First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 25-0324.02 Alana Rosen x2606

SENATE BILL 25-119

SENATE SPONSORSHIP

Kirkmeyer,

HOUSE SPONSORSHIP

Garcia Sander and Hamrick,

Senate Committees

Education

101

102

House Committees

A BILL FOR AN ACT

CONCERNING MEASURES TO MODIFY THE DEPARTMENT OF EARLY CHILDHOOD.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Current law authorizes the executive director of the department of early childhood (department) to adopt all rules for the administration of the department, for the execution and administration of department functions, and for the programs and services managed by the department. The bill repeals the executive director's rule-making authority and creates the state board of early childhood services (state board). The bill

authorizes the state board to adopt all rules for the administration of the department, for the execution and administration of department functions, and for the programs and services managed by the department.

Current law allows a local coordinating organization (LCO) to participate in the Colorado universal preschool program (program) by allocating funding to school- and community-based preschool providers (preschool providers), ensuring a mixed delivery system of preschool providers, and coordinating with preschool providers and the early childhood and family support programs and services. On June 1, 2026, LCOs will no longer participate in the program, but LCOs will continue to support families who apply for early childhood and family support programs and services, coordinate with county departments and tribal agencies, and work with early child care providers to increase recruitment and retention of individuals in the early child care workforce.

The bill requires the department to modify the unified application to grant administrative access to a preschool provider who participates in the program to help families enroll their children in the program and to assist families with their administrative needs, including with the completion of their first program application and maintaining the continued enrollment of their children who have been receiving preschool services from the preschool provider. Administrative units will also have access to the unified application to help families enroll children with disabilities in the program and to assist families with their administrative needs.

Current law requires the executive director to adopt rules for the maximum allowable educator-to-child ratios and group sizes (ratios and group sizes) in alignment with national best practices. The bill requires the state board to adopt rules for ratios and group sizes in alignment with state licensing standards. When the department adjusts ratios and group sizes, and prior to adopting rules for the preschool program, the department is required to coordinate with preschool providers to determine the ratios and group sizes.

The bill requires the department to distribute funding to preschool providers in advance of services provided throughout the school year based on enrollment data.

- Be it enacted by the General Assembly of the State of Colorado:
- 2 **SECTION 1.** In Colorado Revised Statutes, 26.5-1-103, **amend**
- 3 (2); and **add** (6) as follows:

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- 4 **26.5-1-103. Definitions.** As used in this title 26.5, unless the
- 5 context otherwise requires:

-2- SB25-119

1	(2) "Department rule" means a rule promulgated by the executive
2	director ADOPTED BY THE STATE BOARD as authorized in section
3	26.5-1-105.
4	(6) "STATE BOARD OF EARLY CHILDHOOD SERVICES" OR "STATE
5	BOARD" MEANS THE STATE BOARD OF EARLY CHILDHOOD SERVICES
6	CREATED IN SECTION 26.5-1-105.
7	SECTION 2. In Colorado Revised Statutes, 26.5-1-105, amend
8	(2)(h)(I), (2)(i), and (2)(j); and repeal and reenact, with amendments,
9	(1) as follows:
10	26.5-1-105. Powers and duties of the state board of early
11	childhood services - rules - rules advisory council - repeal.
12	(1) (a) (I) THE STATE BOARD OF EARLY CHILDHOOD IS CREATED IN THE
13	DEPARTMENT. THE STATE BOARD IS A TYPE 1 ENTITY, AS DEFINED IN
14	SECTION 24-1-105. THE STATE BOARD CONSISTS OF THE EXECUTIVE
15	DIRECTOR OF THE DEPARTMENT, OR THE EXECUTIVE DIRECTOR'S DESIGNEE,
16	AND EIGHT MEMBERS WHO ARE APPOINTED BY THE GOVERNOR AS
17	FOLLOWS:
18	(A) ONE MEMBER REPRESENTING THE DEPARTMENT;
19	(B) TWO MEMBERS REPRESENTING COMMUNITY-BASED PRESCHOOL
20	PROVIDERS;
21	(C) Two members representing school-based preschool
22	PROVIDERS;
23	(D) Two members representing counties; and
24	(E) ONE MEMBER WITH A PROFESSIONAL BACKGROUND IN SPECIAL
25	EDUCATION.
26	(II) IN MAKING APPOINTMENTS, THE GOVERNOR SHALL TAKE INTO
2.7	CONSIDERATION THE RECOMMENDATIONS OF THE FOLLOWING

-3- SB25-119

1	ORGANIZATIONS:
2	(A) AN ASSOCIATION FOCUSED ON EARLY CHILDHOOD EDUCATION;
3	(B) A STATEWIDE ORGANIZATION THAT REPRESENTS SCHOOL
4	EXECUTIVES;
5	(C) A STATEWIDE ORGANIZATION THAT REPRESENTS COUNTIES;
6	AND
7	(D) A CONSORTIUM OF SPECIAL EDUCATION DIRECTORS.
8	(III) NO LATER THAN AUGUST 15, 2025, THE GOVERNOR SHALL
9	APPOINT THE MEMBERS TO THE STATE BOARD. THE MEMBERS WHO ARE
10	FIRST APPOINTED ARE DESIGNATED TO SERVE FOR STAGGERED TERMS SO
11	THAT THE TERM OF AT LEAST ONE MEMBER WILL EXPIRE EACH YEAR.
12	THEREAFTER, THE TERM OF EACH MEMBER IS FOUR YEARS.
13	(IV) THE GOVERNOR MAY TAKE INTO CONSIDERATION THE
14	GEOGRAPHIC DIVERSITY OF THE STATE IN APPOINTING MEMBERS OF THE
15	STATE BOARD.
16	$(V) \ \ \text{If a vacancy arises for any reason, the governor shall}$
17	APPOINT A PERSON WHO MEETS THE REQUIREMENTS OF THE VACANT
18	POSITION TO FILL THE VACANCY AS SOON AS POSSIBLE AFTER THE
19	VACANCY OCCURS.
20	(VI) THE MEMBERS OF THE STATE BOARD SERVE WITHOUT
21	COMPENSATION BUT MAY RECEIVE REIMBURSEMENT, WITHIN EXISTING
22	RESOURCES, FOR NECESSARY TRAVEL EXPENSES ACTUALLY INCURRED IN
23	SERVING ON THE STATE BOARD.
24	(VII) No more than five members of the state board may be
25	REGISTERED WITH THE SAME POLITICAL PARTY.
26	(b) No later than September 15, 2025, the executive
27	DIDECTOR SHALL CALL THE FIRST MEETING OF THE STATE BOARD AT

-4- SB25-119

1	WHICH THE MEMBERS OF THE STATE BOARD SHALL ELECT A MEMBER TO
2	SERVE AS A CHAIR AND A MEMBER TO SERVE AS THE VICE-CHAIR OF THE
3	STATE BOARD. THE MEMBERS OF THE STATE BOARD SHALL ELECT A CHAIR
4	AND VICE-CHAIR ANNUALLY THEREAFTER. THE CHAIR OF THE STATE
5	BOARD SHALL CALL MEETINGS OF THE STATE BOARD AS NECESSARY TO
6	COMPLETE THE DUTIES OF THE STATE BOARD.
7	(c) THE STATE BOARD SHALL:
8	(I) ADOPT, IN ACCORDANCE WITH THE "STATE ADMINISTRATIVE
9	PROCEDURE ACT", ARTICLE 4 OF TITLE 24, ALL RULES FOR THE
10	ADMINISTRATION OF THE DEPARTMENT AND FOR THE EXECUTION AND
11	ADMINISTRATION OF THE FUNCTIONS SPECIFIED IN SECTION 26.5-1-109
12	AND FOR THE PROGRAMS AND SERVICES SPECIFIED IN THIS TITLE 26.5. IN
13	ADOPTING RULES, THE STATE BOARD SHALL, TO THE GREATEST EXTENT
14	POSSIBLE:
15	(A) REDUCE THE ADMINISTRATIVE BURDEN OF ACCESSING
16	PROGRAMS AND SERVICES, IMPLEMENTING PROGRAMS, AND PROVIDING
17	SERVICES TO FAMILIES AND PROVIDERS;
18	(B) DECREASE DUPLICATION AND CONFLICTS IN IMPLEMENTING
19	PROGRAMS AND PROVIDING SERVICES;
20	(C) INCREASE EQUITY IN ACCESS TO PROGRAMS AND SERVICES AND
21	IN CHILD AND FAMILY OUTCOMES;
22	(D) INCREASE ADMINISTRATIVE EFFICIENCY AMONG THE
23	PROGRAMS AND SERVICES PROVIDED BY THE DEPARTMENT; AND
24	(E) Ensure that the rules are coordinated across
25	PROGRAMS AND SERVICES SO THAT PROGRAMS ARE IMPLEMENTED AND
26	SERVICES ARE PROVIDED WITH IMPROVED EASE OF ACCESS, QUALITY OF
2.7	FAMILY AND PROVIDER EXPERIENCE AND EASE OF IMPLEMENTATION BY

