First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 25-0073.01 Christopher McMichael x4775

HOUSE BILL 25-1285

HOUSE SPONSORSHIP

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Kipp and Pelton B.,

House Committees

Senate Committees

Agriculture, Water & Natural Resources

| | A BILL FOR AN ACT |
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| 101 | CONCERNING THE VETERINARY WORKFORCE, AND, IN CONNECTION |
| 102 | THEREWITH, ESTABLISHING REQUIREMENTS FOR THE PRACTICE |
| 103 | OF VETERINARY MEDICINE BY VETERINARY PROFESSIONAL |
| 104 | ASSOCIATES. |

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill establishes and modifies requirements related to the practice of veterinary medicine by a veterinary professional associate (VPA). In November 2024, voters in Colorado approved Proposition 129,

which established the role of VPAs and permits VPAs, starting on January 1, 2026, to practice veterinary medicine under certain circumstances. The bill specifies how an individual can register as a VPA in Colorado and clarifies the circumstances under which a VPA can practice veterinary medicine.

The bill specifies that a VPA is only permitted to practice veterinary medicine under the immediate or direct supervision of a supervising licensed veterinarian. Telesupervision of a VPA practicing veterinary medicine is not permitted under the bill.

The bill requires the supervising licensed veterinarian and the VPA to file a signed written agreement with the state board of veterinary medicine (board) that states the veterinarian is responsible for the practice of veterinary medicine by the VPA. Once that agreement has been filed with the board, the supervising licensed veterinarian may delegate aspects of the practice of veterinary medicine to the VPA if:

- The aspects of the practice are within the training, experience, and competency of the VPA;
- The practice of veterinary medicine delegated to the VPA is permitted under requirements of state and federal law and board rules;
- The supervising licensed veterinarian and VPA are located at the same veterinary premises while practicing veterinary medicine; and
- The licensed veterinarian or the VPA has obtained informed consent from the client.

The bill instructs the board to adopt rules regarding the practice of veterinary medicine by VPAs, including rules that:

- Require a VPA to practice veterinary medicine only if under immediate or direct supervision;
- Permit a VPA to perform veterinary tasks that do not constitute the practice of veterinary medicine under indirect supervision if deemed appropriate by the supervising licensed veterinarian;
- Approve a nationally recognized VPA credentialing organization that requires a VPA to complete an accredited university program for VPAs, pass a VPA examination, and complete continuing education requirements;
- Provide guidance to supervising licensed veterinarians in their delegation of tasks to and supervision of VPAs;
- Determine a scope of practice for VPAs;
- Establish a registration fee for the registration of VPAs;
- Determine continuing education requirements for VPAs; and
- Establish an equivalent registration pathway for a veterinary technician specialist, which pathway considers

-2- HB25-1285

a veterinary technician specialist's experience, education, and training as a substitute for the education requirements needed to register as a VPA.

The bill clarifies that a veterinarian-client-patient relationship must be established and maintained only by a licensed veterinarian.

The bill requires a licensed veterinarian to comply with certain restrictions when prescribing opioids and benzodiazepines.

Be it enacted by the General Assembly of the State of Colorado: 1 2 **SECTION 1. Legislative declaration.** (1) The general assembly 3 finds and declares that: 4 (a) Proposition 129 was passed by voters in November 2024 and 5 established the role of a veterinary professional associate in Colorado; 6 (b) As a national leader and the first state to establish the role of 7 a veterinary professional associate, Colorado must set a strong foundation 8 and put proper guidelines in place to provide adequate structure for and 9 oversight of veterinary professional associates; 10 By establishing clear guidelines for the department of 11 regulatory agencies and the state board of veterinary medicine that will 12 provide oversight and regulate veterinary professional associates, Colorado will ensure the protection of animals, patients, and owners in 13 14 Colorado while also protecting public health and shaping the success of 15 the new veterinary professional associate position; and 16 (d) Furthermore, clear guidelines and regulations related to the 17 new veterinary professional associate position will ensure that the will of 18 the voters is implemented and that Colorado's animals receive quality 19 veterinary care. 20 SECTION 2. In Colorado Revised Statutes, 12-315-104, amend 21 as they will become effective January 1, 2026, (21.5) and (21.7); and 22 add (21.9) as follows:

-3- HB25-1285

| 1 | 12-315-104. Definitions. As used in this article 315, unless the |
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| 2 | context otherwise requires: |
| 3 | (21.5) "Veterinary professional" means a veterinarian licensed |
| 4 | pursuant to this part 1, a veterinary professional associate registered |
| 5 | pursuant TO part 2 of this article 315, or a veterinary technician or |
| 6 | veterinary technician specialist registered pursuant to part 2 of this article |
| 7 | 315. |
| 8 | (21.7) "Veterinary professional associate" means an individual |
| 9 | who holds a master's degree in veterinary clinical care, or the equivalent, |
| 10 | AS DETERMINED BY THE BOARD PURSUANT TO SECTIONS $12-315-106$ (10) |
| 11 | AND 12-315-201 (4), and who is subject to the requirements in section |
| 12 | 12-315-203.7. |
| 13 | (21.9) "VETERINARY PROFESSIONAL ASSOCIATE CREDENTIALING |
| 14 | ORGANIZATION" MEANS: |
| 15 | (a) A VETERINARY PROFESSIONAL ASSOCIATE CREDENTIALING |
| 16 | ORGANIZATION APPROVED BY THE BOARD PURSUANT TO SECTIONS |
| 17 | 12-315-106 (5)(j) and $12-315-201$ (1)(g) to credential veterinary |
| 18 | PROFESSIONAL ASSOCIATES IN THIS STATE; OR |
| 19 | (b) The board if, pursuant to section 12-315-201 (3), NO |
| 20 | CREDENTIALING ORGANIZATION IS APPROVED. |
| 21 | SECTION 3. In Colorado Revised Statutes, 12-315-105, amend |
| 22 | as it will become effective January 1, 2026, (1)(u); and add (1.5) as |
| 23 | follows: |
| 24 | 12-315-105. License requirements and exceptions - practice of |
| 25 | veterinary medicine - veterinarian-client-patient relationship - |
| 26 | prescriptions - definitions - rules. (1) An individual shall not practice |
| 27 | veterinary medicine in this state if the individual is not a licensed |

