Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

REREVISED

This Version Includes All Amendments Adopted in the Second House SENATE BILL 24-184

LLS NO. 24-0790.04 Jason Gelender x4330

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Senate Committees
Transportation & Energy
Finance
Appropriations

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A BILL FOR AN ACT

101	CONCERNING SUPPORT FOR THE DEVELOPMENT OF SURFACE
102	TRANSPORTATION INFRASTRUCTURE, AND, IN CONNECTION
103	THEREWITH, PROVIDING FUNDING AND OPERATIONAL
104	FLEXIBILITY NEEDED TO SUPPORT THE DEVELOPMENT OF
105	TRANSIT AND RAIL <u>INFRASTRUCTURE, AND MAKING AN</u>
106	APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov.</u>)

The bill clarifies the scope of the high-performance transportation







enterprise's (transportation enterprise) powers and duties to expand its capacity to execute its charge and more explicitly prioritize mitigation of traffic congestion and traffic-related pollution through the completion of multimodal surface transportation infrastructure projects as follows:

- Section 10:
 - Authorizes the transportation enterprise to impose a congestion impact fee, as a new user fee, in maximum amounts of up to \$3 per day on the short-term rental of a motor vehicle that is powered by an internal combustion engine and up to \$2 per day for a motor vehicle that is a battery electric or plug-in hybrid electric vehicle that are subsequently adjusted for inflation, and, in conjunction with section 9, requires the fee to be collected and administered in the same manner as an existing state daily vehicle rental fee;
 - Clarifies that providing diverse multimodal transportation options, including rail projects, that reduce traffic congestion and degradation of existing surface transportation infrastructure is part of the transportation enterprise's statutory charge;
 - Clarifies that project-specific limitations on the expenditure of the transportation enterprise's project-specific user fee revenue, which do not apply to congestion impact fee revenue, allow multimodal improvements in the same travel shed where the fees were paid;
 - Requires the transportation enterprise to develop a new multimodal strategic capital plan that aligns with the 10-year transportation plan of the Colorado department of transportation (CDOT) and statewide greenhouse gas pollution reduction goals and priorities, complies with specified environmental standards adopted by the transportation commission, and prioritizes benefits to user fee payers and the reduction of adverse impacts on highways;
 - Requires the transportation enterprise to complete an initial assessment of opportunities available through 2030 to leverage federal money made available to the state and to thereafter assess such opportunities on an ongoing basis;
 - Clarifies the scope of an existing requirement of approval from each directly affected metropolitan planning organization and other transportation planning regions for a proposed surface

transportation infrastructure project that adds substantial capacity or significantly alters traffic patterns; and

- Requires the transportation enterprise to detail its work to reduce traffic congestion and greenhouse gas emissions and support the expansion of public transit in its annual report to the legislative committees with oversight over transportation; and
- Section 8 modifies an existing definition of "surface transportation infrastructure" to more clearly include multimodal transportation options. Section 8 also modifies an existing definition of "user fee" to include the new congestion impact fee and creates new definitions of "surface transportation infrastructure project network" (network) and "travel shed" to ensure, in conjunction with section 11, that the transportation enterprise's user fee revenue can be spent with more flexibility, from a geographic standpoint, than is currently the case.

Section 3 authorizes the regional transportation district (RTD) to extend construction and operations of its northwest rail fixed guideway corridor beyond its boundaries, including an extension of the corridor to Fort Collins as the first phase of front range passenger rail service in order to gain the opportunity to access federal intercity rail service money, if all capital and operating expenses outside the district are fully accounted for and already reimbursed to the district by a public body. Section 3 also requires the district, in cooperation with CDOT, the transportation enterprise, and the front range passenger rail district (rail district), to provide to the transportation legislation review committee and the governor:

- A report containing an implementation plan, which must include, among other things, identification and evaluation of options for creating a separate legal entity or intergovernmental agreement as a business model, for construction and operations of the corridor to the legislative committees that oversee transportation and may also consider the creation of a Colorado rail authority to house some or all passenger rail services under one entity; and
- A report, which must also include the cooperation of any separate legal entity created, concerning a plan to begin providing front range passenger rail service no later than January 1, 2028.

Sections 4, 5, and 6 respectively provide specific, explicit authorization to the RTD, the rail district, CDOT, and the transportation enterprise in accordance with an implementation plan developed as required by section 3 to enter into a standalone intergovernmental agreement with or create a separate legal entity with each other, to implement the completion of construction and operation of the RTD's northwest fixed guideway corridor, including an extension of the corridor to Fort Collins as the first phase of front range passenger rail service. **Section 7** requires CDOT and the rail district to annually report to the legislative committees that oversee transportation regarding the status of the service development plan for front range passenger rail service between Trinidad, Pueblo, and Fort Collins.

Sections 1 and 2 make legislative findings and declarations.

1 Be it enacted by the General Assembly of the State of Colorado:

2

SECTION 1. Legislative declaration. (1) The general assembly

3 finds and declares that:

4 (a) Efficient, safe, and sustainable modes of transportation play a 5 vital role in the well-being of Colorado's residents and the prosperity of 6 its communities, and continued investment in transit and rail 7 infrastructure will foster economic development, reduce traffic 8 congestion, improve safety, mitigate environmental impacts, improve air 9 quality, and improve accessibility for all citizens, fostering a more 10 interconnected and vibrant state;

(b) The state needs to strategically address the growing challenges of population growth and growth in recreational traffic and the associated increase in demand for transportation alternatives, and the expansion and improvement of transit and rail networks will alleviate traffic congestion and wear and tear on highways and provide safer and more reliable transportation options;

(c) A dedicated state funding source for transit and rail projects
is essential to building a comprehensive and integrated transportation
system that meets the diverse needs of Colorado's residents and visitors;
(d) <u>All rental cars, regardless of where they are rented, use public</u>

1 highways and have a large impact on our public highway systems, adding 2 congestion, wear and tear, and more greenhouse gas (GHG) emissions. 3 Additional cars on our roads from out-of-state visitors, in-state leisure 4 travel, heavy trucks, and vans for moving services have a documented 5 impact, and investments in offsets such as transit and rail services benefit 6 the drivers of those rental vehicles by reducing the amount of traffic 7 congestion that they encounter throughout the state. A generally 8 applicable fee on short-term vehicle rentals would equitably support 9 investment in such offsets to reduce congestion on the public highway 10 system.

(e) While out-of-state visitors and tourists have a positive impact
on our economy, the large amount of out-of-state visitors and tourism also
has a large impact on traffic congestion and conditions on our public
highway system and presents significant challenges to our ability to
manage growth in a sustainable way;

16 (f) Continued investment in transit and rail projects and services 17 advances Colorado's commitment to reducing air pollution, addressing 18 ozone nonattainment, safeguarding the environment and the health of its 19 residents by addressing climate change, and reducing GHG emissions that 20 create climate change;

(g) Although the general assembly and the federal government
have passed laws enabling investments to transition single occupancy
vehicles and other fleets to electric vehicles, the state cannot reach its
traffic congestion and GHG reduction goals without more transit and rail
options in the state to provide transportation alternatives and spur
transit-oriented development;

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(h) Colorado charges road user fees for the purpose of improving

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our surface transportation systems, and rental cars are one user of our
public highway system with a demonstrated impact on traffic congestion
on our public highways that could be alleviated and offset by providing
new transit and rail services that reduce the traffic congestion and wear
and tear they encounter;

6 (i) Rental cars account for over three percent of the vehicle miles 7 traveled (VMT) on Colorado roadways. Based on the "Urban Mobility 8 Report" produced by the Texas A&M Transportation Institute, the annual 9 cost of traffic congestion, which takes into account the cost of wasted fuel 10 consumption and travel delays, in the Denver metropolitan area alone was 11 \$2.394 billion in 2019, which comes out to \$1,263 per commuter and 12 \$21.50 per hour of delay. This suggests that the cost of congestion 13 attributable to rental cars statewide is at least \$74 million per year, and 14 likely higher. This impact from rental cars can be mitigated with new 15 investments in transit and rail. Investment in passenger rail systems and 16 additional revenue service miles of transit will offset VMT and reduce 17 congestion.

(j) The fee proposed in this legislation would also be applied to
the rental of heavy motor vehicles like moving truck rentals, which have
significantly higher wear and tear impacts to Colorado roads than
traditional passenger vehicles;

(k) The federal government has made available billions of dollars
to states, local governments, and private entities in the 2021 bipartisan
"Infrastructure Investment and Jobs Act". These federal grants usually
provide an 80% federal share and require only a 20% match from the
grant recipient, making passenger rail expansion a cost-effective tool for
reducing congestion but requiring more state matching money to access

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1 federal dollars.

2 (1) Having adequate money to provide the non-federal match for
3 federal grants is essential to allow Colorado to take advantage of this
4 federal money;

5 (m) In 2021, the general assembly created the front range 6 passenger rail district. The Colorado department of transportation's 7 (CDOT) transit and rail division (division) is conducting a service 8 development plan for front range passenger rail to advance the direction 9 of that law. In October 2023, the transportation commission approved 10 funds to commence a service development plan for the northern rocky 11 mountain rail corridor extending from Denver through northwest 12 Colorado and long distance bus service expansion. The division will 13 complete these projects and continue to support project planning for 14 associated projects.

