Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 24-0091.01 Jane Ritter x4342

HOUSE BILL 24-1101

HOUSE SPONSORSHIP

Mabrey and Snyder,

SENATE SPONSORSHIP

(None),

House Committees

Senate Committees

Judiciary

A BILL FOR AN ACT

101 CONCERNING EMPOWERING VICTIMS BY ENHANCING ACCESS TO RESTORATIVE JUSTICE IN CRIMINAL CASES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill makes changes to increase access to restorative justice practices (restorative justice) in Colorado, specifically by:

- Creating a victim-survivor right to participate in restorative justice in the criminal and juvenile justice systems;
- Requiring that victim-survivors be informed of their statutory right to restorative justice and how to exercise it;

- Creating a victim-survivor right to request restorative justice as an alternative to, or in addition to, prosecution;
- Establishing the victim-survivor's right to accept or decline participation in restorative justice, and the right to change that decision, at any stage in the proceedings;
- Creating a victim-survivor right to restorative justice with trained facilitators who adhere to the Colorado restorative justice coordinating council's code of conduct and standards of training and practice, as amended;
- Requiring that, in cases of domestic violence or unlawful sexual behavior, when a victim-survivor requests restorative justice, the victim-survivor has a right to restorative justice with a facilitator who has specialized training and experience to address the issues specific to those cases;
- Requiring that participation in restorative justice by a responsible party is voluntary;
- Mandating that restorative justice is confidential and information obtained through a restorative justice practice must not be disclosed by any party to the practice without the agreement of all parties involved;
- Requiring the state restorative justice coordinating council to develop, on or before August 30, 2024, 2 standardized forms to advise victim-survivors of their right to restorative justice in criminal and juvenile cases and a confidentiality agreement to use in restorative justice;
- Clarifying that the legal authority of a prosecutor to make decisions about prosecution is preserved;
- Creating a funding source for restorative justice through the offender services fund;
- Eliminating language in statute that prohibits the use of restorative justice in cases involving domestic partner violence, protective orders, stalking, and unlawful sexual behavior;
- Requiring the department of corrections to accommodate victim-survivor requests for victim-offender dialogues; maintain an accountability letter bank for inmates to send letters of accountability, apology, or remorse to victim-survivors; inform victim-survivors of the availability of such letters; and adopt policies requiring adherence to the principles of victim empowerment; and
- Eliminating outdated language related to fees for restorative justice in multiple statutes.

-2- HB24-1101

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add article 11.6 to
3	title 16 as follows:
4	ARTICLE 11.6
5	Restorative Justice in the Criminal Justice System
6	16-11.6-101. Legislative declaration. (1) THE GENERAL
7	ASSEMBLY FINDS AND DECLARES THAT:
8	(a) Empowering victim-survivor healing, promoting
9	OFFENDER ACCOUNTABILITY, AND REDUCING RECIDIVISM HELPS THE
10	CRIMINAL JUSTICE SYSTEM MEET ITS FUNDAMENTAL GOAL OF ENSURING
11	PUBLIC SAFETY. INCREASED VICTIM-SURVIVOR PARTICIPATION IN
12	RESTORATIVE JUSTICE PRACTICES FURTHERS THIS GOAL.
13	(b) VICTIM-SURVIVORS OF CRIME OFTEN EXPERIENCE
14	LONG-LASTING TRAUMA ACCOMPANIED BY SEVERE PHYSICAL,
15	PSYCHOLOGICAL, EMOTIONAL, SOCIAL, AND ECONOMIC CONSEQUENCES,
16	MANY OF WHICH ARE NOT ADEQUATELY ADDRESSED BY THE ADVERSARIAL
17	LEGAL SYSTEM;
18	(c) International resolutions, federal and state laws,
19	AND PROFESSIONAL ORGANIZATIONS INCREASINGLY RECOGNIZE THAT
20	VICTIM-SURVIVORS DESERVE THE OPPORTUNITY TO PARTICIPATE IN
21	PROCESSES INCORPORATING RESTORATIVE JUSTICE PRINCIPLES AND
22	PRACTICES TO REDRESS THE IMPACTS OF CRIME;
23	(d) The United Nations has adopted five resolutions
24	PERTAINING TO RESTORATIVE JUSTICE (1999, 2000, 2002, 2016, AND
25	2018), INCLUDING "BASIC PRINCIPLES ON THE USE OF RESTORATIVE
26	JUSTICE PROGRAMS IN CRIMINAL MATTERS";
27	(e) In 1997, the United States department of justice's

-3- HB24-1101

1	NATIONAL INSTITUTE OF CORRECTIONS PROPOSED VICTIM-CENTERED
2	RESTORATIVE JUSTICE PRINCIPLES FOCUSING ON THE NEED TO PROMOTE
3	OFFENDER ACCOUNTABILITY AND COMMUNITY INVOLVEMENT TO IMPROVE
4	INDIVIDUAL AND PUBLIC SAFETY;
5	(f) In 2022, the reauthorization of the federal "Violence
6	AGAINST WOMEN ACT", 42 U.S.C. SEC. 14043 ET SEQ., PROMOTED AND
7	ENCOURAGED THE DEVELOPMENT AND IMPLEMENTATION OF RESTORATIVE
8	JUSTICE PRACTICES TO IMPROVE THE CRIMINAL LEGAL RESPONSE AND
9	SERVICES TO VICTIMS OF DOMESTIC VIOLENCE, DATING VIOLENCE, SEXUAL
10	ASSAULT, AND STALKING;
11	(g) IN 2020, THE AMERICAN BAR ASSOCIATION ADOPTED A
12	RESOLUTION URGING PROSECUTORS, DEFENSE ATTORNEYS, JUDGES,
13	PROBATION OFFICERS, PAROLE AUTHORITIES, LEGISLATIVE POLICYMAKERS,
14	AND COMMUNITY PARTNER ORGANIZATIONS TO CONSIDER USING
15	RESTORATIVE JUSTICE RESPONSES AS AN ALTERNATIVE OR ADJUNCT TO
16	PROSECUTION IN APPROPRIATE CASES; AND
17	(h) IN 1992, THE CITIZENS OF COLORADO ADOPTED A VICTIM'S
18	RIGHTS AMENDMENT TO THE STATE CONSTITUTION, SECTION 16a OF
19	ARTICLE II, AND THE "VICTIM RIGHTS ACT", PART 3 OF ARTICLE 4.1 OF
20	TITLE 24, JOINING THIRTY-THREE OTHER STATES IN ENACTING
21	CONSTITUTIONAL PROVISIONS THAT RECOGNIZE AS A FOUNDATIONAL
22	PRINCIPLE OF OUR CRIMINAL JUSTICE SYSTEM THAT VICTIM-SURVIVORS OF
23	CRIMES HAVE THE RIGHT TO BE HEARD, INFORMED, AND PRESENT AT
24	CRITICAL STAGES OF PROCEEDINGS, AND TO BE TREATED WITH FAIRNESS,
25	RESPECT, AND DIGNITY.
26	(2) THE GENERAL ASSEMBLY FURTHER FINDS THAT:
27	(a) Cases involving sexual assault and domestic and