-5- SB25-119

1	STATE, LOCAL, AND TRIBAL AGENCIES;
2	(II) HOLD HEARINGS RELATING TO THE FORMULATION AND
3	REVISION OF THE POLICIES OF THE DEPARTMENT; AND
4	(III) Advise the executive director as to any matters that
5	THE EXECUTIVE DIRECTOR MAY BRING BEFORE THE STATE BOARD.
6	(d) THE DEPARTMENT MAY ADOPT GUIDELINES AND PROCEDURES
7	TO ASSIST IN THE IMPLEMENTATION AND DELIVERY OF THE PROGRAMS AND
8	SERVICES THAT THE DEPARTMENT PROVIDES PURSUANT TO THIS TITLE
9	26.5. When appropriate to reduce potential administrative
10	BURDEN, THE DEPARTMENT MAY DIFFERENTIATE IN THE ADOPTED
11	GUIDELINES AND PROCEDURES AMONG COMMUNITIES, INCLUDING
12	COMMUNITIES IN RURAL AREAS, BASED ON COMMUNITY CAPACITY AND
13	READINESS FOR IMPLEMENTING PROGRAMS AND DELIVERING SERVICES.
14	(2) (h) (I) The council shall meet as often as requested by the
15	executive director STATE BOARD. Except as otherwise provided in
16	subsection (2)(h)(II) of this section, a member of the council and a
17	non-council member who serves on a subcommittee may receive the same
18	per diem compensation for attendance at council or subcommittee
19	meetings as is provided for members of boards and commissions pursuant
20	to section 12-20-103 (6) and reimbursement for any expenses necessary
21	to support the member's participation at a council or subcommittee
22	meeting, including any required dependent or attendant care and, if the
23	member resides more than fifty miles from the location of the council or
24	subcommittee meeting, expenses incurred in traveling to and from the
25	meeting, including any required dependent or attendant travel, food, and
26	lodging.

(i) In reviewing and making recommendations concerning rules

27

-6- SB25-119

1	and in preparing other recommendations for the executive director STATE
2	BOARD, the council shall strive to develop recommendations that are
3	detailed and measurable and consider the impacts on children, parents,
4	families, providers, school districts, counties, and local coordinating
5	organizations. The council must approve recommendations by a majority
6	vote and provide those recommendations to the executive director STATE
7	BOARD in writing. Members of the council voting in the minority may
8	submit a written explanation of their opposition to the recommendations
9	to the executive director STATE BOARD.
10	(j) Before promulgating ADOPTING a rule, the executive director
11	STATE BOARD shall solicit feedback from and consider the
12	recommendations of the council. If the executive director STATE BOARD
13	decides not to follow the recommendations of the council with regard to
14	a rule, the executive director STATE BOARD shall provide a written
15	explanation of the rationale for the decision.
16	SECTION 3. In Colorado Revised Statutes, 26.5-1-110, amend
17	(2)(g) and (2)(h); and add (2)(i) and (2)(j) as follows:
18	26.5-1-110. Unified application - child care, services, and
19	education. (2) At a minimum, the unified application must:
20	(g) Allow for customization as may be necessary for certain
21	programs or services; and
22	(h) Coordinate with other agencies and programs, as appropriate,
23	to ensure appropriate referral AND ENROLLMENT of children and families
24	to early childhood programs administered by other departments;
25	(i) GRANT A PRESCHOOL PROVIDER, AS DEFINED IN SECTION
26	26.5-4-203, ADMINISTRATIVE ACCESS TO THE UNIFIED APPLICATION TO:
27	(I) HELP FAMILIES ENROLL THEIR CHILDREN IN THE UNIVERSAL

-7- SB25-119

1	PRESCHOOL PROGRAM;
2	(II) ASSIST FAMILIES WITH ANY ADMINISTRATIVE NEEDS
3	REGARDING THE UNIVERSAL PRESCHOOL PROGRAM, INCLUDING ASSISTING
4	FAMILIES WITH THE COMPLETION OF THEIR FIRST UNIVERSAL PRESCHOOL
5	PROGRAM APPLICATION AND MAINTAINING THE CONTINUED ENROLLMENT
6	OF THEIR CHILDREN WHO HAVE BEEN RECEIVING PRESCHOOL SERVICES
7	FROM THE PRESCHOOL PROVIDER; AND
8	(III) ACCESS THE UNIFIED APPLICATION WITHOUT REQUIRING THE
9	ASSISTANCE OF THE DEPARTMENT OR A LOCAL COORDINATING
10	ORGANIZATION; AND
11	(j) Grant an administrative unit, as defined in section
12	22-20-103, ADMINISTRATIVE ACCESS TO THE UNIFIED APPLICATION TO:
13	(I) HELP FAMILIES ENROLL THEIR CHILDREN WITH DISABILITIES IN
14	THE UNIVERSAL PRESCHOOL PROGRAM;
15	(II) ASSIST FAMILIES WITH ANY ADMINISTRATIVE NEEDS
16	REGARDING THE UNIVERSAL PRESCHOOL PROGRAM, INCLUDING ASSISTING
17	FAMILIES WITH THE COMPLETION OF THEIR FIRST UNIVERSAL PRESCHOOL
18	PROGRAM APPLICATION AND MAINTAINING THE CONTINUED ENROLLMENT
19	OF THEIR CHILDREN WHO HAVE BEEN RECEIVING PRESCHOOL SERVICES
20	FROM THE PRESCHOOL PROVIDER; AND
21	(III) ACCESS THE UNIFIED APPLICATION WITHOUT REQUIRING THE
22	ASSISTANCE OF THE DEPARTMENT OR A LOCAL COORDINATING
23	ORGANIZATION.
24	SECTION 4. In Colorado Revised Statutes, 26.5-2-102, amend
25	(4); and repeal (1), (6), (7), and (8) as follows:
26	26.5-2-102. Definitions. As used in this part 1, unless the context
27	otherwise requires:

-8- SB25-119

1	(1) "Colorado universal preschool program" or "state preschool
2	program" means the Colorado universal preschool program created in part
3	2 of article 4 of this title 26.5.
4	(4) "Local and tribal agencies" means county departments of
5	human or social services and agencies of an Indian tribe that have
6	responsibility for funding for early childhood and family support
7	programs and services school districts, charter schools that participate in
8	the state preschool program, and head start agencies.
9	(6) "Mixed delivery system" has the same meaning as provided in
10	section 26.5-4-203.
11	(7) "Preschool provider" has the same meaning as provided in
12	section 26.5-4-203.
13	(8) "Preschool services" means preschool services provided
14	through the state preschool program in the school year preceding
15	kindergarten eligibility to children who are four or five years of age and
16	preschool services provided through the state preschool program to a
17	limited number of children who are three years of age or younger.
18	SECTION 5. In Colorado Revised Statutes, 26.5-2-103, amend
19	(2)(c)(V), (2)(d), and (5); and repeal (2)(c)(I), (2)(e), and (4)(b) as
20	follows:
21	26.5-2-103. Local coordinating organization - applications -
22	selection - rules. (2) An entity that seeks to serve as a local coordinating
23	organization must apply to the department in accordance with department
24	rules, if any, procedures, and timelines. At a minimum, the application
25	must include:
26	(c) The applicant's plan to coordinate with, at a minimum, the
27	following entities within the proposed community:

-9- SB25-119

(I) Administrative units, as defined in section 22-20-103, which remain responsible for overseeing implementation of the part B component of the federal "Individuals with Disabilities Education Act", 20 U.S.C. sec. 1400 et seq., as amended;

- (V) County departments of human or social services in providing child care services through the Colorado child care assistance program established in part 1 of article 4 of this title 26.5 and other family support programs and services; AND
- (d) The applicant's proposed operating model for meeting the duties and responsibilities of a local coordinating organization, including, at a minimum, the applicant's personnel capacity and a proposed budget that reflects the anticipated operating and overhead costs and sources of funding. and
- (e) If the applicant is a preschool provider, the applicant's plan for ensuring that serving as the local coordinating organization does not result in an unfair advantage to the applicant with regard to allocations of preschool funding generally or in coordinating with the other preschool providers in the community to ensure the availability of a mixed delivery system and the allocation of funding among preschool providers based on parent choice.
- (4) The department, in accordance with department rules, if any, and procedures, shall review each application received pursuant to this section and select local coordinating organizations for communities throughout the state, ensuring that, to the extent possible, every family in the state resides within a community for which a local coordinating organization is selected. In selecting local coordinating organizations from among the applications received, the department shall, at a

-10- SB25-119

minimum, evaluate:
(b) The applicant's capacity to equitably recruit preschool
providers to participate in the Colorado universal preschool program and
provide preschool services through a mixed delivery system that, to the
fullest extent practicable, accommodates parent choice;
(5) The executive director may promulgate STATE BOARD MAY
ADOPT rules and the department shall adopt procedures and timelines as
necessary to implement this part 1, including adopting a process for
receiving and reviewing applications that results in the initial selection of
local coordinating organizations as soon as practicable after April 25,
2022. The department shall enter into a coordinator agreement with each
local coordinating organization in accordance with section 26.5-2-105.
Before the termination or conclusion of a coordinator agreement, the
department shall solicit applications for a local coordinating organization
for the affected community pursuant to this section and may re-select the
same entity to serve as a local coordinating organization.
SECTION 6. In Colorado Revised Statutes, 26.5-2-104, amend
(1)(a)(III), (1)(a)(V), (1)(b), (2)(d), (2)(e), (2)(g), and (3); and repeal
(1)(a)(IV), (1)(a)(VI), (1)(a)(VIII), (2)(b), and (2)(c) as follows:
26.5-2-104. Local coordinating organization - community plan
- duties. (1) (a) Each local coordinating organization shall adopt a
community plan that fosters equitable access for families to, and robust

