First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 25-0232.01 Jery Payne x2157

HOUSE BILL 25-1076

HOUSE SPONSORSHIP

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SENATE SPONSORSHIP

Cutter and Simpson, Winter F.

House Committees Transportation, Housing & Local Government **Senate Committees** Transportation & Energy

A BILL FOR AN ACT

101 **CONCERNING DOCUMENTS RELATED TO THE DIVISION OF MOTOR**

102 VEHICLES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov/.)

Transportation Legislation Review Committee. Section 1 of the bill prohibits making, distributing, advertising, selling, promoting, completing, altering, or producing or causing to be made, distributed, advertised, sold, promoted, completed, altered, or produced a document that simulates or closely resembles an official document related to the administration of the motor vehicle or identification statutes. A person

Amended 2nd Reading February 7, 2025 SENATE

> **3rd Reading Unamended** January 27, 2025

Amended 2nd Reading January 24, 2025

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does not commit vehicular document piracy if the person received the express written permission of the department of revenue (department). A violation is punishable by a fine of not more than \$1,000.

Sections 2 and 3 make the "Uniform Power of Attorney Act" apply to the motor vehicle statutes.

Section 4 repeals the requirement that a service-connected disability be permanent in order for a veteran to be eligible to register a motor vehicle without paying fees. Section 4 also repeals the license plates issued to foreign governments, consuls, or other official representatives of a foreign government. Section 5 repeals the Navy SEAL special license plate and the North American aerospace defense command special license plate, and section 6 repeals the "Alive at Twenty-five" special license plate.

Under current law, a minor who is under 18 years of age must submit a log showing the minor drove at least 50 hours with a driving supervisor to be issued a driver's license. **Section 7** authorizes any responsible adult to sign the log. **Section 8** corrects a provision that describes a minor as being 21 years of age or older.

Under current law, the department may require a person to obtain a written medical opinion from certain medical professionals concerning medical criteria for driver licensing. **Section 9** authorizes an advanced practice registered nurse to issue such an opinion.

Under current law, a person who is not lawfully present may, to obtain an identification document, use an identifying document issued by an agency of the United States government or its contractors or subcontractors in accordance with rules promulgated by the department, but this provision is scheduled to take effect on January 1, 2027. Section 10 changes this effective date to the earlier of January 1, 2027, or when the department is able to implement it.

Section 11 authorizes the use of a mobile driver's license, which is an official electronic extension of a department-issued physical identification document, to verify age or identity. The provider of a mobile driver's license must comply with the standards adopted by department rule. The department is given rule-making authority to approve and implement mobile driver's licenses. Section 11 takes effect January 1, 2026.

2

SECTION 1. In Colorado Revised Statutes, add 18-5-121 as

3 follows:

4

18-5-121. Division of motor vehicles official product protection

¹ Be it enacted by the General Assembly of the State of Colorado:

vehicular document piracy - applicability - penalty - definitions.
 (1) As used in this section, unless the context otherwise
 REQUIRES:

4 (a) "DOCUMENT" MEANS A THING THAT USES WRITING TO SERVE
5 AS EVIDENCE OR PROOF.

6 (b) (I) "OFFICIAL DOCUMENT" MEANS A DOCUMENT CREATED FOR
7 THE PURPOSES OF ADMINISTERING ARTICLE 1, 2, 3, 4, 6, OR 12 OF TITLE 42
8 BY THE DEPARTMENT OF REVENUE OR THE DEPARTMENT'S AGENTS.

9 (II) "OFFICIAL DOCUMENT" INCLUDES THE FOLLOWING
10 DOCUMENTS CONCERNING AN INDIVIDUAL'S IDENTIFICATION, A MOTOR
11 VEHICLE, OR AN OFF-HIGHWAY VEHICLE:

- 12 (A) A LICENSE PLATE;
- 13 (B) A TEMPORARY LICENSE PLATE;
- 14 (C) A DRIVER'S LICENSE;
- 15 (D) AN IDENTIFICATION CARD;
- 16 (E) AN IDENTIFYING PLACARD;
- 17 (F) A CERTIFICATE OF TITLE;
- 18 (G) EVIDENCE OF AN EMISSIONS TEST; OR
- 19 (H) A REGISTRATION.