-4- HB24-1101

1	INTIMATE PARTNER VIOLENCE PRESENT UNIQUE AND COMPLEX ISSUES
2	THAT THE CRIMINAL AND CIVIL LEGAL SYSTEMS OFTEN PROVE
3	INADEQUATE TO ADDRESS;
4	(b) In 2020, forty-six state domestic violence and sexual
5	ASSAULT COALITIONS SIGNED THE "MOMENT OF TRUTH" POLICY
6	STATEMENT THAT PROMOTES COMMUNITY-BASED PRACTICES THAT
7	ENCOURAGE SAFETY, SUPPORT, ACCOUNTABILITY, AND HEALING AND
8	CAUTIONS AGAINST INCREASED POLICING, PROSECUTION, AND
9	IMPRISONMENT AS THE PRIMARY SOLUTION TO GENDER-BASED VIOLENCE
10	(c) ACCORDING TO MULTIPLE VICTIM-SURVIVOR INTERVIEWS AND
11	STUDIES, PARTICIPATION IN RESTORATIVE JUSTICE PRACTICES HAS BEEN
12	DETERMINED TO SIGNIFICANTLY INCREASE A VICTIM-SURVIVOR'S
13	SATISFACTION WITH THE CRIMINAL LEGAL SYSTEM, ENHANCE THE
14	VICTIM-SURVIVOR'S FEELING OF SAFETY, AND CONTRIBUTE TO THE
15	VICTIM-SURVIVOR'S HEALING;
16	(d) By engaging directly in facilitated conversations with
17	THE RESPONSIBLE PARTY DURING RESTORATIVE JUSTICE
18	VICTIM-SURVIVORS REPORT FULFILLING THEIR DESIRE TO GET QUESTIONS
19	ANSWERED, UNDERSTAND THE REASONS FOR THE CRIME, SHARE THEIR
20	STORIES ABOUT THE INJURIOUS IMPACT OF THE CRIME ON THEM AND THEIR
21	FAMILY, AND GAUGE THE ACCOUNTABILITY OF THE RESPONSIBLE PARTY
22	(e) INTERVIEWS AND STUDIES HAVE FURTHER ESTABLISHED THAT
23	RESTORATIVE JUSTICE PRACTICES CAN SATISFY A VICTIM-SURVIVOR'S
24	DESIRE FOR PARTICIPATING IN SETTING CONSEQUENCES AND
25	COMMUNICATING THE VICTIM-SURVIVOR'S NEEDS TO "MAKE THINGS
26	RIGHT", ADDRESS UNDERLYING ISSUES THAT DECREASES THE LIKELIHOOD

THAT THE RESPONSIBLE PARTY WILL RE-OFFEND OR RE-VICTIMIZE THE

27

-5- HB24-1101

1	VICTIM-SURVIVOR OR SOMEONE ELSE, AND EMPOWER THE
2	VICTIM-SURVIVOR TO REGAIN CONTROL OVER THE VICTIM-SURVIVOR'S
3	LIFE;
4	(f) Numerous studies have reported that victim-survivors
5	WHO PARTICIPATED IN RESTORATIVE JUSTICE ARE HIGHLY SATISFIED WITH
6	THE PROCESS, BELIEVE IT WAS FAIR, BELIEVE THAT JUSTICE WAS DONE,
7	FEEL THAT THEY WERE LISTENED TO, AND HAVE A HEIGHTENED SENSE OF
8	SAFETY WITH A DIMINISHED FEAR; AND
9	(g) Although restorative justice practices are
10	STATUTORILY AVAILABLE FOR MOST VICTIM-SURVIVORS OF CRIME IN
11	COLORADO, MANY VICTIM-SURVIVORS ARE UNAWARE OF IT AND REQUESTS
12	FOR ACCESS HAVE BEEN DENIED, RESULTING IN DISPROPORTIONATELY LOW
13	PARTICIPATION. COLORADO VICTIM-SURVIVORS HAVE A RIGHT TO ELECT
14	TO PARTICIPATE IN RESTORATIVE JUSTICE AND ARE BEING DEPRIVED OF
15	THE OPPORTUNITY TO OBTAIN THE BENEFITS RESTORATIVE JUSTICE
16	PROVIDES.
17	(3) THEREFORE, IN ORDER TO EMPOWER, PROTECT, AND FURTHER
18	THE HEALING, SATISFACTION, AND SAFETY OF VICTIM-SURVIVORS OF
19	CRIME, THE GENERAL ASSEMBLY ACKNOWLEDGES AND PROMOTES THE
20	INTEGRATION OF RESTORATIVE JUSTICE INTO THE CRIMINAL AND
21	CHILDREN'S CODE AND SUPPORTS PROVIDING INCREASED ACCESS TO
22	RESTORATIVE JUSTICE PRACTICES FOR VICTIM-SURVIVORS WHO REQUEST
23	IT.
24	16-11.6-102. Definitions. As used in this article 11.6, and for
25	NO OTHER PURPOSE, INCLUDING THE EXPANSION OF THE RIGHTS OF ANY
26	DEFENDANT:
27	(1) "CRIME" MEANS ANY FELONY OR MISDEMEANOR OFFENSE SET

