad general curriculum, along with preparation for selected professions within the fields of business, education, health services, and music. UNC also offers programs for pre-professions such as pre-law, pre-medicine, and others. The University is an institution of the State of Colorado with operations funded largely through student tuition, fees, and the State of Colorado College Opportunity Fund. As an institution of the State of Colorado, the University's operations and activities are funded in part through Fee-For-Service contracts with the State.

The University also engages in research, offers student financial aid, and provides other services which are funded through grants and contracts, including grants from the University of Northern Colorado Foundation, Incorporated.

The Board of Trustees is the governing body of the University and is comprised of seven members appointed by the Governor plus one faculty member elected by the faculty and one student member elected by the student body.

Reporting Entity and Component Units

The financial statements of the University include all of the integral parts of the University's operations. The University applied various criteria to determine if it is financially accountable for any organization that would require that organization to be included in the University's reporting entity. These criteria include fiscal dependency, financial benefit/burden relationship, selection of governing authority, designation of management, ability to significantly influence operations, and accountability for fiscal matters.

The financial statements present the University (the primary government) and its discretely presented component unit in accordance with generally accepted accounting principles in the United States of America. The component unit is included in the University's reporting entity because of the significance of its operational and financial relationships with the University, in accordance with Statement No. 61 of the Governmental Accounting Standards Board (GASB), The Financial Reporting Entity. Financial statements of the discretely presented component unit can be obtained from its administrative office. The University has the University of Northern Colorado Foundation, Incorporated (the Foundation) as a discretely presented component unit.

The University of Northern Colorado Foundation, Incorporated

The University of Northern Colorado Foundation, Incorporated is a legally separate, tax-exempt component unit of the University, incorporated under Article 40, Title 7 of the Colorado Revised Statutes of 1973. The Foundation was established in February 1966 to promote the welfare, development, and growth of the University and also to permit the Foundation to engage in activities that may be beyond the scope of the Board of Trustees of the University. Although the University does not control the timing or amount of receipts from the Foundation, the majority of resources that the Foundation holds and invests are restricted to the activities of the University by the donors. Because these restricted resources held by the Foundation can be used only by, or for the benefit of, the University, the Foundation is considered a component unit of the University and is discretely presented in the University's financial statements. Complete financial statements of the Foundation may be obtained from its Administrative Office located at 501 20th Street, Carter Hall Suite 1002, Greeley, Colorado 80639.

Adoption of Accounting Pronouncements

Per GASB guidance, the University implemented GASB 87, *Leases*, in fiscal year 2022. GASB 87 increases the usefulness of governmental financial statements by requiring recognition of certain lease assets and liabilities for all leases, including those that previously were classified as operating leases and recognized as income by lessors and expenditures by lessees. GASB 87 replaces the previous lease accounting methodology and establishes a single model for lease accounting based on the foundational principle that leases are a financing of the right to use an underlying asset. Under this standard, a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The University implemented GASB 87 effective July 1, 2021. As prior fiscal year balances do not reflect this change in accounting standard, only fiscal year 2022 is presented in the financial statements and notes.

Basis of Accounting and Presentation

The basic financial statements of the University have been presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues from exchange transactions are recognized when earned and expenses from exchange transactions are recorded when an obligation is incurred. All significant intra-agency transactions are eliminated. The University prepares its financial statements as a business-type activity in conformity with all applicable pronouncements of the Governmental Accounting Standards Board (GASB).

The Foundation reports under Financial Accounting Standards Board (FASB) standards. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. For presentation purposes, modifications have been made to the Foundation's net assets, shown as net position, in the University's financial statements.

Reclassification

In fiscal year 2020, the University reclassified athletics related revenue from other operating to auxiliary and athletics related expense from student services to auxiliary. This reclassification is not retroactive.

Change in Accounting Principle

Other than GASB 87, *Leases*, no changes in accounting principle occurred during fiscal year 2022.

Unrestricted Cash and Cash Equivalents

For purposes of reporting cash flows, the University defines cash and cash equivalents as cash on hand, demand deposit accounts with financial institutions, pooled cash with the State Treasury, and all highly liquid investments with original maturities of three months or less. As of June 30, 2022, cash equivalents consisted primarily of funds invested through the State Treasury cash management program.

Restricted Cash and Cash Equivalents

Assets are reported as restricted when restrictions on asset use change the nature or normal understanding of the availability of the assets. For the University, restricted cash and cash equivalents include amounts restricted by bond covenants, as well as unspent bond proceeds from the issuance of bonds that are to fund future costs of construction.

Investments and Investment Income

Investments in equity and debt securities are carried at fair value. Fair value is determined using quoted market prices. Investment income consists of interest and dividend income plus the current year change in unrealized gain (loss) on the fair value of investments.

The University's investments generally include direct obligations of the U.S. government and its agencies, money market funds, mutual funds, and guaranteed investment contracts. Endowments are pooled to the extent possible under gift agreements. The Foundation manages certain endowments for the University in accordance with its investment policy.

The classification of investments as current or noncurrent is based on the underlying nature and restricted use of the asset. Current investments are those without restrictions imposed by third parties that can be used to pay current obligations of the University. Noncurrent investments include restricted investments and those investments designated to be used for long-term obligations.

Accounts Receivable

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. Accounts receivable also include amounts due from the federal government, state and local governments, or private sources in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable is recorded net of estimated uncollectible amounts.

Leasing Arrangements

The University implemented GASB Statement No. 87, *Leases*, effective July 1, 2021. The implementation of this statement had no impact on the University's net position at July 1, 2021.

For arrangements where the University is a lessee, a lease liability and a right-to-use (RTU) intangible asset are recognized at the commencement of the lease term. RTU assets represent the University's right to use an underlying asset for the lease term and lease liabilities represent the University's obligation to make lease payments arising from the lease. RTU assets and liabilities are recognized at the lease commencement date based on the estimated present value of lease payments over the lease term.

For arrangements in which the University is the lessor, a lease receivable and a deferred inflow of resources is recognized at the commencement of the lease term. The lease receivable is measured at the present value of lease payments expected to be received during the lease term. The deferred inflows of resources should be measured at the value of the lease receivable plus any payments received at or before the commencement of the lease term that relates to future periods.

Inventories

Inventories consisting of computer products, books, food, and other consumable supplies are carried at the lower of cost or market. Cost is determined using the first-in, first-out (FIFO) basis.

Loans to Students

The University makes loans to students under various federal and other loan programs. Such loans receivable are recorded net of estimated uncollectible amounts. The allowance for uncollectible loans netted against loans to students was \$1,235,977 as of June 30, 2022.

Capital Assets

Capital assets are recorded at cost at the date of acquisition or acquisition value at the date of donation if acquired by gift. The University's capitalization policy includes items with a value of \$10,000 or more and an estimated useful life greater than one year.

Renovations to buildings and other improvements that significantly increase the value and extend the useful life of the structure are capitalized. Routine repairs and maintenance are charged to expenses. Major outlays for capital assets and improvements are capitalized as construction in progress throughout the building project.

The University has capitalized collections, such as works of art and historical artifacts. The nature of certain collections is such that the value and usefulness of the collection does not change over time. These collections have not been depreciated in the University's financial statements.

Depreciation is computed using the straight-line method over the estimated useful life of the asset, generally 40 years for buildings and improvements, 20 years for land improvements, 3 years for software, 10 years for library books, and 3-10 years for equipment and vehicles. Depreciation expense is not allocated among functional categories.

Deferred Outflows and Inflows of Resources

In addition to assets, the statement of net position contains a separate section for deferred outflows of resources. This separate financial statement element represents the consumption of net position that applies to future periods and so will not be recognized as an outflow of resources until that time.

In addition to liabilities, the statement of net position includes a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources until that time.

Unearned Revenue

The University prorates the summer session revenues on a 50% split between two fiscal years. Tuition, fees, and certain auxiliary revenues received before June 30, but determined by this proration to be earned in the following year, are recorded as unearned revenue. Unearned revenue also includes amounts received from grant and contract sponsors that have not met all the applicable eligibility requirements.

Classification of Revenues

The University has classified its revenues as either operating or nonoperating revenues according to the following criteria:

Operating Revenues

Operating revenues include activities that have the characteristics of exchange transactions, such as (1) student tuition and fees, net of scholarship allowances; (2) sales and services of auxiliary enterprises; (3) contracts and grants for research activities; and (4) interest on student loans.

Nonoperating Revenues

Nonoperating revenues include activities that have the characteristics of non-exchange transactions, such as gifts and contributions, state appropriations, investment income, and other revenue sources that are defined as nonoperating revenues by *GASB 9: Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and *GASB 34: Basic Financial Statements and Management's Discussion and Analysis*.

Pell grants of \$9,476,007 on June 30, 2022, are recorded as nonoperating revenue as defined by the 2007 amendment of the GASB Comprehensive Implementation Guide regarding the nonoperating presentation of Pell grants (Question 7.72.10).

Tax-Exempt Status and Income Taxes

As an Institute of Higher Education of the State of Colorado, the income of the University is generally exempt from federal and state income taxes under Section 115 of the Internal Revenue Code and a similar provision of state law. However, any income unrelated to the exempt purpose of the University is subject to tax under Section 511(a)(2)(B) of the Internal Revenue Code.

The University had no income tax liability related to income generated from activities unrelated to the University's exempt purpose as of June 30, 2022. These activities include the taxable portion of sponsorship agreements that are considered advertising by the Internal Revenue Service tax code definitions. It also includes taxable income related to the rental of campus facilities for weddings, conferences, and other activities unrelated to the mission of the institution.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues, expenses, and other changes in net position during the reporting period. Actual results could differ from those estimates. Significant estimates have been made regarding compensated absences expense, scholarship allowances, and bad debt allowances for accounts receivable as described below.

Compensated Absence Liabilities

University policies permit most employees to accumulate vacation and sick leave benefits that may be realized as paid time off or, in limited circumstances, as a cash payment. Vacation and sick leave benefits taken as paid time off are recognized as an expense when the time off occurs. Accrued compensated absence liabilities are recognized based upon estimated cash payments due to employees upon termination or retirement. The limitations on such payments are defined by the rules associated with the personnel systems of the University. Employees accrue and vest in vacation and sick leave earnings based on their hire date and length of service. Vacation accruals are paid in full upon separation, whereas only a portion of sick leave is paid upon specific types of separation, such as retirement.

Compensated absence liabilities are computed using the regular pay and termination pay rates in effect at the financial statement date plus an additional amount for compensation-related payments, such as Social Security and Medicare taxes, computed using rates in effect at that date.

Scholarship Discounts and Allowances

Student tuition, fee revenues, and certain other revenues from students are reported net of scholarship allowances in the Statement of Revenues, Expenses, and Changes in Net Position. Scholarship allowances are the difference between the stated charge for goods and services provided by the University and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants and other federal, state, or nongovernmental financial aid programs, are recorded as either operating or nonoperating revenues in the University's financial statements. To the extent that revenues from such programs are used to satisfy tuition and fees and other student charges, the University has recorded scholarship allowances. The scholarship allowances on tuition

and fees were \$35.8 million and the scholarship allowances for auxiliary charges were \$7.8 million for the fiscal year ended June 30, 2022.

Bad Debt Allowance

Bad debt is recorded as a contra-revenue. It is estimated using information about the age of the accounts receivable balance and historical collection rates.

Note 2: Cash and Cash Equivalents

Unrestricted Cash and Cash Equivalents

For operating purposes, the University holds unrestricted cash and cash equivalent deposits in several bank accounts at U.S. financial institutions. The University also maintains unrestricted cash on hand for petty cash and change funds.

<u>Unrestricted Cash and Cash Equivalents</u>	<u>2022</u>
Cash on hand	\$ 40,123
Cash with U.S. financial institutions	18,904,381
Cash with Colorado State Treasury	58,439,551
Unrealized gain (loss) - cash with State Treasury	<u>(2,964,831)</u>
Total unrestricted cash and cash equivalents	<u>\$ 74,419,224</u>

State Treasury Pool

The University deposits its cash with the Colorado State Treasurer as required by Colorado Revised Statutes (C.R.S.). The State Treasurer pools these deposits and invests them in securities authorized by Section 24-75-601.1, C.R.S. The State Treasury acts as a bank for all state agencies and institutions of higher education, with the exception of the University of Colorado. Moneys deposited in the Treasury are invested until the cash is needed. As of June 30, 2022, the University had cash on deposit with the State Treasurer with a fair market value of \$55.5 million, which represented approximately .26 percent of the total \$21,060.9 million fair value of deposits in the State Treasurer’s Pool (Pool). As of June 30, 2022, the Pool’s resources included \$47.2 million of cash on hand and \$21,013.7 million of investments.

On the basis of the University’s participation in the Pool, the University reports as an increase or decrease in cash for its share of the Treasurer’s unrealized gains and losses on the Pool’s underlying investments. The State Treasurer does not invest any of the Pool’s resources in any external investment pool, and there is no assignment of income related to participation in the Pool. The unrealized gains/losses included in income reflect only the change in fair value for the fiscal year.

Additional information on investments of the State Treasurer’s Pool may be obtained in the state’s Annual Comprehensive Financial Report for the year ended June 30, 2022.

Custodial Credit Risk – Cash and Cash Equivalents

Custodial credit risk for cash and cash equivalents exists when, in the event of the failure of a depository financial institution, the University may be unable to recover deposits or recover collateral securities that are in the possession of an outside party. Under *GASB 40: Deposit and Investment Risk Disclosures*, deposits are exposed to custodial credit risk if the deposits are not covered by depository insurance and the

deposits are (a) uncollateralized or (b) collateralized, with securities held by the pledging financial institution or the pledging financial institution's trust department or agent, but not in the depositor government's name. To manage custodial credit risk, unrestricted cash and cash equivalents with the State Treasury and U.S. financial institutions are made in accordance with University policy and state law, including the Public Deposit Protection Act (PDPA). PDPA requires all eligible depositories holding public deposits to pledge designated eligible collateral having a market value equal to at least 102% of the deposits exceeding those amounts insured by federal depository insurance. Deposits collateralized under the PDPA are considered to be collateralized with securities held by the pledging institution in the University's name.

As of June 30, 2022, all of the cash and cash equivalents held by the State Treasury and U.S. financial institutions were therefore not subject to custodial credit risk. The State Treasury Pool was not subject to foreign currency risk or concentration of credit risk in fiscal year 2022.

Interest Rate Risk

Interest rate risk is the risk that changes in the market rate of interest will adversely affect the value of the investment. In addition to statutory limitations on the types of investments, the State Treasurer's investment policy mitigates interest rate risk through the use of maturity limits set to meet the needs of the individual fund if the Treasurer is investing for a specific fund rather than the pool.

The Treasurer actively manages the time to maturity in reacting to changes in the yield curve, economic forecasts, and liquidity needs of the participating funds. The Treasurer further limits investment risk by setting a minimum/maximum range for the percentage of investments subject to interest rate risk and by laddering maturities and credit ratings.

Credit Quality Risk

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. This risk is assessed by national rating agencies that assign a credit quality rating for many investments. Credit quality ratings for obligations from the U.S. government or obligations explicitly guaranteed by the U.S. government are not reported; however, credit quality ratings are reported for obligations of U.S. government agencies that are not explicitly guaranteed by the U.S. government.