- duties. (1) (a) Each local coordinating organization shall adopt a community plan that fosters equitable access for families to, and robust participation by providers in, early childhood and family support programs and services by increasing access to, coordinating, and allocating funding for said programs and services within the community. The community plan must, at a minimum, address:

(III) The manner in which the local coordinating organization will

-11- SB25-119

recruit and work with providers to ensure that families' needs for schooland community-based preschool providers, child care and other early childhood services within the community are met to the fullest extent possible;

- (IV) The method by which the local coordinating organization will ensure that a mixed delivery system of school- and community-based preschool providers, based on parental choice, is available within the community, including identifying the existing school- and community-based preschool providers in the community and establishing goals and benchmarks for increasing the availability of preschool providers as necessary to be responsive to family preferences;
- (V) A plan for working with early care and education providers to increase recruitment and retention of individuals in the early care and education workforce and to increase compensation for those individuals, with the goal of providing a living wage;
- (VI) A plan for coordinating the school- and community-based preschool providers that are available within the community with the other available early childhood and family support programs and services for children who enroll in the preschool providers and their families;
- (VIII) A plan for the allocation of funding among school- and community-based preschool providers and other early care and education providers in the community, with the goal of maximizing the use of funding to meet community needs, including the need for full-day services;
- (b) Notwithstanding subsection (1)(a) of this section, the initial community plan that a local coordinating organization creates may be limited to addressing participation in the Colorado universal preschool

-12- SB25-119

program and the needs for, access to, and allocation of funding for school- and community-based preschool providers. With subsequent revisions of the plan, IN THE COMMUNITY PLANS, the local coordinating organization shall address the provision and coordination of additional early childhood and family support programs and services in the community as provided in subsection (1)(a) of this section in collaboration with local and tribal agencies.

- (2) Each local coordinating organization shall implement the community plan and shall:
- (b) Subject to the availability and enrollment capacity of preschool providers in the community, provide universal access, in alignment with family choice, to high-quality school- and community-based preschool providers within the community for children in the year before eligibility for kindergarten;
 - (c) Manage a mixed delivery system of preschool providers;
- (d) Allocate, in coordination with local and tribal agencies, when applicable, local early childhood funding and state preschool program funding to public and private providers within the community, based on the community plan, and ensure, to the greatest extent possible, that children who, pursuant to department rules adopted in accordance with section 26.5-4-204 (4)(a), are in low-income families and meet qualifying factors are prioritized, as directed by the department, to receive early childhood and family support programs and services;
- (e) Support and ensure the availability of high-quality early childhood care and education for all children, including supporting access to training and support for members of the early childhood workforce;
 - (g) Increase over time the capacity of high-quality early child care

-13- SB25-119

and education programs within the community to better meet family and community needs;

(3) Each local coordinating organization shall work with entities within the community, including, at a minimum, the entities specified in section 26.5-2-103 (2)(c), to implement the community plan, which may include subcontracting or partnering with or otherwise delegating responsibility to one or more public or private entities. The local coordinating organization remains responsible to the department for implementing the community plan, meeting the goals specified in the community plan and the coordinator agreement, and meeting any additional requirements imposed by this part 1, by part 2 of article 4 of this title 26.5 concerning the Colorado universal preschool program, by department rule, or by the coordinator agreement.

SECTION 7. In Colorado Revised Statutes, 26.5-2-105, **amend** (1)(b) introductory portion, (3)(a) introductory portion, (4)(a)(I), (4)(a)(II), and (5); and **repeal** (1)(b)(II) as follows:

26.5-2-105. Department duties - coordinator agreements - review. (1) To support and provide oversight for the statewide system of local coordinating organizations, the department shall:

(b) Enter into a coordinator agreement with each local coordinating organization that is partially based on the community plan and that specifies the respective duties of the local coordinating organization and the department in implementing the community plan and in meeting the requirements specified in this part 1 in part 2 of article 4 of this title 26.5 concerning the Colorado universal preschool program, and in department rule. The coordinator agreements are not subject to the requirements of the "Procurement Code", articles 101 to 112 of title 24.

-14- SB25-119

The term of the initial coordinator agreement for a local coordinating organization is three years, and subsequent coordinator agreements must have terms of at least three but not more than five years, as determined by the department. The coordinator agreement, at a minimum, must include:

- (II) If the local coordinating organization is a preschool provider, expectations that the local coordinating organization must meet in ensuring the availability of a mixed delivery system within the community that supports equitable parent choice and in ensuring that the organization is not unfairly advantaged in allocating funding among preschool providers based on parent choice;
- (3) (a) The department shall implement a review process established in department rule by which the department at least annually reviews the performance of each local coordinating organization in serving its community, including implementing the approved community plan; fulfilling the duties specified in section 26.5-2-104; including providing a mixed delivery system of preschool providers; and complying with the coordinator agreement. In implementing the review process, the department shall, at a minimum:
- (4) (a) For any area within the state for which a local coordinating organization is not selected or for which the local coordinating organization is not fully capable of implementing all aspects of the community plan, the department shall work with the local coordinating organization, if any, and the families, providers, local governments, and local and tribal agencies in the area, as necessary, to oversee and coordinate the availability and provision of early childhood and family support programs and services within the area until such time as a local coordinating organization is selected or is deemed capable of

-15- SB25-119

1	implementing all aspects of the community plan. At a minimum, the
2	department shall:
3	(I) Assist families in applying for early childhood and family
4	support programs and services and in enrolling children with early care
5	and education providers;
6	(II) Ensure, to the extent practicable, that an equitable mixed
7	delivery system of preschool providers is available within the area, which
8	may include contracting with providers for the delivery of preschool
9	services;
10	(5) The executive director STATE BOARD shall establish by rule a
11	process by which an applying entity that is not selected to act as a local
12	coordinating organization, or a local coordinating organization for which
13	the coordinating agreement is terminated, may appeal the decision of the
14	department.
15	SECTION 8. In Colorado Revised Statutes, 26.5-4-203, repeal
16	(11) as follows:
17	26.5-4-203. Definitions. As used in this part 2, unless the context
18	otherwise requires:
19	(11) "Local coordinating organization" means the entity selected
20	by the department pursuant to section 26.5-2-103 to implement a
21	community plan for early childhood and family support programs and
22	services within a specified community.
23	SECTION 9. In Colorado Revised Statutes, 26.5-4-204, amend
24	(2), $(4)(a)$ introductory portion, $(4)(a)(I)$, $(4)(a)(II)$, and $(4)(b)$
25	introductory portion as follows:
26	26.5-4-204. Colorado universal preschool program - created
27	- eligibility - workforce development plan - program funding - rules.

-16-SB25-119 (2) (a) For the 2023-24 school year and each school year thereafter, subject to the availability and enrollment capacity of preschool providers, parents throughout the state may enroll their children, free of charge, in ten hours per week of publicly funded preschool services for the school year preceding the school year in which the children are eligible to enroll in kindergarten. The department working with local coordinating organizations, shall identify and recruit preschool providers throughout the state to participate in the Colorado universal preschool program. In identifying and recruiting preschool providers, the department and local coordinating organizations shall, to the extent practicable, establish a mixed delivery system in communities throughout the state that enables parents to select preschool providers for their children from as broad a range as possible within their respective communities.

(b) The department shall grant administrative access to the unified application, created in section 26.5-1-110, to a preschool provider and an administrative unit, as defined in section 22-20-103, to help families enroll their children in the preschool program and to assist families with their administrative needs regarding the preschool program, including assisting families with the completion of their first preschool program application and maintaining the continued enrollment of their children who have been receiving preschool services from the preschool provider or administrative unit. Preschool providers and administrative units must have access to the unified application without requiring the assistance of the department or a local coordinating organization.

(4) (a) The executive director STATE BOARD shall adopt rules to

-17- SB25-119

implement the preschool program, which must include:

- (I) The level of income that identifies a family as being low-income for purposes of identifying children who are three years of age or younger and are eligible for preschool services and prioritizing funding for those additional preschool services. The executive director STATE BOARD shall, to the extent practicable, ensure that the income eligibility requirements for other publicly funded child care programs are aligned with the income level set pursuant to this subsection (4)(a)(I).
- (II) The qualifying factors that a child must meet to be eligible to receive additional preschool services. The executive director STATE BOARD shall ensure that the qualifying factors are reviewed and, as necessary, revised at least every five THREE years. The purpose of the qualifying factors is to identify children who are at risk of entering kindergarten without being ready for school. The qualifying factors must include identification as a dual-language learner or a child with disabilities and may include such other factors as the department may identify.
- (b) In adopting rules, the executive director STATE BOARD shall, to the extent possible:
- SECTION 10. In Colorado Revised Statutes, 26.5-4-204, amend
 (2) as follows:
 - 26.5-4-204. Colorado universal preschool program created
 eligibility workforce development plan program funding rules.
 (2) For the 2023-24 school year and each school year thereafter, subject to the availability and enrollment capacity of preschool providers, parents throughout the state may enroll their children, free of charge, in ten hours per week of publicly funded preschool services for the school year

-18- SB25-119

preceding the school year in which the children are eligible to enroll in kindergarten. The department working with local coordinating organizations, shall identify and recruit preschool providers throughout the state to participate in the Colorado universal preschool program. In identifying and recruiting preschool providers, the department and local coordinating organizations shall, to the extent practicable, establish a mixed delivery system in communities throughout the state that enables parents to select preschool providers for their children from as broad a range as possible within their respective communities.

