Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 24-0221.01 Jacob Baus x2173

HOUSE BILL 24-1003

HOUSE SPONSORSHIP

McLachlan and Young,

SENATE SPONSORSHIP Simpson and Michaelson Jenet,

House Committees Education

Senate Committees

A BILL FOR AN ACT

101 CONCERNING MEASURES RELATED TO HARM REDUCTION FOR 102 STUDENTS.

Bill Summary

(Note: .This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

Under current law, a school district, the state charter school institute, or the governing board of a nonpublic school may adopt a policy for a school to maintain a supply of and distribute opiate antagonists. The bill allows the adoption of a similar policy for maintaining a supply of opiate antagonists on school buses and extends existing civil and criminal immunity to school bus operators and other employees present on buses

if they furnish or administer an opiate antagonist in good faith, in addition to other requirements.

Under current law, a school district, the state charter school institute, or the governing board of a nonpublic school may adopt a policy for a school to maintain a supply of and distribute non-laboratory synthetic opiate detection tests. The bill allows the adoption of a similar policy for non-laboratory additive detection tests and extends existing civil immunity provisions to include non-laboratory additive detection tests.

The bill requires a school, school district, or the state charter school institute to allow a student to possess or administer on school grounds, on a school bus, or at any school-sponsored event an opiate antagonist and possess a non-laboratory synthetic opiate detection test or a non-laboratory additive detection test.

1 *Be it enacted by the General Assembly of the State of Colorado:* 2 **SECTION 1. Legislative declaration.** (1) The general assembly 3 finds that: 4 (a) Fentanyl, a synthetic opiate painkiller, is killing people who 5 did not know they were consuming it. These deaths are known as fentanyl 6 poisonings. 7 (b) Fentanyl is the most common cause of opiate deaths in the 8 United States: 9 (c) Colorado's drug overdose rate increased fifty percent from 10 May 2019 to May 2021. This is consistent with the national drug 11 overdose rate trend. 12 (d) In 2018, less than ten percent of Colorado's drug overdoses 13 involved fentanyl. In 2021, approximately forty-eight percent of 14 Colorado's drug overdoses involved fentanyl. 15 (e) Fentanyl is approximately one hundred times stronger than 16 morphine and approximately fifty times stronger than heroin. A person 17 can overdose on approximately two milligrams of fentanyl.

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1 (f) A variety of drugs, including cocaine, ecstasy, and pills made 2 to look like prescription narcotics, are being laced with fentanyl and 3 causing fentanyl poisonings;

4 (g) Colorado's students are increasingly vulnerable to opiate 5 overdoses as the opiate epidemic continues to plague our state and country. This threat can be significantly decreased by providing to 6 7 students and parents greater education about the threat of opiates and 8 greater education about and access to opiate antagonists and detection 9 products. Availability of and access to opiate antagonists and detection 10 products enable immediate and effective response in the case of an 11 overdose.

12 (h) It is imperative to provide students with the knowledge, tools, 13 and skills to save their lives and their peers' lives. It is imperative to 14 create connections and communication opportunities with parents and 15 school personnel.

16 (i) People who attend educational harm reduction programs are 17 more likely to voluntarily enter addiction treatment programming; and

18 (i) Under current state law, a school district may establish a policy 19 to maintain a supply of opiate antagonists and allow staff to administer an 20 opiate antagonist to a person experiencing an opiate-related drug 21 overdose if the staff has received training. Current state law also allows 22 broad allowances for the general public to administer an opiate antagonist 23 to a person who is experiencing an opiate-related drug overdose.

24 (2) The general assembly declares it is necessary to build upon the 25 successes of current state law that make opiate antagonists and detection 26 tests available, to create greater accessibility to life-saving tools, and to 27 create greater knowledge for students and parents to save lives and reduce 1 stigmas.

2 SECTION 2. In Colorado Revised Statutes, 22-1-119.1, amend
3 (1)(a), (1)(b), and (2) as follows:

4 **22-1-119.1.** Policy for employee and agent possession and 5 administration of opiate antagonists - definitions. (1) A school district 6 board of education of a public school, the state charter school institute for 7 an institute charter school, or the governing board of a nonpublic school 8 may adopt and implement a policy whereby:

9 (a) A school under its jurisdiction may acquire and maintain a
10 stock supply of opiate antagonists ON SCHOOL GROUNDS; ON A SCHOOL
11 BUS OPERATED BY A DISTRICT SCHOOL, SCHOOL DISTRICT, THE CHARTER
12 SCHOOL INSTITUTE, INSTITUTE CHARTER SCHOOL, OR NONPUBLIC SCHOOL;
13 OR BOTH; and

14 (b) An employee or agent of the school; OR AN EMPLOYEE OR 15 AGENT OF A SCHOOL DISTRICT, A DISTRICT SCHOOL, THE CHARTER SCHOOL 16 INSTITUTE, AN INSTITUTE CHARTER SCHOOL, OR A NONPUBLIC SCHOOL 17 WHO OPERATES OR IS ON A SCHOOL BUS; OR BOTH, may, after receiving 18 appropriate training, administer an opiate antagonist on school grounds 19 OR A SCHOOL BUS to assist an individual who is at risk of experiencing an 20 opiate-related drug overdose event. The training provided pursuant to this 21 subsection (1)(b) must include risk factors for overdose, recognizing an 22 overdose, calling emergency medical services, rescue breathing, and 23 administering an opiate antagonist.