Note 3: Investments

University of Northern Colorado

The University's investments on June 30, 2022, include certain endowments held at the Foundation which are restricted by the donors. In fiscal year 2016, the \$8.9 million of proceeds from the energy performance capital lease was invested with the escrow agent, BOKF, N.A. in the Cavanal Hill U.S. Treasury Fund, which is a money market portfolio of U.S. Government Obligations. These investments were subject to Colorado Revised Statutes Title 15, Article 1, Part 11 "Uniform Prudent Management of Institutional Funds Act" or UPMIFA.

Fair value of investments held on June 30, 2022 are detailed in the table below:

Investment Types	2022	Maturity
Fixed Income U.S. Government Obligations	\$ 323,952	1-5 years
Fixed Income U.S. Government Obligations	125,117	Less than 1 year
Money Market Funds - Capital lease escrow	-	N/A
Money Market Funds	21,739	N/A
Total University restricted investments	<u>\$ 470,808</u>	

Fair Value Measurements

GASB 72: Fair Value Measurement and Application, sets forth the framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy under GASB 72 are described as follows:

- Level 1: Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the University has the ability to access.
- Level 2: Inputs to the valuation methodology include:
 - Quoted prices for similar assets or liabilities in active markets;
 - Quoted prices for similar assets or liabilities in inactive markets;
 - Inputs other than quoted prices that are observable for the asset or liability;
 - Inputs that are derived principally from or corroborated by observable market data by correlation or other means.
- Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the University's assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the University's data.

When available, quoted prices are used to determine fair value by the University. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy. The University Level 1 investments primarily consist of investments in mutual funds and cash equivalents, which are classified as Level 1. The University's fixed income obligations are classified as Level 2.

The University investment custodians generally use a multi-dimensional relational model when determining the value of fixed-income securities (Level 2). Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads, and benchmark securities, among others.

Custodial Credit Risk – Investments

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the University will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Therefore, exposure arises if the securities are uninsured, are not registered in the University's name, and are held by either the counterparty to the investment purchase or the

counterparty's trust department or agent, but not in the University's name. The University does not have a formal investment policy regarding custodial credit risk.

The University's endowment funds are managed by the Foundation according to the custodial agreement between the University and the Foundation approved on December 14, 1988. These securities are held in the Foundation's name as an agent of the University and are not subject to custodial credit risk.

Interest Rate Risk – Investments

Interest rate risk is the risk that changes if the market rate of interest will adversely affect the value of an investment. Interest rate risk applies only to debt investments. Interest rate risk can be controlled by managing the duration to effective maturity and/or the weighted-average maturity of the investments.

The duration method uses the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price. The weighted-average maturity method measures the time to maturity in years weighted to reflect the dollar size of the individual investments within an investment type.

The University does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The duration to effective maturity and weighted-average maturity of each investment type held by the University is identified in the maturities and credit ratings table below.

Credit Quality Risk

Credit quality risk is the risk that the issuer or other counterparty to a debt security will not fulfill its obligations. Credit risk applies only to debt investments. Mutual funds and certain other investments are not categorized as to credit quality risk because ownership is not evidenced by a security. The risk is assessed by national rating agencies, which assign a credit quality rating for many investments.

State law limits investments in securities, at the time of purchase, to securities with the top two ratings issued by nationally recognized statistical rating organizations. The University does not have a formal policy related to investment credit quality risk that would further limit its investment choices. All of the University's investments have a Standard & Poor's rating of AA+ or better. Credit quality risk is not available for the Foundation.

Maturities and credit ratings for the University's investments held as of June 30, 2022 are detailed below:

Maturities and Credit Ratings by Investment Type	2022			
	Fair Value	Duration to Maturity	Weighted - Average	S&P Credit Rating
U.S. Government Obligations	\$ 449,069	2.21 yrs	2.30 yrs	AAA
Money Market Funds	21,739	N/A	N/A	Unrated
Total University investments as of June 30	<u>\$ 470,808</u>			

University of Northern Colorado Foundation

Fair Value of Financial Instruments

The carrying amount reported on the Foundation's Statement of Financial Position for cash and cash equivalents, accounts payable and accrued expenses, and certain other liabilities approximate fair value because of the immediate or short-term maturities of these financial instruments. The following methods and assumptions were used by the Foundation in estimating the fair value of its other financial instruments:

Pledges – The fair value of pledges is determined by discounting multi-year pledges to net present value using a discount rate commensurate with the payment terms of the pledge. The Foundation also takes into consideration past collection experience and other relevant factors.

Beneficial interest in long-term trusts held by others – The fair value of the beneficial interest in long-term trusts held by others is determined by the fair value of the underlying investments held by the third-party trustees, less the net present value of future cash outflows to lifetime recipients.

Life insurance policies – The fair value of life insurance policies is based upon the estimated cash surrender value of the underlying insurance policy.

Obligations under gift annuity agreements – The fair value of obligations under gift annuity agreements is based upon the payments to be made over the estimated remaining lives of the income beneficiaries and is discounted to present value using discount rates ranging from 2.4% to 5.8%.

Assets held for others – The fair value of assets held for others is determined by the fair value of the underlying investments held by the Foundation, which are securities valued as described on the next page.

Investments – The Foundation values its investments at fair value, which is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The following fair value hierarchy prioritizes observable inputs used to measure fair value into three broad levels, which are described below:

Level 1: Quoted prices (unadjusted) in active markets that are accessible at the measurement date for assets or liabilities. The fair value hierarchy gives the highest priority to Level 1 inputs.

Level 2: Observable prices that are based on inputs not quoted in active markets but are corroborated by market data.

Level 3: Unobservable inputs are used when little or no market data is available. The fair value hierarchy gives the lowest level priority to Level 3 inputs.

In certain cases, the inputs used to measure fair value may fall into different levels of the fair value hierarchy. In such cases, an investment's level within the fair value hierarchy is based on the lowest level of input that is significant to the fair value measurement. These classifications (Level 1, 2, and 3) are intended to reflect the observability of inputs used in the valuation of investments and are not necessarily an indication of risk or liquidity.

The following is a description of the valuation methodologies used for assets measured at fair value:

Equity securities and mutual funds (cash, equities, fixed income, commodities) – Valued at the closing price as reported on the active market on which the individual securities or funds are traded.

Fixed income (bond funds or individual bonds) – Valued based on yields currently available on comparable securities of the issuer or other issuers with similar credit ratings.

Student-managed funds – These funds are managed by students through a class offered at the University. It comprises equity securities, mutual funds, and individual bonds, which are valued as described above.

Beneficial interest in long-term trusts held by others – Valued based on the underlying investments held by the trusts, less the net present value of future cash outflows to lifetime recipients.

Alternative Investments: low correlated hedge, real estate, illiquid credit, and private equity – Valued at net asset value (NAV) of the limited partnership investments as provided by the investment manager. The definition of NAV includes an ownership interest in partners’ capital to which a proportionate share of the investment’s net assets is attributed. The NAV is used as a practical expedient to estimate fair value.

There were no changes to the valuation techniques used during the period.

The UNC Foundation’s investments held as of June 30, 2022 are detailed below:

University of Northern Colorado Foundation	
Summary of Investments	
	2022
Cash and cash equivalents	\$ 917,689
Equities	57,297,335
Fixed income	12,211,382
Alternative investments	44,219,536
Other	23,866,434
	<hr/>
Total Foundation investments	<u>\$ 138,512,376</u>

The UNC Foundation's investments by level as of June 30, 2022 are detailed below:

University of Northern Colorado Foundation Investments by Level				
Description	Level 1	Level 2	Level 3	Total
Investments				
Cash equivalent mutual funds	\$ 917,689	\$ -	\$ -	\$ 917,689
Equities				
Large cap	22,571,475	-	-	22,571,475
International	18,438,635	-	-	18,438,635
Small/mid cap	10,296,536	-	-	10,296,536
Emerging markets	5,990,689	-	-	5,990,689
Fixed income				
Floating rate corp loans	5,978,973	-	-	5,978,973
Domestic	5,761,601	-	-	5,761,601
High yield	-	-	-	-
Opportunistic	-	470,808	-	470,808
Student-managed funds	-	1,660,322	-	1,660,322
Stock/bond mixed mutual funds	934,270	-	-	934,270
Alternative investments				
Real assets	4,099,032	-	-	4,099,032
Real estate	8,515,638	-	-	8,515,638
Total Investments	83,504,538	2,131,130	-	85,635,668
Beneficial interest in long-term trusts held by others				
	-	-	8,657,172	8,657,172
Alternative investments measured at NAV	-	-	-	44,219,536
Total	\$ 83,504,538	\$ 2,131,130	\$ 8,657,172	\$ 138,512,376

In addition to the investments valued at fair value on a recurring basis, the University of Northern Colorado Foundation, Incorporated, holds another limited partnership investment valued on a non-recurring basis at a value of \$1,000,000 as of June 30, 2022. This investment cannot be redeemed by the Foundation. The value of the investment in this category is based on the initial partnership contribution.

Net investment earnings consist of the following for the years ended June 30, 2022:

University of Northern Colorado Foundation Investment Earnings	
	2022
Interest and dividends	\$ 3,705,272
Realized and unrealized gains (losses) on investments, net of taxes	(11,826,956)
Less investment management fees	(422,285)
	<u>\$ (8,543,969)</u>

The following is reconciliation of the beginning and ending balances for investments measured at fair value on a recurring basis using significant unobservable inputs (Level 3) for the year ending June 30, 2022:

University of Northern Colorado Foundation	
Level 3 Investment Changes	
Beneficial Interest in Long-Term Trusts Held by Others	
	2022
Beginning balance	\$ 10,321,710
Net investment income (loss)	(1,664,538)
	<u>\$ 8,657,172</u>

The following table includes information on investments in certain entities that calculate net asset value:

University of Northern Colorado Foundation				
Investments in Certain Entities that Calculate Net Asset Value				
as of June 30, 2022				
<u>Fund Description</u>	<u>Fair Value</u>	<u>Unfunded</u>	<u>Redemption</u>	<u>Redemption</u>
Low correlated hedge	\$ 6,219,607	\$ -	Monthly, quarterly, semi-annually*	60-100 days
Low correlated hedge	17,703,330	-	Quarterly, semi-annually*	95 days, annual one-year lock up
Illiquid credit	7,763,179	702,668	Upon fund termination	N/A
Private equity	7,993,993	3,194,847	Upon fund termination	N/A
Real estate	<u>4,539,427</u>	<u>1,179,334</u>	Upon fund termination	N/A
Total	<u>\$44,219,536</u>	<u>\$ 5,076,849</u>		
*Subject to restrictions				

Note 4: Accounts, Contributions, and Loans Receivable

Accounts and loans receivable are shown, net of allowances for doubtful accounts, in the Statement of Net Position. Net receivables as of June 30, 2022 are detailed below:

<u>Accounts, Contributions, and Loans Receivable</u>	<u>2022</u>
Student accounts receivable - current	\$ 19,198,233
Allowance for doubtful accounts	(14,022,406)
Subtotal student accounts receivable - net	<u>5,175,827</u>
Student loans receivable - current	1,136,534
Allowance for doubtful accounts	(929,684)
Subtotal student loans receivable - net	<u>206,850</u>
Student loans receivable - noncurrent	2,830,183
Allowance for doubtful accounts	(306,293)
Subtotal noncurrent student loans receivable - net	<u>2,523,890</u>
Other receivables - current	
Sponsored programs - federal grants receivable	881,369
Sponsored programs - nonfederal grants receivable	425,212
Accounts receivable related party - the Foundation	2,176,352
Accounts receivable - State of Colorado	1,927
Other accounts receivable	5,734,183
Subtotal other receivables - current	<u>9,219,043</u>
Total University accounts, loans & other receivables	<u>\$ 17,125,610</u>

Right-To-Use Leases Receivable

As a result of the implementation of GASB 87, *Leases*, the University, serving in a lessor capacity, is required to recognize a lease receivable and a deferred inflow of resources for certain lease transactions. Therefore, \$3,273,673 in right-to-use leases receivable has been added to the beginning balance presented below. As these receivables are offset by an equal amount of deferred inflows of resources, the University does not report a restatement of beginning net position for the implementation of GASB 87.

<u>Changes in Right-To-Use Leases Receivable</u>	<u>2022</u>				
	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>	<u>Current Portion</u>
Right-to-use leases receivable	3,273,673	1,473,805	198,133	4,549,345	231,001
Total receivable	<u>\$ 3,273,673</u>	<u>\$ 1,473,805</u>	<u>\$ 198,133</u>	<u>\$ 4,549,345</u>	<u>\$ 231,001</u>

On March 29, 2022, the University of Northern Colorado Board of Trustees entered into a lease agreement with New Cingular Wireless PCS, LLC to lease approximately one thousand one hundred twenty (1,120) square feet of land, including the air space above such rooftop space, owned by the University and located at 2310 13th Avenue, Greeley, Colorado 80639, to be used by New Cingular for the placement of a

communication facility. The initial term of the lease will be five (5) years, commencing on March 29, 2022. The lease will automatically renew for five (5) additional five (5) year terms unless the tenant notifies the landlord in writing of its intention not to renew the lease agreement. The lease requires monthly lease payments to the University of \$4,000, with rent payments increasing two percent (2.0%) on an annual basis. The outstanding lease receivable on June 30, 2022, is \$1,466,445.

On December 19, 2014, the University of Northern Colorado Board of Trustees entered into an agreement with Bank of Colorado to become the title sponsor of the University's Butler-Hancock sports arena as well as obtaining certain advertising and/or signage rights on or around the University's Nottingham Field, the primary facility for the football and track and field teams. The term of the agreement commenced on December 19, 2014 and shall continue in full force and effect for approximately fifteen and one-half (15 ½) years through and including June 30, 2030. The agreement requires annual fixed payments to the University of \$100,000 and the outstanding lease receivable on June 30, 2022, is \$771,450.

On October 25, 2021, the University of Northern Colorado Board of Trustees entered into a lease agreement with Wells Fargo Bank, N.A. to lease space owned by the University and located in the University Center, 2101 10th Avenue, Greeley, Colorado 80639, to be used by Wells Fargo for the placement of an ATM facility. The initial term of the lease will be five (5) years, commencing on July 1, 2021. The lease may be renewed for one (1) additional five (5) year term with written notice from the tenant no later than ninety (90) days prior to the expiration of the initial term. The lease requires fixed monthly lease payments to the University of \$1,000 and the outstanding lease receivable on June 30, 2022, is \$47,461.

On April 28, 2017, the University of Northern Colorado Board of Trustees entered into the First Amendment to Rooftop Lease Agreement with T-Mobile West, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12th Avenue, Greeley, Colorado 80639, to be used by T-Mobile for the placement of an Antenna facility. The amendment extended the term of the lease by twenty-five (25) years effective July 1, 2017, to include an initial five (5) year term, and four (4) additional five (5) year renewal options at T-Mobile's sole discretion, with written notice from the tenant no later than thirty (30) days prior to the expiration of the current renewal term if they are electing not to renew for another term. The lease requires monthly lease payments to the University of \$5,941, with rent payments increasing three percent (3.0%) on an annual basis. The outstanding lease receivable on June 30, 2022, is \$1,668,569.

