Second Regular Session Seventy-fourth General Assembly STATE OF COLORADO

INTRODUCED

LLS NO. 24-0004.01 Alana Rosen x2606

SENATE BILL 24-015

SENATE SPONSORSHIP

Kolker,

HOUSE SPONSORSHIP

Young,

Senate Committees Health & Human Services

101

House Committees

A BILL FOR AN ACT

CONCERNING INCREASING THE NUMBER OF LICENSED PROFESSIONAL

102 COUNSELORS IN COMMUNITIES.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates the dual licensure stipend program (stipend program) in the division of professions and occupations (division). The purpose of the stipend program is to increase the number of licensed professional counselors in communities by:

 Reimbursing licensed professional counselor supervisors (supervisors) who provide clinical supervision to school

- counselors who are seeking licensure as licensed professional counselors (dual licensure candidate); and
- Reimbursing dual licensure candidates for the cost of examination fees and application fees.

A dual licensure candidate is eligible for the stipend program if the dual licensure candidate is a licensed special services provider and has completed a master's or doctoral degree in professional counseling from an accredited school or college or an equivalent program.

The bill requires the division to contract with a Colorado nonprofit organization or membership organization (Colorado organization) to manage and administer the stipend program. The Colorado organization must have experience administrating grant programs and working with school counselors or mental health professionals.

The bill requires the division to provide the Colorado organization publicly available information on supervisors who can provide clinical supervision to dual licensure candidates. The Colorado organization shall maintain the list of supervisors by confirming whether a supervisor opts in to the stipend program and provides clinical supervision to dual licensure candidates. The Colorado organization shall determine a set rate for supervisors who provide clinical supervision to dual licensure candidates.

The bill requires the Colorado organization to annually collect data on:

- The number of dual licensure candidates participating in the stipend program;
- The number of supervisors participating in the stipend program; and
- The geographic locations of the dual licensure candidates and supervisors participating in the stipend program.

The Colorado organization shall draft a report summarizing the data collected. The bill requires the division to submit the report to the education committee and the public and behavioral health and human services committee of the house of representatives, the education committee and the health and human services committee of the senate, or their successor committees.

- Be it enacted by the General Assembly of the State of Colorado:
- 2 **SECTION 1. Legislative declaration.** (1) The general assembly
- 3 finds and declares that:

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- 4 (a) Suicide is a leading cause of death among Colorado youth;
- 5 (b) Schools play an increasingly critical role in supporting

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| 1 | students and their mental health; |
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| 2 | (c) School counselors receive extensive mental health training and |
| 3 | hold a master's degree in school counseling; |
| 4 | (d) School counselors typically refer students to licensed |
| 5 | professional counselors, but it can often take weeks or months before |
| 6 | students meet with the licensed professional counselors; |
| 7 | (e) There is limited access to licensed professional counselors |
| 8 | across the state, specifically in rural areas; and |
| 9 | (f) School counselors have the ability to seek dual licensure as a |
| 10 | school counselor and a licensed professional counselor, but the pathway |
| 11 | to dual licensure can be costly. |
| 12 | (2) The general assembly, therefore, finds that barriers must be |
| 13 | reduced for school counselors who are seeking dual licensure as licensed |
| 14 | professional counselors. Providing financial assistance to support school |
| 15 | counselors who seek dual licensure as licensed professional counselors |
| 16 | will help alleviate the mental health workforce shortage and provide |
| 17 | mental health supports for students. |
| 18 | SECTION 2. In Colorado Revised Statutes, add 12-245-608 as |
| 19 | follows: |
| 20 | 12-245-608. Dual licensure stipend program - creation - |
| 21 | licensed professional counselor supervisors - report - rules - |
| 22 | definitions. (1) As used in this section, unless the context |
| 23 | OTHERWISE REQUIRES: |
| 24 | (a) "COLORADO ORGANIZATION" MEANS: |
| 25 | (I) A STATEWIDE NONPROFIT ORGANIZATION THAT IS EXEMPT |
| 26 | FROM TAXATION PURSUANT TO SECTION 501 (c)(3) OF THE FEDERAL |
| 27 | "Internal Revenue Code of 1986", 26 U.S.C. sec. 501, as amended, |

