# Second Regular Session Seventy-second General Assembly STATE OF COLORADO

# REREVISED

This Version Includes All Amendments Adopted in the Second House SENATE BILL 21-246

LLS NO. 21-0037.01 Duane Gall x4335

SENATE BILL 2

#### SENATE SPONSORSHIP

Fenberg, Bridges, Buckner, Danielson, Gonzales, Hansen, Jaquez Lewis, Lee, Moreno, Pettersen, Priola, Story, Winter

#### **HOUSE SPONSORSHIP**

Valdez A. and Froelich, Bernett, Bird, Cutter, Duran, Gonzales-Gutierrez, Gray, Hooton, Jackson, Jodeh, Kennedy, Kipp, McCormick, Michaelson Jenet, Mullica, Ricks, Sirota, Titone, Woodrow

Senate Committees Transportation & Energy Appropriations House Committees Energy & Environment Appropriations

# A BILL FOR AN ACT

101	CONCERNING MEASURES TO ENCOURAGE BENEFICIAL
102	ELECTRIFICATION, AND, IN CONNECTION THEREWITH,
103	DIRECTING THE PUBLIC UTILITIES COMMISSION AND COLORADO
104	UTILITIES TO PROMOTE COMPLIANCE WITH CURRENT
105	ENVIRONMENTAL AND LABOR STANDARDS AND MAKING AN
106	APPROPRIATION.

### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://leg.colorado.gov</u>.)

The bill directs the public utilities commission (PUC) to establish

Amended 2nd Reading

HOUSE

June 4, 2021

3rd Reading Unamended June 7, 2021

HOUSE



energy savings targets and approve plans under which investor-owned electric utilities will promote the use of energy-efficient electric equipment in place of less efficient fossil-fuel-based systems. This directive would substantially follow the model of existing demand-side management (DSM) policies established by the PUC.

Section 1 of the bill declares that DSM has provided substantial economic and environmental benefits, and the PUC's administration of DSM has successfully carried out legislative intent; therefore, the PUC is directed to implement the beneficial electrification programs and plans using the same approach.

Sections 2 and 4 specify the parameters for these programs and plans, including the types of systems and appliances that are eligible for installation, the criteria to be considered when the PUC evaluates plan proposals, the implementation of plans, utility cost-recovery mechanisms, and performance incentives. Section 4 also requires that any installation, upgrade, or new construction under a beneficial electrification program must be performed either by utility employees or by qualified, Colorado-licensed contractors.

Section 3 directs the PUC to apply current standards for measurement of the social cost of carbon emissions, including methane, in evaluating the cost, benefit, or net present value of utility plans and proposals for beneficial electrification.

Section 5 makes a conforming amendment.

- 1 Be it enacted by the General Assembly of the State of Colorado:
- 2

**SECTION 1. Legislative declaration.** (1) The general assembly

3 finds, determines, and declares that:

4 (a) Colorado is and should remain a national leader in energy 5 infrastructure innovation, creating family-sustaining jobs in the clean 6 energy economy, and environmental stewardship;

7

(b) It is in the public interest and the policy of the state of 8 Colorado to reduce greenhouse gas emissions. For that reason, it is 9 critical that the electric utility sector be evaluated and regulated 10 holistically so that investment can be compared and directed across fuel 11 types to account for cost variance associated with asset procurement and 12 operation as well as the public health and environmental costs of greenhouse gas emissions, energy efficiency, and electric infrastructure
 reliability accrued over the life cycle of an asset.

3 (c) Legislation adopted in 2007 directed the public utilities 4 commission to establish electricity and natural gas energy savings targets, 5 clarify parameters for cost-benefit analysis, and provide financial 6 incentives to public utilities that meet or exceed specified goals for 7 energy savings. The resulting demand-side management programs, also 8 known as DSM programs, have provided substantial economic and 9 environmental benefits for consumers, businesses, and utilities at modest 10 cost.

(d) The public utilities commission's administration of DSM
programs has appropriately effectuated legislative intent and has created
a precedent for the deployment of programs to support customers using
clean electricity to power high-efficiency appliances that provide space
and water heating, cooking, and clothes drying in homes and businesses,
as well as for certain industrial processes;

(e) Technology advancement can further advance cost-effective
greenhouse gas emission reductions in the oil and gas, industrial, and
building sectors, and electrification of customer end uses can be a
pathway to reducing greenhouse gas emissions from these sectors and
improving air quality;

(f) Fossil gas and petroleum products will contribute to supplying
Colorado's energy needs for many years to come; nonetheless,
transitioning to clean electric homes and businesses is a critical strategy
for improving public health and safety, saving energy, creating
family-sustaining jobs, and helping the state meet its greenhouse gas
emission-reduction targets;

-3-

(g) Colorado has significant potential for replacing fossil gas with
 clean electricity; and

3 (h) Clean heat from appliances such as electric heat pumps, heat
4 pump water heaters, and induction stoves will help Colorado reduce
5 greenhouse gas pollution and has potential to help improve indoor air
6 quality and health and safety in buildings.