-4- HB25-1285

| 1 | veterinarian. An individual shall not practice artificial insemination or ova |
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| 2 | transplantation of cattle or other animal species in this state except in |
| 3 | accordance with rules established pursuant to section 12-315-106 (5)(c). |
| 4 | An individual not licensed as a veterinarian pursuant to this part 1 shall |
| 5 | not diagnose, issue prognoses for, prescribe for, or perform surgery on an |
| 6 | animal. This article 315 does not prohibit: |
| 7 | (u) A veterinary professional associate from practicing veterinary |
| 8 | medicine ON SPECIES FOR WHICH THE VETERINARY PROFESSIONAL |
| 9 | ASSOCIATE HAS RECEIVED TRAINING AND that is: |
| 10 | (I) Within the veterinary professional associate's advanced |
| 11 | education and experience; and |
| 12 | (II) WITHIN THE SCOPE OF PRACTICE FOR VETERINARY |
| 13 | PROFESSIONAL ASSOCIATES, AS DETERMINED BY THE BOARD PURSUANT TO |
| 14 | SECTION 12-315-201 (1)(f); |
| 15 | (H) (III) Performed while under the IMMEDIATE OR DIRECT |
| 16 | supervision of a licensed veterinarian who is responsible AND LIABLE for |
| 17 | the veterinary professional associate's performance. ACTS AND OMISSIONS |
| 18 | OF THE VETERINARY PROFESSIONAL ASSOCIATE; AND |
| 19 | (IV) PERFORMED AFTER THE CLIENT HAS SIGNED AN INFORMED |
| 20 | CONSENT FORM IN ACCORDANCE WITH SECTION 12-315-209.7 (5). |
| 21 | (1.5) Only a licensed veterinarian may establish and |
| 22 | MAINTAIN A VETERINARIAN-CLIENT-PATIENT RELATIONSHIP. |
| 23 | SECTION 4. In Colorado Revised Statutes, 12-315-105.5, |
| 24 | amend (2), (3)(a) introductory portion, (3)(a)(I), (5)(a) introductory |
| 25 | portion, and (5)(a)(I); and add (5)(a)(III), (5)(a)(IV), and (8) as follows: |
| 26 | 12-315-105.5. Delegation to and supervision of veterinary |
| 27 | technicians, veterinary technician specialists, veterinary professional |

-5- HB25-1285

| 1 | associates, and other qualified personnel - rules. (2) A licensed |
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| 2 | veterinarian shall establish a veterinarian-client-patient relationship |
| 3 | before the veterinarian delegates a task to a veterinary technician, a |
| 4 | veterinary technician specialist, A VETERINARY PROFESSIONAL ASSOCIATE, |
| 5 | or other qualified personnel. |
| 6 | (3) (a) When determining whether to delegate a task to a |
| 7 | veterinary technician, a veterinary technician specialist, A VETERINARY |
| 8 | PROFESSIONAL ASSOCIATE, or other qualified personnel, a licensed |
| 9 | veterinarian shall consider: |
| 10 | (I) The level of education, skills, training, licensing, and |
| 11 | experience of the veterinary technician, the veterinary technician |
| 12 | specialist, THE VETERINARY PROFESSIONAL ASSOCIATE, or other qualified |
| 13 | personnel; |
| 14 | (5) (a) In promulgating ADOPTING rules pursuant to this section |
| 15 | related to the delegation of tasks and supervision of veterinary |
| 16 | professionals or other personnel, the board shall: |
| 17 | (I) Consult with licensed veterinarians, registered veterinary |
| 18 | technicians, veterinary technician specialists, clients, and other relevant |
| 19 | stakeholders, as determined by the board; and |
| 20 | (III) REQUIRE THAT A LICENSED VETERINARIAN SUPERVISE A |
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(IV) PERMIT A VETERINARY PROFESSIONAL ASSOCIATE TO PERFORM VETERINARY TASKS THAT DO NOT CONSTITUTE THE PRACTICE OF VETERINARY MEDICINE UNDER INDIRECT SUPERVISION IF THE SUPERVISING LICENSED VETERINARIAN DETERMINES THAT THE VETERINARY TASKS ARE