(n) Front range passenger rail would connect communities from
Fort Collins through Denver on to Trinidad through new passenger rail
service, shaping development in our state for generations to come and
unlocking smart urban planning decisions, density around transit hubs,
and mobility options for those who cannot access a car;

20 <u>(o) As Colorado continues to invest in smart, dense</u> 21 <u>transit-oriented development, it needs high-capacity mass transit to help</u> 22 <u>meet the travel demands of residents, and density itself supports the</u> 23 <u>implementation of mass transit because higher levels of density and</u> 24 <u>transit service are strongly correlated with a reduction in vehicle miles</u> 25 <u>traveled and general car use, which helps increase affordability for</u> 26 <u>residents;</u>

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(p) Urgent action is also required to fulfill our commitment to

1 equity for a just transition for energy impacted communities such as Craig 2 and Hayden that have coal plants completely closing as soon as 2028. As 3 coal plant closures happen and the existing freight business ends with it, 4 we must ensure continuous use of that existing rail line through utilization 5 for passenger rail. As freight traffic volumes, types, and commodities 6 shift and change, we have an opportunity to partner with the freight rail 7 system for dual use of existing freight rail lines to include northern rocky 8 mountain passenger rail service. Establishing passenger rail service from 9 Union Station to west Jefferson County, Winter Park, Steamboat Springs, 10 Craig, and Hayden is a just transition strategy that also reduces traffic 11 congestion in the interstate highway 70 mountain corridor. This train line 12 uniquely fulfills several objectives of the state including relieving traffic 13 congestion in mountain corridors, supporting affordable housing for the 14 local workforce, and aiding coal-dependent communities in enhancing 15 and diversifying their economies.

16 (q) The southern segment of front range passenger rail is as 17 important as the north segment and the proposed northern rocky mountain 18 rail service. It is imperative that the state continue to pursue this 19 important segment that completes the vision for the full front range 20 passenger rail and is a linchpin to the new federal long distance plan for 21 the country that would create two new long distance service routes 22 through Trinidad connecting to the full proposed front range passenger 23 rail route. The new proposed long distance study map makes Colorado's 24 full front range rail route essential to a new route connecting through 25 Trinidad, Colorado to Albuquerque, New Mexico on to Phoenix, Arizona, 26 and an additional new route that would connect Trinidad to Amarillo, 27 Texas, to Dallas, Texas, and on to Houston, Texas. This makes the

southern segment of front range passenger rail not just an important
 Colorado transportation solution but also of national importance to the
 future national rail passenger rail network.

4 (r) In addition to the proposed future passenger rail service for the
5 northern Rocky Mountains, there are multiple other underutilized or
6 abandoned freight rail rights-of-way that could be repurposed for
7 passenger rail service to connect mountain communities with the front
8 range, and the state should continue to explore opportunities for
9 establishing more passenger rail services.

10 (s) Efforts to expand passenger rail must be complemented by the 11 expansion of a more comprehensive statewide bus system, especially on 12 key corridors like interstate highways 70 and 25, building on the 13 successes of initiatives like CDOT's Bustang, Snowstang, and Pegasus 14 bus services, with a commitment to improving convenience, and 15 accessibility for all Coloradans and contributing to reductions in GHG 16 emissions and traffic congestion.

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(2) The general assembly further finds and declares that:

(a) The Colorado high performance transportation enterprise,
which has been doing business as the Colorado transportation investment
office (CTIO) since 2021, has a strong track record of using user fee
revenue to support the development of surface transportation projects
with the primary objective of alleviating traffic congestion within the
state;

(b) The CTIO has historically supported multi-modal
transportation through the expansion of commuting options in express
lanes and the distribution of transit passes to low-income residents, but
with the creation of the new dedicated revenue source provided for in this

act must now utilize its existing power and charge, as set forth in its
 enabling legislation, to fund transit and rail projects to further reduce
 traffic congestion on our highway system;

4 (c) It is necessary and appropriate to direct the CTIO to update its
5 strategic plan to incorporate policies implementing legislative direction
6 in Senate Bill 21-260, which tasked the transportation commission to
7 establish GHG pollution reduction planning standards and to contribute
8 to the state's implementation of House Bill 19-1261, which established
9 GHG reduction goals for the state;

10 (d) A major barrier to expanding transit and rail in the state of
11 Colorado is a lack of financing infrastructure and a dedicated revenue
12 source;

(e) The state needs a more equitable transportation system that
mitigates the impact that automobiles place on the public highway system,
and the state lacks the dedicated revenue source for transit and rail that is
needed to fund such a system and mitigate those impacts;

17 (f) This act directs the regional transportation district (RTD), the 18 front range passenger rail district (FRPRD), the transportation 19 commission and the board of directors of the high-performance 20 transportation enterprise to develop a plan for using their joint authorities 21 and funding streams to deliver the first phase of front range passenger rail 22 from Denver to Fort Collins and to use existing contracts to the extent 23 possible to facilitate the best means to deliver that project and to conduct 24 rail traffic controller modeling and other analyses for intercity passenger 25 rail from Union Station to Fort Collins for at least two scenarios, 26 including a scenario of three round trips per day and a scenario of five 27 round trips per day;

(g) As it is the desire of the general assembly to ensure not just
 train service from Union Station to Fort Collins, but also daily service
 from Trinidad to Pueblo to Fort Collins, this act also requires the FRPRD:

4 (I) To report to the general assembly regarding a plan and an 5 expeditious timeline by which the FRPRD will implement the whole 6 front-range rail train service from Fort Collins to Pueblo and Trinidad; 7 and

8 (II) To report periodically to the general assembly regarding its 9 planning and implementation progress and the barriers and challenges it 10 faces for extending service to the southern portion of the FRPRD, 11 encouraging the inclusion in each report of a detailed analysis of the 12 extent of <u>coordination</u> among the host rail companies; and

(h) In the near term, it is necessary and appropriate for CTIO to
use the new dedicated revenue stream provided for in this act to finance
service that originates from the service development plan for front range
passenger rail, the service development plan for the northern rocky
mountain rail corridor, the aforementioned statewide bus expansion study,
and other strategies to increase the use of public transportation.

19 <u>(</u>

(3) The general assembly further finds and declares that:

20 (a) The division will complete a report on the status of a service
 21 development plan for the northern rocky mountain rail corridor by
 22 December 31, 2024;

- 23 (b) The division has identified potential private partners to operate
 24 <u>new passenger rail services along the northern rocky mountain rail</u>
 25 <u>corridor;</u>
- 26 (c) Western slope communities in Grand, Routt, and Moffat
 27 counties have existing and emerging transportation needs that are

1 <u>currently underserved; and</u>

2	(d) As it is the intent of the general assembly to ensure not only
3	expanded passenger rail service from Denver to Winter Park but also to
4	establish passenger rail service from Denver to Craig and Hayden, this act
5	also requires the division:
6	(I) To report to the general assembly regarding a plan and an
7	expeditious timeline by which CDOT will deliver passenger rail service
8	from Denver to the Hayden and Craig communities; and
9	(II) To report periodically to the general assembly regarding its
10	planning and implementation progress and barriers and challenges it faces
11	for extending service along the full length of the northern rocky mountain
12	rail corridor.
13	(4) The general assembly further finds and declares that once the
14	front range passenger rail line is completed and in service, the voice of
15	Senator Perry Will of Newcastle, Colorado shall be the official voice of
16	front range passenger rail and shall be used to make all announcements
17	on front range passenger rail trains.
18	SECTION 2. In Colorado Revised Statutes, 29-1-203.5, amend
19	(1)(a) as follows:
20	29-1-203.5. Separate legal entity established under section
21	<u> 29-1-203 - legal status - authority to exercise special district powers</u>
22	- additional financing powers. (1) (a) Any combination of counties,
23	municipalities, special districts, or other political subdivisions of this state
24	that are each authorized to own, operate, finance, or otherwise provide
25	public improvements, functions, services, or facilities may enter into a
26	contract under section 29-1-203 to establish a separate legal entity to
27	provide any such public improvements, functions, services, or facilities.