(2) The general assembly further declares its intent that the public
utilities commission approve beneficial electrification plans for the
purpose of incentivizing residential, commercial, and industrial utility
customers to implement beneficial electrification projects voluntarily,
without applying coercion or discriminatory treatment to customers that
decline any incentives that may be offered to them.

13 <u>SECTION 2.</u> In Colorado Revised Statutes, 38-33.3-106.7,
 14 amend (1)(b)(IV) and (1)(b)(V); and add (1)(b)(VI) as follows:

15<u>38-33.3-106.7. Unreasonable restrictions on energy efficiency</u>16<u>measures - definitions. (1) (b) As used in this section, "energy</u>17efficiency measure" means a device or structure that reduces the amount18of energy derived from fossil fuels that is consumed by a residence or19business located on the real property. "Energy efficiency measure" is20further limited to include only the following types of devices or21structures:

22 (IV) An energy-efficient outdoor lighting device, including
 23 without limitation a light fixture containing a coiled or straight

24 <u>fluorescent light bulb, and any solar recharging panel, motion detector, or</u>

25 <u>other equipment connected to the lighting device; and</u>

26 <u>(V) A retractable clothesline; AND</u>

27 <u>(VI) A HEAT PUMP.</u>

-4-

1	SECTION 3. In Colorado Revised Statutes, 40-1-102, amend
2	(5)(a); and <b>add</b> (1.2) and (12) as follows:
3	40-1-102. Definitions. As used in articles 1 to 7 of this title 40,
4	unless the context otherwise requires:
5	(1.2) <u>(a)</u> "Beneficial electrification" means converting the
6	ENERGY SOURCE OF A CUSTOMER'S END USE FROM A NONELECTRIC FUEL
7	SOURCE TO A HIGH-EFFICIENCY ELECTRIC SOURCE, OR AVOIDING THE USE
8	OF NONELECTRIC FUEL SOURCES IN NEW CONSTRUCTION OR INDUSTRIAL
9	APPLICATIONS, IF THE RESULT OF THE CONVERSION OR AVOIDANCE IS TO:
10	$(\underline{I})$ Reduce net greenhouse gas emissions over the lifetime
11	OF THE CONVERSION OR AVOIDANCE; AND
12	(II) REDUCE SOCIETAL COSTS OR PROVIDE FOR MORE EFFICIENT
13	UTILIZATION OF GRID RESOURCES.
14	(b) "BENEFICIAL ELECTRIFICATION" DOES NOT INCLUDE:
15	(I) RETAIL DISTRIBUTED GENERATION, AS DEFINED IN SECTION
16	<u>40-2-124 (1)(a)(VIII); OR</u>
17	(II) AN ENERGY STORAGE SYSTEM, AS DEFINED IN SECTION
18	<u>40-2-130 (2)(a).</u>
19	(5) (a) "Cost-effective", with reference to a natural gas or electric
20	demand-side management program, A BENEFICIAL ELECTRIFICATION
21	PROGRAM, or related ANY measure RELATED TO EITHER A DEMAND-SIDE
22	MANAGEMENT OR BENEFICIAL ELECTRIFICATION PROGRAM, means having
23	a benefit-cost ratio greater than one.
24	(12) "Technical support document" means the 2016
25	TECHNICAL SUPPORT DOCUMENT OF THE FEDERAL INTERAGENCY WORKING
26	GROUP ON SOCIAL COST OF GREENHOUSE GASES, ENTITLED "TECHNICAL
27	UPDATE OF THE SOCIAL COST OF CARBON FOR REGULATORY IMPACT

-5-

1 ANALYSIS UNDER EXECUTIVE ORDER 12866".

2 SECTION <u>4.</u> In Colorado Revised Statutes, 40-3.2-106, amend
3 (1) introductory portion, (1)(d), and (5); and repeal (6) as follows:

4 40-3.2-106. Costs of pollution in utility planning - definitions
- rules. (1) The commission shall require an electric public utility subject
to commission jurisdiction to consider the SOCIAL cost of carbon dioxide
emissions AND THE SOCIAL COST OF METHANE EMISSIONS, as set forth
pursuant to subsection (4) IN SUBSECTIONS (4) AND (5) of this section,
when determining the cost, benefit, or net present value of any plan or
proposal submitted in one of the following proceedings:

(d) A plan or application for transportation electrification UNDER
 SECTION 40-5-107 or ANY other forms FORM of beneficial electrification,
 INCLUDING BENEFICIAL ELECTRIFICATION IN BUILDINGS.