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| 1 | AND IS IN GOOD STANDING WITH THE COLORADO SECRETARY OF STATE; OR |
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| 2 | (II) A STATEWIDE MEMBERSHIP ORGANIZATION THAT OPERATES AS |
| 3 | A NONPROFIT ORGANIZATION THAT IS EXEMPT FROM TAXATION PURSUANT |
| 4 | TO SECTION 501 (c) OF THE FEDERAL "INTERNAL REVENUE CODE OF |
| 5 | 1986", 26 U.S.C. SEC. 501, AS AMENDED; HAS MEMBERS WHO PAY |
| 6 | REGULAR MEMBERSHIP DUES; AND IS IN GOOD STANDING WITH THE |
| 7 | COLORADO SECRETARY OF STATE; AND |
| 8 | (III) ENTERS INTO A CONTRACT WITH THE DIVISION TO MANAGE |
| 9 | AND ADMINISTER THE DUAL LICENSURE STIPEND PROGRAM PURSUANT TO |
| 10 | SUBSECTION (3)(a) OF THIS SECTION. |
| 11 | (b) "Dual licensure candidate" means a Colorado school |
| 12 | COUNSELOR WHO HAS A SPECIAL SERVICES PROVIDER LICENSE WITH A |
| 13 | SCHOOL COUNSELOR ENDORSEMENT ISSUED PURSUANT TO ARTICLE 60.5 |
| 14 | OF TITLE 22 AND WHO IS SEEKING DUAL LICENSURE AS A LICENSED |
| 15 | PROFESSIONAL COUNSELOR. |
| 16 | (c) "DUAL LICENSURE STIPEND PROGRAM" OR "STIPEND PROGRAM" |
| 17 | MEANS THE DUAL LICENSURE STIPEND PROGRAM CREATED IN SUBSECTION |
| 18 | (2) OF THIS SECTION. |
| 19 | (d) "HARDSHIP" MEANS A FINANCIAL, MEDICAL, OR OTHER |
| 20 | HARDSHIP DEMONSTRATED BY THE DUAL LICENSURE CANDIDATE. |
| 21 | (e) "SCHOOL-BASED THERAPIST" MEANS A PERSON WHO IS A |
| 22 | LICENSED PROFESSIONAL COUNSELOR LICENSED PURSUANT TO THIS PART |
| 23 | 6 AND IS EMPLOYED BY A PUBLIC SCHOOL, AS DEFINED IN SECTION |
| 24 | 23-3.9-101. |
| 25 | (2) THE DUAL LICENSURE STIPEND PROGRAM IS CREATED IN THE |
| 26 | DIVISION. THE PURPOSE OF THE DUAL LICENSURE STIPEND PROGRAM IS TO |
| 27 | INCREASE THE NUMBER OF LICENSED PROFESSIONAL COUNSELORS WHO |

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| 1 | WORK IN COMMUNITIES BY: |
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| 2 | (a) REIMBURSING LICENSED PROFESSIONAL COUNSELOR |
| 3 | SUPERVISORS WHO PROVIDE CLINICAL SUPERVISION TO DUAL LICENSURE |
| 4 | CANDIDATES; AND |
| 5 | (b) REIMBURSING DUAL LICENSURE CANDIDATES FOR THE COST OF |
| 6 | EXAMINATION FEES AND APPLICATION FEES PURSUANT TO SECTION |
| 7 | 12-245-205. |
| 8 | (3) (a) On or before January 15, 2025, the division shall |
| 9 | CONTRACT WITH A COLORADO ORGANIZATION TO MANAGE AND |
| 10 | ADMINISTER THE DUAL LICENSURE STIPEND PROGRAM. THE COLORADO |
| 11 | ORGANIZATION MUST HAVE EXPERIENCE ADMINISTERING GRANT |
| 12 | PROGRAMS AND WORKING WITH SCHOOL COUNSELORS OR MENTAL HEALTH |
| 13 | PROFESSIONALS. THE DIVISION SHALL COMPLY WITH THE "PROCUREMENT |
| 14 | Code", articles 101 to 112 of title 24, in selecting and |
| 15 | CONTRACTING WITH A COLORADO ORGANIZATION TO SERVE AS THE |
| 16 | STIPEND PROGRAM ADMINISTRATOR. |
| 17 | (b) THE COLORADO ORGANIZATION SHALL NOT RETAIN MORE THAN |
| 18 | TEN PERCENT OF CONTRACT FUNDING FOR ADMINISTRATIVE COSTS. |
| 19 | (4) (a) A DUAL LICENSURE CANDIDATE IS ELIGIBLE FOR THE |
| 20 | STIPEND PROGRAM IF THE DUAL LICENSURE CANDIDATE IS A LICENSED |
| 21 | SPECIAL SERVICES PROVIDER, AS DEFINED IN SECTION 22-60.5-102, AND |
| 22 | HAS COMPLETED A MASTER'S OR DOCTORAL DEGREE IN PROFESSIONAL |
| 23 | COUNSELING FROM AN ACCREDITED SCHOOL OR COLLEGE OR AN |
| 24 | EQUIVALENT PROGRAM AS DETERMINED BY THE BOARD. THE DEGREE OR |
| 25 | PROGRAM MUST INCLUDE A PRACTICUM OR INTERNSHIP IN THE PRINCIPLES |

(b) A DUAL LICENSURE CANDIDATE MUST SELECT A LICENSED

AND PRACTICE OF PROFESSIONAL COUNSELING.

