Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction

LLS NO. 24-1080.04 Nicole Myers x4326

HOUSE BILL 24-1447

HOUSE SPONSORSHIP

Lindstedt and Froelich.

SENATE SPONSORSHIP

Winter F.,

House Committees

Senate Committees

Transportation, Housing & Local Government Appropriations

A BILL FOR AN ACT 101 CONCERNING TRANSIT REFORM, AND, IN CONNECTION THEREWITH, 102 REQUIRING THE REGIONAL TRANSPORTATION DISTRICT TO 103 COORDINATE WITH THE DENVER REGIONAL COUNCIL OF 104 GOVERNMENTS REGARDING ROUTE SERVICE CHANGES, 105 REQUIRING THE REGIONAL TRANSPORTATION DISTRICT TO 106 PROVIDE A DISTRICT RETENTION REPORT TO THE GENERAL 107 ASSEMBLY, UPDATING THE REGIONAL TRANSPORTATION 108 DISTRICT'S LAND USE AUTHORITY, CREATING A SUBCOMMITTEE 109 TO EVALUATE THE REGIONAL TRANSPORTATION DISTRICT'S 110 GOVERNANCE AND TO MAKE RECOMMENDATIONS TO THE 111 GENERAL ASSEMBLY, AND MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill makes modifications to several aspects of the regional transportation district (district), including modifications to increase transit ridership and to promote district transparency and accountability.

Regional fixed guideway mass transit systems. In connection with the district's authority to implement regional fixed guideway mass transit systems, section 2 of the bill requires the district to:

- Submit its proposed fixed-route transit service plans to the Denver regional council of governments (DRCOG) for its review and input;
- Coordinate with DRCOG regarding the implementation of fixed-route transit service plans;
- Ensure that district service decisions are consistent with the DRCOG regional transportation plan;
- Coordinate transit and land use decisions to ensure that transit services will be provided to new and existing transit-oriented communities; and
- Acknowledge established transit centers and provide a preference for transit centers when determining transit services and routes.

In addition, **section 2** requires the department of transportation (department), in consultation with DRCOG, to contract with a third party to conduct a study regarding the size of the district and transit-reliant services and to submit the results of the study to specified entities by March 1, 2026. The district board of directors (board) is required to take into consideration the findings of the study in the creation of its 10-year strategic plan, which **section 13** requires the board to create.

Section 3 specifies that in operating a fixed guideway mass transit system, the district is required to coordinate its schedule with the schedules of other transit providers to facilitate the use of transit across the district and relevant transit entities.

Current board through December 31, 2024. Currently, the board consists of 15 directors, each of whom is elected to serve a 4-year term by the eligible electors in one of 15 director districts. District elections are held in November of even-numbered years, and each director represents only the residents of the director district in which the director was elected. Of the 15 directors on the current board, 8 directors were elected in November 2020 for terms that expire on December 31, 2024, and 7 directors were elected in November 2022 for terms that expire on December 31, 2026.

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Section 4 terminates the current board on December 31, 2024, and specifies that the offices of the 8 directors whose terms expire on December 31, 2024, will not be filled at the district election in November 2024. Section 4 also specifies that the offices of the 7 directors whose terms expire on December 31, 2026, will not be filled at the November 2026 district election, and that those 7 directors will serve the last 2 years of their terms on a newly created transitional board that will govern the district from January 1, 2025, through December 31, 2026.

Transitional board from January 1, 2025, through December 31, 2026. Beginning January 1, 2025, through December 31, 2026, the district is governed by a board consisting of 11 voting directors and 3 nonvoting ex officio directors (transitional board), each of whom serves the district at large. Section 5 specifies that the directors of the transitional board include:

- The 7 directors who were elected to the board at the district election in November 2022 who will serve the second 2 years of their terms as voting directors on the transitional board; except that a vacancy caused on or after January 1, 2025, by such a director will not be filled. In addition, beginning January 1, 2025, each director elected at the November 2022 district election represents the entire district rather than only the director district that the director was elected to represent at such election.
- 2 voting directors who are elected at large by the eligible electors of the district at the November 2024 district election for a 4-year term beginning on January 1, 2025. Such directors serve the first 2 years of their terms on the transitional board and serve the second 2 years of their terms on a newly created board (new board) that will govern the district beginning January 1, 2027.
- 2 voting directors who satisfy certain criteria who are appointed by the governor and confirmed by the senate for terms beginning January 1, 2025. Of such directors, one serves a 2-year term that expires on December 31, 2026, and one serves a 4-year term, the second 2 years of which the director serves on the new board.
- The executive director of the department or the director's designee, who is a nonvoting ex officio director; and
- 2 nonvoting directors who satisfy certain criteria and who are appointed by DRCOG for terms beginning January 1, 2025. Of such directors, one serves a 2-year term that expires on December 31, 2026, and one serves a 4-year term, the second 2 years of which the director serves on the new board.

New board beginning January 1, 2027. Beginning January 1,

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2027, the district is governed by a new board that consists of 7 voting directors and 3 nonvoting directors, all of whom serve 4-year terms. **Section 6** specifies that the directors on the new board include:

- 5 voting directors who are elected by the eligible electors of the district. Of the first 5 elected directors to serve on the new board, 2 directors represent the district at large and are the directors who were elected at the November 2024 district election and served the first 2 years of their terms on the transitional board, and 3 are elected by the eligible electors of one of 3 director districts at the November 2026 district election for terms beginning January 1, 2027.
- 2 voting directors who represent the district at large, satisfy certain criteria, and are appointed by the governor and confirmed by the senate. Of the first directors appointed by the governor, one director is the director who served the first 2 years of the director's term on the transitional board, and one director is appointed by the governor by January 1, 2027, for a term beginning on January 1, 2027.
- The executive director of the department or the director's designee, who is a nonvoting ex officio director; and
- 2 nonvoting directors who represent the district at large, satisfy certain criteria, and are appointed by DRCOG. Of the directors appointed by DRCOG, one director is the director who served the first 2 years of the director's term on the transitional board and one director is appointed by DRCOG by January 1, 2027, for a term beginning on January 1, 2027.

Section 6 also requires the board, in cooperation with district staff and with community input, to develop an onboarding program for incoming directors and requires each incoming director to complete the onboarding program.