14 (5) The commission shall apply a THE SOCIAL cost of carbon
15 dioxide AND THE SOCIAL COST OF METHANE emissions to the nonenergy
16 benefits for programs that are defined to be beneficial electrification.

17

(6) As used in this section:

(a) "Beneficial electrification" means a utility's change in the
 energy source powering an end use from a nonelectric source to an
 electric source, including transportation, water heating, space heating, or
 industrial processes, if the change:

22 (I) Reduces system costs for the utility's customers;

23 (II) Reduces net carbon dioxide emissions; or

24 (III) Provides for a more efficient utilization of grid resources.

- (b) "Technical support document" means the 2016 technical
   support document of the federal interagency working group on social cost
- 27 of greenhouse gases, entitled "Technical Update of the Social Cost of

Carbon for Regulatory Impact Analysis Under Executive Order 12866".
 SECTION <u>5.</u> In Colorado Revised Statutes, add 40-3.2-105.6 and
 40-3.2-107 as follows:

4 40-3.2-105.6. Labor standards for beneficial electrification
5 projects. (1) THIS SECTION APPLIES TO ALL NECESSARY <u>MECHANICAL</u>,
6 PLUMBING, AND ELECTRICAL WORK PERFORMED IN CONNECTION WITH A
7 PROJECT UNDERTAKEN PURSUANT TO A BENEFICIAL ELECTRIFICATION
8 PROGRAM UNDER THIS ARTICLE 3.2 AND FOR WHICH A CUSTOMER OF AN
9 INVESTOR-OWNED ELECTRIC UTILITY APPLIES FOR A REBATE DIRECTLY
10 FROM THE UTILITY.

(2) WHEN PRACTICABLE, THE UTILITY MAY ASSIGN ITS OWN
EMPLOYEES TO PERFORM THE WORK, SUBJECT TO STATE LICENSING
REQUIREMENTS AND ALL APPLICABLE STATE AND LOCAL RULES, CODES,
AND STANDARDS.

15 (3) (a) THE UTILITY SHALL <u>OBTAIN FROM THE COLORADO</u>
16 <u>DEPARTMENT OF LABOR AND EMPLOYMENT AND SHALL MAKE USE OF</u> A
17 LIST, REFERRED TO IN THIS SECTION AS THE "CERTIFIED CONTRACTOR
18 LIST", CONTAINING THE NAMES AND CONTACT INFORMATION OF:

(I) QUALIFIED CONTRACTORS THAT PARTICIPATE IN
<u>APPRENTICESHIP PROGRAMS THAT ARE REGISTERED WITH THE UNITED</u>
<u>STATES DEPARTMENT OF</u> LABOR'S EMPLOYMENT AND TRAINING
ADMINISTRATION OR WITH A STATE APPRENTICESHIP COUNCIL RECOGNIZED
BY THE UNITED STATES DEPARTMENT OF LABOR; AND

(II) QUALIFIED MECHANICAL, ELECTRICAL, AND PLUMBING
CONTRACTORS THAT MEET THE GRADUATION STANDARDS SPECIFIED IN
SECTION 24-92-115 (1)(a)(II).

24

-7-

(b) THE UTILITY SHALL PUBLISH THE CERTIFIED CONTRACTOR LIST
 ON ITS WEBSITE AND INCLUDE OR REFERENCE THE LIST IN ALL OF THE
 UTILITY'S RELEVANT MARKETING MATERIAL FOR BENEFICIAL
 ELECTRIFICATION PROGRAMS.