1 IN ADDITION, SUCH A SEPARATE LEGAL ENTITY MAY BE ESTABLISHED AS 2 AUTHORIZED BY SECTIONS 32-19-119 (1)(w.5), 32-22-106 (1)(s.5), 3 <u>43-1-106 (8)(q.5), AND 43-4-806 (6)(p.5). Any separate legal entity</u> 4 established is a political subdivision and public corporation of the state 5 and is separate from the parties to the contract if the contract or an 6 amendment to the contract states that the entity is formed in conformity 7 with the provisions of this section and that the provisions of this section 8 apply to the entity. 9 SECTION 3. In Colorado Revised Statutes, 32-9-107.5, add 10 (1)(e) as follows: 11 32-9-107.5. Regional fixed guideway mass transit system -12 authorization - completion of northwest rail fixed guideway corridor 13 as first phase of front range passenger rail service - legislative 14 **declarations.** (1)(e) THE GENERAL ASSEMBLY FURTHER DECLARES THAT: 15 (I) THE COMPLETION OF CONSTRUCTION OF A FIXED GUIDEWAY

16 MASS TRANSIT SYSTEM IN THE DISTRICT'S NORTHWEST FIXED GUIDEWAY 17 CORRIDOR BETWEEN UNION STATION IN DENVER AND LONGMONT, WHICH 18 WAS PROMISED AS PART OF THE DISTRICT'S FASTRACKS TRANSIT 19 EXPANSION PROGRAM APPROVED BY THE VOTERS OF THE DISTRICT IN 2004 20 BUT CURRENTLY OPERATES ONLY BETWEEN UNION STATION AND 21 WESTMINSTER, WILL HELP REBUILD CONFIDENCE IN THE DISTRICT, AND IT 22 IS OF CRITICAL IMPORTANCE THAT EVERY EFFORT BE MADE TO SECURE 23 SUFFICIENT FUNDING TO QUICKLY COMPLETE THAT CORRIDOR;

(II) THERE IS AN OPPORTUNITY TO OBTAIN SIGNIFICANT FEDERAL
MONEY FOR THE COMPLETION OF THE FIXED GUIDEWAY MASS TRANSIT
SYSTEM IN THE DISTRICT'S NORTHWEST FIXED GUIDEWAY CORRIDOR IF
SERVICE EXTENDS BEYOND THE BOUNDARIES OF THE DISTRICT TO FORT

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COLLINS AND QUALIFIES AS INTERCITY RAIL AS A FIRST PHASE OF FRONT
 RANGE PASSENGER RAIL SERVICE; AND

3 (III) ACCELERATING THE PROVISION OF FIXED GUIDEWAY SERVICE 4 ON THE NORTHWEST RAIL CORRIDOR AS THE FIRST PHASE OF FRONT RANGE 5 PASSENGER RAIL SERVICE WILL NOT IN ANY WAY SLOW PLANNING, 6 DEVELOPMENT, GRANT SEEKING, OR OTHER ACTIVITIES NEEDED FOR THE 7 EXPEDITIOUS DELIVERY OF THE REMAINING ELEMENTS OF FRONT RANGE 8 PASSENGER RAIL <u>SERVICE OR UNFINISHED FASTRACKS PROJECTS.</u> 9 FURTHER, EXISTING DISTRICT SERVICE WILL NOT BE IMPACTED OR 10 SACRIFICED AS A RESULT OF PLANNING AND DELIVERY OF THE FIRST PHASE 11 OF FRONT RANGE PASSENGER RAIL SERVICE. BY COMPLETING THE 12 NORTHWEST PORTION OF FRONT RANGE PASSENGER RAIL SERVICE, WHICH 13 WAS STATUTORILY REQUIRED TO BE PRIORITIZED IN THE LEGISLATION 14 THAT CREATED THE FRONT RANGE PASSENGER RAIL DISTRICT, THE 15 GENERAL ASSEMBLY INTENDS TO EXPEDITE COMPLETION OF THE ENTIRE 16 RAIL SERVICE.

17 SECTION <u>4.</u> In Colorado Revised Statutes, 32-9-107.7, add (3)
18 as follows:

19 32-9-107.7. Regional fixed guideway mass transit systems -20 construction - front range passenger rail service - authorization -21 completion of northwest rail fixed guideway corridor - limited 22 operations outside <u>district.</u> (3) THE DISTRICT MAY EXTEND 23 CONSTRUCTION AND OPERATIONS OF THE NORTHWEST RAIL FIXED 24 GUIDEWAY CORRIDOR BEYOND THE BOUNDARIES OF THE DISTRICT IF ANY 25 AND ALL CAPITAL AND OPERATING EXPENSES THAT IT UNDERTAKES 26 OUTSIDE THE DISTRICT ARE FULLY ACCOUNTED FOR AND REIMBURSED TO 27 THE DISTRICT BY A PUBLIC BODY.

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2 SECTION <u>5.</u> In Colorado Revised Statutes, 32-9-119, add
3 (1)(w.5) as follows:

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32-9-119. Additional powers of district. (1) In addition to any
other powers granted to the district in this article, the district has the
following powers:

7 IN ACCORDANCE WITH AN IMPLEMENTATION PLAN (w.5)8 DEVELOPED AS REQUIRED BY SECTION <u>32-22-103</u> (5), TO ENTER INTO A 9 STANDALONE INTERGOVERNMENTAL AGREEMENT WITH OR CREATE A 10 SEPARATE LEGAL ENTITY PURSUANT TO SECTIONS 29-1-203 AND 11 29-1-203.5 OR PURSUANT TO ARTICLES 121 TO 137 OF TITLE 7 WITH THE 12 DEPARTMENT OF TRANSPORTATION, THE HIGH-PERFORMANCE 13 TRANSPORTATION ENTERPRISE, CREATED IN SECTION 43-4-806 (2)(a)(I), 14 AND THE FRONT RANGE PASSENGER RAIL DISTRICT, CREATED IN SECTION 15 32-22-103 (1), TO IMPLEMENT THE COMPLETION OF CONSTRUCTION AND 16 OPERATION OF THE NORTHWEST FIXED GUIDEWAY CORRIDOR, INCLUDING 17 AN EXTENSION OF THE CORRIDOR TO FORT COLLINS AS THE FIRST PHASE 18 OF FRONT RANGE PASSENGER RAIL SERVICE;

19 <u>SECTION 6. In Colorado Revised Statutes, 32-22-103, add (5)</u>
 20 <u>as follows:</u>

<u>32-22-103. Front range passenger rail district - creation -</u>
 <u>purpose - boundaries - reports. (5) (a) IN PURSUING THE COMPLETION</u>
 OF CONSTRUCTION AND OPERATION OF THE NORTHWEST FIXED GUIDEWAY
 <u>corridor, INCLUDING AN EXTENSION OF THE CORRIDOR TO FORT Collins</u>
 <u>AS THE FIRST PHASE OF FRONT RANGE PASSENGER RAIL SERVICE, THE</u>
 <u>DISTRICT, THE DEPARTMENT OF TRANSPORTATION, THE</u>
 HIGH-PERFORMANCE TRANSPORTATION ENTERPRISE, CREATED IN SECTION

1	43-4-806 (2)(a)(I), AND THE REGIONAL TRANSPORTATION DISTRICT,
2	<u>CREATED IN SECTION 32-9-105, SHALL PROVIDE A REPORT CONTAINING AN</u>
3	IMPLEMENTATION PLAN FOR CONSTRUCTION AND OPERATIONS OF THE
4	CORRIDOR TO THE TRANSPORTATION LEGISLATION REVIEW COMMITTEE,
5	CREATED IN SECTION 43-2-145 (1)(a), OR ITS SUCCESSOR COMMITTEE, AND
6	TO THE GOVERNOR NO LATER THAN SEPTEMBER 30, 2024. THE
7	IMPLEMENTATION PLAN MUST:
8	(I) IDENTIFY ALL ONGOING OR COMPLETED STUDIES AND SERVICE
9	DEVELOPMENT PLANS THAT COULD BE LEVERAGED TO ACCELERATE
10	APPROVAL AND PERMITTING AND REQUIRE THE DISTRICT AND THE
11	DEPARTMENT OF TRANSPORTATION TO USE EXISTING CONTRACTS TO THE
12	EXTENT POSSIBLE TO CONDUCT RAIL TRAFFIC CONTROLLER MODELING AND
13	OTHER ANALYSES FOR INTERCITY PASSENGER RAIL SERVICE FROM UNION
14	STATION TO FORT COLLINS FOR AT LEAST TWO SCENARIOS, INCLUDING A
15	SCENARIO OF THREE ROUND TRIPS PER DAY AND A SCENARIO OF FIVE
16	ROUND TRIPS PER DAY;
17	(II) IDENTIFY AND EVALUATE OPTIONS FOR CREATING A NEW
18	STANDALONE ENTITY SUCH AS A COLORADO RAIL AUTHORITY, A SEPARATE
19	LEGAL ENTITY CREATED PURSUANT TO SECTIONS 29-1-203 AND
20	29-1-203.5, A SEPARATE LEGAL ENTITY CREATED PURSUANT TO ARTICLES
21	121 to 137 of title 7, or a standalone intergovernmental
22	AGREEMENT AS A BUSINESS MODEL WITH A GOAL OF CREATING SUCH A
23	SEPARATE LEGAL ENTITY OR EXECUTING SUCH AN AGREEMENT NO LATER
24	THAN DECEMBER 31, 2024; AND
25	(III) EXPLORE THE VIABILITY OF AMTRAK OR OTHER ENTITIES AS
26	POTENTIAL OPERATORS FOR INTERCITY PASSENGER RAIL SERVICE.
27	(b) IN ADDITION TO THE REPORT REQUIRED BY SUBSECTION (5)(a)

