# Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

## **PREAMENDED**

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 24-0008.01 Conrad Imel x2313

**HOUSE BILL 24-1270** 

### **HOUSE SPONSORSHIP**

**Woodrow and Jodeh,** Boesenecker, Brown, Froelich, Hernandez, Herod, Kipp, Lindsay, Mabrey, Ortiz, Parenti, Rutinel

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# **House Committees**

Business Affairs & Labor

#### **Senate Committees**

State, Veterans, & Military Affairs

|     | A BILL FOR AN ACT                                     |
|-----|---|
| 101 | CONCERNING A REQUIREMENT THAT FIREARM OWNERS MAINTAIN |
| 102 | LIABILITY INSURANCE, AND, IN CONNECTION THEREWITH,    |
| 103 | REQUIRING INSURERS TO MAKE COVERAGE AVAILABLE IN      |
| 104 | HOMEOWNERS AND RENTERS INSURANCE POLICIES FOR         |
| 105 | DAMAGES RESULTING FROM ACCIDENTAL OR UNINTENTIONAL    |
| 106 | DISCHARGE OF A FIREARM.                               |

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill requires firearm owners to maintain a liability insurance

HOUSE rd Reading Unamended April 20, 2024

HOUSE Amended 2nd Reading April 19, 2024

Shading denotes HOUSE amendment. <u>Double underlining denotes SENATE amendment.</u>

Capital letters or bold & italic numbers indicate new material to be added to existing law.

Dashes through the words or numbers indicate deletions from existing law.

policy that covers losses or damages to a person, other than the policyholder, who is injured on the insured property as a result of any accidental or unintentional discharge of the firearm (firearm liability insurance). Failure to maintain a firearm liability insurance policy is a civil infraction. A first offense is punishable by a minimum \$500 fine, half of which may be suspended if the person has obtained firearm liability insurance. A second offense within 5 years of a prior offense is punishable by a minimum \$1,000 fine.

The bill permits a person who was denied firearm liability insurance by 2 or more insurers or a person who is indigent and cannot afford the insurance to petition a court for an order declaring that the person is excused from the firearm liability insurance requirement. The court shall issue the order if it finds that the person is likely to behave prudently and safely in the storage, carrying, and use of a firearm and that the person has a gun safe or other secure container to store the firearm. The requirement to maintain firearm liability insurance does not apply to a person who holds a valid court order declaring the person is excused from the requirement.

The bill requires an insurer to make available to an applicant the opportunity to include in a homeowners or renters insurance policy coverage that satisfies the firearm liability insurance requirement. An insurer may deny firearm liability coverage to an applicant based on the insurer's individualized assessment of the risk related to covering the applicant.

Be it enacted by the General Assembly of the State of Colorado:

2 **SECTION 1. Legislative declaration.** (1) The general assembly

3 finds and declares that:

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- (a) Beginning in the 1830s, U.S. jurisdictions enacted surety laws that required certain firearm owners to post a surety bond that would be forfeited if the firearm owner failed to keep the peace;
- (b) Historical surety laws did not prohibit anyone from possessing or carrying arms but incentivized responsible firearm possession by requiring a surety that the owner would forfeit in the event that the owner breached the peace;
  - (c) At least ten U.S. jurisdictions enacted similar, if not identical,

