



Legislative Council Staff
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Final Fiscal Note

Drafting Number: LLS 24-0932 Date: June 11, 2024
Prime Sponsors: Sen. Will; Roberts Bill Status: Signed into Law
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Bill Topic: RESTORATION OF WOLVERINES

Summary of Fiscal Impact:
State Revenue [] State Transfer [] Local Government []
State Expenditure [x] TABOR Refund [] Statutory Public Entity []

The bill authorizes the reintroduction of the North American wolverine by Colorado Parks and Wildlife. It increases state expenditures beginning in FY 2024-25.

Appropriation Summary: For FY 2024-25, the bill requires an appropriation of \$102,808 to the Department of Natural Resources. See State Appropriations section.

Fiscal Note Status: The final fiscal note reflects the enacted bill.

Table 1
State Fiscal Impacts Under SB 24-171

Table with 5 columns: Category, Budget Year FY 2024-25, Out Year FY 2025-26, Out Year FY 2026-27, Out Year FY 2027-28. Rows include Revenue, Expenditures (Cash Funds, Centrally Appropriated, Total Expenditures), Total FTE, Transfers, and Other Budget Impacts.

Summary of Legislation

The bill authorizes Colorado Parks and Wildlife (CPW) to reintroduce the North American wolverine in Colorado. As long as the wolverine remains on the list of threatened or endangered species under federal law, CPW may not reintroduce the wolverine until the species is designated as a nonessential experimental population by rule established by the U.S. Fish and Wildlife Services. If CPW reintroduces the wolverine, it must create rules for providing payment of fair compensation to owners of livestock for losses caused by wolverines.

The bill also authorizes \$750,000 from the Species Conservation Trust Fund for implementing the reintroduction beginning in FY 2024-25, which remains available until fully expended.

State Expenditures

The bill increases state expenditures in CPW in the Department of Natural Resources (DNR) by about \$867,000 in FY 2024-25 and \$134,000 in FY 2025-26. Assuming the wolverine is approved as a nonessential experimental population through the federal process, costs to CPW will increase to about \$410,000 in FY 2026-27 and then decrease to about \$355,000 in FY 2027-28 and in future years. The bill authorizes \$750,000 in FY 2024-25 from the Species Conservation Trust Fund, which is available until fully expended. CPW’s staff and stakeholder outreach costs will be paid from the Wildlife Cash Fund. Expenditures are shown in Table 2 and detailed below.

**Table 2
Expenditures Under SB 24-171**

	FY 2024-25	FY 2025-26	FY 2026-27	FY 2027-28
Department of Natural Resources				
Personal Services	\$78,614	\$98,267	\$58,960	-
Operating Expenses	\$1,024	\$1,280	\$768	-
Capital Outlay Costs	\$6,670	-	-	-
Environmental Assessment Costs	\$750,000	-	-	-
Stakeholder Outreach	\$16,500	\$16,500	-	-
Wolverine Reintroduction Process	-	-	\$329,727	\$329,727
Livestock Depredation Payments	-	-	\$10,000	\$25,000
Centrally Appropriated Costs ¹	\$14,034	\$17,543	\$10,526	-
Total Cost	\$866,842	\$133,590	\$409,981	\$354,727
Total FTE	0.8 FTE	1.0 FTE	0.6 FTE	-

¹ Centrally appropriated costs are not included in the bill's appropriation.

Staff. The DNR requires a term-limited 1.0 FTE from September 1, 2024, through January 1, 2027. The FTE will serve as a liaison between the U.S. Fish and Wildlife Service and CPW to work through the federal environmental assessment costs. Standard operating and capital outlay costs are included for this staff. Staff costs will be paid from the Wildlife Cash Fund.

Environmental assessment costs. The \$750,000 from the Species Conservation Trust Fund authorized in the bill is expected to cover the costs associated with the federal environmental assessment process, otherwise known as the 10(j) process, to establish the wolverine as an experimental population. Work required by CPW includes cooperation with the U.S. Fish and Wildlife Service, project management, record keeping, public communication planning, developing public meeting materials, and a federal Historic Preservation Act evaluation and tribal consultation. If any funds are left over after FY 2026-27, they will be used to implement the reintroduction process.

Stakeholder engagement. CPW will hold up to two stakeholder outreach and public engagement events annually to provide information on the restoration effort in FY 2024-25 and FY 2025-26. Costs, which are paid from the Wildlife Cash Fund, include staff travel, location rentals, and administrative costs.

Wolverine reintroduction. CPW will incur ongoing reintroduction costs beginning in FY 2026-27 if the wolverine is established as an experimental population through the federal 10(j) process and CPW begins the wolverine reintroduction. Costs will include payment for and capture of live animals, veterinarian costs, helicopter use, out-of-state travel, supplies, staffing, and other operating costs. These costs are estimated at a ten year average and based on previous species reintroduction efforts carried out by CPW.

Livestock depredation payments. If the wolverine reintroduction takes place, CPW expects to allocate at least \$10,000 for payments to livestock owners beginning in FY 2026-27, with the amount increasing in future years, as needed.

Legal services. The DNR may require legal services, provided by the Department of Law, to assist in the rulemaking process. No change in appropriations is required.

Centrally appropriated costs. Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which include employee insurance and supplemental employee retirement payments, are shown in Table 2.

Effective Date

The bill was signed into law by the Governor on May 20, 2024, and takes effect on August 7, 2024, assuming no referendum petition is filed.

State Appropriations

For FY 2024-25, the bill requires and appropriation of \$102,808 from the Wildlife Cash Fund to the Department of Natural Resources, and 0.8 FTE.

The bill provides the authorization necessary for the \$750,000 to be spent from the Species Conservation Trust Fund, which is a non-appropriated fund, and no additional appropriation is needed.

State and Local Government Contacts

Law	Natural Resources
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The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the [General Assembly website](#).