1	<u>of this section, no later than March 1, 2025, the district, the</u>
2	DEPARTMENT OF TRANSPORTATION, THE HIGH-PERFORMANCE
3	TRANSPORTATION ENTERPRISE, CREATED IN SECTION 43-4-806 (2)(a)(I),
4	THE REGIONAL TRANSPORTATION DISTRICT, CREATED IN SECTION
5	32-9-105, and any separate legal entity created pursuant to
6	<u>SECTIONS 29-1-203 AND 29-1-203.5 OR ARTICLES 121 TO 137 OR TITLE 7</u>
7	SHALL PROVIDE A REPORT CONCERNING A PLAN TO BEGIN PROVIDING
8	FRONT RANGE PASSENGER RAIL SERVICE NO LATER THAN JANUARY 1,
9	2029, TO THE HOUSE OF REPRESENTATIVES TRANSPORTATION, HOUSING
10	AND LOCAL GOVERNMENT COMMITTEE AND THE SENATE TRANSPORTATION
11	AND ENERGY COMMITTEE, OR THEIR SUCCESSOR COMMITTEES, AND THE
12	GOVERNOR. WHEN DEVELOPED, THE PLAN MUST INCLUDE DESCRIPTIONS
13	OF STEPS TAKEN TO MAXIMIZE THE CHANCES OF SECURING FEDERAL
14	GRANT ASSISTANCE, INCLUDING POLICIES AND STRATEGIES RELATING TO
15	REDUCING CLIMATE IMPACTS, PROVIDING FOR ALL-HAZARDS RESILIENCE,
16	ENHANCING BENEFITS TO UNDERSERVED COMMUNITIES, AND PROMOTING
17	INVESTMENTS IN HIGH-QUALITY WORKFORCE DEVELOPMENT PROGRAMS,
18	AND OF HOW THE PROJECT WILL CREATE GOOD-PAYING, HIGH-QUALITY,
19	AND SAFE JOBS. THE PARTIES SHALL COORDINATE WITH STAKEHOLDERS,
20	INCLUDING LABOR ORGANIZATIONS, AFFECTED COMMUNITIES,
21	UNDERSERVED COMMUNITIES, LOCAL GOVERNMENTS, ENVIRONMENTAL
22	ORGANIZATIONS, AND BUSINESSES, ON THE DEVELOPMENT OF THE PLAN.
23	THE REPORT SHALL INCLUDE AN ASSESSMENT OF WHETHER ADDITIONAL
24	REVENUE IS NEEDED TO SUPPORT SUCH SERVICE AND, IF SO,
25	RECOMMENDED SOURCES OF SUCH FUNDING.
26	(c) IN ADDITION TO THE REPORTS REQUIRED IN SUBSECTIONS (5)(a)
27	<u>AND (5)(b) OF THIS SECTION, IF FRONT RANGE PASSENGER SERVICE HAS</u>

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1 NOT BEGUN BY JANUARY 1, 2029, THE DISTRICT, IN COOPERATION WITH 2 THE DEPARTMENT OF TRANSPORTATION, THE HIGH-PERFORMANCE 3 TRANSPORTATION ENTERPRISE, CREATED IN SECTION 43-4-806 (2)(a)(I), 4 THE REGIONAL TRANSPORTATION DISTRICT, CREATED IN SECTION 5 32-9-105, AND ANY SEPARATE LEGAL ENTITY CREATED PURSUANT TO 6 <u>SECTIONS 29-1-203 AND 29-1-203.5 OR ARTICLES 121 TO 137 OF TITLE 7</u> 7 SHALL PROVIDE A REPORT DETAILING THE REASONS WHY SUCH SERVICE 8 HAS NOT BEGUN AND A DETAILED PLAN FOR PROVIDING SERVICE ON 9 JANUARY 1, 2029, AND EACH SIX MONTHS THEREAFTER UNTIL SERVICE IS 10 INITIATED. 11 SECTION 7. In Colorado Revised Statutes, 32-22-106, amend 12 (1)(s); and **add** (1)(s.5) as follows: 13 32-22-106. District - general powers and duties - funds 14 **created.** (1) In addition to any other powers granted to the district by this 15 article 22, the district has the following powers: 16 (s) To accept gifts, grants, and donations, whether cash or in-kind 17 in nature, from private or public sources for the purposes of this article 18 22; and 19 (s.5)IN ACCORDANCE WITH AN IMPLEMENTATION PLAN 20 DEVELOPED AS REQUIRED BY SECTION 32-9-107.7 (4), TO ENTER INTO A 21 STANDALONE INTERGOVERNMENTAL AGREEMENT WITH OR CREATE A 22 SEPARATE LEGAL ENTITY PURSUANT TO SECTIONS 29-1-203 AND 23 29-1-203.5 OR PURSUANT TO ARTICLES 121 TO 137 OF TITLE 7 WITH THE 24 DEPARTMENT OF TRANSPORTATION, THE HIGH-PERFORMANCE 25 TRANSPORTATION ENTERPRISE, CREATED IN SECTION 43-4-806 (2)(a)(I), 26 AND THE REGIONAL TRANSPORTATION DISTRICT, CREATED IN SECTION 27 32-9-105, TO IMPLEMENT THE COMPLETION OF CONSTRUCTION AND

OPERATION OF THE REGIONAL TRANSPORTATION DISTRICT'S NORTHWEST
 FIXED GUIDEWAY CORRIDOR, INCLUDING AN EXTENSION OF THE CORRIDOR
 TO FORT COLLINS AS THE FIRST PHASE OF FRONT RANGE PASSENGER RAIL
 SERVICE;

5 SECTION <u>8.</u> In Colorado Revised Statutes, 43-1-106, add
6 (8)(q.5) as follows:

7 43-1-106. Transportation commission - efficiency and
8 accountability committee - powers and duties - rules - definitions.
9 (8) In addition to all other powers and duties imposed upon it by law, the
10 commission has the following powers and duties:

11 IN ACCORDANCE WITH AN IMPLEMENTATION PLAN (q.5)12 DEVELOPED AS REQUIRED BY SECTION 32-9-107.7 (4), AND ON BEHALF OF 13 THE DEPARTMENT, TO ENTER INTO A STANDALONE INTERGOVERNMENTAL 14 AGREEMENT WITH OR CREATE A SEPARATE LEGAL ENTITY PURSUANT TO 15 SECTIONS 29-1-203 AND 29-1-203.5 OR PURSUANT TO ARTICLES 121 TO 16 137 OF TITLE 7 WITH THE REGIONAL TRANSPORTATION DISTRICT, CREATED 17 IN SECTION 32-9-105, THE FRONT RANGE PASSENGER RAIL DISTRICT, 18 CREATED IN SECTION 32-22-103 (1), AND THE HIGH-PERFORMANCE 19 TRANSPORTATION ENTERPRISE, CREATED IN SECTION 43-4-806 (2)(a)(I), 20 TO IMPLEMENT THE COMPLETION OF CONSTRUCTION AND OPERATION OF 21 THE REGIONAL TRANSPORTATION DISTRICT'S NORTHWEST FIXED 22 GUIDEWAY CORRIDOR, INCLUDING AN EXTENSION OF THE CORRIDOR TO 23 FORT COLLINS AS THE FIRST PHASE OF FRONT RANGE PASSENGER RAIL 24 SERVICE;

25 <u>SECTION 9. In Colorado Revised Statutes, 43-1-117.5, add (5)</u>
 26 <u>as follows:</u>

27 <u>43-1-117.5. Transit and rail division - created - powers and</u>

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1 duties - pilot project to expand transit - reports - repeal. (5) (a) THE 2 TRANSIT AND RAIL DIVISION SHALL PROVIDE A REPORT CONTAINING A 3 DEVELOPMENT PLAN FOR ROCKY MOUNTAIN RAIL SERVICE TO THE HOUSE 4 OF REPRESENTATIVES TRANSPORTATION, HOUSING AND LOCAL 5 GOVERNMENT COMMITTEE AND THE SENATE TRANSPORTATION AND 6 ENERGY COMMITTEE, OR THEIR SUCCESSOR COMMITTEES, AND THE 7 GOVERNOR NO LATER THAN DECEMBER 31, 2024. 8 (b) THIS SUBSECTION (5) IS REPEALED, EFFECTIVE JULY 1, 2025.

