# First Regular Session Seventy-fifth General Assembly STATE OF COLORADO

# REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 25-0232.01 Jery Payne x2157

**HOUSE BILL 25-1076** 

### HOUSE SPONSORSHIP

Boesenecker and Lindsay, Froelich, Mauro, Bacon, Carter, McCluskie, Velasco

## SENATE SPONSORSHIP

Cutter and Simpson, Winter F., Hinrichsen, Jaquez Lewis, Marchman, Michaelson Jenet

#### **House Committees**

### **Senate Committees**

Transportation, Housing & Local Government

Transportation & Energy

### A BILL FOR AN ACT

101 CONCERNING DOCUMENTS RELATED TO THE DIVISION OF MOTOR VEHICLES.

# **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

Transportation Legislation Review Committee. Section 1 of the bill prohibits making, distributing, advertising, selling, promoting, completing, altering, or producing or causing to be made, distributed, advertised, sold, promoted, completed, altered, or produced a document that simulates or closely resembles an official document related to the administration of the motor vehicle or identification statutes. A person

SENATE rd Reading Unamended February 10, 2025

SENATE Amended 2nd Reading February 7, 2025

HOUSE 3rd Reading Unamended January 27, 2025

HOUSE Amended 2nd Reading January 24, 2025 does not commit vehicular document piracy if the person received the express written permission of the department of revenue (department). A violation is punishable by a fine of not more than \$1,000.

**Sections 2 and 3** make the "Uniform Power of Attorney Act" apply to the motor vehicle statutes.

Section 4 repeals the requirement that a service-connected disability be permanent in order for a veteran to be eligible to register a motor vehicle without paying fees. Section 4 also repeals the license plates issued to foreign governments, consuls, or other official representatives of a foreign government. Section 5 repeals the Navy SEAL special license plate and the North American aerospace defense command special license plate, and section 6 repeals the "Alive at Twenty-five" special license plate.

Under current law, a minor who is under 18 years of age must submit a log showing the minor drove at least 50 hours with a driving supervisor to be issued a driver's license. **Section 7** authorizes any responsible adult to sign the log. **Section 8** corrects a provision that describes a minor as being 21 years of age or older.

Under current law, the department may require a person to obtain a written medical opinion from certain medical professionals concerning medical criteria for driver licensing. **Section 9** authorizes an advanced practice registered nurse to issue such an opinion.

Under current law, a person who is not lawfully present may, to obtain an identification document, use an identifying document issued by an agency of the United States government or its contractors or subcontractors in accordance with rules promulgated by the department, but this provision is scheduled to take effect on January 1, 2027. **Section 10** changes this effective date to the earlier of January 1, 2027, or when the department is able to implement it.

**Section 11** authorizes the use of a mobile driver's license, which is an official electronic extension of a department-issued physical identification document, to verify age or identity. The provider of a mobile driver's license must comply with the standards adopted by department rule. The department is given rule-making authority to approve and implement mobile driver's licenses. **Section 11** takes effect January 1, 2026.

- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2 **SECTION 1.** In Colorado Revised Statutes, **add** 18-5-121 as
- 3 follows:
- 4 18-5-121. Division of motor vehicles official product protection