On March 12, 2018, the University of Northern Colorado Board of Trustees entered into the Second Amendment to PCS Lease Agreement with Sprint Spectrum Realty Company, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12th Avenue, Greeley, Colorado 80639, to be used by Sprint for the placement of an Antenna facility. The amendment extended the term of the lease for five (5) years effective July 1, 2018 and will be automatically renewed for two (2) additional five (5) year terms. The lease requires monthly lease payments to the University of \$4,156, with rent payments increasing two and one-half percent (2.5%) on an annual basis. The outstanding lease receivable on June 30, 2022, is \$595,420.

Related Party Receivable

Gifts and grants receivable from the Foundation to the University were \$2.2 million as of June 30, 2022.

Foundation Contributions and Pledges Receivable

Foundation gifts of cash and other assets are reported as contributions with donor restrictions if they are received with donor stipulations that limit the use of the donated assets. When a donor restriction expires, that is, when a stipulated time restriction ends or the purpose restriction is accomplished, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the statement of

activities and changes in net assets as net assets released from restrictions. Donor-restricted contributions whose restrictions are met within the same year as received are reported as contributions without donor restrictions in the Foundation’s stand-alone financial statements.

Unconditional gifts expected to be collected within one year are reported at their net realizable value. Unconditional gifts expected to be collected in future years are reported at the net present value of estimated future cash flows. The discounted rate used in this calculation is the five-year U.S. Treasury note rate as of June 30 of the fiscal year in which the commitment was made, ranging from 0.29 percent to 3.01 percent. An allowance for uncollectible contributions is established by Foundation management based on management’s analysis of specific pledge receivables.

Conditional gifts depend on the occurrence of a specified future and uncertain event to bind the potential donor and are recognized as assets and revenue when the conditions are substantially met, and the gift becomes unconditional.

<u>Foundation Pledges Receivable</u>	<u>2022</u>
Amounts due in:	
Less than one year	\$ 2,761,191
One to five years	\$ 5,464,000
More than five years	<u>62,000</u>
Subtotal	<u>8,287,191</u>
Less allowance for uncollectible pledges	(21,325)
Less present value discounts	<u>(236,311)</u>
Total pledges receivable	<u><u>\$ 8,029,555</u></u>

Note 5: Capital Assets

During fiscal year 2022, the University transferred \$6.2 million from construction in progress to buildings and improvements. Completed projects include Michener fire sprinkler system upgrades, Candelaria studio

NOTES TO THE FINANCIAL STATEMENTS

renovations, parking lot resurfacing, and the Sports Performance Center. The following is a summary of University capital asset activity as of June 30, 2022:

Capital Assets and Accumulated Depreciation/Amortization	2022				Ending Balance
	Beginning Balance	Additions	Disposals	Transfers	
Capital Assets					
Land	\$ 10,231,078	\$ -	\$ -	\$ -	\$ 10,231,078
Land improvements	21,946,348	929,515	-	259,118	23,134,981
Non-depreciable land improvements	4,264,026	-	-	-	4,264,026
Buildings and improvements	503,034,985	544,932	-	5,949,016	509,528,933
Equipment and vehicles	27,687,357	938,395	-	-	28,625,752
Software	5,247,223	-	-	-	5,247,223
Library materials	53,716,413	1,875,987	(886,041)	-	54,706,359
Non-depreciable art/historical	1,774,684	-	-	-	1,774,684
Leasehold improvements	1,059,732	-	-	-	1,059,732
Right-to-use lease assets-buildings	1,185,300	-	-	-	1,185,300
Right-to-use lease assets-equipment	428,996	-	-	-	428,996
Construction in progress	5,422,773	12,317,615	-	(6,208,134)	11,532,254
Total capital assets	<u>635,998,915</u>	<u>16,606,444</u>	<u>(886,041)</u>	<u>-</u>	<u>651,719,318</u>
Less accumulated depreciation/amortization					
Land improvements	17,417,904	773,807	-	-	18,191,711
Buildings and improvements	271,818,380	13,764,673	-	-	285,583,053
Equipment and vehicles	23,896,588	1,102,777	-	-	24,999,365
Software	3,928,875	376,671	-	-	4,305,546
Library materials	43,238,156	1,976,744	(886,041)	-	44,328,859
Leasehold improvements	1,059,732	-	-	-	1,059,732
Right-to-use lease assets-buildings	-	338,657	-	-	338,657
Right-to-use lease assets-equipment	-	142,999	-	-	142,999
Total accumulated depreciation/amortization	<u>361,359,635</u>	<u>18,476,328</u>	<u>(886,041)</u>	<u>-</u>	<u>378,949,922</u>
Net capital assets	<u>\$274,639,280</u>	<u>\$ (1,869,884)</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$272,769,396</u>

As a result of the implementation of GASB 87, *Leases*, \$1,614,296 in lease assets for leases of right-to-use assets has been added to the beginning balance presented above for June 30, 2022, which includes \$1,185,300 for leases of right-to-use buildings and \$428,996 for leases of right-to-use equipment. As these lease assets are offset by an equal amount of lease liabilities, the University does not report a restatement of beginning net position for the implementation of GASB 87.

The following is a summary of Foundation capital asset activity for the years ended June 30, 2022:

Foundation Capital Assets	2022
Capital assets	
Buildings and improvements	\$ 1,310,556
Equipment and vehicles	23,143
Total capital assets	<u>1,333,699</u>
Less accumulated depreciation	<u>(565,712)</u>
Net investment in capital assets	<u>\$ 767,987</u>

Note 6: Liabilities and Unearned Revenue

The following is a summary of liabilities as of June 30, 2022:

<u>The University Liabilities and Unearned Revenue</u>	<u>2022</u>
Accounts payable and accrued liabilities	
Accounts payable	\$ 3,738,548
Accrued salaries and benefits	5,552,931
Accrued interest expense	380,719
Retainage payable and other liabilities	462,285
Total accounts payable and accrued liabilities	<u>10,134,483</u>
Current unearned revenue	
Summer tuition and other activities	6,865,094
Restricted grants and contracts	2,465,995
Auxiliary and housing	497,867
Total current unearned revenue	<u>9,828,956</u>
Other current liabilities	
Deposits held	908,311
Insurance liability	157,000
Deposits held in custody for agency funds	426,497
Compensated absences liability	734,461
Perkins liquidation liability	788,200
Nursing loan program liability	143,079
Total other current liabilities	<u>3,157,548</u>
Other noncurrent liabilities	
Long-term deposit liabilities held	71,473
Compensated absences liability	4,292,977
Net pension liability	58,983,574
Other postemployment benefits liability	2,351,885
Perkins liquidation liability	1,133,488
Nursing loan program liability	1,190,681
Total other noncurrent liabilities	<u>68,024,078</u>
Bonds and right-to-use leases	
Current bonds and right-to-use leases	6,658,225
Noncurrent bonds and right-to-use leases	134,495,675
Total bonds and right-to-use leases	<u>141,153,900</u>
Total liabilities and unearned revenue	<u>\$ 232,298,965</u>

Effective October 1, 2017, the United States Department of Education (DOED) did not renew the Federal Perkins Loan Program. As a result, after a brief transition period, no new loans can be disbursed to students. The current guidance provided by the DOED stipulates that as cash is collected by the University from loans disbursed prior to October 1, 2017, such funds are to be remitted back to DOED on a proportional basis (the Perkins program was originally funded by DOED with a small percentage matched by the University). Given this recent guidance, the University has determined that it is probable that DOED, as the provider of the original resource, will require the University to return all of the resources originally received under this program. At the time of the receipt of the resources, the University recorded nonexchange revenues, and thereby, the balance of the resources provided by DOED resided in the University's net position.

Pursuant to the guidance provided by *GASB 33: Accounting and Financial Reporting of Nonexchange Transactions* and based on the University's estimate that the return of these resources is probable, a liability of \$1,921,688 was recorded for fiscal year end June 30, 2022.

The University recorded a net OPEB liability of \$2,351,885 for fiscal year 2022. More information is available in *Note 11: Other Postemployment Benefits (OPEB)*.

The Foundation – Liabilities and Unearned Revenue

The following is a summary of Foundation liabilities as of June 30, 2022:

<u>The Foundation Liabilities and Unearned Revenue</u>	<u>2022</u>
Accounts payable and accrued liabilities	\$ 1,028,963
Funds held for the University	471,553
Annuity obligations	99,755
Total liabilities and unearned revenue	<u>\$ 1,600,271</u>

Charitable Gift Annuity Obligations

The Foundation has entered into several charitable gift annuity contracts. These contracts require the Foundation to make fixed payments to the beneficiaries over their lifetimes. Under a charitable gift annuity contract, the assets received by the Foundation are not held in trust separately from other investments of the Foundation. On the date each charitable gift annuity was established, the Foundation recorded a contribution equal to the difference between the amount transferred from the donor and the present value of the future cash flows expected to be paid to the specified beneficiaries, using a discount rate equal to the then current applicable federal rate. At the end of these contracts, the majority of these assets are to be endowed and are included in permanently restricted net position as of June 30, 2022 as follows:

<u>Charitable Gift and Annuity Contracts</u>	<u>2022</u>
Assets held under gift contracts	\$ 145,856
Less associated liabilities	(99,755)
Present value of assets held under contracts	<u>\$ 46,101</u>

Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable

Bonds, Notes Payable and Right-To-Use Leases Payable

The following table provides a summary of bonds, notes payable and right-to-use leases payable as of June 30, 2022:

Bonds, Notes Payable and Right-To-Use Leases Payable Summary	Interest Rates	Final Maturity	Balance 2022
Non-Direct Borrowings and Placements			
Fixed rate bonds	2.0% - 5.0%	2046	\$ 96,165,000
Fixed rate - unamortized premiums			5,409,828
Total non-direct borrowings and placements			<u>101,574,828</u>
Direct Borrowings and Placements			
Fixed rate bonds	1.77% - 2.29%	2035	32,950,000
Total direct borrowings and placements			<u>32,950,000</u>
Total bonds payable			<u>134,524,828</u>
Notes payable	2.69%	2031	5,495,079
Right-to-use leases payable	0.29%	2025	1,133,993
Total bonds, notes payable and right-to-use leases payable			<u>\$ 141,153,900</u>

Changes in Bonds, Notes Payable and Right-To-Use Leases Payable

The table below presents the summary of changes in bonds, notes payable and right-to-use leases payable for the fiscal year ended June 30, 2022:

Changes in Bonds, Notes Payable and Right-To-Use Leases Payable	2022				Current Portion
	Beginning Balance	Additions	Deductions	Ending Balance	
Bonds payable-non-direct borrowings and placements	\$ 131,525,000	\$ -	\$ 35,360,000	\$ 96,165,000	\$ 5,325,000
Bonds payable-direct borrowings and placements	-	33,035,000	85,000	32,950,000	275,000
Plus unamortized premiums	7,892,064	-	2,482,236	5,409,828	-
Total revenue bonds payable	139,417,064	33,035,000	37,927,236	134,524,828	5,600,000
Notes payable	6,056,712	-	561,633	5,495,079	576,929
Right-to-use leases payable	1,698,053	-	564,060	1,133,993	481,296
Total bonds, notes payable and right-to-use leases payable	<u>\$ 147,171,829</u>	<u>\$ 33,035,000</u>	<u>\$ 39,052,929</u>	<u>\$ 141,153,900</u>	<u>\$ 6,658,225</u>

As a result of the implementation of GASB 87, *Leases*, \$1,614,296 in lease liabilities for leases of buildings and equipment has been added to the beginning balance presented above. As these lease liabilities are offset by an equal amount of lease assets, the University does not report a restatement of beginning net position for the implementation of GASB 87.

Revenue and Refunding Bonds

A general description of each revenue bond issue, original issuance amount, and the amount outstanding as of June 30, 2022, are detailed in the table "Revenue Bond Detail". The fixed rate revenue bonds interest is payable semi-annually and principal payments are paid annually. The bonds are not secured by any encumbrance, mortgage, or other pledge of property, except pledged revenues.

Bond provisions require the University to maintain compliance with certain rate covenants related to the bonds. The Master Enterprise Bond Resolution authorizing the issuance of Institutional Enterprise Revenue Bonds, and adopted by the University’s Board of Trustees, specifies debt service coverage requirements. The debt service coverage provisions require net pledged revenues to be equal to the combined principal and interest payments of the revenue bonds due during any subsequent fiscal year for the life of the associated revenue bonds. These debt service requirements are detailed in the table “Total Debt Service Requirements” in this footnote.

The Master Enterprise Bond Resolution also includes a covenant which provides that during the period in which the bonds are outstanding and subject to applicable law, the University will continue to impose such fees and charges as are included within the gross revenue and will continue the present operation and use of the University’s facilities. The University will continue to maintain reasonable fees, rental rates, and other charges for the use of all facilities and for services rendered by the University and will return annually gross revenues sufficient to pay all amounts required with respect to prior bond obligations, to pay operation and maintenance expenses, and to pay the annual debt service requirements of the bonds and any parity obligations payable from net revenues. The University believes it is in compliance with all existing pledged revenue requirements of its outstanding bonds.

The 2014A, 2015A, 2016A, 2018A, 2018B, 2019A, and 2021A bonds are also secured by a pledge of the revenues derived from net Extended Campus revenues and gross facility and administrative indirect cost recoveries. The University has pledged these revenues through 2046 to repay \$96,165,000 in outstanding non-direct borrowing revenue bonds plus interest and \$32,950,000 in outstanding direct borrowing revenue bonds plus interest. As of June 30, 2022 total pledged revenue and the associated debt service coverage are summarized in the table below:

Net Pledged Revenue Available for Revenue Bond Debt Service	2022
Gross auxiliary facility and student fee revenues	\$ 41,290,850
Less auxiliary facility and student fee operating expenses	24,839,377
Net auxiliary and student fee facility revenue	16,451,473
Other pledged tuition and revenue	
10% of tuition revenue	6,022,297
Indirect cost recoveries	563,227
Extended campus net revenue	12,008,724
Subtotal other pledged tuition and revenue	18,594,248
Total Net Pledged Revenue	\$ 35,045,721
Series 2014A, 2015A, 2016A, 2018A, 2018B, 2019A and 2021A	10,336,342
Total Net Debt Service	\$ 10,336,342
2014A, 2015A, 2016A, 2018A, 2018B, 2019A and 2021A bond debt service coverage	3.39x
Total net debt service as a percentage of gross auxiliary facilities and student fee revenues	25.0%
Total net debt service as a percentage of total net pledged revenues	29.5%

Revenue Bond Activity

On June 24, 2022, Standard and Poor’s affirmed its 'A-' underlying rating on the University’s debt outstanding. The outlook remains negative.