District elections. Section 7 specifies that the last district election held pursuant to current law, where directors were elected by the eligible electors in one of 15 director districts, was the district election in November 2022.

Section 8 specifies election procedures for the new board. Of the 5 elected directors, 2 directors, who are first elected at the November 2024 district election, must reside in the district but may reside anywhere in the district and 3 directors, who are first elected at the November 2026 district election, must reside in and be elected by the eligible electors who reside in one of 3 new director districts.

Based on information from the 2020 federal decennial census, **section 8** requires the director of research of the legislative council, with the assistance of the director of the office of legislative legal services, to apportion the population of the district into 3 compact and contiguous

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director districts so that the 3 directors who are required to live in and be elected by the eligible electors in a particular director district will represent, to the extent practicable, a director district that is equal in population to the other 2 director districts. The director of research of the legislative council must complete the apportionment by August 31, 2025, and submit the recommended apportionment to the Colorado supreme court. The Colorado supreme court is required to amend or approve the recommended apportionment by October 31, 2025. The director of research of the legislative council, with the assistance of the office of legislative legal services, is required to reapportion the district after the 2030 federal decennial census and after each federal decennial census thereafter.

Section 8 also specifies that:

- The regular district election is held jointly with the state general election in every even-numbered year;
- The district is required to use instant runoff voting for district elections;
- The regular term of office of elected directors is 4 years;
- Nominations for the election of directors for the transitional board and the new board are made by petition in accordance with the general election laws of the state and signed by at least 250 eligible electors residing within the district; and
- A write-in candidate for director is not allowed.

Additional modifications to statutes governing the board. In addition, the bill makes the following changes in connection with the expiration of the current board and the creation of the transitional board and the new board:

- Section 1 modifies the definition of "director district" as applicable to the current board, the transitional board, and the new board;
- Section 9 specifies that a vacancy caused on or after January 1, 2025, by a director elected at the November 2022 district election, will not be filled. Section 10 specifies that a vacancy caused by an elected director of the transitional board or the new board is filled by appointment by the governor and that a vacancy of an appointed member of the transitional board or the new board is filled by the appointing authority.
- Section 11 specifies that any action of the transitional board or the new board requires a majority vote by the directors entitled to vote who are present and voting; and
- Section 12 specifies that the annual compensation for directors of the transitional board and new board is an amount equal to 20% of the salary paid to a county judge;

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except that any director of the new board that is a full-time state or local government official or a full-time state or local government employee serves as a director without additional compensation.

10-year strategic plan. By September 1, 2026, section 13 requires the current board to develop and submit to the general assembly a 10-year strategic plan that addresses the district's plans and strategies to increase ridership, improve transparency, use district-owned land to prioritize certain types of development, and update parking policies to achieve specified goals; support state and regional climate, housing, and transportation goals; and identify funding opportunities to expand transit and improve system efficiency and equity.

In addition, the current board is required to continue working to implement the recommendations of the 2021 "RTD Accountability Committee Final Report" created by DRCOG and the 2020 performance audit of the district and to report its progress to specified entities by December 31, 2025.

Opportunities to increase ridership. Section 14 requires the district to pursue and take advantage of opportunities to increase and build ridership by working with entities that are hosting special events to facilitate increased ridership to and from the events; working with entities to facilitate increased ridership among youth; considering recommendations and requests for changes in service routes or schedules that would result in increased ridership; and identifying land use policies, strategies, and financial tools to enable the development of affordable housing and dense, walkable, mixed-use communities near transit stations and routes.

District budget and planning. Section 15 requires the district to make its annual budget and other specified budget information available to the public on its website in a format that is easy to access, understand, and navigate.

Section 15 also requires the district to create, maintain, and regularly update on its website information regarding the district's financial plan that includes specified information about district capital projects and to create 3 public accountability dashboards, the first of which provides financial information regarding each district capital project, the second of which shows ridership by route and reliability of service, and the third of which shows specified district workforce statistics.

Fair market value for use of district transfer facilities. Current law requires that a person using any portion of a transfer facility for the provision of retail or commercial goods or services or for the provision of residential uses pay rent at fair market value. Section 16 repeals the requirement that a person pay rent at fair market value for such use of a transfer facility.

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Mass transit bus driver training program. Section 17 requires the department to establish a mass transit bus driver training program to assist in the development and placement of public mass transit bus operators for department-sponsored mass transit services and for other public mass transit operators.

Coordination between transit providers and metropolitan planning organizations. Section 18 requires a transportation provider to:

- Submit its proposed fixed-route transit service plans to the metropolitan planning organization (MPO) in which it is located for its review and input;
- Coordinate with the MPO regarding the implementation of fixed-route transit service plans;
- Ensure that the transit provider's service decisions are consistent with the MPO's regional transportation plan;
- Coordinate transit and land use decisions to ensure that transit services will be provided to new and existing transit-oriented communities; and
- Acknowledge established transit centers and provide a preference for transit centers when determining transit services and routes.

Instant runoff voting for district elections. Sections 19, 20, and 21 modify the "Uniform Election Code of 1992" to implement instant runoff voting for district elections.

Money transferred to the department in connection with the Burnham Yard rail property. On July 1, 2022, the state treasurer transferred \$6,500,000 from the general fund to the state highway fund for an environmental study on relocating the consolidated main rail line away from interstate highway 25 in connection with the development of the Burnham Yard rail property. Section 22 authorizes the department to instead use the money for site preparation, site enhancements, planning, and facilitating a track alignment that preserves buildable land while promoting transit and rail capacity and increasing safety in connection with the development of the Burnham Yard rail property.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. In Colorado Revised Statutes, 32-9-103, add (14.5)

4 as follows:

1

2

6

5 **32-9-103. Definitions.** As used in this article 9, unless the context

otherwise requires:

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1	(14.5) "Underserved community" Means a municipality that
2	IS WITHIN THE DISTRICT BOUNDARY AREA AND, OVER A FIVE-YEAR
3	AVERAGE, GENERATES THREE TIMES OR MORE REVENUE FOR THE DISTRICT
4	THAN THE TOTAL VALUE OF TRANSPORTATION SERVICES PROVIDED TO
5	THAT MUNICIPALITY.
6	SECTION 2. In Colorado Revised Statutes, add 32-9-107.3 as
7	follows:
8	32-9-107.3. Coordination with local governments -
9	coordination with local land use decisions - definition. (1) THE
10	DISTRICT SHALL COLLABORATE WITH LOCAL GOVERNMENTS TO BETTER
11	ENABLE LOCAL GOVERNMENTS TO RELY ON TRANSIT SERVICE.
12	SPECIFICALLY, THE DISTRICT SHALL:
13	(a) SUBMIT THE DISTRICT'S PROPOSED FIXED-ROUTE TRANSIT
14	SERVICE PLANS TO THE DENVER REGIONAL COUNCIL OF GOVERNMENTS
15	FOR THE COUNCIL'S REVIEW AND INPUT. THE DISTRICT SHALL COORDINATE
16	WITH THE DENVER REGIONAL COUNCIL OF GOVERNMENTS REGARDING THE
17	IMPLEMENTATION OF FIXED-ROUTE TRANSIT SERVICE PLANS AND SHALL
18	CONSIDER AND MAY INCORPORATE THE COUNCIL'S INPUT WHEN
19	DETERMINING THE SERVICE PLANS.
20	(b) Ensure that district service decisions are consistent
21	WITH THE DENVER REGIONAL COUNCIL OF GOVERNMENTS' REGIONAL
22	TRANSPORTATION PLAN, WHILE TAKING INTO ACCOUNT THE NEED TO
23	EXPAND SERVICES TO UNDERSERVED COMMUNITIES;
24	(c) COORDINATE TRANSIT AND LAND USE DECISIONS TO ENSURE
25	THAT TRANSIT SERVICES WILL BE PROVIDED TO NEW AND EXISTING
26	TRANSIT-ORIENTED COMMUNITIES WHEN FEASIBLE; AND
27	(d) ACKNOWLEDGE ESTABLISHED TRANSIT CENTERS AND PROVIDE

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1	A PREFERENCE FOR TRANSIT CENTERS WHEN DETERMINING TRANSIT
2	SERVICES AND ROUTES.
3	(2) (a) A COUNTY MAY REQUEST ITS OWN SUBREGIONAL SERVICE
4	COUNCIL.
5	(b) As used in this subsection (2), "subregional service
6	COUNCIL" MEANS A LOCALLY ACCESSIBLE PUBLIC FORUMS WHERE TRANSIT
7	USERS AND COMMUNITY LEADERS MAKE RECOMMENDATIONS REGARDING
8	PROPOSED TRANSIT SERVICE CHANGES AND DEVELOP COMMUNITY-BASED
9	TRANSIT PLANS, IDENTIFYING TRANSPORTATION CHALLENGES IN LOW
10	INCOME NEIGHBORHOODS.
11	
12	SECTION 3. In Colorado Revised Statutes, add 32-9-107.4 as
13	follows:
14	32-9-107.4. Legislative and local government oversight -
15	report. By March 1, 2025, and by March 1 each year thereafter,
16	THE BOARD SHALL PREPARE AND PROVIDE AN ANNUAL REPORT TO THE
17	TRANSPORTATION LEGISLATION REVIEW COMMITTEE CREATED IN SECTION
18	43-2-145 AND TO EVERY CITY COUNCIL AND BOARD OF COUNTY
19	COMMISSIONERS WITHIN THE DISTRICT REGARDING THE APPLICABLE
20	DISTRICT'S COUNTY AND DISTRICT-WIDE RIDERSHIP STATUS, BUDGET
21	STATUS, INCLUDING REVENUE RECEIVED BY EACH COUNTY IN THE DISTRICT
22	AND SERVICE PROVIDED TO EACH COUNTY IN THE DISTRICT, ROUTE
23	RESTORATION, ROUTE EXPANSION, PUBLIC SAFETY DATA, AND STAFFING
24	RETENTION AND VACANCY RATES.
25	SECTION 4. In Colorado Revised Statutes, 32-9-107.5, add (4)
26	as follows:
27	32-9-107.5. Regional fixed guideway mass transit system -

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1	authorization. (4) THE DISTRICT SHALL COORDINATE ITS TRANSIT
2	SERVICE DELIVERY SCHEDULE WITH THE TRANSIT SERVICE DELIVERY
3	SCHEDULES OF OTHER MASS TRANSIT PROVIDERS FOR CONNECTIVITY TO
4	OTHER MOBILITY OPTIONS WITHIN THE REGION.
5	
6	SECTION 5. In Colorado Revised Statutes, add 32-9-118.3 as
7	follows:
8	32-9-118.3. Ten-year strategic plan - implementation of prior
9	recommendations. (1) By September 30, 2027, the board shall
10	DEVELOP AND SUBMIT TO THE GENERAL ASSEMBLY A TEN-YEAR
11	STRATEGIC PLAN FOR THE DISTRICT. THE STRATEGIC PLAN SHALL ADDRESS
12	THE DISTRICT'S PLANS AND STRATEGIES TO:
13	(a) SUBSTANTIALLY INCREASE RIDERSHIP IN THE DISTRICT;
14	(b) IMPROVE TRANSPARENCY AND ACCOUNTABILITY OF THE
15	DISTRICT TO THE TAXPAYERS, INCLUDING THE CREATION OF A PUBLIC
16	DASHBOARD AS SPECIFIED IN SECTION 32-9-119.7 (5.5)(c);
17	(c) Better use, sell, or lease land owned by the district by
18	REVIEWING AND UPDATING ITS LAND USE POLICIES AND DEVELOPMENT
19	REVIEW PROCESSES TO PRIORITIZE AND STREAMLINE THE DEVELOPMENT
20	OF AFFORDABLE HOUSING AND DENSE, WALKABLE, MIXED-USE
21	DEVELOPMENT NEAR FREQUENT TRANSIT STATIONS AND ROUTES AND
22	UPDATING PARKING POLICIES TO OPTIMIZE THE USE OF EXISTING PARKING
23	AND MINIMIZE THE ADDITION OF NEW PARKING SPACES NEAR
24	HIGH-FREQUENCY TRANSIT STATIONS;
25	(d) SUPPORT STATE AND REGIONAL CLIMATE, HOUSING, AND
26	TRANSPORTATION GOALS. THE DISTRICT MUST WORK WITH THE COLORADO
27	DEPARTMENT OF TRANSPORTATION AND THE DENVER REGIONAL COUNCIL

