First Regular Session Seventy-third General Assembly STATE OF COLORADO

PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 21-0901.02 Bob Lackner x4350

HOUSE BILL 21-1271

HOUSE SPONSORSHIP

McCluskie and Jodeh,

SENATE SPONSORSHIP

Gonzales,

House Committees

Senate Committees

Transportation & Local Government Appropriations

	A BILL FOR AN ACT
101	CONCERNING THE ESTABLISHMENT OF PROGRAMS OFFERING STATE
102	ASSISTANCE TO LOCAL GOVERNMENTS TO PROMOTE THE
103	DEVELOPMENT OF INNOVATIVE AFFORDABLE HOUSING
104	STRATEGIES IN A MANNER THAT IS COMPATIBLE WITH BEST
105	LOCAL LAND USE PRACTICES, AND, IN CONNECTION THEREWITH,
106	MAKING AN APPROPRIATION.

Bill Summary

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at http://leg.colorado.gov.)

The bill creates 3 different programs in the department of local

affairs (DOLA) for the purpose of offering grant money and other forms of state assistance to local governments to promote innovative solutions to the development of affordable housing across the state.

Local government affordable housing development incentives grant program (housing development incentives grant program). This program will provide grants to local governments that adopt not less than 3 policy and regulatory tools from among a menu of options that create incentives to promote the development of affordable housing. A local government that adopts such tools is eligible for a grant from the housing development incentives grant program as an incentive to develop one or more affordable housing developments in their community that are liveable, vibrant, and driven by community benefits. The division of local government (DLG) within DOLA administers the housing development incentives grant program.

The bill enumerates items included in the menu of policy and regulatory tools.

Local government planning grant program. This program will provide grants to local governments that lack one or more of the policy and regulatory tools that provide incentives to promote the development of affordable housing that forms the basis for a grant under the housing development incentives grant program and that could benefit from additional funding to be able to create and make use of these policy and regulatory tools. Money under the planning grant program will be available to a local government to enable the government to retain a consultant or a related professional service to assess the housing needs of its community or to make changes to its policies, programs, development review processes, land use codes, and related rules to become an eligible recipient of a grant under the housing development incentives grant program. The planning grant program will be administered by the DLG. As part of its administration of the planning grant program, the DLG will provide assistance to local governments on best land use practices and tools and is required to update and publish model county and municipal land use codes for the benefit of local governments across the state.

The affordable housing guided toolkit and local officials guide program (housing toolkit program). This program creates the housing toolkit program within the division of housing (DOH) within DOLA. The purpose of the housing toolkit program is to award funding to qualified counties and municipalities selected in a competitive process who commit to the adoption of best land use practices with demonstrated success in the development of affordable housing. Under the housing toolkit program, technical assistance will be provided by consultants and related professionals to local governments who demonstrate an understanding of the housing needs of their communities, take steps to engage their entire communities in this process, make changes to their land use codes and related processes that provide incentives and reduce barriers to the

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development of affordable housing, obtain and support viable sites in their communities for the development of affordable housing, and attract developers committed to making such investments in their communities. The DOH is to administer the housing toolkit program.

In evaluating applications for grants from the housing development incentives grant program, the bill requires the DLG to prioritize proposals submitted by local governments based on factors specified in the bill.

On or before September 1, 2021, the bill requires the executive director of DOLA or the executive director's designee to adopt policies, procedures, and guidelines for the 3 different state assistance programs that include, without limitation:

- Procedures and timelines by which an eligible recipient may apply for a grant;
- Criteria for determining the amount of grant awards;
- Performance criteria for grant recipients' projects; and
- Reporting requirements for grant recipients.

On the effective date of the bill, or as soon as practicable thereafter, the state treasurer is required to transfer \$9,300,000 from the general fund to the Colorado heritage communities fund for the creation, implementation, and administration by the DLG of the housing development incentives grant programs.

On the effective date of the bill, or as soon as practicable thereafter, the state treasurer is required to transfer \$2,100,000 from the general fund to the Colorado heritage communities fund for the creation, implementation, and administration by the DLG of the planning grant program.

On the effective date of the bill, or as soon as practicable thereafter, the state treasurer is required to transfer \$1,600,000 from the general fund to the housing development grant fund for the creation, implementation, and administration by the DOH of the housing toolkit program.

All costs incurred in administering any of the 3 programs created under the bill must be paid out of the money transferred under the bill. All money transferred under the bill for the 3 state programs must be expended over the subsequent 3 state fiscal years.

On or before November 1 of each year, the executive director of DOLA or the director's designee is required to publish a report summarizing the use of all assistance that was awarded from the 3 different programs created under the bill in the preceding fiscal year. The bill specifies additional required contents of the reports. The reports must be shared with the general assembly and posted on DOLA's website.

The bill updates and repeals obsolete statutory provisions concerning the office of smart growth (OSG) within DOLA and the Colorado heritage communities fund.

The bill authorizes the OSG, as money becomes available, to

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provide grants or other forms of assistance to counties and municipalities to address critical planning issues and specifies examples of the forms of assistance that may be provided by the office. The OSG is required to create guidelines to specify the activities on the part of local governments that will qualify for grant funding or other forms of assistance provided under the bill. The OSG is permitted to use available money to administer the Colorado heritage grant program.

Be it enacted by the General Assembly of the State of Colorado:

SECTION 1. Legislative declaration. (1) The general assembly hereby finds, determines, and declares that:

- (a) Coloradans have identified housing affordability as the biggest issue facing the state as one in every seven Colorado households is spending more than half of its income on housing according to a study by Shift Research Lab;
- (b) The median home price to median income ratio has increased across markets all across the nation. As of 2019, the price-to-income ratio was considerably larger for renters than owners, with the gap most significant in major metropolitan areas with a population greater than three million people. Across large metropolitan areas with a population greater than one million but less than three million, the gap in price-to-income ratio for renters was largest in Providence, Denver, and Salt Lake City.
- (c) The same measurement on a statewide scale puts Colorado among just five states with a greater than sixty percent gap between home price and income growth between 2009 and 2019. Between 2012 and 2019, Colorado fell from being one of the most affordable states to one of the least affordable states in the country based on median income to median pricing.
 - (d) Currently, Colorado has a shortage of nearly 121,000

