

Legislative Council Staff

Nonpartisan Services for Colorado's Legislature

Revised Fiscal Note

(replaces fiscal note dated January 29, 2024)

Drafting Number: Prime Sponsors:	LLS 24-0508 Sen. Gardner; Hinrichsen Rep. McLachlan	Date: Bill Status: Fiscal Analyst:	May 3, 2024 House State Affairs Clayton Mayfield 303-866-5851 clayton.mayfield@coleg.gov			
Bill Topic:	DISTRICT ATTORNEYS' SALARIES					
Summary of Fiscal Impact:	•		 ☑ Local Government ☑ Statutory Public Entity district attorneys and assistant district 126-27, the bill increases state and 			
Appropriation Summary:	No appropriation is required.					
Fiscal Note Status:	This revised fiscal note reflects the reengrossed.					

Table 1State Fiscal Impacts Under SB 24-013

		Budget Year FY 2024-25	Out Year FY 2025-26	Out Year FY 2026-27
Revenue		-	-	-
Expenditures	General Fund	-	-	at least \$3,788,933
Transfers		-	-	-
Other Budget Impacts	GF Reserve	-	-	at least \$568,340

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Summary of Legislation

Effective July 1, 2026, the bill requires that a district attorney's (DA) compensation be no less than a full-time district court judge and an assistant district attorney's (ADA) compensation be no less than a full-time county court judge. Additionally, the bill requires that half of the minimum compensation amount for an ADA be paid by the state, with the remaining half paid by the county or counties comprising the judicial district; the state currently pays 80 percent of the minimum compensation for DAs. This formula also applies to employer retirement plan contributions. DAs may set compensation for ADAs and part-time ADAs higher than minimums with permission from the county commissioners, or where applicable, the city council, within their district. Any increase above the minimum amount must be paid by the local government.

Background

District attorney and assistant district attorney salaries. Under current law, the minimum salary for a DA is \$130,000 per year. The state is required to pay for 80 percent of a DA's minimum salary and benefits, with local governments paying the remaining 20 percent, plus any additional salary and benefits over the minimum. The state portion is a part of the Department of Law's (DOL) budget.

Each DA is authorized to appoint a full-time ADA, whose salary is set by the DA with approval from local governments in the judicial district. Salaries for ADAs are entirely paid by local governments under current law. Additionally, a DA may appoint a part-time ADA if the population of a judicial district does not exceed 50,000.

Judicial salaries. According to the Judicial Department's <u>FY 2023-24 compensation plan</u>, the current salary for a district court judge is \$193,008, and the current salary for a county court judge is \$184,704. This fiscal note estimates costs assuming a 3 percent increase to FY 2023-24 amounts; these salary amounts may increase in future years depending on Judicial Department actions.

State Expenditures

The bill increases expenditures in the DOL by about \$3.8 million in FY 2026-27, paid from the General Fund. Expenditures are detailed in Table 2 below.

Table 2 Expenditures Under SB 24-013

		FY 2026-27
Department of Law		
District Attorney Salary Increase ¹		\$1,265,888
District Attorney PERA Increase ²		\$273,558
Assistant District Attorney Salary Increase ¹		\$2,187,819
Assistant District Attorney PERA Increase ²		\$61,668
	Total Cost	at least \$3,788,933

Assumptions. The fiscal note has made the following assumptions:

- A 3 percent salary increase from the current salaries discussed in the Background section, with the expectation that salary increases for ADAs and DAs beyond FY 2026-27 will be addressed through the annual budget process. The 3 percent increase equates to \$198,798 annual salary for DAs and \$190,245 annual salary for ADAs.
- Currently, an estimated three ADAs are PERA members, following a one-time election period in 2004. The fiscal note reflects PERA benefit increases for the existing three ADAs who are PERA members.

District attorney salary increase. Ongoing funding is required starting in FY 2026-27 to cover costs for 80 percent of 23 DA salaries at the bill's new minimum salary. Based on the assumptions above, the bill increases salary costs by at least \$55,039 per DA from current expenditures, for a new total state share of DA costs of at least \$159,039 per DA. As discussed in the assumptions above, these salaries are not expected to increase again until mid-year FY 2028-29, after the next district attorney election.

District attorney PERA employer contribution increase. Ongoing funding is required starting in FY 2026-27 to cover the employer share of DA's PERA contributions based on increased salary amounts. The fiscal note assumes the state division's 11.61 percent employer contribution rate and a 10 percent supplemental contribution rate for all 23 district attorneys.

Assistant district attorney salary increase. Ongoing funding is required starting in FY 2026-27 to cover costs for 50 percent of 23 ADA salaries at the bill's new minimum salary—the state currently pays no share of these costs. Based on the assumptions above, the bill requires a state share of ADA salary costs of at least \$95,123 per ADA. As discussed in the assumptions above, these salaries may increase year-over-year beginning in the subsequent fiscal year.

Assistant district attorney PERA employer contribution increase. Ongoing funding is required starting in FY 2026-27 to cover the employer share of ADA's PERA contributions based on the new state share of ADA salary costs. As with DAs, the fiscal note assumes the state division's 11.61 percent employer contribution rate and a 10 percent supplemental contribution rate.

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Other Budget Impacts

General Fund reserve. Under current law, an amount equal to 15 percent of General Fund appropriations must be set aside in the General Fund statutory reserve. Based on this fiscal note, the bill is expected to increase the amount of General Fund held in reserve by the amounts shown in Table 1, decreasing the amount of General Fund available for other purposes.

Local Government

On net, the bill decreases county costs by increasing state funding for DAs and ADAs. County costs for ADA salaries are expected to decrease due to the bill's requirement that the state cover 50 percent of ADA salaries. This amount of new state funding, displayed in Table 2, is expected to exceed county costs for the DA and ADA salary increases under the bill, and will vary based on current salary ranges. For informational purposes, the bill is anticipated to raise the salary of 12 DAs and 14 ADAs, with the remaining attorneys already compensated above the bill's new minimum. The fiscal note assumes that attorneys currently below the minimum compensation established by the bill are primarily in rural jurisdictions, which will have higher costs to cover the new salary minimums.

Statutory Public Entity

The bill is expected to generate additional employer and employee contributions to PERA based on the increased salaries of DAs and ADAs who are current PERA members, increasing PERA's revenues and future benefit obligations. Overall, this impact is expected to be minimal.

Effective Date

The bill takes effect 90 days following adjournment of the General Assembly sine die, assuming no referendum petition is filed.

State and Local Government Contacts

Counties	District Attorneys	Judicial
Law	Public Employees' Retirement Association	

The revenue and expenditure impacts in this fiscal note represent changes from current law under the bill for each fiscal year. For additional information about fiscal notes, please visit the <u>General Assembly website</u>.