

Second Regular Session  
Seventy-third General Assembly  
STATE OF COLORADO

REVISED

*This Version Includes All Amendments Adopted  
on Second Reading in the Second House*

LLS NO. 22-0568.01 Julie Pelegrin x2700

SENATE BILL 22-004

SENATE SPONSORSHIP

Rankin and Bridges, Ginal, Winter

HOUSE SPONSORSHIP

McCluskie,

Senate Committees

Education  
Appropriations

House Committees

Education  
Appropriations

A BILL FOR AN ACT

101 CONCERNING MEASURES TO SUPPORT EVIDENCE-BASED LITERACY  
102 INSTRUCTION FOR STUDENTS IN EARLY GRADES, AND, IN  
103 CONNECTION THEREWITH, MAKING AN APPROPRIATION.

Bill Summary

*(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <http://leg.colorado.gov>.)*

By the beginning of the 2023-24 school year and continuing thereafter, the bill requires each school district, board of cooperative services, and charter school (local education provider) to ensure that the principal in a school that serves kindergarten or any of grades one through 3 and each school district administrator with responsibility that pertains

Shading denotes HOUSE amendment. Double underlining denotes SENATE amendment.  
Capital letters or bold & italic numbers indicate new material to be added to existing statute.  
Dashes through the words indicate deletions from existing statute.

HOUSE  
Amended 2nd Reading  
May 4, 2022

SENATE  
3rd Reading Unamended  
April 6, 2022

SENATE  
Amended 2nd Reading  
April 5, 2022

to programs in kindergarten or any of grades one through 3 to successfully complete evidence-based training in the science of reading. The local education provider may request a one-year extension from the state board of education to ensure that the teachers, principals, and administrators whom it employs meet the training requirements. Each local education provider must submit to the department of education (department) evidence that it is in compliance with the principal and administrator training requirements to receive per-pupil intervention money in a budget year.

The bill requires the board of trustees for each public library to adopt a policy by January 1, 2023, to support parents and children in improving literacy through the science of reading. The policy must include a requirement that:

- Each librarian successfully complete evidence-based training in the science of reading;
- The director of the board of trustees maintain an accurate list on the library website of the librarians who successfully complete the training; and
- The director of the board of trustees identify materials and activities for parents and children to improve literacy and ensure that the materials and activities are available in the public library and are updated monthly.

Upon request of a local education provider or the board of trustees of a public library, the department shall provide training in the science of reading to principals and administrators of the local education provider and librarians of the public library for free.

The bill directs the state librarian to work with public libraries throughout the state to facilitate access to evidence-based training in the science of reading for librarians and assist in identifying materials and activities for parents and children to improve literacy.

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1 *Be it enacted by the General Assembly of the State of Colorado:*

2           **SECTION 1.** In Colorado Revised Statutes, 22-7-1208, **amend**  
3 (6)(d); and **add** (6.5) and (6.7) as follows:

4           **22-7-1208. Local education providers - procedures - plans -**  
5 **training - rules.** (6) (d) Notwithstanding the provisions of subsection  
6 (6)(a) of this section, a local education provider that is not in compliance  
7 with the requirements of this subsection (6) as of the beginning of the  
8 2022-23 school year or for a subsequent school year may request a

1 one-year extension from the ~~department~~ STATE BOARD based on a  
2 demonstration of good cause for inability to comply.