9 SECTION <u>10.</u> In Colorado Revised Statutes, add 43-1-132 as
10 follows:

11 43-1-132. Front range passenger rail service - annual status 12 reports. (1) NO LATER THAN SEPTEMBER 30, 2024, AND SEPTEMBER 30 13 OF EACH YEAR THEREAFTER, THE DEPARTMENT AND THE FRONT RANGE 14 PASSENGER RAIL DISTRICT, CREATED IN SECTION 32-22-103 (1) SHALL 15 JOINTLY REPORT TO THE TRANSPORTATION LEGISLATION REVIEW 16 COMMITTEE, CREATED IN SECTION 43-2-145 (1)(a), OR ITS SUCCESSOR 17 COMMITTEE, AND THE GOVERNOR REGARDING THE STATUS OF THE SERVICE 18 DEVELOPMENT PLAN FOR FRONT RANGE PASSENGER RAIL SERVICE 19 BETWEEN TRINIDAD, PUEBLO, AND FORT COLLINS. THE REPORT MUST 20 INCLUDE, AT A MINIMUM:

(a) A DESCRIPTION OF THE EFFORTS OF THE DEPARTMENT AND THE
DISTRICT TO COORDINATE WITH AFFECTED ENTITIES, INCLUDING <u>HOST</u>
RAILROADS, THE FEDERAL <u>RAILROAD</u> ADMINISTRATION, <u>OTHER POTENTIAL</u>
<u>OPERATORS</u>, AND AMTRAK, AND THE EXTENT TO WHICH AND MANNER IN
WHICH SUCH AFFECTED ENTITIES RESPONDED TO THOSE EFFORTS; AND
(b) A PLAN FOR FULL IMPLEMENTATION OF FRONT RANGE

27 PASSENGER RAIL SERVICE AS SOON AS PRACTICABLE THAT INCLUDES PLANS

1 FOR UPCOMING BALLOT MEASURES, FEDERAL GRANTS, AND OTHER 2 POSSIBLE INTERIM OPTIONS FOR FINANCING NECESSARY INFRASTRUCTURE 3 AND OPERATIONS. THE PLAN MUST INCLUDE DESCRIPTIONS OF STEPS 4 TAKEN TO MAXIMIZE THE CHANCES OF SECURING FEDERAL GRANT 5 ASSISTANCE, INCLUDING POLICIES AND STRATEGIES RELATING TO 6 REDUCING CLIMATE IMPACTS, PROVIDING FOR ALL-HAZARDS RESILIENCE, 7 ENHANCING BENEFITS TO UNDERSERVED COMMUNITIES, AND PROMOTING 8 INVESTMENTS IN HIGH-QUALITY WORKFORCE DEVELOPMENT PROGRAMS, 9 AND OF HOW THE PROJECT WILL CREATE GOOD-PAYING, HIGH-QUALITY, 10 AND SAFE JOBS. THE PARTIES SHALL COORDINATE WITH STAKEHOLDERS, 11 INCLUDING LABOR ORGANIZATIONS, AFFECTED COMMUNITIES, 12 UNDERSERVED COMMUNITIES, LOCAL GOVERNMENTS, ENVIRONMENTAL 13 ORGANIZATIONS, AND BUSINESSES, ON THE DEVELOPMENT OF THE PLAN. 14 (2) NOTWITHSTANDING THE REQUIREMENT IN SECTION 24-1-136 15 (11)(a)(I), THE REQUIREMENT TO SUBMIT THE REPORT REQUIRED IN THIS 16 SECTION CONTINUES INDEFINITELY. 17 SECTION 11. In Colorado Revised Statutes, 43-4-803, amend 18 (11), (22), and (27); and **add** (23.5) ____ as follows: 19 **43-4-803.** Definitions. As used in this part 8, unless the context 20 otherwise requires: 21 (11) "Designated bridge project" means a project that involves the 22 repair, reconstruction, replacement, or ongoing operation or maintenance, 23 or any combination thereof, of a designated bridge by the bridge 24 enterprise pursuant to an agreement between the BRIDGE enterprise and 25 the commission or department authorized by section 43-4-805 (5)(f). A

27 project involving the repair, replacement, or reconstruction of a

26

fair-rated bridge may be included in a designated bridge project or other

designated bridge if including the fair-rated bridge is an efficient use of
 the bridge enterprise's resources and will result in cost savings or
 schedule acceleration for a project that will improve safety.

4 (22) "Surface transportation infrastructure" means a highway, a
5 bridge other than a designated bridge, or any other infrastructure, facility,
6 or equipment used primarily or in large part to transport people <u>AND</u>
7 <u>MOVE FREIGHT</u> on systems that operate on or are affixed to the ground,
8 INCLUDING PASSENGER RAIL, BUS, OR OTHER PUBLIC TRANSPORTATION
9 VEHICLES.

10 (23.5) "SURFACE TRANSPORTATION INFRASTRUCTURE PROJECT
11 NETWORK" MEANS ALL EXISTING OR PLANNED SURFACE TRANSPORTATION
12 INFRASTRUCTURE PROJECTS.

13

14 (27)"User fee" means compensation to be paid to the 15 transportation enterprise or a partner of the transportation enterprise, 16 INCLUDING THE CONGESTION IMPACT FEE IMPOSED BY THE 17 TRANSPORTATION ENTERPRISE PURSUANT TO SECTION 43-4-806 (7.6), for 18 the privilege of EITHER using surface transportation infrastructure 19 constructed or operated by the transportation enterprise or operated by its 20 partner under the terms of a public-private partnership OR BENEFITTING 21 FROM THE REDUCED CONGESTION ON AND IMPROVED CONDITION OF OTHER 22 SURFACE TRANSPORTATION INFRASTRUCTURE IN THE STATE RESULTING 23 FROM THE AVAILABILITY OF SURFACE TRANSPORTATION INFRASTRUCTURE 24 CONSTRUCTED OR OPERATED BY THE TRANSPORTATION ENTERPRISE OR 25 OPERATED BY ITS PARTNER UNDER THE TERMS OF A PUBLIC-PRIVATE 26 PARTNERSHIP AND FROM THE OPPORTUNITY TO USE SUCH SURFACE 27 TRANSPORTATION INFRASTRUCTURE CONSTRUCTED OR OPERATED BY THE

TRANSPORTATION ENTERPRISE AND SUCH OTHER LESS CONGESTED AND
 IMPROVED SURFACE TRANSPORTATION INFRASTRUCTURE.

3 SECTION <u>12.</u> In Colorado Revised Statutes, 43-4-804, amend
4 (1)(b)(II) as follows:

5 **43-4-804.** Highway safety projects - surcharges and fees -6 crediting of money to highway users tax fund - definition. (1) The 7 following surcharges, fees, and fines shall be collected and credited to the 8 highway users tax fund created in section 43-4-201 (1)(a) and allocated 9 to the state highway fund, counties, and municipalities as specified in 10 section 43-4-205 (6.3):

11 (b) (II) A person who collects the daily vehicle rental fee imposed 12 by subparagraph (I) of this paragraph (b) SUBSECTION (1)(b)(I) OF THIS 13 SECTION and who pays specific ownership tax on the vehicles rented in 14 the manner specified in either section 42-3-107 (11) or (12), C.R.S., or 15 both, shall, no later than the twentieth day of each month, submit to the 16 department of revenue a report, using forms furnished by the department 17 of revenue, of daily vehicle rental fees collected for the preceding month 18 and shall include with the report the remittance of all such fees. A person 19 who collects the daily vehicle rental fee imposed by subparagraph (I) of 20 this paragraph (b) SUBSECTION (1)(b)(I) OF THIS SECTION but does not pay 21 specific ownership tax on the vehicles in the manner specified in either 22 section 42-3-107 (11) or (12), C.R.S., or both, shall submit the report and 23 the remittance of fees collected in the same manner or in such other 24 manner as the executive director of the department of revenue may 25 prescribe by rules promulgated in accordance with article 4 of title 24. 26 C.R.S. The executive director of the department of revenue shall forward 27 all daily vehicle rental fees collected, TOGETHER WITH ALL CONGESTION

1 IMPACT FEES IMPOSED BY THE TRANSPORTATION ENTERPRISE PURSUANT 2 TO SECTION 43-4-806 (7.6) COLLECTED, to the state treasurer who AND 3 SHALL IDENTIFY THE AMOUNTS OF EACH FEE BEING FORWARDED. THE 4 STATE TREASURER shall credit the daily vehicle rental fees IMPOSED 5 PURSUANT TO SUBSECTION (1)(b)(I)(A) OF THIS SECTION to the highway 6 users tax fund AND SHALL CREDIT THE CONGESTION IMPACT FEES IMPOSED 7 BY THE TRANSPORTATION ENTERPRISE PURSUANT TO SECTION 43-4-806 8 (7.6) to the transportation special fund as required by section 9 43-4-806 (7.6)(b).