-2- 1076

I	- vehicular document piracy - applicability - penalty - definitions.
2	(1) As used in this section, unless the context otherwise
3	REQUIRES:
4	(a) "DOCUMENT" MEANS A THING THAT USES WRITING TO SERVE
5	AS EVIDENCE OR PROOF.
6	(b)(I) "Official document" means a document created for
7	THE PURPOSES OF ADMINISTERING ARTICLE $1, 2, 3, 4, 6$ , or $12$ of title $42$
8	BY THE DEPARTMENT OF REVENUE OR THE DEPARTMENT'S AGENTS.
9	(II) "OFFICIAL DOCUMENT" INCLUDES THE FOLLOWING
10	DOCUMENTS CONCERNING AN INDIVIDUAL'S IDENTIFICATION, A MOTOR
11	VEHICLE, OR AN OFF-HIGHWAY VEHICLE:
12	(A) A LICENSE PLATE;
13	(B) A TEMPORARY LICENSE PLATE;
14	(C) A DRIVER'S LICENSE;
15	(D) AN IDENTIFICATION CARD;
16	(E) AN IDENTIFYING PLACARD;
17	(F) A CERTIFICATE OF TITLE;
18	(G) EVIDENCE OF AN EMISSIONS TEST; OR
19	(H) A REGISTRATION.
20	(2) A PERSON COMMITS VEHICULAR DOCUMENT PIRACY IF THE
21	PERSON MAKES, DISTRIBUTES, ADVERTISES, SELLS, PROMOTES,
22	COMPLETES, ALTERS, OR PRODUCES OR CAUSES TO BE MADE, DISTRIBUTED,
23	ADVERTISED, SOLD, PROMOTED, COMPLETED, ALTERED, OR PRODUCED A
24	DOCUMENT THAT:
25	(a) SIMULATES AN OFFICIAL DOCUMENT; OR
26	(b) CLOSELY RESEMBLES AN OFFICIAL DOCUMENT.
7	(3) A DEDSON DOES NOT COMMIT VEHICLII AD DOCUMENT DIDACY

-3-

2	DEPARTMENT OF REVENUE TO MAKE, DISTRIBUTE, ADVERTISE, SELL,
3	PROMOTE, COMPLETE, ALTER, OR PRODUCE THE OFFICIAL DOCUMENT.
4	(4) A VIOLATION OF THIS SECTION MAY BE CHARGED IN ADDITION
5	TO ANY OTHER VIOLATION COMMITTED BY THE PERSON IN THE COURSE OF
6	VIOLATING THIS SECTION.
7	(5) This section does not apply to agents of the
8	DEPARTMENT OF REVENUE THAT ARE ENGAGING IN BUSINESS ON BEHALF
9	OF THE DEPARTMENT AS PART OF THE PERSON'S OFFICIAL RESPONSIBILITIES
10	AS AN AGENT.
11	(6) VEHICULAR DOCUMENT PIRACY IS A CIVIL INFRACTION AND IS
12	PUNISHABLE BY A FINE OF NOT MORE THAN ONE THOUSAND DOLLARS.
13	SECTION 2. In Colorado Revised Statutes, 42-2-136, add (6)(c)
14	as follows:
15	42-2-136. Unlawful possession or use of license. (6) (c) A
16	PERSON THAT VIOLATES THIS SECTION VIOLATES SECTION 18-5-121 AND,
17	IN ADDITION TO ANY OTHER PENALTY, IS SUBJECT TO THE PENALTIES OF
18	SECTION 18-5-121 (6).
19	SECTION 3. In Colorado Revised Statutes, 42-4-313, add (5) as
20	follows:
21	<b>42-4-313. Penalties.</b> (5) A PERSON THAT VIOLATES THIS SECTION
22	VIOLATES SECTION 18-5-121 AND, IN ADDITION TO ANY OTHER PENALTY,
23	IS SUBJECT TO THE PENALTIES OF SECTION 18-5-121 (6).
24	SECTION 4. In Colorado Revised Statutes, 42-4-1208, amend (5)
25	introductory portion as follows:
26	42-4-1208. Reserved parking for persons with disabilities -
27	applicability - rules. (5) Fraud and trafficking. A person is subject to