VETERINARY PROFESSIONAL ASSOCIATE UNDER EITHER IMMEDIATE

SUPERVISION OR DIRECT SUPERVISION WHEN THE VETERINARY

PROFESSIONAL ASSOCIATE IS PRACTICING VETERINARY MEDICINE; AND

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-6- HB25-1285

| 1 | WITHIN THE VETERINARY PROFESSIONAL ASSOCIATE'S EDUCATION AND |
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| 2 | TRAINING AND IF THE LICENSED VETERINARIAN DELEGATES THE |
| 3 | VETERINARY TASKS IN ACCORDANCE WITH THIS SECTION AND APPLICABLE |
| 4 | BOARD RULES. |
| 5 | (8) IN ACCORDANCE WITH 21 U.S.C. SEC. 353 (f), IT IS UNLAWFUL |
| 6 | FOR AN INDIVIDUAL WHO IS NOT A LICENSED VETERINARIAN TO PRESCRIBE |
| 7 | OR DISPENSE MEDICATION TO A PATIENT. |
| 8 | SECTION 5. In Colorado Revised Statutes, 12-315-106, amend |
| 9 | as it will become effective January 1, 2026, (5)(j); and add (10) as |
| 10 | follows: |
| 11 | 12-315-106. Board of veterinary medicine - creation - powers |
| 12 | - rules. (5) The board has the power to: |
| 13 | (j) ADOPT RULES TO approve a nationally recognized veterinary |
| 14 | professional associate credentialing organization for purposes of |
| 15 | credentialing veterinary professional associates in this state. The |
| 16 | credentialing organization approved by the board may MUST: |
| 17 | (I) Require completion of a university-approved program |
| 18 | UNIVERSITY PROGRAM ACCREDITED BY THE AMERICAN VETERINARY |
| 19 | MEDICAL ASSOCIATION, OR AN EQUIVALENTLY ACCREDITED PROGRAM AS |
| 20 | APPROVED BY THE BOARD, for veterinary professional associates; and |
| 21 | (II) Require that an applicant pass a veterinary professional |
| 22 | associate national examination THAT HAS BEEN APPROVED BY THE BOARD; |
| 23 | AND |
| 24 | (III) REQUIRE CONTINUING EDUCATION FOR VETERINARY |
| 25 | PROFESSIONAL ASSOCIATES. |
| 26 | (10) The board may establish by rule an equivalent |
| 27 | DECISTRATION DATHWAY FOR A VETERINARY TECHNICIAN SPECIALIST TO |

-7- HB25-1285

| 1 | REGISTER AS A VETERINARY PROFESSIONAL ASSOCIATE. THE BOARD MAY |
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| 2 | CONSIDER THE EXPERIENCE, EDUCATION, AND TRAINING OF A VETERINARY |
| 3 | TECHNICIAN WHO IS DESIGNATED AS A VETERINARY TECHNICIAN |
| 4 | SPECIALIST PURSUANT TO SECTION 12-315-203 (4.5) TO BE EQUIVALENT TO |
| 5 | THE EDUCATION REQUIREMENTS FOR A VETERINARY PROFESSIONAL |
| 6 | ASSOCIATE REQUIRED BY SECTION 12-315-203.7 (2)(a). |
| 7 | SECTION 6. In Colorado Revised Statutes, 12-315-110, amend |
| 8 | (3)(a)(II)(C) as follows: |
| 9 | 12-315-110. License renewal - waiver - rules - continuing |
| 10 | education. (3) (a) (II) The board-approved continuing educational |
| 11 | program must: |
| 12 | (C) Require two hours each licensing period on topics related to |
| 13 | the delegation of tasks TO and the supervision of veterinary technicians, |
| 14 | veterinary technician specialists, VETERINARY PROFESSIONAL ASSOCIATES, |
| 15 | and other personnel. |
| 16 | SECTION 7. In Colorado Revised Statutes, 12-315-119, amend |
| 17 | (1) as follows: |
| 18 | 12-315-119. Veterinary records in custody of animal care |
| 19 | providers - definition - rules. (1) As used in this section, unless the |
| 20 | context otherwise requires, "animal care provider" means: |
| 21 | (a) any A veterinary practice or veterinary hospital, including the |
| 22 | veterinary teaching hospital at Colorado state university, that provides |
| 23 | veterinary care or treatment to animals; AND |
| 24 | (b) A FACILITY WHERE A LICENSED VETERINARIAN PROVIDES |
| 25 | VETERINARY CARE. |
| 26 | SECTION 8. In Colorado Revised Statutes, 12-315-121, amend |
| 27 | (3) as follows: |