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affordable rental units, and the Colorado housing and finance authority reports that nearly half of all Colorado renters are considered cost burdened, with an additional twenty-four percent being severely cost burdened;

- (e) By this act, the general assembly is focusing a portion of the stimulus dollars it has received from the federal government to begin to remedy this affordable housing crisis in Colorado with innovative legislation that will jumpstart the production of housing statewide in the next three years through three programs detailed in the act. In combination, these programs focus on removing regulatory barriers to affordable housing development and offering incentives to local governments to make policy changes, as well as a mechanism for local governments to receive expertise or financial assistance from the state.
- (f) The general assembly recognizes that local governments throughout the state vary in their stages of meeting the housing needs of their communities. In order to help local governments respond to these needs and to encourage them to extend their ability to create housing and more liveable and vibrant communities, the divisions of local government and housing within the department of local affairs will focus on three programs.
- (g) When a local government is at the nascent phase of addressing affordable housing needs, it may require additional help to develop an overall strategy. The housing toolkit program grant would offer local governments comprehensive support to make effective change by assessing housing needs, building effective communication strategies around the need for affordable housing, understanding which actions might have the biggest impact, and supporting the local government

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through the steps preparatory to taking action to address these housing needs.

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- (h) When a local government is at an intermediate phase of addressing affordable housing needs, it may require particular expertise to help it refine and advance its housing strategy. The planning grant program awards local governments funding to hire assistance to adopt qualifying land use strategies that prepare the local government to meet this phase of its housing needs by conducting a needs assessment, reviewing model land use codes, or making investments in its community that would enable the local government to be competitive in applying for a housing development incentives grant.
- (i) If a local government is demonstrating an ongoing commitment to advancing its land use regulations and policies to address the affordable housing needs in its community, it may be eligible to apply for a housing development incentives grant. This grant is focused on allowing local governments to adopt effective tools to spur housing creation. The menu of strategy options is broad enough that any community can be successful in finding the right mix of strategies that fit its community, or the local government may introduce its own innovative or unique approach. Local governments would choose the strategies that best fits the character of their community to pursue the grant funding from the state whether they are in an urban, rural, mountain resort, or eastern plains location. Additionally, the department of local affairs would have the discretion to select novel, creative, or innovative proposals from communities that offer an additional approach to create affordable housing or would be able to consider how those local governments that have already taken steps to address housing

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1	affordability would be eligible to continue and advance their approaches
2	if they have already undertaken some of the best practice approaches. The
3	most competitive local governments will demonstrate a continued
4	commitment to removing barriers to affordable housing development.
5	SECTION 2. In Colorado Revised Statutes, 24-32-104, add (4)
6	and (5) as follows:
7	24-32-104. Functions of the division - definition. (4) THE
8	DIVISION SHALL ADMINISTER THE LOCAL GOVERNMENT AFFORDABLE
9	HOUSING DEVELOPMENT INCENTIVES GRANT PROGRAM CREATED IN
10	SECTION $24-32-130$ (2) AND THE LOCAL GOVERNMENT PLANNING GRANT
11	PROGRAM CREATED IN SECTION 24-32-130 (5).
12	(5) THE DIVISION SHALL CONSULT WITH THE DIVISION OF HOUSING
13	CREATED IN SECTION 24-32-704 IN CONNECTION WITH THE CREATION AND
14	ADMINISTRATION OF THE HOUSING TOOLKIT PROGRAM IN ACCORDANCE
15	WITH SECTION 24-32-721.5 (2)(a).
16	SECTION 3. In Colorado Revised Statutes, add 24-32-130 as
17	follows:
18	24-32-130. Local government affordable housing development
19	incentives grant program - local government planning grant program
20	- creation - report - definitions. (1) As used in this section, unless
21	THE CONTEXT OTHERWISE REQUIRES:
22	(a) "Affordable housing" means:
23	(I) FOR A HOUSEHOLD RESIDING IN HOUSING ON A RENTAL BASIS,
24	ANNUAL INCOME OF THE HOUSEHOLD IS AT OR BELOW EIGHTY PERCENT OF
25	THE ADJUSTED MEDIAN INCOME OF HOUSEHOLDS OF THAT SIZE IN THE
26	COUNTY IN WHICH THE HOUSING IS LOCATED; AND
2.7	(II) FOR A HOUSEHOLD RESIDING IN HOUSING ON A HOME

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1	OWNERSHIP BASIS, ANNUAL INCOME OF THE HOUSEHOLD IS AT OR BELOW
2	ONE HUNDRED TWENTY PERCENT OF THE ADJUSTED MEDIAN INCOME OF
3	HOUSEHOLDS OF THAT SIZE IN THE COUNTY IN WHICH THE HOUSING IS
4	LOCATED.
5	(b) "DEPARTMENT" MEANS THE DEPARTMENT OF LOCAL AFFAIRS.
6	(c) "ELIGIBLE RECIPIENT" MEANS A LOCAL GOVERNMENT THAT IS
7	ELIGIBLE TO RECEIVE A GRANT THROUGH THE HOUSING DEVELOPMENT
8	INCENTIVES GRANT PROGRAM OR THE PLANNING GRANT PROGRAM.
9	(d) "Housing development incentives grant program"
10	MEANS THE LOCAL GOVERNMENT AFFORDABLE HOUSING DEVELOPMENT
11	INCENTIVES GRANT PROGRAM CREATED IN SUBSECTION (2) OF THIS
12	SECTION.
13	(e) "LOCAL GOVERNMENT" MEANS A COUNTY, A MUNICIPALITY, OR
14	A CITY AND COUNTY.
15	$(f) \ "Planning grant program" \text{means the local government} \\$
16	PLANNING GRANT PROGRAM CREATED IN SUBSECTION (5) OF THIS SECTION.
17	(2) THERE IS HEREBY CREATED IN THE DEPARTMENT THE LOCAL
18	GOVERNMENT AFFORDABLE HOUSING DEVELOPMENT INCENTIVES GRANT
19	PROGRAM TO PROVIDE GRANTS TO LOCAL GOVERNMENTS THAT ADOPT ONE
20	OR MORE POLICY OR REGULATORY TOOLS THAT CREATE INCENTIVES TO
21	PROMOTE THE DEVELOPMENT OF AFFORDABLE HOUSING. A LOCAL
22	GOVERNMENT THAT ADOPTS SUCH TOOLS IN ACCORDANCE WITH THIS
23	SECTION IS ELIGIBLE FOR A GRANT FROM THE HOUSING DEVELOPMENT
24	INCENTIVES GRANT PROGRAM AS AN INCENTIVE TO DEVELOP ONE OR MORE
25	AFFORDABLE HOUSING DEVELOPMENTS IN THEIR COMMUNITY OR REGION
26	THAT ARE DRIVEN BY COMMUNITY BENEFITS AND THAT FOCUS ON
27	CRITICAL HOUSING NEEDS AS IDENTIFIED BY THE LOCAL GOVERNMENT.