3 (6.5) (a) BY THE BEGINNING OF THE 2024-25 SCHOOL YEAR AND  
4 CONTINUING FOR EACH SCHOOL YEAR THEREAFTER, EACH LOCAL  
5 EDUCATION PROVIDER THAT RECEIVES PER-PUPIL INTERVENTION MONEY  
6 OR A GRANT THROUGH THE EARLY LITERACY GRANT PROGRAM IN ANY  
7 BUDGET YEAR STARTING WITH THE 2023-24 BUDGET YEAR SHALL ENSURE  
8 THAT EACH PRINCIPAL IN A SCHOOL THAT SERVES KINDERGARTEN OR ANY  
9 OF GRADES ONE THROUGH THREE AND EACH ADMINISTRATOR WITH  
10 RESPONSIBILITY THAT PERTAINS TO PROGRAMS IN KINDERGARTEN OR ANY  
11 OF GRADES ONE THROUGH THREE SUCCESSFULLY COMPLETES OR HAS  
12 SUCCESSFULLY COMPLETED EVIDENCE-BASED TRAINING DESIGNED FOR  
13 SCHOOL ADMINISTRATORS IN THE SCIENCE OF READING. THE  
14 EVIDENCE-BASED TRAINING IN THE SCIENCE OF READING MUST INCLUDE  
15 THE CONCEPTS OF PHONEMIC AWARENESS, PHONICS, VOCABULARY  
16 DEVELOPMENT, READING FLUENCY, INCLUDING ORAL SKILLS, AND  
17 READING COMPREHENSION TO ASSIST PRINCIPALS IN COACHING AND  
18 EVALUATING TEACHERS. THE TRAINING MUST ALSO INCLUDE TOPICS  
19 RELATED TO IMPLEMENTING SCHOOLWIDE SCIENTIFICALLY BASED AND  
20 EVIDENCE-BASED READING PROGRAMMING. TO COMPLY WITH THIS  
21 SUBSECTION (6.5)(a), A LOCAL EDUCATION PROVIDER SHALL SUBMIT  
22 EVIDENCE THAT EACH PRINCIPAL AND ADMINISTRATOR DESCRIBED IN THIS  
23 SUBSECTION (6.5)(a) HAS SUCCESSFULLY COMPLETED EVIDENCE-BASED  
24 TRAINING IN THE SCIENCE OF READING THAT IS:

25 (I) INCLUDED AS A COURSE IN AN APPROVED PROGRAM OF  
26 PREPARATION, AS DEFINED IN SECTION 22-60.5-102 (8) FOR PRINCIPALS OR  
27 ADMINISTRATORS, OR AN INDIVIDUALIZED ALTERNATIVE PRINCIPAL

1 PROGRAM, OR OTHER ALTERNATIVE PRINCIPAL PROGRAM, APPROVED  
2 PURSUANT TO SECTION 22-60.5-305.5;

3 (II) INCLUDED AS A COURSE IN A POST-GRADUATE DEGREE  
4 PROGRAM IN TEACHING READING OR LITERACY;

5 (III) PROVIDED BY THE DEPARTMENT OR INCLUDED ON THE  
6 ADVISORY LIST OF RIGOROUS PROFESSIONAL DEVELOPMENT PROGRAMS  
7 PROVIDED BY THE DEPARTMENT PURSUANT TO SECTION 22-7-1209 (2)(c);

8 OR

9 (IV) PROVIDED BY A LOCAL EDUCATION PROVIDER OR IS  
10 APPROPRIATE FOR LICENSE RENEWAL PURSUANT TO SECTION 22-60.5-110  
11 (3).

12

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13 (b) THE DEPARTMENT SHALL PROVIDE, AT NO COST, TRAINING FOR  
14 ELEMENTARY SCHOOL ADMINISTRATORS TO MEET THE REQUIREMENTS  
15 SPECIFIED IN SUBSECTION (6.5)(a) OF THIS SECTION. THE DEPARTMENT  
16 MAY PROVIDE THE TRAINING IN-PERSON OR ONLINE.

17 (c) NOTWITHSTANDING SUBSECTION (6.5)(a) OF THIS SECTION, A  
18 LOCAL EDUCATION PROVIDER THAT IS NOT IN COMPLIANCE WITH THE  
19 REQUIREMENTS OF THIS SUBSECTION (6.5) AS OF THE BEGINNING OF THE  
20 2024-25 SCHOOL YEAR OR FOR A SUBSEQUENT SCHOOL YEAR MAY  
21 REQUEST A ONE-YEAR EXTENSION FROM THE STATE BOARD BASED ON A  
22 DEMONSTRATION OF GOOD CAUSE FOR INABILITY TO COMPLY.

