## **Second Regular Session Seventy-fourth General Assembly** STATE OF COLORADO

# REVISED

This Version Includes All Amendments Adopted on Second Reading in the Second House

LLS NO. 24-1065.01 Alison Killen x4350

**SENATE BILL 24-183** 

#### SENATE SPONSORSHIP

Simpson and Jaquez Lewis, Buckner, Exum, Gardner, Gonzales, Kolker, Michaelson Jenet, Mullica, Priola, Rodriguez, Will

### HOUSE SPONSORSHIP

Martinez and Velasco,

Senate Committees Local Government & Housing Appropriations

**House Committees** Transportation, Housing & Local Government Appropriations

# A BILL FOR AN ACT

101	CONCERNING THE DISTRAINT SALE OF A MOBILE HOME TO COLLECT
102	DELINQUENT PROPERTY TAXES, AND, IN CONNECTION
103	THEREWITH, TEMPORARILY SUSPENDING THE DISTRAINT SALE
104	OF MOBILE <u>HOMES,</u> CREATING A TASK FORCE ON MOBILE HOME
105	OWNERSHIP AND TAXATION, AND MAKING AN APPROPRIATION.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

Current law specifies that after the distraint sale of a mobile home to collect delinquent property taxes, any surplus proceeds from the sale





must be credited to the county general fund. The bill temporarily suspends such distraint sales and creates a task force to make recommendations for statutory changes in order to bring state law into compliance with the United States supreme court's recent decision affirming a property owner's constitutional right to the value of their property in excess of their tax debt.

The bill creates the task force on mobile home ownership and taxation (task force) in the division of housing of the department of local affairs (division). The task force consists of members of the general assembly, a treasurer, an assessor, a clerk, community representatives including the owners of mobile homes and mobile home parks, a representative from an affordable housing advocacy group, a representative of the division, and a representative of the department of revenue. In addition to recommending changes to the statute governing the distraint sale of mobile homes to ensure that any sale proceeds in excess of the owner's tax debt are paid to the owner, the task force is also charged with studying and making recommendations related to the valuation of mobile homes. The task force is required to:

- Convene by June 15, 2024;
- Meet at least once a month during the 2024 legislative interim, or more often as directed by the chairperson; and
- Submit a report with its findings and recommendations to the transportation, housing, and local government committee of the house of representatives and the local government and housing committee of the senate on or before October 1, 2024.

The task force is repealed, effective January 1, 2025.

1 Be it enacted by the General Assembly of the State of Colorado: 2 SECTION 1. In Colorado Revised Statutes, 39-10-111.5, amend 3 (2)(a); and **add** (2.5) as follows: 4 39-10-111.5. Distraint - sale - redemption - mobile homes -5 repeal. (2) (a) At BEFORE THE EFFECTIVE DATE OF <u>SENATE BILL 24-183</u>, 6 ENACTED IN 2024, any time after the first day of October, the treasurer 7 may enforce collection of delinquent taxes on mobile homes by 8 commencing a court action for collection or employing a collection 9 agency as provided in section 39-10-112 or by distraining, seizing, and selling the mobile home. Whenever a distraint warrant is issued, it shall
be served by the sheriff or a commissioned deputy or, at the discretion of
the sheriff, by a private server of process hired for the purpose. Any cost
incurred as a result of hiring a private server of process shall be paid by
the sheriff's office, and the cost shall not exceed the amount specified in
section 30-1-104 (1)(a).

7 (2.5) (a) NOTWITHSTANDING ANY OTHER PROVISION OF THIS 8 SECTION OR LAW TO THE CONTRARY, COMMENCING ON THE EFFECTIVE 9 DATE OF <u>SENATE BILL 24-183</u>, ENACTED IN 2024, THROUGH THE 10 EFFECTIVE DATE OF A HOUSE OR SENATE BILL THAT MODIFIES THE PROCESS 11 FOR THE DISTRAINT SALE OF A MOBILE HOME TO COLLECT DELINQUENT 12 PROPERTY TAXES CONSISTENT WITH EACH MOBILE HOME OWNER'S 13 CONSTITUTIONAL RIGHT TO THE VALUE OF THEIR MOBILE HOME IN EXCESS 14 OF THEIR TAX DEBT, A TREASURER SHALL NOT ENFORCE COLLECTION OF 15 DELINQUENT TAXES ON A MOBILE HOME BY DISTRAINING, SEIZING, AND 16 SELLING THE MOBILE HOME PURSUANT TO THIS SECTION.