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1	THE DIVISION SHALL ADMINISTER THE HOUSING DEVELOPMENT
2	INCENTIVES GRANT PROGRAM.
3	(3) (a) AS PART OF THE POLICIES, PROCEDURES, AND GUIDELINES
4	THE DIVISION IS REQUIRED TO ADOPT FOR THE HOUSING DEVELOPMENT
5	INCENTIVES GRANT PROGRAM PURSUANT TO SUBSECTION (6)(a) OF THIS
6	SECTION, THE DIVISION SHALL DEVELOP A MENU OF DIFFERENT POLICY OR
7	REGULATORY TOOLS THAT LOCAL GOVERNMENTS MAY ADOPT AS
8	INCENTIVES TO PROMOTE AFFORDABLE HOUSING DEVELOPMENT WITHIN
9	THEIR TERRITORIAL BOUNDARIES OR ACROSS THEIR REGION.
10	(b) (I) The menu of tools the division must develop
11	PURSUANT TO SUBSECTION (3)(a) OF THIS SECTION MUST INCLUDE SUCH
12	INCENTIVES TO PROMOTE AFFORDABLE HOUSING DEVELOPMENT
13	INCLUDING BUT NOT LIMITED TO:
14	(A) THE USE OF VACANT PUBLICLY OWNED REAL PROPERTY WITHIN
15	THE LOCAL GOVERNMENT FOR THE DEVELOPMENT OF AFFORDABLE
16	HOUSING;
17	(B) THE CREATION OF A PROGRAM TO SUBSIDIZE OR OTHERWISE
18	REDUCE LOCAL DEVELOPMENT REVIEW OR FEES, INCLUDING BUT NOT
19	LIMITED TO BUILDING PERMIT FEES, PLANNING WAIVERS, AND WATER AND
20	SEWER TAP FEES, FOR AFFORDABLE HOUSING DEVELOPMENT;
21	(C) THE CREATION OF AN EXPEDITED DEVELOPMENT REVIEW
22	PROCESS FOR AFFORDABLE HOUSING AIMED AT HOUSEHOLDS THE ANNUAL
23	INCOME OF WHICH IS AT OR BELOW ONE HUNDRED TWENTY PERCENT OF
24	THE ADJUSTED MEDIAN INCOME OF HOUSEHOLDS OF THAT SIZE IN THE
25	COUNTY IN WHICH THE HOUSING IS LOCATED;
26	(D) THE CREATION OF AN EXPEDITED DEVELOPMENT REVIEW
27	PROCESS FOR ACQUIRING OR REPURPOSING UNDERUTILIZED COMMERCIAL

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1	PROPERTY THAT CAN BE REZONED INTO AFFORDABLE HOUSING UNITS,
2	INCLUDING THE PRESERVATION OF EXISTING AFFORDABLE HOUSING UNITS;
3	(E) THE ESTABLISHMENT OF A DENSITY BONUS PROGRAM TO
4	INCREASE THE CONSTRUCTION OF UNITS THAT MEET CRITICAL HOUSING
5	NEEDS IN THE LOCAL COMMUNITY;
6	(F) WITH RESPECT TO WATER UTILITY CHARGES, THE CREATION OF
7	PROCESSES TO PROMOTE THE USE OF SUB-METERING OF UTILITY CHANGES
8	FOR AFFORDABLE HOUSING PROJECTS AND THE CREATION OF EXPERTISE IN
9	WATER UTILITY MATTERS DEDICATED TO AFFORDABLE HOUSING PROJECTS;
10	(G) WITH RESPECT TO INFRASTRUCTURE, THE CREATION OF A
11	DEDICATED FUNDING SOURCE TO SUBSIDIZE INFRASTRUCTURE COSTS AND
12	ASSOCIATED FEES RELATED TO PUBLICLY OWNED WATER, SANITARY
13	SEWER, STORM SEWERS, AND ROADWAYS INFRASTRUCTURE;
14	(H) GRANTING DUPLEXES, TRIPLEXES, OR OTHER APPROPRIATE
15	MULTI-FAMILY HOUSING OPTIONS AS A USE BY RIGHT IN SINGLE-FAMILY
16	RESIDENTIAL ZONING DISTRICTS;
17	(I) THE CLASSIFICATION OF A PROPOSED HOUSING DEVELOPMENT
18	AS A USE BY RIGHT WHEN IT MEETS THE BUILDING DENSITY AND DESIGN
19	STANDARDS OF A GIVEN HOUSING DISTRICT;
20	(J) AUTHORIZING ACCESSORY DWELLING UNITS AS A USE BY RIGHT
21	ON ALL PARCELS CONTAINING SINGLE-FAMILY RESIDENCES;
22	(K) ALLOWING PLANNED UNIT DEVELOPMENTS WITH INTEGRATED
23	AFFORDABLE HOUSING UNITS;
24	(L) ALLOWING THE DEVELOPMENT OF SMALL SQUARE FOOTAGE
25	RESIDENTIAL UNIT SIZES;
26	(M) Lessened minimum parking requirements for new
27	AFFORDABLE HOUSING DEVELOPMENTS; AND

