First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 25-0066.01 Shelby Ross x4510

SENATE BILL 25-130

SENATE SPONSORSHIP

Gonzales J. and Weissman, Amabile, Ball, Bridges, Cutter, Danielson, Daugherty, Exum, Hinrichsen, Jaquez Lewis, Jodeh, Kipp, Kolker, Marchman, Michaelson Jenet, Roberts, Rodriguez, Snyder, Sullivan, Winter F.

HOUSE SPONSORSHIP

Froelich and Zokaie, Bacon, Boesenecker, Brown, Camacho, Clifford, Duran, Garcia, Gilchrist, Hamrick, Jackson, Joseph, Lieder, Lindsay, Lindstedt, Lukens, Mabrey, Martinez, Mauro, McCormick, Phillips, Rutinel, Rydin, Sirota, Smith, Stewart K., Stewart R., Story, Titone, Valdez, Velasco, Willford, Woodrow

Senate Committees

House Committees

Judiciary

101

A BILL FOR AN ACT

CONCERNING PROVIDING EMERGENCY MEDICAL SERVICES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill requires an emergency department, including a labor and delivery department, to provide emergency medical services to a patient who presents to the emergency department.

For each person who presents to an emergency department for treatment, the bill requires the emergency department to input into a central log whether the person refused treatment or was denied treatment, or whether the person was admitted and treated, stabilized and transferred, or discharged.

The bill prohibits an emergency department from denying or discriminating in providing emergency medical services to a patient because of certain characteristics.

The bill requires an emergency department to implement a protocol to ensure a health-care provider is available at all times who is willing and able to provide emergency medical services; except that a health-care provider is not required to provide emergency medical services if the emergency medical services conflict with the health-care provider's sincerely held religious beliefs. The bill prohibits an emergency department from taking any adverse action against a health-care provider who provides or refuses to provide emergency medical services.

The bill prohibits an emergency department from inquiring about a patient's ability to pay for emergency medical services until after the services have been rendered.

The bill prohibits an emergency department from transferring or discharging a patient with an emergency medical condition unless certain conditions are met.

An emergency department does not violate the bill requirements if certain conditions are met.

The bill authorizes the attorney general to bring a civil action to seek injunctive relief or a civil penalty not to exceed \$50,000 against an emergency department or examining health-care provider who negligently violates the requirements of the bill. The bill creates a private right of action for a person who suffers personal injury by an emergency department.

Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. In Colorado Revised Statutes, add 25-3-132 as

3 follows:

1

7

4 25-3-132. Emergency medical condition - emergency medical

5 services - transfer - discharge - nonliability - enforcement -

6 **definitions.** (1) **Requirement.** AN EMERGENCY DEPARTMENT SHALL

PROVIDE EMERGENCY MEDICAL SERVICES TO A PERSON WHO PRESENTS TO

8 THE EMERGENCY DEPARTMENT.

9 (2) **Central log required.** FOR EACH PERSON WHO PRESENTS TO

10 AN EMERGENCY DEPARTMENT FOR TREATMENT, THE EMERGENCY

11 DEPARTMENT SHALL INPUT INTO A CENTRAL LOG WHETHER THE PERSON

-2- SB25-130

1	REFUSED TREATMENT OR WAS DENIED TREATMENT, OR WHETHER THE
2	PERSON WAS ADMITTED AND TREATED, STABILIZED AND TRANSFERRED, OR
3	DISCHARGED.
4	(3) Nondiscrimination. An emergency department shall not
5	DENY OR DISCRIMINATE IN PROVIDING EMERGENCY MEDICAL SERVICES TO
6	A PATIENT BECAUSE OF THE PATIENT'S SEX, INCLUDING PREGNANCY AND
7	PREGNANCY OUTCOMES; ABILITY TO PAY FOR MEDICAL CARE; INSURANCE
8	STATUS; OR ANY CHARACTERISTIC DESCRIBED IN SECTION 24-34-601
9	(2)(a).
10	(4) Exception for sincerely held religious belief. (a) AN
11	EMERGENCY DEPARTMENT SHALL IMPLEMENT A PROTOCOL TO ENSURE A
12	HEALTH-CARE PROVIDER IS AVAILABLE AT ALL TIMES WHO IS WILLING AND
13	ABLE TO PROVIDE EMERGENCY MEDICAL SERVICES IN ACCORDANCE WITH
14	THIS SECTION.
15	(b) This section does not require a health-care provider
16	TO PROVIDE EMERGENCY MEDICAL SERVICES IF THE EMERGENCY MEDICAL
17	SERVICES CONFLICT WITH THE HEALTH-CARE PROVIDER'S SINCERELY HELD
18	RELIGIOUS BELIEFS.
19	(c) AN EMERGENCY DEPARTMENT SHALL NOT TAKE ANY ADVERSE
20	ACTION AGAINST A HEALTH-CARE PROVIDER WHO PROVIDES EMERGENCY
21	MEDICAL SERVICES IN ACCORDANCE WITH THIS SECTION, INCLUDING, BUT
22	NOT LIMITED, TO ACTIONS RELATED TO DISCHARGE, PROMOTION,
23	DEMOTION, SUSPENSION, COMPENSATION, TRAINING OPPORTUNITIES, STAFF
24	PRIVILEGES, ADMITTING PRIVILEGES, OR OTHER DISCIPLINARY ACTIONS.
25	(d) This subsection (4) does not alter or limit the rights
26	AND PROTECTIONS AFFORDED TO A PERSON PURSUANT TO SECTION
27	24-34-402 (1).