5	(c) As a condition for customer participation in
6	BENEFICIAL ELECTRIFICATION PROGRAMS WHERE A REBATE IS PAID
7	DIRECTLY TO THE CUSTOMER AFTER INSTALLATION IS COMPLETE, EACH
8	INVESTOR-OWNED ELECTRIC UTILITY SHALL REQUIRE ITS RESIDENTIAL
9	CUSTOMERS TO VERIFY THAT THEY USED LICENSED ELECTRICIANS AND
10	PLUMBERS OR PROPERLY SUPERVISED APPRENTICES ON ALL PLUMBING AND
11	ELECTRICAL WORK PERFORMED BY A CONTRACTOR ON RESIDENTIAL
12	INSTALLATIONS THAT QUALIFY FOR A BENEFICIAL ELECTRIFICATION
13	<u>REBATE.</u>
14	(4) The following requirements apply to beneficial
15	ELECTRIFICATION PROJECTS IN NEW OR EXISTING INDUSTRIAL,
16	COMMERCIAL, OR MULTIFAMILY RESIDENTIAL BUILDINGS:
17	(a) For plumbing, mechanical, or electrical projects
18	UNDERTAKEN BY A COMMERCIAL OR INDUSTRIAL CUSTOMER IN A BUILDING
19	THAT CONTAINS TWENTY THOUSAND SQUARE FEET OR MORE OF
20	CONDITIONED FLOOR SPACE AND FOR WHICH A REBATE IS TO BE PROVIDED
21	DIRECTLY TO THE CUSTOMER AS PART OF A BENEFICIAL ELECTRIFICATION
22	PROGRAM, THE UTILITY SHALL CONDITION PAYMENT OF THE REBATE ON
23	THE CUSTOMER'S EXCLUSIVE USE OF CONTRACTORS FROM THE CERTIFIED
24	CONTRACTOR LIST UNLESS THE WORK IS DONE BY EMPLOYEES OF THE
25	UTILITY.
26	(b) (I) For plumbing, mechanical, or electrical projects
27	THAT INVOLVE THE BENEFICIAL ELECTRIFICATION OF CENTRAL BUILDING

1 SYSTEMS IN A MULTIFAMILY BUILDING THAT CONTAINS TWENTY 2 THOUSAND SQUARE FEET OR MORE OF CONDITIONED FLOOR SPACE AND FOR 3 WHICH A REBATE IS TO BE PROVIDED DIRECTLY TO THE BUILDING OWNER 4 AS PART OF A BENEFICIAL ELECTRIFICATION PROGRAM, THE UTILITY SHALL 5 CONDITION PAYMENT OF THE REBATE ON THE BUILDING OWNER'S 6 EXCLUSIVE USE OF CONTRACTORS THAT PARTICIPATE IN APPRENTICESHIP 7 PROGRAMS REGISTERED WITH THE UNITED STATES DEPARTMENT OF 8 LABOR'S EMPLOYMENT AND TRAINING ADMINISTRATION OR WITH A STATE 9 APPRENTICESHIP COUNCIL RECOGNIZED BY THE UNITED STATES 10 DEPARTMENT OF LABOR FOR ANY NECESSARY PLUMBING OR ELECTRICAL 11 WORK. IF THE CONTRACTOR CHOSEN BY THE BUILDING OWNER IS NOT ON 12 THE CERTIFIED CONTRACTOR LIST, THE UTILITY SHALL REQUIRE ANOTHER 13 METHOD OF VERIFYING COMPLIANCE WITH THIS SUBSECTION (4)(b).

(II) THIS SUBSECTION (4)(b) DOES NOT APPLY TO A BENEFICIAL
ELECTRIFICATION PROJECT THAT IS LIMITED TO IN-UNIT WORK IN A
MULTIFAMILY BUILDING, AS UNDERTAKEN BY THE OWNER OR TENANT OF
THE MULTIFAMILY BUILDING OR UNIT.

40-3.2-107. Beneficial electrification plans for electric utilities
- definition - rules - recovery of costs - report. (1) Definition. As used
IN THIS SECTION, "BENEFICIAL ELECTRIFICATION PLAN" OR "PLAN" MEANS
AN ELECTRIC UTILITY'S PLAN TO INCREASE BENEFICIAL ELECTRIFICATION
IN THE RESIDENTIAL, COMMERCIAL, AND INDUSTRIAL SECTORS FOR
PURPOSES OTHER THAN TRANSPORTATION.

(2) (a) THE COMMISSION SHALL ALLOW AN INVESTOR-OWNED
ELECTRIC UTILITY TO IMPLEMENT COST-EFFECTIVE BENEFICIAL
ELECTRIFICATION PLANS THAT SUPPORT VOLUNTARY CUSTOMER ADOPTION
OF BENEFICIAL ELECTRIFICATION MEASURES.

-9-

1 (b) ON OR BEFORE JULY 1, 2022, AND THEREAFTER AS DIRECTED 2 BY THE COMMISSION, BUT NO LESS FREQUENTLY THAN EVERY THREE 3 YEARS, AN INVESTOR-OWNED ELECTRIC UTILITY SHALL FILE WITH THE 4 COMMISSION AN APPLICATION FOR A BENEFICIAL ELECTRIFICATION PLAN 5 FOR REGULATED ACTIVITIES TO SUPPORT BENEFICIAL ELECTRIFICATION. 6 BENEFICIAL ELECTRIFICATION PLANS MAY BE COMBINED WITH OTHER 7 DEMAND-SIDE MANAGEMENT STRATEGIC ISSUES OR TRANSPORTATION 8 ELECT<u>RIFICATION PLANS, AS APPLICABLE, BUT A</u> BENEFICIAL 9 ELECTRIFICATION PLAN MUST, AT A MINIMUM:

(I) INCLUDE PROPOSED PROGRAMS TO ADVANCE BENEFICIAL
 ELECTRIFICATION FOR RESIDENTIAL AND COMMERCIAL CUSTOMERS. PLANS
 MAY ALSO INCLUDE PROGRAMS TO ADVANCE BENEFICIAL ELECTRIFICATION
 FOR INDUSTRIAL CUSTOMERS.