-6- HB24-1101

1	FORTH IN TITLE 18.
2	(2) "LAWFUL REPRESENTATIVE" MEANS ANY PERSON WHO IS
3	DESIGNATED BY THE VICTIM-SURVIVOR OR APPOINTED BY THE COURT TO
4	ACT IN THE BEST INTERESTS OF THE VICTIM-SURVIVOR.
5	(3) "RESTORATIVE JUSTICE" AND "RESTORATIVE JUSTICE
6	PRACTICES" HAVE THE SAME MEANINGS AS SET FORTH IN SECTIONS
7	19-1-103, 19-2.5-102, AND 18-1-901.
8	(4) "RESTORATIVE JUSTICE COUNCIL" MEANS THE STATE
9	RESTORATIVE JUSTICE COORDINATING COUNCIL ESTABLISHED IN SECTION
10	13-3-116.
11	(5) "VICTIM-SURVIVOR" MEANS ANY NATURAL PERSON AGAINST
12	WHOM ANY CRIME, AS DEFINED IN SUBSECTION (1) OF THIS SECTION, HAS
13	BEEN PERPETRATED OR ATTEMPTED, UNLESS THE PERSON IS ACCOUNTABLE
14	FOR THE CRIME, OR A CRIME ARISING FROM THE SAME CONDUCT OR PLAN,
15	OR, IF SUCH PERSON IS DECEASED OR INCAPACITATED, THE PERSON'S
16	SPOUSE, PARENT, LEGAL GUARDIAN, CHILD, SIBLING, GRANDPARENT,
17	GRANDCHILD, SIGNIFICANT OTHER, OR OTHER LAWFUL REPRESENTATIVE.
18	IT IS THE INTENT OF THE GENERAL ASSEMBLY THAT THIS DEFINITION OF
19	THE TERM "VICTIM-SURVIVOR" APPLIES ONLY TO THIS ARTICLE 11.6 AND
20	SHALL NOT BE APPLIED TO ANY OTHER PROVISION OF THE LAWS OF THE
21	STATE OF COLORADO THAT REFER TO THE TERM "VICTIM" OR
22	"VICTIM-SURVIVOR".
23	16-11.6-103. Restorative justice - rights and responsibilities.
24	(1) A VICTIM-SURVIVOR HAS THE RIGHT TO:
25	(a) PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES, INCLUDING
26	THE RIGHT TO BE FULLY INFORMED ABOUT THE PRINCIPLES, VALUES, AND
27	GOALS OF RESTORATIVE JUSTICE AND THE AVAILABILITY OF RESTORATIVE

-7- HB24-1101

JUSTICE PRACTICES IN E	VERY JUDICIAL DISTRICT T	THROUGHOUT THE STATE:

1

2

3

4

5

6

7

8

25

26

27

(b) ACCEPT, DECLINE, OR RECONSIDER THE DECISION TO PARTICIPATE IN RESTORATIVE JUSTICE AT ANY STAGE OF THE CRIMINAL OR JUVENILE PROCESS, FROM ARREST THROUGH DISPOSITION, INCLUDING POST-SENTENCING. THE VICTIM-SURVIVOR'S DECISION MUST BE KNOWING AND VOLUNTARY AFTER BEING INFORMED OF THE VICTIM-SURVIVOR'S RIGHTS AND IS NOT CONTINGENT ON THE DECISION OF ANY ALLEGED

RESPONSIBLE PARTY TO PARTICIPATE.

- 9 (c) BE PROVIDED RESTORATIVE JUSTICE PRACTICES BY A TRAINED 10 FACILITATOR WHO ADHERES TO THE COLORADO RESTORATIVE JUSTICE 11 FACILITATOR CODE OF CONDUCT AND STANDARDS OF TRAINING AND 12 PRACTICE, AS ADOPTED OR SUBSEQUENTLY AMENDED BY THE 13 RESTORATIVE JUSTICE COUNCIL. IF THE UNDERLYING CASE INCLUDES AN 14 ACT OF DOMESTIC VIOLENCE, AS DEFINED IN SECTION 18-6-800.3 (1), OR 15 ANY SEX OFFENSE, AS DESCRIBED IN SECTION 18-1.3-1003 (5), THE 16 VICTIM-SURVIVOR MUST BE PROVIDED WITH RESTORATIVE JUSTICE 17 PRACTICES CONVENED BY CO-FACILITATORS, ONE OF WHOM HAS 18 BACKGROUND, TRAINING, AND EXPERIENCE AS A VICTIM ADVOCATE AND 19 IN FACILITATING HIGH-IMPACT CASES; IS FAMILIAR WITH SURROGATE, 20 PROXY, AND VICARIOUS PRACTICES; AND POSSESSES AN UNDERSTANDING 21 OF GENDER-BASED AND INTIMATE PARTNER VIOLENCE AND TRAUMA, THE 22 DYNAMICS OF POWER IMBALANCES, CONTROL, AND MANIPULATION IN 23 PERSONAL RELATIONSHIPS, AND OTHER SIMILAR ISSUES PRESENTED BY 24 THESE UNIQUE CASES.
 - (d) AT ANY POINT, REQUEST ACCESS TO RESTORATIVE JUSTICE PRACTICES AS AN ALTERNATIVE TO, OR IN ADDITION TO, PROSECUTION; AND

-8- HB24-1101

(e) PARTICIPATE IN AN APPROPRIATE ALTERNATIVE PRACTICE DESIGNED TO MEET THE VICTIM-SURVIVOR'S NEEDS, SUCH AS SURROGATE, PROXY, OR VICARIOUS PRACTICES, IF A DEFENDANT IS UNAVAILABLE OR DECLINES TO PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES.