IF THE PERSON RECEIVED THE EXPRESS WRITTEN PERMISSION OF THE

-4- 1076

1	the penalties in section SECTIONS 42-4-1701 (4)(a)(X) AND $18-5-121$ (6)
2	if the person:
3	SECTION 5. In Colorado Revised Statutes, 15-14-703, add (2)
4	as follows:
5	15-14-703. Applicability. (2) NOTWITHSTANDING SUBSECTION
6	(1)(d) of this section, this part 7 applies to power of attorney
7	FORMS CREATED BY THE DEPARTMENT OF REVENUE UNDER ARTICLE 1, 3,
8	6, or 12 of title 42.
9	SECTION 6. In Colorado Revised Statutes, add 42-1-237 as
10	follows:
11	42-1-237. "Uniform Power of Attorney Act" applies to motor
12	vehicle documents. The "Uniform Power of Attorney Act", part 7
13	OF ARTICLE 14 OF TITLE 15, APPLIES TO POWER OF ATTORNEY FORMS
14	CREATED BY THE DEPARTMENT UNDER ARTICLE 1, 3, 6, OR 12 OF THIS
15	TITLE 42.
16	<b>SECTION 7.</b> In Colorado Revised Statutes, 42-3-304, <b>amend</b> (3)
17	introductory portion and (3)(a); and repeal (3)(b) as follows:
18	42-3-304. Registration fees - passenger-mile taxes - clean
19	screen fund - pilot program - report - rules - definitions. (3) No fee
20	shall be IS payable for the annual registration of a vehicle when:
21	(a) The owner of such THE vehicle is a veteran who in an
22	application for registration shows that the owner has established such
23	owner's rights to benefits under the provisions of Public Law 663, 79th
24	Congress Pub.L. 79-663, as amended, and Public Law 187, 82nd
25	Congress Pub.L. 82-187, as amended, or is a veteran of the armed forces
26	of the United States who incurred a disability and who is, at the date of
27	such application receiving compensation from the veterans

-5- 1076

1	administration or any branch of the armed forces of the United States for
2	a fifty percent or more, service-connected permanent disability, or for loss
3	of use of one or both feet or one or both hands, or for permanent
4	impairment or loss of vision in both eyes that constitutes virtual or actual
5	blindness. The exemption provided in this paragraph (a) shall apply
6	SUBSECTION (3)(a) APPLIES to the original qualifying vehicle and to any
7	vehicle subsequently purchased and owned by the same veteran but shall
8	DOES not apply to more than one vehicle at a time.
9	(b) The application for registration shows that the owner of such
10	vehicle is a foreign government or a consul or other official representative
11	of a foreign government duly recognized by the department of state of the
12	United States government. License plates for the vehicles qualifying for
13	the exemption granted in this paragraph (b) shall be issued only by the
14	department and shall bear such inscription as may be required to indicate
15	their status.
16	SECTION 8. In Colorado Revised Statutes, 42-3-213, repeal
17	(1)(a)(XVIII), (1)(a)(XXV), (19), and (26) as follows:
18	42-3-213. License plates - military veterans - rules -
19	retirement. (1) (a) The department shall issue one or more sets of license
20	plates to the following persons who own a truck that does not exceed
21	sixteen thousand pounds empty weight, a passenger car, a motorcycle, or
22	a noncommercial or recreational vehicle:
23	(XVIII) A person who supports the North American aerospace
24	defense command;
25	(XXV) An honorably discharged or discharged LGBT veteran or
26	a retired, reserve, or active member of the Navy SEALs;
27	(19) North American aerospace defense command

-6- 1076

commemorative special license plate. (a) The North American aerospace defense command commemorative special license plate shall be designed to indicate that the owner of the motor vehicle to which the license plate is attached wishes to commemorate the North American aerospace defense command's fiftieth anniversary. (b) The department shall issue North American aerospace defense command commemorative special license plates until January 1, 2010, or when the available inventory is depleted, whichever is later. This paragraph (b) shall not be deemed to prohibit the use of the plate after January 1, 2010, nor to require the plate to be recalled by the department. (26) Honorably discharged or discharged LGBT veteran or retired, active, or reserve member of the Navy SEALs. (a) The department shall design the Navy SEAL license plate to indicate that an owner of a motor vehicle to which the plate is attached is a veteran, a reserve member, or an active member of the United States Navy SEALs. (b) A natural person who has received an honorable discharge, is a discharged LGBT veteran, is retired, or is an active or reserve member of the United States Navy SEALs may use a United States Navy SEALs license plate. To qualify for the license plate, an applicant must submit a DD214 form issued by the United States government and a certification from the UDT/SEAL association, inc., the Rocky Mountain chapter of the UDT/SEAL association, inc., or a successor organization that the applicant has an honorable discharge from, is retired from, or is currently an active or reserve member of the Navy SEALs. **SECTION 9.** In Colorado Revised Statutes, **repeal** 42-3-230. **SECTION 10.** In Colorado Revised Statutes, 42-2-104, amend