(II) INCLUDE PROGRAMS TARGETED TO LOW-INCOME HOUSEHOLDS
OR DISPROPORTIONATELY IMPACTED COMMUNITIES, WITH AT LEAST
TWENTY PERCENT OF THE TOTAL BENEFICIAL ELECTRIFICATION PROGRAM
FUNDING TARGETED TO PROGRAMS THAT SERVE LOW-INCOME
HOUSEHOLDS OR DISPROPORTIONATELY IMPACTED COMMUNITIES;

19 (III) INCLUDE BUDGETS; TARGETED NUMBERS OF INSTALLATIONS; 20 PROJECTED FUEL SAVINGS; PROJECTED COST-EFFECTIVENESS 21 CALCULATIONS, INCLUDING THE SOCIAL COST OF METHANE AND CARBON 22 DIOXIDE EMISSIONS AND AN APPROPRIATE SOCIAL DISCOUNT RATE IN THE 23 COST-BENEFIT ANALYSIS; PROJECTED REDUCTIONS IN GREENHOUSE GAS 24 EMISSIONS; AND OTHER INFORMATION DEEMED RELEVANT BY THE 25 COMMISSION FOR THE PLAN AS A WHOLE AND FOR EACH PROGRAM 26 INCLUDED IN THE PLAN;

27 (IV) DEMONSTRATE THAT THE UTILITY WILL, TO THE GREATEST

-10-

EXTENT PRACTICABLE, SERVE INCREMENTAL LOAD ATTRIBUTABLE TO
 BENEFICIAL ELECTRIFICATION WITH GENERATION THAT CAN BE
 REASONABLY EXPECTED TO HAVE A CARBON INTENSITY NO HIGHER THAN
 THE AVERAGE CARBON INTENSITY FOR ALL GENERATION IN THE UTILITY'S
 PORTFOLIO;

6 (V) INCLUDE INCENTIVES TO FACILITATE BENEFICIAL 7 ELECTRIFICATION, WITH PROGRAMS TARGETED TOWARD NEW AND 8 EXISTING BUILDING MARKETS. PRODUCTS ELIGIBLE FOR INCENTIVES MUST 9 BE CERTIFIED UNDER THE FEDERAL ENERGY STAR PROGRAM, AS DEFINED 10 IN SECTION 6-7.5-102 (15), OR A SUCCESSOR PROGRAM IF THAT 11 CERTIFICATION IS AVAILABLE, IN PRODUCT CATEGORIES FOR WHICH SUCH 12 CERTIFICATION EXISTS.

(VI) INCLUDE AN OUTREACH PLAN FOR ENGAGEMENT WITH
CUSTOMERS IN LOW-INCOME HOUSEHOLDS AND DISPROPORTIONATELY
IMPACTED COMMUNITIES TO DEVELOP PROGRAMS TO SUPPORT THOSE
CUSTOMERS IN EVERY PHASE OF THE UTILITY'S BENEFICIAL
ELECTRIFICATION PROGRAMS, INCLUDING THROUGH INCENTIVES OFFERED
TO MULTIFAMILY BUILDINGS OCCUPIED IN FULL OR IN PART BY
LOW-INCOME HOUSEHOLDS; AND

(VII) INCLUDE DOCUMENTATION AND DATA TO SHOW THAT THE
UTILITY'S BENEFICIAL ELECTRIFICATION PLAN IS CONSISTENT WITH
MAINTAINING THE RELIABILITY OF THE ELECTRIC GRID.

