

**First Regular Session  
Seventy-fifth General Assembly  
STATE OF COLORADO**

**PREAMENDED**

*This Unofficial Version Includes Committee  
Amendments Not Yet Adopted on Second Reading*

LLS NO. 25-0232.01 Jery Payne x2157

**HOUSE BILL 25-1076**

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**HOUSE SPONSORSHIP**

**Boesenecker and Lindsay**, Froelich, Mauro

**SENATE SPONSORSHIP**

**Cutter and Simpson**, Winter F.

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**House Committees**

Transportation, Housing & Local Government

**Senate Committees**

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**A BILL FOR AN ACT**

101      **CONCERNING DOCUMENTS RELATED TO THE DIVISION OF MOTOR**  
102      **VEHICLES.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov/>.)*

**Transportation Legislation Review Committee. Section 1** of the bill prohibits making, distributing, advertising, selling, promoting, completing, altering, or producing or causing to be made, distributed, advertised, sold, promoted, completed, altered, or produced a document that simulates or closely resembles an official document related to the administration of the motor vehicle or identification statutes. A person

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing law.  
Dashes through the words or numbers indicate deletions from existing law.

does not commit vehicular document piracy if the person received the express written permission of the department of revenue (department). A violation is punishable by a fine of not more than \$1,000.

**Sections 2 and 3** make the "Uniform Power of Attorney Act" apply to the motor vehicle statutes.

**Section 4** repeals the requirement that a service-connected disability be permanent in order for a veteran to be eligible to register a motor vehicle without paying fees. **Section 4** also repeals the license plates issued to foreign governments, consuls, or other official representatives of a foreign government. **Section 5** repeals the Navy SEAL special license plate and the North American aerospace defense command special license plate, and **section 6** repeals the "Alive at Twenty-five" special license plate.

Under current law, a minor who is under 18 years of age must submit a log showing the minor drove at least 50 hours with a driving supervisor to be issued a driver's license. **Section 7** authorizes any responsible adult to sign the log. **Section 8** corrects a provision that describes a minor as being 21 years of age or older.

Under current law, the department may require a person to obtain a written medical opinion from certain medical professionals concerning medical criteria for driver licensing. **Section 9** authorizes an advanced practice registered nurse to issue such an opinion.

Under current law, a person who is not lawfully present may, to obtain an identification document, use an identifying document issued by an agency of the United States government or its contractors or subcontractors in accordance with rules promulgated by the department, but this provision is scheduled to take effect on January 1, 2027. **Section 10** changes this effective date to the earlier of January 1, 2027, or when the department is able to implement it.

**Section 11** authorizes the use of a mobile driver's license, which is an official electronic extension of a department-issued physical identification document, to verify age or identity. The provider of a mobile driver's license must comply with the standards adopted by department rule. The department is given rule-making authority to approve and implement mobile driver's licenses. **Section 11** takes effect January 1, 2026.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1.** In Colorado Revised Statutes, **add** 18-5-121 as  
3 follows:

4 **18-5-121. Division of motor vehicles official product protection**

1     **- vehicular document piracy - applicability - penalty - definitions.**

2     (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE  
3     REQUIRES:

4             (a) "DOCUMENT" MEANS A THING THAT USES WRITING TO SERVE  
5     AS EVIDENCE OR PROOF.

6             (b) (I) "OFFICIAL DOCUMENT" MEANS A DOCUMENT CREATED FOR  
7     THE PURPOSES OF ADMINISTERING ARTICLE 1, 2, 3, 4, 6, OR 12 OF TITLE 42  
8     BY THE DEPARTMENT OF REVENUE OR THE DEPARTMENT'S AGENTS.

9             (II) "OFFICIAL DOCUMENT" INCLUDES THE FOLLOWING  
10    DOCUMENTS CONCERNING AN INDIVIDUAL'S IDENTIFICATION, A MOTOR  
11    VEHICLE, OR AN OFF-HIGHWAY VEHICLE:

- 12             (A) A LICENSE PLATE;
- 13             (B) A TEMPORARY LICENSE PLATE;
- 14             (C) A DRIVER'S LICENSE;
- 15             (D) AN IDENTIFICATION CARD;
- 16             (E) AN IDENTIFYING PLACARD;
- 17             (F) A CERTIFICATE OF TITLE;
- 18             (G) EVIDENCE OF AN EMISSIONS TEST; OR
- 19             (H) A REGISTRATION.

