# Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

#### REREVISED

This Version Includes All Amendments Adopted in the Second House

LLS NO. 24-1135.01 Jane Ritter x4342

**SENATE BILL 24-200** 

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#### A BILL FOR AN ACT

101 CONCERNING WAYS TO ADDRESS EQUITY, DIVERSITY, AND INCLUSION
102 DISPARITIES IN COLORADO'S CHILD WELFARE SYSTEM.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill creates multiple ways to promote equity, diversity, and inclusion (EDI) in Colorado's child welfare system. The state department of human services (department) is directed to work with county departments of human or social services to:

 Update the existing annual departmental EDI report using state data sources and national child welfare data HOUSE 3rd Reading Unamended May 6, 2024

HOUSE Amended 2nd Reading

SENATE 3rd Reading Unamended April 24, 2024

SENATE Amended 2nd Reading April 23, 2024

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing law.

Dashes through the words or numbers indicate deletions from existing law.

- clearinghouses;
- Identify necessary demographic or other data that is not currently collected in Colorado's child welfare case management system (system) and determine recommendations for improving data collection statewide;
- Provide a report on the state's progress in addressing data collection and data entry challenges in the system; and
- Provide a report on the state's progress in training child welfare staff on demographic data collection.

The department shall strengthen EDI training for child welfare staff and management.

The bill requires the department to provide recommendations for training requirements for other child welfare agencies and to offer specific EDI training for mandatory reporters to address disparities in reporting in Colorado's child welfare system.

The department shall use an internal evaluator to evaluate local policies, rules, or practices and to work with counties on incorporating EDI principles into their child welfare work.

Be it enacted by the General Assembly of the State of Colorado:

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2 **SECTION 1. Legislative declaration.** (1) The general assembly finds and declares that:

- (a) The state of Colorado prioritizes providing equitable services and ensuring equitable outcomes to the residents of Colorado;
- (b) All people are equal. Inequities have been created in the United States intentionally and unintentionally over time by people. These same inequities are prevalent in the child welfare system in the United States and cause harm.
  - (c) The general assembly seeks to understand how discrimination has been directly linked to harmful practices, systems, and policies of the state;
  - (d) Many factors contribute to the inequalities and inequities, including the intentional and unintentional biases of individuals and the systematizing of those biases in businesses, organizations, and

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## governmental institutions;

- (e) The 2023 Colorado's Child Welfare System Interim Study Committee studied how families of color, LGBTQ+ children, and people with disabilities have a greater chance of coming into contact with the child welfare system and experiencing poor outcomes while involved with the child welfare system. The committee examined ways to reduce child welfare system involvement for families of color and other populations that face discrimination.
- (f) Statewide, Black children are significantly overrepresented at every key decision point on the child welfare case management continuum. Hispanic and Latino children are slightly overrepresented at every key decision point, while American Indian or Alaska Native children are overrepresented in founded reports and entering and being in foster care. At the same time, Asian and white children are underrepresented at every key decision point.
- (g) There is a strong need for further data collection and reporting around disparity and disproportionality in the child welfare system to examine where state and local practices, systems, and policies can be improved to minimize disparity and disproportionality; and
- (h) There is also a strong need for measurable proficiency in equity, diversity, and inclusion training for those who work in the child welfare system to minimize disparity and disproportionality at key decision points in the child welfare system.
- (2) Therefore, the general assembly declares that it is critical for Colorado's entire child welfare system to identify and dismantle disproportional impacts and inequities in its child welfare system to ensure equitable treatment, equitable access to services, and positive