-8- HB25-1285

| 1 | 12-315-121. Corporate structure for the practice of veterinary |
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| 2 | medicine - definitions. (3) (a) (I) The practice of veterinary medicine by |
| 3 | a corporation pursuant to this section must be performed by or under the |
| 4 | supervision of a licensed veterinarian. |
| 5 | (II) Lay directors, officers, and shareholders of the corporation |
| 6 | shall not exercise any authority whatsoever over the independent medical |
| 7 | judgment of licensed veterinarians performing or supervising the practice |
| 8 | of veterinary medicine by or on behalf of the corporation. |
| 9 | (b) A CORPORATION, EMPLOYER, DIRECTOR, OR OFFICER SHALL |
| 10 | NOT REQUIRE A LICENSED VETERINARIAN TO SUPERVISE A VETERINARY |
| 11 | PROFESSIONAL ASSOCIATE AS A CONDITION OF EMPLOYMENT. |
| 12 | SECTION 9. In Colorado Revised Statutes, 12-315-122, add (3) |
| 13 | as follows: |
| 14 | 12-315-122. Veterinary premises - licensed veterinarian |
| 14 | 12-313-122. Vetermary premises - necessed vetermarian |
| 15 | responsible for veterinary medical decisions - supervision of |
| | • • |
| 15 | responsible for veterinary medical decisions - supervision of |
| 15 16 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY |
| 15 16 17 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY DELEGATE THE PRACTICE OF VETERINARY MEDICINE TO A VETERINARY |
| 15 16 17 18 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY DELEGATE THE PRACTICE OF VETERINARY MEDICINE TO A VETERINARY PROFESSIONAL ASSOCIATE AND SUPERVISE THE PERFORMANCE OF THE |
| 15 16 17 18 19 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY DELEGATE THE PRACTICE OF VETERINARY MEDICINE TO A VETERINARY PROFESSIONAL ASSOCIATE AND SUPERVISE THE PERFORMANCE OF THE VETERINARY PROFESSIONAL ASSOCIATE IF: |
| 15 16 17 18 19 20 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY DELEGATE THE PRACTICE OF VETERINARY MEDICINE TO A VETERINARY PROFESSIONAL ASSOCIATE AND SUPERVISE THE PERFORMANCE OF THE VETERINARY PROFESSIONAL ASSOCIATE IF: (a) The LICENSED VETERINARIAN HAS SIGNED AN AGREEMENT |
| 15 16 17 18 19 20 21 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A Licensed Veterinarian May delegate the practice of Veterinary medicine to a Veterinary professional associate and supervise the performance of the Veterinary professional associate if: (a) The Licensed Veterinarian has signed an agreement with the Veterinary professional associate stating that the |
| 15 16 17 18 19 20 21 22 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY DELEGATE THE PRACTICE OF VETERINARY MEDICINE TO A VETERINARY PROFESSIONAL ASSOCIATE AND SUPERVISE THE PERFORMANCE OF THE VETERINARY PROFESSIONAL ASSOCIATE IF: (a) The LICENSED VETERINARIAN HAS SIGNED AN AGREEMENT WITH THE VETERINARY PROFESSIONAL ASSOCIATE STATING THAT THE LICENSED VETERINARIAN IS RESPONSIBLE AND LIABLE FOR THE ACTS AND |
| 15 16 17 18 19 20 21 22 23 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY DELEGATE THE PRACTICE OF VETERINARY MEDICINE TO A VETERINARY PROFESSIONAL ASSOCIATE AND SUPERVISE THE PERFORMANCE OF THE VETERINARY PROFESSIONAL ASSOCIATE IF: (a) The LICENSED VETERINARIAN HAS SIGNED AN AGREEMENT WITH THE VETERINARY PROFESSIONAL ASSOCIATE STATING THAT THE LICENSED VETERINARIAN IS RESPONSIBLE AND LIABLE FOR THE ACTS AND OMISSIONS OF THE VETERINARY PROFESSIONAL ASSOCIATE IN THEIR |
| 15 16 17 18 19 20 21 22 23 24 | responsible for veterinary medical decisions - supervision of veterinary professional associate. (3) A LICENSED VETERINARIAN MAY DELEGATE THE PRACTICE OF VETERINARY MEDICINE TO A VETERINARY PROFESSIONAL ASSOCIATE AND SUPERVISE THE PERFORMANCE OF THE VETERINARY PROFESSIONAL ASSOCIATE IF: (a) The LICENSED VETERINARIAN HAS SIGNED AN AGREEMENT WITH THE VETERINARY PROFESSIONAL ASSOCIATE STATING THAT THE LICENSED VETERINARIAN IS RESPONSIBLE AND LIABLE FOR THE ACTS AND OMISSIONS OF THE VETERINARY PROFESSIONAL ASSOCIATE IN THEIR PRACTICE OF VETERINARY MEDICINE AT THE VETERINARY PREMISES AND |

-9- HB25-1285

| 1 | ${\tt COMPLIANCE\ WITH\ THIS\ ARTICLE\ 315\ AND\ ALL\ APPLICABLE\ BOARD\ RULES;}$ |
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| 2 | (c) THE SUPERVISING LICENSED VETERINARIAN IS LOCATED AT THE |
| 3 | SAME VETERINARY PREMISES AS THE VETERINARY PROFESSIONAL |
| 4 | ASSOCIATE WHILE THE VETERINARY PROFESSIONAL ASSOCIATE IS |
| 5 | PERFORMING THE PRACTICE OF VETERINARY MEDICINE; AND |
| 6 | (d) The supervising licensed veterinarian is supervising |
| 7 | ONLY A SINGLE VETERINARY PROFESSIONAL ASSOCIATE WHO IS |
| 8 | PRACTICING VETERINARY MEDICINE AT ANY ONE TIME. |
| 9 | SECTION 10. In Colorado Revised Statutes, 12-315-201, amend |
| 10 | (1)(d) and (1.5); amend as they will become effective January 1, 2026, |
| 11 | (1)(e) and (1)(f); and add (1)(g), (3), and (4) as follows: |
| 12 | 12-315-201. Additional board duties - rules - repeal. (1) In |
| 13 | addition to any other duties specified in this part 2 and sections |
| 14 | 12-315-105.5 and 12-315-106, the board shall: |
| 15 | (d) Adopt any rules necessary for the delegation of veterinary |
| 16 | tasks to veterinary technicians, and veterinary technician specialists, |
| 17 | VETERINARY PROFESSIONAL ASSOCIATES, OR OTHER PERSONNEL and for |
| 18 | the supervision of those delegated tasks by a licensed veterinarian; |
| 19 | (e) Require biennial continuing education for veterinary |
| 20 | professional associates, as may be determined by the board by rule, as a |
| 21 | condition of renewing registration; and |
| 22 | (f) Adopt any rules necessary for DETERMINING the SCOPE OF |
| 23 | practice and supervision of FOR veterinary professional associates; AND |
| 24 | (g) EXCEPT AS PROVIDED IN SUBSECTION (3) OF THIS SECTION, |
| 25 | ADOPT RULES TO APPROVE A NATIONALLY RECOGNIZED VETERINARY |
| 26 | PROFESSIONAL ASSOCIATE CREDENTIALING ORGANIZATION FOR PURPOSES |
| 27 | OF CREDENTIALING VETERINARY PROFESSIONAL ASSOCIATES IN THIS STATE |