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| 1  | surety laws during the nineteenth century; and                                       |
|----|--|
| 2  | (d) The historical surety laws are analogous to modern liability                     |
| 3  | insurance that does not prohibit firearm ownership or use.                           |
| 4  | SECTION 2. In Colorado Revised Statutes, add 18-12-116 as                            |
| 5  | follows:   |
| 6  | 18-12-116. Firearm liability insurance required - evidence of                        |
| 7  | policy - penalties - petition declaring person uninsurable - repeal.                 |
| 8  | (1) (a) A RESIDENT OF COLORADO WHO OWNS A FIREARM SHALL                              |
| 9  | CONTINUOUSLY MAINTAIN IN FULL FORCE AND EFFECT A HOMEOWNERS,                         |
| 10 | RENTERS, OR OTHER LIABILITY INSURANCE POLICY FROM A NONADMITTED                      |
| 11 | INSURER, AS DEFINED IN SECTION $10\text{-}5\text{-}101.2$ , or an insurer authorized |
| 12 | TO DO BUSINESS IN COLORADO THAT COVERS LOSSES OR DAMAGES OF AT                       |
| 13 | LEAST ONE HUNDRED THOUSAND DOLLARS TO ALL PERSONS ARISING FROM                       |
| 14 | ANY ONE INCIDENT TO A PERSON, OTHER THAN THE INSURED, WHO IS                         |
| 15 | INJURED AS A RESULT OF ANY ACCIDENTAL OR UNINTENTIONAL                               |
| 16 | DISCHARGE OF THE FIREARM, INCLUDING, BUT NOT LIMITED TO, DEATH,                      |
| 17 | INJURY, OR PROPERTY DAMAGE.  |
| 18 | (b) (I) NOTWITHSTANDING SUBSECTION (1)(a) OF THIS SECTION, A                         |
| 19 | PERSON WHO OWNS A FIREARM ON THE EFFECTIVE DATE OF THIS SECTION                      |
| 20 | WHO DOES NOT HAVE IN EFFECT A POLICY THAT COMPLIES WITH THE                          |
| 21 | REQUIREMENTS OF SUBSECTION (1)(a) OF THIS SECTION SHALL OBTAIN THE                   |
| 22 | INSURANCE REQUIRED BY THIS SECTION WITHIN NINETY DAYS AFTER THE                      |
| 23 | EFFECTIVE DATE OF THIS SECTION.  |
| 24 | (II) This subsection (1)(b) is repealed, effective June 30,                          |
| 25 | 2025.  |
| 26 | (c) This subsection (1) does not require a resident of                               |
| 27 | COLORADO WHO OWNS A FIREARM TO OBTAIN A NEW INSURANCE POLICY                         |

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| 1  | IF THE PERSON MAINTAINS IN FULL FORCE AND EFFECT A POLICY THAT                           |
|----|--|
| 2  | COMPLIES WITH THE REQUIREMENTS OF SUBSECTION (1)(a) OF THIS                              |
| 3  | SECTION.   |
| 4  | (2) (a) FOR THE PURPOSES OF THIS SECTION, A PERSON IS DEEMED                             |
| 5  | TO BE THE OWNER OF A FIREARM THAT IS LOST OR STOLEN UNTIL THE LOSS                       |
| 6  | OR THEFT IS REPORTED TO A LAW ENFORCEMENT AGENCY IN COMPLIANCE                           |
| 7  | WITH SECTION 18-12-113.  |
| 8  | (b) FOR THE PURPOSES OF THIS SECTION, AN INSURANCE POLICY                                |
| 9  | DECLARATIONS PAGE PROVIDED TO A FIREARM OWNER BY AN INSURER                              |
| 10 | THAT DESCRIBES COVERAGE THAT COMPLIES WITH THE REQUIREMENTS OF                           |
| 11 | THIS SECTION IS EVIDENCE OF A POLICY.  |
| 12 | (3) TESTIMONY OF THE FAILURE OF A FIREARM OWNER TO PRESENT                               |
| 13 | EVIDENCE OF A COMPLYING POLICY IN FULL FORCE AND EFFECT WHEN                             |
| 14 | REQUESTED TO DO SO BY A PEACE OFFICER IS PRIMA FACIE EVIDENCE THAT                       |
| 15 | THE FIREARM OWNER HAS VIOLATED SUBSECTION (1) OF THIS SECTION.                           |
| 16 | (4) A PERSON CHARGED WITH VIOLATING SUBSECTION $(1)$ OF THIS                             |
| 17 | SECTION SHALL NOT BE CONVICTED IF THE PERSON HAD A POLICY THAT                           |
| 18 | $ \hbox{ complies with subsection (1) of this section that was in full force } \\$       |
| 19 | AND EFFECT AT THE TIME OF THE ALLEGED VIOLATION.   |
| 20 | $(5) (a) \ A \ VIOLATION \ OF \ SUBSECTION \ (1) \ OF \ THIS \ SECTION \ IS \ A \ CIVIL$ |
| 21 | INFRACTION, PUNISHABLE BY A FINE AS DESCRIBED IN THIS SUBSECTION                         |
| 22 | (5).   |
| 23 | (b) Upon a first conviction for a violation of subsection                                |
| 24 | (1) OF THIS SECTION, THE COURT SHALL IMPOSE A MINIMUM                                    |
| 25 | FIVE-HUNDRED-DOLLAR FINE. THE COURT MAY SUSPEND UP TO ONE-HALF                           |
| 26 | OF THE FINE UPON A SHOWING THAT THE PERSON HAS OBTAINED                                  |
| 27 | INSURANCE AS REQUIRED BY SUBSECTION (1) OF THIS SECTION.                                 |