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SECTION 11. In Colorado Revised Statutes, 26.5-4-205, **amend** (1)(a) introductory portion and (2)(c) as follows:

26.5-4-205. Quality standards - evaluation - support. (1) (a) The department shall develop, and the executive director STATE BOARD shall establish by rule, the quality standards that each preschool provider must meet to receive funding through the Colorado universal preschool program. The quality standards must, at a minimum, address the issues specified in this section and must reflect national and community-informed best practices with regard to school readiness, academic and cognitive development, healthy environments, social-emotional learning, and child and family outcomes. The department and the executive director STATE BOARD shall work with families, educators, and program administrators to review and, as necessary, revise the quality standards at least every five years to ensure the standards continue to reflect national AND COMMUNITY-INFORMED best practices and meet the other requirements specified in this section. In developing, reviewing, revising, and adopting the quality standards, the department and the executive director STATE BOARD shall consider, at a

-19- SB25-119

1	minimum:
2	(2) At a minimum, the quality standards established in rule must
3	include:
4	$(c) (I) \ The maximum allowable educator\text{-to-child ratios} and group$
5	sizes, aligned with national best practices. The department, by rule, may
6	implement a waiver process to allow a preschool provider that
7	implements a nationally recognized preschool program model to
8	implement the educator-to-child ratios and group sizes that support the
9	instructional practices of the model, so long as the preschool provider
10	meets the national standards for the model or is accredited to provide the
11	$\frac{1}{2}$ state licensing standards pursuant to part 3 of article 5
12	OF THIS TITLE 26.5.
13	(II) THE DEPARTMENT, BY RULE, MAY IMPLEMENT A WAIVER
14	PROCESS TO ALLOW A PRESCHOOL PROVIDER THAT IMPLEMENTS A
15	NATIONALLY RECOGNIZED PRESCHOOL PROGRAM MODEL TO IMPLEMENT
16	THE EDUCATOR-TO-CHILD RATIOS AND GROUP SIZES THAT SUPPORT THE
17	INSTRUCTIONAL PRACTICES OF THE MODEL, AS LONG AS THE PRESCHOOL
18	PROVIDER MEETS THE NATIONAL STANDARDS FOR THE MODEL OR IS
19	ACCREDITED TO PROVIDE SERVICES THAT CONFORM TO THE MODEL.
20	SECTION 12. In Colorado Revised Statutes, 26.5-4-207, amend
21	(3) as follows:
22	26.5-4-207. Preschool program evaluation and improvement
23	process - independent evaluator. (3) The department shall
24	communicate the evaluations and recommendations of the independent

evaluator to families, communities, preschool providers, local

coordinating organizations, the state board of education, and the general

assembly, as appropriate, to inform and improve early childhood teaching

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-20- SB25-119

and education and policy-making related to early childhood education.

SECTION 13. In Colorado Revised Statutes, 26.5-4-208, **amend** (1)(e) and (3)(a) as follows:

26.5-4-208. Preschool provider funding - per-child rates - local contribution - distribution and use of money - definitions. (1) (e) In establishing the formulas and other distribution amounts, the department shall consult with the STATE BOARD, THE rules advisory council, the early childhood leadership commission, and members of the early childhood community, including parents of preschool-age children, preschool educators, preschool providers, early childhood councils, school districts, charter schools, representatives of county departments of human or social services, local coordinating organizations, and individuals with financial expertise in public and private funding sources for early childhood services.

(3) (a) Beginning in the 2023-24 fiscal year and for each fiscal year thereafter, the department working with local coordinating organizations as provided in each local coordinating organization's coordinator agreement with the department, shall distribute the funding appropriated to the department for preschool services from the preschool programs cash fund and any amount received pursuant to section 26.5-4-209 (2). The department and local coordinating organizations, as applicable, shall base the amounts distributed on the per-child rates and any special purpose distributions established for the applicable fiscal year pursuant to subsection (1) of this section. At the start of each fiscal year, the department and local coordinating organizations, as applicable, shall distribute, IN ADVANCE OF SERVICES PROVIDED, a portion of the funding to preschool providers based on the numbers and types of eligible

-21- SB25-119

children expected to enroll in preschool as estimated in the community plans or as estimated by the department for an area that does not have a local coordinating organization. The department and local coordinating organizations, as applicable, shall continue distributing, IN ADVANCE OF SERVICES PROVIDED, portions of the funding periodically throughout the school year and shall adjust the amounts distributed based on the actual numbers and types of eligible children enrolled by preschool providers.

SECTION 14. In Colorado Revised Statutes, 26.5-4-208, amend

SECTION 14. In Colorado Revised Statutes, 26.5-4-208, **amend** (1)(c), (1)(e), (3)(a), (3)(c)(II), and (3)(c)(IV) as follows:

26.5-4-208. Preschool provider funding - per-child rates - local contribution - distribution and use of money - definitions. (1) (c) In establishing the formula for additional preschool services, in addition to the considerations specified in subsection (1)(a) of this section, the department may consider the amount of local funding available to assist families within a community. based on the community plan or available within an area that does not have a local coordinating organization. A preschool provider is prohibited from charging a fee for additional preschool services to a family that participates in the preschool program that exceeds the amount charged to families that do not receive additional preschool services.

(e) In establishing the formulas and other distribution amounts, the department shall consult with the rules advisory council, the early childhood leadership commission, and members of the early childhood community, including parents of preschool-age children, preschool educators, preschool providers, early childhood councils, school districts, charter schools, representatives of county departments of human or social services, local coordinating organizations, and individuals with financial

-22- SB25-119

expertise in public and private funding sources for early childhood services.

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(3) (a) Beginning in the 2023-24 fiscal year and for each fiscal year thereafter, the department working with local coordinating organizations as provided in each local coordinating organization's coordinator agreement with the department, shall distribute the funding appropriated to the department for preschool services from the preschool programs cash fund and any amount received pursuant to section 26.5-4-209 (2). The department and local coordinating organizations, as applicable, shall base the amounts distributed on the per-child rates and any special purpose distributions established for the applicable fiscal year pursuant to subsection (1) of this section. At the start of each fiscal year, the department and local coordinating organizations as applicable, shall distribute a portion of the funding to preschool providers based on the numbers and types of eligible children expected to enroll in preschool as estimated in the community plans or as estimated by the department. for an area that does not have a local coordinating organization. The department and local coordinating organizations, as applicable, shall continue distributing portions of the funding periodically throughout the school year and shall adjust the amounts distributed based on the actual numbers and types of eligible children enrolled by preschool providers.

(c) (II) The department and local coordinating organizations, as applicable, shall distribute the funding for preschool services for children who are three years of age or younger as described in subsection (3)(c)(I)(B) of this section only to preschool providers that are school districts or charter schools for the eligible children who are three years of age and younger whom the school district or charter school enrolls in

-23- SB25-119

accordance with the preschool program; except that, in a fiscal year in which the general assembly specifically appropriates an amount to provide preschool services for children three years of age or younger who do not have disabilities that exceeds the amount described in subsection (3)(c)(I)(B) of this section, the department may distribute in accordance with the applicable community plans all or any portion of the excess appropriation amount to community-based preschool providers. A school district may distribute all or a portion of the amount received pursuant to this subsection (3)(c)(II) to a head start agency or community-based preschool provider that provides preschool services pursuant to a contract with the school district. (IV) In a fiscal year in which the amount described in subsection (3)(c)(I)(B) of this section to fund preschool services for children who are three years of age or younger is less than is required to fully fund the number of said eligible children who actually enroll for preschool services, the department shall first provide funding for the eligible children with disabilities and eligible children who are in low-income

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(3)(c)(I)(B) of this section to fund preschool services for children who are three years of age or younger is less than is required to fully fund the number of said eligible children who actually enroll for preschool services, the department shall first provide funding for the eligible children with disabilities and eligible children who are in low-income families and meet at least one qualifying factor and then provide funding for the remaining eligible children who are in low-income families. If any amount of the appropriation described in subsection (3)(c)(I)(B) of this section remains, the department, working with the rules advisory council, the local coordinating organizations, and any other interested persons, shall establish the priority for distributing the funding among the remaining eligible children.