-10- HB25-1285

| 1 | IN ACCORDANCE WITH SECTION $12-315-106$ (5)(j). |
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| 2 | (1.5) The board shall not: |
| 3 | (a) Charge a fee FOR THE DESIGNATION OF VETERINARY |
| 4 | TECHNICIAN SPECIALISTS in addition to the registration fee charged |
| 5 | pursuant to section 12-315-123 for the designation of veterinary |
| 6 | technician specialists FOR VETERINARY TECHNICIANS; or |
| 7 | (b) Increase the amount of the registration fee charged pursuant |
| 8 | to section 12-315-123 for veterinary technicians who seek veterinary |
| 9 | technician specialist designation to an amount that is more than the |
| 10 | registration fee that is required of other veterinary technicians. |
| 11 | (3) IF THE BOARD DOES NOT APPROVE A VETERINARY |
| 12 | PROFESSIONAL ASSOCIATE CREDENTIALING ORGANIZATION FOR PURPOSES |
| 13 | OF CREDENTIALING VETERINARY PROFESSIONAL ASSOCIATES IN THIS STATE |
| 14 | PURSUANT TO SECTION 12-315-106 (5)(j) BECAUSE THERE IS NO |
| 15 | CREDENTIALING ORGANIZATION THAT MEETS THE REQUIREMENTS SET |
| 16 | FORTH IN SECTION 12-315-106 (5)(j) OR FOR ANY OTHER REASON, THE |
| 17 | BOARD SHALL ESTABLISH BY RULE AND ADMINISTER A CREDENTIALING |
| 18 | PROCESS FOR VETERINARY PROFESSIONAL ASSOCIATE REGISTRATION. |
| 19 | (4) The board may establish by rule an equivalent |
| 20 | REGISTRATION PATHWAY FOR A VETERINARY TECHNICIAN SPECIALIST TO |
| 21 | REGISTER AS A VETERINARY PROFESSIONAL ASSOCIATE, WHICH PATHWAY |
| 22 | CONSIDERS THE EXPERIENCE, EDUCATION, AND TRAINING OF A |
| 23 | VETERINARY TECHNICIAN WHO IS DESIGNATED AS A VETERINARY |
| 24 | TECHNICIAN SPECIALIST PURSUANT TO SECTION 12-315-203 (4.5) TO BE |
| 25 | EQUIVALENT TO THE EDUCATION REQUIREMENTS FOR A VETERINARY |
| 26 | PROFESSIONAL ASSOCIATE REQUIRED BY SECTION 12-315-203.7 (2)(a). |
| 2.7 | SECTION 11. In Colorado Revised Statutes, amend 12-315-202 |

-11- HB25-1285

| 1 | as follows: |
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| 2 | 12-315-202. Registration required - rules. (1) Effective January |
| 3 | 1, 2024, a person AN INDIVIDUAL who practices as a veterinary technician |
| 4 | in this state must be registered by the board pursuant to this part 2 and |
| 5 | rules adopted by the board for the registration of veterinary technicians. |
| 6 | (2) Effective January 1, 2026, an individual who intends to |
| 7 | PRACTICE AS A VETERINARY PROFESSIONAL ASSOCIATE IN THIS STATE |
| 8 | MUST BE REGISTERED BY THE BOARD PURSUANT TO THIS PART 2 AND |
| 9 | RULES ADOPTED BY THE BOARD FOR THE REGISTRATION OF VETERINARY |
| 10 | PROFESSIONAL ASSOCIATES. |
| 11 | SECTION 12. In Colorado Revised Statutes, 12-315-203.7, |
| 12 | amend as they will become effective January 1, 2026, (2), (3), and |
| 13 | (4)(c); and add (4)(c.5) and (6) as follows: |
| 14 | 12-315-203.7. Veterinary professional associate - qualifications |
| 15 | - registration - fees - continuing education - rules. (2) Qualifications. |
| 16 | (a) To be qualified for registration as a veterinary professional associate, |
| 17 | an individual must: |
| 18 | (a) (I) Be at least eighteen TWENTY-ONE years of age; and |
| 19 | (b) (II) Hold a master's degree in veterinary clinical care FROM AN |
| 20 | ACCREDITED PROGRAM, AS APPROVED BY THE BOARD, or the equivalent, |
| 21 | as determined by the board; AND |
| 22 | (III) PASS A NATIONAL CREDENTIALING EXAM APPROVED BY THE |
| 23 | BOARD DEMONSTRATING ENTRY-LEVEL COMPETENCY TO PRACTICE AS A |
| 24 | VETERINARY PROFESSIONAL ASSOCIATE. |
| 25 | (b) An individual who does not meet the qualifications set |
| 26 | FORTH IN SUBSECTION (2)(a) OF THIS SECTION MAY BE QUALIFIED TO |
| 27 | REGISTER AS A VETERINARY PROFESSIONAL ASSOCIATE IF THE INDIVIDUAL: |