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1	OF GOVERNMENTS TO ESTABLISH RIDERSHIP AND SERVICE PERFORMANCE
2	MEASURES AND OBJECTIVES AT THE LEVELS REQUIRED TO SUPPORT
3	REGIONAL GREENHOUSE GAS AND VEHICLE-MILES TRAVELED REDUCTION
4	TARGETS AND ALIGN WITH THE DENVER REGIONAL COUNCIL OF
5	GOVERNMENTS' OTHER REGIONAL TRANSPORTATION PLAN PERFORMANCE
6	MEASURES.
7	(e) IDENTIFY EXISTING AND POTENTIAL FUNDING OPPORTUNITIES
8	TO EXPAND TRANSIT AND IMPROVE SYSTEM EFFICIENCY AND EQUITY,
9	INCLUDING STATE AND FEDERAL FUNDING OPPORTUNITIES.
10	(2) IN DEVELOPING A STRATEGIC PLAN PURSUANT TO SUBSECTION
11	(1) OF THIS SECTION, THE BOARD SHALL:
12	(a) Consider the findings and recommendations of the next
13	AUDIT OF THE REGIONAL TRANSPORTATION DISTRICT CONDUCTED BY THE
14	OFFICE OF THE STATE AUDITOR;
15	(b) Consider the findings of the July 2021 final report of
16	THE REGIONAL TRANSPORTATION DISTRICT ACCOUNTABILITY COMMITTEE;
17	(c) Ensure that underserved communities have
18	OPPORTUNITY TO ENGAGE IN CONVERSATIONS REGARDING THE TEN-YEAR
19	STRATEGIC PLAN IN A DEDICATED AND DELIBERATE MANNER OUTSIDE THE
20	CONFINES OF THE METROPOLITAN PLANNING ORGANIZATION;
21	(d) Address the unique concerns and service needs of
22	DISPROPORTIONATELY IMPACTED COMMUNITIES, WHICH MUST BE
23	DEVELOPED THROUGH DEDICATED PUBLIC HEARINGS AND ENGAGEMENT
24	WITH STAFF, OFFICIALS, AND MEMBERS OF THE PUBLIC FROM THOSE
25	COMMUNITIES;
26	(e) Address the unique concerns and service needs of
2.7	UNDERSERVED COMMUNITIES WHICH MUST BE DEVELOPED THROUGH

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1	DEDICATED PUBLIC HEARINGS AND ENGAGEMENT WITH STAFF, OFFICIALS,
2	AND MEMBERS OF THE PUBLIC FROM THOSE COMMUNITIES; AND
3	(f) SEEK PUBLIC COMMENT AND INPUT.
4	(3) IN ADDITION TO THE REQUIREMENTS SPECIFIED IN SUBSECTIONS
5	(1) AND (2) OF THIS SECTION, THE BOARD SHALL CONTINUE TO WORK TO
6	IMPLEMENT THE RECOMMENDATIONS OF THE 2021 "RTD
7	ACCOUNTABILITY COMMITTEE FINAL REPORT" CREATED BY THE DENVER
8	REGIONAL COUNCIL OF GOVERNMENTS AND THE 2020 PERFORMANCE
9	AUDIT OF THE DISTRICT CONDUCTED BY THE OFFICE OF THE STATE
10	AUDITOR. THE BOARD SHALL REPORT ITS PROGRESS IN IMPLEMENTING THE
11	RECOMMENDATIONS FROM THE REPORT AND THE AUDIT TO THE DENVER
12	REGIONAL COUNCIL OF GOVERNMENTS AND THE TRANSPORTATION,
13	HOUSING, AND LOCAL GOVERNMENT COMMITTEE OF THE HOUSE OF
14	REPRESENTATIVES AND THE TRANSPORTATION AND ENERGY COMMITTEE
15	OF THE SENATE, OR ANY SUCCESSOR COMMITTEES, BY DECEMBER 31,
16	2025.
17	SECTION 6. In Colorado Revised Statutes, 32-9-119, add (9)
18	and (10) as follows:
19	32-9-119. Additional powers of district. (9) IN ADDITION TO
20	Any other powers granted to the district in this article 9 , the
21	DISTRICT SHALL PURSUE AND TAKE ADVANTAGE OF OPPORTUNITIES TO
22	IMPROVE SERVICE COVERAGE AND INCREASE RIDERSHIP CONNECTIVITY
23	AND ACCESSIBILITY BY:
24	(a) WORKING WITH ENTITIES THAT ARE HOSTING SPECIAL EVENTS
25	TO FACILITATE INCREASED RIDERSHIP TO AND FROM THE EVENTS, SO LONG
26	AS THE FACILITATION OF INCREASED RIDERSHIP IS ADDITIVE TO EXISTING
2.7	SERVICE:

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1	(b) WORKING WITH ENTITIES TO FACILITATE INCREASED RIDERSHIP
2	AMONG YOUTH, INCLUDING USE OF THE DISTRICT'S ZERO FAIR FOR YOUTH
3	PILOT PROGRAM; AND
4	(c) Considering recommendations and requests for
5	CHANGES IN SERVICE ROUTES OR SCHEDULES THAT WOULD RESULT IN
6	IMPROVED SERVICE COVERAGE AND INCREASED RIDERSHIP, CONNECTIVITY,
7	AND ACCESSIBILITY.
8	(10) By November 1, 2024, the board, in collaboration with
9	THE LABOR UNION THAT REPRESENTS THE GREATEST NUMBER OF DISTRICT
10	EMPLOYEES, SHALL PREPARE AND SUBMIT A REPORT TO THE
11	TRANSPORTATION LEGISLATION REVIEW COMMITTEE CREATED IN SECTION
12	43-2-145, THE GOVERNOR'S OFFICE, AND THE DEPARTMENT OF
13	TRANSPORTATION REGARDING DISTRICT OPERATOR AND MECHANIC
14	RETENTION. THE REPORT MUST INCLUDE PROPOSED LEGISLATIVE CHANGES
15	THAT COULD INCREASE DISTRICT OPERATOR AND MECHANIC RETENTION AS
16	WELL AS A PLAN TO EVALUATE EXISTING TRANSIT FACILITIES FOR THEIR
17	ADEQUACY AND TO ESTABLISH A PREFERENCE OR DETERMINE THE NEED
18	FOR NEW TRANSIT FACILITIES WHEN PLANNING TRANSIT SERVICE AND
19	ROUTES.
20	SECTION 7. In Colorado Revised Statutes, 32-9-119.7, amend
21	(4); and add (5.5) as follows:
22	32-9-119.7. Cost efficiency of transit services - reporting -
23	plans. (4) (a) The district shall submit copies of its annual budget to the
24	transportation legislation review committee created in section 43-2-145.
25	(b) THE DISTRICT SHALL MAKE ITS ANNUAL BUDGET AND OTHER
26	INFORMATION RELATED TO THE BUDGET AVAILABLE TO THE PUBLIC ON ITS
27	WEBSITE. IN ADDITION, THE DISTRICT SHALL CREATE AND MAKE