SECTION <u>13.</u> In Colorado Revised Statutes, 43-4-806, amend
(1)(a), (2)(a)(III)(B), (2)(c)(I), (3)(a), (3)(c), (5), (6) introductory portion,
(6)(p), (9)(a), and (10)(a); and add (1.5), (6)(p.5), (7.6), (7.7), (7.8),
and (10)(c) as follows:

43-4-806. Colorado transportation investment office - creation
- enterprise status - board - funds - powers and duties - user fees limitations - reporting requirements - violations on the peak period
shoulder lanes - legislative declaration - definitions. (1) The general
assembly hereby finds and declares that:

19 (a) It is necessary, appropriate, and in the best interests of the state 20 for the state to aggressively pursue innovative means of more efficiently 21 financing important surface transportation infrastructure projects that will 22 improve the safety, capacity, and accessibility of the surface 23 transportation system, PROVIDE DIVERSE, MULTIMODAL TRANSPORTATION 24 OPTIONS THAT REDUCE TRAFFIC CONGESTION AND DEGRADATION OF 25 EXISTING SURFACE TRANSPORTATION INFRASTRUCTURE AND OFFER MORE 26 TRANSPORTATION CHOICES FOR SYSTEM USERS, can feasibly be 27 commenced in a reasonable amount of time, will allow more efficient movement of people, goods, and information throughout the state, and
 will accelerate the economic recovery of the state;

3 (1.5) THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES
4 THAT:

5 (a) (I) THE TRANSPORTATION ENTERPRISE PROVIDES BOTH 6 SERVICES TO PERSONS WHO PAY USER FEES FOR THE PRIVILEGE OF USING 7 SURFACE TRANSPORTATION INFRASTRUCTURE PROJECTS AND ADDITIONAL 8 IMPACT REMEDIATION SERVICES TO ALL PERSONS WHO USE OR INDIRECTLY 9 BENEFIT FROM THE USE OF THE SURFACE TRANSPORTATION 10 INFRASTRUCTURE PROJECT NETWORK AND OTHER SURFACE 11 TRANSPORTATION INFRASTRUCTURE IN THE STATE BY COMPLETING AND 12 OPERATING SURFACE TRANSPORTATION INFRASTRUCTURE PROJECTS THAT 13 REDUCE WEAR AND TEAR ON AND INCREASE THE RELIABILITY, SAFETY, 14 AND EXPECTED USEFUL LIFE OF STATE HIGHWAYS AND BRIDGES, REDUCE 15 TRAFFIC CONGESTION AND ATTENDANT DELAYS, PROVIDE ADDITIONAL 16 TRANSPORTATION OPTIONS, REDUCE EMISSIONS FROM AIR POLLUTANTS 17 AND GREENHOUSE GAS POLLUTANTS FROM MOTOR VEHICLES, AND REDUCE 18 THE ADVERSE ENVIRONMENTAL AND HEALTH IMPACTS OF SUCH EMISSIONS; 19 AND

20 (II) BY PROVIDING SERVICES AS AUTHORIZED BY THIS PART 8, THE 21 TRANSPORTATION ENTERPRISE ENGAGES IN AN ACTIVITY CONDUCTED IN 22 THE PURSUIT OF A BENEFIT, GAIN, OR LIVELIHOOD AND GENERATES 23 REVENUE BY COLLECTING FEES FROM SERVICES USERS, AND THEREFORE 24 OPERATES AS A BUSINESS IN ACCORDANCE WITH THE DETERMINATION OF 25 THE COLORADO SUPREME COURT IN NICHOLL V. E-470 PUBLIC HIGHWAY 26 AUTHORITY, 896 P.2D 859 (COLO. 1995), AND THE COLORADO COURT OF 27 APPEALS IN TABOR FOUNDATION V. COLORADO BRIDGE ENTERPRISE,

1 2014COA 106;

2 (b) CONSISTENT WITH THE DETERMINATION OF THE COLORADO 3 SUPREME COURT IN NICHOLL V. E-470 PUBLIC HIGHWAY AUTHORITY, 896 4 P.2d 859 (Colo. 1995), THAT THE POWER TO IMPOSE TAXES IS 5 Inconsistent with enterprise status under section 20 of article 6 X OF THE STATE CONSTITUTION AND THE DETERMINATION OF THE 7 COLORADO SUPREME COURT IN COLORADO UNION OF TAXPAYERS 8 FOUNDATION V. CITY OF ASPEN, 2018 CO 36, THAT A CHARGE IS NOT A TAX 9 IF THE PRIMARY PURPOSE OF THE CHARGE IS TO NOT TO RAISE REVENUE 10 FOR GENERAL GOVERNMENTAL PURPOSES, IT IS THE CONCLUSION OF THE 11 GENERAL ASSEMBLY THAT THE REVENUE COLLECTED BY THE 12 TRANSPORTATION ENTERPRISE FROM USER FEES IS GENERATED BY FEES, 13 NOT TAXES, BECAUSE THE USER FEES IMPOSED BY THE TRANSPORTATION 14 ENTERPRISE:

(I) ARE IMPOSED FOR THE SPECIFIC PURPOSE OF ALLOWING THE
TRANSPORTATION ENTERPRISE TO DEFRAY THE COSTS OF COMPLETING,
OPERATING, AND MAINTAINING THE SURFACE TRANSPORTATION
INFRASTRUCTURE PROJECT NETWORK;

19 (II) THEREBY:

20 (A) FUND THE SPECIFIC BENEFIT OF THE PRIVILEGE OF ACCESSING
21 SURFACE TRANSPORTATION INFRASTRUCTURE PROJECTS FOR USER FEE
22 PAYERS;

(B) FUND ADDITIONAL BENEFITS OF THE REMEDIATION SERVICES
PROVIDED BY THE TRANSPORTATION ENTERPRISE, INCLUDING REDUCTION
OF TRAFFIC CONGESTION AND ATTENDANT DELAYS, PROVISION OF
ADDITIONAL TRANSPORTATION OPTIONS, REDUCED EMISSIONS FROM AIR
POLLUTANTS AND GREENHOUSE GAS POLLUTANTS FROM MOTOR VEHICLES,

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AND REDUCED ADVERSE ENVIRONMENTAL AND HEALTH IMPACTS OF SUCH
 EMISSIONS CAUSED BY THE USE OF MOTOR VEHICLES, FOR USER FEE
 PAYERS; AND

4 (III) WILL BE COLLECTED AT RATES THAT ARE REASONABLY
5 CALCULATED BY THE TRANSPORTATION ENTERPRISE BOARD BASED ON THE
6 COSTS OF PROVIDING THE BENEFITS PROVIDED TO USER FEE PAYERS AND
7 THE COSTS OF REMEDIATING THE IMPACTS CAUSED BY FEE PAYERS.

8 (2) (a) (III) (B) The powers, duties, and functions of the 9 department of transportation ENTERPRISE include the powers, duties, and 10 functions of the statewide tolling enterprise, created in the commission 11 DEPARTMENT pursuant to section 43-4-803 (1), prior to the repeal and 12 reenactment of said section by Senate Bill 09-108, enacted in 2009, and 13 the statewide tolling enterprise is abolished.

(c) The business purpose of the transportation enterprise is to
pursue public-private partnerships and other innovative and efficient
means of completing surface transportation infrastructure projects. To
allow the transportation enterprise to accomplish this purpose and fully
exercise its powers and duties through the transportation enterprise board,
the transportation enterprise may:

20 (I) Subject to the limitations specified in section 43-4-808 (3) AND 21 SUBSECTION (7.6) OF THIS SECTION, impose user fees, INCLUDING THE 22 CONGESTION IMPACT FEE AUTHORIZED BY SUBSECTION (7.6) OF THIS 23 SECTION, for the privilege of using surface transportation infrastructure; 24 (3) (a) The statewide transportation enterprise special revenue 25 fund, referred to in this part 8 as the "transportation special fund", is 26 hereby created in the state treasury. All revenues REVENUE received by 27 the transportation enterprise, including any revenues ALL REVENUE from

1 BOTH user fees COLLECTED FROM USERS OF A PARTICULAR SURFACE 2 TRANSPORTATION INFRASTRUCTURE PROJECT AND CONGESTION IMPACT 3 FEES, collected pursuant to subparagraph (I) of paragraph (c) of 4 subsection (2) SUBSECTIONS (2)(c)(I) AND (7.6) of this section, shall MUST 5 be deposited into the transportation special fund. The transportation 6 enterprise board may establish separate accounts within the transportation 7 special fund as needed in connection with any specific surface 8 transportation infrastructure project. The transportation enterprise also 9 may deposit or permit others to deposit other moneys MONEY into the 10 transportation special fund, but in no event may revenues REVENUE from 11 any tax otherwise available for general purposes be deposited into the 12 transportation special fund. The state treasurer, after consulting with the 13 transportation enterprise board, shall invest any moneys MONEY in the 14 transportation special fund, including any surplus or reserves, but 15 excluding any proceeds from the sale of bonds or earnings on such 16 proceeds invested pursuant TO section 43-4-807 (2), that are not needed 17 for immediate use. Such moneys MONEY may be invested in the types of 18 investments authorized in sections 24-36-109, 24-36-112, and 24-36-113. 19 C.R.S.

(c) The transportation enterprise shall prepare a separate annual
accounting of the user fees collected from any surface transportation
infrastructure project upon which any user fee is imposed except that AND
OF CONGESTION IMPACT FEES. A partner of the enterprise may prepare the
annual accounting for a project upon which it imposes a user fee pursuant
to the terms of a public-private partnership.