-3- SB25-130

1	(5) Financial inquiry. AN EMERGENCY DEPARTMENT SHALL NOT
2	INQUIRE ABOUT A PATIENT'S ABILITY TO PAY FOR EMERGENCY MEDICAL
3	SERVICES UNTIL AFTER THE SERVICES HAVE BEEN RENDERED.
4	(6) Appropriate transfer. (a) AN EMERGENCY DEPARTMENT
5	SHALL NOT TRANSFER A PATIENT WITH AN EMERGENCY MEDICAL
6	CONDITION FOR A NONMEDICAL REASON UNLESS ALL OF THE FOLLOWING
7	CONDITIONS ARE MET:
8	(I) THE PATIENT IS PROVIDED AN APPROPRIATE MEDICAL
9	SCREENING EXAMINATION AS DESCRIBED IN SUBSECTION (10)(d)(I) OF THIS
10	SECTION BY A HEALTH-CARE PROVIDER AT THE TRANSFERRING
11	EMERGENCY DEPARTMENT;
12	(II) THE PATIENT HAS BEEN STABILIZED;
13	(III) A HEALTH-CARE PROVIDER AT THE TRANSFERRING
14	EMERGENCY DEPARTMENT HAS NOTIFIED AND OBTAINED CONSENT FROM
15	A HEALTH-CARE PROVIDER AT THE RECEIVING EMERGENCY DEPARTMENT
16	THAT THE PATIENT MEETS THE RECEIVING EMERGENCY DEPARTMENT'S
17	ADMISSION CRITERIA;
18	$(IV)\ The \ transfer ring \ emergency \ department \ provides \ the$
19	APPROPRIATE PERSONNEL AND EQUIPMENT THAT A REASONABLE AND
20	PRUDENT HEALTH-CARE PROVIDER IN THE SAME OR SIMILAR LOCALITY
21	EXERCISING ORDINARY CARE WOULD USE TO EFFECTUATE THE TRANSFER;
22	(V) THE PATIENT'S PERTINENT MEDICAL RECORDS AND COPIES OF
23	THE APPROPRIATE DIAGNOSTIC TEST RESULTS THAT ARE REASONABLY
24	AVAILABLE ARE TRANSFERRED WITH THE PATIENT, INCLUDING A TRANSFER
25	SUMMARY;
26	(VI) The transfer conforms with rules established by the
27	DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT; AND