On December 30, 2021, University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax-Exempt, Series 2021A for \$33,035,000. Bond proceeds of \$32,995,005 were used to advance refund a portion of outstanding principal balance on the

Institutional Enterprise Revenue Refunding Bonds, Series 2014A, totaling \$30,215,000 as of June 30, 2021. The Series 2021A Bonds shall initially be issued as a Taxable Obligation and bear interest at the taxable rate of 2.29% per annum, and will convert to, and be reissued as, a Tax-Exempt Obligation bearing interest at a rate of 1.77% per annum on or after March 5, 2024, upon satisfaction of certain agreed upon conditions. The Series 2021A bonds are guaranteed by the State Intercept program and are set to mature on June 1, 2035. Bond proceeds were also used to pay the cost of issuance totaling \$150,160. As of December 30, 2021, the Series 2014A Bonds will have a remaining outstanding principal balance of \$11,080,000.

The advanced refunding resulted in a difference between the reacquisition price and the net carrying amount of the old debt of \$970,969 and was recorded as a loss on the refunding of the bonds. The deferred amount on refunding is reported in the accompanying statements of net position as a deferred outflow of resources and is being charged to operations through fiscal year 2035. The University completed the advanced refunding to reduce its total debt service payments by \$4,576,628 and to obtain an economic gain (difference between the present values of the old and new debt service payments) of \$4,037,656.

On March 24, 2021, Standard and Poor's affirmed its 'A-' underlying rating on the University's debt outstanding. The outlook remains negative.

On April 29, 2020, Standard and Poor's revised the outlook on the University's underlying rating of "A-" from stable to negative. Due to the impact of COVID-19 and the related recession, Standard and Poor's revised the outlook from stable to negative for over 30 public universities citing concerns about future cuts to state funding.

On August 29, 2019, University of Northern Colorado Board of Trustees issued Institutional Enterprise Revenue Refunding Bonds, Series 2019A for \$32,855,000. Bond proceeds of \$32,580,053 were used to refund the Auxiliary Facilities System Revenue Refunding Bonds, Series 2011A, with an outstanding principal balance of \$30,590,00 as of June 30, 2019. The underwriter's discount and cost of issuance totaled \$274,947. The Series 2019A bonds are guaranteed by the State Intercept program, have coupon rates of 1.9% to 2.6%, and are set to mature on June 1, 2031.

On July 18, 2019, Moody's Investors Service assigned the University an "A3" underlying and Aa2 enhanced rating to the University's proposed \$32.8 million Institutional Enterprise Revenue Refunding Bonds Taxable Series 2019A (fixed rate, maturing 2031). The outlook on the underlying rating and enhanced ratings is stable.

On May 31, 2018, Moody's Investors Service assigned the University an "A3" underlying with a stable outlook on the outstanding Series 2011A, Series 2014A, Series 2015A, Series 2016A, and Series 2018A bonds, and assigned an "Aa2" enhanced rating with a stable outlook to the University's outstanding fixed-rate bonds and for the Series 2018B bonds.

The downgrade to "A3" cited the University's cash flow and debt service coverage, and declining liquidity which is constraining the University's ability to restore reserves. The enhanced rating outlook, based on the University's participation in the Colorado Higher Education Revenue Bond Intercept Program, remains at "Aa2" with a stable outlook, which is based on the State of Colorado's current "Aa1" rating and outlook. When a University qualifies to issue bonds under the state intercept program, the bonds are additionally secured by the State with a provision that the State Treasurer will pay the principal and interest on the revenue bonds if the institution of higher education is unable to make the payment on the due date.

On April 20, 2018, Standard and Poor's assigned the University an underlying rating of "A-" with a stable outlook and an enhanced rating of "AA-" with a negative outlook, citing operating deficits, declining liquidity, and weak fundraising history relative to the University's peers. This is offset by the positives of

NOTES TO THE FINANCIAL STATEMENTS

FTE enrollment increases, experienced and stable management, and a manageable debt burden. The long-term rating of “AA-/Negative” is based on the University’s participation in the Colorado Higher Education Revenue Bond Intercept Program. Standard and Poor’s assigned these ratings to the 2014A fixed-rate bonds.

<u>Revenue Bond Detail</u>	<u>Original Issuance</u>	<u>Outstanding Balance 2022</u>
Fixed Rate Revenue Bonds		
<u>Non-Direct Borrowings and Placements</u>		
Series 2014A 2.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued April 2, 2014, in the original amount of \$52,465,000 and maturing in varying amounts through June 1, 2035. Proceeds from the sale of these bonds were used to advance refund a portion of the Auxiliary Facilities System Revenue Refunding and Improvement Bonds, Series 2005.	\$ 52,465,000	\$ 9,100,000
Series 2015A 4.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued June 3, 2015, in the original amount of \$21,510,000 and maturing in varying amounts from June 1, 2036 to June 1, 2040. Proceeds from the sale of these bonds were used to refund the unrefunded portion of the Auxiliary Facilities System Revenue Refunding and Improvement Bonds, Series 2005.	21,510,000	21,510,000
Series 2016A 3.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued November 9, 2016, in the original amount of \$23,470,000 and maturing in varying amounts from June 1, 2020 to June 1, 2046. Proceeds from the sale of these bonds are being used to fund the construction of Campus Commons building.	23,470,000	22,045,000
Series 2018A 3.60%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued July 18, 2018, in the original amount of \$7,110,000 and maturing in varying amounts from June 1, 2019 to June 1, 2041. Proceeds from the sale of these bonds were used to refund the Auxiliary Facilities System Revenue Refunding Bonds, Series 2008, as well as a portion of the Institutional Enterprise Revenue refunding Bonds, Series 2011B.	7,110,000	5,120,000
Series 2018B 4.00%-5.00% Institutional Enterprise Revenue Refunding Bonds, issued July 18, 2018, in the original amount of \$12,020,000 and maturing in varying amounts from June 1, 2024 to June 1, 2036. Proceeds from the sale of these bonds were used to refund the Institutional Enterprise Revenue Refunding Bonds, Series 2011B.	12,020,000	12,020,000
Series 2019A 1.90%-2.60% Institutional Enterprise Revenue Refunding Bonds, issued August 29, 2019, in the original amount of \$32,855,000 and maturing in varying amounts from June 1, 2020 to June 1, 2031. Proceeds from the sale of these bonds were used to refund the Auxiliary Facilities Refunding Bonds, Series 2011A.	32,855,000	26,370,000
<u>Direct Borrowings and Placements</u>		
Series 2021A Institutional Enterprise Revenue Refunding Bonds Taxable Convertible to Tax Exempt, issued December 30, 2021, in the original amount of \$33,035,000 and maturing in varying amounts from June 1, 2022 to June 1, 2035. The taxable interest rate is 2.29%, with a conversion date of March 4, 2024 or after, and a tax exempt interest rate of 1.77%. Proceeds from the sale of these bonds were used to refund a portion of the Institutional Enterprise Revenue Refunding Bonds, Series 2014A.	33,035,000	32,950,000
Total Fixed Rate Revenue Bonds	182,465,000	129,115,000
Add unamortized premium		5,409,828
Total Outstanding Fixed Rate Revenue Bonds Payable	\$ 182,465,000	\$ 134,524,828

Debt Service Requirements on Revenue Bonds

The future minimum revenue bonds debt service requirements as of June 30, 2022 are reported in the tables below:

Total Debt Service Requirements - Non-Direct Borrowings and Placements			
Year Ending June 30	Principal	Interest	Total
2023	\$ 5,325,000	\$ 3,810,817	\$ 9,135,817
2024	6,205,000	3,618,097	9,823,097
2025	6,485,000	3,371,755	9,856,755
2026	4,310,000	3,130,072	7,440,072
2027	6,985,000	2,994,212	9,979,212
2028-2032	21,030,000	12,276,262	33,306,262
2033-2037	17,790,000	9,108,037	26,898,037
2038-2042	22,370,000	3,749,844	26,119,844
2043-2047	5,665,000	725,250	6,390,250
Total	\$ 96,165,000	\$ 42,784,346	\$ 138,949,346

Total Debt Service Requirements - Direct Borrowings and Placements			
Year Ending June 30	Principal	Interest	Total
2023	\$ 275,000	\$ 754,555	\$ 1,029,555
2024	320,000	707,668	1,027,668
2025	455,000	572,684	1,027,684
2026	2,875,000	564,630	3,439,630
2027	395,000	513,742	908,742
2028-2032	15,615,000	1,990,719	17,605,719
2033-2037	13,015,000	463,386	13,478,386
2038-2042	-	-	-
2043-2047	-	-	-
Total	\$ 32,950,000	\$ 5,567,384	\$ 38,517,384

Regarding terms specified in the Series 2021A direct borrowing and placement debt agreement related to significant (1) events of default with finance-related consequences, (2) termination events with finance-related consequences, and (3) subjective acceleration clauses, these were not invoked because the Series 2021A bonds were issued on parity with all of the University's other outstanding non-direct debt.

Notes Payable

On January 29, 2016, the University of Northern Colorado Board of Trustees entered into a agreement with Banc of America Public Capital Corporation with an acquisition price of \$8,850,000 for energy performance improvements in numerous buildings on campus including steam trap upgrades, control improvements, lighting improvements, plumbing retrofitting, and a chiller replacement. The agreement term is 15 years with final maturity in January 2031. The agreement has a fixed tax-exempt interest rate of 2.69% with monthly payments of \$59,806 and a purchase option of \$1.00 upon the expiration of the term and payment in full of all payments. The outstanding notes payable on June 30, 2022, is \$5,495,079.

NOTES TO THE FINANCIAL STATEMENTS

The University debt service payments, including interest, required for the notes payable as of June 30, 2022 are detailed below:

Notes Payable Minimum Payments

<u>Fiscal Years Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 576,929	\$ 140,739	\$ 717,668
2024	592,641	125,027	\$ 717,668
2025	608,781	108,887	\$ 717,668
2026	625,361	92,307	\$ 717,668
2027	642,392	75,276	\$ 717,668
2028-2032	2,448,975	122,668	\$ 2,571,643
<u>Total</u>	<u>\$ 5,495,079</u>	<u>\$ 664,904</u>	<u>\$ 6,159,983</u>

Right-to-Use Lease Liabilities

On January 1, 2017, the University of Northern Colorado Board of Trustees entered into a lease agreement with Jetz Service Company, Inc. to provide new laundry equipment in residence halls across campus. The initial term of the lease commenced on January 1, 2017 and terminated on June 30, 2017. The lease may be renewed by the University for up to seven (7) one (1) year terms with ownership of the equipment remaining with Jetz Service Company, Inc. during the term of the lease. The lease requires monthly lease payments of \$11,966 with an incremental borrowing interest rate of 0.287%. The outstanding lease liability on June 30, 2022, is \$286,339.

On December 18, 2019, the University of Northern Colorado Board of Trustees entered into a lease agreement with BTT, LLC to lease twelve thousand (12,000) square feet of building space within their premises located at 2915 Rocky Mountain Avenue, Loveland, Colorado 80538, to be used by the University for office space and classrooms. The term of the lease commenced on January 1, 2020 and expires on December 31, 2024. The lease requires monthly lease payments of \$28,360 with an incremental borrowing interest rate of 0.287%. The outstanding lease liability on June 30, 2022, is \$847,654.

The University debt service payments, including interest, required for these right-to-use leases payable as of June 30, 2022 are detailed below:

Right-to-Use Lease Minimum Payments

<u>Fiscal Years Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2023	\$ 481,296	\$ 2,929	\$ 484,225
2024	482,679	1,239	\$ 483,918
2025	170,018	142	\$ 170,160
2026	-	-	\$ -
2027	-	-	\$ -
2028-2032	-	-	\$ -
<u>Total</u>	<u>\$ 1,133,993</u>	<u>\$ 4,310</u>	<u>\$ 1,138,303</u>

Note 8: Defined Benefit Pension Plan

Summary of Significant Accounting Policies

Pensions

The University of Northern Colorado participates in the State Division Trust Fund (SDTF), a cost-sharing multiple-employer defined benefit pension plan administered by the Public Employees' Retirement Association of Colorado (PERA). The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the SDTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan

Plan description

Eligible employees of the University of Northern Colorado are provided with pensions through the SDTF—a cost-sharing multiple-employer defined benefit pension plan administered by PERA. Plan benefits are specified in Title 24, Article 51 of the Colorado Revised Statutes (C.R.S.), administrative rules set forth at 8 C.C.R. 1502-1, and applicable provisions of the federal Internal Revenue Code. Colorado State law provisions may be amended from time to time by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits provided as of December 31, 2021

PERA provides retirement, disability, and survivor benefits. Retirement benefits are determined by the amount of service credit earned and/or purchased, highest average salary, the benefit structure(s) under which the member retires, the benefit option selected at retirement, and age at retirement. Retirement eligibility is specified in tables set forth at C.R.S. § 24-51-602, 604, 1713, and 1714.

The lifetime retirement benefit for all eligible retiring employees under the PERA benefit structure is the greater of the:

- Highest average salary multiplied by 2.5% and then multiplied by years of service credit.
- The value of the retiring employee's member contribution account plus a 100% match on eligible amounts as of the retirement date. This amount is then annuitized into a monthly benefit based on life expectancy and other actuarial factors.

In all cases the service retirement benefit is limited to 100% of highest average salary and also cannot exceed the maximum benefit allowed by federal Internal Revenue Code.

Members may elect to withdraw their member contribution accounts upon termination of employment with all PERA employers; waiving rights to any lifetime retirement benefits earned. If eligible, the member may receive a match of either 50% or 100% on eligible amounts depending on when contributions were remitted to PERA, the date employment was terminated, whether 5 years of service credit has been obtained and the benefit structure under which contributions were made.

Upon meeting certain criteria, benefit recipients who elect to receive a lifetime retirement benefit generally receive post-retirement cost-of-living adjustments, referred to as annual increases in the C.R.S. Subject to the automatic adjustment provision (AAP) under C.R.S. § 24-51-413, eligible benefit recipients under the

NOTES TO THE FINANCIAL STATEMENTS

PERA benefit structure who began membership before January 1, 2007, and all eligible benefit recipients of the DPS benefit structure will receive the maximum annual increase (AI) or AI cap of 1.00% unless adjusted by the AAP. Eligible benefit recipients under the PERA benefit structure who began membership on or after January 1, 2007, will receive the lesser of an annual increase of the 1.00% AI cap or the average increase of the Consumer Price Index for Urban Wage Earners and Clerical Workers for the prior calendar year, not to exceed a determined increase that would exhaust 10% of PERA's Annual Increase Reserve (AIR) for the SDTF. The AAP may raise or lower the aforementioned AI cap by up to 0.25% based on the parameters specified in C.R.S. § 24-51-413.

Disability benefits are available for eligible employees once they reach five years of earned service credit and are determined to meet the definition of disability. For State Troopers whose disability is caused by an on-the-job injury, the five-year service requirement is waived and they are immediately eligible to apply for disability benefits. The disability benefit amount is based on the lifetime retirement benefit formula(s) shown above considering a minimum 20 years of service credit, if deemed disabled.

Survivor benefits are determined by several factors, which include the amount of earned service credit, highest average salary of the deceased, the benefit structure(s) under which service credit was obtained, and the qualified survivor(s) who will receive the benefits.