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| 1  | (c) Upon a second or subsequent conviction for a                                    |
|----|---|
| 2  | $\label{total violation} VIOLATIONOFSUBSECTION(1)OFTHISSECTIONWITHINFIVEYEARSAFTER$ |
| 3  | A PRIOR CONVICTION FOR A VIOLATION OF THIS SECTION, THE COURT SHALL                 |
| 4  | IMPOSE A ONE-THOUSAND-DOLLAR FINE. THE COURT SHALL NOT SUSPEND                      |
| 5  | THE FINE.   |
| 6  | (6) THIS SECTION DOES NOT APPLY TO:   |
| 7  | (a) A FEDERAL FIREARMS LICENSEE;  |
| 8  | (b) A PERSON WHO HOLDS A VALID ORDER ISSUED PURSUANT TO                             |
| 9  | SUBSECTION (8) OF THIS SECTION DECLARING THAT THE PERSON IS                         |
| 10 | EXCUSED FROM THE REQUIREMENT TO MAINTAIN THE INSURANCE                              |
| 11 | COVERAGE; OR  |
| 12 | (c) A PERSON WHO HAS FILED A PETITION WITH A COURT FOR AN                           |
| 13 | ORDER DECLARING THAT THE PERSON IS EXCUSED PURSUANT TO                              |
| 14 | SUBSECTION (8) OF THIS SECTION IF THE PETITION SHOWS, ON ITS FACE,                  |
| 15 | THAT THE PERSON IS ELIGIBLE TO BE ISSUED AN ORDER UNTIL THE COURT                   |
| 16 | MAKES A DETERMINATION ON THE PETITION.  |
| 17 | (7) It is an affirmative defense to a violation of subsection                       |
| 18 | (1) OF THIS SECTION THAT THE PERSON:  |
| 19 | (a) (I) Was denied the insurance coverage required                                  |
| 20 | PURSUANT TO SUBSECTION (1) OF THIS SECTION BY TWO OR MORE                           |
| 21 | INSURERS;   |
| 22 | (II) WOULD SUFFER UNDUE FINANCIAL HARDSHIP PARTICULAR TO                            |
| 23 | THE PERSON'S SPECIFIC FINANCIAL SITUATION AS A RESULT OF OBTAINING                  |
| 24 | INSURANCE COVERAGE REQUIRED PURSUANT TO SUBSECTION (1) OF THIS                      |
| 25 | SECTION AND THE PERSON PRESENTS EVIDENCE OF THE UNDUE FINANCIAL                     |
| 26 | HARDSHIP; OR  |
| 27 | (III) IS INDIGENT AND HAS APPLIED FOR AND BEEN OFFERED THE                          |