-12- HB25-1285

| 1 | (I) IS REGISTERED AS A VETERINARY TECHNICIAN WITH A |
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| 2 | DESIGNATION AS A VETERINARY TECHNICIAN SPECIALIST; AND |
| 3 | (II) IN LIEU OF THE EDUCATION REQUIREMENTS SET FORTH IN |
| 4 | SUBSECTION (2)(a)(II) OF THIS SECTION, MEETS THE REQUIREMENTS OF THE |
| 5 | EQUIVALENT REGISTRATION PATHWAY AS ESTABLISHED BY THE BOARD |
| 6 | PURSUANT TO SECTION 12-315-106 (10). |
| 7 | (3) Registration. Commencing Effective January 1, 2026, an |
| 8 | individual who practices as a veterinary professional associate in this state |
| 9 | must be registered by the board pursuant to this section and rules adopted |
| 10 | by the board for the registration of veterinary professional associates. |
| 11 | (4) Rules. Prior to registering veterinary professional associates |
| 12 | pursuant to this section, the board shall establish, by rule: |
| 13 | (c) Any information or confirmation required by the supervising |
| 14 | licensed veterinarian, INCLUDING THE AGREEMENT ENTERED INTO |
| 15 | BETWEEN THE VETERINARIAN AND A VETERINARY PROFESSIONAL |
| 16 | ASSOCIATE PURSUANT TO SUBSECTION (6) OF THIS SECTION; |
| 17 | $(c.5)\ A \text{REGISTRATION} \text{FEE} \text{FOR} \text{THE} \text{REGISTRATION} \text{OF} \text{VETERINARY}$ |
| 18 | PROFESSIONAL ASSOCIATES, WHICH FEE SHALL: |
| 19 | (I) BE PAID BY AN INDIVIDUAL APPLYING FOR REGISTRATION AS A |
| 20 | VETERINARY PROFESSIONAL ASSOCIATE AS PART OF THEIR APPLICATION; |
| 21 | AND |
| 22 | (II) BE SET AT AN AMOUNT THAT DOES NOT RESULT IN THE |
| 23 | COLLECTION OF FEES IN AN AGGREGATE AMOUNT THAT IS GREATER THAN |
| 24 | THE AMOUNT OF ADMINISTRATIVE COSTS INCURRED BY THE BOARD IN THE |
| 25 | IMPLEMENTATION OF THIS ARTICLE 315 RELATED TO VETERINARY |
| 26 | PROFESSIONAL ASSOCIATES; |
| 27 | (6) (a) Before a veterinary professional associate begins |

-13- HB25-1285

| 1 | WORKING WITH A SUPERVISING LICENSED VETERINARIAN, THE |
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| 2 | SUPERVISING LICENSED VETERINARIAN AND THE VETERINARY |
| 3 | PROFESSIONAL ASSOCIATE SHALL ENTER INTO AN AGREEMENT AND FILE |
| 4 | THE AGREEMENT WITH THE BOARD. THE AGREEMENT MUST STATE: |
| 5 | (I) THAT THE SUPERVISING LICENSED VETERINARIAN IS |
| 6 | RESPONSIBLE AND LIABLE FOR SUPERVISING THE VETERINARY |
| 7 | PROFESSIONAL ASSOCIATE AND VERIFYING THAT THE VETERINARY |
| 8 | PROFESSIONAL ASSOCIATE HAS THE COMPETENCY TO PRACTICE |
| 9 | VETERINARY MEDICINE OR PERFORM ANY TASKS DELEGATED TO THEM BY |
| 10 | THE SUPERVISING LICENSED VETERINARIAN RELATED TO THE PRACTICE OF |
| 11 | VETERINARY MEDICINE; |
| 12 | (II) THAT THE LICENSED VETERINARIAN MAY ONLY SUPERVISE A |
| 13 | SINGLE VETERINARY PROFESSIONAL ASSOCIATE WHO IS PRACTICING |
| 14 | VETERINARY MEDICINE AT ANY ONE TIME AND THAT THE VETERINARY |
| 15 | PROFESSIONAL ASSOCIATE AND THE SUPERVISING LICENSED VETERINARIAN |
| 16 | MUST BE LOCATED AT THE SAME VETERINARY PREMISES WHILE THE |
| 17 | VETERINARY PROFESSIONAL ASSOCIATE IS PRACTICING VETERINARY |
| 18 | MEDICINE; AND |
| 19 | (III) THE SPECIES FOR WHICH THE VETERINARY PROFESSIONAL |
| 20 | ASSOCIATE HAS RECEIVED EDUCATION AND TRAINING IN THE PRACTICE OF |
| 21 | VETERINARY MEDICINE. |
| 22 | (b) (I) A VETERINARY PROFESSIONAL ASSOCIATE SHALL ENTER |
| 23 | INTO AN AGREEMENT DESCRIBED IN SUBSECTION (6)(a) OF THIS SECTION |
| 24 | WITH EVERY LICENSED VETERINARIAN THAT WILL SUPERVISE THE |
| 25 | VETERINARY PROFESSIONAL ASSOCIATE IN THE VETERINARY |
| 26 | PROFESSIONAL ASSOCIATE'S PERFORMANCE OF VETERINARY MEDICINE. |
| 27 | (II) A SUPERVISING LICENSED VETERINARIAN SHALL ENTER INTO |

-14- HB25-1285

| 1 | THE AGREEMENT DESCRIBED IN SUBSECTION $(6)(a)$ OF THIS SECTION WITH |
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| 2 | EVERY VETERINARY PROFESSIONAL ASSOCIATE EMPLOYED AT THE |
| 3 | VETERINARY PREMISES THAT THE SUPERVISING LICENSED VETERINARIAN |
| 4 | INTENDS TO SUPERVISE IN THE PRACTICE OF VETERINARY MEDICINE. |
| 5 | SECTION 13. In Colorado Revised Statutes, 12-315-208, amend |
| 6 | as they will become effective January 1, 2026, (1)(a)(I) introductory |
| 7 | portion and (1)(a)(I)(B) as follows: |
| 8 | 12-315-208. Examination of registrants - behavioral health - |
| 9 | mental health - physical conditions. (1) (a) (I) If, upon receipt of a |
| 10 | signed complaint by a complainant, the board has reasonable cause to |
| 11 | believe that a veterinary technician or veterinary professional associate is |
| 12 | unable to practice as a veterinary technician OR VETERINARY |
| 13 | PROFESSIONAL ASSOCIATE with reasonable skill and safety to patients or |
| 14 | clients due to a physical condition or a behavioral health, mental health, |
| 15 | or substance use disorder, the board may require in writing that the |
| 16 | veterinary technician or veterinary professional associate submit to an |
| 17 | examination to evaluate: |
| 18 | (B) Any impact the physical condition or the behavioral health, |
| 19 | mental health, or substance use disorder has on the veterinary technician's |
| 20 | or veterinary professional associate's ability to practice as a veterinary |
| 21 | technician OR VETERINARY PROFESSIONAL ASSOCIATE with reasonable |
| 22 | skill and safety to patients and clients. |
| 23 | SECTION 14. In Colorado Revised Statutes, 12-315-209.7, |
| 24 | amend as they will become effective January 1, 2026, (1), (2), (3) |
| 25 | introductory portion, and (4) introductory portion; and add (5) as follows: |
| 26 | 12-315-209.7. Duties of licensed veterinarian - direction and |
| 27 | supervision of veterinary professional associate - rules. (1) Except as |