Contributions provisions as of June 30, 2022

Eligible employees of the University of Northern Colorado and the State are required to contribute to the SDTF at a rate set by Colorado statute. The contribution requirements for the SDTF are established under C.R.S. § 24-51-401, et seq. and § 24-51-413. Employee contribution rates for the period of July 1, 2021 through June 30, 2022 are summarized in the table below:

	January 1, 2021 Through June 30, 2021	July 1, 2021 Through December 31, 2021	January 1, 2022 Through June 30, 2022	July 1, 2022 Through December 31, 2022
Employee contribution (all employees except State Troopers)	10.00%	10.50%	10.50%	11.00%
State Troopers only	12.00%	12.50%	12.50%	13.00%

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

The employer contribution requirements for all employees other than State Troopers are summarized in the table below:

	January 1, 2021 Through June 30, 2021	July 1, 2021 Through December 31, 2021	January 1, 2022 Through June 30, 2022	July 1, 2022 Through December 31, 2022
Employer contribution rate	10.90%	10.90%	10.90%	11.40%
Amount of employer contribution apportioned to the Health Care Trust Fund as specified in C.R.S. § 24-51-208(1)(f)	-1.02%	-1.02%	-1.02%	-1.02%
Amount apportioned to the SDTF	9.88%	9.88%	9.88%	10.38%
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411	5.00%	5.00%	5.00%	5.00%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.05%	0.05%	0.10%	0.10%
Total employer contribution rate to the SDTF	19.93%	19.93%	19.98%	20.48%

Contribution rates for the SDTF are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Employer contributions are recognized by the SDTF in the period in which the compensation becomes payable to the member and the University of Northern Colorado is statutorily committed to pay the contributions to the SDTF. Employer contributions recognized by the SDTF from the University of Northern Colorado were \$6,104,246 for the year ended June 30, 2022.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for the SDTF was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total pension liability to December 31, 2021. The University of Northern Colorado's proportion of the net pension liability was based on its contributions to the SDTF for the calendar year 2021 relative to the total contributions of participating employers and the State as a nonemployer contributing entity for participating employers of the SDTF that are outside of the State's financial reporting entity.

At June 30, 2022, the University of Northern Colorado reported a liability of \$58,983,574 for its proportionate share of the net pension liability. The amount recognized by the University of Northern Colorado as its proportionate share of the net pension liability, the related support from the State as a nonemployer contributing entity, and the total portion of the net pension liability that was associated with the University of Northern Colorado were as follows:

University of Northern Colorado's proportionate share of the net pension liability	\$ 58,983,574
The State's proportionate share of the net pension liability as a nonemployer contributing entity associated with the University of Northern Colorado	\$ -
Total	\$ 58,983,574

At December 31, 2021, the University of Northern Colorado proportion was 0.80 percent, which was a decrease of 0.11 from its proportion measured as of December 31, 2020.

For the year ended June 30, 2022, the University of Northern Colorado recognized negative pension expense of \$15,824,764 and revenue of \$613,471 for support from the State as a nonemployer contributing entity.

On June 30, 2022, the University of Northern Colorado reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 401,342	\$ 82,057
Changes of assumptions or other inputs	2,102,987	-
Net difference between projected and actual earnings on pension plan investments	-	20,297,824
Change in Proportionate Share	-	11,069,098
Difference in Total Employer Contribution and Proportionate Share Contribution	-	22,019
Contributions subsequent to the measurement date	2,786,884	-
Total	\$ 5,291,213	\$ 31,470,998

NOTES TO THE FINANCIAL STATEMENTS

\$2,786,884 reported as deferred outflows of resources related to pensions, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	
2023	\$ (11,055,947)
2024	(11,796,910)
2025	(3,951,547)
2026	(2,162,265)
2027	-
Thereafter	-
TOTAL	\$ (28,966,669)

Actuarial assumptions

The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions and other inputs:

Actuarial Cost Method	Entry Age
Price Inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	
Members other than State Troopers	3.30-10.90%
State Troopers	3.20-12.40%
Long-term investment rate of return, net of pension plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Post-retirement benefit increases:	
PERA benefit structure hired prior to 1/1/07 and DPS Benefit Structure (compounded annually)	1.00%
PERA benefit structure hired after 12/31/06 ¹	Financed by the Annual Increase Reserve

¹ Post-retirement benefit increases are provided by the AIR, accounted separately within each Division Trust Fund, and subject to moneys being available; therefore, liabilities related to increases for members of these benefit tiers can never exceed available assets.

The total pension liability as of December 31, 2021, includes the anticipated adjustments to contribution rates and the AI cap, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.

The mortality tables described below are generational mortality tables developed on a benefit-weighted basis.

Pre-retirement mortality assumptions for members other than State Troopers were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for members other than State Troopers were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

The PERA Board first adopted the 7.25% long-term expected rate of return as of November 18, 2016. Following an asset/liability study, the Board reaffirmed the assumed rate of return at the Board's November 15, 2019, meeting, to be effective January 1, 2020. As of the most recent reaffirmation of the

long-term rate of return, the target asset allocation, and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25%.

Discount rate

The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above.

In addition, the following methods and assumptions were used in the projection of cash flows:

- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employee contributions were assumed to be made at the member contribution rates in effect for each year, including the scheduled increases in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law for each year, including the scheduled increase in SB 18-200, required adjustments resulting from the 2018 AAP assessment, and the additional 0.50% resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022. Employer contributions also include current and estimated future AED and SAED, until the actuarial value funding ratio reaches 103%, at which point the AED and SAED will each drop 0.50% every year until they are zero. Additionally, estimated employer contributions reflect reductions for the funding of the AIR and retiree health care benefits. For future plan members, employer contributions were further reduced by the estimated amount of total service costs for future plan members not financed by their member contributions.
- As specified in law, the State, as a nonemployer contributing entity, will provide an annual direct distribution of \$225 million (actual dollars), commencing July 1, 2018, that is proportioned between the State, School, Judicial, and DPS Division Trust Funds based upon the covered payroll of each Division. The annual direct distribution ceases when all Division Trust Funds are fully funded.

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- The AIR balance was excluded from the initial FNP, as, per statute, AIR amounts cannot be used to pay benefits until transferred to either the retirement benefits reserve or the survivor benefits reserve, as appropriate. AIR transfers to the FNP and the subsequent AIR benefit payments were estimated and included in the projections.
- The projected benefit payments reflect the lowered AI cap, from 1.25% to 1.00%, resulting from the 2020 AAP assessment, statutorily recognized July 1, 2021, and effective July 1, 2022.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the SDTF’s FNP was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on pension plan investments was applied to all periods of projected benefit payments to determine the TPL. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the University of Northern Colorado’s proportionate share of the net pension liability to changes in the discount rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net pension liability	\$ 83,194,216	\$ 58,983,574	\$ 38,630,254

Pension plan fiduciary net position

Detailed information about the SDTF’s fiduciary net position is available in PERA’s Annual Comprehensive Financial Report which can be obtained at www.copera.org/investments/pera-financial-reports.

Payables to the pension plan

The University of Northern Colorado did not report payables to the SDTF as of June 30, 2022.

Note 9: Other PERA Retirement Plans

Voluntary Investment Program (401(k) Defined Contribution Plan)

Plan Description

Employees of the University of Northern Colorado that are also members of the SDTF may voluntarily contribute to the Voluntary Investment Program, an Internal Revenue Code Section 401(k) defined contribution plan administered by PERA. Title 24, Article 51, Part 14 of the C.R.S., as amended, assigns the authority to establish the Plan provisions to the PERA Board of Trustees. PERA issues a publicly available Annual Report which includes additional information on the Voluntary Investment Program. That report can be obtained at www.copera.org/investments/pera-financial-reports.

Funding Policy

The Voluntary Investment Program is funded by voluntary member contributions up to the maximum limits set by the Internal Revenue Service, as established under Title 24, Article 51, Section 1402 of the C.R.S., as amended. Employees are immediately vested in their own contributions, employer contributions, and investment earnings.

Defined Contribution Retirement Plan (DC Plan)

Plan Description

Employees of the State of Colorado hired on or after January 1, 2006, employees of certain community colleges hired on or after January 1, 2008, and certain classified employees of State Colleges and Universities hired on or after January 1, 2019, have the option to participate in the SDTF, a cost-sharing multiple-employer defined benefit pension plan, or the Defined Contribution Retirement Plan (PERA DC Plan).

The PERA DC Plan is an Internal Revenue Code Section 401(a) governmental profit-sharing defined contribution plan. Title 24, Article 51, Part 15 of the C.R.S., as amended, assigns the authority to establish Plan provisions to the PERA Board of Trustees. The DC Plan is also included in PERA's ACFR as referred to above.

Funding Policy

All participating employees in the PERA DC Plan and the University of Northern Colorado are required to contribute a percentage of the participating employees' PERA-includable salary to the PERA DC Plan. The employee and employer contribution rates for the period July 1, 2021 through June 30, 2022 are summarized in the tables below:

	January 1, 2021 Through June 30, 2021	July 1, 2021 Through December 31, 2021	January 1, 2022 Through June 30, 2022	July 1, 2022 Through December 31, 2022
Employee Contribution Rates				
Employee contribution (all employees except State Troopers)	10.00%	10.50%	10.50%	11.00%
State Troopers only	12.00%	12.50%	12.50%	13.00%
Employee Contribution Rates				
Employee contribution (all employees except State Troopers)	10.15%	10.15%	10.15%	10.15%
State Troopers only	12.85%	12.85%	12.85%	12.85%

Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Additionally, the employers are required to contribute AED and SAED to the SDTF as follows:

	January 1, 2021 Through June 30, 2021	July 1, 2021 Through December 31, 2021	January 1, 2022 Through June 30, 2022	July 1, 2022 Through December 31, 2022
Amortization Equalization Disbursement (AED) as specified in C.R.S. § 24-51-411 ¹	5.00%	5.00%	5.00%	5.00%
Supplemental Amortization Equalization Disbursement (SAED) as specified in C.R.S. § 24-51-411 ¹	5.00%	5.00%	5.00%	5.00%
Automatic Adjustment Provision (AAP), as specified in C.R.S. § 24-51-413 ¹	0.50%	0.50%	0.50%	1.00%
Defined Contribution statutory contribution as specified in C.R.S. § 24-51-1505 ¹	0.25%	0.25%	0.25%	0.25%
Defined Contribution Supplement as specified in C.R.S. § 24-51-415	0.05%	0.05%	0.10%	0.10%
Total employer contribution rate to the SDTF¹	10.80%	10.80%	10.85%	11.35%

¹ Rates are expressed as a percentage of salary as defined in C.R.S. § 24-51-101(42).

Contribution requirements are established under Title 24, Article 51, Section 1505 of the C.R.S., as amended. Participating employees of the PERA DC Plan are immediately vested in their own contributions and investment earnings and are immediately 50 percent vested in the amount of employer contributions made on their behalf. For each full year of participation, vesting of employer contributions increases by 10 percent. Forfeitures are used to pay expenses of the PERA DC Plan in accordance with PERA Rule 16.80 as adopted by the PERA Board of Trustees in accordance with Title 24, Article 51, Section 204 of the C.R.S. As a result, forfeitures do not reduce pension expense. Participating employees in the PERA DC Plan contributed \$6,628.

Note 10: University Retirement Plans

On March 1, 1993, the Board of Trustees adopted an Optional Retirement Plan (ORP) for faculty and exempt-administrative staff. On the date of adoption, eligible University employees were offered the choice of remaining in PERA or participating in the ORP. New faculty and administrative staff members are required to enroll in the ORP unless they have one year or more of service credit with PERA at the date of hire.

The ORP is a defined contribution plan with three vendors: MetLife, TIAA-CREF, and VALIC. These vendors provide a range of investment accounts for participants. For fiscal year 2022, the employee contributed 8 percent and the University contributed 11.5 percent. The University's contributions to the ORP were \$6,780,070 in fiscal year 2022. All contributions are immediately invested in the employee's account. Normal retirement age for the ORP is 65. Benefits available to the employee at retirement are not guaranteed and are determined by contributions and the decisions made by participants for their individual investment accounts.

The University provides a 403(b) deferred compensation plan to the University President. The Board of Trustees approved a contribution of \$57,000 for fiscal year 2022 for the President.

Note 11: Other Postemployment Benefits (OPEB)

OPEB

The University of Northern Colorado participates in the Health Care Trust Fund (HCTF), a cost-sharing multiple-employer defined benefit OPEB fund administered by the Public Employees' Retirement Association of Colorado ("PERA"). The net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, OPEB expense, information about the fiduciary net position (FNP) and additions to/deductions from the FNP of the HCTF have been determined using the economic resources measurement focus and the accrual basis of accounting. For this purpose, benefits paid on behalf of health care participants are recognized when due and/or payable in accordance with the benefit terms. Investments are reported at fair value.

Plan Description

Eligible employees of the University of Northern Colorado are provided with OPEB through the HCTF—a cost-sharing multiple-employer defined benefit OPEB plan administered by PERA. The HCTF is established under Title 24, Article 51, Part 12 of the Colorado Revised Statutes (C.R.S.), as amended, and sets forth a framework that grants authority to the PERA Board to contract, self-insure, and authorize disbursements necessary in order to carry out the purposes of the PERACare program, including the administration of the premium subsidies. Colorado State law provisions may be amended by the Colorado General Assembly. PERA issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.copera.org/investments/pera-financial-reports.

Benefits Provided

The HCTF provides a health care premium subsidy to eligible participating PERA benefit recipients and retirees who choose to enroll in one of the PERA health care plans, however, the subsidy is not available if only enrolled in the dental and/or vision plan(s). The health care premium subsidy is based upon the benefit structure under which the member retires and the member's years of service credit. For members who retire having service credit with employers in the Denver Public Schools (DPS) Division and one or more of the other four Divisions (State, School, Local Government and Judicial), the premium subsidy is allocated between the HCTF and the Denver Public Schools Health Care Trust Fund (DPS HCTF). The basis for the amount of the premium subsidy funded by each trust fund is the percentage of the member contribution account balance from each division as it relates to the total member contribution account balance from which the retirement benefit is paid.

C.R.S. § 24-51-1202 *et seq.* specifies the eligibility for enrollment in the health care plans offered by PERA and the amount of the premium subsidy. The law governing a benefit recipient's eligibility for the subsidy and the amount of the subsidy differs slightly depending under which benefit structure the benefits are calculated. All benefit recipients under the PERA benefit structure and all retirees under the DPS benefit structure are eligible for a premium subsidy, if enrolled in a health care plan under PERACare. Upon the death of a DPS benefit structure retiree, no further subsidy is paid.

Enrollment in the PERACare health benefits program is voluntary and is available to benefit recipients and their eligible dependents, certain surviving spouses, and divorced spouses and guardians, among others. Eligible benefit recipients may enroll into the program upon retirement, upon the occurrence of certain life events, or on an annual basis during an open enrollment period.

PERA Benefit Structure

The maximum service-based premium subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; the maximum service-based subsidy is \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum service-based subsidy, in each case, is for benefit recipients with retirement benefits based on 20 or more years of service credit. There is a 5% reduction in the subsidy for each year less than 20. The benefit recipient pays the remaining portion of the premium to the extent the subsidy does not cover the entire amount.