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1	(N) THE CREATION OF A LAND DONATION, LAND ACQUISITION, OR
2	LAND BANKING PROGRAM.
3	(II) In addition to the items listed in subsection (3)(b)(I) of
4	THIS SECTION, THE POLICIES, PROCEDURES, AND GUIDELINES ADOPTED BY
5	THE DIVISION MUST ALSO ALLOW FOR THE ADOPTION BY A LOCAL
6	GOVERNMENT OF ADDITIONAL POLICY OR REGULATORY TOOLS THAT
7	PROVIDE NOVEL, CREATIVE, OR INNOVATIVE INCENTIVES TO THE
8	DEVELOPMENT OF AFFORDABLE HOUSING.
9	(4) (a) IN THE POLICIES, PROCEDURES, AND GUIDELINES THE
10	DIVISION IS REQUIRED TO ADOPT FOR THE HOUSING DEVELOPMENT
11	INCENTIVES GRANT PROGRAM PURSUANT TO SUBSECTION (6)(a) OF THIS
12	SECTION, THE DIVISION SHALL SPECIFY, WITHOUT LIMITATION:
13	(I) THE MANNER BY WHICH A LOCAL GOVERNMENT BECOMES AN
14	ELIGIBLE RECIPIENT FOR THE GRANT PROGRAM;
15	(II) THE MANNER IN WHICH A LOCAL GOVERNMENT'S ONGOING
16	COMMITMENT TO REFINE AND EXPAND ITS LAND USE POLICIES AFFECTS THE
17	COMPETITIVENESS OF ITS GRANT APPLICATION; AND
18	(III) A REQUIREMENT THAT A LOCAL GOVERNMENT SHALL SELECT
19	NOT LESS THAN THREE OPTIONS FROM THE MENU OF POLICY OR
20	REGULATORY TOOLS SPECIFIED IN SUBSECTION (3)(b) OF THIS SECTION.
21	(b) IN EVALUATING APPLICATIONS FOR GRANTS FROM THE HOUSING
22	DEVELOPMENT INCENTIVES GRANT PROGRAM, THE DIVISION SHALL
23	PRIORITIZE PROPOSALS SUBMITTED BY LOCAL GOVERNMENTS BASED ON
24	THE DEGREE TO WHICH THE GRANT AWARD, EITHER ON ITS OWN, OR AS
25	PART OF OTHER INCENTIVES MADE AVAILABLE TO THE ELIGIBLE RECIPIENT:
26	(I) REPRESENTS GEOGRAPHIC DIVERSITY THROUGHOUT THE STATE
27	WITH RESPECT TO THE DIFFERENT KINDS OF COMMUNITIES BEING

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1	AWARDED GRANTS;
2	(II) SATISFIES THE GOAL OF ACHIEVING BEST PRACTICES IN
3	AFFORDABLE HOUSING DEVELOPMENT WHETHER WITH RESPECT TO THE
4	MENU OF POLICY OR REGULATORY TOOLS ADOPTED BY THE LOCAL
5	GOVERNMENT OR THAT REPRESENTS A NOVEL, CREATIVE, OR INNOVATIVE
6	APPROACH TO THE DEVELOPMENT OF AFFORDABLE HOUSING;
7	(III) OFFERS MAXIMUM IMPACT IN INITIATING AFFORDABLE
8	HOUSING CREATION WITHIN THE LOCAL COMMUNITY OR REGION THAT IS
9	DRIVEN BY COMMUNITY BENEFITS AND THAT FOCUSES ON CRITICAL
10	HOUSING NEEDS AS IDENTIFIED BY THE LOCAL GOVERNMENT;
11	(IV) EXTENDS OR ADVANCES EXISTING APPROACHES BY THE
12	LOCAL GOVERNMENT TO INITIATE HOUSING CREATION WHETHER WITH
13	RESPECT TO THE PRODUCTION OF HOUSING UNITS OR LONGER TERM POLICY
14	CHANGES;
15	(V) REPRESENTS DIVERSITY IN THE TYPE OF AFFORDABLE HOUSING
16	CREATED FOR RENTAL HOUSING IN ACCORDANCE WITH SUBSECTION
17	(1)(a)(I) OF THIS SECTION AND FOR HOME OWNERSHIP IN ACCORDANCE
18	WITH SUBSECTION $(1)(a)(II)$ OF THIS SECTION; AND
19	(VI) INITIATES OR PRESERVES HOUSING AFFORDABILITY THAT CAN
20	BE MAINTAINED FOR A LONG-TERM PERIOD OF AFFORDABILITY AS
21	NEGOTIATED BY THE DEPARTMENT AND THE LOCAL GOVERNMENT AND
22	THAT ALLOWS THE LOCAL GOVERNMENT TO DETERMINE THE METHOD FOR
23	ACHIEVING AFFORDABILITY.
24	(c) NOTWITHSTANDING ANY OTHER PROVISION OF LAW, WITH
25	RESPECT TO THE AWARDING OF GRANTS UNDER THE HOUSING
26	DEVELOPMENT INCENTIVES GRANT PROGRAM, THE DIVISION SHALL
27	PRIORITIZE ITS FUNDING IN FAVOR OF THOSE LOCAL GOVERNMENTS THAT

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DEMONSTRATE THE SUFFICIENT USE OF LOCAL INCENTIVES FOR
AFFORDABLE HOUSING DEVELOPMENT IN SUCH MANNER AS TO BE ABLE TO
LEVERAGE FUNDING FOR THE MAXIMUM IMPACT ON THE NUMBER OF
AFFORDABLE HOUSING UNITS BUILT OVER TIME AND THAT ARE
AFFORDABLE AS NEGOTIATED BY THE DEPARTMENT AND LOCAL
GOVERNMENTS.

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(5) THERE IS HEREBY CREATED IN THE DEPARTMENT THE LOCAL GOVERNMENT PLANNING GRANT PROGRAM TO PROVIDE GRANTS TO LOCAL GOVERNMENTS THAT LACK ONE OR MORE OF THE POLICY AND REGULATORY TOOLS THAT PROVIDE INCENTIVES TO PROMOTE THE DEVELOPMENT OF AFFORDABLE HOUSING AS DESCRIBED IN SUBSECTION (3) OF THIS SECTION AND THAT COULD BENEFIT FROM ADDITIONAL FUNDING TO BE ABLE TO CREATE AND MAKE USE OF THESE POLICY AND REGULATORY TOOLS. MONEY UNDER THE PLANNING GRANT PROGRAM WILL BE AVAILABLE TO A LOCAL GOVERNMENT TO ENABLE THE GOVERNMENT TO RETAIN A CONSULTANT OR A RELATED PROFESSIONAL SERVICE TO ASSESS THE HOUSING NEEDS OF ITS COMMUNITY OR TO MAKE CHANGES TO ITS POLICIES, PROGRAMS, DEVELOPMENT REVIEW PROCESSES, LAND USE CODES, AND RELATED RULES TO BECOME AN ELIGIBLE RECIPIENT OF A GRANT UNDER THE HOUSING DEVELOPMENT INCENTIVES GRANT PROGRAM. THE PLANNING GRANT PROGRAM WILL BE ADMINISTERED BY THE DIVISION. AS PART OF ITS ADMINISTRATION OF THE PLANNING GRANT PROGRAM, THE DIVISION SHALL PROVIDE ASSISTANCE TO LOCAL GOVERNMENTS ON BEST LAND USE PRACTICES AND TOOLS AND SHALL UPDATE AND PUBLISH MODEL COUNTY AND MUNICIPAL LAND USE CODES FOR THE BENEFIT OF LOCAL GOVERNMENTS ACROSS THE STATE.