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1	outcomes for all children and families in Colorado.
2	SECTION 2. In Colorado Revised Statutes, 26-5-109, amend (2)
3	introductory portion and (2)(c) as follows:
4	26-5-109. Child welfare training academy established - rules.
5	(2) On or before September 15, 2009, the state department shall
6	promulgate rules for the administration of the academy. The rules shall
7	MUST include:
8	(c) Establishment of minimum standards of competence that a
9	person shall be IS required to demonstrate prior to receiving certification
10	from the academy. which THE standards of competence shall MUST
11	include, but need not be ARE NOT limited to, a demonstrated ability to
12	perform the duties described in section 19-3-313.5 (2) C.R.S.; AND A
13	DEMONSTRATED UNDERSTANDING OF PRINCIPLES AND STRATEGIES TO
14	PROMOTE EQUITY, DIVERSITY, AND INCLUSION IN THE CHILD WELFARE
15	SYSTEM.
16	SECTION 3. In Colorado Revised Statutes, add 26-5-118 as
17	follows:
18	26-5-118. Equity, diversity, and inclusion in child welfare
19	system - data collection - assessment - resource and training
20	expansion - reporting - definitions. (1) TO PROMOTE EQUITY,
21	DIVERSITY, AND INCLUSION IN THE CHILD WELFARE SYSTEM; EXPAND
22	ACCESS TO CULTURALLY AND LINGUISTICALLY APPROPRIATE SERVICE
23	PROVIDERS; AND ENHANCE EQUITY TRAINING FOR CHILD WELFARE STAFF
24	AND ENTITIES, THE STATE DEPARTMENT SHALL, AS SOON AS PRACTICABLE
25	BUT NO LATER THAN JUNE 30, 2025, AND EACH JUNE 30 THEREAFTER,
26	WORK WITH COUNTY DEPARTMENTS AND OTHER CHILD WELFARE
27	STAKEHOLDERS, INCLUDING STAKEHOLDERS DIRECTLY IMPACTED BY OR

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1	INVOLVED IN THE CHILD WELFARE SYSTEM, TO UPDATE THE EXISTING
2	ANNUAL DEPARTMENTAL EQUITY, DIVERSITY, AND INCLUSION REPORT
3	THAT IS AVAILABLE ON THE STATE DEPARTMENT'S WEBSITE.
4	NOTWITHSTANDING SECTION 24-1-136 (11)(a)(I), THE STATE DEPARTMENT
5	SHALL SUBMIT THE REPORT TO THE SENATE HEALTH AND HUMAN SERVICES
6	COMMITTEE AND HOUSE HEALTH AND HUMAN SERVICES COMMITTEE, OR
7	THEIR SUCCESSOR COMMITTEES, BEGINNING SEPTEMBER 2025 AND EACH
8	SUBSEQUENT YEAR. UPDATES MUST:
9	(a) Use <u>aggregated and de-identified</u> data from the
10	STATEWIDE COMPREHENSIVE CHILD WELFARE CASE MANAGEMENT
11	SYSTEM, AS WELL AS OTHER STATE AND NATIONAL CHILD WELFARE
12	CLEARINGHOUSES, AS APPROPRIATE. THE UPDATED REPORT MUST
13	INCLUDE, AT A MINIMUM, AN ANALYSIS OF THE DISPROPORTIONALITIES
14	AND DISPARITIES IMPACTING DIFFERENT DEMOGRAPHIC GROUPS OF
15	CHILDREN AND YOUTH AND THEIR FAMILIES AT KEY DECISION POINTS IN
16	THE CHILD WELFARE SYSTEM. THE DEMOGRAPHIC DATA ANALYZED
17	PURSUANT TO THIS SUBSECTION (1)(a) MUST INCLUDE, IF AVAILABLE, BUT
18	IS NOT LIMITED TO:
19	(I) RACE;
20	(II) ETHNICITY;
21	(III) LANGUAGE;
22	(IV) GENDER EXPRESSION;
23	(V) DISABILITY STATUS;
24	(VI) SEXUAL ORIENTATION;
25	(VII) NATIONAL ORIGIN; AND
26	(VIII) INCOME;
27	(b) IDENTIFY ADDITIONAL NECESSARY DEMOCRAPHIC OF OTHER