as it will become effective April 1, 2026, (4)(a)(II)(A) as follows:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

-7-

I	<b>42-2-104.</b> Licenses issued - denied. (4) (a) The department shall
2	not issue a driver's license, including a temporary driver's license under
3	section 42-2-106 (5), to an individual under eighteen years of age unless
4	the individual has:
5	(II) Submitted a log or other written evidence on a standardized
6	form approved by the department certifying that the individual has
7	completed not less than fifty hours of actual driving experience with a
8	driving supervisor listed in section 42-2-106 (2)(b)(II) of which not less
9	than ten hours must have been completed while driving at night, which
10	form must be signed by:
11	(A) The individual who signed the affidavit of liability for the
12	individual to obtain an instruction permit The Individual's Parent or
13	GUARDIAN OR A RESPONSIBLE ADULT;
14	SECTION 11. In Colorado Revised Statutes, 42-2-106, amend
15	as they will become effective April 1, 2026, (1)(a)(I), (1)(b)(I), and
16	(1)(d) as follows:
17	42-2-106. Instruction permits and temporary licenses -
18	penalty. (1) (a) The department shall issue an instruction permit to a
19	minor who is fifteen years of age or older and under eighteen years of age
20	and who:
21	(I) Has successfully completed WITHIN THE LAST SIX MONTHS a
22	thirty-hour driver education course that is approved by the department,
23	which course may be completed online; and
24	(b) The department shall issue an instruction permit to a minor
25	who is eighteen years of age or older and who:
26	(I) Has successfully completed WITHIN THE LAST SIX MONTHS a
27	thirty-hour driver education course that is approved by the department,

-8- 1076

1	which course may be online, or a four-hour prequalification driver
2	awareness program that is approved by the department; and
3	(d) The department shall issue an instruction permit to a minor AN
4	INDIVIDUAL who is twenty-one years of age or older and who meets the
5	requirements to be issued an instruction permit in accordance with
6	sections 42-2-107 and 42-2-108.
7	SECTION 12. In Colorado Revised Statutes, 42-2-107, repeal
8	(2)(b)(I)(B) as follows:
9	42-2-107. Application for license or instruction permit -
10	anatomical gifts - donations to Emily Keyes - John W. Buckner organ
11	and tissue donation awareness fund - legislative declaration - rules -
12	annual report - repeal. (2) (b) (I) In addition to the requirements of
13	subsection (2)(a) of this section, an application must state that:
14	(B) The applicant agrees, within thirty days after the date the
15	applicant became a resident, to register in Colorado any vehicle owned by
16	the applicant.
17	<b>SECTION 13.</b> In Colorado Revised Statutes, 42-2-112, amend
18	(1), (2), and (3) as follows:
19	42-2-112. Medical advice - use by department - provider
20	immunity - rules. (1) In order to determine whether any A licensed
21	driver or any AN applicant for a driver's license is physically or mentally
22	able to operate a motor vehicle safely upon the highways of this state, the
23	department is authorized, pursuant to this section and upon the adoption
24	of rules concerning medical criteria for driver licensing, to seek and
25	receive a written medical opinion from any physician, physician assistant,
26	ADVANCED PRACTICE REGISTERED NURSE, or optometrist licensed in this
27	state. Such written medical opinion may also be used by The department