20             (2) A PERSON COMMITS VEHICULAR DOCUMENT PIRACY IF THE  
21    PERSON MAKES, DISTRIBUTES, ADVERTISES, SELLS, PROMOTES,  
22    COMPLETES, ALTERS, OR PRODUCES OR CAUSES TO BE MADE, DISTRIBUTED,  
23    ADVERTISED, SOLD, PROMOTED, COMPLETED, ALTERED, OR PRODUCED A  
24    DOCUMENT THAT:

- 25             (a) SIMULATES AN OFFICIAL DOCUMENT; OR
- 26             (b) CLOSELY RESEMBLES AN OFFICIAL DOCUMENT.
- 27             (3) A PERSON DOES NOT COMMIT VEHICULAR DOCUMENT PIRACY

1 IF THE PERSON RECEIVED THE EXPRESS WRITTEN PERMISSION OF THE  
2 DEPARTMENT OF REVENUE TO MAKE, DISTRIBUTE, ADVERTISE, SELL,  
3 PROMOTE, COMPLETE, ALTER, OR PRODUCE THE OFFICIAL DOCUMENT.

4 (4) A VIOLATION OF THIS SECTION MAY BE CHARGED IN ADDITION  
5 TO ANY OTHER VIOLATION COMMITTED BY THE PERSON IN THE COURSE OF  
6 VIOLATING THIS SECTION.

7 (5) THIS SECTION DOES NOT APPLY TO AGENTS OF THE  
8 DEPARTMENT OF REVENUE THAT ARE ENGAGING IN BUSINESS ON BEHALF  
9 OF THE DEPARTMENT AS PART OF THE PERSON'S OFFICIAL RESPONSIBILITIES  
10 AS AN AGENT.

11 (6) VEHICULAR DOCUMENT PIRACY IS A CIVIL INFRACTION AND IS  
12 PUNISHABLE BY A FINE OF NOT MORE THAN ONE THOUSAND DOLLARS.

13 **SECTION 2.** In Colorado Revised Statutes, 42-2-136, **add** (6)(c)  
14 as follows:

15 **42-2-136. Unlawful possession or use of license.** (6) (c) A  
16 PERSON THAT VIOLATES THIS SECTION VIOLATES SECTION 18-5-121 AND,  
17 IN ADDITION TO ANY OTHER PENALTY, IS SUBJECT TO THE PENALTIES OF  
18 SECTION 18-5-121 (6).

19 **SECTION 3.** In Colorado Revised Statutes, 42-4-313, **add** (5) as  
20 follows:

21 **42-4-313. Penalties.** (5) A PERSON THAT VIOLATES THIS SECTION  
22 VIOLATES SECTION 18-5-121 AND, IN ADDITION TO ANY OTHER PENALTY,  
23 IS SUBJECT TO THE PENALTIES OF SECTION 18-5-121 (6).

24 **SECTION 4.** In Colorado Revised Statutes, 42-4-1208, **amend** (5)  
25 introductory portion as follows:

26 **42-4-1208. Reserved parking for persons with disabilities -**  
27 **applicability - rules.** (5) **Fraud and trafficking.** A person is subject to

1 the penalties in ~~section~~ SECTIONS 42-4-1701 (4)(a)(X) AND ~~18-5-121 (6)~~  
2 if the person:

3 **SECTION 5.** In Colorado Revised Statutes, 15-14-703, **add** (2)  
4 as follows:

5 **15-14-703. Applicability.** (2) NOTWITHSTANDING SUBSECTION  
6 (1)(d) OF THIS SECTION, THIS PART 7 APPLIES TO POWER OF ATTORNEY  
7 FORMS CREATED BY THE DEPARTMENT OF REVENUE UNDER ARTICLE 1, 3,  
8 6, OR 12 OF TITLE 42.

