Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

ENGROSSED

This Version Includes All Amendments Adopted on Second Reading in the House of Introduction HOUSE BILL 24-1050

LLS NO. 24-0380.01 Megan McCall x4215

HOUSE SPONSORSHIP

Taggart and Kipp,

SENATE SPONSORSHIP

Bridges and Van Winkle,

House Committees Finance Appropriations **Senate Committees**

A BILL FOR AN ACT

101	CONCERNING THE SIMPLIFICATION OF PROCESSES RELATED TO TAXES
102	IMPOSED BY LOCAL GOVERNMENTS, AND, IN CONNECTION
103	THEREWITH, REQUIRING LOCAL TAXING JURISDICTIONS TO
104	REPORT TO THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OF
105	REVENUE INFORMATION ON LOCAL LODGING TAX AND BUILDING
106	PERMIT-RELATED SALES OR USE TAX INFORMATION, REQUIRING
107	THE EXECUTIVE DIRECTOR TO PUBLISH THAT INFORMATION,
108	MODIFYING THE SCOPE OF THE SALES AND USE TAX
109	SIMPLIFICATION TASK FORCE TO INCLUDE SIMPLIFICATION OF
110	LOCAL LODGING TAX, REQUIRING THE SALES AND USE TAX
111	SIMPLIFICATION TASK FORCE TO RECEIVE INFORMATION
112	RELATED TO THE FEASIBILITY AND IMPLEMENTATION OF AN
113	ELECTRONIC PORTAL FOR THE COLLECTION AND REMITTANCE

HOUSE Amended 2nd Reading April 23, 2024

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov/</u>.)

Sales and Use Tax Simplification Task Force. Section 1 of the bill requires local taxing jurisdictions that impose a local lodging tax or a sales or use tax on building or construction materials that integrate such taxes into building permits (applicable sales or use tax) to file with the executive director of the department of revenue (executive director) a copy of the resolution or ordinance, and any amendments thereto, imposing such taxes and, if not included in the resolution, ordinance, or amendments, certain additional information related to each type of tax. For local lodging taxes, the bill requires local taxing jurisdictions to report the rate and calculation of the tax. For the applicable sales or use tax, the bill requires local taxation jurisdictions to report the rate and calculation, what information is included on building permits, the timing for remittance of the tax, and whether the tax is imposed on asphalt equipment, storage of equipment, or services.

By not later than July 1, 2025, and by not later than January 1 and July 1 of each year thereafter, the executive director must publish the information in the local taxing jurisdiction's reports relating to the local lodging tax and applicable sales or use tax.

Sections 2, 3, and 4 modify the scope of the sales and use tax simplification task force (task force) to include simplification of local lodging tax systems and require that in the 2024 interim, the task force receive testimony and proposals related to the feasibility and implementation of an electronic system for the collection and remittance of local lodging taxes in the same manner or in a manner similar to the electronic sales and use tax simplification system. The task force may propose legislation for the 2025 legislative session to implement or create such an electronic portal. The department of revenue is required to issue a request for information for an electronic system for the collection and remittance of local lodging taxes and present the information received to the task force by not later than September 1, 2024.

Be it enacted by the General Assembly of the State of Colorado:

101

1

SECTION 1. In Colorado Revised Statutes, 39-21-112, add (11)
 as follows:

3 39-21-112. Duties and powers of executive director - reporting
of information related to local lodging tax and sales or use tax on
building or construction materials - definitions - repeal. (11) (a) As
USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE REQUIRES:

7 (I) "APPLICABLE SALES OR USE TAX" MEANS A SALES OR USE TAX
8 ON BUILDING OR CONSTRUCTION MATERIALS IMPOSED BY A LOCAL TAXING
9 JURISDICTION.

10 (II) "BUILDING PERMIT-RELATED APPLICABLE SALES OR USE TAX
11 INFORMATION" MEANS THE FOLLOWING INFORMATION:

12 (A) THE TAX RATE OF ALL APPLICABLE SALES OR USE TAXES,
13 INCLUDING APPLICABLE SALES OR USE TAXES IMPOSED ON THE ITEMS
14 IDENTIFIED IN SUBSECTION (11)(a)(II)(E) OF THIS SECTION;

(B) THE TIMING OF WHEN THE APPLICABLE SALES OR USE TAX
MUST BE PAID TO THE LOCAL TAXING JURISDICTION AND IF THE LOCAL
TAXING JURISDICTION REQUIRES PRE-PAYMENT OF THE APPLICABLE SALES
OR USE TAX, THE PERCENTAGE BASIS FOR THE PRE-PAID AMOUNT
REQUIRED;