-9- 1076

1	MAY USE THE WRITTEN MEDICAL OPINION in regard to the renewal,
2	suspension, revocation, or cancellation of drivers' DRIVER'S licenses
3	pursuant to this article. No ARTICLE 2. THE DEPARTMENT SHALL NOT
4	REQUIRE A PERSON TO OBTAIN A written medical opinion shall be sought
5	pursuant to this section unless the department has reason to believe that
6	the driver or applicant is physically or mentally unable to operate a motor
7	vehicle safely upon the highways of this state.
8	(2) In addition to the written medical opinion sought and received
9	pursuant to subsection (1) of this section, the department may consider a
10	written medical opinion received from the personal physician, physician
11	assistant, ADVANCED PRACTICE REGISTERED NURSE, or optometrist of an

assistant, ADVANCED PRACTICE REGISTERED NURSE, or optometrist of an individual driver or applicant. Any A written medical opinion requested by the applicant or driver from a personal physician, physician assistant, ADVANCED PRACTICE REGISTERED NURSE, or optometrist shall MUST be provided to the department at the expense of the applicant or driver. Any

A written medical opinion required by the department shall MUST also be at the expense of the applicant or driver.

(3) No A PERSON SHALL NOT BRING A civil or criminal action shall be brought against any A physician, physician assistant, ADVANCED PRACTICE REGISTERED NURSE, or optometrist licensed to practice in this state for providing a written medical or optometric opinion pursuant to subsection (1) or (2) of this section if the physician, physician assistant, ADVANCED PRACTICE REGISTERED NURSE, or optometrist acts in good faith and without malice.

**SECTION 14.** In Colorado Revised Statutes, 42-2-114.5, **amend** (3) as follows:

42-2-114.5. Fees for driver's licenses, identification cards, and

-10-

1	related services - crediting to DRIVES account - fee setting
2	procedures - rules. (3) The department may raise or lower the fees listed
3	in subsection (2) of this section, but the department shall not increase the
4	fee by more than five percent per year. THE DEPARTMENT MAY ROUND A
5	FEE INCREASE TO THE NEAREST DOLLAR.
6	SECTION 15. In Colorado Revised Statutes, 42-2-505, amend
7	as it will become effective March 31, 2025, (1)(e)(II) as follows:
8	42-2-505. Identification documents - individuals not lawfully
9	present - rules. (1) Documents issued. An individual who is not
10	lawfully present in the United States may apply for an identification
11	document in accordance with this part 5. The department shall issue an
12	identification document to an applicant who:
13	(e) Presents one of the following documents that is unexpired or
14	has expired less than ten years before the date of the individual's
15	application for an identification document:
16	(II) On and after THE EARLIER OF January 1, 2027, OR WHEN THE
17	DEPARTMENT IS ABLE TO IMPLEMENT THIS SUBSECTION (1)(e)(II), an
18	identifying document or a combination of identifying documents issued
19	by an agency of the United States government or its contractors or
20	subcontractors in accordance with rules promulgated by the department
21	in accordance with subsection (4) of this section.
22	SECTION 16. In Colorado Revised Statutes, add 42-2-145 as
23	follows:
24	42-2-145. Electronic identification documents - rules -
25	applicability - definitions. (1) As used in this section, unless the
26	CONTEXT OTHERWISE REQUIRES:
27	(a) "Mobile identification document" means a verifiable