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| 1 | PROFESSIONAL | COUNSELOR | SUPERVISOR | WHO | HAS | OPTED | IN | ТО |
|---|----------------|---------------|--------------|--------|-------|----------|------|-----|
| 2 | PARTICIPATE IN | THE STIPEND I | PROGRAM TO F | ULFILL | THE D | OUAL LIC | ENSU | JRE |
| 3 | CANDIDATE'S CL | LINICAL SUPER | VISION HOURS | | | | | |

- (c) A DUAL LICENSURE CANDIDATE SHALL ENTER INTO A CONTRACT WITH THE COLORADO ORGANIZATION THAT REQUIRES THE DUAL LICENSURE CANDIDATE TO REMAIN EMPLOYED BY A PUBLIC SCHOOL, AS DEFINED IN SECTION 23-3.9-101, AS A SCHOOL COUNSELOR OR SCHOOL-BASED THERAPIST FOR AT LEAST FIVE YEARS FROM THE DATE THE DUAL LICENSURE CANDIDATE IS LICENSED AS A LICENSED PROFESSIONAL COUNSELOR OR REPAY THE COLORADO ORGANIZATION FOR THE DUAL LICENSURE CANDIDATE'S CLINICAL SUPERVISION HOURS, EXAMINATION FEES, AND APPLICATION FEES, UNLESS THE DUAL LICENSURE CANDIDATE CAN PROVE A HARDSHIP.
 - (d) If a dual licensure candidate violates the contract described in Subsection (4)(c) of this section, the dual licensure candidate must repay the Colorado organization for the dual licensure candidate's clinical supervision hours, examination fees, and application fees, unless the dual licensure candidate can prove a hardship.
- (5) (a) THE DIVISION SHALL PROVIDE THE COLORADO ORGANIZATION WITH PUBLICLY AVAILABLE INFORMATION ON LICENSED PROFESSIONAL COUNSELOR SUPERVISORS WHO CAN OFFER CLINICAL SUPERVISION TO DUAL LICENSURE CANDIDATES.
 - (b) THE COLORADO ORGANIZATION SHALL MAINTAIN THE LIST OF LICENSED PROFESSIONAL COUNSELOR SUPERVISORS DESCRIBED IN SUBSECTION (5)(a) OF THIS SECTION BY CONFIRMING WHETHER A LICENSED PROFESSIONAL COUNSELOR SUPERVISOR OPTS IN TO PARTICIPATE IN THE

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| 1 | STIPEND PROGRAM AND TO PROVIDE CLINICAL SUPERVISION TO DUAL |
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| 2 | LICENSURE CANDIDATES. |
| 3 | (c) THE COLORADO ORGANIZATION SHALL ESTABLISH: |
| 4 | (I) AN APPLICATION PROCESS FOR DUAL LICENSURE CANDIDATES |
| 5 | TO APPLY TO THE STIPEND PROGRAM; |
| 6 | (II) A PROCESS FOR LICENSED PROFESSIONAL COUNSELOR |
| 7 | SUPERVISORS TO ANNUALLY OPT IN TO THE STIPEND PROGRAM; AND |
| 8 | (III) A REPAYMENT PROCESS FOR DUAL LICENSURE CANDIDATES |
| 9 | WHO VIOLATE THE CONTRACT DESCRIBED IN SUBSECTION $(4)(c)$ OF THIS |
| 10 | SECTION. |
| 11 | (d) THE COLORADO ORGANIZATION SHALL DETERMINE A SET RATE |
| 12 | FOR LICENSED PROFESSIONAL COUNSELOR SUPERVISORS WHO PROVIDE |
| 13 | CLINICAL SUPERVISION TO DUAL LICENSURE CANDIDATES. LICENSED |
| 14 | PROFESSIONAL COUNSELOR SUPERVISORS SHALL NOT CHARGE DUAL |
| 15 | LICENSURE CANDIDATES ADDITIONAL FEES FOR CLINICAL SUPERVISION. |
| 16 | (e) A LICENSED PROFESSIONAL COUNSELOR SUPERVISOR SHALL |
| 17 | TRACK CLINICAL SUPERVISION HOURS FOR EACH DUAL LICENSURE |
| 18 | CANDIDATE THE LICENSED PROFESSIONAL COUNSELOR SUPERVISOR |
| 19 | CLINICALLY SUPERVISES. THE LICENSED PROFESSIONAL COUNSELOR |
| 20 | SUPERVISOR SHALL SUBMIT AN INVOICE EACH MONTH TO THE COLORADO |
| 21 | ORGANIZATION. THE COLORADO ORGANIZATION SHALL REIMBURSE THE |
| 22 | LICENSED PROFESSIONAL COUNSELOR SUPERVISOR ONCE THE COLORADO |
| 23 | ORGANIZATION RECEIVES THE INVOICE. |
| 24 | (6) The Colorado organization must reimburse a dual |
| 25 | LICENSURE CANDIDATE FOR EXAMINATION FEES AND APPLICATION FEES IF |
| 26 | THE DUAL LICENSURE CANDIDATE HAS DEMONSTRATED PROFESSIONAL |
| 27 | COMPETENCIES BY PASSING THE EXAMINATIONS DESCRIBED IN SECTION |