- THE RIGHTS AFFORDED TO A VICTIM-SURVIVOR PURSUANT
 TO THIS SECTION ARE LIMITED TO CRIMES AS DEFINED IN SECTION
 16-11.6-102. HOWEVER, LAW ENFORCEMENT AND PROSECUTORIAL
 AGENCIES ARE ENCOURAGED TO PROVIDE RESTORATIVE JUSTICE
 ADVISEMENTS AND TO CONSIDER THE USE OF RESTORATIVE JUSTICE
 PRACTICES IN ALL CRIMINAL AND JUVENILE CASES AS AN ALTERNATIVE OR
 IN ADDITION TO PROSECUTION.
 - (3) UNLESS THE CASE INVOLVES DOMESTIC VIOLENCE, AS DEFINED IN SECTION 18-6-800.3 (1), OR A SEX OFFENSE, AS DESCRIBED IN SECTION 18-1.3-1003 (5), LAW ENFORCEMENT, PROSECUTORIAL, AND JUDICIAL AGENCIES SHALL ENSURE THAT A VICTIM-SURVIVOR IS NOTIFIED OF THE RIGHTS SET FORTH IN SUBSECTION (1) OF THIS SECTION. THE AGENCIES SHALL ASSIST THE VICTIM-SURVIVOR IN OBTAINING THE INFORMATION NECESSARY TO PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES, PROVIDE THE VICTIM-SURVIVOR WITH THE RESTORATIVE JUSTICE ADVISEMENT FORM CREATED PURSUANT TO SECTION 16-11.6-105, AND DIRECT THE VICTIM-SURVIVOR TO THE RESTORATIVE JUSTICE COUNCIL'S WEBSITE.
 - (4) If the case involves domestic violence, as defined in section 18-6-800.3 (1), or a sex offense, as described in section 18-1.3-1003 (5), prosecutorial and judicial agencies shall ensure that a victim-survivor is afforded the rights set forth in subsection (1) of this section. The agencies shall assist the victim-survivor in obtaining the information necessary to

-9- HB24-1101

1	PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES, PROVIDE THE
2	VICTIM-SURVIVOR WITH THE RESTORATIVE JUSTICE ADVISEMENT FORM
3	CREATED PURSUANT TO SECTION 16-11.6-105, AND DIRECT THE
4	VICTIM-SURVIVOR TO THE RESTORATIVE JUSTICE COUNCIL'S WEBSITE.
5	(5) A JUVENILE VICTIM-SURVIVOR WHO IS UNDER EIGHTEEN YEARS
6	OF AGE WHO ELECTS TO PARTICIPATE IN RESTORATIVE JUSTICE SHALL
7	OBTAIN WRITTEN CONSENT FROM A PARENT OR LEGAL GUARDIAN AND HAS
8	THE RIGHT TO THE ASSISTANCE OF A PARENT, A LEGAL GUARDIAN, LEGAL
9	COUNSEL, OR OTHER ADULT AS SELECTED BY THE JUVENILE.
10	16-11.6-104. Restorative justice - consent - confidentiality.
11	(1) PARTICIPATION IN RESTORATIVE JUSTICE PRACTICES IS VOLUNTARY.
12	THE DISTRICT ATTORNEY, VICTIM ADVOCATE, OR OTHER DESIGNATED
13	DISTRICT ATTORNEY PERSONNEL SHALL OBTAIN, IN WRITING, THROUGH
14	EXECUTION OF THE ADVISEMENT FORM CREATED PURSUANT TO SECTION
15	16-11.6-105, the knowing, informed, and voluntary consent of
16	THE VICTIM-SURVIVOR, RESPONSIBLE PARTY, OR CHARGED JUVENILE
17	AFTER FULL ADVISEMENT OF THE RIGHTS SET FORTH IN SECTION
18	16-11.6-103. Any party may withdraw consent at any stage of the
19	PROCESS. RESTORATIVE JUSTICE PRACTICES CONDUCTED WITH THE
20	CONSENT OF A DEFENDANT OR JUVENILE CHARGED IN JUVENILE COURT ARE
21	SUBJECT TO ALL CONSTITUTIONAL PROTECTIONS AND MUST NOT BE USED
22	TO INTERFERE WITH OR FORCE A WAIVER OF A DEFENDANT'S OR JUVENILE'S
23	CONSTITUTIONAL RIGHTS.
24	(2) STATEMENTS AND COMMUNICATIONS ELICITED IN THE
25	APPLICATION TO OR DURING THE COURSE OF RESTORATIVE JUSTICE
26	PRACTICES ARE CONFIDENTIAL AND MUST NOT BE DISCLOSED BY ANY
27	DADTICIDANT TO ANY OTHER REPSON OF TO THE COURT UNIT ESS OTHERWISE

-10- HB24-1101

AGREED TO IN WRITING BY ALL THE PARTICIPANTS AT THE TIME OF THE PRACTICE, EXCEPT AS PROVIDED IN SUBSECTION (4) OF THIS SECTION.

- (3) PARTICIPATION IN, OR DECLINING TO PARTICIPATE IN, RESTORATIVE JUSTICE PRACTICES MUST NOT BE USED AGAINST THE DEFENDANT OR JUVENILE OR TO INCREASE THE SEVERITY OF ANY SENTENCE IN ANY RELATED PROCEEDING AGAINST THE DEFENDANT OR JUVENILE. A STATEMENT MADE OR ACTION TAKEN IN THE COURSE OF RESTORATIVE JUSTICE PRACTICES MUST NOT BE USED AS EVIDENCE TO CHARGE OR PROSECUTE THE DEFENDANT OR JUVENILE, UNLESS THE DEFENDANT OR JUVENILE COMMITS A CHARGEABLE OFFENSE DURING THE RESTORATIVE JUSTICE PRACTICE.
 - (4) THE RESTORATIVE JUSTICE FACILITATOR SHALL NOTIFY THE COURT PRESIDING OVER A CRIMINAL OR JUVENILE CASE OF PARTICIPATION IN A RESTORATIVE JUSTICE PRACTICE IN WHICH THE DEFENDANT OR JUVENILE WAS INVOLVED. THE COURT MAY CONSIDER THE COMPLETION OF THE RESTORATIVE JUSTICE PRACTICE AT SENTENCING.
 - 16-11.6-105. Restorative justice advisement of rights to victim forms. (1) If a criminal case has been filed, the district attorney, victim advocate, or other designated district attorney personnel shall inform the victim-survivor of the victim-survivor's right to participate in restorative justice practices in writing using the form developed by the restorative justice council pursuant to subsection (2)(a) of this section.
 - (2) (a) ON OR BEFORE DECEMBER 31, 2024, THE RESTORATIVE JUSTICE COUNCIL, IN COLLABORATION WITH A STATEWIDE ORGANIZATION REPRESENTING VICTIMS OF DOMESTIC VIOLENCE AND SEXUAL ASSAULT, SHALL DEVELOP A RESTORATIVE JUSTICE ADVISEMENT FORM TO INFORM