20 (2) A PERSON COMMITS VEHICULAR DOCUMENT PIRACY IF THE
21 PERSON MAKES, DISTRIBUTES, ADVERTISES, SELLS, PROMOTES,
22 COMPLETES, ALTERS, OR PRODUCES OR CAUSES TO BE MADE, DISTRIBUTED,
23 ADVERTISED, SOLD, PROMOTED, COMPLETED, ALTERED, OR PRODUCED A
24 DOCUMENT THAT:

- 25 (a) SIMULATES AN OFFICIAL DOCUMENT; OR
- 26 (b) CLOSELY RESEMBLES AN OFFICIAL DOCUMENT.
- 27 (3) A PERSON DOES NOT COMMIT VEHICULAR DOCUMENT PIRACY

IF THE PERSON RECEIVED THE EXPRESS WRITTEN PERMISSION OF THE
 DEPARTMENT OF REVENUE TO MAKE, DISTRIBUTE, ADVERTISE, SELL,
 PROMOTE, COMPLETE, ALTER, OR PRODUCE THE OFFICIAL DOCUMENT.

4 (4) A VIOLATION OF THIS SECTION MAY BE CHARGED IN ADDITION
5 TO ANY OTHER VIOLATION COMMITTED BY THE PERSON IN THE COURSE OF
6 VIOLATING THIS SECTION.

7 (5) THIS SECTION DOES NOT APPLY TO AGENTS OF THE
8 DEPARTMENT OF REVENUE THAT ARE ENGAGING IN BUSINESS ON BEHALF
9 OF THE DEPARTMENT AS PART OF THE PERSON'S OFFICIAL RESPONSIBILITIES
10 AS AN AGENT.

11 (6) VEHICULAR DOCUMENT PIRACY IS A CIVIL INFRACTION AND IS
12 PUNISHABLE BY A FINE OF NOT MORE THAN ONE THOUSAND DOLLARS.

13 SECTION 2. In Colorado Revised Statutes, 42-2-136, add (6)(c)
14 as follows:

42-2-136. Unlawful possession or use of license. (6) (c) A
PERSON THAT VIOLATES THIS SECTION VIOLATES SECTION 18-5-121 AND,
IN ADDITION TO ANY OTHER PENALTY, IS SUBJECT TO THE PENALTIES OF
SECTION 18-5-121 (6).

SECTION 3. In Colorado Revised Statutes, 42-4-313, add (5) as
follows:

42-4-313. Penalties. (5) A PERSON THAT VIOLATES THIS SECTION
 violates section 18-5-121 and, in addition to any other penalty,

23 IS SUBJECT TO THE PENALTIES OF SECTION 18-5-121 (6).

SECTION 4. In Colorado Revised Statutes, 42-4-1208, amend (5)
 introductory portion as follows:

42-4-1208. Reserved parking for persons with disabilities applicability - rules. (5) Fraud and trafficking. A person is subject to