SECTION 15. In Colorado Revised Statutes, 26.5-4-209, **repeal** (5) as follows:

26.5-4-209. Preschool programs cash fund - created - use -

-24- SB25-119

1	repeal. (5) The department may use money appropriated from the
2	preschool programs cash fund for the administrative costs of local
3	coordinating organizations.
4	SECTION 16. In Colorado Revised Statutes, 13-3-113, amend
5	(5)(d) as follows:
6	13-3-113. Family-friendly courts. (5) Grant applications -
7	duties of judicial districts. (d) The judicial districts that are selected by
8	the state court administrator to provide family-friendly court services that
9	provide child care services shall meet the licensing requirements for child
10	care facilities set forth in part 3 of article 5 of title 26.5, and all child care
11	licensing rules promulgated by the executive director ADOPTED BY THE
12	STATE BOARD OF EARLY CHILDHOOD SERVICES of the department of early
13	childhood.
14	SECTION 17. In Colorado Revised Statutes, 19-1-307, amend
15	(2.5)(a) as follows:
16	19-1-307. Dependency and neglect records and information -
17	access - fee - records and reports fund - misuse of information -
18	penalty - adult protective services data system check - rules. (2.5) Fee
19	- records and reports fund - rules. (a) Any person or agency provided
20	information from the state department of human services or department
21	of early childhood pursuant to subsections (2)(i), (2)(k) to (2)(o), (2)(t),
22	and (2)(y) of this section and any child placement agency must be
23	assessed a fee that is established and collected by the state department of
24	human services or established and collected by the department of early
25	childhood pursuant to parameters set forth in rule established by the state
26	board of human services or the department STATE BOARD of early
27	childhood pursuant to parameters set forth in rule established by the

-25- SB25-119

1	executive director STATE BOARD OF EARLY CHILDHOOD SERVICES OF the
2	department of early childhood, whichever is applicable. At a minimum,
3	the rules must include a provision requiring the state department of
4	human services or department of early childhood, as applicable, to
5	provide notice of the fee to interested persons and the maximum fee
6	amount that the department shall not exceed without the express approval
7	of the state board of human services or executive director STATE BOARD
8	OF EARLY CHILDHOOD SERVICES of the department of early childhood, as
9	applicable. The fee established must not exceed the direct and indirect
10	costs of administering subsections (2)(i), (2)(k) to (2)(o), (2)(t), and (2)(y)
11	of this section.
12	SECTION 18. In Colorado Revised Statutes, 24-1-120.5, add (5)
13	as follows:
14	24-1-120.5. Department of early childhood - creation. (5) THE
15	STATE BOARD OF EARLY CHILDHOOD SERVICES, CREATED IN SECTION
16	26.5- 1 - 105 , is a type 1 entity, as defined in section 24 - 1 - 105 , and
17	EXERCISES ITS POWERS, DUTIES, AND FUNCTIONS UNDER THE DEPARTMENT
18	OF EARLY CHILDHOOD.
19	SECTION 19. In Colorado Revised Statutes, 24-34-104, repeal
20	(31)(a)(XI) as follows:
21	24-34-104. General assembly review of regulatory agencies
22	and functions for repeal, continuation, or reestablishment - legislative
23	declaration - repeal. (31) (a) The following agencies, functions, or both,
24	are scheduled for repeal on September 1, 2031:
25	(XI) The rule-making function of the executive director of the
26	department of early childhood pursuant to section 26.5-1-105 (1);
27	SECTION 20. In Colorado Revised Statutes, 26-1-116, amend

-26- SB25-119

(3) as follows:

26-1-116. County boards - district boards. (3) The county board may hold a meeting to address the public assistance and welfare duties, responsibilities, and activities of the county department in conjunction with a meeting of the board of county commissioners, upon full and timely notice given pursuant to the provisions of section 24-6-402. The county board shall act in accordance with rules adopted by the state board when addressing public assistance, and welfare duties, responsibilities, and activities of the county department. The county board shall act in accordance with rules adopted by the executive director STATE BOARD OF EARLY CHILDHOOD SERVICES of the department of early childhood when addressing child care assistance duties, responsibilities, and activities of the county department.

SECTION 21. In Colorado Revised Statutes, 26-1-122, **amend** (6)(c) as follows:

26-1-122. County appropriations and expenditures - advancements - procedures. (6) (c) The state department shall establish rules concerning what constitutes administrative costs and program costs for the Colorado works program. The executive director STATE BOARD OF EARLY CHILDHOOD SERVICES of the department of early childhood, in coordination with county departments, shall establish rules concerning what constitutes administrative costs and program costs for the Colorado child care assistance program. The state treasurer shall make advancements to county departments for the costs of administering the Colorado works program and the Colorado child care assistance program from funds appropriated or made available for such purpose, upon authorization of the department of early childhood or the state

-27- SB25-119

1	department, as applicable; except that in no event shall the department of
2	early childhood or the state department authorize expenditures greater
3	than the annual appropriation by the general assembly for such
4	administrative costs of the county departments. As funds are advanced,
5	adjustment shall be made from subsequent monthly payments for those
6	purposes.
7	SECTION 22. In Colorado Revised Statutes, 26-2-703, amend
8	(4) as follows:
9	26-2-703. Definitions. As used in this part 7, unless the context
10	otherwise requires:
11	(4) "Colorado child care assistance program" means the state
12	program of child care assistance implemented pursuant to the provisions
13	of part 1 of article 4 of title 26.5 and rules of the executive director STATE
14	BOARD OF EARLY CHILDHOOD SERVICES of the department of early
15	childhood.
16	SECTION 23. In Colorado Revised Statutes, 26-2-706.6, amend
17	(6) as follows:
18	26-2-706.6. Payments and services under Colorado works -
19	rules. (6) Child care assistance. Subject to available appropriations and
20	pursuant to rules promulgated by the executive director ADOPTED BY THE
21	STATE BOARD OF EARLY CHILDHOOD SERVICES of the department of early
22	childhood, a county may provide child care assistance to a participant
23	pursuant to the provisions of part 1 of article 4 of title 26.5 and rules
24	promulgated by the executive director ADOPTED BY THE STATE BOARD OF
25	EARLY CHILDHOOD SERVICES of the department of early childhood for
26	implementation of said part 1.
77	SECTION 24 In Colorado Revised Statutes 26 5-1-106 reneal

-28- SB25-119

(1)(c) as follows:

26.5-1-106. Transfer of functions - employees - property - contracts. (1) (c) The rules pertaining to the powers, duties, functions, and obligations transferred to the department pursuant to subsection (1)(a) of this section that are adopted by the department of human services, the state board of human services, or the state board of education and are in effect as of July 1, 2022, continue in effect and apply to the department and persons or entities licensed or providing services pursuant to this title 26.5 until replaced by rules adopted by the executive director pursuant to section 26.5-1-105.

SECTION 25. In Colorado Revised Statutes, **amend** 26.5-1-107 as follows:

26.5-1-107. Final agency action - authority of the state board - rules. Hearings conducted by an appointed administrative law judge are considered initial decisions of the department that the executive director, or an executive director's designee STATE BOARD shall review. If exceptions to the initial decision are filed pursuant to section 24-4-105 (14)(a)(I), the review must be in accordance with section 24-4-105 (15); except that the department may, at its discretion, permit a party to file an audio recording in lieu of a written transcript if the party cannot afford a written transcript. The executive director STATE BOARD may adopt rules delineating the criteria and process for filing an audio recording in lieu of a written transcript. In the absence of an exception filed pursuant to section 24-4-105 (14)(a)(I), the executive director STATE BOARD shall review the initial decision in accordance with a procedure adopted by the executive director STATE BOARD. The procedure must be consistent with federal mandates concerning the single state agency requirement. Review

-29- SB25-119

1 by the executive director STATE BOARD in accordance with section 2 24-4-105 (15) or the procedure adopted by the executive director STATE 3 BOARD pursuant to this section constitutes final agency action. 4 SECTION 26. In Colorado Revised Statutes, 26.5-2-203, amend 5 (4) as follows: 6 26.5-2-203. Early childhood councils - established - rules. 7 (4) The executive director STATE BOARD shall determine by rule the 8 criteria necessary for establishing a single council for an area. 9 **SECTION 27.** In Colorado Revised Statutes, 26.5-2-204, amend 10 (5) as follows: 11 26.5-2-204. Early childhood councils - applications - rules. 12 (5) The executive director shall promulgate STATE BOARD SHALL ADOPT 13 rules to define the standards for acceptance of applications made pursuant 14 to this section. Acceptance of an application is automatic if the 15 application is complete, the signatures are in order, and it meets the 16 standards set forth by the executive director STATE BOARD pursuant to this 17 subsection (5). 18 SECTION 28. In Colorado Revised Statutes, 26.5-2-207, amend 19 (2)(a) as follows: 20 26.5-2-207. Early childhood councils - waivers - rules -21 funding - application. (2) (a) The executive director shall promulgate 22 STATE BOARD SHALL ADOPT rules to develop and distribute to councils the 23 application form and application process to be used by each council 24 seeking to receive council infrastructure, quality improvement, technical 25 assistance, and evaluation funding from the early childhood cash fund 26 created in section 26.5-2-209 and other funding sources appropriated for 27 early childhood services.