23 (3) THE COMMISSION AND INVESTOR-OWNED ELECTRIC UTILITIES
24 SUBJECT TO COMMISSION JURISDICTION SHALL:

(a) INCORPORATE INTO THE COST-BENEFIT ANALYSIS OF
 BENEFICIAL ELECTRIFICATION PLANS AND PROGRAMS:

27 (I) The social costs of carbon dioxide and methane

-11-

EMISSIONS, INCLUDING THE AVOIDED CARBON DIOXIDE EMISSIONS FROM
 THE DIRECT COMBUSTION OF FOSSIL FUEL IN APPLIANCES OR INDUSTRIAL
 EQUIPMENT THAT IS REPLACED WITH ELECTRICITY;

4 (II) THE AVOIDED UPSTREAM EMISSIONS OF METHANE FROM THE 5 PRODUCTION AND DELIVERY OF FOSSIL FUEL TO THE APPLIANCE OR 6 EQUIPMENT; \_\_\_\_

7 (III) THE INCREMENTAL CARBON DIOXIDE EMISSIONS FROM
8 GENERATION OF ELECTRICITY; <u>AND</u>

9 <u>(IV) THE INCREMENTAL LOAD ATTRIBUTABLE TO BENEFICIAL</u> 10 ELECTRIFICATION;

11 (b) USE THE METHODOLOGY DEFINED IN SECTION 40-3.2-106 (4)
12 TO DETERMINE THE COST OF CARBON DIOXIDE EMISSIONS;

13 (c) BASE THE COST OF METHANE EMISSIONS ON THE MOST RECENT 14 ASSESSMENT OF THE GLOBAL SOCIAL COST OF METHANE DEVELOPED BY 15 THE FEDERAL GOVERNMENT, USING A DISCOUNT RATE OF TWO AND 16 ONE-HALF PERCENT OR LESS; EXCEPT THAT, BEGINNING ON THE EFFECTIVE 17 DATE OF THIS SECTION, THE COMMISSION SHALL USE A SOCIAL COST OF 18 METHANE OF NOT LESS THAN ONE THOUSAND SEVEN HUNDRED FIFTY-SIX 19 DOLLARS PER SHORT TON. THE COMMISSION SHALL MODIFY THE SOCIAL 20 COST OF METHANE BASED ON ESCALATION RATES OF THE 2020 base cost 21 BY AN AMOUNT THAT IS EOUAL TO OR GREATER THAN THE ESCALATION 22 RATES ESTABLISHED IN THE ADDENDUM TO THE TECHNICAL SUPPORT 23 DOCUMENT AND SHALL USE A DISCOUNT RATE THAT DOES NOT EXCEED 24 THE LESSER OF TWO AND ONE-HALF PERCENT OR ANY LOWER VALUE 25 ESTABLISHED BY THE MOST RECENT AVAILABLE SUCCESSOR TO THE 26 TECHNICAL SUPPORT DOCUMENT.

27

(d) INCLUDE UPSTREAM LEAKAGE OF METHANE EMISSIONS IN THE

-12-

EXTRACTION, PRODUCTION, AND TRANSPORTATION OF FOSSIL GAS IN THE
 COST-BENEFIT ANALYSIS IF THE AIR QUALITY CONTROL COMMISSION
 DETERMINES AN ESTIMATE FOR UPSTREAM METHANE LEAKAGE.

4 (4) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, THE
5 COMMISSION SHALL ALLOW AN ELECTRIC UTILITY TO OFFER INCENTIVES TO
6 ITS CUSTOMERS TO REPLACE GAS APPLIANCES WITH HIGH-EFFICIENCY
7 ELECTRIC APPLIANCES.

8 (5) (a) THE COMMISSION SHALL ALLOW AN ELECTRIC UTILITY TO 9 RECOVER ITS PRUDENTLY INCURRED COSTS, ON A CURRENT BASIS, FOR 10 IMPLEMENTATION OF APPROVED BENEFICIAL ELECTRIFICATION PROGRAMS. 11 (b) THE COMMISSION MAY PROVIDE AN ELECTRIC UTILITY AN 12 OPPORTUNITY TO EARN INCENTIVES FOR EXCEEDING BENEFICIAL 13 ELECTRIFICATION TARGETS OR EMISSION-REDUCTION PERFORMANCE 14 TARGETS THAT THE COMMISSION HAS ESTABLISHED FOR THE BENEFICIAL 15 ELECTRIFICATION PLAN. FOR PURPOSES OF IMPLEMENTING THIS 16 SUBSECTION (5)(b), THE COMMISSION MAY CONSIDER INCENTIVE 17 MECHANISMS TO PROMOTE THE ADVANCEMENT OF THE UTILITY'S 18 BENEFICIAL ELECTRIFICATION PROGRAMS, WHICH MAY INCLUDE:

19 (I) AN INCENTIVE RATE OF RETURN ON BENEFICIAL
20 ELECTRIFICATION INVESTMENTS;

21 (II) AN INCENTIVE TO ALLOW THE UTILITY TO ACCELERATE22 DEPRECIATION;

23 (III) AN INCENTIVE TO ALLOW THE UTILITY TO RETAIN A PORTION
24 OF THE NET ECONOMIC BENEFITS OF BENEFICIAL ELECTRIFICATION;

25 (IV) AN INCENTIVE TO ALLOW THE UTILITY TO COLLECT THE COST
26 OF BENEFICIAL ELECTRIFICATION PROGRAMS THROUGH A RIDER OR COST
27 ADJUSTMENT CLAUSE; <u>OR</u>

-13-

(V) ANY OTHER INCENTIVE MECHANISM THE COMMISSION DEEMS
 APPROPRIATE.