26 (5) Notwithstanding any other provision of this section, user fee
 27 revenues shall REVENUE COLLECTED FROM USERS OF A PARTICULAR

1 SURFACE TRANSPORTATION INFRASTRUCTURE PROJECT MUST be expended 2 only for purposes authorized by subsection (3) of this section and only _____ 3 for the surface transportation infrastructure project for which they were 4 collected, to address ongoing congestion management needs related to the 5 project, or as a portion of the expenditures made for another surface 6 transportation infrastructure project that is integrated with the project as 7 part of a surface transportation system; except that the transportation 8 <u>enterprise</u> board may use EXPEND user fee revenues REVENUE from each 9 surface transportation infrastructure project in proportion to the total 10 amount of such revenues REVENUE generated by the project to pay 11 overhead of the transportation enterprise. USER FEE REVENUE GENERATED 12 BY THE CONGESTION IMPACT FEE IMPOSED BY THE TRANSPORTATION 13 ENTERPRISE PURSUANT TO SUBSECTION (7.6) of this section may be 14 EXPENDED ON ANY PART OF THE SURFACE TRANSPORTATION 15 INFRASTRUCTURE PROJECT NETWORK AND FOR OVERHEAD OF THE 16 TRANSPORTATION ENTERPRISE.

17 (6) In addition to any other powers and duties specified in this
18 section, the transportation enterprise board shall have HAS the following
19 powers and duties:

(p) To transfer money, property, or other assets of the
transportation enterprise to the department to the extent necessary to
implement the financing of any surface transportation infrastructure
project or for any other purpose authorized in this part 8; and

(p.5) IN ACCORDANCE WITH AN IMPLEMENTATION PLAN
DEVELOPED AS REQUIRED BY SECTION 32-9-107.7 (4), TO ENTER INTO A
STANDALONE INTERGOVERNMENTAL AGREEMENT WITH OR CREATE A
SEPARATE LEGAL ENTITY PURSUANT TO SECTIONS 29-1-203 AND

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29-1-203.5 WITH THE REGIONAL TRANSPORTATION DISTRICT, CREATED IN
 SECTION 32-9-105, THE FRONT RANGE PASSENGER RAIL DISTRICT, CREATED
 IN SECTION 32-22-103 (1), AND THE DEPARTMENT, TO IMPLEMENT THE
 COMPLETION OF CONSTRUCTION AND OPERATION OF THE REGIONAL
 TRANSPORTATION DISTRICT'S NORTHWEST FIXED GUIDEWAY CORRIDOR,
 INCLUDING AN EXTENSION OF THE CORRIDOR TO FORT COLLINS AS THE
 FIRST PHASE OF FRONT RANGE PASSENGER RAIL SERVICE; AND

8 (7.6) (a) (I) IN ADDITION TO ANY OTHER POWERS AND DUTIES 9 SPECIFIED IN THIS SECTION, ON AND AFTER JANUARY 1, 2025, THE 10 TRANSPORTATION ENTERPRISE SHALL IMPOSE A CONGESTION IMPACT FEE 11 ON ALL SHORT-TERM VEHICLE RENTALS AT A MAXIMUM RATE, AS 12 DETERMINED BY THE TRANSPORTATION ENTERPRISE BOARD, THAT IS 13 REASONABLY CALCULATED TO GENERATE ONLY THE AMOUNT OF REVENUE 14 NEEDED TO PAY THE OVERALL COSTS OF PROVIDING THE SERVICES TO FEE 15 PAYERS THAT WILL BE FUNDED WITH THAT REVENUE AND THAT IS, EXCEPT 16 AS OTHERWISE PROVIDED IN SUBSECTION (7.6)(c) OF THIS SECTION, NO MORE THAN THREE DOLLARS PER DAY FOR ANY _____ VEHICLE; EXCEPT 17 18 THAT A SUBSEQUENT RENEWAL OF A SHORT-TERM VEHICLE RENTAL IS 19 EXEMPT FROM THE FEE TO THE EXTENT THAT THE RENEWAL EXTENDS THE 20 TOTAL RENTAL PERIOD BEYOND THIRTY DAYS. A CAR SHARING PROGRAM 21 SHALL COLLECT THE CONGESTION IMPACT FEE FOR ANY SHORT-TERM 22 VEHICLE RENTAL OF TWENTY-FOUR HOURS OR LONGER THAT IS ENABLED 23 BY THE CAR SHARING PROGRAM.

24 (II) AS USED IN THIS SUBSECTION (7.6), UNLESS THE CONTEXT
25 OTHERWISE REQUIRES:

26 (A) "BATTERY ELECTRIC MOTOR VEHICLE" HAS THE SAME
27 MEANING AS SET FORTH IN SECTION 43-4-1202 (1).

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(B) "CAR SHARING PROGRAM" HAS THE SAME MEANING AS SET
 FORTH IN SECTION 6-1-1202 (4).

3 (C) "Plug-in hybrid electric motor vehicle" has the same
4 MEANING AS SET FORTH IN SECTION 43-4-1202 (14).

5 (D) "SHORT-TERM VEHICLE RENTAL" MEANS THE RENTAL OF ANY 6 MOTOR VEHICLE, AS DEFINED IN SECTION 42-1-102 (58), WITH A GROSS 7 VEHICLE WEIGHT RATING OF TWENTY-SIX THOUSAND POUNDS OR LESS 8 THAT IS RENTED WITHIN COLORADO FOR A PERIOD OF NOT MORE THAN 9 THIRTY DAYS.

10 (b) THE CONGESTION IMPACT FEE MUST BE COLLECTED, SUBMITTED 11 TO THE DEPARTMENT OF REVENUE, ADMINISTERED BY THE DEPARTMENT 12 OF REVENUE, AND FORWARDED BY THE DEPARTMENT OF REVENUE TO THE 13 STATE TREASURER IN THE SAME MANNER IN WHICH THE DAILY VEHICLE 14 RENTAL FEE IMPOSED PURSUANT TO SECTION 43-4-804 (1)(b)(I)(A) IS 15 COLLECTED, SUBMITTED, ADMINISTERED, AND FORWARDED PURSUANT TO 16 SECTION 43-4-804 (1)(b)(II). THE DEPARTMENT OF REVENUE, WHEN 17 FORWARDING THE CONGESTION IMPACT FEE TO THE STATE TREASURER 18 WITH THE DAILY VEHICLE RENTAL FEE IMPOSED PURSUANT TO SECTION 19 43-4-804 (1)(b)(I)(A), SHALL IDENTIFY THE AMOUNTS OF EACH FEE BEING 20 FORWARDED, AND THE STATE TREASURER SHALL CREDIT ALL CONGESTION 21 IMPACT FEES TO THE TRANSPORTATION SPECIAL FUND. ANY VEHICLE 22 RENTED PURSUANT TO A VEHICLE SHARING ARRANGEMENT THAT IS 23 EXEMPT, PURSUANT TO SECTION 43-4-804 (1)(b)(III), FROM THE DAILY 24 VEHICLE RENTAL FEE IMPOSED PURSUANT TO SECTION 43-4-804 25 (1)(b)(I)(A) IS ALSO EXEMPT FROM THE CONGESTION IMPACT FEE.

26 (c) (I) FOR SHORT-TERM VEHICLE RENTALS BEGINNING DURING
27 STATE FISCAL YEAR 2026-27 AND FOR SHORT-TERM VEHICLE RENTAL

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1 PERIODS BEGINNING DURING ANY SUBSEQUENT STATE FISCAL YEAR, THE 2 DAILY LIMITS ON THE AMOUNT OF THE CONGESTION IMPACT FEE SET FORTH 3 IN SUBSECTION (7.6)(a)(I) OF THIS SECTION ARE ANNUALLY ADJUSTED FOR 4 INFLATION, AND THE TRANSPORTATION ENTERPRISE SHALL IMPOSE THE 5 CONGESTION IMPACT FEE IN A MAXIMUM AMOUNT THAT IS THE MAXIMUM 6 AMOUNT FOR THE PRIOR STATE FISCAL YEAR ADJUSTED FOR INFLATION. 7 THE TRANSPORTATION ENTERPRISE SHALL NOTIFY THE DEPARTMENT OF 8 REVENUE OF THE AMOUNT OF THE CONGESTION IMPACT FEE TO BE 9 COLLECTED FOR SHORT-TERM VEHICLE RENTALS DURING EACH STATE 10 FISCAL YEAR NO LATER THAN APRIL 1 OF THE CALENDAR YEAR IN WHICH 11 THE STATE FISCAL YEAR BEGINS, AND THE DEPARTMENT OF REVENUE 12 SHALL PUBLISH THE AMOUNT NO LATER THAN MAY 1 OF THE CALENDAR 13 YEAR IN WHICH THE STATE FISCAL YEAR BEGINS.

14 (II) AS USED IN THIS SUBSECTION (7.6)(c), "INFLATION" MEANS 15 THE AVERAGE ANNUAL PERCENTAGE CHANGE IN THE UNITED STATES 16 DEPARTMENT OF LABOR, BUREAU OF LABOR STATISTICS, CONSUMER PRICE 17 INDEX FOR DENVER-AURORA-LAKEWOOD FOR ALL ITEMS AND ALL URBAN 18 CONSUMERS, OR ITS APPLICABLE PREDECESSOR OR SUCCESSOR INDEX, FOR 19 THE FIVE YEARS ENDING ON THE LAST DECEMBER 31 BEFORE A STATE 20 FISCAL YEAR FOR WHICH AN INFLATION ADJUSTMENT TO THE CONGESTION 21 IMPACT FEE IS TO BE MADE BEGINS.