-15- HB25-1285

provided in subsection (2) of this section, a person practicing VETERINARY MEDICINE as a veterinary professional associate may perform duties and actions authorized pursuant to section 12-315-105 (1)(u) that are within the scope of the veterinary professional associate's advanced education and experience if the person performs those duties PRACTICES VETERINARY MEDICINE under the IMMEDIATE OR DIRECT supervision of a licensed veterinarian.

- (2) A veterinary professional associate shall perform only those duties or actions delegated by the licensed supervising veterinarian, WITH WHOM THE VETERINARY PROFESSIONAL ASSOCIATE HAS A SIGNED AGREEMENT FILED WITH THE BOARD IN ACCORDANCE WITH SECTION 12-315-203.7 (6), for which the veterinary professional associate has the necessary training, and experience, AND COMPETENCY, as determined by the supervising veterinarian, to meet generally accepted standards of veterinary care.
- (3) If a veterinary professional associate is delegated duties beyond the veterinary professional associate's training, and experience, AND COMPETENCY, the licensed veterinarian:
- (4) If a veterinary professional associate performs duties beyond the veterinary professional associate's training, and experience, AND COMPETENCY or does not conform with the requirement to perform all duties and actions pursuant to section 12-315-105 (1)(u) under the IMMEDIATE OR DIRECT supervision of a licensed supervising veterinarian as specified in subsection (1) of this section, the veterinary professional associate may be subject to:
- (5) BEFORE A VETERINARY PROFESSIONAL ASSOCIATE ENGAGES IN THE PRACTICE OF VETERINARY MEDICINE ON A PATIENT, THE CLIENT MUST

-16- HB25-1285

| 1 | SIGN AN INFORMED CONSENT FORM ACKNOWLEDGING THAT THE PATIENT |
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| 2 | WILL BE TREATED BY A VETERINARY PROFESSIONAL ASSOCIATE. THE |
| 3 | INFORMED CONSENT FORM MUST INCLUDE THE FOLLOWING INFORMATION: |
| 4 | (a) A STATEMENT THAT THE VETERINARY PROFESSIONAL |
| 5 | ASSOCIATE WILL BE ENGAGING IN THE PRACTICE OF VETERINARY MEDICINE |
| 6 | ON THE PATIENT; |
| 7 | (b) A STATEMENT THAT THE VETERINARY PROFESSIONAL |
| 8 | ASSOCIATE IS NOT A LICENSED VETERINARIAN; AND |
| 9 | (c) THE NAME AND LICENSE NUMBER OF THE LICENSED |
| 10 | VETERINARIAN WHO WILL BE SUPERVISING THE VETERINARY |
| 11 | PROFESSIONAL ASSOCIATE AND WHO IS RESPONSIBLE FOR THE VETERINARY |
| 12 | PROFESSIONAL ASSOCIATE'S PERFORMANCE OF VETERINARY MEDICINE. |
| 13 | SECTION 15. In Colorado Revised Statutes, 12-315-302, amend |
| 14 | (1) and (3) as follows: |
| | |
| 15 | 12-315-302. Veterinarian-client-patient relationship - |
| 15 16 | 12-315-302. Veterinarian-client-patient relationship - telemedicine. (1) Only a licensed veterinarian may establish AND |
| | 1 |
| 16 | telemedicine. (1) Only a licensed veterinarian may establish AND |
| 16 17 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. |
| 16 17 18 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. (3) An established veterinarian-client-patient relationship may be |
| 16 17 18 19 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. (3) An established veterinarian-client-patient relationship may be maintained ONLY BY A LICENSED VETERINARIAN through examinations |
| 16 17 18 19 20 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. (3) An established veterinarian-client-patient relationship may be maintained ONLY BY A LICENSED VETERINARIAN through examinations that occur using telecommunications technology in between appropriate |
| 16 17 18 19 20 21 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. (3) An established veterinarian-client-patient relationship may be maintained ONLY BY A LICENSED VETERINARIAN through examinations that occur using telecommunications technology in between appropriate in-person, physical examinations or visits to the premises where the |
| 16 17 18 19 20 21 22 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. (3) An established veterinarian-client-patient relationship may be maintained ONLY BY A LICENSED VETERINARIAN through examinations that occur using telecommunications technology in between appropriate in-person, physical examinations or visits to the premises where the patient is kept. |
| 16 17 18 19 20 21 22 23 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. (3) An established veterinarian-client-patient relationship may be maintained ONLY BY A LICENSED VETERINARIAN through examinations that occur using telecommunications technology in between appropriate in-person, physical examinations or visits to the premises where the patient is kept. SECTION 16. In Colorado Revised Statutes, 12-315-303, amend |
| 16 17 18 19 20 21 22 23 24 | telemedicine. (1) Only a licensed veterinarian may establish AND MAINTAIN a veterinarian-client-patient relationship in this state. (3) An established veterinarian-client-patient relationship may be maintained ONLY BY A LICENSED VETERINARIAN through examinations that occur using telecommunications technology in between appropriate in-person, physical examinations or visits to the premises where the patient is kept. SECTION 16. In Colorado Revised Statutes, 12-315-303, amend (1)(a); and add (1)(c) as follows: |