-11- HB24-1101

1	VICTIM-SURVIVORS ABOUT THEIR RIGHT TO PARTICIPATE IN RESTORATIVE
2	JUSTICE, INCLUDING THE PRINCIPLES, VALUES, GOALS, AND DETAILS OF
3	RESTORATIVE JUSTICE; HOW TO ACCESS RESTORATIVE JUSTICE; THEIR
4	RIGHT TO ACCEPT, DECLINE, OR CHANGE THE DECISION TO PARTICIPATE IN
5	RESTORATIVE JUSTICE; THE ROLE OF THE RESTORATIVE JUSTICE COUNCIL;
6	AND A STATEWIDE DIRECTORY OF RESTORATIVE JUSTICE PROGRAMS AND
7	PRACTITIONERS FROM WHICH A VICTIM-SURVIVOR CAN IDENTIFY A
8	PROGRAM OR PRACTITIONER TO SUIT THE VICTIM-SURVIVOR'S NEEDS. THE
9	RESTORATIVE JUSTICE COUNCIL AND THE JUDICIAL DEPARTMENT SHALL
10	POST THE FORM ON THEIR WEBSITES IN AN ACCESSIBLE FORMAT.
11	(b) On or before August 30, 2024, the restorative justice
12	COUNCIL, IN COLLABORATION WITH A STATEWIDE COALITION OF
13	RESTORATIVE JUSTICE PRACTITIONERS AND A STATEWIDE ORGANIZATION
14	REPRESENTING VICTIMS OF DOMESTIC VIOLENCE AND SEXUAL ASSAULT,
15	SHALL DEVELOP A RESTORATIVE JUSTICE PRACTICES FORM. THE FORM
16	MUST COMPLY WITH THE CONFIDENTIALITY REQUIREMENTS SET FORTH IN
17	SECTION 16-11.6-104 (2). THE RESTORATIVE JUSTICE COUNCIL AND THE
18	JUDICIAL DEPARTMENT SHALL POST THE FORM ON THEIR WEBSITES IN AN
19	ACCESSIBLE FORMAT.
20	16-11.6-106. Restorative justice - legal authority to prosecute.
21	Nothing in this article 11.6 restricts the district attorney's
22	LEGAL AUTHORITY UNDER THE CONSTITUTION AND LAWS OF THE STATE TO
23	PROSECUTE A CASE.
24	16-11.6-107. Application of article. The provisions of this
25	ARTICLE 11.6 ALSO APPLY TO ARTICLE 2.5 OF TITLE 19.
26	SECTION 2. In Colorado Revised Statutes, 16-11-214, amend
2.7	(1)(a) as follows:

-12- HB24-1101

16-11-214. Fund created - probation services. (1) (a) There is
created in the state treasury the offender services fund to which must be
credited The offender services fund, referred to in this section as
THE "FUND", IS CREATED IN THE STATE TREASURY. One hundred percent
of any cost of care payments or probation supervision fees paid to the
state pursuant to section 18-1.3-204 (2)(a)(V) or 19-2.5-1120 MUST BE
${\tt CREDITED\:TO\:THE\:FUND,\:and\:} \frac{\mbox{from which}}{\mbox{the general assembly shall make}}$
annual appropriations for administrative and personnel costs for adult and
juvenile probation services, as well as for adjunct adult and juvenile
probation services in the judicial department, including treatment
services; contract services; drug and alcohol treatment services, including
continuous alcohol monitoring; RESTORATIVE JUSTICE PRACTICES; and
program development; and for associated administrative and personnel
costs. If the defendant is represented by court-appointed counsel
DUE TO INDIGENCY, RESTORATIVE JUSTICE FEES MUST BE PAID OUT OF THE
FUND WHEN RESTORATIVE JUSTICE PRACTICES ARE REQUESTED BY A
VICTIM-SURVIVOR. Any money remaining in the fund at the end of any
fiscal year does not revert to the general fund.
SECTION 3. In Colorado Revised Statutes, amend 17-28-103 as
follows:
17-28-103. Victim-offender dialogue program - accountability
letter bank. (1) The department is authorized to establish a pilot
program, when funds become available, in its correctional facilities to
THERE IS ESTABLISHED IN THE DEPARTMENT A VICTIM-OFFENDER
DIALOGUE PROGRAM TO facilitate victim-initiated victim-offender
conferences whereby DIALOGUES. A victim of a crime may request a
facilitated conference DIALOGUE with the offender who committed the

-13- HB24-1101

crime, if the offender is in the custody of the department. After such a pilot program is established, The department may SHALL establish policies and procedures for the victim-offender conferences DIALOGUES using TRAINED volunteers AND FACILITATORS to facilitate the conferences DIALOGUES. The TRAINED volunteers AND FACILITATORS shall complete the department's volunteer and facility-specific training programs and complete high-risk victim-offender training and victim advocacy training. The department shall not compensate or reimburse a volunteer or victim for any expenses nor otherwise incur any additional expenses to establish or operate the victim-offender conferences pilot program. If a pilot program is available, and Subsequent to the A victim's or the A victim representative's request, the department shall arrange such a conference DIALOGUE only after determining that the conference would be safe and only if the offender agrees to participate. The purposes of the conference shall be DIALOGUE ARE to enable the victim to meet the offender, to obtain answers to questions only the offender can answer, to assist the victim in healing from the impact of the crime, and to promote a sense of remorse and acceptance of responsibility by the offender that may contribute to his or her THE OFFENDER'S rehabilitation.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

(2) The department shall not deny the right to participate in a victim-offender dialogue, as described in this section, to any victim-survivor when requested by the victim-survivor. If the department determines that substantial safety concerns are involved, the department may take reasonable measures to ensure the safety of all involved in the victim-offender dialogue while continuing to adhere to the principles of victim empowerment as set forth in article 11.6 of title 16.