20 (C) ANY EXEMPTIONS ON PURCHASES SUBJECT TO THE APPLICABLE
21 SALES OR USE TAX;

(D) WHETHER THE LOCAL TAXING JURISDICTION INCLUDES THE
APPLICABLE SALES OR USE TAX DUE ON A BUILDING PERMIT AND WHETHER
ANY OTHER INFORMATION IS INCLUDED ON BUILDING PERMITS; AND
(E) WHETHER THE LOCAL TAXING JURISDICTION IMPOSES A SALES

26 OR USE TAX ON CONSTRUCTION EQUIPMENT BROUGHT INTO THE LOCAL

27 TAXING JURISDICTION, ON STORAGE OF EQUIPMENT WITHIN THE LOCAL

-3-

1 TAXING JURISDICTION, OR ON SERVICES.

2 (III) "CONSTRUCTION EQUIPMENT" MEANS ANY EQUIPMENT, 3 INCLUDING MOBILE MACHINERY AND MOBILE EQUIPMENT, WHICH IS USED 4 TO ERECT, INSTALL, ALTER, DEMOLISH, REPAIR, REMODEL, OR OTHERWISE 5 MAKE IMPROVEMENTS TO ANY REAL PROPERTY, BUILDING, STRUCTURE OR 6 INFRASTRUCTURE. 7 (IV) "LOCAL LODGING TAX" HAS THE SAME MEANING AS SET 8 FORTH IN SECTION 39-26-802 (1)(a.5)(II). 9 (V) "LOCAL LODGING TAX INFORMATION" MEANS THE FOLLOWING 10 INFORMATION FOR ALL LOCAL LODGING TAX IMPOSED BY THE LOCAL 11 TAXING JURISDICTION: 12 (A) THE TAX RATE; 13 (\mathbf{B}) THE TYPES OF LODGING THAT THE LOCAL LODGING TAX 14 APPLIES TO, INCLUDING ANY CONDITIONS GOVERNING THE APPLICATION OF 15 THE LOCAL LODGING TAX BY LODGING TYPE, SUCH AS, MINIMUM NUMBER 16 OF ROOMS IN A PROPERTY OR USE OF ACCOMMODATIONS; 17 (C) THE NUMBER OF DAYS AFTER WHICH A STAY IS EXEMPT, WHICH 18 MAY BE REFERRED TO AS A LENGTH OF STAY EXEMPTION; AND 19 (D) THE AMOUNT OF THE LOCAL LODGING TAX THAT IS PERMITTED 20 TO BE RETAINED BY THE PARTY RESPONSIBLE FOR COLLECTION OF THE 21 LOCAL LODGING TAX IN EXCHANGE FOR TIMELY FILING, WHICH MAY BE 22 REFERRED TO AS A VENDOR FEE, SERVICE FEE, OR TIMELY FILING 23 DISCOUNT. 24 (VI) "LOCAL TAXING JURISDICTION" MEANS A COUNTY, HOME 25 RULE COUNTY, STATUTORY TOWN OR CITY, HOME RULE TOWN OR CITY, 26 CITY AND COUNTY, OR TERRITORIAL CHARTER TOWN OR CITY THAT 27 IMPOSES A LOCAL LODGING TAX OR IMPOSES AN APPLICABLE SALES OR USE 1 TAX.

(b) BY NOT LATER THAN JULY 1, 2025, AND BY NOT LATER THAN
JANUARY 1 AND JULY 1 OF EACH YEAR THEREAFTER, THE EXECUTIVE
DIRECTOR SHALL, IN A FORM AND IN A MANNER PRESCRIBED BY THE
DEPARTMENT, PUBLISH LOCAL LODGING TAX INFORMATION AND BUILDING
PERMIT-RELATED APPLICABLE SALES OR USE TAX INFORMATION.