- 17 (b) NOTWITHSTANDING SECTION 39-10-104.5, DELINQUENT 18 INTEREST DOES NOT ACCRUE ON ANY TAX DEBT OWED IN CONNECTION 19 WITH A MOBILE HOME FOR THE PERIOD FOR WHICH ENFORCEMENT OF 20 COLLECTION OF THE TAX DEBT IS PROHIBITED PURSUANT TO SUBSECTION 21 (2.5)(a) OF THIS SECTION. 22 (c) THIS SUBSECTION (2.5) IS REPEALED, EFFECTIVE SEPTEMBER 1, 23 2025. 24 SECTION 2. In Colorado Revised States, 39-10-104.5, add (15)
- 25 <u>as follows:</u>
- 26 <u>39-10-104.5. Payment dates optional payment dates failure</u>
   27 <u>to pay delinquency repeal. (15) (a) NOTWITHSTANDING ANY OTHER</u>

1	<u>LAW TO THE CONTRARY AND IN ACCORDANCE WITH SECTION <math>39-10-111.5</math></u>
2	(2.5)(b), DELINQUENT INTEREST DOES NOT ACCRUE ON ANY TAX DEBT
3	OWED IN CONNECTION WITH A MOBILE HOME THAT IS SUBJECT TO THE
4	COLLECTION PROVISIONS OF SECTION 39-10-111.5.
5	(b) This subsection (15) is repealed, effective September 1,
6	<u>2025.</u>
7	SECTION 3. In Colorado Revised Statutes, add 24-32-734 as
8	follows:
9	24-32-734. Task force on mobile home ownership and taxation
10	- creation - duties - report - definition - repeal. (1) AS USED IN THIS
11	SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:
12	(a) "DEPARTMENT" MEANS THE DEPARTMENT OF LOCAL AFFAIRS.
13	(b) "DIRECTOR" MEANS THE STATE DIRECTOR OF HOUSING
14	APPOINTED BY THE EXECUTIVE DIRECTOR OF THE DEPARTMENT TO BE THE
15	HEAD OF THE DIVISION.
16	(c) "Mobile home" has the same meaning as set forth in
17	SECTION 38-12-201.5 (5).
18	(d) "Mobile home park" has the same meaning as set forth
19	IN SECTION 38-12-201.5 (6).
20	(e) "TASK FORCE" MEANS THE TASK FORCE ON MOBILE HOME
21	OWNERSHIP AND TAXATION CREATED IN SUBSECTION $(2)(a)$ of this
22	SECTION.
23	(2) (a) The task force on mobile home ownership and
24	TAXATION IS CREATED IN THE DIVISION. THE TASK FORCE CONSISTS OF
25	SEVENTEEN MEMBERS, APPOINTED AS FOLLOWS:
26	(I) Two members from the house of representatives, one
27	APPOINTED BY THE SPEAKER OF THE HOUSE OF REPRESENTATIVES AND ONE

-4-

APPOINTED BY THE MINORITY LEADER OF THE HOUSE OF
 REPRESENTATIVES;

3 (II) TWO MEMBERS FROM THE SENATE, ONE APPOINTED BY THE
4 PRESIDENT OF THE SENATE AND ONE APPOINTED BY THE MINORITY LEADER
5 OF THE SENATE;

6 (III) AN INDIVIDUAL CURRENTLY SERVING OR WHO HAS RECENTLY
7 SERVED AS A COUNTY TREASURER, APPOINTED BY THE COLORADO COUNTY
8 TREASURER AND PUBLIC TRUSTEE ASSOCIATION;

9 (IV) AN INDIVIDUAL CURRENTLY SERVING OR WHO HAS RECENTLY
10 SERVED AS A COUNTY ASSESSOR, APPOINTED BY THE COLORADO
11 ASSESSORS' ASSOCIATION;

12 (V) AN INDIVIDUAL CURRENTLY SERVING AS A COUNTY
13 CLERK OR AN INDIVIDUAL WHO HAS EXPERTISE RELATED TO MOBILE HOME
14 POLICY, APPOINTED BY THE COLORADO COUNTY CLERKS ASSOCIATION;

15 (VI) THREE INDIVIDUALS WHO ARE THE OWNERS OF MOBILE HOMES
16 SITUATED IN MOBILE HOME PARKS, APPOINTED BY THE DIRECTOR;

