



**Legislative Council Staff**

*Nonpartisan Services for Colorado's Legislature*

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**Final Fiscal Note**

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**Drafting Number:** LLS 24-0377      **Date:** June 5, 2024  
**Prime Sponsors:** Sen. Gonzales; Rodriguez      **Bill Status:** Deemed Lost  
Rep. Martinez      **Fiscal Analyst:** Aaron Carpenter | 303-866-4918  
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**Bill Topic:**      **CRIMINAL AND JUVENILE JUSTICE SYSTEM PROCESS STUDY**

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**Summary of Fiscal Impact:**       State Revenue       State Transfer       Local Government  
 State Expenditure       TABOR Refund       Statutory Public Entity

The bill would have required the Department of Public Safety to contract with a third-party to conduct a study on how individuals proceed through the criminal justice system. The bill would have increased state and local expenditures in FY 2024-25 only.

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**Appropriation Summary:** For FY 2024-25, the bill would have required an appropriation of \$905,762 to multiple state agencies.

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**Fiscal Note Status:** The final fiscal note reflects the introduced bill, which was recommended by the Recidivism Interim Study Committee. The bill was deemed lost in the Senate Appropriations committee on May 9, 2024; therefore, the impacts identified in this analysis do not take effect.

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**Table 1**  
**State Fiscal Impacts Under SB 24-027**

|                             |                           | <b>Budget Year</b><br><b>FY 2024-25</b> | <b>Out Year</b><br><b>FY 2025-26</b> |
|-----------------------------|---------------------------|---|--------------------------------------|
| <b>Revenue</b>              |                           | -                                       | -                                    |
| <b>Expenditures</b>         | General Fund              | \$905,762                               | -                                    |
|                             | Centrally Appropriated    | \$21,409                                | -                                    |
|                             | <b>Total Expenditures</b> | <b>\$927,171</b>                        | -                                    |
|                             | <b>Total FTE</b>          | <b>1.0 FTE</b>                          | -                                    |
| <b>Transfers</b>            |                           | -                                       | -                                    |
| <b>Other Budget Impacts</b> | General Fund Reserve      | \$135,864                               | -                                    |

## Summary of Legislation

The bill requires the Department of Public Safety (DPS) to issue a request for proposals to study how individuals proceed through the various states of the criminal and juvenile justice system.

At a minimum, the study must include:

- an analysis of the information technology systems used by criminal and juvenile justice agencies;
- an organizational matrix of process, personnel structures, and technology structures used by criminal and juvenile justice agencies;
- a detailed diagram of criminal and juvenile justice proceedings;
- a model-based systems engineering analysis of criminal and juvenile justice structures;
- recommendations and best practices for creating more efficient operational and technological systems and procedures to be used in the criminal and juvenile justice systems;
- an analysis of inefficiencies within the various stages of the criminal and juvenile justice systems; and
- an analysis of the types of metrics and information collected by criminal and juvenile justice agencies.

The DPS must enter into a contract with an entity to conduct the study by July 1, 2024, and submit a final report to the General Assembly by June 30, 2025.

## State Expenditures

The bill increases state expenditures in the DPS and the Judicial Department by about \$934,000 in FY 2024-25 only, paid from the General Fund. Expenditures are shown in Table 2 and detailed below.

**Table 2**  
**Expenditures Under SB 24-027**

|                                    | <b>FY 2024-25</b> | <b>FY 2025-26</b> |
|------------------------------------|-------------------|-------------------|
| <b>Department of Public Safety</b> |                   |                   |
| Contractor                         | \$800,000         | -                 |
| <b>DPS Subtotal</b>                | <b>\$800,000</b>  | -                 |

**Table 2**  
**Expenditures Under SB 24-027 (Cont.)**

|   | FY 2024-25       | FY 2025-26 |
|---|------------------|------------|
| <b>Judicial Department</b>                |                  |            |
| Personal Services                         | \$97,812         | -          |
| Operating Expenses                        | \$1,280          | -          |
| Capital Outlay Costs                      | \$6,670          | -          |
| Centrally Appropriated Costs <sup>1</sup> | \$21,409         | -          |
| FTE – Personal Services                   | 1.0 FTE          | -          |
| <b>Judicial Subtotal</b>                  | <b>\$133,841</b> | <b>-</b>   |
| <b>Total</b>                              | <b>\$927,171</b> | <b>-</b>   |
| <b>Total FTE</b>                          | <b>1.0 FTE</b>   | <b>-</b>   |

<sup>1</sup> Centrally appropriated costs are not included in the bill's appropriation.

**Department of Public Safety.** In FY 2024-25 only, expenditures in the DPS will increase to contract with a third-party to conduct the required study. It is estimated that the contract will cost \$800,000 based on the cost of a similar study conducted by the Office of Information Technology that evaluated best practices for data management.

**Judicial Department.** In FY 2024-25 only, the Judicial Department requires 1.0 FTE to work with the contractor to map out the extensive IT infrastructure and data collection efforts within the department and to respond to any data requests. Staff includes a 0.5 FTE Software Engineer and a 0.5 FTE Probation Analyst. Costs include personal services, operating expenses, and capital outlay.

**Other state agencies.** In FY 2024-25, workload to other state agencies that interact with, or have data about the criminal and juvenile justice systems will increase to the extent the contractor requests certain information from them. The fiscal note assumes that these state agencies can accomplish requests within existing resources.

**Centrally appropriated costs.** Pursuant to a Joint Budget Committee policy, certain costs associated with this bill are addressed through the annual budget process and centrally appropriated in the Long Bill or supplemental appropriations bills, rather than in this bill. These costs, which include employee insurance and supplemental employee retirement payments, are shown in Table 2.

### Other Budget Impacts

**General Fund reserve.** Under current law, an amount equal to 15 percent of General Fund appropriations must be set aside in the General Fund statutory reserve. Based on this fiscal note, the bill is expected to increase the amount of General Fund held in reserve by the amounts shown in Table 1, decreasing the amount of General Fund available for other purposes.

## **Local Government**

Similar to the state, expenditures and workload to local agencies that are a part of the criminal and juvenile justice systems—such as district attorney offices, county jails, and the Denver County Court—will increase to respond to requests from the contractor.

## **Effective Date**

The bill takes effect upon signature of the Governor, or upon becoming law without his signature.

## **State Appropriations**

For FY 2024-25, the bill requires a total General Fund appropriation of \$905,762, 1.0 FTE, of which:

- \$800,000 is to the Department of Public Safety; and
- \$105,762 is to the Judicial Department, and 1.0 FTE.

## **State and Local Government Contacts**

|                        |                    |                |
|------------------------|--------------------|----------------|
| Corrections            | District Attorneys | Human Services |
| Information Technology | Judicial           | Law            |
| Public Safety          |                    |                |

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The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit: [leg.colorado.gov/fiscalnotes](https://leg.colorado.gov/fiscalnotes).