9 **SECTION 6.** In Colorado Revised Statutes, **add** 42-1-237 as  
10 follows:

11 **42-1-237. "Uniform Power of Attorney Act" applies to motor**  
12 **vehicle documents.** THE "UNIFORM POWER OF ATTORNEY ACT", PART 7  
13 OF ARTICLE 14 OF TITLE 15, APPLIES TO POWER OF ATTORNEY FORMS  
14 CREATED BY THE DEPARTMENT UNDER ARTICLE 1, 3, 6, OR 12 OF THIS  
15 TITLE 42.

16 **SECTION 7.** In Colorado Revised Statutes, 42-3-304, **amend** (3)  
17 introductory portion and (3)(a); and **repeal** (3)(b) as follows:

18 **42-3-304. Registration fees - passenger-mile taxes - clean**  
19 **screen fund - pilot program - report - rules - definitions.** (3) No fee  
20 ~~shall be~~ IS payable for the annual registration of a vehicle when:

21 (a) The owner of ~~such~~ THE vehicle is a veteran who in an  
22 application for registration shows that the owner has established such  
23 owner's rights to benefits under the provisions of ~~Public Law 663, 79th~~  
24 ~~Congress~~ PUB.L. 79-663, as amended, and ~~Public Law 187, 82nd~~  
25 ~~Congress~~ PUB.L. 82-187, as amended, or is a veteran of the armed forces  
26 of the United States who incurred a disability and who is, at the date of  
27 ~~such~~ application, receiving compensation from the veterans

1 administration or any branch of the armed forces of the United States for  
2 a fifty percent or more, service-connected permanent disability, or for loss  
3 of use of one or both feet or one or both hands, or for permanent  
4 impairment or loss of vision in both eyes that constitutes virtual or actual  
5 blindness. The exemption provided in this ~~paragraph (a) shall apply~~  
6 SUBSECTION (3)(a) APPLIES to the original qualifying vehicle and to any  
7 vehicle subsequently purchased and owned by the same veteran but ~~shall~~  
8 DOES not apply to more than one vehicle at a time.

9 (b) ~~The application for registration shows that the owner of such~~  
10 ~~vehicle is a foreign government or a consul or other official representative~~  
11 ~~of a foreign government duly recognized by the department of state of the~~  
12 ~~United States government. License plates for the vehicles qualifying for~~  
13 ~~the exemption granted in this paragraph (b) shall be issued only by the~~  
14 ~~department and shall bear such inscription as may be required to indicate~~  
15 ~~their status.~~

16 **SECTION 8.** In Colorado Revised Statutes, 42-3-213, **repeal**  
17 (1)(a)(XVIII), (1)(a)(XXV), (19), and (26) as follows:

18 **42-3-213. License plates - military veterans - rules -**  
19 **retirement.** (1) (a) The department shall issue one or more sets of license  
20 plates to the following persons who own a truck that does not exceed  
21 sixteen thousand pounds empty weight, a passenger car, a motorcycle, or  
22 a noncommercial or recreational vehicle:

23 (XVIII) ~~A person who supports the North American aerospace~~  
24 ~~defense command;~~

25 (XXV) ~~An honorably discharged or discharged LGBT veteran or~~  
26 ~~a retired, reserve, or active member of the Navy SEALs;~~

27 (19) **North American aerospace defense command**

1 **commemorative special license plate.** ~~(a) The North American~~  
2 ~~aerospace defense command commemorative special license plate shall~~  
3 ~~be designed to indicate that the owner of the motor vehicle to which the~~  
4 ~~license plate is attached wishes to commemorate the North American~~  
5 ~~aerospace defense command's fiftieth anniversary.~~

6 (b) ~~The department shall issue North American aerospace defense~~  
7 ~~command commemorative special license plates until January 1, 2010, or~~  
8 ~~when the available inventory is depleted, whichever is later. This~~  
9 ~~paragraph (b) shall not be deemed to prohibit the use of the plate after~~  
10 ~~January 1, 2010, nor to require the plate to be recalled by the department.~~

11 **(26) Honorably discharged or discharged LGBT veteran or**  
12 **retired, active, or reserve member of the Navy SEALs.** ~~(a) The~~  
13 ~~department shall design the Navy SEAL license plate to indicate that an~~  
14 ~~owner of a motor vehicle to which the plate is attached is a veteran, a~~  
15 ~~reserve member, or an active member of the United States Navy SEALs.~~

