# **First Regular Session Seventy-fifth General Assembly** STATE OF COLORADO

# PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 25-0593.01 Christy Chase x2008

**HOUSE BILL 25-1027** 

HOUSE SPONSORSHIP

Gilchrist and Brown,

Daugherty,

#### SENATE SPONSORSHIP

**House Committees** Health & Human Services

**Senate Committees** 

### A BILL FOR AN ACT

#### 101 **CONCERNING MODIFICATIONS TO STATUTES GOVERNING DISEASE**

102 **CONTROL.** 

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill amends various statutes governing the operations of the department of public health and environment (department) regarding disease control. Specifically, sections 1 through 9 of the bill:

- Repeal the governor's expert emergency epidemic response committee (GEEERC);
- Direct the state board of health to review and approve the

department's emergency response and recovery plan every 3 years; and

• Require the executive director of the department or, if the executive director is not the chief medical officer, the chief medical officer to convene a group of subject matter experts to develop crisis standards of care to be used in responding to a public health emergency.

**Sections 10 through 15** modify school immunization provisions as follows to:

- Allow the records of a physician assistant to be used to create a certificate of immunization for a student;
- Eliminate a provision regarding a plan for complying with immunization requirements since it is not one of the ways for complying with school immunization requirements;
- Repeal the 14-day period within which a student whose certificate of immunization is not up to date to comply with immunization requirements to attend school and instead direct the state board of health to establish a timeline for compliance that is no shorter than 14 days after notice of noncompliance is received;
- Extend from February 15 to April 15 the deadline for a school to distribute the annual letter to parents specifying the school's aggregate immunization rates and the immunization requirements applicable for the next school year;
- Remove gendered pronouns and replace them with gender-neutral language; and
- Repeal the requirement for schools to notify the department and the local public health agency when a student is suspended or expelled from school for noncompliance with immunization requirements.

**Section 16** extends from July 15 to September 15 the date by which the department is required to submit to the general assembly an annual report summarizing health-care-associated infections data received from health facilities in the state.

Section 17 repeals the requirement for certain health-care providers to offer a hepatitis C screening test to individuals born between 1945 and 1965 and instead directs the state board of health to adopt standards, consistent with recommendations from the federal centers for disease control and prevention, for hepatitis C screening tests.

- 2
- SECTION 1. In Colorado Revised Statutes, 25-1-105, add (4) as

<sup>1</sup> Be it enacted by the General Assembly of the State of Colorado:

1 follows:

2 Executive director - chief medical officer -25-1-105. 3 qualifications - salary - office - duties - crisis standards of care. 4 (4) (a) IN THE EVENT OF A PUBLIC HEALTH EMERGENCY, IF THE GOVERNOR 5 AND THE EXECUTIVE DIRECTOR AND, IF THE EXECUTIVE DIRECTOR IS NOT 6 THE CHIEF MEDICAL OFFICER, THE CHIEF MEDICAL OFFICER AGREE THAT 7 CRISIS STANDARDS OF CARE ARE NEEDED TO RESPOND TO THE PUBLIC 8 HEALTH EMERGENCY, THE EXECUTIVE DIRECTOR OR, IF THE EXECUTIVE 9 DIRECTOR IS NOT THE CHIEF MEDICAL OFFICER, THE CHIEF MEDICAL 10 OFFICER SHALL:

(I) ASSEMBLE A GROUP OF SUBJECT MATTER EXPERTS TO DEVELOP
CRISIS STANDARDS OF CARE FOR USE BY HEALTH-CARE PROVIDERS AND
HEALTH-CARE FACILITIES IN RESPONDING TO THE PUBLIC HEALTH
EMERGENCY; AND

(II) ACTIVATE ALL OR PORTIONS OF THE CRISIS STANDARDS OF
CARE AS NEEDED DURING THE PUBLIC HEALTH EMERGENCY.

(b) UPON AGREEMENT OF THE GOVERNOR AND THE EXECUTIVE
DIRECTOR AND, IF THE EXECUTIVE DIRECTOR IS NOT THE CHIEF MEDICAL
OFFICER, THE CHIEF MEDICAL OFFICER THAT THE CRISIS STANDARDS OF
CARE ARE NO LONGER NEEDED TO RESPOND TO THE PUBLIC HEALTH
EMERGENCY, THE EXECUTIVE DIRECTOR OR, IF THE EXECUTIVE DIRECTOR
IS NOT THE CHIEF MEDICAL OFFICER, THE CHIEF MEDICAL OFFICER SHALL
VACATE THE CRISIS STANDARDS OF CARE.