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| 1  | COVERAGE REQUIRED PURSUANT TO SUBSECTION (1) OF THIS SECTION, BUT                 |
|----|---|
| 2  | CANNOT AFFORD THE COVERAGE;   |
| 3  | (b) IS LIKELY TO BEHAVE PRUDENTLY AND SAFELY IN THE                               |
| 4  | STORAGE, CARRYING, AND USE OF A FIREARM; AND                                      |
| 5  | (c) Possesses a gun safe or other secure container to                             |
| 6  | STORE THE FIREARM IN THE PERSON'S HOME.   |
| 7  | (8) (a) The following persons may petition a court for an                         |
| 8  | ORDER DECLARING THAT THE PERSON IS EXCUSED FROM THE REQUIREMENT                   |
| 9  | IN SUBSECTION (1) OF THIS SECTION TO MAINTAIN INSURANCE COVERAGE:                 |
| 10 | (I) A PERSON WHO WAS DENIED THE INSURANCE COVERAGE                                |
| 11 | REQUIRED PURSUANT TO SUBSECTION (1) OF THIS SECTION BY TWO OR                     |
| 12 | MORE INSURERS;  |
| 13 | (II) A PERSON WHO WOULD SUFFER UNDUE FINANCIAL HARDSHIP                           |
| 14 | PARTICULAR TO THE PERSON'S SPECIFIC FINANCIAL SITUATION AS A RESULT               |
| 15 | OF OBTAINING INSURANCE COVERAGE REQUIRED PURSUANT TO                              |
| 16 | SUBSECTION (1) OF THIS SECTION AND THE PERSON PRESENTS EVIDENCE OF                |
| 17 | THE UNDUE FINANCIAL HARDSHIP; OR  |
| 18 | $(\underline{\mathrm{III}})$ A PERSON WHO IS INDIGENT AND WHO HAS APPLIED FOR AND |
| 19 | BEEN OFFERED THE COVERAGE REQUIRED PURSUANT TO SUBSECTION (1)                     |
| 20 | OF THIS SECTION, BUT CANNOT AFFORD THE COVERAGE.                                  |
| 21 | (b) VENUE FOR FILING A PETITION PURSUANT TO THIS SUBSECTION                       |
| 22 | (8) IS PROPER IN THE DISTRICT COURT FOR THE COUNTY IN WHICH THE                   |
| 23 | PETITIONER RESIDES. A PETITION MUST DEMONSTRATE THAT THE                          |
| 24 | PETITIONER SATISFIES THE REQUIREMENTS FOR AN ORDER DESCRIBED IN                   |
| 25 | SUBSECTION (8)(d) OF THIS SECTION.  |
| 26 | (c) Upon receipt of a petition, the court shall hold a                            |
| 27 | HEARING TO MAKE A DETERMINATION AS SOON AS PRACTICABLE, BUT NO                    |

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| 1  | LATER THAN FOURTEEN DAYS AFTER THE PETITION IS FILED.               |
|----|---|
| 2  | (d) Upon hearing the matter, the court must issue an                |
| 3  | ORDER THAT THE PERSON IS UNINSURABLE IF THE COURT FINDS BY A        |
| 4  | PREPONDERANCE OF THE EVIDENCE THAT THE PETITIONER:                  |
| 5  | (I) (A) Was denied the insurance coverage required                  |
| 6  | PURSUANT TO SUBSECTION (1) OF THIS SECTION BY TWO OR MORE           |
| 7  | INSURERS;   |
| 8  | (B) WOULD SUFFER UNDUE FINANCIAL HARDSHIP PARTICULAR TO             |
| 9  | THE PERSON'S SPECIFIC FINANCIAL SITUATION AS A RESULT OF OBTAINING  |
| 10 | INSURANCE COVERAGE REQUIRED PURSUANT TO SUBSECTION (1) OF THIS      |
| 11 | SECTION; OR   |
| 12 | (C) IS INDIGENT AND HAS BEEN OFFERED THE COVERAGE REQUIRED          |
| 13 | PURSUANT TO SUBSECTION $(1)$ OF THIS SECTION, BUT CANNOT AFFORD THE |
| 14 | COVERAGE;   |
| 15 | (II) IS LIKELY TO BEHAVE PRUDENTLY AND SAFELY IN THE                |
| 16 | STORAGE, CARRYING, AND USE OF A FIREARM; AND                        |
| 17 | (III) Possesses a gun safe or other secure container to             |
| 18 | STORE THE FIREARM AND THE PETITIONER DEMONSTRATES TO THE COURT      |
| 19 | THE LOCATION IN THE PETITIONER'S HOME WHERE THE GUN SAFE OR OTHER   |
| 20 | SECURE CONTAINER IS PERMANENTLY AFFIXED OR REGULARLY KEPT.          |
| 21 | (e) AN ORDER ISSUED PURSUANT TO THIS SUBSECTION (8) THAT A          |
| 22 | PERSON IS EXCUSED FROM THE REQUIREMENT TO MAINTAIN THE              |
| 23 | INSURANCE COVERAGE IS VALID FOR THREE YEARS.                        |
| 24 | (f) IN DETERMINING WHETHER GROUNDS TO ISSUE AN ORDER                |
| 25 | PURSUANT TO THIS SUBSECTION (8) EXIST, THE COURT MAY CONSIDER ANY   |
| 26 | RELEVANT EVIDENCE. IN DETERMINING WHETHER A PERSON CAN AFFORD       |
| 27 | THE COVERAGE REQUIRED PURSUANT TO SUBSECTION (1) OF THIS SECTION    |