16 (b) ~~A natural person who has received an honorable discharge, is~~  
17 ~~a discharged LGBT veteran, is retired, or is an active or reserve member~~  
18 ~~of the United States Navy SEALs may use a United States Navy SEALs~~  
19 ~~license plate. To qualify for the license plate, an applicant must submit a~~  
20 ~~DD214 form issued by the United States government and a certification~~  
21 ~~from the UDT/SEAL association, inc., the Rocky Mountain chapter of the~~  
22 ~~UDT/SEAL association, inc., or a successor organization that the~~  
23 ~~applicant has an honorable discharge from, is retired from, or is currently~~  
24 ~~an active or reserve member of the Navy SEALs.~~

25 **SECTION 9.** In Colorado Revised Statutes, **repeal** 42-3-230.

26 **SECTION 10.** In Colorado Revised Statutes, 42-2-104, **amend**  
27 **as it will become effective April 1, 2026, (4)(a)(II)(A) as follows:**

1           **42-2-104. Licenses issued - denied.** (4) (a) The department shall  
2 not issue a driver's license, including a temporary driver's license under  
3 section 42-2-106 (5), to an individual under eighteen years of age unless  
4 the individual has:

5           (II) Submitted a log or other written evidence on a standardized  
6 form approved by the department certifying that the individual has  
7 completed not less than fifty hours of actual driving experience with a  
8 driving supervisor listed in section 42-2-106 (2)(b)(II) of which not less  
9 than ten hours must have been completed while driving at night, which  
10 form must be signed by:

11           (A) ~~The individual who signed the affidavit of liability for the~~  
12 ~~individual to obtain an instruction permit~~ THE INDIVIDUAL'S PARENT OR  
13 GUARDIAN OR A RESPONSIBLE ADULT;

14           **SECTION 11.** In Colorado Revised Statutes, 42-2-106, **amend**  
15 **as it will become effective April 1, 2026,** (1)(d) as follows:

16           **42-2-106. Instruction permits and temporary licenses -**  
17 **penalty.** (1) (d) The department shall issue an instruction permit to a  
18 ~~minor~~ AN INDIVIDUAL who is twenty-one years of age or older and who  
19 meets the requirements to be issued an instruction permit in accordance  
20 with sections 42-2-107 and 42-2-108.

21           **SECTION 12.** In Colorado Revised Statutes, 42-2-107, **repeal**  
22 **(2)(b)(I)(B)** as follows:

23           **42-2-107. Application for license or instruction permit -**  
24 **anatomical gifts - donations to Emily Keyes - John W. Buckner organ**  
25 **and tissue donation awareness fund - legislative declaration - rules -**  
26 **annual report - repeal.** (2) (b) (I) In addition to the requirements of  
27 subsection (2)(a) of this section, an application must state that:



1           ~~(B) The applicant agrees, within thirty days after the date the~~  
2 ~~applicant became a resident, to register in Colorado any vehicle owned by~~  
3 ~~the applicant.~~

4           **SECTION 13.** In Colorado Revised Statutes, 42-2-112, **amend**  
5 (1), (2), and (3) as follows:

6           **42-2-112. Medical advice - use by department - provider**  
7 **immunity - rules.** (1) In order to determine whether ~~any~~ A licensed  
8 driver or ~~any~~ AN applicant for a driver's license is physically or mentally  
9 able to operate a motor vehicle safely upon the highways of this state, the  
10 department is authorized, ~~pursuant to this section and~~ upon the adoption  
11 of rules concerning medical criteria for driver licensing, to seek and  
12 receive a written medical opinion from any physician, physician assistant,  
13 ADVANCED PRACTICE REGISTERED NURSE, or optometrist licensed in this  
14 state. ~~Such written medical opinion may also be used by~~ The department  
15 MAY USE THE WRITTEN MEDICAL OPINION in regard to the renewal,  
16 suspension, revocation, or cancellation of ~~drivers'~~ DRIVER'S licenses  
17 pursuant to this ~~article.~~ ~~No~~ ARTICLE 2. THE DEPARTMENT SHALL NOT  
18 REQUIRE A PERSON TO OBTAIN A written medical opinion ~~shall be sought~~  
19 ~~pursuant to this section~~ unless the department has reason to believe that  
20 the driver or applicant is physically or mentally unable to operate a motor  
21 vehicle safely upon the highways of this state.