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1	AVAILABLE TO THE PUBLIC ON ITS WEBSITE AN ANNUAL BUDGET OVERVIEW
2	THAT PROVIDES A SINGLE-PAGE SUMMARY OF THE DISTRICT'S REVENUES
3	AND EXPENSES BY CATEGORY AS SPECIFIED IN THE DISTRICT'S ANNUAL
4	BUDGET. THE DISTRICT SHALL ENSURE THAT THE ANNUAL BUDGET, THE
5	BUDGET OVERVIEW, AND ANY OTHER INFORMATION RELATED TO THE
6	BUDGET IS IN A FORMAT THAT IS EASY TO ACCESS, UNDERSTAND, AND
7	NAVIGATE.
8	(5.5) In addition to the requirements of subsection (4)(b)
9	OF THIS SECTION, THE DISTRICT SHALL CREATE, MAINTAIN, AND
10	REGULARLY UPDATE ON ITS WEBSITE THE FOLLOWING:
11	(a) AN ANNUAL UPDATE REGARDING THE DISTRICT'S FINANCIAL
12	PLAN THAT INCLUDES A DETAILED REPORT OF ALL DISTRICT CAPITAL
13	PROJECTS THAT ARE IN PROGRESS;
14	(b) A QUARTERLY UPDATE REGARDING ALL DISTRICT CAPITAL
15	PROJECTS THAT ARE IN PROGRESS, INCLUDING A PROJECT SCHEDULE AND
16	PROJECT EXPENDITURE INFORMATION FOR EACH PROJECT;
17	(c) A PUBLIC ACCOUNTABILITY DASHBOARD THAT PROVIDES, AT
18	A MINIMUM, ACCESSIBLE AND TRANSPARENT SUMMARY INFORMATION
19	REGARDING EACH DISTRICT CAPITAL PROJECT THAT IS IN PROGRESS, THE
20	FUNDING STATUS OF EACH PROJECT INCLUDING THE PROJECT TOTAL
21	FUNDING AND EXPENDITURES TO DATE, AND PROGRESS TOWARD
22	COMPLETION OF EACH PROJECT;
23	(d) A PUBLIC ACCOUNTABILITY DASHBOARD THAT SHOWS
24	RIDERSHIP BY ROUTE AND RELIABILITY OF SERVICE;
25	(e) A PUBLIC ACCOUNTABILITY DASHBOARD THAT SHOWS DISTRICT
26	WORKFORCE STATISTICS REGARDING EMPLOYEE RETENTION,
27	RECRUITMENT, AND VACANCIES; AND

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1	(f) A SUMMARY PAGE FOR PLANNED SERVICE CHANGES THAT
2	INCLUDES DETAILED TIMING CHANGES, EFFECTS ON LOCAL TRANSFERS,
3	AND THE REASON FOR THE PLANNED CHANGES.
4	SECTION 8. In Colorado Revised Statutes, 32-9-119.8, amend
5	(3) as follows:
6	32-9-119.8. Provision of retail and commercial goods and
7	services at district transfer facilities - residential and other uses at
8	district transfer facilities permitted - definitions. (3) Any person
9	obtaining the use of any portion of a transfer facility for the provision of
10	retail or commercial goods or services or for the provision of residential
11	uses or other uses shall be required to compensate the district by payment
12	of rent at fair market value, or, at the discretion of the district, by the
13	provision of services or capital improvements to facilities used in transit
14	services, alone or in combination with rental payments. such that the total
15	benefit to the district is not less than the fair market rental value of the
16	property used by the person.
17	SECTION 9. In Colorado Revised Statutes, 43-1-117.5, add
18	(5) as follows:
19	43-1-117.5. Transit and rail division - created - powers and
20	duties - pilot project to expand transit - report - repeal.
21	(5) THE TRANSIT AND RAIL DIVISION SHALL INCLUDE ANTI-ABLEISM
22	TRAINING IN ANY TRAINING PROGRAM THAT IT PROVIDES FOR OPERATORS.
23	
24	SECTION 10. In Colorado Revised Statutes, add 43-2-145.4 as
25	follows:
26	43-2-145.4. Transportation legislation review committee -
27	regional transportation district governance subcommittee -

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1	membership - duties - legislative declaration - definition - repeal.
2	(1) Legislative declaration. (a) THE GENERAL ASSEMBLY FINDS AND
3	DECLARES THAT:
4	(I) THE REGIONAL TRANSPORTATION DISTRICT'S ELECTED BOARD
5	OF DIRECTORS PROVIDES A CRITICAL FUNCTION TO THE ENTIRE REGION BY
6	SETTING POLICY FOR AND OVERSEEING THE STATE'S LARGEST TRANSIT
7	DISTRICT;
8	(II) THE REGIONAL TRANSPORTATION DISTRICT'S ELECTED BOARD
9	OF FIFTEEN DIRECTORS IS AN OUTLIER AMONG TRANSIT AGENCIES BOTH IN
10	NUMBER OF DIRECTORS AND BY HAVING A FULLY ELECTED BOARD OF
11	DIRECTORS;
12	(III) ACCORDING TO DATA FROM THE AMERICAN PUBLIC
13	TRANSPORTATION ASSOCIATION, THE MAJORITY OF TRANSIT BOARD SIZES
14	RANGE FROM SEVEN TO TEN, AND ONLY THREE PERCENT OF TRANSIT
15	BOARD MEMBERS ARE ELECTED TO THAT OFFICE;
16	(IV) UNDERTAKING A REVIEW OF THE BOARD OF DIRECTOR'S
17	STRUCTURE, SCOPE, AND FUNCTIONS IS IMPORTANT TO ENSURE THAT THE
18	BOARD STRUCTURE ALIGNS WITH BEST PRACTICES OF TRANSIT AGENCIES,
19	IS ACCOUNTABLE AND TRANSPARENT TO ITS RIDERS AND TAXPAYERS, AND
20	SETS THE AGENCY UP FOR SUCCESS TO ACHIEVE EXCELLENT OUTCOMES;
21	AND
22	(V) To continue to attract talent for the regional
23	TRANSPORTATION DISTRICT BOARD OF DIRECTORS, THE DISTRICT NEEDS TO
24	PROVIDE PROFESSIONAL COMPENSATION FOR BOARD DIRECTORS.
25	(b) THE GENERAL ASSEMBLY FURTHER FINDS AND DECLARES THAT
26	THE PROCESS OF DETERMINING THE MOST APPROPRIATE GOVERNANCE
27	MODEL FOR THE REGIONAL TRANSPORTATION DISTRICT WILL BE BEST