1 the penalties in section SECTIONS 42-4-1701 (4)(a)(X) AND 18-5-121 (6) 2 if the person: 3 **SECTION 5.** In Colorado Revised Statutes, 15-14-703, add (2) 4 as follows: 5 15-14-703. Applicability. (2) NOTWITHSTANDING SUBSECTION 6 (1)(d) OF THIS SECTION, THIS PART 7 APPLIES TO POWER OF ATTORNEY 7 FORMS CREATED BY THE DEPARTMENT OF REVENUE UNDER ARTICLE 1, 3, 8 6, OR 12 OF TITLE 42. 9 **SECTION 6.** In Colorado Revised Statutes, add 42-1-237 as 10 follows: 11 42-1-237. "Uniform Power of Attorney Act" applies to motor 12 vehicle documents. THE "UNIFORM POWER OF ATTORNEY ACT", PART 7 13 OF ARTICLE 14 OF TITLE 15, APPLIES TO POWER OF ATTORNEY FORMS 14 CREATED BY THE DEPARTMENT UNDER ARTICLE 1, 3, 6, OR 12 OF THIS 15 TITLE 42. 16 **SECTION 7.** In Colorado Revised Statutes, 42-3-304, amend (3) 17 introductory portion and (3)(a); and **repeal** (3)(b) as follows: 18 42-3-304. Registration fees - passenger-mile taxes - clean 19 screen fund - pilot program - report - rules - definitions. (3) No fee 20 shall be IS payable for the annual registration of a vehicle when: 21 The owner of such THE vehicle is a veteran who in an (a) 22 application for registration shows that the owner has established such

application for registration shows that the owner has established such
owner's rights to benefits under the provisions of Public Law 663, 79th
Congress PUB.L. 79-663, as amended, and Public Law 187, 82nd
Congress PUB.L. 82-187, as amended, or is a veteran of the armed forces
of the United States who incurred a disability and who is, at the date of
such application, receiving compensation from the veterans

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1 administration or any branch of the armed forces of the United States for 2 a fifty percent or more, service-connected permanent disability, or for loss 3 of use of one or both feet or one or both hands, or for permanent 4 impairment or loss of vision in both eyes that constitutes virtual or actual 5 blindness. The exemption provided in this paragraph (a) shall apply 6 SUBSECTION (3)(a) APPLIES to the original qualifying vehicle and to any 7 vehicle subsequently purchased and owned by the same veteran but shall 8 DOES not apply to more than one vehicle at a time.

9 (b) The application for registration shows that the owner of such 10 vehicle is a foreign government or a consul or other official representative 11 of a foreign government duly recognized by the department of state of the 12 United States government. License plates for the vehicles qualifying for 13 the exemption granted in this paragraph (b) shall be issued only by the 14 department and shall bear such inscription as may be required to indicate 15 their status.

SECTION 8. In Colorado Revised Statutes, 42-3-213, repeal
(1)(a)(XVIII), (1)(a)(XXV), (19), and (26) as follows:

42-3-213. License plates - military veterans - rules retirement. (1) (a) The department shall issue one or more sets of license
plates to the following persons who own a truck that does not exceed
sixteen thousand pounds empty weight, a passenger car, a motorcycle, or
a noncommercial or recreational vehicle:

- 23 (XVIII) A person who supports the North American aerospace
 24 defense command;
- 25 (XXV) An honorably discharged or discharged LGBT veteran or
 26 a retired, reserve, or active member of the Navy SEALs;

27 (19) North American aerospace defense command

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commemorative special license plate. (a) The North American
 aerospace defense command commemorative special license plate shall
 be designed to indicate that the owner of the motor vehicle to which the
 license plate is attached wishes to commemorate the North American
 aerospace defense command's fiftieth anniversary.

(b) The department shall issue North American aerospace defense
command commemorative special license plates until January 1, 2010, or
when the available inventory is depleted, whichever is later. This
paragraph (b) shall not be deemed to prohibit the use of the plate after
January 1, 2010, nor to require the plate to be recalled by the department.

(26) Honorably discharged or discharged LGBT veteran or
 retired, active, or reserve member of the Navy SEALs. (a) The
 department shall design the Navy SEAL license plate to indicate that an
 owner of a motor vehicle to which the plate is attached is a veteran, a
 reserve member, or an active member of the United States Navy SEALs.