23 (d) THE STATE BOARD MAY ADOPT RULES AS NECESSARY TO  
24 SPECIFY THE CONTENT AND MINIMUM NUMBER OF HOURS REQUIRED FOR  
25 THE TRAINING DESCRIBED IN SUBSECTION (6.5)(a) OF THIS SECTION; THE  
26 TIME FRAMES AND PROCEDURES FOR COMPLYING WITH THE REQUIREMENTS  
27 SPECIFIED IN SUBSECTION (6.5)(a) OF THIS SECTION AND FOR APPLYING FOR

1 AN EXTENSION PURSUANT TO SUBSECTION (6.5)(c) OF THIS SECTION; AND  
2 THE FORM IN WHICH A LOCAL EDUCATION PROVIDER MUST SUBMIT  
3 EVIDENCE OF THE COMPLETION OF THE TRAINING REQUIRED IN SUBSECTION  
4 (6.5)(a) OF THIS SECTION. \_\_\_

5 (6.7) (a) BY THE BEGINNING OF THE 2024-25 SCHOOL YEAR AND  
6 CONTINUING FOR EACH SCHOOL YEAR THEREAFTER, EACH LOCAL  
7 EDUCATION PROVIDER THAT RECEIVES PER-PUPIL INTERVENTION MONEY  
8 OR A GRANT THROUGH THE EARLY LITERACY GRANT PROGRAM IN ANY  
9 BUDGET YEAR STARTING WITH THE 2023-24 BUDGET YEAR SHALL ENSURE  
10 THAT EACH READING INTERVENTIONIST EMPLOYED TO TEACH STUDENTS  
11 IN ANY OF GRADES FOUR THROUGH TWELVE SUCCESSFULLY COMPLETES OR  
12 HAS SUCCESSFULLY COMPLETED EVIDENCE-BASED TRAINING IN TEACHING  
13 READING AS DESCRIBED FOR TEACHERS IN SUBSECTION (6) OF THIS  
14 SECTION. TO COMPLY WITH THIS SUBSECTION (6.7)(a), A LOCAL  
15 EDUCATION PROVIDER SHALL SUBMIT EVIDENCE THAT EACH READING  
16 INTERVENTIONIST EMPLOYED TO TEACH STUDENTS IN ANY OF GRADES  
17 FOUR THROUGH TWELVE HAS PASSED AN END-OF-COURSE ASSESSMENT OF  
18 LEARNING AT THE COMPLETION OF THE EVIDENCE-BASED TRAINING.

19 (b) THE DEPARTMENT SHALL PROVIDE, AT NO COST, TRAINING FOR  
20 READING INTERVENTIONISTS TO MEET THE REQUIREMENTS SPECIFIED IN  
21 SUBSECTION (6.7)(a) OF THIS SECTION. THE DEPARTMENT MAY PROVIDE  
22 THE TRAINING IN-PERSON OR ONLINE.

23 (c) NOTWITHSTANDING SUBSECTION (6.7)(a) OF THIS SECTION, A  
24 LOCAL EDUCATION PROVIDER THAT IS NOT IN COMPLIANCE WITH THE  
25 REQUIREMENTS OF THIS SUBSECTION (6.7) AS OF THE BEGINNING OF THE  
26 2024-25 SCHOOL YEAR OR FOR A SUBSEQUENT SCHOOL YEAR MAY  
27 REQUEST A ONE-YEAR EXTENSION FROM THE STATE BOARD BASED ON A