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1	DATA ABOUT CHILDREN, FAMILIES, AND PEOPLE WORKING IN THE CHILD
2	WELFARE SYSTEM THAT IS NOT CURRENTLY COLLECTED IN THE STATEWIDE
3	COMPREHENSIVE CHILD WELFARE CASE MANAGEMENT SYSTEM, THE CHILD
4	WELFARE WORKER TRAINING SYSTEM, OR OTHER COMPONENTS AND DATA
5	SYSTEMS OF THE CHILD WELFARE SYSTEM, AND, IN COLLABORATION WITH
6	COUNTIES, DETERMINE INTERNAL OR EXTERNAL PROCESSES AND MAKE
7	RECOMMENDATIONS FOR IMPROVING DATA COLLECTION AND REPORTING
8	STATEWIDE;
9	(c) Provide, in collaboration with counties, an updated
10	REPORT ON THE STATE'S PROGRESS IN ADDRESSING DATA COLLECTION AND
11	DATA ENTRY CHALLENGES IN THE STATEWIDE COMPREHENSIVE CHILD
12	WELFARE CASE MANAGEMENT SYSTEM TO ENSURE ACCURATE REPORTING
13	OF DEMOGRAPHIC DATA; AND
14	(d) Provide, in collaboration with counties, an updated
15	REPORTONTHESTATE'SPROGRESSINTRAININGCHILDWELFARESTAFFON;
16	(I) PROTOCOLS FOR REQUESTING DEMOGRAPHIC INFORMATION
17	FROM CHILDREN AND YOUTH AND THEIR FAMILIES;
18	(II) IMPROVEMENTS TO THE STATEWIDE COMPREHENSIVE CHILD
19	WELFARE CASE MANAGEMENT SYSTEM FOR ACCURATE REPORTING OF
20	CLIENT RESPONSES CONSISTENT WITH NATIONAL BEST PRACTICES FOR
21	DATA COLLECTION OF DEMOGRAPHIC INFORMATION; AND
22	(III) IMPROVEMENTS TO PRACTICES FOR FAMILIES TO SELF-REPORT
23	DEMOGRAPHIC INFORMATION TO COUNTIES;
24	(e) IN PARTNERSHIP WITH THE OFFICE OF THE CHILD PROTECTION
25	OMBUDSMAN, CREATED IN SECTION 19-3.3-102, REPORT ON ANY EFFORTS
26	TO IMPLEMENT THE RECOMMENDATIONS FROM THE MANDATORY
27	REPORTER TASK FORCE FINAL REPORT, PURSUANT TO SECTION 19-3-304.2

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1	(10), ON TRAINING MANDATORY REPORTERS HOW TO DECREASE THE
2	DISPROPORTIONATE IMPACTS AND DISPARITIES THAT IMPACT THE CHILD
3	WELFARE SYSTEM; AND
4	(f) REPORT ON THE STATE'S PROGRESS IN TRAINING THE CHILD
5	WELFARE WORKFORCE IN REDUCING BIAS AND IN PROMOTING EQUITY,
6	DIVERSITY, AND INCLUSION, AND ON PROGRESS IN THE TRAINING'S
7	ALIGNMENT WITH CURRENT RESEARCH AND BEST PRACTICES IN
8	PROMOTING EQUITY, DIVERSITY, AND INCLUSION PURSUANT TO
9	SUBSECTION (2) OF THIS SECTION.
10	(2) (a) The state department shall strengthen equity,
11	DIVERSITY, AND INCLUSION TRAINING FOR CHILD WELFARE STAFF TO
12	ENSURE ALL CHILDREN AND FAMILIES ARE EQUITABLY SERVED BY THE
13	CHILD WELFARE SYSTEM. EQUITY, DIVERSITY, AND INCLUSION TRAINING
14	MUST BE PROVIDED AS A COMPONENT OF THE REQUIRED ANNUAL CHILD
15	WELFARE WORK TRAINING FOR CHILD WELFARE WORKERS, AND EQUITY,
16	DIVERSITY, AND INCLUSION TRAINING MUST BE INCLUDED WITH THE
17	TRAINING WITH THE CHILD WELFARE TRAINING ACADEMY FOR NEW CHILD
18	WELFARE STAFF ESTABLISHED IN SECTION 26-5-109.
19	(b) COUNTY AND STATE CHILD WELFARE WORKERS, SUPERVISORS,
20	AND DIRECTORS SHALL PARTICIPATE IN THE TRAINING PROVIDED
21	PURSUANT TO THIS SUBSECTION (2) TO PROMOTE EQUITY, DIVERSITY, AND
22	INCLUSION. QUALIFIED TRAINERS WITH EXPERIENCE IN PROMOTING AND
23	TEACHING PRINCIPLES AND STRATEGIES OF EQUITY, DIVERSITY, AND
24	INCLUSION IN CHILD WELFARE MUST PROVIDE THE TRAINING. TRAINING
25	TOPICS MAY INCLUDE, BUT ARE NOT LIMITED TO:
26	(I) THE HISTORICAL INEQUITIES IN COLORADO'S CHILD WELFARE
27	AND EDUCATION SYSTEMS;