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| 1 | 12-245-604 (1)(e) AND PROVIDES THE COLORADO ORGANIZATION WITH |
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| 2 | PROOF OF PAYMENT FOR THE EXAMINATION FEES AND FOR THE |
| 3 | APPLICATION FEES DESCRIBED IN SECTION 12-245-205. |
| 4 | (7)(a) THE COLORADO ORGANIZATION SHALL ANNUALLY COLLECT |
| 5 | THE FOLLOWING DATA: |
| 6 | (I) THE NUMBER OF DUAL LICENSURE CANDIDATES PARTICIPATING |
| 7 | IN THE STIPEND PROGRAM; |
| 8 | (II) THE NUMBER OF LICENSED PROFESSIONAL COUNSELOR |
| 9 | SUPERVISORS PARTICIPATING IN THE STIPEND PROGRAM; AND |
| 10 | (III) THE GEOGRAPHIC LOCATIONS OF THE DUAL LICENSURE |
| 11 | CANDIDATES DESCRIBED IN SUBSECTION (7)(a)(I) OF THIS SECTION AND |
| 12 | LICENSED PROFESSIONAL COUNSELOR SUPERVISORS DESCRIBED IN |
| 13 | SUBSECTION (7)(a)(II) OF THIS SECTION. |
| 14 | (b) THE COLORADO ORGANIZATION SHALL DRAFT A REPORT |
| 15 | SUMMARIZING THE DATA COLLECTED PURSUANT TO SUBSECTION (7)(a) OF |
| 16 | THIS SECTION. ON OR BEFORE JANUARY 15, 2026, AND EACH JANUARY 15 |
| 17 | THEREAFTER, THE COLORADO ORGANIZATION SHALL SUBMIT THE REPORT |
| 18 | TO THE DIVISION. |
| 19 | (c) On or before February 15, 2026, and each February 15 |
| 20 | THEREAFTER, THE DIVISION SHALL SUBMIT THE REPORT TO THE EDUCATION |
| 21 | COMMITTEE AND THE PUBLIC AND BEHAVIORAL HEALTH AND HUMAN |
| 22 | SERVICES COMMITTEE OF THE HOUSE OF REPRESENTATIVES, THE |
| 23 | EDUCATION COMMITTEE AND THE HEALTH AND HUMAN SERVICES |
| 24 | COMMITTEE OF THE SENATE, OR THEIR SUCCESSOR COMMITTEES. |
| 25 | (d) Notwithstanding the requirement in Section 24-1-136 |
| 26 | (11)(a)(I), THE REQUIREMENT TO SUBMIT THE REPORT REQUIRED IN THIS |
| 27 | SUBSECTION (7) CONTINUES INDEFINITELY. |

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| 1 | (8) The division may promulgate rules as necessary to |
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| 2 | IMPLEMENT THIS SECTION. |
| 3 | SECTION 3. Safety clause. The general assembly finds, |
| 4 | determines, and declares that this act is necessary for the immediate |
| 5 | preservation of the public peace, health, or safety or for appropriations for |
| 6 | the support and maintenance of the departments of the state and state |
| 7 | institutions. |

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