(6) (a) ON OR BEFORE SEPTEMBER 1, 2021, THE EXECUTIVE

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1	DIRECTOR OF THE DEPARTMENT OR THE EXECUTIVE DIRECTOR'S DESIGNEE
2	SHALL ADOPT POLICIES, PROCEDURES, AND GUIDELINES FOR THE HOUSING
3	INCENTIVES GRANT PROGRAM AND PLANNING GRANT PROGRAM THAT
4	INCLUDE, WITHOUT LIMITATION:
5	$(I)\ Procedures\ and\ timelines\ by\ which\ an\ eligible\ recipient$
6	MAY APPLY FOR A GRANT;
7	(II) CRITERIA FOR DETERMINING THE AMOUNT OF GRANT AWARDS;
8	(III) PERFORMANCE CRITERIA FOR GRANT RECIPIENTS' PROJECTS;
9	AND
10	(IV) REPORTING REQUIREMENTS FOR GRANT RECIPIENTS.
11	(b) NOTWITHSTANDING ANY OTHER PROVISION OF THIS SECTION,
12	THE AMOUNT OF ANY GRANT AWARD UNDER EITHER THE HOUSING
13	DEVELOPMENT INCENTIVES GRANT PROGRAM OR THE PLANNING GRANT
14	PROGRAM AND ANY RESTRICTIONS OR CONDITIONS PLACED UPON THE USE
15	OF GRANT MONEY AWARDED IS WITHIN THE DISCRETION OF THE DIVISION
16	IN ACCORDANCE WITH THE REQUIREMENTS OF THIS SECTION.
17	(c) TO THE EXTENT APPLICABLE, AND UNLESS OTHERWISE
18	REQUIRED BY THIS SECTION, REQUIREMENTS GOVERNING THE PROCESS OF
19	AWARDING A COLORADO HERITAGE PLANNING GRANT UNDER PART 32 OF
20	This title 24 govern the process for obtaining a grant from the
21	HOUSING DEVELOPMENT INCENTIVES GRANT PROGRAM OR THE PLANNING
22	GRANT PROGRAM UNDER THIS SECTION.
23	(7) ALL FUNDING OF ANY GRANTS AWARDED UNDER EITHER THE
24	HOUSING DEVELOPMENT INCENTIVES GRANT PROGRAM OR THE PLANNING
25	GRANT PROGRAM MUST BE MADE ENTIRELY OUT OF THE MONEY
26	TRANSFERRED FROM THE GENERAL FUND TO THE COLORADO HERITAGE
27	COMMUNITIES FUND CREATED IN SECTION 24-32-3207 (1) IN ACCORDANCE

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1	WITH SECTION 24-32-3207 (6). ALL COSTS INCURRED BY THE DIVISION IN
2	ADMINISTERING EITHER THE HOUSING DEVELOPMENT INCENTIVES GRANT
3	PROGRAM OR THE PLANNING GRANT PROGRAM MUST BE PAID OUT OF THE
4	Money transferred under section 24-32-3207 (6). The division may
5	USE UP TO EIGHT PERCENT OF ANY MONEY TRANSFERRED TO IT UNDER THIS
6	SECTION TO COVER ITS ADMINISTRATIVE COSTS IN ADMINISTERING EITHER
7	THE HOUSING DEVELOPMENT INCENTIVES GRANT PROGRAM OR THE
8	PLANNING GRANT PROGRAM. ALL MONEY TRANSFERRED INTO THE
9	COLORADO HERITAGE COMMUNITIES FUND IN ACCORDANCE WITH SECTION
10	24-32-3207 (6) MUST BE EXPENDED BY JULY 1, 2024. ANY MONEY
11	TRANSFERRED INTO THE FUND IN ACCORDANCE WITH THIS SUBSECTION (7)
12	THAT IS NOT EXPENDED OR ENCUMBERED FROM ANY APPROPRIATION AT
13	THE END OF ANY FISCAL YEAR IS AVAILABLE FOR EXPENDITURE BY \overline{J} ULY $\overline{1}$,
14	2024, WITHOUT FURTHER APPROPRIATION.
15	(8) (a) On or before November 1, 2022, and on or before
16	NOVEMBER 1, 2023, THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OR
17	THE EXECUTIVE DIRECTOR'S DESIGNEE SHALL PUBLISH A REPORT
18	SUMMARIZING THE USE OF ALL MONEY THAT WAS AWARDED AS GRANTS
19	FROM THE HOUSING DEVELOPMENT INCENTIVES GRANT PROGRAM IN THE
20	PRECEDING FISCAL YEAR. AT A MINIMUM, THE REPORT MUST SPECIFY THE
21	NUMBER OF LOCAL GOVERNMENTS THAT APPLIED FOR A GRANT AWARD,
22	INCLUDING THE NUMBER OF LOCAL GOVERNMENTS THAT WERE NOT
23	AWARDED A GRANT; THE POLICY OR REGULATORY TOOLS ADOPTED BY THE
24	LOCAL GOVERNMENTS THAT QUALIFIED FOR A GRANT AWARD; THE
25	AMOUNT OF GRANT MONEY DISTRIBUTED TO EACH GRANT RECIPIENT; AND
26	A DESCRIPTION OF EACH GRANT RECIPIENT'S USE OF THE GRANT MONEY. IN
27	THE REPORT, THE DIVISION SHALL ALSO PROVIDE ITS RECOMMENDATIONS