For benefit recipients who have not participated in Social Security and who are not otherwise eligible for premium-free Medicare Part A for hospital-related services, C.R.S. § 24-51-1206(4) provides an additional subsidy. According to the statute, PERA cannot charge premiums to benefit recipients without Medicare Part A that are greater than premiums charged to benefit recipients with Part A for the same plan option, coverage level, and service credit. Currently, for each individual PERACare enrollee, the total premium for Medicare coverage is determined assuming plan participants have both Medicare Part A and Part B and the difference in premium cost is paid by the HCTF or the DPS HCTF on behalf of benefit recipients not covered by Medicare Part A.

Contributions

Pursuant to Title 24, Article 51, Section 208(1) (f) of the C.R.S., as amended, certain contributions are apportioned to the HCTF. PERA-affiliated employers of the State, School, Local Government, and Judicial Divisions are required to contribute at a rate of 1.02 percent of PERA-includable salary into the HCTF.

Employer contributions are recognized by the HCTF in the period in which the compensation becomes payable to the member and the University of Northern Colorado is statutorily committed to pay the

contributions. Employer contributions recognized by the HCTF from the University were \$275,757 for the year ended June 30, 2022.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

On June 30, 2022, the University of Northern Colorado reported a liability of \$2,351,885 for its proportionate share of the net OPEB liability. The net OPEB liability for the HCTF was measured as of December 31, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2020. Standard update procedures were used to roll-forward the total OPEB liability to December 31, 2021. The University of Northern Colorado's proportion of the net OPEB liability was based on the University of Northern Colorado's contributions to the HCTF for the calendar year 2021 relative to the total contributions of participating employers to the HCTF.

As of December 31, 2021, the University of Northern Colorado's proportion was 0.27 percent, which was a decrease of 0.05 percent from its proportion measured as of December 31, 2020.

For the years ended June 30, 2022, the University of Northern Colorado recognized negative OPEB expense of \$385,772.

At June 30, 2022, the University of Northern Colorado reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 3,584	\$ 557,660
Changes of assumptions or other inputs	48,693	127,576
Net difference between projected and actual earnings on pension plan investments	-	145,583
Change in Proportionate Share	-	1,289,014
Difference in Total Employer Contribution and Proportionate Share Contribution	-	1,576
Contributions subsequent to the measurement date	140,103	-
Total	\$ 192,380	\$ 2,121,409

\$140,103 reported as deferred outflows of resources related to OPEB, resulting from contributions subsequent to the measurement date, will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ended June 30:	
2023	\$ (583,678)
2024	(583,708)
2025	(500,854)
2026	(262,456)
2027	(118,656)
Thereafter	(19,780)
TOTAL	\$ (2,069,132)

Actuarial assumptions

The total OPEB liability in the December 31, 2020, actuarial valuation was determined using the following actuarial cost method, actuarial assumptions, and other inputs:

Actuarial Cost Method	Entry Age
Price Inflation	2.30%
Real wage growth	0.70%
Wage inflation	3.00%
Salary increases, including wage inflation	3.30%-10.90%
Long-term investment rate of return, net of OPEB plan investment expenses, including price inflation	7.25%
Discount rate	7.25%
Health care cost trend rates	
PERA benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	4.50% in 2021, 6.00% in 2022, gradually decreasing to 4.50% in 2029
Medicare Part A premiums	3.75% in 2021, gradually increasing to 4.50% in 2029
DPS benefit structure:	
Service-based premium subsidy	0.00%
PERACare Medicare plans	N/A
Medicare Part A premiums	N/A

Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each actuarial valuation and on the pattern of sharing of costs between employers of each fund to that point.

In determining the additional liability for PERACare enrollees who are age 65 or older and who are not eligible for premium-free Medicare Part A in the December 31, 2020, valuation, the following monthly costs/premiums (actual dollars) are assumed for 2021 for the PERA Benefit Structure:

Medicare Plan	Initial Costs for Members without Medicare Part A		
	Monthly Cost	Monthly Premium	Monthly Cost Adjusted to Age 65
Medicare Advantage/Self-Insured Rx	\$633	\$230	\$591
Kaiser Permanente Medicare Advantage HMO	596	199	562

The 2021 Medicare Part A premium is \$471 (actual dollars) per month.

All costs are subject to the health care cost trend rates, as discussed below.

Health care cost trend rates reflect the change in per capita health costs over time due to factors such as medical inflation, utilization, plan design, and technology improvements. For the PERA benefit structure, health care cost trend rates are needed to project the future costs associated with providing benefits to those PERACare enrollees not eligible for premium-free Medicare Part A.

Health care cost trend rates for the PERA benefit structure are based on published annual health care inflation surveys in conjunction with actual plan experience (if credible), building block models, and industry methods developed by health plan actuaries and administrators. In addition, projected trends for the Federal Hospital Insurance Trust Fund (Medicare Part A premiums) provided by the Centers for Medicare & Medicaid Services are referenced in the development of these rates. Effective December 31, 2020, the health care cost trend rates for Medicare Part A premiums were revised to reflect the current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

The PERA benefit structure health care cost trend rates used to measure the TOL are summarized in the table below:

Year	PERACare Medicare Plans	Medicare Part A Premiums
2021	4.50%	3.75%
2022	6.00%	3.75%
2023	5.80%	4.00%
2024	5.60%	4.00%
2025	5.40%	4.00%
2026	5.10%	4.25%
2027	4.90%	4.25%
2028	4.70%	4.25%
2029+	4.50%	4.50%

Mortality assumptions used in the December 31, 2020, valuation for the determination of the total pension liability for each of the Division Trust Funds as shown below, reflect generational mortality and were applied, as applicable, in the determination of the TOL for the HCTF, but developed using a headcount-weighted basis. Affiliated employers of the State, School, Local Government, and Judicial Divisions participate in the HCTF.

Pre-retirement mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for State Troopers were based upon the PubS-2010 Employee Table with generational projection using scale MP-2019.

The pre-retirement mortality assumptions for the School Division were based upon the PubT-2010 Employee Table with generational projection using scale MP-2019.

Pre-retirement mortality assumptions for the Judicial Division were based upon the PubG-2010(A) Above-Median Employee Table with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the State and Local Government Divisions (members other than State Troopers) were based upon the PubG-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 94% of the rates prior to age 80 and 90% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 87% of the rates prior to age 80 and 107% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the School Division were based upon the PubT-2010 Healthy Retiree Table, adjusted as follows:

- **Males:** 112% of the rates prior to age 80 and 94% of the rates for ages 80 and older, with generational projection using scale MP-2019.
- **Females:** 83% of the rates prior to age 80 and 106% of the rates for ages 80 and older, with generational projection using scale MP-2019.

Post-retirement non-disabled mortality assumptions for the Judicial Division were based upon the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019.

Post-retirement non-disabled beneficiary mortality assumptions were based upon the Pub-2010 Contingent Survivor Table, adjusted as follows:

- **Males:** 97% of the rates for all ages, with generational projection using scale MP-2019.
- **Females:** 105% of the rates for all ages, with generational projection using scale MP-2019.

Disabled mortality assumptions for members other than State Troopers were based upon the PubNS-2010 Disabled Retiree Table using 99% of the rates for all ages with generational projection using scale MP-2019.

Disabled mortality assumptions for State Troopers were based upon the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

The following health care costs assumptions were updated and used in the roll-forward calculation for the Trust Fund:

- Initial per capita health care costs for those PERACare enrollees under the PERA benefit structure who are expected to attain age 65 and older ages and are not eligible for premium-free Medicare Part A benefits were updated to reflect the change in costs for the 2021 plan year.
- The health care cost trend rates for Medicare Part A premiums were revised to reflect the then-current expectation of future increases in rates of inflation applicable to Medicare Part A premiums.

Actuarial assumptions pertaining to per capita health care costs and their related trend rates are analyzed and updated annually by PERA Board's actuary, as discussed above.

The actuarial assumptions used in the December 31, 2020, valuation were based on the results of the 2020 experience analysis for the period January 1, 2016, through December 31, 2019, and were reviewed and adopted by the PERA Board at their November 20, 2020, meeting.

The long-term expected return on plan assets is reviewed as part of regular experience studies prepared every four to five years for PERA. Recently this assumption has been reviewed more frequently. The most recent analyses were outlined in the Experience Study report dated October 28, 2020.

Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and

inflation) were developed for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentages and then adding expected inflation.

As of the most recent reaffirmation of the long-term rate of return, the target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the table as follows:

Asset Class	Target Allocation	30 Year Expected Geometric Real Rate of Return
Global Equity	54.00%	5.60%
Fixed Income	23.00%	1.30%
Private Equity	8.50%	7.10%
Real Estate	8.50%	4.40%
Alternatives	6.00%	4.70%
Total	100.00%	

In setting the long-term expected rate of return, projections employed to model future returns provide a range of expected long-term returns that, including expected inflation, ultimately support a long-term expected nominal rate of return assumption of 7.25 percent.

Sensitivity of the University of Northern Colorado’s proportionate share of the net OPEB liability to changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability using the current health care cost trend rates applicable to the PERA benefit structure, as well as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rates:

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Initial PERACare Medicare trend rate	3.50%	4.50%	5.50%
Ultimate PERACare Medicare trend rate	3.50%	4.50%	5.50%
Initial Medicare Part A trend rate	2.75%	3.75%	4.75%
Ultimate Medicare Part A trend rate	3.50%	4.50%	5.50%
Net OPEB Liability	\$2,284,345	\$2,351,885	\$2,430,124

Discount rate

The discount rate used to measure the total OPEB liability was 7.25%. The projection of cash flows used to determine the discount rate applied the actuarial cost method and assumptions shown above. In addition, the following methods and assumptions were used in the projection of cash flows:

- Updated health care cost trend rates for Medicare Part A premiums as of the December 31, 2021, measurement date.
- Total covered payroll for the initial projection year consists of the covered payroll of the active membership present on the valuation date and the covered payroll of future plan members assumed to be hired during the year. In subsequent projection years, total covered payroll was assumed to increase annually at a rate of 3.00%.
- Employer contributions were assumed to be made at rates equal to the fixed statutory rates specified in law and effective as of the measurement date.

- Employer contributions and the amount of total service costs for future plan members were based upon a process to estimate future actuarially determined contributions assuming an analogous future plan member growth rate.
- Estimated transfers of dollars into the HCTF representing a portion of purchase service agreements intended to cover the costs associated with OPEB benefits.
- Benefit payments and contributions were assumed to be made at the middle of the year.

Based on the above assumptions and methods, the HCTF’s fiduciary net position was projected to be available to make all projected future benefit payments of current members. Therefore, the long-term expected rate of return of 7.25% on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability. The discount rate determination does not use the municipal bond index rate, and therefore, the discount rate is 7.25%. There was no change in the discount rate from the prior measurement date.

Sensitivity of the University of Northern Colorado’s proportionate share of the net OPEB liability to changes in the discount rate.

The following presents the proportionate share of the net OPEB liability calculated using the discount rate of 7.25 percent, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Proportionate share of the net OPEB liability	\$ 2,731,468	\$ 2,351,885	\$ 2,027,655

OPEB plan fiduciary net position.

Detailed information about the HCTF’s fiduciary net position is available in PERA’s Annual Comprehensive Financial Report which can be obtained at www.copera.org/investments/pera-financial-reports.

Note 12: Deferred Outflows and Inflows of Resources

Deferred inflows and outflows result from deferred amounts on refunding bonds, right-to-use leases receivable, and transactions related to the University of Northern Colorado share of the Colorado Public Employees’ Retirement Association (PERA) net pension and OPEB liabilities. Additional information on the University’s debt portfolio can be found in *Note 7: Bonds, Notes Payable and Right-To-Use Leases Payable*. Additional information related to the PERA pension plan and related net pension liability can be found in *Note 8: Defined Benefit Pension Plan*, while additional information related to other postemployment benefits and related OPEB liability can be found in *Note 11: Other Postemployment Benefits (OPEB)*.

The deferred amounts from refunding bond issues result from the difference in the carrying value of the refunded debt and its reacquisition price. These amounts are deferred and amortized over the life of the

refunding debt. The following schedule outlines the deferred outflows and deferred inflows of resources related to University of Northern Colorado's debt refunding activity.

<u>2022</u>							
Deferred Amounts on Debt Refundings							
Issue	Year of Maturity	Description	Original Deferred Amount on Refunding	Original Amortization Period in Years	Remaining Amortization Period in Years	Deferred Amount Remaining at June 30	Current Fiscal Year Amortization Expense
Deferred outflows of resources							
Series 2014A	2035	Advance refunding of a portion of Series 2005	\$ 799,172	21	13	\$ 123,359	\$ 31,475
Series 2018A	2041	Refunding of Series 2008 and Series 2011B	230,132	23	19	189,963	10,042
Series 2018B	2036	Refunding of Series 2011B	720,867	18	14	560,674	40,048
Series 2019A	2031	Refunding of Series 2011A	851,638	12	9	638,729	70,970
Series 2021A	2035	Advance refunding of a portion of Series 2014A	970,969	13	12	934,784	36,185
Total deferred outflows of resources			<u>\$ 3,572,778</u>			<u>\$ 2,447,509</u>	<u>\$ 188,720</u>
Deferred inflows of resources							
Series 2015A	2040	Refunding of the remaining balance of Series 2005	(938,023)	25	18	(672,250)	(37,521)
Total deferred inflows of resources			<u>\$ (938,023)</u>			<u>\$ (672,250)</u>	<u>\$ (37,521)</u>
Total expense on Statement of Revenues, Expenses and Changes in Net Position							<u>\$ 151,199</u>

As a result of the implementation of GASB 87, *Leases*, the University, serving in a lessor capacity, is required to recognize a lease receivable and a deferred inflow of resources for certain lease transactions. The deferred inflows of resources on right-to-use leases receivable are amortized over the life of the lease arrangement. The following schedule outlines the deferred inflows of resources related to University of Northern Colorado's lessor leasing activity.

<u>2022</u>							
Deferred Amounts Related to Right-To-Use Leases Receivable							
Lease Description	Year of Maturity	Original Deferred Amount	Original Amortization Period in Years	Remaining Amortization Period in Years	Deferred Amount Remaining at June 30	Current Fiscal Year Amortization	
Deferred inflows of resources							
New Cingular Wireless rooftop communication facility	2052	\$ (1,473,805)	30	29	\$ (1,457,429)	\$ (16,376)	
Bank of Colorado title sponsorship Butler-Hancock Arena/Nottingham Field	2029	(863,418)	9	8	(767,483)	(95,935)	
Wells Fargo ATM facility	2026	(59,156)	5	4	(47,325)	(11,831)	
T-Mobile West rooftop antenna facility	2042	(1,713,358)	21	20	(1,631,769)	(81,589)	
Sprint Spectrum Realty rooftop antenna facility	2033	(637,741)	12	11	(584,596)	(53,145)	
Total deferred inflows of resources		<u>\$ (4,747,478)</u>			<u>\$ (4,488,602)</u>	<u>\$ (258,876)</u>	

The deferred outflows and deferred inflows of resources that are related to the PERA net pension liabilities and the net OPEB liabilities result from circumstances that affect the net pension liability such as:

- Changes in benefit terms
- Changes in economics and demographic assumptions
- Differences between economic and demographic assumptions and actual experience
- Differences between expected and actual investment returns

Deferred outflows and deferred inflows of resources can also result from changes in University of Northern Colorado's proportionate share of the net pension and OPEB liabilities, which is based on University of Northern Colorado's contributions as a percentage of total employer contributions during the measurement period of the Plan.