-30- SB25-119

1	SECTION 29. In Colorado Revised Statutes, 26.5-3-403, amend
2	(2) and (3)(b) as follows:
3	26.5-3-403. Early intervention services - administration -
4	duties of department - rules. (2) The executive director shall
5	promulgate STATE BOARD SHALL ADOPT rules as necessary for the
6	implementation of this part 4 and to ensure that all IDEA timelines and
7	requirements are met, including but not limited to administrative remedies
8	if the timelines and requirements are not met.
9	(3) In administering early intervention services, the department
10	shall perform the following duties:
11	(b) Develop rules, for promulgation by the executive director
12	ADOPTION BY THE STATE BOARD, after consultation with the state
13	interagency coordinating council;
14	SECTION 30. In Colorado Revised Statutes, 26.5-3-405, amend
15	(1)(b) as follows:
16	26.5-3-405. Authorized services - conditions of funding -
17	purchases of services - rules. (1) (b) The executive director shall
18	promulgate STATE BOARD SHALL ADOPT rules as necessary, in accordance
19	with this part 4, to implement on and after July 1, 2024, the purchase of
20	early intervention services directly or through certified early intervention
21	service brokers.
22	SECTION 31. In Colorado Revised Statutes, 26.5-3-504, amend
23	(3) introductory portion, (4), and (5) as follows:
24	26.5-3-504. Nurse home visitor program - created - rules.
25	(3) The executive director shall promulgate STATE BOARD SHALL ADOPT,
26	pursuant to the provisions of article 4 of title 24, rules to implement the
2.7	program. The executive director STATE BOARD shall base the rules

-31- SB25-119

establishing program training requirements, program protocols, program management information systems, and program evaluation requirements on research-based model programs that have been implemented in one or more other states for a period of at least five years and have shown significant reductions in:

- (4) Notwithstanding the provisions of subsection (3) of this section, the executive director STATE BOARD shall adopt rules pursuant to which a nurse home visitation program that is in operation in the state as of July 1, 1999, may qualify for participation in the program if it can demonstrate that it has been in operation in the state for a minimum of five years and that it has achieved a reduction in the occurrences specified in subsection (3) of this section. Any program so approved is exempt from the rules adopted regarding program training requirements, program protocols, program management information systems, and program evaluation requirements so long as the program continues to demonstrate a reduction in the occurrences specified in subsection (3) of this section.
- (5) The department may propose to the executive director STATE BOARD rules concerning program applications pursuant to section 26.5-3-506. Any such proposal must be made in consultation with the health sciences facility.
- **SECTION 32.** In Colorado Revised Statutes, 26.5-3-603, **amend** (1) as follows:
 - 26.5-3-603. Social-emotional learning programs grant program created implementation partner application selection funding rules. (1) The social-emotional learning programs grant program is created in the department. The department shall administer the grant program in collaboration with an implementation partner selected

-32- SB25-119

1	pursuant to subsection (2) of this section. Subject to annual
2	appropriations, the department shall award grants to entities that apply
3	pursuant to subsection (3) of this section to provide social-emotional
4	learning programs for young children and their parents in communities
5	throughout the state. The executive director STATE BOARD is authorized
6	to promulgate ADOPT rules as necessary to implement the grant program.
7	SECTION 33. In Colorado Revised Statutes, 26.5-3-702, amend
8	(1)(d) as follows:
9	26.5-3-702. Early childhood mental health consultation -
10	statewide program - creation - purpose - rules. (1) (d) The executive
11	director may promulgate STATE BOARD MAY ADOPT rules for the design,
12	implementation, and operation of the program.
13	SECTION 34. In Colorado Revised Statutes, 26.5-3-805, amend
14	(4) as follows:
14	(+) as follows.
15	26.5-3-805. Early care and education recruitment and
15	26.5-3-805. Early care and education recruitment and
15 16	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and
15 16 17	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules
15 16 17 18	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules - definitions - repeal. (4) The executive director may promulgate STATE
15 16 17 18 19	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules - definitions - repeal. (4) The executive director may promulgate STATE BOARD MAY ADOPT rules regarding criteria, timelines, and the
15 16 17 18 19 20	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules - definitions - repeal. (4) The executive director may promulgate STATE BOARD MAY ADOPT rules regarding criteria, timelines, and the administration of the program pursuant to the requirements outlined in
15 16 17 18 19 20 21	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules - definitions - repeal. (4) The executive director may promulgate STATE BOARD MAY ADOPT rules regarding criteria, timelines, and the administration of the program pursuant to the requirements outlined in this section.
15 16 17 18 19 20 21 22	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules - definitions - repeal. (4) The executive director may promulgate STATE BOARD MAY ADOPT rules regarding criteria, timelines, and the administration of the program pursuant to the requirements outlined in this section. SECTION 35. In Colorado Revised Statutes, 26.5-3-903, amend
15 16 17 18 19 20 21 22 23	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules - definitions - repeal. (4) The executive director may promulgate STATE BOARD MAY ADOPT rules regarding criteria, timelines, and the administration of the program pursuant to the requirements outlined in this section. SECTION 35. In Colorado Revised Statutes, 26.5-3-903, amend (1) as follows:
15 16 17 18 19 20 21 22 23 24	26.5-3-805. Early care and education recruitment and retention grant and scholarship program - created - criteria and eligibility - grant and scholarship awards - reports - funding - rules - definitions - repeal. (4) The executive director may promulgate STATE BOARD MAY ADOPT rules regarding criteria, timelines, and the administration of the program pursuant to the requirements outlined in this section. SECTION 35. In Colorado Revised Statutes, 26.5-3-903, amend (1) as follows: 26.5-3-903. Family-strengthening grant programs - authorized

-33- SB25-119

1 using home visiting strategies that are designed to overcome the access 2 barriers often created by traditional delivery strategies. The executive 3 director may promulgate STATE BOARD MAY ADOPT rules as necessary to 4 implement grant programs as authorized in this section. 5 SECTION 36. In Colorado Revised Statutes, 26.5-4-106, amend 6 (6) as follows: 7 Applications for child care assistance -26.5-4-106. 8 applications for child care employees - verification - award - not 9 assignable - limitation - rules. (6) The executive director shall 10 promulgate STATE BOARD SHALL ADOPT rules for the implementation of 11 this section. 12 **SECTION 37.** In Colorado Revised Statutes, 26.5-4-111, amend 13 (12)(a), (13) introductory portion, and (14) as follows: 14 26.5-4-111. Services - eligibility - assistance provided - waiting 15 lists - rules - exceptions from cooperating with child support 16 establishment. (12) Each county: 17 (a) Upon notification to counties by the department that the 18 relevant case management systems, including the Colorado child care 19 automated tracking system, are capable of accommodating this subsection 20 (12)(a), and pursuant to department rules, on or before August 1, 2026, 21 and subject to available federal appropriations, in addition to regular 22 provider reimbursement rates, the county departments shall pay providers 23 for care in alignment with common practices in the private market for 24 child care, including paying providers weekly for each child based on 25 child enrollment in advance of the provision of services. The department 26 rules governing payment policies must allow daily reimbursement rates 27 only for drop-in child care, back-up child care, and care that is commonly

-34- SB25-119

paid on a daily reimbursement basis in the private child care market and must incentivize providers to promote regular program attendance. On or before August 1, 2026, and subject to available federal appropriations, the department and county departments shall utilize grants and contracts for underserved populations, including children in underserved geographic areas, infants and toddlers, children with disabilities, and families needing nontraditional-hour care, to improve equitable access for these populations. The department shall annually evaluate data regarding the numbers and percentages of underserved populations being served by CCCAP to determine if equitable access is improved or achieved. The executive director shall promulgate STATE BOARD SHALL ADOPT rules for the implementation of this subsection (12).

- (13) For children who are enrolled in both CCCAP and the Colorado universal preschool program, the executive director STATE BOARD shall adopt rules as necessary to ensure:
- (14) The executive director shall promulgate STATE BOARD SHALL
 ADOPT rules for the implementation of this part 1.
- SECTION 38. In Colorado Revised Statutes, 26.5-4-117, amend
 (2) as follows:

26.5-4-117. Locating violators - recoveries. (2) All departments and agencies of the state and local governments shall cooperate in the location and prosecution of a person who fraudulently obtains child care assistance pursuant to this part 1, and, on request of the county or district board of human or social services, the county director, the department, or the district attorney of any judicial district in this state, shall supply all information on hand relative to the location, employment, income, and property of said persons, notwithstanding any other provision of law

-35- SB25-119

making the information confidential, except the laws pertaining to confidentiality of tax returns filed pursuant to law with the department of revenue. The department of revenue shall furnish at no cost to inquiring departments and agencies such THE information as may be necessary to effectuate the purposes of this part 1. The executive director STATE BOARD shall, by rule, establish the procedures whereby this information is requested and provided. The department or county departments shall use such THE information only for the purposes of administering the Colorado child care assistance program pursuant to this part 1, and a district attorney shall use it only for the prosecution of persons who fraudulently obtain child care assistance pursuant to this part 1, and shall not use the information, or disclose it, for any other purpose.