-4- SB25-130

1	(VII) THE TRANSFERRING EMERGENCY DEPARTMENT CONTACTS,
2	OR ATTEMPTS TO CONTACT, AND NOTIFIES THE PATIENT'S PREFERRED
3	CONTACT PERSON ABOUT THE PROPOSED TRANSFER. IF THE PATIENT IS NOT
4	ABLE TO IDENTIFY THEIR PREFERRED CONTACT PERSON, THE
5	TRANSFERRING EMERGENCY DEPARTMENT SHALL MAKE A REASONABLE
6	EFFORT TO ASCERTAIN THE IDENTITY OF THE PREFERRED CONTACT PERSON
7	OR THE NEXT OF KIN AND NOTIFY THEM ABOUT THE PROPOSED TRANSFER.
8	THE TRANSFERRING EMERGENCY DEPARTMENT SHALL DOCUMENT ANY
9	ATTEMPTS TO CONTACT A PREFERRED CONTACT PERSON OR NEXT OF KIN
10	IN THE PATIENT'S MEDICAL RECORD.
11	(b) IF A PATIENT HAS NOT BEEN STABILIZED, TRANSFERRING THE
12	PATIENT TO ANOTHER EMERGENCY DEPARTMENT IS ONLY PERMITTED IF:
13	(I) THE PATIENT IS PROVIDED AN APPROPRIATE MEDICAL
14	SCREENING EXAMINATION AS DESCRIBED IN SUBSECTION $(10)(d)(I)$ OF THIS
15	SECTION BY A HEALTH-CARE PROVIDER;
16	(II) THE EXAMINING HEALTH-CARE PROVIDER DETERMINES THE
17	MEDICAL BENEFITS OF TRANSFERRING THE PATIENT OUTWEIGH THE RISKS,
18	AND THE HEALTH-CARE PROVIDER COMMUNICATES THE REASONING TO THE
19	RECEIVING HEALTH-CARE PROVIDER AND DOCUMENTS THE REASONING IN
20	THE PATIENT'S MEDICAL RECORD; AND
21	(III) THE PATIENT OR THE PATIENT'S REPRESENTATIVE REQUESTS
22	A TRANSFER AND GIVES INFORMED CONSENT TO THE TRANSFER AGAINST
23	MEDICAL ADVICE. THE HEALTH-CARE PROVIDER SHALL DOCUMENT THE
24	REQUEST, INFORMED CONSENT, AND MEDICAL ADVICE IN THE PATIENT'S
25	MEDICAL RECORD.
26	(7) Appropriate discharge. (a) AN EMERGENCY DEPARTMENT
27	SHALL NOT DISCHARGE A PATIENT WITH AN EMERGENCY MEDICAL

-5- SB25-130

1	CONDITION UNLESS ALL OF THE FOLLOWING CONDITIONS ARE MET:
2	(I) THE PATIENT IS PROVIDED AN APPROPRIATE MEDICAL
3	SCREENING EXAMINATION AS DESCRIBED IN SUBSECTION (10)(d)(I) OF THIS
4	SECTION BY A HEALTH-CARE PROVIDER AT THE EMERGENCY DEPARTMENT;
5	(II) THE PATIENT HAS BEEN STABILIZED;
6	(III) THE PATIENT'S PERTINENT MEDICAL RECORDS AND COPIES OF
7	THE APPROPRIATE DIAGNOSTIC TEST RESULTS THAT ARE REASONABLY
8	AVAILABLE ARE PROVIDED TO THE PATIENT UPON DISCHARGE, INCLUDING
9	A DISCHARGE SUMMARY;
10	(IV) The discharge conforms with rules established by the
11	DEPARTMENT OF PUBLIC HEALTH AND ENVIRONMENT; AND
12	(V) THE EMERGENCY DEPARTMENT CONTACTS, OR ATTEMPTS TO
13	CONTACT, AND NOTIFIES THE PATIENT'S PREFERRED CONTACT PERSON
14	ABOUT THE PROPOSED DISCHARGE. IF THE PATIENT IS NOT ABLE TO
15	IDENTIFY THEIR PREFERRED CONTACT PERSON, THE DISCHARGING
16	EMERGENCY DEPARTMENT SHALL MAKE A REASONABLE EFFORT TO
17	ASCERTAIN THE IDENTITY OF THE PREFERRED CONTACT PERSON OR THE
18	NEXT OF KIN AND NOTIFY THEM ABOUT THE PROPOSED DISCHARGE. THE
19	EMERGENCY DEPARTMENT SHALL DOCUMENT ANY ATTEMPTS TO CONTACT
20	A PREFERRED CONTACT PERSON OR NEXT OF KIN IN THE PATIENT'S MEDICAL
21	RECORD.
22	(b) IF A PATIENT HAS NOT BEEN STABILIZED, DISCHARGING THE
23	PATIENT IS ONLY PERMITTED IF:
24	(I) THE PATIENT IS PROVIDED AN APPROPRIATE MEDICAL
25	SCREENING EXAMINATION AS DESCRIBED IN SUBSECTION (10)(d)(I) OF THIS
26	SECTION BY A HEALTH-CARE PROVIDER; AND
27	(II) THE PATIENT OR THE PATIENT'S REPRESENTATIVE REQUESTS A