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1	CONCERNING FUTURE ADMINISTRATION OF THE GRANT PROGRAM. THE
2	REPORT MUST BE SHARED WITH THE GENERAL ASSEMBLY AND POSTED ON
3	THE DEPARTMENT'S WEBSITE.
4	(b) On or before November 1, 2022, and on or before
5	NOVEMBER 1, 2023, THE EXECUTIVE DIRECTOR OF THE DEPARTMENT OR
6	THE EXECUTIVE DIRECTOR'S DESIGNEE SHALL PUBLISH A REPORT
7	SUMMARIZING THE USE OF ALL MONEY THAT WAS AWARDED AS GRANTS
8	FROM THE PLANNING GRANT PROGRAM IN THE PRECEDING FISCAL YEAR.
9	AT A MINIMUM, THE REPORT MUST SPECIFY THE AMOUNT OF GRANT
10	MONEY DISTRIBUTED TO EACH GRANT RECIPIENT AND A DESCRIPTION OF
11	EACH GRANT RECIPIENT'S USE OF THE GRANT MONEY. IN THE REPORT, THE
12	DIVISION SHALL ALSO PROVIDE ITS RECOMMENDATIONS CONCERNING
13	FUTURE ADMINISTRATION OF THE GRANT PROGRAM. THE REPORT MUST BE
14	SHARED WITH THE GENERAL ASSEMBLY AND POSTED ON THE
15	DEPARTMENT'S WEBSITE.
16	SECTION 4. In Colorado Revised Statutes, 24-32-705, add (5)
17	as follows:
18	24-32-705. Functions of division. (5) THE DIVISION SHALL
19	ADMINISTER THE AFFORDABLE HOUSING GUIDED TOOLKIT AND LOCAL
20	OFFICIALS GUIDE PROGRAM IN ACCORDANCE WITH SECTION 24-32-721.5.
21	SECTION 5. In Colorado Revised Statutes, 24-32-721, amend
22	(1); and add (5) as follows:
23	24-32-721. Colorado affordable housing construction grants
24	and loans - housing development grant fund - creation - housing
25	assistance for persons with behavioral, mental health, or substance
26	use disorders - cash fund - appropriation - report to general assembly
27	- rules - definitions - repeal. (1) There is hereby created in the state

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treasury the housing development grant fund, which fund is administered by the division and is referred to in this section as the "fund". The fund consists of money credited to the fund in accordance with section 39-26-123 (3)(b); money transferred to the fund in accordance with section 24-22-118 (2); money appropriated to the fund by the general assembly; all money transferred to the fund from the marijuana tax cash fund created in section 39-28.8-501 (1) and any other cash fund maintained by the state; ALL MONEY TRANSFERRED TO THE FUND FROM THE GENERAL FUND PURSUANT TO SUBSECTION (5) OF THIS SECTION; all money collected by the division for purposes of this section from federal grants, from other contributions, gifts, grants, and donations received from any other organization, entity, or individual, public or private; and from any fees or interest earned on such money. The division is hereby authorized and directed to solicit, accept, expend, and disburse all money collected for the fund from the sources specified in this subsection (1) for the purpose of making grants, or loans, OR OTHER FORMS OF ASSISTANCE THAT MAY BE AWARDED UNDER SECTION 24-32-721.5 and for program administration as provided in this section. All such money must be transmitted to the state treasurer to be credited to the fund. The money in the fund is continuously appropriated to the division for the purposes of this section.

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(5) ON THE EFFECTIVE DATE OF THIS SUBSECTION (5), THE STATE TREASURER SHALL TRANSFER ONE MILLION SIX HUNDRED THOUSAND DOLLARS FROM THE GENERAL FUND TO THE HOUSING DEVELOPMENT GRANT FUND CREATED IN SUBSECTION (1) OF THIS SECTION. THE DIVISION SHALL USE THE MONEY TRANSFERRED PURSUANT TO THIS SUBSECTION (5) FOR THE AFFORDABLE HOUSING GUIDED TOOLKIT AND LOCAL OFFICIALS

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1	GUIDE PROGRAM CREATED IN SECTION 24-32-721.5.
2	SECTION 6. In Colorado Revised Statutes, add 24-32-721.5 as
3	follows:
4	24-32-721.5. Affordable housing guided toolkit and local
5	officials guide program - creation. (1) (a) THERE IS HEREBY CREATED
6	WITHIN THE DIVISION THE AFFORDABLE HOUSING GUIDED TOOLKIT AND
7	LOCAL OFFICIALS GUIDE PROGRAM, REFERRED TO IN THIS SECTION AS THE
8	"HOUSING TOOLKIT PROGRAM". THE PURPOSE OF THE HOUSING TOOLKIT
9	PROGRAM IS TO AWARD FUNDING TO QUALIFIED COUNTIES.
10	MUNICIPALITIES, AND TRIBAL COMMUNITIES WITHIN THE STATE SELECTED
11	IN A COMPETITIVE PROCESS WHO COMMIT TO THE ADOPTION OF BEST LAND
12	USE PRACTICES WITH DEMONSTRATED SUCCESS IN THE DEVELOPMENT OF
13	AFFORDABLE HOUSING. UNDER THE HOUSING TOOLKIT PROGRAM,
14	TECHNICAL ASSISTANCE WILL BE PROVIDED BY CONSULTANTS AND
15	RELATED PROFESSIONALS TO LOCAL GOVERNMENTS WHO DEMONSTRATE
16	AN UNDERSTANDING OF THE HOUSING NEEDS OF THEIR COMMUNITIES.
17	TAKE STEPS TO ENGAGE THEIR ENTIRE COMMUNITIES IN THIS PROCESS.
18	MAKE CHANGES TO THEIR LAND USE CODES AND RELATED PROCESSES THAT
19	PROVIDE INCENTIVES AND REDUCE BARRIERS TO THE DEVELOPMENT OF
20	AFFORDABLE HOUSING, OBTAIN AND SUPPORT VIABLE SITES IN THEIR
21	COMMUNITIES FOR THE DEVELOPMENT OF AFFORDABLE HOUSING, AND
22	ATTRACT DEVELOPERS COMMITTED TO MAKING SUCH INVESTMENTS IN
23	THEIR COMMUNITIES. THE DIVISION SHALL ADMINISTER THE HOUSING
24	TOOLKIT PROGRAM.
25	(b) ALL FUNDING OF ANY ASSISTANCE AWARDED UNDER THE
26	HOUSING TOOLKIT PROGRAM MUST BE MADE ENTIRELY OUT OF THE MONEY
27	TRANSFERRED FROM THE GENERAL FUND TO THE HOUSING DEVELOPMENT

