

Second Regular Session  
Seventy-third General Assembly  
STATE OF COLORADO

**ENGROSSED**

*This Version Includes All Amendments Adopted  
on Second Reading in the House of Introduction*

LLS NO. 22-0524.02 Jason Gelender x4330

**HOUSE BILL 22-1351**

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**HOUSE SPONSORSHIP**

**Roberts and McLachlan,** Bird, Snyder, Young

**SENATE SPONSORSHIP**

**Pettersen,**

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**House Committees**

Finance  
Appropriations

**Senate Committees**

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**A BILL FOR AN ACT**

101 **CONCERNING A TEMPORARY REDUCTION IN THE TOTAL AMOUNT OF**  
102 **ROAD USER CHARGES TO BE IMPOSED DURING STATE FISCAL**  
103 **YEARS 2022-23 AND 2023-24, AND, IN CONNECTION THEREWITH,**  
104 **TEMPORARILY REDUCING GAS PRICES AND MAKING AN**  
105 **APPROPRIATION.**

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**Bill Summary**

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

Senate Bill 21-260:

- Created phased-in road usage fees on gasoline and diesel

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
*Capital letters or bold & italic numbers indicate new material to be added to existing statute.*  
*Dashes through the words indicate deletions from existing statute.*

HOUSE  
Amended 2nd Reading  
April 22, 2022

that increase from 2 cents per gallon for state fiscal year (FY) 2022-23, when they are first imposed, to 8 cents per gallon for FYs 2028-29 through 2031-32, and thereafter continue to increase to account for inflation; and

- Temporarily reduced the amount of the road safety surcharge, which is imposed annually when a motor vehicle is registered by \$11.10 for registration periods beginning in 2022 and \$5.55 for registration periods beginning in 2023.

The bill delays the initial imposition of the road usage fees from July 1, 2022, to January 1, 2023, and increases the amount of the reduction in the road safety surcharge for registration periods beginning in 2023 from \$5.55 to \$11.10. The bill also requires transfers to be made from the general fund to the state highway fund and the highway users tax fund to hold the department of transportation, counties, and municipalities harmless from the reductions in road usage fee and road safety surcharge revenue.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2 **SECTION 1. Legislative declaration.** (1) The general assembly  
3 hereby finds and declares that:

4 (a) The general public faces increased economic pressure on their  
5 daily lives due to rising national inflation and increasing fuel prices amid  
6 the international crisis in Ukraine;

7 (b) On February 24, 2022, Russia launched a full scale assault on  
8 Ukraine leading to widespread devastation, untold casualties, and global  
9 economic disruptions;

10 (c) According to nonpartisan organizations, Coloradans have seen  
11 a significant increase in gas prices in the weeks following the Russian  
12 military invasion of Ukraine;

13 (d) The invasion of Ukraine may lead to a protracted conflict with  
14 unanticipated economic impacts, and the bipartisan effort responding to  
15 Russia's unjust actions announced on March 8, 2022, to ban the import of  
16 Russian oil may lead to further increases in global crude oil prices;

1 (e) Delaying the implementation of the road usage fee that the  
2 general assembly approved in Senate Bill 21-260, "Concerning the  
3 sustainability of the transportation system in Colorado", can help put  
4 money back in people's pockets during the state's economic recovery;

5 (f) The road usage fee is a two cent per gallon fee on gasoline and  
6 diesel that is scheduled to go into effect in July 2022 and increase in  
7 future fiscal years, and it is necessary and appropriate to delay the initial  
8 implementation of the fee by nine months from July 2022 to April 2023,  
9 and to use forty-four million eight hundred thousand dollars of state  
10 general fund money to backfill the fee revenue loss resulting from the  
11 delay;

12 (g) Reducing the amount that drivers pay for their motor vehicle  
13 registrations will also reduce the financial stress many Coloradans face;

14 (h) The road safety surcharge is a motor vehicle registration fee  
15 that currently costs between sixteen and thirty-nine dollars per vehicle  
16 depending on the vehicle's weight. Senate Bill 21-260 reduced the amount  
17 of the road safety surcharge by eleven dollars and ten cents for  
18 registrations in 2022 and by five dollars and fifty-five cents for  
19 registrations in 2023 without affecting surcharges for 2024 and later  
20 years, and it is necessary and appropriate to increase the amount of the  
21 reduction in the road safety surcharge for registrations in 2023 to eleven  
22 dollars and ten cents and to use thirty-three million seven hundred  
23 thousand dollars of state general fund money to backfill the fee revenue  
24 loss resulting from the additional reduction.

25 (i) The department of transportation and local governments rely  
26 on this money for safety projects on roads and bridges, as well as general  
27 state construction funding dedicated to existing road project development;

1 (j) Building on the governor's package of requested fee relief for  
2 businesses and individuals, the governor and the general assembly  
3 propose to use **seventy-eight million five hundred thousand** dollars of  
4 general fund money to provide fee relief for motor vehicle owners;

5 (k) The amount of funding for the road usage fee delay is  
6 **forty-four million eight hundred thousand** dollars;

7 (l) The amount of funding for the additional road safety surcharge  
8 reduction is **thirty-three million seven hundred thousand** dollars;

9 (m) The general assembly recognizes the importance of  
10 backfilling the revenue loss resulting from the road usage fee delay and  
11 additional road safety surcharge reduction from the general fund to ensure  
12 that the public's safety is protected and that essential transportation dollars  
13 reach the projects;

14 (n) The general assembly finds it necessary to transfer  
15 **seventy-eight million five hundred thousand** dollars of general fund  
16 money to the state highway fund and the highway users tax fund; and

17 (o) Transferring this money from the general fund to the state  
18 highway fund and the highway users tax fund will ensure that the  
19 department of transportation and local governments have the funding  
20 necessary to provide transportation projects for the safety and betterment  
21 of the state and local transportation systems.