1 DEMONSTRATION OF GOOD CAUSE FOR INABILITY TO COMPLY.

2 (d) THE STATE BOARD MAY ADOPT RULES AS NECESSARY TO  
3 SPECIFY THE CONTENT AND MINIMUM NUMBER OF HOURS REQUIRED FOR  
4 TRAINING FOR READING INTERVENTIONISTS REQUIRED IN SUBSECTION  
5 (6.7)(a) OF THIS SECTION; TIME FRAMES AND PROCEDURES FOR COMPLYING  
6 WITH THE REQUIREMENTS SPECIFIED IN SUBSECTION (6.7)(a) OF THIS  
7 SECTION AND FOR APPLYING FOR AN EXTENSION PURSUANT TO SUBSECTION  
8 (6.7)(c) OF THIS SECTION; AND THE FORM IN WHICH A LOCAL EDUCATION  
9 PROVIDER MUST SUBMIT EVIDENCE OF THE COMPLETION OF AN  
10 END-OF-COURSE ASSESSMENT OF LEARNING AS REQUIRED IN SUBSECTION  
11 (6.7)(a) OF THIS SECTION.

12 **SECTION 2.** In Colorado Revised Statutes, 22-7-1209, **amend**  
13 (2)(c) introductory portion as follows:

14 **22-7-1209. State board - rules - department - duties.**

15 (2) (c) Using the procedure developed pursuant to subsection (3) of this  
16 section, the department shall create an advisory list of rigorous  
17 professional development programs ~~that~~ FOR TEACHERS, READING  
18 INTERVENTIONISTS, PRINCIPALS, AND ADMINISTRATORS, WHICH PROGRAMS  
19 are related to addressing significant reading deficiencies and to applying  
20 intervention instruction and strategies, in addition to programs related to  
21 teaching general literacy, that local education providers are encouraged  
22 to use. The department shall include on the advisory list professional  
23 development programs that are available online. The department shall  
24 ensure that each professional development program included on the  
25 advisory list is:

26 **SECTION 3.** In Colorado Revised Statutes, 22-7-1210, **amend**  
27 (4)(d)(I)(E) as follows:

1           **22-7-1210. Early literacy fund - created.** (4) The money in the  
2 fund is subject to annual appropriation by the general assembly to the  
3 department. The department shall annually expend the money in the fund  
4 as follows:

5           (d) (I) Beginning in the 2020-21 budget year and for budget years  
6 thereafter, the department shall annually expend the money credited to the  
7 early literacy fund for the following purposes:

8           (E) To pay the costs incurred in providing to local education  
9 providers technical assistance in implementing this part 12, ~~and~~ training  
10 in teaching reading for teachers employed to teach kindergarten and  
11 grades one through three AND FOR READING INTERVENTIONISTS EMPLOYED  
12 TO TEACH GRADES FOUR THROUGH TWELVE, TRAINING FOR PRINCIPALS  
13 AND ADMINISTRATORS PURSUANT TO SECTION 22-7-1208 (6.5), AND  
14 TRAINING FOR LIBRARIANS PURSUANT TO SECTION 24-90-121; monitoring  
15 the use of money received as per-pupil intervention money or grants  
16 through the early literacy grant program; and fulfilling the administrative  
17 requirements specified in this part 12.

18           **SECTION 4.** In Colorado Revised Statutes, 22-7-1210.5, **amend**  
19 (4)(g); and **add** (3)(b)(II.5) as follows:

20           **22-7-1210.5. Per-pupil intervention money - uses - distribution**  
21 **- monitoring - repeal.** (3) (b) To receive per-pupil intervention money  
22 in a budget year, a local education provider must meet the following  
23 requirements:

24           (II.5) FOR THE 2024-25 BUDGET YEAR AND BUDGET YEARS  
25 THEREAFTER, THE LOCAL EDUCATION PROVIDER MUST SUBMIT EVIDENCE  
26 THAT IT IS IN COMPLIANCE WITH THE PRINCIPAL AND ADMINISTRATOR  
27 TRAINING REQUIREMENTS SPECIFIED IN SECTION 22-7-1208 (6.5) AND THE