7 (c) (I) FOR THE PURPOSE OF ADMINISTRATION BY THE EXECUTIVE 8 DIRECTOR OF THE PROVISIONS IN THIS SUBSECTION (11), EACH LOCAL 9 TAXING JURISDICTION SHALL FILE WITH THE EXECUTIVE DIRECTOR A COPY 10 OF EACH ORDINANCE OR RESOLUTION, OR ANY AMENDMENT THERETO, 11 THAT IMPOSES AN APPLICABLE SALES OR USE TAX OR LOCAL LODGING TAX 12 NO LATER THAN FORTY-FIVE DAYS BEFORE THE EFFECTIVE DATE OF THE 13 ORDINANCE OR RESOLUTION, OR ANY AMENDMENT THERETO. IF A LOCAL 14 TAXING JURISDICTION'S ORDINANCE OR RESOLUTION DOES NOT CONTAIN 15 BUILDING PERMIT-RELATED APPLICABLE SALES OR USE TAX INFORMATION 16 OR LOCAL LODGING TAX INFORMATION, THE LOCAL TAXING JURISDICTION 17 SHALL FILE WITH THE EXECUTIVE DIRECTOR DOCUMENTATION CONTAINING 18 SUCH INFORMATION AS SET FORTH IN SUBSECTIONS (11)(a)(II) AND 19 (11)(a)(V) OF THIS SECTION.

20 (II) (A) NOTWITHSTANDING THE PROVISIONS OF SUBSECTION 21 (11)(c)(I) OF THIS SECTION, LOCAL TAXING JURISDICTIONS SHALL FILE 22 WITH THE EXECUTIVE DIRECTOR A COPY OF EACH ORDINANCE OR 23 RESOLUTION, OR ANY AMENDMENT THERETO, THAT IMPOSES AN 24 APPLICABLE SALES OR USE TAX OR LOCAL LODGING TAX ON OR BEFORE 25 JUNE 15, 2025. IF A LOCAL TAXING JURISDICTION'S ORDINANCE OR 26 RESOLUTION DOES NOT CONTAIN BUILDING PERMIT-RELATED APPLICABLE 27 SALES OR USE TAX INFORMATION OR LOCAL LODGING TAX INFORMATION,

-5-

1 THE LOCAL TAXING JURISDICTION SHALL FILE WITH THE EXECUTIVE 2 DIRECTOR DOCUMENTATION CONTAINING SUCH INFORMATION AS SET 3 FORTH IN SUBSECTIONS (11)(a)(II) AND (11)(a)(V) OF THIS SECTION. 4 **(B)** THIS SUBSECTION (11)(c)(II) IS REPEALED, EFFECTIVE 5 JANUARY 1, 2027. 6 SECTION 2. In Colorado Revised Statutes, 39-26-801, amend 7 (1)(b); and **add** (1)(a.5) as follows: 8 **39-26-801.** Legislative declaration. (1) The general assembly 9 hereby finds and declares that: 10 (a.5) COLORADO HAS A UNIQUE AND COMPLEX LOCAL LODGING 11 TAX SYSTEM; 12 (b) Home rule jurisdictions have exercised their constitutional 13 authority to establish their own sales and use tax systems, including their 14 own licensing requirements, rates, taxable and nontaxable items, and 15 definitions, AND TO ESTABLISH THEIR OWN LOCAL LODGING TAX SYSTEMS; SECTION 3. In Colorado Revised Statutes, 39-26-802, amend 16 17 (1)(a)(I), (1)(b)(I), (1)(b)(II)(I), (1)(b)(II)(J), and (1)(b)(III)(D); and add18 (1)(a.5), (1)(b)(II)(K), (1)(b)(II)(L), and (1)(c) as follows:19 39-26-802. Sales and use tax simplification task force -20 creation - definitions - repeal. (1) (a) (I) Notwithstanding section 21 2-3-303.3, there is created the sales and use tax simplification task force, 22 referred to in this part 8 as the "task force". The task force shall meet as 23 necessary during any legislative session or any interim between legislative 24 sessions to study the necessary components of a simplified sales and use 25 tax system AND A SIMPLIFIED LOCAL LODGING TAX SYSTEM for both the 26 state and local governments, including home rule municipalities and 27 counties.

(a.5) AS USED IN THIS SECTION, UNLESS THE CONTEXT OTHERWISE
 REQUIRES:

3

7

4 (I) "ELECTRONIC SALES AND USE TAX SIMPLIFICATION SYSTEM"
5 MEANS THE ELECTRONIC SYSTEM DESCRIBED IN SECTION 39-26-802.7 FOR
6 THE COLLECTION AND REMITTANCE OF SALES AND USE TAXES.