-17- HB25-1285

| 1 | veterinary medicine A LICENSED VETERINARIAN in Colorado in order to |
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| 2 | practice telemedicine in Colorado. |
| 3 | (c) A VETERINARY PROFESSIONAL ASSOCIATE IS NOT PERMITTED |
| 4 | TO PRACTICE VETERINARY MEDICINE USING TELEMEDICINE. |
| 5 | SECTION 17. In Colorado Revised Statutes, 12-315-307, add (3) |
| 6 | as follows: |
| 7 | 12-315-307. Telesupervision - telesupervision for veterinary |
| 8 | professional associates practicing veterinary medicine prohibited. |
| 9 | (3) (a) A LICENSED VETERINARIAN SHALL NOT USE TELESUPERVISION TO |
| 10 | SUPERVISE A VETERINARY PROFESSIONAL ASSOCIATE WHO IS PRACTICING |
| 11 | VETERINARY MEDICINE. |
| 12 | (b) A LICENSED VETERINARIAN MAY USE TELESUPERVISION TO |
| 13 | SUPERVISE A VETERINARY PROFESSIONAL ASSOCIATE WHO IS PERFORMING |
| 14 | VETERINARY TASKS THAT DO NOT CONSTITUTE THE PRACTICE OF |
| 15 | VETERINARY MEDICINE IF THE LICENSED VETERINARIAN DELEGATES THE |
| 16 | TASKS AND SUPERVISES THE VETERINARY PROFESSIONAL ASSOCIATE IN |
| 17 | ACCORDANCE WITH SECTIONS 12-315-105.5 AND 12-315-122 AND ANY |
| 18 | APPLICABLE BOARD RULES. |
| 19 | SECTION 18. In Colorado Revised Statutes, 12-30-109, amend |
| 20 | (2) and (4)(e); and add (4)(f.5) as follows: |
| 21 | 12-30-109. Prescriptions - limitations - definition - rules. (2) A |
| 22 | prescriber licensed pursuant to article 315 of this title 12 may prescribe |
| 23 | opioids and benzodiazepines electronically IN ACCORDANCE WITH |
| 24 | SECTION 12-315-305. |
| 25 | (4) As used in this section, "prescriber" means: |
| 26 | (e) A podiatrist licensed pursuant to article 290 of this title 12; or |
| 27 | (f 5) A VETEDINADIAN LICENSED DUDSHANT TO ADTICLE 315 OF |

-18- HB25-1285

| 1 | THIS TITLE 12; OR |
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| 2 | SECTION 19. In Colorado Revised Statutes, 24-72-204, amend |
| 3 | as it will become effective January 1, 2026, (3)(a)(XIV) as follows: |
| 4 | 24-72-204. Allowance or denial of inspection - grounds - |
| 5 | procedure - appeal - definitions - repeal. (3) (a) The custodian shall |
| 6 | deny the right of inspection of the following records, unless otherwise |
| 7 | provided by law; except that the custodian shall make any of the |
| 8 | following records, other than letters of reference concerning employment, |
| 9 | licensing, or issuance of permits, available to the person in interest in |
| 10 | accordance with this subsection (3): |
| 11 | (XIV) Veterinary medical data, information, and records on |
| 12 | individual animals that are owned by private individuals or business |
| 13 | entities but are in the custody of a veterinary medical practice or hospital, |
| 14 | including the veterinary teaching hospital at Colorado state university, |
| 15 | that provides veterinary medical care and treatment to animals. A |
| 16 | veterinary-patient-client VETERINARIAN-CLIENT-PATIENT privilege exists |
| 17 | with respect to such data, information, and records only when a person in |
| 18 | interest and a LICENSED veterinarian or veterinary professional associate |
| 19 | enter into a mutual agreement ESTABLISH A |
| 20 | VETERINARIAN-CLIENT-PATIENT RELATIONSHIP, AS DEFINED IN SECTION |
| 21 | 12-315-104(19), IN ORDER to provide medical treatment for an individual |
| 22 | animal and such person in interest maintains an ownership interest in such |
| 23 | animal undergoing treatment. For purposes of AS USED IN this subsection |
| 24 | (3)(a)(XIV), "person in interest" means the owner of an animal |
| 25 | undergoing veterinary medical treatment or such owner's designated |

representative. Nothing in this subsection (3)(a)(XIV) shall prevent the

state agricultural commission, the state agricultural commissioner, or the

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-19- HB25-1285

1 state board of veterinary medicine from exercising their investigatory and 2 enforcement powers and duties granted pursuant to section 35-1-106 3 (1)(h), article 50 of title 35, and section 12-315-106 (5)(e), respectively. 4 The veterinary-patient-client VETERINARIAN-CLIENT-PATIENT privilege 5 described in this subsection (3)(a)(XIV), pursuant to section 12-315-120 6 (5), may not be asserted for the purpose of excluding or refusing evidence 7 or testimony in a prosecution for an act of animal cruelty under section 8 18-9-202 or for an act of animal fighting under section 18-9-204. 9 **SECTION 20.** Act subject to petition - effective date. This act 10 takes effect January 1, 2026; except that, if a referendum petition is filed 11 pursuant to section 1 (3) of article V of the state constitution against this 12 act or an item, section, or part of this act within the ninety-day period 13 after final adjournment of the general assembly, then the act, item, 14 section, or part will not take effect unless approved by the people at the 15 general election to be held in November 2026 and, in such case, will take 16 effect on the date of the official declaration of the vote thereon by the

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governor.

-20- HB25-1285