1 READING INTERVENTIONIST TRAINING REQUIREMENTS SPECIFIED IN  
2 SECTION 22-7-1208 (6.7);

3 (4) A local education provider may use the per-pupil intervention  
4 money only as follows:

5 (g) To provide professional development programming to support  
6 educators in teaching reading. Professional development programming  
7 authorized in this subsection (4)(g) may include hiring a reading coach  
8 who is trained in teaching the foundational reading skills of phonemic  
9 awareness, phonics, vocabulary development, reading fluency, including  
10 oral skills, and reading comprehension to provide job-embedded, ongoing  
11 professional development to support kindergarten-through-third-grade  
12 teacher competence in teaching phonemic awareness, phonics, vocabulary  
13 development, reading fluency, including oral skills, and reading  
14 comprehension. A local education provider that has not fully complied  
15 with ~~section 22-7-1208 (6)~~ SECTION 22-7-1208 (6), (6.5), OR (6.7) is  
16 strongly encouraged to use per-pupil intervention money to ensure that all  
17 teachers employed by the local education provider to teach kindergarten  
18 or any of grades one through three AND ALL READING INTERVENTIONISTS  
19 EMPLOYED TO TEACH GRADES FOUR THROUGH TWELVE successfully  
20 complete evidence-based training in teaching reading, AND THE  
21 PRINCIPALS AND ADMINISTRATORS DESCRIBED IN SECTION 22-7-1208  
22 (6.5)(a) SUCCESSFULLY COMPLETE EVIDENCE-BASED TRAINING IN THE  
23 SCIENCE OF READING, before using the money for other authorized  
24 purposes.

25 **SECTION 5.** In Colorado Revised Statutes, **add** 24-90-121 as  
26 follows:

27 **24-90-121. Public libraries - science of reading - training -**



1 **report - definitions.** (1) AS USED IN THIS SECTION, UNLESS THE CONTEXT  
2 OTHERWISE REQUIRES:

3                    ==  
4            (a) "DIRECTOR" MEANS THE DIRECTOR OF A BOARD OF TRUSTEES  
5 EMPLOYED BY THE BOARD OF TRUSTEES PURSUANT TO SECTION 24-90-109  
6 (1)(c).

7            (b) "EVIDENCE-BASED TRAINING IN THE SCIENCE OF READING" OR  
8 "TRAINING" MEANS TRAINING THAT:

9            (I) IS BASED ON RELIABLE, TRUSTWORTHY, AND VALID EVIDENCE;

10           (II) INCLUDES EXPLANATION AND INSTRUCTION IN THE AREAS OF  
11 PHONEMIC AWARENESS, PHONICS, VOCABULARY DEVELOPMENT, READING  
12 FLUENCY, INCLUDING ORAL SKILLS, AND READING COMPREHENSION; AND

13           (III) IS INCLUDED ON THE ADVISORY LIST OF RIGOROUS  
14 PROFESSIONAL DEVELOPMENT PROGRAMS CREATED AND MAINTAINED BY  
15 THE DEPARTMENT OF EDUCATION PURSUANT TO SECTION 22-7-1209 (2)(c).

16           (2) (a) THE DIRECTOR OF EACH PUBLIC LIBRARY IS ENCOURAGED  
17 TO WORK WITH THE DEPARTMENT OF EDUCATION TO PROVIDE  
18 EVIDENCE-BASED TRAINING IN THE SCIENCE OF READING FOR EACH  
19 LIBRARIAN WHO WORKS WITH CHILDREN ENROLLED IN PRESCHOOL,  
20 KINDERGARTEN, OR EARLY ELEMENTARY GRADES. IN ADDITION, THE  
21 DIRECTOR IS ENCOURAGED TO IDENTIFY AND PROVIDE IN THE LIBRARY  
22 MATERIALS AND ACTIVITIES FOR PARENTS AND CHILDREN TO IMPROVE  
23 LITERACY, WHICH MATERIALS AND ACTIVITIES ARE APPROPRIATE FOR  
24 PRESCHOOL, KINDERGARTEN THROUGH SECOND GRADE, AND THIRD  
25 THROUGH SIXTH GRADE AND ARE DESIGNED TO IMPROVE READING  
26 COMPETENCY IN THE AREAS OF PHONEMIC AWARENESS; PHONICS;  
27 VOCABULARY DEVELOPMENT; READING FLUENCY, INCLUDING ORAL

