



Fiscal Note

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

HB 25-1178: BAN STUDENT SECLUSION

Prime Sponsors:

Rep. English

Fiscal Analyst:

Josh Abram, 303-866-3561

josh.abram@coleg.gov

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Fiscal note status: The fiscal note reflects the introduced bill.

Summary Information

Overview. The bill prohibits the use of seclusion as a disciplinary method in public schools.

Types of impacts. The bill is projected to affect the following areas on an ongoing basis:

- State Expenditure
- School Districts

Appropriations. For FY 2025-26, the bill requires an appropriation of \$40,000 to the Colorado Department of Education.

Table 1
State Fiscal Impacts

Type of Impact	Budget Year FY 2025-26	Out Year FY 2026-27
State Revenue	\$0	\$0
State Expenditures (General Fund)	\$40,000	\$0
Transferred Funds	\$0	\$0
Change in TABOR Refunds	\$0	\$0
Change in State FTE	0.0 FTE	0.0 FTE

Summary of Legislation

The bill prohibits the use of seclusion as a disciplinary measure in public schools. By November 1, 2025, the State Board of Education (SBE) must adopt, amend, or repeal rules to reflect the prohibition. The bill amends relevant reporting requirements to ensure any incidence of seclusion in public schools is reported.

Background

Under current law, the Colorado Department of Education (CDE) must establish training standards for school staff and administrators on the Protection of Individuals from Restraint and Seclusion Act, and make this training available to personnel that are certified in the use of restraint. This includes training on the act itself and the department's corresponding administrative rules. Staff involved in these practices must be trained in prevention techniques, de-escalation, and the proper use of restraints and seclusion, with training refreshed at least every two years. Current SBE rules are designed to outline procedures for the use of restraint and seclusion in educational settings.

State Expenditures

The bill increases costs in the CDE by \$40,000 in FY 2025-26 only, paid from the General Fund. The bill will require amending current SBE rules and modifying the school personnel training program currently available at the CDE. Based on the time and cost necessary to create the existing training, the department requires 260 hours, at a rate of \$150 per hour, to recreate training, including all videos and animation content. The course creation and revised rules are estimated to require up to 18 months to complete; thus, a portion of these expenses may be spent in FY 2026-27.

School District

Public schools and districts will have increased workload to adjust internal policies and rules related to student discipline.

Effective Date

The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

State Appropriations

For FY 2025-26, the bill requires a General Fund appropriation of \$40,000 to the Colorado Department of Education. Because expenditures may be incurred over 18 months, the department requires roll-forward spending authority through FY 2026-27 for this appropriation.

State and Local Government Contacts

Education

Law

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).