(2) An employee or agent of a school; OR AN EMPLOYEE OR AGENT
OF THE SCHOOL DISTRICT, A DISTRICT SCHOOL, THE CHARTER SCHOOL
INSTITUTE, AN INSTITUTE CHARTER SCHOOL, OR A NONPUBLIC SCHOOL
WHO OPERATES OR IS ON A SCHOOL BUS; OR BOTH, acting in accordance

with a policy adopted pursuant to this section is not subject to civil
 liability or criminal prosecution, as specified in sections 13-21-108.7 (3)
 and 18-1-712 (2), respectively.

4 SECTION 3. In Colorado Revised Statutes, amend 22-1-119.2
5 as follows:

6 22-1-119.2. Policy for employee and agent furnishing synthetic 7 opiate detection tests and non-laboratory additive detection tests -8 legislative intent - definitions. (1) (a) A school district board of 9 education of a public school, the state charter school institute for an 10 institute charter school, or the governing board of a nonpublic school may 11 adopt and implement a policy whereby a school under its jurisdiction may 12 acquire and maintain a supply of non-laboratory synthetic opiate detection 13 tests, NON-LABORATORY ADDITIVE DETECTION TESTS, OR BOTH, and an 14 employee or agent of the school may furnish non-laboratory synthetic 15 opiate detection tests, NON-LABORATORY ADDITIVE DETECTION TESTS, OR 16 BOTH, on school grounds to any individual.

17 (b) THE GENERAL ASSEMBLY ENCOURAGES EACH SCHOOL DISTRICT 18 BOARD OF EDUCATION, THE STATE CHARTER SCHOOL INSTITUTE, AND EACH 19 GOVERNING BOARD OF A NONPUBLIC SCHOOL TO ADOPT AND IMPLEMENT 20 A POLICY PURSUANT TO SUBSECTION (1)(a) OF THIS SECTION. IN 21 DEVELOPING THE POLICY, THE GENERAL ASSEMBLY ALSO ENCOURAGES 22 EACH SCHOOL DISTRICT BOARD OF EDUCATION, THE STATE CHARTER 23 SCHOOL INSTITUTE, AND EACH GOVERNING BOARD OF A NONPUBLIC 24 SCHOOL TO CONSIDER PARENT AND STUDENT INPUT; CONSIDER EDUCATION 25 AND TRAINING TO PARENTS AND STUDENTS REGARDING OPIATE 26 ANTAGONISTS, OPIATE DETECTION TESTS, OR NON-LABORATORY 27 DETECTION TESTS; AND COLLABORATE WITH GROUPS WHO HAVE

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DEVELOPED OPIATE EDUCATION AND AWARENESS CAMPAIGNS TO ENHANCE
 THE POLICY.

3 (2) As used in this section, "non-laboratory synthetic opiate
4 detection test" means a product that is intended or designed to detect the
5 presence of a synthetic opiate UNLESS THE CONTEXT OTHERWISE
6 REQUIRES:

7 (a) "NON-LABORATORY ADDITIVE DETECTION TEST" MEANS A
8 PRODUCT THAT IS INTENDED OR DESIGNED TO DETECT THE PRESENCE OF
9 AN ADDITIVE TO A SYNTHETIC OPIATE OR AN IMMEDIATE PRECURSOR TO A
10 SYNTHETIC OPIATE.

11 (b) "NON-LABORATORY SYNTHETIC OPIATE DETECTION TEST"
12 MEANS A PRODUCT THAT IS INTENDED OR DESIGNED TO DETECT THE
13 PRESENCE OF A SYNTHETIC OPIATE.

SECTION 4. In Colorado Revised Statutes, add 22-1-119.7 as
follows:

16 22-1-119.7. Student possession and administration of opiate
antagonists and possession of non-laboratory detection tests. (1) A
school, school district, or the state charter school institute
shall allow a student of the school, school district, or
institute charter school to posses or administer an opiate
antagonist on school grounds, on a school bus, or at any
school-sponsored event.

(2) A SCHOOL, SCHOOL DISTRICT, OR THE STATE CHARTER SCHOOL
INSTITUTE SHALL ALLOW A STUDENT OF THE SCHOOL, SCHOOL DISTRICT,
OR INSTITUTE CHARTER SCHOOL TO POSSESS A NON-LABORATORY
SYNTHETIC OPIATE DETECTION TEST OR NON-LABORATORY ADDITIVE
DETECTION TEST ON SCHOOL GROUNDS, ON A SCHOOL BUS, OR AT ANY

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1 SCHOOL-SPONSORED EVENT.