SECTION 39. In Colorado Revised Statutes, 26.5-4-118, **amend** (1) as follows:

26.5-4-118. Records confidential - authorization to obtain records of assets - release of location information to law enforcement agencies - outstanding felony arrest warrants. (1) The executive director STATE BOARD may establish reasonable rules to provide safeguards restricting the use or disclosure of information concerning applicants, recipients, and former and potential recipients of federally aided child care assistance to purposes directly connected with the administration of the Colorado child care assistance program and related department activities and covering the custody, use, and preservation of the records, papers, files, and communications of the department and county departments. Whenever, under provisions of law, names and addresses of applicants for, recipients of, or former and potential recipients of child care assistance are furnished to or held by another

-36- SB25-119

1	agency, department of government, or an auditor conducting a financial
2	or performance audit of a county department pursuant to section
3	26-1-114.5, the agency, department, or auditor is required to prevent the
4	publication of lists and uses of the lists for purposes not directly
5	connected with the administration of the Colorado child care assistance
6	program.
7	SECTION 40. In Colorado Revised Statutes, 26.5-4-119, amend
8	(4) as follows:
9	26.5-4-119. State income tax refund offset - rules. (4) The
10	executive director shall promulgate STATE BOARD SHALL ADOPT rules
11	establishing procedures to implement this section.
12	SECTION 41. In Colorado Revised Statutes, 26.5-5-102, amend
13	(6)(a) introductory portion as follows:
14	26.5-5-102. School-readiness quality improvement program -
15	created - rules. (6) (a) The executive director shall promulgate STATE
16	BOARD SHALL ADOPT rules for the implementation of this section,
17	including but not limited to rules that:
18	SECTION 42. In Colorado Revised Statutes, 26.5-5-306, amend
19	(2) as follows:
20	26.5-5-306. Substitute child care providers - substitute
21	placement agency - licensing - rules. (2) The executive director shall
22	promulgate STATE BOARD SHALL ADOPT rules for substitute placement
23	agencies and substitute child care providers. At a minimum, the rules
24	must require that the substitute child care provider demonstrate that the
25	provider has the training and certification for the child care license type
26	and position in which the substitute child care provider is placed.
27	Pursuant to section 26.5-5-316 (1)(a)(I)(C), each substitute child care

-37- SB25-119

provider shall pay for and submit to a fingerprint-based criminal history record check and a review of the records and reports of child abuse or neglect maintained by the state department of human services to determine whether the substitute child care provider has been found to be responsible in a confirmed report of child abuse or neglect. When the results of a fingerprint-based criminal history record check or any other records check performed on a person pursuant to this subsection (2) reveal a record of arrest without a disposition, the department rules shall MUST require that person to submit to a name-based judicial record check, as defined in section 22-2-119.3 (6)(d). The substitute placement agency shall not place a substitute child care provider who is convicted of any of the crimes specified in section 26.5-5-309 (4) or 26.5-5-317. SECTION 43. In Colorado Revised Statutes, 26.5-5-307, amend

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(2)(f)(III)(B) and (2)(g)(III)(B) as follows:

26.5-5-307. Application of part - guest child care facilities public services short-term child care facilities - definition. (2) A person or entity shall not operate a guest child care facility or a public services short-term child care facility unless the following requirements are met:

(f) (III) (B) The guest child care facility or public services short-term child care facility requests the department to obtain such information concerning the supervisory employee or applicant for a supervisory employee position from any other recognized database, if any, that is accessible on a statewide basis as set forth by rules promulgated by the executive director ADOPTED BY THE STATE BOARD;

(g) (III) (B) The guest child care facility or public services short-term child care facility requests the department to obtain such

> -38-SB25-119

1	information concerning the employee from any other recognized
2	database, if any, that is accessible on a statewide basis as set forth by
3	rules promulgated by the executive director ADOPTED BY THE STATE
4	BOARD; and
5	SECTION 44. In Colorado Revised Statutes, 26.5-5-308, amend
6	(2) as follows:
7	26.5-5-308. Application of part - neighborhood youth
8	organizations - rules - licensing - duties and responsibilities -
9	definitions. (2) The executive director shall promulgate STATE BOARD
10	SHALL ADOPT rules to establish a neighborhood youth organization
11	license, including but not limited to the fee required to apply for and
12	obtain the license. The rules shall not concern staff-to-youth ratios.
13	SECTION 45. In Colorado Revised Statutes, 26.5-5-311, amend
14	(1)(a) introductory portion and (1)(b) introductory portion as follows:
15	26.5-5-311. Fees - when original applications, reapplications,
16	and renewals for licensure are required - creation of child care
17	licensing cash fund - rules. (1) (a) The department is authorized to
18	establish, pursuant to rules promulgated by the executive director
19	ADOPTED BY THE STATE BOARD, permanent, time-limited, and provisional
20	license fees and fees for continuation of a license for the following types
21	of child care arrangements:
22	(b) The department may also establish fees pursuant to rules
23	promulgated by the executive director ADOPTED BY THE STATE BOARD for
24	the following situations:
25	SECTION 46. In Colorado Revised Statutes, 26.5-5-313, amend
26	(4) introductory portion as follows:
27	26.5-5-313. Applications - materials waivers - appeals - rules.

-39- SB25-119

1 (4) The executive director shall promulgate STATE BOARD SHALL ADOPT 2 rules for the implementation of this section, including: 3 SECTION 47. In Colorado Revised Statutes, 26.5-5-314, amend 4 (1), (2)(n), (3)(c), (4), and (6) as follows: 5 26.5-5-314. Standards for facilities and agencies - rules -6 **definition.** (1) The department shall prescribe and publish standards for 7 licensing. The standards must be applicable to the various types of 8 facilities and agencies for child care regulated and licensed by this part 3. 9 The department shall seek the advice and assistance of persons 10 representative of the various types of child care facilities and agencies in 11 establishing the standards, including the advice and assistance of the 12 department of public safety and councils and associations representing 13 fire marshals and building code officials in the promulgation of any rules 14 related to adequate fire protection and prevention, as allowed in 15 subsection (2)(e) of this section, in a family child care home. The 16 standards must be established by rules promulgated by the executive 17 director ADOPTED BY THE STATE BOARD and be issued, published, and 18 become effective only in conformity with article 4 of title 24. 19 (2) The standards prescribed by department rules are restricted to: 20 (n) Rules governing different types of family child care homes as 21 well as any other types of family child care homes that may by necessity 22 be established by rule of the executive director STATE BOARD. 23 (3) (c) If all of the requirements in section 22-1-119.5 and any 24 additional department rules are met, a school-age child enrolled in a 25 program on school property may possess and self-administer medication 26 for asthma, a food allergy, or anaphylaxis. The executive director STATE BOARD may adopt additional rules for programs on school property 27

-40- SB25-119

1 concerning the authority to possess and self-administer medication for 2 asthma, a food allergy, or anaphylaxis. 3 (4) If all of the requirements in section 22-1-119.5 and any 4 additional department rules are met, a child enrolled in a large child care 5 center, as defined by rule promulgated by the executive director ADOPTED 6 BY THE STATE BOARD, may possess and self-administer medication for 7 asthma, a food allergy, or anaphylaxis. The executive director STATE 8 BOARD may adopt additional rules concerning the authority to possess and 9 self-administer medication for asthma, a food allergy, or anaphylaxis. 10 (6) The executive director shall promulgate STATE BOARD SHALL 11 ADOPT rules concerning standards for licensing early care and education 12 programs that facilitate the recruitment and retention of Colorado's early 13 childhood educator workforce as described in section 26.5-6-103. 14 **SECTION 48.** In Colorado Revised Statutes, 26.5-5-315, amend 15 (3) as follows: 16 26.5-5-315. Staffing during emergency circumstances -17 **definitions.** (3) During an emergency circumstance, a child care center 18 shall maintain the staff-to-child ratio required by rule of the executive 19 director STATE BOARD. 20 **SECTION 49.** In Colorado Revised Statutes, 26.5-5-316, amend (1)(a)(I)(A), (1)(a)(I)(B), (1)(a)(I)(C), (1)(a)(I)(E), (1)(a)(II) introductory 21 22 portion, and (1)(b)(II) as follows: 23 26.5-5-316. Investigations and inspections - local authority -24 **reports - rules.** (1) (a) (I) (A) The department shall investigate and pass 25 on each original application for a license, each application for a 26 permanent license following the issuance of a probationary or provisional

license, and each application for renewal to operate a facility or an agency

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-41- SB25-119

prior to granting the license or renewal. As part of the investigation, the department shall require each individual, including, but not limited to, the applicant, any owner, employee, newly hired employee, licensee, and any adult who is eighteen years of age and older who resides in the licensed facility, to obtain a fingerprint-based criminal history record check by reviewing any record that is used to assist the department in ascertaining whether the person being investigated has been convicted of any of the criminal offenses specified in section 26.5-5-309 (4) or any other felony. The executive director shall promulgate STATE BOARD SHALL ADOPT rules that define and identify what the criminal history record check entails.

(B) Rules promulgated by the executive director ADOPTED BY THE STATE BOARD pursuant to this subsection (1)(a)(I) must allow an exemption from the fingerprint-based criminal history record check and the check of the records and reports of child abuse or neglect maintained by the state department of human services for those out-of-state employees working in Colorado at a children's resident camp in a temporary capacity for a camp that is in operation for fewer than ninety days. Each person so exempted from fingerprinting and the check of the records and reports of child abuse or neglect maintained by the state department of human services shall sign a statement that affirmatively states that the person has not been convicted of any charge of child abuse, unlawful sexual offense, or any felony. Prospective employers of exempted persons shall conduct reference checks of the prospective employees in order to verify previous work history and shall conduct personal interviews with each prospective employee.

(C) Rules promulgated by the executive director ADOPTED BY THE STATE BOARD pursuant to this subsection (1)(a)(I) must require the

-42- SB25-119

fingerprint-based criminal history record check in all circumstances, other than those identified in subsection (1)(a)(I)(B) or (1)(a)(I)(D) of this section, to include a fingerprint-based criminal history record check utilizing the records of the Colorado bureau of investigation and the federal bureau of investigation and, for any new owner, new applicant, newly hired employee, new licensee, or individual who begins residing in the licensed facility. As part of the investigation, the records and reports of child abuse or neglect maintained by the state department of human services must be accessed to determine whether the owner, applicant, employee, newly hired employee, licensee, or individual who resides in the licensed facility being investigated has been found to be responsible in a confirmed report of child abuse or neglect. Information is made available pursuant to section 19-1-307 (2)(j) and rules promulgated by the state board of human services pursuant to section 19-3-313.5 (4). Except as provided in subsection (1)(a)(I)(D) of this section, any change in ownership of a licensed facility or the addition of a new resident adult or newly hired employee to the licensed facility requires a new investigation as provided in this section.