SECTION 2. In Colorado Revised Statutes, 25-1-108, add (1)(i)
as follows:

26 25-1-108. Powers and duties of state board of health - rules 27 definitions. (1) In addition to all other powers and duties conferred and

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imposed upon the state board of health by this part 1, the board has thefollowing specific powers and duties:

3 (i) (I) TO REVIEW AND APPROVE THE INTERNAL EMERGENCY
4 RESPONSE AND RECOVERY PLAN SUBMITTED TO THE BOARD EVERY THREE
5 YEARS.

6

(II) AS USED IN THIS SUBSECTION (1)(i):

7 (A) "INTERNAL EMERGENCY RESPONSE AND RECOVERY PLAN"
8 MEANS THE PORTION OF THE STATE EMERGENCY OPERATIONS PLAN
9 PREPARED AND UPDATED BY THE DEPARTMENT THAT SPECIFIES
10 OPERATIONS THAT WILL BE IMPLEMENTED IF THERE IS AN OCCURRENCE OR
11 IMMINENT THREAT OF AN EMERGENCY EPIDEMIC.

(B) "STATE EMERGENCY OPERATIONS PLAN" MEANS THE PLAN
DEVELOPED IN ACCORDANCE WITH SECTION 24-33.5-705 (2) BY THE OFFICE
OF EMERGENCY MANAGEMENT IN THE DIVISION OF HOMELAND SECURITY
AND EMERGENCY MANAGEMENT IN THE DEPARTMENT OF PUBLIC SAFETY
TO ADDRESS THE PREPARATION, PREVENTION, MITIGATION, RESPONSE, AND
RECOVERY FROM EMERGENCIES AND DISASTERS.

18 SECTION 3. In Colorado Revised Statutes, repeal 24-33.5-704.5
19 (1).

20 SECTION 4. In Colorado Revised Statutes, 24-33.5-704.5,
21 amend (2) as follows:

24-33.5-704.5. Continuity of operations plans - reports to
general assembly. (2) Each department that administers a publicly
funded safety net program shall develop a continuity of operations plan
The plan shall establish THAT ESTABLISHES procedures for the response
by, and continuation of operations of, the department and the SAFETY NET
program in the event of an emergency epidemic. Each department shall

1 file its plan with the executive director of the department of public health 2 and environment and shall update the plan at least annually. In addition, 3 notwithstanding section 24-1-136 (11), each department shall submit a 4 report by March 1 of each year to the health and human services 5 committee COMMITTEES of the senate and the public health care and 6 human services committee of the house of representatives, or any 7 successor committees, regarding the status of the department's plan, as 8 well as the status of any other plans or procedures of the department 9 regarding emergency and disaster preparedness. 10 **SECTION 5.** In Colorado Revised Statutes, 2-3-1502, repeal (6) 11 as follows: 12 **2-3-1502.** Definitions. As used in this part 15, unless the context 13 otherwise requires: 14 (6) "GEEERC" means the governor's expert emergency epidemic 15 response committee created in section 24-33.5-704.5. 16 SECTION 6. In Colorado Revised Statutes, 2-3-1503, amend 17 (1)(a) and (2) as follows: 18 2-3-1503. Legislative emergency preparedness, response, and 19 **recovery committee - creation - membership - duties.** (1) (a) There is 20 hereby created a legislative emergency preparedness, response, and 21 recovery committee. The legislative committee shall develop a plan for 22 the response by, and continuation of operations of, the general assembly 23 and the legislative service agencies in the event of an emergency 24 epidemic or disaster. The legislative committee shall cooperate and

26 developing the plan The legislative committee shall develop and SHALL

coordinate with the division AND the department and the GEEERC in

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27 submit the plan to the speaker of the house of representatives, the

1 president of the senate, the governor, the executive director of the 2 department, AND the director of the division. and the GEEERC no later 3 than July 1, 2011. The legislative committee shall meet at least annually 4 to review and amend the plan as necessary and shall provide any updated 5 plan to the persons INDIVIDUALS or entities specified in this paragraph (a) 6 SUBSECTION (1)(a). The legislative committee may recommend legislation 7 pertaining to the preparedness, response, and recovery by, and 8 continuation of operations of, the general assembly and the legislative 9 service agencies in the event of an emergency epidemic or disaster. The 10 legislative committee shall provide information to and fully cooperate 11 with the division AND the department and the GEEERC in fulfilling its 12 duties under this section.