22           (2) In addition to the written medical opinion sought and received  
23 pursuant to subsection (1) of this section, the department may consider a  
24 written medical opinion received from the personal physician, physician  
25 assistant, ADVANCED PRACTICE REGISTERED NURSE, or optometrist of an  
26 individual driver or applicant. ~~Any~~ A written medical opinion requested  
27 by the applicant or driver from a personal physician, physician assistant,

1     ADVANCED PRACTICE REGISTERED NURSE, or optometrist ~~shall~~ MUST be  
2     provided to the department at the expense of the applicant or driver. ~~Any~~  
3     A written medical opinion required by the department ~~shall~~ MUST also be  
4     at the expense of the applicant or driver.

5             (3) ~~No~~ A PERSON SHALL NOT BRING A civil or criminal action ~~shall~~  
6     ~~be brought~~ against ~~any~~ A physician, physician assistant, ADVANCED  
7     PRACTICE REGISTERED NURSE, or optometrist licensed to practice in this  
8     state for providing a written medical ~~or optometric~~ opinion pursuant to  
9     subsection (1) or (2) of this section if the physician, physician assistant,  
10    ADVANCED PRACTICE REGISTERED NURSE, or optometrist acts in good faith  
11    and without malice.

12            **SECTION 14.** In Colorado Revised Statutes, 42-2-114.5, **amend**  
13    (3) as follows:

14            **42-2-114.5. Fees for driver's licenses, identification cards, and**  
15    **related services - crediting to DRIVES account - fee setting**  
16    **procedures - rules.** (3) The department may raise or lower the fees listed  
17    in subsection (2) of this section, but the department shall not increase the  
18    fee by more than five percent per year. **THE DEPARTMENT MAY ROUND A**  
19    **FEE INCREASE TO THE NEAREST DOLLAR.**

20            **SECTION 15.** In Colorado Revised Statutes, 42-2-505, **amend**  
21    **as it will become effective March 31, 2025,** (1)(e)(II) as follows:

22            **42-2-505. Identification documents - individuals not lawfully**  
23    **present - rules.** (1) **Documents issued.** An individual who is not  
24    lawfully present in the United States may apply for an identification  
25    document in accordance with this part 5. The department shall issue an  
26    identification document to an applicant who:

27            (e) Presents one of the following documents that is unexpired or

1 has expired less than ten years before the date of the individual's  
2 application for an identification document:

3 (II) On and after THE EARLIER OF January 1, 2027, OR WHEN THE  
4 DEPARTMENT IS ABLE TO IMPLEMENT THIS SUBSECTION (1)(e)(II), an  
5 identifying document or a combination of identifying documents issued  
6 by an agency of the United States government or its contractors or  
7 subcontractors in accordance with rules promulgated by the department  
8 in accordance with subsection (4) of this section.

9 **SECTION 16.** In Colorado Revised Statutes, **add** 42-2-145 as  
10 follows:

11 **42-2-145. Electronic identification documents - rules -**  
12 **applicability - definitions.** (1) AS USED IN THIS SECTION, UNLESS THE  
13 CONTEXT OTHERWISE REQUIRES:

14 (a) "MOBILE IDENTIFICATION DOCUMENT" MEANS A VERIFIABLE  
15 ELECTRONIC EXTENSION OF A DEPARTMENT-ISSUED PHYSICAL  
16 IDENTIFICATION DOCUMENT ISSUED UNDER THIS ARTICLE 2 THAT RESIDES  
17 IN A NATIVE MOBILE DEVICE WALLET.