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1	GRANT FUND CREATED IN SECTION 24-32-721 (1) IN ACCORDANCE WITH
2	SECTION 24-32-721 (5). ALL COSTS INCURRED BY THE DIVISION IN
3	ADMINISTERING THE HOUSING TOOLKIT PROGRAM MUST BE PAID OUT OF
4	THE MONEY TRANSFERRED IN ACCORDANCE WITH SECTION $24-32-721$ (5).
5	THE DIVISION MAY USE UP TO EIGHT PERCENT OF ANY MONEY
6	APPROPRIATED TO IT UNDER THIS SECTION TO COVER ITS ADMINISTRATIVE
7	COSTS IN ADMINISTERING THE HOUSING TOOLKIT PROGRAM. ALL MONEY
8	TRANSFERRED TO THE HOUSING DEVELOPMENT GRANT FUND IN
9	ACCORDANCE WITH SECTION $24-32-721(5)\mathrm{MUST}$ BE EXPENDED OVER THE
10	SUBSEQUENT THREE STATE FISCAL YEARS.
11	(2) (a) In evaluating applications for technical assistance
12	UNDER THE HOUSING TOOLKIT PROGRAM, THE DIVISION SHALL PRIORITIZE
13	PROJECTS BASED UPON WHETHER THE APPLICATION WILL, IN THE
14	DISCRETION OF THE DIVISION, CREATE THE MAXIMUM IMPACT ON THE
15	DEVELOPMENT OF AFFORDABLE HOUSING IN THE AREAS OF GREATEST NEED
16	ACROSS THE STATE AND WILL SATISFY ONE OR MORE OF THE FACTORS
17	SPECIFIED IN SUBSECTION (1) OF THIS SECTION. THE DIVISION SHALL
18	CONSULT WITH THE DIVISION OF LOCAL GOVERNMENT IN CONNECTION
19	WITH THE CREATION AND ADMINISTRATION OF THE HOUSING TOOLKIT
20	PROGRAM.
21	(b) On or before September 1, 2021, the executive director
22	OF THE DEPARTMENT OF LOCAL AFFAIRS OR THE EXECUTIVE DIRECTOR'S
23	DESIGNEE SHALL ADOPT POLICIES AND PROCEDURES FOR THE HOUSING
24	TOOLKIT PROGRAM THAT INCLUDE, WITHOUT LIMITATION:
25	(I) PROCEDURES AND TIME LINES BY WHICH AN ELIGIBLE RECIPIENT
26	MAY APPLY FOR ASSISTANCE UNDER THE HOUSING TOOLKIT PROGRAM;

(II) CRITERIA FOR DETERMINING THE AMOUNT OR NATURE OF THE

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1	ASSISTANCE AWARDED;
2	(III) PERFORMANCE CRITERIA FOR GRANT RECIPIENTS' PROJECTS;
3	AND
4	(IV) REPORTING REQUIREMENTS FOR GRANT RECIPIENTS.
5	(c) On or before November 1, 2022, and on or before
6	November 1, 2023, the executive director of the department or
7	THE EXECUTIVE DIRECTOR'S DESIGNEE SHALL PUBLISH A REPORT
8	SUMMARIZING THE USE OF ALL ASSISTANCE THAT WAS AWARDED FROM
9	THE HOUSING TOOLKIT PROGRAM IN THE PRECEDING FISCAL YEAR. IN THE
10	REPORT, THE DIVISION SHALL ALSO PROVIDE ITS RECOMMENDATIONS
11	CONCERNING FUTURE ADMINISTRATION OF THE HOUSING TOOLKIT
12	PROGRAM. THE REPORT MUST BE SHARED WITH THE GENERAL ASSEMBLY
13	AND POSTED ON THE DEPARTMENT'S WEBSITE.
14	SECTION 7. In Colorado Revised Statutes, 24-32-3202, amend
15	(7); and repeal (6) as follows:
16	24-32-3202. Definitions. As used in this pat 32, unless the context
17	otherwise requires:
18	(6) "Growth" means changes in population that impact land use,
19	infrastructure development, and the surrounding environment.
20	(7) "Local government" means any county, city and county, city,
21	town, or special district created pursuant to article 1 of title 32. C.R.S.
22	except that, for purposes of this part 32 in connection with section
23	24-32-3203 (3)(c)(I), "local government" shall be deemed to include an
24	irrigation district, ditch company, or conservancy district.
25	SECTION 8. In Colorado Revised Statutes, 24-32-3203, amend
26	(3)(c) and (3)(d); and repeal (3)(a) as follows:
27	24-32-3203. Office of smart growth - creation - powers and

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duties of executive director. (3) The executive director shall have the following powers and duties in administering this part 32:

- (a) To designate areas within Colorado as Colorado heritage communities. Areas designated as Colorado heritage communities shall be eligible for a Colorado heritage planning grant by the office out of moneys in the fund created by section 24-32-3207 in accordance with the provisions of this part 32.
- (c) To review and approve applications for Colorado heritage planning grants awarded by the office out of moneys MONEY in the fund in accordance with the requirements of this part 32, and to determine the amount of money to be awarded under each such grant. An application for such a grant shall MUST:
- (I) Be submitted jointly by the governing bodies of at least two local governments; except that applications regarding water banking pursuant to subparagraph (II) of this paragraph (c) may also be submitted singly or in combination by the governing body of a local government or by an irrigation district, ditch company, or conservancy district; and
- (II) Address critical planning issues, including, without limitation, land use and development patterns, AFFORDABLE HOUSING, transportation planning, mitigation of environmental hazards, water banking pursuant to article 80.5 of title 37, C.R.S., and energy use.
- (d) To review and approve applications for grants awarded by the office out of moneys MONEY in the fund to assist a local government, as applicable, in developing a master plan in conformity with section 30-28-106 or 31-23-206; C.R.S., and to determine the amount of money to be awarded under each such grant pursuant to section 24-32-3207 (2);

SECTION 9. In Colorado Revised Statutes, 24-32-3207, amend

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(1); **repeal** (2); and **add** (6) as follows:

24-32-3207. Colorado heritage communities fund - creation - source of funds. (1) There is hereby created in the state treasury the Colorado heritage communities fund, which fund shall be IS administered by the director and which shall consist CONSISTS of all moneys MONEY appropriated to said THE fund by the general assembly, MONEY TRANSFERRED FROM THE GENERAL FUND TO THE FUND PURSUANT TO SUBSECTION (6) OF THIS SECTION, and all other moneys MONEY collected by the office for the fund from federal grants or other contributions, grants, gifts, bequests, or donations received from other agencies of state government, individuals, private organizations, or foundations. Such moneys MONEY shall be transmitted to the state treasurer to be credited to the fund.