NOTES TO THE FINANCIAL STATEMENTS

Deferred inflows of resources or deferred outflows of resources are amortized to expense over a five-year period or the average remaining service period of plan members, which changes annually. The PERA and OPEB net pension liabilities have a measurement date of December 31 annually. Each year the contributions that University of Northern Colorado makes after the Plan measurement date from January 1 to June 30 will be recorded as a deferred outflow of resources and will be recognized as a reduction of the net pension and OPEB liabilities in the following fiscal year. The following is a summary of the deferred outflows and deferred inflows of resources related to University of Northern Colorado's proportionate share of the PERA net pension and net OPEB liabilities:

2022				
Deferred Amounts Related to Net Pension Liability				
Description	Amortization Period	Cumulative Deferred Amount	Deferred Amount Remaining at June 30	Current Fiscal Year Amortization Expense
Deferred outflows of resources				
Pension changes in assumptions	Service life	\$ 128,735,187	\$ 2,102,987	\$ 3,768,930
Pension experience results	Service life	16,776,125	401,342	1,735,741
Pension contributions after measurement date*	See footnote	-	2,786,884	-
Total deferred outflows of resources		<u>\$ 145,511,312</u>	<u>\$ 5,291,213</u>	<u>\$ 5,504,671</u>
Deferred inflows of resources				
Pension experience results	Service life	\$ (131,787)	(82,057)	(49,730)
Pension investment results	Five years	(32,992,173)	(20,297,824)	(9,682,566)
Pension changes in proportionate share	Service life	(71,282,624)	(11,069,098)	(14,249,475)
Pension employer contribution difference	Service life	(231,102)	(22,019)	(20,875)
Total deferred inflows of resources		<u>\$ (104,637,686)</u>	<u>\$ (31,470,998)</u>	<u>\$ (24,002,646)</u>
Total expense on Statement of Revenues, Expenses and Changes in Net Position				<u>\$ (18,497,975)</u>
*Deferred outflows of resources originating from pension contributions made after the measurement date (January 1, 2022 to June 30, 2022) will be recognized as a reduction to net pension liability in the following year. Each year the contributions from January 1 to June 30 will be recorded as a deferred outflow of resources.				

2022				
Deferred Amounts Related to OPEB				
Description	Amortization Period	Cumulative Deferred Amount	Deferred Amount Remaining at June 30	Current Fiscal Year Amortization Expense
Deferred outflows of resources				
OPEB changes in assumptions	Service life	\$ 91,733	\$ 48,693	\$ 16,188
OPEB experience results	Service life	28,815	3,584	4,462
OPEB contributions after measurement date*	See footnote	-	140,103	-
Total deferred outflows of resources		<u>\$ 120,548</u>	<u>\$ 192,380</u>	<u>\$ 20,650</u>
Deferred inflows of resources				
OPEB changes in assumptions	Service life	\$ (222,563)	\$ (127,576)	\$ (58,322)
OPEB experience results	Service life	(1,170,746)	(557,660)	(252,985)
OPEB investment results	Five years	(307,018)	(145,583)	(70,137)
OPEB changes in proportionate share	Service life	(2,259,561)	(1,289,014)	(382,698)
OPEB employer contribution difference	Service life	(4,670)	(1,576)	(171)
Total deferred inflows of resources		<u>\$ (3,964,558)</u>	<u>\$ (2,121,409)</u>	<u>\$ (764,313)</u>
Total expense on Statement of Revenues, Expenses and Changes in Net Position				<u>\$ (743,663)</u>
*Deferred outflows of resources originating from OPEB made after the measurement date (January 1, 2022 to June 30, 2022) will be recognized as a reduction to OPEB liability in the following year. Each year the contributions from January 1 to June 30 will be recorded as a deferred outflow of resources.				

Note 13: Operating Expenses by Function Compared with Operating Expenses by Natural Classification

For the Year Ended June 30, 2022								
	Wages and Benefits	Cost of Sales	Other Current Expenses	Scholarships and Fellowships	Utilities	Travel	Depreciation	Total
Instruction	\$ 54,247,774	\$ (2,300)	\$ 5,667,533	\$ -	\$ -	\$ 372,874	\$ -	\$ 60,285,881
Research	1,568,494	-	860,187	-	-	158,935	-	2,587,616
Public Service	1,102,870	154,979	450,869	-	-	13,836	-	1,722,554
Academic Support	14,381,799	28,963	4,775,705	-	-	80,899	-	19,267,366
Student Services	11,287,224	53,937	5,241,899	-	282,477	177,559	-	17,043,096
Institutional Support	8,853,086	28,859	7,533,034	-	-	147,112	-	16,562,091
Operation of Plant	2,573,366	-	1,044,339	-	3,132,663	1,591	-	6,751,959
Scholarships	111,200	-	-	16,173,206	-	-	-	16,284,406
Auxiliary	14,755,217	2,569,845	6,209,160	-	2,711,355	2,872,768	-	29,118,345
Depreciation	-	-	-	-	-	-	18,476,328	18,476,328
Total Operating Expenses	\$ 108,881,030	\$ 2,834,283	\$ 31,782,726	\$ 16,173,206	\$ 6,126,495	\$ 3,825,574	\$ 18,476,328	\$ 188,099,642

Summary of Wages and Benefits

Wages and Benefits	
For the Year Ended June 30, 2022	
	2022
Faculty	\$ 40,715,563
Administrative	33,485,487
Graduate and Teaching Assistants	10,427,360
Classified	14,192,736
Student	5,097,081
Other	834,829
Subtotal wages	<u>104,753,056</u>
Fringe benefits	26,718,513
Fringe benefits (GASB 68)	(21,929,010)
Fringe benefits (GASB 75)	(661,529)
Total wages and benefits	<u>\$ 108,881,030</u>

Note 14: Legislative Appropriations

Appropriated Funds

The Colorado State Legislature establishes spending authority to the University in its annual Long Appropriations Bill. For the year ended June 30, 2022, the University had a total appropriation of \$51,724,570 and appropriated expenditures were within the authorized spending authority.

The University's appropriated funds consisted of \$13,911,385 received from students who qualified for stipends from the College Opportunity Fund and \$37,813,185 as Fee-For-Service contract revenue. All other revenues and expenses reported by the University represent non-appropriated funds and are excluded

from the annual appropriations bill. Non-appropriated funds include tuition and fees, grants and contracts, gifts, indirect cost recoveries, auxiliary revenues, and other revenue sources.

State Capital Appropriations

Capital appropriations from the state generally fall into three categories: capital construction, cash-funded appropriated projects, and controlled maintenance. The revenue is recognized in the Statement of Revenues, Expenses, and Changes in Net Position to the extent of expenditures in the current year. UNC recognized \$1,723,435 in capital appropriations revenue in fiscal year 2022.

The following table outlines the projects that are currently appropriated for the University of Northern Colorado, the cumulative amount expended on those projects through June 30, 2022, and the unexpended balance:

State Capital Appropriations				
<u>Project</u>	<u>Category</u>	<u>Total Appropriation</u>	<u>Expended as of 6/30/2022</u>	<u>Balance Remaining as of 6/30/2022</u>
Campus Commons	State Appropriation - Capital Construction	\$ 38,000,000	\$ 38,000,000	\$ -
Campus Commons	State Appropriation - Cash Funded	35,533,668	35,533,668	-
Subtotal Campus Commons		<u>73,533,668</u>	<u>73,533,668</u>	<u>-</u>
Boiler replacement	State Appropriation - Controlled Maintenance	3,779,372	903,076	2,876,296
Boiler replacement	State Appropriation - Cash Funded	46,800	-	46,800
Subtotal Boiler replacement		<u>3,826,172</u>	<u>903,076</u>	<u>2,923,096</u>
Fire sprinkler-McKee Hall	State Appropriation - Controlled Maintenance	996,364	906,195	90,169
Fire sprinkler-Gunter	State Appropriation - Controlled Maintenance	863,187	696,505	166,682
Fire sprinkler-Frasier (Phase I)	State Appropriation - Controlled Maintenance	1,611,931	1,190,046	421,885
Frasier tunnel piping abatement	State Appropriation - Controlled Maintenance	339,146	290,676	48,470
Butler-Hancock pool AHU	State Appropriation - Controlled Maintenance	937,268	937,268	-
McKee Chiller Replacement	State Appropriation - Controlled Maintenance	489,672	489,672	-
Fire sprinkler-Michener	State Appropriation - Controlled Maintenance	2,066,257	2,066,257	0
Michener Chiller Replacement	State Appropriation - Controlled Maintenance	922,705	66,950	855,755
Candelaria Chiller Replacement	State Appropriation - Controlled Maintenance	902,545	58,174	844,371
Next Gen Cyber Secure Network	State Appropriation - Software	1,191,077	177,890	1,013,187
Total		<u>\$ 87,679,992</u>	<u>\$ 81,316,376</u>	<u>\$ 6,363,616</u>
	State Appropriation - Capital Construction	\$ 38,000,000	\$ 38,000,000	\$ -
	State Appropriation - Cash Funded	35,580,468	35,533,668	46,800
	State Appropriation - Controlled Maintenance	12,908,447	7,604,818	5,303,629
	State Appropriation - Software	1,191,077	177,890	1,013,187
		<u>\$ 87,679,992</u>	<u>\$ 81,316,376</u>	<u>\$ 6,363,616</u>

Note 15: Commitments and Contingencies

Government Grants

The University is currently participating in numerous grants from various departments and agencies of the federal and state governments. The utilization of grant proceeds must be for allowable and eligible purposes. Single audits and audits by the granting department or agency may result in requests for reimbursement of unused grant proceeds or disallowed expenditures. Upon notification of final approval by the granting department or agency, the grants are considered closed.

Collateral for State Treasury Certificates of Participation

On November 6, 2008, the State Treasury entered into a lease purchase agreement under which a trustee issued \$230,845,000 of State of Colorado Higher Education Capital Construction Lease Purchase Financing

Program Certificates of Participation, Series 2008. The University's Butler-Hancock interior renovation project was funded with \$11,591,235 from the lease purchase agreement as a state appropriation and Parsons Hall was provided as collateral.

In November 2017, UNC's Board of Trustees approved collateralization of the Jackson Soccer Team building (Current Replacement Value is \$2.8 million) for financing UNC's Senate Bill 17-267 Controlled Maintenance projects. The State Treasury issued Certificates of Participation under the Senate bill in late September 2018. UNC has three capital projects approved for \$2.1 million.

During the 2020 legislative session, House Bill 20-1377 specified that proceeds related to Senate Bill 17-267 lease purchase agreement be credited to the capital construction fund and appropriated for controlled maintenance projects. House Bill 20-1408 appropriated \$3.8 million to the University for the replacement of a boiler.

Note 16: Risk Management

The University is subject to risks of loss from liability for accident, property damage, and personal injury. To mitigate these risks the University has purchased the following insurance:

- General liability covered by Philadelphia for an aggregate of \$3,000,000 and per occurrence of \$1,000,000 with no deductible.
- Professional liability covered by Philadelphia for \$3,000,000 with a \$25,000 deductible.
- Automobile liability covered by Philadelphia for \$1,000,000 with no deductible.
- Educators errors and omissions covered by RSUI Group, Inc. for \$3,000,000 with a \$25,000 deductible.
- Law enforcement legal liability covered by RSUI Group, Inc. for \$1,000,000 with a \$10,000 deductible.
- Employment practices liability covered by RSUI Group, Inc. for \$3,000,000 with a \$50,000 deductible.
- Workers compensation covered by Pinnacol Assurance for \$500,000/\$500,000/\$500,000 with a \$1,000 deductible.
- Umbrella liability covered by Philadelphia for \$3,000,000 with a self-insured retention of \$10,000.
- Fidelity (employee dishonesty) covered by Travelers for \$3,000,000 with a \$25,000 deductible.
- Other property covered by Midwestern Higher Education Compact for \$500,000,000 with a \$50,000 deductible.

The University became fully insured through several insurance companies in 2006 and is covered by insurance for everything above its reserve and deductible. The coverage in fiscal year 2022 is consistent with previous years and there have been no significant reductions in coverage. There have been no settlements exceeding coverage. The University uses a fringe benefit and risk management fund to pay expenses related to workers compensation and other liability insurance. The University's liability on June 30, 2022, was \$157,000 which represents deductibles based on an analysis of claims.

Note 17: Other Disclosures

Multi-Year Employment Contracts

During fiscal year 2022, the University had four multi-year employment contracts for athletic coaches. The intent of the multi-year terms (four years) is to allow the coaches sufficient time to recruit and build successful athletic teams. These contracts are subject to termination for just cause and funds availability.

Note 18: Subsequent Events

On August 11, 2022, the University of Northern Colorado Board of Trustees entered into the Second Amendment to Rooftop Lease Agreement with T-Mobile West, LLC to lease space owned by the University and located on the roof of Lawrenson Hall, 2300 12th Avenue, Greeley, Colorado 80639, which T-Mobile is using as an Antenna facility. The amendment reduces the monthly payment effective August 1, 2022 from \$6,119 to \$4,113, and also reduces the annual escalation clause from three percent (3.0%) to two and one-half percent (2.5%) effective July 1, 2023 and on each anniversary thereafter.

**REQUIRED
SUPPLEMENTARY
INFORMATION**

REQUIRED SUPPLEMENTARY INFORMATION

University of Northern Colorado
Schedule of Required Supplementary Information
June 30, 2022

Schedule of University's Proportionate Share of PERA Pension Liability*

Measurement Date*	Proportion of Collective Net Pension Liability (A)	Proportionate Share of Collective Net Pension Liability (B)	Covered Payroll (C)	Proportionate Share of Net Pension Liability as a percentage of covered payroll (B/C)	Plan's Fiduciary Net Position as a Percentage of Total Pension Liability
December 31, 2014	1.32%	\$ 124,356,394	\$ 35,490,833	350.39%	59.84%
December 31, 2015	1.27%	\$ 134,262,416	\$ 35,609,043	377.05%	56.11%
December 31, 2016	1.26%	\$ 231,167,892	\$ 36,078,990	640.73%	42.59%
December 31, 2017	1.20%	\$ 239,421,801	\$ 35,339,262	677.50%	43.20%
December 31, 2018	1.10%	\$ 127,932,022	\$ 34,392,235	371.98%	55.11%
December 31, 2019	1.02%	\$ 99,147,013	\$ 32,633,433	303.82%	62.24%
December 31, 2020	0.91%	\$ 86,476,674	\$ 30,281,029	285.58%	65.34%
December 31, 2021	0.80%	\$ 58,983,574	\$ 26,938,570	218.96%	73.05%

Schedule of University's Contributions to PERA Pension*

As of June 30*	Statutorily Required Contributions	Contributions in Relation to Statutorily Required Contributions	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions Recognized as a Percentage of Covered Payroll
2015	\$ 6,451,658	\$ 5,990,532	\$ -	\$ 35,762,254	16.75%
2016	\$ 6,691,529	\$ 6,286,794	\$ -	\$ 35,566,846	17.68%
2017	\$ 7,047,703	\$ 6,692,426	\$ -	\$ 36,058,201	18.56%
2018	\$ 7,006,658	\$ 6,654,918	\$ -	\$ 35,065,038	18.98%
2019	\$ 6,685,480	\$ 7,237,401	\$ -	\$ 33,493,592	21.61%
2020	\$ 6,444,633	\$ 6,897,878	\$ -	\$ 31,925,965	21.61%
2021	\$ 5,736,499	\$ 5,459,922	\$ -	\$ 27,933,542	19.55%
2022	\$ 5,751,763	\$ 6,104,246	\$ -	\$ 27,845,563	21.92%

*GASB Statement No. 68 was implemented during fiscal year 2015. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

Notes to Required Supplementary Information (Net Pension Liability) – Fiscal Year 2022 Changes in benefit terms and actuarial assumptions

Changes in assumptions or other input effective for the December 31, 2021 measurement period are as follows:

- The assumption used to value the automatic increase cap benefit provision was changed from 1.25 percent to 1.00 percent

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
 - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
 - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

Changes in assumptions or other input effective for the December 31, 2019 measurement period are as follows:

- The assumption used to value the annual increase (AI) cap benefit provision was changed from 1.50% to 1.25%.