-14- HB24-1101

1	(3) THE DEPARTMENT SHALL CREATE AND MAINTAIN AN
2	ACCOUNTABILITY LETTER BANK. AN OFFENDER MAY SEND A LETTER TO
3	ANY VICTIM-SURVIVOR OF THE OFFENDER'S OFFENSE THROUGH THE
4	ACCOUNTABILITY LETTER BANK TO EXPRESS ACCOUNTABILITY AND
5	REMORSE, OFFER AN APOLOGY, AND OTHERWISE ACKNOWLEDGE
6	RESPONSIBILITY TO THE PERSON OR PERSONS HARMED BY THE OFFENDER'S
7	CRIME. UPON RECEIPT OF AN ACCOUNTABILITY LETTER, THE DEPARTMENT
8	SHALL, USING A DEPARTMENT STAFF MEMBER KNOWLEDGEABLE AND
9	TRAINED IN RESTORATIVE JUSTICE, NOTIFY THE PERSON OR PERSONS
10	HARMED BY THE OFFENDER OF THE EXISTENCE OF THE LETTER THROUGH
11	ANY AVAILABLE VICTIM NOTIFICATION SYSTEM. THE PERSON NOTIFYING
12	THE PERSON OR PERSONS HARMED SHALL OFFER MEANINGFUL
13	INFORMATION ABOUT VICTIM-OFFENDER DIALOGUES AND RESTORATIVE
14	JUSTICE PRACTICES GENERALLY. THE DEPARTMENT SHALL PROVIDE
15	ACCESS TO THE ACCOUNTABILITY LETTER AT THE REQUEST OF THE PERSON
16	OR PERSONS HARMED. THE DEPARTMENT SHALL ALLOW A
17	VICTIM-SURVIVOR WHO OPTED OUT OF NOTIFICATION PURSUANT TO THIS
18	SUBSECTION (3) THE OPPORTUNITY TO OPT BACK IN AT ANY TIME.
19	SECTION 4. In Colorado Revised Statutes, 18-1.3-104, amend
20	(1)(b.5)(I) as follows:
21	18-1.3-104. Alternatives in imposition of sentence. (1) Within
22	the limitations of the applicable statute pertaining to sentencing and
23	subject to the provisions of this title 18, the trial court has the following
24	alternatives in entering judgment imposing a sentence:
25	(b.5) (I) Except as otherwise provided by subparagraph (II) of this
26	paragraph (b.5) SUBSECTION (1)(b.5)(II) OF THIS SECTION, any defendant
27	who, in the determination of the court, is a candidate for an alternative

-15- HB24-1101

sentencing option and who would otherwise be sentenced to imprisonment pursuant to paragraph (b) of this subsection (1) may, as an alternative, be sentenced to a specialized restitution and community service program pursuant to section 18-1.3-302, which may include restorative justice practices, as defined in section 18-1-901 (3)(0.5), if such THE defendant is determined eligible and is SUITABLE FOR AND accepted into such THE program. To be eligible for restorative justice practices, the defendant shall not have been convicted of unlawful sexual behavior as defined in section 16-22-102 (9), C.R.S., a crime in which the underlying factual basis involves domestic violence, as defined in section 18-6-800.3 (1), stalking as defined in section 18-3-602, or violation of a protection order as defined in section 18-6-803.5. If the court orders the defendant to attend a restorative justice practices victim-offender conference, the facilitator of the conference shall provide his or her services for a fee of no more than one hundred twenty-five dollars, based on a sliding scale; however, the fee may be waived by the court. Any statements made during the conference shall be confidential and shall not be used as a basis for charging or prosecuting the defendant unless the defendant commits a chargeable offense during the conference.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

SECTION 5. In Colorado Revised Statutes, 18-1.3-204, **amend** (2)(a)(III.5) as follows:

18-1.3-204. Conditions of probation - interstate compact probation transfer cash fund - creation. (2) (a) When granting probation, the court may, as a condition of probation, require that the defendant:

(III.5) Participate in restorative justice practices, as defined in section 18-1-901 (3)(0.5), if available in the jurisdiction, and IF the

-16- HB24-1101

defendant is determined suitable by a designated restorative justice practices facilitator. If a defendant wants to participate in restorative justice practices, the defendant must make the request to the district attorney or the law enforcement agency administering the program and may SHALL not make the request to the victim VICTIM-SURVIVOR. If requested by the defendant, district attorney, or law enforcement agency, a victim-offender conference may DIALOGUE MUST only be conducted after the victim VICTIM-SURVIVOR is consulted by the district attorney and offered the opportunity to participate or submit a victim impact statement. If a victim VICTIM-SURVIVOR elects not to attend, a victim-offender conference DIALOGUE may be held with a suitable victim surrogate or victim advocate, and the victim VICTIM-SURVIVOR may submit a victim impact statement. To be eligible for restorative justice practices, the defendant shall not have been convicted of unlawful sexual behavior as defined in section 16-22-102 (9), C.R.S., a crime in which the underlying factual basis involves domestic violence, as defined in section 18-6-800.3 (1), stalking as defined in section 18-3-602, or violation of a protection order as defined in section 18-6-803.5. Any statements made during a restorative justice conference shall be confidential and shall not be used as a basis for charging or prosecuting the defendant unless the defendant commits a chargeable offense during the conference. Failure to complete the requirements arising from a restorative justice conference may be DIALOGUE IS NOT considered a violation of probation. Nothing in this subparagraph (III.5) shall be construed to require SUBSECTION (2)(a)(III.5) REQUIRES a victim VICTIM-SURVIVOR to participate in restorative justice practices or a restorative justice victim-offender conference DIALOGUE.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