-6- SB25-130

1	DISCHARGE AND GIVES INFORMED CONSENT TO THE DISCHARGE AGAINST
2	MEDICAL ADVICE. THE HEALTH-CARE PROVIDER SHALL DOCUMENT THE
3	REQUEST, INFORMED CONSENT, AND MEDICAL ADVICE IN THE PATIENT'S
4	MEDICAL RECORD.
5	(8) Nonliability. An emergency department does not
6	VIOLATE THIS SECTION IF:
7	(a) The patient is provided an appropriate medical
8	SCREENING EXAMINATION AS DESCRIBED IN SUBSECTION $(10)(d)(I)$ OF THIS
9	SECTION BY A HEALTH-CARE PROVIDER AND THE EXAMINING
10	HEALTH-CARE PROVIDER DETERMINES THAT NO EMERGENCY MEDICAL
11	CONDITION EXISTS AND RECORDS THE DETERMINATION IN THE PATIENT'S
12	MEDICAL RECORD;
13	(b) The patient is provided an appropriate medical
14	SCREENING EXAMINATION AS DESCRIBED IN SUBSECTION $(10)(d)(I)$ OF THIS
15	SECTION BY A HEALTH-CARE PROVIDER AND THE EXAMINING
16	HEALTH-CARE PROVIDER DETERMINES THAT AN EMERGENCY MEDICAL
17	CONDITION EXISTS AND THE PATIENT IS APPROPRIATELY TRANSFERRED OR
18	DISCHARGED PURSUANT TO SUBSECTION (6) OR (7) OF THIS SECTION; OR
19	(c) The patient is provided an appropriate medical
20	SCREENING EXAMINATION AS DESCRIBED IN SUBSECTION $(10)(d)(I)$ of this
21	SECTION BY A HEALTH-CARE PROVIDER AND THE EXAMINING
22	HEALTH-CARE PROVIDER DETERMINES THAT AN EMERGENCY MEDICAL
23	CONDITION EXISTS AND THE PATIENT IS ADMITTED IN GOOD FAITH TO THE
24	EMERGENCY DEPARTMENT FOR FURTHER STABILIZING TREATMENT.
25	(9) Enforcement. (a) The attorney general may bring a
26	CIVIL ACTION ON BEHALF OF THE STATE TO SEEK INJUNCTIVE RELIEF OR

THE IMPOSITION OF A CIVIL MONETARY PENALTY AGAINST AN EMERGENCY

27

-7- SB25-130

1	DEPARTMENT OR A HEALTH-CARE PROVIDER FOR NEGLIGENTLY VIOLATING
2	THIS SECTION. THE COURT, UPON FINDING A VIOLATION OF THIS SECTION,
3	SHALL IMPOSE A CIVIL PENALTY IN AN AMOUNT NOT TO EXCEED FIFTY
4	THOUSAND DOLLARS FOR EACH VIOLATION.
5	(b) A PATIENT WHO SUFFERS PERSONAL INJURY PURSUANT TO THIS
6	SECTION HAS A PRIVATE RIGHT OF ACTION AGAINST AN EMERGENCY
7	DEPARTMENT AND MAY INSTITUTE A CIVIL ACTION IN DISTRICT COURT FOR
8	ANY APPROPRIATE REMEDY WITHIN THREE YEARS FROM THE DATE OF THE
9	ALLEGED VIOLATION.
10	(10) Definitions. As used in this section, unless the context
11	OTHERWISE REQUIRES:
12	(a) "ACTIVE LABOR" MEANS A PREGNANT PATIENT IS
13	EXPERIENCING SYMPTOMS OF LABOR, INCLUDING, BUT NOT LIMITED TO,
14	CONTRACTIONS, PAIN, BLEEDING, CERVICAL DILATION, OR SHORTENED
15	CERVICAL LENGTH, UNLESS THE EXAMINING OBSTETRICIAN CERTIFIES
16	THAT, AFTER A REASONABLE TIME OF OBSERVATION, THE PATIENT IS IN
17	FALSE LABOR.
18	(b) "Emergency department" means an emergency
19	DEPARTMENT OF A HOSPITAL LICENSED PURSUANT TO SECTION 25-3-101;
20	A FREESTANDING EMERGENCY DEPARTMENT, AS DEFINED IN SECTION
21	25-1.5-114; A LABOR AND DELIVERY UNIT OF A GENERAL HOSPITAL; A
22	MATERNITY HOSPITAL; A HOSPITAL OR HEALTH-CARE FACILITY, OR AREA
23	OF A HOSPITAL OR HEALTH-CARE FACILITY, THAT HOLDS ITSELF OUT TO
24	THE PUBLIC AS PROVIDING EMERGENCY CARE; OR A HOSPITAL OR
25	HEALTH-CARE FACILITY AT WHICH AT LEAST ONE-THIRD OF OUTPATIENT
26	VISITS DURING THE PRIOR CALENDAR YEAR WERE FOR EMERGENCY
27	MEDICAL CARE.