Changes in assumptions or other inputs effective for the December 31, 2018 measurement period are as follows:

- The assumed investment rate of return of 7.25% was used as the discount rate, rather than using the blended rate of 4.72%

Changes in assumptions or other inputs effective for the December 31, 2017 measurement period are as follows:

- The discount rate was lowered from 5.26% to 4.72%.

Changes in assumptions or other inputs effective for the December 31, 2016 measurement period are as follows:

- The investment return assumption was lowered from 7.50% to 7.25%.
- The price inflation assumption was lowered from 2.80% to 2.40%.
- The real rate of investment return assumption increased from 4.70% per year, net of investment expenses, to 4.85% per year, net of investment expenses.
- The wage inflation assumption was lowered from 3.90% to 3.50%.
- The mortality tables were changed from RP-2000 Combined Mortality Table for Males and Females, as appropriate, with adjustments for mortality improvements based on a projection scale of Scale AA to 2020 to RP-2014 White Collar Employee Mortality for active employees, RP2014 Healthy Annuitant Mortality tables projected to 2020 using the MP-2015 projection scale for retirees, or RP-2014 Disabled Retiree Mortality Table for disabled retirees.
- The discount rate was lowered from 7.50% to 5.26%.

There were no changes in terms or assumptions for the December 31, 2015 measurement period for pension compared to the prior year.

There were no changes in terms or assumptions for the December 31, 2014 measurement period for pension compared to the prior year.

Changes in assumptions or other input effective for the December 31, 2013 measurement period are as follows:

- The investment return assumption was lowered from 8.00% to 7.50%
- The price inflation assumption was lowered from 3.50% to 2.80%
- The wage inflation assumption was lowered from 4.25% to 3.90%

REQUIRED SUPPLEMENTARY INFORMATION

University of Northern Colorado
Schedule of Required Supplementary Information
June 30, 2022

Schedule of University's Proportionate Share of PERA OPEB Liability*

Measurement Date*	Proportion of Collective Net OPEB Liability (A)	Proportionate Share of Collective Net OPEB Liability (B)	Covered Payroll (C)	Proportionate Share of OPEB Liability as a percentage of covered payroll (B/C)	Plan's Fiduciary Net Position as a Percentage of Total OPEB Liability
December 31, 2016	0.45%	\$ 5,857,937	\$ 35,675,310	16.42%	16.84%
December 31, 2017	0.43%	\$ 5,574,596	\$ 34,823,924	16.01%	17.53%
December 31, 2018	0.40%	\$ 5,437,725	\$ 33,803,091	16.09%	17.03%
December 31, 2019	0.36%	\$ 4,000,432	\$ 32,002,030	12.50%	24.49%
December 31, 2020	0.32%	\$ 3,031,644	\$ 29,503,550	10.28%	32.78%
December 31, 2021	0.27%	\$ 2,351,885	\$ 26,106,609	9.01%	39.40%

Schedule of University's Contributions to PERA OPEB*

As of June 30*	Statutorily Required Contributions	Contributions in Relation to Statutorily Required Contributions	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions Recognized as a Percentage of Covered Payroll
2018	\$ 351,740	\$ 351,740	\$ -	\$ 34,484,267	1.02%
2019	\$ 335,242	\$ 335,242	\$ -	\$ 32,866,862	1.02%
2020	\$ 319,000	\$ 319,000	\$ -	\$ 31,274,510	1.02%
2021	\$ 276,810	\$ 276,810	\$ -	\$ 27,138,236	1.02%
2022	\$ 275,757	\$ 275,757	\$ -	\$ 27,035,000	1.02%

*GASB Statement No. 75 was implemented during fiscal year 2017. As information becomes available, each subsequent year will be added until a full 10-year trend is compiled.

Notes to Required Supplementary Information (Other Post-Employment Benefits) – Fiscal Year 2022 Changes in benefit terms and actuarial assumptions

There were no changes in assumptions or other inputs effective for the December 31, 2021 measurement period for OPEB.

Changes in assumptions or other input effective for the December 31, 2020 measurement period are as follows:

- The price inflation assumption was lowered from 2.40 percent to 2.30 percent, and the wage inflation assumption was lowered from 3.50 percent to 3.00 percent.
- The real rate of investment return assumption was increased to 4.95 percent per year, net of investment expenses from 4.85 percent per year, net of investment expenses.
- Salary scale assumptions were revised to align with the revised economic assumptions and to more closely reflect actual experience.
- Rates of termination/withdrawal, retirement, and disability were revised to more closely reflect actual experience.
- The pre-retirement mortality assumption for the State Division (members other than State Troopers) was changed to the PubG-2010 Employee Table with generational projection using scale MP-2019.
- The pre-retirement mortality assumption for the Judicial Division was changed to the PubG-2010(A) Above Median Employee Table with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the State Division (Members other than State Troopers) was changed to the PubG-2010 Health Retiree Table, adjusted as follows:
 - Males: 94 percent of the rates prior to age 80 and 90 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
 - Females: 87 percent of the rates prior to age 80 and 107 percent of the rates for ages 80 and older, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Healthy Retiree Table, with generational projection using scale MP-2019.
- The post-retirement non-disabled mortality assumption for the Judicial Division was changed to the unadjusted PubG-2010(A) Above-Median Healthy Retiree Table with generational projection using scale MP-2019. The post-retirement non-disability beneficiary mortality assumption for the Division Trust Funds was changed to the Pub-2010 Contingent Survivor Table, adjusted as follows:
 - Males: 97 percent of the rates for all ages, with generational projection using scale MP-2019.
 - Females: 105 percent of the rates for all ages, with generational projection using scale MP-2019.
- The disabled mortality assumption for the Division Trust Funds (Members other than State Troopers) was changed to the PubNS-2010 Disabled Retiree Table with generational projection using scale MP-2019.
- The disability mortality assumption for State Troopers was changed to the unadjusted PubS-2010 Disabled Retiree Table with generational projection using scale MP-2019.

- The mortality tables described above are generational mortality tables on a benefit-weighted basis.

There were no changes in assumptions or other inputs effective for the December 31, 2019 measurement period for OPEB.

There were no changes in assumptions or other inputs effective for the December 31, 2018 measurement period for OPEB compared to the prior year.

There were no changes in assumptions or other inputs effective for the December 31, 2017 measurement period for OPEB.

**OTHER
SUPPLEMENTARY
INFORMATION**



**BOARD OF TRUSTEES
AS OF JUNE 30, 2022**

Richard L. Monfort
Chair of the Board of Trustees
Self-Employed Businessman/Investor

Janice Sinden
Vice Chair of the Board of Trustees
President and CEO, Denver Center for
Performing Arts

Patricia Barela Rivera
President PBR Solutions

Dr. Shashwata Prateek Dutta
Policy Director, Democrats for Education
Reform

Maia Babbs
Vice President, Investments and Client Advisory
Obermeyer Wood Investment Counsel

Steve Jordan
Retired Educator

Annette Martinez
Senior Vice President for State Farm Mutual
Automobile Insurance Company

Fritz Fischer
Faculty Trustee
University of Northern Colorado

Rasheeda Grant
Student Trustee
University of Northern Colorado

**ADMINISTRATION
AS OF JUNE 30, 2022**

Andy Feinstein
President

Kirsty Fleming
Provost & Executive Vice President

Dale Pratt
Interim Vice President &
Chief Financial Officer
Treasurer to the Board of Trustees

Daniel Satriana, Jr.
Vice President & General Counsel
Secretary to the Board of Trustees

Darren Dunn
Director of Athletics

Cedric Howard
Vice President
Division of Student Affairs
& Enrollment Service

Tobias Guzmán
Vice President
Division of Diversity, Equity & Inclusion

Allie Steg Haskett
Vice President for
University Advancement

Jennifer Almquist
Chief of Staff



1900 16th Street
Suite 300
Denver, CO 80202

T: 303.698.1883
E: info@rubinbrown.com
www.RubinBrown.com

CERTIFIED PUBLIC ACCOUNTANTS & BUSINESS CONSULTANTS

**Independent Auditors' Report On
Internal Control Over Financial
Reporting And On Compliance And Other
Matters Based On An Audit Of Financial
Statements Performed In Accordance
With *Government Auditing Standards***

The Members of the Legislative Audit Committee
University of Northern Colorado Board of Trustees
Greeley, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and the discretely presented component unit of the University of Northern Colorado (the University), an institution of higher education of the State of Colorado, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated December 7, 2022. Our report includes a reference to other auditors who audited the financial statements of the University of Northern Colorado Foundation, Incorporated (the Foundation) as described in our report on the University's financial statements. The financial statements of the Foundation, a discretely presented component unit, were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Foundation or that are reported on separately by those auditors who audited the financial statements of the Foundation.

Report On Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report On Compliance And Other Matters

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose Of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

RubinBrown LLP

December 7, 2022

Auditor Communications

The Members of the Legislative Audit Committee
University of Northern Colorado Board of Trustees
Greeley, Colorado

We have audited the financial statements of the business-type activities of the University of Northern Colorado (the University), an institution of higher education in the State of Colorado, as of and for the year ended June 30, 2022. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in the engagement letter dated May 25, 2022, in our meeting with University Management and the Office of the State Auditor on June 2, 2022 and in our planning communications letter dated August 22, 2022. Professional standards also require that we communicate to you the following information related to our audit.

Qualitative Aspects Of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used are described in Note 1 to the financial statements. Governmental Accounting Standards Board (GASB) Statement No. 87, Leases, which changed the accounting policies for accounting for leases as noted in Note 1 to the financial statements, was adopted in the current year. No other new accounting policies were adopted, and the application of existing policies was not changed during the year ended June 30, 2022. We noted no transactions entered into during the year for which there was a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred. There are no instances where we consider a significant accounting practice that is acceptable under the applicable financial reporting framework not to be most appropriate to the particular circumstances of the University.

For purposes of this communication, professional standards require us to communicate to you significant unusual transactions identified during our audit. There were no significant unusual transactions identified as a result of our audit procedures that were brought to the attention of management.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected.

The most sensitive estimates affecting the financial statements were:

- Management's estimate of the allowance for uncollectible student accounts receivable is based on a review of the aged student accounts receivable and a historical collection percentage of such amounts. We evaluated the key factors and assumptions used to develop management's estimate of the allowance for uncollectible student accounts receivable in determining that it is reasonable in relation to the financial statements taken as a whole.
- Management's estimate of the useful lives of property and equipment is based on the historic economic lives of similar assets. We evaluated the key factors and assumptions used to develop management's estimate of the useful lives of property and equipment in determining that it is reasonable in relation to the financial statements taken as a whole.
- Management's estimates of the net pension liability related to its pension plan and the net liability related to other post-employment benefits are based on actuarial assumptions and other inputs as described in Notes 8 and 11 to the financial statements. We evaluated the key factors and assumptions used to develop the net pension liability and other post-employment benefits liability in determining that they are reasonable in relation to the financial statements taken as a whole.

The disclosures to the financial statements are neutral, consistent and clear. Certain financial statement disclosures can be particularly sensitive because of their significance to the users of the financial statements. The most sensitive disclosures affecting the financial statements are:

- Investments in Note 3 to the financial statements
- Bonds, capital leases and notes payable in Note 7 to the financial statements
- Defined benefit pension plan in Note 8 to the financial statements
- Other post-employment benefits in Note 11 to the financial statements

Circumstances That Affect The Form And Content Of The Auditors' Report

For purposes of this letter, professional standards require that we communicate any circumstances that affect the form and content of our auditors' report. There were no circumstances that caused us to modify our auditors' report aside from the emphasis of matter paragraph added related to the implementation of GASB 87, *Leases* and the reference made to another auditor for the audit of the Foundation.

Matters Resulting In Consultation Outside The Engagement Team

There were no significant matters which resulted in consultation outside of our engagement team.

Difficulties Encountered In Performing The Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected And Uncorrected Misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole. There were no current-year uncorrected misstatement and no prior-year uncorrected misstatements with a current-year impact identified during our audit.

In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. We identified one misstatement during our audit procedures related to the calculation of a GASB 87 right-to-use lease receivable balances, which resulted in an understatement to assets of approximately \$1.1 million, related deferred inflows of \$1.1 million and net increase to the change in net position of approximately \$27 thousand for the year ended June 30, 2022. The misstatement was brought to the attention of, and corrected by, management.

Disagreements With Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditors' report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated December 7, 2022.

Management Consultations With Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves the application of an accounting principle to the University's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Other Audit Findings Or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the University's auditors. However, these discussions occurred in the normal course of our professional relationship, and our responses were not a condition to our retention.

Audits Of Group Financial Statements

We noted no matters related to the group audit that we consider to be significant to the responsibilities of those charged with the governance of the group.

Quality Of Component Auditor's Work

There were no instances in which our evaluation of the work of a component auditor gave rise to a concern about the quality of that auditor's work.

Other Matters

With respect to the required supplementary information (the RSI) accompanying the financial statements, we made certain inquiries of management about the methods of preparing the RSI, including whether the RSI has been measured and presented in accordance with prescribed guidelines, whether the methods of measurement and preparation have been changed from the prior period and the reasons for any such changes and whether there were any significant assumptions or interpretations underlying the measurement or presentation of the RSI. We applied certain limited procedures to management's discussion and analysis, the schedule of the University's proportionate share of the Public Employees' Retirement Association of Colorado (PERA) Pension liability and PERA Other Post-Employment Benefits (PERA OPEB) Liability, schedule of the University contributions to the PERA Pension, the University's proportionate share of PERA OPEB liability and the schedule of the University's contributions to PERA OPEB, which are RSI that supplements the basic financial statements. Our procedures included inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

Restriction On Use

This information is intended solely for the use the members of the Legislative Audit Committee, Office of the State Auditor, Board of Trustees of the University and management of the University, and is not intended to be, and should not be, used by anyone other than these specified parties. However, upon release by the Legislative Audit Committee, this report is a public document.

RubinBrown LLP

December 7, 2022