2 SECTION 5. In Colorado Revised Statutes, 12-30-110, amend
3 (1)(a)(V) as follows:

4 12-30-110. Prescribing or dispensing an opiate antagonist authorized recipients - definitions. (1) (a) A prescriber may prescribe
or dispense, directly or in accordance with standing orders and protocols,
an opiate antagonist to:

8 (V) A school district, school, or employee or agent of a school; OR
9 AN EMPLOYEE OR AGENT OF THE SCHOOL DISTRICT, A DISTRICT SCHOOL,
10 THE CHARTER SCHOOL INSTITUTE, AN INSTITUTE CHARTER SCHOOL, OR A
11 NONPUBLIC SCHOOL WHO OPERATES OR IS ON A SCHOOL BUS;

SECTION 6. In Colorado Revised Statutes, 13-21-108.7, amend
(3)(b)(I) as follows:

14 13-21-108.7. Persons rendering emergency assistance through
15 the administration of an opiate antagonist - limited immunity 16 legislative declaration - definitions. (3) General immunity. (b) This
17 subsection (3) also applies to:

(I) A person or entity described in section 12-30-110 (1)(a);
except that an employee or agent of a school, OR AN EMPLOYEE OR AGENT
OF A SCHOOL DISTRICT, A DISTRICT SCHOOL, THE CHARTER SCHOOL
INSTITUTE, AN INSTITUTE CHARTER SCHOOL, OR A NONPUBLIC SCHOOL
WHO OPERATES OR IS ON A SCHOOL BUS, must be acting in accordance with
section 12-30-110 (1)(b), (2)(b), and (4)(b), and, as applicable, section
22-1-119.1; and

25 SECTION 7. In Colorado Revised Statutes, amend 13-21-108.8
26 as follows:

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13-21-108.8. Persons furnishing a non-laboratory synthetic

1 opiate detection test or a non-laboratory additive detection test -2 **limited immunity - definitions.** (1) Except as provided in subsection (2) 3 of this section, a person who or entity that acts in good faith to furnish a 4 non-laboratory synthetic opiate detection test OR A NON-LABORATORY 5 ADDITIVE DETECTION TEST, including an expired non-laboratory synthetic 6 opiate detection test OR NON-LABORATORY ADDITIVE DETECTION TEST, to 7 another person is not liable for any civil damages for acts, omissions 8 made as a result of the act, or for any act or omission made if the 9 non-laboratory synthetic opiate detection test OR NON-LABORATORY 10 ADDITIVE DETECTION TEST is stolen, defective, or produces an inaccurate 11 result.

(2) A manufacturer, as defined in section 13-21-401 (1), of
non-laboratory synthetic opiate detection tests OR NON-LABORATORY
ADDITIVE DETECTION TESTS is not immune from liability as described in
subsection (1) of this section.

16 (3) For purposes of this section, "non-laboratory synthetic opiate
 17 detection test" means a product that is intended or designed to detect the
 18 presence of a synthetic opiate UNLESS THE CONTEXT OTHERWISE
 19 REQUIRES:

20 (a) "NON-LABORATORY ADDITIVE DETECTION TEST" MEANS A
21 PRODUCT THAT IS INTENDED OR DESIGNED TO DETECT THE PRESENCE OF
22 AN ADDITIVE TO A SYNTHETIC OPIATE OR AN IMMEDIATE PRECURSOR TO A
23 SYNTHETIC OPIATE.

(b) "NON-LABORATORY SYNTHETIC OPIATE DETECTION TEST"
MEANS A PRODUCT THAT IS INTENDED OR DESIGNED TO DETECT THE
PRESENCE OF A SYNTHETIC OPIATE.

27 SECTION 8. In Colorado Revised Statutes, 18-1-712, amend

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1 (2)(b)(I) as follows:

18-1-712. Immunity for a person who administers an opiate
 antagonist during an opiate-related drug overdose event - definitions.
 (2) General immunity. (b) This subsection (2) also applies to:

5 (I) A person or entity described in section 12-30-110 (1)(a); 6 except that an employee or agent of a school, OR AN EMPLOYEE OR AGENT 7 OF A SCHOOL DISTRICT, A DISTRICT SCHOOL, THE CHARTER SCHOOL 8 INSTITUTE, AN INSTITUTE CHARTER SCHOOL, OR A NONPUBLIC SCHOOL 9 WHO OPERATES OR IS ON A SCHOOL BUS, must be acting in accordance with 10 section 12-30-110 (1)(b), (2)(b), and (4)(b), and, as applicable, section 11 22-1-119.1; and

12 SECTION 9. Act subject to petition - effective date. This act 13 takes effect at 12:01 a.m. on the day following the expiration of the 14 ninety-day period after final adjournment of the general assembly; except 15 that, if a referendum petition is filed pursuant to section 1 (3) of article V 16 of the state constitution against this act or an item, section, or part of this 17 act within such period, then the act, item, section, or part will not take 18 effect unless approved by the people at the general election to be held in 19 November 2024 and, in such case, will take effect on the date of the 20 official declaration of the vote thereon by the governor.