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1	ACHIEVED IF IT INVOLVES ROBUST COMMUNITY INPUT AND DISCUSSION
2	THROUGH A SUBCOMMITTEE OF THE TRANSPORTATION LEGISLATION
3	REVIEW COMMITTEE.
4	(2) Creation. There is created a regional transportation
5	DISTRICT GOVERNANCE SUBCOMMITTEE OF THE TRANSPORTATION
6	LEGISLATION REVIEW COMMITTEE, REFERRED TO IN THIS SECTION AS THE
7	"SUBCOMMITTEE", TO MEET DURING THE 2024 LEGISLATIVE INTERIM TO
8	REVIEW, SOLICIT INPUT, AND MAKE RECOMMENDATIONS TO THE GENERAL
9	ASSEMBLY REGARDING THE GOVERNANCE STRUCTURE FOR THE REGIONAL
10	TRANSPORTATION DISTRICT.
11	(3) Membership and appointments. (a) THE SUBCOMMITTEE
12	CONSISTS OF THE FOLLOWING NINETEEN MEMBERS:
13	(I) SIX MEMBERS OF THE GENERAL ASSEMBLY AS FOLLOWS:
14	(A) THE CHAIRS OF THE TRANSPORTATION, HOUSING AND LOCAL
15	GOVERNMENT COMMITTEE OF THE HOUSE OF REPRESENTATIVES AND THE
16	TRANSPORTATION AND ENERGY COMMITTEE OF THE SENATE;
17	(B) ONE MEMBER OF THE SENATE APPOINTED BY THE PRESIDENT
18	OF THE SENATE;
19	(C) ONE MEMBER OF THE HOUSE OF REPRESENTATIVES APPOINTED
20	BY THE SPEAKER OF THE HOUSE OF REPRESENTATIVES;
21	(D) ONE MEMBER OF THE SENATE APPOINTED BY THE MINORITY
22	LEADER OF THE SENATE; AND
23	(E) ONE MEMBER OF THE HOUSE OF REPRESENTATIVES APPOINTED
24	BY THE MINORITY LEADER OF THE HOUSE OF REPRESENTATIVES;
25	(II) FIVE MEMBERS APPOINTED COOPERATIVELY BY THE CHAIRS OF
26	THE TRANSPORTATION, HOUSING AND LOCAL GOVERNMENT COMMITTEE OF
7	THE HOUSE OF DEDDESENTATIVES AND THE TO A NEDODTATION AND ENEDGY

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1	COMMITTEE OF THE SENATE AS FOLLOWS:
2	(A) ONE MEMBER WITH EXPERTISE REGARDING ISSUES FACING
3	TRANSIT RIDERS;
4	(B) ONE MEMBER WHO RESIDES IN THE REGIONAL
5	TRANSPORTATION DISTRICT, IS A TRANSIT USER, AND HAS A DISABILITY;
6	(C) ONE MEMBER WHO RESIDES IN A DISPROPORTIONATELY
7	IMPACTED COMMUNITY, AS DEFINED IN SECTION 24-4-109 (2)(b)(II), IN
8	THE REGIONAL TRANSPORTATION DISTRICT AND WHO IS
9	TRANSIT-DEPENDENT;
10	(D) ONE MEMBER WHO REPRESENTS A LOCAL GOVERNMENT
11	SERVED BY THE REGIONAL TRANSPORTATION DISTRICT; AND
12	(E) ONE MEMBER WHO REPRESENTS AN UNDERSERVED
13	COMMUNITY, AS DEFINED IN SUBSECTION (8) OF THIS SECTION;
14	(III) FOUR MEMBERS APPOINTED BY THE GOVERNOR AS FOLLOWS:
15	(A) ONE MEMBER WITH TRANSPORTATION FINANCIAL PLANNING
16	EXPERTISE;
17	(B) ONE MEMBER WITH MULTI-MODAL TRANSIT SERVICE
18	EXPERTISE;
19	(C) ONE MEMBER WITH HUMAN RESOURCES EXPERTISE FOR
20	TRANSIT AGENCIES; AND
21	(D) ONE MEMBER WITH TRANSPORTATION EQUITY OR
22	MULTI-MODAL EXPERIENCE;
23	(IV) Two members who serve on the of the board of
24	DIRECTORS OF THE REGIONAL TRANSPORTATION DISTRICT, APPOINTED BY
25	THE BOARD OF DIRECTORS OF THE REGIONAL TRANSPORTATION DISTRICT;
26	(V) THE CHIEF EXECUTIVE OFFICER OF THE REGIONAL
2.7	TRANSPORTATION DISTRICT OR THE CHIEF EXECUTIVE OFFICER'S DESIGNEE:

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1	AND
2	(VI) ONE MEMBER WHO REPRESENTS THE LABOR UNION THAT
3	REPRESENTS THE GREATEST PERCENTAGE OF REGIONAL TRANSPORTATION
4	DISTRICT EMPLOYEES, APPOINTED BY THAT LABOR UNION.
5	(b) The appointing authorities specified in subsection (3)(a)
6	OF THIS SECTION SHALL MAKE THE APPLICABLE APPOINTMENTS BY
7	OCTOBER 1, 2024.
8	(c) MEMBERS OF THE SUBCOMMITTEE SERVE AT THE PLEASURE OF
9	THE APPLICABLE APPOINTING AUTHORITY. ANY VACANCY THAT OCCURS
10	AMONG THE APPOINTED MEMBERS OF THE SUBCOMMITTEE SHALL BE
11	FILLED BY THE APPROPRIATE APPOINTING AUTHORITY AS SOON AS
12	PRACTICABLE IN ACCORDANCE WITH THE LIMITATIONS SPECIFIED IN
13	SUBSECTION (3)(a) OF THIS SECTION.
14	(d) IN MAKING APPOINTMENTS TO THE SUBCOMMITTEE, THE
15	APPOINTING AUTHORITIES SHALL TAKE INTO CONSIDERATION GEOGRAPHIC,
16	RACIAL, GENDER, DISABILITY, DISPROPORTIONATELY IMPACTED
17	COMMUNITY, AND WORKFORCE REPRESENTATION, TAKING INTO ACCOUNT
18	THE DEMOGRAPHIC COMPOSITION OF THE REGIONAL TRANSPORTATION
19	DISTRICT.
20	(e) By October 15, 2024, the speaker of the house of
21	REPRESENTATIVES AND THE PRESIDENT OF THE SENATE SHALL
22	COOPERATIVELY APPOINT A LEGISLATIVE MEMBER OF THE SUBCOMMITTEE
23	TO SERVE AS THE CHAIR OF THE SUBCOMMITTEE AND A LEGISLATIVE
24	MEMBER OF THE SUBCOMMITTEE TO SERVE AS THE VICE-CHAIR OF THE
25	SUBCOMMITTEE.
26	(f) Non-legislative members of the subcommittee serve
27	WITHOUT COMPENSATION. LEGISLATIVE MEMBERS OF THE SUBCOMMITTEE

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1	SHALL RECEIVE COMPENSATION AND REIMBURSEMENT OF EXPENSES AS
2	PROVIDED IN SECTION 2-2-326.
3	(4) Meetings. (a) (I) THE SUBCOMMITTEE SHALL MEET AT LEAST
4	TWICE DURING THE 2024 LEGISLATIVE INTERIM. THE SUBCOMMITTEE
5	SHALL HOLD ITS FIRST MEETING NO LATER THAN NOVEMBER 1, 2024, AND
6	SHALL HOLD ITS FINAL MEETING NO LATER THAN DECEMBER 15, 2024.
7	MEETINGS OF THE SUBCOMMITTEE SHALL BE HELD IN THE STATE CAPITOL
8	BUILDING.
9	(II) THE SUBCOMMITTEE SHALL PROVIDE AN OPPORTUNITY FOR
10	COLLABORATIVE COMMUNITY ENGAGEMENT, BOTH IN-PERSON AND
11	VIRTUALLY, AT EACH SUBCOMMITTEE MEETING. THE SUBCOMMITTEE
12	SHALL SOLICIT INPUT FROM THE COMMUNITY REGARDING THE
13	GOVERNANCE STRUCTURE OF THE REGIONAL TRANSPORTATION DISTRICT
14	AND HOW TO ENSURE TRANSPARENCY, ACCOUNTABILITY, AND
15	COMMUNITY REPRESENTATION WHEN MAKING DECISIONS ABOUT
16	RIDERSHIP, SCHEDULING, AND INCREASED SERVICE. COMMUNITY
17	MEETINGS MUST INCLUDE, BUT NEED NOT BE LIMITED TO,
18	TRANSIT-RELIANT INDIVIDUALS, BUSINESS ADVOCATES, CLEAN AIR
19	ADVOCATES, SENIORS, REPRESENTATIVES OF DISPROPORTIONATELY
20	IMPACTED COMMUNITIES, AND DISTRICT DIRECTORS AND STAFF AND THE
21	DISTRICT GENERAL MANAGER.
22	(III) THE LEGISLATIVE COUNCIL STAFF SHALL BE AVAILABLE TO
23	ASSIST THE SUBCOMMITTEE IN CARRYING OUT ITS DUTIES IN CONNECTION
24	WITH THE MEETINGS REQUIRED IN THIS SUBSECTION $(4)(a)$.
25	(b) (I) In addition to the subcommittee meetings held
26	PURSUANT TO SUBSECTION (4)(a) OF THIS SECTION, THE FACILITATOR
27	SPECIFIED IN SUBSECTION (7) OF THIS SECTION SHALL ENSURE THAT THE

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1	SUBCOMMITTEE HOLDS AT LEAST ONE COMMUNITY MEETING TO LISTEN TO
2	AND RECORD PUBLIC COMMENT IN EACH OF THE FIVE SUBREGIONAL
3	SERVICE COUNCILS OF THE REGIONAL TRANSPORTATION DISTRICT.
4	(II) AT LEAST TWO MEMBERS OF THE SUBCOMMITTEE, INCLUDING
5	ONE LEGISLATOR, SHALL ATTEND EACH COMMUNITY MEETING HELD
6	PURSUANT TO THIS SUBSECTION (4)(b).
7	(III) THE FACILITATOR SPECIFIED IN SUBSECTION (7) OF THIS
8	SECTION SHALL ENSURE THAT THE COMMUNITY MEETINGS REQUIRED BY
9	THIS SUBSECTION $(4)(b)$ ARE HELD AFTER NOVEMBER $1,2024$ BUT BEFORE
10	DECEMBER 15, 2025.
11	(5) Issues for review and recommendation. THE SUBCOMMITTEE
12	SHALL EXAMINE AND, PURSUANT TO SUBSECTION (6) OF THIS SECTION,
13	MAKE RECOMMENDATIONS TO THE TRANSPORTATION LEGISLATION REVIEW
14	COMMITTEE CONCERNING:
15	(a) THE IDEAL SIZE OF THE REGIONAL TRANSPORTATION DISTRICT
16	BOARD OF DIRECTORS;
17	(b) OF THE TOTAL NUMBER OF REGIONAL TRANSPORTATION
18	DISTRICT DIRECTORS RECOMMENDED, THE NUMBER OF DIRECTORS WHO
19	SHOULD BE ELECTED AND THE NUMBER OF DIRECTORS WHO SHOULD BE
20	APPOINTED, AND THE APPROPRIATE APPOINTING AUTHORITIES FOR
21	APPOINTED DIRECTORS;
22	(c) The directives and duties of the regional
23	TRANSPORTATION DISTRICT BOARD OF DIRECTORS;
24	(d) THE ANNUAL SALARY FOR A REGIONAL TRANSPORTATION
25	DISTRICT DIRECTOR;
26	(e) METHODS TO ENSURE EQUITABLE REPRESENTATION OF THE
27	REGIONAL TRANSPORTATION DISTRICT COMMUNITY WITH CONSIDERATION