(VII) A REPRESENTATIVE FROM A TRADE ASSOCIATION THAT
REPRESENTS THE MOBILE HOME INDUSTRY, APPOINTED BY THE DIRECTOR;
(VIII) A REPRESENTATIVE OF AN ADVOCACY GROUP FOR
AFFORDABLE HOUSING INCLUDING MOBILE HOMES IN COLORADO,
APPOINTED BY THE DIRECTOR:

(IX) A REPRESENTATIVE OF THE DIVISION, APPOINTED BY THEDIRECTOR;

24 (X) A REPRESENTATIVE OF THE DEPARTMENT OF REVENUE,
25 APPOINTED BY THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF
26 REVENUE;

27 (XI) A REPRESENTATIVE OF THE BANKING INDUSTRY, APPOINTED

-5-

1 BY THE COLORADO BANKERS ASSOCIATION; AND

2 (XII) Two county commissioners, one from an urban
3 County appointed by the minority leader of the senate and one
4 FROM A RURAL COUNTY APPOINTED BY THE SPEAKER OF THE HOUSE OF
5 REPRESENTATIVES.

(b) THE APPOINTING AUTHORITIES SHALL MAKE EACH OF THE
INITIAL APPOINTMENTS DESCRIBED IN SUBSECTIONS (2)(a)(I) TO (2)(a)(X)
OF THIS SECTION NO LATER THAN THIRTY DAYS AFTER THE EFFECTIVE
DATE OF <u>SENATE BILL 24-183, ENACTED IN 2024.</u>

10 (c) (I) MEMBERS OF THE TASK FORCE SERVE AT THE PLEASURE OF
11 THE APPLICABLE APPOINTING AUTHORITY OR UNTIL THE MEMBER NO
12 LONGER SERVES IN THE POSITION FOR WHICH THAT MEMBER WAS
13 APPOINTED TO THE TASK FORCE, AT WHICH TIME A VACANCY IS DEEMED TO
14 EXIST ON THE TASK FORCE.

(II) ANY VACANCY THAT OCCURS AMONG THE APPOINTED
MEMBERS OF THE TASK FORCE PURSUANT TO SUBSECTION (2)(c)(I) OF THIS
SECTION OR FOR ANY OTHER REASON SHALL BE FILLED BY THE APPLICABLE
APPOINTING AUTHORITY AS SOON AS PRACTICABLE IN ACCORDANCE WITH
SUBSECTION (2)(a) OF THIS SECTION.

20 (d) IN MAKING APPOINTMENTS TO THE TASK FORCE, THE
21 APPOINTING AUTHORITIES SHALL ENSURE THAT THE MEMBERSHIP OF THE
22 TASK FORCE:

23 (I) REFLECTS THE ETHNIC, CULTURAL, GEOGRAPHIC, ECONOMIC,
24 AND GENDER DIVERSITY OF THE STATE; AND

(II) INCLUDES INDIVIDUALS WITH EXPERIENCE AND EXPERTISE
 RELATED TO LOCAL GOVERNMENT OPERATIONS, AFFORDABLE HOUSING
 INCLUDING MOBILE HOMES, AND THE ADMINISTRATION AND ENFORCEMENT

1 OF PROPERTY TAXES.

2 (e) MEMBERS OF THE TASK FORCE SHALL ELECT ONE MEMBER TO
3 SERVE AS CHAIRPERSON.

4 (f) NONLEGISLATIVE MEMBERS OF THE TASK FORCE SERVE
5 WITHOUT COMPENSATION, BUT MAY BE REIMBURSED FOR REASONABLE
6 AND ACTUAL EXPENSES INCURRED TO ATTEND TASK FORCE MEETINGS.
7 LEGISLATIVE MEMBERS OF THE TASK FORCE ARE ENTITLED TO RECEIVE
8 PAYMENT OF PER DIEM AND REIMBURSEMENT FOR ACTUAL AND
9 NECESSARY EXPENSES AS AUTHORIZED IN SECTION 2-2-326.

10 (3) (a) THE TASK FORCE SHALL MEET ON OR BEFORE JUNE 15, 2024,
11 AND AT LEAST ONCE EACH MONTH THEREAFTER, UNTIL IT HAS SUBMITTED
12 THE REPORT REQUIRED BY SUBSECTION (4) OF THIS SECTION, OR MORE
13 OFTEN AS DIRECTED BY THE CHAIRPERSON OF THE TASK FORCE, AS
14 NECESSARY TO PERFORM THE FOLLOWING DUTIES:

(I) EXAMINE AND RECOMMEND LEGISLATION TO MODIFY THE
STATUTORY SCHEME FOR THE DISTRAINT SALE OF A MOBILE HOME TO
COLLECT DELINQUENT PROPERTY TAXES TO COMPLY WITH FEDERAL LAW
BY RECOGNIZING AND PROTECTING A PROPERTY OWNER'S CONSTITUTIONAL
RIGHT TO THE VALUE OF A MOBILE HOME IN EXCESS OF THE OWNER'S TAX
DEBT;

(II) STUDY THE EFFECTIVENESS AND PRACTICAL IMPACT OF
EXISTING STATUTES, ADMINISTRATIVE RULES, AND POLICIES INCLUDING
THE VALUATION FOR ASSESSMENT, TITLING, AND TAXATION OF MOBILE
HOMES IN COLORADO;

(III) EXAMINE OTHER STATES' STATUTES, REGULATIONS, AND
POLICIES CONCERNING THE VALUATION FOR ASSESSMENT, TITLING, AND
TAXATION OF MOBILE HOMES; AND

-7-

(IV) IDENTIFY ANY RECOMMENDED LEGISLATION OR CHANGES IN
 ADMINISTRATIVE RULES OR POLICIES TO PROMOTE FAIR, EQUITABLE,
 EFFICIENT, AND EFFECTIVE PRACTICES FOR THE VALUATION, TITLING, AND
 TAXATION OF MOBILE HOMES IN COLORADO.

5 (b) THE TASK FORCE SHALL COMMUNICATE WITH AND OBTAIN 6 INPUT FROM INDIVIDUALS AND GROUPS THROUGHOUT THE STATE WHO ARE 7 AFFECTED BY THE ISSUES IDENTIFIED IN SUBSECTIONS (3)(a)(I) TO 8 (3)(a)(IV) OF THIS SECTION.

9 (c) THE DIVISION SHALL WORK WITH THE OFFICE OF INFORMATION 10 TECHNOLOGY, CREATED IN THE OFFICE OF THE GOVERNOR PURSUANT TO 11 SECTION 24-37.5-103 (1), TO DEVELOP THE INITIAL SCOPE OF WORK FOR A 12 SYSTEM FOR TITLING AND REGISTERING MOBILE HOMES, INCLUDING TINY 13 HOMES, AND SHALL CONSULT WITH THE TASK FORCE REGARDING THE 14 DEVELOPMENT OF THIS SYSTEM.

- 15 (4) THE TASK FORCE SHALL SUBMIT A REPORT TO THE
  16 LEGISLATIVE OVERSIGHT COMMITTEE CONCERNING TAX POLICY, OR A
  17 SUCCESSOR COMMITTEE, ON OR BEFORE OCTOBER 1, 2024, THAT, AT A
  18 MINIMUM, INCLUDES:
- 19 (a) The information described in subsections (3)(a)(I) to
  20 (3)(a)(IV) of this section; and
- 21 (b) SUCH OTHER RELEVANT FINDINGS AND RECOMMENDATIONS AS
  22 THE TASK FORCE ELECTS TO REPORT.
- (6) THE EXECUTIVE DIRECTOR OF THE DEPARTMENT MAY SUPPLY
  STAFF ASSISTANCE TO THE TASK FORCE AS THE EXECUTIVE DIRECTOR
  DEEMS APPROPRIATE, SUBJECT TO AVAILABLE APPROPRIATIONS. THE TASK
  FORCE MAY ALSO ACCEPT DONATIONS OF IN-KIND SUPPORT SERVICES FOR
  STAFF SUPPORT FROM THE PRIVATE SECTOR.

1	(7) This section is repealed, effective January 1, 2025.
2	SECTION 4. Appropriation. (1) For the 2024-25 state fiscal
3	year, \$53,995 is appropriated to the department of local affairs for use by
4	the division of housing. This appropriation is from the general fund. To
5	implement this act, the division may use this appropriation as follows:
6	(a) \$20,638 for personal services related to community and
7	nonprofit services administration, which amount is based on an
8	assumption that the division will require an additional 0.2 FTE; and
9	(b) \$33,357 for operating expenses related to community and
10	nonprofit services administration.
11	(2) For the 2024-25 state fiscal year, \$4,718 is appropriated to the
12	legislative department for use by the general assembly. This appropriation
13	is from the general fund. The general assembly may use this appropriation
14	to implement this act.
15	SECTION 5. Safety clause. The general assembly finds,
16	determines, and declares that this act is necessary for the immediate
17	preservation of the public peace, health, or safety or for appropriations for
18	the support and maintenance of the departments of the state and state
19	institutions.