16 (b) A natural person who has received an honorable discharge, is 17 a discharged LGBT veteran, is retired, or is an active or reserve member 18 of the United States Navy SEALs may use a United States Navy SEALs 19 license plate. To qualify for the license plate, an applicant must submit a 20 DD214 form issued by the United States government and a certification 21 from the UDT/SEAL association, inc., the Rocky Mountain chapter of the 22 UDT/SEAL association, inc., or a successor organization that the 23 applicant has an honorable discharge from, is retired from, or is currently 24 an active or reserve member of the Navy SEALs.

25 SECTION 9. In Colorado Revised Statutes, repeal 42-3-230.
26 SECTION 10. In Colorado Revised Statutes, 42-2-104, amend
27 as it will become effective April 1, 2026, (4)(a)(II)(A) as follows:

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42-2-104. Licenses issued - denied. (4) (a) The department shall
 not issue a driver's license, including a temporary driver's license under
 section 42-2-106 (5), to an individual under eighteen years of age unless
 the individual has:

5 (II) Submitted a log or other written evidence on a standardized 6 form approved by the department certifying that the individual has 7 completed not less than fifty hours of actual driving experience with a 8 driving supervisor listed in section 42-2-106 (2)(b)(II) of which not less 9 than ten hours must have been completed while driving at night, which 10 form must be signed by:

11 (A) The individual who signed the affidavit of liability for the
12 individual to obtain an instruction permit THE INDIVIDUAL'S PARENT OR
13 GUARDIAN OR A RESPONSIBLE ADULT;

SECTION 11. In Colorado Revised Statutes, 42-2-106, amend
as <u>they</u> will become effective April 1, 2026, (1)(a)(I), (1)(b)(I), and
(1)(d) as follows:

42-2-106. Instruction permits and temporary licenses penalty. (1) (a) The department shall issue an instruction permit to a
 minor who is fifteen years of age or older and under eighteen years of age
 and who:

21 (I) Has successfully completed WITHIN THE LAST SIX MONTHS a
 22 thirty-hour driver education course that is approved by the department,

23 which course may be completed online; and

24 (b) The department shall issue an instruction permit to a minor
25 who is eighteen years of age or older and who:

26 (I) Has successfully completed WITHIN THE LAST SIX MONTHS a

27 <u>thirty-hour driver education course that is approved by the department</u>,

1	which course may be online, or a four-hour prequalification driver
2	awareness program that is approved by the department; and
3	(d) The department shall issue an instruction permit to a minor AN
4	INDIVIDUAL who is twenty-one years of age or older and who meets the
5	requirements to be issued an instruction permit in accordance with
6	sections 42-2-107 and 42-2-108.
7	SECTION 12. In Colorado Revised Statutes, 42-2-107, repeal
8	(2)(b)(I)(B) as follows:
9	42-2-107. Application for license or instruction permit -
10	anatomical gifts - donations to Emily Keyes - John W. Buckner organ
11	and tissue donation awareness fund - legislative declaration - rules -
12	annual report - repeal. (2) (b) (I) In addition to the requirements of
13	subsection (2)(a) of this section, an application must state that:
14	(B) The applicant agrees, within thirty days after the date the
15	applicant became a resident, to register in Colorado any vehicle owned by
16	the applicant.
17	SECTION 13. In Colorado Revised Statutes, 42-2-112, amend
18	(1), (2), and (3) as follows:
19	42-2-112. Medical advice - use by department - provider
20	immunity - rules. (1) In order to determine whether any A licensed
21	driver or any AN applicant for a driver's license is physically or mentally
22	able to operate a motor vehicle safely upon the highways of this state, the
23	department is authorized, pursuant to this section and upon the adoption
24	of rules concerning medical criteria for driver licensing, to seek and
25	receive a written medical opinion from any physician, physician assistant,
26	ADVANCED PRACTICE REGISTERED NURSE, or optometrist licensed in this
27	state. Such written medical opinion may also be used by The department

1 MAY USE THE WRITTEN MEDICAL OPINION in regard to the renewal, 2 suspension, revocation, or cancellation of drivers' DRIVER'S licenses 3 pursuant to this article. No ARTICLE 2. THE DEPARTMENT SHALL NOT 4 REQUIRE A PERSON TO OBTAIN A written medical opinion shall be sought 5 pursuant to this section unless the department has reason to believe that 6 the driver or applicant is physically or mentally unable to operate a motor 7 vehicle safely upon the highways of this state.