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1	FOR GEOGRAPHIC, RACIAL, GENDER, DISABILITY, DISPROPORTIONATELY
2	IMPACTED COMMUNITY, UNDERSERVED COMMUNITY, AND WORKFORCE
3	REPRESENTATION;
4	(f) A PLAN FOR THE TRANSITION OF THE CURRENT REGIONAL
5	TRANSPORTATION DISTRICT BOARD OF DIRECTORS TO A NEW BOARD OF
6	DIRECTORS; AND
7	(g) A PLAN TO ENSURE THAT THE REGIONAL TRANSPORTATION
8	DISTRICT BOARD OF DIRECTORS MAXIMIZES RIDERSHIP AND SERVICE
9	COVERAGE, CONNECTIVITY, AND ACCESSIBILITY WITHIN THE DISTRICT.
10	(6) Report and transportation legislation review committee
11	review. (a) No later than December 30, 2024, the subcommittee
12	SHALL PREPARE AND SUBMIT A REPORT TO THE TRANSPORTATION
13	LEGISLATION REVIEW COMMITTEE AND THE GOVERNOR INCLUDING
14	RECOMMENDATIONS REQUIRED IN SUBSECTION (5) OF THIS SECTION AND
15	ANY OTHER RECOMMENDATIONS THAT THE SUBCOMMITTEE DEEMS
16	NECESSARY. ONE OR MORE MEMBERS OF THE SUBCOMMITTEE SHALL
17	ATTEND A MEETING OF THE TRANSPORTATION LEGISLATION REVIEW
18	COMMITTEE TO PRESENT THE SUBCOMMITTEE'S RECOMMENDATIONS.
19	(b) No later than January 30, 2024, the transportation
20	LEGISLATION REVIEW COMMITTEE SHALL MEET TO REVIEW THE
21	RECOMMENDATIONS OF THE SUBCOMMITTEE AND TO MAKE
22	RECOMMENDATIONS TO THE GOVERNOR AND TO THE GENERAL ASSEMBLY
23	FOR LEGISLATION AS IT DEEMS NECESSARY BASED ON THE
24	RECOMMENDATIONS OF THE SUBCOMMITTEE. THE TRANSPORTATION
25	LEGISLATION REVIEW COMMITTEE MAY HOLD TWO MEETINGS IN ADDITION
26	TO THE NUMBER OF MEETINGS ALLOWED TO AN INTERIM COMMITTEE
27	PURSUANT TO THE JOINT RULES OF THE GENERAL ASSEMBLY TO DISCUSS

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1	THE RECOMMENDATIONS OF THE SUBCOMMITTEE AND TO REQUEST,
2	REVIEW, AND APPROVE DRAFT LEGISLATION. THE MEETING DEADLINES
3	APPLICABLE TO INTERIM COMMITTEES PURSUANT TO THE JOINT RULES OF
4	THE GENERAL ASSEMBLY DO NOT APPLY TO THE ADDITIONAL TWO
5	MEETINGS.
6	(c) THE TRANSPORTATION LEGISLATION REVIEW COMMITTEE MAY
7	REQUEST THAT ONE BILL BE DRAFTED AND MAY APPROVE ONE BILL FOR
8	INTRODUCTION DURING THE 2025 LEGISLATIVE SESSION REGARDING THE
9	GOVERNANCE OF THE REGIONAL TRANSPORTATION DISTRICT THAT IS NOT
10	SUBJECT TO THE INTERIM COMMITTEE BILL LIMITATIONS SPECIFIED BY THE
11	JOINT RULES OF THE GENERAL ASSEMBLY AND THAT IS NOT REQUIRED TO
12	BE REVIEWED BY THE LEGISLATIVE COUNCIL.
13	(d) THE TRANSPORTATION LEGISLATIVE REVIEW COMMITTEE SHALL
14	PROVIDE AN OPPORTUNITY FOR PUBLIC COMMENT AT THE MEETING HELD
15	PURSUANT TO SUBSECTION (6)(b) OF THIS SECTION.
16	(7) Subcommittee facilitator. As soon as feasible after the
17	EFFECTIVE DATE OF THIS SECTION, THE DEPARTMENT OF TRANSPORTATION
18	SHALL ENTER INTO A CONTRACT WITH A NEUTRAL THIRD-PARTY
19	FACILITATOR OR FACILITATORS WHO ARE EXPERIENCED IN COMMUNITY
20	ENGAGEMENT, TRANSIT, AND THE DEVELOPMENT OF COMMUNITY INPUT
21	INTO LEGISLATIVE RECOMMENDATIONS TO SUPPORT THE WORK OF THE
22	SUBCOMMITTEE AND TO ASSIST IN DRAFTING THE REPORT REQUIRED IN
23	SUBSECTION (6) OF THIS SECTION. THE DEPARTMENT OF TRANSPORTATION
24	SHALL COVER THE COSTS OF THE THIRD-PARTY ADMINISTRATOR WITHIN
25	EXISTING RESOURCES.
26	(8) Definition. As used in this section, unless the context
27	OTHERWISE REQUIRES, "UNDERSERVED COMMUNITY" MEANS A

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MUNICIPALITY THAT IS WITHIN THE DISTRICT BOUNDARY AREA AND, OVER
A FIVE-YEAR AVERAGE, GENERATES THREE TIMES OR MORE REVENUE FOR
THE DISTRICT THAN THE TOTAL VALUE OF TRANSPORTATION SERVICES
PROVIDED TO THAT MUNICIPALITY.
(9) Repeal. This section is repealed, effective July 1, 2025.
SECTION 11. Appropriation. (1) For the 2024-25 state fiscal
year, \$36,679 is appropriated to the legislative department. This
appropriation is from the general fund. To implement this act, the
department may use this appropriation as follows:
(a) \$22,047 for use by the legislative council, which amount is
based on an assumption that the council will require an additional 0.3
FTE; and
(b) \$14,632 for use by the general assembly.
SECTION 12. Safety clause. The general assembly finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, or safety or for appropriations for
the support and maintenance of the departments of the state and state
institutions.

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