-11- 1076

1	ELECTRONIC EXTENSION OF A DEPARTMENT-ISSUED PHYSICAL
2	${\tt IDENTIFICATIONDOCUMENTISSUEDUNDERTHISARTICLE2THATRESIDES}$
3	IN A NATIVE MOBILE DEVICE WALLET.
4	(b) "PHYSICAL IDENTIFICATION DOCUMENT" MEANS A PHYSICAL
5	DRIVER'S LICENSE OR INSTRUCTION PERMIT OR A PHYSICAL
6	IDENTIFICATION CARD ISSUED UNDER THIS TITLE 42.
7	(2) THE PROVIDER OF A MOBILE IDENTIFICATION DOCUMENT MUST
8	COMPLY WITH THE STANDARDS ADOPTED BY THE DEPARTMENT BY RULE,
9	WHICH MAY INCLUDE THE STANDARDS ADOPTED BY THE AMERICAN
10	Association  of  Motor  Vehicle  Administrators  or  the  standards
11	ADOPTED BY THE INTERNATIONAL ORGANIZATION FOR STANDARDIZATION
12	AND THE INTERNATIONAL ELECTROTECHNICAL COMMISSION.
13	(3) THE DEPARTMENT SHALL PROMULGATE RULES SETTING
14	CRITERIA FOR THE APPROVAL AND IMPLEMENTATION OF MOBILE
15	IDENTIFICATION DOCUMENTS.
16	(4) MOBILE IDENTIFICATION DOCUMENTS MAY BE ACCEPTED TO
17	VERIFY AN INDIVIDUAL'S AGE OR IDENTITY IN COLORADO, BUT A PERSON
18	MAY REQUIRE A PHYSICAL IDENTIFICATION DOCUMENT TO VERIFY THE
19	INDIVIDUAL'S AGE OR IDENTITY.
20	(5) This section takes effect January 1, 2026.
21	SECTION 17. In Colorado Revised Statutes, amend 42-1-222 as
22	follows:
23	42-1-222. Motor vehicle investigations unit. (1) The department
24	shall establish a motor vehicle investigations unit to investigate and
25	prevent fraud concerning the use of driver's licenses, identification cards,
26	motor vehicle titles and registrations, and other motor vehicle OFFICIAL
27	documents, AS DEFINED IN SECTION 18-5-121 (1)(b), issued by the

-12- 1076

I	department Such OR THE DEPARTMENT'S AGENTS. THE unit shall also
2	assist victims of identity theft by means of such documents.
3	(2) The motor vehicle investigations unit may cancel,
4	DENY, OR DENY THE ISSUANCE OR REISSUANCE OF AN OFFICIAL DOCUMENT,
5	AS DEFINED IN SECTION 18-5-121 (1)(b), UPON DETERMINING THAT THE
6	PERSON WAS NOT ENTITLED TO THE ISSUANCE OF THE OFFICIAL DOCUMENT
7	FOR:
8	(a) FAILURE TO GIVE THE REQUIRED OR CORRECT INFORMATION IN
9	AN APPLICATION FOR THE OFFICIAL DOCUMENT OR FOR COMMITTING
10	FRAUD IN MAKING THE APPLICATION OR IN SUBMITTING ANY PROOF FOR
11	THE APPLICATION; OR
12	(b) PERMITTING AN UNLAWFUL OR FRAUDULENT USE OF THE
13	OFFICIAL DOCUMENT OR FOR BEING CONVICTED OF AN OFFENSE INVOLVING
14	MISUSE OF THE OFFICIAL DOCUMENT.
15	(3) IF THE MOTOR VEHICLE INVESTIGATIONS UNIT CANCELS,
16	DENIES, OR DENIES THE ISSUANCE OR REISSUANCE OF AN OFFICIAL
17	DOCUMENT, AS DEFINED IN SECTION 18-5-121 (1)(b), THE AFFECTED
18	PERSON MAY REQUEST A HEARING PURSUANT TO SECTION 24-4-105.
19	SECTION 18. Act subject to petition - effective date -
20	applicability. (1) This act takes effect at 12:01 a.m. on the day following
21	the expiration of the ninety-day period after final adjournment of the
22	general assembly; except that, if a referendum petition is filed pursuant
23	to section 1 (3) of article V of the state constitution against this act or an
24	item, section, or part of this act within such period, then the act, item,
25	section, or part will not take effect unless approved by the people at the
26	general election to be held in November 2026 and, in such case, will take
27	effect on the date of the official declaration of the vote thereon by the

-13-

- 1 governor.
- 2 (2) This act applies to offenses committed or to the issuance,
- 3 acceptance, or use of identification documents on or after the applicable
- 4 effective date of this act.

-14- 1076