8 (2) In addition to the written medical opinion sought and received 9 pursuant to subsection (1) of this section, the department may consider a 10 written medical opinion received from the personal physician, physician 11 assistant, ADVANCED PRACTICE REGISTERED NURSE, or optometrist of an 12 individual driver or applicant. Any A written medical opinion requested 13 by the applicant or driver from a personal physician, physician assistant, 14 ADVANCED PRACTICE REGISTERED NURSE, or optometrist shall MUST be 15 provided to the department at the expense of the applicant or driver. Any 16 A written medical opinion required by the department shall MUST also be 17 at the expense of the applicant or driver.

(3) No A PERSON SHALL NOT BRING A civil or criminal action shall
be brought against any A physician, physician assistant, ADVANCED
PRACTICE REGISTERED NURSE, or optometrist licensed to practice in this
state for providing a written medical or optometric opinion pursuant to
subsection (1) or (2) of this section if the physician, physician assistant,
ADVANCED PRACTICE REGISTERED NURSE, or optometrist acts in good faith
and without malice.

25 SECTION 14. In Colorado Revised Statutes, 42-2-114.5, amend
26 (3) as follows:

27 42-2-114.5. Fees for driver's licenses, identification cards, and

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related services - crediting to DRIVES account - fee setting
procedures - rules. (3) The department may raise or lower the fees listed
in subsection (2) of this section, but the department shall not increase the
fee by more than five percent per year. THE DEPARTMENT MAY ROUND A
FEE INCREASE TO THE NEAREST DOLLAR.

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SECTION 15. In Colorado Revised Statutes, 42-2-505, **amend as it will become effective March 31, 2025,** (1)(e)(II) as follows:

8 **42-2-505. Identification documents - individuals not lawfully** 9 **present - rules.** (1) **Documents issued.** An individual who is not 10 lawfully present in the United States may apply for an identification 11 document in accordance with this part 5. The department shall issue an 12 identification document to an applicant who:

(e) Presents one of the following documents that is unexpired or
has expired less than ten years before the date of the individual's
application for an identification document:

(II) On and after THE EARLIER OF January 1, 2027, OR WHEN THE
DEPARTMENT IS ABLE TO IMPLEMENT THIS SUBSECTION (1)(e)(II), an
identifying document or a combination of identifying documents issued
by an agency of the United States government or its contractors or
subcontractors in accordance with rules promulgated by the department
in accordance with subsection (4) of this section.

SECTION 16. In Colorado Revised Statutes, add 42-2-145 as
follows:

24 42-2-145. Electronic identification documents - rules 25 applicability - definitions. (1) As used in this section, unless the
26 CONTEXT OTHERWISE REQUIRES:

27 (a) "MOBILE IDENTIFICATION DOCUMENT" MEANS A VERIFIABLE

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ELECTRONIC EXTENSION OF A DEPARTMENT-ISSUED PHYSICAL
 IDENTIFICATION DOCUMENT ISSUED UNDER THIS ARTICLE 2 THAT RESIDES
 IN A NATIVE MOBILE DEVICE WALLET.

4 (b) "PHYSICAL IDENTIFICATION DOCUMENT" MEANS A PHYSICAL
5 DRIVER'S LICENSE OR INSTRUCTION PERMIT OR A PHYSICAL
6 IDENTIFICATION CARD ISSUED UNDER THIS TITLE 42.