-17- HB24-1101

1	SECTION 6. In Colorado Revised Statutes, 19-2.5-402, amend
2	(3)(d.5) as follows:
3	19-2.5-402. Juvenile diversion program - authorized - report
4	- allocation of money - legislative declaration - definitions. (3) For
5	purposes of this section:
6	(d.5) "Restorative justice" has the same meaning as set forth in
7	section 19-1-103 SECTION 19-2.5-102.
8	SECTION 7. In Colorado Revised Statutes, 19-2.5-502, amend
9	(2) as follows:
10	19-2.5-502. Petition initiation - petition form and content.
11	(2) If the petition is the first juvenile petition filed against the juvenile in
12	any jurisdiction, and is initiated in a jurisdiction that has restorative
13	justice practices available, the district attorney or the district attorney's
14	designee may determine whether the juvenile is suitable for restorative
15	justice practices. The district attorney shall consider whether the victim
16	VICTIM-SURVIVOR, having been informed about restorative justice
17	practices pursuant to section 24-4.1-303 (11)(g), is requesting
18	consideration of restorative justice practices as an alternative to, OR IN
19	ADDITION TO, formal prosecution; the seriousness of the crime; the crime's
20	impact on the victim VICTIM-SURVIVOR; the best methodology to involve
21	the victim VICTIM-SURVIVOR; whether the juvenile accepts responsibility
22	for, expresses remorse for, and is willing to repair the harm caused by the
23	juvenile's actions; whether the juvenile's parent or legal guardian is
24	willing to support the juvenile in the process; and other programmatic
25	support available. If a juvenile wants to participate in restorative justice
26	practices, the juvenile shall MUST make the request to the district attorney
2.7	or the law enforcement agency administering the program and may SHALL

-18- HB24-1101

not make the request to the victim VICTIM-SURVIVOR. If requested by the juvenile, restorative justice practices may only be conducted after the district attorney consults with the victim VICTIM-SURVIVOR and offers the victim VICTIM-SURVIVOR an opportunity to participate or submit a victim impact statement. If a victim VICTIM-SURVIVOR elects not to attend, a victim-offender conference DIALOGUE may be held with a suitable victim surrogate or victim advocate, and the victim VICTIM-SURVIVOR may submit a victim impact statement. The district attorney may offer dismissal of charges as an option for the successful completion of these and any other conditions imposed and designed to address the harm done to the victim VICTIM-SURVIVOR and the community by the offender, subject to approval by the court.

SECTION 8. In Colorado Revised Statutes, 19-2.5-1101, **amend** (4) as follows:

a juvenile who was adjudicated for an offense that would be a felony or misdemeanor not contained in title 42 if committed by an adult, the court may order the juvenile to participate in an assessment to determine whether the juvenile would be Is suitable for participation in restorative justice practices that would be As a part of the juvenile's sentence. except that the court may not order participation in a restorative justice practice if the juvenile was adjudicated a delinquent for unlawful sexual behavior, as defined in section 16-22-102 (9); a crime in which the underlying factual basis involves domestic violence, as defined in section 18-6-800.3 (1); stalking, as defined in section 18-6-803.5. If the court orders a suitability assessment, the assessor shall provide the services for a fee of no more

-19- HB24-1101

than forty dollars based on a sliding scale consistent with guidelines used
to determine eligibility for appointment of counsel. The court shall not
include payment of this fee as part of any court order. If a juvenile wants
to participate in restorative justice practices, the juvenile must make the
request to the district attorney or the law enforcement agency
administering the program and may SHALL not make the request to the
victim VICTIM-SURVIVOR. If requested by the juvenile or law enforcement
agency, a victim-offender conference DIALOGUE may only be conducted
after the victim VICTIM-SURVIVOR is consulted by the district attorney and
offered an opportunity to participate or submit a victim impact statement.
If a victim VICTIM-SURVIVOR elects not to attend, a THE victim-offender
conference DIALOGUE may be held with a suitable victim surrogate or
victim advocate, and the victim VICTIM-SURVIVOR may submit a victim
impact statement. If the juvenile participates in a restorative justice
practices victim-offender conference, the facilitator shall provide these
services for a fee of no more than one hundred twenty-five dollars based
on a sliding scale consistent with guidelines used to determine eligibility
for appointment of counsel. The court shall not include payment of this
fee as part of any court order.
SECTION 9. In Colorado Revised Statutes, 19-2.5-1103, amend
(1)(l) as follows:
19-2.5-1103. Sentencing schedule - options. (1) Upon
completion of the sentencing hearing pursuant to section 19-2.5-1102, the
court shall enter a decree of sentence or commitment imposing any of the
following sentences or combination of sentences, as appropriate:
(l) (I) Participation in an evaluation to determine whether the