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| 1  | THE COURT SHALL CONSIDER AVAILABILITY OF GRANTS AND OTHER  |
|--|--|
| 2  | NON-STATE FUNDING SOURCES AVAILABLE TO ASSIST PERSONS WITH THE   |
| 3  | COST OF OBTAINING THE COVERAGE.  |
| 4  | (9) FOR THE PURPOSES OF THIS <u>SECTION</u> , A PERSON IS INDIGENT IF  |
| 5  | THE PERSON WOULD QUALIFY FOR COURT-APPOINTED COUNSEL IN A  |
| 6  | CRIMINAL MATTER.   |
| 7  | (10) An insurer who issues a liability insurance policy  |
| 8  | THAT COMPLIES WITH SUBSECTION (1) OF THIS SECTION SHALL NOT ASK  |
| 9  | FOR, OR REQUIRE AN INSURED TO PROVIDE, THE SERIAL NUMBER OR ANY  |
| 10   | OTHER INFORMATION ABOUT THE SPECIFIC FIREARMS THAT THE INSURED   |
| 11   | OWNS AS A CONDITION OF ISSUING THE LIABILITY INSURANCE POLICY.   |
| 12   | SECTION 3. In Colorado Revised Statutes, add 10-4-122 as   |
| 13   | follows:   |
|  |  |
| 14   | 10-4-122. Firearms liability insurance - homeowners or   |
| <ul><li>14</li><li>15</li></ul>                          | 10-4-122. Firearms liability insurance - homeowners or renter's insurance policies - required notices - rules - definition.  |
|  |  |
| 15   | renter's insurance policies - required notices - rules - definition.   |
| 15<br>16   | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters   |
| 15<br>16<br>17   | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer   |
| 15<br>16<br>17<br>18                                     | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer shall make available coverage for losses or damages to a  |
| 15<br>16<br>17<br>18<br>19                               | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer shall make available coverage for losses or damages to a person, other than the insured, who is injured — as a result of  |
| 15<br>16<br>17<br>18<br>19<br>20                         | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer shall make available coverage for losses or damages to a person, other than the insured, who is injured — as a result of an accidental or unintentional discharge of a firearm,   |
| 15<br>16<br>17<br>18<br>19<br>20<br>21                   | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer shall make available coverage for losses or damages to a person, other than the insured, who is injured as a result of an accidental or unintentional discharge of a firearm, including, but not limited to, death, injury, or property damage,   |
| 15<br>16<br>17<br>18<br>19<br>20<br>21<br>22             | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer shall make available coverage for losses or damages to a person, other than the insured, who is injured as a result of an accidental or unintentional discharge of a firearm, including, but not limited to, death, injury, or property damage, that meets the requirements set forth in section 18-12-116.   |
| 15<br>16<br>17<br>18<br>19<br>20<br>21<br>22<br>23       | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer shall make available coverage for losses or damages to a person, other than the insured, who is injured as a result of an accidental or unintentional discharge of a firearm, including, but not limited to, death, injury, or property damage, that meets the requirements set forth in section 18-12-116.  (2) (a) On and after January 1, 2026, an insurer shall   |
| 15<br>16<br>17<br>18<br>19<br>20<br>21<br>22<br>23<br>24 | renter's insurance policies - required notices - rules - definition.  (1) As part of a homeowners, condo unit owners, or renters insurance policy that includes liability coverage, an insurer shall make available coverage for losses or damages to a person, other than the insured, who is injured as a result of an accidental or unintentional discharge of a firearm, including, but not limited to, death, injury, or property damage, that meets the requirements set forth in section 18-12-116.  (2) (a) On and after January 1, 2026, an insurer shall include the following notifications in the summary disclosure |