3 (6) (a) BY APRIL 1, 2024, AND THEREAFTER AS DETERMINED BY 4 THE COMMISSION BUT NO LESS FREQUENTLY THAN EVERY SIX YEARS, AN 5 INVESTOR-OWNED ELECTRIC UTILITY SHALL FILE AN APPLICATION FOR A 6 BENEFICIAL ELECTRIFICATION STRATEGIC ISSUES FILING THAT PROPOSES 7 A TEN-YEAR BENEFICIAL ELECTRIFICATION TARGET AND OBJECTIVE 8 CRITERIA FOR MEASURING PROGRESS TOWARD ATTAINMENT OF THE 9 TARGET, WHICH CRITERIA MAY INCLUDE THE LEVEL OF SUBSTITUTION OF 10 RENEWABLE SOURCES FOR FOSSIL FUEL OR THE LEVEL OF REDUCTION IN 11 GREENHOUSE GAS EMISSIONS. THE COMMISSION SHALL APPROVE OR 12 AMEND AND APPROVE THE UTILITY'S APPLICATION, TAKING INTO ACCOUNT 13 THE UTILITY'S POTENTIAL FOR COST-EFFECTIVE BENEFICIAL 14 ELECTRIFICATION, THE STATE'S GREENHOUSE GAS POLLUTION REDUCTION 15 TARGETS, AND THE POTENTIAL FOR BENEFICIAL ELECTRIFICATION TO 16 REDUCE GREENHOUSE GAS EMISSIONS.

17 (b) THE BENEFICIAL ELECTRIFICATION STRATEGIC ISSUES FILING 18 MAY BE COMBINED WITH OTHER DEMAND-SIDE MANAGEMENT STRATEGIC 19 ISSUES OR RELATED FILINGS AS APPROPRIATE, AND AN INVESTOR-OWNED 20 GAS UTILITY MAY FILE WITH THE COMMISSION AN APPLICATION FOR A 21 BENEFICIAL ELECTRIFICATION PLAN FOR REGULATED ACTIVITIES TO 22 SUPPORT BENEFICIAL ELECTRIFICATION AS PART OF SUCH A PROCEEDING 23 OR AS A SEPARATE APPLICATION. A BENEFICIAL ELECTRIFICATION PLAN 24 FILED BY AN INVESTOR-OWNED GAS UTILITY IS ELIGIBLE FOR THE SAME 25 TREATMENT AS A BENEFICIAL ELECTRIFICATION PLAN FILED BY AN 26 INVESTOR-OWNED ELECTRIC UTILITY PURSUANT TO THIS SECTION. 27 (7) THE ELECTRIC UTILITY OR OTHER ENTITY COMMISSIONING A BENEFICIAL ELECTRIFICATION PROJECT SHALL ENSURE COMPLIANCE WITH
 THE LABOR STANDARDS SET FORTH IN SECTION 40-3.2-105.6.

3 (8) EACH ELECTRIC UTILITY THAT IMPLEMENTS A BENEFICIAL
4 ELECTRIFICATION PLAN SHALL SUBMIT TO THE COMMISSION AN ANNUAL
5 REPORT DESCRIBING THE BENEFICIAL ELECTRIFICATION PROGRAMS
6 IMPLEMENTED UNDER THE PLAN AND DOCUMENTING:

7 (a) PROGRAM EXPENDITURES, ENERGY SAVINGS, INCREMENTAL
8 ADDITIONAL ELECTRIC LOAD ATTRIBUTABLE TO APPROVED BENEFICIAL
9 ELECTRIFICATION PROGRAMS, AND INCREMENTAL ADDITIONAL
10 GREENHOUSE GAS EMISSIONS ASSOCIATED WITH BENEFICIAL ELECTRIC
11 LOAD ATTRIBUTABLE TO APPROVED BENEFICIAL ELECTRIFICATION
12 PROGRAMS;

13 (b) ASSUMED AVOIDED GREENHOUSE GAS EMISSIONS FROM OTHER
14 SECTORS RESULTING FROM APPROVED BENEFICIAL ELECTRIFICATION
15 PROGRAMS;