-8- SB25-130

1	(c) (1) "EMERGENCY MEDICAL CONDITION" MEANS A MEDICAL
2	CONDITION WITH SYMPTOMS OF AN ILLNESS OR INJURY THAT MAY
3	PROGRESS IN SEVERITY OR RESULT IN COMPLICATIONS WITH A HIGH
4	PROBABILITY FOR MORBIDITY OR MORTALITY IF TREATMENT DOES NOT
5	BEGIN QUICKLY.
6	(II) "EMERGENCY MEDICAL CONDITION" INCLUDES, BUT IS NOT
7	LIMITED TO, ACTIVE LABOR; A THREATENED ECTOPIC PREGNANCY OR
8	MISCARRIAGE; A COMPLICATION RESULTING FROM PREGNANCY OR
9	PREGNANCY LOSS; RISKS TO FUTURE FERTILITY; A PRETERM PREMATURE
10	RUPTURE OF MEMBRANES; A PLACENTAL ABNORMALITY; AND EMERGENT
11	HYPERTENSIVE DISORDERS, SUCH AS PREECLAMPSIA.
12	(III) "EMERGENCY MEDICAL CONDITION" INCLUDES A SCENARIO IN
13	WHICH THERE IS INADEQUATE TIME TO SAFELY TRANSFER THE PATIENT TO
14	ANOTHER EMERGENCY DEPARTMENT OR IN WHICH THE TRANSFER MIGHT
15	POSE A THREAT TO THE SAFETY OF THE PATIENT.
16	(d) (I) "EMERGENCY MEDICAL SERVICES" MEANS:
17	(A) A MEDICAL SCREENING EXAMINATION THAT IS APPROPRIATE
18	TO THE PATIENT'S PRESENTING SIGNS AND SYMPTOMS TO DETERMINE IF AN
19	EMERGENCY MEDICAL CONDITION EXISTS;
20	(B) FOR A PREGNANT PATIENT, A MEDICAL SCREENING
21	EXAMINATION CONDUCTED BY AN ON-CALL OBSTETRICIAN THAT IS
22	APPROPRIATE TO THE PATIENT'S PRESENTING SIGNS AND SYMPTOMS TO
23	DETERMINE IF AN EMERGENCY MEDICAL CONDITION EXISTS; AND
24	(C) WHEN AN EMERGENCY MEDICAL CONDITION EXISTS, THE
25	MEDICAL TREATMENT AND CARE NECESSARY TO STABILIZE THE PATIENT
26	AS DETERMINED BY THE EXAMINING HEALTH-CARE PROVIDER.
27	(II) "EMERGENCY MEDICAL SERVICES" INCLUDES PROVIDING

-9- SB25-130

1	ABORTION SERVICES WHEN A PATIENT HAS AN EMERGENCY MEDICAL
2	CONDITION AND AN ABORTION IS NECESSARY TO STABILIZE THE PATIENT.
3	(e) "STABILIZE" MEANS TO PROVIDE MEDICAL TREATMENT THAT
4	MAY BE NECESSARY TO ENSURE, WITHIN REASONABLE MEDICAL
5	PROBABILITY, THAT NO MATERIAL DETERIORATION OF THE PATIENT'S
6	CONDITION IS LIKELY TO RESULT FROM OR OCCUR DURING THE TRANSFER
7	OR DISCHARGE OF THE PATIENT.
8	SECTION 2. In Colorado Revised Statutes, 24-31-101, amend
9	(1)(i)(XXII) and (1)(i)(XXIII); and add (1)(i)(XXIV) as follows:
10	24-31-101. Powers and duties of attorney general. (1) The
11	attorney general:
12	(i) May independently initiate and bring civil and criminal actions
13	to enforce state laws, including actions brought pursuant to:
14	(XXII) Part 14 of article 12 of title 38; and
15	(XXIII) Section 24-34-806; AND
16	(XXIV) SECTION 25-3-132.
17	SECTION 3. Severability. If any provision of this act or the
18	application of this act to any person or circumstance is held invalid, the
19	invalidity does not affect other provisions or applications of the act that
20	can be given effect without the invalid provision or application, and to
21	this end the provisions of this act are declared to be severable.
22	SECTION 4. Safety clause. The general assembly finds,
23	determines, and declares that this act is necessary for the immediate
24	preservation of the public peace, health, or safety or for appropriations for
25	the support and maintenance of the departments of the state and state
26	institutions.

-10- SB25-130