(II) "LOCAL LODGING TAX" MEANS:

8 (A) A TAX IMPOSED BY A LOCAL MARKETING DISTRICT PURSUANT
9 TO SECTION 29-25-112 (1)(a) OR BY A COUNTY PURSUANT TO SECTION
10 30-11-107.5; AND

(B) ANY OTHER TAX OR FEE THAT IS IMPOSED UPON THE
TRANSACTION OF FURNISHING ROOMS OR ACCOMMODATIONS IN EXCHANGE
FOR CONSIDERATION AND THAT IS NOT A TAX SPECIFIED IN SUBSECTION
(1)(a.5)(II)(A) OF THIS SECTION WHETHER IMPOSED UPON THE LESSOR OR
THE LESSEE.

16 (b) (I) The task force shall study BOTH sales and use tax 17 simplification between the state and local governments, including home 18 rule municipalities, AND LOCAL LODGING TAX SIMPLIFICATION to identify 19 opportunities and challenges within existing fiscal frameworks to adopt 20 "feasible solutions", which are solutions that are practical, 21 revenue-neutral, and do not require constitutional amendments or voter 22 approval.

23 (II) The task force shall consider whether there are feasible24 solutions for:

25 (I) Simplifying the process to claim and administer the various
26 state sales and use tax exemptions; and

27

(J) Simplifying the sales tax collection and remittance

-7-

1 requirements for nonprofit organizations;

2 (K) SIMPLIFYING LOCAL LODGING TAXES LEVIED BY LOCAL
3 GOVERNMENTS, INCLUDING HOME RULE MUNICIPALITIES; AND

4 (L) ADDING THE ACCEPTANCE OF RETURNS AND PROCESSING 5 PAYMENT OF ANY LOCAL LODGING TAX TO THE ELECTRONIC SALES AND 6 USE TAX SIMPLIFICATION SYSTEM OR, ALTERNATIVELY, CREATING AN 7 ELECTRONIC LOCAL LODGING TAX SYSTEM THAT IS A ONE-STOP PORTAL 8 DESIGNED TO FACILITATE THE COLLECTION AND REMITTANCE OF LOCAL 9 LODGING TAXES IN THE SAME MANNER IN WHICH THE ELECTRONIC SALES 10 AND USE TAX SIMPLIFICATION SYSTEM FACILITATES THE COLLECTION AND 11 REMITTANCE OF LOCAL SALES AND USE TAXES.

12

(III) The task force shall:

13 (D) Review the way in which special districts and specially 14 assessed sales taxes add to the complexity of the state's sales and use tax 15 structure, including, at minimum, the regional transportation district, the 16 scientific and cultural facilities district, any local improvement districts, 17 any regional transportation authority, any multi-jurisdictional housing 18 authority, and any health services district, and any mass transportation 19 system tax, public safety improvement tax, metropolitan district tax, local 20 marketing district tax, and county lodging district tax AND LOCAL 21 LODGING TAX;

22

(c) (I) IN THE 2024 INTERIM, THE TASK FORCE:

23

(A) SHALL RECEIVE TESTIMONY AT EACH MEETING FROM
INDUSTRY STAKEHOLDERS REGARDING THE STATUS OF CONVERSATIONS
AND THE FEASIBILITY FOR THE ELECTRONIC COLLECTION AND REMITTANCE
OF LOCAL LODGING TAXES DESCRIBED IN SUBSECTION (1)(b)(II)(L) OF THIS

-8-

1 SECTION; AND

2 (B) MAY RECOMMEND LEGISLATION TO BE CONSIDERED DURING 3 THE FIRST REGULAR SESSION OF THE SEVENTY-FIFTH GENERAL ASSEMBLY 4 TO IMPLEMENT OR CREATE AN ELECTRONIC SYSTEM FOR COLLECTION AND 5 REMITTANCE OF LOCAL LODGING TAXES DESCRIBED IN SUBSECTION 6 (1)(b)(II)(L) OF THIS SECTION. 7 (II) THIS SUBSECTION (1)(c) IS REPEALED, EFFECTIVE JULY 1, 2026. 8 9 **SECTION 4.** Appropriation. (1) For the 2024-25 state fiscal 10 year, \$129,665 is appropriated to the department of revenue for use by the 11 taxation business group. This appropriation is from the general fund. To 12 implement this act, the division may use this appropriation as follows: 13 (a) \$114,021 for personal services related to taxation services, 14 which amount is based on an assumption that the division will require an 15 additional 1.8 FTE; and 16 (b) \$15,644 for operating expenses related to taxation services. 17 SECTION 5. Safety clause. The general assembly finds, 18 determines, and declares that this act is necessary for the immediate 19 preservation of the public peace, health, or safety or for appropriations for 20 the support and maintenance of the departments of the state and state 21 institutions.