16 (c) SOCIETAL COSTS AND BENEFITS OF APPROVED BENEFICIAL
17 ELECTRIFICATION PROGRAMS AS WELL AS THE TECHNIQUES USED TO
18 CALCULATE THOSE IMPACTS;

19 (d) COMPLIANCE WITH THE LABOR STANDARDS SET FORTH IN
20 SECTION 40-3.2-105.6; AND

(e) ANY OTHER INFORMATION THAT THE COMMISSION REQUESTS.
(9) MUNICIPALLY OWNED ELECTRIC UTILITIES, COOPERATIVE
ELECTRIC ASSOCIATIONS, AND WHOLESALE ELECTRIC COOPERATIVES, AS
DEFINED IN SECTION 40-2-134, IN COLORADO <u>ARE ENCOURAGED TO:</u>

26 (a) DEVELOP BENEFICIAL ELECTRIFICATION PLANS AS ADDRESSED
 27 IN THIS SECTION AND TRANSPORTATION ELECTRIFICATION PROGRAMS

25

PURSUANT TO SECTION 40-5-107 THAT HELP THEIR CUSTOMERS INVEST IN
 BENEFICIAL ELECTRIFICATION IN BUILDINGS AND TRANSPORTATION;

3 (b) ACCOUNT FOR THE SOCIAL COST OF CARBON DIOXIDE AND
4 METHANE EMISSIONS, SET TOTAL ENERGY SAVINGS AND
5 GREENHOUSE-GAS-EMISSION-REDUCTION GOALS, AND IMPLEMENT
6 BENEFICIAL ELECTRIFICATION PROGRAMS FOR THEIR CUSTOMERS;

7 (c) INCLUDE A BENEFICIAL ELECTRIFICATION PLAN OR
8 TRANSPORTATION ELECTRIFICATION PROGRAM AS PART OF A CLEAN
9 ENERGY PLAN; AND

10 (d) PARTICIPATE IN STATEWIDE OR REGIONAL INITIATIVES TO
11 INCREASE THE AVAILABILITY OF, DEVELOP THE MARKET FOR, AND SUPPORT
12 CONTRACTOR TRAINING ON HIGH-EFFICIENCY ELECTRIC TECHNOLOGIES.
13 (10) IN IMPLEMENTING THIS SECTION, THE COMMISSION SHALL NOT
14 REQUIRE THE REMOVAL OF GAS-FUELED APPLIANCES OR EQUIPMENT FROM
15 ANY EXISTING STRUCTURE OR BAN THE INSTALLATION OF GAS SERVICE
16 LINES TO ANY NEW STRUCTURE.

SECTION <u>6.</u> In Colorado Revised Statutes, 22-43.7-107, amend
(2)(e) as follows:

19 22-43.7-107. Public school facility construction guidelines 20 establishment by board - use. (2) The public school facility
21 construction guidelines must identify and describe the capital
22 construction, renovation, and equipment needs in public school facilities
23 and means of addressing those needs that will provide educational and
24 safety benefits at a reasonable cost. In preparing the guidelines, the board
25 shall address the following considerations:

26 (e) Consultation with the incumbent electric utility regarding
27 energy efficiency; beneficial electrification, as defined in section

40-3.2-106 (6)(a) SECTION 40-1-102 (1.2); and renewable distributed
 generation opportunities;

**SECTION 7. Appropriation.** (1) For the 2021-22 state fiscal year, \$168,448 is appropriated to the department of regulatory agencies for use by the public utilities commission. This appropriation is from the public utilities commission fixed utility fund created in section 40-2-114 (1)(b)(II), C.R.S. To implement this act, the commission may use this appropriation as follows:

9 (a) \$128,548 for personal services, which amount is based on an
10 assumption that the commission will require an additional 1.6 FTE; and
11 (b) \$39,900 for operating expenses.

(2) For the 2021-22 state fiscal year, \$73,351 is appropriated to
the department of labor and employment for use by the division of
employment and training. This appropriation is from the general fund and
is based on the assumption that the department will require an additional
0.9 FTE. To implement this act, the division may use this appropriation
for assembling and maintaining a certified contractor list.

18 **SECTION 8.** Act subject to petition - effective date. This act 19 takes effect at 12:01 a.m. on the day following the expiration of the 20 ninety-day period after final adjournment of the general assembly; except 21 that, if a referendum petition is filed pursuant to section 1 (3) of article V 22 of the state constitution against this act or an item, section, or part of this 23 act within such period, then the act, item, section, or part will not take 24 effect unless approved by the people at the general election to be held in 25 November 2022 and, in such case, will take effect on the date of the 26 official declaration of the vote thereon by the governor.