22 **SECTION 2.** In Colorado Revised Statutes, 24-75-219, **add**  
23 (7)(b.5) as follows:

24 **24-75-219. Transfers - transportation - capital construction -**  
25 **definitions - repeal.** (7) In addition to any other transfers required by  
26 this section:

27 (b.5) ON JULY 1, 2022, THE STATE TREASURER SHALL TRANSFER:

1 (I) FORTY-SEVEN MILLION ONE HUNDRED THOUSAND DOLLARS  
2 FROM THE GENERAL FUND TO THE STATE HIGHWAY FUND; AND

3 (II) THIRTY-ONE MILLION FOUR HUNDRED THOUSAND DOLLARS  
4 FROM THE GENERAL FUND TO THE HIGHWAY USERS TAX FUND.

5 **SECTION 3.** In Colorado Revised Statutes, 43-4-205, **amend**  
6 (6.8)(c) introductory portion as follows:

7 **43-4-205. Allocation of fund.** (6.8) (c) Money RECEIVED BY THE  
8 STATE FROM THE FEDERAL CORONAVIRUS STATE FISCAL RECOVERY FUND  
9 AND transferred ~~from the general fund~~ to the highway users tax fund  
10 pursuant to section 24-75-219 (7)(a)(III) AND MONEY TRANSFERRED FROM  
11 THE GENERAL FUND TO THE HIGHWAY USERS TAX FUND PURSUANT TO  
12 SECTION 24-75-219 (7)(b.5)(II) must be allocated and expended as  
13 follows:

14 **SECTION 4.** In Colorado Revised Statutes, 43-4-217, **amend**  
15 (3)(a), (3)(b)(I) introductory portion, (3)(b)(I)(A), (4)(a), (4)(b)(I)  
16 introductory portion, and (4)(b)(I)(A) as follows:

17 **43-4-217. Additional funding - road usage fees - rules -**  
18 **legislative declaration - definitions.** (3) (a) Except as otherwise  
19 provided in subsection (6) of this section, on and after ~~July 1, 2022~~ **APRIL**  
20 **1, 2023**, each distributor of gasoline that pays the excise tax imposed on  
21 gasoline shall also pay, at the same time and in the same manner as the  
22 excise tax, a road usage fee in the amount specified in subsection (3)(b)(I)  
23 of this section or annually calculated by the department of revenue as  
24 required by subsection (3)(b)(II) or (3)(b)(III) of this section.

25 (b) (I) The amount of the road usage fee for each gallon of  
26 gasoline acquired, sold, offered for sale, or used in this state FROM **APRIL**  
27 **1, 2023, THROUGH JUNE 30, 2023, AND during state fiscal years 2022-23**

1 YEARS 2023-24 through 2031-32 is:

2 (A) Two cents per gallon for state fiscal year 2022-23 FROM APRIL  
3 1, 2023, THROUGH JUNE 30, 2023;

4 (4) (a) Except as otherwise provided in subsection (6) of this  
5 section, on and after July 1, 2022 APRIL 1, 2023, each distributor of  
6 special fuel that pays the excise tax imposed on special fuel shall also  
7 pay, at the same time and in the same manner as the excise tax, a road  
8 usage fee in the amount specified in subsection (4)(b)(I) of this section or  
9 annually calculated by the department of revenue as required by  
10 subsection (4)(b)(II) or (4)(b)(III) of this section.

11 (b) (I) The amount of the road usage fee for each gallon of special  
12 fuel acquired, sold, offered for sale, or used in this state FROM APRIL 1,  
13 2023, THROUGH JUNE 30, 2023, AND during state fiscal years 2022-23  
14 YEARS 2023-24 through 2031-32 is:

15 (A) Two cents per gallon for state fiscal year 2022-23 FROM APRIL  
16 1, 2023, THROUGH JUNE 30, 2023;

17 **SECTION 5.** In Colorado Revised Statutes, 43-4-804, **amend**  
18 (1)(a)(VIII) as follows:

19 **43-4-804. Highway safety projects - surcharges and fees -**  
20 **crediting of money to highway users tax fund - definition.** (1) On and  
21 after July 1, 2009, the following surcharges, fees, and fines shall be  
22 collected and credited to the highway users tax fund created in section  
23 43-4-201 (1)(a) and allocated to the state highway fund, counties, and  
24 municipalities as specified in section 43-4-205 (6.3):

25 (a) (VIII) ~~(A)~~ For any registration period that begins on or after  
26 January 1, 2022, but before January 1, 2023 JANUARY 1, 2024, the amount  
27 of each road safety surcharge imposed pursuant to subsection (1)(a)(I) of

1 this section is reduced by eleven dollars and ten cents.

2 ~~(B) For any registration period that begins on or after January 1,~~  
3 ~~2023, but before January 1, 2024, the amount of each road safety~~  
4 ~~surcharge imposed pursuant to subsection (1)(a)(I) of this section is~~  
5 ~~reduced by five dollars and fifty-five cents.~~

6 **SECTION 6. Appropriation.** For the 2022-23 state fiscal year,  
7 \$5,850 is appropriated to the department of revenue for use by the  
8 division of motor vehicles. This appropriation is from the general fund.  
9 To implement this act, the department may use this appropriation for  
10 DRIVES maintenance and support.

11 **SECTION 7. Safety clause.** The general assembly hereby finds,  
12 determines, and declares that this act is necessary for the immediate  
13 preservation of the public peace, health, or safety.