13 (2) In the event of an emergency epidemic or disaster that the 14 governor declares to be a disaster emergency pursuant to section 15 24-33.5-704, <del>C.R.S.,</del> the legislative committee shall convene as rapidly 16 and as often as necessary to advise the speaker of the house of 17 representatives, the president of the senate, and the legislative service 18 agencies regarding reasonable and appropriate measures to be taken by 19 the general assembly and the legislative service agencies to respond to the 20 emergency epidemic or disaster and protect the public health, safety, and 21 welfare. The legislative committee shall communicate, cooperate, and 22 seek advice and assistance from the division AND the department and the 23 GEEERC in responding to the emergency epidemic or disaster.

SECTION 7. In Colorado Revised Statutes, 24-33.5-703, repeal
(2) as follows:

26 24-33.5-703. Definitions. As used in this part 7, unless the
27 context otherwise requires:

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- (2) "Committee" means the governor's expert emergency epidemic
   response committee created in section 24-33.5-704.5.
- 3 SECTION 8. In Colorado Revised Statutes, 24-33.5-711.5,
  4 amend (1) as follows:

5 24-33.5-711.5. Liability - limits on damages and compensation 6 - immunity for good faith compliance with rules and orders. 7 (1) Neither The state nor the members of the expert emergency epidemic 8 response committee designated or appointed pursuant to section 9 24-33.5-704.5 are IS NOT liable for any A claim based upon the 10 committee's advice PROVIDED BY AN OFFICER OR EMPLOYEE OF A STATE 11 DEPARTMENT to the governor or the alleged negligent exercise or 12 performance of, or failure to exercise or perform, an act relating to an 13 emergency epidemic. Liability against a member of the committee AN 14 OFFICER OR EMPLOYEE OF A STATE DEPARTMENT may be found only for 15 wanton or willful misconduct or willful disregard of the best interests of 16 protecting and maintaining the public health. Damages awarded on the 17 basis of such liability shall not exceed one hundred thousand dollars for 18 any injury to or damage suffered by one person or three hundred thousand 19 dollars for an injury to or damage suffered by three or more persons in the 20 course of an emergency epidemic.

- 21 SECTION 9. In Colorado Revised Statutes, 25-1.5-102, amend
  22 (1)(b)(I) as follows:
- 23 25-1.5-102. Epidemic and communicable diseases powers and
  24 duties of department rules definitions. (1) The department has, in
  25 addition to all other powers and duties imposed upon it by law, the
  26 powers and duties provided in this section as follows:
- 27

(b) (I) To investigate and monitor the spread of disease that is

considered part of an emergency epidemic, as defined in section
 24-33.5-703 (4), to determine the extent of environmental contamination
 resulting from the emergency epidemic, and to rapidly provide
 epidemiological and environmental information to the governor's expert
 emergency epidemic response committee, created in section
 24-33.5-704.5 STATE BOARD OF HEALTH.

7 SECTION 10. In Colorado Revised Statutes, 25-4-901, amend
8 (1)(a) as follows:

9 25-4-901. Definitions. As used in this part 9, unless the context
10 otherwise requires:

(1) "Certificate of immunization" means one of the following
forms of documentation that include the dates and types of immunizations
administered to a student:

(a) A paper OR ELECTRONIC document that includes information
transferred from the records of a licensed physician, PHYSICIAN
ASSISTANT AUTHORIZED PURSUANT TO SECTION 12-240-107 (6),
ADVANCED PRACTICE registered nurse, or public health official; or

18 **SECTION 11.** In Colorado Revised Statutes, 25-4-902, **amend** 19 (1) introductory portion, (1)(a), (2), (3), and (4)(b); and **repeal** (1)(b) as 20 follows:

21 25-4-902. Immunization prior to attending school 22 standardized immunization information. (1) A student shall not attend
23 any school in the state of Colorado on or after the dates specified in
24 section 25-4-906 (4) unless he or she THE STUDENT OR THE STUDENT'S
25 PARENT OR LEGAL GUARDIAN has presented one of the following to the
26 appropriate school official:

27

(a) An up-to-date certificate of immunization from a licensed

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1 physician, physician assistant authorized pursuant to section 12-240-107 2 (6), advanced practice registered nurse, or authorized representative of the 3 department of public health and environment or a local public health 4 agency stating that the student has received immunization against 5 communicable diseases as specified by the state board of health, based on 6 recommendations of the advisory committee on immunization practices 7 of the centers for disease control and prevention in the federal department 8 of health and human services; or

9 (b) A written authorization signed by one parent or legal guardian, 10 an emancipated student, or a student eighteen years of age or older 11 requesting that local public health officials administer the immunizations; 12 or

13

14 (2) If the student's certificate of immunization is not up to date 15 according to the requirements of the state board of health, the parent or 16 guardian OF THE STUDENT OR, IF THE STUDENT IS EMANCIPATED OR 17 EIGHTEEN YEARS OF AGE OR OLDER, the emancipated student or the 18 student eighteen years of age or older shall submit to the school, within 19 fourteen THIRTY days after receiving direct personal notification that the 20 certificate is not up to date, documentation INDICATING that the next 21 required immunization has been given and THAT INCLUDES a written plan 22 for completion of all required immunizations. The scheduling of 23 immunizations in the written plan shall follow medically recommended 24 minimum intervals approved by the state board of health. If the student 25 begins but does not continue or complete the written plan, he or she THE 26 SCHOOL shall be suspended or expelled SUSPEND OR EXPEL THE STUDENT 27 pursuant to this part 9.

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1 (3) Notwithstanding the provisions of subsection (1) of this 2 section, a school shall enroll a student who is in out-of-home placement 3 within five school days after receiving the student's education information 4 and records as required in section 22-32-138, C.R.S., regardless of 5 whether the school has received the items specified in subsection (1) of 6 this section. Upon enrolling the student, THE REQUIREMENTS OF 7 SUBSECTIONS (1) AND (2) OF THIS SECTION APPLY, AND the school shall 8 notify the student's legal guardian that, unless the school receives the student's certificate of immunization or a written authorization for 9 10 administration of immunizations CERTIFICATE OF EXEMPTION within 11 fourteen days after the student enrolls, the school shall WILL suspend the 12 student until such time as the school receives the certificate of 13 immunization or the authorization CERTIFICATE OF EXEMPTION.

14 (4) (b) On or before February 15, 2021 APRIL 15, 2026, and on or 15 before February 15 APRIL 15 each year thereafter, a school shall include 16 on the document DESCRIBED IN SUBSECTION (4)(a) OF THIS SECTION the 17 school's specific immunization and exemption rates for the measles, 18 mumps, and rubella vaccine for the school's enrolled student population 19 for the prior school year compared to the vaccinated children standard 20 described in section 25-4-911. The school may include on the document 21 the school's specific immunization and exemption rates for any other 22 vaccine for the school's enrolled student population for the prior school 23 year. The school shall directly distribute the document to the parent or 24 legal guardian of each student enrolled in its school, emancipated 25 students, or students eighteen years of age or older, consistent with 26 section 25-4-903 (5).

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SECTION 12. In Colorado Revised Statutes, 25-4-903, amend

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(2) introductory portion, (2)(a), (2)(b)(II)(B), (2.2)(a)(III), (2.2)(b)(II),
 and (2.2)(b)(III) as follows:

3 25-4-903. Exemptions from immunization - rules. (2) A 4 UNLESS A STUDENT IS EXEMPTED PURSUANT TO THIS SECTION, THE parent 5 or legal guardian OF A STUDENT shall have his or her THE student 6 immunized, unless the student is exempted pursuant to this section, or an 7 emancipated student or a student eighteen years of age or older OR, IF A 8 STUDENT IS EMANCIPATED OR EIGHTEEN YEARS OF AGE OR OLDER, THE 9 STUDENT shall have himself or herself THEMSELF immunized. unless the 10 student is exempted pursuant to this section. A student is exempted from 11 receiving the required immunizations in the following manner:

(a) By submitting to the student's school a completed certificate
of medical exemption from a licensed physician, physician assistant
authorized pursuant to section 12-240-107 (6), or advanced practice
registered nurse that the physical condition of the student is such that one
or more specified immunizations would endanger his or her THE
STUDENT'S life or health or are medically contraindicated due to other
medical conditions; or

19 (b) (II) (B) A complete certificate of nonmedical exemption must 20 include the signature of a person who is authorized pursuant to title 12 to 21 administer immunizations within his or her THE PERSON'S scope of 22 practice to the student for whom the certificate of nonmedical exemption 23 is sought. Nothing in this subsection (2)(b)(II)(B) requires a person 24 authorized pursuant to title 12 to administer immunizations within his or 25 her THE PERSON'S scope of practice to sign a certificate of nonmedical 26 exemption. Notwithstanding any law or rule to the contrary, a body that 27 regulates the professional conduct of a person who is authorized pursuant 1 to title 12 to administer immunizations within his or her THE PERSON'S 2 scope of practice to the student for whom the certificate is sought shall 3 not order a disciplinary action against the person because the person 4 authorized to sign the certificate signed such certificate pursuant to this 5 subsection (2)(b)(II)(B). It is unlawful for the employer or any A 6 professional organization to retaliate against a person because the person 7 authorized to sign a certificate signed such certificate pursuant to this 8 subsection (2)(b)(II)(B).

9 (2.2) (a) (III) A person authorized pursuant to title 12 to 10 administer immunizations within his or her THE PERSON'S scope of 11 practice to the student for whom the certificate of nonmedical exemption 12 is sought and who signs the certificate of nonmedical exemption form 13 shall provide a copy of a completed certificate of nonmedical exemption 14 to the student's parent or legal guardian, the emancipated student, or the 15 student eighteen years of age or older.

16 (b) (II) A person authorized pursuant to title 12 to administer 17 immunizations within his or her THE PERSON'S scope of practice to the 18 student for whom the certificate of nonmedical exemption is sought and 19 who signs the certificate of nonmedical exemption shall submit the 20 nonmedical exemption data to the immunization tracking system created 21 in section 25-4-2403.

(III) Notwithstanding subsections (2.2)(b)(I) and (2.2)(b)(II) of
this section, a licensed physician, a physician assistant authorized
pursuant to section 12-240-107 (6), an advanced practice registered nurse,
or a person authorized pursuant to title 12 to administer immunizations
within his or her THE PERSON'S scope of practice is not subject to a
regulatory sanction for failing to submit medical exemption or

1 nonmedical exemption data to the immunization tracking system.

2 SECTION 13. In Colorado Revised Statutes, amend 25-4-905 as
3 follows:

4 **25-4-905.** Immunization of indigent children. (1) The county, 5 district, or municipal public health agency; a public health or school nurse 6 under the supervision of a licensed physician or physician assistant 7 authorized under section 12-240-107 (6); or the department of public 8 health and environment, in the absence of a county, district, or municipal 9 public health agency or public health nurse, shall provide, at public 10 expense to the extent that funds are FUNDING IS available, immunizations 11 required by this part 9 to each child whose parents or guardians cannot 12 afford to have the child immunized or, if emancipated, who cannot 13 himself or herself THEMSELF afford immunization and who has not been 14 exempted. The department of public health and environment shall provide 15 all vaccines necessary to comply with this section as far as funds FUNDING 16 will permit. Nothing in this section precludes the department of public 17 health and environment from distributing vaccines to physicians, 18 PHYSICIAN ASSISTANTS AUTHORIZED UNDER SECTION 12-240-107 (6), 19 advanced practice registered nurses, or others as required by law or the 20 rules of the department. No AN indigent child shall NOT be excluded, 21 suspended, or expelled from school unless the immunizations have been 22 available and readily accessible to the child at public expense.

(2) Notwithstanding any other provision of this part 9 to the
contrary, programs and services that provide immunizations to children
for communicable diseases shall be MADE available to a child regardless
of his or her THE CHILD'S race, religion, gender, ethnicity, national origin,
or immigration status.