(d) NOTWITHSTANDING SUBSECTION (7.6)(c) OF THIS SECTION, NO
LATER THAN MARCH 1, 2030, AND EVERY FIFTH MARCH 1 THEREAFTER,
THE TRANSPORTATION ENTERPRISE SHALL COMPLETE AN ANALYSIS OF THE
RATE AT WHICH IT IMPOSES THE CONGESTION IMPACT FEE, THE AMOUNT OF
REVENUE GENERATED BY THE FEE, AND THE USE OF FEE REVENUE IN
ORDER TO ENSURE THAT IT IS CONTINUING TO IMPOSE THE FEE AT RATES

1 THAT ARE REASONABLY CALCULATED TO GENERATE ONLY THE AMOUNT 2 OF REVENUE NEEDED TO PAY THE OVERALL COSTS OF PROVIDING THE 3 SERVICES TO FEE PAYERS THAT WILL BE FUNDED WITH THAT REVENUE. IF 4 THE TRANSPORTATION ENTERPRISE DETERMINES THAT IT IS IMPOSING OR 5 WITH ITS NEXT INFLATION ADJUSTMENT WILL BE IMPOSING THE FEE AT A 6 RATE THAT GENERATES OR WILL GENERATE MORE THAN THE NEEDED 7 AMOUNT OF REVENUE, IT SHALL LOWER THE RATE AT WHICH IT IS IMPOSING 8 THE FEE OR FOREGO OR REDUCE THE INFLATION ADJUSTMENT TO THE 9 EXTENT NECESSARY TO ENSURE THAT IT IS CONTINUING TO IMPOSE THE FEE 10 AT RATES THAT ARE REASONABLY CALCULATED TO GENERATE ONLY THE 11 AMOUNT OF REVENUE NEEDED TO PAY THE OVERALL COSTS OF PROVIDING 12 THE SERVICES TO FEE PAYERS THAT WILL BE FUNDED WITH THAT REVENUE. 13 (7.7) IN ADDITION TO ANY OTHER POWERS AND DUTIES SPECIFIED 14 IN THIS SECTION: 15 (a) NO LATER THAN MARCH 1, 2025, THE TRANSPORTATION

16 ENTERPRISE SHALL DEVELOP A NEW MULTIMODAL STRATEGIC CAPITAL
17 PLAN, WHICH THE TRANSPORTATION ENTERPRISE BOARD MAY, AT ITS SOLE
18 DISCRETION, THEREAFTER UPDATE AS IT DEEMS NECESSARY. THE PLAN
19 MUST:

(I) ALIGN WITH THE TEN-YEAR PLAN FOR EACH MODE OF
TRANSPORTATION APPROVED BY THE COMMISSION IN ACCORDANCE WITH
section 43-1-106 (15)(d), THE STATEWIDE GREENHOUSE GAS POLLUTION
REDUCTION GOALS SET FORTH IN SECTION 25-7-102 (2)(g), AND OTHER
STATE GREENHOUSE GAS REDUCTION PRIORITIES;

(II) COMPLY WITH THE GREENHOUSE GAS TRANSPORTATION
PLANNING STANDARD ADOPTED BY THE COMMISSION, ANY AMENDED OR
SUCCESSOR STANDARD ADOPTED BY THE COMMISSION, AND ANY OTHER

POLLUTION REDUCTION PLANNING STANDARDS REQUIRED FOR SURFACE
 TRANSPORTATION INFRASTRUCTURE PROJECTS BY A FEDERAL OR STATE
 LAW, REGULATION, OR RULE; AND

4 (III) PRIORITIZE BENEFITS TO USER FEE PAYERS AND THE
5 REDUCTION OF ADVERSE IMPACTS ON HIGHWAYS.

6 (b) NO LATER THAN MARCH 1, 2025, THE TRANSPORTATION 7 ENTERPRISE SHALL COMPLETE AN INITIAL ASSESSMENT OF OPPORTUNITIES 8 AVAILABLE THROUGH 2030 TO LEVERAGE FEDERAL MONEY MADE 9 AVAILABLE TO THE STATE. AFTER COMPLETING THE INITIAL ASSESSMENT, 10 THE TRANSPORTATION ENTERPRISE SHALL ASSESS SUCH OPPORTUNITIES ON 11 AN ONGOING BASIS.

12 (7.8) IN ADDITION TO ANY OTHER POWERS AND DUTIES SPECIFIED 13 IN THIS SECTION, THE TRANSPORTATION ENTERPRISE MAY ENTER INTO A 14 STANDALONE INTERGOVERNMENTAL AGREEMENT WITH OR CREATE A 15 SEPARATE LEGAL ENTITY PURSUANT TO 29-1-203 AND 29-1-203.5 WITH 16 THE REGIONAL TRANSPORTATION DISTRICT, CREATED IN SECTION 17 32-9-105, THE FRONT RANGE PASSENGER RAIL DISTRICT, CREATED IN 18 SECTION 32-22-103(1), AND THE DEPARTMENT OF TRANSPORTATION TO 19 IMPLEMENT THE COMPLETION OF CONSTRUCTION AND OPERATION OF THE 20 REGIONAL TRANSPORTATION DISTRICT'S NORTHWEST FIXED GUIDEWAY 21 CORRIDOR, INCLUDING AN EXTENSION OF THE CORRIDOR TO FORT COLLINS 22 AS THE FIRST PHASE OF FRONT RANGE PASSENGER RAIL SERVICE.

23

(9) (a) The transportation enterprise shall not IS NOT INTENDED TO
supplant or duplicate the services provided by any public mass transit
operator, as defined in section 43-1-102 (5), railroad, public highway
authority created pursuant to part 5 of this article, or regional

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1 transportation authority created pursuant to part 6 of this article except as 2 described in detail in an intergovernmental agreement or other contractual 3 agreement entered into by the transportation enterprise and the operator, 4 railroad, or authority. The creation of and undertaking of surface 5 transportation infrastructure projects by the transportation enterprise 6 pursuant to this part 8 is not intended to discourage any combination of 7 local governments from forming a public highway authority or a regional 8 transportation authority.

9 (10) (a) Notwithstanding section 24-1-136 (11)(a)(I), no later than 10 February 15, 2010, and no later than February 15 of each year thereafter 11 THROUGH 2024, AND NO LATER THAN MARCH 1 OF EACH YEAR 12 THEREAFTER, the transportation enterprise shall present a report to the 13 committees of the house of representatives and the senate that have 14 jurisdiction over transportation. The report must include a summary of the 15 transportation enterprise's activities for the previous year, a summary of 16 the status of any current surface transportation infrastructure projects, a 17 statement of the enterprise's revenues and expenses, and any 18 recommendations for statutory changes that the enterprise deems 19 necessary or desirable. The committees shall review the report and may 20 recommend legislation. The report shall be public and shall be available 21 on the website of the department on or before January 15 of the year in 22 which the report is presented.

(c) BEGINNING WITH THE REPORT DUE NO LATER THAN MARCH 1,
2025, THE REPORT SHALL ALSO DETAIL THE TRANSPORTATION
ENTERPRISE'S WORK TO REDUCE TRAFFIC CONGESTION AND GREENHOUSE
GAS EMISSIONS AND SUPPORT THE EXPANSION OF PUBLIC TRANSIT.

27 SECTION <u>14.</u> In Colorado Revised Statutes, **amend** 43-4-812 as

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1 follows:

2 43-4-812. Use of user fees for transit - legislative declaration. 3 (1) Notwithstanding any other provision of law, the transportation 4 enterprise, a public highway authority created and existing pursuant to 5 part 5 of this article, a regional transportation authority created and 6 existing pursuant to part 6 of this article, or any other entity that, as of 7 March 2, 2009, is imposing a user fee or toll for the privilege of traveling 8 on any highway segment or highway lanes may use revenues REVENUE 9 generated by the user fee or toll for RAIL- AND transit-related projects that 10 relate to the maintenance or supervision of the highway segment or 11 highway lanes on which the user fee or toll is imposed. 12 (2) The general assembly hereby finds and declares that the 13 funding of RAIL-AND transit-related projects authorized by subsection (1) 14 of this section constitutes maintenance and supervision of state highways 15 because it will help to reduce traffic on state highways and thereby reduce 16 wear and tear on state highways and bridges and increase their reliability, 17 safety, and expected useful life. 18 **SECTION 15.** Appropriation. (1) For the 2024-25 state fiscal 19 year, \$42,399 is appropriated to the department of revenue. This 20 appropriation is from the general fund. To implement this act, the 21 department may use this appropriation as follows: 22 (a) \$23,175 for tax administration IT system (GenTax) support; 23 (b) \$11,104 for personal services related to taxation services; and, 24 (c) \$8,120 for personal services related to administration and 25 support. 26 SECTION 16. Safety clause. The general assembly finds, 27 determines, and declares that this act is necessary for the immediate

- 1 preservation of the public peace, health, or safety or for appropriations for
- 2 the support and maintenance of the departments of the state and state
- 3 institutions.