- (2) Not more than an amount equal to thirty percent of any moneys in the fund as of the beginning of any given fiscal year shall be made available before the end of that same fiscal year to local governments in grant moneys for the development of master plans pursuant to section 24-32-3203 (3)(d).
- (6) (a) On the effective date of this subsection (6), or as soon as practicable thereafter, the state treasurer shall transfer nine million three hundred thousand dollars from the general fund to the Colorado Heritage communities fund created in subsection (1) of this section. The division of local government in the department shall use the money transferred pursuant to this subsection (6)(a) for the creation, implementation, and administration of the local government affordable housing development incentives grant program

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1	CREATED IN SECTION 24-32-130 (2) IN ACCORDANCE WITH THE
2	REQUIREMENTS OF SECTION 24-32-130.
3	(b) On the effective date of this subsection (6), or as soon
4	AS PRACTICABLE THEREAFTER, THE STATE TREASURER SHALL TRANSFER
5	TWO MILLION ONE HUNDRED THOUSAND DOLLARS FROM THE GENERAL
6	FUND TO THE COLORADO HERITAGE COMMUNITIES FUND CREATED IN
7	SUBSECTION (1) OF THIS SECTION. THE DIVISION OF LOCAL GOVERNMENT
8	IN THE DEPARTMENT SHALL USE THE MONEY TRANSFERRED PURSUANT TO
9	THIS SUBSECTION (6)(b) FOR THE CREATION, IMPLEMENTATION, AND
10	ADMINISTRATION OF THE LOCAL GOVERNMENT PLANNING GRANT
11	PROGRAM CREATED IN SECTION $24-32-130(5)$ IN ACCORDANCE WITH THE
12	REQUIREMENTS OF SECTION 24-32-130.
13	SECTION 10. In Colorado Revised Statutes, 24-32-3208, add (3)
14	as follows:
15	24-32-3208. Additional sources of funding. (3) AS MONEY
16	BECOMES AVAILABLE, THE OFFICE OF SMART GROWTH CREATED IN
17	SECTION 24-32-3203 (1) MAY PROVIDE GRANTS OR OTHER FORMS OF
18	ASSISTANCE TO COUNTIES AND MUNICIPALITIES FOR PURPOSES CONSISTENT
19	WITH SECTION 24-32-3203 (3)(c)(II), INCLUDING, WITHOUT LIMITATION,
20	THE HIRING OF CONSULTANTS AND RELATED FORMS OF PROFESSIONAL
21	EXPERTISE; UPDATING PLANS, POLICIES, CODES, AND RELATED LAND
22	DEVELOPMENT REVIEW PROCESSES; AND OFFERING GRANTS, LOANS, OR
23	OTHER FORMS OF ASSISTANCE AS INCENTIVES FOR THE DEVELOPMENT OF
24	AFFORDABLE HOUSING, WHICH FORMS OF ASSISTANCE MAY INCLUDE THE
25	ACQUISITION OF PROPERTY, THE PROVISION OF INFRASTRUCTURE, OR THE
26	DEVELOPMENT OF COMMUNITY AMENITIES. THE OFFICE SHALL CREATE
27	GUIDELINES TO SPECIFY THE ACTIVITIES ON THE PART OF LOCAL

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1	GOVERNMENTS THAT WILL QUALIFY FOR GRANT FUNDING OR OTHER FORMS
2	OF ASSISTANCE UNDER THIS SUBSECTION (3). THE OFFICE MAY ALSO USE
3	AVAILABLE MONEY TO IMPLEMENT OR FACILITATE GRANT AND OTHER
4	INCENTIVE PROGRAMS BY HIRING STAFF, CREATING TECHNICAL RESOURCES
5	FOR LOCAL GOVERNMENTS, HIRING CONSULTANTS AND RELATED FORMS OF
6	PROFESSIONAL EXPERTISE, AND OTHERWISE ADMINISTERING THE
7	COLORADO HERITAGE GRANT PROGRAM IN ACCORDANCE WITH THIS PART
8	32. THE OFFICE MAY USE A PORTION OF ANY SUCH MONEY FOR HIRING AND
9	MAINTAINING STAFF, DEFRAYING OPERATIONAL EXPENSES, AND
10	ADMINISTRATION ASSOCIATED WITH THE PROVISION OF GRANTS AND
11	OTHER FORMS OF INCENTIVES UNDER THIS SUBSECTION (3).
12	SECTION 11. In Colorado Revised Statutes, repeal 24-32-3206.
13	SECTION 12. Appropriation. (1) For the 2021-22 state fiscal
14	year, \$9,300,000 is appropriated to the department of local affairs for use
15	by the division of local government. This appropriation is from the
16	Colorado heritage communities fund and is based on an assumption that
17	the division will require an additional 3.0 FTE to administer the money.
18	To implement this act, the division shall use this appropriation for the
19	affordable housing development incentives grant program created in
20	section 24-32-130 (2), C.R.S.
21	(2) For the 2021-22 state fiscal year, \$2,100,000 is appropriated
22	to the department of local affairs for use by the division of local
23	government. This appropriation is from the Colorado heritage
24	communities fund and is based on an assumption that the division will
25	require an additional 2.0 FTE. To implement this act, the division shall
26	use this appropriation for the local government planning grant program
27	created in section 24-32-130 (5), C.R.S.

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SECTION 13. Safety clause. The general assembly hereby finds,
determines, and declares that this act is necessary for the immediate
preservation of the public peace, health, or safety.

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