1 SKILLS; AND READING COMPREHENSION.

2 (b) AT THE REQUEST OF A DIRECTOR, THE DEPARTMENT OF  
3 EDUCATION SHALL PROVIDE, AT NO COST TO THE PUBLIC LIBRARY,  
4 EVIDENCE-BASED TRAINING IN THE SCIENCE OF READING TO ONE OR MORE  
5 LIBRARIANS WHO ARE EMPLOYED BY THE PUBLIC LIBRARY. THE  
6 DEPARTMENT MAY PROVIDE THE TRAINING IN-PERSON OR ONLINE AND MAY  
7 PROVIDE THE SAME TRAINING FOR LIBRARIANS THAT IT PROVIDES FOR  
8 TEACHERS PURSUANT TO SECTION 22-7-1208 (6)(c).

9 (3) THE DIRECTOR OF EACH PUBLIC LIBRARY MAY PREPARE A PLAN  
10 DESCRIBING HOW THE DIRECTOR AND THE LIBRARIANS EMPLOYED AT THE  
11 LIBRARY WILL WORK WITH CHILDREN AND THEIR PARENTS TO SUPPORT  
12 LITERACY USING MATERIALS, ACTIVITIES, AND STRATEGIES THAT ARE  
13 SUPPORTED BY THE SCIENCE OF READING. THE DIRECTOR IS ENCOURAGED  
14 TO SUBMIT THE PLAN TO THE STATE LIBRARIAN BY JULY 1, 2024.

15

16 SECTION 6. In Colorado Revised Statutes, 24-90-105, **add**  
17 (2)(g) as follows:

18 **24-90-105. Powers and duties of state librarian.** (2) The state  
19 librarian has the following powers and duties with respect to other  
20 publicly supported libraries in the state:

21 (g) TO WORK WITH PUBLIC LIBRARIES THROUGHOUT THE STATE TO  
22 FACILITATE ACCESS TO EVIDENCE-BASED TRAINING IN THE SCIENCE OF  
23 READING, AS DEFINED IN SECTION 24-90-121, FOR LIBRARIANS AND ASSIST  
24 IN IDENTIFYING MATERIALS AND ACTIVITIES FOR PARENTS AND CHILDREN  
25 TO IMPROVE LITERACY, AS DESCRIBED IN SECTION 24-90-121.

26 **SECTION 7. Appropriation.** (1) For the 2022-23 state fiscal  
27 year, \$251,139 is appropriated to the department of education. This

1 appropriation is from the early literacy fund created in section 22-7-1210  
2 (1), C.R.S., and is based on an assumption that the department will  
3 require an additional 0.8 FTE. To implement this act, the department may  
4 use this appropriation for early literacy program administration and  
5 technical support.

6 **SECTION 8. Act subject to petition - effective date.** This act  
7 takes effect at 12:01 a.m. on the day following the expiration of the  
8 ninety-day period after final adjournment of the general assembly; except  
9 that, if a referendum petition is filed pursuant to section 1 (3) of article V  
10 of the state constitution against this act or an item, section, or part of this  
11 act within such period, then the act, item, section, or part will not take  
12 effect unless approved by the people at the general election to be held in  
13 November 2022 and, in such case, will take effect on the date of the  
14 official declaration of the vote thereon by the governor.