



Fiscal Note
Legislative Council Staff
Nonpartisan Services for Colorado’s Legislature

SB 25-119: MEASURES TO MODIFY CDEC

Prime Sponsors:
Sen. Kirkmeyer
Rep. Garcia Sander; Hamrick

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Bill Outcome: Postponed Indefinitely
Drafting number: LLS 25-0324

Version: Final Fiscal Note
Date: June 23, 2025

Fiscal note status: The final fiscal note reflects strike-below Amendment L.003 provided pursuant to Joint Rule 22 (b) (2). This bill was postponed indefinitely by the Senate Education Committee on March 5, 2025; therefore, the impacts identified in this analysis do not take effect.

Summary Information

Overview. The bill would have required the Colorado Department of Early Childhood to grant providers and administrative units administrative access to the unified application to help families enroll in the Universal Preschool Program.

Types of impacts. The bill was projected to affect the following areas on an ongoing basis:

- State Expenditures
- School Districts

Appropriations. For FY 2025-26, the bill would have required an appropriation of up to \$1,528,709 to the Department of Early Childhood.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures (General Fund)	up to \$1,528,709	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

The bill requires the Department of Early Childhood (CDEC) to provide administrative access to the unified application for preschool providers and administrative units to allow them to assist families in completing the Universal Preschool Program application and maintaining enrollment in the program without the assistance of a local coordinating organization or CDEC.

State Expenditures

The bill increases one-time state expenditures in the Department of Early Childhood by up to \$1.5 million in FY 2025-26 only. These costs, paid from the General Fund, are summarized in Table 2 and discussed below.

Table 2
State Expenditures
Department of Early Childhood

Cost Component	Budget Year FY 2025-26	Out Year FY 2026-27
System Update	up to \$1,528,709	\$0
Total Costs	up to \$1,528,709	\$0

Department of Early Childhood

System Update

CDEC requires up to \$1.5 million in one-time costs to update the unified application to grant new access types to providers and administrative units. This includes costs to develop new permission types and functionalities, create new provider profiles, and develop safeguards to ensure confidentiality of information with the expanded access. Additionally, costs cover testing and troubleshooting of the modified system.

This cost reflects a preliminary estimate that will be updated as more information becomes available, including the necessary scope of system modifications and if more cost effective routes to achieve the same outcome can be used.

School Districts

By allowing administrative access to the unified application, the bill affects school districts participating in the Universal Preschool Program and serving as administrative units for special education students in two main ways. First, school districts would have additional workload to train staff and adjust procedures about the new access. Second, workload for application

processing may decrease to the extent school district staff are able to accomplish enrollment activities and assist families directly without having to contact local coordinating councils. This workload will vary by school district/administrative unit.

Effective Date

The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

State Appropriations

For FY 2025-26, the bill requires a General Fund appropriation of up to \$1,528,709 to the Department of Early Childhood.

Departmental Difference

CDEC estimates that it also requires 4.0 FTE to support the changes to the application, including 2.0 FTE to ensure children are appropriately enrolled and coordinate with providers to verify information, and 2.0 FTE to design training materials and support provider use of the application system. The fiscal note assumes that existing staff can absorb these responsibilities, as they already oversee enrollment processes and provide training and support to others who access the system, such as local coordinating organizations.

State and Local Government Contacts

Counties	Governor
Early Childhood	Law

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).