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1	(II) IMPLICIT AND EXPLICIT BIAS;
2	(III) READING DATA ADDRESSING DISPROPORTIONALITIES;
3	(IV) ADDRESSING DISPROPORTIONALITIES IN CHILD WELFARE
4	SYSTEMS;
5	(V) IDENTIFYING AND DEFEATING BIAS;
6	(VI) EFFECTIVE COMMUNICATION ON RACIAL AND ETHNIC
7	IDENTITY WITH FAMILIES TO COLLECT DATA AND PROVIDE CULTURALLY
8	AND LINGUISTICALLY APPROPRIATE SERVICES; AND
9	(VII) HOW TO POSITIVELY ENGAGE FAMILIES IN DECISION-MAKING
10	TO BETTER SUPPORT FAMILIES OF VARYING BACKGROUNDS.
11	(c) THE TRAINING MUST BE EVALUATED FOR ITS IMPACT AND
12	OUTCOMES, INCLUDING, BUT NOT LIMITED TO, THE TRAINING'S IMPACT IN
13	REDUCING BIAS AMONG PARTICIPANTS, IMPROVING POSITIVE FAMILY
14	ENGAGEMENT, AND INCREASING FAMILY ENGAGEMENT IN
15	DECISION-MAKING.
16	(d) The state department shall consider providing equity,
17	DIVERSITY, AND INCLUSION TRAINING TO OTHER ENTITIES AND AGENCIES
18	INVOLVED IN CHILD WELFARE MATTERS TO ENSURE PROFICIENCY IN
19	ADDRESSING DISPARITIES AND DISPROPORTIONALITY IN THE STATE'S CHILD
20	WELFARE SYSTEM.
21	(3) ANY CHANGES TO THE CHILD WELFARE ALLOCATIONS FUNDING
22	${\tt MODELESTABLISHEDINSECTION26-5-103.7MUSTCONSIDERRESOURCES}$
23	TO IMPROVE EQUITABLE OUTCOMES.
24	(4) FOR THE PURPOSES OF THIS SECTION, UNLESS THE CONTEXT
25	OTHERWISE REQUIRES:
26	(a) "DISPARITY" MEANS A SITUATION IN WHICH INEQUITABLE
27	OUTCOMES ARE EXPERIENCED BY ONE RACIAL, ETHNIC, OR OTHER

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1	DEMOGRAPHIC GROUP AS COMPARED TO ANOTHER RACIAL, ETHNIC, OR
2	OTHER DEMOGRAPHIC GROUP AT THE SAME DECISION-MAKING POINT IN
3	TIME.
4	(b) "DISPROPORTIONALITY" MEANS A SITUATION IN WHICH THE
5	PROPORTION OF ONE GROUP IN THE CHILD WELFARE POPULATION IS EITHER
6	PROPORTIONATELY OVERREPRESENTED OR UNDERREPRESENTED WHEN
7	COMPARED TO THE GENERAL POPULATION.
8	(c) "EQUITY" MEANS A POINT WHEN ALL PEOPLE ACHIEVE EQUAL
9	OUTCOMES, ARE TREATED FAIRLY AND JUSTLY, AND WHEN DEMOGRAPHIC
10	FACTORS DO NOT DETERMINE OR INFLUENCE CHILD WELFARE OUTCOMES.
11	(d) "KEY DECISION POINTS" INCLUDE, BUT ARE NOT LIMITED TO, A
12	CHILD'S OR YOUTH'S REFERRAL, ASSESSMENT, FOUNDED REPORT, ENTRY
13	INTO FOSTER CARE, TIME DURING FOSTER CARE, AND EXIT FROM FOSTER
14	CARE.
15	SECTION 4. Act subject to petition - effective date. This act
16	takes effect at 12:01 a.m. on the day following the expiration of the
17	ninety-day period after final adjournment of the general assembly; except
18	that, if a referendum petition is filed pursuant to section 1 (3) of article V
19	of the state constitution against this act or an item, section, or part of this
20	act within such period, then the act, item, section, or part will not take
21	effect unless approved by the people at the general election to be held in
22	November 2024 and, in such case, will take effect on the date of the
23	official declaration of the vote thereon by the governor.

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