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- (E) The executive director shall promulgate STATE BOARD SHALL ADOPT rules to implement this subsection (1)(a)(I).
- (II) Rules promulgated by the executive director ADOPTED BY THE STATE BOARD pursuant to subsection (1)(a)(I) of this section must also include:
 - (b) (II) The executive director STATE BOARD shall adopt rules concerning the on-site public availability of the most recent inspection report results of child care center facilities and family child care home facilities, when requested. The executive director STATE BOARD shall also

-43- SB25-119

1	adopt rules concerning a requirement that all facilities licensed under this
2	part 3 post their licenses and information regarding the procedures for
3	filing a complaint under this part 3 directly with the department, which
4	rules must require that each such facility display its license and complaint
5	procedures in a prominent and conspicuous location at all times during
6	operational hours of the facility.
7	SECTION 50. In Colorado Revised Statutes, 26.5-5-318, amend
8	(1)(c) and (2) as follows:
9	26.5-5-318. Notice of negative licensing action - filing of
10	complaints. (1) (c) The executive director shall promulgate STATE
11	BOARD SHALL ADOPT rules concerning the assessment of a fine against a
12	licensee that is equal to the direct and indirect costs associated with the
13	mailing of the notice described in subsection (1)(b) of this section against
14	the facility.
15	(2) The executive director shall promulgate STATE BOARD SHALL
16	ADOPT rules requiring child care center facilities and family child care
17	home facilities to provide written notice to the parents and legal guardians
18	of the children cared for in such facilities of the procedures by which to
19	file a complaint against the facility or an employee of the facility with the
20	department. The rules must specify the information the notice must
21	contain, but must require that the notice include the current mailing
22	address and telephone number of the appropriate division within the
23	department.
24	SECTION 51. In Colorado Revised Statutes, 26.5-5-325, amend
25	(1)(c) and (2) as follows:
26	26.5-5-325. Family child care homes - administration of
27	routine medications - parental direction - rules. (1) The delegation of

-44- SB25-119

1	nursing tasks by a registered nurse pursuant to section 12-255-131 is not
2	required for the administration of routine medications by a child care
3	provider to children cared for in family child care homes licensed
4	pursuant to this part 3, subject to the following conditions:
5	(c) Routine medications are administered in compliance with rules
6	promulgated by the executive director ADOPTED BY THE STATE BOARD
7	pursuant to subsection (2) of this section;
8	(2) The executive director shall promulgate STATE BOARD SHALL
9	ADOPT rules concerning the medically acceptable procedures and
10	standards to be followed by child care providers administering routine
11	medications to children cared for in family child care homes.
12	SECTION 52. In Colorado Revised Statutes, 26.5-5-326, amend
13	(4)(a) and (6) as follows:
14	26.5-5-326. Exempt family child care home providers -
15	fingerprint-based criminal history record check - child care
15 16	assistance program money - temporary care - rules - definitions.
16	assistance program money - temporary care - rules - definitions.
16 17	assistance program money - temporary care - rules - definitions.(4) The department or a county department shall not issue or renew a
16 17 18	assistance program money - temporary care - rules - definitions. (4) The department or a county department shall not issue or renew a contract to provide money pursuant to the Colorado child care assistance
16 17 18 19	assistance program money - temporary care - rules - definitions. (4) The department or a county department shall not issue or renew a contract to provide money pursuant to the Colorado child care assistance program pursuant to part 1 of article 4 of this title 26.5 to a qualified
16 17 18 19 20	assistance program money - temporary care - rules - definitions. (4) The department or a county department shall not issue or renew a contract to provide money pursuant to the Colorado child care assistance program pursuant to part 1 of article 4 of this title 26.5 to a qualified provider if the qualified provider or a qualified adult:
16 17 18 19 20 21	assistance program money - temporary care - rules - definitions. (4) The department or a county department shall not issue or renew a contract to provide money pursuant to the Colorado child care assistance program pursuant to part 1 of article 4 of this title 26.5 to a qualified provider if the qualified provider or a qualified adult: (a) Has a pattern of misdemeanor or petty offense convictions
16 17 18 19 20 21 22	assistance program money - temporary care - rules - definitions. (4) The department or a county department shall not issue or renew a contract to provide money pursuant to the Colorado child care assistance program pursuant to part 1 of article 4 of this title 26.5 to a qualified provider if the qualified provider or a qualified adult: (a) Has a pattern of misdemeanor or petty offense convictions occurring within the ten years preceding submission of the application,
16 17 18 19 20 21 22 23	assistance program money - temporary care - rules - definitions. (4) The department or a county department shall not issue or renew a contract to provide money pursuant to the Colorado child care assistance program pursuant to part 1 of article 4 of this title 26.5 to a qualified provider if the qualified provider or a qualified adult: (a) Has a pattern of misdemeanor or petty offense convictions occurring within the ten years preceding submission of the application, including petty offense convictions pursuant to section 26.5-5-321. The
16 17 18 19 20 21 22 23 24	assistance program money - temporary care - rules - definitions. (4) The department or a county department shall not issue or renew a contract to provide money pursuant to the Colorado child care assistance program pursuant to part 1 of article 4 of this title 26.5 to a qualified provider if the qualified provider or a qualified adult: (a) Has a pattern of misdemeanor or petty offense convictions occurring within the ten years preceding submission of the application, including petty offense convictions pursuant to section 26.5-5-321. The executive director STATE BOARD shall define by rule what constitutes a

-45- SB25-119

1	provider or qualified adult who is subject to an FCC pursuant to
2	subsection (1) of this section or a name-based judicial record check
3	pursuant to subsection (2) of this section. The department is authorized
4	to collect the fee at the time of the FCC or name-based judicial record
5	check.
6	SECTION 53. In Colorado Revised Statutes, amend 26.5-5-327
7	as follows:
8	26.5-5-327. Unique student identifying numbers - rules. The
9	executive director shall promulgate STATE BOARD SHALL ADOPT rules as
10	necessary for the assignment of uniquely identifying numbers to children
11	who receive early childhood services. At a minimum, the rules must
12	include children who receive state-subsidized or federally subsidized
13	early childhood services, including but not limited to services provided
14	through the child care development block grant, the Colorado universal
15	preschool program, and head start.
16	SECTION 54. In Colorado Revised Statutes, 26.5-5-331, amend
17	(1) introductory portion as follows:
18	26.5-5-331. Outdoor nature-based preschool programs - child
19	care centers - rules - definition. (1) No later than December 31, 2025,
20	the executive director shall promulgate STATE BOARD SHALL ADOPT rules
21	for child care centers that operate as outdoor nature-based preschool
22	programs. Rules promulgated ADOPTED pursuant to this section must
23	include, but are not limited to:
24	SECTION 55. In Colorado Revised Statutes, amend 26.5-6-102
25	as follows:
26	26.5-6-102. Voluntary child care credentialing system - rules.
27	The department shall develop and maintain a statewide voluntary child

-46- SB25-119

care credentialing system that recognizes the training and educational achievements of persons providing early childhood care and education. The use of the voluntary child care credentialing system must include but need not be limited to the early childhood councils established pursuant to part 2 of article 2 of this title 26.5. The voluntary child care credentialing system is a multi-tiered system of graduated credentials that reflects the increased training, education, knowledge, skills, and competencies of persons working in early childhood care and education services in the various councils. The voluntary child care credentialing system must award credit for the education and training of persons working in early childhood care and education concerning the prevention of child sexual abuse. This education and training includes understanding healthy child development, creating safe environments for children, recognizing signs of abuse and problematic behaviors, and responsible methods of response to disclosures or concerns of abuse or potential abuse. The executive director shall promulgate such STATE BOARD SHALL ADOPT rules as are necessary for the statewide implementation of the voluntary child care credentialing system. SECTION 56. In Colorado Revised Statutes, 26.5-6-103, amend (1) and (2) as follows: 26.5-6-103. Pathways to the classroom and retention strategies for early childhood educators - standards - alignment across agencies - report - rules. (1) The executive director shall promulgate STATE BOARD SHALL ADOPT rules establishing standards for licensing that allow an early care and education program to be licensed pursuant to part 3 of article 5 of this title 26.5 for a period of time determined by the executive

director STATE BOARD, if a number, as specified in department rule, of

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-47- SB25-119

aspiring early childhood educators in the program are pursuing a state-agency-approved early childhood credential and other quality, safety, and supervision conditions are met.

(2) The executive director shall promulgate STATE BOARD SHALL ADOPT rules that allow an early childhood educator to earn points toward an early childhood credential that meets child care licensing standards based on the candidate's prior experience and demonstrated competency. The licensing pathway must also include ways in which a candidate in a second career or changing careers can earn points or credits for prior experience and competencies that apply toward the qualifications for an early childhood educator credential. The standards and credential awarding process may use validated tools to award points for demonstrated competencies.

SECTION 57. Effective date. This act takes effect upon passage; except that sections 4, 5, 6, 7, 8, 10, 12, 14, and 15 of this act take effect on June 1, 2026.

SECTION 58. Safety clause. The general assembly finds, determines, and declares that this act is necessary for the immediate preservation of the public peace, health, or safety or for appropriations for the support and maintenance of the departments of the state and state institutions.

-48- SB25-119