juvenile would be IS suitable for restorative justice practices that would

-20- HB24-1101

be AS a part of the juvenile's sentence. except that the court may not order participation in restorative justice practices if the juvenile was adjudicated a delinquent for unlawful sexual behavior, as defined in section 16-22-102 (9); a crime in which the underlying factual basis involves domestic violence, as defined in section 18-6-800.3 (1); stalking, as defined in section 18-3-602; or violation of a protection order, as defined in section 18-6-803.5. If the court orders participation in restorative justice practices, the facilitator shall provide these services for a fee of no more than one hundred twenty-five dollars based on a sliding scale consistent with guidelines used to determine eligibility for appointment of counsel. The court shall not include payment of this fee as part of any court order. LAW ENFORCEMENT, PROSECUTORIAL, AND JUDICIAL AGENCIES SHALL ENSURE THAT A JUVENILE AND THE JUVENILE'S PARENT OR LEGAL GUARDIAN ARE NOTIFIED OF THE RIGHTS SET FORTH IN SECTION 16-11.6-103. The agencies shall assist the Juvenile and the JUVENILE'S PARENT OR LEGAL GUARDIAN IN OBTAINING THE INFORMATION NECESSARY TO PARTICIPATE IN RESTORATIVE JUSTICE PRACTICES, PROVIDE THE JUVENILE AND THE JUVENILE'S PARENT OR LEGAL GUARDIAN WITH THE RESTORATIVE JUSTICE ADVISEMENT FORM CREATED PURSUANT TO SECTION 16-11.6-105, AND DIRECT THE JUVENILE OR THE JUVENILE'S PARENT OR LEGAL GUARDIAN TO THE RESTORATIVE JUSTICE COUNCIL'S WEBSITE. Nothing in this subsection (1)(1) requires a victim VICTIM-SURVIVOR to participate in a restorative justice victim-offender conference DIALOGUE. PARTICIPATION IN RESTORATIVE JUSTICE PRACTICES IS VOLUNTARY. A JUVENILE IS ENTITLED TO THE RIGHTS SET FORTH IN SECTION 16-11.6-103. THE DISTRICT ATTORNEY, VICTIM ADVOCATE, OR OTHER DESIGNATED DISTRICT ATTORNEY PERSONNEL SHALL OBTAIN, IN

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

-21- HB24-1101

- WRITING, THROUGH EXECUTION OF THE ADVISEMENT FORM CREATED PURSUANT TO SECTION 16-11.6-105, THE KNOWING, INFORMED, AND VOLUNTARY CONSENT OF THE VICTIM-SURVIVOR, RESPONSIBLE PARTY, OR JUVENILE AFTER FULL ADVISEMENT OF THE RIGHTS SET FORTH IN SECTION 16-11.6-103. ANY PARTY MAY WITHDRAW CONSENT AT ANY STAGE OF THE PROCESS. RESTORATIVE JUSTICE PRACTICES CONDUCTED WITH THE CONSENT OF A JUVENILE ARE SUBJECT TO ALL CONSTITUTIONAL PROTECTIONS AND MUST NOT BE USED TO INTERFERE WITH OR FORCE A WAIVER OF A JUVENILE'S CONSTITUTIONAL RIGHTS.
 - (III) STATEMENTS AND COMMUNICATIONS ELICITED IN THE APPLICATION TO OR DURING THE COURSE OF RESTORATIVE JUSTICE PRACTICES ARE CONFIDENTIAL AND MUST NOT BE DISCLOSED BY ANY PARTICIPANT TO ANY OTHER PERSON OR TO THE COURT UNLESS OTHERWISE AGREED TO IN WRITING BY ALL THE PARTICIPANTS AT THE TIME OF THE PRACTICE, EXCEPT AS PROVIDED IN SUBSECTION (1)(1)(V) OF THIS SECTION.

- (IV) PARTICIPATION IN, OR DECLINING TO PARTICIPATE IN, RESTORATIVE JUSTICE PRACTICES MUST NOT BE USED AGAINST THE JUVENILE OR TO INCREASE THE SEVERITY OF ANY SENTENCE IN ANY RELATED PROCEEDING AGAINST THE JUVENILE. A STATEMENT MADE OR ACTION TAKEN IN THE COURSE OF RESTORATIVE JUSTICE PRACTICES MUST NOT BE USED AS EVIDENCE TO CHARGE OR PROSECUTE THE JUVENILE, UNLESS THE JUVENILE COMMITS A CHARGEABLE OFFENSE DURING THE RESTORATIVE JUSTICE PRACTICE.
- (V) THE RESTORATIVE JUSTICE FACILITATOR SHALL NOTIFY THE COURT PRESIDING OVER A JUVENILE CASE OF PARTICIPATION IN A RESTORATIVE JUSTICE PRACTICE IN WHICH THE JUVENILE WAS INVOLVED. THE COURT MAY CONSIDER THE COMPLETION OF THE RESTORATIVE

-22- HB24-1101

1	JUSTICE PRACTICE AT SENTENCING.
2	SECTION 10. In Colorado Revised Statutes, 19-2.5-1108,
3	amend (2)(a)(X) as follows:
4	19-2.5-1108. Probation - terms - release - revocation -
5	graduated responses system - report - rules - definition.
6	(2) (a) Conditions of probation must be customized to each juvenile
7	based on the guidelines developed by the committee on juvenile justice
8	reform pursuant to section 24-33.5-2402, as it existed prior to its repeal
9	in 2022. The court shall, as minimum conditions of probation, order that
10	the juvenile:
11	(X) May be evaluated to determine whether the juvenile would be
12	IS suitable for restorative justice practices that would be AS a part of the
13	juvenile's probation program. except that the court may not order
14	participation in restorative justice practices if the juvenile was adjudicated
15	a delinquent for unlawful sexual behavior, as defined in section
16	16-22-102 (9); a crime in which the underlying factual basis involves
17	domestic violence, as defined in section 18-6-800.3 (1); stalking, as
18	defined in section 18-3-602; or violation of a protection order, as defined
19	in section 18-6-803.5.
20	SECTION 11. Act subject to petition - effective date.
21	(1) Except as provided in subsection (2) of this section, this act takes
22	effect at 12:01 a.m. on the day following the expiration of the ninety-day
23	period after final adjournment of the general assembly; except that, if a
24	referendum petition is filed pursuant to section 1 (3) of article V of the
25	state constitution against this act or an item, section, or part of this act
26	within such period, then the act, item, section, or part will not take effect
27	unless approved by the people at the general election to be held in

-23- HB24-1101

- 1 November 2024 and, in such case, will take effect on the date of the
- 2 official declaration of the vote thereon by the governor.
- 3 (2) Section 16-11.6-103 (4), Colorado Revised Statutes, as
- 4 enacted in section 1 of this act, takes effect August 1, 2025.

-24- HB24-1101