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SECTION 14. In Colorado Revised Statutes, 25-4-906, amend
 (1) as follows:

3 **25-4-906.** Certificate of immunization - forms. (1) The 4 department of public health and environment shall provide official 5 certificates of immunization to the schools, private physicians, and 6 county, district, and municipal public health agencies. Upon the 7 commencement of the gathering of epidemiological information pursuant 8 to section 25-4-2403 to implement the immunization tracking system, 9 such form shall include a notice that informs a parent or legal guardian 10 that he or she THE PARENT OR LEGAL GUARDIAN has the option to exclude 11 his or her THEIR infant's, child's, or student's immunization information 12 from the immunization tracking system created in section 25-4-2403. Any 13 immunization record provided by PAPER OR ELECTRONIC DOCUMENT THAT 14 INCLUDES INFORMATION TRANSFERRED FROM THE RECORDS OF a licensed 15 physician, A LICENSED PHYSICIAN ASSISTANT AUTHORIZED UNDER SECTION 16 12-240-107 (6), AN ADVANCED PRACTICE registered nurse, or A public 17 health official may be accepted by the school official as certification of immunization. if the information is transferred to the official certificate 18 19 of immunization and verified by the school official.

# 20 SECTION 15. In Colorado Revised Statutes, 25-4-907, repeal (2) 21 as follows:

22 25-4-907. Noncompliance. (2) In the event of suspension or
 expulsion of a student, school officials shall notify the state department
 of public health and environment or the county, district, and municipal
 public health agency. An agent of said department shall then contact the
 parent or guardian or the emancipated student or student eighteen years
 of age or older in an effort to secure compliance with this part 9 in order

1 that the student may be reenrolled in school.

2 SECTION 16. In Colorado Revised Statutes, 25-3-603, amend
3 (1) as follows:

4 **25-3-603. Department reports.** (1) Notwithstanding section 5 24-1-136 (11)(a)(I), on or before July 15, 2017 SEPTEMBER 15, 2025, and 6 each July 15 SEPTEMBER 15 thereafter, the department shall submit to the 7 health and human services committees of the house of representatives and 8 of the senate, OR THEIR SUCCESSOR COMMITTEES, a report summarizing 9 the risk-adjusted health-facility data. The department shall post the report 10 on its website.

SECTION 17. In Colorado Revised Statutes, 25-4-2005, amend
(1) as follows:

25-4-2005. Hepatitis C testing - recommendations - definitions
- rules - repeal. (1) (a) (I) The department recommends that each
primary health-care provider or physician, physician assistant, or nurse
practitioner who treats a patient in an inpatient or outpatient setting offer
a person born between the years of 1945 and 1965 a hepatitis C screening
test or hepatitis C diagnostic test unless the health-care provider providing
such services reasonably believes that:

20 (a) (A) The patient is being treated for a life-threatening
21 emergency;

(b) (B) The patient has previously been offered or has been the
subject of a hepatitis C screening; or

24 (c) (C) The patient lacks capacity to consent to a hepatitis C
 25 screening test.

26 (II) THIS SUBSECTION (1)(a) IS REPEALED, EFFECTIVE JULY 1, 2026.
27 (b) (I) THE STATE BOARD OF HEALTH CREATED IN SECTION

1 25-1-103 SHALL ADOPT RULES ESTABLISHING STANDARDS FOR HEPATITIS 2 C SCREENING AND DIAGNOSTIC TESTS FOR USE BY PRIMARY HEALTH-CARE 3 PROVIDERS, PHYSICIANS, PHYSICIAN ASSISTANTS, OR NURSE 4 PRACTITIONERS WHO TREAT PATIENTS IN AN INPATIENT OR OUTPATIENT 5 SETTING. THE BOARD SHALL ENSURE THAT THE SCREENING AND 6 DIAGNOSTIC TEST STANDARDS ALIGN WITH RECOMMENDATIONS OF THE 7 FEDERAL CENTERS FOR DISEASE CONTROL AND PREVENTION FOR HEPATITIS 8 C SCREENING AND DIAGNOSTIC TESTING.

9 (II) THE RULES ADOPTED BY THE BOARD PURSUANT TO THIS 10 SUBSECTION (1)(b) SHALL TAKE EFFECT ON JULY 1, 2026.

11 SECTION 18. Safety clause. The general assembly finds, 12 determines, and declares that this act is necessary for the immediate 13 preservation of the public peace, health, or safety or for appropriations for 14 the support and maintenance of the departments of the state and state 15 institutions.