18 (b) "PHYSICAL IDENTIFICATION DOCUMENT" MEANS A PHYSICAL  
19 DRIVER'S LICENSE OR INSTRUCTION PERMIT [REDACTED] OR A PHYSICAL  
20 IDENTIFICATION CARD ISSUED UNDER **THIS TITLE 42.**

21 (2) THE PROVIDER OF A MOBILE IDENTIFICATION DOCUMENT MUST  
22 COMPLY WITH THE STANDARDS ADOPTED BY THE DEPARTMENT BY RULE,  
23 WHICH MAY INCLUDE THE STANDARDS ADOPTED BY THE AMERICAN  
24 ASSOCIATION OF MOTOR VEHICLE ADMINISTRATORS OR THE STANDARDS  
25 ADOPTED BY THE INTERNATIONAL ORGANIZATION FOR STANDARDIZATION  
26 AND THE INTERNATIONAL ELECTROTECHNICAL COMMISSION.

27 (3) THE DEPARTMENT SHALL PROMULGATE RULES SETTING

1 CRITERIA FOR THE APPROVAL AND IMPLEMENTATION OF MOBILE  
2 IDENTIFICATION DOCUMENTS.

3 (4) MOBILE IDENTIFICATION DOCUMENTS MAY BE ACCEPTED TO  
4 VERIFY AN INDIVIDUAL'S AGE OR IDENTITY IN COLORADO, BUT A PERSON  
5 MAY REQUIRE A PHYSICAL IDENTIFICATION DOCUMENT TO VERIFY THE  
6 INDIVIDUAL'S AGE OR IDENTITY.

7 (5) THIS SECTION TAKES EFFECT JANUARY 1, 2026.

8 **SECTION 17.** In Colorado Revised Statutes, **amend 42-1-222** as  
9 follows:

10 **42-1-222. Motor vehicle investigations unit.** (1) The department  
11 shall establish a motor vehicle investigations unit to investigate and  
12 prevent fraud concerning the use of ~~driver's licenses, identification cards,~~  
13 ~~motor vehicle titles and registrations, and other motor vehicle~~ OFFICIAL  
14 documents, AS DEFINED IN SECTION 18-5-121 (1)(b), issued by the  
15 department ~~Such~~ OR THE DEPARTMENT'S AGENTS. THE unit shall also  
16 assist victims of identity theft by means of such documents.

17 (2) THE MOTOR VEHICLE INVESTIGATIONS UNIT MAY CANCEL,  
18 DENY, OR DENY THE ISSUANCE OR REISSUANCE OF AN OFFICIAL DOCUMENT,  
19 AS DEFINED IN SECTION 18-5-121 (1)(b), UPON DETERMINING THAT THE  
20 PERSON WAS NOT ENTITLED TO THE ISSUANCE OF THE OFFICIAL DOCUMENT  
21 FOR:

22 (a) FAILURE TO GIVE THE REQUIRED OR CORRECT INFORMATION IN  
23 AN APPLICATION FOR THE OFFICIAL DOCUMENT OR FOR COMMITTING  
24 FRAUD IN MAKING THE APPLICATION OR IN SUBMITTING ANY PROOF FOR  
25 THE APPLICATION; OR

26 (b) PERMITTING AN UNLAWFUL OR FRAUDULENT USE OF THE  
27 OFFICIAL DOCUMENT OR FOR BEING CONVICTED OF AN OFFENSE INVOLVING

1 MISUSE OF THE OFFICIAL DOCUMENT.

2 (3) IF THE MOTOR VEHICLE INVESTIGATIONS UNIT CANCELS,  
3 DENIES, OR DENIES THE ISSUANCE OR REISSUANCE OF AN OFFICIAL  
4 DOCUMENT, AS DEFINED IN SECTION 18-5-121 (1)(b), THE AFFECTED  
5 PERSON MAY REQUEST A HEARING PURSUANT TO SECTION 24-4-105.

6 **SECTION 18. Act subject to petition - effective date -**  
7 **applicability.** (1) This act takes effect at 12:01 a.m. on the day following  
8 the expiration of the ninety-day period after final adjournment of the  
9 general assembly; except that, if a referendum petition is filed pursuant  
10 to section 1 (3) of article V of the state constitution against this act or an  
11 item, section, or part of this act within such period, then the act, item,  
12 section, or part will not take effect unless approved by the people at the  
13 general election to be held in November 2026 and, in such case, will take  
14 effect on the date of the official declaration of the vote thereon by the  
15 governor.

16 (2) This act applies to offenses committed or to the issuance,  
17 acceptance, or use of identification documents on or after the applicable  
18 effective date of this act.