7 (2) THE PROVIDER OF A MOBILE IDENTIFICATION DOCUMENT MUST
8 COMPLY WITH THE STANDARDS ADOPTED BY THE DEPARTMENT BY RULE,
9 WHICH MAY INCLUDE THE STANDARDS ADOPTED BY THE AMERICAN
10 ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS OR THE STANDARDS
11 ADOPTED BY THE INTERNATIONAL ORGANIZATION FOR STANDARDIZATION
12 AND THE INTERNATIONAL ELECTROTECHNICAL COMMISSION.

13 (3) THE DEPARTMENT SHALL PROMULGATE RULES SETTING
14 CRITERIA FOR THE APPROVAL AND IMPLEMENTATION OF MOBILE
15 IDENTIFICATION DOCUMENTS.

16 (4) MOBILE IDENTIFICATION DOCUMENTS MAY BE ACCEPTED TO
17 VERIFY AN INDIVIDUAL'S AGE OR IDENTITY IN COLORADO, BUT A PERSON
18 MAY REQUIRE A PHYSICAL IDENTIFICATION DOCUMENT TO VERIFY THE
19 INDIVIDUAL'S AGE OR IDENTITY.

20 (5) This section takes effect January 1, 2026.

SECTION 17. In Colorado Revised Statutes, amend 42-1-222 as
 follows:

42-1-222. Motor vehicle investigations unit. (1) The department
 shall establish a motor vehicle investigations unit to investigate and
 prevent fraud concerning the use of driver's licenses, identification cards,
 motor vehicle titles and registrations, and other motor vehicle OFFICIAL
 documents, AS DEFINED IN SECTION 18-5-121 (1)(b), issued by the

1 department Such OR THE DEPARTMENT'S AGENTS. THE unit shall also 2 assist victims of identity theft by means of such documents. 3 (2) THE MOTOR VEHICLE INVESTIGATIONS UNIT MAY CANCEL, 4 DENY, OR DENY THE ISSUANCE OR REISSUANCE OF AN OFFICIAL DOCUMENT, 5 AS DEFINED IN SECTION 18-5-121 (1)(b), UPON DETERMINING THAT THE 6 PERSON WAS NOT ENTITLED TO THE ISSUANCE OF THE OFFICIAL DOCUMENT 7 FOR: 8 (a) FAILURE TO GIVE THE REQUIRED OR CORRECT INFORMATION IN 9 AN APPLICATION FOR THE OFFICIAL DOCUMENT OR FOR COMMITTING 10 FRAUD IN MAKING THE APPLICATION OR IN SUBMITTING ANY PROOF FOR 11 THE APPLICATION; OR 12 (b) PERMITTING AN UNLAWFUL OR FRAUDULENT USE OF THE 13 OFFICIAL DOCUMENT OR FOR BEING CONVICTED OF AN OFFENSE INVOLVING 14 MISUSE OF THE OFFICIAL DOCUMENT. 15 (3) IF THE MOTOR VEHICLE INVESTIGATIONS UNIT CANCELS, 16 DENIES, OR DENIES THE ISSUANCE OR REISSUANCE OF AN OFFICIAL 17 DOCUMENT, AS DEFINED IN SECTION 18-5-121 (1)(b), THE AFFECTED 18 PERSON MAY REQUEST A HEARING PURSUANT TO SECTION 24-4-105. 19 SECTION 18. Act subject to petition - effective date -20 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following 21 the expiration of the ninety-day period after final adjournment of the 22 general assembly; except that, if a referendum petition is filed pursuant 23 to section 1 (3) of article V of the state constitution against this act or an 24 item, section, or part of this act within such period, then the act, item, 25 section, or part will not take effect unless approved by the people at the 26 general election to be held in November 2026 and, in such case, will take 27 effect on the date of the official declaration of the vote thereon by the

1 governor.

2 (2) This act applies to offenses committed or to the issuance,
3 acceptance, or use of identification documents on or after the applicable
4 effective date of this act.