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| 1  | ANY ACCIDENTAL OR UNINTENTIONAL DISCHARGE OF A FIREARM, AS         |
|----|--|
| 2  | DESCRIBED IN SECTION 18-12-116; AND                                |
| 3  | (II) THE COVERAGE MAY RESULT IN AN INCREASED PREMIUM, BUT          |
| 4  | THAT THE INSURER MAY REDUCE OR ELIMINATE THE PREMIUM IF THE        |
| 5  | APPLICANT OR POLICYHOLDER, AS APPLICABLE, SUBMITS PHOTOGRAPHIC     |
| 6  | OR OTHER EVIDENCE ACCEPTABLE TO THE INSURER DEMONSTRATING THAT     |
| 7  | THE APPLICANT OR POLICYHOLDER POSSESSES A GUN SAFE OR OTHER        |
| 8  | SECURE CONTAINER AND THAT SHOWS THE LOCATION IN THE HOME WHERE     |
| 9  | THE GUN SAFE OR OTHER SECURE CONTAINER IS PERMANENTLY AFFIXED      |
| 10 | OR REGULARLY KEPT.   |
| 11 | (b) AN INSURER MAY DENY AN APPLICANT THE COVERAGE                  |
| 12 | DESCRIBED IN SUBSECTION (1) OF THIS SECTION BASED ON THE INSURER'S |
| 13 | INDIVIDUALIZED ASSESSMENT OF THE RISK RELATED TO COVERING THE      |
| 14 | APPLICANT; EXCEPT THAT AN INSURER SHALL NOT DENY COVERAGE OR A     |
| 15 | CLAIM BASED SOLELY ON AN APPLICANT'S FAILURE TO RESPONSIBLY AND    |
| 16 | SECURELY STORE A FIREARM IN VIOLATION OF SECTION 18-12-114.        |
| 17 | (c) AN INSURER WHO ISSUES A LIABILITY INSURANCE POLICY             |
| 18 | DESCRIBED IN SUBSECTION (1) OF THIS SECTION SHALL NOT ASK FOR, OR  |
| 19 | REQUIRE AN INSURED TO PROVIDE, THE SERIAL NUMBER OR ANY OTHER      |
| 20 | INFORMATION ABOUT THE SPECIFIC FIREARMS THAT THE INSURED OWNS AS   |
| 21 | A CONDITION OF ISSUING THE LIABILITY INSURANCE POLICY.             |
| 22 | (3) THE COMMISSIONER MAY ADOPT RULES NECESSARY TO                  |
| 23 | IMPLEMENT THIS SECTION.  |
| 24 | (4) As used in this section, unless the context otherwise          |
| 25 | REQUIRES, "FIREARM" HAS THE SAME MEANING AS SET FORTH IN SECTION   |
| 26 | 18-12-101.   |
| 27 |  |

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| 1 | <b>SECTION 4.</b> Effective date. This act takes effect January 1,            |
|---|---|
| 2 | 2025.   |
| 3 | SECTION 5. Safety clause. The general assembly finds,                         |
| 4 | determines, and declares that this act is necessary for the immediate         |
| 5 | preservation of the public peace, health, or safety or for appropriations for |
| 6 | the support and maintenance of the departments of the state and state         |
| 7 | institutions.   |

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